# S. 1645

To establish a domestic ownership investment facility, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

May 7, 2025

Mr. VAN HOLLEN (for himself, Mr. MORAN, Ms. BALDWIN, Mr. YOUNG, Mrs. SHAHEEN, Mr. SCHMITT, and Mr. WELCH) introduced the following bill; which was read twice and referred to the Committee on Finance

# A BILL

To establish a domestic ownership investment facility, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "American Ownership
- 5 and Resilience Act".
- 6 SEC. 2. DEFINITIONS.
- 7 In this Act:
- 8 (1) 1940 ACT COMPANY.—The term "1940 Act
- 9 Company' means an investment company subject to

- registration under the Investment Company Act of 1940 (15 U.S.C. 80a-1 et seq.).
  - (2) 1980 ACT COMPANY.—The term "1980 Act Company" means an investment company subject to registration under the Small Business Investment Incentive Act of 1980 (15 U.S.C. 80a–51 et seq.).
  - (3) Articles.—The term "articles" means—
    - (A) articles of incorporation for an incorporated body; or
    - (B) the functional equivalent or other similar documents specified by the Secretary for other business entities.
    - (4) Capital interest.—The term "capital interest" means an interest in a subsidiary LLC determined at the time of receipt that gives the holder of the interest a share of the proceeds in a complete liquidation of the subsidiary LLC if the assets of the subsidiary LLC are sold at fair market value.
    - (5) COVERED BUSINESS CONCERN.—The term "covered business concern" means an enterprise, regardless of any size standard, that is independently owned and operated, except that an investment by a venture capital firm, investment company, employee welfare benefit plan or pension plan, or trust, foundation, or endowment that is exempt from Federal

income taxation shall not cause a business concern
to be deemed not independently owned and operated
regardless of the allocation of control during the in-
vestment period under any investment agreement be-
tween the business concern and the entity making
the investment.
(6) COVERED INVESTMENT.—The term "cov-
ered investment" means, with respect to an invest-
ment in a covered business concern—
(A) the provision of capital to finance the
sale of an ownership interest of a covered busi-
ness concern, including a covered business con-
cern created as a result of a corporate divesti-
ture, to an employee stock ownership plan or el-
igible worker-owned cooperative if such sale re-
sults in—
(i) the employee stock ownership plan
or eligible worker-owned cooperative, re-
spectively, holding a majority interest of
the outstanding stock of the covered busi-

ness concern; and

(ii) with respect to such a sale to an employee stock ownership plan, the appointment of an independent trustee for the transaction; or

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1	(B) the provision of capital to finance a
2	covered business concern if—
3	(i) an employee stock ownership plan
4	or eligible worker-owned cooperative holds
5	a majority interest of the outstanding
6	stock of the covered business concern,
7	prior to and immediately following the pro-
8	vision of capital; and
9	(ii) the provision of capital does not
10	reduce the percentage of stock of the cov-
11	ered business concern held by the employee
12	stock ownership plan or eligible worker-
13	owned cooperative (as applicable), exclud-
14	ing any synthetic equity.
15	(7) DEPARTMENT.—The term "Department"
16	means the Department of Commerce.
17	(8) Eligible worker-owned coopera-
18	TIVE.—The term "eligible worker-owned coopera-
19	tive" has the meaning given that term in section
20	1042(c) of the Internal Revenue Code of 1986.
21	(9) Employee stock ownership plan.—The
22	term "employee stock ownership plan" has the
23	meaning given that term in section 4975(e) of the
24	Internal Revenue Code of 1986.

1	(10) Employee welfare benefit plan;
2	PENSION PLAN.—The terms "employee welfare ben-
3	efit plan" and "pension plan"—
4	(A) have the meanings given those terms
5	in section 3 of the Employee Retirement In-
6	come Security Act of 1974 (29 U.S.C. 1002);
7	and
8	(B) include—
9	(i) public and private pension or re-
10	tirement plans subject to such Act; and
11	(ii) similar plans not covered by such
12	Act that have been established and that
13	are maintained by the Federal Government
14	or any State or political subdivision, or any
15	agency or instrumentality thereof, for the
16	benefit of employees.
17	(11) Independent financial advisor.—The
18	term "independent financial advisor" means a finan-
19	cial or valuation advisor that—
20	(A) is in the profession of serving as a fi-
21	nancial or valuation advisor for transactions in-
22	volving employee stock ownership plans;
23	(B) has never—
24	(i) performed services, including a
25	preliminary valuation, for or on behalf of—

1	(I) any party selling an owner-
2	ship interest in the covered business
3	concern to the employee stock owner-
4	ship plan involved in the transaction
5	that the advisor is evaluating; or
6	(II) the covered business concern,
7	unless the services were provided sole-
8	ly to an existing employee stock own-
9	ership plan sponsored by the covered
10	business concern; or
11	(ii) been a director, officer, or em-
12	ployee of the covered business concern;
13	(C) has not performed services related to
14	the transaction the advisor is evaluating, includ-
15	ing a preliminary valuation, for or on behalf
16	of—
17	(i) the ownership investment company
18	that is preparing to or has already allo-
19	cated capital to the covered business con-
20	cern; or
21	(ii) any other entity that is struc-
22	turing or financing the transaction for any
23	party other than the employee stock owner-
24	ship plan; and

1	(D) does not have a familial or corporate
2	relationship (such as a parent-subsidiary rela-
3	tionship) to any of person or entity described in
4	subparagraph (B) or (C).
5	(12) Independent trustee.—The term
6	"independent trustee" means a trustee that—
7	(A) is in the profession of serving as a fi-
8	duciary for employee stock ownership plans;
9	(B) has never—
10	(i) performed services for or on behalf
11	of any party selling an ownership interest
12	in the covered business concern to the em-
13	ployee stock ownership plan involved in the
14	transaction that the trustee is considering;
15	or
16	(ii) been a director, officer, or em-
17	ployee of the covered business concern;
18	(C) has not performed services for or on
19	behalf of the covered business concern at any
20	time during the 5-year period ending on the
21	date of execution of the transaction the trustee
22	is considering, unless such services solely con-
23	sisted of acting as a fiduciary of an employee
24	benefit plan (including an employee stock own-
25	ership plan) under the Employee Retirement

1	Income Security Act of 1974 (29 U.S.C. 1001
2	et seq.);
3	(D) has not performed services related to
4	the transaction the trustee is considering, for or
5	on behalf of—
6	(i) the ownership investment company
7	that is preparing to or has already allo-
8	cated capital to the covered business con-
9	cern; or
10	(ii) any other entity that is struc-
11	turing or financing the transaction for any
12	party other than the employee stock owner-
13	ship plan; and
14	(E) does not have a familial or corporate
15	relationship (such as a parent-subsidiary rela-
16	tionship) to any person or entity described in
17	subparagraph (B), (C), or (D).
18	(13) Leverage.—The term "leverage" means
19	debentures guaranteed by the Department.
20	(14) LICENSE.—The term "license" means a li-
21	cense issued by the Department as provided in sec-
22	tion $4(e)$ .
23	(15) Licensee.—The term "licensee" means a
24	company approved by the Secretary to operate under

1	the provisions of this Act and issued a license pro-
2	vided in section $4(c)$ .
3	(16) LIMITED LIABILITY COMPANY.—The term
4	"limited liability company" means a business entity
5	that is organized and operating in accordance with
6	a State limited liability company statute approved by
7	the Department.
8	(17) Member.—The term "member" means
9	with respect to a licensee that is a limited liability
10	company, a holder of an ownership interest or a per-
11	son otherwise admitted to membership in the limited
12	liability company.
13	(18) Non-Leveraged Licensee.—The term
14	"non-leveraged licensee" means a licensee that—
15	(A) has no outstanding leverage or lever-
16	age commitment; and
17	(B) certifies to the Department in writing
18	that the licensee will not seek leverage in the
19	future.
20	(19) Outstanding Stock.—The term "out-
21	standing stock" means shares of stock, including
22	synthetic equity.
23	(20) Ownership investment company.—The
24	term "ownership investment company" means—

1	(A) a company approved by the Secretary
2	to operate under the provisions of this Act and
3	issued a license as provided in section 4(c); and
4	(B) for which—
5	(i) 100 percent of the total capital
6	managed by the investment firm shall be
7	invested in covered investments;
8	(ii) not less than 50 percent of the
9	total capital managed by the investment
10	firm shall be invested in covered invest-
11	ments described in paragraph (6)(A); and
12	(iii) covered investment returns are
13	obtained from debt, synthetic equity, pre-
14	ferred stock, equity, or a combination
15	thereof, including returns obtained from
16	cash interest, payment-in-kind interest,
17	and stock warrants.
18	(21) Preferred stock.—The term "preferred
19	stock" has the meaning given that term in section
20	351(g)(3) of the Internal Revenue Code of 1986.
21	(22) Private Capital.—The term "private
22	capital"—
23	(A) means the sum of—
24	(i) the paid-in capital and paid-in sur-
25	plus of a corporate licensee, the contrib-

1	uted capital of the partners of a partner-
2	ship licensee, or the equity investment of
3	the members of a limited liability company
4	licensee; and
5	(ii) unfunded binding commitments,
6	from investors that meet criteria estab-
7	lished by the Secretary, to contribute cap-
8	ital to the licensee, provided that such un-
9	funded commitments may be counted as
10	private capital for purposes of approval by
11	the Secretary of any request for leverage,
12	but leverage shall not be funded based on
13	such commitments; and
14	(B) does not include any—
15	(i) funds borrowed by a licensee from
16	any source;
17	(ii) funds obtained through the
18	issuance of leverage; or
19	(iii) funds obtained directly or indi-
20	rectly from any Federal, State, or local
21	government, or any government agency or
22	instrumentality, except for—
23	(I) funds obtained from the busi-
24	ness revenues (excluding any govern-
25	mental appropriation) of any federally

1	chartered or government-sponsored
2	corporation established before October
3	1, 1987;
4	(II) funds invested by an em-
5	ployee welfare benefit plan or pension
6	plan; and
7	(III) any qualified nonprivate
8	funds (if the investors of the qualified
9	nonprivate funds do not control, di-
10	rectly or indirectly, the management,
11	board of directors, general partners,
12	or members of the licensee).
13	(23) Profits interest.—The term "profits
14	interests" means an interest in a subsidiary LLC
15	other than a capital interest.
16	(24) Protégé oic.—The term "Protégé OIC"
17	means an entity licensed under section 4(c) as an
18	ownership investment company and selected in ac-
19	cordance with section 6—
20	(A) for which the managers of the firm
21	have a documented record of successful busi-
22	ness experience; and
23	(B) that has an investment track record
24	that does not meet the requirements under sec-
25	tion $4(c)(3)(B)(i)$ .

1	(25) Secretary.—The term "Secretary"
2	means the Secretary of Commerce.
3	(26) State.—The term "State" includes the
4	several States, the territories and possessions of the
5	United States, the Commonwealth of Puerto Rico,
6	and the District of Columbia.
7	(27) Subsidiary LLC.—The term "subsidiary
8	LLC" means a limited liability company owned by a
9	corporation through equity ownership of the sub-
10	sidiary with a common parent corporation, as de-
11	scribed in section 1563 of the Internal Revenue
12	Code of 1986, in which—
13	(A) the equity of the subsidiary LLC
14	owned by the corporation possesses not less
15	than 80 percent of the total combined voting
16	power of all classes of equity of the subsidiary
17	LLC entitled to vote; and
18	(B) the equity value of the subsidiary LLC
19	owned by the corporation that represents—
20	(i) not less than 51 percent of the
21	total value of all classes of equity of the
22	subsidiary LLC; and
23	(ii) not less than 51 percent equity
24	ownership of the subsidiary LLC.

1	(28) Synthetic Equity.—The term "synthetic
2	equity" includes—
3	(A) synthetic equity, as defined in section
4	409(p)(6) of the Internal Revenue Code of
5	1986;
6	(B) a profits interest of a subsidiary LLC
7	granted to, purchased by, or otherwise obtained
8	directly or indirectly by employees and directors
9	of the subsidiary LLC; and
10	(C) nonqualified deferred compensation
11	plans and arrangements subject to section 409A
12	of the Internal Revenue Code of 1986.
13	(29) Third party debt.—The term "third
14	party debt" means any indebtedness for borrowed
15	money, other than indebtedness owed to the Depart-
16	ment.
17	SEC. 3. OWNERSHIP INVESTMENT FACILITY.
18	(a) Definition of Facility.—In this section, the
19	term "facility" means the facility established under sub-
20	section (b).
21	(b) Establishment.—The Secretary shall establish
22	and carry out a facility to provide leverage to licensed own-
23	ership investment companies for the purpose of encour-
24	aging covered investments.

- 1 (c) COMBINED LEVERAGE.—The Secretary may not
- 2 provide leverage to ownership investment companies under
- 3 the facility in a total amount that is greater than
- 4 \$5,000,000,000 for a fiscal year. Not more than 20 per-
- 5 cent of such total amount may be provided to Protégé OIC
- 6 companies for a fiscal year.

## 7 (d) Transaction Requirements.—

- (1) In General.—With respect to a covered investment described in section 2(6)(A) involving a sale to an employee stock ownership plan, an independent trustee for the employee stock ownership plan shall be appointed by the covered business concern before the execution of the covered investment for a period of time that is sufficient for the independent trustee to fully evaluate the proposed transaction.
  - (2) Fairness opinion.—With respect to the scope of appointment under paragraph (1), an independent trustee appointed under paragraph (1) shall obtain a fairness opinion on the proposed covered investment from an independent financial advisor, which shall evaluate whether the price, terms, and cost of financing of the proposed covered investment are financially fair to the employee stock ownership plan.

1	(e) Prohibitions.—
2	(1) Financing.—
3	(A) IN GENERAL.—An employee of a cov-
4	ered business concern may not provide personal
5	financing of any kind for a covered investment,
6	including through a wage concession or rollover
7	of a retirement plan.
8	(B) Exceptions.—Subparagraph (A)
9	shall not apply to—
10	(i) financing provided by an employee
11	for the sale of an ownership interest held
12	by the employee in a covered business con-
13	cern; or
14	(ii) employee capital contributions or
15	membership fees paid by members of an el-
16	igible worker-owned cooperative, if such
17	amounts are reasonable and customary
18	and not used for the purchase of the cov-
19	ered business concern.
20	(2) Control.—An ownership investment com-
21	pany shall not exercise control over a covered busi-
22	ness concern in which the ownership investment
23	company has made a covered investment.
24	(f) Employee Allocations.—With respect to a
25	covered investment described in section 2(6)(A) made by

- 1 an ownership investment company that involves an em-
- 2 ployee stock ownership plan, the employee stock ownership
- 3 plan shall include a requirement that in the event of a
- 4 sale to a third party of the covered business concern in
- 5 which the covered investment is made, the proceeds that
- 6 the employee stock ownership plan receives from the sale
- 7 shall be distributed as though all shares of stock held by
- 8 the employee stock ownership plan prior to the sale were
- 9 fully allocated based on each participant's compensation,
- 10 as defined under section 415(c)(3) of the Internal Revenue
- 11 Code of 1986.

- (g) Recirculation of Shares.—
- 13 (1) Share count.—With respect to a covered 14 investment described in section 2(6)(A) made by an
- ownership investment company that involves an em-
- ployee stock ownership plan, the number of shares
- 17 held by the employee stock ownership plan on the
- final date of each plan year shall not be less than
- the number of shares held by the employee stock
- 20 ownership plan on the execution date of the covered
- 21 investment.
- 22 (2) Limitation.—The requirements under
- paragraph (1) shall apply only with respect to the
- period during which the ownership investment com-

- pany has an interest in the covered business concern.
- 3 (3) EXCEPTION.—The requirement under para-4 graph (1) may be waived by the independent trustee 5 for the applicable employee stock ownership plan.
- 6 (h) INDEPENDENT TRUSTEES.—With respect to a 7 covered investment described in section 2(6)(A) made by 8 an ownership investment company that involves an employee stock ownership plan, the employee stock ownership 10 plan shall have an independent trustee during the period 11 that the ownership investment company has an interest 12 in the covered business concern.
- 13 (i) Subsidiary LLCs.—With respect to any covered 14 investment made by an ownership investment company 15 that involves an employee stock ownership plan, a sub-16 sidiary LLC may be permitted to be established, provided 17 that the following requirements are met:
- 18 (1) ESOP MAJORITY INTEREST.—The employee 19 stock ownership plan exercises a majority interest in 20 the subsidiary LLC as a result of the sale or provi-21 sion of capital.
- 22 (2) S CORPORATION BOARD GOVERNANCE.—
  23 The board governance of the subsidiary LLC resides
  24 exclusively at the level of the S corporation by which
  25 the subsidiary LLC is owned.

1	(3) Profits interest.—The profits interest
2	or any type of similar arrangements, including phan-
3	tom stock and any deferred bonus plan related to eq-
4	uity in the subsidiary LLC, complies with section
5	409(p) of the Internal Revenue Code of 1986.
6	(4) Event protection.—The requirements of
7	subsection (f) apply at the level of the subsidiary
8	LLC.
9	(j) Procedures Related to a Sale of a Cov-
10	ERED BUSINESS CONCERN.—
11	(1) In General.—Subject to paragraph (2), an
12	ownership investment company shall require as a
13	condition of making a covered investment described
14	in section 2(6)(A) involving an employee stock own-
15	ership plan that—
16	(A) before any stock sale or the execution
17	of any corporate matter listed in section
18	409(e)(3) of the Internal Revenue Code of
19	1986, the employee stock ownership plan
20	shall—
21	(i) appoint an independent trustee for
22	the transaction; and
23	(ii) require that the independent
24	trustee obtain a fairness opinion from an
25	independent financial advisor, which shall

1	evaluate whether the price, terms, and cost
2	of financing of the proposed covered invest-
3	ment are financially fair to the employee
4	stock ownership plan; and
5	(B) the employee stock ownership plan re-
6	quires that—
7	(i) in addition to the corporate mat-
8	ters listed in section 409(e)(3) of the In-
9	ternal Revenue Code of 1986, each partici-
10	pant or beneficiary in the employee stock
11	ownership plan is entitled to direct the em-
12	ployee stock ownership plan as to the man-
13	ner in which voting rights under securities
14	of the employer which are allocated to the
15	account of such participant or beneficiary
16	are to be exercised with respect to the ap-
17	proval or disapproval of any stock sale;
18	(ii) the requirements of section
19	409(e)(3) of the Internal Revenue Code of
20	1986 and clause (i) of this subparagraph
21	shall be met using the procedures de-
22	scribed in section 409(e)(5) of the Internal
23	Revenue Code of 1986;
24	(iii) unless the parties agree other-
25	wise, with respect to unallocated shares,

the independent trustee shall be directed to
vote or tender such unallocated shares in
the same proportion as allocated shares for
which the independent trustee has received
voting or tender instructions from participants in the employee stock ownership
plan; and

- (iv) with respect to allocated shares that the independent trustee does not receive voting or tender instructions from participants in the employee stock ownership plan, the independent trustee shall have voting discretion over such shares.
- (2) VOTING DISCRETION.—Nothing in paragraph (1)(B) shall limit the ability of an independent trustee to exercise voting discretion in accordance with the fiduciary obligations of the independent trustee under the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1001 et seq.).
- (3) Limitation.—The requirements under paragraph (1) shall apply only with respect to the period during which the ownership investment company has an interest in the covered business concern.

1	(k) Reports.—Each ownership investment company
2	(including Protégé OICs) shall submit to the Secretary an
3	annual report, which shall include, for the year covered
4	by the report, the following information, disaggregated by
5	type of covered investment as described in subparagraph
6	(A) or (B) of section 2(6), as applicable:
7	(1) Whether the covered investment was made
8	with respect to an employee stock ownership plan or
9	eligible worker-owned cooperative.
10	(2) For an employee stock ownership plan—
11	(A) the effective date of the employee stock
12	ownership plan;
13	(B) the number of active employee stock
14	ownership plan participants;
15	(C) the number of employees of the cov-
16	ered business concern for which the employee
17	stock ownership plan is established;
18	(D) the total value of employer securities,
19	as determined by an independent appraiser
20	hired by the independent trustee of the em-
21	ployee stock ownership plan;
22	(E) the total employee stock ownership
23	plan assets;
24	(F) the total contributions during the em-
25	plovee stock ownership plan year:

1	(G) the total distributions during the em-
2	ployee stock ownership plan year;
3	(H) the median account asset balance; and
4	(I) demographic information of employee
5	stock ownership plan participants,
6	disaggregated by race, gender, and State, to the
7	extent available.
8	(3) For an eligible worker-owned cooperative—
9	(A) the number of member-owners;
10	(B) the number of employees of the cov-
11	ered business concern for which the eligible
12	worker-owned cooperative is established;
13	(C) the total value of employer securities;
14	(D) the aggregate assets of all membership
15	accounts of the eligible worker-owned coopera-
16	tive;
17	(E) the median membership account bal-
18	ance; and
19	(F) demographic information of member-
20	ship base, disaggregated by race, gender, and
21	State, to the extent available.
22	(l) Implementation Milestones.—
23	(1) In general.—Not later than 540 days
24	after the date of enactment of this Act, the Sec-
25	retary shall begin accepting applications to be li-

- censed to participate in the facility as an ownership investment company.
- 3 (2) LICENSE TIMELINE.—Not later than 2
  4 years after the date of enactment of this Act, the
  5 Secretary shall approve the first tranche of licenses
  6 to participate in the facility as an ownership invest7 ment company with respect to applicants that satisfy
  8 the applicable eligibility criteria.

#### (m) Sunset.—

- (1) DEFINITION.—In this subsection, the term "sunset date" means the first day of the 20th calendar year that begins after the date on which the Secretary approves the first license to participate in the facility as an ownership investment company (including as a Protégé OIC).
- (2) TERMINATION OF AUTHORITY.—On and after the sunset date, the Secretary may not license an entity to participate in the facility as an ownership investment company (including as a Protégé OIC).
- (3) CONTINUED PARTICIPATION BY EXISTING ENTITIES.—Nothing in paragraph (2) shall be construed to prohibit an ownership investment company (including a Protégé OIC) from continuing to draw leverage on and after the sunset date that was com-

mitted to the entity through the facility before the
sunset date.
(4) APPLICATION.—The Secretary shall not
consider paragraph (2) as a factor in the decision to
license an entity to participate in the facility as an
ownership investment company (including as a
Protégé OIC) before the sunset date.
SEC. 4. ORGANIZATION OF OWNERSHIP INVESTMENT COM-
PANIES.
(a) In General.—
(1) REQUIREMENT.—An ownership investment
company shall be an incorporated body, a limited li-
ability company, or a limited partnership organized
ability company, or a limited partnership organized and chartered or otherwise existing under State law
and chartered or otherwise existing under State law
and chartered or otherwise existing under State law solely for the purpose of performing the functions
and chartered or otherwise existing under State law solely for the purpose of performing the functions and conducting the activities contemplated under
and chartered or otherwise existing under State law solely for the purpose of performing the functions and conducting the activities contemplated under this Act, which—
and chartered or otherwise existing under State law solely for the purpose of performing the functions and conducting the activities contemplated under this Act, which—  (A) if incorporated, has succession for a
and chartered or otherwise existing under State law solely for the purpose of performing the functions and conducting the activities contemplated under this Act, which—  (A) if incorporated, has succession for a period of not fewer than 30 years unless sooner
and chartered or otherwise existing under State law solely for the purpose of performing the functions and conducting the activities contemplated under this Act, which—  (A) if incorporated, has succession for a period of not fewer than 30 years unless sooner dissolved by its shareholders; or
and chartered or otherwise existing under State law solely for the purpose of performing the functions and conducting the activities contemplated under this Act, which—  (A) if incorporated, has succession for a period of not fewer than 30 years unless sooner dissolved by its shareholders; or  (B) if a limited partnership, has succession

ties.

1	(2) Area of operation.—The area in which
2	an ownership investment company described in para-
3	graph (1) is to conduct its operations, and the estab-
4	lishment of branch offices or agencies (if authorized
5	by the articles), shall be subject to the approval of
6	the Department.
7	(b) Articles.—
8	(1) REQUIREMENTS.—The articles of any own-
9	ership investment company shall specify—
10	(A) the objects for which the company is
11	formed in general terms;
12	(B) the name assumed by the ownership
13	investment company;
14	(C) the area or areas in which the oper-
15	ations of the ownership investment company are
16	to be carried on;
17	(D) the place where the principal office of
18	the ownership investment company is to be lo-
19	cated; and
20	(E) the amount and classes of the shares
21	of capital stock of the ownership investment
22	company.
23	(2) Inclusions.—Articles of an ownership in-
24	vestment company may contain any other provisions
25	not inconsistent with this Act that the ownership in-

- vestment company may see fit to adopt for the regulation of the business of the ownership investment company and the conduct of the affairs of the ownership investment company.
  - (3) APPROVAL.—Articles of an ownership investment company and any amendments thereto adopted from time to time shall be subject to the approval of the Secretary.

### (c) Issuance of License.—

### (1) Submission of application.—

- (A) IN GENERAL.—Each applicant to operate as an ownership investment company (including a Protégé OIC) under this Act shall submit to the Secretary an application, in a form and including such documentation as may be prescribed by the Secretary.
- (B) Rolling basis.—The Secretary shall accept applications under subparagraph (A) on a rolling basis.
- (C) ELECTRONIC SUBMISSIONS.—The Secretary shall allow an applicant under this subsection to electronically submit any document required by this subsection and to provide an electronic signature for any signature that is required on such a document.

1	(2) Procedures.—
2	(A) Status.—Not later than 90 days after
3	the initial receipt by the Secretary of an appli-
4	cation under this subsection, the Secretary shall
5	provide the applicant with a written report de-
6	tailing the status of the application and any re-
7	quirements remaining for completion of the ap-
8	plication.
9	(B) Approval or disapproval.—Within
10	90 days after receiving a completed application
11	submitted in accordance with this subsection
12	and in accordance with such requirements as
13	the Secretary may prescribe by regulation, the
14	Secretary shall—
15	(i) approve the application and issue a
16	license for such operation to the applicant
17	if the requirements of this section are sat-
18	isfied; or
19	(ii) disapprove the application and no-
20	tify the applicant in writing of the dis-
21	approval.
22	(3) Matters considered.—
23	(A) In general.—In reviewing and proc-
24	essing any application under this subsection
25	the Secretary—

1	(i) shall determine whether—
2	(I) the applicant meets the re-
3	quirements of subsections (a) and (b)
4	of section 6; and
5	(II) the management of the ap-
6	plicant is qualified and has the knowl-
7	edge, experience, and capability nec-
8	essary to comply with this Act;
9	(ii) shall take into consideration—
10	(I) the need for and availability
11	of financing for a covered business
12	concerns in the geographic area in
13	which the applicant is to commence
14	business;
15	(II) the general business reputa-
16	tion of the owners and management of
17	the applicant; and
18	(III) the probability of successful
19	operations of the applicant, including
20	adequate profitability and financial
21	soundness; and
22	(iii) shall not take into consideration
23	any projected shortage or unavailability of
24	leverage.

1	(B) Additional matters considered
2	FOR OWNERSHIP INVESTMENT COMPANIES.—
3	(i) Investment track record.—
4	Except as provided in clause (ii), an appli-
5	cant for a license to operate as an owner-
6	ship investment company shall submit to
7	the Secretary proof that the managers of
8	the applicant have a track record of man-
9	aging investments, including structured in-
10	vestments, realized or unrealized, in an
11	employee stock ownership plan or eligible
12	worker-owned cooperative.
13	(ii) Advisory requirement.—An
14	applicant that does not have an investment
15	track record described in clause (i) or that
16	is a Protégé OIC shall submit to the Sec-
17	retary evidence that the applicant has re-
18	tained or will retain a legal, accounting, or
19	financial advisory firm with not fewer than
20	5 years of experience in structuring em-
21	ployee stock ownership plans or eligible
22	worker-owned cooperatives.
23	(iii) Limitation.—The Secretary may
24	not reject an applicant for a license to op-
25	erate as an ownership investment company

1	solely because the applicant lacks a suffi-
2	cient track record in realized investments
3	if the applicant demonstrates an otherwise
4	successful investment track record that in-
5	cludes unrealized covered investments.
6	(C) Provisional approval.—
7	(i) IN GENERAL.—The Secretary may
8	provide provisional approval for a license
9	to participate in the facility as an owner-
10	ship investment company (including a
11	Protégé OIC) for a period not to exceed 1
12	year to an investment firm submitting an
13	application under this subsection or—
14	(I) that does not meet the min-
15	imum private capital requirements
16	under section 6(a) necessary for li-
17	censing under this subsection at the
18	time of application;
19	(II) that states an intent to more
20	effectively raise capital commitments
21	in private markets with a license; and
22	(III) that states an intent to
23	more precisely request the desired
24	amount of leverage contingent on se-

1	curing capital from private market in-
2	vestors.
3	(ii) Capital requirements.—An
4	applicant granted provisional approval
5	under clause (i) shall not be eligible to re-
6	ceive leverage until the applicant satisfies
7	the requirements of section 6(a).
8	(D) Fees.—
9	(i) In General.—The Secretary may
10	prescribe fees to be paid by each applicant
11	for a license to operate as an ownership in-
12	vestment company (including a Protégé
13	OIC) under this Act.
14	(ii) USE OF AMOUNTS.—Fees col-
15	lected under this subparagraph—
16	(I) shall be deposited in the ac-
17	count for salaries and expenses of the
18	Department; and
19	(II) are authorized to be appro-
20	priated solely to cover the costs of li-
21	censing examinations.
22	(d) 1940 and 1980 Act Companies.—
23	(1) In general.—

- 1 (A) APPLICATION.—A 1940 Act Company 2 or 1980 Act Company is eligible to apply for a 3 license under this Act.
  - (B) ELIGIBILITY OF LICENSEES.—A licensee that is not registered as a 1940 Act Company or 1980 Act Company is eligible to apply for approval from the Secretary to convert to a 1940 Act Company or 1980 Act Company.
- 10 (2) REGULATION.—A 1940 Act Company or 11 1980 Act Company that is a licensee may elect to 12 be taxed as a regulated investment company for pur-13 poses of section 851 of the Internal Revenue Code 14 of 1986 (26 U.S.C. 851), provided that the licensee 15 making such election may make distributions only as 16 permitted under the applicable guidance or regula-17 tions that the Secretary may prescribe.

#### 18 SEC. 5. PROTÉGÉ OIC PROGRAM.

- (a) ESTABLISHMENT.—The Secretary shall establish20 a program to be known as the "Protégé OIC Program"
- 21 under which a manager of an ownership investment com-
- 22 pany that is not a Protégé OIC may enter into a written
- 23 agreement approved by the Secretary to provide guidance
- 24 and assistance to a Protégé OIC with respect to—

4

5

6

7

8

1	(1) applying for a license for the Protégé OIC
2	to operate as an ownership investment company; and
3	(2) management of the ownership investment
4	company after licensure.
5	(b) APPLICATION.—After entering into a written
6	agreement described in subsection (a), the Protégé OIC
7	shall apply for a license under section 4(c).
8	(c) Selection.—The Secretary may grant a license
9	to a Protégé OIC to operate as an ownership investment
10	company under section 4(c) based on the investment track
11	record of 1 or more of the managers that have entered
12	into a written agreement described in subsection (a) of
13	this section with the applicant Protégé OIC.
14	(d) REQUIREMENTS FOR MANAGERS.—If a manager
15	enters into a written agreement described in subsection
16	(a)—
17	(1) the manager may hold a minority financial
18	interest in the ownership investment company that is
19	to be managed by the Protégé OIC;
20	(2) the otherwise applicable maximum amount
21	of outstanding leverage that may be made available
22	to any 1 licensed company of the manager under
23	section $7(b)(6)(B)(i)(I)$ shall be increased by
24	\$17,500,000; and

1 (3) the otherwise applicable maximum amount 2 of outstanding leverage that may be made available 3 to any 2 or more licensed companies that are com-4 monly controlled by the manager under section 5 7(b)(6)(B)(i)(II) shall be increased by \$35,000,000. 6 SEC. 6. CAPITAL REQUIREMENTS. 7 (a) Amount.— 8 (1) In General.—The private capital of each 9 licensee shall be not less than \$10,000,000. 10 (2) ADEQUACY.—In addition to the requirement 11 under paragraph (1), the Secretary shall— 12 (A) determine whether the private capital 13 of each licensee is adequate to assure a reason-14 able prospect that the licensee will be operated 15 soundly and profitably, and managed actively 16 and prudently in accordance with the articles of 17 the licensee; and 18 (B) determine whether the licensee will be 19 able, both prior to licensing and prior to ap-20 proving any request for financing, to make peri-21 odic payments on any debt of the licensee that 22 is interest bearing and shall take into consider-23 ation the income that the licensee anticipates on 24 the contemplated investments of the licensee,

the experience of the owners and managers of

- the licensee, the history of the licensee as an entity, if any, and the financial resources of the licensee.
- licensee.

  1 (b) DIVERSIFICATION OF OWNERSHIP.—The Sectorary shall ensure that the management of each licensee (including Protégé OICs) is sufficiently diversified from and unaffiliated with the ownership of the licensee in a manner that ensures independence and objectivity in the financial management and oversight of the investments

#### 11 SEC. 7. BORROWING POWER.

and operations of the licensee.

- 12 (a) In General.—Each ownership investment com-13 pany shall have authority to borrow money and to issue 14 its securities, promissory notes, or other obligations under 15 such general conditions and subject to such limitations 16 and regulations as the Secretary may prescribe.
- 17 (b) AUTHORITY TO GUARANTEE.—
- 18 (1) Grant of authority.—To encourage the 19 formation and growth of ownership investment com-20 panies the Secretary may, when authorized in appro-21 priation Acts, guarantee the timely payment of all 22 principal and interest as scheduled on debentures 23 issued by ownership investment companies.
- 24 (2) TERMS AND CONDITIONS.—Guarantees 25 made under paragraph (1) may be made by the Sec-

- retary on such terms and conditions as the Secretary
  deems appropriate, pursuant to regulations issued by
  the Secretary.
  - (3) Full faith and credit of the United States is pledged to the payment of all amounts that may be required to be paid under any guarantee under this subsection.
  - (4) Status of debentures.—Debentures guaranteed by the Department under this subsection shall be subordinate to any other debenture bonds, promissory notes, or other debts and obligations of an ownership investment company, unless the Secretary, in the exercise of reasonable investment prudence and in considering the financial soundness of such ownership investment company, determines otherwise.
  - (5) Term and interest rate.—A debenture issued under this subsection may be issued for a term of not to exceed 15 years and shall bear interest at a rate not less than a rate determined by the Secretary of the Treasury, taking into consideration the current average market yield on outstanding marketable obligations of the United States with remaining periods to maturity comparable to the average maturities on such debentures, adjusted to the

1	nearest ½ of 1 per centum, plus an additional
2	charge, in an amount established annually by the
3	Secretary, as necessary to reduce to 0 the cost (as
4	defined in section 502 of the Federal Credit Reform
5	Act of 1990 (2 U.S.C. 661a)) to the Department
6	guaranteeing debentures under this Act, which
7	amount may not exceed 1.38 percent per year, and
8	which shall be paid to and retained by the Depart-
9	ment.
10	(6) Additional restrictions and limita-
11	TIONS.—A debenture issued under this subsection—
12	(A) shall include such other terms as the
13	Department may fix; and
14	(B) shall be subject to the following re-
15	strictions and limitations:
16	(i)(I) The maximum amount of out-
17	standing leverage made available to any 1
18	ownership investment company licensed
19	under section 4(c) that is not a Protégé
20	OIC may not exceed the lesser of—
21	(aa) 100 percent of the private
22	capital of such company; or
23	(bb) \$500,000,000.
24	(II) The maximum amount of out-
25	standing leverage made available to 2 or

1	more ownership investment companies li-
2	censed under section 4(c) that are com-
3	monly controlled (as determined by the
4	Secretary) and not under capital impair-
5	ment may not exceed \$1,000,000,000.
6	(ii) A Protégé OIC may not have mul-
7	tiple licenses under common control.
8	(iii) The maximum amount of out-
9	standing leverage made available under the
10	facility established under section 3 to any
11	1 Protégé OIC may not to exceed the less-
12	er of—
13	(I) 100 percent of the private
14	capital of the Protégé OIC; or
15	(II) \$100,000,000.
16	(iv)(I) In calculating the outstanding
17	leverage of a company for the purposes of
18	subclauses (I) and (II) of clause (i), the
19	Secretary shall not include the amount of
20	the cost basis of any covered investment
21	made by the ownership investment com-
22	pany in a covered business concern that—
23	(aa) conducts in the United
24	States research and development, en-

1	gineering, or production activities nec-
2	essary or incidental to manufacturing;
3	(bb) operates in a critical indus-
4	try or critical technology area identi-
5	fied by the Secretary to be vital to
6	maintaining the national or economic
7	security of the United States; and
8	(cc) is headquartered in the
9	United States, or will be
10	headquartered in the United States
11	immediately following the transaction
12	in the case of a covered investment
13	described in section $2(6)(A)$ .
14	(II) The exclusion of amounts in sub-
15	clause (I) shall not exceed a total of
16	\$75,000,000 or 25 percent of private cap-
17	ital of such company, whichever is less.
18	(III) Subclause (I) shall not apply to
19	any Protégé OIC.
20	(v) Nothing in this paragraph shall
21	prevent licensees with 1 or more small
22	business investment companies licensed
23	under section 301(c) of the Small Business
24	Investment Act of 1958 (15 U.S.C. 681)
25	under common control (as determined by

1 the Secretary), including licensees whose 2 small business investment companies have 3 received the maximum amount of leverage 4 in sections 303(b)(2)(A) or 303(b)(2)(B)of that Act, from receiving the maximum 6 amount of leverage in clause (i). 7 (c) Third Party Debt.—The Secretary— 8 (1) may not permit a licensee having out-9 standing leverage to incur third party debt that 10 would create or contribute to an unreasonable risk 11 of default or loss to the Federal Government; and 12 (2) shall permit any licensee to incur third 13 party debt only on such terms and subject to such 14 conditions as may be established by the Secretary, 15 by regulation or otherwise. 16 (d) Capital Impairment.—Before approving any application for leverage submitted by a licensee under this 17 18 Act, the Secretary— 19 (1) shall determine that the private capital of 20 the licensee meets the requirements of section 6(a); 21 and 22 (2) shall determine, taking into account the na-23 ture of the assets of the licensee, the amount and 24 terms of any third party debt owed by such licensee, 25 and any other factors determined to be relevant by

- 1 the Secretary, that the private capital of the licensee
- 2 has not been impaired to such an extent that the
- 3 issuance of additional leverage would create or oth-
- 4 erwise contribute to an unreasonable risk of default
- 5 or loss to the Federal Government.
- 6 (e) Leverage Fee.—With respect to leverage grant-
- 7 ed by the Department to a licensee, the Department shall
- 8 collect from the licensee a nonrefundable fee in an amount
- 9 equal to 3 percent of the face amount of leverage granted
- 10 to the licensee in the following manner:
- 11 (1) One percent upon the date on which the De-
- partment enters into any commitment for such lever-
- age with the licensee.
- 14 (2) The balance of 2 percent (or 3 percent if no
- commitment has been entered into by the Depart-
- ment) on the date on which the leverage is drawn by
- the licensee.
- 18 (f) CALCULATION OF SUBSIDY RATE.—All fees and
- 19 interest received and retained by the Department under
- 20 this section shall be included in the calculations made by
- 21 the Director of the Office of Management and Budget to
- 22 offset the cost (as that term is defined in section 502 of
- 23 the Federal Credit Reform Act of 1990 (2 U.S.C. 661a))
- 24 to the Department of guaranteeing debentures under this
- 25 Act.

# 43 SEC. 8. PROVISION OF INVESTMENT CAPITAL FOR COV-2 ERED BUSINESS CONCERNS. 3 (a) In General.—Each ownership investment company shall provide a source of debt, synthetic equity, pre-4 5 ferred stock, or equity capital, or a combination thereof, for incorporated and unincorporated covered business con-6 7 cerns, in such manner and under such terms as the owner-8 ship investment company may fix in accordance with the 9 regulations established by the Department. (b) REQUIREMENT.—Before any capital described in 10 subsection (a) is provided to a covered business concern 11 under this section— 12 13 (1) the ownership investment company may re-14 quire a covered business concern to refinance any or all of the outstanding indebtedness of the covered 15 16 business concern so that the ownership investment 17 company is the only holder of any evidence of in-18 debtedness of the covered business concern; and 19 (2) except as provided in regulations issued by 20 the Secretary, such the covered business concern

21 shall agree that the covered business concern will 22 not thereafter incur any indebtedness without first 23 securing the approval of the ownership investment 24 company and giving the ownership investment company the first opportunity to finance such indebted-25 26 ness.

- 1 (c) Third Party Investors.—Investment capital
- 2 provided to covered business concerns under this section
- 3 may be provided directly or in cooperation with other in-
- 4 vestors, incorporated or unincorporated, through agree-
- 5 ments to participate on an immediate or deferred basis.
- 6 (d) Interest.—The maximum rate of interest for
- 7 the share of an ownership investment company of any loan
- 8 made under this section shall be determined by the Sec-
- 9 retary—
- 10 (1) provided that the Department also shall
- 11 permit those ownership investment companies that
- have issued debentures pursuant to this Act to
- charge a maximum rate of interest based upon the
- 14 coupon rate of interest on the outstanding deben-
- tures, determined on an annual basis, plus such
- other expenses of the ownership investment company
- as may be approved by the Department; and
- 18 (2) in making the initial determinations on the
- maximum rate of interest under this subsection fol-
- lowing the enactment of this Act, the Secretary shall
- consult the regulations promulgated by the Adminis-
- trator of the Small Business Administration on the
- 23 maximum rate of interest for loans and debt securi-
- ties in accordance with section 305 of the Small
- Business Investment Act of 1958 (15 U.S.C. 685).

## (e) Maturity.—

1

- 2 (1) IN GENERAL.—Any loan made under this 3 section shall have a maturity not exceeding 20 years.
- 4 (2) Extension or renewal.—Any ownership 5 investment company that makes a loan to a covered 6 business concern under this section is authorized to 7 extend the maturity of or renew such loan for addi-8 tional periods, not exceeding 10 years, if the owner-9 ship investment company finds that such extension 10 or renewal will aid in the orderly liquidation of such 11 loan.
- 12 (f) Repayment.—Any loan made under this section 13 shall be of such sound value, or so secured, as reasonably 14 to assure repayment.

### 15 SEC. 9. PORTFOLIO DIVERSIFICATION.

16 If any ownership investment company obtains financing from the Secretary under this Act and such financing 18 remains outstanding, the aggregate amount of securities 19 acquired and for which commitments may be issued by 20 the ownership investment company under this Act for any 21 single covered business concern shall not, without the ap-22 proval of the Secretary, exceed 10 percent of the sum of— 23 (1) the private capital of such company; and 24 (2) the total amount of leverage projected by

the ownership investment company in the business

- 1 plan of the ownership investment company that was
- approved by the Secretary at the time of the grant
- 3 of the license of the ownership investment company.

#### 4 SEC. 10. EXEMPTIONS.

- 5 (a) SECURITIES ACT OF 1933.—Notwithstanding the
- 6 provisions of title I of the Securities Act of 1933 (15
- 7 U.S.C. 77a et seq.), the Securities and Exchange Commis-
- 8 sion may from time to time by the rules and regulations
- 9 of the Securities and Exchange Commission, and subject
- 10 to such terms and conditions as may be prescribed under
- 11 section 3 of the Securities Act of 1933 (15 U.S.C. 77c),
- 12 add to the securities exempted as provided in section 3
- 13 of that Act any class of securities issued by an ownership
- 14 investment company under this Act if the Securities and
- 15 Exchange Commission finds, having regard to the pur-
- 16 poses of the Securities Act of 1933 (15 U.S.C. 77a et
- 17 seq.), that the enforcement of title I of the Securities Act
- 18 of 1933 (15 U.S.C. 77a et seq.), with respect to such secu-
- 19 rities, is not necessary in the public interest and for the
- 20 protection of investors.
- 21 (b) Trust Indenture Act of 1939.—Notwith-
- 22 standing the provisions of title III of the Trust Indenture
- 23 Act of 1939 (15 U.S.C. 77aaa et seq.), the Securities and
- 24 Exchange Commission may from time to time by the rules
- 25 and regulations of the Securities and Exchange Commis-

- 1 sion, and subject to such terms and conditions as may be
- 2 prescribed under section 304 of the Trust Indenture Act
- 3 of 1939 (15 U.S.C. 77ddd), add to the securities exempted
- 4 as provided in section 304 of that Act any class of securi-
- 5 ties issued by an ownership investment company under
- 6 this Act if the Securities and Exchange Commission finds,
- 7 having regard to the purposes of the Trust Indenture Act
- 8 of 1939 (15 U.S.C. 77aaa et seq.), that the enforcement
- 9 of title III of the Trust Indenture Act of 1939 (15 U.S.C.
- 10 77aaa et seq.), with respect to such securities is not nec-
- 11 essary in the public interest and for the protection of in-
- 12 vestors.
- 13 (c) Investment Company Act of 1940.—Notwith-
- 14 standing the provisions of section 18 of the Investment
- 15 Company Act of 1940 (15 U.S.C. 80a–18), the provisions
- 16 of subparagraphs (A) and (B) of subsection (a)(1) of that
- 17 section shall not apply to any ownership investment com-
- 18 pany operating under this Act, provided that such class
- 19 of senior security shall be guaranteed by the Department.
- 20 SEC. 11. LEVERAGE REQUIREMENTS.
- No leverage shall be committed by the Department
- 22 under this Act to any licensee unless the managers of such
- 23 licensee—
- 24 (1) certify to the Department the names of any
- attorneys, agents, or other persons engaged by or on

- behalf of such licensee for the purpose of expediting applications made to the Department for assistance of any sort, and the fees paid or to be paid to any such persons; and
- (2) executes an agreement binding any such li-6 censee for a period of 2 years after any assistance 7 is rendered by the Department to such licensee, to 8 refrain from employing, tendering any office or em-9 ployment to, or retaining for professional services, 10 any person who, on the date such assistance or any 11 part thereof was rendered, or within the 1 year pe-12 riod prior thereto, shall have served as an officer, at-13 torney, agent, or employee of the Department occu-14 pying a position or engaging in activities which the 15 department shall have determined involve discretion 16 with respect to the granting of assistance under this 17 Act.

#### 18 SEC. 12. REPORTING.

19 (a) IN GENERAL.—Not later than 1 year after the 20 date of enactment of this Act, and each year thereafter, 21 the Secretary shall submit to Congress a full and detailed 22 account of the operations of the Department under this 23 Act, including the amount of losses sustained by the Gov-24 ernment as a result of such operations during the pre-25 ceding fiscal year, together with an estimate of the total

- 1 losses that the Government can reasonably expect to incur
- 2 as a result of such operations during the current fiscal
- 3 year.
- 4 (b) Contents.—In the annual report submitted pur-
- 5 suant to subsection (a), the Secretary shall include full
- 6 and detailed accounts relative to the following matters:
- 7 (1) The plans of the Department to insure the
- 8 provision of ownership investment company financ-
- 9 ing and licensing to all areas of the country and to
- all covered business concerns, including steps taken
- 11 to accomplish the same.
- 12 (2) The plans of the Department to support
- 13 States that seek to increase the number of licensees
- in the State.
- 15 (3) Steps taken by the Department to maximize
- recoupment of Government funds incident to the in-
- auguration and administration of the ownership in-
- vestment company program and to insure compli-
- ance with statutory and regulatory standards relat-
- ing to the ownership investment company program.
- 21 (4) Recommendations to the Department of the
- Treasury with respect to additional tax incentives to
- improve and facilitate the operations of ownership
- investment companies and to encourage the use of

- the financing facilities of ownership investment companies by covered business concerns.
  - (5) A report from the Securities and Exchange Commission enumerating actions undertaken by the Securities and Exchange Commission to—
    - (A) simplify and minimize the regulatory requirements governing ownership investment companies under the Federal securities laws; and
    - (B) eliminate overlapping regulation and jurisdiction as between the Securities and Exchange Commission, the Department, and other agencies of the executive branch.
  - (6) Actions undertaken by the Securities and Exchange Commission to simplify compliance by ownership investment companies with the requirements of the Investment Company Act of 1940 and to facilitate the election to be taxed as regulated investment companies pursuant to section 851 of the Internal Revenue Code of 1954.
  - (7) The number of ownership investment companies the Department licensed (including Protégé OICs), the number of licensees that have been placed in liquidation, and the number of licensees that have surrendered their licenses during the year

- ending on the date the report is submitted, identifying the amount of leverage each received during that period.
  - (8) The amount of leverage that ownership investment companies (including Protégé OICs) received during the year ending on the date the report is submitted.
  - (9) The sizes, geographic locations, and other characteristics of licensed ownership investment companies (including Protégé OICs), including the extent to which the ownership investment companies have used the leverage to make debt, synthetic equity, preferred equity, or equity investments, or a combination thereof, to covered business concerns.
  - (10) The geographic dispersion of licensees in each State compared to the population of the State.
  - (11) A summary of employee stock ownership plans created by an ownership investment company (including Protégé OICs), including—
  - (A) the total number of active plan participants;
  - (B) the total number of employees of the covered business concerns with such employee stock ownership plans;

1	(C) the total value of employer securities,
2	as determined by the independent appraisers
3	hired by the independent trustee of each em-
4	ployee stock ownership plan;
5	(D) the total plan assets;
6	(E) the total contributions during the plan
7	year;
8	(F) the total distributions during the plan
9	year;
10	(G) the median account asset balance; and
11	(H) demographic information of plan par-
12	ticipants, disaggregated by race, gender, and
13	State, to the extent available.
14	(12) A summary of eligible worker-owned co-
15	operatives created by ownership investment compa-
16	nies (including Protégé OICs), including—
17	(A) the number of member-owners;
18	(B) the total number of employees of the
19	covered business concern with such eligible
20	worker-owned cooperatives;
21	(C) the total value of employer securities;
22	(D) the assets of all membership accounts;
23	(E) the median membership account bal-
24	ance; and

1	(F) demographic information of member-
2	ship base, disaggregated by race, gender, and
3	State, to the extent available.
4	SEC. 13. REVOCATION AND SUSPENSION OF LICENSES;
5	CEASE AND DESIST ORDERS.
6	(a) In General.—A license may be revoked or sus-
7	pended by the Secretary—
8	(1) for any false statement knowingly made in
9	any written statement required under this Act, or
10	under any regulation issued under this Act by the
11	Secretary;
12	(2) if any written statement required under this
13	Act, or under any regulation issued under this Act
14	by the Secretary, fails to state a material fact nec-
15	essary in order to make the statement not mis-
16	leading in the light of the circumstances under
17	which the statement was made;
18	(3) for willful or repeated violation, or willful or
19	repeated failure to observe, any provision of this Act;
20	(4) for willful or repeated violation of, or willful
21	or repeated failure to observe, any rule or regulation
22	issued under this Act by the Secretary; or
23	(5) for violation of, or failure to observe, any
24	cease and desist order issued by the Secretary under
25	this section.

# (b) Order To Cease and Desist.—

- (1) Issuance.—Where a licensee or any other person has not complied with any provision of this Act, or of any regulation issued under this Act by the Secretary, or is engaging or is about to engage in any acts or practices that constitute or will constitute a violation of such Act or regulation, the Secretary may order such licensee or other person to cease and desist from such action or failure to act.
- (2) ACTIONS REQUIRED.—The Secretary may order such licensee or other person to take such action or to refrain from such action as the Secretary deems necessary to insure compliance with the Act and the regulations implementing this Act.
- (3) SUSPENSION OF LICENSES.—The Secretary may also suspend the license of a licensee against whom an order has been issued until such licensee complies with an order issued under this subsection.

# (c) Orders To Show Cause.—

(1) Issuance.—Before revoking or suspending a license pursuant to subsection (a) or issuing a cease and desist order pursuant to subsection (b), the Secretary shall serve upon the licensee and any other person involved an order to show cause why an

1	order revoking or suspending the license or a cease
2	and desist order should not be issued.
3	(2) Contents.—Any order to show cause
4	issued under paragraph (1) shall—
5	(A) contain a statement of the matters of
6	fact and law asserted by the Department and
7	the legal authority and jurisdiction under which
8	a hearing is to be held; and
9	(B) set forth that a hearing will be held
10	before the Department at a time and place stat-
11	ed in the order.
12	(3) Statement of findings.—If after hear-
13	ing, or a waiver thereof, the Secretary determines on
14	the record that an order revoking or suspending the
15	license or a cease and desist order should issue, the
16	Secretary shall—
17	(A) promptly issue such order, which shall
18	include a statement of the findings of the Sec-
19	retary and the grounds and reasons therefor
20	and specify the effective date of the order; and
21	(B) cause the order to be served on the li-
22	censee and any other person involved.
23	(d) Witnesses.—
24	(1) Subpoena authority.—The Secretary
25	may require by subpoena the attendance and testi-

- 1 mony of witnesses and the production of all books, 2 papers, and documents relating to the hearing from 3 any place in the United States.
  - (2) PAYMENT.—Any witness summoned before the Department shall be paid by the party at whose instance the witness was called the same fees and mileage that are paid witnesses in the courts of the United States.
  - (3) AID OF THE COURT.—In case of disobedience to a subpoena, the Secretary, or any party to a proceeding before the Department, may invoke the aid of any court of the United States in requiring the attendance and testimony of witnesses and the production of books, papers, and documents.

## (e) Appeals.—

#### (1) Filing.—

(A) In General.—An order issued by the Secretary under this section shall be final and conclusive unless within 30 days after the service thereof the licensee, or other person against whom an order is issued, appeals to the United States court of appeals for the circuit in which such licensee has its principal place of business by filing with the clerk of such court a petition praying that the Department's order be set

- aside or modified in the manner stated in the petition.
  - (B) Leave required.—After the expiration of the 30-day period described in subparagraph (A), a petition may be filed only by leave of court on a showing of reasonable grounds for failure to file the petition theretofore.
    - (2) Delivery.—The clerk of the court shall immediately cause a copy of the petition described in paragraph (1) to be delivered to the Secretary, and, upon receipt, the Secretary shall certify and file in the court a transcript of the record upon which the order complained of was entered.
    - (3) AMENDING PETITION.—If, before the record is filed under paragraph (2), the Secretary amends or sets aside its order, in whole or in part, the petitioner may amend the petition within such time as the court may determine, on notice to the Secretary.
    - (4) OPERATION OF ORDER.—The filing of a petition for review under this subsection shall not of itself stay or suspend the operation of the order of the Department, but the court of appeals in its discretion may restrain or suspend, in whole or in part, the operation of the order pending the final hearing and determination of the petition.

1	(5) Disposition.—
2	(A) IN GENERAL.—The court may affirm
3	modify, or set aside the order of the Secretary
4	under this section.
5	(B) EVIDENCE.—If the court determines
6	that the just and proper disposition of the case
7	requires the taking of additional evidence, the
8	court shall order the Secretary to reopen the
9	hearing for the taking of such evidence, in such
10	manner and upon such terms and conditions as
11	the court may deem proper.
12	(C) FINDINGS OF FACT.—The Secretary—
13	(i) may modify the findings as to the
14	facts of the Department, or make new
15	findings, by reason of the additional evi-
16	dence so taken; and
17	(ii) shall file modified or new findings
18	and the amendments, if any, of the order
19	with the record of such additional evidence
20	(D) Objections.—No objection to an
21	order of the Secretary shall be considered by
22	the court unless such objection was urged be-
23	fore the Department or, if it was not so urged
24	unless there were reasonable grounds for failure

to do so.

1 (E) REVIEW.—The judgment and decree of 2 the court affirming, modifying, or setting aside 3 any such order of the Secretary shall be subject 4 only to review by the Supreme Court of the 5 United States upon certification or certiorari as 6 provided in section 1254 of title 28, United 7 States Code. 8 (f) Enforcement.— 9

- (1) Failure to obey.—If any licensee or other person against which or against whom an order is issued under this section fails to obey the order, the Secretary—
  - (A) may apply to the United States court of appeals, within the circuit where the licensee has its principal place of business, for the enforcement of the order; and
  - (B) shall file a transcript of the record upon which the order complained of was entered.
- (2) Notice.—Upon the filing of the application under paragraph (1), the court shall cause notice thereof to be served on the licensee or other person.
- (3) EVIDENCE.—The evidence to be considered, the procedure to be followed, and the jurisdiction of the court shall be the same as is provided in sub-

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1	section (e) for applications to set aside or modify or
2	ders.
3	SEC. 14. EXAMINATIONS AND INVESTIGATIONS.
4	(a) Investigations.—
5	(1) In General.—The Secretary may make
6	such investigations as the Secretary deems necessary
7	to determine whether a licensee or any other person
8	has engaged or is about to engage in any acts or
9	practices which constitute or will constitute a viola
10	tion of any provision of this Act, or of any rule or
11	regulation under this Act, or of any order issued
12	under this Act.
13	(2) Statements.—The Secretary shall permit
14	any person to file with it a statement in writing
15	under oath or otherwise as the Secretary shall deter
16	mine, as to all the facts and circumstances con
17	cerning the matter to be investigated.
18	(3) Oaths and Affirmations.—For the pur
19	pose of any investigation under this subsection, the
20	Secretary is empowered to—
21	(A) administer oaths and affirmations;
22	(B) subpoena witnesses;
23	(C) compel the attendance of witnesses;
24	(D) take evidence, and

(E) require the production of any books, papers, and documents that are relevant to the inquiry.

## (4) ATTENDANCE AND PRODUCTION.—

- (A) IN GENERAL.—Attendance of witnesses and the production of any such records under this section may be required from any place in the United States.
- (B) Failure to obey a subpoena issued to, any person, including a licensee, the Secretary may invoke the aid of any court of the United States within the jurisdiction of which such investigation or proceeding is carried on, or where such person resides or carries on business, in requiring the attendance and testimony of witnesses and the production of books, papers, and documents, and such court may issue an order requiring such person to appear before the Department, thereto produce records, if so ordered, or to give testimony touching the matter under investigation.
- (C) Enforcement.—Any failure to obey such order of the court may be punished by such court as a contempt thereof.

1 (D) SERVICE OF PROCESS.—All process in 2 any such case may be served in the judicial dis-3 trict whereof such person is an inhabitant or 4 wherever he may be found.

## (b) Examinations.—

- (1) In General.—Each licensee shall be subject to examinations made by direction of the Department, which may be conducted with the assistance of a private sector entity that has both the qualifications to conduct and expertise in conducting such examinations, and the cost of such examinations, including the compensation of the examiners, may, in the discretion of the Department, be assessed against the licensee examined and when so assessed shall be paid by the licensee.
- (2) FEES.—Fees collected under this subsection shall be deposited in the account for salaries and expenses of the Department, and are authorized to be appropriated solely to cover the costs of examinations and other oversight activities under this Act.
- (3) Reports.—Every licensee shall make such reports to the Secretary at such times and in such form as the Secretary may require, except that the Secretary is authorized to exempt from making such reports any such licensee that is registered under

1	the Investment Company Act of 1940 (15 U.S.C.
2	80a-1 et seq.) to the extent necessary to avoid dupli-
3	cation in reporting requirements.
4	(4) Required information.—
5	(A) In general.—Except as provided in
6	subparagraph (B), each licensee shall be exam-
7	ined not less frequently than once every 2 years
8	in such detail so as to determine whether or
9	not—
10	(i) the licensee has engaged solely in
11	lawful activities and those contemplated by
12	this Act;
13	(ii) the licensee has engaged in pro-
14	hibited conflicts of interest under section
15	16;
16	(iii) the licensee has acquired or exer-
17	cised illegal control of a covered business
18	concern;
19	(iv) the licensee has made investments
20	in covered businesses for not less than 1
21	year;
22	(v) the licensee has adhered to port-
23	folio diversification limits as stated under
24	section 9;

1	(vi) the licensee has engaged in re-
2	lending, foreign investments, or passive in-
3	vestments;
4	(vii) the licensee has charged an inter-
5	est rate in excess of the maximum per-
6	mitted by law; or
7	(viii) the licensee has adhered to the
8	requirements to make covered investments.
9	(B) WAIVER.—The Secretary may waive
10	any examination required under subparagraph
11	(A)—
12	(i) for not more than 1 year if, in the
13	discretion of the Secretary, the Secretary
14	determines such a delay would be appro-
15	priate, based on the amount of debentures
16	being issued by the licensee and the repay-
17	ment record of the licensee, the prior oper-
18	ating experience of the licensee, the con-
19	tents and results of the last examination
20	and the management expertise of the li-
21	censee; or
22	(ii) if it is the examination of a li-
23	censee whose operations have been sus-
24	pended while the licensee is involved in liti-
25	gation or is in receivership.

## (c) Valuations.—

## (1) Frequency of valuations.—

(A) IN GENERAL.—Each licensee shall submit to the Secretary a written valuation of the loans and investments of the licensee not less often than semiannually or otherwise upon the request of the Secretary, except that any licensee with no leverage outstanding shall submit such valuations annually, unless the Secretary determines otherwise.

(B) Material adverse changes.—Not later than 30 days after the end of a fiscal quarter of a licensee during which a material adverse change in the aggregate valuation of the loans and investments or operations of the licensee occurs, the licensee shall notify the Secretary in writing of the nature and extent of that change.

## (C) Independent certification.—

(i) IN GENERAL.—Not less frequently than once during each fiscal year, each licensee shall submit to the Secretary the financial statements of the licensee, audited by an independent certified public accountant approved by the Secretary.

1	(ii) Audit requirements.—Each
2	audit conducted under clause (i) shall in-
3	clude—
4	(I) a review of the procedures
5	and documentation used by the li-
6	censee in preparing the valuations re-
7	quired by this section; and
8	(II) a statement by the inde-
9	pendent certified public accountant
10	that such valuations were prepared in
11	conformity with the valuation criteria
12	applicable to the licensee established
13	in accordance with paragraph (2).
14	(2) Valuation criteria.—Each valuation
15	submitted under this subsection shall be prepared by
16	the licensee in accordance with valuation criteria,
17	which shall—
18	(A) be established or approved by the Sec-
19	retary; and
20	(B) include appropriate safeguards to en-
21	sure that the noncash assets of a licensee are
22	not overvalued.
23	SEC. 15. INJUNCTIONS AND OTHER ORDERS.
24	(a) In General.—Whenever, in the judgment of the
25	Secretary, a licensee or any other person has engaged or

- 1 is about to engage in any acts or practices which con-
- 2 stitute or will constitute a violation of any provision of
- 3 this Act, or of any rule or regulation under this Act, or
- 4 of any order issued under this Act, the Secretary may
- 5 make application to the proper district court of the United
- 6 States or a United States court of any place subject to
- 7 the jurisdiction of the United States for an order enjoining
- 8 such acts or practices, or for an order enforcing compli-
- 9 ance with such provision, rule, regulation, or order, and
- 10 such courts shall have jurisdiction of such actions and,
- 11 upon a showing by the Secretary that such licensee or
- 12 other person has engaged or is about to engage in any
- 13 such acts or practices, a permanent or temporary injunc-
- 14 tion shall be granted without bond.
- 15 (b) Exclusive Jurisdiction.—In any proceeding
- 16 under subsection (a), the court as a court of equity—
- 17 (1) may, to such extent as the court deems nec-
- 18 essary, take exclusive jurisdiction of the licensee or
- licensees and the assets thereof, wherever located;
- 20 and
- 21 (2) shall have jurisdiction in any such pro-
- ceeding to appoint a trustee or receiver to hold or
- administer under the direction of the court the as-
- sets so possessed.
- 25 (c) Trustee and Receivership.—

- 1 (1) AUTHORITY.—The Secretary shall have authority to act as trustee or receiver of the licensee.
- 3 (2) APPOINTMENT.—Upon request by the Sec-4 retary, the court may appoint the Secretary to act 5 in such capacity unless the court deems such ap-6 pointment inequitable or otherwise inappropriate by 7 reason of the special circumstances involved.

#### 8 SEC. 16. CONFLICTS OF INTEREST.

- 9 (a) In General.—For the purpose of controlling
- 10 conflicts of interest that may be detrimental to covered
- 11 business concerns, to licensees, to the shareholders, part-
- 12 ners, or members of either, or to the purposes of this Act,
- 13 the Secretary shall adopt regulations to govern trans-
- 14 actions with any officer, director, shareholder, partner, or
- 15 member of any licensee, or with any person or concern,
- 16 in which any interest, direct or indirect, financial or other-
- 17 wise, is held by any officer, director, shareholder, partner,
- 18 or member of any licensee, or any person or concern with
- 19 an interest, direct or indirect, financial or otherwise, in
- 20 any licensee.
- 21 (b) Public Disclosure.—Regulations adopted
- 22 under subsection (a) shall include appropriate require-
- 23 ments for public disclosure necessary to the purposes of
- 24 this section.

1	(c) Consultation With Existing Regula-
2	TIONS.—In making any initial determination relating to
3	a regulation adopted under subsection (a), the Secretary
4	shall consult the regulations promulgated by the Adminis-
5	trator of the Small Business Administration on financing
6	which constitute conflicts of interest in accordance with
7	section 312 of the Small Business Investment Act of 1958
8	(15 U.S.C. 687d).
9	(d) Regulations.—The Secretary shall promulgate
10	regulations under this section in accordance with the im-
11	plementation milestones as set forth in section 3(1) of this
12	Act.
13	SEC. 17. REMOVAL OR SUSPENSION OF MANAGEMENT OF-
13 14	SEC. 17. REMOVAL OR SUSPENSION OF MANAGEMENT OF- FICIALS.
14	FICIALS.
14 15	FICIALS.  (a) DEFINITION OF MANAGEMENT OFFICIAL.—In
14 15 16	FICIALS.  (a) DEFINITION OF MANAGEMENT OFFICIAL.—In this section, the term "management official" means an of-
14 15 16 17	FICIALS.  (a) DEFINITION OF MANAGEMENT OFFICIAL.—In this section, the term "management official" means an officer, director, general partner, manager, employee, agent,
14 15 16 17 18	FICIALS.  (a) DEFINITION OF MANAGEMENT OFFICIAL.—In this section, the term "management official" means an officer, director, general partner, manager, employee, agent, or other participant in the management or conduct of the
14 15 16 17 18	FICIALS.  (a) DEFINITION OF MANAGEMENT OFFICIAL.—In this section, the term "management official" means an officer, director, general partner, manager, employee, agent, or other participant in the management or conduct of the affairs of a licensee.
14 15 16 17 18 19 20	FICIALS.  (a) DEFINITION OF MANAGEMENT OFFICIAL.—In this section, the term "management official" means an officer, director, general partner, manager, employee, agent, or other participant in the management or conduct of the affairs of a licensee.  (b) Removal of Management Officials.—
14 15 16 17 18 19 20 21	(a) Definition of Management Official.—In this section, the term "management official" means an officer, director, general partner, manager, employee, agent, or other participant in the management or conduct of the affairs of a licensee.  (b) Removal of Management Officials.—  (1) Notice of Removal.—The Secretary may
14 15 16 17 18 19 20 21	(a) Definition of Management Official.—In this section, the term "management official" means an officer, director, general partner, manager, employee, agent, or other participant in the management or conduct of the affairs of a licensee.  (b) Removal of Management Officials.—  (1) Notice of Removal.—The Secretary may serve upon any management official a written notice.

1	(i) has willfully and knowingly com-
2	mitted any substantial violation of—
3	(I) this Act;
4	(II) any regulation issued under
5	this Act; or
6	(III) a cease-and-desist order
7	which has become final; or
8	(ii) has willfully and knowingly com-
9	mitted or engaged in any act, omission, or
10	practice which constitutes a substantial
11	breach of a fiduciary duty of that person
12	as a management official; and
13	(B) the violation or breach of fiduciary
14	duty is one involving personal dishonesty on the
15	part of such management official.
16	(2) Contents of Notice.—A notice of inten-
17	tion to remove a management official, as provided in
18	paragraph (1), shall contain a statement of the facts
19	constituting grounds therefor, and shall fix a time
20	and place at which a hearing will be held thereon.
21	(3) Hearings.—
22	(A) TIMING.—A hearing described in para-
23	graph (2) shall be fixed for a date not earlier
24	than 30 days nor later than 60 days after the
25	date of service of notice of the hearing, unless

1	an earlier or a later date is set by the Secretary
2	at the request of—
3	(i) the management official, and for
4	good cause shown; or
5	(ii) the Attorney General of the
6	United States.
7	(B) Consent.—Unless the management
8	official shall appear at a hearing described in
9	this paragraph in person or by a duly author-
10	ized representative, that management official
11	shall be deemed to have consented to the
12	issuance of an order of removal under para-
13	graph (4)(A).
14	(4) Issuance of order of removal.—
15	(A) IN GENERAL.—In the event of consent
16	under paragraph (3)(B), or if upon the record
17	made at a hearing described in this subsection,
18	the Secretary finds that any of the grounds
19	specified in the notice of removal has been es-
20	tablished, the Secretary may issue such orders
21	of removal from office as the Secretary deems
22	appropriate.
23	(B) Effectiveness.—An order under
24	subparagraph (A) shall—

1	(1) become effective at the expiration
2	of 30 days after the date of service upon
3	the subject licensee and the management
4	official concerned (except in the case of an
5	order issued upon consent as described in
6	paragraph (3)(B), which shall become ef-
7	fective at the time specified in such order);
8	and

- (ii) remain effective and enforceable, except to such extent as it is stayed, modified, terminated, or set aside by action of the Secretary or a reviewing court in accordance with this section.
- 14 (c) Authority To Suspend or Prohibit Partici-15 pation.—
  - (1) In General.—The Secretary may, if the Secretary deems it necessary for the protection of the licensee or the interests of the Department, suspend from office or prohibit from further participation in any manner in the management or conduct of the affairs of the licensee, or both, any management official referred to in subsection (b)(1), by written notice to such effect served upon the management official.

1	(2) Effectiveness.—A suspension or prohibi-
2	tion under paragraph (1)—
3	(A) shall become effective upon service of
4	notice under paragraph (1); and
5	(B) unless stayed by a court in proceedings
6	authorized by paragraph (3), shall remain in ef-
7	fect—
8	(i) pending the completion of the ad-
9	ministrative proceedings pursuant to a no-
10	tice of intention to remove served under
11	subsection (b); and
12	(ii) until such time as the Secretary
13	shall dismiss the charges specified in the
14	notice, or, if an order of removal or prohi-
15	bition is issued against the management
16	official, until the effective date of any such
17	order.
18	(3) Judicial Review.—Not later than 10 days
19	after any management official has been suspended
20	from office or prohibited from participation in the
21	management or conduct of the affairs of a licensee,
22	or both, under paragraph (1), that management offi-
23	cial may apply to the United States District Court
24	for the judicial district in which the home office of
25	the licensee is located, or the United States District

- 1 Court for the District of Columbia, for a stay of the
- 2 suspension or prohibition pending the completion of
- 3 the administrative proceedings pursuant to a notice
- 4 of intent to remove served upon the management of-
- 5 ficial under subsection (b), and such court shall have
- 6 jurisdiction to stay such action.
- 7 (d) Authority To Suspend on Criminal
- 8 Charges.—
- 9 (1) IN GENERAL.—Whenever a management of-
- ficial is charged in any information, indictment, or
- 11 complaint authorized by a United States attorney,
- with the commission of or participation in a felony
- involving dishonesty or breach of trust, the Sec-
- retary may, by written notice served upon that man-
- agement official, suspend that management official
- from office or prohibit that management official
- 17 from further participation in any manner in the
- management or conduct of the affairs of the li-
- censee, or both.
- 20 (2) Effectiveness.—A suspension or prohibi-
- 21 tion under paragraph (1) shall remain in effect until
- 22 the subject information, indictment, or complaint is
- finally disposed of, or until terminated by the Sec-
- 24 retary.

- 1 (3) AUTHORITY UPON CONVICTION.—If a judg-2 ment of conviction with respect to an offense de-3 scribed in paragraph (1) is entered against a management official, then at such time as the judgment 5 is not subject to further appellate review, the Sec-6 retary may issue and serve upon the management 7 official an order removing that management official, 8 which removal shall become effective upon service of 9 a copy of the order upon the licensee.
  - (4) Authority upon dismissal or other disposition.—A finding of not guilty or other disposition of charges described in paragraph (1) shall not preclude the Secretary from thereafter instituting proceedings to suspend or remove the management official from office, or to prohibit the management official from participation in the management or conduct of the affairs of the licensee, or both, pursuant to subsection (b) or (c).
- 19 (e) NOTIFICATION TO LICENSEES.—Copies of each 20 notice required to be served on a management official 21 under this section shall also be served upon the interested 22 licensee.
- 23 (f) Procedural Provisions; Judicial Review.—
- 24 (1) Hearing venue.—Any hearing provided 25 for in this section shall be—

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1	(A) held in the Federal judicial district or
2	in the territory in which the principal office of
3	the licensee is located, unless the party afforded
4	the hearing consents to another place; and
5	(B) conducted in accordance with the pro-
6	visions of chapter 5 of title 5, United States
7	Code.
8	(2) Issuance of orders.—After a hearing
9	provided for in this section, and not later than 90
10	days after the Secretary has notified the parties that
11	the case has been submitted for final decision, the
12	Secretary shall render a decision in the matter
13	(which shall include findings of fact upon which its
14	decision is predicated), and shall issue and cause to
15	be served upon each party to the proceeding an
16	order or orders consistent with the provisions of this
17	section.
18	(3) Authority to modify orders.—The Sec-
19	retary may modify, terminate, or set aside any order
20	issued under this section—
21	(A) at any time, upon such notice, and in
22	such manner as the Secretary deems proper,
23	unless a petition for review is timely filed in a
24	court of appeals of the United States, as pro-

vided in paragraph (4)(B), and thereafter until

the record in the proceeding has been filed in accordance with paragraph (4)(C); and

(B) upon such filing of the record, with permission of the court.

## (4) Judicial Review.—

- (A) IN GENERAL.—Judicial review of an order issued under this section shall be exclusively as provided in this paragraph.
- (B) Petition for Review.—Any party to a hearing provided for in this section may obtain a review of any order issued pursuant to paragraph (2) (other than an order issued with the consent of the management official concerned, or an order issued under subsection (d)), by filing in the court of appeals of the United States for the circuit in which the principal office of the licensee is located, or in the United States Court of Appeals for the District of Columbia Circuit, not later than 30 days after the date of service of such order, a written petition praying that the order of the Secretary be modified, terminated, or set aside.
- (C) NOTIFICATION TO DEPARTMENT.—A copy of a petition filed under subparagraph (B) shall be forthwith transmitted by the clerk of

1	the court to the Secretary, and thereupon the
2	Secretary shall file in the court the record in
3	the proceeding, as provided in section 2112 of
4	title 28, United States Code.
5	(D) COURT JURISDICTION.—Upon the fil-
6	ing of a petition under subparagraph (A)—
7	(i) the court shall have jurisdiction,
8	which, upon the filing of the record under
9	subparagraph (C), shall be exclusive, to af-
10	firm, modify, terminate, or set aside, in
11	whole or in part, the order of the Sec-
12	retary;
13	(ii) review of such proceedings shall
14	be had as provided in chapter 7 of title 5,
15	United States Code; and
16	(iii) the judgment and decree of the
17	court shall be final, except that the judg-
18	ment and decree shall be subject to review
19	by the Supreme Court of the United States
20	upon certiorari, as provided in section
21	1254 of title 28, United States Code.
22	(E) Judicial review not a stay.—The
23	commencement of proceedings for judicial re-
24	view under this paragraph shall not, unless spe-
25	cifically ordered by the court, operate as a stay

1	of any order issued by the Secretary under this
2	section.
3	SEC. 18. UNLAWFUL ACTS AND OMISSIONS BY OFFICERS,
4	DIRECTORS, EMPLOYEES, OR AGENTS;
5	BREACH OF FIDUCIARY DUTY.
6	(a) In General.—Wherever a licensee violates any
7	provision of this Act or regulation issued thereunder by
8	reason of the failure of the licensee to comply with the
9	terms thereof or by reason of the licensee engaging in any
10	act or practice which constitutes or will constitute a viola-
11	tion thereof, such violation shall be deemed to be also a
12	violation and an unlawful act on the part of any person
13	who, directly or indirectly, authorizes, orders, participates
14	in, or causes, brings about, counsels, aids, or abets in the
15	commission of any acts, practices, or transactions which
16	constitute or will constitute, in whole or in part, such vio-
17	lation.
18	(b) Unlawful Acts.—
19	(1) Prohibition.—It shall be unlawful for any
20	officer, director, employee, agent, or other partici-
21	pant in the management or conduct of the affairs of
22	a licensee to engage in any act or practice, or to
23	omit any act, in breach of his fiduciary duty as such
24	officer, director, employee, agent, or participant, if,

as a result thereof, the licensee has suffered or is in

1	imminent danger of suffering financial loss or other
2	damage.
3	(2) Specific acts and omissions.—Except
4	with the written consent of the Secretary, it shall be
5	unlawful—
6	(A) for any person hereafter to take office
7	as an officer, director, or employee of a licensee,
8	or to become an agent or participant in the con-
9	duct of the affairs or management of a licensee,
10	if—
11	(i) the person has been convicted of a
12	felony, or any other criminal offense in-
13	volving dishonesty or breach of trust; or
14	(ii) the person has been found civilly
15	liable in damages, or has been permanently
16	or temporarily enjoined by an order, judg-
17	ment, or decree of a court of competent ju-
18	risdiction, by reason of any act or practice
19	involving fraud or breach of trust; or
20	(B) for any person to continue to serve in
21	any of the above described capacities, if—
22	(i) the person is hereafter convicted of
23	a felony, or any other criminal offense in-
24	volving dishonesty or breach of trust; or

1 (ii) the person is hereafter found civ2 illy liable in damages or is permanently or
3 temporarily enjoined by an order, judg4 ment, or decree of a court of competent ju5 risdiction, by reason of any act or practice
6 involving fraud or breach of trust.

### 7 SEC. 19. PENALTIES AND FORFEITURES.

## (a) Penalties.—

- (1) In General.—Except as provided in subsection (b), a licensee that violates any regulation or written directive issued by the Secretary issued under this Act, requiring the filing of any regular or special report pursuant to section 12, shall forfeit and pay to the United States a civil penalty of not more than \$100 for each day of the continuance of the failure by the licensee to file such report, unless it is shown that such failure is due to reasonable cause and not due to willful neglect.
- (2) ACCRUAL.—Any civil penalty under paragraph (1) shall accrue to the United States and may be recovered in a civil action brought by the Secretary.
- 23 (b) Enforcement.—The Secretary may—
- 24 (1) by rules and regulations, or upon applica-25 tion of an interested party, at any time previous to

- 1 such failure, by order, after notice and opportunity
- 2 for hearing, exempt in whole or in part, any licensee
- from the provisions of subsection (a) of this section,
- 4 upon such terms and conditions and for such period
- 5 of time as the Secretary deems necessary and appro-
- 6 priate, if the Secretary funds that such action is not
- 7 inconsistent with the public interest or the protec-
- 8 tion of the Department; and
- 9 (2) for the purposes of this section make any
- alternative requirements appropriate to the situa-
- 11 tion.
- 12 SEC. 20. JURISDICTION AND SERVICE OF PROCESS.
- Any suit or action brought under section 13, 15, 17,
- 14 19, or 23 by the Department at law or in equity to enforce
- 15 any liability or duty created by, or to enjoin any violation
- 16 of this Act, or any rule, regulation, or order promulgated
- 17 thereunder, shall be brought in the district wherein the
- 18 licensee maintains its principal office, and process in such
- 19 cases may be served in any district in which the defendant
- 20 maintains its principal office or transacts business, or
- 21 wherever the defendant may be found.
- 22 SEC. 21. ISSUANCE AND GUARANTEE OF TRUST CERTIFI-
- 23 CATES.
- 24 (a) Authority To Issue Trust Certificates.—
- 25 The Secretary may issue trust certificates representing

- 1 ownership of all or a fractional part of debentures issued
- 2 by licensees and guaranteed by the Department under this
- 3 Act, provided that the trust certificates shall be based on
- 4 and backed by a trust or pool approved by the Secretary
- 5 and composed solely of guaranteed debentures.

# 6 (b) Guarantee Authority.—

- (1) IN GENERAL.—The Secretary may, upon such terms and conditions as are deemed appropriate, to guarantee the timely payment of the principal of and interest on trust certificates issued by the Department or its agent for purposes of this section.
  - (2) Limitation.—Such guarantee shall be limited to the extent of principal and interest on the guaranteed debentures which compose the trust or pool.
  - (3) Reduction of Guarantee.—In the event that a debenture in such trust or pool is prepaid, either voluntarily or involuntarily, or in the event of default of a debenture, the guarantee of timely payment of principal and interest on the trust certificates shall be reduced in proportion to the amount of principal and interest such prepaid debenture and priority payments represent in the trust or pool.

1	(4) Interest on prepaid or de-
2	faulted debentures shall accrue and be guaranteed
3	by the Department only through the date of pay-
4	ment on the guarantee.
5	(5) Redemption.—During the term of the
6	trust certificate, it may be called for redemption due
7	to prepayment or default of all debentures.
8	(c) Full Faith and Credit.—The full faith and
9	credit of the United States is pledged to the payment of
10	all amounts that may be required to be paid under any
11	guarantee of such trust certificates issued by the Sec-
12	retary pursuant to this section.
13	(d) FEES.—The Secretary may not collect a fee for
14	any guarantee under this section, provided that nothing
15	herein shall preclude any agent of the Department from
16	collecting a fee approved by the Department for the func-
17	tions described in subsection $(f)(2)$ .
18	(e) Rights of the Department.—
19	(1) Subrogation.—In the event the Secretary
20	pays a claim under a guarantee issued under this
21	section, it shall be subrogated fully to the rights sat-
22	is field by such payment.
23	(2) Ownership rights.—No State or local
24	law, and no Federal law, shall preclude or limit the

exercise by the Secretary of the ownership rights of

the Secretary in the debentures residing in a trust or pool against which trust certificates are issued.

## (f) Responsibilities.—

- (1) REGISTRATION.—The Secretary shall provide for a central registration of all trust certificates sold pursuant to this section.
- (2) Contracts.—The Secretary shall contract with an agent or agents to carry out, on behalf of the Department, the pooling and the central registration functions of this section including, notwithstanding any other provision of law, maintenance on behalf of and under the direction of the Department, such commercial bank accounts or investments in obligations of the United States as may be necessary to facilitate trusts or pools backed by guaranteed under this Act, and the issuance of trust certificates to facilitate such poolings. Such agent or agents shall provide a fidelity bond or insurance in such amounts as the Secretary determines to be necessary to fully protect the interests of the Government.
- (3) DISCLOSURES.—Before any sale of a trust certificate, the Secretary shall require the seller to disclose to a purchaser of a trust certificate issued pursuant to this section, information on the terms, conditions, and yield of such instrument.

- 1 (4) REGULATION OF BROKERS AND DEAL-2 ERS.—The Secretary is authorized to regulate bro-3 kers and dealers in trust certificates sold pursuant 4 to this section.
- 5 (5) RULE OF CONSTRUCTION.—Nothing in this 6 subsection shall prohibit the use of a bookentry or 7 other electronic form of registration for trust certifi-8 cates.

#### 9 SEC. 22. PERIODIC ISSUANCE OF GUARANTEES AND TRUST

### 10 **CERTIFICATES.**

- 11 The Secretary shall issue guarantees under section
- 12 7 and trust certificates under section 21 at periodic inter-
- 13 vals of not less than every 12 months and shall do so at
- 14 such shorter intervals as the Secretary deems appropriate,
- 15 taking into consideration the amount and number of such
- 16 guarantees or trust certificates.

#### 17 SEC. 23. MISCELLANEOUS.

- 18 (a) Cooperation With Banks, Investors, and
- 19 Lenders.—Whenever practicable, the operations of an
- 20 ownership investment company, including the generation
- 21 of business, may be undertaken in cooperation with banks
- 22 or other investors or lenders, incorporated or unincor-
- 23 porated, and any servicing or initial investigation required
- 24 for loans or acquisitions of securities by the company
- 25 under the provisions of this Act may be handled through

- 1 such banks or other investors or lenders on a fee basis.
- 2 Any ownership investment company may receive fees for
- 3 services rendered to such banks and other investors and
- 4 lenders.
- 5 (b) REGULATIONS.—The Secretary is authorized to
- 6 prescribe regulations governing the operations of owner-
- 7 ship investment companies, and to carry out the provisions
- 8 of this Act, in accordance with the purposes of this Act.
- 9 (c) Dissolution or Forfeiture of Rights.—
- 10 Should any ownership investment company violate or fail
- 11 to comply with any of the provisions of this Act or of regu-
- 12 lations prescribed hereunder, all of the rights, privileges,
- 13 and franchises derived therefrom may thereby be forfeited.
- 14 Before any such ownership investment company shall be
- 15 declared dissolved, or its rights, privileges, and franchises
- 16 forfeited, any noncompliance with or violation of this Act
- 17 shall be determined and adjudged by a court of the United
- 18 States of competent jurisdiction in a suit brought for that
- 19 purpose in the district, territory, or other place subject
- 20 to the jurisdiction of the United States, in which the prin-
- 21 cipal office of the ownership investment company is lo-
- 22 cated. Any such suit shall be brought by the United States
- 23 at the instance of the Secretary or the Attorney General.
- 24 (d) Liability.—Except as expressly provided other-
- 25 wise in this Act, nothing in this Act or in any other provi-

- 1 sion of law shall be deemed to impose any liability on the
- 2 United States with respect to any obligations entered into,
- 3 or stocks issued, or commitments made, by any company

4 operating under the provisions of this Act.

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