To counter the aggression of the Russian Federation against Ukraine and Eastern European allies, to expedite security assistance to Ukraine to bolster Ukraine’s defense capabilities, and to impose sanctions relating to the actions of the Russian Federation with respect to Ukraine, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 12 (legislative day, JANUARY 10), 2022

Mr. Menendez (for himself, Mr. Schumer, Mr. Durbin, Mr. Cardin, Mrs. Shaheen, Mr. Coons, Mr. Murphy, Mr. Kaine, Mr. Markey, Mr. Merkley, Mr. Booker, Mr. Schatz, Mr. Van Hollen, Mrs. Feinstein, Mr. Wyden, Mr. Reed, Mr. Carper, Ms. Stabenow, Ms. Klobuchar, Mr. Tester, Mr. Warner, Mr. Bennet, Mrs. Gillibrand, Mr. Blumenthal, Ms. Baldwin, Ms. Hirono, Mr. Heinrich, Ms. Duckworth, Ms. Hassan, Ms. Rosen, Mr. Kelly, Mr. Luján, Mr. Hickenlooper, Mr. Padilla, Ms. Smith, Mr. Peters, Mrs. Murray, Mr. Whitehouse, Mr. Casey, Mr. Manchin, Mr. King, and Mr. Warnock) introduced the following bill; which was read the first time

JANUARY 18, 2022

Read the second time and placed on the calendar

A BILL

To counter the aggression of the Russian Federation against Ukraine and Eastern European allies, to expedite security assistance to Ukraine to bolster Ukraine’s defense capabilities, and to impose sanctions relating to the ac-
tions of the Russian Federation with respect to Ukraine, and for other purposes.

1 Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,
3
4 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
5 (a) SHORT TITLE.—This Act may be cited as the
6 “Defending Ukraine Sovereignty Act of 2022”.
7 (b) TABLE OF CONTENTS.—The table of contents for
8 this Act is as follows:

Sec. 1. Short title; table of contents.
Sec. 2. Definitions.
Sec. 3. Sense of Congress.
Sec. 4. Statement of policy.

TITLE I—EXPEDITING SECURITY ASSISTANCE TO UKRAINE AND
BOLSTERING UKRAINE’S DEFENSE CAPABILITIES

Sec. 101. Prioritizing delivery of excess defense articles to Ukraine.
Sec. 102. Use of Department of Defense lease authority and Special Defense
Acquisition Fund to support Ukraine.
Sec. 103. Strategy for bolstering defensive capacities of Ukraine and enhancing
delivery of security assistance.
Sec. 104. Presidential drawdown authority.
Sec. 105. Foreign Military Financing.
Sec. 106. International Military Education and Training cooperation with
Ukraine.
Sec. 107. Strategy on International Military Education and Training program-
ing in Ukraine.
Sec. 108. Sense of Congress on loan program.
Sec. 109. Report on security assistance and provision of defense articles to
armed forces of Ukraine.

TITLE II—COUNTERING KREMLIN AGGRESSION AGAINST
UKRAINE AND EASTERN EUROPEAN ALLIES

Sec. 201. Authorizing programs to counter and combat disinformation activities
of the Russian Federation.
Liberty to reach audiences on the periphery of the Russian Federation.
Sec. 203. Multilateral efforts to bolster Ukraine’s cyber defense capabilities.
Sec. 204. Report on role of intelligence and security services of the Russian
Federation in efforts to undermine the independence and integ-
ity of Ukraine.
Sec. 205. Strategy for forum on European security.
Sec. 206. Deepening security and economic ties with Baltic allies.
Sec. 207. Public disclosure of assets of Vladimir Putin and his inner circle.
Sec. 208. Briefing to fulfill United States-Ukraine strategic dialogue objectives.

TITLE III—DETERRENCE MEASURES AGAINST FURTHER MILITARY ESCALATION AND AGGRESSION BY THE RUSSIAN FEDERATION WITH RESPECT TO UKRAINE

Sec. 301. Definitions.
Sec. 302. Determination with respect to operations of the Russian Federation in Ukraine.
Sec. 303. Imposition of sanctions with respect to officials of the Government of the Russian Federation relating to operations in Ukraine.
Sec. 304. Imposition of sanctions with respect to Russian financial institutions.
Sec. 305. Imposition of sanctions with respect to provision of specialized financial messaging services to sanctioned Russian financial institutions.
Sec. 306. Prohibition on and imposition of sanctions with respect to transactions involving Russian sovereign debt.
Sec. 307. Department of State review of sanctions with respect to Nord Stream 2.
Sec. 308. Imposition of sanctions with respect to Nord Stream 2.
Sec. 309. Imposition of sanctions with respect to Russian extractive industries.
Sec. 310. Sanctions described.
Sec. 311. Implementation; regulations; penalties.
Sec. 312. Exceptions; waiver.
Sec. 313. Termination.

TITLE IV—GENERAL PROVISIONS

Sec. 401. Sunset.
Sec. 402. Exception relating to importation of goods.

SEC. 2. DEFINITIONS.

In this Act:

(1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term “appropriate congressional committees” means the Committee on Foreign Relations of the Senate and the Committee on Foreign Affairs of the House of Representatives.

(2) DEFENSE ARTICLE; DEFENSE SERVICE.—The terms “defense article” and “defense service” have the meanings given those terms in section 47 of the Arms Export Control Act (22 U.S.C. 2794).
SEC. 3. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) it is in the national security interests of the United States to continue and deepen the security partnership between the United States and Ukraine, and support Ukraine’s sovereignty and territorial integrity;

(2) aggression and malign influence by the Government of the Russian Federation and its proxies in Ukraine is a threat to the democratic sovereignty of Ukraine;

(3) in coordination with the European Union, the North Atlantic Treaty Organization (NATO), and members of the international community, the United States should support the territorial integrity of Ukraine and oppose any effort by the Government of the Russian Federation to further encroach on Ukraine’s territory and independence;

(4) the United States should work in close concert with allies and partners of the United States—

(A) to support and expedite the provision of lethal and non-lethal assistance to Ukraine; and

(B) to support and bolster the defense of Ukraine against potential renewed aggression and military escalation by the Government of
the Russian Federation or through any of its proxies;

(5) the United States and NATO should not cede to the demands of the Government of the Russian Federation regarding NATO membership or expansion;

(6) economic and financial sanctions, when used as part of a coordinated and comprehensive strategy, are a powerful tool to advance United States foreign policy and national security interests; and

(7) the United States, in coordination with allies and partners of the United States, should impose substantial new sanctions in the event that the Government of the Russian Federation or its proxies engages in escalatory military operations or other destabilizing aggression against Ukraine.

SEC. 4. STATEMENT OF POLICY.

It is the policy of the United States that—

(1) the United States will support the territorial integrity of Ukraine and other Eastern European countries against aggression by the Government of the Russian Federation or its proxies;

(2) the United States will work to ensure the swift and ongoing provision of lethal and non-lethal security assistance to Ukraine, particularly so long
as the Government of the Russian Federation or its proxies has armed forces within the territorial borders of Ukraine or stationed near Ukraine’s border;

(3) the United States will continue to build the resiliency of Ukraine’s military and cyber defenses and bolster Ukraine’s ability to defend against aggression by the Government of the Russian Federation;

(4) the United States will continue to improve Ukraine’s interoperability with NATO forces and seek to further enhance security cooperation and engagement with and among partners in the Black Sea and Baltic region;

(5) the United States will work closely with regional partners, including those in the Black Sea region and the Baltic states, to strengthen Ukrainian and regional security; and

(6) the United States is committed to a strong and unified NATO and will not cede to the demands of the Government of the Russian Federation regarding NATO membership.
TITLE I—EXPEDITING SECURITY
ASSISTANCE TO UKRAINE
AND BOLSTERING UKRAINE’S
DEFENSE CAPABILITIES

SEC. 101. PRIORITIZING DELIVERY OF EXCESS DEFENSE
ARTICLES TO UKRAINE.

(a) IN GENERAL.—During fiscal year 2022, the
United States should give priority to the delivery of excess
defense articles to Ukraine over the transfer of such arti-
cles to other countries and regions under section 516(c)(2)
of the Foreign Assistance Act of 1961 (22 U.S.C.
2321j(c)(2)).

(b) WAIVER.—The President may waive subsection
(a) if the President certifies to the appropriate congres-
sional committees, the Committee on Armed Services of
the Senate, and the Committee on Armed Services of the
House of Representatives, that such a waiver is in the na-
tional security interest of the United States.

SEC. 102. USE OF DEPARTMENT OF DEFENSE LEASE AU-
THORITY AND SPECIAL DEFENSE ACQUISI-
TION FUND TO SUPPORT UKRAINE.

(a) USE OF SPECIAL DEFENSE ACQUISITION
FUND.—The Secretary of Defense, in consultation with
the Secretary of State, may utilize, to the maximum extent
possible, the Special Defense Acquisition Fund established
under section 51 of the Arms Export Control Act (22 U.S.C. 2795) to expedite the procurement and delivery of defense articles and defense services for the purpose of assisting and supporting the armed forces of Ukraine.

(b) USE OF LEASE AUTHORITY.—The Secretary of Defense, in consultation with the Secretary of State, may utilize, to the maximum extent possible, its lease authority, including with respect to no-cost leases, to provide defense articles to Ukraine for the purpose of assisting and supporting the armed forces of Ukraine.

SEC. 103. STRATEGY FOR BOLSTERING DEFENSIVE CAPACITIES OF UKRAINE AND ENHANCING DELIVERY OF SECURITY ASSISTANCE.

(a) IN GENERAL.—Not later than 30 days after the date of the enactment of this Act, the Secretary of State shall submit to the appropriate congressional committees, the Committee on Armed Services of the Senate, and the Committee on Armed Services of the House of Representatives, a strategy for bolstering the defensive capabilities of the armed forces of Ukraine and enhancing the delivery of security assistance to Ukraine, which shall include the following:

(1) A plan to meet the most critical capability gaps and capacity shortfalls of the armed forces of Ukraine.
(2) A plan for United States cooperation with allies and partners to provide immediate assistance to the armed forces of Ukraine.

(3) A plan to prioritize the delivery of excess defense articles to Ukraine in accordance with section 101.

(4) A plan to transfer to Ukraine defense articles previously allocated for operations in Afghanistan that are available for transfer, as appropriate.

(b) FORM.—The strategy required by subsection (a) shall be submitted in unclassified form, but may include a classified annex if necessary.

SEC. 104. PRESIDENTIAL DRAWDOWN AUTHORITY.

The authority under section 506(a) of the Foreign Assistance Act of 1961 (22 U.S.C. 2318(a)) may be exercised during fiscal year 2022 for Ukraine to the maximum extent available for that fiscal year.

SEC. 105. FOREIGN MILITARY FINANCING.

(a) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) the provision of security assistance to Ukraine is one of the most efficient and effective mechanisms for supporting Ukraine and ensuring that it can defend against aggression by the Russian Federation;
(2) in light of the military build-up by the Government of the Russian Federation, the United States, working with allies and partners, should work to expedite the provision of defense articles and other security assistance to Ukraine and prioritize and facilitate assistance to respond to the most urgent defense needs of the armed forces of Ukraine; and

(3) the United States should ensure adequate planning for maintenance for any equipment provided to Ukraine.

(b) Authorization of Emergency Supplemental Appropriations.—Upon an affirmative determination under section 302, there is authorized to be appropriated for the Department of State for fiscal year 2022 $500,000,000, as an authorization of emergency supplemental appropriations, for Foreign Military Financing assistance to Ukraine to assist the country in meeting its defense needs.

(c) Notice to Congress.—Not later than 15 days before providing assistance or support pursuant to subsection (a), the Secretary of State shall submit to the appropriate congressional committees, the Committee on Appropriations of the Senate, and the Committee on Appropriations of the House of Representatives.
priations of the House of Representatives a notification containing the following:

1. A detailed description of the assistance or support to be provided, including—
   (A) the objectives of such assistance or support;
   (B) the budget for such assistance or support; and
   (C) the expected or estimated timeline for delivery of such assistance or support.

2. A description of such other matters as the Secretary considers appropriate.

(d) Authority To Provide Lethal Assistance.—The Secretary of State is authorized to provide lethal assistance under this section, including anti-armor weapon systems, mortars, crew-served weapons and ammunition, grenade launchers and ammunition, anti-tank weapons systems, anti-ship weapons systems, anti-aircraft weapons systems, and small arms and ammunition.

SEC. 106. INTERNATIONAL MILITARY EDUCATION AND TRAINING COOPERATION WITH UKRAINE.

(a) Sense of Congress.—It is the sense of Congress that—

(1) International Military Education and Training (IMET) is a critical component of United States
security assistance that facilitates training of international forces and strengthens cooperation and ties between the United States and foreign countries;

(2) it is in the national interest of the United States to further strengthen the armed forces of Ukraine, particularly to enhance their defensive capability and improve interoperability for joint operations; and

(3) the Government of Ukraine should fully utilize the United States IMET program, encourage eligible officers and civilian leaders to participate in the training, and promote successful graduates to positions of prominence in the armed forces of Ukraine.

(b) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to the Department of State for fiscal year 2022 $3,000,000 for International Military Education and Training assistance for Ukraine. The assistance shall be made available for the following purposes:

(1) Training of future leaders.

(2) Establishing a rapport between the United States Armed Forces and the armed forces of Ukraine to build partnerships for the future.

(3) Enhancement of interoperability and capabilities for joint operations.
(4) Focusing on professional military education, civilian control of the military, and human rights.

(5) Fostering a better understanding of the United States.

(c) NOTICE TO CONGRESS.—Not later than 15 days before providing assistance or support pursuant to subsection (a), the Secretary of State shall submit to the appropriate congressional committees, the Committee on Appropriations of the Senate, and the Committee on Appropriations of the House of Representatives a notification containing the following elements:

(1) A detailed description of the assistance or support to be provided, including—

(A) the objectives of such assistance or support;

(B) the budget for such assistance or support; and

(C) the expected or estimated timeline for delivery of such assistance or support.

(2) A description of such other matters as the Secretary considers appropriate.
SEC. 107. STRATEGY ON INTERNATIONAL MILITARY EDUCATION AND TRAINING PROGRAMMING IN UKRAINE.

(a) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Secretary of State shall submit to the appropriate congressional committees a strategy for the implementation of the International Military Education and Training program in Ukraine authorized under section 106.

(b) ELEMENTS.—The strategy required under subsection (a) shall include the following elements:

(1) A clear plan, developed in close consultation with the Ukrainian Ministry of Defense and the armed forces of Ukraine, for how the IMET program will be used by the United States Government and the Government of Ukraine to propel program graduates to positions of prominence in support of the reform efforts of the armed forces of Ukraine in line with NATO standards.

(2) An assessment of the education and training requirements of the armed forces of Ukraine and clear recommendations for how IMET graduates should be assigned by the Ukrainian Ministry of Defense upon completion of education or training.

(3) An accounting of the current combat requirements of the armed forces of Ukraine and an
assessment of the viability of alternative mobile training teams, distributed learning, and other flexible solutions to reach such students.

(4) An identification of opportunities to influence the next generation of leaders through attendance at United States staff and war colleges, junior leader development programs, and technical schools.

(c) FORM.—The strategy required under subsection (a) shall be submitted in unclassified form, but may contain a classified annex.

SEC. 108. SENSE OF CONGRESS ON LOAN PROGRAM.

It is the sense of Congress that—

(1) as appropriate, the United States Government should provide direct loans to Ukraine for the procurement of defense articles, defense services, and design and construction services pursuant to the authority of section 23 of the Arms Export Control Act (22 U.S.C. 2763) to support the further development of Ukraine’s military forces; and

(2) such loans should be considered an additive security assistance tool, and not a substitute for Foreign Military Financing for grant assistance or Ukraine Security Assistance Initiative programming.
SEC. 109. REPORT ON SECURITY ASSISTANCE AND PROVISION OF DEFENSE ARTICLES TO ARMED FORCES OF UKRAINE.

Not later than 90 days after the date of the enactment of this Act, the Secretary of State shall submit to the appropriate congressional committees, the Committee on Armed Services of the Senate, and the Committee on Armed Services of the House of Representatives, a report that includes—

(1) a description of the steps the United States has taken to provide and expedite security assistance, defense articles, and any other forms of support to Ukraine and the armed forces of Ukraine, including increasing air defense capabilities, since September 1, 2021;

(2) a description of any increased assistance and support provided by allies and partners of the United States or Ukraine to Ukraine or the armed forces of Ukraine, including increasing air defense capabilities, since September 1, 2021; and

(3) a description of any plans by the United States to provide additional assistance and support to Ukraine or the armed forces of Ukraine.
TITLE II—COUNTERING KREMLIN AGGRESSION AGAINST UKRAINE AND EASTERN EUROPEAN ALLIES

SEC. 201. AUTHORIZING PROGRAMS TO COUNTER AND COMBAT DISINFORMATION ACTIVITIES OF THE RUSSIAN FEDERATION.

(a) COUNTERING RUSSIAN INFLUENCE FUND.—The Secretary of State should use funds available for obligation in the Countering Russian Influence Fund described in section 7070(d) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2017 (division J of Public Law 115–31; 131 Stat. 706)—

(1) to prioritize assisting Ukraine to detect and combat disinformation from the Russian Federation and its proxies; and

(2) to assist the Government of Ukraine in developing new defense strategies and technologies.

(b) STRATEGY REQUIRED.—

(1) IN GENERAL.—Not later than 60 days after the date of the enactment of this Act, the Secretary of State shall submit to the appropriate congressional committees a plan for countering and combating disinformation by the Russian Federation
and supporting free and independent media in Ukraine that includes—

(A) a plan to assist the Government of Ukraine in combating and responding to malign influence operations of the Russian Federation aimed at inflaming tensions and dividing Ukrainian society;

(B) an assessment of effective efforts and programs to improve media literacy in Ukraine and recommendations for how the United States can assist in supporting and expanding those programs;

(C) a plan to assist the Government of Ukraine improve efforts to detect and remove content originating from Russian troll farms, bots, and other sources aimed at sowing division and disseminating disinformation in Ukraine or targeting Ukrainian audiences;

(D) recommendations to increase support for independent media outlets, including Radio Free Europe/Radio Liberty; and

(E) recommendations to increase support for independent media outlets catering to Russian-speaking populations residing in Russian-
occupied Crimea, the Donbas region of Ukraine, and throughout Ukraine.

(2) FORM.—The strategy required by paragraph (1) shall be submitted in unclassified form, but may include a classified annex if necessary.

SEC. 202. EXPANDED SUPPORT AND AUTHORIZATION FOR RADIO FREE EUROPE/RADIO LIBERTY TO REACH AUDIENCES ON THE PERIPHERY OF THE RUSSIAN FEDERATION.

(a) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) Radio Free Europe/Radio Liberty continues to fulfill its mission of providing reliable, uncensored, and accessible news and reporting in Ukraine and other countries where media freedom is restricted;

(2) Radio Free Europe/Radio Liberty is one of the most critical sources of unrestricted, independent news and reporting for audiences on the periphery of the Russian Federation;

(3) the Government of the Russian Federation has engaged in systematic targeting of Radio Free Europe/Radio Liberty reporters inside the Russian Federation, which has negatively impacted the orga-
nization’s ability to provide timely, reliable, and accurate news from inside the country; and


(b) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated $155,500,000 for Radio Free Europe/Radio Liberty for fiscal year 2022.

(c) AUTHORIZATION OF NEW BUREAUS.—Radio Free Europe/Radio Liberty may explore opening new bureaus to help expand its ability to reach audiences on the periphery of the Russian Federation.

(d) INITIATIVES TO BOLSTER RADIO FREE EUROPE/RADIO LIBERTY BUREAUS AROUND RUSSIAN FEDERATION’S PERIPHERY.—To help expand its reach to Russian-speaking audiences and increase its reach to audiences through digital media, Radio Free Europe/Radio Liberty should—

(1) evaluate where Russian disinformation is most deeply pervasive in the Eurasia region;

(2) develop strategies to better communicate with predominately Russian-speaking regions;

(3) build on efforts to increase capacity and programming to counter disinformation in real time;
(4) expand Russian language investigative journalism;

(5) improve the technical capacity of the Ukraine bureau; and

(6) continue efforts to increase digital news services.

(e) REPORT REQUIRED.—Not later than 90 days after the date of the enactment of this Act, the United States Agency for Global Media shall submit to the appropriate congressional committees, the Committee on Appropriations of the Senate, and the Committee on Appropriations of the House of Representatives a report that includes—

(1) recommendations of locations to open new bureaus to help reach new audiences in the broader Eurasia region;

(2) an assessment of current staffing and anticipated staffing needs in order to effectively reach audiences in the broader Eurasia region; and

SEC. 203. MULTILATERAL EFFORTS TO BOLSTER UKRAINE’S CYBER DEFENSE CAPABILITIES.

(a) STATEMENT OF POLICY.—It is the policy of the United States—

(1) to support multilateral, intergovernmental, and nongovernmental efforts to improve Ukraine’s cybersecurity capacity, including addressing legislative and regulatory gaps in Ukraine’s cybersecurity policies, improving cybersecurity sector governance, and expanding collaboration among relevant stakeholders in both the public and private sectors;

(2) to work with the Government of Ukraine to strengthen cybersecurity technical capacity within critical infrastructure sectors and improve the overall cybersecurity workforce by strengthening cybersecurity-related academic and training programs and exchanges;

(3) to work closely with the NATO Cooperative Cyber Defence Centre of Excellence, the European Union Agency for Cybersecurity, and the National Cyber Security Centre of the United Kingdom to bolster Ukraine’s cyber defense capabilities; and

(4) to strengthen the ability of the Government of Ukraine to detect, investigate, disrupt, and deter cyberattacks and to develop cybersecurity incident response teams.
(b) **Report Required.**—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall submit to the appropriate congressional committees a report on efforts to implement the policy described in subsection (a).

(c) **Evaluation of Imposition of Sanctions.**—In the event the Government of the Russian Federation or any of its proxies engages in a cyberattack or cyber incident that materially disrupts or degrades any critical infrastructure in Ukraine, the President shall evaluate whether imposing any of the sanctions described in section 310 is in the national security interests of the United States.

**SEC. 204. Report on Role of Intelligence and Security Services of the Russian Federation in Efforts to Undermine the Independence and Integrity of Ukraine.**

(a) **In General.**—Not later than 120 days after the date of the enactment of this Act, the Director of National Intelligence, in coordination with the Secretary of State, shall submit to the appropriate congressional committees, the Select Committee on Intelligence of the Senate, and the Permanent Select Committee on Intelligence of the House of Representatives, a report on the role of the intelligence and security services of the Russian Federation in...
efforts to undermine and interfere with the independence of Ukraine.

(b) **ELEMENTS.**—The report required by subsection (a) shall include—

(1) an assessment of the priorities and objectives of the intelligence and security services of the Russian Federation with respect to Ukraine;

(2) a detailed description of the steps taken by any intelligence or security services of the Russian Federation to undermine the stability of Ukraine or the Government of Ukraine;

(3) a complete list of the branches of the intelligence or security services of the Russian Federation that have engaged in any influence efforts or campaigns to undermine the stability of Ukraine or the Government of Ukraine;

(4) an assessment of—

(A) the tactics and techniques used by any intelligence and security services of the Russian Federation with respect to Ukraine; and

(B) the success of those tactics and techniques; and

(5) any plans by the United States to provide additional support to the Government of Ukraine to prevent internal destabilization efforts, including
through intelligence sharing and support for reforms and anti-corruption efforts.

SEC. 205. STRATEGY FOR FORUM ON EUROPEAN SECURITY.

(a) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) the United States should work closely with NATO allies, particularly those that share a border with the Russian Federation, on any matters related to European security; and

(2) the United States Mission to the Organization for Security and Co-operation in Europe (commonly referred to as the “OSCE”) should—

(A) support an inclusive European security dialogue that calls on OSCE participating states to comply with principles set forth in the Helsinki Final Act, the Charter of Paris for a New Europe, and the Charter of the United Nations; and

(B) continue to publicly call for the Government of the Russian Federation to adhere to its commitments as an OSCE participating state.

(b) STRATEGY ON EUROPEAN SECURITY.—Not later than 30 days after the date of the enactment of this Act, the Secretary of State shall submit to the appropriate con-
gressional committees a strategy for continued engagement with the Government of the Russian Federation following January 2022 security dialogues, including the Strategic Stability Dialogue in Geneva, the NATO-Russia Council Meeting in Brussels, and the Organization for Security and Co-operation in Europe Permanent Council Meeting in Vienna, which shall include—

(1) an assessment of whether the Government of the Russian Federation has sufficiently de-escalated regional tensions, including through a significant withdrawal of troops from the border of Ukraine, to merit further discussion;

(2) an assessment of the objectives of the Government of the Russian Federation related to European security;

(3) a plan to reduce tensions between the Russian Federation and Eastern European allies, taking into account the perspectives of a wide cross section of European allies of the United States; and

(4) a plan for including Eastern European NATO allies, specifically those that share a border with the Russian Federation, in any conversations on European security.
SEC. 206. DEEPENING SECURITY AND ECONOMIC TIES WITH BALTIC ALLIES.

(a) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) supporting and bolstering the security of the Baltic states of Estonia, Latvia, and Lithuania is in the national security interests of the United States;

(2) the Baltic states are critical in countering aggression by the Government of the Russian Federation and maintaining the collective security of the NATO alliance;

(3) the United States should continue to support and foster a security partnership with the Baltic states that aims to meet their security needs and provides additional capabilities and tools to help defend against aggression by the Government of the Russian Federation in the region;

(4) the United States should encourage the initiative undertaken by the Baltic states to advance the Three Seas Initiative to strengthen transport,
energy, and digital infrastructures among eastern Europe countries;

(5) there are mutually beneficial opportunities for increased investment and economic expansion between the United States and the Baltic states; and

(6) improved economic ties between the United States and the Baltic states will lead to a strengthened strategic partnership.

(b) Baltic Security and Economic Enhancement Initiative.—

(1) In general.—The Secretary of State shall establish an initiative to deepen and foster security and economic ties with the Baltic states.

(2) Purpose and objectives.—The initiative established under paragraph (1) shall have the following goals and objectives:

(A) Ensuring the efficient and effective delivery of security assistance to the Baltic states, prioritizing assistance that will bolster defenses against hybrid warfare and improve interoperability with NATO forces.

(B) Bolstering United States support for the Baltic region’s physical and energy security needs.
(C) Mitigating the impact of economic coercion by the Russian Federation and the People’s Republic of China on Baltic states and identifying new opportunities for foreign direct investment and United States business ties.

(D) Improving high-level engagement between the United States and the Baltic states, with a focus on improving high-level security and economic cooperation.

(3) ACTIVITIES.—The initiative established under paragraph (1) shall—

(A) develop a comprehensive security assistance strategy to strengthen the defensive capabilities of the Baltic states, in coordination with other security assistance authorities, that takes into account the unique challenges of the proximity of the Baltic states to the Russian Federation and the threat of aggression against the Baltic states from the Government of the Russian Federation;

(B) encourage the United States International Development Finance Corporation to identify new opportunities for investment in the Baltic states;
(C) send high-level representatives of the Department of State to—

(i) the Baltic states not less frequently than twice a year; and

(ii) major regional fora on physical and energy security, including the Three Seas Initiative Summit and Business Forum and the Baltic Sea Security Conference;

(D) convene an annual trade forum, in coordination with the governments of Baltic states, to foster investment opportunities in the Baltic region for United States businesses; and

(E) foster dialogue between experts from the United States and from the Baltic states on hybrid warfare, cyber defenses, economic expansion, and foreign direct investment.

SEC. 207. PUBLIC DISCLOSURE OF ASSETS OF VLADIMIR PUTIN AND HIS INNER CIRCLE.

(a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury, in coordination with the Director of National Intelligence and the Secretary of State, shall submit to the committees specified in subsection (d) a detailed report on the personal net worth and assets of the President...
of the Russian Federation, Vladimir Putin, and his inner
circle.

(b) ELEMENTS.—The report required by subsection
(a) shall include—

(1) an identification of significant senior foreign
political figures and oligarchs in the Russian Fed-
eration, as determined by their closeness to Vladimir
Putin;

(2) the estimated net worth and known sources
of income of the individuals identified under para-
graph (1), Vladimir Putin, and the family members
of such individuals and Vladimir Putin (including
spouses, children, parents, and siblings), including
assets, investments, bank accounts, business inter-
est, held in and outside of the Russian Federation,
and relevant beneficial ownership information;

(3) an estimate of the total annual income and
personal expenditures of Vladimir Putin and his
family members for calendar years 2017 through
2021; and

(4) all known details about the financial prac-
tices and transparency, or lack thereof, of Vladimir
Putin and the individuals identified under paragraph
(1).

(c) FORM.—
(1) IN GENERAL.—The report required by subsection (a) shall be submitted in unclassified form, but may include a classified annex.

(2) PUBLIC AVAILABILITY.—The unclassified portion of the report required by subsection (a) shall be made available on a publicly accessible internet website.

(d) COMMITTEES SPECIFIED.—The committees specified in this subsection are—

(1) the appropriate congressional committees;

(2) the Select Committee on Intelligence and the Committee on Banking, Housing, and Urban Affairs of the Senate; and

(3) the Permanent Select Committee on Intelligence and the Committee on Financial Services of the House of Representatives.

SEC. 208. BRIEFING TO FULFILL UNITED STATES-UKRAINE STRATEGIC DIALOGUE OBJECTIVES.

(a) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Secretary of State shall provide to the appropriate congressional committees a briefing on efforts to deepen ties with Ukraine and fully implement the objectives outlined in the United States-Ukraine Charter on Strategic Partnership, signed by Sec-
Secretary of State Antony Blinken and Ukrainian Foreign Minister Dmytro Kuleba on November 10, 2021.

(b) ELEMENTS.—The briefing required by subsection (a) shall include the following:

(1) A plan to bolster support for Ukraine’s sovereignty, independence, territorial integrity, and inviolability of borders, including plans for high-level representation and robust participation in Ukraine’s Crimea Platform.

(2) A plan to highlight human rights abuses by the Government of the Russian Federation in Ukrainian territory, which shall include mechanisms to draw attention to persecuted minorities and political prisoners in Crimea and the Donbas.

(3) An assessment of humanitarian assistance needs for those affected or displaced by the war in Donbas.

(4) A plan to support democracy and the rule of law in Ukraine, which shall include efforts to build on progress made on the establishment of anti-corruption institutions, land reform, local governance, and digitalization.
TITLE III—DETERRENCE MEASURES AGAINST FURTHER MILITARY ESCALATION AND AGGRESSION BY THE RUSSIAN FEDERATION WITH RESPECT TO UKRAINE

SEC. 301. DEFINITIONS.

In this title:

(1) ADMISSION; ADMITTED; ALIEN.—The terms “admission”, “admitted”, and “alien” have the meanings given those terms in section 101 of the Immigration and Nationality Act (8 U.S.C. 1101).

(2) APPROPRIATE COMMITTEES OF CONGRESS.—The term “appropriate committees of Congress” means—

(A) the Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate; and

(B) the Committee on Foreign Affairs and the Committee on Financial Services of the House of Representatives.

(3) FINANCIAL INSTITUTION.—The term “financial institution” means a financial institution specified in subparagraph (A), (B), (C), (D), (E),
(F), (G), (H), (I), (J), (M), or (Y) of section 5312(a)(2) of title 31, United States Code.

(4) FOREIGN FINANCIAL INSTITUTION.—The term “foreign financial institution” has the meaning given that term in regulations prescribed by the Secretary of the Treasury.

(5) FOREIGN PERSON.—The term “foreign person” means an individual or entity that is not a United States person.

(6) KNOWINGLY.—The term “knowingly” with respect to conduct, a circumstance, or a result, means that a person had actual knowledge, or should have known, of the conduct, the circumstance, or the result.

(7) UNITED STATES PERSON.—The term “United States person” means—

(A) a United States citizen or an alien lawfully admitted for permanent residence to the United States; or

(B) an entity organized under the laws of the United States or any jurisdiction within the United States, including a foreign branch of such an entity.
SEC. 302. DETERMINATION WITH RESPECT TO OPERATIONS OF THE RUSSIAN FEDERATION IN UKRAINE.

(a) In General.—The President shall determine, at such times as are required under subsection (b), whether—

(1) the Government of the Russian Federation, including through any of its proxies, is engaged in or knowingly supporting a significant escalation in hostilities or hostile action in or against Ukraine, compared to the level of hostilities or hostile action in or against Ukraine prior to December 1, 2021; and

(2) if so, whether such escalation has the aim or effect of undermining, overthrowing, or dismantling the Government of Ukraine, occupying the territory of Ukraine, or interfering with the sovereignty or territorial integrity of Ukraine.

(b) Timing of Determinations.—The President shall make the determination described in subsection (a)—

(1) not later than 15 days after the date of the enactment of this Act;

(2) after the first determination under paragraph (1), every 90 days (or more frequently as warranted) during the one-year period beginning on such date of enactment; and
(3) after the end of that one-year period, every 120 days.

(c) REPORT REQUIRED.—Upon making a determination under this section, the President shall submit to the appropriate committees of Congress, the Committee on Armed Services of the Senate, and the Committee on Armed Services of the House of Representatives, a report on the determination.

SEC. 303. IMPOSITION OF SANCTIONS WITH RESPECT TO OFFICIALS OF THE GOVERNMENT OF THE RUSSIAN FEDERATION RELATING TO OPERATIONS IN UKRAINE.

(a) IN GENERAL.—Upon making an affirmative determination under section 302 and not later than 60 days following such a determination, the President shall impose the sanctions described in section 310 with respect to each of the officials specified in subsection (b).

(b) OFFICIALS SPECIFIED.—The officials specified in this subsection are the following:

(1) The President of the Russian Federation.

(2) The Prime Minister of the Russian Federation.

(3) The Foreign Minister of the Russian Federation.


(9) The Commander-in-Chief of the Navy of the Russian Federation.

(10) The Commander of the Strategic Rocket Forces of the Russian Federation.


(c) ADDITIONAL OFFICIALS.—

(1) LIST REQUIRED.—Not later than 30 days after making an affirmative determination under section 302 and every 90 days thereafter, the President shall submit to the appropriate committees of Congress a list of foreign persons that the President determines—
(A) are—

(i) senior officials of any branch of
the armed forces of the Russian Federa-
tion leading any of the operations de-
described in section 302; or

(ii) senior officials of the Government
of the Russian Federation, including any
intelligence agencies or security services of
the Russian Federation, with significant
roles in planning or implementing such op-
erations; and

(B) with respect to which sanctions should
be imposed in the interest of the national secu-
rity of the United States.

(2) IMPOSITION OF SANCTIONS.—Upon the sub-
mission of each list required by paragraph (1), the
President shall impose the sanctions described in
section 310 with respect to each foreign person on
the list.

SEC. 304. IMPOSITION OF SANCTIONS WITH RESPECT TO
RUSSIAN FINANCIAL INSTITUTIONS.

(a) IMPOSITION OF SANCTIONS.—

(1) IN GENERAL.—Upon making an affirmative
determination under section 302 and not later than
30 days following such a determination, the Presi-
dent shall impose the sanctions described in section 310(a)(1) with respect to 3 or more of the following financial institutions:

(A) Sberbank.

(B) VTB.

(C) Gazprombank.

(D) VEB.RF.

(E) The Russian Direct Investment Fund.

(F) Credit Bank of Moscow.

(G) Alfa Bank.

(H) Rosselkhozbank.

(I) FC Bank Otkritie.

(J) Promsvyazbank.

(K) Sovcombank.

(L) Transkapitalbank.

(2) SUBSIDIARIES AND SUCCESSOR ENTITIES.—

The President may impose the sanctions described in section 310(a)(1) with respect to any subsidiary of, or successor entity to, a financial institution specified in paragraph (1).

(b) ADDITIONAL RUSSIAN FINANCIAL INSTITUTIONS.—

(1) LIST REQUIRED.—Not later than 30 days after making an affirmative determination under section 302, and every 90 days thereafter, the Presi-
dent shall submit to the appropriate committees of Congress a list of foreign persons that the President determines—

(A) are significant financial institutions owned or operated by the Government of the Russian Federation; and

(B) should be sanctioned in the interest of United States national security.

(2) IMPOSITION OF SANCTIONS.—Upon the submission of each list required by paragraph (1), the President shall impose the sanctions described in section 310(a)(1) with respect to each foreign person identified on the list.

SEC. 305. IMPOSITION OF SANCTIONS WITH RESPECT TO PROVISION OF SPECIALIZED FINANCIAL MESSAGING SERVICES TO SANCTIONED RUSSIAN FINANCIAL INSTITUTIONS.

(a) LIST OF PROVIDERS OF SPECIALIZED FINANCIAL MESSAGING SERVICES TO RUSSIAN FINANCIAL INSTITUTIONS.—Not later than 60 days after making an affirmative determination under section 302, and not later than 30 days after the submission of any list of Russian financial institutions under section 304(b)(1), the Secretary of State, in consultation with the Secretary of the Treasury, shall submit to the appropriate committees of Congress
a list of all known persons that provide specialized financial messaging services to, or that enable or facilitate access to such services for, any financial institution specified in subsection (a) of section 304 or on the list required by subsection (b) of that section.

(b) REPORT ON EFFORTS TO TERMINATE THE PROVISION OF SPECIALIZED FINANCIAL MESSAGING SERVICES FOR SANCTIONED RUSSIAN FINANCIAL INSTITUTIONS.—Not later than 90 days after the imposition of any sanctions under section 304, and every 30 days thereafter as necessary, the Secretary of State, in consultation with the Secretary of the Treasury, shall submit to the appropriate committees of Congress a report that—

(1) describes the status of efforts to ensure that the termination of the provision of specialized financial messaging services to, and the enabling and facilitation of access to such services for, any financial institution with respect to which sanctions are imposed under section 304; and

(2) identifies any other provider of specialized financial messaging services that continues to provide messaging services to, or enables or facilitates access to such services for, any such financial institution.
(c) Authorization for the Imposition of Sanctions.—If, on or after the date that is 90 days after the imposition of any sanctions under section 304, a provider of financial specialized financial messaging services continues to knowingly provide specialized financial messaging services to, or knowingly enable or facilitate direct or indirect access to such messaging services for, any financial institution with respect to which sanctions are imposed under section 304, the President may impose sanctions pursuant to that section or the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) with respect to that provider.

(d) Enabling or Facilitation of Access to Specialized Financial Messaging Services Through Intermediary Financial Institutions.—For purposes of this section, enabling or facilitating direct or indirect access to specialized financial messaging services includes doing so by serving as an intermediary financial institution with access to such messaging services.

(e) Form of Lists and Reports.—Each list required by subsection (a) and each report required by subsection (b) shall be submitted in unclassified form, but may include a classified annex.
SEC. 306. PROHIBITION ON AND IMPOSITION OF SANCTIONS WITH RESPECT TO TRANSACTIONS INVOLVING RUSSIAN SOVEREIGN DEBT.

(a) Prohibition on Transactions.—Upon making an affirmative determination under section 302 and not later than 30 days following such a determination, the President shall prohibit all transactions by United States persons involving the sovereign debt of the Government of the Russian Federation issued on or after the date of the enactment of this Act, including governmental bonds.

(b) Imposition of Sanctions With Respect to State-Owned Enterprises.—

(1) In General.—Not later than 60 days after making an affirmative determination under section 302, the President shall identify and impose the sanctions described in section 310 with respect to foreign persons that the President determines engage in transactions involving the debt—

(A) of not less than 10 entities owned or controlled by the Government of the Russian Federation; and

(B) that is not subject to any other sanctions imposed by the United States.

(2) Applicability.—Sanctions imposed under paragraph (1) shall apply with respect to debt of an entity described in subparagraph (A) of that para-
graph that is issued after the date that is 90 days
after the President makes an affirmative determina-
tion under section 302.

(c) LIST; IMPOSITION OF SANCTIONS.—Not later
than 30 days after making an affirmative determination
under section 302, and every 90 days thereafter, the Presi-
dent shall—

(1) submit to the appropriate committees of
Congress a list of foreign persons that the President
determines are engaged in transactions described in
subsection (a); and

(2) impose the sanctions described in section
310 with respect to each such person.

SEC. 307. DEPARTMENT OF STATE REVIEW OF SANCTIONS
WITH RESPECT TO NORD STREAM 2.

(a) SENSE OF CONGRESS.—It is the sense of Con-
gress that—

(1) the Nord Stream 2 pipeline is a tool of ma-
lign influence of the Russian Federation and if it be-
comes operational, it will embolden the Russian Fed-
eration to further pressure and destabilize Ukraine;
and

(2) the United States should consider all avail-
able and appropriate measures to prevent the Nord
Stream 2 pipeline from becoming operational, in-
including through sanctions with respect to entities and individuals responsible for planning, constructing, or operating the pipeline, and through diplomatic efforts.

(b) Department of State Review of Sanctions on Nord Stream 2.—Not later than 30 days after the date of the enactment of this Act, the Secretary of State shall review whether the May 19, 2021, waiver regarding sanctions with respect to Nord Stream 2 AG and the chief executive officer of Nord Stream 2 AG remains in the best interest of United States national security, especially in light of the Russian Federation’s military build-up along the border of Ukraine.

Sec. 308. Imposition of Sanctions with Respect to Nord Stream 2.

Upon making an affirmative determination under section 302 and not later than 30 days following such a determination, the President shall impose the sanctions described in section 310 with respect to a foreign person that is—

(1) any entity established for or responsible for the planning, construction, or operation of the Nord Stream 2 pipeline or a successor entity; and

(2) any corporate officer of an entity described in paragraph (1).
SEC. 309. IMPOSITION OF SANCTIONS WITH RESPECT TO RUSSIAN EXTRACTIVE INDUSTRIES.

(a) IDENTIFICATION.—Not later than 60 days after making an affirmative determination under section 302, the President shall identify foreign persons in any of the sectors or industries described in subsection (b) that the President determines should be sanctioned in the interest of United States national security.

(b) SECTORS AND INDUSTRIES DESCRIBED.—The sectors and industries described in this subsection are the following:

(1) Oil and gas extraction and production.

(2) Coal extraction, mining, and production.

(3) Minerals extraction and processing.

(4) Any other sector or industry with respect to which the President determines the imposition of sanctions is in the United States national security interest.

(c) LIST; IMPOSITION OF SANCTIONS.—Not later than 90 days after making an affirmative determination under section 302, the President shall—

(1) submit to the appropriate committees of Congress a list of the persons identified under subsection (a); and

(2) impose the sanctions described in section 310 with respect to each such person.
SEC. 310. SANCTIONS DESCRIBED.

The sanctions to be imposed with respect to a foreign person under this title are the following:

(1) PROPERTY BLOCKING.—The President shall exercise all of the powers granted by the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) to the extent necessary to block and prohibit all transactions in all property and interests in property of the foreign person if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

(2) ALIENS INADMISSIBLE FOR VISAS, ADMISSION, OR PAROLE.—

(A) VISAS, ADMISSION, OR PAROLE.—In the case of an alien, the alien is—

(i) inadmissible to the United States;

(ii) ineligible to receive a visa or other documentation to enter the United States; and

(iii) otherwise ineligible to be admitted or paroled into the United States or to receive any other benefit under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).
(B) CURRENT VISAS REVOKED.—

(i) IN GENERAL.—The visa or other entry documentation of an alien described in subparagraph (A) shall be revoked, regardless of when such visa or other entry documentation is or was issued.

(ii) IMMEDIATE EFFECT.—A revocation under clause (i) shall—

(I) take effect immediately; and

(II) automatically cancel any other valid visa or entry documentation that is in the alien’s possession.

SEC. 311. IMPLEMENTATION; REGULATIONS; PENALTIES.

(a) IMPLEMENTATION.—The President may exercise all authorities provided to the President under sections 203 and 205 of the International Emergency Economic Powers Act (50 U.S.C. 1702 and 1704) to carry out this title.

(b) REGULATIONS.—The President shall issue such regulations, licenses, and orders as are necessary to carry out this title.

(c) PENALTIES.—A person that violates, attempts to violate, conspires to violate, or causes a violation of this Act or any regulation, license, or order issued to carry out this title shall be subject to the penalties set forth in sub-
sections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) to the same extent as a person that commits an unlawful act described in subsection (a) of that section.

SEC. 312. EXCEPTIONS; WAIVER.

(a) Exceptions.—

(1) Exception for intelligence activities.—This title shall not apply with respect to activities subject to the reporting requirements under title V of the National Security Act of 1947 (50 U.S.C. 3091 et seq.) or any authorized intelligence activities of the United States.

(2) Exception for compliance with international obligations and law enforcement activities.—Sanctions under this title shall not apply with respect to an alien if admitting or paroling the alien into the United States is necessary—

(A) to permit the United States to comply with the Agreement regarding the Headquarters of the United Nations, signed at Lake Success on June 26, 1947, and entered into force November 21, 1947, between the United Nations and the United States, or other applicable international obligations of the United States; or
(B) to carry out or assist law enforcement activity in the United States.

(b) NATIONAL SECURITY WAIVER.—The President may waive the imposition of sanctions under this title with respect to a person if the President—

(1) determines that such a waiver is in the national security interests of the United States; and

(2) submits to the appropriate committees of Congress a notification of the waiver and the reasons for the waiver.

SEC. 313. TERMINATION.

The President may terminate the sanctions imposed under this title after determining and certifying to the appropriate committees of Congress that the Government of the Russian Federation has—

(1) verifiably withdrawn all of its forces from Ukrainian territory that was not occupied or subject to control by forces or proxies of the Government of the Russian Federation prior to December 1, 2021;

(2) ceased supporting proxies in Ukrainian territory described in paragraph (1); and

(3) entered into an agreed settlement with a legitimate democratic government of Ukraine.
TITLE IV—GENERAL
PROVISIONS

SEC. 401. SUNSET.
(a) TITLES I AND II.—The provisions of titles I and II shall terminate on the date that is 5 years after the date of the enactment of this Act.
(b) TITLE III.—The provisions of title III shall terminate on the date that is 3 years after the date of the enactment of this Act.

SEC. 402. EXCEPTION RELATING TO IMPORTATION OF GOODS.
(a) IN GENERAL.—Notwithstanding any other provision of this Act, the authority or a requirement to impose sanctions under this Act shall not include the authority or a requirement to impose sanctions on the importation of goods.
(b) GOOD DEFINED.—In this section, the term “good” means any article, natural or manmade substance, material, supply, or manufactured product, including inspection and test equipment, and excluding technical data.
A BILL

To counter the aggression of the Russian Federation against Ukraine and Eastern European allies, to expedite security assistance to Ukraine to bolster Ukraine’s defense capabilities, and to impose sanctions relating to the actions of the Russian Federation with respect to Ukraine, and for other purposes.

Read the second time and placed on the calendar.

January 18, 2022