

cutting back from prior levels, as many people are afraid we are. We are simply talking about holding down the increases, increases that in many cases, as I say, are double what they were last year, which seems to me in many cases that is enough.

To my colleagues who say, no, these problems are so pressing that even a doubling of the money is insufficient to solve the needs, I share with you my perspective from the experience I have had in the business world, which is that many times the worst thing you can do to a promising program or a business circumstance, product development activity, is to give it too much money too fast. There are many times the temptation to say, "Oh, this problem is not solving itself fast enough. Let us give it more money. This problem is not moving as rapidly. Let us fully fund it." And you push money at a problem at such a rate that the managers of the program simply cannot absorb it and spent it intelligently.

I served, Mr. President, in the executive branch. I can tell you the most hectic day in the life of anyone who serves in the executive branch is the last day of the fiscal year because on that day the spending authority expires, and all effort is exerted to get the money spent before the year ends. And money is being pushed out the door as rapidly as it possibly can be because they live on a use-it-or-lose-it circumstance. They say, "If we do not spend the money this year, we will not get the same appropriation next year." Then the managerial data come back. And they say, "You know. We had to spend it so fast that we had to take care of this artificial requirement that we do it by the end of the fiscal year that we spent it badly, we spent it sloppily, in many cases we spent it in a fashion that was counterproductive to the program we were supporting."

That is the real reason for these rescissions, Mr. President. As a Member of the Appropriations Committee I can assure you and the American people that we went through these programs, and said, "Where is the money that is not likely to be fenced in 1995 for intelligent management reasons? And, if we can find money of that kind, let us rescind the budget authority and only give them the amount of money they can intelligently and properly spend as good managers." And for that we are being accused of cutting vital programs and throwing people out into the snow, and all of the other rhetoric that has come along on this floor.

I hope, Mr. President, that the information developed by my staff and available to readers of the RECORD following my remarks will make it clear that in many programs, we are not cutting, we are simply rescinding money that could not be intelligently spent and properly spent during this fiscal year, and, in fact, in the programs listed we are funding at a level equal to, or in some cases double, that of the level of fiscal year 1994.

With that, Mr. President, I yield the floor.

#### EXHIBIT 1

#### WHEN IS A CUT A CUT?—LIST OF CUTS THAT INCREASE FY 1994 APPROPS

[As Contained in Rescission Bill]

Program	Proposed "Cuts" (millions)	Increases over FY94 (Total: Approp w/cut <sup>1</sup> ).
JTPA: Adult Job Training .....	\$33	\$33 million increase 3.4% increase over FY94. Total: \$1.02 billion.
JTPA: Title III: Dislocated Worker.	135.6	\$142 million increase 13% increase over FY94. Total: \$1.3 billion.
School to Work .....	115	More than doubled. Total: \$110 million.
Employment Service (One-Stop Career Center). Healthy Start .....	120	Doubled. Total: \$100 million.
Head Start .....	12.5	\$10 million increase. Total: \$107.5 million.
Child Care Development Block Grant.	142	\$168 million increase FY94—\$3.324 billion. Total: \$3.492 billion (128% increase FY90-95).
Goals 2000 (Title III) .....	18.4	\$33.6 million increase. Total: \$926 million.
Disadvantaged (Chapter 1) ...	155.8	\$224 million increase. FY94: \$92.4 M. Total: \$316 million.
Eisenhower Professional Development State Grant (Education).	180.4	\$321.6 million increase. Total: \$7.1 billion.
Education Infrastructure <sup>2</sup> .....	69	Freeze at 1994 level. Total: \$251 million.
	20	\$80 million increase. Total: \$80 million.

<sup>1</sup> 20 percent reduction of increase.

<sup>2</sup> New program: Feds should not fund this at all.

Mr. BENNETT. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. THOMPSON). The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. DOLE. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### RECESS SUBJECT TO THE CALL OF THE CHAIR

Mr. DOLE. Mr. President, I move the Senate stand in recess subject to the call of the Chair.

The motion was agreed to, and at 7:17 p.m., the Senate recessed subject to the call of the Chair; whereupon, at 9:06 p.m., the Senate reassembled when called to order by the Presiding Officer (Mr. FRIST).

#### EMERGENCY SUPPLEMENTAL APPROPRIATIONS ACT

Mr. DOLE. Mr. President, I ask unanimous consent that the Senate resume the pending bill, H.R. 1158, and immediately proceed to a vote on the pending Dole amendment, as modified, without any further debate.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the unfinished business.

The assistant legislative clerk read as follows:

A bill (H.R. 1158) making emergency supplemental appropriations for additional disaster assistance and making rescissions for the fiscal year ending September 30, 1995, and for other purposes.

The Senate resumed consideration of the bill.

Pending:

Hatfield amendment No. 420, in the nature of a substitute.

D'Amato amendment No. 427 (to amendment No. 420), to require Congressional approval of aggregate annual assistance to any foreign entity using the Exchange Stabilization Fund established under section 5302 of title 31, United States Code, in an amount that exceeds \$5 billion.

Daschle amendment No. 445 (to amendment No. 420), in the nature of a substitute.

Dole (for Ashcroft) amendment No. 446 (to amendment No. 445), in the nature of a substitute.

Wellstone amendment No. 450, to express the sense of the Senate that before the Senate votes on block granting WIC to States the Senate Committee on Agriculture, Nutrition, and Forestry should investigate whether there is any improper food industry lobbyists' involvement in the transfer of WIC into State controlled block grants.

Dole/McConnell modified amendment No. 451 (to amendment No. 450), to establish debt restructuring and debt relief for Jordan.

AMENDMENT NO. 451 TO AMENDMENT NO. 450

The PRESIDING OFFICER. The question is on agreeing to amendment No. 451.

The amendment (No. 451) was agreed to.

Mr. DOLE. Mr. President, I further ask that following the disposition of the Dole amendment, the Senate proceed to vote on the Wellstone amendment, as amended, without further debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 450, AS AMENDED

The PRESIDING OFFICER. The question is on agreeing to amendment No. 450, as amended.

The amendment (No. 450), as amended, was agreed to.

#### ORDER OF PROCEDURE

Mr. DOLE. Mr. President, I further ask that the cloture vote scheduled for Thursday occur at 2 p.m. and the mandatory quorum under rule XXII be waived.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DOLE. Mr. President, for the information of all Senators, the two leaders with several other Members have been working in good faith all day to reach a compromise with respect to the consideration of the Daschle and Dole/Ashcroft amendment. I hope to reach a unanimous-consent agreement early tomorrow which would allow us to complete action on this bill by noon or shortly thereafter with no further amendments in order. Therefore, Members should be on notice that votes can be expected to occur during Thursday's session of the Senate including final passage of the rescissions bill.

Also, the Senate is expected to consider and pass the paperwork reduction conference report, H.R. 1345, D.C. financial board. I understand there may be some amendments. They are trying to work those out. I also understand it is