

119TH CONGRESS  
1ST SESSION

# S. 2750

To require the Director of the Office of Science and Technology Policy to establish a Federal regulatory sandbox program for artificial intelligence, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

SEPTEMBER 10, 2025

Mr. CRUZ introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

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## A BILL

To require the Director of the Office of Science and Technology Policy to establish a Federal regulatory sandbox program for artificial intelligence, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*

2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Strengthening Artifi-

5       cial intelligence Normalization and Diffusion By Oversight

6       and eXperimentation Act” or the “SANDBOX Act”.

1   **SEC. 2. ARTIFICIAL INTELLIGENCE REGULATORY SANDBOX**

2                   **PROGRAM.**

3         The National Science and Technology Policy, Organi-  
4 zation, and Priorities Act of 1976 (42 U.S.C. 6611 et seq.)  
5 is amended by adding at the end the following:

6   **“TITLE VII—ARTIFICIAL INTEL-**  
7       **LIGENCE REGULATORY SAN-**  
8       **BOX PROGRAM**

9   **“SEC. 701. DEFINITIONS.**

10      “In this title:

11           “(1) AGENCY.—The term ‘agency’ has the  
12 meaning given the term in section 551 of title 5,  
13 United States Code.

14           “(2) APPLICABLE AGENCY.—The term ‘applica-  
15 ble agency’ means an agency that has jurisdiction  
16 over the enforcement or implementation of a covered  
17 provision for which an applicant is seeking a waiver  
18 or modification under the Program.

19           “(3) ARTIFICIAL INTELLIGENCE; ARTIFICIAL  
20 INTELLIGENCE SYSTEM.—The terms ‘artificial intel-  
21 ligence’ and ‘artificial intelligence system’ have the  
22 meaning given the term ‘artificial intelligence’ in  
23 section 5002 of the National Artificial Intelligence  
24 Initiative Act of 2020 (15 U.S.C. 9401).

25           “(4) ARTIFICIAL INTELLIGENCE DEVELOPMENT  
26 METHOD.—The term ‘artificial intelligence develop-

1       ment method' means a business model or production  
2       method that, in whole or in part, uses one or more  
3       artificial intelligence systems.

4           “(5) ARTIFICIAL INTELLIGENCE PRODUCT OR  
5       SERVICE.—The term ‘artificial intelligence product  
6       or service’ means a product or service that uses or  
7       contains, in whole or in part, one or more artificial  
8       intelligence systems.

9           “(6) COVERED PROVISION.—The term ‘covered  
10      provision’ has the meaning given the term ‘rule’ in  
11      section 804(3) of title 5, United States Code, includ-  
12      ing any associated guidance, frequently asked ques-  
13      tions publications, bulletins, or associated, derivative  
14      material and any rule the adoption of which is ex-  
15      pressly required by statute.

16           “(7) DIRECTOR.—The term ‘Director’ means  
17      the Director of the Office of Science and Technology  
18      Policy.

19           “(8) HEALTH AND SAFETY RISK.—The term  
20      ‘health and safety risk’ means a risk that is likely  
21      to cause—

22                  “(A) bodily harm to a human life (includ-  
23      ing life before birth);

24                  “(B) loss of human life (including life be-  
25      fore birth); or

1                 “(C) a substantial adverse effect on the  
2                 health of a human (including an unborn  
3                 human).

4                 “(9) PROGRAM.—The term ‘Program’ means  
5                 the artificial intelligence regulatory sandbox program  
6                 established pursuant to section 702(a).

7                 “(10) RISK OF ECONOMIC DAMAGE.—The term  
8                 ‘risk of economic damage’ means likely to cause tan-  
9                 gible, physical harm to the property or assets of a  
10                 consumer.

11                 “(11) UNFAIR OR DECEPTIVE TRADE PRAC-  
12                 TICE.—The term ‘unfair or deceptive trade prac-  
13                 tice’—

14                 “(A) means an unfair or deceptive act or  
15                 practice that is declared unlawful pursuant to  
16                 section 5 of the Federal Trade Commission Act  
17                 (15 U.S.C. 45); or

18                 “(B) has the meaning given such term  
19                 in—

20                 “(i) the Policy Statement of the Fed-  
21                 eral Trade Commission on Deception,  
22                 issued on October 14, 1983; or

23                 “(ii) the Policy Statement of the Fed-  
24                 eral Trade Commission on Unfairness,  
25                 issued on December 17, 1980.

1   **“SEC. 702. ESTABLISHMENT OF ARTIFICIAL INTELLIGENCE**

2                   **REGULATORY SANDBOX PROGRAM.**

3       **“(a) ESTABLISHMENT.—**

4               **“(1) IN GENERAL.—**Not later than one year  
5               after the date of the enactment of this Act, the Di-  
6               rector shall establish and operate, in accordance with  
7               the requirements of this section, an artificial intel-  
8               ligence regulatory sandbox program, under which  
9               the Director and persons may apply for a temporary  
10              waiver or modification of one or more covered provi-  
11              sions of an applicable agency in order to test, experi-  
12              ment, or temporarily provide to consumers artificial  
13              intelligence products or services or artificial intel-  
14              ligence development methods on a limited basis with-  
15              out being subject to the enforcement, licensing, or  
16              authorization requirements of such covered provi-  
17              sions.

18               **“(2) REGULATIONS.—**In establishing the Pro-  
19              gram under paragraph (1), the Director shall—

20               **“(A)** establish an application process for a  
21              temporary waiver or modification described in  
22              paragraph (1), including the creation of a  
23              standardized form for applicants to provide the  
24              information required under subsection (c);

25               **“(B)** establish a process by which the Di-  
26              rector may submit an application for a tem-

1           porary waiver or modification described in para-  
2           graph (1) in accordance with subsection (c)(3);  
3           and

4                 “(C) establish a process for review of ap-  
5                 plications submitted pursuant to a process es-  
6                 tablished under subparagraph (A) or (B) in ac-  
7                 cordance with the requirements of this section  
8                 for assessing whether an application submitted  
9                 for the Program presents a health and safety  
10                 risk, a risk of economic damage, or a risk of  
11                 unfair or deceptive trade practices, which shall  
12                 be—

13                 “(i) published in the Federal Register  
14                 and made publicly available with a detailed  
15                 list of the criteria used to make such as-  
16                 sessments; and

17                 “(ii) subject to public comment before  
18                 final publication in the Federal Register.

19                 “(b) PURPOSE.—The purpose of the Program is to  
20                 incentivize—

21                 “(1) the development of current or new artifi-  
22                 cial intelligence products and services and artificial  
23                 intelligence development methods;

24                 “(2) the expansion of economic opportunities  
25                 from artificial intelligence development;

1           “(3) the creation of jobs from artificial intel-  
2       ligence development; and

3           “(4) the creation of opportunities for artificial  
4       intelligence innovation in the United States.

5       “(c) APPLICATION PROCESS FOR WAIVERS AND  
6       MODIFICATIONS.—

7           “(1) IN GENERAL.—To apply for a waiver or  
8       modification under the Program, an applicant shall,  
9       pursuant to the process established under subsection  
10      (a)(2)(A), submit to the Director an application  
11      therefor that includes—

12           “(A) confirmation that the applicant—

13               “(i) is subject to the jurisdiction of  
14       the Federal Government; and

15               “(ii) has established, or plans to es-  
16       tablish not later than 180 days after the  
17       date on which the applicant enters into a  
18       written agreement under subsection (e), a  
19       business that is incorporated or has a prin-  
20       cipal place of business in the United States  
21       from which the artificial intelligence prod-  
22       ucts or services or artificial intelligence de-  
23       velopment methods are deployed;

1                 “(B) relevant contact information, includ-  
2                 ing the legal name, address, telephone number,  
3                 email address, and website of the applicant;

4                 “(C) a description of any criminal convic-  
5                 tion of the applicant or any senior management  
6                 personnel or director of the business of the ap-  
7                 plicant; and

8                 “(D) a description of any artificial intel-  
9                 ligence product or service or artificial intel-  
10                 ligence development method to be tested, ex-  
11                 perimented, or deployed for which the applicant  
12                 is requesting a waiver or modification, and for  
13                 each such artificial intelligence product or serv-  
14                 ice or artificial intelligence development meth-  
15                 od—

16                 “(i) identification of each covered pro-  
17                 vision that the applicant seeks to have  
18                 waived or modified during participation in  
19                 the Program and the reasons why the  
20                 waiver or modification is needed;

21                 “(ii) a description of the manner by  
22                 which the product or service or develop-  
23                 ment method would—

24                 “(I) benefit consumers;

1                         “(II) enhance the operational ef-  
2                         ficiency of the business of the appli-  
3                         cant;

4                         “(III) expand economic opportu-  
5                         nities;

6                         “(IV) create jobs; or

7                         “(V) further the innovation or  
8                         development of artificial intelligence;

9                         “(iii) an explanation of how potential  
10                         benefits of the product or service or devel-  
11                         opment method outweigh the risks, taking  
12                         into account any mitigation measures,  
13                         which shall include—

14                         “(I) a description of the reason-  
15                         ably foreseeable risks associated with  
16                         waiving or modifying each covered  
17                         provision identified under clause (i)  
18                         during participation in the Program,  
19                         including any—

20                         “(aa) health and safety risk;

21                         “(bb) risk of economic dam-  
22                         age; and

23                         “(cc) risk of unfair or decep-  
24                         tive trade practices;

1                         “(II) the manner in which the  
2                         applicant intends to reasonably miti-  
3                         gate any risk identified pursuant to  
4                         subclause (I);

5                         “(iv) the requested time periods for  
6                         which the waiver or modification of each  
7                         covered provision identified under clause  
8                         (i) would apply;

9                         “(v) confirmation that the applicant  
10                         understands that the applicant will be sub-  
11                         ject to and must comply with all statutes  
12                         and regulations after the conclusion of  
13                         testing, experimenting, or deploying such  
14                         product or service or development method  
15                         under the Program; and

16                         “(vi) a list of each agency that may  
17                         have jurisdiction, in whole or in part, over  
18                         the product or service or development  
19                         method to be tested, experimented, or de-  
20                         ployed by the applicant.

21                         “(2) ASSISTANCE.—The Director may, upon re-  
22                         quest, consult with an applicant and provide assist-  
23                         ance completing an application described in para-  
24                         graph (1), including by—

25                         “(A) identifying—

1                         “(i) the likely covered provisions that  
2                         could be relevant and eligible for a waiver  
3                         or modification under the Program; and

4                         “(ii) the agencies with authority over  
5                         the covered provisions identified under  
6                         clause (i); and

7                         “(B) providing anonymized information on  
8                         other relevant applications or aggregate appli-  
9                         cant trends.

10                         “(3) DIRECTOR-SUBMITTED APPLICATION.—

11                         The Director may submit an application to waive or  
12                         modify any covered provision under the Program, if  
13                         in the opinion of the Director the waiver or modi-  
14                         fication proposed in the application will advance the  
15                         development, deployment, or use of artificial intel-  
16                         ligence in the United States.

17                         “(d) AGENCY REVIEW.—

18                         “(1) TRANSMISSION.—Not later than 14 days  
19                         after the date on which the Director receives a com-  
20                         pleted application under paragraph (1) of subsection  
21                         (c) or submits a completed application under para-  
22                         graph (3) of that subsection, the Director shall sub-  
23                         mit a copy of the application to the head of each ap-  
24                         plicable agency.

1                 “(2) REVIEW.—The head of an applicable agen-  
2         cy shall review an application received under para-  
3         graph (1) with respect to the covered provision or  
4         provisions under the jurisdiction of the agency and  
5         solicit input, and demonstrate due consideration of  
6         such input, from the private sector and technical ex-  
7         perts with relevance to the Program, on—

8                 “(A) whether the plan of the applicant  
9         with respect to testing, experimenting, or de-  
10        ploying an artificial intelligence product or serv-  
11        ice or an artificial intelligence development  
12        method would—

13                 “(i) benefit consumers;  
14                 “(ii) enhance the operational effi-  
15         ciency of the business of the applicant;  
16                 “(iii) expand economic opportunities;  
17                 “(iv) create jobs; or  
18                 “(v) further the innovation or develop-  
19         ment of artificial intelligence; and  
20                 “(B) whether the potential benefits of the  
21         plan outweigh any—

22                 “(i) health and safety risk;  
23                 “(ii) risk of economic damage; and  
24                 “(iii) risk of unfair or deceptive trade  
25         practices.

1           “(3) METHOD.—The head of an applicable  
2 agency may conduct its review of applications re-  
3 ceived under paragraph (2) by establishing advisory  
4 boards or working groups to review and provide  
5 input on the applications.

6           “(4) AGENCY DECISION.—

7           “(A) IN GENERAL.—Subject to subparagraph (B), the head of an applicable agency  
8 who receives a copy of an application under  
9 paragraph (1) shall, taking into consideration  
10 the recommendations of the advisory board of  
11 the applicable agency, make the agency decision  
12 to grant or deny the application with respect to  
13 the covered provision or provisions requested to  
14 be waived or modified that are under the juris-  
15 diction of the agency.

16           “(B) IN PART APPROVAL.—If more than  
17 one applicable agency receives a copy of an ap-  
18 plication under paragraph (1)—

19           “(i) the head of each applicable agen-  
20 cy, with input from the advisory board of  
21 the applicable agency, shall grant or deny  
22 the waiver or modification of each covered  
23 provision over which the applicable agency  
24 has jurisdiction; and

1                     “(ii)(I) if each applicable agency that  
2                     receives an application under paragraph  
3                     (1) grants the request for a waiver or  
4                     modification, the Director shall grant the  
5                     entire application; or

6                     “(II) if an applicable agency denies  
7                     part of an application and another applica-  
8                     ble agency grants part of the application,  
9                     the Director shall approve the application  
10                     in part and specify in the decision which  
11                     covered provisions are waived or modified.

12                 “(5) RECORD OF AGENCY DECISION.—

13                 “(A) IN GENERAL.—Not later than 90  
14                 days after receiving a copy of an application  
15                 under paragraph (1), the head of an applicable  
16                 agency shall approve or deny the application  
17                 and submit to the Director a record of the  
18                 agency decision.

19                 “(B) ELEMENTS.—The record of the agen-  
20                 cy decision required by subparagraph (A) to be  
21                 submitted by the head of an applicable agency  
22                 shall include—

23                 “(i) a description of each covered pro-  
24                 vision over which the applicable agency has  
25                 jurisdiction for enforcement or implemen-

1 tation that the applicant is seeking to have  
2 waived or modified and a list of the rea-  
3 sonably foreseeable risks, if any, that could  
4 result from the requested waiver or modi-  
5 fication, including any—

6 “(I) health and safety risk;

7 “(II) risk of economic damage;

8 and

9 “(III) risk of unfair or deceptive  
10 trade practices;

11 “(ii) if the application is approved, a  
12 description, if applicable, of—

13 “(I) the manner by which the ap-  
14 plicant will mitigate the risks identi-  
15 fied in clause (i); and

16 “(II) the manner by which con-  
17 sumers will be protected during the  
18 term for which the waiver or modifica-  
19 tion remains in effect;

20 “(iii) if the head of the applicable  
21 agency denies the waiver or modification—

22 “(I) a description of the reasons  
23 for the denial, including—

24 “(aa) an explanation of the  
25 manner by which a waiver or

modification could cause any of the risks described in clause (i); and

“(bb) the likelihood of such reasonably foreseeable risks occurring; and

“(II) the reasons why the application cannot be approved in part or reformed to mitigate the risks described under subclause (I)(aa) and any information the head of the applicable agency relied on to support these reasons; and

“(iv) if the head of the applicable agency would deny the waiver or modification unless the risks described in clause (i) are mitigated, a recommendation of the means by which the applicant can mitigate such risks.

) No RECORD SUBMITTED.—If the applicable agency does not submit of the agency decision by the deadline by subparagraph (A), the Director assume that the head of the applicable does not object to the granting of the

1 waiver or modification requested by the appli-  
2 cant and may proceed with the application.

3 “(D) EXTENSION.—The head of the appli-  
4 cable agency may request one 30-day extension  
5 of the deadline required by subparagraph (A)  
6 for submission of the record of the agency deci-  
7 sion.

8 “(E) EXPEDITED REVIEW.—If the head of  
9 the applicable agency provides a recommenda-  
10 tion described in subparagraph (B)(iv), the Di-  
11 rector shall provide the applicant 60 days to  
12 make necessary changes to the application, and  
13 the applicant may resubmit the application to  
14 the head of the applicable agency for expedited  
15 review of not more than 60 days from the date  
16 of resubmission of the completed application.

17 “(e) WRITTEN AGREEMENT.—

18 “(1) IN GENERAL.—If the head of an agency,  
19 or the Director upon an appeal under subsection (g),  
20 grants the entire application or part of the applica-  
21 tion under subsection (d)(4), any waiver or modifica-  
22 tion requested shall not be effective until the appli-  
23 cant enters into a written agreement with the Direc-  
24 tor and the head of the agency that describes—

1               “(A) each covered provision that is waived  
2               or modified under the Program; and

3               “(B) the terms the applicant shall abide by  
4               to mitigate any risk described in the record of  
5               the agency decision pursuant to subsection  
6               (d)(5)(B)(i).

7               “(2) REQUIREMENT.—Each written agreement  
8               entered into under paragraph (1) shall include a re-  
9               quirement that the applicant notify the Director and  
10               the head of any relevant applicable agency of any in-  
11               cident that results in harm to the health and safety  
12               of a consumer, economic damage, or an unfair or de-  
13               ceptive trade practice under the Program not later  
14               than 72 hours after the incident occurs.

15               “(3) TIMELINE.—The Director shall provide to  
16               the applicant a copy of the written agreement de-  
17               scribed in paragraph (1) not later than 45 days  
18               after the date on which the application is granted,  
19               in part or in whole, under subsection (d)(4).

20               “(f) PUBLICATION OF DIRECTOR-SUBMITTED APPLI-  
21               CATIONS AND UTILIZATION BY APPLICANTS.—

22               “(1) IN GENERAL.—If the head of an agency,  
23               or the Director upon an appeal under subsection (g),  
24               grants a Director-submitted application, in whole or  
25               part, under subsection (d)(4), the Director shall

1 publish in the Federal Register notice of any waiver  
2 or modification granted and any information re-  
3 quired to be submitted to the Director for an appli-  
4 cant to utilize such waiver or modification under  
5 paragraph (2).

6       “(2) AUTHORITY.—In the case described in  
7 paragraph (1), any person may submit an applica-  
8 tion to utilize such waiver or modification, pursuant  
9 to fulfilling the requirements of subsection (e) and  
10 any requirement developed by the Director under  
11 paragraph (3).

12       “(3) PROCESS FOR UTILIZATION.—The Direc-  
13 tor may develop a standardized process for the sub-  
14 mission and consideration of an application to utilize  
15 a waiver or modification of a covered provision  
16 granted under paragraph (1).

17       “(g) APPEALS.—

18       “(1) IN GENERAL.—If the head of an applicable  
19 agency denies an application under subsection  
20 (d)(4), the applicant may submit to the Director an  
21 appeal for reconsideration, or in the case of a Direc-  
22 tor-submitted application shall prepare a statement,  
23 which shall—

24           “(A) address the comments in the record  
25 of the agency decision submitted under sub-

1           section (d)(5) that resulted in denial of the ap-  
2           plication; and

3           “(B) include the manner by which the ap-  
4           plicant plans to mitigate the risks identified in  
5           the record of the agency decision.

6           “(2) RESPONSE.—Not later than 60 days after  
7           receiving an appeal under paragraph (1), the Direc-  
8           tor shall—

9               “(A) determine whether the appeal suffi-  
10              ciently addresses the concerns raised in the  
11              record of the agency decision submitted under  
12              subsection (d)(5); and

13               “(B)(i) if the Director determines that the  
14              appeal sufficiently addresses the concerns, file a  
15              record of the agency decision and provide a  
16              statement detailing how the concerns have been  
17              mitigated and approve the application; or

18               “(ii) if the Director determines that the  
19              appeal does not sufficiently address the con-  
20              cerns, file a record of the agency decision and  
21              provide a statement detailing how the concerns  
22              have not been mitigated and deny the applica-  
23              tion.

1       “(h) JUDICIAL REVIEW.—For purposes of review  
2 under section 704 of title 5, United States Code, the fol-  
3 lowing shall be considered a final agency action:

4           “(1) A record of the agency decision submitted  
5 under subsection (d)(5).

6           “(2) The granting of a request to renew a waiv-  
7 er or modification under subsection (i)(3)(C).

8           “(3) The failure of the Director to provide a  
9 written agreement subject to the terms of subsection  
10 (e).

11          “(4) The revocation of a waiver or modifica-  
12 tions under subsection (j).

13        “(i) PERIOD OF WAIVER OR MODIFICATION.—

14           “(1) INITIAL PERIOD.—Except as provided in  
15 this subsection, a waiver or modification granted  
16 under the Program shall be for a term of 2 years.

17           “(2) NOTIFICATION BEFORE ENDING OFFER-  
18 ING.—If a person decides to end deployment of its  
19 artificial intelligence product, service, or method be-  
20 fore the end of the initial period described in para-  
21 graph (1), the person shall, not later than 30 days  
22 before the date on which the person ends deployment  
23 of the product, service, or method, submit to the Di-  
24 rector a report on actions taken by the person to en-

1       sure consumers have not been harmed as a result of  
2       the termination of the product, service, or method.

3       “(3) RENEWAL.—

4           “(A) IN GENERAL.—The person granted a  
5       waiver or modification under the Program may  
6       request for renewal of the waiver or modifica-  
7       tion for a maximum of 4 additional 2-year peri-  
8       ods.

9           “(B) NOTIFICATION.—Not later than 30  
10      days before the end of an initial period under  
11      paragraph (1), a person that is granted a waiv-  
12      er or modification under the Program shall no-  
13      tify the Director if the person intends to seek  
14      renewal under subparagraph (A).

15           “(C) DECISION.—The Director shall grant  
16      a request made pursuant to subparagraph (A),  
17      unless the Director determines that—

18               “(i) relevant information or cir-  
19       cumstances have materially changed since  
20       the waiver or modification was granted and  
21       the person must submit a new or amended  
22       application; or

23               “(ii) the person granted the waiver or  
24       modification is not in compliance with the  
25       terms of the written agreement entered

1                   into pursuant to subsection (e) and the  
2                   person is unable to correct the action  
3                   under subsection (j)(2).

4         “(j) REVOCATION.—If the Director determines that  
5    a person that was granted a waiver or modification under  
6   the Program is not in compliance with the terms of the  
7   written agreement entered into pursuant to subsection (e),  
8   the Director—

9                   “(1) shall give the person 30 days to correct the  
10          action, or additional 30-day periods if the Director  
11          considers it appropriate;

12                  “(2) if the person does not correct the action by  
13          the end of the 30-day period, the Director may end  
14          the participation of the person in the Program by re-  
15          voking the waiver or modification.

16         “(k) TERMS.—A person for which a waiver or modi-  
17          fication is granted under the Program shall be subject to  
18          the following terms:

19                  “(1) No existing right of action of a consumer  
20          to seek actual damages or an equitable remedy may  
21          be waived or modified under the Program.

22                  “(2) While a waiver or modification is in effect,  
23          and the person is in compliance with the written  
24          agreement entered into pursuant to subsection (e),  
25          the person shall not be subject to the criminal or

1       civil enforcement of a covered provision specifically  
2       identified in the waiver or modification.

3           “(3) An agency may not file or pursue any pu-  
4       nitive action against the person during the period  
5       for which the waiver or modification is in effect, in-  
6       cluding a civil penalty, fine, or license suspension or  
7       revocation for a violation of a covered provision iden-  
8       tified in the waiver or modification, unless the per-  
9       son is not in compliance with the written agreement  
10      entered into pursuant to subsection (e).

11          “(4) The person shall not have immunity re-  
12       lated to any criminal offense that is not expressly  
13       identified in the waiver or modification.

14          “(5) The Federal Government shall not be re-  
15       sponsible for any business losses if the waiver or  
16       modification is revoked at any time, including any  
17       action brought under section 1346(b) or 1491 of  
18       title 28, United States Code.

19          “(6) The person shall notify the Director and  
20       the head of any applicable agency of any incident  
21       that results in harm to the health and safety of a  
22       consumer, economic damage, or an unfair or decep-  
23       tive trade practice under the Program not later than  
24       72 hours after the incident occurs.

1           “(7) The person shall abide by all terms of the  
2 written agreement entered into pursuant to sub-  
3 section (e).

4           “(l) CONSUMER PROTECTION.—Before deploying an  
5 artificial intelligence product or service to consumers  
6 under a waiver or modification granted under the Pro-  
7 gram, and throughout the period the waiver or modifica-  
8 tion remains in effect, a person shall disclose, through a  
9 publicly accessible website or similar public means, the fol-  
10 lowing to consumers:

11           “(1) The name and contact information of the  
12 person.

13           “(2) A description of the participation of the  
14 person in the Program, and if applicable, disclosure  
15 that the person does not have a license or other au-  
16 thorization to provide artificial intelligence products  
17 or services under provisions not waived or modified  
18 under the Program.

19           “(3) If applicable, that the artificial intelligence  
20 product or service is undergoing testing and may not  
21 function as intended and may expose the consumer  
22 to certain risks as identified in the record of the  
23 agency decision of the applicable agency submitted  
24 under subsection (d)(5).

1           “(4) That the person is not immune from existing civil liability for any loss or damage caused by  
2           the artificial intelligence product or service.

3           “(5) That the person is not immune from criminal prosecution for violations of covered provisions  
4           that are not waived or modified under the Program.

5           “(6) That the artificial intelligence product or  
6           service is a temporary demonstration and may be discontinued at the end of the initial period under  
7           paragraph (1) of subsection (i) or before the end of the initial period under paragraph (2) of that subsection.

8           “(7) The expected commencement date of the initial period under subsection (i)(1).

9           “(8) The contact information of the National Artificial Intelligence Initiative Office and that the consumer may contact the Initiative Office to file a complaint.

10          “(m) RECORD KEEPING.—

11          “(1) IN GENERAL.—A person who is granted a waiver or modification under the Program shall retain all records, documents, and data directly related to the participation of the person in the Program.

12          “(2) REQUEST FOR DOCUMENTS.—Upon request by the Director, a person granted a waiver or

1 modification under the Program shall make available  
2 for inspection any record, document, or data re-  
3 tained under paragraph (1).

4 “(n) REPORTS.—

5 “(1) PERSONS GRANTED A WAIVER OR MODI-  
6 FICATION.—

7 “(A) IN GENERAL.—Each person who is  
8 granted a waiver or modification under the Pro-  
9 gram shall submit to the Director a report that  
10 includes—

11 “(i) if applicable, the number of con-  
12 sumers participating in or receiving the ar-  
13 tificial intelligence product or service or  
14 the artificial intelligence development  
15 method offered by the person under the  
16 Program;

17 “(ii) an assessment of the likely risks  
18 and the manner by which the person is  
19 mitigating those risks, consistent with the  
20 terms of the written agreement entered  
21 into under subsection (e);

22 “(iii) an identification of any pre-  
23 viously unanticipated risks that have mani-  
24 fested during the deployment of the artifi-

1           cial intelligence product or service or the  
2           artificial intelligence development method;

3               “(iv) a description of any adverse inci-  
4           dent and any action taken by the person to  
5           repair the harm to consumers; and

6               “(v) a description of the benefits of  
7           the waiver or modification, including, if ap-  
8           plicable, studies, surveys, financial bene-  
9           fits, or additional quantitative measures  
10           demonstrating such benefits.

11           “(B) TIMING.—Each person shall submit a  
12           report required under subparagraph (A)—

13               “(i) 40 days after the commencement  
14           of the period for which a waiver or modi-  
15           fication is granted under the Program;

16               “(ii) 30 days after the halfway mark  
17           of the period for which a waiver or modi-  
18           fication is granted under the Program; and

19               “(iii) 30 days before the expiration  
20           of—

21               “(I) the period for which a waiv-  
22           er or modification is initially granted  
23           under the Program; and

1                         “(II) each 2-year period for  
2                         which the waiver or modification is re-  
3                         newed under subsection (i)(3).

4                         “(2) ANNUAL REPORT TO CONGRESS.—Not  
5                         later than 1 year after the date of the enactment of  
6                         the Strengthening Artificial intelligence Normaliza-  
7                         tion and Diffusion By Oversight and eXperimenta-  
8                         tion Act, and annually thereafter, the Director  
9                         shall submit to Congress a report on the Program,  
10                         which shall include, for the 1-year period preceding  
11                         the submission of the report—

12                         “(A) the number of applications approved  
13                         received and the number of applications ap-  
14                         proved;

15                         “(B) the name and a description of each  
16                         applicant that was granted a waiver or modi-  
17                         fication under the Program;

18                         “(C) a description of the benefits to the  
19                         public from the Program;

20                         “(D) a description of any harm to the pub-  
21                         lic from the Program;

22                         “(E) the covered provisions that have been  
23                         waived or modified and the number of times  
24                         such provisions have been waived or modified;

1                 “(F) the total number of consumers af-  
2                 fected by such waivers or modifications de-  
3                 scribed in subsection (E); and

4                 “(G) all applicant, Director, and agency  
5                 materials related to the Program.

6         “(o) COORDINATION WITH STATE ARTIFICIAL IN-  
7         TELLIGENCE PROGRAMS.—The Director shall—

8                 “(1) establish mechanisms for sharing informa-  
9                 tion with State programs that are similar or com-  
10                 parable to the Program;

11                 “(2) coordinate application review processes  
12                 where jurisdictions overlap;

13                 “(3) accept joint applications for projects bene-  
14                 fitting from both Federal and State regulatory relief;  
15                 and

16                 “(4) work to harmonize testing approaches  
17                 whenever feasible.

18         “(p) RULE OF CONSTRUCTION.—Nothing in this sec-  
19         tion shall be construed—

20                 “(1) to require a person that is granted a waiv-  
21                 er or modification under the Program to publicly  
22                 disclose proprietary information, including trade se-  
23                 crets or commercial or financial information that is  
24                 privileged or confidential; or

1           “(2) to affect any other provision of law that is  
2       not included in a waiver or modification provided  
3       under the Program.

4           “(q) SUNSET.—The Program shall terminate on the  
5       date that is 12 years after the date on which the Director  
6       establishes the Program under subsection (a).

7       **“SEC. 703. CONGRESSIONAL REVIEW OF COVERED PROVI-**  
8       **SIONS.**

9           “(a) JOINT RESOLUTION OF APPROVAL DEFINED.—  
10      In this section, the term ‘joint resolution of approval’  
11      means only a joint resolution of either House of Con-  
12      gress—

13           “(1) the matter after the resolving clause of  
14      which contains only—

15           “(A) a list of some or all of the covered  
16      provisions that were identified under subsection  
17      (b)(1) in a special message submitted to Con-  
18      gress under that subsection; and

19           “(B) a provision that immediately repeals  
20      or adopts amendments to the covered provisions  
21      listed under subparagraph (A) upon enactment  
22      of the joint resolution of approval; and

23           “(2) upon which Congress completes action be-  
24      fore the end of the first period of 60 legislative days

1 after the date on which the special message is re-  
2 ceived by Congress.

3 “(b) SUBMISSION.—

4 “(1) IN GENERAL.—Not later than the first day  
5 on which both Houses of Congress are in session  
6 after May 1 of each year, the Director of the Office  
7 of Science and Technology Policy (in this section re-  
8 ferred to as the ‘Director’) shall submit to Congress  
9 a special message that details each covered provision  
10 that the Director recommends should be amended or  
11 repealed as a result of persons being able to operate  
12 safely without those covered provisions under the ar-  
13 tificial intelligence regulatory sandbox program es-  
14 tablished under section 5107(b).

15 “(2) ELEMENTS.—The special message sub-  
16 mitted under paragraph (1) shall include—

17 “(A) a list of each covered provision  
18 waived or modified and how many times that  
19 provision has been waived or modified;

20 “(B) a list of each covered provision that  
21 is the subject of an application for waiver or  
22 modification that has been denied, how many  
23 times applications have been denied, and a sum-  
24 mary of the reasons behind such denial;

1               “(C) a list of any covered provision that  
2               the Director determines should be repealed, for  
3               any reason, including a brief rationale for the  
4               Director’s determination;

5               “(D) a list of any covered provision that  
6               the Director determines should be amended, in-  
7               cluding the recommended textual changes to the  
8               covered provision, including a brief rationale for  
9               the Director’s determination; and

10              “(E) an explanation of why each covered  
11               provision described in subparagraphs (A) and  
12               (B) should be amended or repealed.

13              “(3) DELIVERY TO HOUSE AND SENATE; PRINT-  
14               ING.—Each special message submitted under para-  
15               graph (1) shall be—

16              “(A) delivered to the Clerk of the House of  
17               Representatives and the Secretary of the Sen-  
18               ate; and

19              “(B) printed in the Congressional Record.

20              “(c) APPROVAL BY CONGRESS.—

21              “(1) INTRODUCTION.—Beginning on the date  
22               on which the Director submits a special message to  
23               Congress under subsection (b)(1), any member of  
24               the Senate or House of Representative may intro-

1 duce a joint resolution of approval relating to the  
2 special message.

3       “(2) CONSIDERATION IN HOUSE OF REP-  
4 RESENTATIVES.—

5       “(A) COMMITTEE REFERRAL.—A joint res-  
6 olution of approval introduced in the House of  
7 Representatives shall be referred to the appro-  
8 priate committee of the House of Representa-  
9 tives.

10       “(B) REPORTING AND DISCHARGE.—If the  
11 committee to which a joint resolution of ap-  
12 proval has been referred to has not reported the  
13 joint resolution of approval within 10 legislative  
14 days after the date of referral, the committee  
15 shall be discharged from further consideration  
16 of the joint resolution.

17       “(C) PROCEEDING TO CONSIDERATION.—  
18 Beginning on the third legislative day after the  
19 committee to which a joint resolution of ap-  
20 proval has been referred reports the joint reso-  
21 lution of approval to the House or has been dis-  
22 charged from further consideration thereof, it  
23 shall be in order to move to proceed to consider  
24 the joint resolution of approval in the House.  
25 All points of order against the motion are

1                   waived. Such a motion shall not be in order  
2                   after the House has disposed of a motion to  
3                   proceed on the joint resolution of approval. The  
4                   previous question shall be considered as ordered  
5                   on the motion to its adoption without inter-  
6                   vening motion. The motion shall not be debat-  
7                   able. A motion to reconsider the vote by which  
8                   the motion is disposed of shall not be in order.

9                   “(D) FLOOR CONSIDERATION.—The joint  
10                  resolution of approval shall be considered as  
11                  read. All points of order against the joint reso-  
12                  lution of approval and against its consideration  
13                  are waived. The previous question shall be con-  
14                  sidered as ordered on the joint resolution of ap-  
15                  probation to final passage without intervening mo-  
16                  tion except 2 hours of debate equally divided  
17                  and controlled by the sponsor of the joint reso-  
18                  lution of approval (or a designee) and an oppo-  
19                  nent. A motion to reconsider the vote on pas-  
20                  sage of the joint resolution of approval shall not  
21                  be in order.

22                   “(3) CONSIDERATION IN THE SENATE.—

23                   “(A) COMMITTEE REFERRAL.—A joint res-  
24                  olution of approval introduced in the Senate

1 shall be referred to the appropriate committee  
2 of the Senate.

3                 “(B) REPORTING AND DISCHARGE.—If the  
4 committee to which a joint resolution has been  
5 referred has not reported the joint resolution of  
6 approval within 10 legislative days after the  
7 date of referral of the joint resolution, the com-  
8 mittee shall be discharged from further consid-  
9 eration of the joint resolution and the joint res-  
10 olution shall be placed on the appropriate cal-  
11 endar.

12                 “(C) PROCEEDING TO CONSIDERATION.—  
13 Notwithstanding Rule XXII of the Standing  
14 Rules of the Senate, it is in order at any time  
15 after the committee to which a joint resolution  
16 has been referred reports a joint resolution of  
17 approval or has been discharged from consider-  
18 ation of such a joint resolution to move to pro-  
19 ceed to the consideration of the joint resolution  
20 of approval. The motion to proceed is not de-  
21 batable. The motion is not subject to a motion  
22 to postpone. A motion to reconsider the vote by  
23 which the motion is agreed to or disagreed to  
24 shall not be in order.

1                 “(D) RULINGS OF THE CHAIR ON PROCE-  
2 DURE.—Appeals from the decisions of the Chair  
3 relating to the application of the rules of the  
4 Senate to the procedure relating to a joint reso-  
5 lution of approval shall be decided by the Sen-  
6 ate without debate.

7                 “(4) RULES RELATING TO SENATE AND HOUSE  
8 OF REPRESENTATIVES.—

9                 “(A) TREATMENT OF SENATE JOINT RESO-  
10 LUTION OF APPROVAL IN HOUSE.—In the  
11 House of Representatives, the following proce-  
12 dures shall apply to a joint resolution of ap-  
13 proval received from the Senate (unless the  
14 House has already passed a joint resolution re-  
15 lating to the same proposed action):

16                 “(i) The joint resolution of approval  
17 shall be referred to the appropriate com-  
18 mittee of the House of Representatives.

19                 “(ii) If the committee to which a joint  
20 resolution of approval has been referred  
21 has not reported the joint resolution of ap-  
22 proval within 2 legislative days after the  
23 date of referral, the committee shall be dis-  
24 charged from further consideration of the  
25 joint resolution.

1                     “(iii) Beginning on the third legisla-  
2                     tive day after the committee to which a  
3                     joint resolution has been referred reports  
4                     the joint resolution of approval to the  
5                     House or has been discharged from further  
6                     consideration thereof, it shall be in order  
7                     to move to proceed to consider the joint  
8                     resolution of approval in the House. All  
9                     points of order against the motion are  
10                    waived. Such a motion shall not be in  
11                    order after the House has disposed of a  
12                    motion to proceed on the joint resolution of  
13                    approval. The previous question shall be  
14                    considered as ordered on the motion to its  
15                    adoption without intervening motion. The  
16                    motion shall not be debatable. A motion to  
17                    reconsider the vote by which the motion is  
18                    disposed of shall not be in order.

19                    “(iv) The joint resolution of approval  
20                    shall be considered as read. All points of  
21                    order against the joint resolution and  
22                    against its consideration are waived. The  
23                    previous question shall be considered as or-  
24                    dered on the joint resolution to final pas-  
25                    sage without intervening motion except 2

1           hours of debate equally divided and con-  
2           trolled by the sponsor of the joint resolu-  
3           tion of approval (or a designee) and an op-  
4           ponent. A motion to reconsider the vote on  
5           passage of the joint resolution of approval  
6           shall not be in order.

7           “(B) TREATMENT OF HOUSE JOINT RESO-  
8           LUTION OF APPROVAL IN SENATE.—

9           “(i) RECEIPT BEFORE PASSAGE.—If,  
10          before the passage by the Senate of a joint  
11          resolution of approval, the Senate receives  
12          an identical joint resolution of approval  
13          from the House of Representatives, the fol-  
14          lowing procedures shall apply:

15           “(I) That joint resolution of ap-  
16          proval shall not be referred to a com-  
17          mittee.

18           “(II) With respect to that joint  
19          resolution of approval—

20           “(aa) the procedure in the  
21          Senate shall be the same as if no  
22          joint resolution had been received  
23          from the House of Representa-  
24          tives; but

1                         “(bb) the vote on passage  
2                         shall be on the joint resolution  
3                         from the House of Representa-  
4                         tives.

5                         “(ii) RECEIPT AFTER PASSAGE.—If,  
6                         following passage of a joint resolution of  
7                         approval in the Senate, the Senate receives  
8                         an identical joint resolution of approval  
9                         from the House of Representatives, that  
10                        joint resolution shall be placed on the ap-  
11                        propriate Senate calendar.

12                        “(iii) NO COMPANION MEASURE.—If a  
13                        joint resolution of approval is received  
14                        from the House, and no companion joint  
15                        resolution of approval has been introduced  
16                        in the Senate, the Senate procedures under  
17                        this subsection shall apply to the House  
18                        joint resolution of approval.

19                        “(C) APPLICATION TO REVENUE MEAS-  
20                        URES.—The provisions of this paragraph shall  
21                        not apply in the House of Representatives to a  
22                        joint resolution that is a revenue measure.

23                        “(5) RULES OF HOUSE OF REPRESENTATIVES  
24                        AND SENATE.—This subsection is enacted by Con-  
25                        gress—

1               “(A) as an exercise of the rulemaking  
2               power of the Senate and the House of Rep-  
3               resentatives, respectively, and as such is deemed  
4               a part of the rules of each House, respectively,  
5               and supersedes other rules only to the extent  
6               that it is inconsistent with such rules; and

7               “(B) with full recognition of the constitu-  
8               tional right of either House to change the rules  
9               (so far as relating to the procedure of that  
10              House) at any time, in the same manner, and  
11              to the same extent as in the case of any other  
12              rule of that House.”.

