119TH CONGRESS 1ST SESSION

S. 1296

To amend the Higher Education Act of 1965 to strengthen disclosure requirements relating to foreign gifts and contracts, to prohibit contracts between institutions of higher education and certain foreign entities and countries of concern, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 3, 2025

Mr. Tillis (for himself, Mr. Cassidy, Mrs. Blackburn, Mrs. Capito, Mr. Cornyn, Ms. Ernst, Mr. Grassley, Mr. Scott of Florida, Mr. Ricketts, Mr. Schmitt, Ms. Lummis, and Mr. Risch) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To amend the Higher Education Act of 1965 to strengthen disclosure requirements relating to foreign gifts and contracts, to prohibit contracts between institutions of higher education and certain foreign entities and countries of concern, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Defending Education
- 5 Transparency and Ending Rogue Regimes Engaging in

1	Nefarious Transactions Act' or the "DETERRENT
2	Act".
3	SEC. 2. DISCLOSURES OF FOREIGN GIFTS.
4	(a) In General.—Section 117 of the Higher Edu-
5	cation Act of 1965 (20 U.S.C. 1011f) is amended to read
6	as follows:
7	"SEC. 117. DISCLOSURES OF FOREIGN GIFTS.
8	"(a) Disclosure Reports.—
9	"(1) Aggregate gifts and contract dis-
10	CLOSURES.—An institution shall file with the Sec-
11	retary, in accordance with subsection (b)(1), a dis-
12	closure report on July 31 of the calendar year imme-
13	diately following any calendar year in which—
14	"(A) the institution receives a gift from, or
15	enters into a contract with, a foreign source
16	(other than a foreign country of concern or for-
17	eign entity of concern)—
18	"(i) the value of which is \$50,000 or
19	more, considered alone or in combination
20	with all other gifts from, or contracts with,
21	that foreign source within the calendar
22	year; or
23	"(ii) the value of which is indetermi-
24	nate; or
25	"(B) the institution—

1	"(i) receives a gift from a foreign
2	country of concern or foreign entity of con-
3	cern, without regard to the value of such
4	gift; or

- "(ii) upon receiving a waiver under section 117A to enter into a contract with such a country or entity, enters into such contract, without regard to the value of such contract.
- "(2) Foreign source ownership or control Disclosures.—Notwithstanding paragraph (1), in the case of an institution that is substantially controlled (as described in section 668.174(c)(3) of title 34, Code of Federal Regulations) (or successor regulations) by a foreign source, the institution shall file with the Secretary, in accordance with subsection (b)(2), a disclosure report on July 31 of each year.
- "(3) TREATMENT OF AFFILIATED ENTITIES.—
 For purposes of this section, any gift to, or contract with, an affiliated entity of an institution shall be considered a gift to, or contract with, respectively, such institution.
- 24 "(b) Contents of Report.—

1	"(1) Gifts and contracts.—Each report to
2	the Secretary required under subsection (a)(1) shall
3	include the following:
4	"(A) With respect to a gift received from,
5	or a contract entered into with, any foreign
6	source—
7	"(i) the name of the individual, de-
8	partment, or other entity at the institution
9	receiving the gift or carrying out the con-
10	tract on behalf of the institution;
11	"(ii) any intended purpose of the gift
12	or contract communicated to the institu-
13	tion by the foreign source, and, as of the
14	date of filing such report, the manner in
15	which the institution intends to use such
16	gift or contract;
17	"(iii) in the case of a restricted or
18	conditional gift or contract, a description
19	of each restriction or condition that meets
20	the definition of the term 'restricted or
21	conditional gift or contract' in subsection
22	(f);
23	"(iv) with respect to such a gift—
24	"(I) the total fair market dollar
25	amount or dollar value of the gift, as

1	of the date of submission of such re-
2	port; and
3	"(II) the date on which the insti-
4	tution received such gift;
5	"(v) with respect to such a contract—
6	"(I) the total fair market dollar
7	amount or dollar value of the con-
8	tract, as of the date of submission of
9	such report;
10	"(II) the date on which the insti-
11	tution enters into such contract;
12	"(III) the date on which such
13	contract first takes effect;
14	"(IV) if the contract has a termi-
15	nation date, such termination date;
16	and
17	"(V) an assurance that the insti-
18	tution will—
19	"(aa) maintain an
20	unredacted copy of the contract
21	until the latest of—
22	"(AA) the date that is
23	5 years after the date on
24	which such contract first
25	takes effect;

1	"(BB) the date on
2	which the contract termi-
3	nates; or
4	"(CC) the last day of
5	any period that applicable
6	State law requires a copy of
7	such contract to be main-
8	tained; and
9	"(bb) upon request of the
10	Secretary during an investigation
11	under section 117C(a)(1),
12	produce such an unredacted copy
13	of the contract.
14	"(B) With respect to a gift received from,
15	or a contract entered into with, a foreign source
16	that is a foreign government (other than the
17	government of a foreign country of concern)—
18	"(i) the name of such foreign govern-
19	ment;
20	"(ii) the department, agency, office,
21	or division of such foreign government that
22	approved such gift or contract, as applica-
23	ble; and

1	"(iii) the physical mailing address of
2	such department, agency, office, or divi-
3	sion.
4	"(C) With respect to a gift received from,
5	or contract entered into with, a foreign source
6	other than a foreign government subject to the
7	requirements of subparagraph (B)—
8	"(i)(I) the legal name of the foreign
9	source; or
10	"(II) in the case of a gift received
11	from a foreign source that awarded such
12	gift to the institution as an agent de-
13	scribed in subsection (f)(4)(G) on behalf of
14	another foreign source—
15	"(aa) the legal name of the for-
16	eign source that awarded such gift;
17	and
18	"(bb) the legal name of the for-
19	eign source on whose behalf the gift
20	was awarded, or a statement certified
21	by a compliance officer in accordance
22	with section 117C(c) that the institu-
23	tion has reasonably attempted to ob-
24	tain such name;

1	"(ii) in the case of a foreign source
2	that is a natural person, each country of
3	citizenship of such person, or, if no such
4	country is known, the principal country of
5	residence of such person;
6	"(iii) in the case of a foreign source
7	that is a legal entity, the country in which
8	such entity is incorporated, or, if such in-
9	formation is not available, the principal
10	place of business of such entity;
11	"(iv) the physical mailing address of
12	such foreign source, or, if such address is
13	not available, a statement certified by a
14	compliance officer in accordance with sec-
15	tion 117C(c) that the institution has rea-
16	sonably attempted to obtain such address;
17	and
18	"(v) any affiliation of the foreign
19	source to an organization that is des-
20	ignated as a foreign terrorist organization
21	pursuant to section 219 of the Immigra-
22	tion and Nationality Act (8 U.S.C. 1189).
23	"(D) With respect to a contract entered
24	into with a foreign source that is a foreign

1	country of concern or a foreign entity of con-
2	cern—
3	"(i) a complete and unredacted copy
4	of the original contract, and if such origi-
5	nal contract is not in English, a translated
6	copy in accordance with subsection (c);
7	"(ii) a copy of the waiver received
8	under section 117A for such contract; and
9	"(iii) the statement submitted by the
10	institution for purposes of receiving such a
11	waiver under section $117A(b)(2)$.
12	"(E) With respect to a gift received from
13	a foreign source that is a foreign country of
14	concern or a foreign entity of concern, an as-
15	surance that the institution will—
16	"(i) in a case in which the institution
17	received documentation relating to such
18	gift, maintain such documentation until
19	the later of—
20	"(I) the date that is 5 years after
21	the date such gift was received by the
22	institution; or
23	"(II) the last day of any period
24	that applicable State law requires a

1	copy of such documentation to be
2	maintained; and
3	"(ii) upon request of the Secretary
4	during an investigation under section
5	117C(a)(1), produce such documentation.
6	"(2) Foreign source ownership or con-
7	TROL.—Each report to the Secretary required under
8	subsection (a)(2) shall contain—
9	"(A) the information required under para-
10	graph (1);
11	"(B) the legal name and the mailing ad-
12	dress of the foreign source that substantially
13	controls the institution as described in such
14	subsection;
15	"(C) the date on which the foreign source
16	assumed such substantial control; and
17	"(D) any changes in program or structure
18	of the institution of higher education resulting
19	from such substantial control.
20	"(c) Translation Requirements.—Any informa-
21	tion required to be disclosed under this section, or re-
22	quested by the Secretary pursuant to an investigation
23	under section 117C(a)(1), with respect to a gift or con-
24	tract that is not in English shall be translated into

1	English, for purposes of such disclosure or such investiga-
2	tion, by a person that is not—
3	"(1) a foreign source that awarded such gift or
4	entered into such contract; or
5	"(2) any other foreign source from an attrib-
6	utable country of a foreign source referred to in
7	paragraph (1).
8	"(d) Public Inspection.—
9	"(1) Database requirement.—Beginning not
10	later than May 31 of the calendar year following the
11	date of enactment of the DETERRENT Act, the
12	Secretary shall—
13	"(A) establish and maintain a searchable
14	database on a website of the Department, under
15	which all reports submitted under this section
16	(including, to the extent practicable, any report
17	submitted under this section before the date of
18	enactment of the DETERRENT Act)—
19	"(i) are made publicly available (in
20	electronic and downloadable format), in-
21	cluding any information provided in such
22	reports (other than the information prohib-
23	ited from being publicly disclosed pursuant
24	to paragraph (2));

1	"(ii) can be individually identified and
2	compared; and
3	"(iii) to the extent practicable, are
4	searchable and sortable—
5	"(I) by the institution that filed
6	such report;
7	"(II) by the date on which the in-
8	stitution filed such report;
9	"(III) by the date on which the
10	institution received the gift which is
11	the subject of the report;
12	"(IV) by the date on which the
13	institution enters into the contract
14	which is the subject of the report;
15	"(V) by the date on which such
16	contract first takes effect;
17	"(VI) by the attributable country
18	of such gift or contract;
19	"(VII) by the name of the foreign
20	source;
21	"(VIII) by the information de-
22	scribed in subparagraph (C)(i); and
23	"(IX) by the information de-
24	scribed in subparagraph (C)(ii);

1	"(B) not later than 30 days after receipt
2	of a disclosure report under this section, include
3	such report in such database;
4	"(C) indicate, as part of the public record
5	of a report included in such database, whether
6	the report is with respect to a gift received
7	from, or a contract entered into with—
8	"(i) a foreign source that is a foreign
9	government; or
10	"(ii) a foreign source that is not a for-
11	eign government; and
12	"(D) with respect to a disclosure report
13	that does not include the name or address of a
14	foreign source, indicate, as part of the public
15	record of such report included in such database,
16	that such report did not include such informa-
17	tion.
18	"(2) Application of federal privacy law;
19	PROTECTIONS FOR NATURAL PERSONS.—
20	"(A) APPLICATION OF FEDERAL PRIVACY
21	LAW.—Except as provided in subparagraph (B),
22	a disclosure report filed pursuant to this section
23	is not subject to Federal privacy law (including
24	any exemption from disclosure described in sec-
25	tion 552(b) of title 5, United States Code).

1	"(B) Protections for natural per-
2	SONS.—
3	"(i) In general.—Except as pro-
4	vided in clause (ii), with respect to a dis-
5	closure report filed under this section, the
6	name or address (other than the attrib-
7	utable country) of a foreign source that is
8	a natural person—
9	"(I) may not be publicly dis-
10	closed; and
11	"(II) is exempt from disclosure
12	under subsection (b)(3) of section 552
13	of title 5, United States Code (com-
14	monly referred to as the Freedom of
15	Information Act).
16	"(ii) Exceptions for contracts
17	WITH A FOREIGN COUNTRY OF CONCERN
18	OR FOREIGN ENTITY OF CONCERN.—
19	Clause (i) shall not apply to a disclosure
20	report filed pursuant to this section that
21	contains information with respect to a con-
22	tract described in subsection (a)(1)(B)(ii)
23	entered into with a foreign country of con-
24	cern or foreign entity of concern.

1	"(e) Interagency Information Sharing.—Not-
2	withstanding any other provision of law, not later than
3	30 days after receiving a disclosure report from an institu-
4	tion in compliance with this section, the Secretary shall
5	transmit an unredacted copy of such report (including the
6	name and address of a foreign source disclosed in such
7	report) to the Director of the Federal Bureau of Investiga-
8	tion, the Director of National Intelligence, the Director
9	of the Central Intelligence Agency, the Secretary of State,
10	the Secretary of Defense, the Attorney General, the Sec-
11	retary of Commerce, the Secretary of Homeland Security,
12	the Secretary of Energy, the Director of the National
13	Science Foundation, and the Director of the National In-
14	stitutes of Health.
15	"(f) Definitions.—In this section:
16	"(1) Affiliated entity.—The term 'affiliated
17	entity', when used with respect to an institution,
18	means an entity or organization that operates pri-
19	marily for the benefit of, or under the auspices of,
20	such institution, such as a foundation of the institu-
21	tion, or an educational, cultural, or language entity.
22	"(2) Attributable country.—The term 'at-
23	tributable country' means—
24	"(A) the country of citizenship of a foreign
25	source who is a natural person, or, if such

1	country is unknown, the principal residence of
2	such foreign source; or
3	"(B) the country of incorporation of a for-
4	eign source that is a legal entity, or, if such
5	country is unknown, the principal place of busi-
6	ness (as applicable) of such foreign source.
7	"(3) Contract.—The term 'contract'—
8	"(A) means—
9	"(i) any agreement for the acquisition
10	by purchase, lease, or barter of property
11	(including intellectual property) or services
12	by the foreign source;
13	"(ii) except as provided in subpara-
14	graph (B)(ii), any agreement for the acqui-
15	sition by purchase, lease, or barter of prop-
16	erty (including intellectual property) or
17	services from a foreign source; and
18	"(iii) any affiliation, agreement, or
19	similar transaction with a foreign source
20	that involves the use or exchange of an in-
21	stitution's name, likeness, time, services, or
22	resources; and
23	"(B) does not include—
24	"(i) an agreement made between an
25	institution and a foreign source regarding

1	any payment of one or more elements of a
2	student's cost of attendance (as such term
3	is defined in section 472), unless such ar
4	agreement is made for more than 15 stu-
5	dents or is made under a restricted or con-
6	ditional contract;
7	"(ii) an arms-length agreement for
8	the acquisition by purchase, lease, or bar-
9	ter of property (including intellectual prop-
10	erty) or services from a foreign source that
11	is not a foreign country of concern or a
12	foreign entity of concern; or
13	"(iii) any assignment or license of a
14	granted intellectual property right (includ-
15	ing a patent, trademark, or copyright) that
16	is not associated with a category listed in
17	the Commerce Control List maintained by
18	the Bureau of Industry and Security of the
19	Department of Commerce and set forth in
20	Supplement No. 1 to part 774 of title 15
21	Code of Federal Regulations (or successor
22	regulations).
23	"(4) Foreign source.—The term 'foreign
24	source' means—

1	"(A) a foreign government, including an
2	agency of a foreign government;
3	"(B) a legal entity, governmental or other-
4	wise, created under the laws of a foreign state
5	or states;
6	"(C) a legal entity, governmental or other-
7	wise, substantially controlled (as described in
8	section 668.174(c)(3) of title 34, Code of Fed-
9	eral Regulations) (or successor regulations) by
10	a foreign source;
11	"(D) a natural person who is not a citizen
12	or a national of the United States or a trust
13	territory or protectorate thereof;
14	"(E) an international organization (as
15	such term is defined in the International Orga-
16	nizations Immunities Act (22 U.S.C. 288));
17	"(F) a person who is an agent of a foreign
18	principal (as such term is defined in section 1
19	of the Foreign Agents Registration Act of 1938
20	(22 U.S.C. 611)); or
21	"(G) an agent of any of the entities de-
22	scribed in subparagraphs (A) through (F), in-
23	cluding—

1	"(i) a subsidiary or affiliate of a for-
2	eign legal entity, acting on behalf of such
3	an entity; and
4	"(ii) a person that operates primarily
5	for the benefit of, or under the auspices of,
6	such an entity, such as a foundation of
7	such entity, or an educational, cultural, or
8	language entity.
9	"(5) GIFT.—The term 'gift'—
10	"(A) means any gift of money, property
11	(including intellectual property), resources,
12	staff, or services; and
13	"(B) does not include—
14	"(i) any payment of one or more ele-
15	ments of a student's cost of attendance (as
16	such term is defined in section 472) to an
17	institution by, or scholarship from, a for-
18	eign source who is a natural person, acting
19	in their individual capacity and not as an
20	agent for, at the request or direction of, or
21	on behalf of, any person or entity (except
22	the student), made for not more than 15
23	students, and that is not made under a re-
24	stricted or conditional contract with such
25	foreign source;

1	"(ii) any assignment or license of a
2	granted intellectual property right (includ-
3	ing a patent, trademark, or copyright) that
4	is not associated with a category listed in
5	the Commerce Control List maintained by
6	the Bureau of Industry and Security of the
7	Department of Commerce and set forth in
8	Supplement No. 1 to part 774 of title 15,
9	Code of Federal Regulations (or successor
10	regulations); or
11	"(iii) decorations (as such term is de-
12	fined in section 7342(a) of title 5, United
13	States Code).
14	"(6) Restricted or conditional gift or
15	CONTRACT.—The term 'restricted or conditional gift
16	or contract' means any endowment, gift, grant, con-
17	tract, award, present, or property (including intellec-
18	tual property) of any kind which includes provisions
19	regarding—
20	"(A) the employment, assignment, or ter-
21	mination of faculty;
22	"(B) the establishment of, or the provision
23	of funding for, departments, centers, institutes,
24	instructional programs, research or lecture pro-
25	grams, or new faculty positions;

1	"(C) the selection, admission, or education
2	of students; or
3	"(D) the award of grants, loans, scholar-
4	ships, fellowships, or other forms of financial
5	aid restricted to students of a specified country,
6	religion, sex, ethnic origin, or political opin-
7	ion.".
8	(b) Prohibition on Contracts With Certain
9	FOREIGN ENTITIES AND COUNTRIES.—Part B of title I
10	of the Higher Education Act of 1965 (20 U.S.C. 1011
11	et seq.) is amended by inserting after section 117 the fol-
12	lowing:
13	"SEC. 117A. PROHIBITION ON CONTRACTS WITH CERTAIN
14	FOREIGN ENTITIES AND COUNTRIES.
15	"(a) In General.—An institution shall not enter
16	into a contract with a foreign country of concern or a for-
17	eign entity of concern.
18	"(b) Waivers.—
19	"(1) In general.—A waiver issued under this
20	section to an institution with respect to a contract
21	shall only—
22	"(A) waive the prohibition under sub-
23	section (a) for a 1-year period; and

1	"(B) apply to the terms and conditions of
2	the proposed contract submitted as part of the
3	request for such waiver.
4	"(2) Submission.—
5	"(A) First waiver requests.—
6	"(i) In General.—An institution
7	that desires to enter into a contract with
8	a foreign entity of concern or a foreign
9	country of concern may submit to the Sec-
10	retary, not later than 120 days before the
11	institution enters into such a contract, a
12	request to waive the prohibition under sub-
13	section (a) with respect to such contract.
14	"(ii) Contents of Waiver Re-
15	QUEST.—A waiver request submitted by an
16	institution under clause (i) shall include—
17	``(I) the complete and unredacted
18	text of the proposed contract for
19	which the waiver is being requested,
20	and if such original contract is not in
21	English, a translated copy of the text
22	into English (in a manner that com-
23	plies with section 117(c)); and
24	"(II) a statement that—

1	"(aa) is certified by a com-
2	pliance officer of the institution
3	designated in accordance with
4	section 117C(c); and
5	"(bb) includes information
6	that demonstrates that such con-
7	tract—
8	"(AA) is for the benefit
9	of the institution's mission
10	and students; and
11	"(BB) will promote the
12	security, stability, and eco-
13	nomic vitality of the United
14	States.
15	"(B) Renewal waiver requests.—
16	"(i) In General.—An institution
17	that, pursuant to a waiver issued under
18	this section, has entered into a contract,
19	the term of which is longer than the 1-year
20	waiver period and the terms and conditions
21	of which remain the same as the proposed
22	contract submitted as part of the request
23	for such waiver may submit, not later than
24	120 days before the expiration of such
25	waiver period, a request for a renewal of

1	such waiver for an additional 1-year period
2	(which shall include any information re-
3	quested by the Secretary).
4	"(ii) TERMINATION.—If the institu-
5	tion fails to submit a request under clause
6	(i) or is not granted a renewal under such
7	clause, such institution shall terminate
8	such contract on the last day of the origi-
9	nal 1-year waiver period.
10	"(3) WAIVER ISSUANCE.—The Secretary—
11	"(A) not later than 60 days before an in-
12	stitution enters into a contract pursuant to a
13	waiver request under paragraph (2)(A), or be-
14	fore a contract described in paragraph (2)(B)(i)
15	is renewed pursuant to a renewal request under
16	such paragraph, shall notify the institution—
17	"(i) if the waiver or renewal will be
18	issued by the Secretary; and
19	"(ii) in a case in which the waiver or
20	renewal will be issued, the date on which
21	the 1-year waiver period starts; and
22	"(B) may only issue a waiver under this
23	section to an institution if the Secretary deter-
24	mines, in consultation with each individual list-

1	ed in section 117(e), that the contract for which
2	the waiver is being requested—
3	"(i) is for the benefit of the institu-
4	tion's mission and students; and
5	"(ii) will promote the security, sta-
6	bility, and economic vitality of the United
7	States.
8	"(4) DISCLOSURE.—Not less than 2 weeks
9	prior to issuing a waiver under paragraph (2), the
10	Secretary shall notify the authorizing committees of
11	the intent to issue the waiver, including a justifica-
12	tion for the waiver.
13	"(c) Designation During Contract Term.—In
14	the case of an institution that enters into a contract with
15	a foreign source that is not a foreign country of concern
16	or a foreign entity of concern but which, during the term
17	of such contract, is designated as a foreign country of con-
18	cern or foreign entity of concern, such institution shall ter-
19	minate such contract not later than 60 days after the Sec-
20	retary notifies the institution of such designation.
21	"(d) Contracts Prior to Date of Enactment.—
22	"(1) In general.—In the case of an institu-
23	tion that has entered into a contract with a foreign
24	country of concern or foreign entity of concern prior

1	to the date of enactment of the DETERRENT
2	Act—
3	"(A) the institution shall as soon as prac-
4	ticable, but not later than 30 days after such
5	date of enactment, submit to the Secretary a
6	waiver request in accordance with clause (ii) of
7	subsection $(b)(2)(A)$; and
8	"(B) the Secretary shall, upon receipt of
9	the request submitted under such clause, issue
10	a waiver to the institution for a period begin-
11	ning on the date on which the waiver is issued
12	and ending on the sooner of—
13	"(i) the date that is 1 year after the
14	date of enactment of the DETERRENT
15	Act; or
16	"(ii) the date on which the contract
17	terminates.
18	"(2) Renewal.—An institution that has en-
19	tered into a contract described in paragraph (1), the
20	term of which is longer than the waiver period de-
21	scribed in subparagraph (B) of such paragraph and
22	the terms and conditions of which remain the same
23	as the contract submitted as part of the request re-
24	quired under subparagraph (A) of such paragraph,
25	may submit a request for renewal of the waiver

1	issued under such paragraph in accordance with
2	subsection $(b)(2)(B)$.
3	"(e) Contract Defined.—The term 'contract' has
4	the meaning given such term in section 117(f).".
5	(c) Interagency Information Sharing.—Not-
6	withstanding any other provision of law, not later than
7	90 days after the date of enactment of this Act, the Sec-
8	retary of Education shall transmit to each individual listed
9	in section 117(e) of the Higher Education Act of 1965,
10	as amended by this Act—
11	(1) an unredacted copy of each report (includ-
12	ing the name and address of a foreign source dis-
13	closed in such report) received by the Department of
14	Education under section 117 of the Higher Edu-
15	eation Act of 1965 (20 U.S.C. 1011f) prior to the
16	date of enactment of this Act; and
17	(2) any report, document, or other record gen-
18	erated by the Department of Education in the
19	course of an investigation—
20	(A) of an institution with respect to the
21	compliance of such institution with such sec-
22	tion; and
23	(B) initiated prior to the date of enactment
24	of this Act.

1	SEC. 3. POLICY REGARDING CONFLICTS OF INTEREST
2	FROM FOREIGN GIFTS AND CONTRACTS.
3	The Higher Education Act of 1965 (20 U.S.C. 1001
4	et seq.), as amended by the preceding section, is further
5	amended by inserting after section 117A the following:
6	"SEC. 117B. INSTITUTIONAL POLICY REGARDING FOREIGN
7	GIFTS AND CONTRACTS TO FACULTY AND
8	STAFF.
9	"(a) REQUIREMENT TO MAINTAIN POLICY AND
10	Database.—Beginning not later than 90 days after the
11	date of enactment of the DETERRENT Act, each institu-
12	tion described in subsection (b) shall maintain—
13	"(1) a policy requiring covered individuals at
14	the institution and covered individuals at affiliated
15	entities of the institution to disclose in a report to
16	such institution by July 31 of each calendar year
17	that begins after the year in which such enactment
18	date occurs—
19	"(A) any gift received from a foreign
20	source in the previous calendar year, the value
21	of which is greater than the minimal value (as
22	such term is defined in section 7342(a) of title
23	5, United States Code) or is of indeterminate
24	value, and including the date on which the gift
25	was received;

"(B) any contract with a foreign source (other than a foreign country of concern or foreign entity of concern) entered into or in effect during the previous calendar year, the value of which is \$5,000 or more, considered alone or in combination with all other contracts with that foreign source within the calendar year, and including the date on which such contract is entered into, the date on which the contract first takes effect, and, as applicable, the date on which such contract terminates;

"(C) any contract with a foreign source (other than a foreign country of concern or foreign entity of concern) entered into or in effect during the previous calendar year that has an indeterminate monetary value, and including the date on which such contract is entered into, the date on which the contract first takes effect, and, as applicable, the date on which such contract terminates; and

"(D) any contract entered into or in effect with a foreign country of concern or foreign entity of concern during the previous calendar year, the value of which is \$0 or more or which

1	has an indeterminate monetary value, and in-
2	cluding—
3	"(i) the date on which such contract
4	is entered into;
5	"(ii) the date on which the contract
6	first takes effect;
7	"(iii) if the contract has a termination
8	date, such termination date; and
9	"(iv) the full text of such contract and
10	any addenda;
11	"(2) a publicly available and searchable data-
12	base (in electronic and downloadable format), on a
13	website of the institution, of the information re-
14	quired to be disclosed under paragraph (1) (other
15	than the information prohibited from public disclo-
16	sure pursuant to subsection (c)) that—
17	"(A) makes available the information dis-
18	closed under paragraph (1) (other than the in-
19	formation prohibited from public disclosure pur-
20	suant to subsection (c)) beginning on the date
21	that is 30 days after receipt of the report under
22	such paragraph containing such information
23	and until the latest of—
24	"(i) the date that is 5 years after the
25	date on which—

1	"(I) a gift referred to in para-
2	graph (1)(A) is received; or
3	"(II) a contract referred to in
4	subparagraph (B), (C), or (D) of
5	paragraph (1) first takes effect;
6	"(ii) the date on which a contract re-
7	ferred to in subparagraph (B), (C), or (D)
8	of paragraph (1) terminates; or
9	"(iii) the last day of any period that
10	applicable State law requires a copy of
11	such contract to be maintained; and
12	"(B) is searchable and sortable—
13	"(i) if the subject of the disclosure is
14	a gift, by the date on which the gift is re-
15	ceived;
16	"(ii) if the subject of the disclosure is
17	a contract—
18	"(I) by the date on which such
19	contract is entered into; and
20	"(II) by the date on which such
21	contract first takes effect;
22	"(iii) by the attributable country with
23	respect to which information is being dis-
24	closed;

1	"(iv)(I) if the covered individual at an
2	institution is making the disclosure, by the
3	most specific division of the institution
4	(such as the department, school, or college)
5	that the covered individual is in; and
6	"(II) if the covered individual at the
7	affiliated entity of the institution is making
8	the disclosure, by the name of such affili-
9	ated entity;
10	"(v) by the name of the foreign
11	source; and
12	"(3) an effective plan to identify and manage
13	potential information gathering by foreign sources
14	through espionage targeting covered individuals that
15	may arise from gifts received from, or contracts en-
16	tered into with, a foreign source, including through
17	the use of—
18	"(A) periodic communications;
19	"(B) accurate reporting under paragraph
20	(2) of the information required to be disclosed
21	under paragraph (1); and
22	"(C) enforcement of the policy described in
23	paragraph (1); and
24	"(4) for purposes of investigations under sec-
25	tion 117C(a)(1), a record of the name of each indi-

1	vidual who makes a disclosure under paragraph (1)
2	and each report disclosed under such paragraph.
3	"(b) Institutions.—An institution shall be subject
4	to the requirements of this section if such institution—
5	"(1) received more than \$50,000,000 in Fed-
6	eral funds in any of the previous five calendar years
7	to support (in whole or in part) research and devel-
8	opment (as determined by the institution and meas-
9	ured by the Higher Education Research and Devel-
10	opment Survey of the National Center for Science
11	and Engineering Statistics); or
12	"(2) receives funds under title VI.
13	"(c) Application of Federal Privacy Law; Pro-
14	TECTIONS FOR NATURAL PERSONS.—
15	"(1) Application of Federal Privacy
16	LAW.—Except as provided in paragraph (2), a dis-
17	closure made pursuant to this section is not subject
18	to Federal privacy law.
19	"(2) Protections for natural persons.—
20	"(A) In general.—Except as provided in
21	subparagraph (B), with respect to a disclosure
22	made pursuant to this section, the following
23	may not be publicly disclosed:

1	"(i) The name or address (other than
2	the attributable country) of a foreign
3	source that is a natural person.
4	"(ii) The name or any other person-
5	ally identifiable information of a covered
6	individual making such disclosure.
7	"(B) Exceptions for contracts with
8	A FOREIGN COUNTRY OF CONCERN OR FOREIGN
9	ENTITY OF CONCERN.—Subparagraph (A) shall
10	not apply to a disclosure made pursuant to this
11	section that contains information with respect
12	to a contract entered into with a foreign coun-
13	try of concern or foreign entity of concern.
14	"(d) Definitions.—In this section—
15	"(1) the terms 'affiliated entity', 'attributable
16	country', 'foreign source', and 'gift' have the mean-
17	ings given such terms in section 117(f);
18	"(2) the term 'contract'—
19	"(A) means—
20	"(i) any agreement for the acquisition
21	by purchase, lease, or barter of property
22	(including intellectual property) or services
23	by the foreign source;
24	"(ii) except as provided in subpara-
25	graph (B), any agreement for the acquisi-

1	tion by purchase, lease, or barter of prop-
2	erty (including intellectual property) or
3	services from a foreign source; and
4	"(iii) any affiliation, agreement, or
5	similar transaction with a foreign source
6	that involves the use or exchange of a cov-
7	ered individual's name, likeness, time, serv-
8	ices, or resources; and
9	"(B) does not include—
10	"(i) an arms-length agreement for the
11	acquisition by purchase, lease, or barter of
12	property (including intellectual property)
13	or services from a foreign source that is
14	not a foreign country of concern or a for-
15	eign entity of concern; and
16	"(ii) any assignment or license of a
17	granted intellectual property right (includ-
18	ing a patent, trademark, or copyright) that
19	is not associated with a category listed in
20	the Commerce Control List maintained by
21	the Bureau of Industry and Security of the
22	Department of Commerce and set forth in
23	Supplement No. 1 to part 774 of title 15,
24	Code of Federal Regulations (or successor
25	regulations); and

1	"(3) the term 'covered individual'—
2	"(A) has the meaning given such term in
3	section 223(d) of the William M. (Mac) Thorn-
4	berry National Defense Authorization Act for
5	Fiscal Year 2021 (42 U.S.C. 6605); and
6	"(B) shall be interpreted in accordance
7	with the Guidance for Implementing National
8	Security Presidential Memorandum 33 (NSPM-
9	33) on National Security Strategy for United
10	States Government-Supported Research and
11	Development published by the Subcommittee on
12	Research Security and the Joint Committee on
13	the Research Environment in January 2022 (or
14	any successor guidance).".
15	SEC. 4. ENFORCEMENT AND OTHER GENERAL PROVISIONS.
16	(a) Enforcement and Other General Provi-
17	SIONS.—The Higher Education Act of 1965 (20 U.S.C.
18	1001 et seq.), as amended by this Act, is further amended
19	by inserting after section 117B the following:
20	"SEC. 117C. ENFORCEMENT; SINGLE POINT-OF-CONTACT;
21	INSTITUTIONAL REQUIREMENTS.
22	"(a) Enforcement.—
23	"(1) Investigation.—The Secretary (acting
24	through the General Counsel of the Department)
25	shall conduct investigations of possible violations of

sections 117, 117A, 117B, and subsection (c) of this section by institutions and, whenever it appears that an institution has knowingly or willfully failed to comply with a requirement of any of such provisions (including any rule or regulation promulgated under any such provision), shall request that the Attorney General bring a civil action in accordance with paragraph (2).

"(2) CIVIL ACTION.—Whenever it appears that an institution has knowingly or willfully failed to comply with a requirement of any of the provisions listed in paragraph (1) (including any rule or regulation promulgated under any such provision) based on an investigation under such paragraph, a civil action shall be brought by the Attorney General, at the request of the Secretary, in an appropriate district court of the United States, or the appropriate United States court of any territory or other place subject to the jurisdiction of the United States, to request such court to compel compliance with the requirement of the provision that has been violated.

"(3) Costs and other fines.—An institution that is compelled to comply with a requirement of a provision listed in paragraph (1) pursuant to paragraph (2) shall—

1	"(A) pay to the Treasury of the United
2	States the full costs to the United States of ob-
3	taining compliance with the requirement of such
4	provision, including all associated costs of inves-
5	tigation and enforcement; and
6	"(B) if applicable, be subject to the appli-
7	cable fines described in paragraph (4).
8	"(4) Fines for violations.—The Secretary
9	shall impose a fine on an institution that is com-
10	pelled to comply with a requirement of a section list-
11	ed in paragraph (1) pursuant to paragraph (2) as
12	follows:
13	"(A) SECTION 117.—
14	"(i) First-time violations.—In the
15	case of an institution that is compelled to
16	comply with a requirement of section 117
17	pursuant to a civil action described in
18	paragraph (2), and that has not previously
19	been compelled to comply with any such
20	requirement pursuant to such a civil ac-
21	tion, the Secretary shall impose a fine on
22	the institution for such violation as follows:
23	"(I) In the case of an institution
24	that knowingly or willfully fails to
25	comply with a reporting requirement

1	under subsection $(a)(1)$ of section
2	117, such fine shall be in an amount
3	that is—
4	"(aa) for each gift or con-
5	tract with determinable value
6	that is the subject of such a fail-
7	ure to comply, the greater of—
8	"(AA) \$50,000; or
9	"(BB) the monetary
10	value of such gift or con-
11	tract; or
12	"(bb) for each gift or con-
13	tract of no value or of indeter-
14	minable value, not less than 1
15	percent and not more than 10
16	percent of the total amount of
17	Federal funds received by the in-
18	stitution under this Act for the
19	most recent fiscal year.
20	"(II) In the case of an institution
21	that knowingly or willfully fails to
22	comply with the reporting requirement
23	under subsection (a)(2) of section
24	117, such fine shall be in an amount
25	that is not less than 10 percent of the

1	total amount of Federal funds re-
2	ceived by the institution under this
3	Act for the most recent fiscal year.
4	"(ii) Subsequent violations.—In
5	the case of an institution that has pre-
6	viously been compelled to comply with a re-
7	quirement of section 117 pursuant to a
8	civil action described in paragraph (2), and
9	is subsequently compelled to comply with
10	such a requirement pursuant to a subse-
11	quent civil action described in paragraph
12	(2), the Secretary shall impose a fine on
13	the institution as follows:
14	"(I) In the case of an institution
15	that knowingly or willfully fails to
16	comply with a reporting requirement
17	under subsection $(a)(1)$ of section
18	117, such fine shall be in an amount
19	that is—
20	"(aa) for each gift or con-
21	tract with determinable value
22	that is the subject of such a fail-
23	ure to comply, the greater of—
24	"(AA) \$100,000; or

1	"(BB) twice the mone-
2	tary value of such gift or
3	contract; or
4	"(bb) for each gift or con-
5	tract of no value or of indeter-
6	minable value, not less than 5
7	percent and not more than 10
8	percent of the total amount of
9	Federal funds received by the in-
10	stitution under this Act for the
11	most recent fiscal year.
12	"(II) In the case of an institution
13	that knowingly or willfully fails to
14	comply with a reporting requirement
15	under subsection (a)(2) of section
16	117, such fine shall be in an amount
17	that is not less than 20 percent of the
18	total amount of Federal funds re-
19	ceived by the institution under this
20	Act for the most recent fiscal year.
21	"(B) Section 117A.—
22	"(i) FIRST-TIME VIOLATIONS.—In the
23	case of an institution that is compelled to
24	comply with a requirement of section 117A
25	pursuant to a civil action described in

paragraph (2), and that has not previously been compelled to comply with any such requirement pursuant to such a civil action, the Secretary shall impose a fine on the institution in an amount that is not less than 5 percent and not more than 10 percent of the total amount of Federal funds received by the institution under this Act for the most recent fiscal year.

"(ii) Subsequent violations.—In the case of an institution that has previously been compelled to comply with a requirement of section 117A pursuant to a civil action described in paragraph (2), and is subsequently compelled to comply with such a requirement pursuant to a subsequent civil action described in paragraph (2), the Secretary shall impose a fine on the institution in an amount that is not less than 20 percent of the total amount of Federal funds received by the institution under this Act for the most recent fiscal year.

24 "(C) Section 117B.—

"(i) FIRST-TIME VIOLATIONS.—In the 1 2 case of an institution that is compelled to comply with a requirement of section 117B 3 4 pursuant to a civil action described in paragraph (2), and that has not previously 6 been compelled to comply with any such 7 requirement pursuant to such a civil ac-8 tion, the Secretary shall impose a fine on 9 the institution for such violation in an 10 amount that is the greater of— "(I) \$250,000; or 11 12 "(II) the total amount of gifts or 13 contracts that the institution is com-14 pelled to report pursuant to such civil 15 action. "(ii) Subsequent violations.—In 16 17 the case of an institution that has pre-18 viously been compelled to comply with a re-19 quirement of section 117B pursuant to a 20 civil action described in paragraph (2), and 21 is subsequently compelled to comply with 22 such a requirement pursuant to a subse-23 quent civil action described in paragraph

(2), the Secretary shall impose a fine on

24

1	the institution in an amount that is the
2	greater of—
3	"(I) \$500,000; or
4	"(II) twice the total amount of
5	gifts or contracts that the institution
6	is compelled to report pursuant to
7	such civil action.
8	"(D) Ineligibility for waiver.—In the
9	case of an institution that is fined pursuant to
10	subparagraph (A)(ii), (B)(ii), or (C)(ii), the
11	Secretary shall prohibit the institution from ob-
12	taining a waiver, or a renewal of a waiver,
13	under section 117A.
14	"(b) Single Point-of-Contact at the Depart-
15	MENT.—The Secretary shall maintain a single point-of-
16	contact at the Department to—
17	"(1) receive and respond to inquiries and re-
18	quests for technical assistance from institutions re-
19	garding compliance with the requirements of sec-
20	tions 117, 117A, 117B, and subsection (c) of this
21	section;
22	"(2) coordinate and implement technical im-
23	provements to the database described in section
24	117(d)(1), including—

1	"(A) improving upload functionality by al-
2	lowing for batch reporting, including by allow-
3	ing institutions to upload one file with all re-
4	quired information into the database;
5	"(B) publishing and maintaining a data-
6	base users guide, which shall be reviewed and
7	updated as practicable but not less than annu-
8	ally, including information on how to edit an
9	entry and how to report errors;
10	"(C) creating a standing user group (to
11	which chapter 10 of title 5, United States Code,
12	shall not apply) to discuss possible database im-
13	provements, which group shall—
14	"(i) include at least—
15	"(I) 3 members representing
16	public institutions with high or very
17	high levels of research activity (as de-
18	fined by the National Center for Edu-
19	cation Statistics);
20	"(II) 2 members representing
21	private, nonprofit institutions with
22	high or very high levels of research
23	activity (as so defined);
24	"(III) 2 members representing
25	proprietary institutions of higher edu-

1	cation (as defined in section 102(b));
2	and
3	"(IV) 2 members representing
4	area career and technical education
5	schools (as defined in subparagraph
6	(C) or (D) of section 3(3) of the Carl
7	D. Perkins Career and Technical
8	Education Act of 2006 (20 U.S.C.
9	2302(3))); and
10	"(ii) meet at least twice a year with
11	officials from the Department to discuss
12	possible database improvements;
13	"(D) publishing, on a publicly available
14	website, recommended database improvements
15	following each meeting described in subpara-
16	graph (C)(ii); and
17	"(E) responding, on a publicly available
18	website, to each recommendation published
19	under subparagraph (D) as to whether or not
20	the Department will implement the rec-
21	ommendation, including the rationale for either
22	approving or rejecting the recommendation;
23	"(3) provide, every 90 days after the date of en-
24	actment of the DETERRENT Act, status updates

1	on any pending or completed investigations and civil
2	actions under subsection (a)(1) to—
3	"(A) the authorizing committees; and
4	"(B) any institution that is the subject of
5	such investigation or action;
6	"(4) maintain, on a publicly accessible
7	website—
8	"(A) a full comprehensive list of all foreign
9	countries of concern and foreign entities of con-
10	cern; and
11	"(B) the date on which the last update was
12	made to such list; and
13	"(5) not later than 7 days after making an up-
14	date to the list maintained under paragraph (4)(A),
15	notify each institution required to comply with the
16	sections listed in paragraph (1) of such update.
17	"(c) Institutional Requirements for Compli-
18	ANCE OFFICERS AND INSTITUTIONAL POLICY REQUIRE-
19	MENTS.—
20	"(1) In general.—An institution that is re-
21	quired to file a report under section 117, that is
22	seeking a waiver under section 117A, or that is sub-
23	ject to the requirements of section 117B, shall, not
24	later than the earlier of the date on which the insti-
25	tution files the first report under section 117, re-

1	quests the institution's first waiver under section
2	117A, or first fulfills the requirements of section
3	117B—
4	"(A) establish an institutional policy that
5	the institution shall follow in meeting the re-
6	quirements of sections 117, 117A, and 117B;
7	and
8	"(B) designate and maintain at least one,
9	but not more than three, current employees or
10	legally authorized agents of such institution to
11	serve as compliance officers to carry out the re-
12	quirements listed in paragraph (2).
13	"(2) Duties of compliance officers.—A
14	compliance officer designated by an institution under
15	paragraph (1)(B) shall certify—
16	"(A) whenever the institution is required
17	to file a report under section 117—
18	"(i) the institution's accurate compli-
19	ance with the reporting requirements
20	under such section;
21	"(ii) that the institution, in filing such
22	report under section 117—
23	"(I) followed the institutional
24	policy established under paragraph
25	(1)(A) applicable to such section; and

1	"(II) conducted good faith efforts
2	and reasonable due diligence to ensure
3	that accurate information is provided
4	in such report; and
5	"(iii) in the case of a report under
6	section 117, any statements by the institu-
7	tion required to be certified by such an of-
8	ficer under clause (i) or (iv) of section
9	117(b)(1)(C); and
10	"(B) whenever the institution requests a
11	waiver under section 117A—
12	"(i) that the institution—
13	"(I) is in compliance with the re-
14	quirements of such section; and
15	"(II) followed the institutional
16	policy established under paragraph
17	(1)(A) applicable to such section; and
18	"(ii) the statement by the institution
19	required to be certified by such an officer
20	under section $117A(b)(2)(A)(ii)(II)$; and
21	"(C) whenever the institution is subject to
22	the requirements of section 117B, that the in-
23	stitution—
24	"(i) is in compliance with the require-
25	ments of such section; and

1	"(ii) followed the institutional policy
2	established under paragraph (1)(A) appli-
3	cable to such section.
4	"(d) Definitions.—For purposes of sections 117,
5	117A, 117B, and this section:
6	"(1) Foreign country of concern.—The
7	term 'foreign country of concern' means the fol-
8	lowing:
9	"(A) Any covered nation defined in section
10	4872 of title 10, United States Code.
11	"(B) Any country the Secretary, in con-
12	sultation with the Secretary of Defense, the
13	Secretary of State, and the Director of National
14	Intelligence, determines, for purposes of sec-
15	tions 117, 117A, 117B, or this section, to be
16	engaged in conduct that is detrimental to the
17	national security or foreign policy of the United
18	States.
19	"(2) Foreign entity of concern.—The
20	term 'foreign entity of concern' has the meaning
21	given such term in section 10612(a) of the Research
22	and Development, Competition, and Innovation Act
23	(42 U.S.C. 19221(a)) and includes a foreign entity
24	that is identified on the list published under section
25	1286(c)(9)(A) of the John S. McCain National De-

1	fense Authorization Act for Fiscal Year 2019 (10
2	U.S.C. 4001 note; Public Law 115–232).
3	"(3) Institution.—The term "institution"
4	means an institution of higher education (as such
5	term is defined in section 102, other than an institu-
6	tion described in subsection (a)(1)(C) of such sec-
7	tion) with a program participation agreement under
8	section 487.".
9	(b) Program Participation Agreement.—Section
10	487(a) of the Higher Education Act of 1965 (20 U.S.C.
11	1094) is amended by adding at the end the following:
12	"(30)(A) An institution will comply with the re-
13	quirements of sections 117, 117A, 117B, and
14	117C(e).
15	"(B) In the case of an institution described in
16	subparagraph (C), the institution will—
17	"(i) be ineligible to participate in the pro-
18	grams authorized by this title for a period of
19	not less than 2 institutional fiscal years; and
20	"(ii) in order to regain eligibility to partici-
21	pate in such programs, demonstrate compliance
22	with all requirements of each such section for
23	not less than 2 institutional fiscal years after
24	the institutional fiscal year in which such insti-
25	tution became ineligible.

1	"(C)	An	institution	described	in	this	subpara-
2	graph is a	n in	stitution—				

"(i) against which judgment has been granted in 3 separate civil actions described in section 117C(a)(2) that have each resulted in the institution being compelled to comply with one or more requirements of section 117, 117A, 117B, or 117C(c); and

"(ii) that pursuant to section 117C(a)(4)(E), is prohibited from obtaining a waiver, or a renewal of a waiver, under section 117A.".

(c) GAO STUDY AND REPORT.—

(1) STUDY.—Not later than January 31 of the second calendar year that begins after the date of enactment of this Act, the Comptroller General of the United States shall initiate a study to identify ways to improve intergovernmental agency coordination regarding implementation and enforcement of sections 117, 117A, 117B, and 117C(c) of the Higher Education Act of 1965 (20 U.S.C. 1011f), as amended or added by this Act, including increasing information sharing, increasing compliance rates, and establishing processes for enforcement.

1 (2) Report.—Not later than 3 years after the 2 date of the initiation of the study under paragraph 3 (1), the Comptroller General of the United States 4 shall submit to Congress, and make public, a report 5 containing the results of the study described in para-6 graph (1).

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