

Union Calendar No. 580

118TH CONGRESS
2D SESSION

H. R. 8674

[Report No. 118–686]

To establish milestone-based development and demonstration projects relating to nuclear fuel, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 7, 2024

Mr. WILLIAMS of New York (for himself and Mr. SORENSEN) introduced the following bill; which was referred to the Committee on Science, Space, and Technology

SEPTEMBER 18, 2024

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To establish milestone-based development and demonstration projects relating to nuclear fuel, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Milestones for Ad-
5 vanced Nuclear Fuel Act”.

6 **SEC. 2. MILESTONE-BASED DEVELOPMENT AND DEM-**
7 **ONSTRATION PROJECTS.**

8 (a) MILESTONE-BASED DEVELOPMENT AND DEM-
9 ONSTRATION PROGRAM.—The Nuclear Fuel Security Act
10 of 2023 (enacted as section 3131 of subtitle C of title
11 XXXI of division C of the National Defense Authorization
12 Act for Fiscal Year 2024 (Public Law 118–31)) is amend-
13 ed—

14 (1) in subsection (d)—

15 (A) by redesignating paragraphs (8), (9),
16 and (10) as paragraphs (9), (10), and (11), re-
17 spectively; and

18 (B) by inserting after paragraph (7) the
19 following new paragraph:

20 “(8) NATIONAL LABORATORY.—The term ‘Na-
21 tional Laboratory’ has the meaning given such term
22 in section 2 of the Energy Policy Act of 2005 (42
23 U.S.C. 15801).”.

24 (2) by adding at the end the following new sub-
25 section:

1 “(q) APPLICATION OF CERTAIN MILESTONE-BASED
2 DEVELOPMENT AND DEMONSTRATION PROJECTS.—

3 “(1) IN GENERAL.—The Secretary shall award
4 milestone-based advanced fuel cycle technologies de-
5 velopment and demonstration projects in accordance
6 with section 9005 of the Energy Act of 2020 (42
7 U.S.C. 7256c; enacted as part of title IX of division
8 Z of the Consolidated Appropriations Act, 2021) in
9 carrying out the Nuclear Fuel Security Program and
10 the HALEU for Advanced Nuclear Reactor Dem-
11 onstration Projects Program (established pursuant
12 to subsection (e), and carried out in accordance with
13 subsections (f) and (h), respectively) in the same
14 manner and to the same extent as such section 9005
15 applies to section 846(g) of the Department of En-
16 ergy Organization Act (42 U.S.C. 7256(g)).

17 “(2) PURPOSE.—In carrying out milestone-
18 based advanced fuel cycle technologies development
19 and demonstration projects referred to in paragraph
20 (1), the Secretary shall support the development and
21 demonstration of an economically competitive, nu-
22 clear fuel supply chain by not later than three years
23 after the date of the enactment of this subsection
24 that includes domestic uranium production, conver-
25 sion, enrichment, deconversion, and waste reduction

1 for advanced fuels, such as HALEU and other ad-
2 vanced nuclear reactor fuels, for the following:

3 “(A) Department research, development,
4 and demonstration projects for advanced nu-
5 clear reactors, including civilian research and
6 experimental reactors.

7 “(B) Advanced nuclear reactors.

8 “(C) Strategic radioactive and stable iso-
9 topes producers, such as energy, medical, space-
10 based heating and power, and national security
11 application, and for basic research.

12 “(D) Interagency and intra-agency part-
13 nerships and collaborations, including with the
14 National Laboratories, the Advanced Research
15 Projects Agency-Energy, the National Aero-
16 nautics and Space Administration, the Depart-
17 ment of Defense, and other relevant Federal
18 and State departments and agencies, as deter-
19 mined appropriate by the Secretary.

20 “(3) ELIGIBILITY.—Any associated entity is eli-
21 gible to participate in the projects under this sub-
22 section if the Secretary has determined such entity
23 has the necessary resources and expertise. In select-
24 ing eligible associated entities, the Secretary shall

1 select, to the maximum extent practicable, associated
2 entities that—

3 “(A) prioritize novel technologies and proc-
4 esses;

5 “(B) utilize technologies and processes
6 that reduce nonproliferation risks; and

7 “(C) leverage matching funds from non-
8 Federal sources.

9 “(4) REQUIREMENTS.—In carrying out such
10 projects, the Secretary shall consult with developers
11 of advanced nuclear reactors and owners and opera-
12 tors of electric utilities to review proposed technical
13 and financial milestones and assist in the develop-
14 ment of such milestones.

15 “(5) SELECTION.—For the associated entities
16 selected under this subsection, the following condi-
17 tions shall apply:

18 “(A) Consistent with the existing authori-
19 ties of the Department, the Secretary may ter-
20 minate an agreement with a selected associated
21 entity for cause during the performance period.

22 “(B) Support under this subsection may
23 not be used to cover any costs or reimburse-
24 ment of expenses that are covered by Federal

1 funding provided through other support, includ-
2 ing awards.

3 “(6) APPLICATIONS.—A project proposal sub-
4 mitted under this subsection shall be evaluated
5 based upon the scientific, technical, and business
6 merits of such proposal, including consideration of
7 waste management benefits, through a peer-review
8 process, which shall include reviewers with appro-
9 priate expertise from the private sector, electric utili-
10 ties, the investment community, and nuclear fuel
11 and supply chain experts.

12 “(7) PROJECT MANAGEMENT.—In carrying out
13 projects under this subsection and assessing the
14 completion of the milestones developed pursuant to
15 paragraph (4), the Secretary shall consult with nu-
16 clear fuel and supply experts representing diverse
17 perspectives and professional experiences, including
18 developers of advanced nuclear reactor owners and
19 operators of electric utilities, to ensure a complete
20 and thorough review.

21 “(8) ANNUAL BRIEFING.—As part of the an-
22 nual budget request submitted for each fiscal year,
23 the Secretary shall provide the Committee on
24 Science, Space, and Technology of the House of
25 Representatives and the Committee on Energy and

1 Natural Resources of the Senate a briefing describing
2 the selected projects under this subsection during
3 the previous fiscal year, the benefits and draw-
4 backs of milestone-based projects as compared to
5 traditional project structure funding models, and les-
6 sons-leaned from project operations.”.

7 (b) NUCLEAR FUEL RECYCLING AND VIABILITY TO
8 SUPPORT EXISTING AND FUTURE REACTORS.—Section
9 953 of the Energy Policy Act of 2005 (42 U.S.C. 16273)
10 is amended by adding at the end the following new sub-
11 sections:

12 “(c) MILESTONE-BASED DEMONSTRATIONS
13 PROJECTS.—The Secretary shall carry out demonstration
14 projects under this section as a milestone-based dem-
15 onstration project in the same manner and to the same
16 extent as under section 9005 of the Energy Act of 2020
17 (42 U.S.C. 7256c; enacted as part of title IX of division
18 Z of the Consolidated Appropriations Act, 2021), with pri-
19 ority placed on awarding milestone-based awards to
20 projects that increase domestic fabrication and recycling
21 capacity of spent nuclear fuel for advanced fuels.

22 “(d) REPORT.—Not later than 180 days after the
23 date of the date of the enactment of this subsection, the
24 Secretary, acting through the Assistant Secretary for Nu-
25 clear Energy, shall complete and make publicly available

1 a study that analyzes the practicability, potential benefits,
2 including relating to waste reduction through separation
3 of high- and low-level waste or utilization of transuranic
4 materials, and estimated lifecycle costs of the following:

5 “(1) Dedicated recycling facilities, and co-loca-
6 tion with other nuclear energy infrastructure, that
7 utilize spent nuclear fuel from existing nuclear reac-
8 tors and future advanced nuclear reactors into usa-
9 ble nuclear fuel for the following:

10 “(A) Commercial light water reactors.

11 “(B) Advanced nuclear reactors.

12 “(C) Space-based heating and power.

13 “(D) Research reactors.

14 “(E) Nuclear battery applications.

15 “(F) Such other applications as deter-
16 mined appropriate by the Secretary.

17 “(2) Dedicated recycling facilities, and co-loca-
18 tion with other nuclear energy infrastructure, to uti-
19 lize high-assay low-enriched uranium (HALEU) (as
20 such term is defined in section 2001(d) of the En-
21 ergy Act of 2020 (42 U.S.C. 16281(d)), or other
22 feedstocks, such as uranium and transuranic mate-
23 rials, into usable nuclear fuel for the following:

24 “(A) Commercial light water reactors.

25 “(B) Advanced nuclear reactors.

- 1 “(C) Space-based power.
- 2 “(D) Research reactors.
- 3 “(E) Nuclear battery applications.
- 4 “(F) Such other applications as deter-
- 5 mined appropriate by the Secretary.
- 6 “(3) Utilizing recycled fuel in advanced nuclear
- 7 reactors or existing light water reactors as compared
- 8 to non-recycled fuel.
- 9 “(4) Dedicated spent nuclear fuel reprocessing
- 10 facilities, and co-location with other nuclear energy
- 11 infrastructure, to extract certain radioactive and sta-
- 12 ble isotopes needed for domestic and international
- 13 use, including for the following:
- 14 “(A) Advanced nuclear reactors.
- 15 “(B) Medical, industrial, space-based
- 16 power, and nuclear battery applications.
- 17 “(C) Such other applications as deter-
- 18 mined appropriate by the Secretary.
- 19 “(5) Commercial associated entities acquiring
- 20 spent fuel from operating or shutdown reactors and
- 21 any contract or policy revisions that could better fa-
- 22 cilitate such transactions.
- 23 “(6) Private sector associated entities that take
- 24 title of spent nuclear fuel from commercial nuclear
- 25 reactor sites for any of the following:

1 “(A) Research or reuse.

2 “(B) Recycling.

3 “(C) Strategic radioactive or stable isotope
4 extraction.

5 “(7) Comprehensive cost-benefit analysis associ-
6 ated with spent fuel recycling, including consider-
7 ations of net reduction in spent fuel inventory, sepa-
8 ration of high- and low-level waste with new storage
9 requirements, disposal of byproducts from spent fuel
10 recycling, supply chain impacts, and list of indus-
11 tries that would benefit from spent fuel recycling by-
12 products.

13 “(8) Policy, legal, or regulatory changes to sup-
14 port the safe and secure development and deploy-
15 ment of recycling and waste utilizing reactor tech-
16 nologies, and any impacts such changes would have
17 on domestic storage of spent nuclear fuel and dis-
18 posal through the recycling of spent nuclear fuel.”.

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