

# Daily Digest

## Senate

### Chamber Action

*Routine Proceedings, pages S3139-S3228*

**Measures Introduced:** Four bills and one resolution were introduced, as follows: S. 475-478, and S. Res. 81. Page S3221

**Measures Reported:** Reports were made as follows:  
S. 4, to grant the power to the President to reduce budget authority, without recommendation, with amendments. (S. Rept. No. 104-9)

S. 14, to amend the Congressional Budget and Impoundment Control Act of 1974 to provide for the expedited consideration of certain proposed cancellations of budget items, without recommendation, with an amendment in the nature of a substitute. (S. Rept. No. 104-10) Page S3221

#### Measures Passed:

**Commending Robert Reischauer:** Senate agreed to S. Res. 81, commending Robert D. Reischauer for his service to the Congress and the Nation. Page S3227

**Balanced Budget Constitutional Amendment:** Senate resumed consideration of H.J. Res. 1, proposing a balanced budget amendment to the Constitution of the United States. Pages S3148-S3220

Pending:

(1) Feinstein Amendment No. 274, in the nature of a substitute. Page S3148

(2) Feingold Amendment No. 291, to provide that receipts and outlays of the Tennessee Valley Authority shall not be counted as receipts or outlays for purposes of this article. Page S3148

(3) Graham Amendment No. 259, to strike the limitation on debt held by the public. Pages S3148, S3179-83

(4) Graham Amendment No. 298, to clarify the application of the public debt limit with respect to redemptions from the Social Security Trust Funds. Pages S3148, S3179-83

(5) Kennedy Amendment No. 267, to provide that the balanced budget constitutional amendment does not authorize the President to impound lawfully appropriated funds or impose taxes, duties, or fees. Pages S3148, S3176-78

(6) Bumpers modified motion to refer H.J. Res. 1 to the Committee on the Budget with instructions. Page S3148

(7) Nunn Amendment No. 299, to permit waiver of the amendment during an economic emergency. Page S3148

(8) Nunn Amendment No. 300, to limit judicial review. Page S3148

(9) Levin Amendment No. 273, to require Congress to pass legislation specifying the means for implementing and enforcing a balanced budget before the balanced budget amendment is submitted to the States for ratification. Page S3148

(10) Levin Amendment No. 310, to provide that the Vice President of the United States shall be able to cast the deciding vote in the Senate if the whole number of the Senate be equally divided. Page S3149

(11) Levin Amendment No. 311, to provide that the Vice President of the United States shall not be able to cast the deciding vote in the Senate if the whole number of the Senate be equally divided. Page S3149

(12) Pryor Amendment No. 307, to give the people of each State, through their State representatives, the right to tell Congress how they would cut spending in their State in order to balance the budget. Pages S3149, S3186-87

(13) Byrd Amendment No. 252, to permit outlays to exceed receipts by a majority vote. Pages S3149-75, S3227

(14) Byrd Amendment No. 254, to establish that the limit on the public debt shall not be increased unless Congress provides by law for such an increase. Pages S3149-75, S3227

(15) Byrd Amendment No. 255, to permit the President to submit an alternative budget. Pages S3149-75, S3227

(16) Byrd Amendment No. 253, to permit a bill to increase revenue to become law by majority vote. Pages S3149-75, S3227

(17) Byrd Amendment No. 258, to strike any reliance on estimates. Pages S3149-75, S3227

(18) Kerry motion to commit H.J. Res. 1 to the Committee on the Budget. Page S3149

(19) Hatch (for Dole) motion to recommit H.J. Res. 1 to the Committee on the Budget with instructions. **Page S3149**

(20) Hatch (for Dole) motion to recommit H.J. Res. 1 to the Committee on the Budget with instructions. **Page S3149**

(21) Hatch (for Dole) motion to commit H.J. Res. 1 to the Committee on the Judiciary with instructions. **Page S3149**

(22) Hatch (for Dole) motion to commit H.J. Res. 1 to the Committee on the Judiciary with instructions. **Page S3149**

Withdrawn:

Byrd Amendment No. 289, to provide that any bill to increase revenues shall not become law unless three-fifths of the whole number of each House shall provide by law for such an increase by a rollcall vote. **Page S3227**

By prior consent agreement, votes on the pending amendments and motions will occur on Tuesday, February 28, 1995, beginning at 2:15 p.m.

Senate will continue consideration of the resolution on Tuesday, February 28, 1995.

**Nominations Received:** Senate received the following nominations: Edmundo A. Gonzales, of Colorado, to be Chief Financial Officer, Department of Labor.

John D. Kemp, of the District of Columbia, to be a Member of the National Council on Disability for a term expiring September 17, 1997.

Josue Robles, Jr., of Texas, to be a Member of the Defense Base Closure and Realignment Commission for a term expiring at the end of the first session of the 104th Congress.

Routine lists in the Army. **Pages S3228-29**

**Messages From the House:** **Page S3221**

**Measures Referred:** **Page S3221**

**Statements on Introduced Bills:** **Pages S3221-23**

**Additional Cosponsors:** **Page S3223**

**Notices of Hearings:** **Page S3223**

**Additional Statements:** **Pages S3223-27**

**Recess:** Senate convened at 12 noon, and recessed at 8:19 p.m., until 9 a.m., on Tuesday, February 28, 1995. (For Senate's program, see the remarks of the Acting Majority Leader in today's RECORD on pages S3227-28.)

## Committee Meetings

(Committees not listed did not meet)

### NOMINATIONS

*Committee on the Judiciary:* Committee concluded hearings on the nominations of Karen Nelson Moore, of Ohio, to be United States Circuit Judge for the Sixth Circuit, Janet Bond Arterton, to be United States District Judge for the District of Connecticut, Willis B. Hunt, Jr., to be United States District Judge for the Northern District of Georgia, and Charles B. Kornmann, to be United States District Judge for the District of South Dakota, after the nominees testified and answered questions in their own behalf. Ms. Moore was introduced by Senators DeWine and Glenn, Ms. Arterton was introduced by Senator Dodd, Mr. Hunt was introduced by Senator Coverdell, and Mr. Kornmann was introduced by Senators Pressler and Daschle.

# House of Representatives

## Chamber Action

**Bills Introduced:** Thirteen public bills, H.R. 1057-1069, were introduced. **Page H2306**

**Reports Filed:** Reports were filed as follows:

H. Res. 100, providing for the consideration of H.R. 926, to promote regulatory flexibility and enhance public participation in Federal agency rule-making (H. Rept. 104-52);

H. Res. 80, requesting the President to submit information to the House of Representatives concerning actions taken through the exchange stabilization fund to strengthen the Mexican peso and stabilize

the economy of Mexico, amended (H. Rept. 104-53);

H.R. 531, to designate the Great Western Scenic Trail as a study trail under the National Trails System Act, amended (H. Rept. 104-54); and

H.R. 529, to authorize the exchange of National Forest System lands in the Targhee National Forest in Idaho for non-Federal lands within the forest in Wyoming, amended (H. Rept. 104-55).

**Pages H2261, H2305-06**

**Speaker Pro Tempore:** Read a letter from the Speaker wherein he designates Representative Crapo to act as Speaker pro tempore for today. **Page H2227**

**Recess:** House recessed at 1:05 p.m. and reconvened at 2:00 p.m.

Page H2231

**Risk Assessment and Cost-Benefit Analysis:** House completed all general debate and began consideration of amendments to H.R. 1022, to provide regulatory reform and to focus national economic resources on the greatest risks to human health, safety, and the environment through scientifically objective and unbiased risk assessments and through the consideration of costs and benefits in major rules; but came to no resolution thereon. Consideration of amendments will resume on Tuesday, February 28.

Pages H2243–60, H2261–88

Agreed To the Crapo amendment that defines the term “emergency” as a situation that is immediately impending and extraordinary in nature, demanding attention due to a condition, circumstance, or practice reasonably expected to cause death, serious illness, or severe injury to humans, or substantial endangerment to private property or the environment if no action is taken.

Pages H2285–87

Rejected the Brown of California amendment in the nature of a substitute that sought to require major Federal regulatory agencies (except the National Oceanic and Atmospheric Administration, the Army Corps of Engineers and the Nuclear Regulatory Commission) to set regulatory priorities, consistent with existing law, based on the seriousness of the risks involved and the availability of resources; require affected agencies to conduct risk assessments and cost-benefit analyses for major rules, defining a major rule as one with costs of \$100 million; prevent provisions to supersede existing health, safety, or environmental laws; require the General Accounting Office to conduct an annual review and report to Congress on each agency’s compliance with provisions; specify that no new right to judicial review be created and that failure to follow procedures would not invalidate any rule; provide that nothing in the provisions create an obligation or burden on State and local governments; and require that agencies provide for independent peer review of risk assessments used for major regulations, but that persons with conflicts of interest be barred from serving on peer review panels (rejected by a recorded vote of 174 yeas to 246 noes, Roll No. 176).

Pages H2265–85

H. Res. 96, the rule under which the bill is being considered, was agreed to earlier by a yea-and-nay vote of 253 yeas to 165 nays, Roll No. 175.

Pages H2234–43, H2260–61

**Committees To Sit:** It was made in order that the following committees and their subcommittees be permitted to sit on Tuesday, February 28, during proceedings of the House under the five-minute rule: Committees on Agriculture, Banking and Financial

Services, Government Reform and Oversight, House Oversight, Judiciary, National Security, Small Business, and Transportation and Infrastructure.

Page H2288

**Amendments Ordered Printed:** Amendments ordered printed pursuant to the rule appear on pages H2307–08.

**Quorum Calls—Votes:** One yea-and-nay vote and one recorded vote developed during the proceedings of the House today and appear on pages H2260–61 and H2285. There were no quorum calls.

**Adjournment:** Met at 12:30 p.m. and adjourned at 11:08 p.m.

## Committee Meetings

### TRANSPORTATION APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Transportation, and Related Agencies held a hearing on National Highway Traffic Safety Administration, Panama Canal Commission, and on Architectural and Transportation Barriers Compliance Board. Testimony was heard from Ricardo Martinez, M.D., Administrator, National Highway Traffic Safety Administration, Department of Transportation; the following officials of the Panama Canal Commission: Joe Reeter, Chairman; and Gilberto Guardia, Administrator; and Jack Catlin, Chairman, Architectural and Transportation Barriers Compliance Board.

### VA, HUD AND INDEPENDENT AGENCIES APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Veterans’ Affairs and Housing and Urban Development, and Independent Agencies held a hearing on the Consumer Product Safety Commission. Testimony was heard from Ann Brown, Chairman, Consumer Product Safety Commission.

### REGULATORY REFORM AND RELIEF ACT

*Committee on Rules:* Granted, by voice vote, an open rule providing 90 minutes of debate on H.R. 926, Regulatory Reform and Relief Act of 1995, 60 minutes to be equally divided and controlled between the chairman and ranking minority member of the Committee on the Judiciary and 30 minutes to be equally divided and controlled between the chairman and ranking minority member of the Committee on Small Business. The rule makes in order the Committee on the Judiciary amendment in the nature of a substitute as an original bill for the purpose of amendment which shall be considered as read. The substitute shall be considered by title rather than by section. Priority in recognition may be accorded to Members who have pre-printed their amendment in

the CONGRESSIONAL RECORD prior to their consideration. Finally, the rule provides one motion to recommit with or without instructions. Testimony was heard from Representatives Gekas and Reed.

### METROPOLITAN WASHINGTON AIRPORTS AMENDMENTS ACT

*Committee on Transportation and Infrastructure:* Subcommittee on Aviation approved for full Committee action H.R. 1036, Metropolitan Washington Airports Amendments Act of 1995.

### IRS BUDGET PROPOSAL AND 1995 TAX RETURN FILING SEASON

*Committee on Ways and Means:* Subcommittee on Oversight held a hearing on the IRS Budget Proposal for Fiscal Year 1996 and the 1995 Tax Return Filing Season. Testimony was heard from Margaret Milner Richardson, Commissioner, IRS, Department of the Treasury; Jennie S. Stathis, Director, Tax Policy and Administration Issues, GAO; and public witnesses.

### ADMINISTRATION'S BUDGET PROPOSALS

*Committee on Ways and Means:* Subcommittee on Trade held a hearing on the Administration's budget proposals, including the U.S. Customs Service; International Trade Commission; the Office of the U.S. Trade Representative, and the possible extension of the Generalized System of Preferences program. Testimony was heard from Peter S. Watson, Chairman, U.S. International Trade Commission; Michael H. Lane, Deputy Commissioner, U.S. Customs Service, Department of the Treasury; Ira Shapiro, General Counsel, Office of the U.S. Trade Representative; Allan Mendelowitz, Managing Director, International Trade, Finance, and Competitiveness Issues, GAO; and public witnesses.

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## COMMITTEE MEETINGS FOR TUESDAY, FEBRUARY 28, 1995

*(Committee meetings are open unless otherwise indicated)*

### Senate

*Committee on Appropriations,* Subcommittee on Energy and Water Development to hold joint hearings with the Committee on Energy and Natural Resources' Subcommittee on Energy Research and Development, to review the findings of the Task Force on Alternative Futures for Department of Energy National Laboratories, 9:30 a.m., SD-366.

*Committee on Armed Services,* to hold hearings on the nomination of Shelia Cheston, of the District of Columbia, to be General Counsel of the Department of the Air Force, 10 a.m., SR-222.

*Committee on Banking, Housing, and Urban Affairs,* to hold hearings to examine Federal credit union activities, 10 a.m., SD-538.

*Committee on Energy and Natural Resources,* Subcommittee on Energy Research and Development to hold joint hearings with the Committee on Appropriations' Subcommittee on Energy and Water Development, to review the findings of the Task Force on Alternative Futures for Department of Energy National Laboratories, 9:30 a.m., SD-366.

*Committee on Finance,* to hold hearings to examine the Medicare Program, focusing on perspectives on the past and implications for the future, 9:30 a.m., SD-215.

*Committee on Foreign Relations,* to hold open and closed (S-407) hearings on the ratification of the Treaty Between the United States and the Russian Federation on Further Reduction and Limitation of Strategic Offensive Arms (START II Treaty) (Treaty Doc. 103-1), 10 a.m., S-116, Capitol.

Full Committee, business meeting, to consider pending nominations, 2 p.m., S-116, Capitol.

*Committee on Governmental Affairs,* business meeting, to mark up S. 219, to ensure economy and efficiency of Federal Government operations by establishing a moratorium on regulatory rulemaking actions, 10 a.m., SD-342.

*Committee on Labor and Human Resources,* to hold hearings to examine the impact of welfare reform, focusing on children and their families, 9:30 a.m., SD-430.

### NOTICE

For a listing of Senate Committee Meetings scheduled ahead, see pages E454-57 in today's RECORD.

### House

*Committee on Agriculture,* Subcommittee on Risk Management and Specialty Crops, hearing and markup of H.R. 618, to extend the authorization for appropriations for the Community Futures Trading Commission through fiscal year 2000, 9:30 a.m., 1302 Longworth.

*Committee on Appropriations,* Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies, on Agricultural Research Service, and Economic Research Service, 1 p.m., 2362A Rayburn.

Subcommittee on Energy and Water Development, on Corps of Engineers: Remaining Items, 10 a.m., Appalachian Regional Commission, 2 p.m., and on TVA, 3 p.m., 2362B Rayburn.

Subcommittee on Foreign Operations, Export Financing, and Related Agencies, on the Secretary of the Treasury, 10 a.m., H-144 Capitol.

Subcommittee on Interior and Related Agencies, on Office of Navajo and Hopi Indian Relocation, and on Institute of American Indian and Alaska Native Culture and Arts Development, 1:30 p.m., B-308 Rayburn.

Subcommittee on Labor, Health and Human Services, Education and Related Agencies, on Nobel Laureates Biomedical Research Panel, 10 a.m., and 2 p.m., 2358 Rayburn.

Subcommittee on Military Construction, on Army Military Construction, 9:30 a.m., B-300 Rayburn.

Subcommittee on National Security, on Military Quality of Life Issues, 10 a.m., and executive, on U.S. Transportation Command, 1:30 p.m., H-140 Capitol.

Subcommittee on Transportation, and Related Agencies, on Coast Guard, 10 a.m., 2358 Rayburn.

Subcommittee on Treasury, Postal Service, and General Government, on U.S. Postal Service/GAO, 10 a.m., and on U.S. Mint, Bureau of Engraving and Printing, and on Bureau of Public Debt, 2 p.m., H-163 Capitol.

Subcommittee on Veterans' Affairs and Housing and Urban Development, and Independent Agencies, on Selective Service System, and on Neighborhood Reinvestment Corporation, 1:30 p.m., H-143 Capitol.

*Committee on Banking and Financial Service*, hearing on the following: H.R. 18, Financial Services Competitiveness Act of 1995, Glass-Steagall Reform; and related issues, 10 a.m., 2128 Rayburn.

*Committee on the Budget*, hearing on Could a Free Market Work Here? The Virtues of Privatization, 10 a.m., 210 Cannon.

*Committee on Government Reform and Oversight*, Subcommittee on Government Management, Information and Technology, hearing on Simplifying and Streamlining the Federal Procurement Process, 2:30 p.m., 2154 Rayburn.

*Committee on House Oversight*, to consider funding requests for the following Committees: House Oversight; Ways and Means, Agriculture, Commerce, National Security; Rules; Transportation and Infrastructure; International Relations; Government Reform and Oversight; and Veterans' Affairs, 10 a.m., 1310 Longworth.

*Committee on the Judiciary*, to mark up the following measures: H.J. Res. 2, proposing an amendment to the Constitution of the United States with respect to the number of terms of office of Members of the Senate and House of Representatives; H.J. Res. 3, proposing an amendment to the Constitution of the United States limiting the period of time U.S. Senators and Representatives may serve; and H.J. Res. 8, proposing an amendment to the Constitution of the United States to limit the terms of office for Representatives and Senators in Congress, 9:30 a.m., 2141 Rayburn.

*Committee on National Security*, to continue hearings on fiscal year 1996 national defense authorization, 9:30 a.m., 2118 Rayburn.

*Committee on Rules*, to consider H.R. 925, Private Property Protection Act of 1995, 2 p.m., H-313 Capitol.

*Committee on Small Business*, hearing on the Overall Review of the SBA, 10 a.m., 2359 Rayburn.

*Committee on Standards of Official Conduct*, executive, to consider pending business, 8:30 a.m., HT-2M Capitol.

*Committee on Transportation and Infrastructure*, Subcommittee on Surface Transportation, to continue hearings on legislation to Improve the National Highway System and Ancillary Issues Relating to Highway and Transit Programs, 10 a.m., 2167 Rayburn.

*Committee on Ways and Means*, to mark up welfare reform legislation, 11 a.m., 1100 Longworth.

*Permanent Select Committee on Intelligence*, executive, hearing on the Collection Overview, 10 a.m., H-405 Capitol.

*Next Meeting of the SENATE*  
9 a.m., Tuesday, February 28

Senate Chamber

**Program for Tuesday:** Senate will resume consideration of H.J. Res. 1, Balanced Budget Constitutional Amendment.

*(Senate will recess from 12:30 p.m. until 2:15 p.m. for respective party conferences.)*

*Next Meeting of the HOUSE OF REPRESENTATIVES*  
9:30 a.m., Tuesday, February 28

House Chamber

**Program for Tuesday:** Complete consideration of H.R. 1022, Risk Assessment and Cost-Benefit Analysis Act of 1995; and

Begin consideration of H.R. 926, Regulatory Reform and Relief Act (open rule, one hour of general debate).

Extensions of Remarks, as inserted in this issue

HOUSE

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# Congressional Record

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