

119TH CONGRESS
1ST SESSION

S. RES. 323

Urging the United States to lead a global effort to halt and reverse the nuclear arms race.

IN THE SENATE OF THE UNITED STATES

JULY 16, 2025

Mr. MARKEY (for himself, Mr. MERKLEY, Mr. WELCH, Mr. SANDERS, and Mr. VAN HOLLEN) submitted the following resolution; which was referred to the Committee on Foreign Relations

RESOLUTION

Urging the United States to lead a global effort to halt and reverse the nuclear arms race.

Whereas, since the height of the Cold War, the United States and the Russian Federation have dismantled more than 50,000 nuclear warheads, but approximately 12,000 nuclear weapons still exist and pose an intolerable risk to human survival;

Whereas the United States and the Russian Federation, which possess an estimated 95 percent of nuclear weapons, have a special responsibility to meet their obligations under Article VI of the Treaty on the Non-Proliferation of Nuclear Weapons, done at Washington, London, and Moscow July 1, 1968 (21 UST 483) to “pursue negotiations in good faith on effective measures relating to ces-

sation of the nuclear arms race at an early date and to nuclear disarmament, and on a treaty on general and complete disarmament under strict and effective international control”;

Whereas President Ronald Reagan said, in his January 1984 State of the Union Address, “A nuclear war cannot be won and must never be fought. The only value in our two nations possessing nuclear weapons is to make sure they will never be used. But then would it not be better to do away with them entirely?”;

Whereas, according to scientific studies and models, the use of even a tiny fraction of nuclear weapons could cause worldwide climate disruption and global famine by lofting millions of tons of soot into the upper atmosphere, which would cause climate disruption across the planet, cutting food production and putting hundreds of millions of people worldwide at risk of death due to famine;

Whereas, according to numerous scientific studies and models, a large-scale nuclear war would kill hundreds of millions of people directly and cause unimaginable physical destruction and environmental damage, including even more severe catastrophic climate disruption due to lower temperatures across the planet not seen since the last ice age;

Whereas, during the course of the nuclear age, there have been technical miscalculations, misinterpretations of adversary behavior, and crises that have caused numerous nuclear near-misses that could have led to nuclear war;

Whereas the February 2022 invasion of Ukraine by the Russian Federation and the repeated explicit threats of the

Kremlin to use nuclear weapons have significantly increased the risk of nuclear weapons use;

Whereas tensions elsewhere in the world, including between the United States and the People’s Republic of China over Taiwan and the South China Sea, ongoing tensions between India and Pakistan, and the chronic security crisis on the Korean Peninsula, constitute other possible flashpoints for nuclear war;

Whereas, on October 6, 2022, President Biden said, “I don’t think there’s any such thing as an ability to easily [use] a tactical nuclear weapon and not end up with Armageddon.”;

Whereas the United States retains a Cold War-era nuclear declaratory policy that allows for the first use of nuclear weapons against non-nuclear threats under “extreme” circumstances and retains a launch-under-attack posture that unnecessarily compresses Presidential decision time to launch nuclear weapons within minutes, thereby creating conditions that increase the risk of unintentional or accidental nuclear war;

Whereas, in 2023, the Congressional Budget Office (referred to in this preamble as the “CBO”) estimated that current plans to modernize, upgrade, and maintain the nuclear forces of the United States, as described in the fiscal year 2023 budget and supporting documents, would cost \$756,000,000,000 over the 2023–2032 period, which was \$122,000,000,000 more than the 2021 CBO estimate for the 2021–2030 period;

Whereas, in October 2017, CBO estimated that implementing the Nuclear Modernization Plan, which intends to upgrade and enhance nearly every element of the nuclear

arsenal of the United States, would result in costs of more than \$1,200,000,000,000 over the following 30 years, not adjusting for inflation;

Whereas Republican and Democratic administrations have negotiated multiple agreements with the Russian Federation that have reduced their total nuclear stockpiles by more than 80 percent since their Cold War peaks, but in recent years have withdrawn from other global treaties and agreements that have provided global stability and helped prevent the proliferation of nuclear weapons, including the Treaty Between the United States of America and the Union of Soviet Socialist Republics on the Elimination of Their Intermediate-Range and Shorter-Range Missiles, signed at Washington December 8, 1987 (commonly known as the “Intermediate-Range Nuclear Forces Treaty”);

Whereas the 2022 Nuclear Posture Review states that “[m]utual, verifiable nuclear arms control offers the most effective, durable[,] and responsible path to reduce the role of nuclear weapons in our strategy and prevent their use”;

Whereas the Treaty between the United States of America and the Russian Federation on Measures for the Further Reduction and Limitation of Strategic Offensive Arms, signed at Prague April 8, 2010 (TIAS 11–205), which is the last remaining treaty limiting the size of the strategic nuclear arsenals of the United States and the Russian Federation, will expire on February 5, 2026, and in the absence of agreed following constraints, each side could significantly increase the number of deployed warheads, thereby accelerating an unconstrained, costly, and dangerous global nuclear arms race;

Whereas, on July 7, 2017, 122 nations voted to adopt the Treaty on the Prohibition of Nuclear Weapons, which prohibits the possession, use, testing, stationing, or transfer of nuclear weapons and creates an important legal framework for the elimination of all nuclear weapons and entered into force on January 22, 2021; and

Whereas the United States suspended nuclear explosive testing in 1992, successfully led the negotiation of the Comprehensive Nuclear-Test-Ban Treaty, done at New York September 10, 1999, which has been signed by 187 countries including the United States and the other permanent members of the United Nations Security Council, and has effectively put an end to nuclear test explosions, which can be used by newer nuclear powers with the means to prove new warhead designs: Now, therefore, be it

1 *Resolved*, That the Senate calls on the President to—

2 (1) actively pursue a world free of nuclear
3 weapons as a national security imperative; and

4 (2) lead a global effort to halt and reverse a
5 global nuclear arms race and prevent nuclear war
6 by—

7 (A) engaging in good faith negotiations
8 with—

9 (i) the other 8 nuclear armed coun-
10 tries to—

11 (I) halt any further buildup of
12 nuclear arsenals; and

1 (II) aggressively pursue a
 2 verifiable and irreversible agreement
 3 or agreements to verifiably reduce and
 4 eliminate their nuclear arsenals ac-
 5 cording to negotiated timetables;

6 (ii) the Russian Federation to pursue
 7 and conclude new nuclear arms control and
 8 disarmament arrangements with the Rus-
 9 sian Federation to prevent a buildup of nu-
 10 clear forces beyond current levels; and

11 (iii) the People's Republic of China on
 12 mutual nuclear risk reduction and arms
 13 control measures;

14 (B) leading the effort to have all nuclear-
 15 armed countries renounce the option of using
 16 nuclear weapons first;

17 (C) implementing effective checks and bal-
 18 ances on the sole authority of the President, as
 19 Commander-in-Chief, to order the use of United
 20 States nuclear weapons;

21 (D) ending the Cold War-era "hair-trigger
 22 alert" posture, which increases the risk of cata-
 23 strophic miscalculation in a crisis;

24 (E) ending plans to produce and deploy
 25 new nuclear warheads and delivery systems,

1 which would reduce the burden on taxpayers in
2 the United States;

3 (F) maintaining the de facto global mora-
4 torium on nuclear explosive testing;

5 (G) protecting communities and workers
6 affected by nuclear weapons by—

7 (i) fully remediating the deadly legacy
8 of environmental contamination from past
9 and current nuclear weapons testing, devel-
10 opment, production, storage, and mainte-
11 nance activities; and

12 (ii) providing health monitoring, com-
13 pensation, and medical care to those who
14 have and will be harmed by nuclear weap-
15 ons research, testing, and production, in-
16 cluding through an expanded program
17 under the Radiation Exposure Compensa-
18 tion Act (Public Law 101–426; 42 U.S.C.
19 2210 note); and

20 (H) actively planning a just economic tran-
21 sition for the civilian and military workforce in-
22 volved in the development, testing, production,
23 management, and dismantlement of nuclear
24 weapons and for the communities that are eco-

- 1 nomically dependent on nuclear weapons labora-
- 2 tories, production facilities, and military bases.

