#### 119TH CONGRESS 1ST SESSION

# H. R. 5390

To provide paid family and medical leave benefits to certain individuals, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

September 16, 2025

Ms. Delauro (for herself, Mr. Figures, Ms. Sewell, Ms. Ansari, Mr. HUFFMAN, Mr. THOMPSON of California, Mr. Bera, Ms. Matsui, Mr. GARAMENDI, Mr. DESAULNIER, Ms. PELOSI, Ms. SIMON, Mr. SWALWELL, Mr. MULLIN, Mr. KHANNA, Ms. LOFGREN, Mr. PANETTA, Mr. Costa, Mr. Carbajal, Mr. Ruiz, Ms. Brownley, Mr. WHITESIDES, Ms. CHU, Ms. RIVAS, Ms. FRIEDMAN, Mr. CISNEROS, Mr. SHERMAN, Mr. AGUILAR, Mr. GOMEZ, Mrs. TORRES of California, Mr. LIEU, Ms. KAMLAGER-DOVE, Ms. SÁNCHEZ, Mr. TAKANO, Mr. GARCIA of California, Ms. Waters, Ms. Barragán, Mr. Tran, Mr. Min, Mr. LEVIN, Ms. JACOBS, Mr. VARGAS, Ms. DEGETTE, Mr. NEGUSE, Mr. Crow, Ms. Pettersen, Mr. Larson of Connecticut, Mr. Courtney, Mr. Himes, Mrs. Hayes, Ms. Norton, Ms. McBride, Mr. Soto, Mr. Frost, Ms. Castor of Florida, Mrs. Cherfilus-McCormick, Ms. Lois Frankel of Florida, Mr. Moskowitz, Ms. Wilson of Florida, Ms. Wasserman Schultz, Mr. Bishop, Mr. Johnson of Georgia, Ms. Wil-LIAMS of Georgia, Mrs. McBath, Mr. David Scott of Georgia, Mr. Case, Ms. Tokuda, Mr. Jackson of Illinois, Ms. Kelly of Illinois, Mrs. RAMIREZ, Mr. GARCÍA of Illinois, Mr. QUIGLEY, Mr. CASTEN, Mr. DAVIS of Illinois, Mr. Krishnamoorthi, Ms. Schakowsky, Mr. Schneider, Mr. Foster, Ms. Budzinski, Ms. Underwood, Mr. Sorensen, Mr. MRVAN, Mr. CARSON, Mr. McGARVEY, Mr. CARTER of Louisiana, Mr. FIELDS, Mr. McGovern, Mrs. Trahan, Mr. Moulton, Ms. Pressley, Mr. Lynch, Mr. Keating, Mr. Olszewski, Ms. Elfreth, Mr. Ivey, Mr. Hoyer, Mrs. McClain Delaney, Mr. Mfume, Mr. Raskin, Ms. PINGREE, Ms. SCHOLTEN, Mrs. DINGELL, Ms. McDonald Rivet, Ms. STEVENS, Ms. TLAIB, Mr. THANEDAR, Ms. CRAIG, Ms. MORRISON, Ms. McCollum, Ms. Omar, Mr. Bell, Mr. Cleaver, Mr. Thompson of Mississippi, Ms. Ross, Mrs. Foushee, Ms. Adams, Ms. Goodlander, Mr. Norcross, Mr. Conaway, Mr. Gottheimer, Mr. Pallone, Mr. MENENDEZ, Mrs. McIver, Ms. Sherrill, Mrs. Watson Coleman, Ms. STANSBURY, Ms. LEGER FERNANDEZ, Ms. TITUS, Mr. HORSFORD, Ms. MENG, Ms. VELÁZQUEZ, Ms. CLARKE of New York, Mr. GOLDMAN of New York, Mr. Nadler, Mr. Espaillat, Ms. Ocasio-Cortez, Mr.

Torres of New York, Mr. Latimer, Mr. Riley of New York, Mr. Tonko, Mr. Mannion, Mr. Morelle, Mr. Kennedy of New York, Mr. LANDSMAN, Mrs. Beatty, Ms. Kaptur, Ms. Brown, Mrs. Sykes, Ms. Bonamici, Ms. Dexter, Ms. Hoyle of Oregon, Ms. Bynum, Ms. Sali-NAS, Mr. BOYLE of Pennsylvania, Mr. Evans of Pennsylvania, Ms. Dean of Pennsylvania, Ms. Scanlon, Ms. Houlahan, Ms. Lee of Pennsylvania, Mr. Deluzio, Mr. Hernández, Mr. Amo, Mr. Magaziner, Mr. CLYBURN, Mr. COHEN, Mrs. FLETCHER, Mr. GREEN of Texas, Ms. ESCOBAR, Mr. CASTRO of Texas, Ms. GARCIA of Texas, Ms. CROCKETT, Ms. Johnson of Texas, Mr. Veasey, Mr. Vicente Gonzalez of Texas, Mr. Casar, Mr. Doggett, Ms. McClellan, Mr. Beyer, Mr. SUBRAMANYAM, Mr. WALKINSHAW, Ms. PLASKETT, Ms. BALINT, Ms. Delbene, Mr. Larsen of Washington, Ms. Randall, Ms. Jayapal, Mr. Smith of Washington, Ms. Strickland, Mr. Pocan, Ms. Moore of Wisconsin, and Mr. LICCARDO) introduced the following bill; which was referred to the Committee on Ways and Means

## A BILL

To provide paid family and medical leave benefits to certain individuals, and for other purposes.

1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, 3 SECTION 1. SHORT TITLE. 4 This Act may be cited as the "Family and Medical Insurance Leave Act" or the "FAMILY Act". 6 SEC. 2. DEFINITIONS. 7 In this Act: 8 (1) Caregiving hour.— 9 (A) IN GENERAL.—The term "caregiving hour" means, with respect to an individual, a 1-10 11 hour period during which the individual en-12 gaged in qualified caregiving.

- 1 (B) LIMITATIONS.—An individual may not
  2 exceed with respect to any benefit period, a
  3 number of caregiving hours equal to 12 times
  4 the number of hours in a regular workweek of
  5 the individual (as determined under subpara6 graph (C)).
  - (C) Number of hours in a regular workweek.—For purposes of this Act, the number of hours in a regular workweek of an individual shall be the number of hours that the individual regularly works in a week for all employers or as a self-employed individual (or regularly worked in the case of an individual who is no longer working or whose total weekly hours of work have been reduced) during the month before the individual's benefit period begins (or prior to such month, if applicable in the case of an individual who is no longer working or whose total weekly hours of work have been reduced).
  - (2) COMMISSIONER.—The term "Commissioner" means the Commissioner of Social Security.
  - (3) DEPUTY COMMISSIONER.—The term "Deputy Commissioner" means the Deputy Commissioner

1	who heads the Office of Paid Family and Medical
2	Leave established under section 3(a).
3	(4) ELIGIBLE INDIVIDUAL.—The term "eligible
4	individual" means an individual who is entitled to a
5	benefit under section 4 for a particular month, upon
6	filing an application for such benefit for such month.
7	(5) NATIONAL AVERAGE WAGE INDEX.—The
8	term "national average wage index" has the mean-
9	ing given such term in section 209(k)(1) of the So-
10	cial Security Act (42 U.S.C. 409(k)(1)).
11	(6) Qualified caregiving.—
12	(A) IN GENERAL.—The term "qualified
13	caregiving" means any activity engaged in by
14	an individual, other than regular employment,
15	for a qualifying reason.
16	(B) QUALIFYING REASON.—
17	(i) In general.—For purposes of
18	subparagraph (A), the term "qualifying
19	reason" means any of the following rea-
20	sons for taking leave:
21	(I) Any reason for which an eligi-
22	ble employee would be entitled to
23	leave under subparagraph (A), (B), or
24	(E) of paragraph (1) of section 102(a)

1	of the Family and Medical Leave Act
2	of 1993 (29 U.S.C. 2612(a)).
3	(II) In order to care for a quali-
4	fied family member of the individual,
5	if such qualified family member has a
6	serious health condition.
7	(III) Because of a serious health
8	condition that makes the individual
9	unable to perform the services re-
10	quired under the terms of their reg-
11	ular employment.
12	(IV) Because the individual, or a
13	qualified family member, is a victim of
14	a qualifying act of violence, if the
15	leave is for the individual to do any of
16	the following or to assist the individ-
17	ual's qualified family member to, as a
18	result of such violence, do any of the
19	following:
20	(aa) Seek, receive, or secure
21	counseling.
22	(bb) Seek or secure tem-
23	porary or permanent relocation
24	or take steps to secure an exist-
25	ing home.

1	(cc) Seek, receive, or follow
2	up on assistance from a victim
3	services organization or agency
4	providing services to victims.
5	(dd) Seek legal assistance or
6	attend legal proceedings, includ-
7	ing preparation for or participa-
8	tion in any related administra-
9	tive, civil, or criminal legal pro-
10	ceedings or other related activi-
11	ties.
12	(ee) Seek medical attention
13	for physical or psychological in-
14	jury or disability caused or ag-
15	gravated by the qualifying act of
16	violence.
17	(ff) Enroll in a new school
18	or care arrangement.
19	(gg) Take other steps nec-
20	essary to protect or restore their
21	physical, mental, emotional, spir-
22	itual, and economic well-being or
23	the well-being of a qualified fam-
24	ily member recovering from a
25	qualifying act of violence.

1	(ii) Qualified family member; se-
2	RIOUS HEALTH CONDITION.—In this sub-
3	paragraph:
4	(I) QUALIFIED FAMILY MEM-
5	BER.—The term "qualified family
6	member" means, with respect to an
7	individual—
8	(aa) a spouse (including a
9	domestic partner in a civil union
10	or other registered domestic part-
11	nership recognized by a State) or
12	a parent of such spouse;
13	(bb) a child (regardless of
14	age) or a child's spouse;
15	(cc) a parent or a parent's
16	spouse;
17	(dd) a sibling or a sibling's
18	spouse;
19	(ee) a grandparent, a grand-
20	child, or a spouse of a grand-
21	parent or grandchild; and
22	(ff) any other individual who
23	is related by blood or affinity and
24	whose association with the em-

1	ployee is equivalent of a family
2	relationship.
3	(II) SERIOUS HEALTH CONDI-
4	TION.—The term "serious health con-
5	dition" has the meaning given such
6	term in section 101(11) of the Family
7	and Medical Leave Act of 1993 (29
8	U.S.C. 2611(11)).
9	(iii) Treatment of individuals
10	COVERED BY LEGACY STATE COMPREHEN-
11	SIVE PAID LEAVE PROGRAM.—
12	(I) In general.—For purposes
13	of subparagraph (A), an activity en-
14	gaged in by an individual shall not be
15	considered as other than regular em-
16	ployment if, for the time during which
17	the individual was so engaged, the in-
18	dividual is taking leave from covered
19	employment under the law of a legacy
20	State (as defined in section 4(c)).
21	(II) Unemployed.—In the case
22	of an individual who is no longer em-
23	ployed, such individual shall be treat-
24	ed, for purposes of clause (i), as tak-
25	ing leave from covered employment

1	under the law of a legacy State (as so
2	defined) with respect to the portion of
3	the time during which the individual
4	was engaged in an activity for a quali-
5	fying reason corresponding to the
6	share of the individual's workweek
7	that was in covered employment under
8	the law of a legacy State (as so de-
9	fined).
10	(C) Other definitions.—For purposes
11	of this paragraph:
12	(i) CHILD.—The term "child" means,
13	regardless of age, a biological, foster, or
14	adopted child, a stepchild, a child of a do-
15	mestic partner, a legal ward, or a child of
16	a person standing in loco parentis.
17	(ii) Domestic Partner.—
18	(I) In general.—The term "do-
19	mestic partner", with respect to an in-
20	dividual, means another individual
21	with whom the individual is in a com-
22	mitted relationship.
23	(II) COMMITTED RELATIONSHIP
24	DEFINED.—The term "committed re-
25	lationship" means a relationship be-

1 tween 2 individuals, each at least 18 2 years of age, in which each individual 3 is the other individual's sole domestic 4 partner and both individuals share responsibility for a significant measure of each other's common welfare. The 6 7 term includes any such relationship 8 between 2 individuals, including indi-9 viduals of the same sex, that is grant-10 ed legal recognition by a State or po-11 litical subdivision of a State as a mar-12 riage or analogous relationship, in-13 cluding a civil union or domestic part-14 nership. 15 (iii) Dating violence.—The term "dating violence" has the meaning given 16 17 the term in section 40002(a) of the Vio-18 lence Against Women Act of 1994 (34 19 U.S.C. 12291(a)). 20 (iv) Domestic violence.—The term "domestic violence" has the meaning given 21 22 the term in section 40002(a) of the Vio-23 lence Against Women Act of 1994 (34) 24 U.S.C. 12291(a)), except that the ref-

erence in such section to the term "juris-

1	diction receiving grant funding" shall be
2	deemed to mean the jurisdiction in which
3	the victim lives or the jurisdiction in which
4	the employer involved is located.
5	(v) Parent.—The term "parent"
6	means a biological, foster, or adoptive par-
7	ent of an employee, a stepparent of an em-
8	ployee, parent-in-law, parent of a domestic
9	partner, or a legal guardian or other per-
10	son who stood in loco parentis to an em-
11	ployee when the employee was a child.
12	(vi) Qualifying act of violence.—
13	The term "qualifying act of violence"
14	means an act, conduct, or pattern of con-
15	duct that could constitute any of the fol-
16	lowing:
17	(I) dating violence;
18	(II) domestic violence;
19	(III) family violence;
20	(IV) sexual assault;
21	(V) sex trafficking;
22	(VI) stalking;
23	(VII) other forms of gender
24	based violence or harassment; or

1	(VIII) an act, conduct, or pattern
2	of conduct—
3	(aa) in which an individua
4	causes or threatens to cause bod-
5	ily injury or death to another in-
6	dividual;
7	(bb) in which an individua
8	exhibits, draws, brandishes, or
9	uses a firearm, or other dan-
10	gerous weapon, with respect to
11	another individual; or
12	(ce) in which an individua
13	uses, or makes a reasonably per-
14	ceived or actual threat to use
15	force against another individua
16	to cause bodily injury or death.
17	(vii) SEXUAL ASSAULT.—The term
18	"sexual assault" has the meaning given the
19	term in section 40002(a) of the Violence
20	Against Women Act of 1994 (34 U.S.C
21	12291(a)).
22	(viii) SEX TRAFFICKING.—The term
23	"sex trafficking" has the meaning given
24	the term in section 40002(a) of the Vio

lence Against Women Act of 1994 (34 1 2 U.S.C. 12291(a)). (ix) Spouse.—The term "spouse", 3 4 with respect to an employee, has the meaning given such term by the marriage laws 6 of the State in which the marriage was 7 celebrated. (x) STALKING.—The term "stalking" 8 9 has the meaning given the term in section 10 40002(a) of the Violence Against Women 11 Act of 1994 (34 U.S.C. 12291(a)). 12 (xi)Victim SERVICES ORGANIZA-TION.—The term "victim services organi-13 14 zation" means a nonprofit, nongovern-15 mental organization that provides assistance to victims of a qualifying act of vio-16 17 lence or advocates for such victims, includ-18 ing a rape crisis center, an organization 19 carrying out a qualifying act of violence 20 prevention or treatment program, an orga-

nization operating a shelter or providing

counseling services, or a legal services or-

ganization or other organization providing

assistance through the legal process.

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1	(7) Self-employment income.—The term
2	"self-employment income" has the same meaning as
3	such term in section 211(b) of such Act (42 U.S.C.
4	411(b)).
5	(8) State.—The term "State" means any
6	State of the United States or the District of Colum-
7	bia or any territory or possession of the United
8	States.
9	(9) Wages.—The term "wages" has the mean-
10	ing given such term in section 3121(a) of the Inter-
11	nal Revenue Code of 1986 for purposes of the taxes
12	imposed by sections 3101(b) and 3111(b) of such
13	Code (without regard to section 3121(u)(2)(C) of
14	such Code), except that such term also includes—
15	(A) compensation, as defined in section
16	3231(e) of such Code for purposes of the Rail-
17	road Retirement Tax Act; and
18	(B) unemployment compensation, as de-
19	fined in section 85(b) of such Code.
20	SEC. 3. OFFICE OF PAID FAMILY AND MEDICAL LEAVE.
21	(a) Establishment of Office.—There is estab-
22	lished within the Social Security Administration an office
23	to be known as the Office of Paid Family and Medical
24	Leave. The Office shall be headed by a Deputy Commis-
25	sioner who shall be appointed by the Commissioner.

1	(b) Responsibilities of Deputy Commis-
2	SIONER.—The Commissioner, acting through the Deputy
3	Commissioner, shall be responsible for—
4	(1) hiring personnel and making employment
5	decisions with regard to such personnel;
6	(2) issuing such regulations as may be nec-
7	essary to carry out the purposes of this Act;
8	(3) entering into cooperative agreements with
9	other agencies and departments to ensure the effi-
10	ciency of the administration of the program;
11	(4) determining eligibility for family and med-
12	ical leave insurance benefits under section 4;
13	(5) determining benefit amounts for each
14	month of such eligibility and making timely pay-
15	ments of such benefits to entitled individuals in ac-
16	cordance with such section;
17	(6) establishing and maintaining a system of
18	records relating to the administration of such sec-
19	tion;
20	(7) preventing fraud and abuse relating to such
21	benefits;
22	(8) providing information on request regarding
23	eligibility requirements, the claims process, benefit
24	amounts, maximum benefits payable, notice require-
25	ments, nondiscrimination rights, confidentiality, co-

- ordination of leave under this Act and other laws, collective bargaining agreements, and employer policies;
  - (9) annually providing employers a notice to inform employees of the availability of such benefits;
- 6 (10) annually making available to the public a 7 report that includes the number of individuals who 8 received such benefits, the purposes for which such 9 benefits were received, and an analysis of utilization 10 rates of such benefits by gender, race, ethnicity, and 11 income levels; and
- 12 (11) tailoring culturally and linguistically com-13 petent education and outreach toward increasing uti-14 lization rates of benefits under such section.
- 15 (c) AVAILABILITY OF DATA.—Notwithstanding any 16 other provision of law, the Commissioner shall make avail-17 able to the Deputy Commissioner such data as the Com-18 missioner determines necessary to enable the Deputy 19 Commissioner to effectively carry out the responsibilities
- 21 (d) Datasharing.—The Commissioner and the 22 heads of Federal agencies shall make good faith efforts 23 to enter into datasharing agreements to enable the Deputy 24 Commissioner to effectively carry out the responsibilities 25 described in subsection (b).

described in subsection (b).

1	(e) Report to Congress.—Not later than 12
2	months after the date of enactment of this Act, the Com-
3	missioner shall submit to Congress a report including in-
4	formation on the following:
5	(1) Databases maintained by Federal agencies
6	that contain information necessary to carry out the
7	purposes of this Act, including information on any
8	congressional action needed to permit the Commis-
9	sioner to access such databases for such purposes.
10	(2) The feasibility of expediting the review of
11	applications under paragraph (1) of section 4(f) and
12	the payment of monthly benefit payments under
13	paragraph (2) of such section, including the effects
14	of establishing shorter time frames for such reviews
15	and payment in statute.
16	SEC. 4. FAMILY AND MEDICAL LEAVE INSURANCE BENEFIT
17	PAYMENTS.
18	(a) In General.—
19	(1) Requirements.—Every individual who—
20	(A) has filed an application for a family
21	and medical leave insurance benefit in accord-
22	ance with subsection (d);
23	(B) was engaged in qualified caregiving, or
24	anticipates being so engaged, during the period
25	that begins 90 days before the date on which

1	such application is filed and ends 30 days after
2	such date;
3	(C) has wages or self-employment income
4	at any time during the period—
5	(i) beginning with the most recent cal-
6	endar quarter that ends at least 4 months
7	prior to the beginning of the individual's
8	benefit period specified in subsection (c);
9	and
10	(ii) ending with the month before the
11	month in which such benefit period begins;
12	and
13	(D) has at least the specified amount of
14	wages and self-employment income during the
15	most recent 8-calendar quarter period that ends
16	at least 4 months prior to the beginning of the
17	individual's benefit period specified in sub-
18	section (e),
19	shall be entitled to such a benefit for each month in
20	such benefit period.
21	(2) Specified amount.—For purposes of
22	paragraph (1)(D), the specified amount shall be—
23	(A) if the benefit period begins in calendar
24	year 2026, \$2,000; and

1	(B) if the benefit period begins in any cal-
2	endar year after 2026, an amount equal to the
3	greater of—
4	(i) the specified amount applicable for
5	the preceding calendar year; or
6	(ii) an amount equal to the product
7	of—
8	(I) \$2,000; multiplied by
9	(II) an amount equal to the
10	quotient of—
11	(aa) the national average
12	wage index for the second cal-
13	endar year preceding such cal-
14	endar year; divided by
15	(bb) the national average
16	wage index for 2024.
17	(b) Benefit Amount.—
18	(1) In general.—Except as otherwise pro-
19	vided in this subsection, the benefit amount to which
20	an individual is entitled under this section for a
21	month shall be an amount equal to the product of—
22	(A) the greater of—
23	(i) the lesser of—

1	(I) an amount equal to the
2	monthly benefit rate determined
3	under paragraph (2); and
4	(II) the maximum benefit
5	amount determined under paragraph
6	(3); and
7	(ii) the minimum benefit amount de-
8	termined under paragraph (3); and
9	(B) the quotient (not greater than 1) ob-
10	tained by dividing the number of caregiving
11	hours of the individual in such month by the
12	product of—
13	(i) the number of hours in a regular
14	workweek of the individuals; and
15	(ii) the number of workweeks (includ-
16	ing partial workweeks) in such month.
17	(2) Monthly benefit rate.—
18	(A) In general.—For purposes of this
19	subsection, the monthly benefit rate of an indi-
20	vidual shall be an amount equal to the sum
21	of—
22	(i) 85 percent of the individual's aver-
23	age monthly earnings to the extent that
24	such earnings do not exceed the amount

1	established for purposes of this clause by
2	subparagraph (B);
3	(ii) 69 percent of the individual's av-
4	erage monthly earnings to the extent that
5	such earnings exceed the amount estab-
6	lished for purposes of clause (i) but do not
7	exceed the amount established for purposes
8	of this clause by subparagraph (B); and
9	(iii) 50 percent of the individual's av-
10	erage monthly earnings to the extent that
11	such earnings exceed the amount estab-
12	lished for purposes of clause (ii) but do not
13	exceed the amount established for purposes
14	of this clause by subparagraph (B).
15	(B) Amounts established.—
16	(i) Initial amounts.—For individ-
17	uals whose benefit period begins in cal-
18	endar year 2026, the amount established
19	for purposes of clauses (i), (ii), and (iii) of
20	subparagraph (A) shall be \$1,257, \$3,500,
21	and \$6,200, respectively.
22	(ii) Wage indexing.—For individ-
23	uals whose benefit period begins in any
24	calendar year after 2026, each of the
25	amounts so established shall equal the cor-

1	responding amount established for the cal-
2	endar year preceding such calendar year,
3	or, if larger, the product of the cor-
4	responding amount established with re-
5	spect to the calendar year 2026 and the
6	quotient obtained by dividing—
7	(I) the national average wage
8	index for the second calendar year
9	preceding such calendar year, by
10	(II) the national average wage
11	index for calendar year 2024.
12	(iii) Rounding.—Each amount estab-
13	lished under clause (ii) for any calendar
14	year shall be rounded to the nearest \$1,
15	except that any amount so established
16	which is a multiple of \$0.50 but not of \$1
17	shall be rounded to the next higher \$1.
18	(C) Average monthly earnings.—For
19	purposes of this subsection, the average month-
20	ly earnings of an individual shall be an amount
21	equal to $\frac{1}{12}$ of the wages and self-employment
22	income of the individual for the calendar year
23	in which such wages and self-employment in-
24	come are the highest among the most recent 3
25	calendar years.

1	(3) Maximum and minimum benefit
2	AMOUNTS.—
3	(A) In general.—For individuals who
4	initially become eligible for family and medical
5	leave insurance benefits in the first full cal-
6	endar year after the date of enactment of this
7	Act, the maximum monthly benefit amount and
8	the minimum monthly benefit amount shall be
9	\$4,000 and \$580, respectively.
10	(B) Wage indexing.—For individuals
11	who initially become eligible for family and
12	medical leave insurance benefits in any calendar
13	year after such first full calendar year the max-
14	imum benefit amount and the minimum benefit
15	amount shall be, respectively, the product of the
16	corresponding amount determined with respect
17	to the first calendar year under subparagraph
18	(A) and the quotient obtained by dividing—
19	(i) the national average wage index
20	for the second calendar year preceding the
21	calendar year for which the determination
22	is made, by
23	(ii) the national average wage index
24	for the second calendar year preceding the

1	first full calendar year after the date of en-
2	actment of this Act.
3	(4) MINIMUM CAREGIVING HOURS.—In a case
4	in which the number of caregiving hours of an indi-
5	vidual for a month is less than 4, the individual shall
6	be deemed to have zero caregiving hours for such
7	month.
8	(5) Reduction in Benefit amount on ac-
9	COUNT OF RECEIPT OF CERTAIN BENEFITS.—A ben-
10	efit under this section for a month shall be reduced
11	by the amount, if any, in certain benefits (as deter-
12	mined under regulations issued by the Commis-
13	sioner) as may be otherwise received by an indi-
14	vidual. For purposes of the preceding sentence, cer-
15	tain benefits include—
16	(A) periodic benefits on account of such in-
17	dividual's total or partial disability under a
18	workmen's compensation law or plan of the
19	United States or a State; and
20	(B) periodic benefits on account of an indi-
21	vidual's employment status under an unemploy-
22	ment law or plan of the United States or a
23	State.
24	(c) Benefit Period.—

1	(1) In general.—Except as provided in para-
2	graph (2), the benefit period specified in this sub-
3	section is the 12-month period that begins on the
4	1st day of the 1st month in which the individual—
5	(A) meets the criteria specified in subpara-
6	graphs (A) and (B) of subsection (a)(1); and
7	(B) would meet the criteria specified in
8	subparagraphs (C) and (D) of such subsection
9	if such subparagraphs were applied by sub-
10	stituting such 12-month period for each ref-
11	erence to the individual's benefit period.
12	(2) Retroactive benefits.—In the case of
13	an application for benefits under this section for
14	qualified caregiving in which the individual was en-
15	gaged at any time during the 90-day period pre-
16	ceding the date on which such application is sub-
17	mitted, the benefit period specified in this subsection
18	shall begin on the later of—
19	(A) the 1st day of the 1st month in which
20	the individual engaged in such qualified
21	caregiving; or
22	(B) the 1st day of the 1st month that be-
23	gins during such 90-day period,
24	and shall end on the date that is 365 days after the
25	1st day of the benefit period.

- 1 (d) APPLICATION.—An application for a family and 2 medical leave insurance benefit shall include—
- (1) a statement that the individual was engaged in qualified caregiving, or anticipates being so engaged, during the period that begins 90 days before the date on which the application is submitted or within 30 days after such date;
  - (2) if the qualified caregiving described in the statement in paragraph (1) is engaged in by the individual because of a serious health condition (as defined in subclause (II) of section 2(5)(B)(ii)) of the individual or a qualified family member (as defined in subclause (I) of such section) of the individual, a certification, issued by the health care provider treating such serious health condition, that affirms the information specified in paragraph (1) and contains such information as the Commissioner shall specify in regulations, which shall be no more than the information that is required to be stated under section 103(b) of the Family and Medical Leave Act of 1993 (29 U.S.C. 2613(b));
    - (3) if such qualified caregiving is engaged in by the individual for any other qualifying reason (as defined in section 2(5)(B)(i)), a certification, issued by a relevant authority determined under regulations

1 issued by the Commissioner, that affirms the cir-2 cumstances giving rise to such reason; and 3 (4) an attestation from the applicant that his or her employer has been provided with written notice 5 of the individual's intention to take family or med-6 ical leave, if the individual has an employer, or to 7 the Commissioner in all other cases. 8 (e) Ineligibility; Disqualification.— 9 (1) Ineligibility for benefit.—An indi-10 vidual shall be ineligible for a benefit under this sec-11 tion for any month for which the individual is enti-12 tled to— 13 (A) disability insurance benefits under sec-14 tion 223 of the Social Security Act (42 U.S.C. 15 423) or a similar permanent disability program 16 under any law or plan of a State or political 17 subdivision or instrumentality of a State (as 18 such terms are used in section 218 of the Social 19 Security Act (42 U.S.C. 418)); 20 (B) monthly insurance benefits under section 202 of such Act (42 U.S.C. 402) based on 21 22 such individual's disability (as defined in sec-23 tion 223(d) of such Act (42 U.S.C. 423(d))); or 24 (C) benefits under title XVI of such Act

(42 U.S.C. 1381 et seq.) based on such individ-

1	ual's status as a disabled individual (as deter-
2	mined under section 1614 of such Act (42
3	U.S.C. 1382e)).
4	(2) DISQUALIFICATION.—An individual who has

- (2) DISQUALIFICATION.—An individual who has been convicted of a violation under section 208 of the Social Security Act (42 U.S.C. 408) or who has been found to have used false statements to secure benefits under this section, shall be ineligible for benefits under this section for a 1-year period following the date of such conviction.
- 11 (f) REVIEW OF ELIGIBILITY AND BENEFIT PAYMENT
  12 DETERMINATIONS.—

### (1) ELIGIBILITY DETERMINATIONS.—

- (A) In GENERAL.—The Commissioner shall provide notice to an individual applying for benefits under this section of the initial determination of eligibility for such benefits, and the estimated benefit amount for a month in which four caregiving hours of the individual occur, as soon as practicable after the application is received.
- (B) Review.—An individual may request review of an initial adverse determination with respect to such application at any time before the end of the 20-day period that begins on the

date notice of such determination is received, except that such 20-day period may be extended for good cause. As soon as practicable after the individual requests review of the determination, the Commissioner shall provide notice to the individual of a final determination of eligibility for benefits under this section.

### (2) Benefit payment determinations.—

(A) In GENERAL.—The Commissioner shall make any monthly benefit payment to an individual claiming benefits for a month under this section, or provide notice of the reason such payment will not be made if the Commissioner determines that the individual is not entitled to payment for such month, not later than 20 days after the individual's monthly benefit claim report for such month is received. Such monthly report shall be filed with the Commissioner not later than 15 days after the end of each month.

(B) Review.—If the Commissioner determines that payment will not be made to an individual for a month, or if the Commissioner determines that payment shall be made based on a number of caregiving hours in the month

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inconsistent with the number of caregiving hours in the monthly benefit claim report of the individual for such month, the individual may request review of such determination at any time before the end of the 20-day period that begins on the date notice of such determination is received, except that such 20-day period may be extended for good cause. Not later than 20 days after the individual requests review of the determination, the Commissioner shall provide notice to the individual of a final determination of payment for such month, and shall make payment to the individual of any additional amount not included in the initial payment to the individual for such month to which the Commissioner determines the individual is entitled.

(3) Burden of proof.—An application for benefits under this section and a monthly benefit claim report of an individual shall each be presumed to be true and accurate, unless the Commissioner demonstrates by a preponderance of the evidence that information contained in the application is false.

- 1 (4) Definition of Monthly Benefit claim
  2 Report.—For purposes of this subsection, the term
  3 "monthly benefit claim report" means, with respect
  4 to an individual for a month, the individual's report
  5 to the Commissioner of the number of caregiving
  6 hours of the individual in such month, which shall
  7 be filed not later than 15 days after the end of each
  8 month.
- 9 (5) REVIEW.—All final determinations of the 10 Commissioner under this subsection shall be review-11 able according to the procedures set out in section 12 205 of the Social Security Act (42 U.S.C. 405).
- 13 (g) Relationship With State Law; Employer 14 Benefits.—
  - (1) IN GENERAL.—This section does not preempt or supersede any provision of State or local law that authorizes a State or local municipality to provide paid family and medical leave benefits similar to the benefits provided under this section.
  - (2) Greater benefits allowed.—Nothing in this Act shall be construed to diminish the obligation of an employer to comply with any contract, collective bargaining agreement, or any employment benefit program or plan that provides greater paid

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1	leave or other	r leave rights to employees than the
2	rights establis	hed under this Act.
3	(h) Employm	ENT AND BENEFITS PROTECTION AND
4	ENFORCEMENT.—	
5	(1) Emp	PLOYMENT AND BENEFITS PROTEC-
6	TION.—	
7	(A) ]	In general.—
8		(i) Prohibited acts.—It shall be
9	unla	wful for any person to interfere with
10	restr	rain, deny, or retaliate against an indi-
11	vidu	al because of the exercise of, or the at-
12	temp	ot to exercise, any right provided under
13	this	section, including through—
14		(I) discharging or in any other
15		manner discriminating against (in-
16		cluding retaliating against) an indi-
17		vidual because the individual has ap-
18		plied for, indicated an intent to apply
19		for, or received family and medical
20		leave insurance benefits; or
21		(II) using the application for or
22		the receipt of such benefits as a nega-
23		tive factor in an employment action.
24		(ii) RESTORATION TO POSITION.—It
25	chall	he interference with the right of ar

1	individual for purposes of clause (i) for an
2	employer of the individual to, upon the
3	conclusion of any leave for which the indi-
4	vidual received a family and medical leave
5	insurance benefit under this section, fail
6	to—
7	(I) restore the individual to the
8	position of employment held by the in-
9	dividual when the leave commenced;
10	or
11	(II) restore the individual to an
12	equivalent position with equivalent
13	employment benefits, pay, and other
14	terms and conditions of employment.
15	(iii) Maintenance of Health Ben-
16	EFITS.—It shall be interference with the
17	right of an individual for purposes of
18	clause (i) for an employer of the individual
19	to fail to maintain, for the duration of any
20	leave for which the individual received a
21	family and medical leave insurance benefit
22	under this section, coverage of the indi-
23	vidual under any group health plan (as de-
24	fined in section $5000(b)(1)$ of the Internal
25	Revenue Code of 1986) at the level and

1	under the conditions coverage would have
2	been provided if the individual had contin-
3	ued in employment continuously for the
4	duration of such leave.
5	(B) Opposing unlawful practices.—It
6	shall be unlawful for any employer to discharge
7	or in any other manner discriminate against
8	any individual for opposing any practice made
9	unlawful by this subsection.
10	(C) Interference with proceedings
11	OR INQUIRIES.—It shall be unlawful for any
12	person to discharge or in any other manner dis-
13	criminate against any individual because such
14	individual—
15	(i) has filed any charge, or has insti-
16	tuted or caused to be instituted any pro-
17	ceeding, under or related to this sub-
18	section;
19	(ii) has given, or is about to give, any
20	information in connection with any inquiry
21	or proceeding relating to any right pro-
22	vided under this section; or
23	(iii) has testified, or is about to tes-
24	tify, in any inquiry or proceeding relating
25	to any right provided under this section.

1	(D) REBUTTABLE PRESUMPTION OF RE-
2	TALIATION.—Any adverse action (including any
3	action described in subparagraph (C) or (D))
4	taken against an employee within 12 months of
5	the employee taking any leave for which the in-
6	dividual received a family and medical leave in-
7	surance benefit under this section shall estab-
8	lish a rebuttable presumption that the action of
9	the employer is retaliating against such em-
10	ployee in violation of subparagraph (A)(i).
11	(E) Non-application for New Hires.—
12	Clauses (ii) and (iii) of subparagraph (A) shall
13	not apply to any individual during the 90-day
14	period beginning with the day the individual be-
15	gins work for an employer.
16	(2) CIVIL ACTION BY AN INDIVIDUAL.—
17	(A) Liability.—Any person who violates
18	paragraph (1) shall be liable to any individual
19	employed by such person who is affected by the
20	violation—
21	(i) for damages equal to the sum of—
22	(I) the amount of—
23	(aa) any wages, salary, em-
24	ployment benefits, or other com-
25	pensation denied or lost to such

1	individual by reason of the viola-
2	tion; or
3	(bb) in a case in which
4	wages, salary, employment bene-
5	fits, or other compensation have
6	not been denied or lost to the in-
7	dividual, any actual monetary
8	losses sustained by the individual
9	as a direct result of the violation,
10	such as the cost of providing
11	care, up to a sum equal to 60
12	calendar days of wages or salary
13	for the individual;
14	(II) the interest on the amount
15	described in subclause (I) calculated
16	at the prevailing rate; and
17	(III) an additional amount as liq-
18	uidated damages equal to the sum of
19	the amount described in subclause (I)
20	and the interest described in sub-
21	clause (II), except that if a person
22	who has violated paragraph (1) proves
23	to the satisfaction of the court that
24	the act or omission which violated
25	paragraph (1) was in good faith and

1	that the person had reasonable
2	grounds for believing that the act or
3	omission was not a violation of para-
4	graph (1), such court may, in the dis-
5	cretion of the court, reduce the
6	amount of the liability to the amount
7	and interest determined under sub-
8	clauses (I) and (II), respectively; and
9	(ii) for such equitable relief as may be
10	appropriate, including employment, rein-
11	statement, and promotion.
12	(B) RIGHT OF ACTION.—An action to re-
13	cover the damages or equitable relief prescribed
14	in subparagraph (A) may be maintained against
15	any person in any Federal or State court of
16	competent jurisdiction by any individual for and
17	on behalf of—
18	(i) the individual; or
19	(ii) the individual and other individ-
20	uals similarly situated.
21	(C) FEES AND COSTS.—The court in such
22	an action shall, in addition to any judgment
23	awarded to the plaintiff, allow a reasonable at-
24	torney's fee, reasonable expert witness fees, and

1	other costs of the action to be paid by the de-
2	fendant.
3	(D) Limitations.—The right provided by
4	subparagraph (B) to bring an action by or on
5	behalf of any individual shall terminate—
6	(i) on the filing of a complaint by the
7	Commissioner in an action under para-
8	graph (5) in which restraint is sought of
9	any further delay in the payment of the
10	amount described in subparagraph (A)(I)
11	to such individual by the person respon-
12	sible under subparagraph (A) for the pay-
13	ment; or
14	(ii) on the filing of a complaint by the
15	Commissioner in an action under para-
16	graph (3) in which a recovery is sought of
17	the damages described in subparagraph
18	(A)(I) owing to an individual by a person
19	liable under subparagraph (A),
20	unless the action described in clause (i) or (ii)
21	is dismissed without prejudice on motion of the
22	Commissioner.
23	(3) ACTION BY THE COMMISSIONER.—
24	(A) CIVIL ACTION.—The Commissioner
25	may bring an action in any court of competent

jurisdiction to recover the damages described in paragraph (2)(A)(I).

(B) SUMS RECOVERED.—Any sums recovered by the Commissioner pursuant to subparagraph (A) shall be held in a special deposit account and shall be paid, on order of the Commissioner, directly to each individual affected. Any such sums not paid to an individual because of inability to do so within a period of 3 years shall be deposited into the Federal Family and Medical Leave Insurance Trust Fund.

## (4) Limitation.—

- (A) IN GENERAL.—An action may be brought under this subsection not later than 3 years after the date of the last event constituting the alleged violation for which the action is brought.
- (B) Commencement.—An action brought by the Commissioner under this subsection shall be considered to be commenced on the date when the complaint is filed.
- (5) ACTION FOR INJUNCTION BY COMMISSIONER.—The district courts of the United States shall have jurisdiction, for cause shown, in an action brought by the Commissioner—

1	(A) to restrain violations of paragraph (1),
2	including the restraint of any withholding of
3	payment of wages, salary, employment benefits,
4	or other compensation, plus interest, found by
5	the court to be due to an individual; or
6	(B) to award such other equitable relief as
7	may be appropriate, including employment, re-
8	instatement, and promotion.
9	(i) Applicability of Certain Social Security
10	ACT PROVISIONS.—The provisions of sections 204, 205,
11	206, and 208 of the Social Security Act shall apply to
12	benefit payments authorized by and paid out pursuant to
13	this section in the same way that such provisions apply
14	to benefit payments authorized by and paid out pursuant
15	to title II of such Act.
16	(j) Effective Date for Applications.—Applica-
17	tions described in this section may be filed beginning 18
18	months after the date of enactment of this Act.
19	SEC. 5. FUNDING FOR STATE ADMINISTRATION OPTION
20	FOR LEGACY STATES.
21	(a) In General.—
22	(1) Payments to legacy states.—In each
23	calendar year beginning with calendar year 2027,
24	the Commissioner shall make a grant to each State
25	that, for the calendar year preceding such calendar

year, was a legacy State and that met the data sharing requirements of subsection (e), in an amount equal to the lesser of—

- (A) an amount, as estimated by the Commissioner, equal to the total amount of comprehensive paid leave benefits that would have been paid under section 4 (including the costs to the Commissioner to administer such benefits, not to exceed (for purposes of estimating such total amount under this subparagraph) 7 percent of the total amount of such benefits paid) to individuals who received paid family and medical leave benefits under a State law described in paragraph (1) or (3) of subsection (b) during the calendar year preceding such calendar year if the State had not been a legacy State for such preceding calendar year; or
- (B) an amount equal to the total cost of paid family and medical leave benefits under a State law described in paragraph (1) or (3) of subsection (b) for the calendar year preceding such calendar year, including—
  - (i) any paid family and medical leave benefits provided by an employer (whether directly, under a contract with an insurer,

1	or provided through a multiemployer plan)
2	as described in subsection (d); and
3	(ii) the full cost to the State of ad-
4	ministering such law (except that such cost
5	may not exceed 7 percent of the total
6	amount of paid family and medical leave
7	benefits paid under such State law).
8	(2) Estimated payments.—In any case in
9	which, during any calendar year, the Commissioner
10	has reason to believe that a State will be a legacy
11	State and meet the data sharing requirements of
12	subsection (e) for such calendar year, the Commis-
13	sioner may make estimated payments during such
14	calendar year of the grant which would be paid to
15	such State in the succeeding calendar year, to be ad-
16	justed as appropriate in the succeeding calendar
17	year.
18	(b) Legacy State.—For purposes of this section,
19	the term "legacy State" for a calendar year means a State
20	with respect to which the Commissioner determines that—
21	(1) the State has enacted, not later than the
22	date of enactment of this Act, a State law that pro-
23	vides paid family and medical leave benefits;
24	(2) for any calendar year that begins before the
25	date that is 3 years after the date of enactment of

this Act, the State certifies to the Commissioner that the State intends to remain a legacy State and meet the data sharing requirements of subsection (e) at least through the first calendar year that begins on or after such date; and

(3) for any calendar year that begins on or after such date, a State law of the State provides for a State program to remain in effect throughout such calendar year that provides comprehensive paid family and medical leave benefits (which may be paid directly by the State or, if permitted under such State law, by an employer pursuant to such State law)—

(A) for at least 12 full workweeks of leave during each 12-month period to at least all of those individuals in the State who would be eligible for comprehensive paid leave benefits under section 4 (without regard to section 2(5)(C)), except that the State shall provide such benefits for leave from employment by the State or any political subdivision thereof, and may elect to provide such benefits for leave from any other governmental employment; and

(B) at a wage replacement rate that is at least equivalent to the wage replacement rate under the comprehensive paid leave benefit pro-

1	gram under section 4 (without regard to section
2	2(5)(C).
3	(c) Covered Employment Under the Law of A
4	LEGACY STATE.—For purposes of this Act, the term "cov-
5	ered employment under the law of a legacy State" means
6	employment (or self-employment) with respect to which an
7	individual would be eligible to receive paid family and med-
8	ical benefits under the State law of a State, as described
9	in paragraph (1) or (3) of subsection (b), during any pe-
10	riod during which such State is a legacy State.
11	(d) Employer-Provided Benefits in a Legacy
12	STATE.—
13	(1) Treatment for purposes of this
14	TITLE.—In the case of a State that permits paid
15	family and medical leave benefits to be provided by
16	an employer (whether directly, under a contract with
17	an insurer, or provided through a multiemployer
18	plan) pursuant to a State law described in para-
19	graph (1) or (3) of subsection (b)—
20	(A) such benefits shall be considered, for
21	all purposes under this Act, paid family and
22	medical leave benefits under the law of a legacy
23	State; and
24	(B) leave for which such benefits are paid
25	shall be considered, for all such purposes, leave

1	from covered employment under the law of a
2	legacy State.
3	(2) Distribution of grant funds.—In any
4	case in which paid family and medical leave benefits
5	are provided by 1 or more employers (whether di-
6	rectly, under a contract with an insurer, or provided
7	through a multiemployer plan) in a legacy State pur-
8	suant to a State law described in paragraph (1) or
9	(3) of subsection (b), the State, upon the receipt of
10	any grant amount under subsection (a), may dis-
11	tribute an appropriate share of such grant to each
12	such employer.
13	(e) Data Sharing.—As a condition of receiving a
14	grant under subsection (a) in a calendar year, a State
15	shall enter into an agreement with the Commissioner
16	under which the State shall provide the Commissioner—
17	(1) with information, to be provided periodically
18	as determined by the Commissioner, concerning indi-
19	viduals who received a paid leave benefit under a
20	State law described in paragraph (1) or (3) of sub-
21	section (b), including—
22	(A) each individual's name;
23	(B) information to establish the individ-
24	ual's identity;

1	(C) dates for which such paid leave bene-
2	fits were paid;
3	(D) the amount of such paid leave benefit;
4	and
5	(E) to the extent available, such other in-
6	formation concerning such individuals as nec-
7	essary for the purpose of carrying out this sec-
8	tion and section 2(5)(C);
9	(2) not later than July 1 of such calendar year,
10	the amount needed to adjust payments as described
11	in subsection (a)(2) for the calendar year preceding
12	such calendar year; and
13	(3) such other information as needed to deter-
14	mine compliance with grant requirements.
15	SEC. 6. REGULATIONS.
16	The Commissioner, in consultation with the Secretary
17	of Labor, shall prescribe regulations necessary to carry out
18	this Act. In developing such regulations, the Commissioner
19	shall consider the input from a volunteer advisory body
20	comprised of not more than 15 individuals, including ex-
21	perts in the relevant subject matter and officials charged
22	with implementing State paid family and medical leave in-
23	surance programs. The Commissioner shall take such pro-
24	grams into account when proposing regulations. Such indi-
25	viduals shall be appointed as follows:

1 (1) Five individuals to be appointed by the 2 President. 3 (2) Three individuals to be appointed by the 4 majority leader of the Senate. (3) Two individuals to be appointed by the mi-6 nority leader of the Senate. 7 (4) Three individuals to be appointed by the 8 Speaker of the House of Representatives. 9 (5) Two individuals to be appointed by the mi-10 nority leader of the House of Representatives. SEC. 7. GAO STUDY. 12 (a) Study.—As soon as practicable after calendar year 2026, and every 5 years thereafter, the Comptroller General shall submit to Congress a report on family and 14 15 medical leave insurance benefits paid under section 4 for any month during the covered period. The report shall in-16 17 clude the following: 18 (1) An identification of the total number of ap-19 plications for such benefits filed for any month dur-20 ing the covered period, and the average number of 21 days occurring in the period beginning on the date 22 on which such an application is received and ending 23 on the date on which the initial determination of eli-

gibility with respect to the application is made.

- 1 (2) An identification of the total number of re2 quests for review of an initial adverse determination
  3 of eligibility for such benefits made during the cov4 ered period, and the average number of days occur5 ring in the period beginning on the date on which
  6 such review is requested and ending on the date on
  7 which the final determination of eligibility with re8 spect to such review is made.
  - (3) An identification of the total number of monthly benefit claim reports for such benefits filed during the covered period, and the average number of days occurring in the period beginning on the date on which such a claim report is received and ending on the date on which the initial determination of eligibility with respect to the claim report is made.
  - (4) An identification of the total number of requests for review of an initial adverse determination relating to a monthly benefit claim report for such benefits made during the covered period, and the average number of days occurring in the period beginning on the date on which such review is requested and ending on the date on which the final determination of eligibility with respect to such review is made.

1	(5) An identification of any excessive delay in
2	any of the periods described in paragraphs (1)
3	through (4), including—
4	(A) a description of the causes for such
5	delay; or
6	(B) information any correlation in such
7	delay to claimant demographics, industry sec-
8	tor, or qualifying reason.
9	(6) An identification of any additional data that
10	needs to be collected as part of the application proc-
11	ess for benefits to produce the report required under
12	this section.
13	(b) COVERED PERIOD.—In this section, the term
14	"covered period" means—
15	(1) with respect to the report due as soon as
16	practicable after calendar year 2026, such calendar
17	year; and
18	(2) with respect to the report due every 5 years
19	thereafter, the 5-calendar year period ending on De-
20	cember 31 of the year prior to the year in which
21	such report is due.