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## Senate

The Senate met at 9:30 a.m., and was called to order by the President pro tempore (Mr. THURMOND).

### PRAYER

The Chaplain, Dr. Lloyd John Ogilvie, offered the following prayer:

Gracious Lord, we begin the work of this day with awe and wonder. You have chosen and called us to know, love, and serve You. Through the years You have honed the intellect, talent, and ability You have entrusted to each of us. With providential care You have opened doors of opportunity, education, culture, and experience. Most important of all, You have shown us that daily You are ready and willing to equip us with supernatural power through the anointing of our minds with the gifts of Your spirit: Wisdom, knowledge, discernment, and vision of Your priorities.

When we ask You, You reveal Your truth and give us insight on how to apply it to specific decisions before us. We say with the psalmist, "In the day when I cried out, You answered me, and made me bold with strength in my soul."—Psalm 138:3.

Now, as the Senators press on to the votes and responsibilities of this day, continue to give them the boldness of Your strength in their souls, manifested in conviction and courage. In Your holy name. Amen.

### RECOGNITION OF THE MAJORITY LEADER

The PRESIDENT pro tempore. The able majority leader, Senator LOTT of Mississippi, is recognized.

Mr. LOTT. Thank you, Mr. President.

### SCHEDULE

Mr. LOTT. Mr. President, for the information of all Senators, today the Senate will immediately resume consideration of Senate Concurrent Resolution 27, the first concurrent budget

resolution. Senator KENNEDY will be recognized immediately to offer his amendment on tobacco taxes. Following the disposition of the Kennedy amendment, Senator GRAMM will be recognized to offer his amendment regarding deficit-neutral natural disaster relief.

Members can expect rollcall votes in relation to these amendments and others, and all Members will be notified when these votes are specifically scheduled.

I am still hopeful that the Democratic leader and I can join together in an effort to yield back additional time off the statutory time limitation, which is 50 hours, for the budget resolution and permit the Senate to complete its work on the budget resolution today.

Subsequently, Senators wishing to offer amendments to this legislation should notify the chairman of the Budget Committee or the ranking member of the Budget Committee of their intentions this morning.

Again, Senators can expect rollcall votes throughout the day. We have a good deal of other work that we need to complete before the Memorial Day recess. For instance, tomorrow we already have a time agreement for 3 hours on the Chemical Weapons Convention implementation legislation. We would, of course, like to complete this resolution and have it go to conference where, hopefully, there will be very little problem in working out the conference. Hopefully, there will be no real differences between the two bills. That is going to take a lot of discipline on our part throughout the day until we complete this legislation.

We also have at least three nominations that will require some small amount of time—judicial nominations, district courts—and three recorded votes.

The supplemental appropriations bill, or some version thereof, very likely would need to be voted on this week also.

So it is essential that we stay with it and that we complete the budget resolution today, if at all possible.

There is good news and bad news. The good news is that we made good progress yesterday. I think almost 10 hours have been used or yielded back already. We did take up some amendments and had votes. While it was difficult and delicate, the amendments were defeated by considerable margins. We need to continue to do that.

There are going to be a lot of good and appealing amendments offered today. It will be difficult to resist those. But this is a very delicately crafted budget agreement that the Republican leadership signed onto and that the Democratic leadership has agreed to. The chairman and ranking member have been working together more so than I have ever seen before. I commend them for that effort.

So I hope that we will continue to hold the line. If we start down the trail of changing the mix, where will it end? I know of several amendments that I am very attracted to. The one by Senator GRAMM obviously is very attractive. He basically says we should have some revenue-neutral process to have funds set aside for the annual disaster relief bill. We have to come every year for \$5 billion, \$6 billion, or \$7 billion. He says we should go ahead and set that aside so we have that planned for. That is attractive. But that was not included in the budget agreement, so we probably should not do that here.

There will be an amendment offered by Senator WARNER with regard to highway funds. I would like to see more money go into the highways and bridges in America out of the highway trust fund, which is there for that purpose.

Of course, there is the amendment offered by Senator KENNEDY here with regard to child health care.

I want to emphasize that we discussed this at great length during the budget negotiations and in reaching

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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the budget agreement. There are funds in here for that area. There are more than enough funds in that area. In fact, I think there will be a struggle to find the best way to provide those funds to the people that want to have child health care.

So it will be a very, very bad change in the makeup of this legislation and could unravel the whole budget agreement, if the Kennedy amendment is approved today.

So I hope that we start off the day by having a fine discussion about what is in the bill, and what the alternative offered is. But we need also to recognize that is a substantial increase in what is provided in this particular area. It is totally different from what was in the budget agreement that the administration agreed to.

So I urge my colleagues to keep calm. Let's keep working. But let's not start passing amendments that will change the mix of the make up of this budget agreement.

I yield the floor at this time, Mr. President.

#### CONCURRENT RESOLUTION ON THE BUDGET

The PRESIDING OFFICER (Mr. ENZI). The clerk will report the budget resolution.

The assistant legislative clerk read as follows:

A concurrent resolution (S. Con. Res. 27) setting forth the congressional budget for the United States Government for fiscal years 1998, 1999, 2000, 2001, and 2002.

The Senate resumed consideration of the concurrent resolution.

Mr. HATCH addressed the Chair.

The PRESIDING OFFICER. The Chair recognizes the Senator from Utah.

#### AMENDMENT NO. 297

(Purpose: To provide affordable health coverage for low- and moderate-income children and for additional deficit reduction, financed by an increase in the tobacco tax; in addition to the amounts included in the bipartisan budget agreement for one or both of the following: (1) Medicaid, including outreach activities to identify and enroll eligible children and providing 12-month continuous eligibility; and also to restore Medicaid for current disabled children losing SSI because of the new, more strict definition of childhood eligibility; and (2) a program of capped mandatory grants to States to finance health insurance coverage for uninsured children)

Mr. HATCH. I send an amendment to the desk.

The PRESIDING OFFICER. The clerk will report.

The clerk read as follows:

The Senator from Utah [Mr. HATCH], for himself, and Mr. KENNEDY, proposes an amendment numbered 297.

Mr. HATCH. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

On page 3, line 3, increase the amount by 6,000,000,000.

On page 3, line 4, increase the amount by 6,000,000,000.

On page 3, line 5, increase the amount by 6,000,000,000.

On page 3, line 6, increase the amount by 6,000,000,000.

On page 3, line 7, increase the amount by 6,000,000,000.

On page 3, line 11, increase the amount by 6,000,000,000.

On page 3, line 12, increase the amount by 6,000,000,000.

On page 3, line 13, increase the amount by 6,000,000,000.

On page 3, line 14, increase the amount by 6,000,000,000.

On page 3, line 15, increase the amount by 6,000,000,000.

On page 4, line 4, increase the amount by 3,000,000,000.

On page 4, line 5, increase the amount by 3,000,000,000.

On page 4, line 6, increase the amount by 4,000,000,000.

On page 4, line 7, increase the amount by 5,000,000,000.

On page 4, line 8, increase the amount by 5,000,000,000.

On page 4, line 12, increase the amount by 3,000,000,000.

On page 4, line 13, increase the amount by 3,000,000,000.

On page 4, line 14, increase the amount by 4,000,000,000.

On page 4, line 15, increase the amount by 5,000,000,000.

On page 4, line 16, increase the amount by 5,000,000,000.

On page 4, line 19, increase the amount by 3,000,000,000.

On page 4, line 20, increase the amount by 3,000,000,000.

On page 4, line 21, increase the amount by 2,000,000,000.

On page 4, line 22, increase the amount by 1,000,000,000.

On page 4, line 23, increase the amount by 1,000,000,000.

On page 5, line 1, increase the amount by 3,000,000,000.

On page 5, line 2, increase the amount by 6,000,000,000.

On page 5, line 3, increase the amount by 8,000,000,000.

On page 5, line 4, increase the amount by 9,000,000,000.

On page 5, line 5, increase the amount by 10,000,000,000.

On page 23, line 8, increase the amount by 3,000,000,000.

On page 23, line 9, increase the amount by 3,000,000,000.

On page 23, line 15, increase the amount by 3,000,000,000.

On page 23, line 16, increase the amount by 3,000,000,000.

On page 23, line 22, increase the amount by 4,000,000,000.

On page 23, line 23, increase the amount by 4,000,000,000.

On page 24, line 5, increase the amount by 5,000,000,000.

On page 24, line 6, increase the amount by 5,000,000,000.

On page 24, line 12, increase the amount by 5,000,000,000.

On page 24, line 13, increase the amount by 5,000,000,000.

On page 39, line 22, increase the amount by 500,000,000.

On page 39, line 23, increase the amount by 2,000,000,000.

On page 40, line 16, increase the amount by 4,500,000,000.

On page 40, line 17, increase the amount by 18,000,000,000.

On page 41, line 7, increase the amount by 6,000,000,000.

On page 41, line 8, increase the amount by 30,000,000,000.

Mr. HATCH. Mr. President, I ask unanimous consent that the time on this amendment be allocated to me as the prime sponsor of the amendment.

The PRESIDING OFFICER. That is the order.

Mr. FORD. Mr. President, will the Senator yield for a question?

Mr. HATCH. On the Senator's time.

Mr. FORD. I don't have any time.

Mr. HATCH. I will be glad to yield to the Senator.

Mr. FORD. I want to know if this amendment is similar to 525 and 526 that you had as health care for children and a tax bill that is now combined? They are basically the same?

Mr. HATCH. It is basically geared to get us to that point. Yes.

Mr. HATCH addressed the Chair.

The PRESIDING OFFICER. The Senator from Utah.

Mr. DOMENICI. Mr. President, will the Senator yield for one observation on my time?

Mr. HATCH. I will.

Mr. DOMENICI. Mr. President, I want to make sure that the Senator, the prime sponsor, understands that in the unanimous-consent request following disposition of the Kennedy amendment, which I assume—

Mr. HATCH. This is not the Kennedy amendment. This is the Hatch-Kennedy amendment.

Mr. DOMENICI. That language does not preclude a second-degree amendment.

Mr. HATCH. That is correct.

Mr. DOMENICI. The Senator understands that.

Mr. HATCH. I understand that.

Mr. HATCH addressed the Chair.

The PRESIDING OFFICER. The Senator from Utah.

Mr. HATCH. Mr. President, I sent this amendment to the desk on behalf of myself and Senator KENNEDY. This is well known as the Hatch-Kennedy amendment. I think everyone in the Senate ought to know that. It is an amendment that we have worked out over a 6-month period, or longer, and one that I think deserves consideration in every sense of that term.

The amendment that Senator KENNEDY and I offer today addresses what I consider to be a top priority of this Congress: making sure America's kids are healthy.

The Hatch-Kennedy amendment calls for an increase in the tobacco excise tax to fund additional spending for children's health insurance.

We have made enactment of a bipartisan children's health insurance bill a top priority this Congress, and plan to press forward at every opportunity if the Senate does not act in a responsible manner.

This amendment is the right thing to do, and I urge its adoption.

Specifically, our amendment would raise \$30 billion in revenues through a 43-cent tobacco excise tax increase.

Twenty billion dollars will be used for services to uninsured kids, and \$10 billion for deficit reduction.