

TO REAUTHORIZE THE JUNIOR DUCK STAMP
CONSERVATION AND DESIGN PROGRAM ACT OF 1994

DECEMBER 9, 2025.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. WESTERMAN, from the Committee on Natural Resources,
submitted the following

R E P O R T

[To accompany H.R. 1098]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 1098) to reauthorize the Junior Duck Stamp Conservation and Design Program Act of 1994, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. REAUTHORIZATION OF JUNIOR DUCK STAMP CONSERVATION AND DESIGN PROGRAM ACT OF 1994.

(a) **DEFINITION OF STATE.**—Section 5 of the Junior Duck Stamp Conservation and Design Program Act of 1994 (16 U.S.C. 719b–1) is amended—

(1) by inserting “and” after “Guam,”; and

(2) by striking “, and any other territory or possession” after “Virgin Islands”.

(b) **AUTHORIZATION OF APPROPRIATIONS.**—Section 6 of the Junior Duck Stamp Conservation and Design Program Act of 1994 (16 U.S.C. 719c) is amended in subsection (a) by striking “2006 through 2010” and inserting “2025 through 2031”.

PURPOSE OF THE LEGISLATION

The purpose of H.R. 1098 is to reauthorize the Junior Duck Stamp Conservation and Design Program Act of 1994.

BACKGROUND AND NEED FOR LEGISLATION

H.R. 1098 would reauthorize the Junior Duck Stamp Conservation and Design Program (Program) through Fiscal Year 2031. The Program encourages children to learn about conservation practices and provides an opportunity for increased participation in outdoor

activities. Like contenders in the Federal Duck Stamp Contest, the Program’s participants create waterfowl themed art for a competition. The winning artwork of the competition is then turned into collectible stamps that are sold for \$5, and proceeds from those sales are used to educate and engage our nation’s youth in wildlife and wetland conservation, as well as outdoor recreation.¹

As amended, H.R. 1098 reauthorizes the Program at its existing funding levels through Fiscal Year 2031. This includes up to \$100,000 per year for the Secretary of the Interior to administer the Program and up to \$250,000 per year to distribute to state and regional coordinators to implement competitions under the Program.

COMMITTEE ACTION

H.R. 1098 was introduced on February 6, 2025, by Representative Hillary Scholten (D–MI). The bill was referred to the Committee on Natural Resources. On April 9, 2025, the Committee on Natural Resources met to consider the bill. Chairman Bruce Westerman (R–AR) offered an amendment designated Westerman #1. The amendment was adopted by unanimous consent. The bill, as amended, was then ordered favorably reported to the House of Representatives by unanimous consent.

HEARINGS

For the purposes of clause 3(c)(6) of House rule XIII, the following hearing was used to develop or consider this measure: hearing in the 118th Congress by the Subcommittee on Water, Wildlife and Fisheries held on November 20, 2024.

SECTION-BY-SECTION ANALYSIS

Section 1. Reauthorization of Junior Duck Stamp Conservation and Design Program Act of 1994

Section 1 makes a technical edit to the definition of “State” and reauthorizes the program at existing funding levels through Fiscal Year 2031.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources’ oversight findings and recommendations are reflected in the body of this report.

COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET ACT

1. *Cost of Legislation and the Congressional Budget Act.* With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, the Committee has received the following estimate for the bill from the Director of the Congressional Budget Office:

¹“Junior Duck Stamp.” 2024 *National Junior Duck Stamp Contest*. U.S. Fish and Wildlife Service. <https://www.fws.gov/program/junior-duck-stamp/junior-duck-stamp-contest-information>.

H.R. 1098, a bill to reauthorize the Junior Duck Stamp Conservation and Design Program Act of 1994			
As ordered reported by the House Committee on Natural Resources on April 9, 2025			
By Fiscal Year, Millions of Dollars	2025	2025-2030	2025-2035
Direct Spending (Outlays)	0	0	0
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	0	0
Spending Subject to Appropriation (Outlays)	*	2	2
Increases <i>net direct spending</i> in any of the four consecutive 10-year periods beginning in 2036?	No	Statutory pay-as-you-go procedures apply?	No
		Mandate Effects	
Increases <i>on-budget deficits</i> in any of the four consecutive 10-year periods beginning in 2036?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No
* = between zero and \$500,000.			

H.R. 1098 would reauthorize the appropriation of \$350,000 annually from 2025 through 2031 period for the U.S. Fish and Wildlife Service to administer the Junior Duck Stamp program. The program supports conservation education and hosts an annual national art competition for high school students. The winning design is featured on the junior duck stamp sold by the Department of the Interior. Under current law, the authorized funding for the program expired in 2010 and no money has been provided for the program in recent years.

Assuming appropriation of the specified amount each year, CBO estimates that implementing H.R. 1098 would cost \$2 million over the 2025–2030 period.

The CBO staff contact for this estimate is Kelly Durand. The estimate was reviewed by H. Samuel Papenfuss, Deputy Director of Budget Analysis.

PHILLIP L. SWAGEL,
Director, Congressional Budget Office.

2. *General Performance Goals and Objectives.* As required by clause 3(c)(4) of rule XIII, the general performance goal or objective of this bill is to reauthorize the Junior Duck Stamp Conservation and Design Program Act of 1994.

EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e), 9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

UNFUNDED MANDATES REFORM ACT STATEMENT

According to the Congressional Budget Office, H.R. 1098 contains no unfunded mandates as defined by the Unfunded Mandates Reform Act.

EXISTING PROGRAMS

Directed Rule Making. This bill does not contain any directed rule makings.

Duplication of Existing Programs. This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program. Such program was not included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139 or identified in the most recent Catalog of Federal Domestic Assistance published pursuant to the Federal Program Information Act (Public Law 95–220, as amended by Public Law 98–169) as relating to other programs.

APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

PREEMPTION OF STATE, LOCAL OR TRIBAL LAW

Any preemptive effect of this bill over state, local, or tribal law is intended to be consistent with the bill's purposes and text and the Supremacy Clause of Article VI of the U.S. Constitution.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, and existing law in which no change is proposed is shown in roman):

**JUNIOR DUCK STAMP CONSERVATION AND DESIGN
PROGRAM ACT OF 1994**

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SEC. 5. DEFINITION OF STATE.

For the purposes of this Act, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, American Samoa, Guam, *and* the Virgin Islands[, and any other territory or possession] of the United States.

SEC. 6. AUTHORIZATION OF APPROPRIATIONS.

(a) **AUTHORIZATION.**—There are authorized to be appropriated to the Secretary for administrative expenses of the Program \$350,000 for each of the fiscal years [2006 through 2010] *2025 through 2031*.

(b) **LIMITATIONS ON USE FOR DISTRIBUTION TO STATE AND REGIONAL COORDINATORS TO IMPLEMENT COMPETITIONS.**—Of the amount appropriated under this section for a fiscal year—

(1) not more than \$100,000 may be used by the Secretary to administer the Program; and

(2) not more than \$250,000 may be distributed to State and regional coordinators to implement competitions under the Program.

