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5 EXAMINING WAYS TO ENHANCE OUR DOMESTIC CRITICAL MINERAL SUPPLY CHAINS

6 WEDNESDAY, MAY 21, 2025

7 House of Representatives,

8 Subcommittee on Oversight

9 and Investigations,

10 Committee on Energy and Commerce,

11 Washington, D.C.

16 The subcommittee met, pursuant to call, at 10:00 a.m., in Room 2123, Rayburn House Office
17 Building, Hon. Gary J. Palmer [chairman of the subcommittee] presiding.

18 Present: Representatives Palmer, Balderson, Dunn, Crenshaw, Weber, Allen, Fulcher, Rulli,
19 Guthrie (ex officio) Clarke, DeGette, Tonko, Trahan, Fletcher, and Ocasio-Cortez.

20 Also Present: Representatives Caster, Carter, and Joyce.

21 Staff Present: Ansley Boylan, Director of Operations; Byron Brown, Chief Counsel,
22 Environment; Sydney Greene, Director, Finance and Logistics; Emily Hale, Staff Assistant; Brittany
23 Havens, Chief Counsel, Oversight & Investigations; Heidi High, Senior Counsel, Oversight &

Investigations; Calvin Huggins, Staff Assistant; Megan Jackson, Staff Director; Noah Jackson, Clerk,
Communications & Technology; Sophie Khanahmadi, Deputy Staff Director; Mary Martin, Chief
Counsel, Energy; Sarah Meier, Counsel and Parliamentarian; Ben Mullaney, Press Secretary; Kristen
Pinnock, GAO Detailee; Seth Ricketts, Special Assistant; Jackson Rudden, Staff Assistant; Chris Sarley,
Member Services/Stakeholder Director; Kaley Stidham, Press Assistant; Matt VanHyfte,
Communications Director; Katherine Willey, Senior Counsel, Environment; Austin Flack, Minority
Professional Staff Member; Will McAuliffe, Minority Chief Counsel, Oversight & Investigations;
Constance O'Connor, Minority Senior Counsel; Christina Parisi, Minority Professional Staff Member;
Harry Samuels, Minority Counsel, Oversight & Investigations; and Caroline Wood, Minority Policy
Analyst.

40 Mr. Palmer. Good morning and welcome today's hearing entitled Examining Ways to Enhance
41 Our Domestic Critical Mineral Supply Chains. Today's hearing addresses the crucial challenges that
42 the U.S. is facing how to decouple and derisk ourselves from China and other foreign adversaries and
43 build critical mineral supply chains within the U.S.

44 Our country's been blessed with abundant natural resources and the world-changing
45 technology needed to harness those resources. Unfortunately however, we is become over reliant
46 on other nations to supply and process critical minerals.

47 Today's hearing is an opportunity to examine how to increase capacity and resilience on
48 American critical mineral supply chains again. Critical minerals are used in items we use everyday
49 like smartphones, computer hard drives, televisions, batteries and light bulbs. They are also used in
50 elements of our electrical grid and have defense applications.

51 The United States used to be the leading producer and refiner of many critical minerals,
52 including rare Earth elements. By the late 1990s, however, most of this industry dissolved and
53 moved overseas. According to a review of the United States Geological Survey mineral commodities
54 summaries 2024, the United States was 100 percent import reliant for 12 of the 50 critical minerals
55 on the 2022 critical minerals list and 50 percent import reliant for an additional 29.

56 This predicament we find ourselves in is not a new problem but a problem that has been
57 many years in the making. So how did we get here? It's a combination of things, including birds and
58 permitting and other regulations, uncertainty in commodity pricing, market manipulations and
59 increasingly litigious society. This has made our domestic environment unattractive to investors as a
60 result.

61 For example, getting domestic process in refining facilities up and running is an extremely
62 long process. It can take 10 to 20 years for a new process and renewed processing plants and

63 smelters become operational. That is in addition to the lengthy mine development process in the
64 U.S., which is the second longest mine development timeline in the world. Because of this
65 burdensome red tape, companies have not incentivized to invest domestically so instead they invest
66 abroad.

67 Moreover, even when U.S. companies operate mines in the U.S., the hesitancy to invest in
68 domestic processing at refining facilities has put us in a position where foreign adversaries
69 monopolize other parts of the supply chain. For example, in 2019 one rare Earth mine in the U.S.
70 sent 98 percent of its raw materials to China because the U.S. lacked the capacity to process those
71 minerals domestically. As a result, we must import our own product back from China after it is
72 processed. But China's recent export bans on certain rare Earth elements critical to the U.S. make
73 this nearly impossible.

74 I cannot convey the seriousness of this issue enough. This is an economic issue and an issue
75 of national security. We as a Nation must ensure that we have access to these materials and the
76 ability to process them without reliance on foreign adversaries, including China.

77 I want to applaud President Trump for declaring a national energy emergency on day 1 of his
78 presidency, emphasizing that the U.S.'s identification, production and refining of critical minerals are
79 inadequate to meet domestic needs. Since then, President Trump has signed several executive
80 orders related to critical minerals, including ordering immediate measures to increase American
81 mineral production. We look forward to working with the Trump administration on the mission to
82 increase the capacity, resilience, and domestic critical supply chains.

83 I also want to thank our witnesses for joining us today to share their expertise and guide our
84 discussion about the challenges in building domestic critical mineral supply chains and the
85 opportunities we have to improve our domestic supply chains moving forward.

86 I now recognize the ranking member of the subcommittee, Ms. Clarke, for her opening
87 statement.

88 [The prepared statement of Mr. Palmer follows:]

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90 ***** COMMITTEE INSERT *****

91 Ms. Clarke. I thank you, Mr. Chairman. And good morning to our panelists.

92 This is a very important issue and one that in the past was precisely the kind of hearing that
93 was appropriate for congressional oversight and debate. However, this is not the past, today is
94 different. Last week, my colleagues across the aisle showed what they care about and it's not
95 investing in critical mineral supply chains. They showed how far they are willing to go and the
96 countless communities they are willing to betray just to give their billionaire donors even more
97 money. It is truly upsetting.

98 The American people are calling out to Congress for help and Republicans seem determined
99 to ignore them. As ranking member of this subcommittee, I'm deeply committed to keeping our
100 Nation safe, for the ability of families to make ends meet, for the preservation of our environment
101 and for holding this administration accountable. I share my colleague's concern about the state of
102 our domestic critical mineral supply chains. These core elements are necessary to some of the
103 biggest industries in the United States, our technology, energy, transportation, defense sectors all
104 heavily rely on the materials that for the most part we are forced to import from other countries and
105 this is not sustainable.

106 The global race for critical minerals like lithium, cobalt, rare Earth minerals and nickel is
107 intensifying. These valuable resources are the building blocks of modern technology and the clean
108 energy economy. Electric vehicle batteries, wind turbines and semiconductors all depend on these
109 minerals. And that dependence is only growing.

110 Not only is the United States forced to rely on foreign sources for these minerals, often they
111 come from or are processed in countries that are our adversaries. This dependence makes our
112 vulnerable -- makes us vulnerable and exposes us to risk too big to bear. To remain competitive and
113 secure, we must enhance our own ability to supply critical minerals, starting with enhancing our

responsible mining abilities, scaling up refining and processing and expanding recycling and reuse. Democrats enacted the historic bipartisan infrastructure law and the Inflation Reduction Act, two historic pieces of legislation that among other things funded domestic mineral processing capacity and supported research and development. The IRA, which was passed without a single Republican vote, invested over \$350 billion in clean energy manufacturing and critical mineral development. It provided tax credits to companies that sourced materials either domestically or from allies, and created thousands of good paying union jobs and reducing emissions.

This progress and these gains are under threat from Republicans who are trying to repeal or defund these vital programs. These successful investments are being destroyed by the short-sighted push from Republicans to give giant tax cuts for billionaires and large corporations. Their obsession with rewarding Trump's friends undermines our abilities to fund critical programs that support the clean energy transition, infrastructure development and domestic manufacturing. We know overcoming the climate crisis will demand bold creative solutions to the challenges that lie ahead. As co-chair of the smart cities caucus, I believe technology, technology that often relies on critical minerals, can make communities more sustainable, resilient and livable.

We must continue investments that incentivize innovation and clean and critical mineral technology, particularly those that minimize environmental and community impacts. We must also invest in workforce development and support historically underserved communities. So let me be clear, tax cuts for billionaires do not strengthen our supply chains. They do not help build battery factories or lithium processing plants or rare Earth recycling facilities. They do not train workers for the green jobs of the future. They do it not reduce our dependence on foreign regimes for vital resources. What they do is starve the government of the revenue we need to make smart strategic investments in America's future.

137 Instead of supporting clean energy innovation and domestic supply chain resilience,
138 Republicans are fighting to extend and expand tax breaks for the wealthiest Americans at the
139 expense of investments in climate jobs and national security.

140 I call on my colleagues across the aisle to abandon this reckless agenda of tax breaks for
141 billionaires and instead support investments in a strong, secure and just clean energy future. The
142 American people deserve leadership that puts the long-term strength of our economy and planet
143 above short-term political gains. We must continue to invest in our domestic mineral supply chain,
144 support innovation and equity and reject the failed tax policies that undermine our progress. Our
145 national security, our climate and our prosperity depend upon it.

146 I yield back.

147 [The prepared statement of Ms. Clarke follows:]

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149 ***** COMMITTEE INSERT *****

150 Mr. Palmer. Thank you. The chair now recognizes the vice chairman of the committee,
151 Mr. Balderson, for 5 minutes for an opening statement.

152 Mr. Balderson. Thank you, Mr. Chairman. And my opening statement is on behalf of
153 chairman Guthrie.

154 Chairman Palmer, thank you for holding this hearing on critical minerals. This is an important
155 opportunity to discuss a path forward to end our over reliance on foreign adversaries for critical
156 minerals, including the ways we can create comprehensive and resilient domestic supply chains for
157 critical minerals.

158 The U.S. imports at least half of its supply for 41 out of 50 critical minerals on the U.S.
159 Geological Survey's 2022 critical mineral list and nearly a quarter of those 50 minerals are entirely
160 imported.

161 The U.S. reliance on foreign nations for critical minerals, mainly China, is not a new issue. And
162 the committee held hearings on critical minerals last Congress. However, given recent events by the
163 Chinese Communist Party, CCP government, this dire situation continues to escalate. Specifically, in
164 August and October 2023, the People's Republic of China began restricting the export of graphite,
165 gallium and germanium to the U.S. And in July 2024 announced a State-run database to ensure that
166 extraction, export and use of all rare Earth resources are strictly controlled by China.

167 Most recently in December 2024, the PRC banned exports of three rare elements, antimony,
168 gallium and germanium to the U.S. Then as recently as February of this year, the CCP restricted the
169 export of five additional critical minerals, including tungsten, which is used in artillery shells and
170 armor plating and indium which is used in phones, televisions and semiconductors.

171 Just last month, the PRC put seven more rare Earth elements that are virtual to the American
172 economy and national security on the export control list, including samarium. Samarium which plays

an essential role in nuclear reactors. These export controls and bans are significant, especially given that China has a monopoly on critical mineral processing and refining particular for rare Earth minerals. Specifically China refines up to 90 percent of world's supply of rare Earth elements and other critical minerals including graphite, lithium, cobalt and copper.

Additionally, the heavy rare Earth elements on the PRC's export control list are only refined in China. China's monopolization of critical mineral supply chains, combined with the increasing number of restrictions they have placed on critical mineral exports will have a significant effect on our national economic energy security.

If we want to assure our national security, energy dominance and the U.S. as a leader in technology innovation such as AI, we must prioritize our critical mineral supply chains. Because of these developments it is essential that we decouple from China and create resilient and robust critical mineral supply chains that are separate from foreign adversaries.

One pathway towards this is to develop domestic capabilities across all elements of our supply chain. The volatile nature of geopolitics makes our over reliance on other countries, even friendlier ones, an unsustainable strategy. This is why we need to shift our focus on domestic mining and midstream process.

While the U.S. used to have more robust critical mineral supply chain, over time the American critical minerals industry has become unappealing to many investors due to burdensome regulations, as well as financial and political uncertainty. It's time to address these issues and break free from China's strong hold.

President Trump has already signed executive orders to boost American critical mineral supply chains to remove bottlenecks and relieve unnecessary red tape to operationalize critical

195 mineral companies. Now it is Congress' turn to step in and help identify main challenges and
196 opportunities to strengthen America's critical minerals supply chains.

197 I want to thank the witnesses for being here today and I look forward to your testimony. I
198 also want to thank the subcommittee chairman, Mr. Palmer, for his interest and leadership on this
199 important issue.

200 I yield back.

201 [The prepared statement of Mr. Balderson follows:]

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203 ***** COMMITTEE INSERT *****

204 Mr. Palmer. Thank you. The chair now recognizes the gentlelady from Colorado, Ms.
205 DeGette, for 5 minutes for an opening statement.

206 Ms. DeGette. Thank you so much, Mr. Chairman. I'm here sort as the Democrats' utility plier
207 this morning, filling in for Mr. Pallone.

208 All of us agree that securing our energy future and reducing reliance on China's critical
209 mineral supply chain are urgent. However, my Republican colleagues' legislative priorities lead me to
210 wonder whether they seriously care about this issue or are just using it as yet another talking point.
211 Actions speak louder than words. And unlike our Republican counterparts, Democrats have actually
212 passed legislation to make the investments necessary to build a strong supply chain for critical
213 mineral extraction and processing.

214 The Bipartisan Infrastructure Law and Inflation Reduction Act, passed in the last Congress,
215 invested hundreds of billions of dollars to reshore American manufacturing jobs and build
216 momentum towards durable domestic supply chains. These investments are critical to ensure we are
217 competitive players in booming clean energy industries so we can once and for all end our reliance
218 on China for critical minerals.

219 These investments also supported downstream manufacturers so that the critical minerals
220 extracted and processed in the United States are used to fuel domestic manufacturing and create
221 jobs for American workers. These laws provided the Department of Energy with resources for
222 programs that invest along the entire supply chain while expanding existing programs with a proven
223 track record.

224 DOE's loan programs office is a great example of how Democratic investments are a win-win
225 for Americans. The loan programs' office was set up to invest Federal tax dollars in cutting edge
226 projects that reduce our reliance on imports and create jobs for American workers, while generating

billions of dollars of net profit for taxpayers. And yet, not one Republican on this committee supported either of those laws, despite the laws making investments predominantly in Republican districts. And with the bill that passed this committee last week, the GOP Tax Scam, Republicans are giving up on investing in domestic energy supply chain manufacturing and clean energy, all so they could give giant tax breaks to billionaires who don't need them. That bill will kill jobs, hurt domestic businesses and manufacturers and drive up Americans' energy bills. And now that bill could be on the floor as early as today.

Friends, we were starting to see Democratic investments pay off. The Bipartisan Infrastructure Law, the Inflation Reduction Act and the CHIPS and Science Act were creating hundreds of thousands of jobs across the country in both Democratic and Republican districts. DOE programs created and expanded by these laws are financing first of their kind mineral processing and advanced manufacturing projects across the country.

Meanwhile, other programs such as DOE's Office of Manufacturing and Energy Supply Chains were investing in projects to reshore manufacturing jobs and provide skills training so American workers would be ready to take the jobs that the Democratic investments were creating in their communities. But now all of that's being undone by a reckless and rudderless administration and a compliant Republican Congress. Clearly my friends across the aisle are not serious about solving problems with supply chains. And I look forward to talking to this entire panel today about these challenges and issues.

With that, Mr. Chairman, yield back the balance of my time.

[The prepared statement of Ms. DeGette follows:]

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250 Mr. Palmer. I thank the gentlelady.

251 That concludes member opening statements. The chair would like to remind members that
252 pursuant to the committee rules all members' written opening statements will be made part of the
253 record.

254 We want to thank our witnesses for being here today and taking time to testify before the
255 subcommittee. You will have the opportunity to give an opening statement, followed by a round of
256 questions from members.

257 Our witnesses today are Ms. Abigail Hunter, executive director at SAFE Center for Critical
258 Minerals Strategy. Ms. Katie Sweeney, executive vice president chief operating officer at the
259 National Mining Association. Mr. Alexander Herrgott, president of The Permitting Institute.
260 Mr. Casey Hammond, principal at Capitol Pillar, LLC. And finally Mr. David Howell, director of
261 strategy at the Battery Advocacy Technology Transformation Coalition, otherwise known as The BATT
262 Coalition. We appreciate you being here today and I look forward to hearing from you.

263 You are aware that the committee's holding an oversight hearing and when doing so has the
264 practice of taking testimony under oath. Do any of you have an objection to testifying under oath?

265 Seeing no objection, we'll proceed. The chair advises you that you are entitled to be advised
266 by counsel pursuant to House rules. Do you desire to be advised by counsel during your testimony
267 today?

268 Seeing none, please rise and raise your right hand.

269 Do you promise to tell the truth, the whole truth, and nothing but the truth, so help you God?

270 Seeing the witnesses answered in the affirmative, you are now sworn in and under oath,
271 subject to the penalties set forth in title 18 section 1001 in the United States Code.

272 With that, we will now recognize Ms. Hunter for 5 minutes to give an opening statement.

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275 **TESTIMONY OF ABIGAIL HUNTER, EXECUTIVE DIRECTOR, SAFE CENTER FOR CRITICAL MINERALS**
276 **STRATEGY; KATIE SWEENEY, EXECUTIVE VICE PRESIDENT & CHIEF OPERATING OFFICER, NATIONAL**
277 **MINING ASSOCIATION; ALEXANDER HERRGOTT, PRESIDENT, PERMITTING INSTITUTE; CASEY**
278 **HAMMOND, PRINCIPAL, CAPITOL PILLAR LLC; AND DAVID HOWELL, DIRECTOR OF STRATEGY,**
279 **BATTERY ADVOCACY FOR TECHNOLOGY TRANSFORMATION COALITION (BATT COALITION)**

280
281 **TESTIMONY OF ABIGAIL HUNTER**
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283 Ms. Hunter. Thank you, Chairman Palmer, Ranking Member Clarke, Congresswoman DeGette
284 and members of the subcommittee. My name is Abigail Hunter and I serve as executive director for
285 SAFE Center for Critical Minerals Strategy. Thank you for the opportunity to testify today.

286 SAFE is a nonpartisan, nonprofit. We work with retired military leaders, Fortune 500
287 executives and technical experts to offer actionable recommendations on energy security and
288 economic resilience.

289 Let me start first with why this matters. What enables an AI data center to compute at
290 massive scale. Gallium based semiconductors and rare Earth magnets. What enables trucks to haul
291 more freight with less fuel, advanced aluminum components and nickel-based super alloys for light
292 weighting. What keeps a military drone operational in a contested airspace? A lithium ion battery.
293 Minerals are not just inputs, they are strategic assets. And getting these minerals is just step one.

294 Whether the United States get mineral from our own subsoil, partner countries, the seabed,
295 recycled sources, all of them must be transformed before they can be used in advanced
296 manufacturing. But China realized this early through subsidies, cheap capital, predatory pricing and
297 overseas investments. It built a dominant position in the midstream.

298 Today, China possesses 65 percent of global lithium refining, over 70 percent of
299 battery-grade nickel and cobalt and more than 90 percent of graphite and rare Earth processing.
300 Their grip extends through global facilities run by State-owned entities and proxies, forcing American
301 firms not to compete with the market, but with a foreign government.

302 And Beijing has shown consistently its willingness to use that dominance coercively. In just
303 the past 2 years it has imposed export controls on gallium, germanium, graphite, rare Earths and
304 more, specifically targeting the U.S. defense and technology sectors. This is not market competition,
305 it is strategic leverage.

306 Beijing understands that controlling processing means controlling the pace, price and
307 availability of next generation manufacturing.

308 Now when we talk about processing, it's not just one step, it's dozens. Different feed stocks
309 must be crushed, milled, separated, refined and in many cases chemically converted to achieve the
310 purity specification and form required for manufacturing.

311 That's why policy cannot stop at extraction. It veils the technical aspects of processing, as
312 well as the opportunities that alternatives and recycling present.

313 Second, the economics matter. Some minerals like zinc are primary products. But others
314 like germanium and antimony are byproducts, only recovered when we refine larger metals.
315 Byproducts economics rarely justify investments alone. So if we don't have midstream capacity for
316 zinc, we lose a source of access germanium antimony.

317 Third, market maturity varies. While metals like aluminum trade on open exchanges,
318 emerging and obscure minerals don't. They often lack transparent price discovery and are far more
319 susceptible to manipulation. The effectiveness of tariffs, price supports and stockpiling strategies will
320 vary depending on the market maturity and capacity. One size fits all won't work.

321 While processing varies by mineral, some barriers are shared. First, no processing projects
322 survives without buyers. If there is no U.S. demand, producers are either forced to sell to China or
323 compete with Chinese suppliers abroad, often at a disadvantage.

324 Second, costs are a major barrier. U.S. projects face higher capital costs from equipment and
325 construction and frequent costs overruns, especially first of a kind projects, as well as regulatory
326 compliance and expensive inputs like energy driving up operating costs. We can't compete with
327 China's subsidized model without derisking the investment.

328 Finally, policy must match market reality. If restrictions like tariffs or sourcing rules supply
329 outpace available supply, we risk undercutting U.S. manufacturing rather than strengthening it.

330 The U.S. cannot secure its mineral supply chains without fixing the processing bottleneck.
331 This is where the strategic risk, economic barriers and national security converge. But it's also where
332 smart, well-sequenced policy can have the greatest impact.

333 To meet this moment, we must anchor minerals policy in midstream chokepoint realities
334 without processing domestic upstream extraction and downstream manufacturing will still rely on an
335 adversary.

336 Tailor strategic strategies by materials, accounting for key differences and processing
337 technologies, market structures, qualification requirements, as well as opportunities and alternatives
338 in recycling.

339 Align trade, sourcing and incentivize policies with infrastructure and commercial readiness, so
340 as not to outpace marketable viability.

341 Make U.S. processors and recyclers competitive, with financial tools that lower the capital,
342 attract, investment and mitigate regulatory and inquest costs disadvantages compared to China.

343 And collaborate with allies to source interim feed stocks non Chinese capacity and create
344 resilient rules-based trade networks capable of resisting coercive market manipulation.

345 SAFE thanks the subcommittee's leadership in highlighting these issues and stands ready to
346 support in your efforts to strengthen American mineral security. Thank you.

347 [The prepared statement of Ms. Hunter follows:]

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349 ***** COMMITTEE INSERT *****

350 Mr. Palmer. The chair now recognizes Ms. Sweeney for 5 minutes for her testimony.

351
352 **TESTIMONY OF KATIE SWEENEY**

353
354 Ms. Sweeney. Good morning, chair Palmer, Ranking Member Clarke, members of the
355 subcommittee. Thank you for the opportunity to discuss one of most pressing issues we face as a
356 Nation, how we secure our domestic minerals supply chains.

357 The complexity of the issue is extraordinary, but the urgency to act is unprecedented. It is not
358 an overstatement that secure mineral supply chains will help determine world order in the future.
359 Our economic and national security and the ability to innovate are absolutely reliant on access to
360 minerals, both the ability to get them out of the ground and to process them into final products.

361 Given the committee's jurisdiction, my testimony primarily focuses on our lack of processing
362 capabilities. And for simplification, I use the word processing as shorthand for any of the steps that
363 come after getting the ore out of the ground, such as smelting and refining.

364 Importantly, extraction and processing must scale together to create a secure mineral supply
365 chain simply producing more ore that must be exported to China or other countries for processing or
366 building more processing capacity without the domestic ore to feed it, solve little. Fortunately, the
367 right policies can address both of these potential points of failure.

368 The world faces unprecedented mineral demand growth. And China's long-term global
369 mineral strategy includes billions of investments in projects across the globe that have enabled the
370 country to exert its mineral dominance.

China controls roughly 85 percent of the mine to metal processing capacity, over 73 percent of the world's cobalt, 59 percent of lithium, 68 percent of nickel, 85 percent of rare Earths, 90 percent of graphite and nearly all of the germanium and tungsten.

Copper is following the same trend. In 2024, China processed approximately 44 percent of the world's total copper, compared to the U.S.'s three percent. And China's not the only foreign adversary exerting such control, Russia and allied countries dominate the uranium supply chain.

How did we go from one of the world's leading producers in the post World War II era to the over reliance on foreign sources? A major reason complacency. We've woken up periodically and rattled our sabers when China's flexed its muscle over rare Earths or other minerals, but then accepted short-term solutions or called for further studies.

Now that there is widespread and bipartisan acknowledgment of the undeniable scope of the problem. We can act decisively to institute solutions. We can successfully derisk and decouple our mineral supply chains from foreign adversaries. We have significant advantages in the United States. A vast mineral endowment, skilled workforce, world leading safety labor and environmental standards, existing energy and transportation infrastructure and renewed administration and congressional focus.

Solutions should include Federal investments and incentives to accelerate U.S. efforts to break free of China's hold on the mineral supply chain, such as acceleration of private and public capital investments and domestic mineral production projects, tax credits, additional use of Defense Production Act funds, leveraging of Export-Import Bank programs, preferred loans, incentives for domestic sales and price support for domestic producers.

Other needed solutions, permitting reform to reduce bureaucratic and judicial delays, research and development investments to improve recovery rates for mining, mineral processing,

394 recycling and from unconventional sources such as tailings or coal waste. Friend-shoring, while the
395 U.S. rebuilds capacity and when necessary to supplement U.S. capacity. Facilitation of workforce
396 development through educational grant programs, to support mining and trade schools and training.

397 Our Nation's future as a global leader depends on secure mineral supply chains. The need for
398 these minerals, process materials and the end use product is not going away. It is clearly not a
399 question of if, but where and where the where matters.

400 Producing minerals here at home as opposed to countries such as China ensure that these
401 activities will be conducted in accordance with world leading environmental labor and safety
402 regulations while simultaneously creating vast economic benefits.

403 Through misguided land management, regulatory and tax policy, we incentivize the offshoring
404 of these critical supply chains. And recognizing the grave vulnerability we created, we have moved
405 with alarming complacency to confront it. We now have a unique and urgent opportunity to turn the
406 tide, the National Mining Association appreciates the committee's prioritization of this issues and is
407 eager to help craft solutions. Thank you.

408 [The prepared statement of Ms. Sweeney follows:]

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410 ***** COMMITTEE INSERT *****

411 Mr. Palmer. The chair now recognizes Mr. Herrgott for 5 minutes for his opening statement.

412
413 **TESTIMONY OF ALEXANDER HERRGOTT**
414

415 Mr. Herrgott. Chairman Palmer, Ranking Member Clarke, thank you for the opportunity to
416 testify.

417 As president of The Permitting Institute, it should be no surprise that I'll be talking about
418 permitting today. A nonpartisan, prodevelopment trade association founded in 2021. Our mission is
419 urgent and unapologetically practical. Every month a permitting delay increases projects costs,
420 erodes investor confidence and strengthens foreign control over sectors vital to American industrial
421 leadership.

422 Sectors depend on secure integrated mining processing and refining supply chains have by
423 failed by Congress for more than 20 years. Even under ambitious World War II style industrial
424 realignment, I need to be clear, we have already lost. Building a domestic supply chain will take at
425 least 20 years. It is not realistic for us to do that. The uncomfortable truth, our chance to compete
426 with China on critical mineral processing closed in the 1990s. Our viable goal now is simply to remain
427 economically relevant in a race that we are far behind in.

428 TPI was founded not merely to critique broken systems, but to actively collaborate with
429 developers, Federal and State agencies, Congress and communities to deliver real permitting reform.
430 Our members represent billions in investment across energy, pipelines, transmission, mining,
431 transportation, include practitioners who authored the largest and most impactful permitting laws
432 we have in this country, executed them and navigated them through the White House.

433 After 15 years in the U.S. Senate, as associate director of White House Counsel of
434 Environmental Quality and the first executive director of the Federal Permitting Council, which
435 pushed through the largest wind and solar facilities and mining facilities in the country, I founded TPI
436 to prove a core principle. We can deliver a legally sound project approvals or denials within a year
437 without compromising environmental cultural or historic protections.

438 The idea that faster means weaker environmental reviews is absolutely false. Our
439 cornerstone environmental laws on average of the 63 that govern infrastructure were written
440 40 years before the creation of the internet. The Green New Deal, Waxman-Markey,
441 McCain-Lieberman, The Clean Power Plan, even going back to the Inconvenient Truth, all of those
442 climate plans were modeled after Denmark, Norway and Germany. Those countries, simultaneously
443 to changing their clean energy ambitions, also have permitting regimes that permit dirty mines, oil
444 and gas facilities and drilling within 6 months.

445 In 10,000 pages of The Clean Power Plan, the Green New Deal, IRA, all of those climate bills,
446 not one mention of permitting or critical minerals in any of those bills. It is frustrating to listen to
447 discussions about IRA and 45Z and money and commitment. And the reality is is that moving to an
448 entirely different sector, without having the industrial supply to allow for that to be built, is
449 nonsense. We have put ourselves in an untenable position where we put ourselves entirely
450 dependent on China.

451 In 2001, China produced less than 30 percent of the refined rare Earth elements. It only took
452 them 10 years to command more than 80 percent of the rare Earth processing taking over aspects of
453 Indonesia and Africa that we will never get back. This dominance is deliberate.

454 While we were fighting over coal, versus natural gas, versus wind, versus solar and during the
455 fracking revolution, China made their dominance a deliberate geopolitical exercise. It made mineral

processing a chokepoint for American economic security ambitions. And for someone that has been to China and hard rock mined multiple occasions, which many of Congress actually haven't, our permitting gridlock is now a national vulnerability that China exploits as they laugh at us as we debate about whether or not funding an IRA or whether or not actions in various bills speed up permitting actually made a difference.

The biggest misconception in critical minerals discussions is that mining is the hardest the part. It's not. The chokepoint is processing and refining. Consider graphite wants to outlast a capable of supply in the entire U.S. graphite demand while China floods global markets with synthetic graphite we move too slowly.

Unforced and of immense proportions. Similarly, South 32 Hermosa could be America's sole significant source of battery drain manganese technology, vital for technology and defense, yet has been dragged along and could be sped up and permitted in operation later this year, yet faces unnecessary hurdles with agencies that are not coordinated. These are things that are easily fixable, but can't get out of our own way.

And then I'd take us to NewRange, the nickel copper project in Minnesota, representing of the largest copper nickel deposits in the United States. It's faced years of delay after EPA abruptly reversed its progress, allowing China additional time to secure resources in places like Mozambique and South Sulawesi, Indonesia.

Each project has immense potential that remains hampered by litigation and bureaucratic efficiencies, symptoms of a permitting system needing modernization, but facing the entrenched political ideologies that could somehow opening up bedrock environmental statutes means that we are going to deliberately impact communities, whether it be an environmental justice community or whether it be my friends in the Tribal communities in Arizona and the west.

479 The reality is is that we're going to need to build this stuff. There is always a balance between
480 human activity and the natural environment. And we either stop using iPhones, we stop using
481 elements that we absolutely need or we fix the problem.

482 And one last thing is --

483 Mr. Palmer. The gentleman's time has expired.

484 Mr. Herrgott. Okay.

485 [The prepared statement of Mr. Herrgott follows:]

486

487 ***** COMMITTEE INSERT *****

488 Mr. Palmer. We can cover that in Q&A.

489 The chair now recognizes Mr. Hammond for 5 minutes for his opening statement.

490

491 **TESTIMONY OF CASEY HAMMOND**

492

493 Mr. Hammond. Mr. Chairman, members of the committee, thank you for the opportunity to
494 testify. My name is Casey Hammond. I am a former staffer from the Committee on Natural
495 Resources. And during President Trump's first term, I worked at the Department of the Interior. In
496 that role, I oversaw the Bureau of Land Management which is responsible for public lands, including
497 mining and mineral development.

498 Since leaving the administration, I'm helping others navigate the Federal permitting process.
499 When he was my boss, former Interior Secretary Ryan Zinke developed a graphic to demonstrate a
500 few reasons why fixing our mineral dependence must be a priority.

501 The attachments for my testimony demonstrates the different pieces of equipment carried by
502 a Navy SEAL, the different minerals needed for the equipment and more importantly how dependent
503 we are on foreign sources, notably China, for those minerals. The graphic highlights that we are
504 50 percent or more dependent on foreign sources for at least 23 minerals carried by a Navy SEAL.
505 Now imagine how those graphics might look for jets, missiles, satellites and even simple rounds of
506 ammunition.

507 As a how staffer, I'd hoped that the Federal permitting process was administered by impartial
508 civil servants diligently and fairly applying the rules, immune to the political pressure from
509 Washington. However, I learned that significant decisions rarely occurred without the direct
510 involvement of political appointees.

511 I recall being very frustrated early in the time at Interior to find out after the fact that a
512 project had frantic proponents waiting for our review. But those who knew of the project and its
513 urgency withheld such information from those of us who might act. Fortunately, I worked for
514 secretaries who installed strict time limits that they personally tracked and such hide-the-ball game
515 playing was virtually eliminated.

516 Unfortunately, this is not always the case. About a year ago, I became aware of a critical
517 mineral project that had been waiting 3 years for an environmental assessment to conduct
518 exploration. For context, when I was at Interior, our internal rule mandated that we must complete
519 an EA in 90 days.

520 Exploration is simply an early investigation with minimal intrusion to the environment. How
521 do you convince a company to invest hundreds of millions of dollars to develop a mine when it takes
522 3 years for permission to drill small holes from the back of a pickup truck.

523 To address our critical mineral supply challenges, we must instill confidence in the mining
524 community. Project proponents should be assured that if they follow the law, they will be fairly
525 considered and will receive an unbiased and timely decision.

526 The EPA with its expertise in water and air analysis is a cooperating agency when it comes to
527 permitting mines. However, a solitary EPA analyst decides to interject themselves into a project after
528 the NEPA comment period, they can pollute the administrative record and deter project proponents
529 from moving forward.

530 This could apply to the Fish and Wildlife Service, actions taken by historic preservation officers
531 and others putting projects at risk while unilateral actions of those without accountability. Congress
532 must direct that all requisite agency reviews are done in parallel.

533 Addressing mineral dependence also involves the judiciary. A new mine could be fully
534 operational, employing hundreds of people, but then the district court judge rules that the decision
535 to approve the mine was arbitrary and capricious, shutting down the mine for months or years. The
536 appropriate role and scope of judicial review must be addressed.

537 We must also address domestic minerals processing. Consider copper, currently there are
538 only three primary smelters in the U.S., but they aren't always operating. That means incredibly if
539 you opened a copper mine tomorrow, it is likely that you would plan to send your product to China
540 for processing because they have capacity and it is less expensive than doing it here. In that case, it
541 doesn't matter how quickly you permit a mine, you're still sending the mineral to a potential
542 adversary.

543 I'm encouraged by the swift action take by the President thus far. Secretary of the Interior
544 Burgum responded to the President's directives, blazing a new path to decrease review times for
545 environmental assessments from an average of over a year down to just 28 days.

546 I also spoke with career officials within the agency that are now welcoming mining projects in
547 their jurisdictions. They want this work and that attitude matters. It makes a distinct impression on
548 potential developers.

549 I want to offer a few suggestions to this Congress. First, narrow the scope of NEPA reviews,
550 lay out clear certain requirements for project applicants, encourage investment through a motivated,
551 responsive and efficient loan program office at DOE. Create a mobile and responsive agency
552 workforce and create an environment with ability.

553 We have an opportunity to fundamentally change the way we engage with the mining
554 industry and generate domestic prosperity.

555 Thank you, Mr. Chairman. I'm happy to take any questions the committee may have.

556 [The prepared statement of Mr. Hammond follows:]

557

558 ***** COMMITTEE INSERT *****

559 Mr. Palmer. Thank you.

560 The chair recognizes Mr. Howell for 5 minutes for his opening statement.

561

562 **TESTIMONY OF DAVID HOWELL**

563

564 Mr. Howell. Chairman Palmer, Ranking Member Clarke, and distinguished members of the
565 subcommittee. Thank you for this opportunity to provide an update on The BATT Coalition's efforts
566 to establish and secure the domestic upstream manufacturing supply chain for lithium-based battery
567 materials.

568 I'm Dave Howell. I'm the strategy director.

569 Mr. Palmer. Mr. Howell, would you pull your microphone closer, please?

570 Mr. Howell. Yes, sir.

571 Mr. Palmer. Thank you.

572 Mr. Howell. I'm Dave Howell. I am the strategy director for The BATT Coalition. Our 15
573 members provide a collective voice of the battery upstream supply chain and extraction synthesis
574 and processing to produce battery grade and critical materials. The BATT Coalition supports
575 implementation of a comprehensive legislative and Federal agency policy strategy that will maximize
576 the market incentives and trade protection necessary to grow this critical industry in the U.S. and
577 promote long-term resiliency.

578 The domestic high-capacity battery supply chain is at a tipping point. Battery demand in the
579 U.S. is expected to grow in the coming years. High-capacity batteries, like lithium-based batteries are
580 critical for defense systems like drones, portable power, personal wearable batteries and almost
581 every major weapon system.

In commercial applications like electric vehicles, grid storage and consumer electronics, these markets all utilize many of the same material supply chains and typically only differ in cell design and format, which is why these markets are inherently interconnected. This is a critical area for U.S. energy dominance and innovation, as well as presents an urgent national security imperative to establish a strong supply chain, free of Chinese influence.

The main supply chain concerns exist in the upstream materials market, where China maintains an over 70 percent global marketshare of almost all battery materials from refined precursors to finished products. And in certain cases, China controls well above 90 percent of the global market for some critical lithium battery materials. Chinese state backed firms continue to build infrastructure for current and future battery materials demand.

It is important to point out that battery materials and processing can represent over 70 percent of the value of lithium battery manufacturing, making the upstream portion of the supply chain critical to our domestic economy in supporting manufacturing jobs.

Policy actions are vital to building and protecting domestic upstream battery material supply chains. BATT members encourage Congress to pursue policy remedies such as the recently introduced Bipartisan Critical Minerals and Manufacturing Security Act, CMMSA, by Dr. Raul Ruiz from California and Congressman Gabe Evans from Colorado. It represents an important first step in establishing favorable tax policies to this critical domestic industry.

Specifically, CMMSA increases IRA 45X advanced manufacturing production tax credit for battery electrode materials production to 25 percent of production cost. And it also includes the cost of the raw materials. It includes foreign entity of concern restrictions to prohibit FEOCs from accessing U.S. Government tax credits. It adds North American free trade agreement material sourcing requirements due to the eligibility rules and expands electrode active material definition to

605 include precursor materials, binders and solid state electrolytes. That also strongly encourages
606 action and in additional measures that Congress continue to support full funding and timely
607 execution of the Department of Energy's battery materials and processing manufacturing program,
608 funded through section 40207 of the Infrastructure Investment and Jobs Act.

609 To support competitive cost share grants to establish domestic manufacturing of batteries
610 and refining and processing of battery materials. That Congress continues to support funding and
611 timely execution of the Department of Energy's loan program and that the DOE loan program
612 prioritized applications to support critical materials production.

613 And that Congress supports Federal agency funding to advance innovative solutions to
614 support the upstream material supply chain.

615 In closing, we appreciate your leadership and consideration of these vital Federal initiatives.
616 The coalition stands to be a resource on these critical material matters. On behalf of The BATT
617 Coalition, I appreciate the opportunity to provide testimony before you today. Thank you and I look
618 forward to your questions.

619 [The prepared statement of Mr. Howell follows:]

620
621 ***** COMMITTEE INSERT *****

622 Mr. Palmer. I thank all of the witnesses for their testimony. We will now move to
623 questioning.

624 The chair recognizes the gentleman from Ohio, Mr. Balderson, the vice chairman of the
625 subcommittee for 5 minutes.

626 Mr. Balderson. Thank you, Mr. Chairman. I thank you all again for being here.

627 My first two questions are -- my first question is directed for Mr. Herrgott and Ms. Sweeney.
628 The U.S. has the second longest timeline for a mine to be approved. And we have heard anecdotes
629 of projects waiting decades for approval to break spray round or begin operations. Why is it that
630 approvals of projects in the U.S., whether it be a mine or the processing, refining or recycling facility
631 for critical minerals takes so long in the U.S.?

632 Mr. Herrgott, I'll let Ms. Sweeney go first, please. Ladies first.

633 Ms. Sweeney. Thank you so much. One of the main reasons is lack of coordination amongst
634 the various agencies that are involved in the permitting process. Most mining projects will require a
635 variety of permits. We've had member companies that have had mines that require over 90 permits.
636 So there's a lot of coordination. I think another problem is we have the statute of limitations for
637 NEPA is 6 years. It's way too long. The litigation component adds decades or can add decades to the
638 permitting process.

639 Mr. Balderson. Thank you. Mr. Herrgott.

640 Mr. Herrgott. Too many decisionmakers spread across too many parts of the country that are
641 not equipped to deal with the modern technological advances and projects that we're dealing with
642 today.

643 The bottom line is that projects must -- many of the laws that govern these projects
644 are -- create obstacles that then create litigation footholds for anyone that opposes the project to

645 use rhetorical legal process to dispute the inherency of whether they like the project or not. You
646 should not be able to use the law to stop a project that you otherwise disagree with on the merits.
647 On balance, 80 percent of the projects that are sued in this country end up winning in court, but they
648 are abandoned because they are exsanguinated from capital.

649 Anyone that is throwing capital in to build a pipeline, a mine, or any type of energy generation
650 has got to be crazy at this point in the country. We do not reward that. Meanwhile, the rest of the
651 world is building things ten times faster than us, while we allow for projects to languish in a debate.

652 The other reality is if when I walked into the Department of the Interior under the last
653 administration and talked to my good friend, Tracy Stone-Manning and Secretary Haaland, and then I
654 asked how many environmental impact statements do you have moving through the Department of
655 the Interior, whether it be BLM or BOEM, it took 4 weeks for them to come back with an answer and
656 even that was inaccurate.

657 We have no transparency in this black box of a system. We are using legacy paper-based
658 systems to deal with some of the most complicated projects the world has ever seen. The Keystone
659 Pipeline was \$2.7 billion. The average project size now is about \$6 or \$7 billion and we are still using
660 a calculator to deal with things that we should be using AI and technology for. I could go on and on,
661 but I don't want to waste any more of your time.

662 Mr. Balderson. Well, thank you, you answered part of my follow-up question.

663 And Ms. Sweeney I'll also let you answer my follow up. How does this compare to other
664 developed nations with similar labor and environmental standards?

665 Ms. Sweeney. It is not a good look for the United States when it comes to comparing to other
666 major mining countries with similar standards. Australia and Canada, for example, do the permitting
667 in at least half the time that the U.S. does.

668 Mr. Balderson. Thank you. Mr. Herrgott, does the current complicated and burdensome
669 permitting process and wide scope of judicial review for critical mineral production, processing or
670 refining make it difficult for smaller companies to also thrive in the U.S.?

671 Mr. Herrgott. Absolutely, absolutely. In fact, the abandonment rate for a small, mid-cap
672 company to invest and explore on a mining facility you've already spent close to \$200 million before
673 you even submit an application to the Federal Government just on technological feasibility. The only
674 people that are going to be able to fund that are sovereign wealth funds or people who like to lose
675 money.

676 I mean, at this point, there has been so much cast aside on the regulatory uncertainty on
677 building anything in this country, let alone the fact that most of what we fight about is how we move
678 and generate electrons. When it comes to critical minerals, we talk about how we have lost the war
679 with China, it is because we have failed to realize and connect the dots that 90 percent of the
680 materials in this room are from China, are from China.

681 We have not -- and I had this debate with Mr. Grijalva, the late Mr. Grijalva, about the fact
682 that he would malign and demagogue the mines that were being built in the United States, but at the
683 same time failed to appreciate that if China yanked the cord, Congress would cease to operate.

684 Mr. Balderson. Thank you very much.

685 Mr. Chairman, I yield back.

686 Mr. Palmer. In your mentioning of the late Mr. Grijalva -- I should have done at the very
687 beginning -- I just learned this morning that my friend, Gerry Connolly, passed last night. And I want
688 to extend condolences to Mr. Connolly's family and to my Democratic colleagues and to many of my
689 Republican colleagues.

690 Gerry was a -- genuinely a friend. He was one of my favorite people to work with. We rarely
691 agreed on anything and he would absolutely destroy your arguments, but he didn't destroy the
692 people. And we're going miss him.

693 The chair recognizes the ranking member of the subcommittee, the gentlelady from New
694 York, Ms. Clarke, for 5 minutes for her questions.

695 Ms. Clarke. Thank you, Mr. Chairman. And likewise, Gerry indeed was a very special
696 colleague with an a ability to debate and to get his point across without being mean spirited so we
697 will dearly miss him. We hold his family in our prayers.

698 Critical minerals are essential --

699 Mr. Palmer. Would you start the clock back at 5 minutes? I don't want to count her
700 comments on Mr. Connolly as part of her --

701 The gentlelady is recognized.

702 Ms. Clarke. Thank you, Mr. Chairman.

703 Critical minerals are essential to everything from cell phones and solar panels to the weapons
704 and kit our military uses to protect our national security. That is why our reliance on imported critical
705 minerals is so concerning.

706 China dominates the global supply chain for critical minerals critical mineral processing.
707 Relying on China for critical minerals undermines our national security and puts us at a competitive
708 disadvantage. This is one reason why Democrats made comprehensive investments to bolster the
709 domestic supply chain for critical minerals through the Bipartisan Infrastructure Law and Inflation
710 Reduction Act.

711 Mr. Howell, in your testimony you say that there cannot be an industrial base for defense
712 critical systems without a robust industrial base for commercial battery materials. How are the
713 defense and commercial supply chains for critical minerals interconnect as stated?

714 Mr. Howell. Thank you, Congresswoman. The Department of Defense and DOE commercial
715 batteries are essentially same, particularly for critical materials and components of those batteries
716 and lithium-based batteries particularly. So the cathodes, it's typically the same. It's either a
717 combination of a nickel, cobalt, aluminum type cathode or manganese or on the anode side, it's
718 graphite.

719 So both the commercial applications EVs, stationary storage, consumer electronics and
720 defense application needs these high-capacity batteries so they are definitely interconnected.

721 Ms. Clarke. Very well, thank you. And it is clear that these challenges aren't going to solve
722 themselves. When Democrats held the majority, we acted to reshore manufacturing and invested
723 domestic supply chains for critical minerals.

724 Now that Republicans are in charge, it seems like they are more interested in canceling critical
725 mineral investments to pay for billionaire tax cuts than building on the investments in the
726 American -- in America that Democrats made over the last 4 years.

727 Ms. Sweeney, a Federal -- are Federal investments and critical mineral processors and other
728 manufacturing that is downstream from critical mining projects a necessary part of building a robust
729 and sustainable critical mineral supply chain?

730 Ms. Sweeney. I -- one of the recommendations that we have is to look at a variety of Federal
731 investments to help support our getting away from China as our main source of critical minerals.

732 Ms. Clarke. Very well. We can serve as a catalyst for sure.

733 Ms. Hunter, what would happen to critical mineral projects that are just getting started if the
734 Federal Government abruptly pulled back from BIL and IRA investments in domestic critical mineral
735 extraction and processing?

736 Ms. Hunter. Thank you for the question. In my written testimony I talk about the importance
737 of leveraging demand drivers so that we can source alternative sources of supply and encourage
738 alternative sources of supply to come online. Unfortunately today, the market in most cases is that
739 equilibrium for many of these minerals, but in some cases, it's actually at over capacity.

740 So we do have to center ourselves around new demand from robotics, AI, from a clean energy
741 technologies to encourage manufacturers to reorient these supply chains.

742 I'm hopeful with the executive branch, with President Trump's leadership on these issues, the
743 prioritization that we'll see this come together. Critical minerals policies demands certainly. And
744 given its a bipartisan issue, I'm optimistic that we'll get there.

745 Ms. Clarke. Absolutely, hope springs eternal.

746 We cannot address our dependence on China for critical minerals and national security area
747 without building a robust supply chain supporting our commercial needs. That means maintaining
748 critical investment, including energy, vehicles, chips and that many other products made with critical
749 minerals that Americans use every day.

750 Republicans say that they want to end our reliance on China for critical minerals and support
751 American workers. But they have rejected and attacked every single policy aimed at accomplishing
752 that goal. Democrats fought to end interdependency on China for critical minerals and support
753 American workers when we controlled the Congress. We will keep fighting to protect investments
754 and American workers, domestic manufacturing and clean energy.

755 With that, Mr. Chairman, I yield back.

756 Mr. Palmer. The chair now recognizes the gentleman from Florida, Dr. Dunn, for his questions
757 for 5 minutes.

758 Mr. Dunn. Thank you very much, Mr. Chairman.

759 You know, to ensure the U.S. has a robust supply of critical minerals, private entities and the
760 government have to navigate many market complexities and that includes the upstream extraction,
761 midstream processing and downstream manufacturing.

762 If we can't compete with China on this and they are doing all these price setting, export
763 controls and whatnot, the U.S. is simply not going to have the industry or the economy needed to
764 produce these critical minerals. So we have to create an immediate need for every level of that
765 supply chain.

766 For example, in order to have reliable minerals, we need to have qualifications and purity
767 standards, which we don't seem to have set up right now.

768 Florida State University is in my district. It is home to the national magnetic field laboratory,
769 the largest most powerful magnet lab in the world. I'm proud of that. The lab creates about
770 \$700 million a year in U.S. economic output. And these high magnetic fields are leading to
771 discoveries in complex materials.

772 The researchers are working to develop U.S. based rare Earth supplies in Florida. FSU and
773 industry partners are currently working new ways to remove we think over \$30 billion of rare Earths
774 in minerals that are in Florida's phosphogypsum stack, what they call gyp stacks, using the old
775 phosphate mines.

776 This would create a U.S. supply for critical minerals needed to unleash American technologies
777 energy needs and reduce our dependence on China.

778 What we discovered in Florida is that these gyp stacks have enormous reserves of rare Earths
779 in them. And if we could separate them, we think we have decades and decades of supply. It's
780 alarming that the United States must rely on China to require of the 50 most important minerals, rare
781 Earth minerals, that we work with.

782 Something that hasn't yet been mentioned is that 27 of those 50 critical minerals can be
783 found in the State of Florida.

784 RPTR KRAMER

785 EDTR HOFSTAD

786 [11:00 a.m.]

787 Mr. Dunn. Mr. Chair, I'd like to submit for the record a report from the FSU National Mag Lab,
788 and it's entitled "Florida's Potential as a Production Center for Rare Earths, Critical Minerals, and
789 Industrial Byproducts."

790 Mr. Palmer. Without objection, so ordered.

791 [The information follows:]

792

793 ***** COMMITTEE INSERT *****

794 Mr. Dunn. Thank you so much.

795 Ms. Hunter, you very clearly laid out America's market risks and the need for secure, qualified
796 end products. You noted that, to justify execution, high-risk firms typically will require market pricing
797 and strong demand signals over time.

798 Given these factors, how would you suggest the U.S. Government expand its commercial base
799 for these critical materials and execute a deterrence strategy against China?

800 Ms. Hunter. First, I want to recognize that different types of American ingenuity coming out
801 of the National Labs, universities to find alternative pathways, substitutes, different processes, even
802 from biology, is very critical for us to explore as we decrease dependence on adversaries for these
803 sources.

804 In terms of how the U.S. can help both creating more alternative sources of supply at home
805 but then contending with these market manipulations that you laid out, Dr. Dunn, Congressman, I
806 think we have to take kind of a two-pronged approach: first, dealing with the competitive
807 disadvantages U.S. processors face, the many different costs and CapEx and OpEx that are higher in
808 the United States compared to different parts of the world that I outlined in my written testimony;
809 additionally, looking at partnership with allies so that we can make sure there's no circumvention of
810 U.S. unilateral policies, like tariff sourcing provisions, through third-party markets so that our
811 producers can compete on a level playing field.

812 These will be critical to ensuring American competitiveness.

813 Mr. Dunn. Thank you for that.

814 Ms. Hammond, China uses predatory tactics to block the U.S.'s ability to develop
815 commercially and globally competitive domestic mining and production. We're suffering the
816 consequences of decades of that and underinvestment, frankly, on our own part.

817 Does China's mineral dumping intentionally harm the development of U.S. industries? And, if
818 so, what actions should we be taking? And is this a straightforward countervailing duties and
819 anti-dumping case?

820 Ms. Hammond -- I'm sorry. Mr. Hammond.

821 Mr. Hammond. Oh. Thank you.

822 Well, that's one of the many challenges we face, right? How are we going to compete with
823 China?

824 And my view, the strongest case we have is making it more attractive to develop here. We
825 have to create an environment where mining companies feel that this is the best place for the
826 investment.

827 Alex said earlier -- used the word "crazy." "You'd have to be crazy to develop here." And I've
828 actually had a mine owner tell me that exactly, when I asked him. I was like, "You've to be crazy to
829 be doing this here." And he said, "Well, in some other places, it's worse. But the minerals are here,
830 so we're gonna try here." This was after he'd been locked up in court for a while.

831 But, in my view, yeah, that's our number-one -- has to be our number-one priority, is making
832 this an attractive place to invest.

833 Mr. Dunn. Thank you very much.

834 My time has elapsed. Thank you very much, Mr. Chair. I yield back.

835 Mr. Palmer. I thank the gentleman.

836 The chair now recognizes the gentlelady from Colorado, Ms. DeGette, for 5 minutes for her
837 questions.

838 Ms. DeGette. Thank you so much, Mr. Chairman.

839 Recently, we had a hearing in the Energy Subcommittee on the grid, and all of the witnesses
840 at that hearing agreed that the energy sector is increasingly moving towards renewable energy.

841 And so I'd like to ask all of you: As we move towards renewable technologies like wind, solar,
842 and battery storage, that's going to require materials like cobalt, copper, graphite, and other
843 rare-earth minerals, correct?

844 Ms. Hunter?

845 Ms. Hunter. Yes, renewable energy sources typically depend on a multitude and variety of
846 critical-mineral resources.

847 Ms. DeGette. And so, Ms. Hunter, in your testimony, you noted that the Advanced
848 Manufacturing Production Credit made possible by the IRA would help to offset domestic
849 critical-mineral mining costs. Is that right?

850 Ms. Hunter. Within the 45X production tax credit, there is a 10 percent for critical-minerals
851 production, including critical-mineral inputs and indirect inputs. That can help with the distorted
852 playing field that American processors currently compete on, insulating them also from the price
853 manipulations that we've seen that have been used nefariously with certain minerals by the PRC.

854 Ms. DeGette. Thank you. I'm sorry to say that my Republican colleagues are trying to cut that
855 funding, along with \$500 billion in clean-energy incentives that would support American business.

856 So, Mr. Howell, I want to ask you: In your testimony, you pointed out the IIJA \$6 billion
857 investment in battery manufacturing is necessary to compete with global competitors like China. Is
858 that correct?

859 Mr. Howell. That is correct.

860 Ms. DeGette. And so the President previously froze this IIJA funding stream and proposes to
861 cut \$15 billion in IIJA funds. So that's not going to help to help us become independent with these
862 productions, is it?

863 Mr. Howell. It will not.

864 And do recognize that many of those programs are actually first-of-the-kind production
865 facilities in the United States, so the Federal Government helping to buy down that risk is very
866 important for private-sector investment.

867 Ms. DeGette. Hmm.

868 And building out a successful critical-minerals supply chain domestically is also going to
869 require upholding the highest mine safety standards. Is that right?

870 Mr. Howell. Yes, ma'am.

871 Ms. DeGette. And why would that be?

872 Mr. Howell. The highest mine safety --

873 Ms. DeGette. Yeah. Why would you -- if you're gonna build out the network, some of your
874 fellow witnesses here have suggested that we just -- and none of us think we should have
875 unreasonable delays in permitting or anything like that. But, at the same time, as you're going to
876 develop more domestic production, you still have to keep high standards. Is that right?

877 Mr. Howell. That is correct. And we have examples around the world. Australia is a great
878 example of having very high environmental standards for mining and accelerated permitting.

879 Ms. DeGette. So it can be done. You don't have to sacrifice standards for speed.

880 Mr. Howell. That's correct.

881 Ms. DeGette. Okay.

882 Now, unfortunately, President Trump and Elon Musk's DOGE proposed eliminating more than
883 30 Mine Safety and Health Administration offices, where mine safety experts inspected over 17,000
884 sites last year.

885 I'm wondering, Mr. Howell, if you can tell me whether closing mine safety offices would mean
886 there would be less oversight over mine safety practices.

887 Mr. Howell. I think that there could be less oversight.

888 I do think there's lots of room for improvement in mine safety inspection. AI was mentioned
889 before, but bringing together Federal agencies, like the Department of Interior, Department of
890 Defense, Department of Energy, and using the expertise that we have that's already located in those
891 agencies could accelerate mine permitting and increase safety.

892 Ms. DeGette. I think that would be a splendid suggestion. And if you have any further
893 thoughts on that, if you could supplement your testimony, that'd be really helpful to this committee
894 as we try to develop bipartisan legislation.

895 I yield back.

896 Mr. Palmer. The gentlelady yields.

897 The chair now recognizes the chairman of the full committee, Mr. Guthrie, for 5 minutes for
898 his questions.

899 The Chair. Thank you, Mr. Chair. Thank you for having this.

900 Sorry, I've been in the Rules Committee over in the Capitol Building most of the night, so I
901 missed your testimony, so I apologize.

902 And, first, I want to just bring up -- I think everybody probably heard that our dear colleague
903 Gerry Connolly passed away. And I mentioned him in our full committee. He was one of my dear
904 friends here, he and his wife, Smitty.

905 And I told the story about where he brought her the wrong Valentine gift last time. This one,
906 he was studying to be a priest. He was in the seminary. It was right before vows. And she had been
907 a nun, his wife. And they met at a nonprofit thing later. They both -- she had left the -- anyway.

908 I was telling a -- we were on a NATO committee -- telling a friend of ours from Europe -- I said,
909 "Well, Gerry was about to be a priest, and he married a nun." And he came to me, and he goes, "You
910 make it sound like I was trolling the convent. You better tell that like it really is." I didn't think about
911 that, the story of it. But, anyway.

912 So, gosh, what a man, what a wonderful person. So I'm sorry we've lost him.

913 Getting back to today -- and thank you, Mr. Chairman, for doing this.

914 Critical minerals, as we know -- we saw during the tariff issues when China was going to start
915 restricting that and the leverage they had.

916 And so, Ms. Hunter, how critical are -- how are critical minerals and particularly rare-earth
917 elements for their reliability for energy and also to be competitive with China for AI, which is part
918 energy as well? Do you want to talk about that?

919 Ms. Hunter. Thank you for the question, Chairman.

920 Rare-earths are a really good example here of the importance across energy infrastructure,
921 ensuring American energy dominance, and then also supporting new growing technologies like the AI
922 revolution.

923 They get a lot of attention, rare-earth elements, for their application in permanent magnets,
924 specifically used to propel wind turbines, also to use in electric motors for EVs. But their utilization
925 across society is really outsized. When we're putting in place these new AI data centers, they have to
926 remain cool; it is the rare-earth magnets that actually keep the fans going in these data centers, so
927 critically important there as well.

928 Another good example besides rare-earths is copper and aluminum for their conductivity.
929 They're used not only in transmission infrastructure but also in these data centers to make sure they
930 can have that high level of computation.

931 The Chair. Okay. Thanks.

932 And so, Ms. Sweeney and -- or Ms. Hunter and also
933 Ms. Sweeney -- the issue right now is China -- well, we need them anyway. But the issue right now is
934 China.

935 And so could you talk about -- I was hoping Ms. Sweeney and Ms. Hunter could talk about it
936 too. I think my question for you: What are the economic implications of not having our own supply.
937 Ms. Hunter?

938 And then, Ms. Sweeney, if you'll talk first, is -- and talk to both of it -- is, my understanding is
939 that China has tried to kind of drum up opposition in the United States for us to develop our own
940 critical minerals and rare-earth elements, not only mining but processing as well.

941 I mean, how does China try to use market manipulation, any type of thing to prevent us or
942 discourage us from developing this industry, which makes us more dependent on them? Can you
943 give us examples of that?

944 Ms. Sweeney. Yes. A great example, I think, is the Jervois cobalt mine in Idaho. They were
945 just about to open, they were fully permitted, and China dropped the price of cobalt, manipulated
946 the market, dumped excess cobalt onto the market. And Jervois had to choose between operating a
947 loss or closing, and they closed that facility.

948 The Chair. That's a prime target for trade action, is it? Should be.

949 So, Ms. Hunter, what are the national security implications if China keeps doing this and we
950 don't have our own supply?

951 Ms. Hunter. There are very clear national and economic security implications if we don't find
952 alternative supplies to China.

953 Again, rare-earths is a great example. With the most recent export controls that we've seen
954 that have been somewhat deescalated, we heard -- you know, it was covered all over the news about
955 how manufacturers who keep, you know, around 45 to 60 days of inventories are lacking alternative
956 sources of supply, particularly for heavy rare-earths that we have to get processing on line for.

957 Last year, the USGS documented --

958 The Chair. All right. Thanks.

959 I'm just about out of time, but we have the biggest proponent-of-rare-earth-minerals chair in
960 this committee right now, critical minerals, in Mr. Palmer, and we're going to all turn him loose and
961 ourselves loose. What -- turning ourselves loose and having a game plan, two different things. I
962 know he has a game plan. I'm trying to learn from him.

963 So what do you -- anybody. I'll just start with you guys -- suggest, what does Congress need to
964 be doing -- what's the biggest impediment that Congress can help you solve to get rare-earths and
965 critical-mineral processing in our Nation, stateside?

966 Start with Ms. Hunter and go down.

967 Ms. Hunter. Permitting reform and helping with the cost disadvantages for U.S. processors.

968 The Chair. Ms. Sweeney?

969 Ms. Sweeney. Ditto.

970 The Chair. Mr. Herrgott, do you want to --

971 Mr. Herrgott. Capital being put at risk. There's a 30-percent premium in the United States
972 spent on unnecessary permitting costs. The IRA, all it did was offset half of that.

973 The Chair. Uh-huh.

974 Mr. Herrgott. So, if we sped up mining projects, we would see close to a trillion dollars of
975 foreign direct investment pour into the United States, and you wouldn't need Keynesian-style Federal
976 money.

977 Now, I'm not going to tell my members, that are going to slap me, that they don't like the free
978 money. But at the end of the day, we need to change the way we think about it.

979 The Chair. That's what Mr. Palmer says, a trillion dollars. So you're saying he's right.

980 Mr. Herrgott. We have a narrow window where China is at the end of its useful life on what it
981 built 20 years ago. It can no longer meet the purity standards that are required for AI
982 semiconductors, cathodes, and the rest. So we have about a 2-, 3-year window where we need to
983 get out of our own way and we might be able to catch up a little bit to China.

984 The Chair. Well, I'm not going to get to the other two of you, but I will say that the time to act
985 is now. And so it's time for us to -- we're going to put some action into this.

986 Thank you very much. Appreciate it.

987 Mr. Palmer. I thank the gentleman.

988 The chair now recognizes the gentleman from New York, Mr. Tonko, for 5 minutes for his
989 questions.

990 Mr. Tonko. Thank you, Mr. Chair and Ranking Member.

991 Today's hearing feels profoundly out of touch given the ongoing effort by my Republican
992 colleagues to defund programs that invest in our ability to catch up and develop much-needed
993 domestic critical-mineral supply chains.

994 Critical minerals are key to U.S. national security and economic prosperity. They're required
995 for technologies like cell phones and optics, aircraft, and EV batteries, and their use is only growing.

996 The market for critical minerals was some \$320 billion in 2022, which is double the size it was only 5
997 years earlier.

998 While we cannot lose sight of the challenges in developing critical-mineral supply chains, it is
999 just as essential that the minerals we rely upon are sourced in a transparent and ethical manner. Last
1000 year, I sponsored the Critical Material TRACE Act, which would bring much-needed transparency and
1001 accountability to critical-mineral supply chains.

1002 This bill would establish a DOE program that supports the development and adoption of
1003 digital identification systems for imported technologies, including EV batteries. Better monitoring
1004 and reporting would allow us to develop critical-mineral supply chains with partners that prevent
1005 human-rights violations and environmental harms.

1006 So, Mr. Howell, what are the biggest gaps in current data and reporting systems for tracking
1007 the origin, processing, and trade of critical minerals?

1008 Mr. Howell. The biggest gaps of data, Congressman, for tracing?

1009 Mr. Tonko. Gaps in current data and reporting systems and for tracking the origin,
1010 processing, and trade of critical minerals.

1011 Mr. Howell. Sure.

1012 So, at this point, there's really no consistency in the type of data that's gathered. And so
1013 bringing consistency to the important data characteristics of sources and refined products and
1014 tracking those materials not only through extraction but refining and end uses.

1015 And then, also, you could also add in recycled materials as well. And so you could develop a
1016 circular economy with many of these materials.

1017 Mr. Tonko. So, then, Mr. Howell, how would legislation like the TRACE Act that I identified
1018 help address these gaps in data and reporting systems?

1019 Mr. Howell. Well, it would provide a structure for agencies like the Department of Energy or
1020 the Department of Defense to actually start building out that database and informing industry in the
1021 requirements for the traceability of materials.

1022 Mr. Tonko. Thank you. I appreciate that.

1023 And, Ms. Hunter, do you agree that the TRACE Act would help increase transparency in global
1024 critical-mineral supply chains?

1025 Ms. Hunter. Congressman, thank you for the question and your leadership on this issue.

1026 Transparency and standards have to go hand-in-hand on this. Transparency without
1027 standards lacks legitimacy. Standards without transparency lacks consequence. If those are the
1028 goals we're searching for, then traceability is the mechanism.

1029 We need to be able to strengthen existing policies like the Uyghur Forced Labor Prevention
1030 Act. We support, obviously, the TRACE Act's endeavors here.

1031 And we also, especially with all of the 232 investigations in critical minerals, need to make
1032 sure that our Harmonized Tariff Schedules actually reflect the different types of minerals along these
1033 complicated processing lines that I've talked about in my testimony so we can be more concerted in
1034 making sure that we're encouraging manufacturers to, you know, buy domestic, buy allied, buy
1035 higher-standard sources of supply and play on a level playing field for these minerals.

1036 Mr. Tonko. Thank you.

1037 And the TRACE Act would create a digital identifier, or battery passport, that acts as a digital
1038 label for batteries, allowing end users to trace the origin of battery materials and components. These
1039 identifiers could help facilitate the transfer of information amongst stakeholders, including mining
1040 companies, original equipment manufacturers, recyclers, consumers, and regulators.

1041 So, Mr. Howell, do you agree that a traceability system could strengthen U.S. national security
1042 and create economic resilience?

1043 Mr. Howell. I do.

1044 Mr. Tonko. And, Ms. Hunter, same question. Will a traceability and accountability system
1045 help strengthen our national security and improve the economic resilience of our critical-mineral
1046 supply chains?

1047 Ms. Hunter. We need to shine a flashlight on these opaque supply chains. So anything we
1048 can do on traceability that can help us show where we're getting materials now and then move away
1049 from adversaries is a very helpful step forward.

1050 Mr. Tonko. Thank you.

1051 While digital battery identifiers are an emerging technology and concept, there are several
1052 private and public companies and consortia pursuing this important work, and I hope to see it
1053 continue.

1054 So I thank all of our panelists for their attention to these important matters. And we have to
1055 do more to bridge the gap and ensure our Nation's economic resilience and security is there for the
1056 future.

1057 So, with that, Mr. Chair, I yield back.

1058 Mr. Palmer. I thank the gentleman for his questions.

1059 The chair now recognizes the gentleman from Texas, Mr. Weber, for 5 minutes for his
1060 questions.

1061 Mr. Weber. Thank you, Mr. Chairman.

1062 Ms. Hunter, I'm going to come to you first.

1063 And, Ms. Sweeney, you're not off the hook yet either, so I'll get to you second.

1064 Of the 50 critical minerals identified in 2022, 49 are essential to the energy sector. You may
1065 or may not know about, in my district, 14, it has seven ports, more than any Member of Congress,
1066 lots of energy, three energy plants -- I could go on and on. Forty-nine of those are essential to the
1067 energy sector, and we rely on China for 26 of them. Do that math.

1068 The U.S. once led the world in producing and refining rare-earth elements but ceded that
1069 position to China in the 1980s. Today, China controls roughly -- and I know I'm telling Noah about the
1070 flood here. Today, China controls roughly 90 percent of the global rare-earth processing and has
1071 already demonstrated a willingness to restrict exports and, thus, as one of y'all mentioned, affect the
1072 market. This leaves the U.S. dangerously exposed.

1073 If China were to halt exports entirely -- think of that scenario -- where would we turn to
1074 secure the materials vital to our energy infrastructure and national security?

1075 I'll go with you first, Ms. Hunter.

1076 Ms. Hunter. So a total export ban would be devastating to the U.S. economy. We would
1077 need to rely on domestic sources if we can get them on line, and then have them be processed into
1078 the, you know, final products that need to be qualified by manufacturers.

1079 We could turn to allies as much as possible, countries with which we share national security
1080 priorities, we have free trade agreements with.

1081 And, also, working with producing countries at scale. You know, it takes a lot of time,
1082 everyone on this panel has noted, to build the mine, set up a processing facility, and connect it to
1083 downstream buyers. So you need to look to existing producers at scale, as well as allied countries
1084 with expertise in this sector, to be able to fill the gap.

1085 Mr. Weber. Would it be a good policy -- the thought just occurs to me -- to actually have a
1086 buildup of those minerals, excess? Especially when you're talking about national security, our great,

1087 you know, fighting men and women. Is there a policy that we can build up excess materials that we
1088 get from China? Or do we just buy them as we need? Do you know?

1089 Ms. Hunter. We do have a National Defense Stockpile that sources these materials for
1090 defense purposes, and it has, obviously, a national security mandate, not an economic mandate, for
1091 the energy minerals you've talked about.

1092 It's important to take into consideration things like shelf life, qualification, you know, the
1093 ability to distort the market by oversupplying it, when you're considering this. So I'm sure others
1094 have thoughts on this, but it's something that exists that we could certainly strengthen and consider,
1095 but it's not the end all, be all.

1096 Mr. Weber. But shelf life could be dealt with if you rotated your products through. Agreed?

1097 Ms. Hunter. As long as you're working with processors and downstream buyers of the
1098 materials so that we're making it in the manner and fashion that they need it to. But you need that
1099 midstream and downstream demand to be able to justify many of these economics.

1100 Mr. Weber. And do you agree with that, Ms. Sweeney?

1101 Ms. Sweeney. I do.

1102 But, going back to the beginning of your question, I think that some of the other sources of
1103 minerals if China completely cut us off, you know, we could look to Japan and Korea for some of the
1104 rare-earth minerals, as long as they also weren't cut off from China -- which, China has threatened
1105 Japan numerous times in the past and actually did implement a brief export ban on rare-earths to
1106 Japan.

1107 So we'd have to be looking at who else China is cutting off.

1108 Mr. Weber. Well, although he didn't take the oath and didn't agree to testify, I'm going to go
1109 back to our great chairman, because I think I have heard the chairman say that there's nine
1110 rare-earth mines and China has eight of them? Is that right?

1111 Mr. Palmer. There's not a single major refinery for rare-earth elements in the Western
1112 Hemisphere. There's only nine in the world. Eight are in China. The other one's in Malaysia. It's
1113 owned by Lynas, I believe, is the name of the Australian company.

1114 Mr. Weber. Thank you, Mr. Chairman. Now do I get extra time?

1115 Mr. Palmer. No.

1116 Mr. Weber. This leaves the U.S. dangerously exposed, what we're talking about, and I think
1117 we all agree on that.

1118 So, understanding there's a more thorough -- I understand that a more thorough mapping of
1119 the U.S. is ongoing. Are we in the United States going to have the natural resources to be able to
1120 produce those critical minerals if we could get the permitting quick, if we had to go to this quick? Is
1121 that a feasible scenario? I'm not talking about having stuff stored on a shelf.

1122 Yes, ma'am, Ms. Sweeney. I see you champing at the bit.

1123 Ms. Sweeney. I am champing at the bit.

1124 We have vast mineral resources here. A lot of people do not understand how much we
1125 actually have -- about 6.2 trillion that are known. The U.S. Geological Survey says that more is going
1126 to be found than we've already discovered to date. And they have identified 800 sites for potential
1127 critical-mineral resources in the U.S.

1128 Mr. Weber. Thank you.

1129 With that, Mr. Chairman, I yield back.

1130 Mr. Palmer. I might have been a little lax there if you had kept going, but I thank the
1131 gentleman --

1132 Mr. Weber. All right.

1133 Then I'm going to come to you, Mr. --

1134 Mr. Palmer. No.

1135 The chair now recognizes the gentlelady from Texas, Mrs. Fletcher, for 5 minutes for her
1136 questions.

1137 Mrs. Fletcher. Oh. Well, thank --

1138 Mr. Palmer. I'm sorry. I'm sorry.

1139 Mrs. Fletcher. Okay.

1140 Mr. Palmer. I got it out of order. My bad.

1141 The chair now recognizes the gentlelady from New York, Ms. Ocasio-Cortez --

1142 Ms. Ocasio-Cortez. No worries.

1143 Mr. Palmer. -- for her questions.

1144 Ms. Ocasio-Cortez. Thank you so much, Mr. Chairman. And thank you, as well, for the
1145 generous and kind words you had to share about Chairman Connolly -- or, Ranking Member Connolly.

1146 And he'll be very missed, and we will all miss his demeanor and his humor as well. So thank you.

1147 I'm glad that we are here talking about our domestic critical-mineral supply chain today,
1148 because it is an area that I do believe could be ripe for bipartisan collaboration.

1149 The truth is, whether it's for our vehicles, our smartphones, or our national security, our
1150 economy does rely on having access to these minerals. And because the cars and smartphones of
1151 tomorrow may rely on different mineral compositions than they do today, it is important that we in
1152 Congress continue to plan for resilient and reliable supply chains.

1153 As the former ranking member on the House Natural Resources Energy and Mineral
1154 Resources Subcommittee, I can say that the urgency behind these issues is something I've been
1155 grappling with up close for years.

1156 Now, we've heard a lot about how crucial tax credits and low-cost lending are to our domestic
1157 critical-mineral supply chain, all while Republicans today are slashing those very same programs in
1158 their reconciliation bill. In the Rules Committee, not too far away from here, we are marking up
1159 legislation that actually draws down a lot of the financial tools that both allow demand to be at the
1160 level necessary in these markets and also the lending that's required to allow these supply chains to
1161 flourish.

1162 But, hearing the debate today, I would also like to focus on the solutions that I believe my
1163 colleagues on both sides of the aisle can agree on -- namely, grid storage and battery recycling.

1164 Very often, we have this conversation about how we can increase production and how
1165 production can be aided, but we also very often don't look at the other end of this equation, which is
1166 that, once batteries are in the United States, once they have been produced, once these minerals
1167 have been deployed, when they reach the end of their life, they don't have to go to a landfill. We can
1168 retain crucial elements of batteries and keep them in and make them part of our supply chain
1169 through robust recycling.

1170 Mr. Howell, in your testimony, you touch briefly on the notion of grid storage. Can you
1171 explain to people what grid storage is?

1172 Mr. Howell. So grid storage is basically dispatching energy storage in timeliness -- in the time
1173 that you need it. So, whether it's renewable energies, whether it's conventional energies, storing
1174 that energy in some type of system -- and it can be a battery, but there's other types of grid storage
1175 as well -- and then dispatching that when you need it.

1176 Ms. Ocasio-Cortez. And how would investing in grid storage help us to support more reliable
1177 and affordable electricity?

1178 Mr. Howell. So the grid pretty much is built for peak demand each day, and so there's a great
1179 deal of power capability overnight. And so, by storing that energy overnight, you can actually reduce
1180 the number of power distribution that you need.

1181 Ms. Ocasio-Cortez. Yes. I think a lot of times folks, understandably, don't quite understand
1182 how our grid works. And I think a lot of people would be surprised to learn that, once you generate
1183 the electricity necessary, it goes essentially right to its end use. And once that electricity is
1184 generated, it needs to be used pretty quickly. But storing it allows us to deploy it at times -- produce
1185 and then deploy it.

1186 And one area -- when it comes to minerals, there's often talk about competition with China.
1187 And one area that China has solidified is the area of battery recycling. In fact, by the end of 2025,
1188 China is forecast to account for 78 to 89 percent of global battery recycling capacity.

1189 Mr. Howell, why is developing domestic battery recycling important for our economic security
1190 as well as domestic supply chains?

1191 Mr. Howell. It reduces our need for every critical material in the battery that we're talking
1192 about today. So our calculations when I was with the Department of Energy showed that, by the
1193 early 2030s, mid-2030s, that we could be actually recovering enough battery materials from recycled
1194 batteries to provide 30 to 40 percent of just about each of those critical minerals that we --

1195 Ms. Ocasio-Cortez. Thirty to 40 percent?

1196 Mr. Howell. Right, 30 to 40 percent. And then decades later, maybe 90 to 95 percent.

1197 Ms. Ocasio-Cortez. I think it's -- I mean, this is something that I don't believe is being paid
1198 nearly enough attention to, where, yes, procurement of critical minerals is an important part of this

1199 process, but we will be endlessly dependent on that and we will endlessly be scrambling on this if we
1200 don't also make investments in recycling.

1201 Going back to the topic of grid storage, how would investing in grid storage incentivize the
1202 development of domestic battery recycling plants?

1203 Mr. Howell. It just -- it basically provides that end-use market for investment in production
1204 capability of battery systems.

1205 Ms. Ocasio-Cortez. Okay. Thank you very much.

1206 I yield back.

1207 Mr. Palmer. The gentlelady's time has expired.

1208 I do appreciate the dialogue on recycling batteries. We're getting a substantial amount, if not
1209 most, of our antimony from recycled batteries.

1210 The chair now recognizes the gentleman from Idaho, Mr. Fulcher, for 5 minutes for his
1211 questions.

1212 Mr. Fulcher. Thank you, Mr. Chairman.

1213 And I'm going to -- I'll give Ms. Sweeney a heads-up that I'm going to be asking her for a
1214 lessons-learned question here. But before I do, I just want to set up the reason I'm asking that
1215 question. It's a bit of history.

1216 So, in Idaho, the Stibnite Mining District became active during World War I, 1914 to 1918, for
1217 extracting antimony and tungsten. These minerals were critical for munitions and weapons
1218 manufacturing.

1219 During World War II, Stibnite became the largest domestic supplier of antimony and provided
1220 90 percent of domestic antimony used in the U.S. war effort.

1221 Following the war, demand for these minerals declined sharply, and today, in 2025, if you can
1222 believe it, the United States has no domestic antimony mine.

1223 So Stibnite Gold Project, located in Idaho, aims to reestablish domestic antimony production.
1224 Once operational, it's projected to supply up to 35 percent of the antimony demand in the first 6
1225 years, strengthening national security and reducing dependence on foreign sources.

1226 Until recently, China accounted for over 50 to 60 percent of global antimony production and
1227 the Chinese Government banned exports of antimony, gallium, and germanium to the U.S. This
1228 intensified the urgency to restore domestic supply. And antimony trisulfide from Stibnite remains
1229 the only known domestic source capable of meeting the U.S. Department of Defense needs for small
1230 arms, munitions, and missiles.

1231 So fast-forward to now. In April of 2025, just a month ago, Stibnite Gold Project, operated by
1232 Perpetua, was designated as a priority project by the Trump administration in response to the
1233 worsening critical-mineral crisis.

1234 After entering the formal Federal permitting process in 2016, the project achieved a major
1235 milestone 2 days ago, just here, May 19, in Federal permitting when it received its final Federal
1236 authorization, Section 404 Clean Water Act permit from the U.S. Corps of Engineers.

1237 Now, with all that history, I just want to ask you, Ms. Sweeney, from your vantage point, what
1238 are the lessons learned from this project? I know this is not the only one that has gone through
1239 similar types of processes. I'd just like to get your vantage point. What's the lesson learned we can
1240 use from this?

1241 Ms. Sweeney. So I think there are several lessons to be learned here. And thank you for the
1242 question.

1243 I think the first one is really highlighting the importance of byproduct material. So antimony is
1244 going to be a byproduct of the gold production, so if the gold production were not economic, that
1245 antimony would not be mined at all.

1246 Secondly, the permitting process clearly took a very long time for Perpetua, when they really
1247 were actively going out there and cleaning up nearby old mine sailings and mine sites while they
1248 were trying to move forward, they were trying to do everything in the right way.

1249 The third is the need for litigation reform, because this project is being litigated, and one of
1250 the issues that is being raised is one that could be addressed by Congress through the Mining
1251 Regulatory Clarity Act, which I know has received some bipartisan support right here in the House.

1252 Mr. Fulcher. Thank you for that.

1253 I think, if I understand it correctly, although the permit was initiated in 2016, it's been about
1254 an 18-year process, something in that range.

1255 Ms. Sweeney. Absolutely. It's really -- and they've spent, you know, hundreds of millions of
1256 dollars just to get to the point of putting in their permit for approval.

1257 Mr. Fulcher. Yeah.

1258 Mr. Herrgott -- did I pronounce that correctly?

1259 Mr. Herrgott. In my last year in the Trump administration as his permitting lead, I flew out
1260 there, toured the site with Governor Little. And it's important to keep in mind that the lost revenue,
1261 the cost, is going to prevent the tax revenue that will be generated from that project in the out years
1262 because of how much money it's losing on the front end.

1263 But it's important to point out that mining is entirely supported by private capital, unlike the
1264 rest of the world. Had Perpetua, then Midas, not put the money at risk on a legacy site that is going
1265 to give us better environmental outcomes than if they had done nothing -- it's important to keep in

1266 mind that that project, much like many of the other brownfield projects in the country, are going
1267 back to legacy mines from World War II, fixing them, restoring hydrological resources, and leaving it
1268 better than when they got there. And Perpetua doesn't get enough credit for that.

1269 Mr. Fulcher. Thank you for that.

1270 Mr. Chairman, I'm out of time. However, I am going to send Mr. Herrgott a followup question
1271 having to do with the role of land management agencies.

1272 And I'd like to get your input on that as well.

1273 [The information follows:]

1274

1275 ***** COMMITTEE INSERT *****

1276 Mr. Fulcher. Mr. Chairman, I yield back.

1277 Mr. Palmer. I thank the gentleman.

1278 The chair now recognizes the gentlelady from Texas, Mrs. Fletcher, for 5 minutes for her
1279 questions.

1280 Mrs. Fletcher. Well, thank you so much, Chairman Palmer. And thanks to you and Ranking
1281 Member Clarke for holding this hearing. I really am glad to work with both of you on the important
1282 issues that come before this subcommittee. And I agree with my colleague that this is an area with
1283 real potential for us to work together and find bipartisan agreement.

1284 So I also want to thank all of our witnesses who are here today sharing your insights and
1285 helping us find where we can find that agreement and understand the landscape where we're having
1286 this conversation.

1287 And it does seem to me, in the greater context of what's happening on the Hill this week and
1288 what we're doing, that we seem to be talking past each other about a lot of these issues.

1289 We've already heard a little bit about it this morning, but I really think it bears repeating, that
1290 the Inflation Reduction Act and the Bipartisan Infrastructure Law that Congress passed was designed
1291 to make important investments to expand the domestic energy industry and to reduce our reliance
1292 on China and other foreign countries and to make sure that we were manufacturing at home, that we
1293 could be energy-independent, that we could expand and grow, and we could be supplying the rest of
1294 the world with clean-energy technologies as well as continuing our work in traditional energy sectors.

1295 I represent the people of Houston, Texas. It's the energy capital of the world, and we
1296 certainly have been exporting our expertise and knowledge in all areas of energy and see a future
1297 where that is something we can and should continue to do.

1298 But, you know, as we all know, it's just hugely important that we invest in developing full
1299 domestic supply chains for critical minerals and that that's so important, as the demand for these
1300 minerals is only going to continue to grow, and that it's important for our national security.

1301 So, you know, we need to be on-shoring this process in a resilient and smart way, and we
1302 need to be talking to each other about how we do that. I think this hearing is helpful to that.

1303 But I do have to note that, you know, just last week, every Republican on this committee
1304 voted to weaken our supply chain for critical minerals when we voted on this budget bill that's
1305 making its way through the House right now and that is currently being debated and considered in
1306 the Rules Committee.

1307 You know, this budget bill rolls back hugely important investments that we made in the
1308 Inflation Reduction Act and in the Bipartisan Infrastructure Law to expand the domestic energy
1309 industry and to reduce our reliance on China and other foreign countries.

1310 So we seem to be talking past each other, when we really should be thinking about all of
1311 these things holistically.

1312 And I do want to note, Mr. Herrgott, I appreciated your testimony and observations on the
1313 importance of permitting reform. That is something that I support, that I have been working on on
1314 this committee. And I agree that Congress should be able to get it done; we should be able to get it
1315 done on this committee. And I hope that this committee will really be able to advance that effort in
1316 this Congress.

1317 With that said and with the time we have left, I do think it's important to understand better
1318 how some of the efforts that we're seeing in the administration and some of the efforts to repeal
1319 these important investments, as well as this overall kind of atmosphere of uncertainty that I'm

1320 certainly hearing about from my constituents, is affecting the energy and the critical-minerals
1321 industry.

1322 And so, with that, I do want to turn to you, Mr. Howell -- because of your background both in
1323 the government and in the private sector, I think you've got a great perspective here -- to just share
1324 with us your thoughts on how you expect that companies in the United States that are part of the
1325 critical-mineral supply chain might react in response to repealing these IRA investments and tax
1326 credits and also how that might affect innovation and investment in more U.S. manufacturing.

1327 Mr. Howell. Thank you for that question, Madam Congresswoman.

1328 Consistency and predictability are so important to the private sector. And, you know, there's
1329 lots of tools that the Federal Government can employ to support critical minerals and processing in
1330 the United States. We talk a lot about tariffs, but production tax credits are so important; investment
1331 tax credits. Grant programs that support the buy-down of risk to the private sector are important,
1332 like the IJIA 40207 program that I mentioned. You know, when I was with the Department of Energy,
1333 for every \$1 spent, \$2 of private-sector investment was spent on those programs. And, of course,
1334 the Loan Program Office.

1335 All of these -- you know, it's not one-size-fits-all for our industry colleagues in our BATT
1336 Coalition. They look for all of these levers. But, specifically, they do want some consistency,
1337 transparency; they do want predictability. And their shareholders, their financial backers want the
1338 same.

1339 Mrs. Fletcher. Well, thank you so much.

1340 I'm out of time, but I do have a couple more questions for you, so I will submit them for the
1341 record.

1342 [The information follows:]

1343

1344 ***** COMMITTEE INSERT *****

1345 Mrs. Fletcher. And I will yield back. Thank you.

1346 Mr. Palmer. Thank you.

1347 The chair now recognizes the gentleman from Ohio, Mr. Rulli, for 5 minutes for his questions.

1348 Mr. Rulli. Thank you, Chairman.

1349 The question would be for Ms. Sweeney and Mr. Hammond.

1350 What factors does a company consider when they're thinking about what location in the
1351 United States of America that a processing or a refinery facility would be in?

1352 Ms. Sweeney. So what States specifically?

1353 Mr. Rulli. Well, so what would be the parameters or the factors when you're looking at
1354 different locations -- I mean, the continental United States is so vast in areas and resources and
1355 highways and stuff. What factors would play into that development?

1356 Ms. Sweeney. So, certainly, ore grade would be a big factor. But we certainly -- there are
1357 companies that try to avoid Federal lands at all cost because the permitting process for Federal lands
1358 takes so much longer because there's more agencies involved and it almost always triggers NEPA,
1359 whereas if you're on State or private lands you can move your project forward that much more
1360 quickly.

1361 Mr. Rulli. Mr. Hammond, do you have a comment?

1362 Mr. Hammond. Sure. So, echoing what Katie said, with mining, you have to go where the
1363 minerals are, right? It sounds like common sense, but that's just the way it is. They're not coming to
1364 you; you have to go to them.

1365 But, in particular, where you choose is also going to be a matter of where is the most
1366 favorable regulatory environment. And I agree with Katie as well; for many people, doing that on
1367 Federal land is going to be more problem than it's worth, so you're going to look for State or private.

1368 Mr. Rulli. Mr. Hammond, in your written statement, you said that the company decided to
1369 skip out on development opportunities on Federal land when the development was right next to an
1370 existing project on State or private land.

1371 I know, in the State of Ohio, a company from West Virginia, Infinity, was granted the right to
1372 drill on State lands, and there was a very compassionate, very conscious acknowledgment of the
1373 preservation of the environmental impact. I think anyone that's involved with minerals, we
1374 understand that Mother Earth needs to be protected at all costs.

1375 And in this case in particular, I think they decided that there was already a private piece of
1376 property that was right next to it that was already doing drilling, so they decided to use that property
1377 to pay for an additional contract with people that they didn't have to because they already had the
1378 State contract.

1379 So, in all due respect to the preservation of the environment, they chose to go on the private
1380 land and do horizontal drilling into the State land so there would be no surface impact on the State
1381 property. I thought this was a logical approach to the pathway forward for the development of
1382 minerals in America.

1383 But we see that there's a big difference when you look at private land, State land, and Federal
1384 land. So I think you already stated the parameters of how it looks like when you're playing around
1385 with the Federal land, with the hiccups and the road bumps that we have in place for that. Do you
1386 see a pathway forward, either one of you, on how we get past these roadblocks?

1387 Ms. Sweeney. More efficient permitting for Federal lands, I think, is the direction we need to
1388 go. That means more efficient NEPA reviews, environmental assessments, environmental impact
1389 statements.

1390 You know, Congress has already told the agencies how long it should take, and I think that
1391 there have been some projects where those deadlines have been ignored or the companies have
1392 been told that they need to request an extension rather than trying to push those timelines.

1393 Mr. Rulli. Excellent.

1394 Mr. Hammond?

1395 Ms. Sweeney. So we need -- yeah. We need people to implement what Congress told them
1396 to do.

1397 Mr. Rulli. Thank you.

1398 Mr. Hammond. Sure. And I think Katie's right; it comes down to permitting reform.

1399 But one thing in particular that I was focusing on in my testimony is consecutive reviews as
1400 opposed to parallel or concurrent. And that's the example I was talking about with respect to
1401 uranium, where a project proponent was going through the process but then kept having new
1402 requirements dumped on them and extending out the time of the review.

1403 So, I mean, what I think would be most effective is, if you tell a project proponent on day zero
1404 what exactly you're going to need to get all the way through a permitting process, that's the fair way
1405 to do it and that's the efficient way to do it.

1406 Mr. Rulli. Thank you so much.

1407 Chairman, I yield my time.

1408 Mr. Palmer. I thank the gentleman.

1409 The chair now recognizes the gentleman from Georgia, Mr. Allen, for 5 minutes for his
1410 questions.

1411 Mr. Allen. Thank you, Mr. Chairman, for holding this important hearing.

1412 I want to thank the witnesses for testifying today.

1413 Obviously, we've highlighted the importance of critical minerals in our everyday life and why
1414 we should not be reliant on China for those critical materials. And it's a matter of national and
1415 economic security that the U.S. be a leader in this critical-mineral economy.

1416 Ms. Sweeney, what is the status of critical-minerals mining in the U.S.? And how has the U.S.
1417 capacity changed over time, particularly in the last administration?

1418 Ms. Sweeney. So, in 2022, we became our most import-reliant ever. So the trend lines have
1419 not been great. We used to be a leader of many of these supply chains, particularly directly after
1420 World War II and into the Cold War, but we have ceded that territory, mainly to China. And with
1421 that, we cede all the economic value that goes with the processing of those minerals.

1422 Mr. Allen. Critical-minerals production and processing and refining are energy-intensive
1423 processes. If we were to build up domestic energy to help supply critical materials, are there any
1424 energy infrastructure components that we need to consider?

1425 Mr. Herrgott. I think you keyed on a very important issue. In order to scale up on processing,
1426 you've got to power up. And the mining companies will pay for it if you give them the certainty and a
1427 reasonable pathway forward. You're absolutely correct. And it's not just on the energy; it's also on
1428 the rail and other infrastructure as well.

1429 Mr. Allen. All right.

1430 Would anybody else like to comment on that?

1431 Ms. Sweeney. Yeah. I think we need to make sure that we're considering reliable, affordable
1432 base-load power.

1433 Mr. Allen. Right. Exactly.

1434 Ms. Hunter, when China began investing in the critical-mineral supply chain in the 1980s and
1435 1990s, they went from a small share of the market and now they dominate the market. In 2023, the
1436 U.S. produced less than 20 percent of China's output.

1437 How did China end up monopolizing the market like this?

1438 Ms. Hunter. This is very concerted, long-term strategy that the CCP has been laying out and
1439 implementing for decades. The "Made in China 2025" plan really delineates clearly what they're
1440 trying to do, with increasing imports of feedstock materials, leveraging recycled inputs, and then
1441 dominating in the processing midstream so that they can lead on advanced technologies that rely on
1442 these technically converted materials.

1443 They use illegal subsidies, direct and indirect. They use \$57 billion in lending to foreign
1444 nations between 2020-2021 to access minerals abroad. And they use market manipulation tools that
1445 have been talked about already, but dictating prices and influencing them in their favor,
1446 consolidating their market control.

1447 Mr. Allen. Uh-huh.

1448 Well, we've watched this for some time, and I don't know, you know, why the alarm bells
1449 have not gone off before now. And, of course, we're dealing with -- again, Congress is saying, we've
1450 got to get this done, and then the agencies are like, well, you know, we have to delay it further. I
1451 mean, it's critical.

1452 I mean, what lessons can we learn from this, from their monopolization of this, going
1453 forward? And how do we get off the dime here?

1454 Ms. Hunter. I'm always reluctant to say we should take a page from the CCP's book, but their
1455 consistency on policy and then also monitoring the market dynamics and competitors to adjust as
1456 needed has been very successful in maintaining their control.

1457 So, given the bipartisan nature of this issue, I think consistency and leveraging whatever we
1458 can to help American competitiveness but also supporting a diversification of the market will insulate
1459 us from the undue control that they exert over us today. I agree with your assessment; we cannot
1460 continue to operate complacently.

1461 Mr. Allen. Well, I'm about out of time, but I've got a few more questions here that I'll submit
1462 for the record.

1463 [The information follows:]

1464

1465 ***** COMMITTEE INSERT *****

1466 Mr. Allen. Thank you again very much for your testimony. And, obviously, we've got to get
1467 off the dime here and get with it, and I think we'll figure that out. Thank you for your help.

1468 I yield back.

1469 Mr. Palmer. The gentleman yields.

1470 The chair now recognizes the gentleman from Texas, Mr. Crenshaw, for 5 minutes for his
1471 questions.

1472 Mr. Crenshaw. Thank you, Mr. Chairman.

1473 And thank you to all our witnesses for being here.

1474 Critical minerals are the backbone of a modern economy and a modern military, from
1475 semiconductors to advanced weapons systems. But, today, the U.S. imports between 50 percent and
1476 82 percent of the critical minerals we need. So where are they coming from? It's been mentioned
1477 plenty of times here: They're coming from China.

1478 And that's not good -- our national security, our national industrial base, our economic future
1479 dependent on supply chains we don't control from regimes we cannot trust.

1480 And why? Well, mostly because our laws and regulations have made it virtually impossible to
1481 open up new mines in this country. And even when we do mine, we still have to ship the raw
1482 materials overseas just to get them refined because we have off-shored our processing capabilities.

1483 I want to commend the Trump administration for taking some meaningful steps to address
1484 this with executive action. The executive order on critical minerals was a step in the right direction
1485 by cutting red type. But we need to codify this. This is Congress's responsibility, and we're behind.

1486 You know, China didn't dominate this space by accident. It's a long game, decades of
1487 strategic investments in resource-rich nations across Africa, Asia, Latin America. In 2023, China was
1488 the top supplier for 29 out of the 50 critical minerals identified by the U.S. Geological Survey.

1489 So that's what it looks like when a global adversary plays chess and we're still playing
1490 checkers. And I think it's time we act serious about this, start securing our supply chains, rebuilding
1491 our refining capacity, and cutting the red tape that's left us dependent and vulnerable.

1492 I might add, I think this is becoming more of a bipartisan issue. I think everybody starts to
1493 realize that we need these critical minerals.

1494 My first question, for Mr. Hammond: Can you explain how -- one of the problems we have is,
1495 there's a lot of radical environmental groups holding up critical-mineral mining and related
1496 infrastructure projects throughout the court system. I mean, it's not just critical mining; sometimes
1497 it's an off-ramp of a highway. How can we address that?

1498 Mr. Hammond. So that's an incredible issue that you've brought up, and it's a huge problem.
1499 I spoke earlier about judicial reform.

1500 What happens is, you can go through, as we've talked about earlier, a decades-long process
1501 to get a mine off the ground. It could be approved by an agency, but an unfriendly environmental
1502 group can drop in, file litigation, and tie that same project up for additional years or kill it altogether.

1503 Capital only has -- you know, can wait around for only so long before it goes to another place.
1504 So that's just one way that they have in their toolbox to kill our progress on mining.

1505 Mr. Crenshaw. Yeah. I'm not sure it would be in our jurisdiction for judicial review, but is
1506 there any particular bills that come to mind that seek to fix this problem that we should be aware of?

1507 Mr. Hammond. So, over the years, I think, likely at Judiciary but also at Natural Resources,
1508 they've looked at what's called EAJA reform. Basically, under EAJA, you can file litigation, then go to
1509 the judge, and he can award you attorney's fees at the end. So we're basically, as a Federal
1510 Government, financing litigation against ourselves.

1511 Mr. Crenshaw. Huh. That doesn't make sense.

1512 What about unworkable environmental regulations that affect investment decisions for
1513 companies looking to develop domestic critical-mining production or mineral production?

1514 Mr. Hammond. Sure. So, if you are a company that's looking to get involved in this business
1515 or expand operations in this country, it's fairly intimidating to look down the barrel of the regulations
1516 that we've set forth.

1517 So I think the solution is giving consistent and early guidance to companies on what the
1518 Federal Government is going to require to get through a permitting process.

1519 An investor recently told me that if you want to unleash hundreds or billions of dollars in
1520 mining in the near future, tell a company that you're going to do an EIS in a year, not 4 years, and
1521 then they'll get really interested, and money will start to flow.

1522 Mr. Crenshaw. Yeah.

1523 Just as a general question, I mean, do we have those resources here in the United States that
1524 are just untapped?

1525 Mr. Hammond. Yes. I think we spoke about that a little sooner, but, yes, we have abundant
1526 critical minerals in this country. I think in the State of Utah alone we have 40 out of 50 critical
1527 minerals. So now look at California, Arizona, and so on and so on. We have the potential here.

1528 Mr. Herrgott. Yeah. I think it's important to keep in mind that we can't have a piecemeal,
1529 segmented process. We need to have the mineral extraction, the processing, and the energy all at
1530 the same time, or else we're not doing what we actually need to do to create the integrated supply
1531 chain.

1532 Mr. Crenshaw. Yeah.

1533 Well, and that kind of gets to my next question, in my limited time, for Ms. Sweeney. You
1534 know, China, actively pursuing all these projects around the world; they have the full supply chain
1535 that you just mentioned.

1536 Is there any example in the United States where we have a full supply chain for any critical
1537 mineral?

1538 Ms. Sweeney. Beryllium comes to mind, mined in Utah, processed in various facilities that are
1539 all under Materion Natural Resources.

1540 Mr. Crenshaw. So perhaps that case study requires more of our attention, how we did that,
1541 and maybe we can be replicated.

1542 I'm out of time. I yield back. Thank you.

1543 Mr. Palmer. The gentleman yields.

1544 The chair now recognizes the gentlelady from Florida, Ms. Castor, for 5 minutes for her
1545 questions.

1546 Ms. Castor. Well, thank you, Mr. Chairman.

1547 I do believe that there is room for bipartisan cooperation and progress here. Over the past
1548 term in Congress, Congressman Rob Wittman and I led a Critical Minerals Working Group out of the
1549 Select Committee on Countering the Chinese Communist Party. Some of you were instrumental in
1550 helping us develop recommendations. So I highlight those to Energy and Commerce Committee. We
1551 actually hammered out a few pieces of legislation as well.

1552 But I have to admit, I'm very frustrated by this. This hearing comes -- it's so inconsistent,
1553 because so much of the progress that we've made over the past two administrations is being
1554 sabotaged right now. A lot of it's coming in the billionaire boondoggle bill that will take away a lot of

1555 the investments that we've made in shoring up our domestic critical-mineral supply chains and
1556 strategies.

1557 Remember, we invested, also through the Bipartisan Infrastructure Law, at DOE for battery
1558 materials processing to help U.S. manufacturers expand what they're doing on processing and
1559 domestic supply.

1560 The DOE Loan Program Office, you know, you're going after that in the billionaire boondoggle
1561 bill. That is the office, the Loan Program Office, that is helping the private sector make these
1562 important investments in domestic critical-mineral supply chains, from mining to processing to
1563 reshoring.

1564 And then we know that you have the important pieces of the Inflation Reduction Act also in
1565 your sight.

1566 So you're kind of taking the best tools we've developed over the past few years away from
1567 being able to strengthen our supply chains. And then you bring in this arbitrary tariff policy, too,
1568 where you're poking our partners and allies like Canada and Australia, imposing tariffs on them.

1569 So, you know, I think my Republican colleagues in this administration have lost a strategic
1570 focus when it comes to how we build our own domestic supply chains here and incentivize the
1571 private sector to get involved.

1572 One example -- Ms. Hunter, you testified in front of our Critical Minerals Working Group;
1573 thank you very much -- is the 30D clean vehicle tax credit that now is in the billionaire tax giveaway.
1574 They want to take that away. How will that impact our ability here in the U.S. to bolster our domestic
1575 critical-minerals supply chain, and how will that impact our national security?

1576 Ms. Hunter. So I haven't seen any of the final versions of the reconciliation text, so please
1577 take this with my need to get back and review for further comments.

1578 But a successful critical-minerals policy does leverage the U.S. demand sectors that we've
1579 talked about with policy handcuffs that encourage them to source domestically as much as possible
1580 and then also avoid sourcing from adversaries. That's extremely critical, and it must be
1581 well-sequenced with the market.

1582 Similarly, we have to counteract cost disadvantages at home. The 45X tax credit does help
1583 attract investment here consistently over a long period of time. And without that, we risk the
1584 continued disinterest of investors and producers looking at the United States as an opportunity to
1585 process.

1586 So I do think that we risk undermining the President's very clear agenda for unleashing
1587 American minerals and making sure we leverage domestic processing unintentionally by foregoing
1588 some of these important considerations in policy today.

1589 Ms. Castor. Thank you.

1590 Mr. Howell, you did very important work at Department of Energy's Manufacturing and
1591 Energy Supply Chains Office. Reporting at the end of 2024 suggested that DOE was considering, as
1592 well, how to do more to support U.S. critical-minerals projects, working with all sorts of grant
1593 recipients that were struggling due to Chinese dumping and price manipulation.

1594 Where should we go from here? I mean, that's the jurisdiction of this committee, oversight of
1595 that office. What can we do to support those efforts? And I know the demand signal is important,
1596 but what do you recommend to the committee?

1597 RPTR DEAN

1598 EDTR ROSEN

1599 [12:00 p.m.]

1600 Mr. Howell. So thank you, Congresswoman.

1601 Very important, you know, the IJA Battery Manufacturing Grant Program, very important to
1602 the battery industry. It provides that high-risk, high-reward leveraging of the private sector funding
1603 to install first of a kind -- in many cases, first of a kind production capacity in the United States. And
1604 you know, it takes time to actually launch those programs and then see production materials coming
1605 from them. So a consistent support for that, a continuation of the execution of that program is going
1606 to be so important. And for those companies that may be struggling in the near term, the 30D tax
1607 credits, basically do provide that market pull for those materials that are going to be coming out of
1608 those facilities once they are actually in production.

1609 Ms. Castor. Thank you very much. I yield back.

1610 Mr. Palmer. The gentlelady yields.

1611 The chair now recognizes the vice chairman of the full committee, the gentleman from
1612 Pennsylvania, Dr. Joyce, for 5 minutes for his questions.

1613 Mr. Joyce. Thank you, Chairman Palmer and Ranking Member Clarke for holding this
1614 important hearing. And thank you for our witnesses for testifying.

1615 Critical materials, specifically critical minerals, are required in many areas of manufacturing,
1616 ranging from products simple, like sunscreen, to light bulbs, to vital energy and to defense
1617 applications. A supply, a steady supply of critical minerals is essential to protect America's economic
1618 and our national security. Unfortunately for decades, we have ceded our advantage in the
1619 production and refining of these materials to other countries, specifically China.

1620 Over the last few years, we've seen the consequences of this domestic inaction as China bans
1621 severely limits exports to the U.S. of critical minerals essential to our national security. Let's be clear,
1622 we cannot continue to allow our biggest adversary to control the supply chain for these materials.
1623 That's why President Trump has taken executive action, declaring a national energy emergency and
1624 aiming to increase domestic production and the refining of critical minerals.

1625 However, executive action alone might not be enough to provide a stable environment to
1626 attract new investment in the critical mineral supply chain.

1627 Mr. Hammond, in your written statement, you discussed projects that languish indefinitely
1628 due to politics, including a permit to conduct due diligence on a potential mine that took 3 years
1629 under the last administration, as opposed to the standard 3 months. Would you please elaborate on
1630 how the priorities of an administration can affect the implementation of the permitting process.

1631 Mr. Hammond. Sure. Someone can say that critical minerals is important, but it's not a
1632 priority for the administration, you're not going to make my progress. In this case, like I said, a
1633 project stood still for 3 years for something that should have taken a matter of weeks. It was a
1634 project, a drill of sample holes from the back of a truck. So this took 3 years. And this is an
1635 exploration. This ain't a full-blown mine. It is just to see if we should build a mine there.

1636 Now the rest of the story on that is even worse. They were ultimately sued and even that
1637 project is now held up.

1638 Mr. Joyce. Incredibly unfortunate, but revealing information you have provided with us.

1639 How can we ease companies' concerns over the instability in political environments to ensure
1640 that the full momentum of the Trump administration remains through future administrations,
1641 Mr. Hammond?

1642 Mr. Hammond. Sure, I think this Congress needs to look, as we've said earlier, permitting
1643 reform -- I don't even like the term permitting reform because it is used so generically now. So more
1644 specifically, we have to look at narrowing the scope of NEPA and looking at exactly what we require
1645 of project applicants. If you want to do a project in this committee room, you'd want to study the
1646 committee room, right? You might even study the Rayburn building, because it will probably impact
1647 of the rest of the Rayburn building. But the way things stand right now in the mining community,
1648 you're not only going to be looking at this hearing room, the Rayburn building, you're probably also
1649 looking at the Dirksen Senate building over there as well to see what the impacts are. It doesn't
1650 make any sense. You have to narrow the focus of what project proponents are required to study.

1651 Mr. Joyce. Recognizing it is a chilling effect that you are describing on instability, how that
1652 can effect domestic investments. This committee included a provision in the reconciliation bill to
1653 establishing a derisking compensation program at the Department of Energy. Under this program,
1654 applicants would be compensated for unrecoverable capital losses resulting from Federal actions that
1655 previously Federal permitting projects made unviable. How would a program, which we're including
1656 in this upcoming legislation, which includes critical mineral projects as eligible applicants, how would
1657 that provide certainty to businesses and spur the investment that is so necessary when it comes to
1658 critical mineral, Mr. Hammond?

1659 Mr. Hammond. So I think a project proponent would look at that and see that the Federal
1660 Government is making a commitment. That would build confidence. And that's ultimately what you
1661 would need before you make any kind of investment decision and you're derisking that decision. So
1662 anything we can do to build confidence through a program like that, I think the President's also
1663 talked about something similar, that if a future administration comes along and yanks a project like in

1664 the case of Keystone XL, there would be compensation involved to make a future administration
1665 think twice before they just yanked a project that has already had billions of dollars invested in it.

1666 Mr. Joyce. Under President Trump and with cooperation from Energy and Commerce, this
1667 committee, we look to build that confidence. We must do more to capitalize on the positive progress
1668 that President Trump has achieved in such short time. And I look forward to working with
1669 stakeholders, as well as my colleagues on this committee, to take advantage of this finite
1670 opportunity. I thank you all for appearing here today.

1671 Mr. Chairman, I yield back.

1672 Mr. Palmer. The gentleman yields.

1673 The chair now recognizes himself for 5 minutes for questions.

1674 Ms. Hunter, you said something at the very beginning that caught my attention about China's
1675 strategic leveraging and the bottleneck that's been created. We've got access to rare earth elements
1676 here in the United States and critical minerals. We have the seventh most -- the most known
1677 reserves. So when you -- it's not a matter of having them, it's what we are able to do with them once
1678 we get them. Would you like to comment on that?

1679 Ms. Hunter. We do have great progress, especially on the light rare earths domestically,
1680 that's something that's a bright spot. But until we can separate them, turn them into metal, things
1681 that are happening in the States that have been represented today, then ultimately, we can't use
1682 them in the permanent magnets, or robotics systems, defense applications or energy solutions that
1683 we want to. So it's separation, metallization are key.

1684 Mr. Palmer. It's been mentioned that we could get rare earth elements from recycling
1685 products. I think we get about 18 percent of our antimony from recycled car batteries. We can
1686 recycle hard drives, computer equipment, there's waste that we can recycle. When I say that, I'm

1687 talking about mine tailings and coal ash, things like that. Would that be sufficient to meet our needs
1688 particularly in regard to our national security?

1689 Ms. Hunter. So defense demand for these materials is substantially smaller than commercial
1690 demands. So without having the numbers, and I can follow up with your staff to validate, we could
1691 make good progress using all forms of alternatives. Another way is to decrease demand for some
1692 commercial applications through, you know, alternative abundant source non rare earth magnets in
1693 certain applications, and definitely leveraging full value mining as much as we can.

1694 Mr. Palmer. But that reduces the quality of the product?

1695 Ms. Hunter. But so use it in specific applications, so not for defense applications so that we
1696 can then leverage the higher quality and qualified material for the defense applications in certain
1697 instances. So we have to, yes, and all of it.

1698 Mr. Palmer. If you look at it in the context of economic security is run parallel with national
1699 security, I don't think we can supply our needs just through recycling. But I do think recycling is a
1700 viable solution.

1701 Ms. Sweeney, when we talk about mining, right now, 95 percent of rare concentrates that we
1702 produced in the United States are being exported to China for processing. And one of the points I
1703 made to the Trump administration is that the day we permit the mine, we need to permit the
1704 processing and the smelting and refining. Comment on the importance of the collaborative effort to
1705 get all of this done almost simultaneously. And that doesn't mean if we start today, we'll have it
1706 tomorrow. I worked for two international engineering companies. I have a pretty good idea of how
1707 long it takes to build something.

1708 Ms. Sweeney. No, it is really important to scale up the mining and the processing together.
1709 That has to be coordinated to really secure our supply chains. China has been able to do just that in

1710 their investments around the world and in their own country. And they get the value, the value add
1711 of the processing. And that's something we're missing out. And we import \$171 billion worth of
1712 refined minerals last year alone.

1713 Mr. Palmer. Well, that's something Mr. Herrgott mentioned in his written testimony that
1714 we're stalling over a trillion dollars in U.S. infrastructure investment. And there's that -- the
1715 extension of what it does for the economy when you have this, it is not just the miner, the processor
1716 or the smelter or the refiner. There are other industries that are involved in that. And it's not just
1717 Federal permitting, Mr. Herrgott, it's -- there are other State and local governments that that are
1718 involved.

1719 Talk a little bit about how we need to address this, because I do think this is not only an
1720 economic security issue, it is a pressing national security issue.

1721 Mr. Herrgott. It is absolutely unlike highway bills.

1722 Mr. Palmer. Microphone, please.

1723 Mr. Herrgott. Where there is a Federal interest, because it's entirely supported by the private
1724 sector, these backbone industries, the fact that had the neodymium that is in your microphone we
1725 give to China at \$1, they sell it back to us at \$500. And even as of this month, the Architect of the
1726 Capitol is going to ask for a waiver to buy more from China for our own hearing room.

1727 Mr. Palmer. I just noticed something, so short on time. I have another question I want to ask
1728 you specifically. You mentioned China's aging processing refining capacity. I think that's an
1729 enormous opportunity for the United States, if we will act, to build these capacities ourselves. Could
1730 you comment on that?

1731 Mr. Herrgott. Yeah. Very quickly. The Trump executive order is happening right at the same
1732 time that this window is opening up with China. It will have a 10-to-1 impact on any money that was

1733 produced by the IRA, because that certainty is multiplied by the investment that is pouring into the
1734 United States. It then has a multiplier effect of State and local income and the induced labor. So this
1735 is the window to do it. They are retooling and refabricating, they are processing refinement,
1736 separating and metallurgic processes that they built 20 years ago to beat us the first time. They can't
1737 reach the purity levels to meet the AI, the semiconductor. And as I mentioned before, it's going to
1738 take them 5 or 6 years to do that, because they spent too much money developing dirty extraction
1739 processes in Mozambique and Indonesia and elsewhere. This is the window to do it.

1740 Mr. Palmer. I thank the gentleman.

1741 Just as a comment, I really do believe this is a bipartisan issue. And I think everybody on this
1742 subcommittee and the full committee takes this very seriously. So I look forward to working with my
1743 colleagues.

1744 Seeing there's no further members wishing to ask questions, I would like to thank our
1745 witnesses again for being here again. I ask unanimous consent to insert into the record the
1746 document included on the staff hearing documents list.

1747 Without objection, that will be the order.

1748 Pursuant to committee rules, I remind members that they have 10 business days to submit
1749 additional questions for the record, and ask that the witnesses submit their response within
1750 10 business days upon receipt of the questions.

1751 Without objection, the subcommittee is adjourned.

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1753 [Whereupon, at 12:13 p.m., the subcommittee was adjourned.]

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