

118TH CONGRESS  
1ST SESSION

# H. R. 5393

To amend title XVIII of the Social Security Act to ensure fair assessment of pharmacy performance and quality under Medicare part D, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 12, 2023

Mr. GRIFFITH (for himself and Mr. CARTER of Georgia) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To amend title XVIII of the Social Security Act to ensure fair assessment of pharmacy performance and quality under Medicare part D, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

3 SECTION 1. ENSURING FAIR ASSESSMENT OF PHARMACY  
4 PERFORMANCE AND QUALITY UNDER MEDI-  
5 CARE PART D.

## 6 (a) STANDARDIZED PHARMACY PERFORMANCE 7 MEASURES.—Section 1860D–2 of the Social Security Act

1 (42 U.S.C. 1395w–102) is amended by adding at the end  
2 the following new subsection:

3       **“(f) APPLICATION OF STANDARDIZED PHARMACY  
4 PERFORMANCE MEASURES.—**

5           “(1) MEASURES.—For plan years beginning on  
6       or after January 1, 2025, a PDP sponsor offering  
7       a prescription drug plan and an MA organization of-  
8       ferring an MA–PD plan shall, for purposes of incen-  
9       tive payments, price concessions, or any fees or  
10      other remuneration paid or charged to a pharmacy  
11      based on performance measures, only use measures  
12      that are—

13           “(A) established or adopted by the Sec-  
14       retary under paragraph (2) and included on the  
15       list described in subparagraph (B) of such  
16       paragraph; and

17           “(B) relevant to the performance of such  
18       pharmacy based on the type of pharmacy (in-  
19       cluding retail, mail order, specialty, long-term  
20       care, and home infusion or other types of phar-  
21       macies), drugs dispensed, and pharmacy serv-  
22       ices used to dispense and manage drugs.

23           **“(2) STANDARDIZED PHARMACY PERFORMANCE  
24 MEASURES.—**

25           “(A) MEASURES.—

1                     “(i) IN GENERAL.—Notwithstanding  
2                     any other provision of law, the Secretary  
3                     shall establish (or adopt pursuant to clause  
4                     (iii)) standardized pharmacy performance  
5                     measures to be used by a PDP sponsor of-  
6                     fering a prescription drug plan and an MA  
7                     organization offering an MA–PD plan for  
8                     the purpose of determining incentive pay-  
9                     ments, price concessions, or fees described  
10                    in paragraph (1).

11                    “(ii) REQUIREMENTS.—The measures  
12                    under clause (i) shall focus on pharmacy  
13                    performance and quality of care based on  
14                    the type of pharmacy, as determined by  
15                    the Secretary. Such measures shall be evi-  
16                    dence-based, feasible, appropriate and rea-  
17                    sonable. The Secretary may rely on data  
18                    and information collected from relevant  
19                    stakeholders to make determinations about  
20                    whether a measure satisfies the require-  
21                    ments of this clause.

22                    “(iii) ADOPTION OF MEASURE.—In  
23                    lieu of establishing some or all of the  
24                    measures under this paragraph, the Sec-  
25                    retary may adopt measures and measure

1                   performance criteria that are endorsed by  
2                   1 or more multi-stakeholder consensus or-  
3                   ganizations (such as the Pharmacy Quality  
4                   Alliance), that has participation from phar-  
5                   macies (including retail and specialty phar-  
6                   macies not owned or affiliated with a plan,  
7                   pharmacy benefit manager, or other phar-  
8                   macy), health plans, pharmacy benefit  
9                   managers, and the Centers for Medicare &  
10                  Medicaid Services. Any measure adopted  
11                  under this clause shall be deemed to meet  
12                  the requirements under clause (ii).

13                 “(B) MAINTENANCE OF LIST.—

14                 “(i) IN GENERAL.—The Secretary  
15                 shall maintain, and publish on a publicly  
16                 available internet website, a list of meas-  
17                 ures established or adopted under this  
18                 paragraph. Such list shall initially be pub-  
19                 lished no later than June 1, 2024.

20                 “(ii) UPDATE.—The Secretary shall  
21                 periodically evaluate measures, measure  
22                 criteria, and how measures are applied by  
23                 type of pharmacy and update the measures  
24                 on the list under clause (i) to ensure such

1           measures meet the requirements under  
2           subparagraph (A)(ii).

3           “(3) OIG REPORTS ON PHARMACY PERFORM-  
4           ANCE MEASURES.—

5           “(A) OIG STUDY.—The Office of the In-  
6           spector General of the Department of Health  
7           and Human Services (in this paragraph re-  
8           ferred to as the ‘Inspector General’) shall con-  
9           duct a study of the use of performance meas-  
10          ures and other quality-related mechanisms in  
11          network pharmacy agreements and other rel-  
12          evant contracting arrangements among PDP  
13          sponsors offering a prescription drug plan, MA  
14          organizations offering a MA–PD plan, phar-  
15          macy benefit managers acting on behalf of such  
16          sponsors and organizations, and network phar-  
17          macies. Such study may include audits, reviews  
18          of relevant enforcement actions, consultation  
19          with relevant stakeholders, and other activities  
20          determined appropriate by the Inspector Gen-  
21          eral, consistent with other provisions of law.  
22          Such study shall, to the extent feasible, include  
23          analysis of—

24           “(i) oversight and enforcement activi-  
25          ties undertaken with respect to current

1 statutory and regulatory requirements re-  
2 lated to network pharmacy agreements, in-  
3 cluding under sections 423.505(b)(18) and  
4 423.505(i) of title 42 of the Code of Fed-  
5 eral Regulations (or any successor regula-  
6 tion) and under section 1860D-4(b)(1)(A);  
7 “(ii) penalties or other corrective ac-  
8 tions imposed with respect to the require-  
9 ments described in clause (i);  
10 “(iii) the prevalence of the application  
11 of performance measures in network phar-  
12 macy agreements, and the manner in  
13 which such measures are applied, including  
14 variation based on the type of pharmacy,  
15 the type of drug dispensed, and the serv-  
16 ices required to manage and dispense such  
17 drug;  
18 “(iv) the extent to which the perform-  
19 ance measures and related criteria applied  
20 under network agreements vary among  
21 similar types of pharmacies within a single  
22 network, and the extent to which the appli-  
23 cation of such measures or criteria differ  
24 between pharmacies—

1                         “(I) affiliated with a pharmacy  
2                         benefit manager, a PDP sponsor of-  
3                         ferring a prescription drug plan, or an  
4                         MA organization offering a MA–PD  
5                         plan; and

6                         “(II) those not affiliated with an  
7                         entity described in subclause (I);

8                         “(v) patterns and trends in the per-  
9                         formance measures applied under phar-  
10                         macy network agreements, including if the  
11                         measure is being used in accordance with  
12                         published measure specifications which  
13                         have been validated and tested, if the  
14                         measure is being used according to licens-  
15                         ing agreements with measure stewards,  
16                         and the level of attribution and attribution  
17                         criteria;

18                         “(vi) the extent to which performance  
19                         measures result in incentive payments,  
20                         fees, price concessions, or other forms of  
21                         remuneration between pharmacies and  
22                         PDP sponsors or MA organizations (or  
23                         pharmacy benefit managers acting on their  
24                         behalf), including an analysis of which  
25                         measures most often result in incentive

1           payments to pharmacies (and the general  
2           amount of such payments) and which  
3           measures most often result in remunera-  
4           tion paid by pharmacies to other entities  
5           (and the general amount of such pay-  
6           ments);

7           “(vii) variation in the type of remu-  
8           neration (as described in clause (vi) result-  
9           ing from the application of performance  
10          measures, including between different  
11          types of pharmacies, different types of  
12          drugs dispensed, and affiliation status of  
13          pharmacies (as described in clause (iv));

14          “(viii) when, in what manner, dif-  
15          ferent types of pharmacies receive notice of  
16          the application of performance measures,  
17          the measures that will be utilized, the per-  
18          formance criteria that will be applied, and  
19          the data and methodologies that will be  
20          used to evaluate performance; and

21          “(ix) the extent to which the Centers  
22          for Medicare & Medicaid Services has im-  
23          plemented the pharmacy performance re-  
24          porting requirements of section  
25          423.514(a)(5) of title 42, Code of Federal

1                   Regulations, the extent to which PDP  
2                   sponsors or MA organizations (or phar-  
3                   macy benefit managers acting on their be-  
4                   half) comply with such provision, and the  
5                   extent to which the Centers for Medicare &  
6                   Medicaid Services has sought enforcement.

7                   “(B) OIG REPORTS.—

8                   “(i) REPORT ON INITIAL FINDINGS.—  
9                   Not later than December 31, 2024, the In-  
10                  spector General shall submit a report to  
11                  Congress outlining, to the extent prac-  
12                  ticable, a status update on the study under  
13                  subparagraph (A), together with initial  
14                  findings with respect to the issues included  
15                  under such study. Such report may include  
16                  an analysis of barriers to accessing any of  
17                  the information required under such study,  
18                  along with recommendations for addressing  
19                  such barriers. Such report may also in-  
20                  clude recommendations for the effective  
21                  implementation of the requirements en-  
22                  acted under this subsection as well as ex-  
23                  isting regulations, including section  
24                  423.514(a)(5) of title 42, Code of Federal  
25                  Regulations, along with other recommenda-

“(iii) FINAL REPORT.—Not later than December 31, 2025, the Inspector General shall submit to Congress a final report on the study under subparagraph (A), together with additional recommendations, as determined appropriate by the Inspector General.

“(4) NONAPPLICATION OF PAPERWORK REDUCTION ACT.—Chapter 35 of title 44, United States Code, shall not apply to any data collection undertaken by the Secretary under this paragraph.”.

24 (b) FUNDING.—In addition to amounts otherwise  
25 available, there is appropriated to the Centers for Medi-

1 care & Medicaid Services Program Management Account,  
2 out of any money in the Treasury not otherwise appro-  
3 priated, \$4,000,000 for fiscal year 2025, to remain avail-  
4 able until expended, to carry out the amendment made  
5 by subsection (a).

6 **SEC. 2. PROMOTING TRANSPARENCY FOR PHARMACIES**

7 **UNDER MEDICARE PART D.**

8 (a) TRANSPARENCY FOR PHARMACIES.—Section  
9 1860D–2(f) of the Social Security Act (42 U.S.C. 1395w–  
10 102(f)), as added by section 3, is amended by adding at  
11 the end the following new paragraph:

12 “(3) TRANSPARENCY FOR PHARMACIES.—

13 “(A) IN GENERAL.—For plan years begin-  
14 ning on or after January 1, 2025, a PDP spon-  
15 sor offering a prescription drug plan and an  
16 MA organization offering an MA–PD plan, with  
17 respect to payment made by such PDP sponsor  
18 or such MA organization to a pharmacy for a  
19 covered part D drug dispensed by such phar-  
20 macy during a plan year, shall promptly fur-  
21 nish, upon receiving a claim for a covered Part  
22 D drug from a pharmacy, to such pharmacy in-  
23 formation related to such claim, such as the  
24 Network Reimbursement ID, fees, pharmacy  
25 price concessions, discounts, incentives, or any

1           other forms of remuneration that affect pay-  
2           ment and pricing of the claim.

3           “(B) STANDARDIZED FORMAT.—The PDP  
4           sponsor and the MA organization shall furnish  
5           the information described in subparagraph (A)  
6           in a standardized format (as specified by the  
7           Secretary) that includes all fields needed to  
8           price the claim for a covered part D drug dis-  
9           pensed by such pharmacy.

10          “(C) IMPLEMENTATION.—The Secretary  
11          shall implement this paragraph by program in-  
12          struction or other forms of program guidance.”.

13          (b) FUNDING.—In addition to amounts otherwise  
14          available, there is appropriated to the Centers for Medi-  
15          care & Medicaid Services Program Management Account,  
16          out of any money in the Treasury not otherwise appro-  
17          priated, \$2,000,000 for fiscal year 2025, to remain avail-  
18          able until expended, to carry out the amendment made  
19          by subsection (a).

