

119TH CONGRESS  
1ST SESSION

# S. 2611

To safeguard the integrity of the Department of State's annual Country Reports on Human Rights Practices, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JULY 31, 2025

Mrs. SHAHEEN (for herself, Mr. COONS, Mr. VAN HOLLEN, Mr. BOOKER, Mr. MERKLEY, Mr. KAINES, Mr. SCHATZ, and Mr. WELCH) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To safeguard the integrity of the Department of State's annual Country Reports on Human Rights Practices, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the "Safeguarding the In-  
5 tegrity of the Human Rights Reports Act of 2025".

**6 SEC. 2. FINDINGS.**

7       Congress finds the following:

8           (1) Around the world, a rise in democratic  
9 backsliding, authoritarian practices, and armed con-

1       flict threaten the observance of internationally recog-  
2       nized human rights, disproportionately impacting  
3       girls, women, youth, ethnic minorities, indigenous  
4       communities, LGBTQI+ persons, individuals with  
5       disabilities, and other marginalized groups.

6                     (2) Progress in advancing human rights must  
7       be grounded in facts. The Department of State's an-  
8       nual Country Reports on Human Rights Practices  
9       ("Human Rights Reports") provides a record of the  
10      state of human rights in the world. These reports  
11      are an essential tool for activists who courageously  
12      struggle to protect rights in communities around the  
13      world, for journalists and scholars who document  
14      rights violations, and for governments, including our  
15      own, as they work to craft strategies to better pro-  
16      tect victims of human rights violations, encourage  
17      greater observance of human rights, and protect  
18      United States taxpayer funding from flowing to vio-  
19      lators.

20                     (3) Any effort to reduce the scope or tailor the  
21      content of the Human Rights Report based on polit-  
22      ical considerations undermines its legitimacy and the  
23      credibility of the United States as an honest pro-  
24      moter of human rights. Such actions also embolden  
25      authoritarians and perpetrators of human rights vio-

1 lations, threatening grave risks to the brave women  
2 and men working tirelessly to advance these rights.

3 (4) Maintaining the veracity and integrity of  
4 the Human Rights Report through mandatory and  
5 comprehensive reporting on the full scope of intern-  
6 nationally recognized human rights is critical to sus-  
7 tain the value and international legitimacy of the re-  
8 ports and to hold human rights violators account-  
9 able.

10 **SEC. 3. STATEMENT OF POLICY.**

11 It shall be the policy of the United States—

12 (1) to reaffirm the commitment of the United  
13 States to promote the observance of internationally  
14 recognized human rights by all countries as a prin-  
15 cipal goal of our foreign policy;

16 (2) to regularly engage with human rights de-  
17 fenders, journalists, democracy advocates, victims of  
18 human rights violations, and other stakeholders to  
19 gather information and accounts for inclusion in the  
20 Human Rights Reports; and

21 (3) to publish credible, fact-based Human  
22 Rights Reports on an annual basis that cover the  
23 full scope of internationally recognized human  
24 rights, as required by law, and to ensure that

1 Human Rights Reports are devoid of political favor-  
2 itism or targeting.

3 **SEC. 4. COUNTRY REPORTS ON HUMAN RIGHTS PRACTICES.**

4 Section 116(d) of the Foreign Assistance Act of 1961  
5 (22 U.S.C. 2151n(d)) is amended—

6 (1) in paragraph (2), by striking “and involun-  
7 tary sterilization” and inserting “, involuntary or co-  
8 ercive medical or psychological practices, and dis-  
9 crimination against people in accessing maternal,  
10 sexual, and reproductive health care, including ob-  
11 stetric violence, involuntary or coerced abortion, in-  
12 voluntary or coerced pregnancy, and coerced steri-  
13 lization”;

14 (2) in paragraph (5), by inserting “whether  
15 such country has facilitated the return of persons to  
16 a country where they would face torture or persecu-  
17 tion (refoulement) and” after “including”;

18 (3) in paragraph (11)(C), by striking “Sec-  
19 retary; and” and inserting “Secretary;”;

20 (4) in paragraph (12)—

21 (A) in subparagraph (A)—

22 (i) by inserting “and freedom of ex-  
23 pression” after “status of freedom of the  
24 press”; and

(ii) inserting “or freedom of expression” after “in favor of freedom of the press”;

4 (B) in subparagraph (B)—

5 (i) by inserting “or freedom of expres-  
6 sion” after “violations of freedom of the  
7 press”; and

12 (C) in subparagraph (C)—

13 (i) by inserting “or freedom of expres-  
14 sion” after “violations of freedom of the  
15 press”;

16 (ii) in clause (i), by striking “of the  
17 freedom of the press”; and

18 (iii) in clause (ii), by striking “jour-  
19 nalists.” and inserting “journalists;”;

20 (5) in paragraph (13)—

(A) by striking “Wherever” and inserting  
“wherever”;

(B) by redesignating subparagraphs (B) through (E) as subparagraphs (C) through (F), respectively;

(C) by inserting after subparagraph (A)  
the following new subparagraph:

3                     “(B) harassment or punishment of family  
4                     members residing in the country for alleged of-  
5                     fenses by a relative, including relatives forced  
6                     into exile or residing outside of the country for  
7                     fear of political persecution;”; and

(6) by adding at the end the following new paragraphs:

13           “(14) wherever applicable, a description of re-  
14       strictions on freedom of movement and residence  
15       within and travel to and from the country;

16               “(15) wherever applicable, whether a country  
17               facilitates or maintains laws, policies, or practices  
18               that create or perpetuate stateless persons or dis-  
19               criminate against internally displaced persons in  
20               that country;

“(16) wherever applicable, arbitrary or unlawful  
interference with privacy;

23               “(17) wherever applicable, a description of seri-  
24               ous and unreasonable restrictions on political par-  
25               ticipation or the ability of citizens to elect public

1       representatives through free and fair elections and  
2       universal and equal suffrage, including—

3               “(A) substantial interference with the free-  
4       dom of peaceful assembly or association; and

5               “(B) government efforts to restrict civic  
6       space and the ability of civil society, including  
7       nongovernmental organizations, academia,  
8       media, labor unions, and social movements, to  
9       engage in public life;

10              “(18) wherever applicable, a description of seri-  
11       ous government corruption and its impact on human  
12       rights in the country;

13              “(19) wherever applicable, a description of laws,  
14       discrimination, violence, or threats of violence tar-  
15       geting members of groups, including women and  
16       girls, persons with disabilities, national, racial, eth-  
17       nic groups, indigenous peoples, LGBTQI+ individ-  
18       uals, or vulnerable migrant populations; and

19              “(20) wherever applicable, a description of any  
20       factors undermining due process or an independent  
21       and impartial judiciary free of corruption and polit-  
22       ical influence and whether trials are fair and public  
23       and afford criminal defendants the minimum fair  
24       trial guarantees recognized internationally as nec-  
25       essary for a criminal defense, including—

1               “(A) whether persons have been convicted,  
2               imprisoned, or detained essentially for political  
3               beliefs or nonviolent acts of dissent or expres-  
4               sion, particularly based on overly broad and  
5               sweeping charges intended to stifle the exercise  
6               of human rights and fundamental freedoms;  
7               and

8               “(B) whether prison and detention center  
9               conditions or mistreatment in such facilities has  
10               resulted in deaths or forms of cruel, inhuman,  
11               or degrading treatment and unusual punish-  
12               ment.”.

