

Union Calendar No. 208

119TH CONGRESS
1ST SESSION

H. R. 4460

[Report No. 119-251]

To require a guidance clarity statement on certain financial agency guidance,
and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 16, 2025

Mr. MEUSER introduced the following bill; which was referred to the
Committee on Financial Services

SEPTEMBER 8, 2025

Committed to the Committee of the Whole House on the State of the Union
and ordered to be printed

A BILL

To require a guidance clarity statement on certain financial
agency guidance, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Stop Agency Fiat En-
5 forcement of Guidance Act” or the “SAFE Guidance
6 Act”.

7 **SEC. 2. GUIDANCE CLARITY STATEMENT REQUIRED.**

8 (a) IN GENERAL.—The head of each financial agency
9 shall include a guidance clarity statement as described in
10 subsection (b) on any guidance issued by that financial
11 agency on and after the date of the enactment of this Act.

12 (b) GUIDANCE CLARITY STATEMENT.—A guidance
13 clarity statement required under subsection (a) shall be
14 displayed prominently on the first page of the document
15 and shall include the following: “This guidance does not
16 have the force and effect of law and therefore does not
17 establish any rights or obligations for any person and is
18 not binding on the agency or the public. If this guidance
19 suggests how regulated entities may comply with applica-
20 ble statutes or regulations, noncompliance with this guid-
21 ance does not conclusively establish a violation of applica-
22 ble law.”.

23 (c) DEFINITIONS.—In this section:

24 (1) FINANCIAL AGENCY.—The term “financial
25 agency” means the following:

1 (A) The Bureau of Consumer Financial
2 Protection.

3 (B) The Department of Housing and
4 Urban Development.

5 (C) The Department of the Treasury.

6 (D) The Federal Deposit Insurance Cor-
7 poration.

8 (E) The Federal Housing Finance Agency.

9 (F) The Board of Governors of the Federal
10 Reserve System.

11 (G) The National Credit Union Adminis-
12 tration.

13 (H) The Office of the Comptroller of the
14 Currency.

15 (I) The Securities and Exchange Commis-
16 sion.

17 (2) GUIDANCE.—The term “guidance” means a
18 financial agency statement of general applicability,
19 intended to have a future effect on the behavior of
20 regulated parties, that sets forth a policy on a statu-
21 tory, regulatory, or technical issue, or an interpreta-
22 tion of a statute or regulation, but does not in-
23 clude—

1 (A) a rule promulgated pursuant to notice
2 and comment under section 553 of title 5,
3 United States Code;

4 (B) a rule exempt from rulemaking re-
5 quirements under section 553(a) of title 5,
6 United States Code;

7 (C) a rule of financial agency organization,
8 procedure, or practice;

9 (D) a decision of a financial agency adju-
10 dication under section 554 of title 5, United
11 States Code, or any similar statutory provision;

12 (E) internal guidance directed to the
13 issuing financial agency or other agency that is
14 not intended to have a substantial future effect
15 on the behavior of regulated parties; or

16 (F) internal executive branch legal advice
17 or legal opinions addressed to executive branch
18 officials.

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