

up with religion, whose members are scattered in a vast Diaspora and whose homeland—politically independent since 1991 but economically dependent on neighboring Turkey—is surrounded by hostile Muslim states. And while some Armenians sympathize with the Palestinians, others privately concede their fear of Muslim fundamentalism.

But for all their affinity with the Jews, Armenians are deeply wounded by Israel's refusal to recognize the genocide—a result, says Oron, of Turkish pressure. Israel looks to Turkey as an ally against Muslim extremism, and owes it a debt for allowing Syrian Jews to escape across its territory in the 1980s. And so no government wreath has ever been laid at the Mt. Zion memorial. And Israel TV has repeatedly banned a documentary film about the Armenians, "Passage to Ararat."

Though there are cracks in the government's silence—on the 80th anniversary of the massacre this past April 24, for example, Absorption Minister Yair Tzaban joined an Armenian demonstration at the Prime Minister's Office—the ambivalence persists. Last year, the Education Ministry commissioned Oron to write a high school curriculum on the Armenian and Gypsy genocides. But then, only two weeks before the curriculum was to be experimentally implemented, the ministry abruptly backtracked. A ministry-appointed commission of historians (none of them Armenian experts) claimed that Oron's textbook contained factual errors about the Gypsies and didn't present the Turkish perspective on the Armenians. A spokesman for the ministry says a new textbook will be commissioned.

While Oron is careful to avoid accusing the ministry of political motives, Armenians are far less reticent. Says Hintlian: "Obviously there is Turkish pressure. If the Turks get away with their lie, it will strengthen the Holocaust deniers, who will see that if you are persistent enough a large part of humanity will believe you."

So long as the Turks claim the genocide never happened, the Armenians will likely remain riveted to their trauma.

Bishop Guregh Kapikian is principal of the Armenian school. When he speaks of 1915 his head thrusts forward, voice quivering. His cheeks are hollowed, his chin ends in a white-goated point—a face gnawed by grief and sharpened by rage.

Kapikian, born in Jerusalem, was 3 when his father, a historian, died of pneumonia, having been weakened from the death march he'd survived. Kapikian eventually become a priest—"to be a soldier of the spirit of the Armenian nation."

Are you concerned, I ask, that your students may learn to hate Turks?

"The Turks have created hatred. Our enemy is the whole Turkish people."

But didn't some Turks help Armenians?

"They weren't real Turks. Maybe they were originally Christian, Armenian."

If Turkey should someday admit its crimes, could you forgive them?

"They can't do that. They're not human. What can you expect from wild beasts?"

There are other Armenian voices.

George Sandrouni, 31, runs a ceramics shop outside the compound. He sells urns painted with clusters of grapes, tiles with horsemen and peacocks, chess boards garlanded with pale blue flowers.

As a boy, he feared everyone he knew would disappear. The son of a man who survived the genocide as an infant, Sandrouni grew up with no close relatives, all of whom were killed in 1915. He resolved that when he married he would have 20 children, to fill the world with Armenians.

Now expecting his first child, he has become "more realistic, less paranoid." He

says: "The Turks have to be educated about the genocide. But we also have to learn how to deal with our past. I won't teach my children about the genocide as something abstract, like mathematics. I'll teach them that other people suffer; that some Turks helped Armenians; that evil is never with the majority. I'll try to keep the horror from poisoning their souls."*

CBO ESTIMATES ON INSULAR DEVELOPMENT ACT

• Mr. MURKOWSKI. Mr. President, on June 30, 1995, I filed Report 104-101 to accompany S. 638, the Insular Development Act of 1995, that had been ordered favorably reported on June 28, 1995. At the time the report was filed, the estimates by Congressional Budget Office were not available. The estimate is now available and concludes that enactment is now available and concludes that enactment of S. 638 would result in no significant cost to the Federal Government and in no cost to State or local governments and would not affect direct spending or receipts. I ask that the text of the CBO estimate be printed in the RECORD.

The text follows:

CONGRESSIONAL BUDGET OFFICE,
U.S. CONGRESS,

Washington, DC, July 11, 1995.

Hon. FRANK H. MURKOWSKI,
Chairman, Committee on Energy and Natural Resources, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has reviewed S. 638, the Insular Development Act of 1995, as reported by the Committee on Energy and Natural Resources on June 30, 1995. CBO estimates that S. 638 would result in no significant cost to the federal government and in no cost to state or local governments. Enacting S. 638 would not affect direct spending or receipts; therefore, pay-as-you-go procedures would not apply.

S. 638 would restructure as agreement for making payments to the Commonwealth of the Northern Mariana Islands (CNMI). Presently, the federal government is obligated to make annual payments of \$27.7 million to CNMI. S. 638 would maintain that funding commitment but would expand the purposes for which those funds could be spent. Based on a 1992 agreement reached between CNMI and the federal government, CNMI would receive a declining portion of those funds for infrastructure development through fiscal year 2000. The remaining funds would be used for capital infrastructure projects in American Samoa in 1996 and in all insular areas in 1997 and thereafter. (Insular areas include Guam, the Virgin Islands, American Samoa, CNMI, the Republic of Palau, the Federated States of Micronesia, and the Republic of the Marshall Islands.) Of the funds designated for 1997 and thereafter, \$3 million would be designated for the College of the Northern Marianas in 1997 only, and \$3 million would be allocated each year to the Department of the Interior (DOI) for either federal or CNMI use in the areas of immigration, labor, and law enforcement. Additionally, beginning in fiscal year 1997, DOI would be required to prepare and update annually a five-year capital infrastructure plan for insular projects.

CBO estimates that the reallocation of funds that would occur under this bill would have little, if any, effect on the rates at which such funds are spent. CBO has no reason to expect that infrastructure funds used by other insular areas would be spent at a rate different from those used by CNMI. Also, based on information provided by the

DOI, CBO estimates that the bill's capital infrastructure planning requirement would result in no significant cost to the federal government.

S. 638 also would gradually apply the minimum wage provisions of the Fair Labor Standards Act (FLSA) to CNMI, which would require enforcement activity by the Department of Labor (DOL). The department expects that it would continue to receive annually \$800,000 of the CNMI funds allocated to DOI for immigration, labor, and law enforcement purposes. DOL uses these funds to train CNMI officials to enforce labor laws, while providing additional temporary enforcement assistance. Based on information from the DOL, CBO expects that DOL would continue to receive these funds under this bill and that they would be sufficient to conduct FLSA enforcement. Therefore, we estimate that no additional costs to the federal government would result from this provision.

Additionally, S. 638 would require that DOI continue to submit annually to the Congress a report on the "State of the Islands," as well as a report on immigration, labor, and law enforcement issues in CNMI. The bill also would make several clarifications to existing law and would require cooperation in immigration matters between CNMI and the Immigration and Naturalization Service. CBO estimates that these provisions would result in no significant cost to the federal government.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is John R. Righter, who can be reached at 226-2860.

Sincerely,

JUNE E. O'NEILL,
Director.●

ALBUQUERQUE TECHNICAL-VOCATIONAL INSTITUTE

• Mr. BINGAMAN. Mr. President, I rise today to recognize Albuquerque Technical-Vocational Institute, a community college in New Mexico that is celebrating its 30th year of service to the community.

T-VI's impressive growth has paralleled the expansion of the community it has served for 30 years. From its origins with 150 students in an old abandoned elementary school, Albuquerque Technical-Vocational Institute has matured to become New Mexico's second largest higher educational institution with 20,000 students at three campuses, and an additional satellite campus planned in Bernalillo County's South Valley.

The development of Albuquerque's silicon mesa and high-tech economic expansion would have been impossible without the high-tech training provided at T-VI. T-VI wisely seeks out the counsel of the business community to ensure that its programs and training facilities are state-of-the-art. T-VI is a leader in technical education in New Mexico, placing its graduates in working environments that have helped to expand the state's economy and enrich the community.

In a community noted for its cultural diversity, T-VI has become a model of educational advancement. T-VI graduates are at work in a variety of technical careers, trades and professions throughout New Mexico. They provide