

119TH CONGRESS  
1ST SESSION

# S. 475

To amend title XVIII of the Social Security Act to ensure appropriate access to non-opioid pain management drugs under part D of the Medicare program.

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## IN THE SENATE OF THE UNITED STATES

FEBRUARY 6 (legislative day, FEBRUARY 5), 2025

Mr. TILLIS (for himself, Mr. KELLY, Mrs. CAPITO, Mr. Kaine, Mrs. BRITT, Mrs. SHAHEEN, Mr. BUDD, Mr. COONS, Mr. CORNYN, Mr. BOOKER, Mr. MORAN, Mr. BENNET, Mr. BANKS, Mr. PADILLA, Mr. DAINES, Mr. WARNER, and Mrs. HYDE-SMITH) introduced the following bill; which was read twice and referred to the Committee on Finance

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# A BILL

To amend title XVIII of the Social Security Act to ensure appropriate access to non-opioid pain management drugs under part D of the Medicare program.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Alternatives to Prevent  
5 Addiction In the Nation Act” or the “Alternatives to  
6 PAIN Act”.

1   **SEC. 2. APPROPRIATE COST-SHARING FOR QUALIFYING**

2                 **NON-OPIOID PAIN MANAGEMENT DRUGS**

3                 **UNDER MEDICARE PART D.**

4         (a) MEDICARE PART D.—Section 1860D-2 of the

5 Social Security Act (42 U.S.C. 1395w-102) is amended—

6                 (1) in subsection (b)—

7                         (A) in paragraph (1)(A), in the matter  
8 preceding clause (i), by striking “paragraphs  
9 (8) and (9)” and inserting “paragraphs (8),  
10 (9), and (10)”;

11                         (B) in paragraph (2)(A), in the matter  
12 preceding clause (i), by striking “paragraphs  
13 (8) and (9)” and inserting “paragraphs (8),  
14 (9), and (10)”;

15                         (C) by adding at the end the following new  
16 paragraph:

17                 “(10) TREATMENT OF COST-SHARING FOR  
18 QUALIFYING NON-OPIOID PAIN MANAGEMENT  
19 DRUGS.—

20                 “(A) IN GENERAL.—For plan years begin-  
21 ning on or after January 1, 2026, with respect  
22 to a covered part D drug that is a qualifying  
23 non-opioid pain management drug (as defined  
24 in subparagraph (B))—

25                         “(i) the deductible under paragraph  
26 (1) shall not apply; and

1                         “(ii) such drug shall be placed on the  
2                         lowest cost-sharing tier, if any, for pur-  
3                         poses of determining the maximum co-in-  
4                         surance or other cost-sharing for such  
5                         drug.

6                         “(B) QUALIFYING NON-OPIOID PAIN MAN-  
7                         AGEMENT DRUGS.—In this paragraph, the term  
8                         ‘qualifying non-opioid pain management drug’  
9                         means a drug or biological product—

10                         “(i) that has a label indication ap-  
11                         proved by the Food and Drug Administra-  
12                         tion to reduce postoperative pain or any  
13                         other form of acute pain;

14                         “(ii) that does not act upon the body’s  
15                         opioid receptors;

16                         “(iii) for which there is no other drug  
17                         or product that is—

18                         “(I) rated as therapeutically  
19                         equivalent (under the Food and Drug  
20                         Administration’s most recent publica-  
21                         tion of ‘Approved Drug Products with  
22                         Therapeutic Equivalence Evaluations’); and

24                         “(II) sold or marketed in the  
25                         United States; and

1                         “(iv) for which the wholesale acquisition  
2                         cost (as defined in section  
3                         1847A(c)(6)(B)), for a monthly supply  
4                         does not exceed the monthly specialty-tier  
5                         cost threshold as determined by the Sec-  
6                         retary from time to time.”; and

7                         (2) in subsection (c), by adding at the end the  
8                         following new paragraph:

9                         “(7) TREATMENT OF COST-SHARING FOR  
10                         QUALIFYING NON-OPIOID PAIN MANAGEMENT  
11                         DRUGS.—The coverage is provided in accordance  
12                         with subsection (b)(10).”.

13                         (b) CONFORMING AMENDMENTS TO COST-SHARING  
14                         FOR LOW-INCOME INDIVIDUALS.—Section 1860D–14(a)  
15                         of the Social Security Act (42 U.S.C. 1395w–114(a)) is  
16                         amended—

17                         (1) in paragraph (1)(D), in each of the clauses  
18                         (ii) and (iii), by striking “Subject to paragraph (6)”  
19                         and inserting “Subject to paragraphs (6) and (7)”;  
20                         and

21                         (2) by adding at the end the following new  
22                         paragraph:

23                         “(7) TREATMENT OF COST-SHARING OR DE-  
24                         DUCTIBLE FOR QUALIFYING NON-OPIOID PAIN MAN-  
25                         AGEMENT DRUGS.—For plan years beginning on or

1 after January 1, 2026, with respect to a covered  
2 part D drug that is a qualifying non-opioid pain  
3 management drug (as defined in section 1860D–  
4 2(b)(10)(B))—

5 “(A) the deductible under section 1860D–  
6 2(b)(1) shall not apply; and

7 “(B) such drug shall be placed on the low-  
8 est cost-sharing tier, if any, for purposes of de-  
9 termining the maximum co-insurance or other  
10 cost-sharing for such drug.”.

11 **SEC. 3. PROHIBITION ON THE USE OF STEP THERAPY AND**  
12 **PRIOR AUTHORIZATION FOR QUALIFYING**  
13 **NON-OPIOID PAIN MANAGEMENT DRUGS**  
14 **UNDER MEDICARE PART D.**

15 Section 1860D–4(c) of the Social Security Act (42  
16 U.S.C. 1395w–104) is amended—

17 (1) by redesignating paragraph (6), as added by  
18 section 50354 of division E of the Bipartisan Budg-  
19 et Act of 2018 (Public Law 115–123), as paragraph  
20 (7); and

21 (2) by adding at the end the following para-  
22 graph:

23 “(8) PROHIBITION ON USE OF STEP THERAPY  
24 AND PRIOR AUTHORIZATION FOR QUALIFYING NON-  
25 OPIOID PAIN MANAGEMENT DRUGS.—

1                 “(A) IN GENERAL.—For plan years begin-  
2                 ning on or after January 1, 2026, a prescrip-  
3                 tion drug plan or an MA–PD plan may not,  
4                 with respect to a qualifying non-opioid pain  
5                 management drug (as defined in section  
6                 1860D–2(b)(10)(B)) for which coverage is pro-  
7                 vided under such plan, impose any—

8                         “(i) step therapy requirement under  
9                 which an individual enrolled under such  
10                 plan is required to use an opioid prior to  
11                 receiving such drug; or  
12                         “(ii) prior authorization requirement.

13                 “(B) STEP THERAPY.—In this paragraph,  
14                 the term ‘step therapy’ means a drug therapy  
15                 utilization management protocol or program  
16                 that requires use of an alternative, preferred  
17                 prescription drug or drugs before the plan ap-  
18                 proves coverage for the non-preferred drug  
19                 therapy prescribed.

20                 “(C) PRIOR AUTHORIZATION.—In this  
21                 paragraph, the term ‘prior authorization’ means  
22                 any requirement to obtain approval from a plan  
23                 prior to the furnishing of a drug.”.

