### Calendar No. 143

117TH CONGRESS 1ST SESSION

## **S. 4**

To amend the Voting Rights Act of 1965 to revise the criteria for determining which States and political subdivisions are subject to section 4 of the Act, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

OCTOBER 5, 2021

Mr. Leahy (for himself, Mr. Schumer, Mr. Durbin, Mr. Blumenthal, Mr. Warnock, Mr. Ossoff, Ms. Baldwin, Mr. Bennet, Mr. Booker, Mr. Brown, Ms. Cantwell, Mr. Cardin, Mr. Carper, Mr. Casey, Mr. Coons, Ms. Cortez Masto, Ms. Duckworth, Mrs. Feinstein, Mrs. Gillibrand, Ms. Hassan, Mr. Heinrich, Mr. Hickenlooper, Ms. Hirono, Mr. Kaine, Mr. Kelly, Mr. King, Ms. Klobuchar, Mr. Luján, Mr. Markey, Mr. Menendez, Mr. Merkley, Mr. Murphy, Mrs. Murray, Mr. Padilla, Mr. Peters, Mr. Reed, Ms. Rosen, Mr. Sanders, Mr. Schatz, Mrs. Shaheen, Ms. Sinema, Ms. Smith, Ms. Stabenow, Mr. Tester, Mr. Van Hollen, Mr. Warner, Ms. Warren, Mr. Whitehouse, and Mr. Wyden) introduced the following bill; which was read the first time

OCTOBER 6, 2021

Read the second time and placed on the calendar

### A BILL

To amend the Voting Rights Act of 1965 to revise the criteria for determining which States and political subdivisions are subject to section 4 of the Act, and for other purposes.

1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, 3 **SECTION 1. SHORT TITLE.** 4 This Act may be cited as the "John R. Lewis Voting Rights Advancement Act of 2021". TITLE I—AMENDMENTS TO THE 6 VOTING RIGHTS ACT 7 8 SEC. 101. VOTE DILUTION, DENIAL, AND ABRIDGMENT 9 CLAIMS. 10 (a) In General.—Section 2(a) of the Voting Rights Act of 1965 (52 U.S.C. 10301(a)) is amended— (1) by inserting after "applied by any State or 12 13 political subdivision" the following: "for the purpose 14 of, or"; and 15 (2) by striking "as provided in subsection (b)" and inserting "as provided in subsection (b), (c), (d), 16 17 or (e)". 18 (b) Vote Dilution.—Section 2 of such Act (52) U.S.C. 10301), as amended by subsection (a), is further 19 20 amended by striking subsection (b) and inserting the fol-21 lowing: 22 "(b) A violation of subsection (a) for vote dilution is 23 established if, based on the totality of circumstances, it is shown that the political processes leading to nomination

or election in the State or political subdivision are not

- 1 equally open to participation by members of a class of citi-
- 2 zens protected by subsection (a) in that its members have
- 3 less opportunity than other members of the electorate to
- 4 participate in the political process and to elect representa-
- 5 tives of their choice. The extent to which members of a
- 6 protected class have been elected to office in the State or
- 7 political subdivision is one circumstance which may be
- 8 considered: *Provided*, That nothing in this section estab-
- 9 lishes a right to have members of a protected class elected
- 10 in numbers equal to their proportion in the population.
- 11 The legal standard articulated in Thornburg v. Gingles,
- 12 478 U.S. 30 (1986), governs claims under this subsection.
- 13 For purposes of this subsection a class of citizens pro-
- 14 tected by subsection (a) may include a cohesive coalition
- 15 of members of different racial or language minority
- 16 groups.".
- 17 (c) Vote Denial or Abridgement.—Section 2 of
- 18 such Act (52 U.S.C. 10301), as amended by subsections
- 19 (a) and (b), is further amended by adding at the end the
- 20 following:
- 21 "(c)(1) A violation of subsection (a) for vote denial
- 22 or abridgment is established if the challenged standard,
- 23 practice, or procedure imposes a discriminatory burden on
- 24 members of a class of citizens protected by subsection (a),
- 25 meaning that—

1	"(A) members of the protected class face great-
2	er difficulty in complying with the standard, prac-
3	tice, or procedure, considering the totality of the cir-
4	cumstances; and
5	"(B) such greater difficulty is, at least in part,
6	caused by or linked to social and historical condi-
7	tions that have produced or currently produce dis-
8	crimination against members of the protected class.
9	"(2) The challenged standard, practice, or procedure
10	need only be a but-for cause of the discriminatory burden
11	or perpetuate a pre-existing discriminatory burden.
12	"(3)(A) The totality of the circumstances for consid-
13	eration relative to a violation of subsection (a) for vote
14	denial or abridgment shall include the following factors,
15	which, individually and collectively, show how a voting
16	standard, practice, or procedure can function to amplify
17	the effects of past or present racial discrimination:
18	"(i) The history of official voting-related dis-
19	crimination in the State or political subdivision.
20	"(ii) The extent to which voting in the elections
21	of the State or political subdivision is racially polar-
22	ized.
23	"(iii) The extent to which the State or political
24	subdivision has used unduly burdensome photo-
25	graphic voter identification requirements, documen-

- tary proof of citizenship requirements, documentary proof of residence requirements, or other voting standards, practices, or procedures beyond those required by Federal law that may impair the ability of members of the protected class to participate fully in the political process.
  - "(iv) The extent to which members of the protected class bear the effects of discrimination in areas such as education, employment, and health, which hinder the ability of those members to participate effectively in the political process.
  - "(v) The use of overt or subtle racial appeals either in political campaigns or surrounding the adoption or maintenance of the challenged standard, practice, or procedure.
  - "(vi) The extent to which members of the protected class have been elected to public office in the jurisdiction, except that the fact that the protected class is too small to elect candidates of its choice shall not defeat a claim of vote denial or abridgment under this section.
  - "(vii) Whether there is a lack of responsiveness on the part of elected officials to the particularized needs of members of the protected class.

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- "(viii) Whether the policy underlying the State
  or political subdivision's use of the challenged qualification, prerequisite, standard, practice, or procedure has a tenuous connection to that qualification,
  prerequisite, standard, practice, or procedure.
  - "(B) A particular combination or number of factors under subparagraph (A) shall not be required to establish a violation of subsection (a) for vote denial or abridgment.
  - "(C) The totality of the circumstances for consideration relative to a violation of subsection (a) for vote denial or abridgment shall not include the following factors:
  - "(i) The total number or share of members of a protected class on whom a challenged standard, practice, or procedure does not impose a material burden.
  - "(ii) The degree to which the challenged standard, practice, or procedure has a long pedigree or was in widespread use at some earlier date.
  - "(iii) The use of an identical or similar standard, practice, or procedure in other States or political subdivisions.
- 24 "(iv) The availability of other forms of voting 25 unimpacted by the challenged standard, practice, or

- 1 procedure to all members of the electorate, including
- 2 members of the protected class, unless the State or
- 3 political subdivision is simultaneously expanding
- 4 those other standards, practices, or procedures to
- 5 eliminate any disproportionate burden imposed by
- 6 the challenged standard, practice, or procedure.
- 7 "(v) A prophylactic impact on potential criminal
- 8 activity by individual voters, if such crimes have not
- 9 occurred in the State or political subdivision in sub-
- stantial numbers.
- 11 "(vi) Mere invocation of interests in voter con-
- fidence or prevention of fraud.".
- 13 (d) Intended Vote Dilution or Vote Denial or
- 14 ABRIDGMENT.—Section 2 of such Act (52 U.S.C. 10301),
- 15 as amended by subsections (a), (b), and (c) is further
- 16 amended by adding at the end the following:
- " (d)(1) A violation of subsection (a) is also estab-
- 18 lished if a challenged qualification, prerequisite, standard,
- 19 practice, or procedure is intended, at least in part, to di-
- 20 lute the voting strength of a protected class or to deny
- 21 or abridge the right of any citizen of the United States
- 22 to vote on account of race, color, or in contravention of
- 23 the guarantees set forth in section 4(f)(2).
- 24 "(2) Discrimination on account of race or color,
- or in contravention of the guarantees set forth in

section 4(f)(2), need only be one purpose of a qualification, prerequisite, standard, practice, or procedure in order to establish a violation of subsection (a), as described in this subsection. A qualification, prerequisite, standard, practice, or procedure intended to dilute the voting strength of a protected class or to make it more difficult for members of a protected class to east a ballot that will be counted constitutes a violation of subsection (a), as described in this subsection, even if an additional purpose of the qualification, prerequisite, standard, practice, or procedure is to benefit a particular political party or group.

"(3) Recent context, including actions by official decisionmakers in prior years or in other contexts preceding the decision responsible for the challenged qualification, prerequisite, standard, practice, or procedure, and including actions by predecessor government actors or individual members of a decisionmaking body, may be relevant to making a determination about a violation of subsection (a), as described under this subsection.

"(4) A claim that a violation of subsection (a) has occurred, as described under this subsection, shall require proof of a discriminatory impact but

- shall not require proof of violation of subsection (b)
- 2 or (c).".

#### 3 SEC. 102. RETROGRESSION.

- 4 Section 2 of the Voting Rights Act of 1965 (52
- 5 U.S.C. 10301 et seq.), as amended by section 101 of this
- 6 Act, is further amended by adding at the end the fol-
- 7 lowing:
- 8 "(e) A violation of subsection (a) is established when
- 9 a State or political subdivision enacts or seeks to admin-
- 10 ister any qualification or prerequisite to voting or stand-
- 11 ard, practice, or procedure with respect to voting in any
- 12 election that has the purpose of or will have the effect
- 13 of diminishing the ability of any citizens of the United
- 14 States on account of race or color, or in contravention of
- 15 the guarantees set forth in section 4(f)(2), to participate
- 16 in the electoral process or elect their preferred candidates
- 17 of choice. This subsection applies to any action taken on
- 18 or after January 1, 2021, by a State or political subdivi-
- 19 sion to enact or seek to administer any such qualification
- 20 or prerequisite to voting or standard, practice or proce-
- 21 dure.
- 22 "(f) Notwithstanding the provisions of subsection (e),
- 23 final decisions of the United States District Court of the
- 24 District of Columbia on applications or petitions by States
- 25 or political subdivisions for preclearance under section 5

- 1 of any changes in voting prerequisites, standards, prac-
- 2 tices, or procedures, supersede the provisions of subsection
- 3 (e).".
- 4 SEC. 103. VIOLATIONS TRIGGERING AUTHORITY OF COURT
- 5 TO RETAIN JURISDICTION.
- 6 (a) Types of Violations.—Section 3(c) of the Vot-
- 7 ing Rights Act of 1965 (52 U.S.C. 10302(c)) is amended
- 8 by striking "violations of the fourteenth or fifteenth
- 9 amendment" and inserting "violations of the 14th or 15th
- 10 Amendment, violations of this Act, or violations of any
- 11 Federal law that prohibits discrimination in voting on the
- 12 basis of race, color, or membership in a language minority
- 13 group,".
- 14 (b) Conforming Amendment.—Section 3(a) of
- 15 such Act (52 U.S.C. 10302(a)) is amended by striking
- 16 "violations of the fourteenth or fifteenth amendment" and
- 17 inserting "violations of the 14th or 15th Amendment, vio-
- 18 lations of this Act, or violations of any Federal law that
- 19 prohibits discrimination in voting on the basis of race,
- 20 color, or membership in a language minority group,".
- 21 SEC. 104. CRITERIA FOR COVERAGE OF STATES AND POLIT-
- 22 ICAL SUBDIVISIONS.
- 23 (a) Determination of States and Political
- 24 Subdivisions Subject to Section 4(a).—

1	(1) In General.—Section 4(b) of the Voting
2	Rights Act of 1965 (52 U.S.C. 10303(b)) is amend-
3	ed to read as follows:
4	"(b) Determination of States and Political
5	SUBDIVISIONS SUBJECT TO REQUIREMENTS.—
6	"(1) Existence of voting rights viola-
7	TIONS DURING PREVIOUS 25 YEARS.—
8	"(A) STATEWIDE APPLICATION.—Sub-
9	section (a) applies with respect to a State and
10	all political subdivisions within the State during
11	a calendar year if—
12	"(i) fifteen or more voting rights vio-
13	lations occurred in the State during the
14	previous 25 calendar years; or
15	"(ii) ten or more voting rights viola-
16	tions occurred in the State during the pre-
17	vious 25 calendar years, at least one of
18	which was committed by the State itself
19	(as opposed to a political subdivision with-
20	in the State).
21	"(B) Application to specific political
22	SUBDIVISIONS.—Subsection (a) applies with re-
23	spect to a political subdivision as a separate
24	unit during a calendar year if three or more

1	voting rights violations occurred in the subdivi-
2	sion during the previous 25 calendar years.
3	"(2) Period of application.—
4	"(A) IN GENERAL.—Except as provided in
5	subparagraph (B), if, pursuant to paragraph
6	(1), subsection (a) applies with respect to a
7	State or political subdivision during a calendar
8	year, subsection (a) shall apply with respect to
9	such State or political subdivision for the pe-
10	riod—
11	"(i) that begins on January 1 of the
12	year in which subsection (a) applies; and
13	"(ii) that ends on the date which is 10
14	years after the date described in clause (i).
15	"(B) No further application after
16	DECLARATORY JUDGMENT.—
17	"(i) States.—If a State obtains a de-
18	claratory judgment under subsection (a),
19	and the judgment remains in effect, sub-
20	section (a) shall no longer apply to such
21	State and all political subdivisions in the
22	State pursuant to paragraph (1)(A) unless,
23	after the issuance of the declaratory judg-
24	ment, paragraph (1)(A) applies to the
25	State solely on the basis of voting rights

1	violations occurring after the issuance of
2	the declaratory judgment.
3	"(ii) Political subdivisions.—If a
4	political subdivision obtains a declaratory
5	judgment under subsection (a), and the
6	judgment remains in effect, subsection (a)
7	shall no longer apply to such political sub-
8	division pursuant to paragraph (1), includ-
9	ing pursuant to paragraph (1)(A) (relating
10	to the statewide application of subsection
11	(a)), unless, after the issuance of the de-
12	claratory judgment, paragraph (1)(B) ap-
13	plies to the political subdivision solely on
14	the basis of voting rights violations occur-
15	ring after the issuance of the declaratory
16	judgment.
17	"(3) Determination of voting rights vio-
18	LATION.—For purposes of paragraph (1), a voting
19	rights violation occurred in a State or political sub-
20	division if any of the following applies:
21	"(A) Judicial relief; violation of
22	THE 14TH OR 15TH AMENDMENT.—Any final
23	judgment (that was not reversed on appeal) oc-
24	curred, in which the plaintiff prevailed and in

which any court of the United States deter-

mined that a denial or abridgement of the right of any citizen of the United States to vote on account of race, color, or membership in a language minority group occurred, or that a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting created an undue burden on the right to vote in connection with a claim that the law unduly burdened voters of a particular race, color, or language minority group, in violation of the 14th or 15th Amendment to the Constitution of the United States, anywhere within the State or subdivision.

"(B) Judicial relief; violations of this act.—Any final judgment (that was not reversed on appeal) occurred in which the plaintiff prevailed and in which any court of the United States determined that a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting was imposed or applied or would have been imposed or applied anywhere within the State or subdivision in a manner that resulted or would have resulted in a denial or abridgement of the right of any citizen of the United States to vote

on account of race, color, or membership in a language minority group, in violation of subsection (e) or (f) or section 2, 201, or 203.

"(C) Final Judgment; denial of declarations of the United States has denied the request of the State or subdivision for a declaratory judgment under section 3(c) or section 5, and thereby prevented a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting from being enforced anywhere within the State or subdivision.

"(D) Objection by the attorney General has interposed an objection under section 3(c) or section 5, and thereby prevented a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting from being enforced anywhere within the State or subdivision. A violation under this subparagraph has not occurred where an objection has been withdrawn by the Attorney General, unless the withdrawal was in response to a change in the law or practice that served as the basis of the objection. A

violation under this subparagraph has not occurred where the objection is based solely on a

State or political subdivision's failure to comply
with a procedural process that would not otherwise count as an independent violation of this
Act.

# "(E) CONSENT DECREE, SETTLEMENT, OR OTHER AGREEMENT.—

"(i) AGREEMENT.—A consent decree, settlement, or other agreement was adopted or entered by a court of the United States that contains an admission of liability by the defendants, which resulted in the alteration or abandonment of a voting practice anywhere in the territory of such State or subdivision that was challenged on the ground that the practice denied or abridged the right of any citizen of the United States to vote on account of race, color, or membership in a language minority group in violation of subsection (e) or (f) or section 2, 201, or 203, or the 14th or 15th Amendment.

"(ii) Independent violations.—A voluntary extension or continuation of a

1 consent decree, settlement, or agreement 2 described in clause (i) shall not count as 3 an independent violation under this subparagraph. Any other extension or modification of such a consent decree, settle-6 ment, or agreement, if the consent decree, 7 settlement, or agreement has been in place 8 for ten years or longer, shall count as an 9 independent violation under this subpara-10 graph. If a court of the United States 11 finds that a consent decree, settlement, or 12 agreement described in clause (i) itself de-13 nied or abridged the right of any citizen of 14 the United States to vote on account of 15 race, color, or membership in a language 16 minority group, violated subsection (e) or 17 (f) or section 2, 201, or 203, or created an 18 undue burden on the right to vote in con-19 nection with a claim that the consent de-20 cree, settlement, or other agreement un-21 duly burdened voters of a particular race, 22 color, or language minority group, that 23 finding shall count as an independent vio-24 lation under this subparagraph.

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"(F) Multiple violations.—Each instance in which a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting, including each redistricting plan, is found to be a violation by a court of the United States pursuant to subparagraph (A) or (B), or prevented from being enforced pursuant to subparagraph (C) or (D), or altered or abandoned pursuant to subparagraph (E) shall count as an independent violation under this paragraph. Within a redistricting plan, each violation under this paragraph found to discriminate against any group of voters based on race, color, or language minority group shall count as an independent violation under this paragraph.

#### "(4) Timing of Determinations.—

"(A) Determinations of voting rights violations.—As early as practicable during each calendar year, the Attorney General shall make the determinations required by this subsection, including updating the list of voting rights violations occurring in each State and political subdivision for the previous calendar year.

1	"(B) Effective upon publication in
2	FEDERAL REGISTER.—A determination or cer-
3	tification of the Attorney General under this
4	section or under section 8 or 13 shall be effec-
5	tive upon publication in the Federal Register.".
6	(2) Conforming amendments.—Section 4(a)

# (2) Conforming amendments.—Section 4(a) of such Act (52 U.S.C. 10303(a)) is amended—

(A) in paragraph (1), in the first sentence of the matter preceding subparagraph (A), by striking "any State with respect to which" and all that follows through "unless" and inserting "any State to which this subsection applies during a calendar year pursuant to determinations made under subsection (b), or in any political subdivision of such State (as such subdivision existed on the date such determinations were made with respect to such State), though such determinations were not made with respect to such subdivision as a separate unit, or in any political subdivision with respect to which this subsection applies during a calendar year pursuant to determinations made with respect to such subdivision as a separate unit under subsection (b), unless";

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1	(B) in paragraph (1), in the matter pre-
2	ceding subparagraph (A), by striking the second
3	sentence;
4	(C) in paragraph (1)(A), by striking "(in
5	the case of a State or subdivision seeking a de-
6	claratory judgment under the second sentence
7	of this subsection)";
8	(D) in paragraph (1)(B), by striking "(in
9	the case of a State or subdivision seeking a de-
10	claratory judgment under the second sentence
11	of this subsection)";
12	(E) in paragraph (3), by striking "(in the
13	case of a State or subdivision seeking a declara-
14	tory judgment under the second sentence of this
15	subsection)";
16	(F) in paragraph (5), by striking "(in the
17	case of a State or subdivision which sought a
18	declaratory judgment under the second sentence
19	of this subsection)";
20	(G) by striking paragraphs (7) and (8)
21	and
22	(H) by redesignating paragraph (9) as
23	paragraph (7).
24	(b) Clarification of Treatment of Members of
25	LANGUAGE MINORITY GROUPS—Section 4(a)(1) of such

- 1 Act (52 U.S.C. 10303(a)(1)), as amended by subsection
- 2 (a), is further amended, in the first sentence, by striking
- 3 "race or color," and inserting "race or color, or in con-
- 4 travention of the guarantees of subsection (f)(2),".
- 5 (c) Facilitating Bailout.—Section 4(a) of the
- 6 Voting Rights Act of 1965 (52 U.S.C. 10303(a)), as
- 7 amended by subsection (a), is further amended—
- 8 (1) by striking paragraph (1)(C);
- 9 (2) by inserting at the beginning of paragraph
- 10 (7), as redesignated by subsection (a)(2)(H), the fol-
- lowing: "Any plaintiff seeking a declaratory judg-
- ment under this subsection on the grounds that the
- plaintiff meets the requirements of paragraph (1)
- may request that the Attorney General consent to
- entry of judgment."; and
- 16 (3) by adding at the end the following:
- 17 "(8) If a political subdivision is subject to the applica-
- 18 tion of this subsection, due to the applicability of sub-
- 19 section (b)(1)(A), the political subdivision may seek a de-
- 20 claratory judgment under this section if the subdivision
- 21 demonstrates that the subdivision meets the criteria estab-
- 22 lished by the subparagraphs of paragraph (1), for the 10
- 23 years preceding the date on which subsection (a) applied
- 24 to the political subdivision under subsection (b)(1)(A).

1	"(9) If a political subdivision was not subject to the
2	application of this subsection by reason of a declaratory
3	judgment entered prior to the date of enactment of the
4	John R. Lewis Voting Rights Advancement Act of 2021,
5	and is not, subsequent to that date of enactment, subject
6	to the application of this subsection under subsection
7	(b)(1)(B), then that political subdivision shall not be sub-
8	ject to the requirements of this subsection.".
9	SEC. 105. DETERMINATION OF STATES AND POLITICAL SUB-
10	DIVISIONS SUBJECT TO PRECLEARANCE FOR
11	COVERED PRACTICES.
12	The Voting Rights Act of 1965 (52 U.S.C. 10301 et
13	seq.) is further amended by inserting after section 4 the
14	following:
15	"SEC. 4A. DETERMINATION OF STATES AND POLITICAL
16	SUBDIVISIONS SUBJECT TO PRECLEARANCE
17	FOR COVERED PRACTICES.
18	"(a) Practice-Based Preclearance.—
19	"(1) In General.—Each State and each polit-
20	ical subdivision shall—
21	"(A) identify any newly enacted or adopted
22	law, regulation, or policy that includes a voting
23	qualification or prerequisite to voting, or a
24	standard, practice, or procedure with respect to

1	voting, that is a covered practice described in
2	subsection (b); and
3	"(B) ensure that no such covered practice
4	is implemented unless or until the State or po-
5	litical subdivision, as the case may be, complies
6	with subsection (c).
7	"(2) Determinations of Characteristics
8	OF VOTING-AGE POPULATION.—
9	"(A) In general.—As early as prac-
10	ticable during each calendar year, the Attorney
11	General, in consultation with the Director of
12	the Bureau of the Census and the heads of
13	other relevant offices of the government, shall
14	make the determinations required by this sec-
15	tion regarding voting-age populations and the
16	characteristics of such populations, and shall
17	publish a list of the States and political subdivi-
18	sions to which a voting-age population char-
19	acteristic described in subsection (b) applies.
20	"(B) Publication in the federal reg-
21	ISTER.—A determination (including a certifi-
22	cation) of the Attorney General under this
23	paragraph shall be effective upon publication in

the Federal Register.

1	"(b) Covered Practices.—To assure that the right
2	of citizens of the United States to vote is not denied or
3	abridged on account of race, color, or membership in a
4	language minority group as a result of the implementation
5	of certain qualifications or prerequisites to voting, or
6	standards, practices, or procedures with respect to voting,
7	newly adopted in a State or political subdivision, the fol-
8	lowing shall be covered practices subject to the require-
9	ments described in subsection (a):
10	"(1) Changes to method of election.—
11	Any change to the method of election—
12	"(A) to add seats elected at-large in a
13	State or political subdivision where—
14	"(i) two or more racial groups or lan-
15	guage minority groups each represent 20
16	percent or more of the voting-age popu-
17	lation in the State or political subdivision,
18	respectively; or
19	"(ii) a single language minority group
20	represents 20 percent or more of the vot-
21	ing-age population on Indian lands located
22	in whole or in part in the State or political
23	subdivision; or
24	"(B) to convert one or more seats elected
25	from a single-member district to one or more

1	at-large seats or seats from a multi-member
2	district in a State or political subdivision
3	where—
4	"(i) two or more racial groups or lan-
5	guage minority groups each represent 20
6	percent or more of the voting-age popu-
7	lation in the State or political subdivision,
8	respectively; or
9	"(ii) a single language minority group
10	represents 20 percent or more of the vot-
11	ing-age population on Indian lands located
12	in whole or in part in the State or political
13	subdivision.
14	"(2) Changes to political subdivision
15	BOUNDARIES.—Any change or series of changes
16	within a year to the boundaries of a political subdivi-
17	sion that reduces by 3 or more percentage points the
18	percentage of the political subdivision's voting-age
19	population that is comprised of members of a single
20	racial group or language minority group in the polit-
21	ical subdivision where—
22	"(A) two or more racial groups or lan-
23	guage minority groups each represent 20 per-
24	cent or more of the political subdivision's vot-
25	ing-age population; or

1 "(B) a single language minority group rep-2 resents 20 percent or more of the voting-age 3 population on Indian lands located in whole or 4 in part in the political subdivision.

"(3) Changes through redistricts for Federal, State, or local elections in a State or political subdivision where any racial group or language minority group that is not the largest racial group or language minority group in the jurisdiction and that represents 15 percent or more of the State or political subdivision's voting-age population experiences a population increase of at least 20 percent of its voting-age population, over the preceding decade (as calculated by the Bureau of the Census under the most recent decennial census), in the jurisdiction.

"(4) Changes in documentation or qualifications to vote.—Any change to requirements for documentation or proof of identity to vote or register to vote in elections for Federal, State, or local offices that will exceed or be more stringent than such requirements under State law on the day before the date of enactment of the John R. Lewis Voting Rights Advancement Act of 2021.

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"(5) CHANGES TO MULTILINGUAL VOTING MATERIALS.—Any change that reduces multilingual voting materials or alters the manner in which such materials are provided or distributed, where no similar reduction or alteration occurs in materials provided in English for such election.

"(6) Changes that reduce, consolidate, OR RELOCATE VOTING LOCATIONS, OR REDUCE VOT-ING OPPORTUNITIES.—Any change that reduces, consolidates, or relocates voting locations in elections for Federal, State, or local office, including early, absentee, and election-day voting locations, or reduces days or hours of in-person voting on any Sunday during a period occurring prior to the date of an election for Federal, State, or local office during which voters may cast ballots in such election, or prohibits the provision of food or non-alcoholic drink to persons waiting to vote in an election for Federal, State, or local office, except where the provision would violate prohibitions on expenditures to influence voting, if the location change, reduction in days or hours, or prohibition applies—

"(A) in one or more census tracts in which two or more language minority groups or racial

1	groups each represent 20 percent or more of
2	the voting-age population; or
3	"(B) on Indian lands in which at least 20
4	percent of the voting-age population belongs to
5	a single language minority group.
6	"(7) New list maintenance process.—Any
7	change to the maintenance process for voter reg-
8	istration lists that adds a new basis for removal
9	from the list of active voters registered to vote in
10	elections for Federal, State, or local office, or that
11	incorporates new sources of information in deter-
12	mining a voter's eligibility to vote in elections for
13	Federal, State, or local office, if such a change
14	would have a statistically significant disparate im-
15	pact, concerning the removal from voter rolls, on
16	members of racial groups or language minority
17	groups that constitute greater than 5 percent of the
18	voting-age population—
19	"(A) in the case of a political subdivision
20	imposing such change if—
21	"(i) two or more racial groups or lan-
22	guage minority groups each represent 20
23	percent or more of the voting-age popu-
24	lation of the political subdivision; or

1	"(ii) a single language minority group
2	represents 20 percent or more of the vot-
3	ing-age population on Indian lands located
4	in whole or in part in the political subdivi-
5	sion; or
6	"(B) in the case of a State imposing such
7	change, if two or more racial groups or lan-
8	guage minority groups each represent 20 per-
9	cent or more of the voting-age population of—
10	"(i) the State; or
11	"(ii) a political subdivision in the
12	State, except that the requirements under
13	subsections (a) and (c) shall apply only
14	with respect to each such political subdivi-
15	sion individually.
16	"(e) Preclearance.—
17	"(1) In general.—
18	"(A) ACTION .—Whenever a State or polit-
19	ical subdivision with respect to which the re-
20	quirements set forth in subsection (a) are in ef-
21	fect shall enact, adopt, or seek to implement
22	any covered practice described under subsection
23	(b), such State or subdivision may institute an
24	action in the United States District Court for
25	the District of Columbia for a declaratory jude-

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ment that such covered practice neither has the purpose nor will have the effect of denying or abridging the right to vote on account of race, color, or membership in a language minority group, and unless and until the court enters such judgment such covered practice shall not be implemented.

"(B) Submission to attorney general.—

"(i) IN GENERAL.—Notwithstanding subparagraph (A), such covered practice may be implemented without such proceeding if the covered practice has been submitted by the chief legal officer or other appropriate official of such State or subdivision to the Attorney General and the Attorney General has not interposed an objection within 60 days after such submission, or upon good cause shown, to facilitate an expedited approval within 60 days after such submission, the Attorney General has affirmatively indicated that such objection will not be made. For purposes of determining whether expedited consideration of approval is required under this

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subparagraph or section 5(a), an exigency such as a natural disaster, that requires a change in a voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting during the period of 30 days before a Federal election, shall be considered to be good cause requiring that expedited consideration.

"(ii) Effect of indication.—Neither an affirmative indication by the Attorney General that no objection will be made, nor the Attorney General's failure to object, nor a declaratory judgment entered under this subsection shall bar a subsequent action to enjoin implementation of such covered practice. In the event the Attorney General affirmatively indicates that no objection will be made within the 60day period following receipt of a submission, the Attorney General may reserve the right to reexamine the submission if additional information comes to the Attorney General's attention during the remainder of the 60-day period which would otherwise

1	require objection in accordance with this
2	subsection.
3	"(C) COURT.—Any action under this sub-
4	section shall be heard and determined by a
5	court of three judges in accordance with the
6	provisions of section 2284 of title 28, United
7	States Code, and any appeal shall lie to the Su-
8	preme Court.
9	"(2) Denying or abridging the right to
10	VOTE.—Any covered practice described in subsection
11	(b) that has the purpose of or will have the effect
12	of diminishing the ability of any citizens of the
13	United States on account of race, color, or member-
14	ship in a language minority group, to elect their pre-
15	ferred candidates of choice denies or abridges the
16	right to vote within the meaning of paragraph (1).
17	"(3) Purpose defined.—The term 'purpose'
18	in paragraphs (1) and (2) shall include any discrimi-
19	natory purpose.
20	"(4) Purpose of Paragraph (2).—The pur-

- "(4) PURPOSE OF PARAGRAPH (2).—The purpose of paragraph (2) is to protect the ability of such citizens to elect their preferred candidates of choice.
- 24 "(d) Enforcement.—The Attorney General or any25 aggrieved citizen may file an action in a district court of

- 1 the United States to compel any State or political subdivi-
- 2 sion to satisfy the obligations set forth in this section.
- 3 Such an action shall be heard and determined by a court
- 4 of three judges under section 2284 of title 28, United
- 5 States Code. In any such action, the court shall provide
- 6 as a remedy that implementation of any voting qualifica-
- 7 tion or prerequisite to voting, or standard, practice, or
- 8 procedure with respect to voting, that is the subject of the
- 9 action under this subsection be enjoined unless the court
- 10 determines that—
- "(1) the voting qualification or prerequisite to
- voting, or standard, practice, or procedure with re-
- spect to voting, is not a covered practice described
- in subsection (b); or
- 15 "(2) the State or political subdivision has com-
- plied with subsection (c) with respect to the covered
- 17 practice at issue.
- 18 "(e) Counting of Racial Groups and Language
- 19 MINORITY GROUPS.—For purposes of this section, the cal-
- 20 culation of the population of a racial group or a language
- 21 minority group shall be carried out using the methodology
- 22 in the guidance of the Department of Justice entitled
- 23 'Guidance Concerning Redistricting Under Section 5 of
- 24 the Voting Rights Act; Notice' (76 Fed. Reg. 7470 (Feb-
- 25 ruary 9, 2011)).

1	"(f) Special Rule.—For purposes of determina-
2	tions under this section, any data provided by the Bureau
3	of the Census, whether based on estimation from a sample
4	or actual enumeration, shall not be subject to challenge
5	or review in any court.
6	"(g) Multilingual Voting Materials.—In this
7	section, the term 'multilingual voting materials' means
8	registration or voting notices, forms, instructions, assist-
9	ance, or other materials or information relating to the
10	electoral process, including ballots, provided in the lan-
11	guage or languages of one or more language minority
12	groups.".
13	SEC. 106. PROMOTING TRANSPARENCY TO ENFORCE THE
13 14	SEC. 106. PROMOTING TRANSPARENCY TO ENFORCE THE VOTING RIGHTS ACT.
14	VOTING RIGHTS ACT.
14 15	VOTING RIGHTS ACT.  (a) Transparency.—The Voting Rights Act of 1965
<ul><li>14</li><li>15</li><li>16</li></ul>	voting rights act.  (a) Transparency.—The Voting Rights Act of 1965  (52 U.S.C. 10301 et seq.) is amended by inserting after
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	VOTING RIGHTS ACT.  (a) Transparency.—The Voting Rights Act of 1965  (52 U.S.C. 10301 et seq.) is amended by inserting after section 5 the following:
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	VOTING RIGHTS ACT.  (a) Transparency.—The Voting Rights Act of 1965  (52 U.S.C. 10301 et seq.) is amended by inserting after section 5 the following:  "SEC. 6. TRANSPARENCY REGARDING CHANGES TO PRO-
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	voting rights act.  (a) Transparency.—The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) is amended by inserting after section 5 the following:  "SEC. 6. Transparency regarding changes to protect voting rights.
14 15 16 17 18 19 20	voting rights act.  (a) Transparency.—The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) is amended by inserting after section 5 the following:  "SEC. 6. TRANSPARENCY REGARDING CHANGES TO PROTECT VOTING RIGHTS.  "(a) Notice of Enacted Changes.—
14 15 16 17 18 19 20 21	voting rights act.  (a) Transparency.—The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) is amended by inserting after section 5 the following:  "SEC. 6. TRANSPARENCY REGARDING CHANGES TO PROTECT VOTING RIGHTS.  "(a) Notice of Enacted Changes.—  "(1) Notice of Changes.—If a State or political section of the content

for Federal office that will result in the qualification

1 or prerequisite, standard, practice, or procedure 2 being different from that which was in effect as of 3 180 days before the date of the election for Federal 4 office, the State or political subdivision shall provide 5 reasonable public notice in such State or political 6 subdivision and on the website of the State or polit-7 ical subdivision, of a concise description of the 8 change, including the difference between the 9 changed qualification or prerequisite, standard, prac-10 tice, or procedure and the qualification, prerequisite, 11 standard, practice, or procedure which was pre-12 viously in effect. The public notice described in this 13 paragraph, in such State or political subdivision and 14 on the website of a State or political subdivision, 15 shall be in a format that is reasonably convenient 16 and accessible to persons with disabilities who are el-17 igible to vote, including persons who have low vision 18 or are blind.

- "(2) DEADLINE FOR NOTICE.—A State or political subdivision shall provide the public notice required under paragraph (1) not later than 48 hours after making the change involved.
- "(b) Transparency Regarding Polling Place
- 24 Resources.—

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1 "(1) IN GENERAL.—In order to identify any 2 changes that may impact the right to vote of any 3 person, prior to the 30th day before the date of an 4 election for Federal office, each State or political 5 subdivision with responsibility for allocating reg-6 istered voters, voting machines, and official poll 7 workers to particular precincts and polling places 8 shall provide reasonable public notice in such State 9 or political subdivision and on the website of a State 10 or political subdivision, of the information described 11 in paragraph (2) for precincts and polling places 12 within such State or political subdivision. The public 13 notice described in this paragraph, in such State or 14 political subdivision and on the website of a State or 15 political subdivision, shall be in a format that is rea-16 sonably convenient and accessible to persons with 17 disabilities who are eligible to vote, including persons 18 who have low vision or are blind.

- "(2) Information described in this paragraph with respect to a precinct or polling place is each of the following:
- 22 "(A) The name or number.
- 23 "(B) In the case of a polling place, the lo-24 cation, including the street address, and wheth-

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1	er such polling place is accessible to persons
2	with disabilities.
3	"(C) The voting-age population of the area
4	served by the precinct or polling place, broken
5	down by demographic group if such breakdown
6	is reasonably available to such State or political
7	subdivision.
8	"(D) The number of registered voters as-
9	signed to the precinct or polling place, broken
10	down by demographic group if such breakdown
11	is reasonably available to such State or political
12	subdivision.
13	"(E) The number of voting machines as-
14	signed, including the number of voting ma-
15	chines accessible to persons with disabilities
16	who are eligible to vote, including persons who
17	have low vision or are blind.
18	"(F) The number of official paid poll
19	workers assigned.
20	"(G) The number of official volunteer pol
21	workers assigned.
22	"(H) In the case of a polling place, the
23	dates and hours of operation.
24	"(3) Updates in information reported.—
25	If a State or political subdivision makes any change

1 in any of the information described in paragraph 2 (2), the State or political subdivision shall provide 3 reasonable public notice in such State or political subdivision and on the website of a State or political 5 subdivision, of the change in the information not 6 later than 48 hours after the change occurs or, if 7 the change occurs fewer than 48 hours before the 8 date of the election for Federal office, as soon as 9 practicable after the change occurs. The public no-10 tice described in this paragraph and published on 11 the website of a State or political subdivision shall 12 be in a format that is reasonably convenient and ac-13 cessible to persons with disabilities who are eligible 14 to vote, including persons who have low vision or are 15 blind.

16 "(c) Transparency of Changes Relating to De-17 mographics and Electoral Districts.—

"(1) REQUIRING PUBLIC NOTICE OF CHANGES.—Not later than 10 days after making any change in the constituency that will participate in an election for Federal, State, or local office or the boundaries of a voting unit or electoral district in an election for Federal, State, or local office (including through redistricting, reapportionment, changing from at-large elections to district-based

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- elections, or changing from district-based elections to at-large elections), a State or political subdivision shall provide reasonable public notice in such State or political subdivision and on the website of a State or political subdivision, of the demographic and electoral data described in paragraph (3) for each of the geographic areas described in paragraph (2).
  - "(2) Geographic areas described in this paragraph are as follows:
    - "(A) The State as a whole, if the change applies statewide, or the political subdivision as a whole, if the change applies across the entire political subdivision.
    - "(B) If the change includes a plan to replace or eliminate voting units or electoral districts, each voting unit or electoral district that will be replaced or eliminated.
    - "(C) If the change includes a plan to establish new voting units or electoral districts, each such new voting unit or electoral district.
  - "(3) Demographic and electoral data described in this paragraph with respect to a geographic area described in paragraph (2) are each of the following:

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1	"(A) The voting-age population, broken
2	down by demographic group.
3	"(B) The number of registered voters, bro-
4	ken down by demographic group if such break-
5	down is reasonably available to the State or po-
6	litical subdivision involved.
7	"(C)(i) If the change applies to a State,
8	the actual number of votes, or (if it is not rea-
9	sonably practicable for the State to ascertain
10	the actual number of votes) the estimated num-
11	ber of votes received by each candidate in each
12	statewide election held during the 5-year period
13	which ends on the date the change involved is
14	made; and
15	"(ii) if the change applies to only one polit-
16	ical subdivision, the actual number of votes, or
17	(if it is not reasonably practicable for the polit-
18	ical subdivision to ascertain the actual number
19	of votes) the estimated number of votes in each
20	subdivision-wide election held during the 5-year
21	period which ends on the date the change in-
22	volved is made.
23	"(4) Voluntary compliance by smaller ju-
24	RISDICTIONS.—Compliance with this subsection shall

1 be voluntary for a political subdivision of a State un-2 less the subdivision is one of the following: "(A) A county or parish. 3 "(B) A municipality with a population 4 5 greater than 10,000, as determined by the Bu-6 reau of the Census under the most recent de-7 cennial census. 8 "(C) A school district with a population 9 greater than 10,000, as determined by the Bu-10 reau of the Census under the most recent de-11 cennial census. For purposes of this subpara-12 graph, the term 'school district' means the geo-13 graphic area under the jurisdiction of a local 14 educational agency (as defined in section 8101 15 of the Elementary and Secondary Education 16 Act of 1965). 17 "(d) Rules Regarding Format of Informa-18 TION.—The Attorney General may issue rules specifying 19 a reasonably convenient and accessible format that States 20 and political subdivisions shall use to provide public notice 21 of information under this section. 22 "(e) NO DENIAL OF RIGHT TO VOTE.—The right to vote of any person shall not be denied or abridged because the person failed to comply with any change made by a

State or political subdivision to a voting qualification, pre-

- 1 requisite, standard, practice, or procedure if the State or
- 2 political subdivision involved did not meet the applicable
- 3 requirements of this section with respect to the change.
- 4 "(f) Definitions.—In this section—
- "(1) the term 'demographic group' means each group which section 2 protects from the denial or abridgement of the right to vote on account of race or color, or in contravention of the guarantees set forth in section 4(f)(2);
- "(2) the term 'election for Federal office' means any general, special, primary, or runoff election held solely or in part for the purpose of electing any candidate for the office of President, Vice President, Presidential elector, Senator, Member of the House of Representatives, or Delegate or Resident Commissioner to the Congress; and
- 17 "(3) the term 'persons with disabilities', means 18 individuals with a disability, as defined in section 3 19 of the Americans with Disabilities Act of 1990.".
- 20 (b) EFFECTIVE DATE.—The amendment made by 21 subsection (a)(1) shall apply with respect to changes which 22 are made on or after the expiration of the 60-day period 23 which begins on the date of the enactment of this Act.

## 1 SEC. 107. AUTHORITY TO ASSIGN OBSERVERS.

2	(a) Clarification of Authority in Political
3	SUBDIVISIONS SUBJECT TO PRECLEARANCE.—Section
4	8(a)(2)(B) of the Voting Rights Act of 1965 (52 U.S.C.
5	10305(a)(2)(B)) is amended to read as follows:
6	"(B) in the Attorney General's judgment,
7	the assignment of observers is otherwise nec-
8	essary to enforce the guarantees of the 14th or
9	15th Amendment or any provision of this Act
10	or any other Federal law protecting the right of
11	citizens of the United States to vote; or".
12	(b) Assignment of Observers To Enforce Bi-
13	LINGUAL ELECTION REQUIREMENTS.—Section 8(a) of
14	such Act (52 U.S.C. 10305(a)) is amended—
15	(1) by striking "or" at the end of paragraph
16	(1);
17	(2) by inserting after paragraph (2) the fol-
18	lowing:
19	"(3) the Attorney General certifies with respect
20	to a political subdivision that—
21	"(A) the Attorney General has received
22	written meritorious complaints from residents,
23	elected officials, or civic participation organiza-
24	tions that efforts to violate section 203 are like-
25	ly to occur; or

1	"(B) in the Attorney General's judgment,
2	the assignment of observers is necessary to en-
3	force the guarantees of section 203;"; and
4	(3) by moving the margin for the continuation
5	text following paragraph (3), as added by paragraph
6	(2) of this subsection, 2 ems to the left.
7	(c) Transferral of Authority Over Observers
8	TO THE ATTORNEY GENERAL.—
9	(1) Enforcement proceedings.—Section
10	3(a) of the Voting Rights Act of 1965 (52 U.S.C.
11	10302(a)) is amended by striking "United States
12	Civil Service Commission in accordance with section
13	6" and inserting "Attorney General in accordance
14	with section 8".
15	(2) Observers; appointment and com-
16	PENSATION.—Section 8 of the Voting Rights Act of
17	1965 (52 U.S.C. 10305) is amended—
18	(A) in subsection (a), in the flush matter
19	at the end, by striking "Director of the Office
20	of Personnel Management shall assign as many
21	observers for such subdivision as the Director"
22	and inserting "Attorney General shall assign as
23	many observers for such subdivision as the At-
24	torney General'';

- 1 (B) in subsection (c), by striking "Director 2 of the Office of Personnel Management" and 3 inserting "Attorney General"; and
- 4 (C) in subsection (c), by adding at the end 5 the following: "The Director of the Office of 6 Personnel Management may, with the consent 7 of the Attorney General, assist in the selection, 8 recruitment, hiring, training, or deployment of 9 these or other individuals authorized by the At-10 torney General for the purpose of observing 11 whether persons who are entitled to vote are 12 being permitted to vote and whether those votes 13 are being properly tabulated.".
  - (3) TERMINATION OF CERTAIN APPOINTMENTS OF OBSERVERS.—Section 13(a)(1) of the Voting Rights Act of 1965 (52 U.S.C. 10309(a)(1)) is amended by striking "notifies the Director of the Office of Personnel Management," and inserting "determines,".

### 20 SEC. 108. CLARIFICATION OF AUTHORITY TO SEEK RELIEF.

21 (a) Poll Tax.—Section 10(b) of the Voting Rights 22 Act of 1965 (52 U.S.C. 10306(b)) is amended by striking 23 "the Attorney General is authorized and directed to insti-24 tute forthwith in the name of the United States such ac-25 tions," and inserting "an aggrieved person or (in the name

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- 1 of the United States) the Attorney General may institute
- 2 such actions".
- 3 (b) Cause of Action.—Section 12(d) of the Voting
- 4 Rights Act of 1965 (52 U.S.C. 10308(d)) is amended to
- 5 read as follows:
- 6 "(d) Whenever there are reasonable grounds to be-
- 7 lieve that any person has engaged in, or is about to engage
- 8 in, any act or practice that would (1) deny any citizen
- 9 the right to register, to cast a ballot, or to have that ballot
- 10 counted properly and included in the appropriate totals
- 11 of votes cast in violation of the 14th, 15th, 19th, 24th,
- 12 or 26th Amendments to the Constitution of the United
- 13 States, (2) violate subsection (a) or (b) of section 11, or
- 14 (3) violate any other provision of this Act or any other
- 15 Federal voting rights law that prohibits discrimination on
- 16 the basis of race, color, or membership in a language mi-
- 17 nority group, an aggrieved person or (in the name of the
- 18 United States) the Attorney General may institute an ac-
- 19 tion for preventive relief, including an application for a
- 20 temporary or permanent injunction, restraining order, or
- 21 other appropriate order. Nothing in this subsection shall
- 22 be construed to create a cause of action for civil enforce-
- 23 ment of criminal provisions of this or any other Act.".
- 24 (c) Judicial Relief.—Section 204 of the Voting
- 25 Rights Act of 1965 (52 U.S.C. 10504) is amended by

- 1 striking the first sentence and inserting the following:
- 2 "Whenever there are reasonable grounds to believe that
- 3 a State or political subdivision has engaged or is about
- 4 to engage in any act or practice prohibited by a provision
- 5 of this title, an aggrieved person or (in the name of the
- 6 United States) the Attorney General may institute an ac-
- 7 tion in a district court of the United States, for a restrain-
- 8 ing order, a preliminary or permanent injunction, or such
- 9 other order as may be appropriate.".
- 10 (d) Enforcement of Twenty-sixth Amend-
- 11 MENT.—Section 301(a)(1) of the Voting Rights Act of
- 12 1965 (52 U.S.C. 10701(a)(1)) is amended to read as fol-
- 13 lows:
- 14 "(a)(1) An aggrieved person or (in the name of the
- 15 United States) the Attorney General may institute an ac-
- 16 tion in a district court of the United States, for a restrain-
- 17 ing order, a preliminary or permanent injunction, or such
- 18 other order as may be appropriate to implement the 26th
- 19 Amendment to the Constitution of the United States.".
- 20 SEC. 109. PREVENTIVE RELIEF.
- 21 Section 12(d) of the Voting Rights Act of 1965 (52
- 22 U.S.C. 10308(d)), as amended by section 108, is further
- 23 amended by adding at the end the following:
- 24 "(2)(A) In considering any motion for preliminary re-
- 25 lief in any action for preventive relief described in this sub-

1	section, the court shall grant the relief if the court deter-
2	mines that the complainant has raised a serious question
3	as to whether the challenged voting qualification or pre-
4	requisite to voting or standard, practice, or procedure vio-
5	lates any of the provisions listed in section $11(a)(1)$ of the
6	John R. Lewis Voting Rights Advancement Act and, on
7	balance, the hardship imposed on the defendant by the
8	grant of the relief will be less than the hardship which
9	would be imposed on the plaintiff if the relief were not
10	granted.
11	"(B) In making its determination under this para-
12	graph with respect to a change in any voting qualification,
13	prerequisite to voting, or standard, practice, or procedure
14	with respect to voting, the court shall consider all relevant
15	factors and give due weight to the following factors, if they
16	are present:
17	"(i) Whether the qualification, prerequisite,
18	standard, practice, or procedure in effect prior to the
19	change was adopted as a remedy for a Federal court
20	judgment, consent decree, or admission regarding—
21	"(I) discrimination on the basis of race or
22	color in violation of the 14th or 15th Amend-
23	ment to the Constitution of the United States;

1	"(II) a violation of the 19th, 24th, or 26th
2	Amendments to the Constitution of the United
3	States;
4	"(III) a violation of this Act; or
5	"(IV) voting discrimination on the basis of
6	race, color, or membership in a language minor-
7	ity group in violation of any other Federal or
8	State law.
9	"(ii) Whether the qualification, prerequisite,
10	standard, practice, or procedure in effect prior to the
11	change served as a ground for the dismissal or set-
12	tlement of a claim alleging—
13	"(I) discrimination on the basis of race or
14	color in violation of the 14th or 15th Amend-
15	ment to the Constitution of the United States;
16	"(II) a violation of the 19th, 24th, or 26th
17	Amendment to the Constitution of the United
18	States;
19	"(III) a violation of this Act; or
20	"(IV) voting discrimination on the basis of
21	race, color, or membership in a language minor-
22	ity group in violation of any other Federal or
23	State law.
24	"(iii) Whether the change was adopted fewer
25	than 180 days before the date of the election with

- 1 respect to which the change is to take or takes ef-
- 2 fect.
- 3 "(iv) Whether the defendant has failed to pro-
- 4 vide timely or complete notice of the adoption of the
- 5 change as required by applicable Federal or State
- 6 law.
- 7 "(3) A jurisdiction's inability to enforce its voting or
- 8 election laws, regulations, policies, or redistricting plans,
- 9 standing alone, shall not be deemed to constitute irrep-
- 10 arable harm to the public interest or to the interests of
- 11 a defendant in an action arising under the Constitution
- 12 or any Federal law that prohibits discrimination on the
- 13 basis of race, color, or membership in a language minority
- 14 group in the voting process, for the purposes of deter-
- 15 mining whether a stay of a court's order or an interlocu-
- 16 tory appeal under section 1253 of title 28, United States
- 17 Code, is warranted.".
- 18 SEC. 110. BILINGUAL ELECTION REQUIREMENTS.
- 19 Section 203(b)(1) of the Voting Rights Act of 1965
- 20 (52 U.S.C. 10503(b)(1)) is amended by striking "2032"
- 21 and inserting "2037".
- 22 SEC. 111. RELIEF FOR VIOLATIONS OF VOTING RIGHTS
- LAWS.
- 24 (a) IN GENERAL.—

1 (1)Relief FOR VIOLATIONS OF VOTING 2 RIGHTS LAWS.—In this section, the term "prohibited act or practice" means— 3 4 (A) any act or practice— 5 (i) that creates an undue burden on 6 the fundamental right to vote in violation 7 of the 14th Amendment to the Constitution of the United States or violates the 8 9 Equal Protection Clause of the 14th Amendment to the Constitution of the 10 11 United States; or 12 (ii) that is prohibited by the 15th, 13 19th, 24th, or 26th Amendment to the 14 Constitution of the United States, section 15 2004 of the Revised Statutes (52 U.S.C. 16 10101), the Voting Rights Act of 1965 (52) 17 U.S.C. 10301 et seq.), the National Voter 18 Registration Act of 1993 (52 U.S.C. 19 20501 et seq.), the Uniformed and Over-20 seas Citizens Absentee Voting Act (52 21 U.S.C. 20301 et seq.), the Help America 22 Vote Act of 2002 (52 U.S.C. 20901 et 23 seq.), the Voting Accessibility for the El-24 derly and Handicapped Act (52 U.S.C.

- 1 20101 et seq.), or section 2003 of the Re-2 vised Statutes (52 U.S.C. 10102); and
- 3 (B) any act or practice in violation of any
  4 Federal law that prohibits discrimination with
  5 respect to voting, including the Americans with
  6 Disabilities Act of 1990 (42 U.S.C. 12101 et
  7 seq.).
  - (2) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to diminish the authority or scope of authority of any person to bring an action under any Federal law.
- 12 (3) Attorney's fees.—Section 722(b) of the 13 Revised Statutes (42 U.S.C. 1988(b)) is amended by 14 inserting "a provision described in section 111(a)(1) 15 of the John R. Lewis Voting Rights Advancement 16 Act of 2021," after "title VI of the Civil Rights Act 17 of 1964,".
- 18 (b) Grounds for Equitable Relief.—In any ac19 tion for equitable relief pursuant to a law listed under sub20 section (a), proximity of the action to an election shall not
  21 be a valid reason to deny such relief, or stay the operation
  22 of or vacate the issuance of such relief, unless the party
  23 opposing the issuance or continued operation of relief
  24 meets the burden of proving by clear and convincing evi25 dence that the issuance of the relief would be so close in

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- 1 time to the election as to cause irreparable harm to the
- 2 public interest or that compliance with such relief would
- 3 impose serious burdens on the party opposing relief.
- 4 (1) IN GENERAL.—In considering whether to
  5 grant, deny, stay, or vacate any order of equitable
  6 relief, the court shall give substantial weight to the
  7 public's interest in expanding access to the right to
  8 vote. A State's generalized interest in enforcing its
  9 enacted laws shall not be a relevant consideration in
  10 determining whether equitable relief is warranted.
  - (2) Presumptive safe harbor.—Where equitable relief is sought either within 30 days of the adoption or reasonable public notice of the challenged policy or practice, or more than 45 days before the date of an election to which the relief being sought will apply, proximity to the election will be presumed not to constitute a harm to the public interest or a burden on the party opposing relief.
- (c) Grounds for Stay or Vacatur in FederalClaims Involving Voting Rights.—
- 21 (1) PROSPECTIVE EFFECT.—In reviewing an 22 application for a stay or vacatur of equitable relief 23 granted pursuant to a law listed in subsection (a), 24 a court shall give substantial weight to the reliance 25 interests of citizens who acted pursuant to such

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- order under review. In fashioning a stay or vacatur,
  a reviewing court shall not order relief that has the
  effect of denying or abridging the right to vote of
  any citizen who has acted in reliance on the order.
- WRITTEN EXPLANATION.—No stay or 5 6 vacatur under this subsection shall issue unless the 7 reviewing court makes specific findings that the pub-8 lic interest, including the public's interest in expand-9 ing access to the ballot, will be harmed by the con-10 tinuing operation of the equitable relief or that com-11 pliance with such relief will impose serious burdens 12 on the party seeking such a stay or vacatur such 13 that those burdens substantially outweigh the bene-14 fits to the public interest. In reviewing an applica-15 tion for a stay or vacatur of equitable relief, findings 16 of fact made in issuing the order under review shall 17 not be set aside unless clearly erroneous.

#### 18 SEC. 112. PROTECTION OF TABULATED VOTES.

- 19 The Voting Rights Act of 1965 (52 U.S.C. 10307)
- 20 is amended—
- 21 (1) in section 11—
- 22 (A) by amending subsection (a) to read as 23 follows:
- 24 "(a) No person acting under color of law shall—

1	"(1) fail or refuse to permit any person to vote
2	who is entitled to vote under Federal law or is other-
3	wise qualified to vote;
4	"(2) willfully fail or refuse to tabulate, count,
5	and report such person's vote; or
6	"(3) willfully fail or refuse to certify the aggre-
7	gate tabulations of such persons' votes or certify the
8	election of the candidates receiving sufficient such
9	votes to be elected to office."; and
10	(B) in subsection (b), by inserting "sub-
11	section (a) or" after "duties under"; and
12	(2) in section 12—
13	(A) in subsection (b)—
14	(i) by striking "a year following an
15	election in a political subdivision in which
16	an observer has been assigned" and insert-
17	ing "22 months following an election for
18	Federal office"; and
19	(ii) by adding at the end the fol-
20	lowing: "Whenever the Attorney General
21	has reasonable grounds to believe that any
22	person has engaged in or is about to en-
23	gage in an act in violation of this sub-
24	section, the Attorney General may institute
25	(in the name of the United States) a civil

1	action in Federal district court seeking ap	-
2	propriate relief.";	

- (B) in subsection (c), by inserting "or solicits a violation of" after "conspires to violate"; and
- (C) in subsection (e), by striking the first and second sentences and inserting the following: "If, after the closing of the polls in an election for Federal office, persons allege that notwithstanding (1) their registration by an appropriate election official and (2) their eligibility to vote in the political subdivision, their ballots have not been counted in such election, and if upon prompt receipt of notifications of these allegations, the Attorney General finds such allegations to be well founded, the Attorney General may forthwith file with the district court an application for an order providing for the counting and certification of the ballots of such persons and requiring the inclusion of their votes in the total vote for all applicable offices before the results of such election shall be deemed final and any force or effect given thereto.".

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1	SEC. 113. ENFORCEMENT OF VOTING RIGHTS BY ATTORNEY
2	GENERAL.
3	Section 12 of the Voting Rights Act of 1965 (52
4	U.S.C. 10308), as amended by this Act, is further amend-
5	ed by adding at the end the following:
6	"(g) Voting Rights Enforcement by Attorney
7	General.—
8	"(1) In general.—In order to fulfill the At-
9	torney General's responsibility to enforce this Act
10	and other Federal laws that protect the right to
11	vote, the Attorney General (or upon designation by
12	the Attorney General, the Assistant Attorney Gen-
13	eral for Civil Rights) is authorized, before com-
14	mencing a civil action, to issue a demand for inspec-
15	tion and information in writing to any State or polit-
16	ical subdivision, or other governmental representa-
17	tive or agent, with respect to any relevant documen-
18	tary material that the Attorney General has reason
19	to believe is within their possession, custody, or con-
20	trol. A demand by the Attorney General under this
21	subsection may require—
22	"(A) the production of such documentary
23	material for inspection and copying;
24	"(B) answers in writing to written ques-
25	tions with respect to such documentary mate-
26	rial; or

1 "(C) both the production described under 2 subparagraph (A) and the answers described 3 under subparagraph (B).

4 "(2) Contents of an attorney general Demand.—

"(A) IN GENERAL.—Any demand issued under paragraph (1), shall include a sworn certificate to identify the voting qualification or prerequisite to voting or standard, practice, or procedure with respect to voting, or other voting related matter or issue, whose lawfulness the Attorney General is investigating and to identify the Federal law that protects the right to vote under which the investigation is being conducted. The demand shall be reasonably calculated to lead to the discovery of documentary material and information relevant to such investigation. Documentary material includes any material upon which relevant information is recorded, and includes written or printed materials, photographs, tapes, or materials upon which information is electronically or magnetically recorded. Such demands shall be aimed at the Attorney General having the ability to inspect and obtain copies of relevant materials (as

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1	well as obtain information) related to voting
2	and are not aimed at the Attorney General tak-
3	ing possession of original records, particularly
4	those that are required to be retained by State
5	and local election officials under Federal or
6	State law.
7	"(B) No requirement for produc-
8	TION.—Any demand issued under paragraph
9	(1) may not require the production of any docu-
10	mentary material or the submission of any an-

- mentary material or the submission of any answers in writing to written questions if such material or answers would be protected from disclosure under the standards applicable to discovery requests under the Federal Rules of Civil Procedure in an action in which the Attorney General or the United States is a party.
- "(C) DOCUMENTARY MATERIAL.—If the demand issued under paragraph (1) requires the production of documentary material, it shall—
- "(i) identify the class of documentary material to be produced with such definiteness and certainty as to permit such material to be fairly identified; and

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1	"(ii) prescribe a return date for pro-
2	duction of the documentary material at
3	least 20 days after issuance of the demand
4	to give the State or political subdivision, or
5	other governmental representative or
6	agent, a reasonable period of time for as-
7	sembling the documentary material and
8	making it available for inspection and
9	copying.
10	"(D) Answers to written ques-
11	TIONS.—If the demand issued under paragraph
12	(1) requires answers in writing to written ques-
13	tions, it shall—
14	"(i) set forth with specificity the writ-
15	ten question to be answered; and
16	"(ii) prescribe a date at least 20 days
17	after the issuance of the demand for sub-
18	mitting answers in writing to the written
19	questions.
20	"(E) Service.—A demand issued under
21	paragraph (1) may be served by a United
22	States marshal or a deputy marshal, or by cer-
23	tified mail, at any place within the territorial
24	jurisdiction of any court of the United States.

"(3) Responses to an attorney general Demand.—A State or political subdivision, or other governmental representative or agent, shall, with respect to any documentary material or any answer in writing produced under this subsection, provide a sworn certificate, in such form as the demand issued under paragraph (1) designates, by a person having knowledge of the facts and circumstances relating to such production or written answer, authorized to act on behalf of the State or political subdivision, or other governmental representative or agent, upon which the demand was served. The certificate—

### "(A) shall state that—

"(i) all of the documentary material required by the demand and in the possession, custody, or control of the State or political subdivision, or other governmental representative or agent, has been produced;

"(ii) with respect to every answer in writing to a written question, all information required by the question and in the possession, custody, control, or knowledge of the State or political subdivision, or other governmental representative or agent, has been submitted; or

1	"(iii) the requirements described in
2	both clause (i) and clause (ii) have been
3	met; or
4	"(B) provide the basis for any objection to
5	producing the documentary material or answer-
6	ing the written question.
7	To the extent that any information is not furnished,
8	the information shall be identified and reasons set
9	forth with particularity regarding the reasons why
10	the information was not furnished.
11	"(4) Judicial proceedings.—
12	"(A) PETITION FOR ENFORCEMENT.—
13	Whenever any State or political subdivision, or
14	other governmental representative or agent,
15	fails to comply with demand issued by the At-
16	torney General under paragraph (1), the Attor-
17	ney General may file, in a district court of the
18	United States in which the State or political
19	subdivision, or other governmental representa-
20	tive or agent, is located, a petition for a judicial
21	order enforcing the Attorney General demand
22	issued under paragraph (1).
23	"(B) Petition to Modify.—
24	"(i) In General.—Any State or po-
25	litical subdivision or other governmental

representative or agent, that is served with a demand issued by the Attorney General under paragraph (1) may file in the United States District Court for the District of Columbia a petition for an order of the court to modify or set aside the demand of the Attorney General.

"(ii) Petition to Modify.—Any petition to modify or set aside a demand of the Attorney General issued under paragraph (1) must be filed within 20 days after the date of service of the Attorney General's demand or at any time before the return date specified in the Attorney General's demand, whichever date is earlier.

"(iii) CONTENTS OF PETITION.—The petition shall specify each ground upon which the petitioner relies in seeking relief under clause (i), and may be based upon any failure of the Attorney General's demand to comply with the provisions of this section or upon any constitutional or other legal right or privilege of the State or political subdivision, or other governmental

1	representative or agent. During the pend-
2	ency of the petition in the court, the court
3	may stay, as it deems proper, the running
4	of the time allowed for compliance with the
5	Attorney General's demand, in whole or in
6	part, except that the State or political sub-
7	division, or other governmental representa-
8	tive or agent, filing the petition shall com-
9	ply with any portions of the Attorney Gen-
10	eral's demand not sought to be modified or
11	set aside.".
12	SEC. 114. DEFINITIONS.
13	Title I of the Voting Rights Act of 1965 (52 U.S.C.
14	10301) is amended by adding at the end the following:
15	"SEC. 21. DEFINITIONS.
16	"In this Act:
17	"(1) Indian.—The term 'Indian' has the mean-
18	ing given the term in section 4 of the Indian Self-
19	Determination and Education Assistance Act (25
20	U.S.C. 5304).
21	"(2) Indian Lands.—The term 'Indian lands'
22	means—
23	"(A) any Indian country of an Indian
24	tribe, as such term is defined in section 1151
25	of title 18, United States Code;

1	"(B) any land in Alaska that is owned,
2	pursuant to the Alaska Native Claims Settle-
3	ment Act, by an Indian tribe that is a Native
4	village (as such term is defined in section 3 of
5	such Act), or by a Village Corporation that is
6	associated with the Indian tribe (as such term
7	is defined in section 3 of such Act);
8	"(C) any land on which the seat of govern-
9	ment of the Indian tribe is located; and
10	"(D) any land that is part or all of a tribal
11	designated statistical area associated with the
12	Indian tribe, or is part or all of an Alaska Na-
13	tive village statistical area associated with the
14	tribe, as defined by the Bureau of the Census
15	for the purposes of the most recent decennial
16	census.
17	"(3) Indian tribe.—The term 'Indian tribe' or
18	'tribe' has the meaning given the term 'Indian tribe'
19	in section 4 of the Indian Self-Determination and
20	Education Assistance Act (25 U.S.C. 5304).
21	"(4) Tribal Government.—The term 'Tribal
22	Government' means the recognized governing body
23	of an Indian Tribe.
24	"(5) VOTING-AGE POPULATION.—The term
25	'voting-age population' means the numerical size of

- 1 the population within a State, within a political sub-
- 2 division, or within a political subdivision that con-
- 3 tains Indian lands, as the case may be, that consists
- 4 of persons age 18 or older, as calculated by the Bu-
- 5 reau of the Census under the most recent decennial
- 6 census.".

### 7 SEC. 115. ATTORNEYS' FEES.

- 8 Section 14(c) of the Voting Rights Act of 1965 (52)
- 9 U.S.C. 10310(c)) is amended by adding at the end the
- 10 following:
- 11 "(4) The term 'prevailing party' means a party to an
- 12 action that receives at least some of the benefit sought
- 13 by such action, states a colorable claim, and can establish
- 14 that the action was a significant cause of a change to the
- 15 status quo.".
- 16 SEC. 116. OTHER TECHNICAL AND CONFORMING AMEND-
- 17 MENTS.
- 18 (a) ACTIONS COVERED UNDER SECTION 3.—Section
- 19 3(c) of the Voting Rights Act of 1965 (52 U.S.C.
- 20 10302(c)) is amended—
- 21 (1) by striking "any proceeding instituted by
- the Attorney General or an aggrieved person under
- any statute to enforce" and inserting "any action
- under any statute in which a party (including the
- 25 Attorney General) seeks to enforce"; and

1	(2) by striking "at the time the proceeding was
2	commenced" and inserting "at the time the action
3	was commenced".
4	(b) Clarification of Treatment of Members of
5	LANGUAGE MINORITY GROUPS.—Section 4(f) of such Act
6	(52 U.S.C. 10303(f)) is amended—
7	(1) in paragraph (1), by striking the second
8	sentence; and
9	(2) by striking paragraphs (3) and (4).
10	(c) Period During Which Changes in Voting
11	PRACTICES ARE SUBJECT TO PRECLEARANCE UNDER
12	SECTION 5.—Section 5 of such Act (52 U.S.C. 10304)
13	is amended—
14	(1) in subsection (a), by striking "based upon
15	determinations made under the first sentence of sec-
16	tion 4(b) are in effect" and inserting "are in effect
17	during a calendar year";
18	(2) in subsection (a), by striking "November 1,
19	1964" and all that follows through "November 1,
20	1972" and inserting "the applicable date of cov-
21	erage''; and
22	(3) by adding at the end the following new sub-
23	section:
24	"(e) The term 'applicable date of coverage' means,
25	with respect to a State or political subdivision—

- 1 "(1) June 25, 2013, if the most recent deter-
- 2 mination for such State or subdivision under section
- 3 4(b) was made on or before December 31, 2021; or
- 4 "(2) the date on which the most recent deter-
- 5 mination for such State or subdivision under section
- 6 4(b) was made, if such determination was made
- 7 after December 31, 2021.".
- 8 (d) Review of Preclearance Submission Under
- 9 Section 5 Due to Exigency.—Section 5 of such Act
- 10 (52 U.S.C. 10304) is amended, in subsection (a), by in-
- 11 serting "An exigency, including a natural disaster, inclem-
- 12 ent weather, or other unforeseeable event, requiring such
- 13 different qualification, prerequisite, standard, practice, or
- 14 procedure within 30 days of a Federal, State, or local elec-
- 15 tion shall constitute good cause requiring the Attorney
- 16 General to expedite consideration of the submission." after
- 17 "will not be made.".
- 18 SEC. 117. SEVERABILITY.
- 19 If any provision of the John R. Lewis Voting Rights
- 20 Advancement Act of 2021 or any amendment made by this
- 21 title, or the application of such a provision or amendment
- 22 to any person or circumstance, is held to be unconstitu-
- 23 tional or is otherwise enjoined or unenforceable, the re-
- 24 mainder of this title and amendments made by this title,
- 25 and the application of the provisions and amendments to

- 1 any other person or circumstance, and any remaining pro-
- 2 vision of the Voting Rights Act of 1965 (52 U.S.C. 10301
- 3 et seq.), shall not be affected by the holding. In addition,
- 4 if any provision of the Voting Rights Act of 1965 (52)
- 5 U.S.C. 10301 et seq.), or any amendment to the Voting
- 6 Rights Act of 1965, or the application of such a provision
- 7 or amendment to any person or circumstance, is held to
- 8 be unconstitutional or is otherwise enjoined or unenforce-
- 9 able, the application of the provision and amendment to
- 10 any other person or circumstance, and any remaining pro-
- 11 visions of the Voting Rights Act of 1965, shall not be af-
- 12 fected by the holding.
- 13 SEC. 118. GRANTS TO ASSIST WITH NOTICE REQUIREMENTS
- 14 UNDER THE VOTING RIGHTS ACT OF 1965.
- 15 (a) IN GENERAL.—The Attorney General shall make
- 16 grants each fiscal year to small jurisdictions who submit
- 17 applications under subsection (b) for purposes of assisting
- 18 such small jurisdictions with compliance with the require-
- 19 ments of the Voting Rights Act of 1965 to submit or pub-
- 20 lish notice of any change to a qualification, prerequisite,
- 21 standard, practice or procedure affecting voting.
- 22 (b) APPLICATION.—To be eligible for a grant under
- 23 this section, a small jurisdiction shall submit an applica-
- 24 tion to the Attorney General in such form and containing
- 25 such information as the Attorney General may require re-

1	garding the compliance of such small jurisdiction with the
2	provisions of the Voting Rights Act of 1965.
3	(c) Small Jurisdiction Defined.—For purposes
4	of this section, the term "small jurisdiction" means any
5	political subdivision of a State with a population of 10,000
6	or less.
7	TITLE II—ELECTION WORKER
8	AND POLLING PLACE PRO-
9	TECTION
10	SEC. 201. SHORT TITLE.
11	This title may be cited as the "Election Worker and
12	Polling Place Protection Act".
13	SEC. 202. FEDERALLY PROTECTED ACTIVITIES.
14	Section 245 of title 18, United States Code, is
15	amended—
16	(1) in subsection (b)—
17	(A) in the matter preceding paragraph (1),
18	by striking "willfully" and inserting ", or vio-
19	lence, or threat of harm to any person or prop-
20	erty, intentionally";
21	(B) in paragraph (1)(A), by inserting ", or
22	any agent, contractor, or vendor of a legally au-
23	thorized election official assisting in the admin-
24	istration of any primary, special, or general
25	election" before the semicolon at the end; and

1	(C) in the undesignated matter following
2	paragraph (5)—
3	(i) by striking "one year" and insert-
4	ing "3 years"; and
5	(ii) by striking "of this section" each
6	place it appears and inserting "of this sub-
7	section";
8	(2) by redesignating subsections (c) and (d) as
9	subsections (d) and (e), respectively; and
10	(3) by inserting after subsection (b) the fol-
11	lowing:
12	"(c)(1) Whoever, whether or not acting under color
13	of law, intentionally physically damages or threatens to
14	physically damage any physical property being used as a
15	polling place or tabulation center or other election infra-
16	structure shall be fined under this title, or imprisoned not
17	more than 1 year, or both; and if bodily injury results
18	from the acts committed in violation of this subsection or
19	if such acts include the use, attempted use, or threatened
20	use of a dangerous weapon, explosives, or fire shall be
21	fined under this title, or imprisoned not more than 10
22	years, or both; and if death results from the acts com-
23	mitted in violation of this subsection or if such acts include
24	kidnapping or an attempt to kidnap, aggravated sexual
25	abuse or an attempt to commit aggravated sexual abuse,

- 1 or an attempt to kill, shall be fined under this title or
- 2 imprisoned for any term of years or for life, or both.
- 3 "(2) For purposes of this subsection, de minimus
- 4 damage or threats of de minimus damage to physical prop-
- 5 erty, such as graffiti, shall not be considered a violation
- 6 of paragraph (1).
- 7 "(3) In this subsection, the term 'election infrastruc-
- 8 ture' means any office of an election official, staff, worker,
- 9 or volunteer or any physical, mechanical, or electrical de-
- 10 vice, structure, or tangible item used in the process of cre-
- 11 ating, distributing, voting, returning, counting, tabulating,
- 12 auditing, storing, or other handling of voter registration
- 13 or ballot information.".

# 14 TITLE III—NATIVE AMERICAN

# 15 **VOTING RIGHTS ACT**

- 16 SEC. 301. SHORT TITLE.
- 17 This title may be cited as the "Frank Harrison, Eliz-
- 18 abeth Peratrovich, and Miguel Trujillo Native American
- 19 Voting Rights Act of 2021".
- 20 SEC. 302. FINDINGS AND PURPOSES.
- 21 (a) FINDINGS.—Congress finds the following:
- 22 (1) The Constitution explicitly and implicitly
- 23 grants Congress broad general powers to legislate on
- 24 issues relating to Indian Tribes, powers consistently
- described as plenary and exclusive. These powers

- arise from the grant of authority in the Indian Commerce Clause and through legislative matters arising under the Treaty Clause.
  - (2) The Federal Government is responsible for upholding the obligations to which the Federal Government has agreed through treaties, legislation, and executive orders, referred to as the Federal trust responsibility toward Indian Tribes and their members.
  - (3) The Supreme Court has repeatedly relied on the nature of this "government to government" relationship between the United States and sovereign Indian Tribes for congressional authority to enact "legislation that singles out Indians for particular and special treatment". Morton v. Mancari, 417 U.S. 535, 554–555 (1974).
  - (4) Legislation removing barriers to Native American voting is vital for the fulfillment of Congress' "unique obligation" toward Indians, particularly ensuring that Native American voters are fully included as "qualified members of the modern body politic". Board of County Comm'rs v. Seber, 318 U.S. 705, 715 (1943).
- 24 (5) Under the Elections Clause of article I, sec-25 tion 4 of the Constitution, Congress has additional

- power to regulate any election conducted to select
  Members of Congress. Taken together, the Indian
  Commerce Clause and the Election Clause give Congress broad authority to enact legislation to safeguard the voting rights of Native American voters.
  - (6) Despite Congress' decision to grant Native Americans Federal citizenship, and with it the protections of the Fifteenth Amendment, with passage of the Act of June 2, 1924 (Chapter 233; 43 Stat. 253) (commonly known as the "Indian Citizenship Act of 1924"), States continued to deploy distinct methods for disenfranchising Indians by enacting statutes to exclude from voter rolls Indians living on Indian lands, requiring that Indians first terminate their relationship with their Indian Tribe, restricting the right to vote on account of a Tribal member's "guardianship" status, and imposing literacy tests.
  - (7) Barriers to voter access for Native Americans persist today, and such barriers range from obstructing voter access to vote dilution and intentional malapportionment of electoral districts.
  - (8) The Native American Voting Rights Coalition's nine field hearings in Indian Country and four-State survey of voter discrimination revealed a

number of additional obstacles that Native Ameri cans must overcome in some States, including—

- (A) a lack of accessible registration and polling sites, either due to conditions such as geography, lack of paved roads, the absence of reliable and affordable broadband connectivity, and restrictions on the time, place, and manner that eligible people can register and vote, including unequal opportunities for absentee, early, mail-in, and in-person voting;
- (B) nontraditional or nonexistent addresses for residents on Indian reservations, lack of residential mail delivery and pick up, reliance on distant post offices with abbreviated operating hours for mail services, insufficient housing units, overcrowded homes, and high incidence of housing insecurity and homelessness, lack of access to vehicles, and disproportionate poverty which make voter registration, acquisition and dropping off of mail-in ballots, receipt of voting information and materials, and securing required identification difficult, if not impossible;
- (C) inadequate language assistance for Tribal members, including lack of outreach and publicity, the failure to provide complete, accu-

- rate, and uniform translations of all voting materials in the relevant Native language, and an insufficient number of trained bilingual poll workers; and
  - (D) voter identification laws that discriminate against Native Americans.
  - (9) The Department of Justice and courts also recognized that some jurisdictions have been unresponsive to reasonable requests from federally recognized Indian Tribes for more accessible voter registration sites and in-person voting locations.
  - (10) According to the National Congress of American Indians, there is a wide gap between the voter registration and turnout rates of eligible American Indians and Alaska Natives and the voter registration and turnout rates of non-Hispanic White and other racial and ethnic groups.
  - (11) Despite these obstacles, the Native American vote continues to play a significant role in Federal, State, and local elections.
  - (12) In Alaska, New Mexico, Oklahoma, and South Dakota, Native Americans, American Indians, and Alaska Natives comprise approximately 10 percent or more of the voting population.

1	(13) The Native American vote also holds great
2	potential, with over 1,000,000 voters who are eligible
3	to vote, but are not registered to vote.
4	(b) Purposes.—The purposes of this title are—
5	(1) to fulfill the Federal Government's trust re-
6	sponsibility to protect and promote Native Ameri-
7	cans' exercise of their constitutionally guaranteed
8	right to vote, including the right to register to vote
9	and the ability to access all mechanisms for voting;
10	(2) to establish Tribal administrative review
11	procedures for a specific subset of State actions that
12	have been used to restrict access to the polls on In-
13	dian lands;
14	(3) to expand voter registration under the Na-
15	tional Voter Registration Act of 1993 (52 U.S.C.
16	20501 et seq.) to cover Federal facilities;
17	(4) to afford equal treatment to forms of identi-
18	fication unique to Indian Tribes and their members;
19	(5) to ensure American Indians and Alaska Na-
20	tives experiencing homelessness, housing insecurity,
21	or lacking residential mail pickup and delivery can
22	pool resources to pick up and return ballots;
23	(6) to clarify the obligations of States and polit-

ical subdivisions regarding the provision of trans-

lated voting materials for American Indians and

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1	Alaska Natives under section 203 of the Voting
2	Rights Act of 1965 (52 U.S.C. 10503);
3	(7) to provide Tribal leaders with a direct path-
4	way to request Federal election observers and to
5	allow public access to the reports of those election
6	observers;
7	(8) to study the prevalence of nontraditional or
8	nonexistent mailing addresses in Native communities
9	and identify solutions to voter access that arise from
10	the lack of an address; and
11	(9) to direct the Department of Justice to con-
12	sult on an annual basis with Indian Tribes on issues
13	related to voting.
14	SEC. 303. DEFINITIONS.
15	In this title:
16	(1) ATTORNEY GENERAL.—The term "Attorney
17	General" means the United States Attorney General.
18	(2) Indian.—The term "Indian" has the mean-
19	ing given the term in section 4 of the Indian Self-
20	Determination and Education Assistance Act (25
<ul><li>20</li><li>21</li></ul>	Determination and Education Assistance Act (25 U.S.C. 5304).
21	U.S.C. 5304).
21 22	U.S.C. 5304). (3) Indian Lands.—The term "Indian lands"

- (B) any land in Alaska owned, pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et seq.), by an Indian Tribe that is a Native village (as defined in section 3 of that Act (43 U.S.C. 1602)) or by a Village Cor-poration that is associated with an Indian Tribe (as defined in section 3 of that Act (43 U.S.C. 1602));
  - (C) any land on which the seat of the Tribal government is located; and
  - (D) any land that is part or all of a Tribal designated statistical area associated with an Indian Tribe, or is part or all of an Alaska Native village statistical area associated with an Indian Tribe, as defined by the Census Bureau for the purposes of the most recent decennial census.
  - (4) Indian Tribe.—The term "Indian Tribe" means the recognized governing body of any Indian or Alaska Native Tribe, band, nation, pueblo, village, community, component band, or component reservation, individually identified (including parenthetically) in the list published most recently as of the date of enactment of this title pursuant to section

1	104 of the Federally Recognized Indian Tribe Lis
2	Act of 1994 (25 U.S.C. 5131).
3	(5) Polling place.—The term "polling place"
4	means any location where a ballot is cast in elections
5	for Federal office, and includes a voter center, poll
6	polling location, or polling place, depending on the
7	State nomenclature.
8	SEC. 304. ESTABLISHMENT OF A NATIVE AMERICAN VOT
9	ING TASK FORCE GRANT PROGRAM.
10	(a) In General.—The Office for Civil Rights at the
11	Office of Justice Programs of the Department of Justice
12	(referred to in this section as the "Office") shall establish
13	and administer, in coordination with the Department of
14	the Interior, a Native American voting task force gran
15	program, through which the Office shall provide financia
16	assistance to eligible applicants to enable those eligible ap
17	plicants to establish and operate a Native American Vot
18	ing Task Force in each State with a federally recognized
19	Indian Tribe.
20	(b) Purposes.—The purposes of the Native Amer
21	ican voting task force grant program are to—
22	(1) increase voter outreach, education, registra
23	tion and turnout in Native American communities

1	(2) increase access to the ballot for Native
2	American communities, including additional satellite,
3	early voting, and absentee voting locations;
4	(3) streamline and reduce inconsistencies in the
5	voting process for Native Americans;
6	(4) provide, in the community's dominant lan-
7	guage, educational materials and classes on Indian
8	lands about candidacy filing;
9	(5) train and educate State and local employ-
10	ees, including poll workers, about—
11	(A) the language assistance and voter as-
12	sistance requirements under sections 203 and
13	208 of the Voting Rights Act of 1965 (52
14	U.S.C. 10503; 10508);
15	(B) voter identification laws as affected by
16	section 108 of this title; and
17	(C) the requirements of Tribes, States, and
18	precincts established under this title;
19	(6) identify model programs and best practices
20	for providing language assistance to Native Amer-
21	ican communities;
22	(7) provide nonpartisan poll watchers on elec-
23	tion day in Native American communities;
24	(8) participate in and evaluate future redis-
25	tricting efforts;

1	(9) address issues of internet connectivity as it
2	relates to voter registration and ballot access in Na-
3	tive American communities;
4	(10) work with Indian Tribes, States, and the
5	Federal Government to establish mailing addresses
6	that comply with applicable State and Federal re-
7	quirements for receipt of voting information and ma-
8	terials; and
9	(11) facilitate collaboration between local elec-
10	tion officials, Native American communities, and
11	Tribal elections offices.
12	(c) Eligible Applicant.—The term "eligible appli-
13	cant" means—
14	(1) an Indian Tribe;
15	(2) a Secretary of State of a State, or another
16	official of a State entity responsible for overseeing
17	elections;
18	(3) a nonprofit organization that works, in
19	whole or in part, on voting issues; or
20	(4) a consortium of entities described in para-
21	graphs (1) through (3).
22	(d) Application and Selection Process.—
23	(1) In general.—The Office, in coordination
24	with the Department of the Interior and following
25	consultation with Indian Tribes about the implemen-

- tation of the Native American voting task force grant program, shall establish guidelines for the process by which eligible applicants will submit applications.
  - (2) APPLICATIONS.—Each eligible applicant desiring a grant under this section shall submit an application, according to the process established under paragraph (1), and at such time, in such manner, and containing such information as the Office may require. Such application shall include—
    - (A) a certification that the applicant is an eligible applicant;
    - (B) a proposed work plan addressing how the eligible applicant will establish and administer a Native American Voting Task Force that achieves the purposes described in subsection (b);
    - (C) if the eligible applicant is a consortium as described in subsection (c)(4), a description of the proposed division of responsibilities between the participating entities;
    - (D) an explanation of the time period that the proposed Native American Voting Task Force will cover, which shall be a time period that is not more than 3 years; and

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1	(E) the goals that the eligible applicant de-
2	sires to achieve with the grant funds.
3	(e) Uses of Funds.—A grantee receiving funds
4	under this section shall use such funds to carry out one
5	or more of the activities described in subsection (b),
6	through the grantee's Native American Voting Task
7	Force.
8	(f) Reports.—
9	(1) Report to the office.—
10	(A) In general.—Not later than 1 year
11	after the date on which an eligible applicant re-
12	ceives grant funds under this section, and annu-
13	ally thereafter for the duration of the grant,
14	each eligible applicant shall prepare and submit
15	a written report to the Office describing the eli-
16	gible applicant's progress in achieving the goals
17	outlined in the application under subsection
18	(d)(2).
19	(B) Response.—Not later than 30 days
20	after the date on which the Office receives the
21	report described in paragraph (1), the Office
22	will provide feedback, comments, and input to
23	the eligible applicant in response to such report.
24	(2) Report to congress.—Not later than 1
25	year after the date of enactment of this title, and

1	annually thereafter, the Office shall prepare and
2	submit a report to the Committee on Indian Affairs
3	of the Senate and Committee on Natural Resources
4	of the House of Representatives containing the re-
5	sults of the reports described under paragraph (1).
6	(g) RELATIONSHIP WITH OTHER LAWS.—Nothing in
7	this section reduces State or local obligations provided for
8	by the Voting Rights Act of 1965 (52 U.S.C. 10301 et
9	seq.), the National Voter Registration Act of 1993 (52
10	U.S.C. 20501 et seq.), the Help America Vote Act of 2002
11	(52 U.S.C. 20901 et seq.), or any other Federal law or
12	regulation related to voting or the electoral process.
13	(h) Authorization of Appropriations.—There
14	are authorized to be appropriated to carry out this section
15	\$10,000,000 for each of fiscal years $2022$ through $2037$ .
16	SEC. 305. VOTER REGISTRATION SITES AT INDIAN SERVICE
17	PROVIDERS AND ON INDIAN LANDS.
18	Section 7(a) of the National Voter Registration Act
19	of 1993 (52 U.S.C. 20506(a)) is amended—
20	(1) in paragraph (2)—
21	(A) in subparagraph (A), by striking
22	"and" after the semicolon;
23	(B) in subparagraph (B), by striking the
24	period at the end and inserting a semicolon;
25	and

1	(C) by adding at the end the following:
2	"(C) any Federal facility or federally fund-
3	ed facility that is primarily engaged in pro-
4	viding services to an Indian Tribe; and
5	"(D) not less than one Federal facility or
6	federally funded facility that is located within
7	the Indian lands of an Indian Tribe, as applica-
8	ble, (which may be the Federal facility or feder-
9	ally funded facility described in subparagraph
10	(C))."; and
11	(2) by adding at the end the following:
12	"(8) Where practicable, each Federal agency
13	that operates a Federal facility or a federally funded
14	facility that is a designated voter registration agency
15	in accordance with subparagraph (C) or (D) of para-
16	graph (2) shall designate one or more special days
17	per year at a centralized location within the bound-
18	aries of the Indian lands of each applicable Indian
19	Tribe for the purpose of informing members of the
20	Indian Tribe of the timing, registration require-
21	ments, and voting procedures in elections for Fed-
22	eral office, at no cost to the Indian Tribe.".
23	SEC. 306. ACCESSIBLE TRIBAL DESIGNATED POLLING
24	SITES.
25	(a) In General.—

- of the several States whose territory contains all or part of an Indian Tribe's Indian lands shall designate an officer within that State who will be responsible for compliance with the provisions of this section and who shall periodically consult with the Indian Tribes located wholly or partially within that State regarding compliance with the provisions of this section and coordination between the State and the Indian Tribe. The State shall provide written notice to each such Indian Tribe of the officer so designated.
  - (2) Provision of Polling Places.—For each Indian Tribe that satisfies the obligations of subsection (c), and for each election for a Federal official or State official that is held 180 days or later after the date on which the Indian Tribe initially satisfies such obligations, any State or political subdivision whose territory contains all or part of an Indian Tribe's Indian lands—
    - (A) shall provide a minimum of one polling place in each precinct in which there are eligible voters who reside on Indian lands, in a location selected by the Indian Tribe and at no cost to the Indian Tribe, regardless of the population

or number of registered voters residing on Indian lands;

- (B) shall not reduce the number of polling locations on Indian lands based on population numbers;
- (C) shall provide, at no cost to the Indian Tribe, additional polling places in locations on Indian lands selected by an Indian Tribe and requested under subsection (c) if, based on the totality of circumstances described in subsection (b), it is shown that not providing those additional polling places would result in members of the Indian Tribe and living on Indian lands or other individuals residing on the Indian Tribe's Indian lands having less opportunity to vote than eligible voters in that State or political subdivision who are not members of an Indian Tribe or do not reside on Indian lands;
- (D) shall, at each polling place located on Indian lands and at no cost to the Indian Tribe, make voting machines, tabulation machines, official receptacles designated for the return of completed absentee ballots, ballots, provisional ballots, and other voting materials available to the same or greater extent that such equipment

and materials are made available at other polling places in the State or political subdivision that are not located on Indian lands;

- (E) shall, at each polling place located on Indian lands, conduct the election using the same voting procedures that are used at other polling places in the State or political subdivision that are not located on Indian lands, or other voting procedures that provide greater access for voters;
- (F) shall, at each polling place located on Indian lands and at no cost to the Indian Tribe, make voter registration available during the period the polling place is open to the maximum extent allowable under State law;
- (G) shall, at each polling place located on Indian lands, provide training, compensation, and other benefits to election officials and poll workers at no cost to the Indian Tribe and, at a minimum, to the same or greater extent that such training, compensation, and benefits are provided to election officials and poll workers at other polling places in the State or political subdivision that are not located on Indian lands;

- 1 (H) shall, in all cases, provide the Indian
  2 Tribe an opportunity to designate election offi3 cials and poll workers to staff polling places
  4 within the Indian lands of the applicable Indian
  5 Tribe on every day that the polling places will
  6 be open;
  - (I) shall allow for any eligible voting member of the Indian Tribe or any eligible voting individual residing on Indian lands to vote early or in person at any polling place on Indian lands, regardless of that member or individual's residence or residential address, and shall not reject the ballot of any such member or individual on the grounds that the ballot was cast at the wrong polling place; and
  - (J) may fulfill the State's obligations under subparagraphs (A) and (C) by relocating existing polling places, by creating new polling places, or both.

# (b) Equitable Opportunities To Vote.—

(1) In GENERAL.—When assessing the opportunities to vote provided to members of an Indian Tribe and to other eligible voters in the State residing on Indian lands in order to determine the number of additional polling places (if any) that a State

1	or political subdivision must provide in accordance
2	with subsection (a)(2)(C), the State, political sub-
3	division, or any court applying this section, shall
4	consider the totality of circumstances of—
5	(A) the number of voting-age citizens as-
6	signed to each polling place;
7	(B) the distances that voters must travel
8	to reach the polling places;
9	(C) the time that voters must spend trav-
10	eling to reach the polling places, including
11	under inclement weather conditions;
12	(D) the modes of transportation, if any,
13	that are regularly and broadly available to vot-
14	ers to use to reach the polling places;
15	(E) the existence of and access to frequent
16	and reliable public transportation to the polling
17	places;
18	(F) the length of lines and time voters
19	waited to cast a ballot in previous elections; and
20	(G) any other factor relevant to effec-
21	tuating the aim of achieving equal voting oppor-
22	tunity for individuals living on Indian lands.
23	(2) Absence of factors.—When assessing
24	the opportunities to vote in accordance with para-
25	graph (1), the State, political subdivision, or court

- shall ensure that each factor described in paragraph
- 2 (1) is considered regardless of whether any one fac-
- 3 tor would lead to a determination not to provide ad-
- 4 ditional polling places under subsection (a)(2)(C).
- 5 (c) Form; Provision of Form; Obligations of 6 the Indian Tribe.—
- 7 (1) FORM.—The Attorney General shall estab-8 lish the form described in this subsection through 9 which an Indian Tribe can fulfill its obligations 10 under this subsection.
  - (2) Provision of form.—Each State or political subdivision whose territory contains all or part of an Indian Tribe's Indian lands—
    - (A) shall provide the form established under paragraph (1) to each applicable Indian Tribe not less than 30 days prior to the deadline set by the State or political subdivision for completion of the obligations under this subsection (which deadline shall be not less than 30 days prior to a Federal election) whereby an Indian Tribe can fulfill its obligations under this subsection by providing the information described in paragraph (3) on that form and submitting the form back to the applicable State or political subdivision by such deadline;

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1	(B) shall not edit the form established
2	under paragraph (1) or apply any additional ob-
3	ligations on the Indian Tribe with respect to
4	this section; and
5	(C) shall cooperate in good faith with the
6	efforts of the Indian Tribe to satisfy the re-
7	quirements of this subsection.
8	(3) Obligations of the indian tribe.—The
9	requirements for a State and political subdivision
10	under subsection (a)(2) shall apply with respect to
11	an Indian Tribe once an Indian Tribe meets the fol-
12	lowing obligations by completing the form specified
13	in paragraph (1):
14	(A) The Indian Tribe specifies the number
15	and locations of requested polling places, early
16	voting locations, and ballot drop boxes to be
17	provided on the Indian lands of that Indian
18	Tribe.
19	(B) The Indian Tribe certifies that
20	curbside voting will be available for any facili-
21	ties that lack accessible entrances and exits in
22	accordance with Federal and State law.
23	(C) The Indian Tribe certifies that the In-
24	dian Tribe will ensure that each such requested
25	polling place will be open and available to all el-

igible voters who reside in the precinct or other geographic area assigned to such polling place, regardless of whether such eligible voters are members of the Indian Tribe or of any other Indian Tribe.

- (D) The Indian Tribe requests that the State or political subdivision shall designate election officials and poll workers to staff such requested polling places, or certifies that the Indian Tribe will designate election officials and poll workers to staff such polling places on every day that the polling places will be open.
- (E) The Indian Tribe may request that the State or political subdivision provide absentee ballots without requiring an excuse, an absentee ballot request, or residential address to all eligible voters who reside in the precinct or other geographic area assigned to such polling place, regardless of whether such eligible voters are members of the Indian Tribe or of any other Indian Tribe.
- (4) ESTABLISHED POLLING PLACES.—Once a polling place is established under subsection (a)(2)(A) or subsection (a)(2)(C) the Tribe need not fill out the form designated under paragraph (1)

- again unless or until that Indian Tribe requests modifications to the requests specified in the most recent form under paragraph (1).
- (5) Opt out.—At any time that is 60 days or 5 more before the date of an election, an Indian Tribe 6 that previously has satisfied the obligations of para-7 graph (3) may notify the State or political subdivi-8 sion that the Indian Tribe intends to opt out of the 9 standing obligation for one or more polling places that were established in accordance with subsection 10 11 (a)(2)(A) or subsection (a)(2)(C) for a particular 12 election or for all future elections. A Tribe may opt 13 back in at any time.
- 14 (d) FEDERAL POLLING SITES.—Each State shall 15 designate as voter polling facilities any of the facilities identified in accordance with subparagraph (C) or (D) of 16 17 section 7(a)(2) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)(2)), at no cost to the Indian 18 19 Tribe, provided that the facility meets the requirements 20 of Federal and State law as applied to other polling places 21 within the State or political subdivision. The applicable 22 agency of the Federal Government shall ensure that such 23 designated facilities are made available as polling places.
- 24 (e) Mail-In Balloting.—In States or political sub-25 divisions that permit absentee or mail-in balloting, the fol-

- 1 lowing shall apply with respect to an election for Federal2 office:
- (1) For each ballot cast by a member of an Indian Tribe living on Indian lands, all postage shall be prepaid by the Federal Government and each ballot postmarked the day the ballot is received at a postal facility located on Indian lands.
  - (2) An Indian Tribe may designate at least one building per precinct as a ballot pickup and collection location (referred to in this section as a "tribally designated buildings") at no cost to the Indian Tribe. The applicable State or political subdivision shall collect and timely deposit all ballots from each tribally designated building.
    - (3) At the applicable Tribe's request, the State or political subdivision shall provide mail-in and absentee ballots to each registered voter residing on Indian lands in the State or political subdivision without requiring a residential address, a mail-in or absentee ballot request, or an excuse for a mail-in or absentee ballot.
    - (4) The address of a tribally designated building may serve as the residential address and mailing address for voters living on Indian lands if the trib-

- ally designated building is in the same precinct as that voter.
  - (5) If there is no tribally designated building within the precinct of a voter residing on Indian lands (including if the tribally designated building is on Indian lands but not in the same precinct as the voter), the voter may—
    - (A) use another tribally designated building within the Indian lands where the voter is located; or
    - (B) use such tribally designated building as a mailing address and may separately designate the voter's appropriate precinct through a description of the voter's address, as specified in section 9428.4(a)(2) of title 11, Code of Federal Regulations.
    - (6) In the case of a State or political subdivision that is a covered State or political subdivision under section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503), that State or political subdivision shall provide absentee or mail-in voting materials with respect to an election for Federal office in the language of the applicable minority group as well as in the English language, bilingual election voting assistance, and written translations of all voting ma-

- terials in the language of the applicable minority group, as required by section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503), as amended by this title.
  - (7) A State or political division shall make reasonable efforts to contact a voter who resides within Indian lands located within its jurisdiction and offer such voter a reasonable opportunity to cure any defect in an absentee ballot issued to and completed and returned by the voter, or appearing on or pertaining to the materials provided for the purpose of returning the absentee ballot, if State law would otherwise require the absentee ballot to be rejected due to such defect and the defect does not compromise ballot secrecy or involve a lack of witness or assistant signature, where such signature is mandated by State law.
  - (8) In a State or political subdivision that does not permit absentee or mail-in balloting for all eligible voters in the State or political subdivision, that State or political subdivision shall nonetheless provide for absentee or mail-in balloting for voters who reside on Indian lands consistent with this section if the State, political subdivision, or any court applying this section determines that the totality of cir-

cumstances described in subsection (b) warrants establishment of absentee or mail-in balloting for voters who reside on Indian lands located within the jurisdiction of the State or political subdivision.

## (f) BALLOT DROP BOXES.—Each State shall—

- (1) provide not less than one ballot drop box for each precinct on Indian lands, at no cost to the Indian Tribe, at either the tribally designated building under subsection (e)(2) or an alternative site selected by the applicable Indian Tribe; and
- (2) provide additional drop boxes at either the tribally designated building under subsection (e)(2) or an alternative site selected by the applicable Indian Tribe if the State or political subdivision determines that additional ballot drop boxes should be provided based on the criteria considered under the totality of circumstances enumerated under subsection (b).

# (g) Early Voting.—

(1) Early voting locations.—In a State or political subdivision that permits early voting in an election for Federal office, that State or political subdivision shall provide not less than one early voting location for each precinct on Indian lands, at no cost to the Indian Tribe, at a site selected by the ap-

- plicable Indian Tribe, to allow individuals living on Indian lands to vote during an early voting period in the same manner as early voting is allowed on such date in the rest of the State or precinct. Additional early voting sites shall be determined based on the criteria considered under the totality of circumstances described in subsection (b).
  - (2) Length of Period.—In a State or political subdivision that permits early voting in an election for Federal office, that State or political subdivision shall provide an early voting period with respect to that election that shall consist of a period of consecutive days (including weekends) which begins on the 15th day before the date of the election (or, at the option of the State or political subdivision, on a day prior to the 15th day before the date of the election for all early voting locations on Indian lands.
  - (3) MINIMUM EARLY VOTING REQUIRE-MENTS.—Each polling place that allows voting during an early voting period under this subsection shall—
- 23 (A) allow such voting for no less than 10 hours on each day;

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1	(B) have uniform hours each day for which
2	such voting occurs; and
3	(C) allow such voting to be held for some
4	period of time prior to 9:00 a.m. (local time)
5	and some period of time after 5:00 p.m. (local
6	time).
7	(4) Ballot processing and scanning re-
8	QUIREMENTS.—
9	(A) In general.—To the greatest extent
10	practicable, ballots cast during the early voting
11	period in an election for Federal office at voting
12	locations and drop boxes on Indian lands shall
13	be processed and scanned for tabulation in ad-
14	vance of the close of polls on the date of the
15	election.
16	(B) Limitation.—Nothing in this sub-
17	section shall be construed to permit a State or
18	political subdivision to tabulate and count bal-
19	lots in an election for Federal office before the
20	closing of the polls on the date of the election.
21	(h) Provisional Ballots.—
22	(1) In general.—In addition to the require-
23	ments under section 302(a) of the Help America
24	Vote Act of 2002 (52 U.S.C. 21082(a)), for each
25	State or political subdivision that provides voters

- provisional ballots, challenge ballots, or affidavit ballots under the State's applicable law governing the voting processes for those voters whose eligibility to vote is determined to be uncertain by election officials, election officials shall—
  - (A) provide clear written instructions indicating the reason the voter was given a provisional ballot, the information or documents the voter needs to prove eligibility, the location at which the voter must appear to submit these materials or alternative methods, including email or facsimile, that the voter may use to submit these materials, and the deadline for submitting these materials;
  - (B) permit any voter who votes provisionally at any polling place on Indian lands to appear at any polling place or at the central location for the election board to submit the documentation or information to prove eligibility;
  - (C) permit any voter who votes provisionally at any polling place to submit the required information or documentation via email or facsimile, if the voter prefers to use such methods as an alternative to appearing in person to sub-

1	mit the required information or documentation
2	to prove eligibility;
3	(D) notify the voter on whether the voter's
4	provisional ballot was counted or rejected by
5	telephone, email, or postal mail, or any other
6	available method, including notifying the voter
7	of any online tracking website if State law pro-
8	vides for such a mechanism; and
9	(E) provide the reason for rejection if the
10	voter's provisional ballot was rejected after the
11	voter provided the required information or doc-
12	umentation on eligibility.
13	(2) Duties of election officials.—A State
14	or political subdivision described in paragraph (1)
15	shall ensure in each case in which a provisional bal-
16	lot is cast, that election officials—
17	(A) request and collect the voter's email
18	address, if the voter has one, and transmit any
19	written instructions issued to the voter in per-
20	son to the voter via email; and
21	(B) provide a verbal translation of any
22	written instructions to the voter.
23	(i) Enforcement.—
24	(1) Attorney General.—The Attorney Gen-
25	eral may bring a civil action in an appropriate dis-

1	trict court for such declaratory or injunctive relief as
2	is necessary to carry out this section.
3	(2) Private right of action.—
4	(A) A person or Indian Tribe who is ag-
5	grieved by a violation of this section may pro-
6	vide written notice of the violation to the chief
7	election official of the State involved.
8	(B) An aggrieved person or Indian Tribe
9	may bring a civil action in an appropriate dis-
10	trict court for declaratory or injunctive relief
11	with respect to a violation of this section, if—
12	(i) that person or Indian Tribe pro-
13	vides the notice described in subparagraph
14	(A); and
15	(ii)(I) in the case of a violation that
16	occurs more than 120 days before the date
17	of an election for Federal office, the viola-
18	tion remains and 90 days or more have
19	passed since the date on which the chief
20	election official of the State receives the
21	notice under subparagraph (A); or
22	(II) in the case of a violation that oc-
23	curs 120 days or less but more than 30
24	days before the date of an election for Fed-
25	eral office, the violation remains and 20

1	days or more have passed since the date or
2	which the chief election official of the State
3	receives the notice under subparagraph
4	(A).
5	(C) In the case of a violation of this sec-
6	tion that occurs 30 days or less before the date
7	of an election for Federal office, an aggrieved
8	person or Indian Tribe may bring a civil action
9	in an appropriate district court for declaratory
10	or injunctive relief with respect to the violation
11	without providing notice to the chief election of-
12	ficial of the State under subparagraph (A).
13	(3) Rule of Construction.—Nothing in this
14	section shall be construed to prevent a State or po-
15	litical subdivision from providing additional polling
16	places or early voting locations on Indian lands.
17	SEC. 307. PROCEDURES FOR REMOVAL OF POLLING
18	PLACES AND VOTER REGISTRATION SITES ON
19	INDIAN LANDS.
20	(a) Actions Requiring Tribal Administrative
21	REVIEW.—No State or political subdivision may carry out
22	any of the following activities in an election for Federal
23	office unless the requirements of subsection (b) have been
24	met:

- 1 (1) Eliminating polling places or voter registra-2 tion sites on the Indian lands of an Indian Tribe.
  - (2) Moving or consolidating a polling place or voter registration site on the Indian lands of an Indian Tribe to a location 1 mile or further from the existing location of the polling place or voter registration site.
  - (3) Moving or consolidating a polling place on the Indian lands of an Indian Tribe to a location across a river, lake, mountain, or other natural boundary such that it increases travel time for a voter, regardless of distance.
  - (4) Eliminating in-person voting on the Indian lands of an Indian Tribe by designating an Indian reservation as a permanent absentee voting location, unless the Indian Tribe requests such a designation and has not later requested that the designation as a permanent absentee voting location be reversed.
  - (5) Removing an early voting location or otherwise diminishing early voting opportunities on Indian lands.
  - (6) Removing a ballot drop box or otherwise diminishing ballot drop boxes on Indian lands.
- 24 (7) Decreasing the number of days or hours 25 that an in-person or early voting polling place is

- open on Indian lands only or changing the dates of in-person or early voting only on the Indian lands of an Indian Tribe.
  - (b) Tribal Administrative Review.—

- (1) IN GENERAL.—The requirements of this subsection have been met if—
  - (A) the impacted Indian Tribe submits to the Attorney General the Indian Tribe's written consent to the proposed activity described in subsection (a);
  - (B) the State or political subdivision, after consultation with the impacted Indian Tribe and after attempting to have the impacted Indian Tribe give consent as described in subparagraph (A), institutes an action in the United States District Court for the District of Columbia for a declaratory judgment, and a declaratory judgment is issued based upon affirmative evidence provided by the State or political subdivision, that conclusively establishes that the specified activity described in subsection (a) proposed by the State or political subdivision neither has the purpose nor will have the effect of denying or abridging the right to vote on account of race or color, membership in an Indian

Tribe, or membership in a language minority group; or

(C) the chief legal officer or other appropriate official of such State or political subdivision, after consultation with the impacted Indian Tribe and after attempting to have the impacted Indian Tribe give consent as described in subparagraph (A), submits a request to carry out the specified activity described in subsection (a) to the Attorney General and the Attorney General affirmatively approves the specified activity.

### (2) No limitation on future actions.—

(A) No bar to subsequent action.—
Neither an affirmative indication by the Attorney General that no objection will be made, nor the Attorney General's failure to object, nor a declaratory judgment entered under this section, nor a written consent issued under paragraph (1)(A) shall bar a subsequent action to enjoin enforcement of an activity described in subsection (a).

(B) REEXAMINATION.—The Attorney General reserves the right to reexamine any submission under paragraph (1)(C) if additional rel-

1	evant	information	comes	to	the	Attorney	Gen-
2	eral's	attention.					

(C) DISTRICT COURT.—Any action under this section shall be heard and determined by a district court of 3 judges in accordance with the provisions of section 2284 of title 28, United States Code, and any appeal shall lie to the Supreme Court.

#### 9 SEC. 308. TRIBAL VOTER IDENTIFICATION.

- 10 (a) Tribal Identification.—If a State or political subdivision requires an individual to present identification
- 12 for the purposes of voting or registering to vote in an elec-
- 13 tion for Federal office, an identification card issued by a
- 14 federally recognized Indian Tribe, the Bureau of Indian
- 15 Affairs, the Indian Health Service, or any other Tribal or
- 16 Federal agency issuing identification cards to eligible In-
- 17 dian voters shall be treated as a valid form of identifica-
- 18 tion for such purposes.
- 19 (b) Online Registration.—If a State or political
- 20 subdivision requires an identification card for an indi-
- 21 vidual to register to vote online or to vote online, that
- 22 State or political subdivision shall annually consult with
- 23 an Indian Tribe to determine whether a tribal identifica-
- 24 tion can feasibly be used to register to vote online or vote
- 25 online.

1	(e) Limitation on Requiring Multiple Forms
2	OF IDENTIFICATION.—If a State or political subdivision
3	requires an individual to present more than one form of
4	identification for the purposes of voting or registering to
5	vote in an election for Federal office, or for registering
6	to vote online or to vote online, that State or political sub-
7	division shall not require any member of an Indian Tribe
8	to provide more than one form of identification if the
9	member provides orally or in writing that the member does
10	not possess more than one form of identification.

#### 1 SEC. 309. PERMITTING VOTERS TO DESIGNATE OTHER PER-

- 12 SON TO RETURN BALLOT.
- Each State or political subdivision—
  - (1) shall permit any person to return a sealed ballot of a voter that resides on Indian lands to a post office on Indian lands, a ballot drop box location in a State or political subdivision that provides ballot drop boxes, a tribally designated building under section 306(e)(2), or an election office, so long as the person designated to return the ballot or ballots on behalf of another voter does not receive any form of compensation based on the number of ballots that the person has returned and no individual, group, or organization provides compensation on this basis;

1	(2) may not put any limit on how many voted
2	and sealed absentee ballots any designated person
3	can return to the post office, ballot drop box loca-
4	tion, tribally designated building, or election office
5	under paragraph (1); and
6	(3) shall permit any person to return voter reg-
7	istration applications, absentee ballot applications,
8	or absentee ballots to ballot drop box locations in a
9	State or political subdivision that provides ballot
10	drop boxes for these purposes.
11	SEC. 310. BILINGUAL ELECTION REQUIREMENTS.
12	Section 203 of the Voting Rights Act of 1965 (52
13	U.S.C. 10503) is amended—
14	(1) in subsection (b)(3)(C), by striking "1990"
15	and inserting "most recent"; and
16	(2) by striking subsection (c) and inserting the
17	following:
18	"(c) Provision of Voting Materials in the Lan-
19	GUAGE OF A MINORITY GROUP.—
20	"(1) In general.—Whenever any State or po-
21	litical subdivision subject to the prohibition of sub-
22	section (b), provides any registration or voting no-
23	tices, forms, instructions, assistance, or other mate-
24	rials or information relating to the electoral process,
25	including ballots, it shall provide them in the lan-

guage of the applicable minority group as well as in the English language.

# "(2) Exceptions.—

"(A) In the case of a minority group that is not American Indian or Alaska Native and the language of that minority group is oral or unwritten, the State or political subdivision shall only be required to furnish, in the covered language, oral instructions, assistance, translation of voting materials, or other information relating to registration and voting.

"(B) In the case of a minority group that is American Indian or Alaska Native, the State or political subdivision shall only be required to furnish in the covered language oral instructions, assistance, or other information relating to registration and voting, including all voting materials, if the Indian Tribe of that minority group has certified that the language of the applicable American Indian or Alaska Native language is presently unwritten or the Indian Tribe does not want written translations in the minority language.

"(3) WRITTEN TRANSLATIONS FOR ELECTION WORKERS.—Notwithstanding paragraph (2), the

1	State or political division may be required to provide
2	written translations of voting materials, with the
3	consent of any applicable Indian Tribe, to election
4	workers to ensure that the translations from English
5	to the language of a minority group are complete,
6	accurate, and uniform.".
7	SEC. 311. FEDERAL OBSERVERS TO PROTECT TRIBAL VOT-
8	ING RIGHTS.
9	(a) Amendment to the Voting Rights Act of
10	1965.—Section 8(a) of the Voting Rights Act of 1965 (52
11	U.S.C. 10305(a)) is amended—
12	(1) in paragraph (1), by striking "or" after the
13	semicolon;
14	(2) in paragraph (2)(B), by adding "or" after
15	the semicolon; and
16	(3) by inserting after paragraph (2) the fol-
17	lowing:
18	"(3) the Attorney General has received a writ-
19	ten complaint from an Indian Tribe that efforts to
20	deny or abridge the right to vote under the color of
21	law on account of race or color, membership in an
22	Indian Tribe, or in contravention of the guarantees
23	set forth in section $4(f)(2)$ , are likely to occur;".
24	(b) Publicly Available Reports.—The Attorney
25	General shall make publicly available the reports of a Fed-

- 1 eral election observer appointed pursuant to section
- 2 (8)(a)(3) of the Voting Rights Act of 1965 (52 U.S.C.
- 3 10305(a)(3)), as added by subsection (a), not later than
- 4 6 months after the date that such reports are submitted
- 5 to the Attorney General, except that any personally identi-
- 6 fiable information relating to a voter or the substance of
- 7 the voter's ballot shall not be made public.

#### 8 SEC. 312. TRIBAL JURISDICTION.

- 9 (a) In General.—Tribal law enforcement have the
- 10 right to exercise their inherent authority to detain and or
- 11 remove any non-Indian, not affiliated with the State, its
- 12 political subdivision, or the Federal Government, from In-
- 13 dian lands for intimidating, harassing, or otherwise imped-
- 14 ing the ability of people to vote or of the State and its
- 15 political subdivisions to conduct an election.
- 16 (b) CIVIL ACTION BY ATTORNEY GENERAL FOR RE-
- 17 LIEF.—Whenever any person has engaged or there are
- 18 reasonable grounds to believe that any person is about to
- 19 engage in any act or practice prohibited by this section,
- 20 the Attorney General may institute for the United States,
- 21 or in the name of the United States, an action for preven-
- 22 tive relief, including an application for a temporary or per-
- 23 manent injunction, restraining order, or other order, and
- 24 including an order directed to the State and State or local

- 1 election officials to require them to permit persons to vote
- 2 and to count such votes.
- 3 SEC. 313. TRIBAL VOTING CONSULTATION.
- 4 The Attorney General shall consult annually with In-
- 5 dian Tribes regarding issues related to voting in elections
- 6 for Federal office.
- 7 SEC. 314. ATTORNEYS' FEES, EXPERT FEES, AND LITIGA-
- 8 TION EXPENSES.
- 9 In a civil action under this title, the court shall award
- 10 the prevailing party, other than the United States, reason-
- 11 able attorney fees, including litigation expenses, reason-
- 12 able expert fees, and costs.
- 13 SEC. 315. GAO STUDY AND REPORT.
- 14 The Comptroller General shall study the prevalence
- 15 of nontraditional or nonexistent mailing addresses among
- 16 Indians, those who are members of Indian Tribes, and
- 17 those residing on Indian lands and identify alternatives
- 18 to remove barriers to voter registration, receipt of voter
- 19 information and materials, and receipt of ballots. The
- 20 Comptroller General shall report the results of that study
- 21 to Congress not later than 1 year after the date of enact-
- 22 ment of this title.

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	SEC.	316.	UNITED	STATES	POSTAL	SERVICE	CONSULTA.

- 2 TION.
- 3 The Postmaster General shall consult with Indian
- 4 Tribes, on an annual basis, regarding issues relating to
- 5 the United States Postal Service that present barriers to
- 6 voting for eligible voters living on Indian lands.

#### 7 SEC. 317. SEVERABILITY; RELATIONSHIP TO OTHER LAWS;

- 8 TRIBAL SOVEREIGN IMMUNITY.
- 9 (a) SEVERABILITY.—If any provision of this title, or
- 10 the application of such a provision to any person, entity,
- 11 or circumstance, is held to be invalid, the remaining provi-
- 12 sions of this title and the application of all provisions of
- 13 this title to any other person, entity, or circumstance shall
- 14 not be affected by the invalidity.
- 15 (b) RELATIONSHIP TO OTHER LAWS.—Nothing in
- 16 this title shall invalidate, or limit the rights, remedies, or
- 17 procedures available under, or supersede, restrict, or limit
- 18 the application of, the Voting Rights Act of 1965 (52
- 19 U.S.C. 10301 et seq.), the National Voter Registration
- 20 Act of 1993 (52 U.S.C. 20501 et seq.), the Help America
- 21 Vote Act of 2002 (52 U.S.C. 20901 et seq.), or any other
- 22 Federal law or regulation related to voting or the electoral
- 23 process. Notwithstanding any other provision of law, the
- 24 provisions of this title, and the amendments made by this
- 25 title, shall be applicable within the State of Maine.

1	(c) Tribal Sovereign Immunity.—Nothing in this
2	title shall be construed as—
3	(1) affecting, modifying, diminishing, or other-
4	wise impairing the sovereign immunity from suit en-
5	joyed by an Indian Tribe; or
6	(2) authorizing or requiring the termination of
7	any existing trust responsibility of the United States
8	with respect to Indian people.
9	SEC. 318. AUTHORIZATION OF APPROPRIATIONS.
10	There are authorized to be appropriated such sums
11	as may be necessary to carry out this title.

# Calendar No. 143

117TH CONGRESS S. 4

# A BILL

To amend the Voting Rights Act of 1965 to revise the criteria for determining which States and political subdivisions are subject to section 4 of the Act, and for other purposes.

OCTOBER 6, 2021

Read the second time and placed on the calendar