

117TH CONGRESS  
2D SESSION

# H. R. 7410

To amend the Internal Revenue Code of 1986 to provide for credits against tax for domestic medical and drug manufacturing and advanced medical manufacturing equipment.

---

## IN THE HOUSE OF REPRESENTATIVES

APRIL 5, 2022

Mr. WENSTRUP (for himself and Mr. FERGUSON) introduced the following bill;  
which was referred to the Committee on Ways and Means

---

## A BILL

To amend the Internal Revenue Code of 1986 to provide for credits against tax for domestic medical and drug manufacturing and advanced medical manufacturing equipment.

1       *Be it enacted by the Senate and House of Representa-*

2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “American Made Medi-

5       cine Act”.

1 **SEC. 2. DOMESTIC MEDICAL AND DRUG MANUFACTURING**2 **CREDIT.**

3 (a) IN GENERAL.—Subpart D of part IV of sub-  
4 chapter A of chapter 1 of the Internal Revenue Code of  
5 1986 is amended by adding at the end the following new  
6 section:

7 **“SEC. 45U. DOMESTIC MEDICAL AND DRUG MANUFAC-**  
8 **TURING CREDIT.**

9 “(a) IN GENERAL.—For purposes of section 38, the  
10 domestic medical and drug manufacturing credit deter-  
11 mined under this section for any taxable year is an amount  
12 equal to 10.5 percent of the lesser of—

13 “(1) the qualified medical and drug manufac-  
14 turing income of the taxpayer for the taxable year,  
15 or

16 “(2) taxable income of the taxpayer for the tax-  
17 able year.

18 “(b) CREDIT LIMITED TO WAGES PAID.—

19 “(1) IN GENERAL.—The amount of the credit  
20 allowable under subsection (a) for any taxable year  
21 shall not exceed 50 percent of the W-2 wages of the  
22 taxpayer for the taxable year.

23 “(2) W-2 WAGES.—For purposes of this sec-  
24 tion—

25 “(A) IN GENERAL.—The term ‘W-2  
26 wages’ means, with respect to any person for

1           any taxable year of such person, the sum of the  
2           amounts described in paragraphs (3) and (8) of  
3           section 6051(a) paid by such person with re-  
4           spect to employment of employees by such per-  
5           son during the calendar year ending during  
6           such taxable year.

7                 “(B) LIMITATION TO WAGES ATTRIB-  
8                 UTABLE TO DOMESTIC PRODUCTION.—Such  
9                 term shall not include any amount which is not  
10                 properly allocable to domestic medical and drug  
11                 manufacturing gross receipts for purposes of  
12                 subsection (c)(1).

13                 “(C) RETURN REQUIREMENT.—Such term  
14                 shall not include any amount which is not prop-  
15                 erly included in a return filed with the Social  
16                 Security Administration on or before the 60th  
17                 day after the due date (including extensions)  
18                 for such return.

19                 “(3) ACQUISITIONS, DISPOSITIONS, AND SHORT  
20                 TAXABLE YEARS.—The Secretary shall provide for  
21                 the application of this subsection in cases of a short  
22                 taxable year or where the taxpayer acquires, or dis-  
23                 poses of, the major portion of a trade or business or  
24                 the major portion of a separate unit of a trade or  
25                 business during the taxable year.

1       “(c) QUALIFIED MEDICAL AND DRUG MANUFAC-  
2 TURING INCOME.—For purposes of this section—

3           “(1) IN GENERAL.—The term ‘qualified medical  
4 and drug manufacturing income’ for any taxable  
5 year means an amount equal to the excess (if any)  
6 of—

7           “(A) the taxpayer’s domestic medical and  
8 drug manufacturing gross receipts for the tax-  
9 able year, over

10           “(B) the sum of—

11           “(i) the cost of goods sold that are al-  
12 locable to such receipts, and

13           “(ii) other expenses, losses, or deduc-  
14 tions which are properly allocable to such  
15 receipts.

16           “(2) ALLOCATION METHOD.—The Secretary  
17 shall prescribe rules for the proper allocation of  
18 items described in paragraph (1)(B) for purposes of  
19 determining qualified medical and drug manufac-  
20 turing income. Such rules shall provide for the prop-  
21 er allocation of items whether or not such items are  
22 directly allocable to domestic medical and drug man-  
23 ufacturing gross receipts.

24           “(3) SPECIAL RULES FOR DETERMINING  
25 COSTS.—

1                 “(A) IN GENERAL.—For purposes of deter-  
2                 mining costs under clause (i) of paragraph  
3                 (1)(B), any item or service brought into the  
4                 United States shall be treated as acquired by  
5                 purchase, and its cost shall be treated as not  
6                 less than its value immediately after it entered  
7                 the United States.

8                 “(B) EXPORTS FOR FURTHER MANUFAC-  
9                 TURE.—In the case of any property described  
10                 in subparagraph (A) that had been exported by  
11                 the taxpayer for further manufacture, the in-  
12                 crease in cost or adjusted basis under subpara-  
13                 graph (A) shall not exceed the difference be-  
14                 tween the value of the property when exported  
15                 and the value of the property when brought  
16                 back into the United States after the further  
17                 manufacture.

18                 “(4) DOMESTIC MEDICAL AND DRUG MANUFAC-  
19                 TURING GROSS RECEIPTS.—

20                 “(A) IN GENERAL.—The term ‘domestic  
21                 medical and drug manufacturing gross receipts’  
22                 means the gross receipts of the taxpayer which  
23                 are derived from any sale, exchange, or other  
24                 disposition of—

1                         “(i) any active pharmaceutical ingre-  
2                         dient, or

3                         “(ii) any covered countermeasure,  
4                         which was manufactured or produced by the  
5                         taxpayer in whole or in significant part within  
6                         the United States.

7                         “(B) ACTIVE PHARMACEUTICAL INGRE-  
8                         DIENT.—The term ‘active pharmaceutical ingre-  
9                         dient’ means any substance or mixture of sub-  
10                         stances intended to be used in the manufacture  
11                         of a drug product and (when so used) becomes  
12                         an active ingredient in the drug product.

13                         “(C) COVERED COUNTERMEASURE.—The  
14                         term ‘covered countermeasure’ has the meaning  
15                         given such term in section 319F–3(i)(1) of the  
16                         Public Health Service Act (42 U.S.C. 247d–  
17                         6d(i)(1)).

18                         “(D) PARTNERSHIPS OWNED BY EX-  
19                         PANDED AFFILIATED GROUPS.—For purposes  
20                         of this paragraph, if all of the interests in the  
21                         capital and profits of a partnership are owned  
22                         by members of a single expanded affiliated  
23                         group at all times during the taxable year of  
24                         such partnership, the partnership and all mem-

1           bers of such group shall be treated as a single  
2           taxpayer during such period.

3         “(d) DEFINITIONS AND SPECIAL RULES.—For pur-  
4         poses of this section—

5           “(1) APPLICATION OF SECTION TO PASS-THRU  
6         ENTITIES.—

7           “(A) PARTNERSHIPS AND S CORPOR-  
8         TIONS.—In the case of a partnership or S cor-  
9         poration—

10           “(i) this section shall be applied at the  
11         partner or shareholder level,

12           “(ii) each partner or shareholder shall  
13         take into account such person’s allocable  
14         share of each item described in subparagraph  
15         (A) or (B) of subsection (c)(1) (de-  
16         termined without regard to whether the  
17         items described in such subparagraph (A)  
18         exceed the items described in such sub-  
19         paragraph (B)), and

20           “(iii) each partner or shareholder  
21         shall be treated for purposes of subsection  
22         (b) as having W-2 wages for the taxable  
23         year in an amount equal to such person’s  
24         allocable share of the W-2 wages of the  
25         partnership or S corporation for the tax-

1                   able year (as determined under regulations  
2                   prescribed by the Secretary).

3                   “(B) TRUSTS AND ESTATES.—In the case  
4                   of a trust or estate—

5                         “(i) the items referred to in subparagraph  
6                         (A)(ii) (as determined therein) and  
7                         the W-2 wages of the trust or estate for  
8                         the taxable year, shall be apportioned be-  
9                         tween the beneficiaries and the fiduciary  
10                         (and among the beneficiaries) under regu-  
11                         lations prescribed by the Secretary, and

12                         “(ii) for purposes of paragraph (2),  
13                         adjusted gross income of the trust or es-  
14                         tate shall be determined as provided in sec-  
15                         tion 67(e) with the adjustments described  
16                         in such paragraph.

17                   “(C) REGULATIONS.—The Secretary may  
18                         prescribe rules requiring or restricting the allo-  
19                         cation of items and wages under this paragraph  
20                         and may prescribe such reporting requirements  
21                         as the Secretary determines appropriate.

22                   “(2) APPLICATION TO INDIVIDUALS.—In the  
23                         case of an individual, subsection (a)(2) shall be ap-  
24                         plied by substituting ‘adjusted gross income’ for  
25                         ‘taxable income’. For purposes of the preceding sen-

1       tence, adjusted gross income shall be determined  
2       after application of sections 86, 135, 137, 219, 221,  
3       222, and 469.

4                 “(3) SPECIAL RULE FOR AFFILIATED  
5       GROUPS.—

6                 “(A) IN GENERAL.—All members of an ex-  
7       panded affiliated group shall be treated as a  
8       single corporation for purposes of this section.

9                 “(B) EXPANDED AFFILIATED GROUP.—  
10      For purposes of this section, the term ‘ex-  
11      panded affiliated group’ means an affiliated  
12      group as defined in section 1504(a), deter-  
13      mined—

14                 “(i) by substituting ‘more than 50  
15      percent’ for ‘at least 80 percent’ each place  
16      it appears, and

17                 “(ii) without regard to paragraphs (2)  
18      and (4) of section 1504(b).

19                 “(C) ALLOCATION OF CREDIT.—Except as  
20      provided in regulations, the credit under sub-  
21      section (a) shall be allocated among the mem-  
22      bers of the expanded affiliated group in propor-  
23      tion to each member’s respective amount (if  
24      any) of qualified medical and drug manufac-  
25      turing income.

1           “(4) TRADE OR BUSINESS REQUIREMENT.—

2         This section shall be applied by only taking into ac-  
3         count items which are attributable to the actual con-  
4         duct of a trade or business.

5           “(5) COORDINATION WITH MINIMUM TAX.—For  
6         purposes of determining alternative minimum tax-  
7         able income under section 55, qualified medical and  
8         drug manufacturing income shall be determined  
9         without regard to any adjustments under sections 56  
10         through 59.

11          “(6) UNRELATED BUSINESS TAXABLE IN-  
12         COME.—For purposes of determining the tax im-  
13         posed by section 511, subsection (a)(1)(B) shall be  
14         applied by substituting ‘unrelated business taxable  
15         income’ for ‘taxable income’.

16          “(7) REGULATIONS.—The Secretary shall pre-  
17         scribe such regulations as are necessary to carry out  
18         the purposes of this section, including regulations  
19         which prevent more than 1 taxpayer from being al-  
20         lowed a credit under this section with respect to any  
21         activity described in subsection (c)(4)(A).”.

22          (b) TREATMENT UNDER BASE EROSION TAX.—Sec-  
23         tion 59A(b)(1)(B)(ii) of such Code is amended by striking  
24         “plus” at the end of subclause (I), by redesignating sub-

1 clause (II) as subclause (III), and by inserting after sub-  
2 clause (I) the following new subclause:

3                         “(II) the credit allowed under  
4                         section 38 for the taxable year which  
5                         is properly allocable to the domestic  
6                         medical and drug manufacturing cred-  
7                         it determined under section 45U(a),  
8                         plus”.

9                         (c) PART OF GENERAL BUSINESS CREDIT.—Section  
10                         38(b) of such Code is amended by striking “plus” at the  
11                         end of paragraph (32), by striking the period at the end  
12                         of paragraph (33) and inserting “, plus”, and by adding  
13                         at the end the following new paragraph:

14                         “(34) the domestic medical and drug manufac-  
15                         turing credit determined under section 45U(a).”.

16                         (d) CREDIT ALLOWED AGAINST ALTERNATIVE MIN-  
17                         IMUM TAX.—Section 38(c)(4)(B) of such Code is amended  
18                         by redesignating clauses (x) through (xii) as clauses (xi)  
19                         through (xiii), respectively, and by inserting after clause  
20                         (ix) the following new clause:

21                         “(x) the credit determined under sec-  
22                         tion 45U.”.

23                         (e) CLERICAL AMENDMENT.—The table of sections  
24                         for subpart D of part IV of subchapter A of chapter 1

1 of such Code is amended by adding at the end the fol-  
2 lowing new item:

“See. 45U. Domestic medical and drug manufacturing credit.”.

3 (f) EFFECTIVE DATE.—The amendments made by  
4 this section shall apply to taxable years beginning after  
5 December 31, 2021.

6 **SEC. 3. QUALIFYING ADVANCED MEDICAL MANUFAC-**  
7 **TURING EQUIPMENT CREDIT.**

8 (a) IN GENERAL.—Subpart E of part IV of sub-  
9 chapter A of chapter 1 of the Internal Revenue Code of  
10 1986 is amended by adding at the end the following new  
11 section:

12 “**SEC. 48D. QUALIFYING ADVANCED MEDICAL MANUFAC-**  
13 **TURING EQUIPMENT CREDIT.**

14 “(a) IN GENERAL.—For purposes of section 46, the  
15 qualifying advanced medical manufacturing equipment  
16 credit determined under this section for any taxable year  
17 is the applicable percentage of the basis of any qualifying  
18 advanced medical manufacturing equipment placed in  
19 service during such taxable year.

20 “(b) APPLICABLE PERCENTAGE.—For purposes of  
21 subsection (a), the applicable percentage is—

22 “(1) 30 percent in the case of equipment which  
23 is placed in service before January 1, 2029,

24 “(2) 20 percent in the case of equipment which  
25 is placed in service during calendar year 2029,

1           “(3) 10 percent in the case of equipment which  
2        is placed in service during calendar year 2030, and  
3           “(4) 0 percent in the case of equipment which  
4        is placed in service after December 31, 2030.

5        “(c) QUALIFYING ADVANCED MEDICAL MANUFAC-  
6 TURING EQUIPMENT.—For purposes of this section, the  
7 term ‘qualifying advanced medical manufacturing equip-  
8 ment’ means property—

9           “(1) which is machinery or equipment that is  
10      designed and used to manufacture a—

11           “(A) drug (as such term is defined in sec-  
12        tion 201(g)(1) of the Federal Food, Drug, and  
13        Cosmetic Act),

14           “(B) device (as such term is defined in sec-  
15        tion 201(h) of such Act), or

16           “(C) biological product (as such term is  
17        defined in section 351(i) of the Public Health  
18        Service Act),

19           “(2) which has been identified by the Secretary  
20        (after consultation with the Secretary of Health and  
21        Human Services) as machinery or equipment that—

22           “(A) incorporates novel technology or uses  
23        an established technique or technology in a new  
24        or innovative way, or

1                 “(B) that can improve medical product  
2                 quality, address shortages of medicines, and  
3                 speed time-to-market,

4                 “(3) which is placed in service in the United  
5                 States by the taxpayer, and

6                 “(4) with respect to which depreciation is allow-  
7                 able.

8                 “(d) CERTAIN QUALIFIED PROGRESS EXPENDI-  
9                 TURES RULES MADE APPLICABLE.—Rules similar to the  
10          rules of subsections (c)(4) and (d) of section 46 (as in  
11          effect on the day before the enactment of the Revenue  
12          Reconciliation Act of 1990) shall apply for purposes of  
13          this section.

14                 “(e) REGULATIONS.—The Secretary shall prescribe  
15          such regulations or other guidance as may be necessary  
16          to carry out the purposes of this section, including regula-  
17          tions which prevent abuse or fraud.”.

18                 (b) TREATMENT UNDER BASE EROSION TAX.—Sec-  
19          tion 59A(b)(1)(B)(ii) of such Code, as amended under sec-  
20          tion 1 of this Act, is further amended by striking “plus”  
21          at the end of subclause (II), by redesignating subclause  
22          (III) as subclause (IV), and by inserting after subclause  
23          (II) the following new subclause:

24                         “(III) the credit allowed under  
25                         section 46 for the taxable year which

1                   is properly allocable to the qualifying  
2                   advanced medical manufacturing  
3                   equipment credit determined under  
4                   section 48D(a), plus".

5       (c) PART OF INVESTMENT CREDIT.—Section 46 of  
6 such Code is amended by striking "and" at the end of  
7 paragraph (5), by striking the period at the end of para-  
8 graph (6) and inserting ", and", and by adding at the  
9 end the following new paragraph:

10                 "(7) the qualifying advanced medical manufac-  
11                 turing equipment credit."

12       (d) CLERICAL AMENDMENT.—The table of sections  
13 for subpart D of part IV of subchapter A of chapter 1  
14 of such Code is amended by adding at the end the fol-  
15 lowing new item:

"See. 48D. Qualifying advanced medical manufacturing equipment credit."

16       (e) EFFECTIVE DATE.—The amendments made by  
17 this section shall apply to periods after the date of the  
18 enactment of this section under rules similar to the rules  
19 of section 48(m) of the Internal Revenue Code of 1986  
20 (as in effect on the date of the enactment of the Revenue  
21 Reconciliation Act of 1990).

22 **SEC. 4. MEDICAL MANUFACTURING EPA COMPLIANCE**  
23                   **CREDIT.**

24       (a) IN GENERAL.—Subpart E of part IV of sub-  
25 chapter A of chapter 1 of the Internal Revenue Code of

1 1986, as amended by the preceding provisions of this Act,  
2 is amended by adding at the end the following new section:

3 **“SEC. 48E. MEDICAL MANUFACTURING EPA COMPLIANCE**

4 **CREDIT.**

5 “(a) IN GENERAL.—For purposes of section 46, the  
6 medical manufacturing EPA compliance credit determined  
7 under this section for any taxable year is the applicable  
8 percentage of the basis of any qualifying medical manufac-  
9 turing EPA compliance property placed in service during  
10 such taxable year.

11 “(b) APPLICABLE PERCENTAGE.—For purposes of  
12 subsection (a), the applicable percentage is—

13 “(1) 30 percent in the case of equipment which  
14 is placed in service before January 1, 2029,

15 “(2) 20 percent in the case of equipment which  
16 is placed in service during calendar year 2029,

17 “(3) 10 percent in the case of equipment which  
18 is placed in service during calendar year 2030, and

19 “(4) 0 percent in the case of equipment which  
20 is placed in service after December 31, 2030.

21 “(c) QUALIFYING MEDICAL MANUFACTURING EPA  
22 COMPLIANCE PROPERTY.—For purposes of this section,  
23 the term ‘qualifying medical manufacturing EPA compli-  
24 ance equipment’ means property—

1           “(1) which is used by the taxpayer in the trade  
2       or business of manufacturing a—

3           “(A) drug (as such term is defined in sec-  
4       tion 201(g)(1) of the Federal Food, Drug, and  
5       Cosmetic Act),

6           “(B) device (as such term is defined in sec-  
7       tion 201(h) of such Act),

8           “(C) biological product (as such term is  
9       defined in section 351(i) of the Public Health  
10      Service Act), or

11          “(D) active pharmaceutical ingredient or  
12       covered countermeasure (within the meaning of  
13       section 45U(c)(4)),

14          “(2) which is used to meet emissions limits  
15       under the Clean Air Act or wastewater standards  
16       under the Clean Water Act,

17          “(3) which is placed in service in the United  
18       States by the taxpayer,

19          “(4) with respect to which depreciation is allow-  
20       able, and

21          “(5) which is not qualifying advanced medical  
22       manufacturing equipment (as defined in section  
23       48D).

24          “(d) CERTAIN QUALIFIED PROGRESS EXPENDI-  
25       TURES RULES MADE APPLICABLE.—Rules similar to the

1 rules of subsections (c)(4) and (d) of section 46 (as in  
2 effect on the day before the enactment of the Revenue  
3 Reconciliation Act of 1990) shall apply for purposes of  
4 this section.

5       “(e) REGULATIONS.—The Secretary shall prescribe  
6 such regulations or other guidance as may be necessary  
7 to carry out the purposes of this section, including regula-  
8 tions which prevent abuse or fraud.”.

9       (b) TREATMENT UNDER BASE EROSION TAX.—Sec-  
10 tion 59A(b)(1)(B)(ii) of such Code, as amended by the  
11 preceding provisions of this Act, is further amended by  
12 striking “plus” at the end of subclause (III), by redesign-  
13 nating subclause (IV) as subclause (V), and by inserting  
14 after subclause (III) the following new subclause:

15                   “(IV) the credit allowed under  
16 section 46 for the taxable year which  
17 is properly allocable to the medical  
18 manufacturing EPA compliance credit  
19 determined under section 48E(a),  
20 plus”.

21       (c) PART OF INVESTMENT CREDIT.—Section 46 of  
22 such Code, as amended by the preceding provisions of this  
23 Act, is amended by striking “and” at the end of paragraph  
24 (6), by striking the period at the end of paragraph (7)

1 and inserting “, and”, and by adding at the end the fol-  
2 lowing new paragraph:

3                 “(8) the medical manufacturing EPA compli-  
4                 ance credit.”.

5                 (d) CLERICAL AMENDMENT.—The table of sections  
6 for subpart D of part IV of subchapter A of chapter 1  
7 of such Code, as amended by the preceding provisions of  
8 this Act, is amended by adding at the end the following  
9 new item:

“Sec. 48E. Medical manufacturing EPA compliance credit.”.

10                 (e) EFFECTIVE DATE.—The amendments made by  
11 this section shall apply to periods after the date of the  
12 enactment of this section under rules similar to the rules  
13 of section 48(m) of the Internal Revenue Code of 1986  
14 (as in effect on the date of the enactment of the Revenue  
15 Reconciliation Act of 1990).

