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1ST SESSION

H. R. 2082

To amend title II of the Social Security Act to provide for long-term care insurance benefits, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 11, 2025

Mr. SUOZZI (for himself and Mr. MOOLENAAR) introduced the following bill;
which was referred to the Committee on Ways and Means

A BILL

To amend title II of the Social Security Act to provide for long-term care insurance benefits, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Well-Being Insurance
5 for Seniors to be at Home Act” or the “WISH Act”.

6 **SEC. 2. FINDINGS; PURPOSE.**

7 (a) FINDINGS.—Congress finds the following:

8 (1) More than half of Americans entering old
9 age today will have a long-term services and sup-
10 ports (in this section referred to as “LTSS”) need,

1 averaging \$298,000 costs per person for about 2
2 years of serious self-care disability, and more than
3 half will be out-of-pocket, according to the U.S. De-
4 partment of Health and Human Services (in this
5 section referred to as “HHS”).

6 (2) The population age 85 or older (which is a
7 proxy for the number of elders needing LTSS) will
8 double between 2022 and 2035, and nearly triple by
9 2050. This aging will outpace the number of work-
10 ing-age people, including family members, who can
11 help seniors financially or with unpaid care.

12 (3) Research has shown that most U.S. seniors
13 could only afford less than a year of nursing home
14 care, assisted living care, or extensive home care
15 using their financial resources. Some can get by
16 using unpaid (family) care, but most rely on a com-
17 bination of paid and unpaid care.

18 (4) More than 1 in 5 middle-income seniors will
19 end up impoverished, Medicaid eligible, and mostly
20 using Medicaid to cover their LTSS costs.

21 (5) Millions of older Americans—1 in 5—will
22 need LTSS for more than 5 years, with a price tag
23 that would impoverish nearly all American house-
24 holds if they faced that need. HHS projections show
25 that older adults who need LTSS for more than 5

1 years incur nearly half of all LTSS expenses and 60
2 percent of Medicaid's LTSS spending.

3 (6) Only 1 in 10 American adults (11 percent)
4 have any private coverage for LTSS expenses, leav-
5 ing almost all middle-class American families to ex-
6 haust their nest-eggs and become impoverished be-
7 fore qualifying for Medicaid.

8 (7) The Nation urgently needs to create meth-
9 ods for ordinary Americans to be able to take re-
10 sponsibility to plan for the risk of a substantial pe-
11 riod of disability during retirement years.

12 (8) Given that Americans move and work across
13 State lines so frequently, State-based LTSS plans
14 encounter difficult administrative issues. Therefore,
15 a solution to address LTSS needs for seniors must
16 be anchored in a Federal insurance plan. Addition-
17 ally, since the time just after onset of disability is
18 more predictable and manageable, a Federal insur-
19 ance plan should cover the risk of especially long pe-
20 riods of long-term care, leaving the early period of
21 need to personal responsibility.

22 (9) Those methods must also responsibly sup-
23 port the workforce providing supports and services.

24 (b) PURPOSE.—The purpose of this Act is to enable
25 most Americans to make plans that protect themselves

1 and their families, to enable disabled older adults to sup-
 2 port themselves in their communities during periods of se-
 3 rious disability, to support the workforce providing direct
 4 services to elders living with disabilities, and to reduce
 5 what is now necessary reliance on Medicaid.

6 **SEC. 3. LONG-TERM CARE INSURANCE BENEFITS.**

7 (a) IN GENERAL.—Title II of the Social Security Act
 8 (42 U.S.C. 401 et seq.) is amended by adding at the end
 9 the following:

10 **“SEC. 235. LONG-TERM CARE INSURANCE BENEFITS.**

11 “(a) IN GENERAL.—Every individual who—

12 “(1) has attained retirement age (as defined in
 13 section 216(l)(1));

14 “(2) has filed an application for long-term care
 15 insurance benefits;

16 “(3) is insured for long-term care insurance
 17 benefits (as determined under subsection (c)) at the
 18 time such individual’s application is filed; and

19 “(4) has a continual serious functional dis-
 20 ability (as defined in subsection (d)) and, at the time
 21 such individual’s application is filed, has had such
 22 disability for a substantial period of time (as deter-
 23 mined under subsection (e)),

24 shall be entitled to a long-term care insurance benefit for
 25 each month beginning with the 1st month in which the

1 individual meets the criteria specified in paragraphs (1)
2 through (4), and ending with the earlier of the month in
3 which the individual dies or the 1st month in which the
4 individual no longer has a continual serious functional dis-
5 ability (as so defined).

6 “(b) BENEFIT AMOUNT.—Such individual’s long-
7 term care insurance benefit for each month shall be an
8 amount equal to the product of—

9 “(1) an estimate, to be determined by the Sec-
10 retary of Health and Human Services in consulta-
11 tion with the Department of Labor, of the median
12 cost of 6 hours per day of paid personal assistance
13 in the United States, indexed to wages in the long-
14 term care sector, multiplied by

15 “(2) the ratio (not greater than 1) of the num-
16 ber of quarters of coverage the individual has during
17 the applicable base period (as defined in subsection
18 (c)(2)) to 40.

19 “(c) DEFINITION OF INSURED STATUS.—

20 “(1) IN GENERAL.—For purposes of subsection
21 (a), an individual shall be insured for long-term care
22 insurance benefits in any month if the individual has
23 6 quarters of coverage during the applicable base pe-
24 riod.

1 “(2) APPLICABLE BASE PERIOD.—For purposes
 2 of this subsection, the term ‘applicable base period’
 3 means the period that begins with the 1st quarter of
 4 2026.

5 “(d) DEFINITION OF CONTINUAL SERIOUS FUNC-
 6 TIONAL DISABILITY.—For purposes of subsection (a), an
 7 individual shall be considered to have a continual serious
 8 functional disability if the person is a chronically ill indi-
 9 vidual (as determined under section 7702B(c)(2) of the
 10 Internal Revenue Code of 1986) and is expected to remain
 11 a chronically ill individual (as so determined) for at least
 12 1 year or until the individual’s death.

13 “(e) DEFINITION OF SUBSTANTIAL PERIOD.—
 14 “(1) IN GENERAL.—For purposes of subsection
 15 (a), a substantial period of time means—

16 “(A) in the case of an individual who, at
 17 the time described in paragraph (3), has aver-
 18 age indexed monthly earnings for long-term
 19 care equal to or less than the dollar amount
 20 representing the 40th percentile in the table es-
 21 tablished under subsection (f) for such calendar
 22 year, 12 months; and

23 “(B) in the case of an individual who, at
 24 such time, has average indexed monthly earn-
 25 ings for long-term care greater than such dollar

1 amount, 12 months plus 1 additional month for
2 each 1.25 percentile interval above the 40th
3 percentile for which the individual's average in-
4 dexed monthly earnings for long-term care
5 would attain (as specified in such table).

6 “(2) TABLE OF EARNINGS.—

7 “(A) IN GENERAL.—The Commissioner of
8 Social Security shall establish a table, for each
9 calendar year beginning with calendar year
10 2026, setting forth—

11 “(i) the dollar amount representing
12 the 40th percentile among the average in-
13 dexed monthly earnings for long-term care
14 (as determined under subparagraph (B))
15 of each individual who has attained age 62
16 and whose primary insurance amount is
17 first computed during such calendar year
18 (or, for calendar year 2036, during any
19 previous calendar year); and

20 “(ii) the dollar amounts representing
21 percentiles over 40 (increasing linearly
22 from 40 in intervals of 1.25) among the
23 average indexed monthly earnings for long-
24 term care (as so determined) of each such
25 individual.

“(B) DETERMINATION OF AVERAGE INDEXED MONTHLY EARNINGS FOR LONG-TERM CARE.—For purposes of this subsection, the average indexed monthly earnings for long-term care of an individual shall be determined under section 215(b) (as in effect on the date of enactment of this Act) as if such section were amended—

“(i) in paragraph (2)(A), by striking ‘reduced—’ and all that follows through the end and inserting ‘reduced by the number of benefit computation years for which no wages were paid in and no self-employment income credited.’; and

“(ii) in paragraph (2)(B)(ii), by striking ‘1950’ and inserting ‘2025’.

“(3) TIME OF CALCULATION.—The time described in this paragraph is—

“(A) in the case of an individual who has 40 quarters of coverage during the applicable base period (as defined in subsection (c)(2)) prior to becoming entitled to old-age insurance benefits, the time at which the individual’s primary insurance amount was first computed

1 with respect to the individual's application for
2 such benefits; and

3 “(B) in the case of any other individual,
4 the time at which the individual files an appli-
5 cation for long-term care insurance benefits
6 under this section.

7 “(f) PROVISION OF INFORMATION RELATING TO OB-
8 TAINING LONG-TERM CARE.—The Commissioner of So-
9 cial Security shall provide to each individual entitled to
10 a long-term care insurance benefit under this section, as
11 soon as practicable following the first day of the first
12 month of such entitlement, information describing the
13 steps the individual may take to obtain long-term care,
14 including an explanation of the services (including care
15 planning, care management, and administrative services
16 for hired care providers, by referral or in-house, for a fee)
17 provided by, and the appropriate contact information for,
18 the Aging and Disability Resource Centers described in
19 section 202(b)(8) of the Older Americans Act of 1965 and
20 the area agencies on aging (as defined in section 102(6)
21 of such Act).

22 “(g) PROVISION OF BENEFICIARY INFORMATION BY
23 ANY PERSON.—Any person may submit applicable infor-
24 mation with respect to an individual's application for long-
25 term care insurance benefits, an annual statement de-

1 scribed under subsection (i)(2), or any other information
2 required to be submitted by the individual under this title,
3 including, as applicable, the individual’s representative, or
4 any family member or other appropriate person.

5 “(h) TREATMENT OF LONG-TERM CARE INSURANCE
6 BENEFIT PAYMENTS.—A long-term care insurance benefit
7 payment shall not be regarded as income and shall not
8 be regarded as a resource for any month, for purposes
9 of determining the eligibility of the recipient (or the recipi-
10 ent’s spouse or family) for benefits or assistance under
11 any Federal program or under any State or local program
12 financed in whole or in part with Federal funds.

13 “(i) ADDITIONAL REQUIREMENTS.—

14 “(1) RELATING TO WAGES AND WITHHOLDING
15 RULES.—An individual entitled to a long-term care
16 insurance benefit for a month during a calendar
17 year shall, in any case in which such individual hires
18 an employee who is not a family member to provide
19 paid personal care to the individual during such
20 month, comply with all applicable State and Federal
21 laws relating to—

22 “(A) the payment of a minimum wage; and

23 “(B) the withholding of payroll taxes and
24 other employment-related taxes.

1 “(2) ANNUAL STATEMENT.—An individual enti-
2 tled to a long-term care insurance benefit for a
3 month during a calendar year shall submit a state-
4 ment to the Commissioner of Social Security at least
5 once during such calendar year, as directed by the
6 Commissioner—

7 “(A) affirming that the individual—

8 “(i) continues to have a continual se-
9 rious functional disability (as defined in
10 subsection (d)); and

11 “(ii) is in compliance with the laws
12 described in paragraph (1); and

13 “(B) specifying the country of residence of
14 the individual.

15 “(3) NONPAYMENT OF BENEFITS IN CERTAIN
16 CASES.—No long-term care insurance benefit shall
17 be payable to an individual for any month—

18 “(A) with respect to which the individual
19 fails to satisfy any of the requirements de-
20 scribed in the preceding paragraphs of this sub-
21 section; or

22 “(B) beginning after the fifth consecutive
23 year with respect to which the individual has re-
24 ported, in the annual statement required under
25 paragraph (2), a country of residence other

1 than the United States (including any territory
2 of the United States).”.

3 (b) ESTIMATES OF BENEFITS.—Section 1143(a)(2)
4 of the Social Security Act (42 U.S.C. 1320b–13) is
5 amended—

6 (1) in subparagraph (D), by striking “and” at
7 the end;

8 (2) in subparagraph (E), by striking the period
9 at the end and inserting “; and”; and

10 (3) by adding at the end the following:

11 “(F) an estimate of the potential long-term care
12 insurance benefits payable to the individual.”.

13 **SEC. 4. ESTABLISHMENT OF FEDERAL LONG-TERM CARE**
14 **INSURANCE TRUST FUND.**

15 (a) IN GENERAL.—There is hereby created on the
16 books of the Treasury of the United States a trust fund
17 to be known as the “Federal Long-Term Care Insurance
18 Trust Fund”. The Federal Long-Term Care Insurance
19 Trust Fund shall consist of such gifts and bequests as
20 may be made as provided in section 201(i)(1) of the Social
21 Security Act (42 U.S.C. 401(i)(1)) and such amounts as
22 may be appropriated to, or deposited in, the Federal Long-
23 Term Care Insurance Trust Fund as provided in this sec-
24 tion.

1 (b) APPROPRIATION.—There is appropriated to the
2 Federal Long-Term Care Insurance Trust Fund out of
3 moneys in the Treasury not otherwise appropriated—

4 (1) for each of fiscal years 2026, 2027, and
5 2028, \$12,000,000 for the initial establishment of
6 the Long-Term Care Insurance program and pay-
7 ment of benefits during such fiscal years; and

8 (2) \$50,000,000 for public education relating to
9 the Long-Term Care Insurance program as de-
10 scribed in section 6(a).

11 (c) MANAGEMENT OF TRUST FUND.—The provisions
12 of subsections (c), (d), (e), (f), (i), and (m) of section 201
13 of the Social Security Act (42 U.S.C. 401) shall apply with
14 respect to the Federal Long-Term Care Insurance Trust
15 Fund in the same manner as such provisions apply to the
16 Federal Old-Age and Survivors Insurance Trust Fund and
17 the Disability Insurance Trust Fund, except that the Man-
18 aging Trustee (within the meaning of subsection (d) of
19 such section) may invest such portion of the Federal
20 Long-Term Care Insurance Trust Fund as the Managing
21 Trustee considers appropriate in conservative market se-
22 curities.

23 (d) ADMINISTRATION.—There are authorized to be
24 made available for expenditure, out of the Federal Long-
25 Term Care Insurance Trust Fund, such sums as may be

1 necessary to pay the costs of the administration of section
 2 3, including start-up costs, technical assistance, outreach,
 3 education, evaluation, and reporting.

4 (e) REPORT.—Not later than 5 years after the date
 5 of enactment of this Act and every 5 years thereafter, the
 6 Board of Trustees (as defined for purposes of title II of
 7 the Social Security Act) shall submit a report to Congress
 8 evaluating the impact of long-term care insurance benefits
 9 under section 235 of such Act and making recommenda-
 10 tions relating to potential geographical adjustments of the
 11 amount of such benefits.

12 (f) ALLOWING GIFTS TO BE MADE TO THE FEDERAL
 13 LONG-TERM CARE INSURANCE TRUST FUND.—Section
 14 201(i)(1) of the Social Security Act (42 U.S.C. 401(i)(1))
 15 is amended—

16 (1) by striking “, or the Federal” and inserting
 17 “, the Federal”; and

18 (2) by inserting after “in such Trust Fund)”
 19 the following: “, or the Federal Long-Term Care In-
 20 surance Trust Fund established under the Well-
 21 Being Insurance for Seniors to be at Home Act”.

22 **SEC. 5. EDUCATION AND OUTREACH.**

23 (a) PUBLIC EDUCATION PLAN.—

24 (1) IN GENERAL.—Not later than 90 days after
 25 the date of enactment of this Act, the Secretary of

1 Health and Human Services, in consultation with
2 the Commissioner of Social Security, shall publish in
3 the Federal Register a 10-year plan to educate the
4 public about the likelihood of needing long-term
5 care, the nature of the experience of long-term care
6 in various situations, the costs of long-term care, the
7 availability of long-term care insurance benefits, and
8 the importance of planning and considering private
9 insurance coverage alongside family support and
10 savings (especially during the first years of a serious
11 disability). Such plan shall be modified as necessary
12 based on research on the effectiveness of various
13 strategies and modifications with experience.

14 (2) FUNDING.—There are appropriated, out of
15 the Federal Long-Term Care Insurance Trust Fund,
16 to the Secretary of Health and Human Services
17 \$50,000,000 to carry out paragraph (1).

18 (b) INDIVIDUAL NOTICES.—

19 (1) IN GENERAL.—Beginning 1 year after the
20 date of enactment of this Act and in accordance with
21 paragraph (2), the Commissioner of Social Security
22 shall provide to each eligible individual a notice that
23 specifies—

24 (A)(i) the average indexed monthly earn-
25 ings for long-term care that would be calculated

1 for the individual under paragraph (2)(B) of
2 section 235(e) of the Social Security Act if such
3 average indexed monthly earnings for long-term
4 care were calculated in the month before the
5 month such notice is provided; and

6 (ii) for purposes of applying such section
7 to the individual, the percentile in which such
8 average indexed monthly earnings for long-term
9 care of the individual would fall among the av-
10 erage indexed monthly earnings for long-term
11 care (as determined under such paragraph
12 (2)(B)) of each individual whose average in-
13 dexed monthly earnings for long-term care are
14 calculated in such month;

15 (B) the number of quarters of coverage the
16 individual has in the month before the month
17 such notice is provided for purposes of attaining
18 insured status for long-term care insurance
19 benefits under such Act; and

20 (C) in any case in which the individual has
21 a continual serious functional disability (as de-
22 fined in section 235(d) of such Act), the date
23 on which such disability began.

24 (2) TIMING.—A notice described in paragraph

25 (1) shall be provided—

1 (A) by mail—

2 (i) to each eligible individual not later
3 than 540 days of the date of enactment of
4 this Act; and

5 (ii) to each eligible individual in the
6 month the individual attains age 45, age
7 55, age 65, and retirement age (as defined
8 in section 216(l) of such Act); and

9 (B) for each eligible individual who has at-
10 tained age 35, by making such notice available
11 on the individual's account on the website of
12 the Social Security Administration, to be up-
13 dated annually.

14 (3) ELIGIBLE INDIVIDUAL.—In this subsection,
15 the term “eligible individual” means an individual—

16 (A) who has a social security account num-
17 ber; and

18 (B)(i) who has wages or net earnings from
19 self-employment; or

20 (ii) with respect to whom the Commis-
21 sioner has information that the pattern of
22 wages or self-employment income indicate a
23 likelihood of noncovered employment.

1 **SEC. 6. GAO REPORT ON PERFORMANCE OF THE WISH PRO-**
2 **GRAM.**

3 Not later than 5 years after the date of enactment
4 of this Act and every 3 years thereafter, the Comptroller
5 General shall submit a report to Congress including—

6 (1) a description of the likelihood of manipula-
7 tion of eligibility criteria by beneficiaries or bene-
8 ficiary advisors and recommendations as to the mer-
9 its of possible remedies;

10 (2) a description of the likelihood of financial
11 exploitation or elder mistreatment by others on
12 whom a beneficiary is dependent or otherwise con-
13 nected and recommendations as to the merits of pos-
14 sible remedies, including the merits of imposing a fi-
15 nancial management service or fiscal intermediary as
16 has often been implemented by states in Medicaid's
17 Cash and Counseling program; and

18 (3) a description of the marketplace and con-
19 sumer understanding of long-term insurance offer-
20 ings and recommendations as to the merits of pos-
21 sible remedies, including the merits of standardizing
22 insurance offerings to improve consumer under-
23 standing.

1 **SEC. 7. REPORT ON REMAINING LONG-TERM SUPPORTS**
2 **AND SERVICES NEEDS.**

3 Not later than 3 years after the date of enactment
4 of this Act and every 3 years thereafter, the Secretary of
5 Health and Human Services, acting through the Adminis-
6 trator of the Administration on Community Living and in
7 consultation with the Commissioner of Social Security,
8 shall submit a plan to Congress that includes—

9 (1) estimates of the long-term services and sup-
10 ports needed by individuals who are not eligible for
11 benefits under section 235 of the Social Security
12 Act, including individuals disabled in childhood, indi-
13 viduals living with disabilities before retirement age,
14 and individuals who are not insured for benefits
15 under such section; and

16 (2) proposed strategies and costs of mitigating
17 unmet needs for such individuals.

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