

117TH CONGRESS  
1ST SESSION

# S. 2598

To amend title 11, United States Code, to improve the treatment of student loans in bankruptcy, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

AUGUST 4, 2021

Mr. DURBIN (for himself and Mr. CORNYN) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To amend title 11, United States Code, to improve the treatment of student loans in bankruptcy, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Fostering Responsible  
5 Education Starts with Helping Students Through Ac-  
6 countability, Relief, and Taxpayer Protection Through  
7 Bankruptcy Act of 2021” or the “FRESH START  
8 Through Bankruptcy Act”.

1   **SEC. 2. EXCEPTIONS TO DISCHARGE.**

2       Section 523(a) of title 11, United States code, is  
3   amended by striking paragraph (8) and inserting the fol-  
4   lowing:

5               “(8) for an educational benefit overpayment or  
6   loan made, insured, or guaranteed by a govern-  
7   mental unit, or made under any program funded in  
8   whole or in part by a governmental unit or nonprofit  
9   institution, or for an obligation to repay funds re-  
10   ceived as an educational benefit, scholarship, or sti-  
11   pend received from a governmental unit or nonprofit  
12   institution, unless—

13               “(A) excepting such debt from discharge  
14   under this paragraph would impose an undue  
15   hardship on the debtor and the debtor’s de-  
16   pendents; or

17               “(B) the first payment on such debt be-  
18   came due before the 10-year period (exclusive of  
19   any applicable suspension of the repayment pe-  
20   riod) ending on the date of the filing of the pe-  
21   tition;

22               “(8A) unless excepting such debt from dis-  
23   charge under this paragraph would impose an undue  
24   hardship on the debtor and the debtor’s dependents,  
25   for—

1                 “(A) an obligation to repay funds received  
2                 as an educational benefit, scholarship, or sti-  
3                 pend, other than an obligation described in  
4                 paragraph (8); or  
5                 “(B) any educational loan, other than a  
6                 loan described in paragraph (8), that is a qual-  
7                 fied education loan, as defined in section  
8                 221(d)(1) of the Internal Revenue Code of  
9                 1986, incurred by a debtor who is an indi-  
10                 vidual;”.

11 **SEC. 3. EFFECT OF DISCHARGE OF CERTAIN STUDENT  
12 LOANS.**

13                 Section 524 of title 11, United States Code, is  
14 amended by adding at the end the following:

15                 “(n)(1) In this subsection:

16                 “(A) The term ‘cohort repayment rate’, with re-  
17                 spect to a covered institution of higher education,  
18                 means the percentage of student borrowers who are  
19                 making at least some progress paying down their  
20                 student loans within 3 years of entering repayment.

21                 “(B) The term ‘covered institution of higher  
22                 education’ means an institution of higher education  
23                 (as defined in section 102 of the Higher Education  
24                 Act of 1965 (20 U.S.C. 1002)) that—

1               “(i) is a participant in the Federal Direct  
2               Loan Program under part D of title IV of the  
3               Higher Education Act of 1965 (20 U.S.C.  
4               1087a et seq.); and

5               “(ii) has an enrollment of students that is  
6               not less than 33 percent students who have re-  
7               ceived a loan made, insured, or guaranteed  
8               under title IV of the Higher Education Act of  
9               1965 (20 U.S.C. 1070 et seq.)).

10              “(C) The term ‘covered student loan’ means the  
11               original principal of a loan—

12              “(i) the first payment on which became  
13               due before the 10-year period (exclusive of any  
14               applicable suspension of the repayment period)  
15               ending on the date of the filing of the petition;  
16               and

17              “(ii) used by the debtor to make a pay-  
18               ment to a covered institution of higher edu-  
19               cation on behalf of the debtor for the purpose  
20               of attaining an educational benefit.

21              “(D) The term ‘Federal Direct PLUS Loan’  
22               means a Federal Direct PLUS Loan under part D  
23               of title IV of the Higher Education Act of 1965 (20  
24               U.S.C. 1087a et seq.)

1       “(2) If a covered student loan is discharged in a  
2 bankruptcy case under this title, the covered institution  
3 of higher education to which the debtor of the bankruptcy  
4 case made a payment with the covered student loan shall  
5 pay to the Department of Education an amount deter-  
6 mined in accordance with the following:

7           “(A) An amount equal to 50 percent of the  
8 amount of the covered student loan that is dis-  
9 charged, if the covered institution of higher edu-  
10 cation, on the date on which the first payment on  
11 the covered student loan became due—

12           “(i) had a cohort default rate (as deter-  
13 mined under section 435(m) of the Higher Edu-  
14 cation Act of 1965 (20 U.S.C. 1085(m)) for  
15 each of the 3 fiscal years preceding that date  
16 that was equal to or more than 25 percent; and

17           “(ii) had a cohort repayment rate—

18           “(I) except for borrowers described in  
19 subclause (II), that was equal to or less  
20 than 20 percent; and

21           “(II) with respect to borrowers who  
22 were graduate or professional students who  
23 received a Federal Direct PLUS Loan for  
24 enrollment at the institution, that was  
25 equal to or less than 35 percent.

1           “(B) An amount equal to 30 percent of the  
2       amount of the covered student loan that is dis-  
3       charged, if the covered institution of higher edu-  
4       cation, on the date on which the first payment on  
5       the covered student loan became due—

6           “(i) had a cohort default rate (as deter-  
7       mined under section 435(m) of the Higher Edu-  
8       cation Act of 1965 (20 U.S.C. 1085(m)) for  
9       each of the 3 fiscal years preceding that date  
10      that was equal to or more than 20 percent and  
11      less than 25 percent; and

12           “(ii) had a cohort repayment rate—

13           “(I) except for borrowers described in  
14       subclause (II), that was equal to or less  
15       than 25 percent and more than 20 percent;  
16       and

17           “(II) with respect to borrowers who  
18       were graduate or professional students who  
19       received a Federal Direct PLUS Loan for  
20       enrollment at the institution, that was  
21       equal to or less than 40 percent and more  
22       than 35 percent.

23           “(C) An amount equal to 20 percent of the  
24       amount of the covered student loan that is dis-  
25       charged, if the covered institution of higher edu-

1 cation, on the date on which the first payment on  
2 the covered student loan became due—

3 “(i) had a cohort default rate (as deter-  
4 mined under section 435(m) of the Higher Edu-  
5 cation Act of 1965 (20 U.S.C. 1085(m)) for  
6 each of the 3 fiscal years preceding that date  
7 that was equal to or more than 15 percent and  
8 less than 20 percent; and

9 “(ii) had a cohort repayment rate—

10 “(I) except for borrowers described in  
11 subclause (II), that was equal to or less  
12 than 30 percent and more than 25 percent;  
13 and

14 “(II) with respect to borrowers who  
15 were graduate or professional students who  
16 received a Federal Direct PLUS Loan for  
17 enrollment at the institution, that was  
18 equal to or less than 45 percent and more  
19 than 40 percent.”.

20 **SEC. 4. EFFECTIVE DATE; APPLICABILITY.**

21 This Act and the amendments made by this Act  
22 shall—

23 (1) take effect on the date that is 180 days  
24 after the date of enactment of this Act; and

1                   (2) apply to a petition filed or amended under  
2                   this title on or after the effective date under para-  
3                   graph (1) with respect to a debt for an educational  
4                   benefit, overpayment, loan, scholarship, or stipend of  
5                   a debtor.

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