

119TH CONGRESS  
1ST SESSION

# S. 2151

To require the Secretary of Defense to submit annual reports on allied contributions to the common defense, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JUNE 24, 2025

Mr. LEE (for himself, Mrs. BLACKBURN, and Mr. PAUL) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To require the Secretary of Defense to submit annual reports on allied contributions to the common defense, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “NATO Burden Shar-  
5 ing Report Act”.

1 **SEC. 2. REPORT ON ALLIED CONTRIBUTIONS TO THE COM-**  
2 **MON DEFENSE.**

3 (a) FINDING.—Congress finds that section 1003 of  
4 the Department of Defense Authorization Act, 1985 (Pub-  
5 lic Law 98–525; 63 Stat. 2241)—

6 (1) expresses the sense of Congress that, due to  
7 threats that are ever-changing, Congress must be in-  
8 formed with respect to allied contributions to the  
9 common defense to properly assess the readiness of  
10 the United States and the countries described in  
11 subsection (c)(2) for threats; and

12 (2) requires the Secretary of Defense to submit  
13 to Congress an annual report on the contributions of  
14 allies to the common defense.

15 (b) SENSE OF CONGRESS.—It is the sense of Con-  
16 gress that—

17 (1) the threats facing the United States—

18 (A) include near-peer threats; and

19 (B) require the United States to prioritize  
20 military assets and resources in accordance with  
21 the most recent National Defense Strategy;

22 (2) the United States should not continue to  
23 shoulder a disproportionate share of the burden for  
24 European security while current and prospective  
25 members of the North Atlantic Treaty Organization  
26 neglect to meet defense spending guidelines; and

1           (3) the President should seek from each mem-  
2           ber country of the North Atlantic Treaty Organiza-  
3           tion acceptance of international security responsibil-  
4           ities and agreements to make contributions to the  
5           common defense in accordance with the collective de-  
6           fense treaty to which such country is a party.

7           (c) REPORTS ON ALLIED CONTRIBUTIONS TO THE  
8           COMMON DEFENSE.—

9           (1) IN GENERAL.—Not later than March 1 each  
10          year, the Secretary of Defense, in coordination with  
11          the heads of other Federal agencies, as the Sec-  
12          retary determines to be necessary, shall submit to  
13          the appropriate committees of Congress a report  
14          containing a description of—

15                (A) the annual defense spending by each  
16                country described in paragraph (2), including  
17                available data on nominal budget figures and  
18                defense spending as a percentage of the gross  
19                domestic products of each such country for the  
20                fiscal year immediately preceding the fiscal year  
21                in which the report is submitted;

22                (B) the activities of each such country to  
23                contribute to military or stability operations in  
24                which the Armed Forces of the United States  
25                are a participant or may be called upon in ac-

1 cordance with a cooperative defense agreement  
2 to which the United States is a party;

3 (C) any limitations placed by any such  
4 country on the use of such contributions;

5 (D) any actions undertaken by the United  
6 States or by other countries to minimize such  
7 limitations; and

8 (E) with respect to each such country—

9 (i) the contributions made by the  
10 country to Ukraine, including an indication  
11 of whether such contributions relate to  
12 hard or soft power;

13 (ii) an assessment of the health of the  
14 defense industrial base of the country;

15 (iii) the comparative advantages of  
16 the defense industrial base of the country;

17 (iv) the size and structure of the mili-  
18 tary forces of the country, including an es-  
19 timate of the amount of time required for  
20 such forces to achieve full military mobili-  
21 zation;

22 (v) any area in which the country  
23 would be fully dependent on allied military  
24 assets;

1 (vi) any delivery received or contract  
2 entered into by the country through the  
3 Foreign Military Sales or the Foreign Military  
4 Financing program during the pre-  
5 ceding year;

6 (vii) any change in defense spending  
7 during the preceding year; and

8 (viii) the amount defense spending an-  
9 ticipated in the subsequent year.

10 (2) COUNTRIES DESCRIBED.—The countries de-  
11 scribed in this paragraph are the following:

12 (A) Each member country of the North At-  
13 lantic Treaty Organization.

14 (B) Each country participating in a North  
15 Atlantic Treaty Organization Membership Ac-  
16 tion Plan.

17 (3) FORM.—Each report under paragraph (1)  
18 shall be submitted in unclassified form, but may  
19 contain a classified annex.

20 (4) AVAILABILITY.—A report submitted under  
21 paragraph (1) shall be made available on request to  
22 any Member of Congress.

23 (d) APPROPRIATE COMMITTEES OF CONGRESS DE-  
24 FINED.—In this section, the term “appropriate commit-  
25 tees of Congress” means—

1           (1) the Committee on Armed Services, the  
2           Committee on Foreign Relations, and the Committee  
3           on Appropriations of the Senate; and

4           (2) the Committee on Armed Services, the  
5           Committee on Foreign Affairs, and the Committee  
6           on Appropriations of the House of Representatives.

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