

118TH CONGRESS  
2D SESSION

# S. 4005

To amend the Internal Revenue Code of 1986 to allow an investment credit for certain domestic infant formula manufacturing projects and to allow a domestic production credit for certain infant formula.

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IN THE SENATE OF THE UNITED STATES

MARCH 20, 2024

Mr. CASEY (for himself and Mr. HEINRICH) introduced the following bill;  
which was read twice and referred to the Committee on Finance

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## A BILL

To amend the Internal Revenue Code of 1986 to allow an investment credit for certain domestic infant formula manufacturing projects and to allow a domestic production credit for certain infant formula.

1       *Be it enacted by the Senate and House of Representa-*

2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Infant Formula Made

5       in America Act of 2024”.

1   **SEC. 2. DOMESTIC INFANT FORMULA MANUFACTURING IN-**

2                   **VESTMENT CREDIT.**

3       (a) IN GENERAL.—Subpart E of part IV of sub-  
4 chapter A of chapter 1 of the Internal Revenue Code of  
5 1986 is amended by inserting after section 48E the fol-  
6 lowing new section:

7   **“SEC. 48F. DOMESTIC INFANT FORMULA MANUFACTURING**  
8                   **INVESTMENT CREDIT.**

9       “(a) IN GENERAL.—For purposes of section 46, in  
10 the case of an eligible taxpayer, the domestic infant for-  
11 mula manufacturing credit for any taxable year is an  
12 amount equal to 30 percent of the qualified investment  
13 for such taxable year.

14       “(b) QUALIFIED INVESTMENT.—

15       “(1) IN GENERAL.—For purposes of this sec-  
16 tion, the qualified investment for any taxable year is  
17 the basis of eligible property placed in service by the  
18 taxpayer during such taxable year which is part of  
19 a qualifying infant formula manufacturing project.

20       “(2) CERTAIN QUALIFIED PROGRESS EXPENDI-  
21 TURES RULES MADE APPLICABLE.—Rules similar to  
22 the rules of subsections (c)(4) and (d) of section 46  
23 (as in effect on the day before the enactment of the  
24 Revenue Reconciliation Act of 1990) shall apply for  
25 purposes of this section.

1           “(3) LIMITATION.—The amount which is treat-  
2       ed as the qualified investment for all taxable years  
3       with respect to any qualifying infant formula manu-  
4       facturing project shall not exceed the amount des-  
5       ignated by the Secretary as eligible for the credit.

6       “(c) DEFINITIONS.—For purposes of this section—

7           “(1) ELIGIBLE TAXPAYER.—

8           “(A) IN GENERAL.—For purposes of this  
9       section, the term ‘eligible taxpayer’ means a  
10      taxpayer if such taxpayer’s total global revenue  
11      for the calendar year that precedes the calendar  
12      year in which the taxpayer submits an applica-  
13      tion under subsection (d)(1)(A) does not exceed  
14      \$750,000,000.

15           “(B) AGGREGATION RULES.—For purposes  
16      of this paragraph, all persons which are treated  
17      as a single employer under subsections (a) and  
18      (b) of section 52 shall be treated as a single  
19      taxpayer.

20           “(2) QUALIFYING INFANT FORMULA MANUFAC-  
21       TURING PROJECT.—The term ‘qualifying infant for-  
22       mula manufacturing project’ means a project, any  
23       portion of the qualified investment of which is cer-  
24       tified by the Secretary under subsection (d) as eligi-  
25       ble for a credit under this section, which re-equips,

1 expands, or establishes a facility for the manufac-  
2 ture of eligible infant formula.

3 “(3) ELIGIBLE PROPERTY.—The term ‘eligible  
4 property’ means any property—

5 “(A) which is necessary for the manufac-  
6 ture of eligible infant formula,

7 “(B) which is—

8 “(i) tangible personal property, or

9 “(ii) other tangible property (not in-  
10 cluding a building or its structural compo-  
11 nents), but only if such property is used as  
12 an integral part of a facility described in  
13 paragraph (2), and

14 “(C) with respect to which depreciation (or  
15 amortization in lieu of depreciation) is allow-  
16 able.

17 “(4) ELIGIBLE INFANT FORMULA.—The term  
18 ‘eligible infant formula’ means infant formula that—

19 “(A) may lawfully be sold in the United  
20 States, and

21 “(B) is manufactured in the United States.

22 “(d) CERTIFICATION.—

23 “(1) IN GENERAL.—

24 “(A) ESTABLISHMENT.—Not later than  
25 180 days after the date of the enactment of this

1           section, the Secretary shall establish a qual-  
2           ifying infant formula manufacturing project pro-  
3           gram to consider and award certifications for  
4           qualified investments eligible for credits under  
5           this section to qualifying infant formula man-  
6           ufacturing projects.

7           “(B) APPLICATION PERIOD.—Each appli-  
8           cant for certification under this paragraph shall  
9           submit an application—

10           “(i) certifying that not less than 50  
11           percent of the eligible infant formula man-  
12           ufactured using the eligible property to  
13           which such application relates during the  
14           1-year period beginning on the date on  
15           which the qualifying infant formula man-  
16           ufacturing project is placed in service shall  
17           be sold for use in the United States, and

18           “(ii) containing such information as  
19           the Secretary shall require.

20           “(C) TIME TO MEET CRITERIA FOR CER-  
21           TIFICATION.—Each applicant for certification  
22           shall have 1 year from the date of acceptance  
23           by the Secretary of the application during  
24           which to provide to the Secretary evidence that

1           the requirements of the certification have been  
2           met.

3           “(D) PERIOD OF ISSUANCE.—An applicant  
4           which receives a certification shall have 3 years  
5           from the date of issuance of the certification in  
6           order to place the project in service and if such  
7           project is not placed in service by that time pe-  
8           riod, then the certification shall no longer be  
9           valid.

10          “(2) LIMITATIONS.—

11          “(A) PROJECT AMOUNT.—The amount of  
12           credit that may be allocated under paragraph  
13           (1) shall not exceed \$150,000,000.

14          “(B) AGGREGATE AMOUNT.—The total  
15           amount of credits that may be allocated under  
16           paragraph (1) shall not exceed \$750,000,000.

17          “(C) SUNSET.—The Secretary may not al-  
18           locate any credit dollar amount with respect to  
19           any project that commences construction after  
20           the date that is 10 years after the date of the  
21           enactment of this section.

22          “(3) REVIEW AND REDISTRIBUTION.—

23          “(A) REVIEW.—Not later than 4 years  
24           after the date of enactment of this section, the

1           Secretary shall review the credits allocated  
2           under this section as of such date.

3           “(B) REDISTRIBUTION.—The Secretary  
4           may reallocate credits awarded under this sec-  
5           tion if the Secretary determines that—

6                 “(i) there is an insufficient quantity  
7                 of qualifying applications for certification  
8                 pending at the time of the review, or

9                 “(ii) any certification made pursuant  
10                 to paragraph (1) has been revoked pursu-  
11                 ant to paragraph (1)(B) because the  
12                 project subject to the certification has been  
13                 delayed as a result of third party opposi-  
14                 tion or litigation to the proposed project.

15           “(C) REALLOCATION.—If the Secretary de-  
16                 termines that credits under this section are  
17                 available for reallocation pursuant to the re-  
18                 quirements set forth in subparagraph (B), the  
19                 Secretary is authorized to conduct an additional  
20                 program for applications for certification.

21           “(4) DISCLOSURE OF ALLOCATIONS.—The Sec-  
22                 retary shall, upon making a certification under this  
23                 subsection, publicly disclose the identity of the appli-  
24                 cant and the amount of the credit with respect to  
25                 such applicant.

1       “(e) RECAPTURE.—

2           “(1) IN GENERAL.—If during the recapture pe-  
3       riod there is a recapture event, then the tax imposed  
4       by this chapter for the taxable year in which such  
5       recapture period ends shall be increased by the sum  
6       of—

7              “(A) the aggregate decrease in the credits  
8       allowed to the taxpayer under section 38 for all  
9       prior taxable years which would have resulted if  
10       no credit had been determined under this sec-  
11       tion with respect to the qualifying infant for-  
12       mula manufacturing project, plus

13              “(B) interest at the underpayment rate es-  
14       tablished under section 6621 on the amount de-  
15       termined under subparagraph (A) for each  
16       prior taxable year for the period beginning on  
17       the due date for filing the return for the prior  
18       taxable year involved.

19           “(2) RECAPTURE EVENT.—For purposes of this  
20       subsection, the term ‘recapture event’ means—

21              “(A) a failure by the taxpayer to meet the  
22       requirements of the certification made by the  
23       taxpayer under subsection (d)(1)(A)(i), or

24              “(B) any property with respect to which an  
25       allocation was made under this section ceases to

1           be eligible property which is part of a qualifying  
2           infant formula manufacturing project.

3           “(3) RECAPTURE PERIOD.—For purposes of  
4           this subsection, the term ‘recapture period’ means  
5           the 1-year period beginning on the date on which a  
6           qualifying infant formula manufacturing project  
7           with respect to which an allocation is made under  
8           this section is placed in service.

9           “(4) NO DEDUCTION FOR INTEREST.—No de-  
10          duction shall be allowed under this chapter for inter-  
11          est described in paragraph (1)(B).

12          “(5) SPECIAL RULES.—

13           “(A) TAX BENEFIT RULE.—The tax for  
14          the taxable year shall be increased under para-  
15          graph (1) only with respect to credits allowed  
16          by reason of this section which were used to re-  
17          duce tax liability. In the case of credits not so  
18          used to reduce tax liability, the carryforwards  
19          and carrybacks under section 39 shall be appro-  
20          priately adjusted.

21           “(B) NO CREDITS AGAINST TAX.—Any in-  
22          crease in tax under this subsection shall not be  
23          treated as a tax imposed by this chapter for  
24          purposes of determining the amount of any

1 credit under this chapter or for purposes of sec-  
2 tion 55.

3 “(f) COORDINATION WITH REHABILITATION CRED-  
4 IT.—The qualified investment with respect to any quali-  
5 fying infant formula manufacturing project for any tax-  
6 able year shall not include that portion of the basis of any  
7 project which is attributable to qualified rehabilitation ex-  
8 penditures (as defined in section 47(c)(2)).

9 “(g) REGULATIONS.—The Secretary shall issue such  
10 regulations or other guidance as may be necessary or ap-  
11 propriate to carry out the purposes of this section, includ-  
12 ing regulations providing for the appropriate conversion  
13 of quantities of liquid concentrate eligible infant formula  
14 to pounds of dry eligible formula.”.

15 (b) INCLUSION IN INVESTMENT CREDIT.—Section 46  
16 of such Code is amended in paragraph (6) by striking  
17 “and”, in paragraph (7) by striking the period and insert-  
18 ing “, and”, and by adding at the end the following new  
19 paragraph:

20 “(8) the domestic infant formula manufacturing  
21 investment credit.”.

22 (c) CREDIT MADE TRANSFERABLE.—Section  
23 6418(f)(1) of such Code is amended by adding at the end  
24 the following new clause:

1                         “(xii) The domestic infant formula  
2                         manufacturing investment credit deter-  
3                         mined under section 48F.”.

4             (d) ELECTIVE PAYMENT OF CREDIT.—Section  
5 6417(b) of such Code is amended by adding at the end  
6 the following new paragraph:

7                         “(13) The domestic infant formula manufac-  
8                         turing investment credit determined under section  
9                         48F.”.

10           (e) CERTAIN NONREOURSE FINANCING EXCLUDED  
11 FROM CREDIT BASE.—Section 49(a)(1)(C) of such Code  
12 is amended by striking “and” at the end of clause (vii),  
13 by striking the period at the end of clause (viii) and insert-  
14 ing “, and”, and by adding at the end the following new  
15 clause:

16                         “(ix) the basis of any eligible property  
17                         (as defined in section 48F(c)(3)) which is  
18                         part of a qualifying infant formula manu-  
19                         facturing project under section 48F.”.

20           (f) CLERICAL AMENDMENT.—The table of sections  
21 for subpart E of part IV of subchapter A of chapter 1  
22 of such Code is amended by inserting after the item relat-  
23 ing to section 48E the following new item:

“Sec. 48F. Domestic infant formula manufacturing investment credit.”.

24           (g) EFFECTIVE DATE.—The amendments made by  
25 this section shall apply to projects the construction of

1 which commences after the date of the enactment of this  
2 Act.

3 **SEC. 3. INFANT FORMULA PRODUCTION CREDIT.**

4 (a) IN GENERAL.—Subpart D of part IV of sub-  
5 chapter A of the Internal Revenue Code of 1986 is amend-  
6 ed by adding at the end the following new section:

7 **“SEC. 45BB. INFANT FORMULA PRODUCTION CREDIT.**

8 “(a) IN GENERAL.—In the case of a qualified tax-  
9 payer, for purposes of section 38, the infant formula pro-  
10 duction credit for any taxable year is an amount equal  
11 to the product of—

12 “(1) the amount in pounds (determined con-  
13 sistent with regulations issued under section 48F(g)  
14 with respect to liquid concentrate) of eligible infant  
15 formula manufactured by such taxpayer and sold for  
16 use in the United States during such taxable year,  
17 multiplied by

18 “(2) \$2.

19 “(b) QUALIFIED TAXPAYER.—For purposes of this  
20 section, the term ‘qualified taxpayer’ means, with respect  
21 to a taxable year—

22 “(1) a taxpayer if such taxpayer’s total global  
23 revenue for the preceding taxable year does not ex-  
24 ceed \$750,000,000, or

1           “(2) a taxpayer to whom a credit was allowed  
2       under this section in the preceding taxable year.

3       “(c) ELIGIBLE INFANT FORMULA DEFINED.—For  
4       purposes of this section, the term ‘eligible infant formula’  
5       has the meaning given such term in section 48F.

6       “(d) LIMITATIONS.—

7           “(1) MAXIMUM AMOUNT OF FORMULA.—For  
8       purposes of determining the amount of the credit  
9       under subsection (a), the amount of eligible infant  
10      formula determined under subsection (a) with re-  
11      spect to any taxable year shall not exceed  
12      18,000,000 pounds.

13       “(2) 5-YEAR LIMITATION.—No credit shall be  
14      allowed under subsection (a) to a taxpayer for a tax-  
15      able year unless—

16           “(A) no credit has been allowed to such  
17      taxpayer in any prior taxable year, or

18           “(B) such taxable year occurs during the 5  
19      taxable year period beginning on the first day  
20      of the first taxable year for which a credit was  
21      allowed under subsection (a) to such taxpayer.

22       “(e) AGGREGATION RULES.—For purposes of this  
23      section, all persons which are treated as a single employer  
24      under subsections (a) and (b) of section 52 shall be treated  
25      as a single taxpayer.

1       “(f) COORDINATION WITH INVESTMENT CREDIT.—

2 Infant formula produced at a facility with respect to which  
3 a credit was allowed under section 48F shall not be taken  
4 into account for purposes of subsection (a).”.

5       (b) CREDIT MADE TRANSFERABLE.—Section

6 6418(f)(1) of such Code (as amended by section 2) is  
7 amended by adding at the end the following new clause:

8                 “(xiii) The infant formula production  
9                      credit determined under section 45BB.”.

10       (c) ELECTIVE PAYMENT OF CREDIT.—Section  
11 6417(b) of such Code (as amended by section 2) is amend-  
12 ed by adding at the end the following new paragraph:

13                 “(14) The infant formula production credit de-  
14                      termined under section 45BB.”.

15       (d) CREDIT ALLOWED AS PART OF GENERAL BUSI-  
16 NESS CREDIT.—Section 38(b) of such Code is amended  
17 by striking “plus” at the end of paragraph (40), by strik-  
18 ing the period at the end of paragraph (41) and inserting  
19 “, plus”, and by adding at the end the following new para-  
20 graph:

21                 “(42) the infant formula production credit de-  
22                      termined under section 45BB(a).”.

23       (e) CLERICAL AMENDMENT.—The table of sections  
24 for subpart D of part IV of subchapter A of the Internal

- 1 Revenue Code of 1986 is amended by adding at the end
- 2 the following new item:

“See. 45BB. Infant formula production credit.”.

- 3 (f) EFFECTIVE DATE.—The amendments made by
- 4 this section shall apply to formula manufactured after the
- 5 date of the enactment of this Act.

○