

119TH CONGRESS
1ST SESSION

H. R. 5908

To require Executive agencies to submit reports to Congress regarding employees who are furloughed during any period during which there is a lapse in appropriations, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 4, 2025

Mr. SCOTT FRANKLIN of Florida (for himself, Mr. WEBSTER of Florida, Ms. STEFANIK, Mr. CLINE, Mr. BUCHANAN, and Mr. FALLON) introduced the following bill; which was referred to the Committee on Oversight and Government Reform

A BILL

To require Executive agencies to submit reports to Congress regarding employees who are furloughed during any period during which there is a lapse in appropriations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Non-Essential Workers
5 Transparency Act”.

6 **SEC. 2. REPORTING REQUIREMENTS.**

7 (a) **DEFINITIONS.**—In this section:

1 (1) APPROPRIATE CONGRESSIONAL COMMIT-
2 TEES.—The term “appropriate congressional com-
3 mittees” means, with respect to an Executive agen-
4 cy—

5 (A) the Committee on Homeland Security
6 and Governmental Affairs of the Senate;

7 (B) the Committee on Oversight and Gov-
8 ernment Reform of the House of Representa-
9 tives; and

10 (C) any other committee of Congress with
11 jurisdiction with respect to the Executive agen-
12 cy.

13 (2) COVERED EMPLOYEE.—The term “covered
14 employee” means an employee of an Executive agen-
15 cy who is furloughed (as defined in section 7511(a)
16 of title 5, United States Code) during a covered pe-
17 riod with respect to that Executive agency.

18 (3) COVERED PERIOD.—The term “covered pe-
19 riod” means, with respect to an Executive agency, a
20 period beginning on the date which a lapse in appro-
21 priations with respect to such Executive agency be-
22 gins and ending on the date on which such lapse in
23 appropriation ends.

1 (4) EXECUTIVE AGENCY.—The term “Executive
2 agency” has the meaning given the term in section
3 105 of title 5, United States Code.

4 (b) REQUIREMENTS.—Not later than 30 days after
5 the date on which a covered period with respect to an Ex-
6 ecutive agency ends, the Under Secretary (or the equiva-
7 lent) of that Executive agency shall electronically submit
8 to the appropriate congressional committees with respect
9 to that Executive agency a report that contains—

10 (1) the total number of employees (including
11 contract employees) employed by the Executive
12 agency, as of the day before the day on which that
13 covered period began;

14 (2) the total amount expended by the Executive
15 agency on salaries of employees during the fiscal
16 year preceding the fiscal year in which that covered
17 period began;

18 (3) the total number of employees of the Execu-
19 tive agency who were covered employees during that
20 covered period;

21 (4) the sum obtained by adding the annual rate
22 of basic pay of each employee described in para-
23 graph (3);

1 (5) the total number of employees of the Execu-
2 tive agency who were not covered employees during
3 that covered period; and

4 (6) the sum obtained by adding the annual rate
5 of basic pay of each employee described in para-
6 graph (5).

7 (c) PROCEDURES.—

8 (1) CLASSIFICATION.—Each Executive agency
9 submitting a report under subsection (b), or an up-
10 date to such a report, shall submit that report or
11 update in unclassified form, but that report or up-
12 date may include a classified annex.

13 (2) PUBLICATION.—Not later than 30 days
14 after the date on which an appropriate congressional
15 committee receives a report submitted under sub-
16 section (b), that appropriate congressional com-
17 mittee shall publish the report on the website of the
18 appropriate congressional committee.

19 (d) ECONOMIC EFFECT REPORT.—Not later than 30
20 days after the date on which a covered period ends, the
21 Director of the Congressional Budget Office shall submit
22 to Congress and make publicly available on a website of
23 the Congressional Budget Office a report on the effects

- 1 on the economy of the United States of the lapse in appro-
- 2 priations occurring during such covered period.

