

119TH CONGRESS
1ST SESSION

H. R. 2914

To provide for the imposition of sanctions relating to the People’s Republic of China and support for Russian invasion of Ukraine, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 14, 2025

Mr. MOOLENAAR (for himself and Mr. PANETTA) introduced the following bill;
which was referred to the Committee on Foreign Affairs

A BILL

To provide for the imposition of sanctions relating to the People’s Republic of China and support for Russian invasion of Ukraine, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “NO LIMITS Act of
5 2025”.

6 **SEC. 2. FINDINGS; SENSE OF CONGRESS.**

7 (a) FINDINGS.—Congress finds the following:

8 (1) On September 30, 2022, the Office of For-
9 eign Assets Control of the Department of the Treas-
10 ury designated People’s Republic of China entity

1 Sinno Electronics Co. Limited (Sinno) for providing
2 material support to the defense industrial base of
3 the Russian Federation.

4 (2) On January 26, 2023, the Office of Foreign
5 Assets Control of the Department of the Treasury
6 sanctioned People’s Republic of China entity
7 Changsha Tianyi Space Science and Technology Re-
8 search Institute Co. LTD (Spacety China) for pro-
9 viding material support to entities of the Russian
10 Federation involved in combat operations in
11 Ukraine.

12 (3) There is clear and increasing evidence that
13 People’s Republic of China entities continue to evade
14 United States sanctions to provide material support
15 to the defense and military industrial base of the
16 Russian Federation.

17 (4) Under Executive Order 13959 (85 Fed.
18 Reg. 73185; related to addressing the threat from
19 securities investments that finance Communist Chi-
20 nese military companies), the President found that
21 the People’s Republic of China “increases the size of
22 the country’s military-industrial complex by compel-
23 ling civilian Chinese companies to support its mili-
24 tary and intelligence activities. Those companies,
25 though remaining ostensibly private and civilian, di-

1 rectly support the PRC's military, intelligence, and
2 security apparatuses and aid in their development
3 and modernization.”.

4 (5) Evidence of industrial support for the Rus-
5 sian Federation by the People's Republic of China,
6 combined with inherent blurred lines between the ci-
7 vilian versus governmental defense apparatus in the
8 People's Republic of China, requires new authorities
9 to protect the national security of the United States.

10 (b) SENSE OF CONGRESS.—It is the sense of Con-
11 gress that the Russian Federation's continued invasion of
12 Ukraine is directly enabled by the People's Republic of
13 China. It is therefore time for the President to—

14 (1) more fully cut off financing avenues for
15 People's Republic of China entities providing mate-
16 riel support to the defense and related materiel sec-
17 tor of the economy of the Russian Federation;

18 (2) more fully cut off financing avenues for
19 People's Republic of China entities involved in mili-
20 tary modernization activities;

21 (3) impose country-wide export control restric-
22 tions on dual-use technology exported to the PRC
23 over concerns of diversion to the Russian Federa-
24 tion; and

1 (4) impose sanctions on PRC entities involved
2 in the export of weapons and dual-use technology to
3 the Russian Federation, including microelectronics,
4 aerospace, automobiles, among others.

5 **SEC. 3. IMPOSITION OF SANCTIONS RELATING TO THE PEO-**
6 **PLE'S REPUBLIC OF CHINA AND SUPPORT**
7 **FOR RUSSIAN INVASION OF UKRAINE.**

8 (a) IN GENERAL.—On and after the date that is 90
9 days after the date of the enactment of this Act, the Presi-
10 dent—

11 (1) may impose the sanction described in sub-
12 section (c) with respect to a foreign person the
13 President determines—

14 (A) is located or headquartered within, or
15 is organized under the laws of, the People's Re-
16 public of China; and

17 (B) operates in the technology sector of
18 the economy of the Russian Federation, the de-
19 fense and related materiel sector of such econ-
20 omy, or any other sector of such economy as
21 may be determined by the Secretary of the
22 Treasury or the Secretary of State, as the case
23 may be; and

24 (2) may impose the sanction described in sub-
25 section (c) with respect to a foreign person the

1 President determines that, in acting for or on behalf
2 of, or for the benefit of, directly or indirectly, the
3 armed forces or intelligence services of the People's
4 Republic of China, is responsible for or engages in—

5 (A) malicious cyber-enabled activities; or

6 (B) the production, or research and devel-
7 opment, of dual-use technology or defense or re-
8 lated materials; or

9 (C) facilitating the evasion, circumvention,
10 or direct violation of United States export con-
11 trols or sanctions.

12 (b) PEOPLE'S REPUBLIC OF CHINA MILITARY COM-
13 PANIES OPERATING IN RUSSIAN FEDERATION.—On and
14 after the date that is 180 days after the date of the enact-
15 ment of this Act, the President may impose the sanctions
16 described in subsection (c) with respect to a foreign person
17 that—

18 (1) has business operations in the Russian Fed-
19 eration; and

20 (2) is a known Chinese military company.

21 (c) SANCTION DESCRIBED.—

22 (1) IN GENERAL.—The sanction described in
23 this paragraph is the exercise all of the powers
24 granted to the President under the International
25 Emergency Economic Powers Act (50 U.S.C. 1701

1 et seq.) to the extent necessary to block and prohibit
2 all transactions in property and interests in property
3 of a foreign person if such property or interests in
4 property are in the United States, come within the
5 United States, or are or come within the possession
6 or control of a United States person.

7 (2) IMPLEMENTATION.—The President may ex-
8 ercise the authorities provided to the President
9 under sections 203 and 205 of the International
10 Emergency Economic Powers Act (50 U.S.C. 1702
11 and 1704) to the extent necessary to carry out this
12 section.

13 (3) PENALTIES.—The penalties provided for in
14 subsections (b) and (c) of section 206 of the Inter-
15 national Emergency Economic Powers Act (50
16 U.S.C. 1705) shall apply to any person who violates,
17 attempts to violate, conspires to violate, or causes a
18 violation of any prohibition of this section, or an
19 order or regulation prescribed under this section, to
20 the same extent that such penalties apply to a per-
21 son that commits an unlawful act described in sub-
22 section section 206(a) of such Act (50 U.S.C.
23 1705(a)).

24 (4) EXCEPTIONS.—

(A) EXCEPTION FOR INTELLIGENCE AND
LAW ENFORCEMENT ACTIONS.—Sanctions
under this section shall not apply with respect
to—

(i) any activity subject to the report-
ing requirements under title V of the Na-
tional Security Act of 1947 (50 U.S.C.
3091 et seq.); or

(ii) any authorized intelligence or law
enforcement activities of the United States.

(B) EXCEPTION RELATING TO IMPORTA-
TION OF GOODS.—

(i) IN GENERAL.—The authorities and
requirements to impose sanctions author-
ized under this section shall not include
the authority or requirement to impose
sanctions on the importation of goods.

(ii) GOOD DEFINED.—In this subpara-
graph, the term “good” means any article,
natural or manmade substance, material,
supply or manufactured product, including
inspection and test equipment, and exclud-
ing technical data.

(d) WAIVERS.—The President may waive the applica-
tion of sanctions under this section with respect to a for-

1 eign person for renewable periods of not more than 90
2 days each if the President determines and reports to Con-
3 gress that such a waiver is vital to the national interests
4 of the United States.

5 (e) DEFINITIONS.—In this section:

6 (1) BUSINESS OPERATIONS.—The term “busi-
7 ness operations” means any participation by any
8 person in a commercial enterprise or venture, or
9 participation in any association, institution, organi-
10 zation, or entity, whether of a commercial nature or
11 otherwise. This includes the production, distribution,
12 exportation, sale of goods, or provision of services,
13 regardless of whether a pecuniary benefit or other
14 assets are derived from such participation.

15 (2) FOREIGN PERSON.—The term “foreign per-
16 son” means any person that is not a United States
17 person.

18 (3) KNOWINGLY.—The term “knowingly”, with
19 respect to conduct, a circumstance, or a result,
20 means that a person has actual knowledge, or should
21 have known, of the conduct, the circumstance, or the
22 result (as the case may be).

23 (4) PERSON.—The term “person” means an in-
24 dividual or entity.

1 (5) UNITED STATES PERSON.—The term
2 “United States person” means any United States
3 citizen, permanent resident alien, an entity orga-
4 nized under the laws of the United States or any ju-
5 risdiction within the United States (including a for-
6 eign branch of such an entity), or any person in the
7 United States.

8 (6) KNOWN CHINESE MILITARY COMPANY.—
9 The term “known Chinese military company” means
10 any of the following persons:

11 (A) Aviation Industry Corporation of
12 China Ltd (AVIC).

13 (B) 360 Security Technology Inc. (Qihoo
14 360).

15 (C) Advanced Micro-Fabrication Equip-
16 ment Inc. China (AMEC).

17 (D) Aerospace CH UAV Co., Ltd (S-
18 SEA).

19 (E) Beijing Megvii Technology Co., Ltd.
20 (Megvii).

21 (F) BGI Genomics Co. Ltd. (BGI).

22 (G) MGI Co. Ltd. (MGI).

23 (H) China Aerospace Science and Industry
24 Corporation Limited (CASIC).

25 (I) China Electronics Corporation (CEC).

1 (J) China Construction Technology Co.
2 Ltd (CCTC).

3 (K) China Communications Construction
4 Group (CCCCG).

5 (L) China Construction Technology Co.
6 Ltd (CCTC).

7 (M) China Electronics Technology Group
8 Corporation (CETC).

9 (N) Hangzhou Hikvision Digital Tech-
10 nology Co. Ltd (Hikvision).

11 (O) China General Nuclear Power Cor-
12 poration (CGN).

13 (P) China Mobile Communications Group
14 Co. Ltd. (China Mobile Comm).

15 (Q) China National Chemical Corporation
16 (ChemChina).

17 (R) China National Offshore Oil Corpora-
18 tion (CNOOC).

19 (S) China National Nuclear Corporation
20 (CNNC).

21 (T) China Railway Construction Corpora-
22 tion Limited (CRCC).

23 (U) China South Industries Group Cor-
24 poration (CRCC).

1 (V) China State Construction Engineering
2 Corporation Limited (CSCEC).

3 (W) China State Shipbuilding Corporation
4 Limited (CSSC).

5 (X) China Telecom Group Co, Ltd. (China
6 Telecom).

7 (Y) China Three Gorges Corporation
8 (CTG).

9 (Z) China United Network Communica-
10 tions Group Co. Ltd (China Unicom).

11 (AA) CloudWalk Technology Co. Ltd
12 (CloudWalk).

13 (BB) Dawning Information Industry Co.
14 Ltd (Sugon).

15 (CC) Hesai Technology Co. Ltd (Hesai).

16 (DD) Huawei Technologies Co. Ltd
17 (Huawei).

18 (EE) Inspur Group Partners Co. Ltd
19 (IDG Capital).

20 (FF) Semiconductor Manufacturing Inter-
21 national Corporation (SMIC).

22 (GG) Shenzhen DJI Innovation Tech-
23 nology Co. Ltd (DJI).

24 (HH) Yangtze Memory Technologies Co.,
25 Ltd. (YMTC).

1 (II) Zhejiang Dahua Technology Co., Ltd
2 (Dahua).

3 (JJ) AVIC Shenyang Aircraft Co., Ltd.

4 (KK) Autel Robotics Co. Ltd (Autel).

5 (LL) AVIC Heavy Machinery Company
6 Limited.

7 (MM) AVIC Xi'An Aircraft Industry
8 Group Company Ltd.

9 (NN) ChangXin Memory Technologies
10 (CXMT).

11 (OO) Dahua Technology.

12 (PP) Zhejiang Uniview Technologies.

13 (QQ) Guizhou Guihang Automotive Com-
14 ponents Co., Ltd.

15 (RR) Changying Xinzhi Technology Co.,
16 Ltd.

17 (SS) Sichuan Northern Nitrocellulose Co.,
18 Ltd.

19 (TT) Northern Chemistry Industry Co.,
20 Ltd.

21 (UU) Any subsidiary, affiliate, or successor
22 of entities in subparagraphs (A) through (RR).

23 (f) RULES OF CONSTRUCTION.—Nothing in this sec-
24 tion may be construed to limit the authority of the Presi-
25 dent to designate or sanction persons pursuant to an ap-

1 plicable Executive order or otherwise pursuant to the
 2 International Emergency Economic Powers Act (50
 3 U.S.C. 1701 et seq.).

4 **SEC. 4. DETERMINATION OF SANCTIONS ON ARMS MANU-**
 5 **FACTURERS OF THE PEOPLE’S REPUBLIC OF**
 6 **CHINA ENGAGED IN OVERSEAS WEAPONS**
 7 **SALES.**

8 (a) DETERMINATION.—Not later than 180 days after
 9 the date of the enactment of this Act, the Secretary of
 10 the Treasury, in consultation with the Secretary of State,
 11 and the Secretary of Defense, shall submit to the appro-
 12 priate congressional committees a determination of wheth-
 13 er, for each covered person, that covered person meets the
 14 criteria for the imposition of the sanction described in sec-
 15 tion 3(c).

16 (b) DEFINITIONS.—In this section:

17 (1) APPROPRIATE CONGRESSIONAL COMMIT-
 18 TEES.—The term “appropriate congressional com-
 19 mittees” means—

20 (A) the Committee on Foreign Affairs, the
 21 Permanent Select Committee on Intelligence,
 22 and the Select Committee on the Strategic
 23 Competition Between the United States and the
 24 Chinese Communist Party of the House of Rep-
 25 resentatives; and

1 (B) the Committee on Foreign Relations,
2 the Committee on Banking, Housing, and
3 Urban Affairs, and the Select Committee on In-
4 telligence of the Senate.

5 (2) COVERED PERSON.—The term “covered
6 person” means any of the following persons:

7 (A) China North Industries Group Cor-
8 poration.

9 (B) Aviation Industry Corporation of
10 China.

11 (C) China Electronics Technology Group
12 Corporation.

13 (D) China South Industries Group Cor-
14 poration.

15 (E) China Aerospace Science and Industry
16 Corporation.

17 (F) China General Nuclear Power Group.

18 (G) China National Nuclear Corporation.

19 (H) China State Shipbuilding Corporation.

20 **SEC. 5. EXPANDING SUBSIDIARY CONTROLS FOR PRC AND**
21 **RUSSIAN ENTITIES TO PREVENT DIVERSION**
22 **TO RUSSIA’S WAR EFFORT.**

23 Any licensing requirement applied to a PRC or Rus-
24 sian entity by reason of the entity being included on the

1 entity list shall also apply to any subsidiary or other entity
2 over which the listed entity has control.

3 **SEC. 6. DEFINITIONS.**

4 In this Act the term “control” has the meaning given
5 that term in—

6 (1) section 800.208 of title 31, Code of Federal
7 Regulations; or

8 (2) any successor regulations.

9 **SEC. 7. REGULATIONS.**

10 Not later than 90 days after the date of the enact-
11 ment of this Act, the Secretary of Commerce, the Sec-
12 retary of Defense, and the Secretary of State, shall issue
13 such regulations as may be necessary to carry out this
14 Act and the amendments made by this Act.

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