

119TH CONGRESS
1ST SESSION

H. R. 4780

To identify and take action against international trade practices of high income countries that unfairly exploit innovation by deviating from market-based policies and unfairly exploit United States innovation, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 29, 2025

Mr. ARRINGTON (for himself, Mr. BUCHANAN, Mr. FLEISCHMANN, Ms. TENNEY, and Mr. MURPHY) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To identify and take action against international trade practices of high income countries that unfairly exploit innovation by deviating from market-based policies and unfairly exploit United States innovation, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Use Sovereignty To
5 reduce Rx Act” or the “USTRx Act”.

6 **SEC. 2. FINDINGS; SENSE OF CONGRESS.**

7 (a) FINDINGS.—Congress finds the following:

1 (1) Pharmaceutical price controls in foreign
2 markets distort global trade flows and competition
3 by depressing the prices of innovative drugs and ex-
4 ploiting pharmaceutical innovations researched and
5 developed in the United States.

6 (2) By setting prices at levels that are not mar-
7 ket-based, such price controls undervalue the dis-
8 covery of new, innovative treatments, diminish op-
9 portunities and incentives for global innovation in
10 new medicines, and threaten to restrict access to
11 new treatments and cures for United States patients
12 and consumers.

13 (3) Recognizing these dynamics, it is critical
14 that the United States use all available trade tools
15 to address such free-riding to ensure that foreign
16 government regulatory reimbursement regimes are
17 transparent, provide procedural fairness, are non-
18 discriminatory, and provide full market access to
19 United States products.

20 (b) SENSE OF CONGRESS.—It is the sense of Con-
21 gress that—

22 (1) ensuring the security of innovative and af-
23 fordable healthcare is a top priority for Americans
24 and for Congress;

1 (2) foreign government policies that mandate
2 artificially low drug prices in foreign markets under-
3 mine this priority by reducing global incentives to in-
4 vest in the development of new medicines;

5 (3) such exploitative behavior unfairly shifts the
6 cost of developing new treatments to the United
7 States and unduly relies on America’s patients and
8 taxpayers to finance global pharmaceutical innova-
9 tion; and

10 (4) safeguarding access to life-saving treat-
11 ments for American patients requires combating
12 such behavior so that foreign countries pay their fair
13 share of the costs associated with the development of
14 new drugs.

15 **SEC. 3. CHIEF PHARMACEUTICAL TRADE NEGOTIATOR.**

16 (a) ESTABLISHMENT.—Section 141(b) of the Trade
17 Act of 1974 (19 U.S.C. 2171(b)), is amended as follows:

18 (1) In paragraph (2)—

19 (A) in the first sentence, by inserting “one
20 Chief Pharmaceutical Trade Negotiator,” after
21 “one Chief Agricultural Negotiator,”; and

22 (B) by inserting “the Chief Pharmaceutical
23 Trade Negotiator,” after “the Chief Agricul-
24 tural Negotiator,” each place it appears.

1 (2) By adding at the end the following new
2 paragraph:

3 “(7) The principal functions of the Chief Phar-
4 maceutical Trade Negotiator shall be to conduct
5 trade negotiations, enforce trade agreements relating
6 to United States pharmaceutical products, and take
7 appropriate action to address acts, policies, or prac-
8 tices of high-income countries that have a significant
9 adverse impact on the ability of United States phar-
10 maceutical manufacturers to enjoy full market ac-
11 cess. The Chief Pharmaceutical Trade Negotiator
12 shall be a vigorous advocate on behalf of United
13 States manufacturers and consumers of pharma-
14 ceutical products and shall perform such other func-
15 tions as the United States Trade Representative
16 may direct. In carrying out such duties, the Chief
17 Pharmaceutical Negotiator shall, as appropriate,
18 consult or coordinate with the Chief Intellectual
19 Property Negotiator.”.

20 (b) ANNUAL REPORT.—

21 (1) LIST OF HIGH-INCOME COUNTRIES.—The
22 United States Trade Representative shall compile
23 and annually update a list of each foreign country
24 that is defined as “high-income” by the official sta-

1 tistics of the International Bank for Reconstruction
2 and Development of the World Bank.

3 (2) REPORT REQUIRED.—With respect to each
4 country included on the most recent list required
5 under paragraph (1), the United States Trade Rep-
6 resentative, acting through the Chief Pharmaceutical
7 Trade Negotiator, (as established pursuant to the
8 amendments made by subsection (a)) shall annually
9 submit to the Committee on Ways and Means of the
10 House of Representatives and the Committee on Fi-
11 nance of the Senate and concurrently publish on a
12 publicly available website of the United States Trade
13 Representative a report that—

14 (A) describes in detail the results of a re-
15 view of the acts, policies, and practices of such
16 country relating to the trade in pharmaceutical
17 products in the previous fiscal year;

18 (B) determines whether such acts, policies,
19 or practices—

20 (i) are not developed and implemented
21 in a fair, nondiscriminatory, and trans-
22 parent manner;

23 (ii) are not market-based or do not
24 appropriately recognize the value of inno-
25 vative medicines;

1 (iii) deny reciprocal market access for
2 United States products;

3 (iv) diminish incentives for innovation
4 in a manner that delays, prevents, or oth-
5 erwise adversely impacts the introduction
6 of new medicines in the United States;

7 (v) violate or are inconsistent with the
8 provisions of, or otherwise deny benefits to
9 the United States under, any bilateral or
10 multilateral trade agreement with such
11 country; and

12 (vi) are unjustifiable or impose a sig-
13 nificant burden or unreasonable or dis-
14 criminatory restriction on United States
15 commerce with such country; and

16 (C) describes the current status of any re-
17 sponsive actions taken by the United States
18 with respect to acts, policies, or practices for
19 which the United States Trade Representative
20 has determined and included in any prior re-
21 port, pursuant to subparagraph (B), that the
22 interests of the United States are harmed, in-
23 cluding responsive actions pursuant to title III
24 of the Trade Act of 1974 (19 U.S.C. 2411 et
25 seq.).

1 (c) RESPONSE TO ADVERSE ACTIONS.—Not later
2 than 30 days after the United States Trade Representa-
3 tive determines that an act, policy, or practice of a country
4 included in the applicable list required under subsection
5 (b)(1) meets any of the criteria described in subsection
6 (b)(2)(B), the United States Trade Representative shall
7 submit to Committee on Ways and Means of the House
8 of Representatives and the Committee on Finance of the
9 Senate a plan to respond to such adverse action, which
10 may include initiating an investigation under chapter 1
11 title III of the Trade Act of 1974 (19 U.S.C. 2411 et
12 seq.), in accordance with section 302(b)(1) of such chap-
13 ter.

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