

119TH CONGRESS  
1ST SESSION

# H. R. 3122

To advance United States national interests by prioritizing the protection of internationally recognized human rights and development of the rule of law in relations between the United States and Vietnam, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 30, 2025

Mr. SMITH of New Jersey (for himself, Mr. CORREA, Mr. TRAN, and Ms. LOFGREN) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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# A BILL

To advance United States national interests by prioritizing the protection of internationally recognized human rights and development of the rule of law in relations between the United States and Vietnam, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5 “Vietnam Human Rights Act”.

1       (b) TABLE OF CONTENTS.—The table of contents for  
2 this Act is as follows:

See. 1. Short title; table of contents.  
Sec. 2. Findings.  
Sec. 3. Statement of policy.  
Sec. 4. Sanctions for human rights violations in Vietnam.  
Sec. 5. Actions to combat online censorship and surveillance in Vietnam.  
Sec. 6. International religious freedom.  
Sec. 7. Annual reports on United States-Vietnam human rights dialogue meetings.  
Sec. 8. Definitions.

**3 SEC. 2. FINDINGS.**

4       Congress finds the following:

5               (1) The relationship between the United States  
6 and the Socialist Republic of Vietnam has grown  
7 substantially since the end of the trade embargo in  
8 1994, with annual trade between the countries  
9 reaching \$124,000,000,000 in 2023.

10              (2) Expanded economic activity and trade be-  
11 tween the United States and Vietnam, has not been  
12 matched by greater political freedom or substantial  
13 improvements in basic human rights for the people  
14 of Vietnam.

15              (3) Vietnam remains an authoritarian state  
16 ruled by the Communist Party of Vietnam (CPV)  
17 which continues to expand cooperation with the  
18 Communist Party of China (CCP) for example re-  
19 cently joining General Secretary Xi Jinping's anti-  
20 United States "Community of Common Destiny".

1                             (4) According to the Department of State, the  
2                             Government of Vietnam engaged the arbitrary arrest  
3                             of political activists and individuals who protested  
4                             land seizures or other matters deemed politically  
5                             sensitive and detained at least 187 persons for polit-  
6                             ical or human rights activism.

7                             **SEC. 3. STATEMENT OF POLICY.**

8                             It is the policy of the United States to—

9                             (1) embed human rights concerns across the  
10                            full spectrum of official interactions between the  
11                            Government of the United States and the Govern-  
12                            ment of Vietnam to convey the entire spectrum of  
13                            United States interests in diplomatic engagement,  
14                            including that concrete human rights improvements  
15                            are key parts of trade, security, humanitarian co-  
16                            operation, and economic development;

17                             (2) assess Vietnam's progress toward respecting  
18                            the basic rights of workers, as described the report  
19                            required by section 702 of the Foreign Relations Au-  
20                            thorization Act, Fiscal Year 2003 (Public Law 107–  
21                            228; 22 U.S.C. 2151n note), to ensure that Amer-  
22                            ican workers are not disadvantaged by unfair labor  
23                            practices in Vietnam, and press for Vietnam's ratifi-  
24                            cation of ILO Conventions No. 87 (Freedom of As-  
25                            sociation and Protection of the Right to Organize)

1 and No. 98 (Right to Organize and Collective Bar-  
2 gaining) and the recognition of independent labor  
3 unions;

4 (3) bar from entry into the United States im-  
5 ports from Vietnam that include inputs made with  
6 forced labor from the Xinjiang Uyghur Autonomous  
7 Region, such as cotton, aluminum, polysilicon, rayon  
8 or other raw or finished materials identified by the  
9 Department of Homeland Security, per the Uyghur  
10 Forced Labor Prevention Act; and

11 (4) to protect United States nationals and  
12 United States businesses by taking steps to address  
13 cyber-espionage and transnational repression efforts  
14 conducted by Vietnam's Ministry of Public Security.

15 **SEC. 4. SANCTIONS FOR HUMAN RIGHTS VIOLATIONS IN**  
16 **VIETNAM.**

17 (a) STATEMENT OF POLICY.—It is the policy of the  
18 United States to regularly assess reporting from intel-  
19 ligence, diplomatic, open source, congressional, and non-  
20 governmental organization sources to identify and impose  
21 travel and financial restrictions on officials of the Govern-  
22 ment of Vietnam and other foreign persons working di-  
23 rectly or indirectly for the Government of Vietnam who,  
24 based on credible evidence—

25 (1) are—

- 1                             (A) responsible for, ordered, or are  
2                             complicit in the arbitrary detention, torture, en-  
3                             forced disappearances of individuals in Vietnam  
4                             seeking to obtain, exercise, defend, or promote  
5                             internationally recognized human rights; or  
6                             (B) responsible for, ordered, or are  
7                             complicit in acts of significant corruption, in-  
8                             cluding the expropriation of private or public  
9                             assets for personal gain, corruption related to  
10                            government contracts or the extraction of nat-  
11                            ural resources, bribery, or the facilitation or  
12                            transfer of the proceeds of corruption to foreign  
13                            jurisdictions;
- 14                            (2) are responsible for surveillance, censorship,  
15                            or detention of individuals in Vietnam for exercising  
16                            the right to the freedom of expression online or  
17                            those responsible for forcing United States compa-  
18                            nies to censor or reveal personally identifiable infor-  
19                            mation of any individual exercising this right; or  
20                            (3) are responsible for particularly severe viola-  
21                            tions of religious freedom (as such term is defined  
22                            in section 3 of the International Religious Freedom  
23                            Act of 1998 (22 U.S.C. 6402)).
- 24                            (b) SANCTIONS.—

1                             (1) GLOBAL MAGNITSKY HUMAN RIGHTS AC-  
2 COUNTABILITY ACT.—The President should impose  
3 sanctions under the Global Magnitsky Human  
4 Rights Accountability Act (22 U.S.C. 2656 note)  
5 with respect to any person described in subsection  
6 (a)(1).

7                             (2) DEPARTMENT OF STATE, FOREIGN OPER-  
8 ATIONS, AND RELATED PROGRAMS APPROPRIATIONS  
9 ACT, 2019.—The Secretary of State should impose  
10 sanctions described in section 7031(c)(1)(A) of the  
11 Department of State, Foreign Operations, and Re-  
12 lated Programs Appropriations Act, 2019 (division  
13 F of the Consolidated Appropriations Act, 2019;  
14 Public Law 116–6) with respect to any person de-  
15 scribed in subsection (a)(2).

16                             (3) IMMIGRATION AND NATIONALITY ACT.—The  
17 Secretary of State should impose the sanctions de-  
18 scribed in section 212(a)(2)(G) of the Immigration  
19 and Nationality Act (8 U.S.C. 1182(a)(2)(G)) to  
20 any foreign person described in subsection (a)(3).

21                             (c) REPORT.—

22                             (1) IN GENERAL.—The Secretary of State shall  
23 submit to the appropriate congressional committees  
24 a report on sanctions imposed on persons described

1       in subsection (a) under the provisions of law de-  
2       scribed in subsection (b), including information on—

3                 (A) the number of times sanctions were  
4                 imposed on such persons under such provisions  
5                 of law;

6                 (B) the reasons for imposing such sanc-  
7                 tions; and

8                 (C) where appropriate, an identification of  
9                 the sanctioned persons.

10                 (2) INCLUSION.—The report required by this  
11         subsection shall be submitted as part of the report  
12         required by section of the Foreign Relations Author-  
13         ization Act, Fiscal Year 2003 (Public Law 107–228;  
14         22 U.S.C. 2151n note).

15 **SEC. 5. ACTIONS TO COMBAT ONLINE CENSORSHIP AND**  
16                 **SURVEILLANCE IN VIETNAM.**

17         (a) FINDINGS.—Congress finds the following:

18                 (1) Vietnam continues to have one of the  
19         world's most restrictive internet environments, with  
20         pervasive filtering of content and the frequent ar-  
21         rests of bloggers and others whose only offense is to  
22         advocate online for positions different than those  
23         held by the government.

24                 (2) Since 2013, the Government of Vietnam has  
25         issued laws and decrees, including a cybersecurity

1 law, that increased its ability to surveil its citizens  
2 without judicial oversight or recourse. The cybersecurity  
3 law has been used to charge Vietnamese citizens  
4 with vague crimes of “negating revolutionary  
5 achievements” and distributing “misleading information  
6 among the people”. Vietnam’s Penal Code and  
7 Decree 15 have also been used to render many legitimate  
8 online activities illegal, leading to the arrest  
9 and detentions of political prisoners.

10 (3) Vietnam has recently enacted Decree 147,  
11 a stringent internet regulation that took effect on  
12 December 25, 2024. Decree 147 significantly  
13 tightens governmental control over the internet in  
14 Vietnam, posing substantial threats to human rights  
15 and freedom of speech by enforcing user identification,  
16 facilitating state surveillance, and enabling  
17 rapid censorship of online content.

18 (4) The Government of Vietnam uses the cybersecurity  
19 law to require United States companies to  
20 store information in Vietnam, censor social media  
21 posts on demand, and to turn over sensitive personal  
22 information about users. Companies such as  
23 Facebook and Google comply with these requests, including through the censorship of social media con-

1           tent of United States citizens and permanent resi-  
2           dent aliens.

3           (5) United States companies Facebook and  
4           YouTube have been instrumental in this crackdown,  
5           complying with Vietnam's request to censor and  
6           “geoblock” content determined to violate local Viet-  
7           namese law, which often contradicts international  
8           law and Vietnam's treaty obligations.

9           (6) In the first half of 2020, Facebook in-  
10          creased its content restrictions in Vietnam by 983  
11          percent, a dramatic increase from the second half of  
12          2019.

13          (7) Facebook complied with 90 percent of Viet-  
14          nam's censorship requests and YouTube with 95  
15          percent of such requests, a fact the Government of  
16          Vietnam noted with satisfaction.

17          (8) As of December 31, 2023, the local legal  
18          provisions that directly enabled Facebook and  
19          YouTube's censorship, Articles 117 and 331 of Viet-  
20          nam's Penal Code, were used to imprison most of  
21          the 258 prisoners of conscience.

22          (9) A free and open internet and the free flow  
23          of news and information—

24           (A) are fundamental components of United  
25           States foreign policy because they foster eco-

1 nomic growth, protect individual liberties, and  
2 advance national security;

3 (B) are critical to the advancement of both  
4 United States economic interests and interna-  
5 tionally recognized human rights globally;  
6 and

7 (C) are severely hindered by Vietnam's cy-  
8 bersecurity law which would allow the Govern-  
9 ment of Vietnam to access private data, spy on  
10 users, require United States businesses to turn  
11 over personally identifiable information or block  
12 content of users, including outside of Vietnam,  
13 and further restrict already limited online  
14 speech.

15 (b) STATEMENT OF POLICY.—It is the policy of the  
16 United States to—

17 (1) pursue an open and free internet in Viet-  
18 nam as an issue promoting United States economic  
19 interests and advancing internationally-recognized  
20 human rights;

21 (2) engage all appropriate United States Gov-  
22 ernment agencies to promote the free flow of news  
23 and information in Vietnam;

24 (3) use all appropriate United States diplomatic  
25 instruments to pressure the Government of Vietnam

1 to halt requests to force social media companies to  
2 disclose identity, or block accounts and content of  
3 individuals whose content the Government dis-  
4 approves;

5 (4) use all available diplomatic instruments  
6 available to pursue trade policies with Vietnam that  
7 expand internet freedom and the information econ-  
8 omy in Vietnam by—

9 (A) ensuring the free flow of information  
10 across the global network;

11 (B) promoting stronger international  
12 transparency rules; and

13 (C) ensuring fair and equal treatment of  
14 online services regardless of country of origin;  
15 and

16 (5) require companies with contracts with the  
17 United States Government that accede to requests of  
18 the Government of Vietnam to engage in censorship  
19 or to reveal sensitive personal information to report  
20 such requests to the Department of State at the  
21 time such requests occur and to report the nature of  
22 such requests and the companies' responses publicly.

23 (c) ACTIONS.—The Secretary of State is authorized  
24 to take such actions as may be necessary to—

1                   (1) prioritize the immediate distribution of cen-  
2       sorship circumvention tools for computers and  
3       smartphones in Vietnam; and

4                   (2) prioritize projects to ensure the safety and  
5       privacy of bloggers and journalists and human rights  
6       defenders in Vietnam.

7                   (d) BRIEFING.—The Secretary of State, in consulta-  
8       tion with the Secretary of Commerce and the United  
9       States Trade Representative, should brief the appropriate  
10      congressional committees on an action plan outlining ef-  
11      forts to—

12                  (1) promote internet freedom and the free flow  
13       of news and information in Vietnam; and

14                  (2) promote efforts to assist United States  
15       internet companies to fulfill their stated missions to  
16       promote openness, transparency, and connectivity by  
17       opposing requests by the Government of Vietnam to  
18       remove political speech or content of journalists, es-  
19       pecially when content is removed from the accounts  
20       of users in the United States.

21 **SEC. 6. INTERNATIONAL RELIGIOUS FREEDOM.**

22                  (a) FINDINGS.—Congress finds the following:

23                  (1) The promotion and protection of the univer-  
24       sally recognized right to the freedom of religion is a  
25       priority of United States foreign policy as stated in

1       section 402 of the International Religious Freedom  
2       Act of 1998 (22 U.S.C. 6442) and the Bipartisan  
3       Congressional Trade Priorities and Accountability  
4       Act of 2015 (title I of Public Law 114–26; 19  
5       U.S.C. 4201 et seq.) which requires the Administra-  
6       tion to take religious freedom into account when ne-  
7       gotiating trade agreements.

8                     (2) In 2024, the United States Commission on  
9       International Religious Freedom recommended to  
10      the United States Government to designate Vietnam  
11      as a “country of particular concern”, or CPC, for  
12      engaging in systematic, ongoing, and egregious viola-  
13      tions of religious freedom, as defined by the Inter-  
14      national Religious Freedom Act (IRFA), and to sup-  
15      port legislative efforts to improve religious freedom  
16      in Vietnam, including the Vietnam Human Rights  
17      Act.

18                     (3) On December 29, 2023, in accordance with  
19       the International Religious Freedom Act of 1998,  
20       the Secretary of State, for the second consecutive  
21       year, placed Vietnam on the Special Watch List for  
22       having engaged in or tolerated severe violations of  
23       religious freedom.

24                     (b) SENSE OF CONGRESS.—It is the sense of Con-  
25       gress that—

1                             (1) the designation of Vietnam as a country of  
2 particular concern for religious freedom pursuant to  
3 section 402(b)(1) of the International Religious  
4 Freedom Act of 1998 (22 U.S.C. 6442(b)(1)) would  
5 be a powerful and effective tool in highlighting  
6 abuses of religious freedom in Vietnam and in en-  
7 couraging improvement in the respect for human  
8 rights in Vietnam; and

9                             (2) the Secretary of State should, in accordance  
10 with the recommendation of the United States Com-  
11 mission on International Religious Freedom, des-  
12 ignate Vietnam as a country of particular concern  
13 for religious freedom.

14 **SEC. 7. ANNUAL REPORTS ON UNITED STATES-VIETNAM**

15                             **HUMAN RIGHTS DIALOGUE MEETINGS.**

16                             Section 702 of the Foreign Relations Authorization  
17 Act, Fiscal Year 2003 (Public Law 107-228; 22 U.S.C.  
18 2151n note) is amended by adding at the end the fol-  
19 lowing:

20                             “(9) Ending incidents of torture, police beat-  
21                             ings, deaths in police custody, and mob or societal  
22                             violence targeting religious groups or dissidents.

23                             “(10) Returning properties of independent reli-  
24                             gious communities or organizations that have been  
25                             reportedly expropriated by the Government of Viet-

1 nam or by government-sanctioned religious organiza-  
2 tions.

3 “(11) Addressing individual claims by United  
4 States citizens whose properties have been expropri-  
5 ated by the Government of Vietnam without effec-  
6 tive, prompt, and fair compensation.

7 “(12) Implementing section 4 of the Girls  
8 Count Act of (Public Law 114–24; 22 U.S.C. 2151  
9 note) and how such section has been applied in Viet-  
10 nam.

11 “(13) Ensuring internet freedom and specific  
12 efforts to ensure the safety and privacy of Viet-  
13 namese bloggers and journalists on the internet or  
14 other forms of electronic communication.”.

15 **SEC. 8. DEFINITIONS.**

16 In this Act:

17 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
18 TEES.—Except as otherwise provided, the term “ap-  
19 propriate congressional committees” means the  
20 Committee on Foreign Affairs of the House of Rep-  
21 resentatives and the Committee on Foreign Rela-  
22 tions of the Senate.

23 (2) INTERNET.—The term “internet” has the  
24 meaning given such term in section 231(e)(3) of the  
25 Communications Act of (47 U.S.C. 231(e)(3)).

1                   (3) PERSONALLY IDENTIFIABLE INFORMATION.—  
2         The term “personally identifiable information” means data in a form that identifies a par-  
3         ticular person.

