

118TH CONGRESS
1ST SESSION

S. 2973

To amend titles XVIII and XIX of the Social Security Act to establish requirements relating to pharmacy benefit managers under the Medicare and Medicaid programs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 28 (legislative day, SEPTEMBER 22), 2023

Mr. WYDEN introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend titles XVIII and XIX of the Social Security Act to establish requirements relating to pharmacy benefit managers under the Medicare and Medicaid programs, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*

2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the

5 “Modernizing and Ensuring PBM Accountability Act”.

6 (b) TABLE OF CONTENTS.—The table of contents of

7 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Arrangements with pharmacy benefit managers with respect to prescription drug plans and MA-PD plans.

Sec. 3. Ensuring fair assessment of pharmacy performance and quality under Medicare part D.

Sec. 4. Promoting transparency for pharmacies under Medicare part D.

Sec. 5. Preventing the use of abusive spread pricing in Medicaid.

Sec. 6. Ensuring accurate payments to pharmacies under Medicaid.

Sec. 7. OIG study and report on drug price mark-ups in Medicare part D.

Sec. 8. Resolving P&T committee conflicts of interest.

Sec. 9. Enhancing PBM transparency requirements.

Sec. 10. Facilitating midyear formulary changes for biosimilars.

Sec. 11. Strengthening pharmacy access for seniors.

Sec. 12. Beneficiary-focused listening sessions to improve prescription drug plan transparency, access, and choice.

Sec. 13. Reporting on enforcement and oversight of pharmacy access requirements.

Sec. 14. GAO study on price-related compensation across the supply chain.

Sec. 15. Reports on inappropriate pharmacy rejections.

Sec. 16. GAO study on drug shortages.

Sec. 17. Report on biosimilar and generic access under Medicare part D.

Sec. 18. Medicare Improvement Fund.

1 **SEC. 2. ARRANGEMENTS WITH PHARMACY BENEFIT MAN-**
2 **AGERS WITH RESPECT TO PRESCRIPTION**
3 **DRUG PLANS AND MA-PD PLANS.**

4 (a) IN GENERAL.—

5 (1) PRESCRIPTION DRUG PLANS.—Section
6 1860D-12 of the Social Security Act (42 U.S.C.
7 1395w-112) is amended by adding at the end the
8 following new subsection:

9 “(h) REQUIREMENTS RELATING TO PHARMACY BEN-
10 EFIT MANAGERS.—For plan years beginning on or after
11 January 1, 2026:

12 “(1) AGREEMENTS WITH PHARMACY BENEFIT
13 MANAGERS.—Each contract entered into with a
14 PDP sponsor under this part with respect to a pre-
15 scription drug plan offered by such sponsor shall
16 provide that any pharmacy benefit manager acting

1 on behalf of such sponsor has a written agreement
2 with the PDP sponsor under which the pharmacy
3 benefit manager agrees to meet the following re-
4 quirements:

5 “(A) NO INCOME OTHER THAN BONA FIDE
6 SERVICE FEES.—

7 “(i) IN GENERAL.—The pharmacy
8 benefit manager and any affiliate of such
9 pharmacy benefit manager shall not derive
10 any remuneration with respect to any serv-
11 ices provided in connection with the utiliza-
12 tion of covered part D drugs from any en-
13 tity or individual other than bona fide serv-
14 ice fees, subject to clauses (ii) and (iii).

15 “(ii) INCENTIVE PAYMENTS.—For the
16 purposes of this subsection, an incentive
17 payment paid by a PDP sponsor to a phar-
18 macy benefit manager that is performing
19 services on behalf of such sponsor shall be
20 deemed a ‘bona fide service fee’ if such
21 payment is a flat dollar amount, is con-
22 sistent with fair market value, and is re-
23 lated to services actually performed by the
24 pharmacy benefit manager or affiliate of
25 such pharmacy benefit manager in connec-

1 other entities as determined appropriate by
2 the Secretary) shall be subject to review by
3 the Secretary and the Office of the Inspector
4 General of the Department of Health
5 and Human Services. The Secretary, in
6 consultation with the Office of the Inspector
7 General, shall evaluate whether remuneration
8 under such arrangements is consistent with fair market value through reviews
9 and assessments of such remuneration,
10 as determined appropriate.

12 “(B) TRANSPARENCY REGARDING GUARAN-
13 TEES AND COST PERFORMANCE EVALUA-
14 TIONS.—The pharmacy benefit manager shall—

15 “(i) define, interpret, and apply, in a
16 fully transparent and consistent manner
17 for purposes of calculating or otherwise
18 evaluating pharmacy benefit manager per-
19 formance against pricing guarantees or
20 similar cost performance measurements re-
21 lated to rebates, discounts, price conces-
22 sions, or net costs, terms such as—

23 “(I) ‘generic drug’, in a manner
24 consistent with the definition of the
25 term under section 423.4 of title 42,

1 Code of Federal Regulations, or a suc-
2 cessor regulation;

8 “(III) ‘specialty drug’;

9 “(IV) ‘rebate’; and

10 “(V) ‘discount’;

1 “(i) IN GENERAL.—Not later than
2 July 1 of each year, beginning in 2026, the
3 pharmacy benefit manager shall submit to
4 the PDP sponsor, and to the Secretary, a
5 report, in accordance with this subparagraph,
6 and shall make such report available to such sponsor at no cost to such
7 sponsor in a format specified by the Secretary under paragraph (4). Each such report
8 shall include, with respect to such PDP sponsor and each plan offered by such sponsor, the following information with respect to the previous plan year:

14 “(I) A list of all drugs covered by the plan that were dispensed including, with respect to each such drug—

17 “(aa) the brand name, generic or non-proprietary name, and National Drug Code;

20 “(bb) the number of plan enrollees for whom the drug was dispensed, the total number of prescription claims for the drug (including original prescriptions and refills, counted as separate

claims), and the total number of dosage units of the drug dispensed;

“(cc) the number of prescriptions claims described in item (bb) by each type of dispensing channel through which the drug was dispensed, including retail, mail order, specialty pharmacy, long term care pharmacy, home infusion pharmacy, or other types of pharmacies or providers;

“(dd) the average wholesale acquisition cost, listed as cost per day’s supply, cost per dosage unit, and cost per typical course of treatment (as applicable);

“(ee) the average wholesale price for the drug, listed as cost per day’s supply, cost per dosage unit, and cost per typical course of treatment (as applicable);

“(ff) the total out-of-pocket spending by plan enrollees on such drug after application of

1 any benefits under the plan, in-
2 cluding plan enrollee spending
3 through copayments, coinsurance,
4 and deductibles;

5 “(gg) total rebates paid by
6 the manufacturer on the drug as
7 reported under the Detailed DIR
8 Report (or any successor report)
9 submitted by such sponsor to the
10 Centers for Medicare & Medicaid
11 Services;

12 “(hh) all other direct or in-
13 direct remuneration on the drug
14 as reported under the Detailed
15 DIR Report (or any successor re-
16 port) submitted by such sponsor
17 to the Centers for Medicare &
18 Medicaid Services;

19 “(ii) the average pharmacy
20 reimbursement amount paid by
21 the plan for the drug in the ag-
22 gregate and disaggregated by dis-
23 pensing channel identified in item
24 (cc);

1 “(jj) the average National
2 Average Drug Acquisition Cost
3 (NADAC) for retail community
4 pharmacies; and

5 “(kk) total manufacturer-de-
6 rived revenue, inclusive of bona
7 fide service fees, retained by the
8 pharmacy benefit manager and
9 any affiliate of such pharmacy
10 benefit manager attributable to
11 the drug.

12 “(II) In the case of a pharmacy
13 benefit manager that has an affiliate
14 that is a retail, mail order, or spe-
15 cialty pharmacy, with respect to drugs
16 covered by such plan that were dis-
17 pensed, the following information:

18 “(aa) The percentage of
19 total prescriptions that were dis-
20 pensed by pharmacies that are an
21 affiliate of the pharmacy benefit
22 manager for each drug.

23 “(bb) The interquartile
24 range of the total combined costs
25 paid by the plan and plan enroll-

ees, per dosage unit, per course of treatment, per 30-day supply, and per 90-day supply for each drug dispensed by pharmacies that are not an affiliate of the pharmacy benefit manager and that are included in the pharmacy network of such plan.

able from any pharmacy included in the pharmacy network of such plan.

“(ee) The difference between the average acquisition cost of the affiliate, such as a pharmacy or other entity that acquires prescription drugs, that initially acquires the drug and the amount reported under subclause (I)(jj) for each drug.

“(ff) A list of covered part D drugs subject to an agreement with a covered entity under section 340B of the Public Health Service Act for which the pharmacy benefit manager or an affiliate of the pharmacy benefit manager had a contract or other arrangement with such a covered entity in the service area of such plan.

“(III) Where a drug approved under section 505(c) of the Federal Food, Drug, and Cosmetic Act (re-

ferred to in this subclause as the ‘listed drug’) is covered by the plan, the following information:

1 listed drug, the estimated aver-
2 age cost-sharing that a bene-
3 ficiary would have paid for a 30-
4 day supply of each of the generic
5 drugs described in item (aa), had
6 the plan provided coverage for
7 such drugs on the same for-
8 mulary tier as the listed drug.

1 “(aa) A list of currently
2 marketed biosimilar biological
3 products licensed under section
4 351(k) of the Public Health
5 Service Act pursuant to an appli-
6 cation that refers to such ref-
7 erence product that are not cov-
8 ered by the plan, are covered on
9 the same formulary tier or a for-
10 mulary tier typically associated
11 with higher cost-sharing than the
12 reference product, or are subject
13 to utilization management that
14 the reference product is not sub-
15 ject to.

16 “(bb) The estimated average
17 beneficiary cost-sharing under
18 the plan for a 30-day supply of
19 the reference product.

20 “(cc) Where a biosimilar bi-
21 logical product listed under item
22 (aa) is on a formulary tier typi-
23 cally associated with higher cost-
24 sharing than the listed drug, the
25 estimated average cost-sharing

1 that a beneficiary would have
2 paid for a 30-day supply of each
3 of the biosimilar biological prod-
4 ucts described in item (aa), had
5 the plan provided coverage for
6 such products on the same for-
7 mulary tier as the reference prod-
8 uct.

1 “(VI) The total amount retained
2 by the pharmacy benefit manager or
3 an affiliate of such pharmacy benefit
4 manager in revenue related to utiliza-
5 tion of prescription drugs under that
6 plan, inclusive of bona fide service
7 fees.

8 “(VII) The total spending on cov-
9 ered part D drugs net of rebates, fees,
10 discounts, or other direct and indirect
11 remuneration by the plan.

12 “(VIII) An explanation of any
13 benefit design parameters under such
14 plan that encourage plan enrollees to
15 fill prescriptions at pharmacies that
16 are an affiliate of such pharmacy ben-
17 efit manager, such as mail and spe-
18 cialty home delivery programs, and re-
19 tail and mail auto-refill programs.

20 “(IX) A list of all brokers, con-
21 sultants, advisors, and auditors that
22 receive compensation from the phar-
23 macy benefit manager or an affiliate
24 of such pharmacy benefit manager for
25 referrals, consulting, auditing, or

1 other services offered to PDP spon-
2 sors related to pharmacy benefit man-
3 agement services.

4 “(X) A list of all affiliates of the
5 pharmacy benefit manager.

6 “(XI) A summary document sub-
7 mitted in a standardized template de-
8 veloped by the Secretary that includes
9 such information described in sub-
10 clauses (I) through (X).

11 “(ii) WRITTEN EXPLANATION OF CON-
12 TRACTS OR AGREEMENTS WITH DRUG
13 MANUFACTURERS.—

14 “(I) IN GENERAL.—The phar-
15 macy benefit manager shall, not later
16 than 30 days after the finalization of
17 any contract or agreement between
18 such pharmacy benefit manager or an
19 affiliate of such pharmacy benefit
20 manager and a drug manufacturer (or
21 subsidiary, agent, or entity affiliated
22 with such drug manufacturer) that
23 makes rebates, discounts, payments,
24 or other financial incentives related to
25 one or more prescription drugs of the

1 manufacturer directly or indirectly
2 contingent upon coverage, formulary
3 placement, or utilization management
4 conditions on any other prescription
5 drugs, submit to the PDP sponsor a
6 written explanation of such contract
7 or agreement.

8 “(II) REQUIREMENTS.—A writ-
9 ten explanation under subclause (I)
10 shall—

11 “(aa) include the manufac-
12 turer subject to the contract or
13 agreement, all prescription drugs
14 subject to the contract or agree-
15 ment and the manufacturers of
16 such drugs, and a high-level de-
17 scription of the terms of such
18 contract or agreement and how
19 such terms apply to such drugs;
20 and

21 “(bb) be certified by the
22 Chief Executive Officer, Chief Fi-
23 nancial Officer, or General Coun-
24 sel of such pharmacy benefit
25 manager, affiliate of such phar-

1 macy benefit manager, or an in-
2 dividual delegated with the au-
3 thority to sign on behalf of one of
4 these officers, who reports di-
5 rectly to the officer.

1 to reasonable restrictions on how such in-
2 formation must be reported to prevent re-
3 disclosure of such information.

4 “(iv) TIMING.—The pharmacy benefit
5 manager must provide information under
6 clause (iii) and other information, data,
7 and records relevant to the audit to such
8 auditor within 6 months of the initiation of
9 the audit and respond to requests for addi-
10 tional information from such auditor within
11 30 days after the request for additional
12 information.

13 “(v) INFORMATION FROM AFFILI-
14 ATES.—The pharmacy benefit manager
15 shall be responsible for providing to such
16 auditor information required to be reported
17 under subparagraph (C) that is owned or
18 held by an affiliate of such pharmacy ben-
19 efit manager.

20 “(E) ENFORCEMENT.—The pharmacy ben-
21 efit manager shall—

22 “(i) disgorge to a PDP sponsor (or, in
23 a case where the PDP sponsor is an affil-
24 iate of such pharmacy benefit manager, to
25 the Secretary) any payment, remuneration,

1 or other amount received by the pharmacy
2 benefit manager or an affiliate of such
3 pharmacy benefit manager in violation of
4 subparagraph (A) or the written agreement
5 entered into with such sponsor under this
6 part with respect to a prescription drug
7 plan;

19 “(2) CERTIFICATION OF COMPLIANCE.—Each
20 PDP sponsor shall furnish to the Secretary (in a
21 time and manner specified by the Secretary) an an-
22 nual certification of compliance with this subsection,
23 as well as such information as the Secretary deter-
24 mines necessary to carry out this subsection.

1 “(3) RULE OF CONSTRUCTION.—Nothing in
2 this subsection shall be construed as prohibiting pay-
3 ments related to reimbursement for ingredient costs
4 to any entity that acquires prescription drugs, such
5 as a pharmacy or wholesaler.

6 “(4) STANDARD FORMATS.—Not later than
7 June 1, 2025, the Secretary shall specify standard,
8 machine-readable formats for pharmacy benefit
9 managers to submit annual reports required under
10 paragraph (1)(C)(i).

11 “(5) CONFIDENTIALITY.—

12 “(A) IN GENERAL.—Information disclosed
13 by a pharmacy benefit manager or PDP spon-
14 sor under this subsection that is not otherwise
15 publicly available or available for purchase shall
16 not be disclosed by the Secretary or a PDP
17 sponsor receiving the information, except that
18 the Secretary may disclose the information for
19 the following purposes:

20 “(i) As the Secretary determines nec-
21 essary to carry out this part.

22 “(ii) To permit the Comptroller Gen-
23 eral to review the information provided.

1 “(iii) To permit the Director of the
2 Congressional Budget Office to review the
3 information provided.

4 “(iv) To permit the Executive Direc-
5 tor of the Medicare Payment Advisory
6 Commission to review the information pro-
7 vided.

8 “(v) To the Attorney General for the
9 purposes of conducting oversight and en-
10 forcement under this title.

11 “(vi) To the Inspector General of the
12 Department of Health and Human Serv-
13 ices in accordance with its authorities
14 under the Inspector General Act of 1978
15 (section 406 of title 5, United States
16 Code), and other applicable statutes.

17 “(B) RESTRICTION ON USE OF INFORMA-
18 TION.—The Secretary, the Comptroller General,
19 the Director of the Congressional Budget Of-
20 fice, and the Executive Director of the Medicare
21 Payment Advisory Commission shall not report
22 on or disclose information disclosed pursuant to
23 subparagraph (A) to the public in a manner
24 that would identify a specific pharmacy benefit
25 manager, affiliate, manufacturer or wholesaler,

1 PDP sponsor, or plan, or contract prices, re-
2 bates, discounts, or other remuneration for spe-
3 cific drugs in a manner that may allow the
4 identification of specific contracting parties.

5 “(6) DEFINITIONS.—For purposes of this sub-
6 section:

7 “(A) AFFILIATE.—The term ‘affiliate’
8 means any entity that is owned by, controlled
9 by, or related under a common ownership struc-
10 ture with a pharmacy benefit manager or PDP
11 sponsor, or that acts as a contractor or agent
12 to such pharmacy benefit manager or PDP
13 sponsor, insofar as such contractor or agent
14 performs any of the functions described under
15 subparagraph (C).

16 “(B) BONA FIDE SERVICE FEE.—The term
17 ‘bona fide service fee’ means a fee that is reflec-
18 tive of the fair market value for a bona fide,
19 itemized service actually performed on behalf of
20 an entity, that the entity would otherwise per-
21 form (or contract for) in the absence of the
22 service arrangement and that are not passed on
23 in whole or in part to a client or customer,
24 whether or not the entity takes title to the
25 drug. Such fee must be a flat dollar amount

1 and shall not be directly or indirectly based on,
2 or contingent upon—

3 “(i) drug price, such as wholesale ac-
4 quisition cost or drug benchmark price
5 (such as average wholesale price);

6 “(ii) discounts, rebates, fees, or other
7 direct or indirect remuneration amounts
8 with respect to covered part D drugs dis-
9 pensed to enrollees in a prescription drug
10 plan, except as permitted pursuant to
11 paragraph (1)(A)(ii);

12 “(iii) coverage or formulary placement
13 decisions or the volume or value of any re-
14 ferrals or business generated between the
15 parties to the arrangement; or

16 “(iv) any other amounts or meth-
17 odologies prohibited by the Secretary.

18 “(C) PHARMACY BENEFIT MANAGER.—The
19 term ‘pharmacy benefit manager’ means any
20 person or entity that, either directly or through
21 an intermediary, acts as a price negotiator or
22 group purchaser on behalf of a PDP sponsor or
23 prescription drug plan, or manages the pre-
24 scription drug benefits provided by such spon-
25 sor or plan, including the processing and pay-

17 “(F) REQUIREMENTS RELATING TO PHAR-
18 MACY BENEFIT MANAGERS.—For plan years be-
19 ginning on or after January 1, 2026, section
20 1860D-12(h).”.

21 (3) FUNDING.—

22 (A) SECRETARY.—In addition to amounts
23 otherwise available, there is appropriated to the
24 Centers for Medicare & Medicaid Services Pro-
25 gram Management Account, out of any money

1 in the Treasury not otherwise appropriated,
2 \$20,000,000 for fiscal year 2026, to remain
3 available until expended, to carry out the
4 amendments made by this subsection.

5 (B) OIG.—In addition to amounts other-
6 wise available, there is appropriated to the In-
7 spector General of the Department of Health
8 and Human Services, out of any money in the
9 Treasury not otherwise appropriated,
10 \$5,000,000 for fiscal year 2026, to remain
11 available until expended, to carry out the
12 amendments made by this subsection.

13 (b) GAO STUDY AND REPORT ON CERTAIN REPORT-
14 ING REQUIREMENTS.—

15 (1) STUDY.—The Comptroller General of the
16 United States (in this subsection referred to as the
17 “Comptroller General”) shall conduct a study on
18 Federal and State reporting requirements for health
19 plans and pharmacy benefit managers related to the
20 transparency of prescription drug costs and prices.
21 Such study shall include an analysis of the following:

22 (A) Federal statutory and regulatory re-
23 porting requirements for health plans and phar-
24 macy benefit managers related to prescription
25 drug costs and prices.

1 (B) Selected States' statutory and regu-
2 latory reporting requirements for health plans
3 and pharmacy benefit managers related to pre-
4 scription drug costs and prices.

5 (C) The extent to which the statutory and
6 regulatory reporting requirements identified in
7 subparagraphs (A) and (B) overlap and con-
8 flict.

9 (D) The resources required by health plans
10 and pharmacy benefit managers to comply with
11 the reporting requirements described in sub-
12 paragraphs (A) and (B).

13 (E) Other items determined appropriate by
14 the Comptroller General.

1 pharmacy benefit managers described in paragraph
2 (1).

3 (c) MEDPAC REPORTS ON AGREEMENTS WITH
4 PHARMACY BENEFIT MANAGERS WITH RESPECT TO PRE-
5 SCRIPTION DRUG PLANS AND MA-PD PLANS.—The
6 Medicare Payment Advisory Commission shall submit to
7 Congress the following reports:

8 (1) Not later than March 31, 2027, a report re-
9 garding agreements with pharmacy benefit managers
10 with respect to prescription drug plans and MA-PD
11 plans. Such report shall include—

12 (A) a description of trends and patterns,
13 including relevant averages, totals, and other
14 figures for each of the types of information sub-
15 mitted;

16 (B) an analysis of any differences in agree-
17 ments and their effects on plan enrollee out-of-
18 pocket spending and average pharmacy reim-
19 bursement, and any other impacts; and

20 (C) any recommendations the Commission
21 determines appropriate.

22 (2) Not later than March 31, 2029, a report de-
23 scribing any changes with respect to the information
24 described in paragraph (1) over time, together with

1 any recommendations the Commission determines
2 appropriate.

3 **SEC. 3. ENSURING FAIR ASSESSMENT OF PHARMACY PER-**
4 **FORMANCE AND QUALITY UNDER MEDICARE**
5 **PART D.**

6 (a) STANDARDIZED PHARMACY PERFORMANCE
7 MEASURES.—Section 1860D–2 of the Social Security Act
8 (42 U.S.C. 1395w–102) is amended by adding at the end
9 the following new subsection:

10 “(f) APPLICATION OF STANDARDIZED PHARMACY
11 PERFORMANCE MEASURES.—

12 “(1) MEASURES.—For plan years beginning on
13 or after January 1, 2025, a PDP sponsor offering
14 a prescription drug plan and an MA organization of-
15 fering an MA–PD plan shall, for purposes of incen-
16 tive payments, price concessions, or any fees or
17 other remuneration paid or charged to a pharmacy
18 based on performance measures, only use measures
19 that are—

20 “(A) established or adopted by the Sec-
21 retary under paragraph (2) and included on the
22 list described in subparagraph (B) of such
23 paragraph; and

24 “(B) relevant to the performance of such
25 pharmacy based on the type of pharmacy (in-

1 cluding retail, mail order, specialty, long term
2 care, and home infusion or other types of phar-
3 macies), drugs dispensed by such pharmacy,
4 and pharmacy services used to dispense and
5 manage drugs by such pharmacy.

6 “(2) STANDARDIZED PHARMACY PERFORMANCE
7 MEASURES.—

8 “(A) MEASURES.—

9 “(i) IN GENERAL.—Notwithstanding
10 any other provision of law, the Secretary
11 shall establish (or adopt pursuant to clause
12 (iii)) standardized pharmacy performance
13 measures that may be used by a PDP
14 sponsor offering a prescription drug plan
15 and an MA organization offering an MA–
16 PD plan for the purpose of determining in-
17 centive payments, price concessions, or fees
18 or other remuneration described in para-
19 graph (1).

20 “(ii) REQUIREMENTS.—The measures
21 under clause (i) shall focus on pharmacy
22 performance and quality of care based on
23 the type of pharmacy, as determined by
24 the Secretary. Such measures shall be evi-

1 dence-based, feasible, appropriate and rea-
2 sonable.

3 “(iii) ADOPTION OF MEASURE.—In
4 lieu of establishing some or all of the
5 measures under this paragraph, the Sec-
6 retary may adopt measures that are en-
7 dorsed by one or more multi-stakeholder
8 consensus organizations (such as the Phar-
9 macy Quality Alliance), that has participa-
10 tion from pharmacies (including retail and
11 specialty pharmacies not owned or affili-
12 ated with a plan, pharmacy benefit man-
13 ager, or other pharmacy), health plans,
14 pharmacy benefit managers, and the Cen-
15 ters for Medicare & Medicaid Services. Any
16 measure adopted under this clause shall be
17 deemed to meet the requirements under
18 clause (ii).

19 “(B) MAINTENANCE OF LIST.—

20 “(i) IN GENERAL.—The Secretary
21 shall maintain, and publish on a publicly
22 available internet website, a list of meas-
23 ures established or adopted under this
24 paragraph. Such list shall initially be pub-
25 lished no later than June 1, 2024.

1 “(ii) UPDATE.—The Secretary shall
2 periodically evaluate measures, and how
3 measures are applied by type of pharmacy
4 and update the measures on the list under
5 clause (i) so that such measures meet the
6 requirements under subparagraph (A)(ii).

7 “(3) NONAPPLICATION OF PAPERWORK REDUC-
8 TION ACT.—Chapter 35 of title 44, United States
9 Code, shall not apply to any data collection under-
10 taken by the Secretary under this subsection.”.

11 (b) FUNDING.—In addition to amounts otherwise
12 available, there is appropriated to the Centers for Medi-
13 care & Medicaid Services Program Management Account,
14 out of any money in the Treasury not otherwise appro-
15 priated, \$4,000,000 for fiscal year 2025, to remain avail-
16 able until expended, to carry out the amendment made
17 by subsection (a).

18 **SEC. 4. PROMOTING TRANSPARENCY FOR PHARMACIES**
19 **UNDER MEDICARE PART D.**

20 (a) TRANSPARENCY FOR PHARMACIES.—Section
21 1860D-2(f) of the Social Security Act (42 U.S.C. 1395w-
22 102(f)), as added by section 3, is amended by adding at
23 the end the following new paragraph:

24 “(4) TRANSPARENCY FOR PHARMACIES.—

1 “(A) IN GENERAL.—For plan years begin-
2 ning on or after January 1, 2025, a PDP spon-
3 sor offering a prescription drug plan and an
4 MA organization offering an MA–PD plan, with
5 respect to payment made by such PDP sponsor
6 or such MA organization to a pharmacy for a
7 covered part D drug dispensed by such phar-
8 macy during a plan year, shall promptly fur-
9 nish, upon paying a claim for a covered part D
10 drug from a pharmacy, to such pharmacy infor-
11 mation related to such claim, such as the Net-
12 work Reimbursement ID, fees, pharmacy price
13 concessions, discounts, incentives, or any other
14 forms of remuneration that affect payment and
15 pricing of the claim.

16 “(B) STANDARDIZED FORMAT.—The PDP
17 sponsor and the MA organization shall furnish
18 the information described in subparagraph (A)
19 in a standardized format (as specified by the
20 Secretary) that includes all fields needed to
21 price the claim for a covered part D drug dis-
22 pensed by such pharmacy.

23 “(C) AVAILABILITY OF INFORMATION TO
24 THE SECRETARY.—A PDP sponsor offering a
25 prescription drug plan or an MA organization

1 offering an MA–PD plan shall make the information described in subparagraph (A) available
2 to the Secretary upon request.

4 “(D) IMPLEMENTATION.—Notwithstanding
5 any other provision of law, the Secretary shall
6 implement this paragraph by program instruc-
7 tion or otherwise.”.

8 (b) FUNDING.—In addition to amounts otherwise
9 available, there is appropriated to the Centers for Medi-
10 care & Medicaid Services Program Management Account,
11 out of any money in the Treasury not otherwise appro-
12 priated, \$2,000,000 for fiscal year 2025, to remain avail-
13 able until expended, to carry out the amendment made
14 by subsection (a).

15 **SEC. 5. PREVENTING THE USE OF ABUSIVE SPREAD PRIC-
16 ING IN MEDICAID.**

17 (a) IN GENERAL.—Section 1927(e) of the Social Se-
18 curity Act (42 U.S.C. 1396r–8(e)) is amended by adding
19 at the end the following:

20 “(6) TRANSPARENT PRESCRIPTION DRUG PASS-
21 THROUGH PRICING REQUIRED.—A contract between
22 the State and a pharmacy benefit manager (referred
23 to in this paragraph as a ‘PBM’), or a contract be-
24 tween the State and a managed care entity or other
25 specified entity (as such terms are defined in section

1 1903(m)(9)(D) and collectively referred to in this
2 paragraph as the ‘entity’) that includes provisions
3 making the entity responsible for coverage of covered
4 outpatient drugs dispensed to individuals enrolled
5 with the entity, shall require that payment for such
6 drugs and related administrative services (as appli-
7 cable), including payments made by a PBM on be-
8 half of the State or entity, is based on a transparent
9 prescription drug pass-through pricing model under
10 which—

11 “(A) any payment made by the entity or
12 the PBM (as applicable) for such a drug—

13 “(i) is limited to—

14 “(I) ingredient cost; and

15 “(II) a professional dispensing
16 fee that is not less than the profes-
17 sional dispensing fee that the State
18 plan or waiver would pay if the plan
19 or waiver was making the payment di-
20 rectly;

21 “(ii) is passed through in its entirety
22 by the entity or PBM to the pharmacy or
23 provider that dispenses the drug (and shall
24 not be reduced or denied retroactively
25 under post-adjudication processes); and

1 “(iii) is made in a manner that is con-
2 sistent with sections 447.502, 447.512,
3 447.514, and 447.518 of title 42, Code of
4 Federal Regulations (or any successor reg-
5 ulation) as if such requirements applied di-
6 rectly to the entity or the PBM, except
7 that any payment by the entity or the
8 PBM for the ingredient cost of such drug
9 purchased by a covered entity (as defined
10 in subsection (a)(5)(B)) may exceed the
11 actual acquisition cost (as defined in
12 447.502 of title 42, Code of Federal Regu-
13 lations, or any successor regulation) for
14 such drug if—

15 “(I) such drug was subject to an
16 agreement under section 340B of the
17 Public Health Service Act;

18 “(II) such payment for the ingre-
19 dient cost of such drug does not ex-
20 ceed the maximum payment that
21 would have been made by the entity or
22 the PBM for the ingredient cost of
23 such drug if such drug had not been
24 purchased by such covered entity; and

1 “(III) such covered entity reports
2 to the Secretary (in a form and man-
3 ner specified by the Secretary), on an
4 annual basis and with respect to pay-
5 ments for the ingredient costs of such
6 drugs so purchased by such covered
7 entity that are in excess of the actual
8 acquisition costs for such drugs, the
9 aggregate amount of such excess;

10 “(B) payment to the entity or the PBM
11 (as applicable) for administrative services per-
12 formed by the entity or PBM is limited to the
13 fair market value of such services;

14 “(C) the entity or the PBM (as applicable)
15 shall make available to the State, and the Sec-
16 retary upon request, all costs and payments re-
17 lated to covered outpatient drugs and accom-
18 panying administrative services incurred, re-
19 ceived, or made by the entity or the PBM, in-
20 cluding ingredient costs, professional dispensing
21 fees, administrative fees, post-sale and post-in-
22 voice fees, discounts, or related adjustments
23 such as direct and indirect remuneration fees,
24 and any and all other remuneration; and

1 “(D) any form of spread pricing whereby
2 any amount charged or claimed by the entity or
3 the PBM (as applicable) that exceeds the
4 amount paid to the pharmacies or providers on
5 behalf of the State or entity, including any
6 post-sale or post-invoice fees, discounts, or re-
7 lated adjustments such as direct and indirect
8 remuneration fees or assessments (after allow-
9 ing for an administrative fee as described in
10 subparagraph (B)) is not allowable for purposes
11 of claiming Federal matching payments under
12 this title.”.

13 (b) DEFINITION OF PHARMACY BENEFIT MAN-
14 AGER.—Section 1927(k) of the Social Security Act (42
15 U.S.C. 1396r-8(k)) is amended by adding at the end the
16 following new paragraph:

17 “(12) PHARMACY BENEFIT MANAGER.—The
18 term ‘pharmacy benefit manager’ means any person
19 or entity that, either directly or through an inter-
20 mediary, acts as a price negotiator or group pur-
21 chaser on behalf of a State, managed care entity or
22 other specified entity (as such terms are defined in
23 section 1903(m)(9)(D)), or manages the prescription
24 drug benefits provided by such State, managed care
25 entity, or other specified entity, including the proc-

1 essing and payment of claims for prescription drugs,
2 the performance of drug utilization review, the pro-
3 cessing of drug prior authorization requests, the man-
4 aging of appeals or grievances related to the pre-
5 scription drug benefits, contracting with pharmacies,
6 controlling the cost of covered outpatient drugs, or
7 the provision of services related thereto. Such term
8 includes any person or entity that carries out 1 or
9 more of the activities described in the preceding sen-
10 tence, irrespective of whether such person or entity
11 calls itself a ‘pharmacy benefit manager’.”.

12 (c) CONFORMING AMENDMENTS.—Section 1903(m)

13 of such Act (42 U.S.C. 1396b(m)) is amended—

14 (1) in paragraph (2)(A)(xiii)—

15 (A) by striking “and (III)” and inserting
16 “(III)”;

17 (B) by inserting before the period at the
18 end the following: “, and (IV) if the entity, or
19 a pharmacy benefit manager acting on behalf of
20 the entity under a contract or other arrange-
21 ment between the entity and the pharmacy ben-
22 efit manager, performs any of the activities de-
23 scribed in section 1927(k)(12), such activities
24 shall comply with the requirements of section
25 1927(e)(6)”;

1 (C) by moving the left margin 2 ems to the
2 left; and

3 (2) by adding at the end the following new
4 paragraph:

5 “(10) No payment shall be made under this title to
6 a State with respect to expenditures incurred by the State
7 for payment for services provided by an other specified
8 entity (as defined in paragraph (9)(D)(iii)) unless such
9 services are provided in accordance with a contract be-
10 tween the State and such entity which satisfies the re-
11 quirements of paragraph (2)(A)(xiii).”.

12 (d) EFFECTIVE DATE.—The amendments made by
13 this section apply to contracts between States and man-
14 aged care entities, other specified entities, or pharmacy
15 benefit managers that have an effective date beginning on
16 or after the date that is 18 months after the date of enact-
17 ment of this Act.

18 SEC. 6. ENSURING ACCURATE PAYMENTS TO PHARMACIES

19 UNDER MEDICAID.

20 (a) IN GENERAL.—Section 1927(f) of the Social Se-
21 curity Act (42 U.S.C. 1396r-8(f)) is amended—

22 (1) by striking “and” after the semicolon at the
23 end of paragraph (1)(A)(i) and all that precedes it
24 through “(1)” and inserting the following:

1 “(1) DETERMINING PHARMACY ACTUAL ACQUI-
2 SITION COSTS.—The Secretary shall conduct a sur-
3 vey of retail community pharmacy drug prices to de-
4 termine the national average drug acquisition cost as
5 follows:

6 “(A) USE OF VENDOR.—The Secretary
7 may contract services for—

8 “(i) with respect to retail community
9 pharmacies, the determination of retail
10 survey prices of the national average drug
11 acquisition cost for covered outpatient
12 drugs that represent a nationwide average
13 of consumer purchase prices for such
14 drugs, net of all discounts and rebates (to
15 the extent any information with respect to
16 such discounts and rebates is available)
17 based on a monthly survey of such phar-
18 macies; and”;

19 (2) by adding at the end of paragraph (1) the
20 following:

21 “(F) SURVEY REPORTING.—In order to
22 meet the requirement of section 1902(a)(54), a
23 State shall require that any retail community
24 pharmacy in the State that receives any pay-
25 ment, reimbursement, administrative fee, dis-

1 count, or rebate related to the dispensing of
2 covered outpatient drugs to individuals receiv-
3 ing benefits under this title, regardless of
4 whether such payment, reimbursement, admin-
5 istrative fee, discount, or rebate is received
6 from the State or a managed care entity or
7 other specified entity (as such terms are defined
8 in section 1903(m)(9)(D)) directly or from a
9 pharmacy benefit manager or another entity
10 that has a contract with the State or a man-
11 aged care entity or other specified entity (as so
12 defined), shall respond to surveys of retail
13 prices conducted under this paragraph.

14 “(G) SURVEY INFORMATION.—Information
15 on national drug acquisition prices obtained
16 under this paragraph shall be made publicly
17 available and shall include at least the fol-
18 lowing:

19 “(i) The monthly response rate to the
20 survey including a list of pharmacies not in
21 compliance with subparagraph (F).

22 “(ii) The sampling frame and number
23 of pharmacies sampled monthly.

24 “(iii) Information on price concessions
25 to the pharmacy, including discounts, re-

1 bates, and other price concessions, to the
2 extent that such information may be pub-
3 licly released and has been collected by the
4 Secretary as part of the survey.

5 “(H) PENALTIES.—The Secretary may en-
6 force non-compliance with this paragraph by a
7 pharmacy through the establishment of pen-
8 alties or the suspension of payments under this
9 title, in full or in part, until compliance with
10 this paragraph has been completed.”;

11 (3) in paragraph (2)—

12 (A) in subparagraph (A), by inserting “,
13 including payment rates under Medicaid man-
14 aged care entities or other specified entities (as
15 such terms are defined in section
16 1903(m)(9)(D)),” after “under this title”; and

17 (B) in subparagraph (B), by inserting
18 “and the basis for such dispensing fees” before
19 the semicolon; and

20 (4) in paragraph (4), by inserting “, and
21 \$5,000,000 for fiscal year 2024 and each fiscal year
22 thereafter,” after “2010”.

23 (b) EFFECTIVE DATE.—The amendments made by
24 this section take effect on the first day of the first quarter

1 that begins on or after the date that is 18 months after
2 the date of enactment of this Act.

3 **SEC. 7. OIG STUDY AND REPORT ON DRUG PRICE MARK-**
4 **UPS IN MEDICARE PART D.**

5 Section 1860D–42 of the Social Security Act (42
6 U.S.C. 1395w–152) is amended by adding at the end the
7 following new subsection:

8 “(e) OIG STUDY AND REPORT ON DRUG PRICE
9 MARK-UPS UNDER THIS PART.—

10 “(1) STUDY.—The Inspector General of the De-
11 partment of Health and Human Services (in this
12 subsection referred to as the ‘Inspector General’)
13 shall conduct a study on the impact of related party
14 transactions within select vertically integrated enti-
15 ties on the negotiated price (as defined in section
16 1860D–2(d)(1)(B)) paid by part D plan sponsors
17 for covered part D drugs. Such study may include
18 an analysis of the following:

19 “(A) Acquisition costs by the affiliate with-
20 in such vertically integrated entities that ini-
21 tially acquires the prescription drug for a sam-
22 ple of covered part D drugs, including at least
23 5 generic drugs, brand drugs, specialty brand
24 drugs, and specialty generic drugs.

1 “(B) The methodologies and negotiation
2 processes used to calculate transfer prices or
3 other transactions between related parties with
4 respect to such covered part D drugs.

5 “(C) The impact of the transactions de-
6 scribed in subparagraph (B) on the negotiated
7 price, net of direct and indirect remuneration,
8 for such covered part D drugs.

9 “(D) The margin captured by different af-
10 filiates within such vertically integrated entities
11 through the transactions described in subpara-
12 graph (B).

13 “(E) An assessment of the impact of the
14 transactions described in subparagraph (B) on
15 costs to individuals enrolled in a prescription
16 drug plan or an MA–PD plan and program
17 spending on prescription drugs under this part.

18 “(F) Other issues determined to be rel-
19 evant and appropriate by the Inspector General.

20 “(2) REPORT.—Not later than 3 years after the
21 date of enactment of this subsection, the Inspector
22 General shall submit to the Committee on Finance
23 of the Senate and the Committee on Energy and
24 Commerce and the Committee on Ways and Means
25 of the House of Representatives a report containing

1 the results of the study conducted under paragraph
2 (1), together with recommendations for such legisla-
3 tion and administrative action as the Inspector Gen-
4 eral determines appropriate.

5 “(3) FUNDING.—In addition to amounts other-
6 wise available, there is appropriated to the Inspector
7 General, out of any money in the Treasury not oth-
8 erwise appropriated, \$5,200,000 for fiscal year
9 2024, to remain available until expended, to carry
10 out this subsection.”.

11 SEC. 8. RESOLVING P&T COMMITTEE CONFLICTS OF INTER-

12 EST.

13 Section 1860D-4(b)(3)(A)(ii)(I) of the Social Secu-
14 rity Act (42 U.S.C. 1395w-104(b)(3)(A)(ii)(I)) is amend-
15 ed by inserting the following before the semicolon: “(and,
16 for 2025 and each subsequent year, any pharmacy benefit
17 manager acting under contract with such sponsor offering
18 such plan)”.
19

19 SEC. 9. ENHANCING PBM TRANSPARENCY REQUIREMENTS.

20 (a) IN GENERAL.—Section 1150A of the Social Secu-
21 rity Act (42 U.S.C. 1320b–23) is amended—

22 (1) by striking subsection (a) and inserting the
23 following:

24 (a) PROVISION OF INFORMATION.—

1 “(1) IN GENERAL.—The following entities shall
2 provide the information described in subsection (b)
3 to the Secretary and, in the case of an entity de-
4 scribed in subparagraph (B) or an affiliate of such
5 entity described in subparagraph (C), to the health
6 benefits plan with which the entity is under contract,
7 at such times, and in such form and manner, as the
8 Secretary shall specify:

9 “(A) A health benefits plan.

10 “(B) Any entity that provides pharmacy
11 benefits management services on behalf of a
12 health benefits plan (in this section referred to
13 as a ‘PBM’) that manages prescription drug
14 coverage under a contract with—

15 “(i) a PDP sponsor of a prescription
16 drug plan or an MA organization offering
17 an MA–PD plan under part D of title
18 XVIII; or

19 “(ii) a qualified health benefits plan
20 offered through an exchange established by
21 a State under section 1311 of the Patient
22 Protection and Affordable Care Act.

23 “(C) Any affiliate of an entity described in
24 subparagraph (B) that acts as a price nego-
25 tiator or group purchaser on behalf of such

1 PBM, PDP sponsor, MA organization, or qualifi-
2 ed health benefits plan.

3 “(2) AFFILIATE DEFINED.—In this section, the
4 term ‘affiliate’ means any entity that is owned by,
5 controlled by, or related under a common ownership
6 structure with a PBM (including an entity owned or
7 controlled by the PDP sponsor of a prescription
8 drug plan, MA organization offering an MA–PD
9 plan, or qualified health benefits plan for which such
10 entity is acting as a price negotiator or group pur-
11 chaser).”;

12 (2) in subsection (b)—

13 (A) in paragraph (2), by inserting “and
14 percentage” after “and the aggregate amount”;
15 and

16 (B) by adding at the end the following new
17 paragraph:

18 “(4) The amount (in the aggregate and
19 disaggregated by type) of all fees the PBM or an af-
20 filiate of the PBM receives from all pharmaceutical
21 manufacturers in connection with patient utilization
22 under the plan, and the amount and percentage (in
23 the aggregate and disaggregated by type) of such
24 fees that are passed through to the plan sponsor or
25 issuer.”; and

1 (3) by adding at the end the following new sub-
2 section:

3 “(e) ANNUAL REPORT.—The Secretary shall make
4 publicly available on the internet website of the Centers
5 for Medicare & Medicaid Services an annual report that
6 summarizes the trends observed with respect to data re-
7 ported under subsection (b).”.

8 (b) EFFECTIVE DATE.—The amendments made by
9 this section shall apply to plan or contract years beginning
10 on or after January 1, 2027.

11 (c) IMPLEMENTATION.—Notwithstanding any other
12 provision of law, the Secretary may implement the amend-
13 ments made by this section by program instruction or oth-
14 erwise.

15 (d) NON-APPLICATION OF THE PAPERWORK REDUC-
16 TION ACT.—Chapter 35 of title 44, United States Code
17 (commonly referred to as the “Paperwork Reduction Act
18 of 1995”), shall not apply to the implementation of the
19 amendments made by this section.

20 SEC. 10. FACILITATING MIDYEAR FORMULARY CHANGES 21 FOR BIOSIMILARS.

22 (a) IN GENERAL.—Section 1860D–4(b) of the Social
23 Security Act (42 U.S.C. 1395w–104(b)) is amended by
24 adding at the end the following new paragraph:

1 “(5) MID-YEAR CHANGES IN FORMULARIES
2 PERMITTED FOR CERTAIN BIOSIMILAR BIOLOGICAL
3 PRODUCTS AND THE REFERENCE PRODUCT OF SUCH
4 BIOSIMILARS.—If a PDP sponsor of a prescription
5 drug plan uses a formulary (including the use of
6 tiered cost-sharing), the following shall apply:

7 “(A) IN GENERAL.—For plan year 2025,
8 and subsequent plan years, in the case of a cov-
9 ered part D drug that is the reference biological
10 product (as defined in section 351(i) of the
11 Public Health Service Act) with respect to a
12 biosimilar biological product (defined as a bio-
13 logical product licensed under section 351(k) of
14 such Act), the PDP sponsor may, with respect
15 to a formulary, at any time after the first 60
16 days of the plan year, subject to paragraph
17 (3)(E), change the preferred or tiered cost-shar-
18 ing status of such reference biological product
19 if such PDP sponsor adds, before or at the
20 same time, to such formulary such biosimilar
21 biological product at the same or a higher pre-
22 ferred status, or to the same or lower cost-shar-
23 ing tier, as that of such reference biological
24 product immediately prior to such change.

1 “(B) REQUEST FOR APPROVAL OF
2 CHANGE.—Prior to making a change described
3 in subparagraph (A), the PDP sponsor shall
4 submit to the Secretary a request to make such
5 change. If the Secretary approves the request
6 or has not provided a decision to the PDP
7 sponsor regarding such request within 30 days
8 of receiving such request, such PDP sponsor
9 may make such change.”.

10 (b) ADMINISTRATION.—

11 (1) IMPLEMENTATION.—Notwithstanding any
12 other provision of law, the Secretary of Health and
13 Human Services may implement the amendment
14 made by subsection (a) by program instruction or
15 otherwise.

16 (2) NON-APPLICATION OF THE PAPERWORK RE-
17 DUCTION ACT.—Chapter 35 of title 44, United
18 States Code (commonly referred to as the “Paper-
19 work Reduction Act of 1995”), shall not apply to the
20 implementation of the amendment made by sub-
21 section (a).

1 **SEC. 11. STRENGTHENING PHARMACY ACCESS FOR SEN-**2 **IORS.**3 Section 1860D-4(b)(1) of the Social Security Act (42
4 U.S.C. 1395w-104(b)(1)) is amended by adding at the
5 end the following new subparagraph:6 **“(F) LIMITED ACCESS DRUGS.—**7 **“(i) LIMITATION ON RESTRICTIONS OR**
8 **LIMITS ON ACCESS.—**For each plan year
9 (beginning with plan year 2026), a PDP
10 sponsor offering a prescription drug plan—11 **“(I) may not restrict or limit ac-**
12 **cess to any covered part D drug to a**
13 **subset of their network pharmacies,**
14 **other than with respect to a limited**
15 **access drug, as defined in clause (v);**
16 **and**17 **“(II) shall document the ration-**
18 **ale for why a covered part D drug**
19 **meets the definition of a limited ac-**
20 **cess drug under clause (v), if such**
21 **plan restricts or limits access to a lim-**
22 **ited access drug to a subset of net-**
23 **work pharmacies.**24 **“(ii) ANNUAL SUBMISSION OF INFOR-**
25 **MATION TO THE SECRETARY ON LIMITED**
26 **ACCESS DRUGS.—**For each plan year (be-

1 ginning with plan year 2026), each PDP
2 sponsor offering a prescription drug plan
3 shall submit to the Secretary, at a time
4 and in a manner specified by the Sec-
5 retary, with respect to each prescription
6 drug plan offered by the sponsor during
7 such plan year—

8 “(I) a list of all covered part D
9 drugs that the PDP sponsor des-
10 ignated as a limited access drug;

11 “(II) for each covered part D
12 drug included in the list described in
13 subclause (I), a written rationale for
14 why such drug meets the definition of
15 a limited access drug;

16 “(III) a summary of the require-
17 ments imposed on network pharmacies
18 (including all accreditation require-
19 ments, if any) to ensure appropriate
20 handling and dispensing of each cov-
21 ered part D drug included in the list
22 described in subclause (I);

23 “(IV) the percentages of each
24 covered part D drug included in the
25 list described in subclause (I) that is

1 information described in subclauses (I),
2 (II), and (III) of clause (ii).

3 “(iv) HHS ANNUAL REPORT ON LIM-
4 ITED ACCESS DRUGS.—Not later than De-
5 cember 31, 2028, and annually thereafter,
6 the Secretary shall submit to the Com-
7 mittee on Finance of the Senate, and the
8 Committee on Ways and Means and the
9 Committee on Energy and Commerce of
10 the House of Representatives a report on
11 compliance by PDP sponsors with the re-
12 quirements under this subparagraph. Each
13 such report shall include—

14 “(I) a description of the patterns,
15 trends, variations, and rationales for
16 the designation by PDP sponsors of
17 certain covered part D drugs as lim-
18 ited access drugs, and the implications
19 of such designations on beneficiary ac-
20 cess to such covered part D drugs;

21 “(II) a description of the infor-
22 mation submitted to the Secretary
23 under clause (ii) (in a manner that
24 does not disclose the identity of a
25 pharmacy, a PDP sponsor, a prescrip-

1 “(viii) NONAPPLICATION OF PAPER-
2 WORK REDUCTION ACT.—Chapter 35 of
3 title 44, United States Code, shall not
4 apply to any data collection undertaken by
5 the Secretary under this subparagraph.”.

6 **SEC. 12. BENEFICIARY-FOCUSED LISTENING SESSIONS TO**
7 **IMPROVE PRESCRIPTION DRUG PLAN TRANS-**
8 **PARENCE, ACCESS, AND CHOICE.**

9 Section 1860D-42 of the Social Security Act (42
10 U.S.C. 1395w-152), as amended by section 7, is amended
11 by adding at the end the following new subsection:

12 “(f) BENEFICIARY-FOCUSED LISTENING SESSIONS
13 To IMPROVE PRESCRIPTION DRUG PLAN TRANS-
14 PARENCE, ACCESS, AND CHOICE.—

15 “(1) IN GENERAL.—Not later than December
16 31, 2024, the Secretary shall hold at least one bene-
17 ficiary-focused listening session to receive input on
18 potential improvements to the experience with, and
19 transparency of, prescription drug plans under this
20 part, as described in paragraph (2).

21 “(2) BENEFICIARY-FOCUSED LISTENING SES-
22 SIONS.—Any beneficiary-focused listening session
23 held under paragraph (1) shall be open to the public,
24 including beneficiaries, caregivers of beneficiaries,
25 consumer and patient advocacy organizations, health

1 care providers, and other interested parties. Any
2 such listening sessions may include an opportunity
3 for the public to provide input to the Secretary on
4 potential improvements to—

5 “(A) the information made available by
6 prescription drug plans to individuals;

7 “(B) tools and mechanisms to assist enrol-
8 lees of prescription drug plans in navigating
9 plan complaint systems, as well as the efficiency
10 and effectiveness of such systems;

11 “(C) tools and mechanisms to assist bene-
12 ficiaries in selecting a prescription drug plan;

13 “(D) tools and mechanisms to assist en-
14 rollees of prescription drug plans in navigating
15 utilization management requirements of such
16 plans, such as step therapy and prior authoriza-
17 tion;

18 “(E) access to, and effectiveness and utili-
19 zation of, electronic real-time benefit tools (as
20 described in section 423.160(b)(7) of title 42,
21 Code of Federal Regulations, or any successor
22 regulation) and beneficiary real-time benefit
23 tools (as described in section 423.128(d)(4) of
24 title 42, Code of Federal Regulations, or any
25 successor regulation);

1 “(F) formulary management and oversight
2 by prescription drug plans; and
3 “(G) other subjects, as determined appro-
4 priate by the Secretary.”.

5 **SEC. 13. REPORTING ON ENFORCEMENT AND OVERSIGHT**
6 **OF PHARMACY ACCESS REQUIREMENTS.**

7 Section 1860D–42 of the Social Security Act (42
8 U.S.C. 1395w–152), as amended by section 12, is amend-
9 ed by adding at the end the following new subsection:

10 “(g) BIENNIAL REPORT ON ENFORCEMENT AND
11 OVERSIGHT OF PHARMACY ACCESS REQUIREMENTS.—

12 “(1) IN GENERAL.—Not later than 2 years
13 after the date of enactment of this subsection, and
14 at least once every 2 years thereafter, the Secretary
15 shall publish a report on enforcement and oversight
16 actions and activities undertaken by the Secretary
17 with respect to the requirements under section
18 1860D–4(b)(1).

19 “(2) LIMITATION.—A report under paragraph
20 (1) shall not disclose—

21 “(A) identifiable information about individ-
22 uals or entities unless such information is oth-
23 erwise publicly available; or

24 “(B) trade secrets with respect to any enti-
25 ties.”.

1 **SEC. 14. GAO STUDY ON PRICE-RELATED COMPENSATION**2 **ACROSS THE SUPPLY CHAIN.**

3 Section 1860D–42 of the Social Security Act (42
4 U.S.C. 1395w–152), as amended by section 13, is amend-
5 ed by adding at the end the following new subsection:

6 **“(h) GAO STUDY AND REPORT ON PRICE-RELATED
7 COMPENSATION AND PAYMENT STRUCTURES IN THE
8 PRESCRIPTION DRUG SUPPLY CHAIN.—**

9 “(1) STUDY.—The Comptroller General of the
10 United States (in this subsection referred to as the
11 ‘Comptroller General’) shall conduct a study describ-
12 ing the use of compensation and payment structures
13 related to a prescription drug’s price within the re-
14 tail prescription drug supply chain in this part. Such
15 study shall summarize information from Federal
16 agencies and industry experts, to the extent avail-
17 able, with respect to the following:

18 “(A) The type, magnitude, other features
19 (such as the pricing benchmarks used), and
20 prevalence of compensation and payment struc-
21 tures related to a prescription drug’s price,
22 such as calculating fee amounts as a percentage
23 of a prescription drug’s price, between inter-
24 mediaries in the prescription drug supply chain,
25 including—

26 “(i) pharmacy benefit managers;

1 “(ii) part D plan sponsors;

2 “(iii) drug wholesalers;

3 “(iv) pharmacies;

4 “(v) manufacturers;

5 “(vi) pharmacy services administrative

6 organizations;

7 “(vii) brokers, auditors, consultants,

8 and other entities that advise part D plan

9 sponsors about pharmacy benefits or re-

10 view part D plan sponsor contracts with

11 pharmacy benefit managers; and

12 “(viii) other service providers that

13 contract with any of the entities described

14 in clauses (i) through (vii) that may use

15 price-related compensation and payment

16 structures, such as rebate aggregators (or

17 other entities that negotiate or process

18 price concessions on behalf of pharmacy

19 benefit managers, plan sponsors, or phar-

20 macies).

21 “(B) The primary business models and

22 compensation structures for each category of

23 intermediary described in subparagraph (A).

24 “(C) Variation in price-related compensa-

25 tion structures between affiliated entities (such

1 as entities with common ownership, either full
2 or partial, and subsidiary relationships) and un-
3 affiliated entities.

4 “(D) Potential conflicts of interest among
5 contracting entities related to the use of pre-
6 scription drug price-related compensation struc-
7 tures, such as the potential for fees or other
8 payments set as a percentage of a prescription
9 drug’s price to advantage formulary selection,
10 distribution, or purchasing of prescription drugs
11 with higher prices.

12 “(E) Notable differences, if any, in the use
13 and level of price-based compensation struc-
14 tures over time and between different market
15 segments, such as under this part and the Med-
16 icaid program under title XIX.

17 “(F) The effects of drug price-related com-
18 pensation structures and alternative compensa-
19 tion structures on Federal health care programs
20 and program beneficiaries, including with re-
21 spect to cost-sharing, premiums, Federal out-
22 lays, biosimilar and generic drug adoption and
23 utilization, drug shortage risks, and the poten-
24 tial for fees set as a percentage of a drug’s
25 price to advantage the formulary selection, dis-

1 tribution, or purchasing of drugs with higher
2 prices.

3 “(G) Other issues determined to be rel-
4 evant and appropriate by the Comptroller Gen-
5 eral.

6 “(2) REPORT.—Not later than 2 years after the
7 date of enactment of this subsection, the Com-
8 troller General shall submit to Congress a report
9 containing the results of the study conducted under
10 paragraph (1), together with recommendations for
11 such legislation and administrative action as the
12 Comptroller General determines appropriate.”.

13 **SEC. 15. REPORTS ON INAPPROPRIATE PHARMACY REJEC-**
14 **TIONS.**

15 Section 1860D–42 of the Social Security Act (42
16 U.S.C. 1395w–152), as amended by section 14, is amend-
17 ed by adding at the end the following new subsection:

18 “(i) BIENNIAL REPORT ON EFFORTS TO ADDRESS
19 INAPPROPRIATE PHARMACY REJECTIONS AND INAPPRO-
20 PRIATE COVERAGE DENIALS UNDER MEDICARE PART
21 D.—

22 “(1) IN GENERAL.—Not later than January 1,
23 2026, and at least once every 4 years thereafter, the
24 Secretary, in consultation with the Office of the In-
25 spector General of the Department of Health and

1 Human Services, shall post, on a publicly available
2 website, a report related to preventing, identifying,
3 or addressing inappropriate pharmacy rejections (as
4 defined in paragraph (2)(B)) and inappropriate cov-
5 erage denials (as defined in paragraph (2)(A)) under
6 this part. Such reports shall include—

7 “(A) a description of programs, reviews, or
8 initiatives underway to prevent, identify, or ad-
9 dress such rejections and denials, in accordance
10 with existing authorities;

11 “(B) a summary of data collected or other
12 information available with respect to such rejec-
13 tions and denials, including—

14 “(i) standards (if any such standards
15 have been adopted) used by the Secretary
16 for identifying PDP sponsors and MA or-
17 ganizations with relatively high rates of
18 such rejections or denials; and

19 “(ii) notable longitudinal trends or
20 other patterns, as determined appropriate
21 by the Secretary;

22 “(C) an overview of corrective actions
23 taken and technical assistance provided by the
24 Secretary in response to violations of existing

1 requirements with respect to such rejections
2 and denials; and

3 “(D) a description of barriers, if any, pre-
4 venting the Secretary from taking administra-
5 tive actions sufficient to identify and address
6 such rejections and denials.

7 “(2) DEFINITIONS.—For purposes of this sub-
8 section:

9 “(A) INAPPROPRIATE COVERAGE DE-
10 NIAL.—The term ‘inappropriate coverage de-
11 nial’ means a denial of coverage of a covered
12 part D drug claim that violates the require-
13 ments of this part.

14 “(B) INAPPROPRIATE PHARMACY REJEC-
15 TIONS.—The term ‘inappropriate pharmacy re-
16 jection’ means a rejection of a covered part D
17 drug claim that violates the requirements of
18 this part, such as through the application of
19 utilization management requirements that the
20 Secretary has not approved.”.

21 **SEC. 16. GAO STUDY ON DRUG SHORTAGES.**

22 Section 1860D–42 of the Social Security Act (42
23 U.S.C. 1395w–152), as amended by section 15, is amend-
24 ed by adding at the end the following new subsection:

1 “(j) GAO STUDY AND REPORT ON DRUG SHORT-
2 AGES.—

3 “(1) STUDY.—The Comptroller General of the
4 United States (in this subsection referred to as the
5 ‘Comptroller General’) shall conduct a study on fac-
6 tors contributing to shortages of covered part D
7 drugs across the outpatient prescription drug supply
8 chain. Such study shall include analysis of—

9 “(A) common features of and trends in
10 covered part D drugs that have experienced at
11 least 1 shortage (as defined under section 506C
12 of the Federal Food, Drug, and Cosmetic Act);

13 “(B) patterns, trends, and variations in
14 the duration of shortages experienced by cov-
15 ered part D drugs;

16 “(C) patterns, trends, and variations in the
17 proximate causes and other potential causes of
18 shortages experienced by covered part D drugs;

19 “(D) effects of such shortages on bene-
20 ficiaries enrolled in prescription drug plans
21 under this part, including with respect to access
22 to covered part D drugs and out-of-pocket
23 costs; and

24 “(E) other issues determined appropriate
25 by the Comptroller General.

1 “(2) REPORT.—Not later than 2 years after the
2 date of enactment of this subsection, the Comptroller
3 General shall submit to Congress a report
4 containing the results of the study conducted under
5 paragraph (1), together with recommendations for
6 such legislation and administrative action as the
7 Comptroller General determines appropriate.”.

8 **SEC. 17. REPORT ON BIOSIMILAR AND GENERIC ACCESS**
9 **UNDER MEDICARE PART D.**

10 Section 1860D–42 of the Social Security Act (42
11 U.S.C. 1395w–152), as amended by section 16, is amend-
12 ed by adding at the end the following new subsection:

13 “(k) OIG REPORT ON BIOSIMILAR AND GENERIC AC-
14 CESS UNDER PART D.—

15 “(1) STUDY.—The Office of the Inspector General
16 of the Department of Health and Human Services (referred to in this subsection as the ‘Office of
17 the Inspector General’) shall conduct a study on bio-
18 similar and generic drug access and adoption under
19 prescription drug plans offered under this part, in-
20 cluding with respect to barriers to increased adop-
21 tion and utilization of lower-priced biosimilar and
22 generic utilization, plan features that discourage or
23 encourage the utilization of these products, and the

1 gross and net spending effects of policies that in-
2 creased adoption of these products under this part.

3 “(2) REPORT.—Not later than 1 year after the
4 date of enactment of this subsection, the Office of
5 the Inspector General shall publish a report on the
6 study conducted under paragraph (1).”.

7 **SEC. 18. MEDICARE IMPROVEMENT FUND.**

8 Section 1898(b)(1) of the Social Security Act (42
9 U.S.C. 1395iii(b)(1)) is amended by striking “during and
10 after fiscal year 2022, \$180,000,000” and inserting the
11 following: “during and after—

12 “(A) fiscal year 2022, \$180,000,000; and
13 “(B) fiscal year 2028, \$1,947,000,000”.

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