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No. 7

Senate

The Senate met at 12 noon and was called to order by the President pro tempore (Mr. GRASSLEY).

PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

Holy, holy, holy, Lord God of hosts, speak to our lawmakers and fill them with bright memories, holy commitments, and deep resolve. May their bright memories remind them of the way You have guided and protected this Nation throughout the seasons of its history. May their holy commitments prompt them to be true to their duties to stand for right, though the heavens fall. May their deep resolve motivate them to not become weary in doing Your will.

Lord, remind them that without Your power, human efforts are useless. We pray in Your mighty Name. Amen.

PLEDGE OF ALLEGIANCE

The President pro tempore led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

RESERVATION OF LEADER TIME

The PRESIDING OFFICER (Mr. JOHNSON). Under the previous order, the leadership time is reserved.

MORNING BUSINESS

The PRESIDING OFFICER. Under the previous order, the Senate will be in a period of morning business for debate only, with Senators permitted to speak therein for up to 10 minutes each.

The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I ask unanimous consent to speak in morning business for 2 or 3 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

IOWA LEGISLATURE

Mr. GRASSLEY. Mr. President, I served 16 years in the Iowa House of Representatives before I came to the Congress of the United States. Frequently, I visit that body.

Yesterday, I participated in the opening of the 91st session of that Iowa House of Representatives. I enjoyed hearing from Iowa legislators about the issues their communities are concerned with. I also had the opportunity to swear in my grandson Patrick Grassley for his sixth year as speaker of the Iowa House of Representatives.

I wish both the Iowa House and Senate a productive session as they work to better the lives of Iowans through State law.

By the way, I can say to my colleagues here: Congress could learn a lesson not only from the Iowa Legislature but from most State legislatures in the balancing of the budget because the Federal budget needs that sort of discipline.

I yield the floor.

RECOGNITION OF THE MAJORITY LEADER

The PRESIDING OFFICER. The majority leader is recognized.

ENERGY

Mr. THUNE. Mr. President, 2 months after Americans soundly rejected his Presidency and its policies, President Biden is doubling down. Last week, he unveiled a new front in his war on American energy: a sweeping ban on new offshore oil and gas development covering the entire east coast and large portions of the west coast, the eastern Gulf of Mexico, and parts of the Northern Bering Sea in Alaska. All told—all told—he is closing off more than 625

million acres to new oil and gas development, on top of the bans that were already in place.

The President's decision last week was particularly notable for its size and for the clear snub to American voters. But this is just the latest in a long series of actions by the President hostile to conventional energy development: a pause on approvals of liquefied natural gas exports; a sharp decline in leases issued for oil and natural gas on public lands and waters; restrictions on drilling in large areas of the Natural Petroleum Reserve in Alaska; the cancellation of leases in the Arctic; the administration's so-called good neighbor rule, designed to effectively force fossil-fuel-powered powerplants to close. And the list goes on. In short, President Biden has done everything he can to set us up for a future of diminished conventional energy production.

That is a problem because we are nowhere near being able to rely primarily on alternative energy. And if we don't have sufficient conventional energy, we are going to find ourselves in serious difficulties.

For starters, insufficient conventional energy production could mean big increases in energy bills for American families. A lack of domestic supply—or the need to rely on expensive energy imports—would be likely to make things like gas and electricity far more expensive. Needless to say, that is the last thing that Americans are looking for after the steep increases in gas and electricity bills under the Biden administration.

And apart from price, there is the even more concerning prospect of major supply shortages. I am fairly sure Americans don't want to wait in long lines for gas—or face rationing—or wondering whether the lights are actually going to turn on when they hit the light switch.

Then there are the national security implications. If we are not producing enough conventional energy here at

• This “buller” symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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home, we are going to have to make up the supply from abroad, most likely from hostile nations or volatile areas of the world. As European countries learned the hard way after Russia invaded Ukraine, relying on hostile nations for your energy supply is not a winning proposition.

Plus, foreign production can be far less environmentally friendly than producing oil and gas here at home.

One of the best things that we can do for our national security is to ensure that we have a stable, reliable, and affordable domestic energy supply.

Fortunately, the Biden administration is being supplanted by the Trump administration, and I know that President Trump is committed to reversing President Biden's anti-conventional energy policies and unleashing American energy production.

Hopefully, it will be possible to undo much of the damage that President Biden has done and set us up for a secure energy future. But it is worth reflecting on what might have been—and could be again—if we don't have a Congress and a President committed to conventional, as well as renewable, energy development.

I hope that future administrations—Democrat, as well as Republican—will make American energy security a priority.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant executive clerk proceeded to call the roll.

Mr. SCHUMER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

RECOGNITION OF THE MINORITY LEADER

The PRESIDING OFFICER. The Democratic leader is recognized.

CABINET NOMINATIONS

Mr. SCHUMER. Mr. President, today, the Senate began holding hearings for the President-elect's nominees to serve in his Cabinet.

This morning, the Senate Armed Services Committee heard testimony from Pete Hegseth to serve as Secretary of Defense. Few nominees will face the kind of troubling questions that Mr. Hegseth faced going into today's hearing. He is, by outward appearance, woefully unfit for a job like Secretary of Defense. Unfortunately for Mr. Hegseth, his testimony thus far has failed to address the disturbing questions that plague his nomination. It appears Mr. Hegseth's strategy is to follow the five d's of dodgeball: dodge, duck, dip, dive, and dodge.

Mr. Hegseth failed to explain, for one, why someone with his lack of qualifications should be entrusted to lead our Armed Forces. Why should

America entrust our military to a television personality who has never led any large organization? It is a huge organization, DOD. He hasn't come close to having any of that kind of administrative experience. We didn't hear any good answer to that question.

Mr. Hegseth also failed to answer for his deeply flawed history of financial and organizational mismanagement. Why should he be the one entrusted to manage the Pentagon's budget? Again, no good answer.

When asked about his comments as recently as 2 months ago, when he claimed that "we should not have women in combat roles," he had no good answers.

Finally, Mr. Hegseth failed to assure us he has the temperament for the job. His history of excessive drinking is troubling for someone seeking to lead our military, and his reflexive defiance against the allegations regarding sexual assault undermines his credibility.

If Mr. Hegseth had nothing to hide about his past, then it shouldn't be a problem for the chairman of the Armed Services Committee to allow all committee members to review all FBI background documents, but today, Chairman WICKER rejected this reasonable request by Ranking Member REED to let committee members review Mr. Hegseth's past. Again, if there is nothing to hide about Mr. Hegseth, why is the chairman hell-bent on keeping all relevant information out of the hands of his colleagues? To dismiss the allegations against Mr. Hegseth but then reject full transparency is odd at best, dangerous at worst. It reeks of something hiding in the dark.

Being Secretary of Defense demands discipline, character, and restraint. Mr. Hegseth's history shows he is deficient in all these qualities, and so far, his hearing has not changed that.

Mr. President, now on the noms tomorrow, Mr. Hegseth is not the only nominee testifying this week who must answer for a disturbing record. The number of people with disturbing records who have been nominated—some of them are good nominees, but the number with disturbing records and histories—I don't think I can remember a time in history when we have had that many.

Tomorrow, we will hear from a large collection of nominees, but let's focus on two: Russell Vought to serve as Director of OMB and Chris Wright to serve as Secretary of Energy.

Let me begin with Russell Vought, a key figure in the first Trump administration and one of the chief architects—one of the chief architects—of Project 2025. This man is not just a bystander who supported it; he helped put it together.

No administration on Earth can claim to be pro-worker and then nominate someone like Russell Vought to oversee the Federal Government's budget. Again, you can't be pro-worker and be for Russell Vought. He has spent years—years—pushing for trillions in

cuts to America's social safety net—something that would cause immediate and severe harm to tens of millions of American citizens.

We all know Mr. Vought's history very well. We know his awful and radical record from the first Trump administration. Even after leaving government, Mr. Vought was the go-to authority for the most radical elements of the House GOP, advising them on budgets that punished America's families, seniors, kids, law enforcement, and others with draconian—draconian—budget cuts. His budget cuts weren't just snipping at the edges; they cut to the deep.

Tomorrow, when Vought testifies before the committee, Americans will be reintroduced to his outlandishly extreme agenda. If Project 2025 caused your stomach to turn during the election, Mr. Vought would be a nightmare scenario. If you are among America's working class or from low-income families or from middle-class families working hard to make ends meet, Mr. Vought would be disastrous. If you rely on programs like Medicare or nutrition assistance, Mr. Vought would put those services in danger. On the other hand, if you are among the wealthiest of Americans in this country, Mr. Vought is a wave of good news. He is a staunch advocate of tax cuts for the ultrarich and deregulation for America's mega corporations, even if that means adding trillions to the deficit.

As we will all see tomorrow for ourselves, confirming Mr. Vought would be a disaster for America's working- and middle-class families.

Finally, I would like to say something about President Trump's nominee to serve as Secretary of Energy, Mr. Chris Wright. There is a lot—a heck of a lot—in Mr. Wright's background that should trouble Americans who care about affordable energy and creating good-paying, clean jobs.

Mr. Wright is one of America's wealthiest fossil fuel executives and has a history of sounding like a climate change skeptic. He once said, "There is no climate crisis" and "We have seen no increase in the frequency . . . of hurricanes, tornadoes, droughts, and floods." What on Earth is this man talking about? Is he such an ideologue that he doesn't see the truth of the world around him?

Mr. Wright, look over at California right now and say that we haven't had increases in these kinds of problems.

Tomorrow, Mr. Wright must answer for his background and his comments. It is like putting a fox in the henhouse. If you believe in clean energy, you couldn't have a worse nominee.

If confirmed, will Mr. Wright fight to lower costs for American consumers or will he fight to help the bottom line of polluters and oil companies? Will Mr. Wright push policies that build on the progress we made in the Inflation Reduction Act that has created hundreds of thousands, if not millions, of good-paying, clean jobs or will he kill those

jobs because he is such an ideological extremist? If confirmed, will Mr. Wright advance our country into a prosperous, affordable clean energy future or will he take us backward and do the bidding of Big Oil? He must answer these questions and more tomorrow.

Mr. President, I ask unanimous consent that Senators BARRASSO and DURBIN be permitted to complete their remarks prior to the scheduled recess.

The PRESIDING OFFICER (Mr. SCOTT of Florida). Without objection, it is so ordered.

Mr. SCHUMER. I yield the floor.

The PRESIDING OFFICER. The Senator from Wyoming.

CABINET NOMINATIONS

Mr. BARRASSO. Mr. President, I rise today to discuss the Senate's confirmation process because today Senate committees are beginning their hearings, starting to hear from the nominees from President-elect Donald Trump—qualified nominees.

We are going to hear from many of the nominees this week, and I just heard the minority leader talk about what is happening today because at this very moment, Pete Hegseth is testifying—testifying in the Armed Services Committee. He is the President's nominee to be the Secretary of Defense.

I have been following these hearings closely. Pete Hegseth is giving strong answers to tough questions. He is confident, he is knowledgeable, and he should be confirmed quickly. We have a significant problem in our military with morale and with recruitment, and Pete Hegseth is the right person to address those issues of military readiness.

The incoming administration is ready to act—ready to act and deliver on the historic mandate that President Trump won in November. His victory in the electoral college and the popular vote gives him a mandate—a mandate to undo the damage of the current administration and to unleash new American prosperity.

President Trump understands the old saying that personnel is policy. That is why he nominated his entire Cabinet before Thanksgiving. And it is a strong team. Doug Burgum, Chris Wright, and Lee Zeldin will take the handcuffs off of American energy. MARCO RUBIO and Pete Hegseth and John Ratcliffe will restore American strength. No more weakness from America on the world stage. Scott Bessent will stop the \$4 trillion tax increase. Pam Bondi will stop the weaponization of the Justice Department, and she will actually enforce the law. Kristi Noem will make sure the border is secure.

These nominees are not a return to business as usual. Business as usual gave us painfully high prices. Business as usual gave us wide-open borders. Business as usual gave us the disastrous death of soldiers and the fall of Afghanistan.

These nominees by President Trump are bold choices. They are motivated, they are skilled, and they are committed to the safety and security of every American. Most importantly, they show that President Trump is serious—serious about bringing fresh eyes and a new outlook to Washington, DC. That is exactly what the American people voted for in November.

Senate Republicans are committed to getting President Trump's team in place quickly.

Our committee chairs are working aggressively to give each nominee a fair and speedy consideration. That is how the Senate has operated historically, especially when faced with such a mandate from the American people.

In 2009, the President coming into office, Obama, had seven Cabinet nominees confirmed on his very first day in office. Within 8 days of taking office, he had 14 nominees confirmed. All but five of his nominees in 2009 were confirmed by voice vote. President Trump deserves the same deference.

It is interesting to me to hear the Democrat leader talk about Republicans rushing the process this year. Well, 4 years ago, Senator SCHUMER pledged to hold hearings right away, he said, for President Biden's nominees. He pledged to hold votes on Inauguration Day. He said: It is "traditional for a new President."

Well, I believe Senator SCHUMER was right to move quickly, but now that the shoe is on the other foot, Democrats should work in good faith with us, with the Republicans, to uphold that tradition for President Trump.

I have my doubts. The Democrat leader reportedly told his caucus to create fireworks at this week's hearings of our nominees. Well, we have seen Democrat obstruction before. Due to Senate Democrat obstruction, President Trump had only five nominees confirmed in January during his first term. We saw obstruction for the sake of obstruction.

Americans now have chosen a new direction. They chose this President, and the President's victory was decisive.

Elections have consequences, and the Presiding Officer and I know that. This week, the U.S. Senate is engaging in our constitutional duty of advice and consent.

Advice and consent means to deliberate, to debate. It means giving advice to the nominees, and we are doing that and have done it. But it is no excuse to distract and delay or to slander and then to try to search and destroy.

The Senate is going to follow the mandate of the American people and confirm President Trump's strong nominees. We will do it swiftly. We are committed to working around the clock, including nights and weekends, if Democrats choose to deliberately delay. With this majority, with our new President-elect, we will deliver a new direction for America.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. DURBIN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Illinois.

TRIBUTE TO JOSEPH R. BIDEN, JR.

Mr. DURBIN. Mr. President, many Senators use this bully pulpit to wax poetic, but only on special occasions do I actually quote poetry.

Today, as I honor my former colleague, friend of several decades, and our Nation's 46th President, it feels appropriate to do so.

History says

Don't hope on this side of the grave

But then, once in a lifetime

The longed-for tidal wave

Of justice can rise up

And hope and history rhyme.

I recited these words—some of President Biden's favorites, by Irish poet Seamus Heaney—on the evening of his inauguration as our Nation's Vice President in 2008. As I reflect on his time in our Nation's highest office, I think it is only right to use these words again.

Over the course of his long service to this country, President Joseph Biden has been the source of hope and an author of history. And just as Heaney observed, he became one of the rare leaders who have made hope and history rhyme. America is better for it.

Over the decades I have known President Joe Biden, he has proven to be one of the finest public servants America has seen.

Coming from humble beginnings, he worked hard and put himself in positions to give back to this Nation that has given so much to him. When it came to making decisions of consequences on issues that mattered most to the American people, Joe Biden put America first.

Through immense personal tragedy, through setbacks and obstacles, President Biden has taken the strength and wisdom he learned from his family, held steadfast on to his faith in America, and gave millions of people in this Nation reasons to hope.

His record as a Senator, while serving as Vice President under Barack Obama, and while sitting behind the Resolute Desk himself speaks for itself.

When future generations hear the name "Joe Biden," they will think of the incredible growth, recovery, and progress America has made under his leadership. The COVID-19 pandemic changed life in America as we knew it. It claimed thousands of American lives per week and brought our economy to a virtual halt.

But thanks to Joe Biden, we recovered from the devastation of this pandemic. We passed the American Rescue Plan to support working families and

businesses and address the public health crisis. This law deployed vaccines to millions of Americans and normalcy returned. In 2020, the world economy was in shambles due to COVID-19. In April 2020, our economy lost nearly 21 million jobs in a single month, and our unemployment rate skyrocketed to 14.7 percent. But thanks to Biden's leadership, many workers were able to get back to work.

Since Joe Biden has taken office, our economy has added 16 million jobs. Twenty million new business applications have been filed, the most in any single Presidential term in history.

And under Joe Biden, unemployment was under 4 percent for the longest stretch in 50 years. Four years ago, "Infrastructure Week" was nothing more than a punch line and a broken promise, but thanks to Joe Biden, we passed a bipartisan infrastructure law that replaced our aging infrastructure and expanded access to clean drinking water and the high-speed internet.

Thanks to Joe Biden, we took historic action to address the climate crisis through the Inflation Reduction Act, the most significant investment in clean energy, sustainability, and climate resilience in America's history. And we guaranteed American leadership in science and technology with the Chips and Science Act, a bipartisan bill bringing semiconductor manufacturing back to America and bolstering our competitiveness for generations.

Because of his leadership, we were able to enact the most significant gun safety legislation passed in nearly 30 years—the Bipartisan Safer Communities Act.

Thanks to Joe Biden, over \$180 billion—billion dollars—in student loan debt has been forgiven for more than 5 million Americans, giving them, finally, a chance at life. We lowered the cost of prescription drugs, made historic gains in expanding health insurance coverage, and continue to fight for the reproductive rights of all Americans.

History will also remember Joe Biden for the Violence Against Women Act. He wrote the bill. He championed it while in the Senate, bipartisan legislation aimed at making sure every woman can live free from fear, violence, and abuse.

And as chair of the Senate Judiciary Committee, I am proud to say that I worked with Joe Biden to confirm 235 judges to the Federal bench under his leadership, including the first African-American woman and former public defender as a member of the Supreme Court, and that is only here at home.

On the global stage, he restored faith in America as a world power, a global leader, and a responsive ally that would not tolerate the post-World War II global order to be undermined by autocrats like Putin. He defended Ukraine, boosted competition with China, and strengthened alliances in the South Pacific. He oversaw the expansion of NATO and its bolstering of

defenses of its Baltic members. But, most importantly, thanks to Joe Biden, the Office of President once again stood for decency, civility, respect, and empathy. I sincerely hope our Nation does not lose sight of these values.

There is no doubt, when it comes to Heaney's words, President Biden's life has imitated art. Throughout his time in public service, President Biden inspired hope in so many millions of people, and in his commitment to ensuring that America lived up to her lofty ideals, he left a legacy that will shape history.

President Biden, it has been an honor to count myself as your colleague and your friend.

On behalf of a grateful nation and the world, I want to say to you—and to Jill and all of your family who shared you with us for so long—thanks for making hope and history rhyme.

I yield the floor.

RECESS

The PRESIDING OFFICER. Under the previous order, the Senate stands in recess until 2:15 p.m.

Thereupon, the Senate, at 12:53 p.m., recessed until 2:15 p.m. and reassembled when called to order by the Presiding Officer (Mrs. HYDE-SMITH).

MORNING BUSINESS—CONTINUED

CERTIFICATE OF ELECTION

The PRESIDENT pro tempore. The Chair lays before the Senate the certificate of election for the State of West Virginia. The certificate, the Chair is advised, is in the form suggested by the Senate. If there be no objection, the reading of the certificate will be waived and will be printed in full in the RECORD.

There being no objection, the certificate was ordered to be printed in the record, as follows:

STATE OF WEST VIRGINIA

CERTIFICATE OF ELECTION FOR SIX-YEAR TERM
To the President of the Senate of the United States:

This is to certify that on the Fifth day of November, Two Thousand Twenty-Four, Jim Justice was duly chosen by the qualified electors of the State of West Virginia, a Senator from said State to represent said State in the Senate of the United States for the term of six years beginning on the third day of January, Two Thousand Twenty-Five.

Witness: His excellency our governor, James C. Justice, and our seal hereto affixed at Charleston this Seventeenth day of December, in the year of our Lord, Two Thousand Twenty-Four.

By the governor:

JAMES C. JUSTICE,
Governor.
MAC WARNER,
Secretary of State.

[State Seal Affixed]

ADMINISTRATION OF OATH OF OFFICE

The PRESIDENT pro tempore. If the Senator-elect will now present himself

at the desk, the Chair will administer the oath of office.

The Senator, escorted by Mrs. CAPITO, advanced to the desk of the President pro tempore; the oath prescribed by law was administered by the President pro tempore; and he subscribed to the oath in the Official Oath Book.

The PRESIDENT pro tempore. Congratulations, Senator.

(Applause, Senators rising.)

The PRESIDING OFFICER (Mrs. HYDE-SMITH). The Senator from Texas.

Mr. CORNYN. Madam President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. CORNYN. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

LEGISLATIVE SESSION

LAKEN RILEY ACT—Resumed

The PRESIDING OFFICER. Under the previous order, the Senate will resume consideration of S. 5, which the clerk will report.

The senior assistant legislative clerk read as follows:

A bill (S. 5) to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes.

Pending:

Thune (for Ernst/Grassley) amendment No. 8, to include crimes resulting in death or serious bodily injury to the list of offenses that, if committed by an inadmissible alien, require mandatory detention.

The PRESIDING OFFICER. The Senator from Texas.

CABINET NOMINATIONS

Mr. CORNYN. Madam President, last week, I had a chance to lay out some of my top priorities for the new Congress as Republicans take the helm. Today, I want to elaborate on the first of those priorities, which is to confirm President Trump's Cabinet.

Back in November, November 5—it seems like a long time ago, but it was just the other day—Americans went to the polls to elect new leaders, including a President of the United States. Voters made their voices heard as to which direction our country should go because they plainly believed that we were heading in the wrong direction.

As a result of that vote, President Trump won the election decisively. From my perspective, that means he is entitled to his team—absent some extraordinary circumstances—because it is his team or Cabinet that will help him follow through on the promises he made on the campaign trail. Once confirmed, these men and women will then

be accountable to him and the American people to accomplish the goals he has set out for them. That is the way the process is supposed to work.

Madam President, if you remember, back in 2017, during President Trump's first term, this process was not what you might call smooth sailing. In fact, Senate Democrats did everything they could to delay and derail the President's Cabinet. They did so openly, without shame or any embarrassment.

In fact, when the Senate minority leader at the time was asked in an interview back in 2017 if he would attempt to keep Justice Scalia's seat open rather than work with Republicans to confirm a Republican President's nominee, he said, "Absolutely." Well, it is funny how history works and how things work out. But of course Democrats went on to criticize Republicans for doing exactly the same thing that Senator SCHUMER said he would do if the shoe were on the other foot. It was an embarrassing moment or should have been an embarrassing moment for the Democratic minority leader. He sent a clear message to all of us that he was willing to put partisanship ahead of the country and before the voices of the American people who voted for President Trump could be heard.

If Democrats repeat the same play this year, they will only further embarrass themselves and the party and be a disservice to the American people who elected President Trump and JD Vance on November 5. So I would like to caution my colleagues, my Democratic colleagues, not to play the same shenanigans again, but unfortunately it looks like they have come up with a new tactic.

The delays we are already starting to see in the confirmation process are completely unacceptable. We know when President Trump will be sworn in—that is January 20—and we need to make sure that as many members of his Cabinet, particularly his national security Cabinet, are available to be confirmed when President Trump takes his hand off the Bible.

Just 2 days ago, Axios news reported some interesting details, for example, surrounding the Democrats' handling of the nomination of Tulsi Gabbard, President Trump's choice to be Director of National Intelligence. According to this report, Democrats on the Senate Intelligence Committee are refusing to work as a team with Republicans to schedule her hearing, citing concerns that her background checks are not yet completed.

This is unacceptable. According to Axios, Ms. Gabbard has submitted all of the paperwork required on her end as part of the background check process. And this is someone who serves currently as a lieutenant colonel in the National Guard, a former Member of Congress, somebody who has been thoroughly vetted for security purposes.

It is up to the Biden administration, because they currently hold office—in-

cluding all parts of the executive branch, including the Department of Justice and the FBI—it is up to them to make sure the paperwork is expedited so Ms. Gabbard can have her hearing and presumably, if confirmed, be available to serve on day one, after President Trump is sworn into office. So the FBI needs to work 24/7—not "We will get around to it when we can"—they need to work 24/7 to get these background checks done before the nomination hearings so the hearings can actually be set. We know that if there is the will to get it done, it can be done. And in my view, it must be done.

If Democrats are so concerned that the Senate does not yet have her background check, then the President, President Biden, should address those concerns by making sure that his FBI and his Department of Justice get the background checks done, because they are still technically in charge until January 20. There is nothing the Trump administration, the incoming Trump administration, can do officially to make that happen; it is up to President Biden and his FBI and his Department of Justice.

By slow-walking her background check and causing delays for such a critical appointment, the Biden administration is posing a threat—an unnecessary threat—to our national security. We all know we are living in a dangerous world, and now is not the time to have some prolonged and unnecessary vacancy for the Director of National Intelligence.

I would hope our Democratic colleagues and the administration—the current administration—would abandon this futile and dangerous tactic.

As other nominees are working to complete their requisite paperwork, I would urge the Biden administration to work with the incoming administration, not against the administration, to expedite this process. They talk about a peaceful transfer of power—well, that is what this includes. This is part of that peaceful transfer of power from one administration to the next.

Democrats have a duty and a responsibility to set aside any partisan tactics and to give the President an opportunity to have his Cabinet confirmed.

Just imagine how Democrats and even the mainstream media would respond if an outgoing Republican administration intentionally caused delays for crucial appointments after voters gave them a mandate. They would claim this is a threat to our Nation's security. Republicans would be accused of playing games and "playing politics" with critical government Agencies. And, of course—their favorite pet accusation—Democrats would undoubtedly call these tactics "a threat to democracy." Well, with the shoe on the other foot, the situation is no different.

Back in 2015, the Senator from Michigan, Senator Stabenow, said:

[W]hen a President wins an election, they have the right to have their team.

That is exactly how we should understand this process. President Trump was elected, and he has a right to his team.

Again, this doesn't mean that the Senate will rubberstamp any nominee. That is what advice and consent is all about: the background checks; the hearings, like we see this morning with the Secretary of Defense nominee, Mr. Hegseth. This means committees must hold hearings and votes for each of the President's nominees. It is that simple.

And, of course, Democrats have every opportunity during these hearings to ask any questions that they want and to vote however they want. We are not saying their rights should somehow be constricted. But to deny and delay the hearings outright is simply unconscionable and dangerous.

Democrats are not entitled to sabotage this President by denying him his Cabinet. Any efforts to do so undermine the democratic process and that peaceful transfer of power that we hear so much about and which is so important.

Senate Republicans, Senate Democrats, and the outgoing Biden administration alike must act in the best interest of the country—not in their party's best interest, not in pursuit of some partisan agenda, but in the best interest of the country. And it is far from America's best interest to have President Trump sitting alone at the White House—maybe with the Vice President—and no Cabinet there to support him in his efforts.

President Biden should remember that people around the country and around the world will be watching very closely his final days in office. Unfortunately, his administration has already been marked by a multitude of failed policies and scandals. President Biden would be wise to note that the handling of the transition at the end of his term can, if mishandled, further tarnish his administration's reputation. History will not be forgiving if his outgoing administration decides to threaten the safety and security of the American people by causing unnecessary delays for Cabinet appointments, particularly his national security Cabinet.

The American people elected President Trump as the next leader of our country. Now, it is time for the Senate to do our job by making sure that the President has the team he needs to do that job, and I intend to do everything I can to see that his nominees are confirmed on a timely basis.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mrs. BRITT. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Alabama.

S. 5

Mrs. BRITT. Madam President, last week, the Senate took a big bipartisan step toward honoring the life and legacy of Laken Riley, answering her loved ones' call to action, and protecting American families.

But that step, no matter how big, was just that, a first step, and there are many to follow if we want to follow through for the American people on the demands to secure our border and interior immigration enforcement, make it real, take it seriously. And to do that, we have to break the cycle that we have seen year over year.

The House passed the Laken Riley Act not once but twice. Senator BUDD took this very bill to the Senate floor last year, and, unfortunately, our Democratic colleagues blocked it. I personally took the bill to the floor a second time and called on my colleagues to pass it, but not only did they say no, they stood in the way and didn't even allow us to have a hearing in the entire 118th Congress.

Democrats persisted in their obstruction in moving this bill forward. It isn't just the Laken Riley Act the Democrats are standing in the way of; it is the safety and security of our American citizens. It is progress on making sure that we begin to have a more secure border and that our streets and communities are safer.

But today is a new day in the U.S. Senate, and people's tunes have changed. While I am hearing from many of my colleagues across the aisle that they want to vote yes on this bill, that illegal aliens who commit crimes should be sent back to their country not released onto American streets, I am optimistic, but I want to caution my colleagues: Don't revert back to your partisan tribe.

We can't lose focus on what this bill is about and what it would do. It would protect American families and save innocent lives. The Laken Riley Act is bipartisan; it is straightforward; it is targeted; and it is common sense.

It will ensure that illegal aliens who committed a theft-related crime after unlawfully crossing our border are off our streets before they can commit the most heinous crime imaginable. Laken Riley's killer was first arrested for coming into our country illegally. Then he was unlawfully paroled and released by the Biden administration. Then, in New York, he was "charged with acting in a manner to injure a child less than 17."

Then, again, he was released without ICE issuing a detainer. Then, in Georgia, he was charged for shoplifting, and, again, he was released without ICE issuing a detainer.

Jose Ibarra then went on to kill Laken Riley. The Laken Riley Act would have prevented him from running wild through our country's streets. And had it been law, it would have saved Laken Riley's life.

And if we enact it into law in the coming days, it will no doubt save

American lives, and it will save families from the heartbreak and tragedy that Laken Riley's family has had to endure.

Now, I want to be clear, this bill does not attempt to fix every single thing in our immigration and border security system. We all know that there are plenty. And we have had several other border security and immigration enforcement bills in the works. I personally have the WALL Act and the Keep Our Community Safe Act. But you will notice I am not trying to tack those bills onto the Laken Riley Act as amendments because this is a targeted bill to protect American families from criminal illegal aliens; isn't that common sense?

Look, regardless of which side of the aisle you are on, I think this is clearly common ground that we should be able to rally around. I know that my Republican colleagues heard the American people's voices in November, and we are answering that call. The question remains, will enough Democrats join us to make it happen?

Unfortunately, there are some working to create another push to block this vital legislation. So special interest groups are working around the clock right now to try to kill this bill.

They are waging a campaign of misinformation and, in doing so, trying to create enough momentum so this bill doesn't become law. They have created every farfetched hypothetical that they can dream up but never discuss the real tragedies—like Laken Riley—and how they could have been stopped if we had only done our job.

I have refuted their claims in conversations with my colleagues, and we will continue to do so. But what the American people should know is this: These are the same groups that have publicly fought to keep our borders wide open for years. They are the groups who thought that Joe Biden was too tough on the border and immigration, if that is even possible.

We know how far out of touch that is. These are, of course, groups who don't want ICE detaining criminal illegal aliens. They are the very groups that actually wanted to abolish ICE.

I am hopeful that my colleagues will listen to the verdict the American people delivered on November 5, rather than the propaganda of these radical interest groups.

The time to act is now. The American people have made their voices heard. They want action, and they want it without any delays. They want the Laken Riley Act. It is a strong bipartisan piece of legislation that has support from both sides of the aisle in both Chambers.

Forty-eight House Democrats voted for it. It is cosponsored by Senators JOHN FETTERMAN and RUBEN GALLEGO of the Democratic Party. I am grateful for their cosponsorship and their courage to say now is the time for results.

I have been encouraged by other Members of the Democratic Party who

have said: This is a bill I would like to see cross the finish line.

Last week, we had 84 Senators who voted to advance it. So each one of my colleagues is left with one simple question this week: What will you choose to protect—open borders or American families? To me, that is a pretty simple choice.

It is time to fulfill the responsibility we have to the American people to protect the citizens of this country from criminals who would do them harm. It is time to make sure that what happened to Laken Riley and her family never happens again.

It is time to pass the Laken Riley Act, and it is past time to choose American families.

I look forward to this body having the courage to do that this week.

I yield the floor.

THE PRESIDING OFFICER. The Senator from Missouri.

CHILD TAX CREDIT

Mr. HAWLEY. Madam President, we are here in the second week of the 119th Congress with enormous work to do. We have a border to secure; we have streets to make safe; we have an economy to resurrect. We have, in short, a great nation to rebuild.

And nothing could be more central to that rebuilding than the strengthening of the American family, and nothing could be more urgent for our future than the revival of the American working class. And those two things go precisely together.

The truth is we have been living these last 40 years or so in the great American decline. Our economy has declined. We were once the manufacturing and trade capital of the world. Everybody wanted to trade with us. We were the envy of the world in every possible way economically. That is not true any longer. Now we are a debtor nation. Our standing in the world has declined. We were the leader of the free nations not so long ago. Now, the nations of the world rush to court China and regard the United States as yesterday's news.

Our cities have declined. They are not safe. Our health has declined. Our hope for the future has eroded. And all the while, this town has plowed ahead with the failed policies of the last 40 years. This town has assured us that everything is fine. We only need to spend a little bit more, issue a little bit more debt, give our giant corporations a few more tax breaks, maybe get involved in another foreign war or two. This town has pursued the projects of the governing class and neglected the weightier matters, the well-being of our families and of our working people.

And let's be honest. My party, the Republican party, has too often in these years been part of the problem. The Republican party has too often spoken up for corporate interest rather than for the interest of families. The Republican party has too often cooperated with a corporate agenda rather than an agenda to empower workers.

We need a change in this town. We need a change in this Congress. We need a change in this party, and that is the opportunity that we have in the moment before us, because I submit to you the fact is this: You can measure the strength of a nation in the strength of its families, and you can study the struggles of a nation in the struggles of its working people. And right now, our families and our working people in this country are struggling.

There was a time not so long ago in this country when a man got a high school degree and then got a job and then worked at it decidedly and learned a skill and worked hard and saved where he would be able to provide for a family, start a family, get married, provide for kids, have a future, have something to look forward to. That is just not true anymore. Those days, in fact, are long since gone.

During the last 40 years, real wages for working people have flatlined. And during the last 4 years, real wages for working people have declined. Here is just one measure of that. The Bureau of Economic Analysis reports that disposable income—that is income after taxes—fell almost 10 percent—10 percent—during Joe Biden's Presidency. And that was, I might emphasize, for all earners. That drop was even higher, more steep and more devastating, for America's working people and for America's working families.

The fact of the matter is there is no such thing as a family wage any longer, not in this economy. Now parents have to work multiple jobs to support just one or two kids, if they can afford to have children at all. I mean, let's just think. In the 1960s, the average family had just shy of four children. Today, that number has fallen by more than half. And here is the really interesting thing: Families today tell researchers they would like to have more children. To be specific, more than half, approaching 60 percent of American families, tell researchers that they would like to have more kids, but they don't. Why not? Because they can't afford it. And that is all families. The numbers are higher, once again, for working-class families.

Here is what I would say. There is something fundamentally wrong with an economy when the working people who power that economy cannot afford to have children that they want. There is something fundamentally wrong with an economy when the working people who are the strength and source of all of its might cannot provide for the children they have with the labor of their own hands. But that is our reality. That is where we are today. And it is time to do something about it.

The test of this Congress will not be what we do for foreign nations. It will not be what we do for our largest corporations. It will not even be what we spend on defense or how we increase the Nation's GDP, though those are important priorities. The test of this

Congress will be whether we strengthen America's families and whether we deliver for America's working people.

Because in those families lies the hope of this Nation. And in those working people resides the wellspring of our great national strength.

The well-being of our families and of our working people is not one priority among many, I submit to you. It is not one more interest to satisfy. It is a moral imperative. It is our overriding moral obligation, and it is, for this Congress, a moral test.

And for every Republican who went out and campaigned on strengthening families, on delivering for working people, for every Republican who has hailed the new working-class coalition that President Trump has assembled, this is the time to deliver. This is the time to stand up and be counted. Rhetoric on the campaign trail is cheap. Delivering actual solutions, delivering actual results here in this body, that is the acid test, and that is where we are today.

Now, it is time for this new majority, this Republican majority, to stand up and be counted. It is time to deliver on the agenda that we ran on. It is time to realize the promise that our voters have invested in us. It is time to realize the hope for the future that our voters are counting on us to deliver.

And to meet that test, to meet this moral priority, we must reshape our Nation's tax policy and, indeed, rebuild our Nation's economy around our Nation's families. And the surest way to do that is to reform and expand the child tax credit.

You know, the child tax credit was first proposed in its earliest form by President Ronald Reagan, who was looking for a way back in the 1980s in circumstances not so dissimilar from ours, to deliver real, meaningful tax relief to working families with children. And then, in 1994, the famous Contract with America promised what became today's modern child tax credit to deliver once again real tax relief for every working family in this country. And now it is time for us again to strengthen that pledge and that promise and to deliver new and powerful tax relief for every family that will help strengthen our working families, help put our workers on a firmer foundation, help get our economy working again for the people who make it work for the entire Nation.

Now under current law, the child tax credit is available to eligible families with up to \$2,000 in tax credit relief per child. Here is my suggestion. Here is my proposal: We should more than double that amount. We should dramatically increase it. We should make it \$5,000 per child. And more than that, we ought to allow families to apply this tax relief against payroll taxes.

Currently, even families who are paying into the payroll tax system—that is, families who have a job, workers who have a job, a mom and dad who are paying taxes—they can't begin to

claim the child tax relief until they meet a certain threshold of income.

My view is this: We ought to allow them to start applying this tax relief against every dollar that they pay into the payroll tax system. Most working-class families pay considerable sums in payroll taxes but relatively little in income taxes. And there is a lot of misinformation about this, a lot of misnomers out there, many of them, sadly, repeated by some who call themselves conservatives. You all heard that old saw that 47 percent of American taxpayers, American workers, don't actually pay into the tax system. That is just not true. Every worker who has a job is paying payroll taxes; that is over 15 percent. And many of them are paying full freight because they are self-employed or they are gig workers.

My point is this: If you have got a job and are working, you are paying into America's tax system. You are paying payroll taxes. And for families, many working-class families, they are paying significant sums in payroll taxes. But because of the increased threshold for income taxes, they don't have a whole lot of income tax liability.

So the challenge is: How do we deliver real and meaningful tax relief to these working-class families who are paying significant amounts of money in payroll taxes but yet don't qualify for those income tax deductions and benefits that higher earners get, like the home mortgage deduction, for instance. That only kicks in if you are at a certain level of income. For many working-class families, they don't qualify for those deductions. They don't qualify for those tax expenditures. But yet they are paying significant sums in payroll taxes every single year.

This proposal delivers significant tax relief to them. It allows them to claim tax relief for every child who they are raising as they go out there and they work their jobs. And I would just say to you, this is how it was meant to be. The child tax credit as it was proposed in its current form by that Republican Congress in the 1990s, as it was proposed in the Contract with America back in 1994 was supposed to be credited against payroll taxes. That was the original proposal, and there is good reason for that. These families are contributing to our economic system, to Social Security and Medicare. They are paying taxes, along with everybody else, but right now they are not getting tax relief. The Contract with America was supposed to change that. It is time to deliver on that promise: Make the child tax credit available against the first dollar earned in payroll taxes.

Here is another change. We ought to deliver the credit to families in regular installments throughout the year. The truth is many working families can't afford to wait until the end of the year to tally up and figure out how much tax credit they might get back, how much relief they might qualify for. They are paying their taxes in every

single paycheck that they earn. It is coming out of their paycheck every couple of weeks or every month. We ought to be returning real tax relief to them in the same increments. So let's make it advanceable. Let's give it to families in installments that they can use across the year as they go out there and earn a living and pay their taxes.

And we ought to make the credit available to expecting parents as well. We should say that parents who are expecting children, a child not yet born, ought to be able to claim that tax credit up to \$5,000 depending on the amount of payroll taxes that they pay, even if the baby has not yet arrived.

Pregnancy is costly. Hospital bills are outrageous, and working families who are expecting children should be able to claim tax relief on the same basis as families with older kids.

This plan would provide major generational tax relief for working families with children. And I emphasize "working." What I propose is not social assistance. It is not social insurance even. It is a tax cut. You have to work a job and pay taxes in order to earn the credit.

But under our current system, too many families do work. Under our current system, too many do pay considerable sums in taxes but do not qualify for tax relief in any meaningful way. It is time to change that and make this relief available for working families.

And this proposal advances a second important principle as well. And that is the principle that everyone who pays taxes ought to get relief, and relief ought to be available on the basis of family.

Conservatives have said for years that family is the cornerstone of society. We have said for years that it is the first and irreplaceable building block of our Nation.

Well, our tax policy ought to reflect that. Our whole national policy ought to reflect that, and we shouldn't shy away from saying that we ought to deliver tax relief and tax cuts on the basis of family formation, on the basis of family size, and, yes, on the basis of family need.

Madam President, this is only the beginning. There is much more to do. We have years of decline of the American family to reverse. We have years of neglect of the American worker to undo. The challenges are indeed formidable, but this is the moment for the revival that we seek. And so let us not delay. Let us begin.

I yield the floor.

The PRESIDING OFFICER. The Senator from Arkansas.

UNANIMOUS CONSENT REQUESTS—S. RES. 24 AND S. RES. 25

Mr. COTTON. Madam President, for almost 4 years now, Joe Biden has subjected our country to economic misery, uncontrolled crime, and international humiliation. And now, on the way out of his failed and scandal-plagued Presidency, he is showering gifts and favors

to some of the most depraved human beings.

It started last month with Hunter Biden, pardoning his own son not just for the crimes he was convicted of and pleaded guilty to but for all crimes that he may have committed. Lord only knows what Joe Biden was trying to cover up.

The hits continued when he issued 1,500 blanket commutations for criminals whose records, by his own aide's admission, he did not review, whose victims he did not consider—an affront to the pardon process envisioned by our Founders, intended to correct specific and limited errors in the criminal justice system.

Among the beneficiaries of these commutations was a corrupt judge who sent hundreds of kids to jail for bribes. Yes, a judge took bribes to imprison children. The victims of the so-called "kids for cash" judge included a young man who later killed himself.

These 1,500 commutations also benefited hundreds of drug dealers, fraudsters, and thieves. Joe Biden and those who control him, though, didn't seem to care about the victims of these criminals. Instead, they just continued their uncaring, offensive giveaway to criminals.

It has continued. In just the last 2 weeks, we learned that the Biden administration released 11 Yemeni terrorists from Guantanamo Bay, including two suspected bodyguards of Osama bin Laden. We also learned that Khalid Shaikh Mohammed and two other architects of the 9/11 attacks will avoid the death penalty as a result of the Biden administration plea deal.

That plea bargain is an insult to the sacrifice of thousands of young Americans who left their homes, their families, and their professions after 9/11 and volunteered to go fight on behalf of our country. That is an absolute disgrace, and it alone would blacken the legacy of any Presidency.

There should be a Senate resolution condemning every single one of these commutations and the release of every single terrorist. Unfortunately, Senate Democrats would block every single resolution.

Case in point: Last month, I introduced a resolution condemning the Democrats' commutation of that "kids for cash" judge. Surely, we could agree on that. But, no, Senate Democrats, led by the Senator of Illinois, objected to even that limited bill.

Therefore, I have come to the floor today not to condemn all of these atrocious actions, though they all deserve condemnation. I am simply here to judge the depth of the Democratic fealty to a disgraced President halfway out the door.

I am asking the Senate to condemn just two of President Biden's latest and most inexcusable commutations of all—his commutations of death row inmates' death sentences. Just 2 days before Christmas—2 days before Christmas—when most kids had visions of

sugarplum fairies dancing in their heads, the President announced that he was commuting the death sentence of 37 rapists, murderers, and sadists. With that action, he brought relief to 37 depraved monsters on death row and despair to the families of their victims during the holiday season.

It is difficult to express the cruelty of reminding these families of the worst days of their lives and robbing them of justice right before Christmas—a Christmas gift to 37 savage murderers and a reminder to those families that, not only will they never spend Christmas with their loved ones again, but they won't get justice for their loved ones.

The President showed disdain for the victims of these crimes and their families, presumably and cynically hoping that the Christmas holiday would suppress media attention and public backlash against his commutation. I don't think so.

Now, the President and his defenders would like the American people to think that President Biden made these commutations out of some principled objection to the death penalty. I could respect that. I know people who are opposed to the death penalty, no matter how heinous the crime, in all cases, usually founded in a deep-seated religious conviction. I can respect that. I certainly disagree with it, but I understand it.

But that is not what Joe Biden did. That is a lie. He commuted the sentences of 37 death row inmates, and he left 3 killers on death row. Who are they? You may have heard of them. The Mother Emanuel Church shooter in Charleston, the Tree of Life synagogue shooter in Pittsburgh, and the Boston Marathon bomber. So, clearly, he believes in the death penalty for some criminals but not most.

He made a choice, a moral judgment, that the victims of 37 depraved murderers and their families didn't deserve justice. He also made a choice that not even he, doddering out of the White House, could defend the commutations of racist murderers and terrorists on political grounds or inflict that kind of grave political damage on his own party.

But he wasn't motivated by principle. He was motivated by politics and guided by leftwing ideologues. He hand-picked 37 murderers to save from death row. Unlike the rest of his pardons and commutations, you can't hide behind the excuses of staff, incompetence, personal ignorance, or the affection of a father. He knew who he was pardoning, and he knew the evil crimes they committed.

I would like to discuss in a little more detail just two of the depraved savages that Joe Biden saved from death row. The first is Anthony Battle, who broke into his ex-wife's home and raped her, stabbed her to death with a butcher knife. She was heard screaming: "Help me, help me, rape." She was a U.S. marine, and Anthony Battle raped and murdered her.

Yet that murder wasn't even the crime for which he was on Federal death row. He wasn't done. While he was in prison, he beat a 31-year-old correctional officer to death with a hammer, hitting him in the back of the head three times until he was soaked in the officer's blood.

The corrections officer hadn't even done anything to provoke or confront Battle. Battle beat him to death anyway. When he was given a chance to apologize for the killing, Battle said the officer "died like a dog."

This is why we have the death penalty for correctional officers; so inhumane monsters who are stuck in prison for life have some reason not to start open hunting season on correctional officers.

This is the man that Joe Biden decided deserved mercy 2 days before Christmas, a man who raped and murdered a U.S. marine and bludgeoned a police officer to death.

Joe Biden also saved the life of Marvin Gabrion, another rapist and serial killer. While facing trial for raping 19-year-old Rachel Timmerman—yes, that is right. He was on trial for raping a 19-year-old girl. Gabrion kidnapped her.

He bound her body with duct tape, he chained her to a concrete block, and he threw her into a lake while she was still breathing. Her last moments were filled with terror and agony.

In addition, he also killed her 11-month-old baby—11 months old. He allegedly confessed in prison that he "killed the baby because there was nowhere else to put it."

This is the man that Joe Biden also decided deserved clemency 2 days before Christmas.

It is an ancient truth that some crimes are so evil that the scales of justice can never balance so long as the perpetrator lives. Every day that men like Marvin Gabrion and Anthony Battle draw breath at the expense of American taxpayers is a day that justice is denied. There is no forgiveness in this world for what they did, and there is no redemption. The sooner they exit this world, the sooner they will face the full measure of justice next.

And that is just two. I could give you 35 more examples as well. That is all I am asking for today—unanimous consent for two resolutions. The first one condemns the commutation of Marvin Gabrion, a rapist and serial killer. The second condemns the commutation of Anthony Battle, who raped and murdered a U.S. marine and bludgeoned a correctional officer to death.

Madam President, I ask unanimous consent that the Senate now proceed to the en bloc consideration of the following Senate resolutions, which are at the desk: S. Res. 24 and S. Res. 25; further, I ask unanimous consent that the resolutions be agreed to, the preambles be agreed to, and that the motions to reconsider be considered made and laid upon the table with no intervening action or debate, all en bloc.

The PRESIDING OFFICER. Is there objection?

Mr. DURBIN. Madam President, reserving the right to object.

The PRESIDING OFFICER. The Democratic whip.

Mr. DURBIN. Madam President, I listened carefully to the presentation of the Senator from Arkansas and waited to hear five words. I waited patiently as he described these heinous crimes and the action of President Biden—waiting to hear five words. To my knowledge, unless I missed it, he went through his whole speech without mentioning those five words. They are critical to this whole issue.

I would like to clarify the record on Biden's recent clemency efforts. On December 23, President Biden announced he would commute the sentences of 37 of the 40 individuals who were on Federal death row. These individuals will now have their sentences reclassified from execution—here are the five words—to life without possibility of parole—life without possibility of parole.

Now, I understand Senator COTTON is opposed to the President's commutations in at least two of these cases. I want to be clear. The crimes he described, the crimes these individuals all committed are egregious, and there must be accountability. The President's decision provides for accountability. With a term of life imprisonment without the possibility of parole, this will ensure that these individuals will never again pose a threat to public safety, never again enjoy freedom in their entire human lives.

Now, my colleague from Arizona may disagree with the decision. That is his right. But I have long advocated for the abolition of the Federal death penalty. And I know he sees it differently.

I commend President Biden for his leadership. The death penalty is deeply, deeply flawed. History tells us a terrible tale of the victims of the death penalty in America. It has disproportionately been applied to people of color. That is a fact. That is why I serve as lead sponsor of the Federal Death Penalty Prohibition Act, bicameral legislation to prohibit the use of the death penalty at the Federal level.

I spoke out in July of 2020, when the Trump administration ended a 17-year hiatus on Federal executions. In total, Trump oversaw 13 executions in the last 6 months of his Presidency. I will continue to urge Congress to pass my legislation to end the Federal death penalty, following the lead of 23 States that have already done so, including my State of Illinois. This failed and unjust policy has no place in a civilized society.

If Senator COTTON is concerned about undermining the rule of law and robbing victims of justice, we should consider for just a moment President Trump's pardons—for example, President Trump's decision to grant clemency to all 10 healthcare executives and doctors convicted in one of the

largest Medicare fraud schemes in the history of our country. These decisions wiped away years of prison sentences because of the action taken by President Trump and restitution totaling hundreds of millions of dollars from some of the worst healthcare fraudsters in America's history. At least seven people pardoned by Trump have gone on to be charge with another crime, a new one.

President Trump also used his pardon power to provide relief for his political loyalists. Who am I referring to? His former campaign manager Paul Manafort, his National Security Advisor Michael Flynn, his former adviser Steve Bannon, and at least seven Republican Congressmen who have been convicted of crimes.

Now President Trump has promised he will pardon the January 6 rioters on day one of his new administration. He calls them "political prisoners."

I would like to ask my colleague from Arkansas if he supports pardoning the following individuals:

David Dempsey, convicted of assaulting police officers by using "his hands, feet, flag poles, crutches, pepper spray, broken pieces of furniture, and anything else he could get his hands on" as a weapon.

How about Shane Jenkins—a Trump pardon—convicted of using two axes to break into the Capitol and assaulting police officers by throwing furniture and a flagpole at them.

Kyle Fitzsimons, convicted of five separate assaults against law enforcement, including one that caused career-ending, life-altering injuries to U.S. Capitol Police Sergeant Aquilino Gonell. A pardon? Is he ready for a pardon?

Kenneth Bonawitz—a member of the so-called Proud Boys—assaulted at least six officers, placing one officer in a choke hold, lifting him by the neck. Bonawitz injured one officer so severely, it forced him into retirement.

I don't recall the Senator from Arkansas or any of his Republican colleagues introducing similar resolutions to criticize any of President Trump's pardons, and I haven't heard any Senate Republicans urging President-elect Trump not to pardon the January 6 rioters.

President Biden's commutations providing for life imprisonment without parole are far more defensible than President Trump's use of the pardon power during his first term or what he is planning for the first day of his second term.

For these reasons, I object.

The PRESIDING OFFICER (Mr. HAWLEY). The objection is heard.

UNANIMOUS CONSENT REQUEST

Mr. DURBIN. Mr. President.

The PRESIDING OFFICER. The Senator is recognized.

Mr. DURBIN. If the Senator from Arkansas wants to police the use of pardon power, I urge him to instead support my resolution urging President-elect Trump not to pardon crimes committed during the January 6, 2021, attack on the U.S. Capitol.

Even our former Senate colleague Vice President-elect Vance said this week:

If you committed violence on [January 6], obviously you shouldn't be pardoned.

I hope the Senator from Arkansas agrees.

So I ask unanimous consent on my resolution. It is a resolution that contains the allegations which I made earlier.

Let me read the necessary script for the record.

Mr. President, I ask unanimous consent that the Senate proceed to the consideration of my resolution at the desk; further, that the resolution be agreed to, the preamble be agreed to, and the motions to reconsider be considered made and laid upon the table with no intervening action or debate.

THE PRESIDING OFFICER. Is there objection?

The Senator from Arkansas.

Mr. COTTON. Mr. President, reserving the right to object, which I certainly will, I want to briefly address what the Senator from Illinois said about my resolution condemning these two death sentence commutations.

I want to acknowledge that the Senator from Illinois is a longtime and principled opponent of the death penalty, based I believe in part on genuine and deep faith convictions. He has had that conviction for years. As I have said, I can respect that.

The Senator from Illinois presumably wants to see the commutation of the Mother Emanuel Church shooter, the Tree of Life synagogue shooter, and the Boston Marathon bomber. I strongly disagree. I can respect it. It is not what Joe Biden did. Joe Biden picked and chose which depraved murderers and rapists deserved to live and deserved to die, denying justice to the families of all those who were killed by anyone who wasn't totally politically toxic.

Second, the Senator from Illinois said that he did not hear five words in my remarks. He repeatedly said he didn't hear five words in my remarks. Those five words he didn't hear are "life without the possibility of parole." That is true—he didn't hear those words in my remarks. That is not what these murderers were sentenced to. They were sentenced by a jury of their peers to the death penalty. And one of them that I offered the resolution on, Anthony Battle, murdered a correctional officer while he was in prison for life.

Giving these 37 depraved murderers life in prison without the possibility of parole doesn't solve the problem; it creates 37 new potential problems—open hunting season on correctional officers at every facility where they are incarcerated. Again, that is why we have the death penalty for the murder of a correctional officer—because otherwise there is nothing for these depraved men to lose.

Senator DURBIN also mentioned a few of President Trump's pardons of Medicare fraudsters or political allies or

others. I haven't reviewed every one of those cases. I am not prepared today to say whether I would support them or not. Some of them sound pretty bad. Here is what they aren't, though: heinous murderers who duct-taped a woman alive, tied her to a concrete block, and threw her in a river while the murderer was on trial for her rape and then killed her 11-month-old baby because he didn't have anything better to do with it.

He mentioned the January 6 defendants. President Trump said he is going to likely issue pardons in some of those cases. I think that is appropriate. Many of these men and women have been convicted of misdemeanor crimes like parading and picketing on public grounds without a permit, and they had the book thrown at them, including a 70-year-old great-grandma who was just walking around wearing a red MAGA hat. I expect, I hope, the President will review these cases on a case-by-case basis. I think all Presidents should do that. But whatever President Trump does with the January 6 defendants through commutations or pardons will pale in comparison to eliminating the judgment of these 37 depraved murderers' fellow citizens to impose the death penalty on them, will pale in comparison to depriving these families of some measure of justice 2 days before Christmas.

So I do object to this resolution, and I cannot believe that this Senate—our Democratic colleagues cannot bring themselves to condemn some of these pardons over the last 2 months of Hunter Biden or the "kids for cash" judge who sold kids into juvenile detention centers for bribes or, now, depraved murderers.

I object.

THE PRESIDING OFFICER. The objection is heard.

(Mr. SCOTT of Florida assumed the Chair.)

THE PRESIDING OFFICER (Mrs. BRITT). The majority leader.

APPOINTMENT

The Presiding Officer. The Chair, on behalf of the Vice President, pursuant to Public Law 94-304, as amended by Public Law 99-7, appoints the following Senators as members of the Commission on Security and Cooperation in Europe (Helsinki Commission) during the 119th Congress: the Honorable SHELDON WHITEHOUSE of Rhode Island; the Honorable JEANNE SHAHEEN of New Hampshire; the Honorable TINA SMITH of Minnesota; and the Honorable JOHN FETTERMAN of Pennsylvania.

REMOVAL OF INJUNCTION OF SECRECY—TREATY DOCUMENT NO. 119-1

Mr. THUNE. Madam President, as if in executive session, I ask unanimous consent that the injunction of secrecy be removed from the following treaty transmitted to the Senate on January

14, 2025, by the President of the United States: Treaty with the United Arab Emirates on mutual legal assistance in criminal matters (Treaty Document No. 119-1); I further ask that the treaty be considered as having been read the first time; that it be referred, with accompanying papers, to the Committee on Foreign Relations and ordered to be printed; and that the President's message be printed in the RECORD.

THE PRESIDING OFFICER. Without objection, it is so ordered.

The message of the President is as follows:

To the Senate of the United States:

With a view to receiving the advice and consent of the Senate to ratification, I transmit herewith the Treaty between the Government of the United States of America and the Government of the United Arab Emirates on Mutual Legal Assistance in Criminal Matters (the "Treaty"), signed at Abu Dhabi on February 24, 2022. I also transmit, for the information of the Senate, the report of the Department of State with respect to the Treaty.

The Treaty is one of a series of modern mutual legal assistance treaties negotiated by the United States to more effectively counter criminal activities. The Treaty should enhance our ability to investigate and prosecute a wide variety of crimes.

The Treaty provides for a broad range of cooperation in criminal matters. Under the Treaty, the Parties agree to assist each other by, among other things: taking the evidence, testimony, or statements of persons; providing and authenticating documents, records, and articles of evidence; locating or identifying persons or items; serving documents; transferring persons in custody temporarily for testimony or other assistance under the Treaty; executing requests for searches and seizures; and identifying, tracing, immobilizing, seizing, and forfeiting assets and assisting in related proceedings.

I recommend that the Senate give early and favorable consideration to the Treaty and give its advice and consent to ratification.

JOSEPH R. BIDEN, Jr.
THE WHITE HOUSE, January 14, 2025.

CONSTITUTING THE MAJORITY PARTY'S MEMBERSHIP ON CERTAIN COMMITTEES FOR THE ONE HUNDRED NINETEENTH CONGRESS, OR UNTIL THEIR SUCCESSORS ARE CHOSEN

Mr. THUNE. Madam President, I ask unanimous consent that the Senate proceed to the consideration of S. Res. 26, which is at the desk.

THE PRESIDING OFFICER. The clerk will report the resolution by title.

The senior assistant legislative clerk read as follows:

A resolution (S. Res. 26) to constitute the majority party's membership on certain

committees for the One Hundred Nineteenth Congress, or until their successors are chosen.

There being no objection, the Senate proceeded to consider the resolution.

Mr. THUNE. Madam President, I ask unanimous consent that the resolution be agreed to and that the motion to reconsider be considered made and laid upon the table with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 26) was agreed to.

(The resolution is printed in today's RECORD under "Submitted Resolutions.")

MORNING BUSINESS

ARMS SALES NOTIFICATIONS

Mr. RISCH. Madam President, section 36(b) of the Arms Export Control Act requires that Congress receive prior notification of certain proposed arms sales as defined by that statute. Upon such notification, the Congress has 30 calendar days during which the sale may be reviewed. The provision stipulates that, in the Senate, the notification of proposed sales shall be sent to the chairman of the Senate Foreign Relations Committee.

In keeping with the committee's intention to see that relevant information is still available to the full Senate, I ask unanimous consent to have printed in the RECORD the notifications that have been received. If the cover letter references a classified annex, then such an annex is available to all Senators in the office of the Foreign Relations Committee, room SD-423.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DEFENSE SECURITY
COOPERATION AGENCY,
Washington, DC.

Hon. BENJAMIN L. CARDIN,
Chairman, Committee on Foreign Relations,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: Pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, we are forwarding herewith Transmittal No. 24-123, concerning the Army's proposed Letter(s) of Offer and Acceptance to the Republic of Zambia for defense articles and services estimated to cost \$100 million. We will issue a news release to notify the public of this proposed sale upon delivery of this letter to your office.

Sincerely,

MICHAEL F. MILLER,
Director.

Enclosures.

TRANSMITTAL NO. 24-123

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended

(i) Prospective Purchaser: Republic of Zambia.

(ii) Total Estimated Value:
Major Defense Equipment *\$0.
Other \$100 million.
Total \$100 million.

Funding Source: Foreign Military Financing (\$80 million); National Funds (\$20 million).

(iii) Description and Quantity or Quantities of Articles or Services under Consideration for Purchase:

Major Defense Equipment (MDE):

None.

Non-Major Defense Equipment:

Bell 412 Enhanced Performance exportable medium-lift transport helicopters; radio communication and navigation systems; weather radar and transponder capabilities; qualification and transition training for pilots and maintainers; in-country Contractor Field Service Representatives support; Program Management Reviews; technical assistance and product support; associated aviation ground support equipment; peculiar ground support equipment; hardware; special tools; test equipment; basic issue items; Quality Assurance Team inspections, inventories, validations, and ground run and flight test verification testing; air freight transportation delivery; initial spare, repair, and consumable parts; operator, maintenance, and technical manuals; technical and logistics support services; and other related elements of logistics and program support.

(iv) Military Department: Army (ZA-B-UAD).

(v) Prior Related Cases; if any: None.

(vi) Sales Commission; Fee; etc.; Paid; Offered; or Agreed to be Paid: None known at this time.

(vii) Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold: See Attached Annex.

(viii) Date Report Delivered to Congress: January 13, 2025.

* As defined in Section 47(6) of the Arms Export Control Act.

POLICY JUSTIFICATION

Zambia—Bell 412 Enhanced Performance Exportable Medium-Lift Transport Helicopters

The Republic of Zambia has requested to buy Bell 412 Enhanced Performance exportable medium-lift transport helicopters; radio communication and navigation systems; weather radar and transponder capabilities; qualification and transition training for pilots and maintainers; in-country Contractor Field Service Representatives support; Program Management Reviews; technical assistance and product support; associated aviation ground support equipment; peculiar ground support equipment; hardware; special tools; test equipment; basic issue items; Quality Assurance Team inspections, inventories, validations, and ground run and flight test verification testing; air freight transportation delivery; initial spare, repair, and consumable parts; operator, maintenance, and technical manuals; technical and logistics support services; and other related elements of logistics and program support. The estimated total cost is \$100 million.

This proposed sale will support the foreign policy and national security of the United States by helping to improve the security of an important partner that continues to be an important force for political stability and economic progress in South Central Africa.

The proposed sale will improve Zambia's capability to conduct peacekeeping and regional security, disaster response, and humanitarian aid missions over long distances and in non-standard weather conditions. Zambia will have no difficulty absorbing this equipment into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

The principal contractor will be Bell Textron, located in Fort Worth, TX. The purchaser typically requires offsets. Any offset agreement will be defined in negotiations between the purchaser and the contractor.

Implementation of this proposed sale will not require the assignment of any additional

U.S. Government or contractor representatives to Zambia.

There will be no adverse impact on U.S. defense readiness as a result of this proposed sale.

TRANSMITTAL NO. 24-123

Notice of Proposed Issuance of Letter of Offer Pursuant to Section 36(b)(1) of the Arms Export Control Act

Annex Item No. vii

(vii) Sensitivity of Technology:

1. The Bell 412 is a commercial helicopter with integrated commercial off-the-shelf mission equipment. This sale will not involve the release of sensitive technology. The radio communication systems, navigation systems, weather radar, and transponder capabilities are all U.S. Federal Aviation Administration (FAA) certified through supplemental type certificates for civilian airspace usage.

2. The highest level of classification of defense articles, components, and services included in this potential sale is UNCLASSIFIED.

3. A determination has been made that the Republic of Zambia can provide substantially the same degree of protection for the sensitive technology being released as the U.S. Government. This sale is necessary in furtherance of the U.S. foreign policy and national security objectives outlined in the Policy Justification.

4. All defense articles and services listed in this transmittal have been authorized for release and export to the Republic of Zambia.

ADDITIONAL STATEMENTS

RECOGNIZING BOOMERANG CORPORATION

• Ms. ERNST. Madam President, as chair of the Senate Committee on Small Business and Entrepreneurship, each week I recognize an outstanding Iowa small business that exemplifies the American entrepreneurial spirit. This week, it is my privilege to recognize Boomerang Corporation of Anamosa, IA, as the Senate Small Business of the Week.

In 1998, Bryce Ricklefs opened Ricklefs Excavating to support construction projects throughout the Anamosa community. After graduating from high school, Bryce began focusing on a career in grading and excavation. He purchased a used excavator in 1999 and began seeking larger projects. In 2002, the company began focusing on public municipal construction across eastern Iowa, expanding its services to include wastewater management, roadwork, and infrastructure projects. In 2017, Bryce rebranded Ricklefs Excavating to Boomerang Corporation to show the company's commitment to civil contracting projects that start and end with them, as well as a new era of innovation and growth.

Today, Bryce and his wife Sarah own and operate the business with a team of 200 employees. Boomerang Corporation plans, designs, and oversees construction projects throughout eastern Iowa. The company prides itself on embracing infrastructure challenges while delivering high-quality results. From concrete projects to demolition, Boomerang Corporation uses the latest

technologies, such as trenchless technology, to install, repair, or replace pipes with minimal destruction.

In 2019, Bryce and Sarah helped found a software company Tractics to support contractors with asset tracking, project management, and timekeeping for civil construction projects.

Beyond their contributions to civil construction, the Ricklefs also focus on enhancing Anamosa's built infrastructure. In 2020, they purchased eight buildings in the downtown area that were in disrepair and rehabbed them to a usable condition. They donated one of the buildings to the city of Anamosa's police department, and it is still used today. Additionally, Bryce, the son of a home builder, recognized Anamosa's housing shortage and has personally committed to building over 60 houses in the community.

Boomerang Corporation is passionate about building up young Iowans and offers internships to local students. Demonstrating their commitment to the next generation, Boomerang Corporation partnered with the Anamosa Community School District and Kirkwood Community College to create an apprenticeship program. This initiative offers high school students the opportunity to graduate with both a high school diploma, as well as a certificate in a trade, such as welding. In September, Boomerang Corporation looks forward to celebrating its 27th business anniversary in Iowa.

Boomerang Corporation's commitment to designing and overseeing high-quality construction and infrastructure projects is clear. I want to congratulate Bryce and Sarah Ricklefs and the entire team at Boomerang Corporation for their immeasurable impact on the Anamosa community. I look forward to seeing their continued growth and success in Iowa.●

TRIBUTE TO LINDA KAUFMAN

● Ms. WARREN. Madam President, I rise today to share a few words in honor of the 90th birthday of a dear friend Linda Kaufman. As she celebrates this impressive milestone, I extend my best wishes to Anne and her family for a happy celebration.

Ms. Kaufman was born in January of 1935 in Massachusetts. She attended Smith College and worked as a teacher for 40 years, 32 of those years spent teaching history at Buckingham Browne and Nichols School in Cambridge. She has also served as reader, table leader, and member of the test development committee for the Advanced Placement European History Examination of the College Board. Linda never stopped teaching and learning history; after retiring, she took many online courses at Harvard and mentored former students, always staying up to date with their many accomplishments.

Ms. Kaufman is married to her best friend Andrew Kaufman, a professor at Harvard Law School. Together, they

raised four children; Anne, David, Daniel, and Elizabeth. Outside of teaching, Linda was active in her community in Cambridge, dedicating free time to helping individuals prepare for the American citizenship exam and spending time with her grandchildren.

Linda Kaufman is a true lifelong learner and public servant. I am incredibly pleased to honor this momentous event in Linda's life and wish her joy in the years to come.●

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States was communicated to the Senate by Mr. Hanley, one of his secretaries.

EXECUTIVE MESSAGE REFERRED

As in executive session the Presiding Officer laid before the Senate a message from the President of the United States submitting a treaty which was referred to the Committee on Foreign Relations.

PRESIDENTIAL MESSAGE

REPORT TO THE UNITED STATES CONGRESS WITH RESPECT TO THE PROPOSED RESCISSION OF CUBA'S DESIGNATION AS A STATE SPONSOR OF TERRORISM—PM 3

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Foreign Relations:

To the Congress of the United States:

I transmit herewith a report to the Congress with respect to the proposed rescission of Cuba's designation as a state sponsor of terrorism.

JOSEPH R. BIDEN, Jr.
THE WHITE HOUSE, January 14, 2025.

REPORT ON THE CONTINUATION OF THE NATIONAL EMERGENCY THAT WAS ORIGINALLY DECLARED IN EXECUTIVE ORDER 14115 OF FEBRUARY 1, 2024, WITH RESPECT TO THE SITUATION IN THE WEST BANK—PM 4

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs:

To the Congress of the United States:

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)) provides for the automatic termination of a national emergency unless, within 90 days prior to the anniversary date of its declaration, the President publishes in the *Federal Register* and transmits to

the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. In accordance with this provision, I have sent to the *Federal Register* for publication the enclosed notice stating that the national emergency with respect to the situation in the West Bank declared in Executive Order 14115 of February 1, 2024, is to continue in effect beyond February 1, 2025.

The situation in the West Bank—in particular high levels of extremist settler violence, forced displacement of people and villages, and property destruction—has reached intolerable levels and constitutes a serious threat to the peace, security, and stability of the West Bank and Gaza, Israel, and the broader Middle East region. These actions undermine the foreign policy objectives of the United States, including the viability of a two-state solution and ensuring Israelis and Palestinians can attain equal measures of security, prosperity, and freedom. They also undermine the security of Israel and have the potential to lead to broader regional destabilization across the Middle East, threatening United States personnel and interests.

The situation in the West Bank continues to pose an unusual and extraordinary threat to the national security and foreign policy of the United States. Therefore, I have determined that it is necessary to continue the national emergency declared in Executive Order 14115 with respect to the situation in the West Bank.

JOSEPH R. BIDEN, Jr.
THE WHITE HOUSE, January 14, 2025.

TEXT OF AN AGREEMENT FOR COOPERATION BETWEEN THE GOVERNMENT OF THE UNITED STATES OF AMERICA AND THE GOVERNMENT OF THE KINGDOM OF THAILAND CONCERNING PEACEFUL USES OF NUCLEAR ENERGY—PM 5

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Foreign Relations:

To the Congress of the United States:

I am pleased to transmit to the Congress, pursuant to subsections 123 b. and 123 d. of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2153(b), (d)) (the "Act"), the text of an Agreement for Cooperation Between the Government of the United States of America and the Government of the Kingdom of Thailand Concerning Peaceful Uses of Nuclear Energy ("The Agreement").

I am also pleased to transmit my written approval, authorization, and determination concerning the Agreement and an unclassified Nuclear Proliferation Assessment Statement (NPAS) concerning the Agreement. In accordance with section 123 of the Act, a classified annex to the NPAS, prepared by the Secretary of State, in consultation with the Director of National

Intelligence, summarizing relevant classified information, will be submitted to the Congress separately. The joint memorandum submitted to me by the Secretaries of State and Energy and a letter from the Chair of the Nuclear Regulatory Commission stating the views of the Commission are also enclosed. An addendum to the NPAS containing a comprehensive analysis of the export control system of the Kingdom of Thailand with respect to nuclear-related matters, including interactions with other countries of proliferation concern and the actual or suspected nuclear, dual-use, or missile-related transfers to such countries, pursuant to section 102A(w) of the National Security Act of 1947 (50 U.S.C. 3024(w)), is being submitted separately by the Director of National Intelligence.

The Agreement has been negotiated in accordance with the Act and other applicable law. In my judgment, it meets all applicable statutory requirements and will advance the non-proliferation and other foreign policy interests of the United States of America.

The Agreement contains all of the provisions required by subsection 123 a. of the Act. It provides a comprehensive framework for peaceful nuclear cooperation with the Kingdom of Thailand based on a mutual commitment to nuclear nonproliferation. It would permit the transfer of material, equipment (including reactors), components, and information for peaceful nuclear purposes. It would not permit the transfer of Restricted Data or sensitive nuclear technology. Any special fissionable material transferred to the Kingdom of Thailand could only be in the form of low enriched uranium, with the exception of small quantities of special fissionable material for use as samples, standards, detectors, or targets, or for such other purposes as the parties may agree.

Through the Agreement, the Kingdom of Thailand would affirm its intent to rely on existing international markets for nuclear fuel services rather than acquiring sensitive nuclear technology (i.e., for enrichment and reprocessing), and the United States would affirm its intent to support these international markets to ensure nuclear fuel supply for the Kingdom of Thailand.

The Agreement has a term of 30 years, although it can be terminated at any time by either party on 1 year's advance written notice to the other party. In the event of termination or expiration of the Agreement, key non-proliferation conditions and controls will continue in effect as long as any material, equipment, or components, subject to the Agreement remains in the territory of the party concerned or under its jurisdiction or control anywhere, or until such time as the parties agree that such material, equipment, or components are no longer usable for any nuclear activity relevant from the point of view of safeguards.

The Kingdom of Thailand is a party to the Treaty on the Non-Proliferation of Nuclear Weapons and has concluded a Comprehensive Safeguards Agreement and Additional Protocol thereto with the International Atomic Energy Agency. The Kingdom of Thailand was also among the early sponsors of and is a State Party to the Treaty on the Southeast Asia Nuclear Weapon-Free Zone. A more detailed discussion of the Kingdom of Thailand's domestic civil nuclear activities and its nuclear non-proliferation policies and practices is provided in the NPAS and its classified annex.

I have considered the views and recommendations of the interested departments and agencies in reviewing the Agreement and have determined that its performance will promote, and will not constitute an unreasonable risk to, the common defense and security. Accordingly, I have approved the Agreement and authorized its execution and urge that the Congress give it favorable consideration.

This transmission shall constitute a submittal for purposes of both subsections 123 b. and 123 d. of the Act. My Administration is prepared to immediately begin the consultations with the Senate Foreign Relations Committee and the House Foreign Affairs Committee as provided in subsection 123 b. Upon completion of the 30 days of continuous session review provided for in subsection 123 b., the 60 days of continuous session review provided for in subsection 123 d. shall commence.

JOSEPH R. BIDEN, JR.
THE WHITE HOUSE, January 14, 2025.

MESSAGE FROM THE HOUSE

At 12:03 p.m., a message from the House of Representatives, delivered by Mrs. Alli, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 152. An act to amend the Disaster Recovery Reform Act of 2018 to develop a study regarding streamlining and consolidating information collection and preliminary damage assessments, and for other purposes.

H.R. 189. An act to amend title 40, United States Code, to eliminate the leasing authority of the Securities and Exchange Commission, and for other purposes.

H.R. 192. An act to amend title 49, United States Code, to require Amtrak to include information on base pay and bonus compensation of certain Amtrak executives, and for other purposes.

MEASURES REFERRED

The following bills were read the first and the second times by unanimous consent, and referred as indicated:

H.R. 152. An act to amend the Disaster Recovery Reform Act of 2018 to develop a study regarding streamlining and consolidating information collection and preliminary damage assessments, and for other purposes; to

the Committee on Homeland Security and Governmental Affairs.

H.R. 189. An act to amend title 40, United States Code, to eliminate the leasing authority of the Securities and Exchange Commission, and for other purposes; to the Committee on Banking, Housing, and Urban Affairs.

H.R. 192. An act to amend title 49, United States Code, to require Amtrak to include information on base pay and bonus compensation of certain Amtrak executives, and for other purposes; to the Committee on Commerce, Science, and Transportation.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. CRUZ (for himself, Mr. KENNEDY, Mr. HAGERTY, Mr. SCOTT of Florida, Mr. BOOZMAN, Mr. HOEVEN, Mrs. BLACKBURN, Mr. BUDD, Mr. JOHNSON, and Mr. LANKFORD):

S. 83. A bill to amend title 18, United States Code, to provide enhanced penalties for convicted murderers who kill or target America's public safety officers; to the Committee on the Judiciary.

By Ms. ERNST (for herself, Mr. GRASSLEY, Mrs. BRITT, Mr. LANKFORD, Mr. CRAMER, Mr. HAGERTY, Mr. SCOTT of South Carolina, Mr. CRUZ, Mr. BUDD, Mr. CRAPO, Mr. DAINES, Mr. CORNYN, Mr. MORAN, Mr. CASSIDY, Mr. GRAHAM, Mrs. FISCHER, Mr. MARSHALL, Mr. SHEEHY, Mr. RISCH, Mr. CURTIS, Mr. SCOTT of Florida, Mr. RICKETTS, Mr. ROUNDS, Mrs. CAPITO, Mr. KENNEDY, Mr. MULLIN, Mrs. HYDE-SMITH, and Mr. HAWLEY):

S. 84. A bill to require U.S. Immigration and Customs Enforcement to take into custody certain aliens who have been charged in the United States with a crime that resulted in the death or serious bodily injury of another person, and for other purposes; to the Committee on the Judiciary.

By Ms. HIRONO:

S. 85. A bill to require the Secretary of the Interior to partner and collaborate with the Secretary of Agriculture and the State of Hawaii to address Rapid Ohia Death, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. SCOTT of Florida:

S. 86. A bill to repeal the provision of law that provides automatic pay adjustments for Members of Congress; to the Committee on Homeland Security and Governmental Affairs.

By Mr. SCOTT of Florida:

S. 87. A bill to amend the Food and Nutrition Act of 2008 to modify work requirements under the supplemental nutrition assistance program, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. SCOTT of Florida (for himself, Ms. ROSEN, Mrs. BLACKBURN, Mrs. BRITT, Mr. BUDD, Mr. CRUZ, Mr. DAINES, and Mr. SCHMITT):

S. 88. A bill to provide that Members of Congress may not receive pay after October 1 of any fiscal year in which Congress has not approved a concurrent resolution on the budget and passed the regular appropriations bills; to the Committee on Homeland Security and Governmental Affairs.

By Mr. RISCH (for himself, Ms. LUMMIS, Mr. CASSIDY, Mr. SCOTT of Florida, Mr. CORNYN, Mr. DAINES, Mr. WICKER, Mr. MARSHALL, Mr. SHEEHY,

Mr. TILLIS, Mr. CRAPO, Mr. BUDD, and Mr. RICKETTS):

S. 89. A bill to reform restrictions on the importation of firearms and ammunition; to the Committee on the Judiciary.

By Mr. LEE (for himself and Mr. CURTIS):

S. 90. A bill to prohibit the use of funds by the Secretary of the Interior to finalize and implement certain travel management plans in the State of Utah; to the Committee on Energy and Natural Resources.

By Ms. CORTEZ MASTO (for herself and Mr. SHEEHY):

S. 91. A bill to improve Federal activities relating to wildfires, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. BARRASSO (for himself, Mr. CRAMER, Mr. MARSHALL, Mr. SCOTT of Florida, Mr. RICKETTS, Mr. PAUL, Mr. DAINES, Mr. WICKER, Mr. HOEVEN, Mr. CRAPO, Mr. RISCH, Ms. LUMMIS, Mrs. FISCHER, Mrs. BLACKBURN, and Mr. CRUZ):

S. 92. A bill to require Senate approval before the United States assumes any obligation under a WHO pandemic agreement and to suspend funding for the WHO until such agreement is ratified by the Senate; to the Committee on Foreign Relations.

By Mr. SULLIVAN (for himself, Ms. BALDWIN, Ms. COLLINS, Mr. CORNYN, Mr. MERKLEY, Mr. PETERS, and Mr. WHITEHOUSE):

S. 93. A bill to amend the Harmful Algal Blooms and Hypoxia Research and Control Act of 1998 to address harmful algal blooms, and for other purposes; to the Committee on Commerce, Science, and Transportation.

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. COTTON:

S. Res. 24. A resolution condemning the commutation of the death sentence of Anthony George Battle granted by President Biden on December 23, 2024; to the Committee on the Judiciary.

By Mr. COTTON:

S. Res. 25. A resolution condemning the commutation of the death sentence of Marvin Charles Gabrion II granted by President Biden on December 23, 2024; to the Committee on the Judiciary.

By Mr. THUNE:

S. Res. 26. A resolution to constitute the majority party's membership on certain committees for the One Hundred Nineteenth Congress, or until their successors are chosen; considered and agreed to.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. BARRASSO (for himself, Mr. CRAMER, Mr. MARSHALL, Mr. SCOTT of Florida, Mr. RICKETTS, Mr. PAUL, Mr. DAINES, Mr. WICKER, Mr. HOEVEN, Mr. CRAPO, Mr. RISCH, Ms. LUMMIS, Mrs. FISCHER, Mrs. BLACKBURN, and Mr. CRUZ):

S. 92. A bill to require Senate approval before the United States assumes any obligation under a WHO pandemic agreement and to suspend funding for the WHO until such agreement is ratified by the Senate; to the Committee on Foreign Relations.

Mr. BARRASSO. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 92

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Defending American Sovereignty in Global Pandemics Act".

SEC. 2. TEMPORARY SUSPENSION OF UNITED STATES FUNDING FOR THE WORLD HEALTH ORGANIZATION UNTIL PANDEMIC TREATY IS APPROVED BY THE SENATE.

(a) PROHIBITION.—The United States shall not become a party to a convention, agreement, or other international instrument under the Constitution of the World Health Organization to strengthen pandemic prevention, preparedness, and response except pursuant to a treaty made under Article II, section 2, clause 2 of the Constitution of the United States on or after the date of the enactment of this Act.

(b) FUNDING RESTRICTION.—The Government of the United States may not obligate or expend any funds for the World Health Organization beginning on the effective date of an agreement described in subsection (a) and ending on the date on which the Senate approves a resolution of ratification with respect to such convention, agreement, or instrument.

SUBMITTED RESOLUTIONS

SENATE RESOLUTION 24—CONDEMNING THE COMMUTATION OF THE DEATH SENTENCE OF ANTHONY GEORGE BATTLE GRANTED BY PRESIDENT BIDEN ON DECEMBER 23, 2024

Mr. COTTON submitted the following resolution; which was referred to the Committee on the Judiciary:

S. RES. 24

Resolved,

SECTION 1. SENSE OF THE SENATE REGARDING THE COMMUTATION OF THE DEATH SENTENCE OF ANTHONY GEORGE BATTLE GRANTED BY PRESIDENT BIDEN ON DECEMBER 23, 2024.

It is the sense of the Senate that—

(1) President Joseph R. Biden undermined the rule of law and robbed victims of justice when he commuted the death sentence of Anthony George Battle on December 23, 2024;

(2) Anthony Battle was convicted of murdering his wife, a U.S. Marine, and sentenced to life imprisonment;

(3) while Battle was serving his life sentence at Atlanta Federal Penitentiary, he murdered a 31-year-old correctional officer named D'Antonio Washington by bludgeoning Washington in the back of the head repeatedly with a ball-peen hammer;

(4) when Battle was questioned by investigators, he had no remorse and stated that he was "happy" he killed Washington;

(5) this commutation is a reprehensible insult to the victims of Anthony Battle;

(6) President Biden claimed that he commuted the death sentences of Anthony Battle and 36 other murderers out of a principled opposition to the death penalty but refused to commute the death sentences of the 3 most controversial death row inmates, dem-

onstrating that President Biden was motivated by politics, not principles; and

(7) the Senate unequivocally condemns this commutation.

SENATE RESOLUTION 25—CONDEMNING THE COMMUTATION OF THE DEATH SENTENCE OF MARVIN CHARLES GABRION II GRANTED BY PRESIDENT BIDEN ON DECEMBER 23, 2024

Mr. COTTON submitted the following resolution; which was referred to the Committee on the Judiciary:

S. RES. 25

Resolved,

SECTION 1. SENSE OF THE SENATE REGARDING THE COMMUTATION OF THE DEATH SENTENCE OF MARVIN CHARLES GABRION II GRANTED BY PRESIDENT BIDEN ON DECEMBER 23, 2024.

It is the sense of the Senate that—

(1) President Joseph R. Biden undermined the rule of law and robbed victims of justice when he commuted the death sentence of Marvin Charles Gabrion II on December 23, 2024;

(2) Marvin Gabrion was sentenced to death for murdering 19-year-old Rachel Timmerman just 2 days before she was scheduled to testify that Gabrion had abducted and raped her;

(3) Marvin Gabrion was also the prime suspect in the disappearance and murder of several other individuals, including Rachel Timmerman's 11-month-old daughter and 2 potential witnesses at his rape trial;

(4) this commutation is a reprehensible insult to the victims of Marvin Gabrion;

(5) President Biden claimed that he commuted the death sentences of Marvin Gabrion and 36 other murderers out of a principled opposition to the death penalty but refused to commute the death sentences of the 3 most controversial death row inmates, demonstrating that President Biden was motivated by politics, not principles; and

(6) the Senate unequivocally condemns this commutation.

SENATE RESOLUTION 26—TO CONSTITUTE THE MAJORITY PARTY'S MEMBERSHIP ON CERTAIN COMMITTEES FOR THE ONE HUNDRED NINETEENTH CONGRESS, OR UNTIL THEIR SUCCESSORS ARE CHOSEN

Mr. THUNE submitted the following resolution; which was considered and agreed to:

S. RES. 26

Resolved, That the following shall constitute the majority party's membership on the following committees for the One Hundred Nineteenth Congress, or until their successors are chosen:

COMMITTEE ON AGRICULTURE, NUTRITION, AND FORESTRY: Mr. Boozman (Chair), Mr. McConnell, Mr. Hoeven, Ms. Ernst, Mrs. Hyde-Smith, Mr. Marshall, Mr. Tuberville, Mr. Justice, Mr. Grassley, Mr. Thune, Mrs. Fischer, Mr. Moran.

COMMITTEE ON ENERGY AND NATURAL RESOURCES: Mr. Lee (Chair), Mr. Barrasso, Mr. Risch, Mr. Daines, Mr. Cotton, Mr. McCormick, Mr. Justice, Mr. Cassidy, Mrs. Hyde-Smith, Ms. Murkowski, Mr. Hoeven.

SPECIAL COMMITTEE ON AGING: Mr. Scott (FL) (Chair), Mr. McCormick, Mr. Justice, Mr. Tuberville, Mr. Johnson, Mr. Crapo, Mr. Scott (SC).

COMMITTEE ON SMALL BUSINESS AND ENTREPRENEURSHIP: Ms. Ernst (Chair), Mr. Risch,

Mr. Paul, Mr. Scott (SC), Mr. Young, Mr. Hawley, Mr. Budd, Mr. Curtis, Mr. Justice, Mrs. Blackburn.

AMENDMENTS SUBMITTED AND PROPOSED

SA 16. Mr. CRUZ submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table.

SA 17. Mr. MURPHY submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 18. Mr. MURPHY submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 19. Mr. BENNET submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 20. Mr. KING submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 21. Mrs. MURRAY submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 22. Mr. PAUL submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 23. Mr. COONS submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 24. Mr. COONS (for himself and Mrs. SHAHEEN) submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 25. Mr. COONS submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 26. Mr. COONS submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 27. Mr. COONS submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 28. Mr. KING submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 29. Mr. MARKEY submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 30. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 31. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 32. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 33. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 34. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 35. Mr. DURBIN (for himself and Mr. BLUMENTHAL) submitted an amendment in-

tended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 36. Mr. DURBIN (for himself, Mr. PADILLA, Ms. CORTEZ MASTO, Mr. HICKENLOOPER, Mr. WYDEN, Mr. VAN HOLLEN, Mr. PETERS, Ms. BALDWIN, Mr. BLUMENTHAL, Mr. KAINE, Mr. SCHIFF, and Mr. BOOKER) submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 37. Mr. COONS submitted an amendment intended to be proposed to amendment SA 8 proposed by Ms. ERNST (for herself and Mr. GRASSLEY) to the bill S. 5, supra; which was ordered to lie on the table.

SA 38. Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 39. Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 40. Mr. HICKENLOOPER submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 41. Mr. MURPHY submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 42. Mr. MARSHALL submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 43. Mr. MARSHALL submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 44. Ms. CORTEZ MASTO (for herself and Mrs. BLACKBURN) submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 45. Ms. CORTEZ MASTO submitted an amendment intended to be proposed by her to the bill S. 5, supra; which was ordered to lie on the table.

SA 46. Mr. BUDD submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 47. Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 48. Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

SA 49. Mr. SULLIVAN submitted an amendment intended to be proposed by him to the bill S. 5, supra; which was ordered to lie on the table.

TEXT OF AMENDMENTS

SA 16. Mr. CRUZ submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 4. ENHANCING PUBLIC SAFETY THROUGH DETENTION, CONTINUOUS MONITORING, OR REMOVAL OF ALIENS UNLAWFULLY PRESENT IN THE UNITED STATES.

(a) **SHORT TITLE.**—This section may be cited as the “Justice for Jocelyn Act”.

(b) **LIMITATION ON PARTICIPATION IN ALTERNATIVES TO DETENTION.**—No alien may be re-

leased as part of any program under the Alternatives to Detention program unless—

(1) all detention beds available to the Secretary have been filled;

(2) there exists no available option to hold aliens in detention; and

(3) the Secretary of Homeland Security has exercised and exhausted all reasonable efforts to hold aliens in detention.

(c) **GPS TRACKING AND CURFEW REQUIREMENTS FOR CERTAIN ALIENS.**—Each alien on U.S. Immigration and Customs Enforcement’s nondetained docket shall be—

(1) enrolled in the Alternatives to Detention program;

(2) continuously subject to GPS monitoring—

(A) for the duration of all applicable immigration proceedings, including any appeal; and

(B) in the case of an alien who is ordered removed from the United States, until removal; and

(3) required to stay in their Alternatives to Detention-compliant home address between the hours of 10:00 p.m. and 5:00 a.m.

(d) **REMOVAL OF ALIENS WHO FAIL TO COMPLY WITH RELEASE ORDER.**—Section 240(b)(5) of the Immigration and Nationality Act (8 U.S.C. 1229a(b)(5)) is amended by adding at the end the following:

“(F) **FAILURE TO COMPLY WITH RELEASE ORDER.**—If an immigration officer submits an affidavit to an immigration judge stating that an alien failed to comply with a condition of release under section 236(a), such alien shall be ordered removed in absentia.”.

(e) **SEVERABILITY.**—If any provision of this section or the application of such provision to any person or circumstance is held by a Federal court to be unconstitutional, the remainder of this section and the application of such provisions to any other person or circumstance shall not be affected.

SA 17. Mr. MURPHY submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 3, line 8, strike the end quote and final period and insert the following:

“(4) **TRUST FOR LAW ENFORCEMENT DISCRETION.**—The Director for U.S. Immigration and Customs Enforcement may authorize the release of an alien detained pursuant to paragraph (1)(E) if the Director determines such alien—

“(A) does not pose a danger to the community; and

“(B) is not a flight risk.”.

SA 18. Mr. MURPHY submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 3, line 8, strike the end quote and final period and insert the following:

“(4) **PRELIMINARY HEARING.**—An alien detained pursuant to paragraph (1)(A)(E) is entitled to a preliminary hearing to determine whether the relevant charge, arrest, or conviction is within the scope of the relevant offense under such paragraph.”.

SA 19. Mr. BENNET submitted an amendment intended to be proposed by

him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

SEC. 4. CLARIFICATION WITH RESPECT TO CERTAIN ALIENS WHO CAME TO THE UNITED STATES AS CHILDREN AND ALIENS WHO ARE 16 YEARS OF AGE OR YOUNGER.

Section 236(c) of the Immigration and Nationality Act (8 U.S.C. 1226(c)), as amended by this Act, is further amended by adding at the end the following:

“(5) EXCLUSIONS.—The following aliens are not subject to custody or detention under paragraph (1)(E):

“(A) Any alien who has been granted or is eligible for deferred action pursuant to the deferred action for childhood arrivals program described in the memorandum of the Department of Homeland Security entitled ‘Exercising Prosecutorial Discretion with Respect to Individuals Who Came to the United States as Children’ issued on June 15, 2012.

“(B) Any alien who has been granted or is eligible for deferred action pursuant to the final rule of the Department of Homeland Security entitled ‘Deferred Action for Childhood Arrivals’ (87 Fed. Reg. 53152 (August 30, 2022)).

“(C) Any alien who is 16 years of age or younger.”.

SA 20. Mr. KING submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

Beginning on page 5, strike line 11 and all that follows through page 6, line 4, and insert the following:

(c) VISA SANCTIONS.—Section 243(d) of the Immigration and Nationality Act (8 U.S.C. 1253(d)) is amended to read as follows:

“(d) RESERVING VISA SANCTIONS AS A DIPLOMATIC TOOL.—

“(1) DETERMINATION.—Upon receiving notice from the Secretary of Homeland Security that the government of a foreign country is denying or unreasonably delaying accepting an alien who is a citizen, subject, national, or resident of such country, the Secretary of State shall have the exclusive authority to determine whether to discontinue granting visas as a diplomatic tool for encouraging such country to accept such alien.

“(2) SANCTION.—If the Secretary of State elects to discontinue granting visas pursuant to a determination under paragraph (1), the Secretary of State shall order consular officers at the United States embassy and consulates in such country to discontinue granting immigrant visas or nonimmigrant visas, or both, to citizens, subjects, nationals, and residents of such country.

“(3) DURATION.—The sanction described in paragraph (2) shall remain in place until the Secretary of Homeland Security notifies the Secretary of State that the country subject to such sanction is cooperating with the Department of Homeland Security by accepting the return of its citizens, subjects, nationals, and residents.”.

SA 21. Mrs. MURRAY submitted an amendment intended to be proposed by

her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 3, line 8, strike the end quote and final period and insert the following:

“(4) PREGNANT, NURSING, AND POSTPARTUM WOMEN.—

“(A) IN GENERAL.—The Secretary of Homeland Security may not detain an individual pursuant to paragraph (1)(E) who is pregnant, nursing, or in postpartum recovery, unless the Secretary makes an individualized determination that such individual presents a threat to public safety or national security.

“(B) PROHIBITION ON SHACKLING.—The Secretary may not use a restraint on an individual detained under the circumstances described in subparagraph (A) if such individual is known to be pregnant, including during labor, transport to a medical facility or birthing center, delivery, or postpartum recovery.”.

SA 22. Mr. PAUL submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

TITLE —REPUBLIC ACT

SEC. —01. SHORT TITLE.

This title may be cited as the “Reforming Emergency Powers to Uphold the Balances and Limitations Inherent in the Constitution Act” or the “REPUBLIC Act”.

Subtitle A—Congressional Review of National Emergencies

SEC. —11. CONGRESSIONAL REVIEW OF NATIONAL EMERGENCIES.

The National Emergencies Act (50 U.S.C. 1621 et seq.) is amended by inserting after title I the following:

“TITLE II—DECLARATIONS OF FUTURE NATIONAL EMERGENCIES

“SEC. 201. DECLARATIONS OF NATIONAL EMERGENCIES.

“(a) AUTHORITY TO DECLARE NATIONAL EMERGENCIES.—With respect to Acts of Congress authorizing the exercise, during the period of a national emergency, of any special or extraordinary power, the President is authorized to declare such a national emergency by proclamation. Such proclamation shall immediately be transmitted to Congress and published in the Federal Register.

“(b) SPECIFICATION OF PROVISIONS OF LAW TO BE EXERCISED.—No powers or authorities made available by statute for use during the period of a national emergency shall be exercised unless and until the President specifies the provisions of law under which the President proposes that the President or other officers will act in—

“(1) a proclamation declaring a national emergency under subsection (a); or

“(2) one or more Executive orders relating to the emergency published in the Federal Register and transmitted to Congress.

“(c) PROHIBITION ON SUBSEQUENT ACTIONS IF EMERGENCIES NOT APPROVED.—

“(1) SUBSEQUENT DECLARATIONS.—If a joint resolution of approval is not enacted under section 203 with respect to a national emergency before the expiration of the 30-day pe-

riod described in section 202(a), or with respect to a national emergency proposed to be renewed under section 202(b), the President may not, during the remainder of the term of office of that President, declare a subsequent national emergency under subsection (a) with respect to the same circumstances.

“(2) EXERCISE OF AUTHORITIES.—If a joint resolution of approval is not enacted under section 203 with respect to a power or authority specified by the President in a proclamation under subsection (a) or an Executive order under subsection (b)(2) with respect to a national emergency, the President may not, during the remainder of the term of office of that President, exercise that power or authority with respect to that emergency.

“(d) EFFECT OF FUTURE LAWS.—No law enacted after the date of the enactment of this Act shall supersede this title unless it does so in specific terms, referring to this title, and declaring that the new law supersedes the provisions of this title.

“SEC. 202. EFFECTIVE PERIODS OF NATIONAL EMERGENCIES.

“(a) TEMPORARY EFFECTIVE PERIODS.—

“(1) IN GENERAL.—A declaration of a national emergency shall remain in effect for a period of 30 calendar days from the issuance of the proclamation under section 201(a) (not counting the day on which the proclamation was issued) and shall terminate when such period expires unless there is enacted into law a joint resolution of approval under section 203 with respect to the proclamation.

“(2) EXERCISE OF POWERS AND AUTHORITIES.—Any emergency power or authority made available under a provision of law specified pursuant to section 201(b) may be exercised pursuant to a declaration of a national emergency for a period of 30 calendar days from the issuance of the proclamation or Executive order (not counting the day on which such proclamation or Executive order was issued). That power or authority may not be exercised after such period expires unless there is enacted into law a joint resolution of approval under section 203 approving—

“(A) the proclamation of the national emergency or the Executive order; and

“(B) the exercise of the power or authority specified by the President in such proclamation or Executive order.

“(3) EXCEPTION IF CONGRESS IS UNABLE TO CONVENE.—If Congress is physically unable to convene as a result of an armed attack upon the United States or another national emergency, the 30-day periods described in paragraphs (1) and (2) shall begin on the first day Congress convenes for the first time after the attack or other emergency.

“(b) RENEWAL OF NATIONAL EMERGENCIES.—A national emergency declared by the President under section 201(a) or previously renewed under this subsection, and not already terminated pursuant to subsection (a) or (c), shall terminate on the date that is one year after the President transmitted to Congress the proclamation declaring the emergency or Congress approved a previous renewal pursuant to this subsection, unless—

“(1) the President publishes in the Federal Register and transmits to Congress an Executive order renewing the emergency; and

“(2) there is enacted into law a joint resolution of approval renewing the emergency pursuant to section 203 before the termination of the emergency or previous renewal of the emergency.

“(c) TERMINATION OF NATIONAL EMERGENCIES.—

“(1) IN GENERAL.—Any national emergency declared by the President under section 201(a) shall terminate on the earliest of—

“(A) the date provided for in subsection (a);

“(B) the date provided for in subsection (b);

“(C) the date specified in an Act of Congress terminating the emergency; or

“(D) the date specified in a proclamation of the President terminating the emergency.

“(2) EFFECT OF TERMINATION.—

“(A) IN GENERAL.—Effective on the date of the termination of a national emergency under paragraph (1)—

“(i) except as provided by subparagraph (B), any powers or authorities exercised by reason of the emergency shall cease to be exercised;

“(ii) any amounts reprogrammed or transferred under any provision of law with respect to the emergency that remain unobligated on that date shall be returned and made available for the purpose for which such amounts were appropriated; and

“(iii) any contracts entered into pursuant to authorities provided as a result of the emergency shall be terminated.

“(B) SAVINGS PROVISION.—The termination of a national emergency shall not affect—

“(i) any legal action taken or pending legal proceeding not finally concluded or determined on the date of the termination under paragraph (1);

“(ii) any legal action or legal proceeding based on any act committed prior to that date; or

“(iii) any rights or duties that matured or penalties that were incurred prior to that date.

“SEC. 203. REVIEW BY CONGRESS OF NATIONAL EMERGENCIES.

“(a) JOINT RESOLUTION OF APPROVAL DEFINED.—In this section, the term ‘joint resolution of approval’ means a joint resolution that contains only the following provisions after its resolving clause:

“(1) A provision approving—

“(A) a proclamation of a national emergency made under section 201(a);

“(B) an Executive order issued under section 201(b)(2); or

“(C) an Executive order issued under section 202(b).

“(2) A provision approving a list of all or a portion of the provisions of law specified by the President under section 201(b) in the proclamation or Executive order that is the subject of the joint resolution.

“(b) PROCEDURES FOR CONSIDERATION OF JOINT RESOLUTIONS OF APPROVAL.—

“(1) INTRODUCTION.—After the President transmits to Congress a proclamation declaring a national emergency under section 201(a), or an Executive order specifying emergency powers or authorities under section 201(b)(2) or renewing a national emergency under section 202(b), a joint resolution of approval may be introduced in either House of Congress by any member of that House.

“(2) REQUESTS TO CONVENE CONGRESS DURING RECESSES.—If, when the President transmits to Congress a proclamation declaring a national emergency under section 201(a), or an Executive order specifying emergency powers or authorities under section 201(b)(2) or renewing a national emergency under section 202(b), Congress has adjourned sine die or has adjourned for any period in excess of 3 calendar days, the majority leader of the Senate and the Speaker of the House of Representatives, or their respective designees, acting jointly after consultation with and the concurrence of the minority leader of the Senate and the minority leader of the House, shall notify the Members of the Senate and House, respectively, to reassemble at such place and time as they may designate if, in their opinion, the public interest shall warrant it.

“(3) CONSIDERATION IN SENATE.—In the Senate, the following shall apply:

“(A) REPORTING AND DISCHARGE.—If the committee to which a joint resolution of ap-

proval has been referred has not reported it at the end of 10 calendar days after its introduction, that committee shall be automatically discharged from further consideration of the resolution and it shall be placed on the calendar.

“(B) PROCEEDING TO CONSIDERATION.—Notwithstanding Rule XXII of the Standing Rules of the Senate, when the committee to which a joint resolution of approval is referred has reported the resolution, or when that committee is discharged under subparagraph (A) from further consideration of the resolution, it is at any time thereafter in order (even though a previous motion to the same effect has been disagreed to) for a motion to proceed to the consideration of the joint resolution, and all points of order against the joint resolution (and against consideration of the joint resolution) are waived. The motion to proceed is subject to 4 hours of debate divided equally between those favoring and those opposing the joint resolution of approval. The motion is not subject to amendment, or to a motion to postpone, or to a motion to proceed to the consideration of other business.

“(C) FLOOR CONSIDERATION.—A joint resolution of approval shall be subject to 10 hours of consideration, to be divided evenly between the proponents and opponents of the resolution.

“(D) AMENDMENTS.—

“(i) IN GENERAL.—Except as provided in clause (ii), no amendments shall be in order with respect to a joint resolution of approval.

“(ii) AMENDMENTS TO STRIKE OR ADD SPECIFIED PROVISIONS OF LAW.—Clause (i) shall not apply with respect to any amendment—

“(I) to strike a provision or provisions of law from the list required by subsection (a)(2); or

“(II) to add to that list a provision or provisions of law specified by the President under section 201(b) in the proclamation or Executive order that is the subject of the joint resolution of approval.

“(E) MOTION TO RECONSIDER FINAL VOTE.—A motion to reconsider a vote on passage of a joint resolution of approval shall not be in order.

“(F) APPEALS.—Points of order, including questions of relevancy, and appeals from the decision of the Presiding Officer, shall be decided without debate.

“(4) CONSIDERATION IN HOUSE OF REPRESENTATIVES.—In the House of Representatives, the following shall apply:

“(A) REPORTING AND DISCHARGE.—If the committee to which a joint resolution of approval has been referred has not reported it to the House within 10 calendar days after the date of referral, such committee shall be discharged from further consideration of the joint resolution.

“(B) PROCEEDING TO CONSIDERATION.—

“(i) IN GENERAL.—Beginning on the third legislative day after the committee to which a joint resolution of approval has been referred reports it to the House or has been discharged from further consideration, and except as provided in clause (ii), it shall be in order to move to proceed to consider the joint resolution in the House. The previous question shall be considered as ordered on the motion to its adoption without intervening motion. The motion shall not be debatable. A motion to reconsider the vote by which the motion is disposed of shall not be in order.

“(ii) SUBSEQUENT MOTIONS TO PROCEED TO JOINT RESOLUTION OF APPROVAL.—A motion to proceed to consider a joint resolution of approval shall not be in order after the House has disposed of another motion to proceed on that resolution.

“(C) FLOOR CONSIDERATION.—Upon adoption of the motion to proceed in accordance with subparagraph (B)(i), the joint resolution of approval shall be considered as read. The previous question shall be considered as ordered on the joint resolution to final passage without intervening motion except two hours of debate, which shall include debate on any amendments, equally divided and controlled by the sponsor of the joint resolution (or a designee) and an opponent. A motion to reconsider the vote on passage of the joint resolution shall not be in order.

“(D) AMENDMENTS.—

“(i) IN GENERAL.—Except as provided in clause (ii), no amendments shall be in order with respect to a joint resolution of approval.

“(ii) AMENDMENTS TO STRIKE OR ADD SPECIFIED PROVISIONS OF LAW.—Clause (i) shall not apply with respect to any amendment—

“(I) to strike a provision or provisions of law from the list required by subsection (a)(2); or

“(II) to add to that list a provision or provisions of law specified by the President under section 201(b) in the proclamation or Executive order that is the subject of the joint resolution.

“(5) RECEIPT OF RESOLUTION FROM OTHER HOUSE.—If, before passing a joint resolution of approval, one House receives from the other a joint resolution of approval from the other House, then—

“(A) the joint resolution of the other House shall not be referred to a committee and shall be deemed to have been discharged from committee on the day it is received; and

“(B) the procedures set forth in paragraphs (3) and (4), as applicable, shall apply in the receiving House to the joint resolution received from the other House to the same extent as such procedures apply to a joint resolution of the receiving House.

“(c) RULE OF CONSTRUCTION.—The enactment of a joint resolution of approval under this section shall not be interpreted to serve as a grant or modification by Congress of statutory authority for the emergency powers of the President.

“(d) RULES OF THE HOUSE AND SENATE.—This section is enacted by Congress—

“(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, respectively, and as such is deemed a part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in the House in the case of joint resolutions described in this section, and supersedes other rules only to the extent that it is inconsistent with such other rules; and

“(2) with full recognition of the constitutional right of either House to change the rules (so far as relating to the procedure of that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.

“SEC. 204. APPLICABILITY.

“This title shall apply to a national emergency pursuant to which the President proposes to exercise emergency powers or authorities made available under any provision of law that is not a provision of law described in section 604(a).”

SEC. 12. REPORTING REQUIREMENTS.

Section 401 of the National Emergencies Act (50 U.S.C. 1641) is amended—

(1) in subsection (c)—

(A) in the first sentence by inserting “, and make publicly available” after “transmit to Congress”; and

(B) in the second sentence by inserting “, and make publicly available,” before “a final report”; and

(2) by adding at the end the following:

“(d) REPORT ON EMERGENCIES.—The President shall transmit to the entities described in subsection (g), with any proclamation declaring a national emergency under section 201(a) or any Executive order specifying emergency powers or authorities under section 201(b)(2) or renewing a national emergency under section 202(b), a report, in writing, that includes the following:

“(1) A description of the circumstances necessitating the declaration of a national emergency, the renewal of such an emergency, or the use of a new emergency authority specified in the Executive order, as the case may be.

“(2) The estimated duration of the national emergency, or a statement that the duration of the national emergency cannot reasonably be estimated at the time of transmission of the report.

“(3) A summary of the actions the President or other officers intend to take, including any reprogramming or transfer of funds, and the statutory authorities the President and such officers expect to rely on in addressing the national emergency.

“(4) The total expenditures estimated to be incurred by the United States Government during such six-month period which are directly attributable to the exercise of powers and authorities conferred by such declaration.

“(5) In the case of a renewal of a national emergency, a summary of the actions the President or other officers have taken in the preceding one-year period, including any reprogramming or transfer of funds, to address the emergency.

“(e) PROVISION OF INFORMATION TO CONGRESS.—The President shall provide to the entities described in subsection (g) such other information as such entities may request in connection with any national emergency in effect under title II.

“(f) PERIODIC REPORTS ON STATUS OF EMERGENCIES.—If the President declares a national emergency under section 201(a), the President shall, not less frequently than every 6 months for the duration of the emergency, report to the entities described in subsection (g) on the status of the emergency, the total expenditures incurred by the United States Government, and the actions the President or other officers have taken and authorities the President and such officers have relied on in addressing the emergency.

“(g) ENTITIES DESCRIBED.—The entities described in this subsection are—

“(1) the Speaker of the House of Representatives;

“(2) minority leader of the House of Representatives;

“(3) the Committee on Transportation and Infrastructure of the House of Representatives; and

“(4) the Committee on Homeland Security and Governmental Affairs of the Senate.”.

SEC. 13. EXCLUSION OF CERTAIN NATIONAL EMERGENCIES INVOKING INTERNATIONAL EMERGENCY ECONOMIC POWERS ACT.

(a) IN GENERAL.—The National Emergencies Act (50 U.S.C. 1601 et seq.), as amended by this subtitle, is further amended by adding at the end the following:

“TITLE VI—DECLARATIONS OF CERTAIN EMERGENCIES INVOKING INTERNATIONAL EMERGENCY ECONOMIC POWERS ACT

“SEC. 604. APPLICABILITY.

“(a) IN GENERAL.—This title shall apply to a national emergency pursuant to which the President proposes to exercise emergency powers or authorities made available under the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.).

“(b) EFFECT OF ADDITIONAL POWERS AND AUTHORITIES.—This title shall not apply to a national emergency or the exercise of emergency powers and authorities pursuant to the national emergency if, in addition to the exercise of emergency powers and authorities described in subsection (a), the President proposes to exercise, pursuant to the national emergency, any emergency powers and authorities under any other provision of law.”.

(b) TRANSFER.—Sections 201, 202, and 301 of the National Emergencies Act (50 U.S.C. 1601 et seq.), as such sections appeared on the day before the date of the enactment of this Act, are—

(1) transferred to title VI of such Act (as added by subsection (a));

(2) inserted before section 604 of such title (as added by subsection (a)); and

(3) redesignated as sections 601, 602, and 603, respectively.

(c) CONFORMING AMENDMENT.—Title II of the National Emergencies Act (50 U.S.C. 1601 et seq.), as such title appeared the day before the date of the enactment of this Act, is amended by striking the heading for such title.

SEC. 14. CONFORMING AMENDMENTS.

(a) NATIONAL EMERGENCIES ACT.—Title III of the National Emergencies Act (50 U.S.C. 1631) is repealed.

(b) INTERNATIONAL EMERGENCY ECONOMIC POWERS ACT.—Section 207(b) of the International Emergency Economic Powers Act (50 U.S.C. 1706) is amended by striking “concurrent resolution” each place it appears and inserting “joint resolution”.

SEC. 15. EFFECTIVE DATE; APPLICABILITY.

(a) IN GENERAL.—This subtitle and the amendments made by this subtitle shall—

(1) take effect on the date of the enactment of this Act; and

(2) except as provided in subsection (b), apply with respect to national emergencies declared under section 201 of the National Emergencies Act on or after such date.

(b) APPLICABILITY TO RENEWALS OF EXISTING EMERGENCIES.—With respect to a national emergency declared under section 201 of the National Emergencies Act before the date of the enactment of this Act that would expire or be renewed under section 202(d) of that Act (as in effect on the day before such date of enactment), that national emergency shall be subject to the requirements for renewal under section 202(b) of that Act, as amended by section 11.

(c) SUPERSESSION.—This subtitle and the amendments made by this subtitle shall supersede title II of the National Emergencies Act (50 U.S.C. 1621 et seq.) as such title was in effect on the day before the date of enactment of this Act.

Subtitle B—Limitations on Emergency Authorities

SEC. 21. PROTECTIONS FOR UNITED STATES PERSONS WITH RESPECT TO USE OF AUTHORITIES UNDER INTERNATIONAL EMERGENCY ECONOMIC POWERS ACT.

The International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) is amended by inserting after section 203 the following:

“SEC. 203A. PROTECTIONS FOR UNITED STATES PERSONS.

“(a) LIMITATIONS FOR NECESSITIES.—

“(1) IN GENERAL.—Except as provided by paragraph (2) and in accordance with this section, no authority provided under section 203 may be exercised to target a United States person.

“(2) EXCEPTION FOR ISSUANCE OF GENERAL LICENSES.—An authority provided under section 203 may be exercised to target a United States person if the President has, before

using the authority, issued a general license that ensures that the United States person has sufficient access to the necessities of life, including food, nutritional support, water, shelter, clothing, sanitation, medicine, health care and other vital services, and gainful employment where necessary to provide the United States person a means for subsistence.

“(3) DUE PROCESS FOR UNITED STATES PERSONS.—

“(A) IN GENERAL.—When taking an action pursuant to authority provided by section 203 to target a United States person, the President shall—

“(i) provide contemporaneous notice of the action to the United States person;

“(ii) not later than one week after taking the action, provide the United States person with the record on which the decision to take the action was based, including an unclassified summary, or a redacted version, of any classified information that provides the United States person with substantially the same ability to respond to that information as the classified information;

“(iii) provide the United States person with the opportunity to request review of the decision and to submit information in support of that request;

“(iv) provide the United States person with the opportunity for an administrative hearing not later than 90 days after requesting a review under clause (iii), unless the United States person agrees to a longer period; and

“(v) render a written decision on a request for review under clause (iii) not later than 90 days after the hearing under clause (iv), or, if no such hearing is requested, not later than 90 days after the later of—

“(I) the request for review; or

“(II) the submission of information in support of that request.

“(B) FAILURE TO RENDER TIMELY DECISION.—Failure to render a decision within the time frame specified in subparagraph (A)(v) shall be considered an agency action for purposes of section 702 of title 5, United States Code.

“(b) WARRANT FOR SEIZURE OF PROPERTY OF UNITED STATES PERSONS.—

“(1) IN GENERAL.—When taking an action pursuant to authority provided by section 203 to target a United States person, the President may not block or otherwise prevent the access of the United States person to property in which the United States person has an ownership interest except pursuant to a warrant issued using the procedures described in the Federal Rules of Criminal Procedure (or, in the case of a court-martial or other proceeding under the Uniform Code of Military Justice (chapter 47 of title 10, United States Code), issued under section 846 of title 10, United States Code (article 46 of the Uniform Code of Military Justice), in accordance with regulations prescribed by the President) by a court of competent jurisdiction.

“(2) DELAYED WARRANTS.—To the extent consistent with the Fourth Amendment to the Constitution of the United States, a court shall permit the temporary blocking of property under section 203 without a warrant on an emergency basis, or use other means lawfully available to the court, to enable the Federal Government to identify the property that is subject to blocking while reducing the risk of property flight.

“(c) JUDICIAL REVIEW.—

“(1) IN GENERAL.—A United States person that is the target of an action taken by the President pursuant to any authority provided under section 203 may bring an action in a United States court of competent jurisdiction, after exhaustion of any available administrative remedies, to obtain judicial review of the lawfulness of that action, including whether the action was authorized by the

Executive order or orders specifying the measures to be taken under section 203 in response to a determination issued under section 202.

“(2) CONDUCT OF REVIEW.—In an action brought under paragraph (1)—

“(A) the review of the court shall be de novo;

“(B) any party may introduce evidence not included in the administrative record;

“(C) any administrative record or portions thereof may be entered into evidence, and questions of authentication or hearsay shall bear on the weight to be accorded the evidence rather than its admissibility;

“(D) classified information shall be handled in accordance with the Classified Information Procedures Act (18 U.S.C. App.), except that references to the ‘defendant’ in such Act shall be deemed to apply to the plaintiff; and

“(E) the court shall have the authority to order injunctive relief, actual damages, and attorneys’ fees.

“(3) OTHER MEANS OF REVIEW.—The availability of judicial review under this subsection shall not preclude other available means of judicial review, including under section 702 of title 5, United States Code, except that a person may not exercise the right to judicial review under more than one provision of law.

“(d) UNITED STATES PERSON DEFINED.—In this section, the term ‘United States person’ means—

“(1) a United States national; or

“(2) an entity—

“(A) organized under the laws of the United States or any jurisdiction within the United States; and

“(B) in which more than 50 percent of the controlling interest is owned by a person described in paragraph (1).”.

SEC. 22. EXCLUSION OF AUTHORITY TO IMPOSE DUTIES AND IMPORT QUOTAS FROM INTERNATIONAL EMERGENCY ECONOMIC POWERS ACT.

Section 203 of the International Emergency Economic Powers Act (50 U.S.C. 1702) is amended—

(1) by redesignating subsection (c) as subsection (d); and

(2) by inserting after subsection (b) the following:

“(c)(1) The authority granted to the President by this section does not include the authority to impose duties or tariff-rate quotas or (subject to paragraph (2)) other quotas on articles entering the United States.

“(2) The limitation under paragraph (1) does not prohibit the President from excluding all articles, or all of a certain type of article, imported from a country from entering the United States.”.

SEC. 23. PRESIDENTIAL WAR POWERS UNDER COMMUNICATIONS ACT OF 1934.

Section 706 of the Communications Act of 1934 (47 U.S.C. 606) is amended—

(1) in subsection (c), by inserting “and declares a national emergency” after “in the interest of national security or defense,”; and

(2) in subsection (d), by striking “there exists” and inserting “a national emergency exists by virtue of there being”.

SEC. 24. DISCLOSURE TO CONGRESS OF PRESIDENTIAL EMERGENCY ACTION DOCUMENTS.

(a) IN GENERAL.—Not later than 3 days after the conclusion of the process for approval, adoption, or revision of any presidential emergency action document, the President shall submit that document to the appropriate congressional committees.

(b) DOCUMENTS IN EXISTENCE BEFORE DATE OF ENACTMENT.—Not later than 15 days after the date of the enactment of this Act, the President shall submit to the appropriate

congressional committees all presidential emergency action documents in existence before such date of enactment.

(c) OVERSIGHT.—

(1) SENATE.—The Committee on Homeland Security and Governmental Affairs of the Senate shall have—

(A) continuing legislative oversight jurisdiction in the Senate with respect to the proposal, creation, implementation, and execution of presidential emergency action documents; and

(B) access to any and all presidential emergency action documents.

(2) HOUSE OF REPRESENTATIVES.—The Committee on Oversight and Accountability of the House of Representatives shall have—

(A) continuing legislative oversight jurisdiction in the House of Representatives with respect to the proposal, creation, implementation, and execution of presidential emergency action documents; and

(B) access to any and all presidential emergency action documents.

(3) DUTY TO COOPERATE.—All officers and employees of any Federal agency shall have the duty to cooperate with the exercise of oversight jurisdiction described in this subsection.

(4) SECURITY CLEARANCES.—The chairpersons and ranking members of the appropriate congressional committees, and designated staff of those committees, shall be granted all security clearances required to access, and granted access to, presidential emergency action documents, including under relevant Presidential or agency special access and compartmented access programs.

(d) DEFINITIONS.—In this section:

(1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term “appropriate congressional committees” means—

(A) the Committee on Homeland Security and Governmental Affairs of the Senate; and

(B) the Committee on Oversight and Accountability of the House of Representatives.

(2) FEDERAL AGENCY.—The term “Federal agency”—

(A) has the meaning given the term “agency” in section 552(f) of title 5, United States Code; and

(B) includes the Executive Office of the President, the Executive Office of the Vice President, the Office of Management and Budget, and the National Security Council.

(3) PRESIDENTIAL EMERGENCY ACTION DOCUMENT.—The term “presidential emergency action document” refers to any document created by any Federal agency before, on, or after the date of the enactment of this Act, that is—

(A) designated as a presidential emergency action document or presidential emergency action directive;

(B) designed to implement a presidential decision or transmit a presidential request when an emergency disrupts normal executive, legislative, judicial, or other Federal governmental processes;

(C) a Presidential Policy Directive, regardless of whether the directive is available to the public, that triggers any change in policies, procedures, or operations of the Federal Government upon the declaration by the President of an emergency; or

(D) any other document, briefing, or plan, regardless of whether the document, briefing, or plan exists in any tangible or written form, that triggers any change in operations of the Federal Government upon the declaration by the President of an emergency.

SA 23. Mr. COONS submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take

into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

Beginning on page 3, strike line 9 and all that follows through page 8, line 10.

SA 24. Mr. COONS (for himself and Mrs. SHAHEEN) submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

SEC. 4. RULE OF CONSTRUCTION.

Nothing in this Act may be construed to limit the ability of the Secretary of Homeland Security or the Attorney General to use available capacity to detain individuals determined to pose the most serious threat to public safety or risk of flight.

SA 25. Mr. COONS submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 4. EFFECTIVE DATE.

Section 2, and the amendments made by section 2, shall not take effect until the date that is 60 days after the date on which the Secretary of Homeland Security publishes in the Federal Register a certification to Congress, with the basis of the findings contained therein, that there is available the operational detention capacity, transportation capacity, and personnel to ensure that the amendments made by that section can be implemented without causing the release of, or an inability to detain or remove, aliens who present serious threats to public safety or serious flight risks.

SA 26. Mr. COONS submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 3, line 20, insert “manifestly unlawful” before “violation”.

On page 5, line 16, insert “manifestly unlawful” before “violation”.

On page 4, line 21, strike “an action” and insert “a manifestly unlawful action”.

On page 6, line 13, insert “manifestly unlawful” before “violation”.

On page 7, line 14, insert “manifestly unlawful” before “violation”.

SA 27. Mr. COONS submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 2, line 14, strike “and”.

On page 2, strike line 15 and insert the following:

(ii) is not in a lawful status or in a period of stay authorized by the Attorney General; and

(iii) is charged with, is arrested for, is

SA 28. Mr. KING submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 2, strike lines 15 through 19 and insert the following:

“(ii) has been convicted of burglary, theft, larceny, or shoplifting.”;

SA 29. Mr. MARKEY submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

SEC. 4. DESTINATION RECEPTION ASSISTANCE.

(a) **SHORT TITLE.**—This section may be cited as the “Destination Reception Assistance Act”.

(b) **AUTHORIZATION OF DESTINATION RECEPTION SERVICES PROGRAM.**—Section 412 of the Immigration and Nationality Act (8 U.S.C. 1522) is amended by adding at the end the following:

“(g) **DESTINATION RECEPTION SERVICES PROGRAM.**—

“(1) **DEFINED TERM.**—In this subsection, the term ‘eligible arrival’ means an individual who—

“(A) has been granted parole;

“(B) have been placed in removal proceedings; or

“(C) has a pending application for asylum.

“(2) **ESTABLISHMENT.**—There is established, in the Office, the Destination Reception Services Program (referred to in this subsection as the ‘Program’), which shall carry out the provisions of this subsection under the direction of the New Arrival Services Board (referred to in this subsection as the ‘Board’). The Program shall coordinate with the Unaccompanied Children Program and the Refugee Program to ensure that eligible arrivals receive all of the services for which they are eligible.

“(3) **NEW ARRIVAL SERVICES BOARD.**—

“(A) **APPOINTMENTS.**—Not later than 30 days after the date of the enactment of the Destination Reception Assistance Act, the Director shall appoint 9 members to the Board who represent nongovernmental organizations with experience providing, evaluating, and offering technical assistance on eligible services provided through the Program, including organizations representing individuals with lived experience of forced migration. The Director shall designate a Chair of the Board from among its members.

“(B) **FUNCTIONS.**—The Board shall—

“(i) identify communities in which concentrations of eligible arrivals in need of assistance reside; and

“(ii) recommend the amount of funding to be allocated to such communities in accordance with formulas, policies, procedures, and guidelines established by the Office.

“(C) **CRITERIA FOR ALLOCATING FUNDING.**—In determining the allocation of Federal fund-

ing to communities under this subsection, the Director shall prioritize funding for communities with—

“(i) a higher ratio of eligible arrivals compared to other communities;

“(ii) higher housing and transportation costs; or

“(iii) the most significant medium-term reception needs (in per capita or absolute terms) in which the level of direct services provided by nonprofit, faith-based, or governmental organizations to families and individuals released by the Department of Homeland Security is most acute.

“(4) **PROGRAM STRUCTURE.**—

“(A) **FRAMEWORK.**—The framework of the Program shall be similar to the framework of the Emergency Food and Shelter Program of the Federal Emergency Management Agency to facilitate the timely delivery of Federal funding in support of eligible arrivals.

“(B) **DISTINCTION FROM ALTERNATIVES TO DETENTION.**—The Program is not an alternative to detention program. Prior participation in an alternatives to detention program is not an eligibility requirement for eligible arrivals to receive Program services, nor is participating in monitoring or surveillance practices a condition while receiving Program services.

“(C) **RECIPIENT ORGANIZATIONS.**—The Program shall provide funding to local government entities and private nonprofit organizations to provide medium-term services to eligible arrivals who have been processed and released into the United States by the Department of Homeland Security, including—

“(i) housing transition, rental, and utility assistance programs;

“(ii) medical and mental health care or insurance for such care;

“(iii) child care, child care assistance programs, and out-of-school programming;

“(iv) workforce development, job training, English language training, paid apprenticeships, work study, and loan programs;

“(v) local public transportation support;

“(vi) interpretation and translation services;

“(vii) legal services, particularly services supporting applications for work authorization, asylum, and other types of humanitarian relief;

“(viii) programs, including case management and social work services, to provide support to individuals accessing and navigating available assistance and services;

“(ix) voluntary, coordinated relocation service; and

“(x) other eligible services, as determined by the Director.

“(5) **LOCAL NEW ARRIVAL SERVICES BOARDS.**—

“(A) **COMMUNITY IDENTIFICATION.**—The Director shall identify, in accordance with criteria to be established by the Board, communities throughout the United States where eligible arrivals are residing.

“(B) **ESTABLISHMENT; DESIGNATION.**—Each community designated pursuant to subparagraph (A) desiring a grant under paragraph (7) shall—

“(i) establish a local new arrival services board (referred to in this paragraph as a ‘local board’); or

“(ii) at the discretion of the Director, appoint an existing substantially similar board to carry out the functions of a local board.

“(C) **MEMBERSHIP.**—Each local board shall consist of—

“(i) the head of a unit of local government within such community, or of a relevant department of such local government;

“(ii) to the extent practicable, representatives of the organizations that are represented on the Board;

“(iii) representatives of other local, private nonprofit organizations, as appropriate;

“(iv) representatives of ethnic and community-based organizations; and

“(v) an asylum seeker or parolee being served by the Program.

“(D) **CHAIRPERSON.**—Each local board established pursuant to subparagraph (B) shall elect a chairperson from among its members.

“(E) **RESPONSIBILITIES.**—Each local board established pursuant to subparagraph (B) shall—

“(i) determine which local government entities or private nonprofit organizations are eligible to receive grants to provide the services referred to in paragraph (4)(C);

“(ii) allocate available Federal funding among the entities and organizations referred to in clause (i);

“(iii) monitor recipient service providers for Program compliance;

“(iv) reallocate Federal funding among service providers whenever a particular service provider fails to substantially comply with Program requirements;

“(v) ensure proper reporting to the Board; and

“(vi) coordinate with other Federal, State, and local government assistance programs available in the community.

“(6) **ELIGIBLE SERVICES.**—

“(A) **IN GENERAL.**—The Director, in consultation with the Board, shall annually establish guidelines specifying which services for eligible arrivals may be funded under the Program, which may include—

“(i) noncustodial housing services, including rental and utility assistance;

“(ii) cultural orientation training;

“(iii) culturally competent interpretation and translation services;

“(iv) workforce development services, including education, employment, and training services, work study, loan programs, and childcare support;

“(v) immigration-related legal services, including preparation and practice;

“(vi) referral and case management services;

“(vii) medical and mental health services or insurance for such services;

“(viii) local public transportation support;

“(ix) voluntary, coordinated relocation services; and

“(x) other eligible services, as determined by the Director.

“(B) **PUBLICATION.**—The Director shall annually publish the guidelines established pursuant to subparagraph (A) in the Federal Register before the first day of the fiscal year during which they will take effect.

“(7) **GRANTS AUTHORIZED.**—

“(A) **COMPETITIVE GRANTS.**—The Director, after considering recommendation from the Board, may award competitive grants to communities identified pursuant to paragraph (5)(A) which have established a local new arrival services board to provide services to eligible arrivals who are residing in such communities. The allocation of available Federal funding among such communities shall be based on a formula developed by the Office. Grant funds allocated to a community pursuant to this subparagraph shall be disbursed to government human services agencies and local nonprofit organizations that have successfully provided human and social services in accordance with Federal, State, and local requirements, as applicable.

“(B) **FEDERAL BLOCK GRANTS.**—A portion of the Federal funding made available to carry out this subsection shall be reserved for Federal block grants to communities. Communities receiving funding under this subparagraph shall match every \$1 of Federal funding with \$1 of non-Federal funding.

“(C) PURPOSE OF GRANTS.—The primary purpose of the grants awarded pursuant to subparagraph (A) or (B) shall be to increase the capacity of grant recipients to provide medium-term services and other service navigation assistance to new arrivals to attain self-sufficiency.

“(D) RECOMMENDATIONS.—In making the determination for funding levels for grants under this subsection, the Director shall consider the funding levels recommendations from the Board. If the Director disagrees with such recommendations, the Director shall submit a report to the Board that explains the reasons for rejecting such recommendations.

“(E) ELIGIBLE ENTITIES.—An entity is eligible to receive a grant under this subsection if the entity is—

“(i) a local government, an Indian Tribe, or a nonprofit organization (as such terms are defined in section 200.1 of title 2, Code of Federal Regulations);

“(ii) a State of the United States, the District of Columbia, or the Commonwealth of Puerto Rico;

“(iii) any agency or instrumentality of a governmental entity listed in clause (ii) (excluding local governments); or

“(iv) any facility located in a State, the District of Columbia, or a territory of the United States.

“(8) ADMINISTRATIVE PROCEDURES ACT.—When issuing guidelines to carry out this subsection, including setting eligibility requirements and making program changes, the Director shall not be subject to the procedural rulemaking requirements set forth in subchapter II of chapter 5, and chapter 7, of title 5, United States Code (commonly known as the ‘Administrative Procedures Act’).

“(9) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated, for each of the fiscal years 2025 through 2028, \$3,000,000,000 to carry out the Program.”.

SA 30. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

Beginning on page 3, strike line 9 and all that follows through page 8, line 10.

SA 31. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

SEC. 4. CLARIFICATION WITH RESPECT TO ALIENS UNDER 18 YEARS OF AGE.

Section 236(c) of the Immigration and Nationality Act (8 U.S.C. 1226(c)), as amended by this Act, is further amended by adding at the end the following:

“(5) EXCLUSION.—An alien who is or was 18 years of age or younger on the date on which the alien is or was charged with, is or was arrested for, is or was convicted of, admits or admitted to having committed, or admits or admitted committing acts which constitute the essential elements of an offense described in paragraph (1)(E) shall not be subject to detention or custody under that paragraph.”.

SA 32. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 4. ANNUAL PUBLIC REPORT.

The Director of U.S. Immigration and Customs Enforcement shall annually compile and publish, on a publicly accessible website, a report identifying the Federal costs, for the 12-month period preceding such publication, relating to the implementation of section 236(c)(1)(E) of the Immigration and Nationality Act, as added by section 2(1)(C), including—

(1) the additional costs associated with private prison contracts; and

(2) the best estimates of the additional profit private prisons have made as a result of such implementation.

SA 33. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 2, line 21, strike “and”.

On page 3, line 8, strike the period at the end and insert “; and”.

On page 3, between lines 8 and 9, insert the following:

(4) by inserting after paragraph (4) the following:

“(5) EXCEPTION.—Paragraph (1)(E) shall not apply with respect to the following individuals:

“(A) An individual who arrived in the United States before the age of 16.

“(B) An individual granted relief under the deferred action for childhood arrivals program described in the memorandum of the Department of Homeland Security entitled ‘Exercising Prosecutorial Discretion with Respect to Individuals Who Came to the United States as Children’ issued on June 15, 2012 (commonly known as the ‘DACA program’).”.

On page 4, strike lines 19 through 21 and insert the following:

“(f) ENFORCEMENT BY ATTORNEY GENERAL OF A STATE.—

“(1) IN GENERAL.—The attorney general of a State, or other authorized State officer, alleging an action or decision by the

On page 5, line 10, strike the period at the end.

On page 5, between lines 10 and 11, insert the following:

“(2) EXCEPTION.—Paragraph (1) shall not apply with respect to any action or decision by the Attorney General or Secretary of Homeland Security to release or grant bond or parole to any alien who—

“(A) arrived in the United States before the age of 16; or

“(B) was granted relief under the DACA program.”.

SA 34. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which

was ordered to lie on the table; as follows:

On page 2, line 21, strike “and”.

On page 3, line 8, strike the period at the end and insert “; and”.

On page 3, between lines 8 and 9, insert the following:

(4) by inserting after paragraph (4) the following:

“(5) EXCEPTION.—Paragraphs (1)(E) and (3) shall not apply if the detention of the alien would result in the separation of an individual under the age of 16 from their parent.”.

SA 35. Mr. DURBIN (for himself and Mr. BLUMENTHAL) submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

SEC. 4. PROTECTION FOR IMMIGRANTS BROUGHT TO THE UNITED STATES AS CHILDREN.

Section 236(c) of the Immigration and Nationality Act (8 U.S.C. 1226(c)), as amended by this Act, is further amended by adding at the end the following:

“(5) PROTECTION FOR IMMIGRANTS BROUGHT TO THE UNITED STATES AS CHILDREN.—

“(A) IN GENERAL.—A custody determination under paragraph (1)(E) shall not be a basis to terminate a grant of deferred action pursuant to—

“(i) the memorandum of the Department of Homeland Security entitled ‘Exercising Prosecutorial Discretion with Respect to Individuals Who Came to the United States as Children’ issued on June 15, 2012; or

“(ii) the final rule of the Department of Homeland Security entitled ‘Deferred Action for Childhood Arrivals’ (87 Fed. Reg. 53152 (August 30, 2022)).

“(B) CUSTODY.—Aliens who meet the requirements for deferred action pursuant to the final rule of the Department of Homeland Security entitled ‘Deferred Action for Childhood Arrivals’ (87 Fed. Reg. 53152 (August 30, 2022)) shall not be subject to paragraphs (1)(E) and (3).

“(C) RULE OF CONSTRUCTION.—Nothing in this paragraph may be construed—

“(i) to prevent the termination of a grant of deferred action for criminal conduct that would otherwise render an individual ineligible for deferred action under the policies and regulations described in subparagraph (A); or

“(ii) to modify requirements relating to enforcement for criminal conduct that would subject an alien to custody or removal pursuant to any other provision of this Act.”.

SA 36. Mr. DURBIN (for himself, Mr. PADILLA, Ms. CORTEZ MASTO, Mr. HICKENLOOPER, Mr. WYDEN, Mr. VAN HOLLEN, Mr. PETERS, Ms. BALDWIN, Mr. BLUMENTHAL, Mr. KAINE, Mr. SCHIFF, and Mr. BOOKER) submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

DIVISION B—AMERICAN DREAM AND PROMISE ACT OF 2025

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) **SHORT TITLE.**—This division may be cited as the “American Dream and Promise Act of 2025”.

(b) **TABLE OF CONTENTS.**—The table of contents for this division is as follows:

DIVISION B—AMERICAN DREAM AND PROMISE ACT OF 2025

Sec. 1. Short title; table of contents.

TITLE I—DREAM ACT OF 2025

Sec. 101. Short title.

Sec. 102. Permanent resident status on a conditional basis for certain long-term residents who entered the United States as children.

Sec. 103. Terms of permanent resident status on a conditional basis.

Sec. 104. Removal of conditional basis of permanent resident status.

Sec. 105. Restoration of State option to determine residency for purposes of higher education benefits.

TITLE II—AMERICAN PROMISE ACT OF 2025

Sec. 201. Short title.

Sec. 202. Adjustment of status for certain nationals of certain countries designated for temporary protected status or deferred enforced departure.

Sec. 203. Clarification.

TITLE III—GENERAL PROVISIONS

Sec. 301. Definitions.

Sec. 302. Submission of biometric and biographic data; background checks.

Sec. 303. Limitation on removal; application and fee exemption; and other conditions on eligible individuals.

Sec. 304. Determination of continuous presence and residence.

Sec. 305. Exemption from numerical limitations.

Sec. 306. Availability of administrative and judicial review.

Sec. 307. Documentation requirements.

Sec. 308. Rulemaking.

Sec. 309. Confidentiality of information.

Sec. 310. Grant program to assist eligible applicants.

Sec. 311. Provisions affecting eligibility for adjustment of status.

Sec. 312. Supplementary surcharge for appointed counsel.

Sec. 313. Annual report on provisional denial authority.

TITLE I—DREAM ACT OF 2025

SEC. 101. SHORT TITLE.

This title may be cited as the “Dream Act of 2025”.

SEC. 102. PERMANENT RESIDENT STATUS ON A CONDITIONAL BASIS FOR CERTAIN LONG-TERM RESIDENTS WHO ENTERED THE UNITED STATES AS CHILDREN.

(a) **CONDITIONAL BASIS FOR STATUS.**—Notwithstanding any other provision of law, and except as provided in section 104(c)(2), an alien shall be considered, at the time of obtaining the status of an alien lawfully admitted for permanent residence under this section, to have obtained such status on a conditional basis subject to the provisions of this title.

(b) **REQUIREMENTS.**—

(1) **IN GENERAL.**—Notwithstanding any other provision of law, the Secretary or the Attorney General shall adjust to the status of an alien lawfully admitted for permanent residence on a conditional basis, or without the conditional basis as provided in section

104(c)(2), an alien who is inadmissible or deportable from the United States, is subject to a grant of Deferred Enforced Departure, has temporary protected status under section 244 of the Immigration and Nationality Act (8 U.S.C. 1254a), or is the son or daughter of an alien admitted as a nonimmigrant under subparagraph (E)(i), (E)(ii), (H)(i)(b), or (L) of section 101(a)(15) of such Act (8 U.S.C. 1101(a)(15)) if—

(A) the alien has been continuously physically present in the United States since January 1, 2021;

(B) the alien was 18 years of age or younger on the date on which the alien entered the United States and has continuously resided in the United States since such entry;

(C) the alien—

(i) subject to paragraph (2), is not inadmissible under paragraph (1), (6)(E), (6)(G), (8), or (10) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a));

(ii) has not ordered, incited, assisted, or otherwise participated in the persecution of any person on account of race, religion, nationality, membership in a particular social group, or political opinion; and

(iii) is not barred from adjustment of status under this title based on the criminal and national security grounds described under subsection (c), subject to the provisions of such subsection; and

(D) the alien—

(i) has been admitted to an institution of higher education;

(ii) has been admitted to an area career and technical education school at the postsecondary level;

(iii) in the United States, has obtained—

(I) a high school diploma or a commensurate alternative award from a public or private high school;

(II) a General Education Development credential, a high school equivalency diploma recognized under State law, or another similar State-authorized credential;

(III) a credential or certificate from an area career and technical education school at the secondary level; or

(IV) a recognized postsecondary credential; or

(v) is enrolled in secondary school or in an education program assisting students in—

(I) obtaining a high school diploma or its recognized equivalent under State law;

(II) passing the General Education Development test, a high school equivalence diploma examination, or other similar State-authorized exam;

(III) obtaining a certificate or credential from an area career and technical education school providing education at the secondary level; or

(IV) obtaining a recognized postsecondary credential.

(2) **WAIVER OF GROUNDS OF INADMISSIBILITY.**—With respect to any benefit under this title, and in addition to the waivers under subsection (c)(2), the Secretary may waive the grounds of inadmissibility under paragraph (1), (6)(E), (6)(G), or (10)(D) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)) for humanitarian purposes, for family unity, or because the waiver is otherwise in the public interest.

(3) **APPLICATION FEE.**—

(A) **IN GENERAL.**—The Secretary may, subject to an exemption under section 303(c), require an alien applying under this section to pay a reasonable fee that is commensurate with the cost of processing the application but does not exceed \$495.00.

(B) **SPECIAL PROCEDURES FOR APPLICANTS WITH DACA.**—The Secretary shall establish a streamlined procedure for aliens who have been granted DACA and who meet the requirements for renewal (under the terms of the program in effect on January 1, 2017) to

apply for adjustment of status to that of an alien lawfully admitted for permanent residence on a conditional basis under this section, or without the conditional basis as provided in section 104(c)(2). Such procedure shall not include a requirement that the applicant pay a fee, except that the Secretary may require an applicant who meets the requirements for lawful permanent residence without the conditional basis under section 104(c)(2) to pay a fee that is commensurate with the cost of processing the application, subject to the exemption under section 303(c).

(4) **BACKGROUND CHECKS.**—The Secretary may not grant an alien permanent resident status on a conditional basis under this section until the requirements of section 302 are satisfied.

(5) **MILITARY SELECTIVE SERVICE.**—An alien applying for permanent resident status on a conditional basis under this section, or without the conditional basis as provided in section 104(c)(2), shall establish that the alien has registered under the Military Selective Service Act (50 U.S.C. 3801 et seq.), if the alien is subject to registration under such Act.

(c) **CRIMINAL AND NATIONAL SECURITY BARS.**—

(1) **GROUNDS OF INELIGIBILITY.**—Except as provided in paragraph (2), an alien is ineligible for adjustment of status under this title (whether on a conditional basis or without the conditional basis as provided in section 104(c)(2)) if any of the following apply:

(A) The alien is inadmissible under paragraph (2) or (3) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)).

(B) Excluding any offense under State law for which an essential element is the alien's immigration status, and any minor traffic offense, the alien has been convicted of—

(i) any felony offense;

(ii) three or more misdemeanor offenses (excluding simple possession of cannabis or cannabis-related paraphernalia, any offense involving cannabis or cannabis-related paraphernalia which is no longer prosecutable in the State in which the conviction was entered, and any offense involving civil disobedience without violence) not occurring on the same date, and not arising out of the same act, omission, or scheme of misconduct; or

(iii) a misdemeanor offense of domestic violence, unless the alien demonstrates that such crime is related to the alien having been—

(I) a victim of domestic violence, sexual assault, stalking, child abuse or neglect, abuse or neglect in later life, or human trafficking;

(II) battered or subjected to extreme cruelty; or

(III) a victim of criminal activity described in section 101(a)(15)(U)(iii) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(U)(iii)).

(2) **WAIVERS FOR CERTAIN MISDEMEANORS.**—For humanitarian purposes, family unity, or if otherwise in the public interest, the Secretary may—

(A) waive the grounds of inadmissibility under subparagraphs (A), (C), and (D) of section 212(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(2)), unless the conviction forming the basis for inadmissibility would otherwise render the alien ineligible under paragraph (1)(B) (subject to subparagraph (B)); and

(B) for purposes of clauses (ii) and (iii) of paragraph (1)(B), waive consideration of—

(i) one misdemeanor offense if the alien has not been convicted of any offense in the 5-year period preceding the date on which the alien applies for adjustment of status under this title; or

(ii) up to two misdemeanor offenses if the alien has not been convicted of any offense in the 10-year period preceding the date on which the alien applies for adjustment of status under this title.

(3) AUTHORITY TO CONDUCT SECONDARY REVIEW.—

(A) **IN GENERAL.**—Notwithstanding an alien's eligibility for adjustment of status under this title, and subject to the procedures described in this paragraph, the Secretary may, as a matter of non-delegable discretion, provisionally deny an application for adjustment of status (whether on a conditional basis or without the conditional basis as provided in section 104(c)(2)) if the Secretary, based on clear and convincing evidence, which shall include credible law enforcement information, determines that the alien is described in subparagraph (B) or (D).

(B) **PUBLIC SAFETY.**—An alien is described in this subparagraph if—

(i) excluding simple possession of cannabis or cannabis-related paraphernalia, any offense involving cannabis or cannabis-related paraphernalia which is no longer prosecutable in the State in which the conviction was entered, any offense under State law for which an essential element is the alien's immigration status, any offense involving civil disobedience without violence, and any minor traffic offense, the alien—

(I) has been convicted of a misdemeanor offense punishable by a term of imprisonment of more than 30 days; or

(II) has been adjudicated delinquent in a State or local juvenile court proceeding that resulted in a disposition ordering placement in a secure facility; and

(ii) the alien poses a significant and continuing threat to public safety related to such conviction or adjudication.

(C) **PUBLIC SAFETY DETERMINATION.**—For purposes of subparagraph (B)(ii), the Secretary shall consider the recency of the conviction or adjudication; the length of any imposed sentence or placement; the nature and seriousness of the conviction or adjudication, including whether the elements of the offense include the unlawful possession or use of a deadly weapon to commit an offense or other conduct intended to cause serious bodily injury; and any mitigating factors pertaining to the alien's role in the commission of the offense.

(D) **GANG PARTICIPATION.**—An alien is described in this subparagraph if the alien has, within the 5 years immediately preceding the date of the application, knowingly, willfully, and voluntarily participated in offenses committed by a criminal street gang (as described in subsections (a) and (c) of section 521 of title 18, United States Code) with the intent to promote or further the commission of such offenses.

(E) **EVIDENTIARY LIMITATION.**—For purposes of subparagraph (D), allegations of gang membership obtained from a State or Federal in-house or local database, or a network of databases used for the purpose of recording and sharing activities of alleged gang members across law enforcement agencies, shall not establish the participation described in such paragraph.

(F) NOTICE.—

(i) **IN GENERAL.**—Prior to rendering a discretionary decision under this paragraph, the Secretary shall provide written notice of the intent to provisionally deny the application to the alien (or the alien's counsel of record, if any) by certified mail and, if an electronic mail address is provided, by electronic mail (or other form of electronic communication). Such notice shall—

(I) articulate with specificity all grounds for the preliminary determination, including the evidence relied upon to support the determination; and

(II) provide the alien with not less than 90 days to respond.

(ii) **SECOND NOTICE.**—Not more than 30 days after the issuance of the notice under clause (i), the Secretary shall provide a second written notice that meets the requirements of such clause.

(iii) **NOTICE NOT RECEIVED.**—Notwithstanding any other provision of law, if an applicant provides good cause for not contesting a provisional denial under this paragraph, including a failure to receive notice as required under this subparagraph, the Secretary shall, upon a motion filed by the alien, reopen an application for adjustment of status under this title and allow the applicant an opportunity to respond, consistent with clause (i)(II).

(G) JUDICIAL REVIEW OF A PROVISIONAL DENIAL.—

(i) **IN GENERAL.**—Notwithstanding any other provision of law, if, after notice and the opportunity to respond under subparagraph (F), the Secretary provisionally denies an application for adjustment of status under this division, the alien shall have 60 days from the date of the Secretary's determination to seek review of such determination in an appropriate United States district court.

(ii) **SCOPE OF REVIEW AND DECISION.**—Notwithstanding any other provision of law, review under paragraph (1) shall be de novo and based solely on the administrative record, except that the applicant shall be given the opportunity to supplement the administrative record and the Secretary shall be given the opportunity to rebut the evidence and arguments raised in such submission. Upon issuing its decision, the court shall remand the matter, with appropriate instructions, to the Department of Homeland Security to render a final decision on the application.

(iii) **APPOINTED COUNSEL.**—Notwithstanding any other provision of law, an applicant seeking judicial review under clause (i) shall be represented by counsel. Upon the request of the applicant, counsel shall be appointed for the applicant, in accordance with procedures to be established by the Attorney General within 90 days of the date of the enactment of this Act, and shall be funded in accordance with fees collected and deposited in the Immigration Counsel Account under section 312.

(4) DEFINITIONS.—For purposes of this subsection—

(A) the term “felony offense” means an offense under Federal or State law that is punishable by a maximum term of imprisonment of more than 1 year;

(B) the term “misdemeanor offense” means an offense under Federal or State law that is punishable by a term of imprisonment of more than 5 days but not more than 1 year; and

(C) the term “crime of domestic violence” means any offense that has as an element the use, attempted use, or threatened use of physical force against a person committed by a current or former spouse of the person, by an individual with whom the person shares a child in common, by an individual who is cohabiting with or has cohabited with the person as a spouse, by an individual similarly situated to a spouse of the person under the domestic or family violence laws of the jurisdiction where the offense occurs, or by any other individual against a person who is protected from that individual's acts under the domestic or family violence laws of the United States or any State, Indian Tribal government, or unit of local government.

(d) **LIMITATION ON REMOVAL OF CERTAIN ALIEN MINORS.**—An alien who is 18 years of age or younger and meets the requirements under subparagraphs (A), (B), and (C) of sub-

section (b)(1) shall be provided a reasonable opportunity to meet the educational requirements under subparagraph (D) of such subsection. The Attorney General or the Secretary may not commence or continue with removal proceedings against such an alien.

(e) **WITHDRAWAL OF APPLICATION.**—The Secretary shall, upon receipt of a request to withdraw an application for adjustment of status under this section, cease processing of the application, and close the case. Withdrawal of the application under this subsection shall not prejudice any future application filed by the applicant for any immigration benefit under this title or under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).

SEC. 103. TERMS OF PERMANENT RESIDENT STATUS ON A CONDITIONAL BASIS.

(a) **PERIOD OF STATUS.**—Permanent resident status on a conditional basis is—

(1) valid for a period of 10 years, unless such period is extended by the Secretary; and

(2) subject to revocation under subsection (c).

(b) **NOTICE OF REQUIREMENTS.**—At the time an alien obtains permanent resident status on a conditional basis, the Secretary shall provide notice to the alien regarding the provisions of this title and the requirements to have the conditional basis of such status removed.

(c) **REVOCAION OF STATUS.**—The Secretary may revoke the permanent resident status on a conditional basis of an alien only if the Secretary—

(1) determines that the alien ceases to meet the requirements under section 102(b)(1)(C); and

(2) prior to the revocation, provides the alien—

(A) notice of the proposed revocation; and

(B) the opportunity for a hearing to provide evidence that the alien meets such requirements or otherwise to contest the proposed revocation.

(d) **RETURN TO PREVIOUS IMMIGRATION STATUS.**—An alien whose permanent resident status on a conditional basis expires under subsection (a)(1) or is revoked under subsection (c), shall return to the immigration status that the alien had immediately before receiving permanent resident status on a conditional basis.

SEC. 104. REMOVAL OF CONDITIONAL BASIS OF PERMANENT RESIDENT STATUS.

(a) **ELIGIBILITY FOR REMOVAL OF CONDITIONAL BASIS.—**

(1) **IN GENERAL.**—Subject to paragraph (2), the Secretary shall remove the conditional basis of an alien's permanent resident status granted under this title and grant the alien status as an alien lawfully admitted for permanent residence if the alien—

(A) is described in section 102(b)(1)(C);

(B) has not abandoned the alien's residence in the United States during the period in which the alien has permanent resident status on a conditional basis; and

(C)(i) has obtained a degree from an institution of higher education, or has completed at least 2 years, in good standing, of a program in the United States leading to a bachelor's degree or higher degree or a recognized postsecondary credential from an area career and technical education school providing education at the postsecondary level;

(ii) has served in the Uniformed Services for at least 2 years and, if discharged, received an honorable discharge; or

(iii) demonstrates earned income for periods totaling at least 3 years and at least 75 percent of the time that the alien has had a valid employment authorization, except that, in the case of an alien who was enrolled in an institution of higher education, an area

career and technical education school to obtain a recognized postsecondary credential, or an education program described in section 102(b)(1)(D)(iii), the Secretary shall reduce such total 3-year requirement by the total of such periods of enrollment.

(2) **HARDSHIP EXCEPTION.**—The Secretary shall remove the conditional basis of an alien's permanent resident status and grant the alien status as an alien lawfully admitted for permanent residence if the alien—

(A) satisfies the requirements under subparagraphs (A) and (B) of paragraph (1);

(B) demonstrates compelling circumstances for the inability to satisfy the requirements under subparagraph (C) of such paragraph; and

(C) demonstrates that—

(i) the alien has a disability;

(ii) the alien is a full-time caregiver; or

(iii) the removal of the alien from the United States would result in hardship to the alien or the alien's spouse, parent, or child who is a national of the United States or is lawfully admitted for permanent residence.

(3) **CITIZENSHIP REQUIREMENT.**—

(A) **IN GENERAL.**—Except as provided in subparagraph (B), the conditional basis of an alien's permanent resident status granted under this title may not be removed unless the alien demonstrates that the alien satisfies the requirements under section 312(a) of the Immigration and Nationality Act (8 U.S.C. 1423(a)).

(B) **EXCEPTION.**—Subparagraph (A) shall not apply to an alien who is unable to meet the requirements under such section 312(a) due to disability.

(4) **APPLICATION FEE.**—The Secretary may, subject to an exemption under section 303(c), require aliens applying for removal of the conditional basis of an alien's permanent resident status under this section to pay a reasonable fee that is commensurate with the cost of processing the application.

(5) **BACKGROUND CHECKS.**—The Secretary may not remove the conditional basis of an alien's permanent resident status until the requirements of section 302 are satisfied.

(b) **TREATMENT FOR PURPOSES OF NATURALIZATION.**—

(1) **IN GENERAL.**—For purposes of title III of the Immigration and Nationality Act (8 U.S.C. 1401 et seq.), an alien granted permanent resident status on a conditional basis shall be considered to have been admitted to the United States, and be present in the United States, as an alien lawfully admitted for permanent residence.

(2) **LIMITATION ON APPLICATION FOR NATURALIZATION.**—An alien may not apply for naturalization while the alien is in permanent resident status on a conditional basis.

(c) **TIMING OF APPROVAL OF LAWFUL PERMANENT RESIDENT STATUS.**—

(1) **IN GENERAL.**—An alien granted permanent resident status on a conditional basis under this title may apply to have such conditional basis removed at any time after such alien has met the eligibility requirements set forth in subsection (a).

(2) **APPROVAL WITH REGARD TO INITIAL APPLICATIONS.**—

(A) **IN GENERAL.**—Notwithstanding any other provision of law, the Secretary or the Attorney General shall adjust to the status of an alien lawfully admitted for permanent resident status without conditional basis, any alien who—

(i) demonstrates eligibility for lawful permanent residence status on a conditional basis under section 102(b); and

(ii) subject to the exceptions described in subsections (a)(2) and (a)(3)(B) of this section, already has fulfilled the requirements of paragraphs (1) and (3) of subsection (a) of this section at the time such alien first sub-

mits an application for benefits under this title.

(B) **BACKGROUND CHECKS.**—Subsection (a)(5) shall apply to an alien seeking lawful permanent resident status without conditional basis in an initial application in the same manner as it applies to an alien seeking removal of the conditional basis of an alien's permanent resident status. Section 102(b)(4) shall not be construed to require the Secretary to conduct more than one identical security or law enforcement background check on such an alien.

(C) **APPLICATION FEES.**—In the case of an alien seeking lawful permanent resident status without conditional basis in an initial application, the alien shall pay the fee required under subsection (a)(4), subject to the exemption allowed under section 303(c), but shall not be required to pay the application fee under section 102(b)(3).

SEC. 105. RESTORATION OF STATE OPTION TO DETERMINE RESIDENCY FOR PURPOSES OF HIGHER EDUCATION BENEFITS.

(a) **IN GENERAL.**—Section 505 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1623) is repealed.

(b) **EFFECTIVE DATE.**—The repeal under subsection (a) shall take effect as if included in the original enactment of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (division C of Public Law 104-208; 110 Stat. 3009-546).

TITLE II—AMERICAN PROMISE ACT OF 2025

SEC. 201. SHORT TITLE.

This title may be cited as the “American Promise Act of 2025”.

SEC. 202. ADJUSTMENT OF STATUS FOR CERTAIN NATIONALS OF CERTAIN COUNTRIES DESIGNATED FOR TEMPORARY PROTECTED STATUS OR DEFERRED ENFORCED DEPARTURE.

(a) **IN GENERAL.**—Notwithstanding any other provision of law, the Secretary or the Attorney General shall adjust to the status of an alien lawfully admitted for permanent residence, an alien described in subsection (b) if the alien—

(1) applies for such adjustment, including submitting any required documents under section 307, not later than 3 years after the date of the enactment of this Act;

(2) has been continuously physically present in the United States for a period of not less than 3 years; and

(3) subject to subsection (c), is not inadmissible under paragraph (1), (2), (3), (6)(D), (6)(E), (6)(F), (6)(G), (8), or (10) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)).

(b) **ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.**—An alien shall be eligible for adjustment of status under this section if the alien is an individual—

(1) who—

(A) is a national of a foreign state (or part thereof) (or in the case of an alien having no nationality, is a person who last habitually resided in such state) with a designation under subsection (b) of section 244 of the Immigration and Nationality Act (8 U.S.C. 1254a(b)) on January 1, 2017, who had or was otherwise eligible for temporary protected status on such date notwithstanding subsections (c)(1)(A)(iv) and (c)(3)(C) of such section; and

(B) has not engaged in conduct since such date that would render the alien ineligible for temporary protected status under section 244(c)(2) of the Immigration and Nationality Act (8 U.S.C. 1254a(c)(2)); or

(2) who was eligible for Deferred Enforced Departure as of January 20, 2021, and has not engaged in conduct since that date that would render the alien ineligible for Deferred Enforced Departure.

(c) **WAIVER OF GROUNDS OF INADMISSIBILITY.**—

(1) **IN GENERAL.**—Except as provided in paragraph (2), with respect to any benefit under this title, and in addition to any waivers that are otherwise available, the Secretary may waive the grounds of inadmissibility under paragraph (1), subparagraphs (A), (C), and (D) of paragraph (2), subparagraphs (D) through (G) of paragraph (6), or paragraph (10)(D) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)) for humanitarian purposes, for family unity, or because the waiver is otherwise in the public interest.

(2) **EXCEPTION.**—The Secretary may not waive a ground described in paragraph (1) if such inadmissibility is based on a conviction or convictions, and such conviction or convictions would otherwise render the alien ineligible under section 244(c)(2)(B) of the Immigration and Nationality Act (8 U.S.C. 1254a(c)(2)(B)).

(d) **APPLICATION.**—

(1) **FEE.**—The Secretary shall, subject to an exemption under section 303(c), require an alien applying for adjustment of status under this section to pay a reasonable fee that is commensurate with the cost of processing the application, but does not exceed \$1,140.

(2) **BACKGROUND CHECKS.**—The Secretary may not grant an alien permanent resident status on a conditional basis under this section until the requirements of section 302 are satisfied.

(3) **WITHDRAWAL OF APPLICATION.**—The Secretary of Homeland Security shall, upon receipt of a request to withdraw an application for adjustment of status under this section, cease processing of the application and close the case. Withdrawal of the application under this subsection shall not prejudice any future application filed by the applicant for any immigration benefit under this title or under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).

SEC. 203. CLARIFICATION.

Section 244(f)(4) of the Immigration and Nationality Act (8 U.S.C. 1254a(f)(4)) is amended by inserting after “considered” the following: “as having been inspected and admitted into the United States, and”.

TITLE III—GENERAL PROVISIONS

SEC. 301. DEFINITIONS.

(a) **IN GENERAL.**—In this division:

(1) **IN GENERAL.**—Except as otherwise specifically provided, any term used in this division that is used in the immigration laws shall have the meaning given such term in the immigration laws.

(2) **APPROPRIATE UNITED STATES DISTRICT COURT.**—The term “appropriate United States district court” means the United States District Court for the District of Columbia or the United States district court with jurisdiction over the alien's principal place of residence.

(3) **AREA CAREER AND TECHNICAL EDUCATION SCHOOL.**—The term “area career and technical education school” has the meaning given such term in section 3 of the Carl D. Perkins Career and Technical Education Act of 2006 (20 U.S.C. 2302).

(4) **DACA.**—The term “DACA” means deferred action granted to an alien pursuant to the Deferred Action for Childhood Arrivals policy announced by the Secretary of Homeland Security on June 15, 2012.

(5) **DISABILITY.**—The term “disability” has the meaning given such term in section 3(1) of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102(1)).

(6) **FEDERAL POVERTY LINE.**—The term “Federal poverty line” has the meaning given such term in section 213A(h) of the Immigration and Nationality Act (8 U.S.C. 1183a).

(7) **HIGH SCHOOL; SECONDARY SCHOOL.**—The terms “high school” and “secondary school” have the meanings given such terms in section 8101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).

(8) **IMMIGRATION LAWS.**—The term “immigration laws” has the meaning given such term in section 101(a)(17) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(17)).

(9) **INSTITUTION OF HIGHER EDUCATION.**—The term “institution of higher education” —

(A) except as provided in subparagraph (B), has the meaning given such term in section 102 of the Higher Education Act of 1965 (20 U.S.C. 1002); and

(B) does not include an institution of higher education outside of the United States.

(10) **RECOGNIZED POSTSECONDARY CREDENTIAL.**—The term “recognized postsecondary credential” has the meaning given such term in section 3 of the Workforce Innovation and Opportunity Act (29 U.S.C. 3102).

(11) **SECRETARY.**—Except as otherwise specifically provided, the term “Secretary” means the Secretary of Homeland Security.

(12) **UNIFORMED SERVICES.**—The term “Uniformed Services” has the meaning given the term “uniformed services” in section 101(a) of title 10, United States Code.

(b) **TREATMENT OF EXPUNGED CONVICTIONS.**—For purposes of adjustment of status under this division, the terms “convicted” and “conviction”, as used in this division and in sections 212 and 244 of the Immigration and Nationality Act (8 U.S.C. 1182, 1254a), do not include a judgment that has been expunged or set aside, that resulted in a rehabilitative disposition, or the equivalent.

SEC. 302. SUBMISSION OF BIOMETRIC AND BIOGRAPHIC DATA; BACKGROUND CHECKS.

(a) **SUBMISSION OF BIOMETRIC AND BIOGRAPHIC DATA.**—The Secretary may not grant an alien adjustment of status under this division, on either a conditional or permanent basis, unless the alien submits biometric and biographic data, in accordance with procedures established by the Secretary. The Secretary shall provide an alternative procedure for aliens who are unable to provide such biometric or biographic data because of a physical impairment.

(b) **BACKGROUND CHECKS.**—The Secretary shall use biometric, biographic, and other data that the Secretary determines appropriate to conduct security and law enforcement background checks and to determine whether there is any criminal, national security, or other factor that would render the alien ineligible for adjustment of status under this division, on either a conditional or permanent basis. The status of an alien may not be adjusted, on either a conditional or permanent basis, unless security and law enforcement background checks are completed to the satisfaction of the Secretary.

SEC. 303. LIMITATION ON REMOVAL; APPLICATION AND FEE EXEMPTION; AND OTHER CONDITIONS ON ELIGIBLE INDIVIDUALS.

(a) **LIMITATION ON REMOVAL.**—An alien who appears to be prima facie eligible for relief under this division shall be given a reasonable opportunity to apply for such relief and may not be removed until, subject to section 306(c)(2), a final decision establishing ineligibility for relief is rendered.

(b) **APPLICATION.**—An alien present in the United States who has been ordered removed or has been permitted to depart voluntarily from the United States may, notwithstanding such order or permission to depart, apply for adjustment of status under this division. Such alien shall not be required to file a separate motion to reopen, reconsider, or vacate the order of removal. If the Secretary approves the application, the Sec-

retary shall cancel the order of removal. If the Secretary renders a final administrative decision to deny the application, the order of removal or permission to depart shall be effective and enforceable to the same extent as if the application had not been made, only after all available administrative and judicial remedies have been exhausted.

(c) **FEE EXEMPTION.**—An applicant may be exempted from paying an application fee required under this division if the applicant—

(1) is 18 years of age or younger;

(2) received total income, during the 12-month period immediately preceding the date on which the applicant files an application under this division, that is less than 150 percent of the Federal poverty line;

(3) is in foster care or otherwise lacks any parental or other familial support; or

(4) cannot care for himself or herself because of a serious, chronic disability.

(d) **ADVANCE PAROLE.**—During the period beginning on the date on which an alien applies for adjustment of status under this division and ending on the date on which the Secretary makes a final decision regarding such application, the alien shall be eligible to apply for advance parole. Section 101(g) of the Immigration and Nationality Act (8 U.S.C. 1101(g)) shall not apply to an alien granted advance parole under this division.

(e) **EMPLOYMENT.**—An alien whose removal is stayed pursuant to this division, who may not be placed in removal proceedings pursuant to this Act, or who has pending an application under this division, shall, upon application to the Secretary, be granted an employment authorization document.

SEC. 304. DETERMINATION OF CONTINUOUS PRESENCE AND RESIDENCE.

(a) **EFFECT OF NOTICE TO APPEAR.**—Any period of continuous physical presence or continuous residence in the United States of an alien who applies for permanent resident status under this division (whether on a conditional basis or without the conditional basis as provided in section 104(c)(2)) shall not terminate when the alien is served a notice to appear under section 239(a) of the Immigration and Nationality Act (8 U.S.C. 1229(a)).

(b) **TREATMENT OF CERTAIN BREAKS IN PRESENCE OR RESIDENCE.**—

(1) **IN GENERAL.**—Except as provided in paragraphs (2) and (3), an alien shall be considered to have failed to maintain—

(A) continuous physical presence in the United States under this division if the alien has departed from the United States for any period exceeding 90 days or for any periods, in the aggregate, exceeding 180 days; and

(B) continuous residence in the United States under this division if the alien has departed from the United States for any period exceeding 180 days, unless the alien establishes to the satisfaction of the Secretary of Homeland Security that the alien did not in fact abandon residence in the United States during such period.

(2) **EXTENSIONS FOR EXTENUATING CIRCUMSTANCES.**—The Secretary may extend the time periods described in paragraph (1) for an alien who demonstrates that the failure to timely return to the United States was due to extenuating circumstances beyond the alien's control, including—

(A) the serious illness of the alien;

(B) death or serious illness of a parent, grandparent, sibling, or child of the alien;

(C) processing delays associated with the application process for a visa or other travel document; or

(D) restrictions on international travel due to the public health emergency declared by the Secretary of Health and Human Services under section 319 of the Public Health Service Act (42 U.S.C. 247d) with respect to COVID-19.

(3) **TRAVEL AUTHORIZED BY THE SECRETARY.**—Any period of travel outside of the

United States by an alien that was authorized by the Secretary may not be counted toward any period of departure from the United States under paragraph (1).

(c) **WAIVER OF PHYSICAL PRESENCE.**—With respect to aliens who were removed or departed the United States on or after January 20, 2017, and who were continuously physically present in the United States for at least 4 years prior to such removal or departure, the Secretary may, as a matter of discretion, waive the physical presence requirement under section 102(b)(1)(A) or section 202(a)(2) for humanitarian purposes, for family unity, or because a waiver is otherwise in the public interest. The Secretary, in consultation with the Secretary of State, shall establish a procedure for such aliens to apply for relief under section 102 or 202 from outside the United States if they would have been eligible for relief under such section, but for their removal or departure.

SEC. 305. EXEMPTION FROM NUMERICAL LIMITATIONS.

Nothing in this division or in any other law may be construed to apply a numerical limitation on the number of aliens who may be granted permanent resident status under this division (whether on a conditional basis, or without the conditional basis as provided in section 104(c)(2)).

SEC. 306. AVAILABILITY OF ADMINISTRATIVE AND JUDICIAL REVIEW.

(a) **ADMINISTRATIVE REVIEW.**—Not later than 30 days after the date of the enactment of this Act, the Secretary shall provide to aliens who have applied for adjustment of status under this division a process by which an applicant may seek administrative appellate review of a denial of an application for adjustment of status, or a revocation of such status.

(b) **JUDICIAL REVIEW.**—Except as provided in subsection (c), and notwithstanding any other provision of law, an alien may seek judicial review of a denial of an application for adjustment of status, or a revocation of such status, under this division in an appropriate United States district court.

(c) **STAY OF REMOVAL.**—

(1) **IN GENERAL.**—Except as provided in paragraph (2), an alien seeking administrative or judicial review under this division may not be removed from the United States until a final decision is rendered establishing that the alien is ineligible for adjustment of status under this division.

(2) **EXCEPTION.**—The Secretary may remove an alien described in paragraph (1) pending judicial review if such removal is based on criminal or national security grounds described in this division. Such removal shall not affect the alien's right to judicial review under this division. The Secretary shall promptly return a removed alien if a decision to deny an application for adjustment of status under this division, or to revoke such status, is reversed.

SEC. 307. DOCUMENTATION REQUIREMENTS.

(a) **DOCUMENTS ESTABLISHING IDENTITY.**—An alien's application for permanent resident status under this division (whether on a conditional basis, or without the conditional basis as provided in section 104(c)(2)) may include, as evidence of identity, the following:

(1) A passport or national identity document from the alien's country of origin that includes the alien's name and the alien's photograph or fingerprint.

(2) The alien's birth certificate and an identity card that includes the alien's name and photograph.

(3) A school identification card that includes the alien's name and photograph, and school records showing the alien's name and that the alien is or was enrolled at the school.

(4) A Uniformed Services identification card issued by the Department of Defense.

(5) Any immigration or other document issued by the United States Government bearing the alien's name and photograph.

(6) A State-issued identification card bearing the alien's name and photograph.

(7) Any other evidence determined to be credible by the Secretary.

(b) DOCUMENTS ESTABLISHING ENTRY, CONTINUOUS PHYSICAL PRESENCE, LACK OF ABANDONMENT OF RESIDENCE.—To establish that an alien was 18 years of age or younger on the date on which the alien entered the United States, and has continuously resided in the United States since such entry, as required under section 102(b)(1)(B), that an alien has been continuously physically present in the United States, as required under section 102(b)(1)(A) or 202(a)(2), or that an alien has not abandoned residence in the United States, as required under section 104(a)(1)(B), the alien may submit the following forms of evidence:

(1) Passport entries, including admission stamps on the alien's passport.

(2) Any document from the Department of Justice or the Department of Homeland Security noting the alien's date of entry into the United States.

(3) Records from any educational institution the alien has attended in the United States.

(4) Employment records of the alien that include the employer's name and contact information, or other records demonstrating earned income.

(5) Records of service from the Uniformed Services.

(6) Official records from a religious entity confirming the alien's participation in a religious ceremony.

(7) A birth certificate for a child who was born in the United States.

(8) Hospital or medical records showing medical treatment or hospitalization, the name of the medical facility or physician, and the date of the treatment or hospitalization.

(9) Automobile license receipts or registration.

(10) Deeds, mortgages, or rental agreement contracts.

(11) Rent receipts or utility bills bearing the alien's name or the name of an immediate family member of the alien, and the alien's address.

(12) Tax receipts.

(13) Insurance policies.

(14) Remittance records, including copies of money order receipts sent in or out of the country.

(15) Travel records.

(16) Dated bank transactions.

(17) Two or more sworn affidavits from individuals who are not related to the alien who have direct knowledge of the alien's continuous physical presence in the United States, that contain—

(A) the name, address, and telephone number of the affiant; and

(B) the nature and duration of the relationship between the affiant and the alien.

(18) Any other evidence determined to be credible by the Secretary.

(c) DOCUMENTS ESTABLISHING ADMISSION TO AN INSTITUTION OF HIGHER EDUCATION.—To establish that an alien has been admitted to an institution of higher education, the alien may submit to the Secretary a document from the institution of higher education certifying that the alien—

(1) has been admitted to the institution; or

(2) is currently enrolled in the institution as a student.

(d) DOCUMENTS ESTABLISHING RECEIPT OF A DEGREE FROM AN INSTITUTION OF HIGHER EDUCATION.—To establish that an alien has

acquired a degree from an institution of higher education in the United States, the alien may submit to the Secretary a diploma or other document from the institution stating that the alien has received such a degree.

(e) DOCUMENTS ESTABLISHING RECEIPT OF A HIGH SCHOOL DIPLOMA, GENERAL EDUCATIONAL DEVELOPMENT CREDENTIAL, OR A RECOGNIZED EQUIVALENT.—To establish that in the United States an alien has earned a high school diploma or a commensurate alternate award from a public or private high school, has obtained the General Education Development credential, or otherwise has satisfied section 102(b)(1)(D)(iii), the alien may submit to the Secretary the following:

(1) A high school diploma, certificate of completion, or other alternate award.

(2) A high school equivalency diploma or certificate recognized under State law.

(3) Evidence that the alien passed a State-authorized exam, including the General Education Development test, in the United States.

(4) Evidence that the alien successfully completed an area career and technical education program, such as a certification, certificate, or similar alternate award.

(5) Evidence that the alien obtained a recognized postsecondary credential.

(6) Any other evidence determined to be credible by the Secretary.

(f) DOCUMENTS ESTABLISHING ENROLLMENT IN AN EDUCATIONAL PROGRAM.—To establish that an alien is enrolled in any school or education program described in section 102(b)(1)(D)(iv) or 104(a)(1)(C), the alien may submit school records from the United States school that the alien is currently attending that include—

(1) the name of the school; and

(2) the alien's name, periods of attendance, and current grade or educational level.

(g) DOCUMENTS ESTABLISHING EXEMPTION FROM APPLICATION FEES.—To establish that an alien is exempt from an application fee under this division, the alien may submit to the Secretary the following relevant documents:

(1) DOCUMENTS TO ESTABLISH AGE.—To establish that an alien meets an age requirement, the alien may provide proof of identity, as described in subsection (a), that establishes that the alien is 18 years of age or younger.

(2) DOCUMENTS TO ESTABLISH INCOME.—To establish the alien's income, the alien may provide—

(A) employment records or other records of earned income, including records that have been maintained by the Social Security Administration, the Internal Revenue Service, or any other Federal, State, or local government agency;

(B) bank records; or

(C) at least two sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the alien's work and income that contain—

(i) the name, address, and telephone number of the affiant; and

(ii) the nature and duration of the relationship between the affiant and the alien.

(3) DOCUMENTS TO ESTABLISH FOSTER CARE, LACK OF FAMILIAL SUPPORT, OR SERIOUS, CHRONIC DISABILITY.—To establish that the alien is in foster care, lacks parental or familial support, or has a serious, chronic disability, the alien may provide at least two sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the circumstances that contain—

(A) a statement that the alien is in foster care, otherwise lacks any parental or other familiar support, or has a serious, chronic disability, as appropriate;

(B) the name, address, and telephone number of the affiant; and

(C) the nature and duration of the relationship between the affiant and the alien.

(h) DOCUMENTS ESTABLISHING QUALIFICATION FOR HARDSHIP EXEMPTION.—To establish that an alien satisfies one of the criteria for the hardship exemption set forth in section 104(a)(2)(C), the alien may submit to the Secretary at least two sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the circumstances that warrant the exemption, that contain—

(1) the name, address, and telephone number of the affiant; and

(2) the nature and duration of the relationship between the affiant and the alien.

(i) DOCUMENTS ESTABLISHING SERVICE IN THE UNIFORMED SERVICES.—To establish that an alien has served in the Uniformed Services for at least 2 years and, if discharged, received an honorable discharge, the alien may submit to the Secretary—

(1) a Department of Defense form DD-214;

(2) a National Guard Report of Separation and Record of Service form 22;

(3) personnel records for such service from the appropriate Uniformed Service; or

(4) health records from the appropriate Uniformed Service.

(j) DOCUMENTS ESTABLISHING EARNED INCOME.—

(1) IN GENERAL.—An alien may satisfy the earned income requirement under section 104(a)(1)(C)(iii) by submitting records that—

(A) establish compliance with such requirement; and

(B) have been maintained by the Social Security Administration, the Internal Revenue Service, or any other Federal, State, or local government agency.

(2) OTHER DOCUMENTS.—An alien who is unable to submit the records described in paragraph (1) may satisfy the earned income requirement by submitting at least two types of reliable documents that provide evidence of employment or other forms of earned income, including—

(A) bank records;

(B) business records;

(C) employer or contractor records;

(D) records of a labor union, day labor center, or organization that assists workers in employment;

(E) sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the alien's work, that contain—

(i) the name, address, and telephone number of the affiant; and

(ii) the nature and duration of the relationship between the affiant and the alien;

(F) remittance records; or

(G) any other evidence determined to be credible by the Secretary.

(k) AUTHORITY TO PROHIBIT USE OF CERTAIN DOCUMENTS.—If the Secretary determines, after publication in the Federal Register and an opportunity for public comment, that any document or class of documents does not reliably establish identity or that permanent resident status under this division (whether on a conditional basis, or without the conditional basis as provided in section 104(c)(2)) is being obtained fraudulently to an unacceptable degree, the Secretary may prohibit or restrict the use of such document or class of documents.

SEC. 308. RULEMAKING.

(a) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Secretary shall publish in the Federal Register interim final rules implementing this division, which shall allow eligible individuals to immediately apply for relief under this division. Notwithstanding section 553 of

title 5, United States Code, the regulation shall be effective, on an interim basis, immediately upon publication, but may be subject to change and revision after public notice and opportunity for a period of public comment. The Secretary shall finalize such rules not later than 180 days after the date of publication.

(b) **PAPERWORK REDUCTION ACT.**—The requirements under chapter 35 of title 44, United States Code, (commonly known as the “Paperwork Reduction Act”) shall not apply to any action to implement this division.

SEC. 309. CONFIDENTIALITY OF INFORMATION.

(a) **IN GENERAL.**—The Secretary may not disclose or use information (including information provided during administrative or judicial review) provided in applications filed under this division or in requests for DACA for the purpose of immigration enforcement.

(b) **REFERRALS PROHIBITED.**—The Secretary, based solely on information provided in an application for adjustment of status under this division (including information provided during administrative or judicial review) or an application for DACA, may not refer an applicant to U.S. Immigration and Customs Enforcement, U.S. Customs and Border Protection, or any designee of either such entity.

(c) **LIMITED EXCEPTION.**—Notwithstanding subsections (a) and (b), information provided in an application for adjustment of status under this division may be shared with Federal security and law enforcement agencies—

(1) for assistance in the consideration of an application for adjustment of status under this division;

(2) to identify or prevent fraudulent claims;

(3) for national security purposes; or

(4) for the investigation or prosecution of any felony offense not related to immigration status.

(d) **PENALTY.**—Any person who knowingly uses, publishes, or permits information to be examined in violation of this section shall be fined not more than \$10,000.

SEC. 310. GRANT PROGRAM TO ASSIST ELIGIBLE APPLICANTS.

(a) **ESTABLISHMENT.**—The Secretary shall establish, within U.S. Citizenship and Immigration Services, a program to award grants, on a competitive basis, to eligible nonprofit organizations that will use the funding to assist eligible applicants under this division by providing them with the services described in subsection (b).

(b) **USE OF FUNDS.**—Grant funds awarded under this section shall be used for the design and implementation of programs that provide—

(1) information to the public regarding the eligibility and benefits of permanent resident status under this division (whether on a conditional basis, or without the conditional basis as provided in section 104(c)(2)), particularly to individuals potentially eligible for such status;

(2) assistance, within the scope of authorized practice of immigration law, to individuals submitting applications for adjustment of status under this division (whether on a conditional basis, or without the conditional basis as provided in section 104(c)(2)), including—

(A) screening prospective applicants to assess their eligibility for such status;

(B) completing applications and petitions, including providing assistance in obtaining the requisite documents and supporting evidence; and

(C) providing any other assistance that the Secretary or grantee considers useful or necessary to apply for adjustment of status under this division (whether on a conditional

basis, or without the conditional basis as provided in section 104(c)(2)); and

(3) assistance, within the scope of authorized practice of immigration law, and instruction, to individuals—

(A) on the rights and responsibilities of United States citizenship;

(B) in civics and English as a second language;

(C) in preparation for the General Education Development test; and

(D) in applying for adjustment of status and United States citizenship.

(c) **AUTHORIZATION OF APPROPRIATIONS.**—

(1) **AMOUNTS AUTHORIZED.**—There are authorized to be appropriated such sums as may be necessary for each of the fiscal years 2024 through 2034 to carry out this section.

(2) **AVAILABILITY.**—Any amounts appropriated pursuant to paragraph (1) shall remain available until expended.

SEC. 311. PROVISIONS AFFECTING ELIGIBILITY FOR ADJUSTMENT OF STATUS.

An alien's eligibility to be lawfully admitted for permanent residence under this division (whether on a conditional basis, or without the conditional basis as provided in section 104(c)(2)) shall not preclude the alien from seeking any status under any other provision of law for which the alien may otherwise be eligible.

SEC. 312. SUPPLEMENTARY SURCHARGE FOR APPOINTED COUNSEL.

(a) **IN GENERAL.**—Except as provided in section 302 and in cases where the applicant is exempt from paying a fee under section 303(c), in any case in which a fee is charged pursuant to this division, an additional surcharge of \$25 shall be imposed and collected for the purpose of providing appointed counsel to applicants seeking judicial review of the Secretary's decision to provisionally deny an application under this division.

(b) **IMMIGRATION COUNSEL ACCOUNT.**—There is established in the general fund of the Treasury a separate account which shall be known as the “Immigration Counsel Account”. Fees collected under subsection (a) shall be deposited into the Immigration Counsel Account and shall remain available until expended for purposes of providing appointed counsel as required under this division.

(c) **REPORT.**—At the end of each 2-year period, beginning with the establishment of this account, the Secretary of Homeland Security shall submit a report to the Congress concerning the status of the account, including any balances therein, and recommend any adjustment in the prescribed fee that may be required to ensure that the receipts collected from the fee charged for the succeeding two years equal, as closely as possible, the cost of providing appointed counsel as required under this division.

SEC. 313. ANNUAL REPORT ON PROVISIONAL DENIAL AUTHORITY.

Not later than 1 year after the date of the enactment of this Act, and annually thereafter, the Secretary of Homeland Security shall submit to the Congress a report detailing the number of applicants that receive—

(1) a provisional denial under this division;

(2) a final denial under this division without seeking judicial review;

(3) a final denial under this division after seeking judicial review; and

(4) an approval under this division after seeking judicial review.

SA 37. Mr. COONS submitted an amendment intended to be proposed to amendment SA 8 proposed by Ms. ERNST (for herself and Mr. GRASSLEY) to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been

charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end add the following:

“(3) **LIMITATION.**—Notwithstanding any other provision of the Laken Riley Act (or an amendment made by such Act), section 3 of the Laken Riley Act (and the amendments made by such section) shall have no force or effect.”.

SA 38. Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

SEC. 4. ACCELERATED TIMELINE FOR APPLICATIONS FOR EASEMENTS AND LEASES TO INSTALL COMMUNICATIONS EQUIPMENT ON CERTAIN U.S. CUSTOMS AND BORDER PROTECTION PROPERTY.

(a) **IN GENERAL.**—Section 6409(b)(3) of the Middle Class Tax Relief and Job Creation Act of 2012 (47 U.S.C. 1455(b)(3)) is amended—

(1) in subparagraph (A), by striking “Not later” and inserting “Except as provided by subparagraph (E), not later”; and

(2) by adding at the end the following:

“(E) **SPECIAL RULE FOR CERTAIN U.S. CUSTOMS AND BORDER PROTECTION PROPERTY.**—

“(i) **IN GENERAL.**—In the case of an application for an easement, right-of-way, or lease to, in, over, or on a building or other property described in clause (ii), install, construct, modify, or maintain a communications facility installation—

“(I) the Secretary of Homeland Security shall grant or deny the application not later than 120 days after receiving the application; and

“(II) if the Secretary does not grant or deny the application within the time required by subclause (I), the regional official of U.S. Customs and Border Protection who oversees the building or other property may grant or deny the application.

“(ii) **PROPERTY DESCRIBED.**—A building or other property described in this clause is a building or other property—

“(I) owned by the Department of Homeland Security and operated by U.S. Customs and Border Protection; and

“(II) located less than 100 miles from an international land border of the United States.”.

(b) **APPLICABILITY.**—Subparagraph (E) of section 6409(b)(3) of the Middle Class Tax Relief and Job Creation Act of 2012, as added by subsection (a), applies with respect to applications described in that subparagraph that are filed on or after, or pending on, the date of the enactment of this Act.

SA 39. Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 2, strike lines 7 through 19, and insert the following:

(1) by striking paragraph (1) and inserting the following:

“(1) **CUSTODY.**—The Secretary of Homeland Security or the Attorney General shall take into custody any alien who—

“(A)(i) is inadmissible by reason of having been convicted of any offense described in section 212(a)(2); or

“(ii) has been arrested for, or charged with, any such offense and failed to appear for a hearing or procedural appearance relating to such charge;

“(B)(i) is deportable by reason of having been convicted of any offense described in subparagraph (A)(ii), (A)(iii), (B), (C), or (D) of section 237(a)(2); or

“(ii) has been arrested for, or charged with, any such offense and failed to appear for a hearing or procedural appearance relating to such charge;

“(C)(i) is deportable under section 237(a)(2)(A)(i) on the basis of conviction for an offense for which the alien has been sentenced to a term of imprisonment of at least 1 year; or

“(ii) has been arrested for, or charged with, any such offense and failed to appear for a hearing or procedural appearance relating to such charge;

“(D)(i) is inadmissible under section 212(a)(3)(B) or deportable under section 237(a)(4)(B); or

“(ii) has been arrested for, or charged with, any terrorism offense described in either such section and failed to appear for a hearing or procedural appearance relating to such charge;

“(E)(i) is inadmissible under paragraph (6)(A), (6)(C), or (7) of section 212(a); and

“(ii)(I) is convicted of, admits having committed, or admits committing acts which constitute the essential elements of any burglary, theft, larceny, or shoplifting offense; or

“(II) is charged with any of the crimes listed in subclause (I) and failed to appear for a hearing or procedural appearance relating to such charge or for a hearing relating to the alien's immigration status, when the alien is released, without regard to whether the alien is released on parole, supervised release, or probation, and without regard to whether the alien may be arrested or imprisoned again for the same offense.”.

SA 40. Mr. HICKENLOOPER submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

In section 3, add at the end the following:

(g) **PROTECTION OF CONSTITUTIONAL RIGHTS.**—The attorney general of a State, or other authorized State officer, alleging a violation of one or more constitutionally protected rights, including due process rights, of any individual in such State by the Department of Homeland Security or any agency within the Department of Homeland Security, shall have standing to bring an action against the Secretary of Homeland Security on behalf of such State or the residents of such State in an appropriate district court of the United States to obtain appropriate injunctive relief. The court shall advance on the docket and expedite the disposition of a civil action filed under this subsection to the greatest extent possible.

SA 41. Mr. MURPHY submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which

was ordered to lie on the table; as follows:

On page 2, beginning on line 14, strike “and” and all that follows through “(ii)” on line 15, and insert the following:

“(ii) is 14 years of age or older; and

“(iii)

SA 42. Mr. MARSHALL submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 4. PROTECTIONS FOR VICTIMS OF CRIMES COMMITTED BY ALIENS.

(a) **GRANTS FOR ANGEL FAMILIES.**—Section 1403 of the Victims of Crime Act of 1984 (34 U.S.C. 20102) is amended—

(1) in subsection (b), by amending paragraph (1) to read as follows:

“(1) such program is operated by a State and offers compensation to—

“(A) victims and survivors of victims of criminal violence, including drunk driving and domestic violence, for—

“(i) medical expenses attributable to a physical injury resulting from a compensable crime, including expenses for mental health counseling and care;

“(ii) loss of wages attributable to a physical injury resulting from a compensable crime; and

“(iii) funeral expenses attributable to a death resulting from a compensable crime; or

“(B) angel families for—

“(i) medical expenses attributable to any injury resulting from a compensable crime, including expenses for mental health counseling and care;

“(ii) loss of wages attributable to emotional distress resulting from a compensable crime; and

“(iii) funeral expenses attributable to a death resulting from a compensable crime;”; and

(2) in subsection (d)—

(A) in paragraph (4), by striking “; and” and inserting a semicolon;

(B) in paragraph (5), by striking the period at the end and inserting “; and”; and

(C) by adding at the end the following:

“(6) the term ‘angel family’ means the immediate family members of any individual who is a victim of homicide committed by—

“(A) an alien described in section 212(a)(6)(A)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(6)(A)(i)) who is unlawfully present in the United States; or

“(B) any member of an international criminal organization involved in the unlawful trafficking of controlled substances (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)), including an international drug cartel.”.

(b) **VICTIMS OF IMMIGRATION CRIME ENGAGEMENT OFFICE.**—

(1) **ESTABLISHMENT.**—Title I of the Homeland Security Act of 2002 (6 U.S.C. 111 et seq.) is amended by adding at the end the following:

“SEC. 104. VICTIMS OF IMMIGRATION CRIME ENGAGEMENT OFFICE.

“(a) **DEFINITIONS.**—In this section:

“(1) **ALIEN.**—The term ‘alien’ means an individual who—

“(A) is described in section 212(a)(6)(A)(i) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(6)(A)(i)); and

“(B) is unlawfully present in the United States.

“(2) **DIRECTOR.**—The term ‘Director’ means the Director of the Victims of Immigration Crime Engagement Office established pursuant to subsection (b).

“(b) **IN GENERAL.**—The Secretary shall establish, within the Office of the Secretary, the Victims of Immigration Crime Engagement Office to provide proactive, timely, and professional services to victims of crimes committed by aliens who are inadmissible under section 212(a), deportable under section 237(a), or otherwise unlawfully present in the United States, and to the family members of such victims.

“(c) **DUTIES.**—The Office shall be headed by a Director, who shall—

“(1) create a hotline for victims described in subsection (b) and for the family members of such victims—

“(A) to ensure that such victims and family members receive the support they need, including by—

“(i) providing information available to help victims and their family members understand the immigration enforcement and removal process;

“(ii) liaising with social service professionals to assist in providing support services referral information; and

“(iii) directing victims and their family members to a wide range of available resources;

“(B) to assist victims and family members of victims to register for automated custody status information related to the criminal alien;

“(C) to provide victims and their family members with releasable criminal or immigration history about the criminal alien; and

“(D) to provide immediate services to victims and their family members and collect metrics and information to determine additional resource needs and how to improve services to victims; and

“(2) conduct a case study on providing proactive, timely, and professional services to victims of crimes, and the family members of such victims, that are committed by aliens who are inadmissible under section 212(a), deportable under section 237(a), or otherwise unlawfully present in the United States.

“(d) **ANNUAL REPORT.**—Not later than 1 year after the date of the enactment of this section, and annually thereafter, the Director shall submit to Congress a report regarding the impact on victims of crimes committed by aliens who are inadmissible under section 212(a), deportable under section 237(a), or otherwise unlawfully present in the United States that includes—

“(1) a summary of the case study described in subsection (c)(2); and

“(2) information regarding—

“(A) the demographics of such victims and criminal aliens;

“(B) the locations of such crimes;

“(C) the type of crimes committed; and

“(D) whether the criminal aliens have committed multiple crimes.”.

(2) **CLERICAL AMENDMENT.**—The table of contents of the Homeland Security Act of 2002 (6 U.S.C. 101 et seq.) is amended by inserting after the item relating to section 103 the following:

“Sec. 104. Victims of Immigration Crime Engagement Office.”.

SA 43. Mr. MARSHALL submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 4. INADMISSIBILITY AND DEPORTABILITY RELATED TO SEX OFFENSES, DOMESTIC VIOLENCE, STALKING, CHILD ABUSE, OR VIOLATIONS OF PROTECTION ORDER.

(a) **SHORT TITLE.**—This section may be cited as the “Violence Against Women by Illegal Aliens Act”.

(b) **INADMISSIBILITY.**—Section 212(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1182(a)(2)) is amended by adding at the end the following:

“(J) **SEX OFFENSES.**—Any alien who has been convicted of, who admits having committed, or who admits committing acts which constitute the essential elements of a sex offense (as such term is defined in section 111(5) of the Adam Walsh Child Protection and Safety Act of 2006 (34 U.S.C. 20911(5))), or a conspiracy to commit such an offense, is inadmissible.

“(K) **DOMESTIC VIOLENCE, STALKING, CHILD ABUSE, OR VIOLATION OF PROTECTION ORDER.**—Any alien who has been convicted of, who admits having committed, or who admits committing acts which constitute the essential elements of—

“(i) a crime of domestic violence (as such term is defined in section 237(a)(2)(E));

“(ii) a crime of stalking;

“(iii) a crime of child abuse, child neglect, or child abandonment; or

“(iv) a crime of violating the portion of a protection order (as such term is defined in section 237(a)(2)(E)) that involves protection against credible threats of violence, repeated harassment, or bodily injury to the person or persons for whom the protection order was issued, is inadmissible.”.

(c) **DEPORTABILITY.**—Section 237(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1227(a)(2)) is amended—

(1) in subparagraph (E)—

(A) in the heading, by striking “CRIMES AGAINST CHILDREN AND” and inserting “AND CRIMES AGAINST CHILDREN”; and

(B) in clause (i), by inserting before the period at the end the following “, and includes any crime that constitutes domestic violence, as such term is defined in section 40002(a) of the Violent Crime Control and Law Enforcement Act of 1994 (34 U.S.C. 12291(a), regardless of whether the jurisdiction receives grant funding under that Act”; and

(2) by adding at the end the following:

“(G) **SEX OFFENSES.**—Any alien who has been convicted of a sex offense (as such term is defined in section 111(5) of the Adam Walsh Child Protection and Safety Act of 2006 (34 U.S.C. 20911(5))) or a conspiracy to commit such an offense, is deportable.”.

(d) **RULE OF CONSTRUCTION.**—Nothing in this section, or in the amendments made by this section, may be construed to limit the discretion of the Secretary of Homeland Security to not deport an alien determined to be inadmissible or deportable under the provisions of law referred to in section 3, for humanitarian purposes, to preserve family unity, or if otherwise in the public interest.

SA 44. Ms. CORTEZ MASTO (for herself and Mrs. BLACKBURN) submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 4. JOINT OPERATIONS CENTERS.

(a) **SHORT TITLE.**—This section may be cited as the “Advanced Border Coordination Act of 2025”.

(b) **DEFINITIONS.**—In this section:

(1) **CENTERS.**—The term “Centers” means the Joint Operations Centers established under subsection (c)(1).

(2) **DEPARTMENT.**—The term “Department” means the Department of Homeland Security.

(3) **PARTICIPATING FEDERAL AGENCY.**—The term “participating Federal agency” means—

(A) the Department;

(B) the Department of Defense;

(C) the Department of Justice; and

(D) any other Federal agency as the Secretary determines appropriate.

(4) **SECRETARY.**—The term “Secretary” means the Secretary of Homeland Security.

(5) **STATE.**—The term “State” means each State of the United States, the District of Columbia, and any territory or possession of the United States.

(c) **ESTABLISHMENT OF JOINT OPERATIONS CENTERS.**—

(1) **IN GENERAL.**—Not later than 6 months after the date of enactment of this Act, the Department shall establish not less than 2 Joint Operations Centers along the southern border of the United States to provide unified coordination centers, where law enforcement from multiple Federal, State, local, and Tribal agencies can collaborate in accordance with the purposes described in paragraph (2).

(2) **MATTERS COVERED.**—The Centers shall provide centralized operations hubs for matters relating to—

(A) implementing coordination and communication for field operations between participating Federal, State, local, and Tribal agencies, as needed;

(B) coordinating operations across participating Federal, State, local, and Tribal agencies, as needed, including ground, air, and sea or amphibious operations; and

(C) coordinating and supporting border operations, including deterring and detecting criminal activity relating to—

(i) transnational criminal organizations;

(ii) illegal border crossings;

(iii) the seizure of weapons;

(iv) the seizure of drugs;

(v) the seizure of high valued property;

(vi) terrorism;

(vii) human trafficking;

(viii) drug trafficking; and

(ix) such additional matters as the Secretary considers appropriate.

(3) **INFORMATION SHARING.**—To ensure effective transmission of information between participating Federal, State, local, and Tribal agencies, for the purposes described in paragraph (2), coordination and communication shall include—

(A) Federal agencies sharing pertinent information with participating State, local, and Tribal agencies through the Centers; and

(B) Federal agencies notifying participating State, local, and Tribal agencies of operations occurring within the jurisdictions of those agencies.

(4) **WORKFORCE CAPABILITIES.**—The Centers shall—

(A) track and coordinate deployment of participating personnel; and

(B) coordinate training, as needed.

(d) **REPORT.**—Not later than 1 year after the date of the enactment of this Act, and annually thereafter, the Secretary shall consult with participating Federal agencies, and shall seek feedback from participating State, local, and Tribal agencies, to report to Congress—

(1) a description of the efforts undertaken to establish the Centers;

(2) an identification of the resources used for the operations of the Centers;

(3) a description of the key operations coordinated and supported by each Center;

(4) a description of any significant interoperability and communication gaps identified between participating Federal, State, local, and Tribal agencies within each Center;

(5) recommendations for improved coordination and communication between participating Federal agencies in developing and operating current and future Centers; and

(6) other data as the Secretary determines appropriate.

SA 45. Ms. CORTEZ MASTO submitted an amendment intended to be proposed by her to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 4. INNOVATIVE BORDER TECHNOLOGIES.

(a) **SHORT TITLE.**—This section may be cited as the “Emerging Innovative Border Technologies Act”.

(b) **INNOVATIVE AND EMERGING BORDER TECHNOLOGY PLAN.**—

(1) **IN GENERAL.**—Not later than 180 days after the date of the enactment of this Act, the Secretary of Homeland Security, acting through the Commissioner for U.S. Customs and Border Protection (referred to in this section as “CBP”) and the Under Secretary for Science and Technology of the Department of Homeland Security, in consultation with the Department’s Chief Information Officer, Chief Procurement Officer, Privacy Officer, Civil Right and Civil Liberties Officer, General Counsel, and any other relevant offices and components of the Department of Homeland Security, shall submit a plan to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives for identifying, integrating, and deploying new, innovative, disruptive, or other emerging or advanced technologies that are safe and secure to enhance CBP capabilities to meet its mission needs along international borders or at ports of entry.

(2) **CONTENTS.**—The plan required under paragraph (1) shall include—

(A) information regarding how CBP utilizes the CBP Innovation Team authority under paragraph (3) and other mechanisms to carry out the purposes described in paragraph (3);

(B) an assessment of the contributions directly attributable to such utilization;

(C) information regarding—

(i) the composition of each CBP Innovation Team; and

(ii) how each CBP Innovation Team coordinates and integrates efforts with the CBP acquisition program office and other partners within CBP and the Department of Homeland Security;

(D) the identification of technologies used by other Federal departments or agencies not in use by CBP that could assist in enhancing mission needs along international borders or at ports of entry;

(E) an analysis of authorities available to CBP to procure technologies referred to in paragraph (1);

(F) an assessment of whether additional or alternative authorities are needed to carry out the purposes described in paragraph (1);

(G) an explanation of how CBP plans to scale existing programs related to emerging

or advanced technologies that are safe and secure into programs of record;

(H) a description of each planned security-related technology program, including objectives, goals, and timelines for each such program;

(I) an assessment of the potential privacy, civil rights, civil liberties, and safety impacts of these technologies on individuals, and potential mitigation measures;

(J) an assessment of CBP legacy border technology programs that could be phased out and replaced with technologies referred to in paragraph (1), including cost estimates relating to such phase out and replacement;

(K) information relating to how CBP is coordinating with the Department of Homeland Security's Science and Technology Directorate—

(i) to research and develop new, innovative, disruptive, or other emerging or advanced technologies that are safe and secure to carry out the purposes described in paragraph (1);

(ii) to identify new, innovative, disruptive, or other emerging or advanced technologies that are safe and secure and that are in development or have been deployed by the private and public sectors and may satisfy the mission needs of CBP, with or without adaptation;

(iii) to incentivize the private sector to develop technologies, including privacy enhancing technologies, that may help CBP meet mission needs to enhance, or address capability gaps in, border security operations; and

(iv) to identify and assess ways to increase opportunities for communication and collaboration with the private sector, small, and disadvantaged businesses, intra-governmental entities, university centers of excellence, and Federal laboratories to leverage emerging technology and research within the public and private sectors;

(L) information relating to CBP's coordination with the Department of Homeland Security official responsible for artificial intelligence policy to ensure the plan complies with the Department's policies and measures promoting responsible use of artificial intelligence;

(M) information regarding metrics and key performance parameters for evaluating the effectiveness of efforts to identify, integrate, and deploy new, innovative, disruptive, or other emerging or advanced technologies that are safe and secure to carry out the purposes described in paragraph (1);

(N) the identification of recent technological advancements relating to—

(i) manned aircraft sensor, communication, and common operating picture technology;

(ii) unmanned aerial systems and related technology, including counter-unmanned aerial system technology;

(iii) surveillance technology, including—

(I) mobile surveillance vehicles;

(II) associated electronics, including cameras, sensor technology, and radar;

(III) tower-based surveillance technology;

(IV) advanced unattended surveillance sensors; and

(V) deployable, lighter-than-air, ground surveillance equipment;

(iv) nonintrusive inspection technology, including non-X-ray devices utilizing muon tomography and other advanced detection technology;

(v) tunnel detection technology; and

(vi) communications equipment, including—

(I) radios;

(II) long-term evolution broadband; and

(III) miniature satellites;

(O) information relating to how CBP is coordinating with the Department of Home-

land Security's Chief Information Officer, Chief Technology Officer, Privacy Officer, Civil Rights and Civil Liberties Officer, General Counsel, and other relevant offices and components of the Department in researching, developing, acquiring, or scaling new, innovative, disruptive, or other emerging or advanced technologies that are safe and secure; and

(P) any other information the Secretary determines to be relevant.

(3) CBP INNOVATION TEAM AUTHORITY.—

(A) IN GENERAL.—The Commissioner for CBP is authorized to maintain 1 or more CBP Innovation Teams to research and adapt commercial technologies that are new, innovative, disruptive, privacy enhancing, or otherwise emerging or advanced and may be used by CBP—

(i) to enhance mission needs along international borders and at ports of entry; and

(ii) to assess potential outcomes, including any negative consequences, of the introduction of emerging or advanced technologies with respect to which documented capability gaps in border security operations are yet to be determined.

(B) FUNCTIONS.—Each CBP Innovation Team shall—

(i) operate consistent with the Department of Homeland Security's and CBP's—

(I) procurement and acquisition management policy; and

(II) policies pertaining to responsible use of artificial intelligence; and

(ii) consult with the Officer for Civil Rights and Civil Liberties and the Privacy Officer of the Department of Homeland Security to ensure programs, policies, and procedures involving civil rights, civil liberties, and privacy considerations are addressed in an integrated and comprehensive manner.

(C) OPERATING PROCEDURES, PLANNING, STRATEGIC GOALS.—The Commissioner for CBP shall require each CBP Innovation Team maintained pursuant to subparagraph (A) to establish, in coordination with other appropriate offices of the Department of Homeland Security—

(i) operating procedures, which shall include—

(I) specificity regarding roles and responsibilities within each such team and with respect to Department of Homeland Security and non-Federal partners; and

(II) protocols for entering into agreements to rapidly transition such technologies to existing or new programs of record to carry out the purposes described in paragraph (1);

(ii) planning and strategic goals for each such team that includes projected costs, time frames, metrics, and key performance parameters relating to the achievement of identified strategic goals, including a metric to measure the rate at which technologies described in paragraph (1) are transitioned to existing or new programs of record in accordance with clause (i); and

(iii) operating procedures that ensure each such team is in compliance with all applicable laws, rules, and regulations and with the Department of Homeland Security's policies pertaining to procurement and acquisition management, privacy, civil rights and civil liberties, and the responsible use of artificial intelligence, including risk assessments and ongoing monitoring to ensure accuracy and reliability.

(D) ANNUAL REPORT.—Not later than 180 days after the date of the enactment of this Act and annually thereafter, the Commissioner for CBP shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives information relating to the activities of CBP Innovation Teams, including—

(i) copies of operating procedures and protocols required under subparagraph (B)(i) and planning and strategic goals required under subparagraph (B)(ii);

(ii) descriptions of the technologies piloted by each such team during the immediately preceding fiscal year, including—

(I) information regarding which such technologies are determined to have been successful; and

(II) the identification of documented capability gaps that are being addressed; and

(iii) information regarding the status of efforts to rapidly transition technologies determined successful to existing or new programs of record.

(4) COST-BENEFIT.—Before initiating the large-scale deployment of any new technology contained in the plan required under paragraph (1), the Secretary of Homeland Security shall consider the costs and benefits to the Government to ensure that the deployment of such technology will provide quantifiable improvements to border security.

SA 46. Mr. BUDD submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 4. PROTECTING LAW ENFORCEMENT.

(a) SHORT TITLES.—This section may be cited as the “Protect Our Law enforcement with Immigration Control and Enforcement Act of 2025” or the “POLICE Act of 2025”.

(b) ASSAULT OF LAW ENFORCEMENT OFFICER.—Section 237(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1227(a)(2)) is amended by adding at the end the following:

“(G) ASSAULT OF LAW ENFORCEMENT OFFICER.—

“(i) IN GENERAL.—Any alien who has been convicted of, who admits having committed, or who admits committing acts which constitute the essential elements of, any offense involving assault of a law enforcement officer is deportable.

“(ii) CIRCUMSTANCES.—The circumstances referred to in clause (i) are that the law enforcement officer was assaulted—

“(I) while he or she was engaged in the performance of his or her official duties;

“(II) because of the performance of his or her official duties; or

“(III) because of his or her status as a law enforcement officer.

“(iii) DEFINITIONS.—In this subparagraph—

“(I) the term ‘assault’ has the meaning given that term in the jurisdiction where the act occurred; and

“(II) the term ‘law enforcement officer’ is a person authorized by law—

“(aa) to engage in or supervise the prevention, detection, investigation, or prosecution, or the incarceration of any person for any criminal violation of law;

“(bb) to apprehend, arrest, or prosecute an individual for any criminal violation of law; or

“(cc) to be a firefighter or other first responder.”.

(c) REPORT ON ALIENS DEPORTED FOR ASSAULTING A LAW ENFORCEMENT OFFICER.—The Secretary of Homeland Security shall submit to Congress and make publicly available on the website of the Department of Homeland Security an annual report identifying the number of aliens who were deported during the previous fiscal year pursuant to section 237(a)(2)(G) of the Immigration and Nationality Act, as added by subsection (b).

SA 47. Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

On page 2, line 15, strike “is charged with, is arrested for,”.

SA 48. Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

SEC. 4. PROTECTING SENSITIVE LOCATIONS.

(a) **SHORT TITLE.**—This section may be cited as the “Protecting Sensitive Locations Act”.

(b) **POWERS OF IMMIGRATION OFFICERS AND EMPLOYEES AT SENSITIVE LOCATIONS.**—Section 287 of the Immigration and Nationality Act (8 U.S.C. 1357) is amended by adding at the end the following:

“(i)(1) In this subsection:

“(A) The term ‘appropriate committees of Congress’ means—

“(i) the Committee on Appropriations of the Senate;

“(ii) the Committee on Homeland Security and Governmental Affairs of the Senate;

“(iii) the Committee on the Judiciary of the Senate;

“(iv) the Committee on Appropriations of the House of Representatives;

“(v) the Committee on Homeland Security of the House of Representatives; and

“(vi) the Committee on the Judiciary of the House of Representatives.

“(B) The term ‘early childhood education program’ has the meaning given the term under section 103 of the Higher Education Act of 1965 (20 U.S.C. 1003).

“(C) The term ‘enforcement action’—

“(i) means an apprehension, arrest, interview, request for identification, search, or surveillance for the purposes of immigration enforcement; and

“(ii) includes an enforcement action at, or focused on, a sensitive location that is part of a joint case led by another law enforcement agency.

“(D) The term ‘exigent circumstances’ means a situation involving—

“(i) the imminent risk of death, violence, or physical harm to any person or property, including a situation implicating terrorism or the national security of the United States;

“(ii) the immediate arrest or pursuit of a dangerous felon, terrorist suspect, or other individual presenting an imminent danger; or

“(iii) the imminent risk of destruction of evidence that is material to an ongoing criminal case.

“(E) The term ‘prior approval’ means—

“(i) in the case of officers and agents of U.S. Immigration and Customs Enforcement, prior written approval to carry out an enforcement action involving a specific individual or individuals authorized by—

“(I) the Assistant Director of Operations, Homeland Security Investigations;

“(II) the Executive Associate Director of Homeland Security Investigations;

“(III) the Assistant Director for Field Operations, Enforcement and Removal Operations; or

“(IV) the Executive Associate Director for Field Operations, Enforcement and Removal Operations;

“(ii) in the case of officers and agents of U.S. Customs and Border Protection, prior written approval to carry out an enforcement action involving a specific individual or individuals authorized by—

“(I) a Chief Patrol Agent;

“(II) the Director of Field Operations;

“(III) the Director of Air and Marine Operations; or

“(IV) the Internal Affairs Special Agent in Charge; and

“(iii) in the case of other Federal, State, or local law enforcement officers, to carry out an enforcement action involving a specific individual or individuals authorized by—

“(I) the head of the Federal agency carrying out the enforcement action; or

“(II) the head of the State or local law enforcement agency carrying out the enforcement action.

“(F) The term ‘sensitive location’ includes all of the physical space located within 1,000 feet of—

“(i) any medical treatment or health care facility, including any hospital, health care practitioner’s office, accredited health clinic, alcohol or drug treatment center, emergent or urgent care facility, or community health center;

“(ii) public and private schools (including preschools, primary schools, secondary schools, and postsecondary schools (including colleges and universities), sites of early childhood education program facility, sites of after school programs, other institutions of learning (including vocational or trade schools), or other site at which individuals who are unemployed or underemployed may apply for or receive workforce training;

“(iii) any scholastic or education-related activity or event, including field trips and interscholastic events;

“(iv) any school bus or school bus stop during periods when school children are present on the bus or at the stop;

“(v) a location at which emergency service providers distribute food or provide shelter;

“(vi) any organization that—

“(I) assists children, pregnant women, victims of crime or abuse, or individuals with significant mental or physical disabilities; or

“(II) provides—

“(aa) disaster or emergency social services and assistance; or

“(bb) services for individuals experiencing homelessness, including food banks and shelters;

“(vii) any church, synagogue, mosque, or other place of worship, including buildings rented for the purpose of religious services, retreats, counseling, workshops, instruction, and education;

“(viii) any Federal, State, or local courthouse, including the office of an individual’s legal counsel or representative, and a probation, parole, or supervised release office;

“(ix) the site of a funeral, wedding, or other religious ceremony or observance;

“(x) any public demonstration, such as a march, rally, or parade;

“(xi) any domestic violence shelter, rape crisis center, supervised visitation center, family justice center, or victim services provider;

“(xii) any congressional district office;

“(xiii) any public assistance office, including Federal, State, and municipal locations at which individuals may apply for or receive unemployment compensation or report violations of labor and employment laws;

“(xiv) any office of the Social Security Administration;

“(xv) any indoor or outdoor premises of a State Department of Motor Vehicles;

“(xvi) any public library; or

“(xvii) any other location specified by the Secretary of Homeland Security for purposes of this subsection.

“(2)(A) An enforcement action may not take place at, or be focused on, a sensitive location unless—

“(i) the action involves exigent circumstances; or

“(ii) prior approval for the enforcement action was obtained from the appropriate official.

“(B) If an enforcement action is initiated pursuant to subparagraph (A) and the exigent circumstances permitting the enforcement action cease, the enforcement action shall be discontinued until such exigent circumstances reemerge.

“(C) If an enforcement action is carried out in violation of this subsection—

“(i) no information resulting from the enforcement action may be entered into the record or received into evidence in a removal proceeding resulting from the enforcement action; and

“(ii) the alien who is the subject of such removal proceeding may file a motion for the immediate termination of the removal proceeding.

“(3)(A) This subsection shall apply to any enforcement action by officers or agents of the Department of Homeland Security, including—

“(i) officers or agents of U.S. Immigration and Customs Enforcement;

“(ii) officers or agents of U.S. Customs and Border Protection; and

“(iii) any individual designated to perform immigration enforcement functions pursuant to subsection (g).

“(B) While carrying out an enforcement action at a sensitive location, officers and agents referred to in subparagraph (A) shall make every effort—

“(i) to limit the time spent at the sensitive location;

“(ii) to limit the enforcement action at the sensitive location to the person or persons for whom prior approval was obtained; and

“(iii) to conduct themselves as discreetly as possible, consistent with officer and public safety.

“(C) If, while carrying out an enforcement action that is not initiated at or focused on a sensitive location, officers or agents are led to a sensitive location, and no exigent circumstance and prior approval with respect to the sensitive location exists, such officers or agents shall—

“(i) cease before taking any further enforcement action;

“(ii) conduct themselves in a discreet manner;

“(iii) maintain surveillance; and

“(iv) immediately consult their supervisor in order to determine whether such enforcement action should be discontinued.

“(D) The limitations under this paragraph shall not apply to the transportation of an individual apprehended at or near a land or sea border to a hospital or health care provider for the purpose of providing medical care to such individual.

“(4)(A) Each official specified in subparagraph (B) shall ensure that the employees under his or her supervision receive annual training on compliance with—

“(i) the requirements under this subsection in enforcement actions at or focused on sensitive locations and enforcement actions that lead officers or agents to a sensitive location; and

“(ii) the requirements under section 239 of this Act and section 384 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1367).

“(B) The officials specified in this subparagraph are—

“(i) the Chief Counsel of U.S. Immigration and Customs Enforcement;

“(ii) the Field Office Directors of U.S. Immigration and Customs Enforcement;

“(iii) each Special Agent in Charge of U.S. Immigration and Customs Enforcement;

“(iv) each Chief Patrol Agent of U.S. Customs and Border Protection;

“(v) the Director of Field Operations of U.S. Customs and Border Protection;

“(vi) the Director of Air and Marine Operations of U.S. Customs and Border Protection;

“(vii) the Internal Affairs Special Agent in Charge of U.S. Customs and Border Protection; and

“(viii) the chief law enforcement officer of each State or local law enforcement agency that enters into a written agreement with the Department of Homeland Security pursuant to subsection (g).

“(5) The Secretary of Homeland Security shall modify the Notice to Appear form (I-862)—

“(A) to provide the subjects of an enforcement action with information, written in plain language, summarizing the restrictions against enforcement actions at sensitive locations set forth in this subsection and the remedies available to the alien if such action violates such restrictions;

“(B) so that the information described in subparagraph (A) is accessible to individuals with limited English proficiency; and

“(C) so that subjects of an enforcement action are not permitted to verify that the officers or agents that carried out such action complied with the restrictions set forth in this subsection.

“(6)(A) The Director of U.S. Immigration and Customs Enforcement and the Commissioner of U.S. Customs and Border Protection shall each submit an annual report to the appropriate committees of Congress that includes the information set forth in subparagraph (B) with respect to the respective agency.

“(B) Each report submitted under subparagraph (A) shall include, with respect to the submitting agency during the reporting period—

“(i) the number of enforcement actions that were carried out at, or focused on, a sensitive location;

“(ii) the number of enforcement actions in which officers or agents were subsequently led to a sensitive location; and

“(iii) for each enforcement action described in clause (i) or (ii)—

“(I) the date on which it occurred;

“(II) the specific site, city, county, and State in which it occurred;

“(III) the components of the agency and the names of the agents involved in the enforcement action;

“(IV) whether the enforcement action took place with prior approval or if the enforcement action was the result of exigent circumstances, and—

“(aa) if prior approval was granted, documentation confirming conditions of approval; or

“(bb) if under exigent circumstances, a description of those circumstances;

“(V) a description of the enforcement action, including the nature of the criminal activity of its intended target;

“(VI) the number of individuals, if any, arrested or taken into custody;

“(VII) the number of collateral arrests, if any, and the reasons for each such arrest;

“(VIII) a certification whether the location administrator was contacted before, during, or after the enforcement action; and

“(IX) the percentage of all of the staff members and supervisors reporting to the officials listed in paragraph (4)(B) who completed the training required under paragraph (4)(A).

“(7) Nothing in the subsection may be construed—

“(A) to affect the authority of Federal, State, or local law enforcement agencies—

“(i) to enforce generally applicable Federal or State criminal laws unrelated to immigration; or

“(ii) to protect residents from imminent threats to public safety; or

“(B) to limit or override the protections provided in—

“(i) section 239; or

“(ii) section 384 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1367).”.

SA 49. Mr. SULLIVAN submitted an amendment intended to be proposed by him to the bill S. 5, to require the Secretary of Homeland Security to take into custody aliens who have been charged in the United States with theft, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

SEC. _____ . HIGH INTENSITY DRUG TRAFFICKING AREAS PROGRAM.

Section 707(p) of the Office of National Drug Control Policy Reauthorization Act of 1998 (21 U.S.C. 1706(p)) is amended—

(1) in paragraph (5), by striking “and” at the end;

(2) in paragraph (6), by striking the period at the end and inserting “; and”; and

(3) by adding at the end the following:

“(7) \$300,000,000 for each of fiscal years 2025 through 2029.”.

AUTHORITY FOR COMMITTEES TO MEET

Mr. THUNE. Mr. President, I have one request for a committee to meet during today's session of the Senate. It has the approval of the Majority and Minority Leaders.

Pursuant to rule XXVI, paragraph 5(a), of the Standing Rules of the Senate, the following committee is authorized to meet during today's session of the Senate:

COMMITTEE ON ARMED SERVICES

The Committee on Armed Services is authorized to meet in open session during the session of the Senate on Tuesday, January 14, 2025, at 9:30 a.m., to conduct a confirmation hearing.

ORDERS FOR WEDNESDAY, JANUARY 15, 2025

Mr. THUNE. Madam President, I ask unanimous consent that when the Senate completes its business today, it stand adjourned until 12 noon on Wednesday, January 15; that following the prayer and pledge, the Journal of proceedings be approved to date, the morning hour be deemed expired, the time for the two leaders be reserved for their use later in the day, and the Senate resume consideration of Calendar No. 1, S. 5.

The PRESIDING OFFICER. Without objection, it is so ordered.

ADJOURNMENT UNTIL TOMORROW

Mr. THUNE. Madam President, if there is no further business to come before the Senate, I ask that it stand adjourned under the previous order.

There being no objection, the Senate, at 6:42 p.m., adjourned until Wednesday, January 15, 2025, at 12 noon.