

118TH CONGRESS  
2D SESSION

# H. R. 9766

To establish an interagency working group to ensure the security, resiliency, and integrity of undersea cables, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 23, 2024

Mr. PFLUGER introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Homeland Security, and Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To establish an interagency working group to ensure the security, resiliency, and integrity of undersea cables, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*

2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Undersea Cable Secu-

5       rity and Protection Act”.

1   **SEC. 2. INTERAGENCY WORKING GROUP AND REPORT ON**  
2                 **ENSURING THE SECURITY, RESILIENCY, AND**  
3                 **INTEGRITY OF UNDERSEA CABLES.**

4         (a) INTERAGENCY WORKING GROUP.—

5                 (1) PREPARATION OF REPORT.—Not later than  
6                 60 days after the date of the enactment of this Act,  
7                 the Secretary of Homeland Security, in consultation  
8                 with the Chairperson of the Federal Communica-  
9                 tions Commission, shall convene an interagency  
10                working group (in this section referred to as the  
11                “working group”) to prepare the report under sub-  
12                section (b) and provide the briefing under subsection  
13                (c).

14                (2) CHAIRPERSON.—The Secretary of Home-  
15                land Security shall serve as the chairperson of the  
16                working group.

17                (3) MEMBERSHIP.—The working group shall be  
18                composed of participants with relevant background  
19                or expertise, as determined by the Security of Home-  
20                land Security, with the approval of the head of the  
21                relevant Federal department, agency, or component,  
22                as appropriate, from each of the following:

23                (A) The Department of Homeland Secu-  
24                rity.

25                (B) The Cybersecurity and Infrastructure  
26                Security Agency of the Department.

14 (b) REPORT.—

15                         (1) REQUIREMENT.—Not later than one year  
16                         after the date of the enactment of this Act, the Sec-  
17                         retary of Homeland Security, in consultation with  
18                         the Chairperson of the Federal Communications  
19                         Commission, shall submit to the appropriate con-  
20                         gressional committees a report—

21 (A) assessing the challenges of protecting  
22 commercial undersea telecommunications cables  
23 landing in the United States (in this section re-  
24 ferred to as “undersea cables”) and cable land-  
25 ing stations in the United States from security

1           threats posed by the People's Republic of  
2           China, the Russian Federation, the Islamic Re-  
3           public of Iran, and any foreign entity of con-  
4           cern; and

5                 (B) examining the roles and responsibil-  
6                 ties of the United States Government and the  
7                 private sector to ensure the security, resiliency,  
8                 and integrity of such undersea cables and cable  
9                 landing stations.

10                 (2) MATTERS TO BE INCLUDED.—The report  
11                 under paragraph (1) shall include a description of  
12                 each of the following:

13                         (A) Past, ongoing, or planned efforts by  
14                         the Department of Homeland Security, pursu-  
15                         ant to its role and responsibilities as the Sector  
16                         Risk Management Agency for the communica-  
17                         tions sector in accordance with National Secu-  
18                         rity Memorandum–22, issued April 30, 2024  
19                         (relating to critical infrastructure security and  
20                         resilience), and the Federal Communications  
21                         Commission, to protect undersea cables and  
22                         cable landing stations in the United States from  
23                         acts of espionage, cybersecurity threats, and  
24                         from physical damage or disruption, including  
25                         the cutting of such cables, and efforts to pro-

1           tect cable landing stations in the United States  
2           from vandalism, sabotage, and related terrorism  
3           threats.

4           (B) The capabilities of the People's Repub-  
5           lic of China, the Russian Federation, the Is-  
6           lamic Republic of Iran, and any foreign entity  
7           of concern to target and compromise undersea  
8           cables, or to intercept data transmissions or  
9           sensitive information originating from such ca-  
10          bles.

11          (C) The potential for espionage or mali-  
12          cious cyber activity by repair vessels that are  
13          owned, controlled, or operated by state-owned  
14          entities of the People's Republic of China and  
15          involved in the construction, maintenance, or  
16          repair of undersea cables.

17          (D) The risks, including an associated as-  
18          essment, posed to undersea cables by natural  
19          causes, the lack of geographic undersea diver-  
20          sity of cable landing stations in the United  
21          States, and accidental damage, and the extent  
22          to which United States cable operators and tele-  
23          communications companies rely on repair ves-  
24          sels that are owned, controlled, or operated by

1 state-owned entities of the People's Republic of  
2 China.

3 (E) Past, ongoing, or planned actions of  
4 the Department and the Commission to conduct  
5 outreach to allies and partners of the United  
6 States relating to countering the security  
7 threats posed to commercial undersea tele-  
8 communications cables of such allies and part-  
9 ners by the People's Republic of China, the  
10 Russian Federation, the Islamic Republic of  
11 Iran, and any foreign entity of concern.

12 (F) Current mechanisms in place within  
13 the Department, the Commission, and the pri-  
14 vate sector to detect, prevent, suppress, inves-  
15 tigate, mitigate, and respond to any acts or  
16 threats referred to in subparagraph (A) affect-  
17 ing undersea cables or at cable landing stations  
18 in the United States.

19 (G) The resources required for the Depart-  
20 ment and Commission to initiate new, or ex-  
21 pand existing, operations to protect undersea  
22 cables from acts of espionage, cybersecurity  
23 threats, or physical damage or disruption, in-  
24 cluding the cutting of undersea cables, and to  
25 protect cable landing stations in the United

1 States from vandalism, sabotage, or related ter-  
2 rorism threats.

3 (H) Recommendations for expanding oper-  
4 ations by the Department and the Commission  
5 to protect undersea cables from acts of espio-  
6 nage, cybersecurity threats, or physical damage  
7 or disruption, including the cutting of undersea  
8 cables, and to protect cable landing stations in  
9 the United States from vandalism, sabotage, or  
10 related terrorism threats, including an assess-  
11 ment of the feasibility of the following:

12 (i) Establishing an interagency and  
13 public-private coordination and incident  
14 and threat reporting mechanism to ensure  
15 the security, resiliency, and integrity of un-  
16 dersea cables and the protection of cable  
17 landing stations in the United States.

18 (ii) Training a dedicated intelligence  
19 officer or analyst cadre of the Department  
20 composed of undersea cable experts to en-  
21 sure the security, resiliency, and integrity  
22 of undersea cables and the protection of  
23 cable landing stations in the United States.

24 (I) Recommendations for the Department,  
25 the Commission, private sector partners, and

1           Federal, State, local, Tribal, and territorial  
2           partners to jointly develop and establish stand-  
3           ards, guidelines, best practices, methodologies,  
4           procedures, or processes to ensure the security,  
5           resiliency, and integrity of undersea cables and  
6           the protection of cable landing stations in the  
7           United States.

8           (J) The benefits and drawbacks, and asso-  
9           ciated analysis, of designating the Department  
10          of Homeland Security as the lead Federal enti-  
11          ty responsible for ensuring the security, resil-  
12          iency, and integrity of undersea cables and the  
13          protection of cable landing stations in the  
14          United States.

15          (3) FORM.—The report under paragraph (1)  
16          shall be submitted in classified form, but may in-  
17          clude an unclassified annex.

18          (c) BRIEFING.—Not later than 30 days after the sub-  
19          mission of the report under paragraph (1), the working  
20          group shall provide to the appropriate congressional com-  
21          mittees a briefing on the findings and recommendations  
22          contained in such report.

23          (d) DEFINITIONS.—In this section:

1                             (1) APPROPRIATE CONGRESSIONAL COMMIT-  
2                             TEES.—The term “appropriate congressional com-  
3                             mittees” means—

4                                 (A) the Committee on Homeland Security  
5                             and the Committee on Energy and Commerce  
6                             of the House of Representatives; and

7                                 (B) the Committee on Homeland Security  
8                             and Governmental Affairs and the Committee  
9                             on Commerce, Science, and Transportation of  
10                             the Senate.

11                             (2) CYBERSECURITY THREAT.—The term “cy-  
12                             bersecurity threat” has the meaning given such term  
13                             in section 2200 of the Homeland Security Act of  
14                             2002 (6 U.S.C. 650).

15                             (3) FOREIGN ENTITY OF CONCERN.—The term  
16                             “foreign entity of concern” has the meaning given  
17                             such term in section 9901 of the William M. (Mac)  
18                             Thornberry National Defense Authorization Act for  
19                             Fiscal Year 2021 (15 U.S.C. 4651).

20                             (4) INTELLIGENCE COMMUNITY.—The term  
21                             “intelligence community” has the meaning given  
22                             such term in section 3(4) of the National Security  
23                             Act of 1947 (50 U.S.C. 3003(4)).

24                             (5) MALICIOUS CYBER ACTIVITY.—The term  
25                             “malicious cyber activity” means activities, other

1 than those authorized by or in accordance with  
2 United States law, that seek to compromise or im-  
3 pair the confidentiality, integrity, or availability of  
4 computers, information or communications systems,  
5 networks, physical or virtual infrastructure con-  
6 trolled by computers or information systems (as  
7 such term is defined in section 2200 of the Home-  
8 land Security Act of 2002 (6 U.S.C. 650)), or infor-  
9 mation resident thereon.

10                     (6) SECTOR RISK MANAGEMENT AGENCY.—The  
11 term “Sector Risk Management Agency” has the  
12 meaning given such term in section 2200 of the  
13 Homeland Security Act of 2002 (6 U.S.C. 650).

