

119TH CONGRESS  
1ST SESSION

# H. R. 4183

To authorize appropriations for the Federal Maritime Commission for fiscal years 2026 through 2029, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 26, 2025

Mr. JOHNSON of South Dakota (for himself, Mr. GARAMENDI, Mr. EZELL, and Mr. CARBAJAL) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

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## A BILL

To authorize appropriations for the Federal Maritime Commission for fiscal years 2026 through 2029, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Federal Maritime  
5 Commission Reauthorization Act of 2025”.

**6 SEC. 2. TABLE OF CONTENTS.**

7       The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. Authorization of appropriations.
- Sec. 4. Purposes.

Sec. 5. Definitions.  
Sec. 6. Complaints against shipping exchanges.  
Sec. 7. Repeal.  
Sec. 8. Data collection.  
Sec. 9. Investigations.  
Sec. 10. National advisory committees.  
Sec. 11. Annual report and public disclosures.  
Sec. 12. Containerized freight indexes.  
Sec. 13. Technical amendments.

**1 SEC. 3. AUTHORIZATION OF APPROPRIATIONS.**

2       Section 46108 of title 46, United States Code, is  
3 amended by striking “\$32,869,000 for fiscal year 2022,  
4 \$38,260,000 for fiscal year 2023, \$43,720,000 for fiscal  
5 year 2024, and \$49,200,000 for fiscal year 2025” and in-  
6 serting “\$49,200,000 for fiscal year 2026, \$51,660,000  
7 for fiscal year 2027, \$54,243,000 for fiscal year 2028, and  
8 \$57,016,000 for fiscal year 2029”.

**9 SEC. 4. PURPOSES.**

10     Section 40101 of title 46, United States Code, is  
11 amended—

12           (1) in paragraph (2) by striking “in the ocean  
13 commerce of the United States” and inserting “for  
14 the common carriage of goods by water in the for-  
15 eign commerce of the United States”; and  
16           (2) in paragraph (4) by striking “promote” and  
17 inserting “support”.

**18 SEC. 5. DEFINITIONS.**

19     (a) IN GENERAL.—Section 40102(9) of title 46,  
20 United States Code, is amended—

1                             (1) in subparagraph (B) by striking the period  
2                             and inserting “; or”;  
3                             (2) by redesignating subparagraphs (A) and  
4                             (B) as clauses (i) and (ii), respectively, and by ad-  
5                             justing the margins accordingly;  
6                             (3) by striking “means an ocean common car-  
7                             rier” and inserting the following: “means—  
8                                 “(A) an ocean common carrier”; and  
9                             (4) by adding at the end the following:  
10                                 “(B) such a carrier that is owned or con-  
11                             trolled by, a subsidiary of, or otherwise related  
12                             legally or financially (other than a minority re-  
13                             lationship or investment) to a corporation based  
14                             in a country—  
15                                 “(i) identified as a nonmarket econ-  
16                             omy country (as defined in section 771(18)  
17                             of the Tariff Act of 1930 (19 U.S.C.  
18                             1677(18))) as of the date of enactment of  
19                             the Federal Maritime Commission Reau-  
20                             thorization Act of 2025;  
21                                 “(ii) identified by the United States  
22                             Trade Representative in the most recent  
23                             report required by section 182 of the  
24                             Trade Act of 1974 (19 U.S.C. 2242) as a

1 priority foreign country under subsection  
2 (a)(2) of that section; or  
3 “(iii) subject to monitoring by the  
4 United States Trade Representative under  
5 section 306 of the Trade Act of 1974 (19  
6 U.S.C. 2416).”.

7 (b) CONFORMING AMENDMENT.—Section  
8 46106(b)(7) of title 46, United States Code, is amended  
9 by striking “ocean common carriers, particularly such car-  
10 riers that are controlled carriers” and all that follows  
11 through the period at the end and inserting “controlled  
12 carriers;”.

13 **SEC. 6. COMPLAINTS AGAINST SHIPPING EXCHANGES.**

14 (a) IN GENERAL.—Section 40504(c) of title 46,  
15 United States Code, is amended—

16 (1) in the subsection heading by inserting “AND  
17 INVESTIGATION” after “EXEMPTION”;

18 (2) by striking the period at the end and insert-  
19 ing “; and”;

20 (3) by striking “may exempt” and inserting the  
21 following: “may—

22 “(1) exempt”; and

23 (4) by adding at the end the following:

24 “(2) investigate complaints submitted under  
25 section 40505.”.

1       (b) COMPLAINTS AGAINST SHIPPING EXCHANGES.—

2 Chapter 405 of title 46, United States Code, is amended  
3 by adding at the end the following:

4 **“§ 40505. Complaints against shipping exchanges**

5       “(a) IN GENERAL.—A person may submit to the  
6 Federal Maritime Commission, and the Commission shall  
7 accept, information concerning alleged incidents of market  
8 manipulation or other anticompetitive practices by ship-  
9 ping exchanges registered under section 40504.

10       “(b) INVESTIGATION.—Upon receipt of a submission  
11 of information under subsection (a), the Commission shall  
12 promptly investigate the accuracy of such information.

13       “(c) REPORT TO CONGRESS.—The Commission shall  
14 submit to the Committee on Transportation and Infra-  
15 structure of the House of Representatives and the Com-  
16 mittee on Commerce, Science, and Transportation of the  
17 Senate the results of any investigation in which the Com-  
18 mission finds incidents of market manipulation or anti-  
19 competitive practices by shipping exchanges registered  
20 under section 40504.”.

21       (c) CLERICAL AMENDMENT.—The analysis for chap-  
22 ter 405 of title 46, United States Code, is amended by  
23 adding at the end the following:

“40505. Complaints against shipping exchanges.”.

**1 SEC. 7. SHIPPING EXCHANGE REGISTRY.**

2       Section 40504(d) of title 46, United States Code, is  
3 amended—

4           (1) by striking “3 years after the date of enact-  
5       ment of the Ocean Shipping Reform Act of 2022”  
6       and inserting “2 years after the date of enactment  
7       of the Federal Maritime Commission Reauthoriza-  
8       tion Act of 2025”;

9           (2) by striking “set standards necessary to  
10      carry out” and inserting “ensure consistency with”;  
11      and

12           (3) by striking “by” and inserting “via”.

**13 SEC. 8. REPEAL.**

14       (a) IN GENERAL.—Section 40706 of title 46, United  
15      States Code, is repealed.

16       (b) CLERICAL AMENDMENT.—The analysis for chap-  
17      ter 407 of title 46, United States Code, is amended by  
18      striking the item relating to section 40706.

**19 SEC. 9. DATA COLLECTION.**

20       Section 41110 of title 46, United States Code, is  
21      amended—

22           (1) by striking “The Federal Maritime Commis-  
23       sion” and inserting the following:

24           “(a) QUARTERLY REPORT.—The Federal Maritime  
25       Commission”; and

26           (2) by adding at the end the following:

1       “(b) LIMITATION ON DUPLICATION.—Unless the  
2 data described in paragraphs (1) and (2) is not available  
3 in a timely manner or in a form that allows the Commis-  
4 sion to meet the requirements of subsection (a), data re-  
5 quired to be reported under subsection (a) may not dupli-  
6 cate information submitted—

7           “(1) to the Corps of Engineers pursuant to sec-  
8 tion 11 of the Act entitled ‘An Act authorizing the  
9 construction, repair, and preservation of certain pub-  
10 lic works on rivers and harbors, and for other pur-  
11 poses’, approved September 22, 1922 (33 U.S.C.  
12 555), by an ocean common carrier acting as a vessel  
13 operator;

14          “(2) pursuant to section 481 of the Tariff Act  
15 of 1930 (19 U.S.C. 1481) to U.S. Customs and Bor-  
16 der Protection by merchandise importers; or

17          “(3) to the Department of Commerce pursuant  
18 to section 301 of title 13.”.

19 **SEC. 10. INVESTIGATIONS.**

20       Section 41302 of title 46, United States Code, is  
21 amended by adding at the end the following:

22          “(f) NONDISCLOSURE.—Information and documents  
23 developed by the Federal Maritime Commission under this  
24 section shall not be disclosed unless the Commission deter-  
25 mines by majority vote of the Commission that such infor-

1 mation and documents are relevant to an administrative  
2 or judicial proceeding and agrees by a majority vote to  
3 disclose such information and documents.”.

4 **SEC. 11. NATIONAL ADVISORY COMMITTEES.**

5 (a) **NATIONAL SHIPPER ADVISORY COMMITTEE.**—  
6 Section 42502 of title 46, United States Code, is amend-  
7 ed—

8 (1) in subsection (a) by striking “Committee.”  
9 and inserting “Committee (in this section referred to  
10 as the ‘Shipper Committee’).”;

11 (2) by striking subsection (b);

12 (3) by redesignating subsection (c) as sub-  
13 section (b); and

14 (4) in subsection (b), as so redesignated, by  
15 striking “Committee” each place it appears and in-  
16 serting “Shipper Committee”.

17 (b) **NATIONAL PORT ADVISORY COMMITTEE.**—Chap-  
18 ter 425 of title 46, United States Code, is amended—

19 (1) by redesignating section 42503 as section  
20 42506; and

21 (2) by inserting after section 42502 the fol-  
22 lowing:

1     **“§ 42503. National port advisory committee**

2         “(a) ESTABLISHMENT.—There is established a Na-  
3         tional Port Advisory Committee (in this section referred  
4         to as the ‘Port Committee’).

5         “(b) MEMBERSHIP.—

6             “(1) IN GENERAL.—The Port Committee shall  
7             consist of 13 members appointed by the Commission  
8             in accordance with this section.

9             “(2) EXPERTISE.—Each member of the Port  
10          Committee shall have particular expertise, knowl-  
11          edge, and experience in matters relating to the func-  
12          tion of the Port Committee.

13             “(3) REPRESENTATION.—Members of the Port  
14          Committee shall be appointed as follows:

15                 “(A) 5 members shall represent marine  
16                 terminal operators, as such term is defined in  
17                 section 40102.

18                 “(B) 5 members shall represent port au-  
19                 thorities.

20                 “(C) 3 members shall represent longshore  
21                 and maritime labor.

22     **“§ 42504. National ocean carrier advisory committee**

23         “(a) ESTABLISHMENT.—There is established a Na-  
24         tional Ocean Carrier Advisory Committee (in this section  
25         referred to as the Carrier Committee”).

26         “(b) MEMBERSHIP.—

1           “(1) IN GENERAL.—The Carrier Committee  
2 shall consist of 9 members appointed by the Com-  
3 mission in accordance with this section.

4           “(2) EXPERTISE.—Each member of the Carrier  
5 Committee shall have particular expertise, knowl-  
6 edge, and experience in matters relating to the func-  
7 tion of the Committee.

8           “(3) REPRESENTATION.—Members of the Car-  
9 rier Committee shall represent ocean carriers serving  
10 such seaports and terminals, of which at least 3  
11 shall be ocean transportation intermediaries (as such  
12 term is defined in section 40102).

13 **“§ 42505. Function**

14           “The covered Committees shall advise the Federal  
15 Maritime Commission on policies relating to the competi-  
16 tiveness, reliability, and efficiency of the international  
17 ocean freight delivery system.”.

18           (c) CONFORMING AMENDMENTS.—

19           (1) DEFINITIONS.—Section 42501(2) of title  
20 46, United States Code, is amended to read as fol-  
21 lows:

22           “(2) COVERED COMMITTEE.—The term ‘cov-  
23 ered Committee’ means—

24           “(A) the National Shipper Advisory Com-  
25 mittee established under section 42502;

1               “(B) the National Port Advisory Com-  
2               mittee established under section 42503; and

3               “(C) the National Ocean Carrier Advisory  
4               Committee established under section 52504.”.

5               (2) ADMINISTRATION.—Section 42506 of title  
6               46, United States Code, as redesignated by sub-  
7               section (b)(1), is amended—

8               (A) by striking “The Committee” each  
9               place it appears except in subsection (k) and in-  
10              serting “Each covered Committee”;

11              (B) in subsection (a) by striking “the  
12              Committee” and inserting “each such Com-  
13              mittee”;

14              (C) in subsections (b), (c), (d), (e), (f), and  
15              (j) by striking “the Committee” each place it  
16              appears and inserting “a covered Committee”;

17              (D) in subsection (h)—

18               (i) in paragraph (1)—

19               (I) by striking “Chair of the  
20              Committee” and inserting “Chair of  
21              each covered Committee”; and

22               (II) by striking “function of the  
23              Committee” and inserting “function  
24              of the applicable Committee”; and

4 (E) in subsection (i)—

13 (iii) in paragraph (3)—

14 (I) by striking “from the Com-  
15 mittee” and inserting “from a covered  
16 Committee”; and

21 (iv) in paragraph (4) by striking  
22 “from the Committee” and inserting “from  
23 a covered Committee”; and

1 (F) in subsection (k) by striking “The  
2 Committee” and inserting “The covered Com-  
3 mittees”.

#### 4 SEC. 12. ANNUAL REPORT AND PUBLIC DISCLOSURES.

5       (a) REPORT ON FOREIGN LAWS AND PRACTICES.—  
6 Section 46106(b) of title 46, United States Code, is  
7 amended—

8 (1) in paragraph (6)—

(A) by striking “and” at the end; and

(B) by striking “under this part” and inserting “under chapter 403”;

12 (2) in paragraph (7)—

13 (A) by inserting “anticompetitive, non-  
14 reciprocal trade, or” before “otherwise con-  
15 cerning practices”;

16 (B) by inserting “or marine terminal oper-  
17 ators” after “controlled carriers”; and

18 (C) by striking the period at the end and  
19 inserting “; and”; and

(3) by adding at the end the following:

21               “(8) an analysis of any trade imbalance result-  
22               ing from the business practices of ocean common  
23               carriers, including an analysis of the data collected  
24               under section 41110; and

1                 “(9) the aggregated findings and results of the  
2                 Vessel-Operating Common Carrier Audit Program  
3                 established by the Commission on July 18, 2021,  
4                 pursuant to the Commission rule interpreting section  
5                 41102(c).”.

6                 (b) PUBLIC DISCLOSURE.—Section 46106(d)(2) of  
7     title 46, United States Code, is amended by inserting “or  
8     marine terminal operator” after “common carrier”.

9     **SEC. 13. CONTAINERIZED FREIGHT INDEXES.**

10                (a) IN GENERAL.—Not later than 1 year after the  
11     date of enactment of this Act, the Federal Maritime Com-  
12     mission shall promulgate an advance notice of proposed  
13     rulemaking on price indexes for containerized ocean  
14     freight for shippers (as such term is defined in section  
15     40102 of title 46, United States Code) in the United  
16     States published by a shipping exchange registered under  
17     section 40504 of title 46, United States Code.

18                (b) FINAL RULE.—Not later than 3 years after the  
19     date of enactment of this Act, the Commission shall pub-  
20     lish a final rule with respect to the advance notice of pro-  
21     posed rulemaking required under subsection (a).

22     **SEC. 14. TECHNICAL AMENDMENTS.**

23                (a) NATIONAL ADVISORY COMMITTEES.—The anal-  
24     ysis for subtitle IV of title 46, United States Code, is

- 1 amended by striking the item relating to chapter 425 and
  - 2 inserting the following:

"425. NATIONAL ADVISORY COMMITTEES 42501".

- 3           (b) ANALYSIS.—The heading and analysis for chapter  
4 425 of title 46, United States Code, is amended to read  
5 as follows:

**“Sec. 42501. Definitions.**

**“Sec. 42502. National Shipper Advisory Committee.**

**“Sec. 42503. National Seaport Advisory Committee.**

**“Sec. 42504. National Ocean Carrier Advisory Committee.**

“Sec. 42505. Function.

## “Sec. 42506. Administration”.

