

accelerate the pace of scheduled judicial confirmations before the Senate adjourns in October.

**COMMUNITY OPPORTUNITIES, ACCOUNTABILITY, TRAINING, (AND EDUCATION) SERVICES (COATS) ACT**

Mr. WARNER. Mr. President, I rise today to pay tribute to a colleague who serves with me on the Senate Committee on Labor and Human Resources and on the Armed Services Committee. This morning, at the Labor Committee's mark-up of S. 2206, the Human Services Reauthorization Act of 1998, I offered an Amendment to rename the legislation after the author of the bill, Senator DAN COATS of Indiana, which the Committee approved unanimously. As you know, Senator COATS will retire at the end of this Congress after serving in the Senate since 1988. Senator KENNEDY, Senator DODD, and Senator JEFFORDS, Chairman of the Committee, joined me in offering the Amendment.

Senator JEFFORDS renamed the legislation the "COATS" Act—the Community Opportunities, Accountability, Training, (and Education) Services Act. S. 2206 reauthorizes and makes improvements to the Head Start program, the Community Services Block Grant program, the Low-Income Home Energy Assistance Program, and it creates the new Assets for Independence Act.

In the past, legislation has often been identified by "legislative shorthand"—identifying legislation by the author instead of by the title. This began in the late nineteenth century with tariff bills named after either the Chairman of the Senate Finance Committee or the Chairman of the House Ways and Means Committee, or whichever body would report and pass the legislation first. One example is the 1890 McKinley Tariff legislation, named after Congressman William McKinley, then Chairman of the House Ways and Means Committee and later President of the United States.

In the twentieth century, naming legislation after a Senator became more commonplace and lent legislative standing and prestige to both the bill and to its author. For instance, in 1935, the Wagner Labor Act was named after Senator Robert Wagner from New York. Another Labor bill in 1947, the Taft-Hartley Act, was named after Senator Robert Taft from Ohio.

Today, however, it is not as easy or as common to have a Senator's name formally placed on a bill. Only in cases of special recognition for service, or to honor an accomplishment is this done. Throughout his Senate career, Senator COATS has been recognized and identified as a leader on issues dealing with children and families. It is an honor for me along with Senator KENNEDY, Senator JEFFORDS, and Senator DODD to suggest renaming S. 2206 the COATS Act, and I am pleased the Labor Committee unanimously agreed. I cannot

think of a finer Senator to name this legislation after than DAN COATS of Indiana who has worked so tirelessly on these issues.

Mr. JEFFORDS. Mr. President, as Chairman of the Senate Labor and Human Resources Committee, it is my pleasure to come to the floor of the Senate today to inform my colleagues of something very special that happened this morning during the committee's mark-up of S. 2206, the Human Services Reauthorization Act.

The Human Services Act, as many of my colleagues know, authorizes a number of important programs, such as Head Start and the various activities under the Community Services Block Grant that provide services to families and communities in need. For the past 30 years, the State, local and federal governments have worked jointly under this program to help lift our most vulnerable citizens out of poverty and into self-sufficiency—one of the most noble goals of a responsible government. Moreover, the programs in the Human Services Act has done this effectively, and with widespread community involvement.

In the Labor and Human Resources Committee, the Subcommittee on Children and Families—which is chaired by our colleague, Senator DAN COATS of Indiana—has been responsible for much of the heavy lifting that has to be done as these programs make their way through our committee for the fifth time in the last twenty years. The Human Services Act is a large and very important act, so its reauthorization is never an easy process, especially in a committee as diverse as ours. While broad bipartisan support for the reauthorization bill is always a desirable goal, it is never a given. And this year, Senator COATS worked overtime to make sure that his bill would not only responsibly reauthorize the Human Services Act, but would also do so in a way which accommodated the concerns and requests of members on both sides of the aisle. Consequently, the Labor and Human Resources Committee approved the reauthorization of the Human Services Act by a unanimous vote of 18 to 0.

But Mr. President, I am not here today to make my pitch for the reauthorization of the Human Services Act—that will come soon enough. Rather, I want to highlight Senator COATS' hard work on this legislation. It is yet another illustrative example of the years of service that Senator DAN COATS has committed to strengthening families, strengthening children, and strengthening communities. It is typical of Senator COATS that he does so in a manner that is always tenacious, but never brash. While he is always accommodating, he never loses sight of the ultimate goal of helping families and communities. And with his quiet demeanor and a wit that I think sometimes surprises even him, Senator COATS is always a pleasure to work with, especially when it is for a com-

mon goal, as it was in this morning's mark-up.

As we all know, Senator COATS has announced he will not be returning to this body when his term expires at the end of the 105th Congress. However, his departure does not mean his voice on behalf of children and families will be any quieter. Senator COATS will move into a new leadership role as President of Big Brothers/Big Sisters of the USA. This is a program that I know is very near to Senator COATS' heart, and the Senate's loss is clearly Big Brothers/Big Sisters' gain.

In the Labor Committee, and in the Senate as a whole, we will miss DAN COATS. We will miss his leadership, and we will miss his friendship. When someone who is such a good friend leaves, it is sometimes difficult to know just what to give that friend of yours as a token of your affection. Well, Mr. President, at this morning's mark-up of the Human Services reauthorization, we gave it a try.

It is with real pleasure that I inform the Senate that this morning the Labor and Human Resources Committee unanimously agreed to name the 1998 reauthorization of the Human Services Act as the "Community Opportunities, Accountability, Training and Educational Services Act," or, as we prefer to call it, the COATS Act. We did this in recognition of all that Senator COATS has done not only on this bill, but for children and families throughout his career.

Mr. President, I know there will be more time later to honor Senator COATS for all that he has done here in the Senate. But sometimes time gets away from us and we never let some of our colleagues know how much they mean to us. The action by the Labor Committee this morning is a modest gesture, but a sincere one. I think Senator COATS knows that it is from all of our hearts. We shall miss you, Senator.

**DEATH OF A GREAT IRISH-AMERICAN—PAUL O'DWYER**

Mr. KENNEDY. Mr. President, I was greatly saddened to learn of the death today of Paul O'Dwyer of New York City. To all of us who knew him and worked with him and loved him, he was a great friend, a great champion of democracy and civil rights, a great friend of working families, and a great friend of Ireland. He will be dearly missed.

Paul was born in County Mayo in Ireland, and immigrated to the United States in 1924 at the age of seventeen. He put himself through law school at night, and formed his lifelong commitment to the political and social causes which were so important to him and for which we all admired him.

He was a proud supporter of Ireland all his life. He was a hero to the people of Ireland and Northern Ireland, and to Irish Americans as well. At the same time, he recognized the importance of reaching out to the Protestant community in Northern Ireland to achieve