

modernization and reform in our Federal courts. My efforts have been focused on improving the Federal judicial system and relieving court congestion in criminal and civil matters. I have always subscribed to the expression, "Justice delayed is justice denied." We have been successful to a major degree in our efforts to achieve these goals. However, much remains to be done. This country's system of justice today faces one of its greatest threats in the Congress. The foundation of our civil justice system and more than 500 years of the development of common law are under attack, including the right of trial by jury. We will continue the battles to improve the administration of justice, as well as maintain its historic role of protecting the weak, the minorities, and the defenseless.

Mr. President, for 13 years I served on the Senate Ethics Committee—two periods as chairman. My service on the Ethics Committee can be described with many adjectives, none of which include enjoyable. From the description "of how it used to be," I would have to say that I am convinced that the Senate has made great strides in ethical behavior and standards during my time in this body. While there is still room for much improvement, I am, nevertheless, convinced that the Senators now serving are the most ethical in the history of the Senate.

During the last several decades, including the time that I have spent in the Senate, there has been much improvement in civil rights. However, race relations continue as a divisive issue in numerous ways. The path toward the achievement of equal opportunity for all persons, regardless of race, color, gender, or creed, has many miles to go. We foster democratic principles throughout the world and have seen democracy make great strides in many nondemocratic countries. Yet our own democracy faces its greatest threat from within. Elected officials, media personalities, elements of political parties, and other organizations strive to pit one group of Americans against another. We must set a new course in this Congress and across the land—a course of moderation, tolerance, responsibility, and compassion. We need to return to the traditional value of being just plain neighborly. Not until we become genuinely "one Nation under God, indivisible, with liberty and justice for all," can this country realize its potential for true greatness.

I am proud of my staff. I have always been proud of my staff. Most of them have come from Alabama but, regardless, all have worked with devotion, dedication, and professionalism. They have worked with me to assist thousands of Alabamians—and I might say thousands of Americans outside of Alabama—in every imaginable area. Staff members seldom receive praise, but I thank them from the bottom of my heart for the great job that they have

done and the job that I know they will continue to do during the remaining months of my service in the Senate.

No one knows what the future will be, but I plan to return to my beloved Alabama and devote more of my time to the people in my life that I treasure the most—my devoted and lovely wife Elizabeth Ann, who is affectionately also known as "Mike"—my son Tom and his wonderful, talented, and beautiful wife Cornelia—and, Mr. President, the two finest grandchildren a person could be blessed with, Wilson Carmichael Heflin and Mary Catherine Heflin. Wilson is known to his "Pop" as "Wil," and he calls his sister "K.K." because he says Mary Catherine is too much of a mouthful. I do not wish to omit from the treasured list my other friends and relatives in Alabama, particularly those in the Shoals area.

I will enjoy living the remainder of my days in my hometown, for Tuscumbia, AL, is a wonderful little town to be from and it is the best little town in America to go home to.

Mr. President, while my career and work here in the Senate is yet to be completed for I still have much to do, I, nevertheless, thank the people of Alabama "who I so dearly love" for the faith and trust bestowed upon me which allowed me to serve as Chief Justice of Alabama for 6 years and as a U.S. Senator for three terms. I also thank my Creator for the blessing of health during my three score and thirteen years thus far, and for having the opportunity to serve this great Nation and my fellow citizens.

Thank you, Mr. President.

Several Senators addressed the Chair.

The PRESIDING OFFICER (Mr. FRIST). The Senator from Louisiana.

HOWELL HEFLIN

Mr. JOHNSTON. Mr. President, as most Members of this body, I received word of Senator HEFLIN's retirement just a few moments ago. As I began to contemplate his service here, I wondered what was the single word that best epitomized Senator HEFLIN's service. Mr. President, the word that came to mind first was "wisdom."

Wisdom is a rare thing. It is acquired genetically, and our Creator has been very generous with Senator HEFLIN in endowing him with a huge amount of wisdom and a huge amount of ability.

It also is born of experience, and having served the people of Alabama now, both as chief justice and as a Member of this body, for some 23-plus years, he has acquired both the skill and the knowledge, along with that genetically inspired wisdom, to be, indeed, one of the wisest Members of this body.

In fact, if the Senator from Alabama rises on any issue in this Senate, not only do Members of the Senate listen, but as far as this Senator is concerned, he almost always follows, because Senator HEFLIN is seldom wrong and is someone whose wisdom is greatly to be

emulated. Indeed, Mr. President, if I had to make a two-word speech against term limits, it would probably be "HOWELL HEFLIN," because HOWELL HEFLIN's leaving this body will make it a decidedly lesser place.

There are other words that come to mind when you think of HOWELL HEFLIN. Clearly integrity has to be one, because his is an integrity so strong that nobody would ever seek to disparage it. Indeed, no one would seek to defend it. I mean, you do not have to say HOWELL HEFLIN is a man of integrity because that would be redundant. Everyone knows that. It emanates from every pore in his body, from his history and from his lifetime of work.

He was, indeed, the first choice of almost everyone to be a member of the Ethics Committee.

Mr. President, clearly in describing HOWELL HEFLIN, you would have to refer to his sense of humor. It is legendary. It occasionally erupts here on the floor of the Senate. More commonly, in political speeches back in Alabama. I would hate to be the object of his wit, either in Alabama or anywhere else, because, while it is gentle and while it is funny, it can be, indeed, devastating.

I will never forget the story of the Grey Poupon, the way that HOWELL HEFLIN could describe to those who thought themselves too sophisticated to be from Alabama, and the way he could use that humor to not only enlighten and to lighten the debate, but also as a tremendous political weapon.

Mr. President, this Senate will not be the same when HOWELL HEFLIN leaves. It simply will not. It will be a much lesser place. I will be leaving as well. So it is not that I will miss him. I will enjoy service with him for the next year and 8 months. I hope he completes his agenda, as I hope I complete mine.

But, Mr. President, for I think decades to come, people of Alabama will revere the service of one Chief Justice HOWELL HEFLIN and one Senator HOWELL HEFLIN, one of the most outstanding Members this body has ever produced.

Several Senators addressed the Chair.

The PRESIDING OFFICER. The Senator from South Carolina.

Mr. HOLLINGS. Mr. President, there is one word that comes to my mind, I say to the Senator from Louisiana, and that is character. Certainly, HOWELL HEFLIN is an individual with the highest of integrity and, yes, humor. But it has to be said, I am glad the Senator from Louisiana did not continue on about HOWELL's humor, because most of those stories could not be told on the floor of the U.S. Senate.

We should all remember his work on the Ethics Committee and the outstanding job that HOWELL HEFLIN did as chairman. It is a very thankless task.

The idea of any kind of farm legislation and, as the Senator mentioned earlier, anything concerning peanuts.

He will knock all of these desks to the floor to make sure the peanut farmers are taken care of.

In addition, we have been blessed with his incredible expertise as a member of the Judiciary Committee. We know him as a former chief justice, the most outstanding of the State chief justices, elected so by his own conferees. At international conferences, he has supported the United States in Europe and NATO with tremendous distinction.

But in addition to honoring his outstanding record, let me just dwell on two things: First, I traveled the State of Alabama during the Presidential race some 10 years ago. And in my travels, I found out was that HOWELL HEFLIN is a common man of uncommon abilities. He knows everybody in that State. I can tell you, he is not leaving because he cannot get reelected. That fellow could walk back in here. The rest of us have to fight our way.

Incidentally, I am not joining you two at all. I am fighting to stay here. But Senator HEFLIN knows them all. He knows every element of that society. He has never outgrown—being a chief justice or U.S. Senator—his humble beginnings in Tusculumbia. That always impressed me, because I met with people in every county in that particular State and every particular group, from the legislature to the Governor, down to the civic organizations and the defense organizations at Huntsville, where HOWELL has been a leader.

But I want to emphasize his message here. I am quoting what he just said:

We foster democratic principles. Throughout the world scene, democracy has made great strides in many nondemocratic countries. Yes, our own democracy faces its greatest threat from within. Elected officials, media personalities, elements of political parties, and other organizations strive to pit one group of Americans against another. We must set a new course in this Congress and across the land, a course of moderation, tolerance, responsibility, and compassion.

When I first got over here, we were seated on those last two seats. I was seated next to Bobby Kennedy. We had better seats in "My Fair Lady." We were voting, and I got a tap on the shoulder. I looked around, and it was the senior Senator from Kentucky who was tapping me on the shoulder. He said, "Fritz, change that vote, change that vote." I said, "John, what do you mean?" He said "Well, they got a lot of horsemen there in South Carolina, and I know many." He said, "That would be a bad mistake. They like you, and I would hate to see you get in trouble with them." John Cooper had come all the way around the Chamber. He had a seat way on the back of the other side and had come over to this side.

The tremendous change that Senator HEFLIN has emphasized here in his announcement of departing is certainly noteworthy. In these times, it seems as if we meet in ambush every Tuesday to get the other side.

A perfect example of what I am talking about can be seen by focusing on

what happened with the line-item veto. I have sponsored line-item veto legislation for some 10 years. I have a bill, S. 238, that was referred to the Rules Committee just this year. The Republicans had an intramural between themselves over two different rescission bills, and when they worked out a compromise, they had basically settled on my bill. It is in the Rules Committee, a separate enrollment line-item veto. But I never claimed that on the floor of the Senate. I was afraid that the partisanship was so violent that some would vote against it if they heard that my name was even connected with the blooming thing. It has gotten that bad.

I think in this distinguished statesman's departure, he is emphasizing an awfully important thing—American industry and catching up with the global competition. We have learned, in quality production, that the best way to compete is to have the lowest elements involved in production and working in teams. I have seen the Japanese, and have come to see that teamwork in individual industries in my own State of South Carolina. Industry now has learned how to get quality production.

The political body has gone totally in the other direction, with no idea of working together. Who can get whom? Who can get on the 7 o'clock news? Who can catch the other fellow? And whatever else it is. The legislation that we spew out shows it. It is not quality. It is not production.

HOWELL HEFLIN has left us a most important message. I will not read all of it. I know others here are waiting. But our distinguished colleague was president of the Alabama State Bar Association. He was selected the Most Outstanding Appellate Judge in the United States in 1976. He served his chairman of the National Conference of Chief Justices; was a member of the college faculty at William & Mary, the University of Alabama, and the University of North Alabama. He received the Outstanding Service to Science Award from the National Association of Biomedical Research; National Veterans Award; the Henry Jackson Senate Leadership Award; the Justice Award and Harley Award, American Judicature Society; the Wernher von Braun Space Award; the James Madison Award of the National Broadcast Editorial Association; 12 honorary degrees.

The Senator from Louisiana is exactly right. If I had to answer this nonsense of term limitations—which incidentally is included in the U.S. Constitution, but seems like a new idea—I would answer it with two words. "HOWELL HEFLIN."

I thank you for that expression. That is exactly what I have in mind.

Several Senators addressed the Chair.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I am sorry to get the news of the retirement of my good friend and distinguished

Senator from Alabama. I hope on this side of the aisle that I can claim the right to miss him more than any other Republican might miss him, because for 15 years, I have had the chance of working with him on a subcommittee of Judiciary. At various times, the committee has been entitled Administrative Practice and Procedure; at another time, Courts, and this time, Oversight and Courts, I guess. I was chairman of it from 1980 to 1986. He was chairman for the last 8 years, and when the Republicans gained control of the Senate, I became chairman again.

So I have either been ranking member or chairman with the distinguished Senator for now going on my 15th year.

I can say that it has been a pleasure working with him. It has been a pleasure because there has not been any friction. It has been a pleasure because he does not think in a partisan way. It has been a pleasure because he knows a great deal about the law and, for a nonlawyer like me, it gives me an opportunity to have a great deal of confidence that the product that comes out of that committee, whether I am chairman or whether he is chairman, is going to be a good product. I think an example of that good product is the bankruptcy reform legislation that was passed over in the last Congress.

Not too many people in this body pay too much attention to bankruptcy legislation. It is not the sort of legislation that keeps you awake when you are reading and considering some of its aspects. But he worked real hard on that, and I hope I worked helping him as the ranking member to get a bill that would be passed.

That is one example of the hard work that he has done where there is not public attention given to it. But he does not do his work because he cares about the public attention. He does his work because he wants to do the job right and according to the Constitution and what is good public policy. I have known that to be his characteristic in these years that I have worked with him on this committee. But most importantly through the work on the committee, I have been able to develop a friendship with him. It is the sort of friendship that is going to have a crack in it when he is not here in succeeding Congresses. He knows there is a lot of legislation he is going to be working on with me over the next 20 months. I look forward to working with him. But I was also looking forward to working with him much beyond that. So I am going to miss him but I wish him well.

Mr. EXON addressed the Chair.

The PRESIDING OFFICER. The Senator from Nebraska.

Mr. EXON. I thank the Chair.

Just let me add a few brief words in salute to HOWELL HEFLIN—truly a son of the Old South who I think is of as much distinction as all of the other great southerners who have served in the U.S. Senate. He is far more than just a southern Senator. He is a U.S. Senator.

Certainly I wish to say to Mike and HOWELL HEFLIN from both myself and my wife, Pat, we came here together and we will be leaving together. When I think about things like that, Mr. President, I cannot tell you about anyone in this body that I think more exemplifies the term a true workhorse and not a show horse of the Senate.

Mike and HOWELL HEFLIN have been close friends and associates of the Exons for these many years. However, it is far more than just our personal relationship I have treasured. I have treasured also the professional working relationships we have had in the Senate. And I think when the rollcall of votes are summarized you will likely see that HOWELL HEFLIN and JIM EXON probably voted as close alike as any other Members of this body, which I know we have been very proud in serving.

I wish to cite something personal about HOWELL HEFLIN that not very many people know. A few years ago I had an opportunity to lead a delegation to the Pacific area. HOWELL HEFLIN went along. We stopped in Guam for refueling en route to Manila, and there was to be a brief ceremony for HOWELL HEFLIN that I knew nothing about when we landed there.

It was anything but a brief ceremony. It was obviously one of the most important ceremonies that the Island of Guam had had, I suppose, since the American forces drove out the Japanese from that island during the war in the Pacific. There was a big entourage of cars. I could not imagine what was going on. Finally, I began to get the feel of things. They wanted to take us out to the beach where the American marines landed when the United States of America started taking back that very important and strategic island.

We went out to the beach, and we saw where they landed, the difficulty they had in landing there with the coral reefs that had not been researched very well obviously from a landing standpoint. We went to the museum out on the beach. This was all about HOWELL HEFLIN. When we went over to the beach itself, there was a small Navy band. There was a small tent with people from the Island of Guam who were there when the Americans landed.

A very touching sight. There was a big sign out there that I shall never forget. It said, "Welcome Back Our Liberating Hero, Lt. HOWELL HEFLIN." The mayor was there; the Governor was there; a little Navy band was there. They gave us a flag. And, of course, the big man of the moment was HOWELL HEFLIN.

Because of all his other accomplishments, HOWELL HEFLIN, without very much fanfare—and I suspect maybe most of his colleagues in the Senate do not even know about it—early on he was one of those marines, Lt. HOWELL HEFLIN, who was part of the assault force of the Americans landing to take Guam from the Japanese. He was wounded in the initial assault and kept

on fighting. He pointed out the hill to me where he took his second hit. He spent relatively little time there because he was evacuated to the United States where he spent considerable time in the hospital.

This is a side of the proud HOWELL HEFLIN that I know. That is a side that I want his colleagues to know about and Americans to know about in addition to all his other outstanding accomplishments. He is one of those who serves his country in time of need, and we must never forget that.

So to you, HOWELL, and to Mike, the best from Pat and I for our close association. And I point to people like you, HOWELL, as I have talked about before. One of the most wonderful things about being involved in politics—and I have been involved in it about the same amount of time as you—were it not for my involvement in politics there is not one chance in 2 trillion that I would have ever met HOWELL and Mike Hefflin. Having met them, having known them, known of their stature, their character, having had them as friends, means a lot to one as you look back on your life and see what really has been important.

I am not going to cite all of your accomplishments, HOWELL, because that has been done so very, very well by your friends and colleagues who have spoken before me in this Chamber in this regard today.

I simply say that one of the great treasures of my life has been knowing you, seeing you serve with such distinction, knowing of the great gratitude of your fellow Senators on both sides of the aisle for the important role that you have played in the Senate, representing your great State so very, very well, but even more so by an excellent, outstanding individual who responded to duty early in life when you served in the Marines; saw and discharged your duties as well here in the Senate as you did in Guam. God bless and God keep you.

I yield the floor.

Mr. DASCHLE. Mr. President, I rise as well to express my disappointment but as well my very best wishes to our dear colleague, HOWELL HEFLIN, with his announcement this afternoon. I have known him as a member of the Senate Agriculture Committee for a long period of time, and all of us have had the good opportunity to work with him in so many different capacities over the last 18 years.

We come to this Chamber as Republicans and Democrats, R's and D's, but I think once we are here we become known not as R's and D's necessarily but C's or D's, constructives or destructives.

There are some who for whatever short-term political gain may be inclined to be destructive to the political or legislative process. Unfortunately, there are all too many cases that come to mind as we think about destructive efforts that have gone on sometimes with no good reason.

But then there are those constructive leaders who come to this Chamber with a true belief that they can do good for others, with an understanding of the importance of Government, and with the belief that we can really look forward to making the next generation and the generation after that one better than the one that is currently occupying this great land. I think that was what HOWELL HEFLIN came to do 18 years ago.

As I look over all of our colleagues in the Senate, I must say I cannot think of anyone who has been more constructive in his approach. The tributes that have already been made here on the Senate floor to the character of Senator HEFLIN, I believe, are illustrative of that fact.

Democrats and Republicans understand the contribution that HOWELL HEFLIN has made. They understand his constructive approach. They understand why it is he came here in the first place. They understand the tremendous reputation that he has established as a result of that approach. And they are fond of calling him their friend.

We look forward to at least 18 more months of that kind of constructive participation, that kind of leadership, the kind of dedication to his job that he brings to work each and every day. And we have that realization that we have the good fortune to work with him for at least 18 more months in this capacity and perhaps in other capacities in public life, as well.

But I want to share my best wishes and hope that he and his family, as wonderful as they are, have many, many years to enjoy the wonderful life that HOWELL has dedicated not only to this Senate but to them as they go forth with their new future.

Someone once said that life has no blessing like that of a good friend. HOWELL HEFLIN has been a good friend to the people of Alabama, to the people of this Chamber, to the people who have had the good fortune to know him now for some time. I wish him well.

Several Senators addressed the Chair.

The PRESIDING OFFICER. The Senator from Illinois.

Mr. SIMON. Mr. President, I was in my office when my press secretary called and said, "HOWELL HEFLIN is announcing he is not going to run again." I turned on that TV set to hear at least part of what he had to say.

HOWELL HEFLIN has made a real contribution to this body and to the Nation. One of the ways he has made a contribution is that he has taken his job as Senator seriously, but he has not taken himself too seriously. And I think that is very important.

He has a great sense of humor. Well, there may be some disagreement on that here, whether he has a great sense of humor or not. But, you know, you get talking with him about an issue and all of a sudden he will say, "Well,

that reminds me of the Methodist minister," and you are on a story. And all of a sudden, the tension in the situation has been deflated. That sense of humor and ability to laugh at yourself and still take your job seriously, I think, is important.

Both Senator GRASSLEY and Senator HOLLINGS mentioned something else that I think is important, and that is he is partisan but not excessively partisan. We have too much partisanship today in this body. We have to be looking at issues and making judgments on issues. I am not suggesting either party is more guilty of this than the other. We both have our problems here.

I can remember very distinctly when I first met HOWELL HEFLIN. I was asked to go down to speak in the State of Alabama. Hubert Humphrey, some of you will remember, got cancer. For speaking engagements, they would reach around to others. When they really got desperate, I was over there in the House, and I went down to Alabama.

They said, "We have this really fine chief justice down here who is thinking about running for the Senate." I met HOWELL HEFLIN at that dinner. He has probably forgotten that day, but I remember it very, very well.

I learned, in just a brief conversation with him that evening, one other factor about HOWELL HEFLIN, and that is he is a genuine humanitarian. He wants to help people. That is what this business is all about.

ROBERT BYRD gets criticized periodically for helping the people of West Virginia. He has never had a critic in PAUL SIMON for helping the people of West Virginia. I applaud him for doing it.

HOWELL HEFLIN has helped the people of Alabama, but he has helped the people of our whole Nation.

Then, finally, he is both a scholar and a good judge of humanity. I remember when we had a well-publicized nominee before the Judiciary Committee. I sit next to HOWELL HEFLIN on the Judiciary Committee. I remember he was asking this nominee a question. As the nominee answered the question, HOWELL HEFLIN leaned over to me and said, "He's lying." I knew right then how HOWELL HEFLIN was going to vote on that nominee. HOWELL HEFLIN knows the human character.

But he also looks at the details of legislation. He gets that pencil—he usually works with a pencil, not a pen—he gets a pencil out, and on his finger, he has a little knob on it. It is a little red on the end of that finger. It looks like he took a Band-Aid off of it. He gets that pencil out and he starts scribbling things down. Then, all of a sudden he will say, "Mr. Chairman, what about section 3 on page 18? What does this mean?" And all of a sudden he has shifted the whole discourse.

He has made a tremendous contribution. I am proud to be his friend. It is an honor to serve in the U.S. Senate with HOWELL HEFLIN. The people of Alabama ought to be very, very proud

of their decision to send HOWELL HEFLIN to the U.S. Senate.

Mr. LEAHY addressed the Chair.

The PRESIDING OFFICER. The Senator from Vermont.

Mr. LEAHY. Mr. President, I will speak later in greater detail about Senator HEFLIN, but I would like to say a couple of words about my good friend HOWELL HEFLIN.

When I became chairman of the Senate Agriculture Committee, I went to HOWELL HEFLIN and said, "I'm going to need your help and advice regarding commodities from your area. As we write farm bills, I'm going to need to know how they will affect Alabama." I knew, even after a short while, I could always call on him for such help.

I sit next to him on the other side from PAUL SIMON in the Senate Judiciary Committee. I have had the advantage sometimes of a running commentary from Judge HEFLIN. I have often thought that some of the things he is whispering in my ears in the Judiciary Committee would make far better reading than what was in the official transcript, and it sometimes influenced me a heck of lot more than what was in the official transcript.

I also had an advantage on the Senate Agriculture Committee where I looked at him and Senator PRYOR as the voices of Southern agriculture on our side of the aisle.

Senator HEFLIN invited me down to Alabama. He vouched for me. He even offered to do a simultaneous translation for me while I was speaking. He told me I could give a 10-minute speech while he translated it into Southern. He said it would take 30 minutes to repeat it, so I should not talk too long.

Mr. President, it was amazing. We went out into small towns. We did a hearing in someone's barn, as I recall. Now, this was a Senate hearing. I brought Republicans and Democrats with me.

We knew where the barn was, because all the signs were not "Welcome, Senate Agriculture Committee," not "Welcome, Chairman," or anything else. It was, "Welcome, HOWELL," or "Welcome, Senator HEFLIN," or "The farmers of" whatever county it was—I still remember that barn; I cannot remember the name of the county—"welcome Senator HEFLIN."

We went there, and then went on to what understood would be a small dinner. Well, we went into this school and the place was a mob scene.

They were asking the tall bald guy to get out of the way because they wanted to see the real—the real—Senate agriculture expert, HOWELL HEFLIN. We went in there, and, Mr. President, I heard Senator HEFLIN speak about going back to his hometown, and he said, "It's a wonderful little town to be from; it is the best little town in America to go home to."

Having seen him in Alabama, and having seen the way he feels the roots of his State, I truly believe that.

In fact, I listened to that with some understanding, because as he knows

from traveling with me, I feel the same roots in my own State of Vermont. We are blessed because we both know we have a hometown to go home to. He will get there a little bit ahead of me, but I think how fortunate he is to have that. How fortunate his own State of Alabama has been to have him, a voice of sanity, of reason, of moderation, in the best sense of the word, on the Senate Judiciary Committee; a voice where he is a strong advocate for his State but still looking to be an advocate in a way that can help reach consensus with other Senators. His goal was not to win for the sake of winning, but to win because it was the right thing.

I admire that as I admire both he and Mike have been good friends of Marcelle and myself.

We have had great times, from him asking me how I justified smoking a Cuban cigar—I told him I was burning Castro's crops and treating that Communist the way we should—to him coming to me and saying on a couple of occasions, "You know, you may not be able to get exactly this bill that you want, but I wouldn't be surprised if you modified it a little bit here, if you spoke to this Senator, this Republican and this Democrat, we can work it out," and we always did.

Mr. President, I feel, as others who have spoken, that we have been blessed and benefited by serving with Senator HEFLIN. I have enjoyed that service. I have looked forward to the times we have been in committee meetings sitting beside each other. I admire him as a Senator. I respect him as an intellectual giant in this body, and especially I have so much affection for him as a good friend.

Mr. President, I yield the floor.

Mr. PRYOR addressed the Chair.

The PRESIDING OFFICER. The Senator from Arkansas.

Mr. PRYOR. Mr. President, I was in the office of Senator DASCHLE a few moments ago visiting with Senator DASCHLE and some of our colleagues about issues coming before the Senate this week and down the line, and one of our trusted staff members came in and made the announcement that Senator HOWELL HEFLIN, of Alabama, was on the floor of the U.S. Senate announcing that he would not run for reelection.

There was, I must say, shock and sadness and dismay in that room at that time. As we came to the floor of the Chamber to hear the last part of the remarks of our friend from Alabama, I could not help but be reminded of a part of the creed of the U.S. Junior Chamber of Commerce that we used to recite at our noonday luncheons, and I quote:

We believe that service to humanity is the best work of life.

I think that service to humanity is something that will be the hallmark of this great son of Alabama. It was my pleasure and my privilege to come to

the Senate with Senator HOWELL HEFLIN and his wonderful wife, Mike, in 1979. I will never forget that we had a class structure; that our Senators in that particular class from time to time would have meetings, we would go to each other's homes for perhaps a potluck supper. We would have speakers, and they would come and give us what they thought were the great issues of the day. It seems almost like the blink of an eye, when I had the privilege of beginning to get to know this fine man, this fine gentleman from Alabama.

I remember, too, Mr. President, that when Judge HEFLIN, as we have affectionately called him over these some 16 or 17 years, I remember the day that he was stricken ill. I will never forget the stillness that overcame this building, the Senate office buildings as Senators and staff members and elevator operators and policemen stopped to pause and to reflect and perhaps even to pray about their friend, HOWELL HEFLIN.

I have had the privilege of serving on the Agriculture Committee with Senator HEFLIN for these 16 years, and I can tell you that the farmers in Alabama, the farmers in Arkansas, the farmers in Michigan or West Virginia, Hawaii, or wherever it might be, have never had a better friend nor a stronger advocate than HOWELL HEFLIN, of Alabama.

Mr. President, finally, I had the high honor of serving as a member of the Senate Ethics Committee—not an easy responsibility—with the very great chairman of many years of that committee, Senator HOWELL HEFLIN. And many, many times during the deliberations, most of the times behind closed doors, in trying to deal with some of the extremely sensitive issues that faced individuals in this body or that faced this body as a whole, it was always Judge HEFLIN who brought us back to the center of the argument and the center of the issue as he said time and time and time again, "Ladies and gentlemen, we must do what is good for this institution."

This institution—this institution—Mr. President, I think, has been so much better because he has graced this institution with his presence. He has made us laugh, he has made us cry but, above all, he has made us think. He is truly, I think, one of the greatest Members this body has ever had. And it has been a high privilege and honor for me to have had the privilege of serving with him.

Mr. President, I yield the floor.

Mr. INOUE addressed the Chair.

The PRESIDING OFFICER (Mr. ABRAMHAM). The Senator from Hawaii.

Mr. INOUE. Mr. President, my distinguished colleagues of the Senate have spent much time this afternoon sharing their words of gratitude, their words of affection, their words of admiration for that gentleman from Alabama, HOWELL HEFLIN. Everything that has been said is fully justified.

He is a man of distinction, one of the great jurists of our Nation. He is a

great legislator, successful and effective.

But whenever I see my dear friend, HOWELL, I think of another occasion when another great American gave his farewell address.

This happened about 30 years ago and his name was Douglas MacArthur. General MacArthur in his farewell address to the cadet corps of West Point uttered three words that have become part of America's bright pages: Duty, honor, country.

Whenever I think of HOWELL HEFLIN, I think of that moment 50 years and 9 months ago when, as a captain of the Marine Corps, he led the first wave of marines on the island of Guam. He will never be forgotten for that. On that first attack, he was wounded. And at that point, most men would have said, "I have done my part." But, no, Captain HEFLIN, though seriously wounded, continued to lead his men up the steep hill until he was once again wounded. This time he had to be evacuated. For Captain HEFLIN, duty was an important word. Honor was part of his character. And country was his first love. For that, he received two Purple Hearts and the Silver Star for bravery. And so on this day, I would like to remember him as one old soldier of World War II to another old soldier. Godspeed, sir.

Mr. STEVENS. Mr. President, I join the ranks of those who are saddened to hear the announcement of our good friend from Alabama, and most of the things that any one of us would have wanted to say have already been said. But HOWELL and Mike Heflin have been close personal friends and will be close personal friends to me and Catherine for a long time to come.

I think most of us now today are thinking of the times that we have sat with HOWELL in the Ethics Committee, and I, too, served with him there, or traveled with him, along with my good friend from West Virginia, to deal with foreign parliamentarians or to NATO.

Senator HEFLIN has a special spot in Alaska, too, because he has, from time to time, played hooky with me and dropped a line in a few rivers of Alaska. That is how I am going to cherish the memory of my friend. As a matter of fact, Mike caught most of the fish, but Howell and I did most of the fishing. We have had a wonderful time together in terms of just learning to know one another.

This is a strange body to many people. We are 100 different individuals. As the Senator from West Virginia says, "our friends go one by one." But the friendships that we are able to form here, despite the tensions and the conflicts, and despite the politics, and despite the fighting that goes on from one side of this aisle to the other, those friendships are really what the Senate is all about, in my opinion. From a personal point of view, it has really been a great privilege to all of us to have served with Judge HEFLIN. We are going to be here for another 18 months

or so, so we are not saying goodbye, HOWELL.

Mr. President, it is one of the rare privileges that some of us have in this democracy to be able to come together with distinguished citizens of other States and get to know them, get to know their State and their ways—the ways of the people of their State through them. I know of no State that has sent a better representative to the Senate in the time I have been here than Alabama when they sent HOWELL HEFLIN here. And, as I said, we are going to be saddened to see him leave.

Mr. COCHRAN. Mr. President, let me join those who have expressed their good wishes to Senator HEFLIN on this occasion. One of the coincidences of my service with him here in the Senate is that when we were first elected in 1978 and came to the Senate that following January, we were assigned to the same committees—he on the Democratic side, of course, and I on the Republican side. We were assigned to the Ethics Committee, the Judiciary Committee and the Agriculture Committee. So on all three assignments we served together. It did not take long to come to know him as a person of much intelligence and great commitment, with a conscientious sense of duty to the people who sent him here to represent their interests as effectively as he possibly could. And effective he was during debates on agriculture legislation, where I can remember his taking on one of the more experienced, able and articulate Members on our side, Senator DICK LUGAR of Indiana, in a tough debate on the peanut program. It was one of the finest discussions of a legislative issue that I have ever heard, before or since. Each argued very persuasively from different points of view about this issue that was before the committee. HOWELL HEFLIN did an exceptionally good job, and he won. It was a close vote. He may get to do that again this year. So he ought to dust off his yellow legal pad. He had written out the remarks he was going to make, in his own handwriting, page after page after page, on a yellow legal pad. I hope you can find it if you need it.

Mr. President, in the Ethics Committee, some very difficult decisions came before that committee, and he was our chairman. He was a freshman member but was selected to be the chairman. As a brandnew Member of the Senate, that is quite an interesting honor and an indication of the esteem in which he was quickly held by those who had the responsibility for making those decisions.

On the Judiciary Committee, his wisdom and his experience were brought to bear very quickly on all of the matters that came before that committee. But above all, I came to respect him and appreciate him as a friend, someone who is congenial, courteous, very much a gentleman, and someone who appreciated the Senate and its role.

As you know, he had an uncle, Thomas Hefflin, who served in the U.S. Senate. I heard him one day on the floor—or maybe it was in committee—say that his uncle had been called “Cotton Tom Hefflin” because he was such a strong proponent of the cotton interests in agriculture legislation. He started calling me “Cotton THAD” because I was taking up for cotton farmers, too.

We are going to miss HOWELL HEFLIN very much. The Senate is going to miss HOWELL HEFLIN very much. We are going to, I think, appreciate more as time goes on, the mark he has made here. I join others in wishing him well and expressing my affection for him on this occasion.

We truly regret his decision not to seek reelection next year.

Mr. HATFIELD. Mr. President, I have to join in terms of expressing my sorrow at the announcement of the Senator from Alabama, HOWELL HEFLIN, on his intended retirement. It seems like this is a virus that is catchy here on the floor of the Senate. I have to face that question myself in the same timeframe. I have not quite reached that conclusion. But Senator HEFLIN has been referred to as an effective member of the Judiciary Committee, Ethics Committee, and any committee he serves on. I have seen him in action here on the floor of the Senate.

As a nonlawyer, I have been able to understand some of these legal questions that are debated with greater clarity when HOWELL HEFLIN has explained them. So I am grateful for his role as a mentor for us laymen on high and sometimes elusive legal points.

I want to talk a few moments about HOWELL HEFLIN in another role. We have, on Wednesday morning, a Senate prayer breakfast.

It is usually presided over by someone selected by acclamation and/or by the person who is absent that day, that he is selected as the year-ahead chair of this group.

Senator HEFLIN and Senator STEVENS started a tradition of cochairing the Senate prayer breakfast. Now, there is one place in the Senate where we leave our masks, our labels—moderate, liberal, conservative, our party identification—at the door. Probably there is no other part of the Senate institution in which people feel so comfortable in being themselves. It is never published. It is not open to the public. It is a very private session of spiritual reflection.

Senator HEFLIN comes from the South. I have come to the conclusion that the people who are the best storytellers, their geographic origins are Southerners and New Englanders—the dry humor of Vermont and the marvelous storytelling capability of Southerners.

I remember Howard Baker, who was our majority leader and minority leader at one time. He could make a point so effectively by telling a story. That is true with Senator HEFLIN as it relates to some biblical truths that we

like to discuss. We get into some—not heated discussions—but we get into some repartee in terms of Scripture and of biblical truths.

HOWELL HEFLIN has that great capability of going to the heart of a matter and making a point with a marvelous sense of humor, at the same time with a very profound conclusion or analysis.

Let me illustrate: One day we were talking about a subject I do not even remember. Senator HEFLIN says, “Well, that reminds me,” and he starts out slowly, as we know, in his speech. “That reminds me of the Sunday school teacher” down in his southern part of the country who was teaching the children one day at Sunday school about the evils of alcohol and the evils of drink. Whereupon one little student raised his hand and said, “But, Teacher, Christ turned the water into wine.” And the teacher said, “Yes, and I would have thought a lot more of him if he hadn’t done it.”

It made a very major impact upon the discussion of that moment. I remember the illustration without remembering the subject.

I want to say this is a side of HOWELL HEFLIN that I wanted to, at least, thank him and pay tribute to him for having contributed to the spiritual life of this body in the informal sessions that meet.

If anyone thinks Senator HEFLIN and Senator Ted STEVENS make an odd couple in leading a spiritual group, that gave it more authenticity. It was not just bipartisan, but we had certainly an interesting combination of personalities and dedication.

I want to say to Senator HEFLIN not only will we miss you, sir, but most especially, too, we will miss Mike.

Mr. CONRAD. I was just downstairs, Mr. President, doing a satellite feed to a group back home. The group was a group of REA members. I heard that Judge HEFLIN had decided not to run for reelection. My first thought was, “What an incredible loss for this Senate. What an incredible loss for the country, and what an incredible loss for the rural electrics.”

I thought this is really appropriate that I am talking to a rural electric group when I find out that Judge HEFLIN has decided not to run again, because HOWELL HEFLIN has been a champion for rural electric. He has been a champion for the little guy. He has been a champion for the farmers. He has been a champion for rural people.

All of that has flowed from a real commitment to the people that he represents. I was thinking of the remarkable career of HOWELL HEFLIN, chief justice of the Alabama Supreme Court for 6 years; somebody who was selected in 1975 as the finest appellate judge in the entire United States; somebody who came to the U.S. Senate and became known as the spokesman for southern agriculture.

Let me just say that was deserved because I serve on the Agriculture Committee with HOWELL HEFLIN. Nobody is

a more determined spokesman, a more effective spokesman, or someone for whom his colleagues have more respect than the man I always call Judge HEFLIN.

When he spoke about a matter that was important to his constituency, we all listened. And we listened because he presented his case in terms of substance but also with a sense of humor. I think of so many times he brought a smile to my face on that committee. I can remember the time we were talking about drought aid. Different commodities were being considered. After we had pretty well completed the package, HOWELL HEFLIN raised his hand and said, “Mr. Chairman, what about peaches?”

Well, no one had thought about peaches. We were not going to include peaches in that package, but after HOWELL finished, we included peaches, and we did it because HOWELL HEFLIN convinced members it was the right thing to do. How many times he convinced members that what he was advocating was the right thing to do.

Mr. President, to me it is a real sense of loss that brings me to the floor, because HOWELL HEFLIN has not only been somebody I teamed up with on things that I thought were important to the people I represent, but I also believe that HOWELL HEFLIN is really the best kind of elected representative. He cares deeply about doing a good job of representing the people that sent him here. He always has that great air of integrity and fairness.

I remember when he was chairman of the Ethics Committee and handled some of the most difficult cases that have ever come before this body. I do not think there was a Member in this Chamber who did not know that HOWELL HEFLIN was going to treat people fairly. Whether they were on the other side of the aisle or on this side of the aisle, HOWELL HEFLIN would treat them fairly. He would treat them equally.

We are going to miss HOWELL HEFLIN, a real champion for the people of Alabama and a real champion for the people of America. Howell, I do not know anybody in this body who deserves a good retirement more than you and Mike do. But I must say you will be missed in the U.S. Senate. I thank the Chair. I yield the floor.

Mr. SHELBY addressed the Chair.

The PRESIDING OFFICER. The Senator from Alabama.

Mr. SHELBY. Mr. President, I was in a committee when I learned that my colleague from Alabama, Senator HEFLIN, had made a statement that he was not going to seek reelection for a fourth term in the U.S. Senate.

As his junior Senator—which he used to remind me he wanted me to remain the junior Senator for a long time, and I acquiesced. I said, “I want you to remain the senior Senator for a long time.”

I want to remind Members that he is not leaving today. He has nearly 2 years that he will be with the Senate,

and his presence will be known, his presence will be felt.

I will, as his colleague from Alabama, appreciate every day his counsel, his maturity, and his, at times, recommendations of what to do and not to do and how to do it.

In 1970—it seems just a few years ago—HOWELL HEFLIN was elected to the office of Chief Justice of the Supreme Court of Alabama. On that same day, I was elected to my first term in the State senate. I had the opportunity to get to know Judge HEFLIN better, to work with him, to work with him on modernization of the courts of Alabama, for which he won a national award for his leadership and was greatly recognized for that.

In 1976 he chose not to run for reelection as chief justice of the Supreme Court of Alabama. Somebody said, "Well, he is retired." We knew, Judge, you had not retired. You were just going into some other things—maybe the practice of law, maybe teaching, which he did for awhile. But, in 1978, he ran and was elected to the U.S. Senate from Alabama, the first time. Again, our paths crossed. I was elected to the U.S. House of Representatives on the same day that he was elected to the Senate. He was sworn in to the U.S. Senate. I was sworn in across the road here, to the U.S. House of Representatives. So we continued to work together. With his leadership here, he was the senior Senator, I worked with him the 8 years I was in the House. Then, when I was able to join him in 1986, I continued to work with him.

He has served not only Alabama, our State, but the Nation with distinction. We are not going to miss him for awhile because he is going to be with us. But I will miss him after the 2 years. And I want to say to his family—his wife Mike, his son, Tom, and his grandchildren in Tuscumbia, he is not going to retire. He is just going to do something else.

Thank you, Judge.

The PRESIDING OFFICER. The Senator from Texas.

Mrs. HUTCHISON. Mr. President, I want to add my comments to those of my colleagues we have heard today on both sides of the aisle. I think it is very clear from the things we have been hearing for the last hour on the floor that Judge HEFLIN, Senator HEFLIN, has the deep respect of people from both sides of the aisle.

I was not sure what Senator HEFLIN would do because I knew he had health problems. But I had hoped he would continue to serve because he is such a good person and because I have enjoyed getting to know him. I have gotten to know him through the Senate prayer breakfasts that have been mentioned here earlier, which are a very important time for us to come together on a bipartisan basis and talk about the things that are bringing us together and the things that we ought to remember about doing what is right rather than what is expedient, or rather

than something that is of a partisan nature.

I have really enjoyed the Wednesday morning prayer breakfasts because it is a time when we can come together in that spirit. Sometimes it seems that is the only time during the week that we have that sense of closeness and bonding here in the Senate.

But, as I have heard my colleagues talk who have known Senator HEFLIN and served with him for years, he and his wife, Mike, who is very much a part of his team, are so well loved. I just want to say to him: Godspeed. I hope he will not be gone after he does retire, but will come back and visit with us on Wednesday mornings, or any other time he is able to do it.

I think all of us should respect someone who leaves on their own time, who follows their own compass, and who does what is right for them in their lives rather than staying too long or in any way having someone else decide for them what is right for their lives.

So I wish him well. I would like to add for the record my deep respect for this man who has served his country in so many different areas—two branches out of the three of Government. That is very unusual.

Mr. PELL. Mr. President, I rise to add my voice to those paying tribute to our colleague, Senator HOWELL HEFLIN of Alabama who earlier today announced his intention to retire from the Senate at the end of this Congress. I must say that his announcement today has taken me somewhat by surprise as I had not thought that he had resolved in his mind whether or not to seek another term. Having done so, I wish him well and note that he will be sorely missed in the Senate. His wit, his wisdom, and his unshakable demeanor have endeared him to all of us.

Senator HEFLIN has served his home State of Alabama well and with distinction over the last 18 years. I have often relied on his experience and reason in the areas of his work on the Judiciary and Ethics Committee. He always brings to the topic at hand the level head he acquired through years of sitting on the bench. His integrity has never been challenged and my respect for him has only grown since he joined the Senate. When I think of his tenure in the Senate I affectionately remember the finer traditions of the Senate marked by comity and discourse rather than rancor and partisanship. The Senate needs more people like HOWELL HEFLIN and I regret, but understand, the decision he has made. I wish him and his wonderful wife well as they anticipate their return to Alabama and commend him for a particularly honorable and distinguished career in the Senate.

Mr. HATCH. Mr. President, I want to join my colleagues in expressing sincere regret that the Senator from Alabama has decided not to stand for reelection next year.

It has been my privilege to serve with him on the Judiciary Committee.

The majority has shifted four times since we have served together. But, I have to say that regardless of whether HOWELL was in the majority or the minority, he was always fair, always astute in his analysis, and always courteous.

Like the judge he was before coming to the Senate, Senator HEFLIN has been a keen student of the law. I will surely miss his legal ability on the Judiciary Committee, not to mention his sense of humor and comradery.

But, as the junior Senator from Alabama noted, Senator HEFLIN is not leaving today. I have appreciated working with him on several key initiatives over the last few months including the balanced budget amendment, an amendment to the Constitution to protect our flag from desecration, and regulatory reform, to name just a few. I will appreciate working with him still during the next year and a half on the many pressing issues we face during the 104th Congress.

The PRESIDING OFFICER. The Senator from Minnesota.

Mr. WELLSTONE. Mr. President, I ask my colleague from West Virginia whether I am in fact interrupting? I was going to take about 5 minutes, but if I am in the Senator's way—would it be all right, if I had 5 minutes?

Mr. BYRD. It certainly will be.

Mr. President, if I may be recognized?

The PRESIDING OFFICER. The Senator from West Virginia.

Mr. BYRD. Mr. President, I share the expressions, the words of adulation, encomiums of praise, and the warm felicitations of friendship that have been made by so many of our colleagues this afternoon.

I shall speak at another time. So, for now I just want to say to my friend, Senator HEFLIN, who was one of my strongest supporters when I was the leader, both in the majority and in the minority here, he always had my great confidence with respect to his integrity, his fairness, and his judicious demeanor. I appointed him to the Ethics Committee, an assignment for which he has never paused to thank me profusely. But I want him to know I share these expressions of sentiment, and on another day I will try to do my own feelings greater justice than I would at this moment.

I do have an amendment and I ask unanimous consent I may yield to the distinguished Senator from Minnesota without losing my right to the floor so that I may then call up my amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Minnesota.

Mr. WELLSTONE. I thank the Chair and I thank the Senator from West Virginia.

Mr. President, I actually do not know what I am going to say. I just heard about Judge HEFLIN's announcement. I do not have any prepared text. Maybe later on I can come out on the floor of

the Senate with a more polished speech than the Judge deserves. But I would like to just say a couple of things from the heart and from the head.

First of all, I knew about Judge HEFLIN before I came to the U.S. Senate, but I did not know him personally. That is the second part I want to get into in a moment, the personal part. But as to what I knew about Judge HEFLIN, I am Jewish but I would identify my baptism to politics being the civil rights movement. There were certain heroes and heroines in the South who had the courage to take on what was a system of apartheid. It was apartheid. There were some great, great, great men and women who had the courage to speak up for civil rights for all people.

By the way, I think that what happened in the civil rights movement enriched our country. It made the United States of America a better country for all people; not just black people, but white people, people of all colors.

Mr. President, Judge HEFLIN, Senator HOWELL HEFLIN, was one of those great heroes. He used his skills and has always used his skills as a lawyer to serve people and he served justice in the South and in our country. He lit a candle and he had the courage to speak out.

The prophetic tradition of my faith is that to love God is to love justice. If that is the case, Judge HOWELL HEFLIN is truly a Senator, a judge, and an American who loves God.

Mr. President, at a personal level, I just want to stand on the floor of the Senate and try to say: "No. No. No. You cannot do this. I am opposed."

I wish it was in my power, or I was able to have the persuasion to say to Judge HEFLIN: "You cannot do this." I am going to miss him. He is somebody I look up to—not just because I am 5 foot 5½. He is somebody I look up to; somebody I believe in. He is the alternative to cynicism. He is hope. And he is honor.

Judge, I am going to really miss you. Thank you for everything you have done for this country.

I might cry, so I am leaving.

EMERGENCY SUPPLEMENTAL APPROPRIATIONS ACT

The Senate continued with the consideration of the bill.

Mr. BYRD addressed the Chair.

The PRESIDING OFFICER. The Senator from West Virginia.

Mr. BYRD. Mr. President, I thank the Chair.

Mr. President, I have an amendment which I will eventually send to the desk. I believe Mr. HATFIELD was going to propose a time limit on the amendment. When he returns shortly, I am sure that, if it is still his disposition to do that, I would be agreeable to doing it.

I offer this amendment on behalf of myself, Mr. HATFIELD, Mr. EXON, and Mr. DOMENICI and Mr. KOHL.

Mr. President, I yield to the distinguished chairman for the purpose of getting that time agreement.

The PRESIDING OFFICER. The Senator from Oregon.

Mr. HATFIELD. Mr. President, I thank the ranking member of the committee.

I ask unanimous consent that the Senate now turn to the consideration of the Byrd amendment, on which there will be 90 minutes of debate with time equally divided in the usual form; further, I ask unanimous consent that there be no second-degree amendments in order.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. HATFIELD. I thank the Chair.

Mr. BYRD. Mr. President, I thank my distinguished chairman.

Mr. President, I ask unanimous consent that any other Senators who may wish to become cosponsors of the amendment do so. I have already indicated that I offer the amendment on behalf of myself, and following chief cosponsors: Senators HATFIELD, EXON, DOMENICI, and KOHL.

AMENDMENT NO. 423 TO AMENDMENT NO. 420

(Purpose: To reduce the discretionary spending caps to ensure that savings achieved in the bill are applied to deficit reduction)

Mr. BYRD. Mr. President, I send the amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from West Virginia [Mr. BYRD], for himself, Mr. HATFIELD, Mr. EXON, Mr. DOMENICI, and Mr. KOHL, proposes an amendment numbered 423 to amendment No. 420.

The amendment is as follows:

At the end of the pending amendment add the following:

TITLE —DEFICIT REDUCTION

DOWNWARD ADJUSTMENTS IN DISCRETIONARY SPENDING LIMITS

SEC. 01. Upon the enactment of this Act, the Director of the Office of Management and Budget shall make downward adjustments in the discretionary spending limits (new budget authority and outlays) specified in section 601(a)(2) of the Congressional Budget Act of 1974 for each of the fiscal years 1995 through 1998 by the aggregate amount of estimated reductions in new budget authority and outlays for discretionary programs resulting from the provisions this Act (other than emergency appropriations) for such fiscal year, as calculated by the Director.

PROHIBITION ON USE OF SAVINGS TO OFFSET DEFICIT INCREASES RESULTING FROM DIRECT SPENDING OR RECEIPTS LEGISLATION

SEC. 02. Reductions in outlays, and reductions in the discretionary spending limits specified in section 601(a)(2) of the Congressional Budget Act of 1974, resulting from the enactment of this Act shall not be taken into account for purposes of section 252 of the Balanced Budget and Emergency Deficit Control Act of 1985.

Mr. BYRD. Mr. President, I thank the clerk for reading the amendment.

Mr. President, my amendment is unambiguous and straightforward in its intent and in its effect. It will require

the Director of the Office of Management of Budget to lower the discretionary spending limits, for both new budget authority and outlays, for each of fiscal years 1995 through 1998, by the amount of budgetary savings that will result from the enactment of this act. This will mean that the savings, which will result from enactment of the pending legislation, will go to deficit reduction only.

The savings cannot be spent on other programs. They cannot go for tax cuts. If my amendment is adopted the savings enacted in this bill will really be savings, not fodder for tax goodies to the favored few or part of some shell game designed to save with one hand and spend with the other. We need to reduce the deficits and my amendment will make sure that the savings in this bill will do just that.

The exact amount of deficit reduction that will occur from this measure cannot be determined at this time. That will depend on the outcome of the conference with the House on this bill. We do know, however, that the House-passed bill, H.R. 1158, contains a total of \$17.4 billion in rescissions and other reductions in spending. We also know that the committee substitute before the Senate contains \$13.5 billion in rescissions and other reductions. If the bill which passes the Senate retains the \$13.5 billion in spending cuts, and if the conference splits the difference—as it sometimes does—in rescissions between the two bills, the final conference agreement will result in deficit reduction of somewhere around \$8.8 billion. That amount of deficit reduction will occur, even after paying for the FEMA supplemental. That is a substantial amount of deficit reduction, particularly, when one considers that these rescissions are being made half way through the fiscal year. This is not to say that I agree with every rescission contained in the committee substitute. There will undoubtedly be amendments offered to restore a number of the proposed rescissions. I may vote for those amendments. But, whenever these cuts are made, one thing is clear and that is that we must do everything we can to reduce the deficit at every opportunity if we are to reach the goal of budget balance early in the next century. Therefore, if I support amendments to restore cuts in the bill, I will only do so if those amendments have full offsets.

Senators should be aware that, without my amendment, the spending cuts made in the bill will not go to deficit reduction. If the discretionary spending caps are not lowered, as my amendment will require, the savings in this bill can simply be respent somewhere else. Or, as we have heard so much about, the savings could be used to help pay for tax cuts or even for increases in direct spending. It is true that to use the savings in this act for tax cuts, would require a change in the Budget Act. But, that, Mr. President, is precisely what has been proposed by