

119TH CONGRESS  
1ST SESSION

# H. R. 3107

To enhance military recruitment by improving access to student directory information, enabling the military to inform prospective applicants about service options and the benefits of military service, such as competitive pay, education, and valuable experience, which is crucial for meeting National Security Strategy requirements and supporting combatant commander demand.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 30, 2025

Mrs. KIGGANS of Virginia (for herself, Mr. GOODEN, Mr. PANETTA, and Ms. HOULAHAN) introduced the following bill; which was referred to the Committee on Armed Services, and in addition to the Committees on Transportation and Infrastructure, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To enhance military recruitment by improving access to student directory information, enabling the military to inform prospective applicants about service options and the benefits of military service, such as competitive pay, education, and valuable experience, which is crucial for meeting National Security Strategy requirements and supporting combatant commander demand.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Service Enlistment and  
3 Recruitment of Valuable Engagement Act” or the  
4 “SERVE Act”.

5 **SEC. 2. FINDINGS.**

6 Congress makes the following findings:

7 (1) Ensuring that the United States has a suf-  
8 ficient number of qualified active duty military per-  
9 sonnel is a matter of national security. To maintain  
10 force levels, the Department of Defense must bal-  
11 ance recruiting new members with retaining trained  
12 servicemembers. However, the current recruitment  
13 environment is the most challenging it has been in  
14 50 years. A combination of factors, including a  
15 strong economy, a shrinking eligible population, and  
16 declining trust in institutions among Generation Z,  
17 has significantly impacted the Department’s ability  
18 to recruit. As of 2022, only 12 percent of youth had  
19 a parent who served in the military, down from 40  
20 percent in 1995.

21 (2) The disconnect between today’s youth and  
22 the military has led to a lack of awareness regarding  
23 the benefits of military service, such as competitive  
24 pay, career training, and a meaningful mission. Re-  
25 search indicates that over half of youth have never

1 considered military service, underscoring the urgent  
2 need for a renewed national call to service.

3 (3) The Junior Reserve Officers' Training  
4 Corps (JROTC) program offers essential leadership  
5 training and character development for high school  
6 students. By establishing formalized authorization  
7 for students without a JROTC unit at their school  
8 to utilize JROTC units at other school within their  
9 school district, we will improve access and opportuni-  
10 ties for students.

11 **SEC. 3. IMPROVEMENTS ON ACCESS TO POTENTIAL APPLI-**  
12 **CANTS.**

13 (a) MEANINGFUL ACCESS TO HIGH SCHOOLS.—

14 (1) RECRUITING.—Section 503(c)(1)(A) of  
15 chapter 31 of title 10, United States Code, is  
16 amended—

17 (A) in clause (i), by striking “the same ac-  
18 cess to secondary school students as is provided  
19 generally to postsecondary educational institu-  
20 tions or to prospective employers of those stu-  
21 dents” and inserting “meaningful access to sec-  
22 ondary schools, including monthly visits or at a  
23 minimum no fewer than 4 times per academic  
24 year spread across the school year, in high traf-  
25 fic areas during peak school hours, lunch peri-

1           ods, between classes in a manner that does not  
2           interfere with class attendance, and with rea-  
3           sonable notice, in auditoriums and other meet-  
4           ing spaces, at athletic functions and other  
5           group or social activities”; and

6                   (B) in clause (iii)—

7                           (i) by striking “60 days” and insert-  
8                           ing “the 60th day after the start of the  
9                           school year, and thereafter, not later than  
10                          30 days”; and

11                          (ii) by inserting “academic grades,  
12                          genders,” after “student names,”.

13           (2) ROTC ACCESS.—Section 983(b) of title 10,  
14           United States Code, is amended—

15                   (A) in paragraph (1), by striking “in a  
16                   manner that is at least equal in quality and  
17                   scope to the access to campuses and to students  
18                   that is provided to any other employer” and in-  
19                   serting “that, at a minimum, includes no fewer  
20                   than 4 times per academic year spread across  
21                   the school year during peak school hours, while  
22                   classes are in session, in high-traffic areas, and  
23                   with reasonable notice, in auditoriums and  
24                   other meeting spaces, and during athletic func-  
25                   tions and other group or social activities”;

1 (B) in paragraph (2)—

2 (i) in subparagraph (A)—

3 (I) by inserting “academic  
4 grades, genders,” after “names,”; and

5 (II) by striking “60th day” and  
6 inserting “60th day after the start of  
7 the school year and thereafter not  
8 later than 30 days”; and

9 (ii) in subparagraph (B), by striking  
10 the period at the end and inserting a semi-  
11 colon; and

12 (C) by adding at the end the following new  
13 paragraphs:

14 “(3) access by military recruiters for purposes  
15 of military recruiting, with respect to students (who  
16 are 17 years of age or older) not returning to the  
17 institution after having been enrolled during the pre-  
18 vious semester—

19 “(A) the information required under sub-  
20 paragraphs (A) and (B); and

21 “(B) the reason for failure to return, if  
22 collected by the institution; and

23 “(4) access by military recruiters for purposes  
24 of military recruiting to lists of students (who are 17  
25 years of age or older) enrolled at that institution (or

1 any subelement of that institution) who have sub-  
2 mitted a Free Application for Federal Student Aid,  
3 together with the listed information required under  
4 subparagraphs (A) and (B), if collected by the insti-  
5 tution.”.

6 **SEC. 4. ESTABLISHMENT OF AFFILIATION TYPES FOR**  
7 **JROTC.**

8 (a) **POLICY.**—The Department of Defense shall es-  
9 tablish policy to create two types of affiliation within the  
10 Junior Reserve Officers’ Training Corps (JROTC) pro-  
11 gram, as follows:

12 (1) **HOST UNIT.**—A JROTC unit located at a  
13 high school that has a Memorandum of Agreement  
14 with a military department to maintain a JROTC  
15 program on its campus, staffed full-time.

16 (2) **CROSS-TOWN.**—A high school that has an  
17 agreement with a host JROTC unit’s institution, al-  
18 lowing its students to enroll in the JROTC program  
19 of the host unit and participate in activities at both  
20 campuses, without dedicated staff.

21 (b) **GUIDANCE.**—The Department of Defense shall  
22 issue guidance to implement these affiliation types within  
23 the JROTC program, ensuring clarity on the roles, re-  
24 sponsibilities, and requirements for each affiliation type.

1 **SEC. 5. ESTABLISHMENT OF PILOT PROGRAM TO RECOG-**  
2 **NIZE MILITARY-FRIENDLY SCHOOLS.**

3 (a) ESTABLISHMENT OF PILOT PROGRAM.—The Sec-  
4 retary of Defense shall establish a two-year pilot program  
5 to recognize high schools that demonstrate military enlist-  
6 ment rates above the State average. The program shall  
7 aim to highlight and support schools that foster a culture  
8 of service and commitment to national defense by encour-  
9 aging military enlistment among their students.

10 (b) DESIGNATION OF SCHOOLS.—

11 (1) IN GENERAL.—As part of the pilot pro-  
12 gram, the Secretary of Defense shall designate eligi-  
13 ble high schools as “HERO schools” (Honoring Ex-  
14 cellence and Recruitment Opportunities) based on  
15 their military enlistment rates and demonstrated  
16 support for students interested in serving in the  
17 Armed Forces.

18 (2) DESIGNATION.—The designation shall be  
19 made in a formal letter from the Secretary of De-  
20 fense, which shall be sent to each school that meets  
21 the criteria outlined in subsection (c).

22 (c) ELIGIBILITY CRITERIA.—To be eligible for the  
23 designation, a school must meet the following criteria:

24 (1) The school must have a military enlistment  
25 rate that exceeds the State average for high schools  
26 in the same grade band (9th through 12th grade).



1 United States Coast Guard Academy) for applicants who  
2 are graduates of high schools with military enlistment  
3 rates above the State average.

4 (b) ELIGIBILITY CRITERIA FOR PRIORITY CONSIDER-  
5 ATION.—

6 (1) IN GENERAL.—To be eligible for priority  
7 consideration, a high school must meet the following  
8 criteria:

9 (A) The high school's military enlistment  
10 rate exceeds the State average for high schools  
11 in the same grade band (9th through 12th  
12 grade).

13 (B) The high school demonstrates ongoing  
14 support for military service and provide re-  
15 sources for students interested in military ca-  
16 reers, including access to recruiters, Junior Re-  
17 serve Officer Training Corps (JROTC) pro-  
18 grams, and military preparatory coursework.

19 (C) The school has a documented history  
20 of encouraging students to pursue military serv-  
21 ice as a viable post-graduation option.

22 (2) PRIORITY STATUS.—Applicants from eligi-  
23 ble high schools shall receive priority status in the  
24 admissions process for each respective military serv-  
25 ice academy, including consideration for appoint-

1       ments and appointments from congressional nomina-  
2       tions.

3       **SEC. 7. NATIONAL WEEK OF MILITARY RECRUITMENT.**

4       (a) DESIGNATION.—Chapter 1 of title 36, United  
5 States Code, is amended by adding at the end the fol-  
6 lowing new section:

7       **“§ 149. National Week of Military Recruitment**

8       “(a) DESIGNATION.—A National Week of Military  
9 Recruitment.

10       “(b) PROCLAMATION.—The President is requested to  
11 issue each year a proclamation calling on the people of  
12 the United States to observe the National Week of Mili-  
13 tary Recruitment with appropriate ceremonies and activi-  
14 ties.”.

15       (b) CLERICAL AMENDMENT.—The table of sections  
16 for chapter 1 of title 36, United States Code, is amended  
17 by inserting after the item relating to section 148 the fol-  
18 lowing new item:

“149. National Week of Military Recruitment.”.

19       **SEC. 8. REPORTING REQUIREMENTS.**

20       (a) REPORT ON JROTC POLICY.—

21               (1) IN GENERAL.—Not later than 180 days  
22 after the date of the enactment of this Act, the Sec-  
23 retary of Defense shall submit a report to the con-  
24 gressional defense committees on the status of the  
25 policy established under section 4(a).

1           (2) ELEMENTS.—The report required under  
2 paragraph (1) shall include the following elements:

3           (A) The number and locations of cross-  
4 town units established under the new policy.

5           (B) Total enrollment numbers for each  
6 cross-town institution.

7           (C) Recommendations for further improve-  
8 ments or changes to enhance the effectiveness  
9 of the JROTC program.

10       (b) REPORT ON PILOT PROGRAM TO RECOGNIZE  
11 MILITARY-FRIENDLY SCHOOLS.—The Secretary of De-  
12 fense shall submit a report to Congress not later than 90  
13 days after the conclusion of the two-year pilot program  
14 established under section 5. The report shall include—

15           (1) a list of schools designated as HERO  
16 schools;

17           (2) an analysis of the impact of the designation  
18 on military enlistment rates and school culture; and

19           (3) recommendations for the expansion or con-  
20 tinuation of the program beyond the pilot phase.

21       (c) REPORTS ON POLICY TO PROVIDE PRIORITY  
22 CONSIDERATION FOR APPLICANTS FROM HIGH SCHOOLS  
23 WITH ABOVE-AVERAGE MILITARY ENLISTMENT  
24 RATES.—

1           (1) IMPLEMENTATION REPORT.—Not later than  
2           180 days after the date of the enactment of this Act,  
3           the Secretary of Defense shall submit to Congress a  
4           report outlining the process for identifying eligible  
5           high schools under section 6, the criteria used for  
6           determining military enlistment rates, and a timeline  
7           for the implementation of the priority consideration  
8           policy under such section.

9           (2) ANNUAL REPORT.—The Secretary of De-  
10          fense shall submit to Congress an annual report on  
11          the number of applicants receiving priority consider-  
12          ation under section 6, the cities and States where  
13          the applicants attended high school, the outcomes of  
14          their applications, and any impacts on military serv-  
15          ice academy enrollment patterns.

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