

to walk through a mine field of other issues that are not so simple. At the subcommittee markup, the bill was refined to address most of the recommended changes. I hope that we will continue to walk carefully through that mine field without attempting to refight the California water wars of the past.

Mr. Speaker, proponents of this legislation have persuasively argued that restoration of the Trinity River Basin is of paramount importance to the economy and culture of northwestern California. Reauthorization will allow this program to march forward and to complete a number of high priority efforts including the restoration of the Grass Valley Creek watershed, the South Fork fish habitat and watershed, and to implement a wildlife management program.

I strongly support H.R. 2243 and I want to compliment Congressman FRANK RIGGS for his effective leadership in this matter. I urge the adoption of H.R. 2243.

This bill to extend the authorization of the Trinity River Restoration Act for 3 years is extremely important to Northern California, and I ask my colleagues to vote in favor of passage.

I want to thank the managers of this bill—the Chairman [Mr. SAXTON] and Ranking Minority Member [Mr. STUDDS] of the Fisheries Subcommittee, as well as the Chairman [Mr. YOUNG] and Ranking Minority Member [Mr. MILLER] of the full Resources Committee. They gave this measure their priority attention.

I ask unanimous consent that my statement in support of the bill be included in the RECORD with the debate on H.R. 2243.

Mr. RIGGS. Mr. Speaker, I strongly recommend that the House approve H.R. 2243, legislation that my colleague from California [Mr. HERGER] and I introduced on August 4th of this year to reauthorize of the Trinity River Restoration Act.

Trinity River water began to be diverted into the Sacramento River basin in 1963. Average annual runoff of 1.2 million acre-feet declined to 120,000 acre-feet. This had a devastating impact on fisheries that historically had produced total spawning escapements of 100,000 Chinook and Coho salmon and steelhead.

Correcting the problem required action in three areas; Stream flow, harvest management, and watershed stabilization. The Secretary of the Interior administratively increased stream flow to 340,000 acre-feet, action subsequently ratified by Congress an amendment I offered to the Central Valley Project Improvement Act. In 1984, Congress passed the Trinity River Basin Fish and Wildlife Act, authorizing appropriations of \$57 million over a 10-year period. Another \$15 million was approved in 1993 for purchases of 17,000 acres in the Grass Valley Creek watershed and other program needs.

While I was able to include a temporary extension of the Restoration Act in the 1996 Energy and Water Development Appropriations Act, enactment of this legislation is important to continuation of the restoration program, reauthorization will set the stage for the 1996 release by the Secretary of the Interior of the Flow Study required by the 1984 Act.

A restored Trinity river will have an impact well beyond the immediate area. As the largest tributary of the Klamath River, a healthy Trinity will benefit the economy of a wide area of California and Oregon.

Success in our restoration efforts will also demonstrate that the Federal Government is

keeping its promise to correct environmental degradation which it has caused.

The bill being considered by the House today was drafted after the Water and Power Subcommittee held an oversight hearing on the Trinity River Restoration Act last July. At that hearing, concerned individuals suggested elements that should be included in any new legislation.

H.R. 2243 incorporates elements of a bill proposed by the Administration last March. It also reflects a consensus of the major Trinity River stakeholders that enhanced fish harvest opportunities both in-river and in the ocean are measures of a healthy Trinity. The fact that a consensus could be reached among such diverse groups as Indian Tribes, commercial fishermen, and environmental organizations is a tribute to their concern for the Trinity.

Mr. Speaker, key provisions of H.R. 2243 include the following.

The findings of the original Act are expanded to emphasize the importance of ocean harvest opportunities, recognizing, of course, that many factors contribute to the health of our ocean fisheries.

Restoration activity is authorized in the Klamath River, downstream from its intersection with the Trinity to the ocean.

The bill clarifies that the purpose of the Trinity River Fish Hatchery is mitigation of fish habitat loss above Lewiston Dam; it should not impair efforts to restore and maintain naturally reproducing fish stocks.

The Trinity River Task Force would be expanded to include representatives of the Yurok and Karuk Tribes, plus commercial fishing, sport fishing, and timber industry interests.

The restoration program is extended for three years under the existing authorization of appropriations. In-kind services can be accepted as match, and overhead and indirect costs are limited to 20 percent.

Mr. Speaker, I am pleased that reauthorization of the Trinity River Restoration Act has broad bipartisan support. I particularly want to thank the Chairman [Mr. SAXTON] and Ranking Minority Member [Mr. STUDDS] of the Fisheries Subcommittee, as well as the Chairman [Mr. YOUNG] and Ranking Minority Member [Mr. MILLER] of the full Resources Committee, for giving this measure their priority attention.

I urge my colleagues to vote in favor of H.R. 2243.

Mr. MILLER. Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Alaska [Mr. YOUNG] that the House suspend the rules and pass the bill, H.R. 2243, as amended.

The question was taken.

Mr. YOUNG of Alaska. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 5 of rule I and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

DON EDWARDS SAN FRANCISCO BAY NATIONAL WILDLIFE REFUGE

Mr. YOUNG of Alaska. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 1253) to rename the San Francisco Bay National Wildlife Refuge as the Don Edwards San Francisco Bay National Wildlife Refuge.

The Clerk read as follows:

H.R. 1253

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SAN FRANCISCO BAY NATIONAL WILDLIFE REFUGE RENAMED AS DON EDWARDS SAN FRANCISCO BAY NATIONAL WILDLIFE REFUGE.

(a) REFUGE RENAMED.—The San Francisco Bay National Wildlife Refuge (established by the Act entitled "An Act to provide for the establishment of the San Francisco Bay National Wildlife Refuge", approved June 30, 1972 (86 Stat. 399 et seq.)), is hereby renamed and shall be known as "the Don Edwards San Francisco Bay National Wildlife Refuge".

(b) REFERENCES.—Any reference in any statute, rule, regulation, Executive order, publication, map, or paper or other document of the United States to the San Francisco Bay National Wildlife Refuge is deemed to refer to the Don Edwards San Francisco Bay National Wildlife Refuge.

(c) CONFORMING AMENDMENT.—The Act entitled "An act to provide for the establishment of the San Francisco Bay National Wildlife Refuge", approved June 30, 1972 (86 Stat. 399 et seq.), is amended by striking "San Francisco Bay National Wildlife Refuge" each place it appears and inserting "Don Edwards San Francisco Bay National Wildlife Refuge".

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Alaska [Mr. YOUNG] will be recognized for 20 minutes, and the gentleman from California [Mr. MILLER] will be recognized for 20 minutes.

The Chair recognizes the gentleman from Alaska [Mr. YOUNG].

Mr. YOUNG of Alaska. Mr. Speaker, I yield myself such time as I may consume.

(Mr. YOUNG of Alaska asked and was given permission to revise and extend his remarks.)

Mr. YOUNG of Alaska. Mr. Speaker, as I watch my California colleagues come to the floor, I do hope that they will recognize the greatest compliment we can give to Mr. Edwards is to make this short. I support H.R. 1253, introduced by the distinguished gentleman and our former colleague from California, Norm Mineta.

H.R. 1253 is a simple, noncontroversial bill that renames the San Francisco Bay National Wildlife Refuge after former Congressman Don Edwards.

Don Edwards served in the House of Representatives with distinction for 32 years. During that time, he was successful in convincing the Congress to authorize the San Francisco Bay National Wildlife Refuge, to expand its boundaries, and to appropriate the necessary funds to acquire the more than 22,000 acres that now comprise this unit.

The San Francisco Bay National Wildlife Refuge is the largest urban

refuge in the United States. It contains a number of valuable wetlands, supports hundreds of thousands of shorebirds, and the refuge is visited by more than 250,000 people each year.

It is appropriate to rename this refuge after Don Edwards in recognition of his work and lifelong commitment to this effort. I urge an "aye" vote on H.R. 1253.

Mr. Speaker, I reserve the balance of my time.

Mr. MILLER of California. Mr. Speaker, I yield such time as she may consume to the gentlewoman from California [Ms. LOFGREN].

Ms. LOFGREN. Mr. Speaker, 25 years ago, right after college, I came to Washington, DC, and I became an intern in the office of Congressman Don Edwards. One of the things that I did at that time was work on his dream to have a wildlife refuge in south San Francisco Bay.

Because I worked on his staff, I saw perhaps a different side of the amount of effort that it took for Congressman Don Edwards to actually make this dream a reality. From calling committee chairmen every day for months at a time until he was heard, to working with local governments on zoning issues, and with the business community to make sure that their support would be in place, he did everything that it was possible to do to make this wildlife refuge a reality.

Mr. Speaker, a lot of people know Don Edwards as a defender of civil liberties and civil rights and the Constitution. I heard him introduced as "the Congressman representing the Constitution," and that is a legacy that he has left for our country. But this wildlife refuge is another legacy that he has left for our country.

The educational center in Alviso, CA, near my district, is host to hundreds of thousands of schoolchildren who can learn about the wonder that is the bay and the marshlands, including my own children. Because of Don Edwards, the California clapper rail and the salt-water harvest marsh mouse are household names in my home, and I thank him for that.

I thank him for all that he has done for our community, and I think it is fitting that the schoolchildren who go to visit the wildlife refuge will know of Don Edwards and know that that wonderful resource would not be there but for this wonderful, honorable and fine man's diligent efforts. I thank you, Don Edwards.

I thank my colleagues, and I urge everyone to support this wonderful bill.

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Mr. MILLER of California. Mr. Speaker, I yield such time as he may consume to the gentleman from California [Mr. STARK].

Mr. STARK. Mr. Speaker, I want to thank the distinguished gentleman from Alaska for joining in bringing this bill to the floor. It honors one of the most wonderful persons ever to serve in the House of Representatives.

Don Edwards is a great and caring environmentalist, and it is fit and proper that he be honored by naming the San Francisco Bay National Wildlife Refuge after him. His consistent strong work on behalf of the refuge preserves for the present and future generations one of the great wonders of our Nation.

As a matter of fact, in the field of preservation, it ought to be noted here among his friends that Don Edwards has not done a bad job of preserving himself. I saw him not so long ago, and he looks fine and fit and I am sure he may be watching us today. It may be a very proud time in his life.

As the previous speaker mentioned, Don's main work in Congress was of course in defense of the Bill of Rights. He indeed truly gave the Constitution and the Bill of Rights its own refuge, a safe haven from the whims and angry passions of the moment. Our rights protecting us against Government intrusion and abuse were given a shelter from the storm in Don Edwards' subcommittee. The rights of women, the right to pray without direction from the local majority, the right of speech, were all given protection and refuge by the courage and wisdom of this gentle Congressman from San Jose, CA.

So anyone who has seen the vast sweep of the San Francisco Bay will immediately understand the importance and enduring beauty of the work that Don did in creating the bay refuge. It is a monument to a monumental Congressman. I thank the committee for bringing this bill forward, and join in asking my colleagues to adopt it unanimously.

Mr. MILLER of California. Mr. Speaker, I yield such time as she may consume to the gentlewoman from California [Ms. PELOSI].

Ms. PELOSI. Mr. Speaker, I rise to offer my strong support for the legislation offered by the distinguished chairman of the full committee, the gentleman from Alaska [Mr. YOUNG] and the ranking member, the gentleman from California [Mr. MILLER], and thank them for giving this opportunity to us to honor a great person who served in this Congress, indeed, a great American, Don Edwards. It is appropriate that H.R. 1253 would rename the San Francisco Bay Wildlife Refuge after the dean of the California delegation, the former dean, Don Edwards.

Heeding the admonition of the chairman of the committee, I will be brief, Mr. Speaker, because indeed as you can see, many of us from California in particular but from all over the country could speak all day about Don Edwards. As I say, he loved the Constitution, he loved this country, both in its ideas and its physical beauty as well.

The chairman of the full committee went into detail about what the bill would do and why it was important for that legislation to exist and this renaming to take place. I just want to reiterate one concept, that it is now the largest urban refuge in the United

States and is visited by over 250,000 people each year.

Renaming the refuge after Congressman Edwards is a fitting token, certainly not enough for the contribution that he has made to this country but a fitting token of appreciation to him for his leadership and the hard work that he did to make this.

As our colleague, the gentlewoman from California [Ms. LOFGREN], said earlier, for generations to come children who visit the refuge will now know who Don Edwards is, for ages to come, and the valuable contribution that he made to our country.

In that spirit, I wish to once again commend the chairman of the full committee, the gentleman from Alaska [Mr. YOUNG], and the gentleman from California [Mr. MILLER] for their leadership in making this vote possible today.

Mr. MILLER of California. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today in strong support of H.R. 1253, to name the San Francisco Bay National Wildlife Refuge for our distinguished former colleague, Don Edwards, who represented the 16th Congressional District of California in this House for three decades.

This is a difficult time in the history of political discourse in our Nation. Rhetoric is inflamed, partisanship persistent, and open anger barely under control as we wrestle with issues that will determine the future course of this Nation and of millions of its most vulnerable citizens. I think it can be fairly said that both parties share the blame for that condition, as do members of the press who pursue the outlandish, the acerbic, and the meanspirited remark.

Don Edwards, who left this Chamber for the last time only a year ago, already seems of a different age—an age when legislators could disagree without being disagreeable, even in discussions of issues that bitterly divided them from each other. He was distinguished without being pompous, fair-minded without being neutral, and patriotic without being chauvinistic.

When we think of Don Edwards' legislative achievements, we often think of his work on the Judiciary Committee and especially his chairmanship of the Constitutional Rights Subcommittee. He was a man who could simultaneously champion the constitutional rights of our most despised citizens, while advocating strong punishment of criminal behavior. We also think of his work on international issues, and his deep devotion to peace and an end to the arms race and cold war.

But Don had another great love: the preservation of the wetlands and habitat of San Francisco Bay that had been so affected by decades of development, landfill, and pollution. He fought for the creation of the San Francisco Bay National Wildlife Refuge, and it is that refuge that we seek to name for him today.

Congress authorized the establishment of a 23,000 acre national wildlife refuge in south San Francisco Bay in 1972. On October 28, 1988, President Reagan signed Public Law 100-556 authorizing the acquisition of an additional 20,000 acres, for a total of 43,000 acres. The Fish and Wildlife Service has completed the environmental assessment process for the refuge additions, and work is underway to acquire property for this regional resource.

The objectives of the refuge are to protect the wildlife resources of the south San Francisco Bay area, provide wildlife-oriented recreation, and preserve a natural area in close proximity to a large urban center. The marshes, mudflats, open water, and salt ponds form an ecosystem which supports a rich diversity of fish and wildlife. It is a major nesting and feeding area for waterfowl and shorebirds, hauling out ground for the harbor seal and habitat for three endangered species. The refuge has more than 300,000 visitors annually participating in the many opportunities for fishing, animal and bird observation, research and environmental education.

This great bay area resources exists, in no small part, thanks to the tireless work of Don Edwards, and it is altogether right and fitting that he be memorialized by having it named in his honor. Both those who were fortunate enough to have served with Don, and those who never got to know this consummate legislator and statesman, pay tribute to a life of public service by voting to pass this legislation and, in doing so, we help to honor this House and our profession as legislators.

Mr. Speaker, I yield such time as he may consume to the gentleman from Mississippi [Mr. MONTGOMERY].

Mr. MONTGOMERY. Mr. Speaker, I thank the gentleman for yielding me the time. I certainly want to congratulate the committee and certainly know this bill will pass with a unanimous vote in naming the San Francisco Bay National Wildlife Refuge after Dan Edwards, a great friend of ours.

Mr. Speaker, I had the pleasure of serving with Don Edwards for a number of years. He was a wonderful Member, a fine friend of ours. He is enjoying life in traveling and visiting friends.

Mr. Speaker, he was the vice chairman of the House Committee on Veterans' Affairs when I was chairman of this great committee. He was a person easy to work with. In fact he could have been the chairman of the Veterans Affairs Committee but he had to take another committee assignment.

I wish that sometime that we could name something else for Don Edwards in the veterans' field, because he was very supportive of all veterans' programs. I am proud to have had the privilege of working with him, so I congratulate the committee, and I rise in strong support for naming this refuge the Don Edwards San Francisco Bay National Wildlife Refuge.

Mr. MILLER of California. Mr. Speaker, I yield such time as he may

consume to the gentleman from New Mexico [Mr. RICHARDSON].

(Mr. RICHARDSON asked and was given permission to revise and extend his remarks.)

Mr. RICHARDSON. Mr. Speaker, I want to add to those who thought that Don Edwards was one of the finest individual Members ever to set foot in this House of Representatives; his decency, compassion in many fields. I just think this is an important tribute. I want to congratulate the chairman and the ranking member for taking this action.

Mr. MILLER of California. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, in closing, I would just like to say that those of us from the bay area certainly believe that we honor our area by naming this grand refuge after Don Edwards, for all of his work.

We also believe, and I think those who had the pleasure of serving with Don and his wife Edie believe that we honor our institution when we think of the grace and the courage that they both brought to public life, in their combined service in and on behalf of so many people who strongly needed the attention of the Government to help make their lives better. People knew that you could always call on Don Edwards and on Edie to provide a voice, to provide support, to provide commitment.

So this is a very proud day for those of us who served with Don and Edie, and certainly those of us from the San Francisco Bay area and from California, as we think we honor ourselves as an institution and Members of the institution and our region with this naming.

Mr. Speaker, I reserve the balance of my time.

Mr. YOUNG of Alaska. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I can only echo what has been said about Donny Edwards. He called me DONNY YOUNG, he was Donny Edwards. In fact, I had an amendment to the bill. I was going to strike out Edwards and put "Young" after "Don" in each one of them. I am confident that would kill the bill for sure.

But in reality, I would like to suggest that he was an asset to this House when he served, the time that he served with distinction. I know this area, being from California, and being much wiser in going to Alaska. I recognize the importance of this area.

This is a tribute to Mr. Edwards and his support. Maybe someday after I have left this great House, they will be able to take and name the refuge after me.

Just keep that in mind, my fellow colleagues.

I again want to express my support for this legislation in recognition of a good friend that left here. Although he and I were not many times on the same sides of issues, he was a gentleman and indeed he brought a great deal of respect to this House.

Mr. Speaker, I reserve the balance of my time.

Mr. MILLER of California. Mr. Speaker, again, I want to thank the gentleman from Alaska [Mr. YOUNG] for all his help and cooperation.

Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

Mr. SAXTON. Mr. Speaker, in 1972, Congressman Don Edwards sponsored legislation to establish the San Francisco Bay National Wildlife Refuge. In subsequent years, the Congressman was successful in securing funds to acquire land for the refuge and to expand the boundaries of that unit.

The San Francisco Bay National Wildlife Refuge is more than 21,000 acres, it is a key wintering area for diving ducks along the Pacific flyway, and it supports hundreds of thousands of shorebirds. Furthermore, the refuge is comprised of valuable wetlands located around the bay and it is heavily visited by more than 250,000 people who enjoy its facilities each year. The San Francisco Bay National Wildlife Refuge is the largest urban refuge in the United States.

H.R. 1253 was introduced by then Representative Norm Mineta on March 15, 1995. It was the subject of a subcommittee hearing on May 25, and the sole purpose of this legislation is to rename the refuge as the Don Edwards San Francisco Bay National Wildlife Refuge in recognition of the former Congressman's commitment and dedication to its success.

Mr. Speaker, I support this bill. It is a fitting tribute to a man who tirelessly worked for the good of this refuge for over 20 years. I urge an "aye" vote on H.R. 1253.

Mr. YOUNG of Alaska. Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Alaska [Mr. YOUNG] that the House suspend the rules and pass the bill, H.R. 1253.

The question was taken; and (two-thirds having voted in favor thereof) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

GENERAL LEAVE

Mr. YOUNG of Alaska. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks and include extraneous material on the bill just passed.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Alaska?

There was no objection.

NATIONAL PARK AND NATIONAL WILDLIFE REFUGE SYSTEMS FREEDOM ACT OF 1995

Mr. YOUNG of Alaska. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 2677) to require the Secretary of the Interior to accept from a State donations of services of State employees to perform, in a period of Government budgetary shutdown, otherwise