

119TH CONGRESS
1ST SESSION

H. R. 2591

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 9, 2025

Received; read twice and referred to the Committee on Commerce, Science,
and Transportation

AN ACT

To require the Administrator of the Federal Aviation Administration to revise regulations for certain individuals carrying out aviation activities who disclose a mental health diagnosis or condition, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Mental Health in Avia-
3 tion Act of 2025”.

4 **SEC. 2. REGULATIONS FOR INDIVIDUALS CARRYING OUT**
5 **AVIATION ACTIVITIES.**

6 (a) IN GENERAL.—Not later than 2 years after the
7 date of enactment of this Act, the Administrator of the
8 Federal Aviation Administration shall update regulations,
9 including in part 67 of title 14 of Code of Federal Regula-
10 tions, as appropriate, to encourage individuals to—

11 (1) seek help for mental health conditions or
12 symptoms of mental health conditions; and

13 (2) disclose conditions or symptoms described
14 in paragraph (1).

15 (b) CONSULTATION; REPORT REQUIREMENTS.—Sec-
16 tion 411(d) of the FAA Reauthorization Act of 2024 (49
17 U.S.C. 44703 note(d)) is amended—

18 (1) in paragraph (4)—

19 (A) in subparagraph (A) by striking “and”
20 at the end;

21 (B) in subparagraph (B) by striking “and”
22 at the end;

23 (C) in subparagraph (C) by striking the
24 period at the end and inserting a semicolon;
25 and

26 (D) by adding at the end the following:

1 “(D) a review and evaluation of any rec-
2 ommendations reached by the National Trans-
3 portation Safety Board related to aviation
4 workforce mental health; and

5 “(E) a description of relevant clinical stud-
6 ies, research, diagnostic manuals, and protocols
7 used by the licensed professionals as of the date
8 of enactment of this Act.”; and

9 (2) by adding at the end the following:

10 “(5) CONSULTATION.—In carrying out this sub-
11 section, the task group shall consult with relevant
12 stakeholders from the aviation and medical commu-
13 nities, as necessary, including—

14 “(A) the certified exclusive bargaining rep-
15 resentatives of air traffic controllers of the Ad-
16 ministration certified under section 7111 of
17 title 5, United States Code;

18 “(B) organizations representing certified
19 collective bargaining representatives of airline
20 pilots;

21 “(C) aviation medical examiners, as de-
22 scribed in section 183.21 of title 14, Code of
23 Federal Regulations; and

1 “(D) any other stakeholder determined rel-
2 evant by the task group, including any stake-
3 holders described in paragraph (3)(B).”.

4 (c) IMPLEMENTATION.—

5 (1) IN GENERAL.—Not later than 180 days
6 after the submission of the report required under
7 section 411(f) of the FAA Reauthorization Act of
8 2024 (49 U.S.C. 44703 note), the Administrator
9 shall take such actions as are necessary to imple-
10 ment the mental health-related recommendations of
11 such report.

12 (2) JUSTIFICATION.—If the Administrator de-
13 cides not to implement any of the recommendations
14 described in paragraph (1), the Administrator shall
15 submit to the appropriate committees of Congress
16 the justification for such decision.

17 **SEC. 3. ANNUAL REVIEW OF MENTAL HEALTH SPECIAL**
18 **ISSUANCE PROCESS.**

19 The Administrator shall conduct an annual review,
20 and update, as appropriate, the applicable regulations,
21 policies, orders, and guidance on mental health-related
22 special issuance for pilots and air traffic controllers to—

23 (1) reclassify and approve additional medica-
24 tions that may be safely prescribed to airmen to
25 treat mental health conditions;

1 (2) improve mental health knowledge and train-
2 ing for aviation medical examiners;

3 (3) if the Administrator determines appropriate,
4 delegate additional authority to aviation medical ex-
5 aminers consistent with the recommendation of the
6 Mental Health Aviation Rulemaking Committee de-
7 scribed in section 5; and

8 (4) improve the special issuance process for pi-
9 lots and air traffic controllers.

10 **SEC. 4. AUTHORIZATION OF APPROPRIATION FOR ADDI-**
11 **TIONAL AVIATION MEDICAL EXAMINERS.**

12 Of the amounts made available pursuant to section
13 106(k)(1) of title 49, United States Code, the Adminis-
14 trator shall set aside \$13,740,000 for each of fiscal years
15 2026 through 2028 to—

16 (1) recruit, select, train, and delegate the nec-
17 essary authorities to additional aviation medical ex-
18 aminers and human intervention motivation study
19 aviation medical examiners, including those who are
20 psychiatrists;

21 (2) expand capacity to provide oversight of
22 aviation medical examiners and clear the backlog of
23 special issuance requests and cases awaiting review
24 at the Office of Aerospace Medicine; and

1 (3) support any other related activities, as the
2 Administrator determines appropriate.

3 **SEC. 5. IMPLEMENTATION OF AVIATION RULEMAKING**
4 **COMMITTEE RECOMMENDATIONS.**

5 (a) IN GENERAL.—Not later than 2 years after the
6 date of enactment of this Act, the Administrator shall im-
7 plement, to the greatest extent practicable, the rec-
8 ommendations of the Mental Health and Aviation Medical
9 Clearances Aviation Rulemaking Committee which were
10 submitted to the Administrator on April 1, 2024.

11 (b) CONSULTATION.—In carrying out subsection (a),
12 the Administrator shall consult with the parties described
13 in section 411(d)(5) of the FAA Reauthorization Act of
14 2024 (as added by this Act).

15 (c) JUSTIFICATION.—If the Administrator decides
16 not to implement any of the recommendations described
17 in subsection (a), the Administrator shall submit to the
18 appropriate committees of Congress the justification for
19 such decision.

20 **SEC. 6. PUBLIC INFORMATION CAMPAIGN.**

21 (a) IN GENERAL.—Of the amounts made available
22 under section 106(k)(1) of title 49, United States Code,
23 the Administrator shall set aside \$1,500,000 for each of
24 fiscal years 2026 through 2028 for a public information
25 campaign or similar public education efforts to

1 destigmatize individuals in (or interested in joining) the
2 aviation industry who seek mental health care, to broaden
3 awareness of available supportive services, and establish
4 trust with pilots and air traffic controllers.

5 (b) REPORT.—Not later than 1 year after the Admin-
6 istrator creates the public information campaign described
7 in subsection (a), the Administrator shall submit to appro-
8 priate committees of Congress a report describing the ac-
9 tions taken to develop such campaign and the plans for
10 implementation.

11 **SEC. 7. DEFINITIONS.**

12 In this Act:

13 (1) APPROPRIATE COMMITTEES OF CON-
14 GRESS.—The term “appropriate committees of Con-
15 gress” means—

16 (A) the Committee on Transportation and
17 Infrastructure of the House of Representatives;
18 and

19 (B) the Committee on Commerce, Science,
20 and Transportation of the Senate.

(2) SPECIAL ISSUANCE.—The term “special issuance” has the meaning given the term in section 67.401 of title 14, Code of Federal Regulations.

Passed the House of Representatives September 8,
2025.

Attest: **KEVIN F. MCCUMBER,**
Clerk.