

School and Chicago's Northwestern University, dentist, has been described by many as champion of the poor. Disgusted by conditions in then British Guiana, Jagan became involved in the labor movement and was elected to the colonial legislature in 1947.

Jagan, founded the Peoples' Progressive Party which the dominant political force in the 1950's until the British Government sent in troops and forced Jagan's resignation as Prime Minister. Jagan helped Guyana to independence from British rule in 1996. Dr. Jagan was reelected in 1992.

Jagan was the author of a host of books on Caribbean history. His writings brought the Caribbean region to the attention of the world and filed in important parts of the history of the Americas. Dr. Jagan was a special kind of visionary: one who dreamed of a better day and could put it into motion.

Michael Manley was a great orator, a champion of human rights and a statesman of courage and conviction. Jamaica's most charismatic leader, he was acknowledged to be the central, driving force in cementing Caribbean unity and establishing a Caribbean community.

Manley, the son of Peoples' National Party founder Norman Manley and Edna Manley an artist and sculptor, went to war at age 19 as a member of the Royal Canadian Air Force. After the war he went to Jamaica College, became an activist in the West Indies Student Association. After graduation he became a journalist, and influenced by his experiences became involved in the trade union movement.

After his father's death he became a leader of the PNP and was elected Prime Minister 3 years later in 1972. He served as Prime Minister for 11 years and then was reelected in 1989 and served until health problems forced him to resign in 1992. It was said of Manley, "He showed us that the politics of nation, the ideologies and theories of government, are as relevant to the school girls and boys as to the guys in parliament."

As we remember these two great gentlemen whose hard work, tireless determination, tenacity, and altruistic dedication for peace, justice, human and civil rights, self rule and empowerment, education, jobs and health care we are inspired to draw great strength from the common roots we share, the common problems we face and the common belief that the will and improvement of the people is the best and, ultimately, only guarantee of democracy.

INTRODUCTION OF LEGISLATION
TO CLARIFY THE OSHACT RE-
GARDING RESPONSIBILITY ON
MULTIEMPLOYER WORKSITES

HON. CASS BALLENGER

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

Friday, November 7, 1997

Mr. BALLENGER. Mr. Speaker, one of the characteristics of the new OSHA, according to the Clinton administration, is that it will focus not on numbers of citations, but on results. Unfortunately, OSHA's policy with regard to

multiemployer worksites shows just the opposite approach.

It is clear from the Occupational Safety and Health Act that in general each employer is responsible for the working conditions and health and safety of his or her own employees. However, early administrative and court decisions recognized that under limited circumstances an employer could be cited by OSHA if the employer created the violation even if the employees who were in danger as a result of the violation were employed by another employer. So, for example, an employer could be cited for storing heavy material near the edge of the top floor of a construction site which endangered employees of other employers working on the floor below.

In recent years, OSHA has stretched and stretched the limits of that legal test in order to artificially increase its numbers of citations and to achieve, through its enforcement, a policy of creating a site controlling employer responsible for all working conditions on the site. Specifically, OSHA has taken the enforcement position that a general contractor or owner should always be responsible for safety on the entire worksite. As a result, OSHA has begun to routinely cite general contractors even where the contractor's employees are not exposed to the violation and the contractor's employees did not create or have control over the violation. Instead, the basis of the general contractor's liability is simply that the general contractor, or owner, should have overall responsibility of the job site, regardless of what the facts and circumstances actually showed.

In that regard, OSHA has adopted a position for enforcement that follows Democratic-sponsored legislation in the 102d and 103d Congress—legislation which failed to pass. A central tenet of those bills was that either a contractor or the owner would be liable in all cases for any safety and health hazards on the worksite. Despite the defeat of that legislation, OSHA has attempted to implement the same policy through enforcement.

Ironically, OSHA's current enforcement policy on multiemployer liability is leading to less safety, not more. General contractors and owners are increasingly reluctant to include any language regarding safety and health responsibilities in contracts with subcontractors, or to take action on subcontractor safety problems that come to the attention of the general contractor or owner. This is done out of concern that any such contract language or action will be used by OSHA as the basis for claiming that the general contractor or owner has assumed responsibility for all safety and health on the worksite, and is therefore liable for any and all violations on the worksite, including those solely created by a subcontractor.

My legislation is intended to reestablish the earlier interpretation regarding liability of multiemployer worksites. Under the bill, an employer may only be cited for an OSHA violation if the employer's own employees are exposed to the violation, or the employer, or its employees, has created the violation or assumed responsibility for ensuring compliance by other employers on the worksite. I urge my colleagues to join me in support of this legislation.

TRIBUTE TO HORACE H. HEIDT

HON. BRAD SHERMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Friday, November 7, 1997

Mr. SHERMAN. Mr. Speaker, I rise before you today to pay tribute to Horace H. Heidt, who has been nominated for the prestigious Fernando Award for outstanding volunteerism.

President Kennedy once said, "For of those to whom much is given, much is required. And when at some future date the high court sits in judgment of each of us, recording whether in our brief span of service we fulfilled our responsibilities to the state, our success or failure, in whatever office we hold, will be measured by the answers to four questions: First, were we truly men of courage . . . Second, were we truly men of judgment . . . Third, were we truly men of integrity . . . Finally, were we truly men of dedication." The Fernando Award was created to honor individuals who have exemplified leadership, volunteerism and dedication, and is recognized as the leading award for civic accomplishment in the San Fernando Valley. Each year, the Chambers of Commerce in the San Fernando Valley and other community organizations and leaders nominate candidates they feel demonstrate these characteristics. Horace Heidt is a worthy candidate for this award.

Horace has played a leadership role in bringing the arts to the forefront of our community. For 12 years, he was the musical director for the Los Angeles Raiders, and in 1985 he played for President Ronald Reagan at the 50th American Presidential Inaugural Ball. He has negotiated on behalf of the casual music industry and the orchestra leaders of Los Angeles for the collective bargaining agreements. Horace is the honorary chairman of the Valley Cultural Center, a position he has held for the past 3 years.

Horace's commitment to community involvement is not only evident in the cultural arena, he is a leader in business as well. He is the president and board member of the San Fernando Valley Business and Professional Association. This past year, Horace was elected to the Board of Economic Alliance of the San Fernando Valley and appointed to the board of advisors for Finally Restoring Excellence in Education [F.R.E.E.].

Horace has been recognized for his invaluable contributions to our community by several organizations. In 1993, he was presented with the distinguished Freedom Award by the Los Angeles Sertoma Club, and in May 1997, Horace was honored as Citizen of the Year at the 47th Annual Community Awards of the East Valley Coordinating Council. These honors are just a few of the several distinctions Horace has received, in addition to being named as a finalist for the 39th Annual Fernando Award.

Mr. Speaker, distinguished colleagues, please join me in paying tribute to Horace Heidt. He is a role model for the citizens of Los Angeles.