

SALUTING UNITED JEWISH AP-  
PEAL-FEDERATION OF NEW  
YORK

**HON. CAROLYN B. MALONEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, February 2, 1995*

Mrs. MALONEY. Mr. Speaker, I rise today to recognize the good work of United Jewish Appeal-Federation of Jewish Philanthropies of New York.

This week marks UJA-Federation Week, a program featuring activities at community agencies, synagogues, and schools to promote awareness about UJA-Federation and the services it provides. Sunday, February 5, UJA-Federation will hold its annual Super Sunday development event.

The funds raised during Super Sunday will enable UJA-Federation to help 4.5 million people in New York, Israel, and over 50 countries around the world. UJA-Federation helps the Jewish community and New Yorkers from all backgrounds, including children, the aged, the poor, immigrants and refugees, single-parent families, the sick, the disabled, the homeless, and people with AIDS.

Mr. Speaker, it has been my great pleasure to work with UJA-Federation to help those in need, and I would ask that my colleagues join me in celebrating UJA-Federation Week as well as Super Sunday.

**UNFUNDED MANDATE REFORM  
ACT OF 1995**

SPEECH OF

**HON. C.W. BILL YOUNG**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, January 19, 1995*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 5) to curb the practice of imposing unfunded Federal mandates on States and local governments, to ensure that the Federal Government pays the costs incurred by those governments in complying with certain requirements under Federal statutes and regulations, and to provide information on the cost of Federal mandates on the private sector, and for other purposes.

Mr. YOUNG of Florida. Mr. Chairman, I rise today in strong support of H.R. 5, the Unfunded Mandate Reform Act of 1995.

The message from last November's elections is that the American people want a smaller, less intrusive Federal Government. The election was a ringing endorsement of our Republican Contract With America, which under the Job Creation and Wage Enhancement Act promises significant government reforms and the elimination of unfunded Federal mandates passed on to State and local governments.

On the first day of this 104th Congress, we delivered on our commitment in the contract to reduce the cost of running our own House, eliminate the number of congressional committees and staff, and make our daily business more open and representative of those we are elected to serve. Later in January we enacted the Congressional Accountability Act to ensure that the Congress lives under the same laws

that are imposed on all other Americans. And last week we approved and sent to the Senate a balanced budget amendment to the Constitution, a cornerstone of the contract that will force the Federal Government to balance its revenues and expenditures.

After more than 3 weeks of open debate and the consideration of 150 amendments, we fulfill another contract pledge. That is to end the growing practice of Congress passing mandates onto State and local governments without passing along the required Federal funding to carry out these mandates.

Congress, with increasing frequency has passed more and more legislation that takes power away from the people and concentrates it in the hands of Federal bureaucrats in Washington who promulgate countless new regulations and requirements. When the cost of this big government started to become too expensive, Congress continued to enact burdensome legislation but dumped the cost in the laps of State and local governments.

The balanced budget amendment we passed last month will protect tomorrow's generation from paying for today's government. The legislation we consider today protects the taxpayers of our States from having to do the same.

It is estimated that the unfunded Federal mandates passed during past sessions of Congress will cost our States and cities hundreds of billions of dollars unless Congress acts. In Florida, mandates in certain Medicaid regulations, the Americans With Disabilities Act, the Safe Drinking Water Act, the National Voter Registration Act, and others, cost our State taxpayers almost \$1 billion a year. In fact, in 1993 alone, State and local governments in Florida were forced to pay almost \$900 million to illegal aliens as a direct result of the Federal Government's shoddy implementation of its contradictory immigration laws. By passing the Unfunded Mandate Reform Act, we answer the call of Americans wanting less bureaucracy, less regulation, and more fairness in their lives.

Through legislation I have supported, our Nation has made great strides in protecting our environment, expanding access to public facilities to those with disabilities, increasing workplace safety, and educating our children. The Unfunded Mandate Reform Act does not prohibit Congress from considering future legislation with equally noble goals, it simply will alert our colleagues in the House and the Governors and State Legislators of our States of the impact it will have on the States and on State treasuries.

Certainly when Congress chooses to act on an issue worthy of Federal law and national attention, it should also provide the funding to implement the policy, not pass the buck to the States.

Our colleagues in the other body have already acted to lift the net of Federal regulation that has covered our country. It is my hope this House will do the same, and that the President will keep his promise to sign comprehensive mandate reform legislation into law. Congress must respond to the people's call for a smaller, less intrusive government, and restore balance and fairness to our unique Federal system. Fairness dictates that Congress cover the cost of implementing the laws it passes by prohibiting the shifting of those costs to State and local governments.

THE HIGHER EDUCATION  
ACCUMULATION PROGRAM [HEAP]

**HON. ANNA G. ESHOO**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, February 2, 1995*

Ms. ESHOO. Mr. Speaker, I am proud to sponsor the Higher Education Accumulation Program [HEAP] Act of 1995. This legislation would allow parents to make tax deductible contributions to IRA-like savings accounts earmarked for their children's college or vocational education.

Higher education has often become a matter of checkbooks as much as textbooks. When I first introduced HEAP last year, it was one of the few serious efforts attempting to help middle class families with climbing costs of higher education. I am pleased that my efforts put the issue on the radar screens of the Clinton administration and congressional Republicans. Last December, the President offered a tax deduction for college education and the GOP has reintroduced the American dream savings accounts. My bill will become part of the larger move in Congress to assist the middle class, promote higher education, and encourage greater savings by the American people. In short, this legislation makes a heap of good sense.

A recent study by the investment management firm T. Rowe Price found that in 11 years it will cost over \$71,000 for a child to earn a 4-year degree from a public college and more than \$139,000 for a child to attend a private university. HEAP will help middle class families whose kids do not qualify for low-interest student loans or other Government-subsidized education aid to meet these costs. Parents need an alternative. They should not be asked to liquidate their retirement savings or mortgage their homes to pay for higher education, and HEAP provides that alternative.

Parents and colleges are already well aware of this financing problem and are taking steps to address it. For example, a funding education committee was formed by the Kenyon College Alumni Council to explore cost projections for attending their school in the years ahead. Alumni, parents, faculty, and administration personnel spent over a year looking at costs, public policy issues, and financing ideas. They were shocked to discover that, assuming a moderate annual inflation rate, it will cost approximately \$250,000 for students to obtain a 4-year degree if they enter Kenyon College in 2010.

Mr. Speaker, Kenyon College, its alumni council, and its funding education committee deserve a great deal of credit for addressing this problem. In particular, I would like to commend Neal Mayer, immediate past president of Kenyon's Alumni Council, for bringing this matter to my attention and developing the concept incorporated in my legislation. Not only has the Kenyon Alumni Council helped draft this bill, but it is also spearheading a grassroots drive to generate support for HEAP among various college parents, alumni, and officials across the country. I hope that many of my colleagues will soon hear from these HEAP supporters and cosponsor this important legislation.

The HEAP Act would allow parents to deposit up to \$5,000 per child each year in a college savings account with a maximum allowable deduction of \$15,000 per year. When money is withdrawn from a HEAP account for education purposes, one-tenth of that amount would be included in the gross income of the beneficiary for tax purposes over a 10-year period. The legislation also includes a 10-percent penalty for money withdrawn from a HEAP account for purposes other than paying for higher education.

Mr. Speaker, this legislation provides a HEAP of relief for middle class families who are often not eligible for low-interest student loans and other Government aid. By encouraging these families to save for their children, we help give future generations access to all the advantages of higher education. I urge my colleagues to support the HEAP Act and pay tribute to those who shaped this worthy legislation.

ISRAEL H. MILTON HONORED

**HON. CARRIE P. MEEK**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, February 2, 1995*

Mrs. MEEK of Florida. Mr. Speaker, next week Israel H. Milton, the Assistant Dade County Manager responsible for human services programs, will retire from our county government. I want to join with his many friends and admirers throughout our entire community in extending to him our thanks for his outstanding service and our congratulations for a job well done.

Israel Milton is a public servant in the very highest and best sense of the word. He is a veteran of more than three decades hard work and achievement in the area of social services.

Never one to shy away from difficult assignments, Israel Milton began his career in Dade County in 1967 as a social services administrator at the Kendall Children's Home. He also served as director of the Office of Neighborhood Service Centers and director of the Model Cities Program; became director of the Department of Human Resources in 1982; and rose to assistant county manager in 1992.

The talents and judgment he brought to these jobs and the breadth and depth of his experience will be sorely missed; people of his calibre are not easily replaced. He has always been accessible to the people of our community, constantly working to provide quality services and a better life for all our citizens.

Israel Milton is a graduate of Dorsey High School in Miami and Bethune-Cookman College. He received his Master's Degree in social work from Atlanta University.

Mr. Speaker, I want to extend my best wishes to Israel Milton and to his wife, Thelma Milton. Our community thanks you for your service and for the contribution you have made to the lives of so many people.

“PAID VOLUNTEERISM”: AN OXYMORONIC IDEA

**HON. GERALD B.H. SOLOMON**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, February 2, 1995*

Mr. SOLOMON. Mr. Speaker, I commend George Will's article in the Saturday, January 28th edition of the Washington Post for your attention:

TWO LIBERAL LOSERS

(George F. Will)

President Clinton's turbid State of the Union address was a metaphor for modern government—sprawling, metastasizing, undisciplined, approaching self-parody. It underscored the fact that his administration now is politically almost harmless, but is aesthetically excruciating.

The address was heavily larded—exactly the right word, that—with semi-conservative words about cutting taxes, spending and regulations. However, regarding two matters Clinton considers crucial—the American Corps “national service” program and the minimum wage—the address was half-baked and half-hearted liberalism.

AmeriCorps, says Clinton, will revive American volunteerism. The approximately 80 million Americans who volunteer their time to religious and civic organizations may wonder who needs reviving and how much it matters whether AmeriCorps eventually produces 100,000 more volunteers. Today 2.9 million of America's 80 million volunteers are ages 18 to 25, the ages of AmeriCorps “volunteers.”

To Americans who use the English language to communicate thoughts rather than parody them, the use of the word “volunteer” in connection with AmeriCorps recruits must seem like the latest redundant evidence that Washington is stark raving mad. To plain-speaking Americans, a volunteer is someone who contributes his or her unpaid labor. Clinton's “volunteers” will be paid a \$7,400 annual stipend, plus \$9,450 worth of college expenses over two years. And this is not all that Clinton's little puddle of government-manufactured “volunteers”—little relative to the 80 million true volunteers who need neither financial incentives from, nor organization by, government—will cost taxpayers.

In addition to the health and childcare entitlements for AmeriCorps members, and AmeriCorps' Washington bureaucracy, money is spent to locate “volunteers” to take AmeriCorps money. The Omaha World-Herald says that AmeriCorps gave Nebraska's state government a \$457,622 grant to recruit 23 AmeriCorps members. That \$19,896.60 per recruit calls into question the effectiveness of the \$1.7 million AmeriCorps paid a Washington PR firm for national advertising.

According to the New Citizenship Project, a conservative advocacy group, of AmeriCorps' first 20,000 “volunteers,” 1,200 are working for agencies of the federal government. The New Citizenship Project warns that AmeriCorps is ripe for politicization, citing a Washington Monthly report that a 1993 pilot project became an exercise in identity politics and political correctness, developing ethnic and homosexual caucuses. And the Los Angeles Times reported that a 1994 pilot project in San Francisco used its “volunteers” to protest “three-strikes-and-you're-out” crime legislation.”

Clinton calls AmeriCorps the achievement “I would say I was most proud of.” No minimum wage increase will be rival for that title.

In 1992 candidate Clinton endorsed increasing the minimum wage. During 1993 and 1994, when he had a congressional majority that would have done it, he did not ask for it, primarily because some sensible Democrats told him it was a dumb idea. Al From, head of the centrist Democratic Leadership Council, which once advertised Clinton as a New Democrat, says of the minimum wage proposal: “It's anachronistic, it's a loser, it's got no bite with the middle class. And it screams old Democrat.”

Now that there is a Congress that Clinton knows will not enact an increase, he calls it urgent. However, during Tuesday night's oration, when he was pitilessly detailed about almost everything, he remained reticent about how much the minimum wage should be increased. Leaving aside the unwisdom of government telling employers what to pay employees, it is generally true that when you increase the cost of something, people buy less of it. There is evidence that is true of labor at the low end of the wage scale.

The first federal minimum wage—25 cents an hour—was enacted in 1938. Since then, the longest time between increases was from 1981 to 1990. During that span, teenage unemployment (teenagers are a third of all minimum wage earners) fell from 23.2 percent to 15.5 percent, and black teenage unemployment fell from 48 percent to 31 percent. Then the forces of compassion struck, raising the minimum wage twice, in 1990 and 1991. In 1992 teenage unemployment went up to 20 percent.

Now, it is problematic establishing causation for any phenomenon as complex and varied as joblessness. And some studies, including one by associates of the current secretary of labor, purport to show that the minimum wage can be increased somewhat without increasing unemployment. However, the question is academic because a former academic—Rep. Dick Armye, the ex-professor of economics who now is majority leader—says he will oppose an increase “with every fiber of my being,” and he will have much company.

But this is of more than academic interest: The minimum wage is now \$4.25 an hour. Clinton is said to be thinking about seeking \$5 an hour. The New Citizenship Project calculates that AmeriCorps “volunteers” earn more than \$7 an hour.

SALUTE TO CHICAGO ATTORNEY AND FORMER ALDERMAN LEON DESPRES, ON THE OCCASION OF HIS 87TH BIRTHDAY

**HON. BOBBY L. RUSH**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, February 2, 1995*

Mr. RUSH. Mr. Speaker, I rise this afternoon to salute a gentleman who is a Chicago institution and a lifelong friend of the underdog and of the working Chicagoan. Leon Despres, who turns 87 years young today, played a crucial role in the Chicago City Council during the senior Richard Daley's tenure as mayor of Chicago. This role, that of the loyal and principled opposition, is one that my Democratic colleagues and I are growing to appreciate more and more as we settle into our new roles in the 104th Congress. Unfortunately, I did not have the honor of serving in the Chicago City Council during the 20 years that Mr. Despres served there. However, he served as Parliamentarian of that body under the late, great