

We need better flexibility, better accountability, better efficiency and better funding. We need to make some important investments in the nuts and bolts of providing education, class-size reduction, better facilities, better training for teachers and more opportunities for students to be safe and to learn. These investments cost money, and we just need to make it happen.

We also need better leadership and vision and articulation of why we are all working so hard—so that students learn better and faster and have more hope for the future.

As a former school board member, I can tell you that sometimes the decisions are not about money, they are about finding the best way to do things so students can learn. And we need to support those decisions as well.

A great example of this was our superintendent, John Stanford, of the Seattle school district. Superintendent Stanford, who died this year after a heroic battle with cancer, showed people in Seattle and around the Nation just what we can accomplish in our schools by setting the right tone, asking for the best effort possible, and not accepting less. Many adults in a community know the superintendent of their district, but never have I seen so many students, young children who knew that John Stanford was their superintendent and that he wanted desperately and personally for them to succeed and they responded.

You will see elements of all these ideas today that address all of these issues—clear vision, more flexibility, better accountability, increased efficiency and improved funding. You will see here what America is asking for its public schools: We need to set high standards, articulate a vision, and give people the support and backing they need to get the job done. When these bills pass into law, you will see American schools that work better, for better results, for all of our children.

I look forward to working with my colleagues and the American people to take these important steps for better schools across our land. As well, I thank our leader for speaking to legislation that he will introduce shortly on health care reform, retirement security, afterschool programs and more. These are the issues the American public wants us to address and work on, and I look forward to working with all of my colleagues to meet these challenges. I hope we can make progress this year and make a difference in the quality of life in all of the families in this country. Thank you, Mr. President.

Mr. BOND addressed the Chair.

The PRESIDING OFFICER. The Senator from Missouri is recognized.

Mr. BOND. I thank the Chair.

(The remarks of Mr. BOND pertaining to the introduction of S. 52 are located in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

Mr. DURBIN addressed the Chair.

The PRESIDING OFFICER. The Senator from Illinois.

Mr. DURBIN. I yield 5 minutes to the Senator from Iowa, Senator HARKIN.

The PRESIDING OFFICER. The Senator from Iowa is recognized for 5 minutes.

Mr. HARKIN. Mr. President, I thank the manager.

#### PRIVILEGE OF THE FLOOR

Mr. HARKIN. I ask unanimous consent that privileges of the floor be granted to Sarah Lister, a fellow on my staff, during the introduction of S. 18.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The remarks of Mr. HARKIN pertaining to the introduction of S. 18 are located in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

The PRESIDING OFFICER. The Senator from Pennsylvania.

Mr. SPECTER. I thank the Chair.

#### STATE OF THE UNION

Mr. SPECTER. Mr. President, I have sought recognition this morning to comment briefly on the President's State of the Union speech and to introduce legislation, since this is the first day of the 106th Congress when legislation may be introduced.

I applaud President Clinton for proceeding with the State of the Union tonight. Some say that Capitol Hill is schizophrenic with impeachment proceedings in the Senate Chamber, and across the Rotunda we will hear the President's State of the Union speech in the House Chamber. But I believe that it is very important that we take care of the Nation's business. I think that can be accomplished at the same time that we move forward with the Senate being constituted as a Court of Impeachment to decide that issue.

I have noted the advance text of the President's statement commenting on education and his desire to set up incentives to be a condition for Federal funding. I chair the Appropriations' Subcommittee on Education and we will proceed very promptly with hearings on that subject to make a determination, legislatively, as to whether, at least in the view of our subcommittee, those kinds of standards and those kinds of conceptions are appropriate or whether they may constitute too much Federal interference with education which traditionally has been left to the State and local levels. But we are prepared to move right ahead with that legislation, with that consideration.

Noted also from the President's advance text about an intention to deal with the issue of local preparation for responding if—God forbid—there should be weapons of mass destruction unleashed on the American people—again, that is a matter which would come within our Subcommittee on Health. At the same time, there is a commission working on weapons of mass de-

struction, on legislation which I authored 2 years ago as chairman of the Senate Intelligence Committee. John Deutch, former CIA Director, chairs the commission and I serve as vice chairman of the committee.

We are prepared to move ahead with what the President has offered and what the President has to say. I compliment him for moving ahead with that State of the Union speech to take care of the Nation's business. I believe the Congress will cooperate by moving ahead on two tracks—we can have the Court of Impeachment in the Senate Chamber and the State of the Union speech in the House Chamber, and the Rotunda will not be schizophrenic and we can function.

#### HEALTH CARE

Mr. SPECTER. Mr. President, I am introducing three legislative matters, including legislation on health care, which has been a focal point of my attention and my tenure in the Senate, and again for my chairmanship of the Appropriations' Subcommittee on Health. I believe that we can move ahead to cover the 43 million Americans who are now not covered within the existing expenditures of \$1.100 trillion a year. There are ways to economize. There can be an extension of health care by making it easier for small businesses to pool their resources and buy health insurance, by accelerating the date when there will be full deductibility for health care, and there could be very, very substantial savings possible on matters which are specified in the course of this legislation.

#### ENTERPRISE ZONES IN AMERICA

Mr. SPECTER. Mr. President, I am introducing, along with the distinguished Senator from Illinois, Senator DURBIN, legislation to deal with America's cities. Some are urgently in need of assistance. Our legislation is not to add new funding through appropriations but, instead, to have the General Services Administration allocate 15 percent of new expenditures to enterprise zones, to distressed areas, to have Federal buildings constructed, with the priority in cities where there are depressed areas to provide jobs in those areas, and to reinstitute certain historical tax breaks which could be of great benefit for the cities.

#### ADDITIONAL ALLOCATION FOR NIH

Mr. SPECTER. Mr. President, a third legislative matter is a resolution calling for the Budget Committee to allocate an additional \$2 billion to the health account to be used for the National Institutes of Health, being offered on behalf of myself and Senator HARKIN in our continuing effort to see to it that additional funds are allocated for the National Institutes of Health, which is really the crown jewel

of the Federal Government. In fact, Mr. President, it may be the only jewel in the Federal Government. We understand that the allocation in health is to a category, but the funds are very, very limited on our subcommittee.

Last year, Senator HARKIN, ranking, and I as chairman, were able to take the lead in some \$2 billion to NIH, but it was at the expense of other programs which were very, very important for worker safety, for education programs, for other health programs. We are committing this resolution with that specific request to the Budget Committee.

#### STEEL INDUSTRY RELIEF

Mr. SPECTER. Mr. President, tomorrow legislation will be introduced by a coalition of bipartisan Senators—Democrats and Republicans—to bring some relief to the steel industry. The steel industry has been very, very hard hit in America. In the past two decades, steel jobs have declined from some 500,000 to about 150,000. Billions of dollars have been invested in the steel industry, and we have had a surge of dumped steel—that is, steel which is sold in the United States at a lower price than it is sold in the country of origin. Russia, with their economy in great distress, will sell steel at any price in the United States to get dollars. A similar problem has evolved, too, in Japan, Korea, Indonesia and other countries.

The Senate Steel Caucus, both on the House side and the Senate side, has held hearings. Senator ROCKEFELLER, vice chairman of the Steel Caucus, and I, in my capacity as chairman, will be introducing the legislation tomorrow with many Senators in support—Senator BYRD, Senator SANTORUM, and many others—as well as representatives of the steelworkers union and the steel industry themselves. On the House side, Representative REGULA of Ohio, who chairs the House Steel Caucus, will be joining us in this legislative introduction.

I yield the floor.

The PRESIDING OFFICER. The Senator from Illinois.

#### ANNUAL STATE OF THE UNION ADDRESS

Mr. DURBIN. Mr. President, this is indeed a strange day on Capitol Hill—January 19, 1999—and I am sure that history will look back on this day as one of stark contrast. It is a day when the President will deliver his State of the Union Address, and of course that is a historic ritual which began with President Wilson and will continue with President Clinton this evening.

The oddity, of course, is that some of the same Members of the House of Representatives who over the span of the last week have stood on the floor of this Senate Chamber and at various times described the President as being “corrupt” or “felonious,” as being “one who has turned his back on the

law” will be, tonight, in the House Chamber applauding this President as he comes to the floor.

Many people might view this as somewhat hypocritical. I do not. I think it reflects two basic values in American life: The first and most important is a presumption of innocence, a presumption which is extended to every person when they are accused by their accusers, be it government or otherwise, until proven otherwise.

Today, there is a suggestion that we will hear for the first time the defense of the President and hear the other side of the story. That presumption of innocence, I think, argues that all of us come to the State of the Union Address tonight with an open mind to the issues at hand, serious issues facing the country.

The second and equally important value that will be tested this evening is one which I have seen in my time on Capitol Hill tested time and time again. I can certainly recall at the height of the Iran-contra affair when President Reagan came to give a State of the Union Address. I had very serious concerns about the Iran-contra affair, the sale of arms to an avowed enemy of the United States, the diversion of proceeds from that sale to contras, rebels, in Nicaragua, in direct violation of the law, and all of that proceeding and all of that controversy which led to the eventual prosecution of members of the President's Cabinet.

In the midst of that was a State of the Union Address by President Reagan. Many of us who were critical of the Iran-contra affair came to that State of the Union Address and gave appropriate respect to the President in his presentation to Congress and to the American people.

I expect the same thing to occur tonight. And I expect that what we have heard this morning on the floor from the Democratic side about the agenda that we are hoping to propose and push forward during the coming months will be addressed by the President in his speech. At this point, I reserve the balance of my time.

Mr. THOMAS addressed the Chair.

The PRESIDING OFFICER. The Senator from Wyoming is recognized.

Mr. THOMAS. Mr. President, I ask unanimous consent to speak for seven minutes.

The PRESIDING OFFICER. Did the Senator request a period of time?

Mr. THOMAS. Seven minutes.

The PRESIDING OFFICER. The Senator is recognized for 7 minutes.

(The remarks of Mr. THOMAS pertaining to the introduction of the legislation are located in today's RECORD under “Statements on Introduced Bills and Joint Resolutions.”)

Mr. ROBB addressed the Chair.

The PRESIDING OFFICER. The Senator from Virginia is recognized.

(The remarks of Mr. ROBB pertaining to the introduction of the legislation are located in today's RECORD under “Statements on Introduced Bills and Joint Resolutions.”)

Ms. COLLINS addressed the Chair.

The PRESIDING OFFICER. The Senator from Maine is recognized.

(The remarks of Ms. COLLINS pertaining to the introduction of the legislation are located in today's RECORD under “Statements on Introduced Bills and Joint Resolutions.”)

Ms. COLLINS. I thank the Chair. I yield the floor. I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. ENZI). The clerk will call the roll to determine the absence of presence of a quorum.

The legislative clerk proceeded to call the roll.

Mr. DEWINE. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DEWINE. I thank the Chair.

(The remarks of Mr. DEWINE pertaining to the introduction of S. 5 and S. 61 are located in today's RECORD under “Statements on Introduced Bills and Joint Resolutions.”)

Mr. DEWINE. Mr. President, I yield the floor, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mrs. HUTCHISON. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### LEGISLATIVE PRIORITIES

Mrs. HUTCHISON. Mr. President, I am pleased that we are finally getting to introduce bills today. This is, of course, the first day that we have had that option. I want to talk about the legislative priorities of the majority party in Congress as well as several of the bills that I will be introducing that I believe reflect those priorities.

The leadership of the majority in Congress has just had a press conference talking about the opportunity and the security that we are going to provide with our major bills and priorities this session. We are talking about Social Security reform, trying to make sure we have the security for those who have retired. We are going to add to that pension reform to give more Americans the opportunity to add to that Social Security base. Social Security is supposed to be a base, but every American ought to be adding savings, tax free, as an incentive to have retirement security.

We are going to address education as an opportunity, making sure that every child in America has a chance to succeed with a public education. By that, we are going to give more choices. I will introduce today a bill that I call Options for Excellence in Education, to try to replace the paperwork and bureaucracy of federal education programs with rewards for innovation, excellence, and choice.