

117TH CONGRESS
1ST SESSION

S. 2887

To codify the existing Outdoor Recreation Legacy Partnership Program of the National Park Service, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 29, 2021

Mr. PADILLA (for himself, Ms. COLLINS, Mr. SCHUMER, Mr. BOOKER, Mr. HICKENLOOPER, Ms. ROSEN, Ms. SMITH, Mr. KING, Mrs. FEINSTEIN, Mr. BLUMENTHAL, Mr. MURPHY, Mr. WYDEN, Mrs. MURRAY, Mr. VAN HOLLEN, Mr. OSSOFF, Mrs. GILLIBRAND, Ms. KLOBUCHAR, Ms. BALDWIN, Mr. MARKEY, Mr. PETERS, Ms. WARREN, and Ms. DUCKWORTH) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To codify the existing Outdoor Recreation Legacy Partnership Program of the National Park Service, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Outdoors for All Act”.

5 **SEC. 2. DEFINITIONS.**

6 In this Act:

1 (1) ELIGIBLE ENTITY.—The term “eligible enti-
2 ty” means an entity that represents or otherwise
3 serves a qualifying area.

4 (2) ELIGIBLE NONPROFIT ORGANIZATION.—The
5 term “eligible nonprofit organization” means an or-
6 ganization that is described in section 501(c)(3) of
7 the Internal Revenue Code of 1986 and is exempt
8 from taxation under section 501(a) of such code.

9 (3) ENTITY.—The term “entity” means—

10 (A) a State;

11 (B) a political subdivision of a State, in-
12 cluding—

13 (i) a city;

14 (ii) a county; and

15 (iii) a special purpose district that
16 manages open space, including a park dis-
17 trict; and

18 (C) an Indian Tribe or Alaska Native or
19 Native Hawaiian community or organization.

20 (4) INDIAN TRIBE.—The term “Indian Tribe”
21 has the meaning given the term in section 4 of the
22 Indian Self-Determination and Education Assistance
23 Act (25 U.S.C. 5304).

24 (5) LOW-INCOME COMMUNITY.—The term “low-
25 income community” means any census block group

1 in which 30 percent or more of the population are
2 individuals with an annual household equal to, or
3 less than, the greater of—

4 (A) an amount equal to 80 percent of the
5 median income of the area in which the house-
6 hold is located, as reported by the Department
7 of Housing and Urban Development; and

8 (B) an amount equal to 200 percent of the
9 Federal poverty line.

10 (6) OUTDOOR RECREATION LEGACY PARTNER-
11 SHIP PROGRAM.—The term “Outdoor Recreation
12 Legacy Partnership Program” means the program
13 established under section 3(a).

14 (7) QUALIFYING AREA.—The term “qualifying
15 area” means—

16 (A) an area that has a population of
17 30,000 or more in the most recent census; or

18 (B) an area administered by an Indian
19 Tribe or an Alaska Native or Native Hawaiian
20 community organization.

21 (8) SECRETARY.—The term “Secretary” means
22 the Secretary of the Interior.

23 (9) STATE.—The term “State” means each of
24 the several States, the District of Columbia, and
25 each territory of the United States.

1 **SEC. 3. GRANTS AUTHORIZED.**

2 (a) ESTABLISHMENT OF PROGRAM.—

3 (1) IN GENERAL.—The Secretary shall establish
4 an outdoor recreation legacy partnership program
5 under which the Secretary may award grants to eli-
6 gible entities for projects—

7 (A) to acquire land and water for parks
8 and other outdoor recreation purposes in quali-
9 fying areas; and

10 (B) to develop new or renovate existing
11 outdoor recreation facilities that provide out-
12 door recreation opportunities to the public in
13 qualifying areas.

14 (2) PRIORITY.—In awarding grants to eligible
15 entities under paragraph (1), the Secretary shall
16 give priority to projects that—

17 (A) create or significantly enhance access
18 to park and recreational opportunities in an
19 urban neighborhood or community;

20 (B) engage and empower underserved com-
21 munities and youth;

22 (C) provide employment or job training op-
23 portunities for youth or underserved commu-
24 nities;

1 (D) establish or expand public-private
2 partnerships, with a focus on leveraging re-
3 sources; and

4 (E) take advantage of coordination among
5 various levels of government.

6 (b) MATCHING REQUIREMENT.—

7 (1) IN GENERAL.—As a condition of receiving a
8 grant under subsection (a), an eligible entity shall
9 provide matching funds in the form of cash or an in-
10 kind contribution in an amount equal to not less
11 than 100 percent of the amounts made available
12 under the grant.

13 (2) WAIVER.—The Secretary may waive all or
14 part of the matching requirement under paragraph
15 (1) if the Secretary determines that—

16 (A) no reasonable means are available
17 through which the eligible entity can meet the
18 matching requirement; and

19 (B) the probable benefit of the project out-
20 weighs the public interest in the matching re-
21 quirement.

22 (3) ADMINISTRATIVE EXPENSES.—Not more
23 than 10 percent of funds provided to an eligible enti-
24 ty under a grant awarded under subsection (a) may
25 be used for administrative expenses.

1 (c) CONSIDERATIONS.—In awarding grants to eligible
 2 entities under subsection (a), the Secretary shall consider
 3 the extent to which a project would—

4 (1) provide recreation opportunities in under-
 5 served communities in which access to parks is not
 6 adequate to meet local needs;

7 (2) provide opportunities for outdoor recreation
 8 and public land volunteerism;

9 (3) support innovative or cost-effective ways to
 10 enhance parks and other recreation—

11 (A) opportunities; or

12 (B) delivery of services;

13 (4) support park and recreation programming
 14 provided by cities, including cooperative agreements
 15 with community-based eligible nonprofit organiza-
 16 tions; and

17 (5) develop Native American event sites and
 18 cultural gathering spaces.

19 (d) ELIGIBLE USES.—

20 (1) IN GENERAL.—Subject to paragraph (2), a
 21 grant recipient may use a grant awarded under sub-
 22 section (a) for a project described in paragraph (1)
 23 or (2) of that subsection.

24 (2) LIMITATIONS ON USE.—A grant recipient
 25 may not use grant funds for—

- 1 (A) incidental costs related to land acquisi-
- 2 tion, including appraisal and titling;
- 3 (B) operation and maintenance activities;
- 4 (C) facilities that support semiprofessional
- 5 or professional athletics;
- 6 (D) indoor facilities, such as recreation
- 7 centers or facilities that support primarily non-
- 8 outdoor purposes; or
- 9 (E) acquisition of land or interests in land
- 10 that restrict access to specific persons.

11 **SEC. 4. NATIONAL PARK SERVICE REQUIREMENTS.**

12 In carrying out the Outdoor Recreation Legacy Part-

13 nership Program, the Secretary shall—

- 14 (1) conduct an initial screening and technical
- 15 review of applications received;
- 16 (2) evaluate and score all qualifying applica-
- 17 tions; and
- 18 (3) provide culturally and linguistically appro-
- 19 priate information to eligible entities (including low-
- 20 income communities and eligible entities serving low-
- 21 income communities) on—
- 22 (A) the opportunity to apply for grants
- 23 under this Act;

1 (B) the application procedures by which el-
2 igible entities may apply for grants under this
3 Act; and

4 (C) eligible uses for grants under this Act.

5 **SEC. 5. REPORTING.**

6 (a) ANNUAL REPORTS.—Not later than 30 days after
7 the last day of each report period, each State lead agency
8 that receives a grant under this Act shall annually submit
9 to the Secretary performance and financial reports that—

10 (1) summarize project activities conducted dur-
11 ing the report period; and

12 (2) provide the status of the project.

13 (b) FINAL REPORTS.—Not later than 90 days after
14 the earlier of the date of expiration of a project period
15 or the completion of a project, each State lead agency that
16 receives a grant under this Act shall submit to the Sec-
17 retary a final report containing such information as the
18 Secretary may require.

19 **SEC. 6. REVENUE SHARING.**

20 (a) IN GENERAL.—Section 105(a)(2)(B) of the Gulf
21 of Mexico Energy Security Act of 2006 (43 U.S.C. 1331
22 note; Public Law 109–432) is amended by inserting before
23 the period at the end “, of which 25 percent shall be used
24 by the Secretary of the Interior to provide grants under
25 the Outdoors for All Act”.

1 (b) SUPPLEMENT NOT SUPPLANT.—Amounts made
2 available to the Outdoor Recreation Legacy Partnership
3 Program as a result of the amendment made by subsection
4 (a) shall supplement and not supplant any other Federal
5 funds made available to carry out the Outdoor Recreation
6 Legacy Partnership Program.

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