

Wednesday, February 10, 1999

# Daily Digest

## HIGHLIGHTS

The House agreed to S. Con. Res. 7, honoring the Life and Legacy of King Hussein of Jordan.

The House passed H.R. 350, Mandates Information Act of 1999.

## Senate

### Chamber Action

*Routine Proceedings, pages S1411–S1436*

**Measures Introduced:** Thirteen bills and one resolution were introduced, as follows: S. 397–409, and S. Con. Res. 8. **Page S1414**

**Impeachment of President Clinton:** *In closed session*, the Senate, sitting as a Court of Impeachment, continued consideration of the articles of impeachment against William Jefferson Clinton, President of the United States. **Pages S1411–12**

Senate will continue to sit as a Court of Impeachment on Thursday, February 11, 1999.

**Nominations Received:** Senate received the following nominations:

Carl Schnee, of Delaware, to be United States Attorney for the District of Delaware for the term of four years.

Richard Holbrooke, of New York, to be the Representative of the United States of America to the United Nations with the rank and status of Ambassador, and the Representative of the United States of America in the Security Council of the United Nations.

Richard Holbrooke, of New York, to be a Representative of the United States of America to the Sessions of the General Assembly of the United Na-

tions during his tenure of service as Representative of the United States of America to the United Nations. **Page S1436**

**Communications:** **Pages S1412–14**

**Executive Reports of Committees:** **Page S1414**

**Statements on Introduced Bills:** **Pages S1414–31**

**Additional Cosponsors:** **Pages S1431–32**

**Additional Statements:** **Pages S1433–36**

**Adjournment:** Senate convened at 10:06 a.m., and adjourned at 6:21 p.m., until 10 a.m., on Thursday, February 11, 1999. (For Senate's program, see the remarks of the Majority Leader in today's Record on page S1412.)

### Committee Meetings

*(Committees not listed did not meet)*

#### NOMINATION

*Committee on Indian Affairs:* Committee ordered favorably reported the nomination of Montie R. Deer, of Kansas, to be Chairman of the National Indian Gaming Commission.

Prior to this action, Committee concluded hearings on the nomination, after the nominee testified and answered questions in his own behalf.

# House of Representatives

## Chamber Action

**Bills Introduced:** 42 public bills, H.R. 6, 661–701; 3 private bills, H.R. 702–704; and 8 resolutions, H. Con. Res. 27–31, and H. Res. 50–52, were introduced. Pages H583–86

**Reports Filed:** No reports were filed today.

**Mandates Information Act of 1999:** The House passed H.R. 350, to improve congressional deliberation on proposed Federal private sector mandates by a recorded vote of 274 ayes to 149 noes, Roll No. 17. On February 4, the House completed general debate on the bill. Pages H545–60

Agreed to the committee amendment in the nature of a substitute made in order by the rule and printed in the bill (H. Rept. 106–5). Page H559

### Amendments Rejected:

The Boehlert amendment that sought to require the Chair to rule on a point of order raised against legislation that imposes private sector mandates. If the point of order was sustained, then the House would debate the costs and benefits of the measure for twenty minutes (rejected by a recorded vote of 210 ayes to 216 noes, Roll No. 15); and

Pages H546–52

The Waxman amendment that sought to permit a point of order for provisions which remove, prohibit the use of appropriated funds to implement, or make less stringent Federal private sector mandates established to protect human health, safety, or the environment (rejected by a recorded vote of 203 ayes to 216 noes, Roll No. 16). Pages H552–58

On February 4, the House agreed to H. Res. 36, the rule that provided for consideration of the bill.

Pages H422–31

**Honoring the Life and Legacy of King Hussein of Jordan:** The House agreed to S. Con. Res. 7, honoring the life and legacy of King Hussein ibn Talal al-Hashem by a yea and nay vote of 420 yeas with none voting nay, Roll No. 18. Pages H560–65

**President's Day District Work Period:** The House agreed to H. Con. Res. 27, providing for an adjournment of both Houses of Congress. Page H565

**Committee Election:** The House agreed to H. Res. 50, electing Representatives Fattah and Davis of Florida to the Committee on House Administration. Page H565

**Quorum Calls—Votes:** One yea and nay vote and three recorded votes developed during the proceedings of the House today and appear on pages

H551–52, H557–58, H559–60, and H564–65. There were no quorum calls.

**Adjournment:** The House met at 10:00 a.m. and adjourned at 3:58 p.m.

## Committee Meetings

### MISCELLANEOUS MEASURES; REVIEW LIVESTOCK PRICES; COMMITTEE ORGANIZATION

*Committee on Agriculture:* Ordered reported the following bills: H.R. 17, Selective Agricultural Embargoes Act of 1999; and H.R. 609, to amend the Export Apple and Pear Act to limit the applicability of the Act to apples.

The Committee also held a hearing to review livestock prices. Testimony was heard from Keith Collins, Chief Economist, USDA; and public witnesses.

Prior to those actions, the Committee met for organizational purposes and approved the Committee's Oversight Plan for the 106th Congress.

### AGRICULTURE, RURAL DEVELOPMENT, FDA, AND RELATED AGENCIES APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies began appropriation hearings. Testimony was heard from Dan Glickman, Secretary of Agriculture.

### DEFENSE APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Defense met in executive session to hold hearings on European Command and U.S. Central Command. Testimony was heard from the following officials of the Department of Defense: Gen. Wesley K. Clark, USA, Commander-in-Chief, U.S. European Command; and Gen. Anthony C. Zinni, USMC, Commander-in-Chief, U.S. Central Command.

### INTERIOR APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Interior held a hearing on the Forest Service. Testimony was heard from Ronald E. Stewart, Deputy Chief, Programs and Legislation, Forest Service, USDA; and Barry T. Hill, Associate Director, Energy, Resources, and Science Issues, Resources Community and Economic Development Division, GAO.

### LABOR-HHS-EDUCATION APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Labor, Health and Human Services, and Education began

appropriation hearings. Testimony was heard from Donna Shalala, Secretary of Health and Human Services.

The Subcommittee held a hearing on the Health Care Financing Administration. Testimony was heard from and the following officials of the Department of Health and Human Services: Nancy-Ann Min DeParle, Administrator, Health Care Financing Administration; and Dennis P. Williams, Deputy Assistant Secretary, Budget.

#### LEGISLATIVE APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Legislative began appropriation hearings. Testimony was heard from Members of Congress and public witnesses.

The Subcommittee held a hearing on the Library of Congress and CBO. Testimony was heard from the following officials of the Library of Congress: James H. Billington, Librarian; and Donald L. Scott, Deputy Librarian; and the following officials of the CBO: Dan L. Crippen, Director; and Barry B. Anderson, Deputy Director.

#### TRANSPORTATION APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Transportation began appropriation hearings. Testimony was heard from Members of Congress and public witnesses.

#### FINANCIAL SERVICES ACT

*Committee on Banking and Financial Services:* Began hearings on H.R. 10, Financial Services Act of 1999. Testimony was heard from public witnesses.

Hearings continue tomorrow.

#### NUCLEAR WASTE POLICY ACT

*Committee on Commerce:* Subcommittee on Energy and Power held a hearing on H.R. 45, Nuclear Waste Policy Act. Testimony was heard from Representatives Gibbons and Berkley; Lake H. Barrett, Acting Director, Office of Civilian Radioactive Waste Management, Department of Energy; Jared Cohon, Chairman, U.S. Nuclear Waste Technical Review Board; Shirley Ann Jackson, Chairman, NRC; Robert Perciasepe, Assistant Administrator, Air and Radiation, EPA; Stuart E. Schiffer, Deputy Assistant Attorney General, Commercial Litigation Branch, Civil Division, Department of Justice; Kenny Guinn, Governor, State of Nevada; Kevin Phillips, Mayor, Caliente, Nevada; and public witnesses.

#### INTERNET POSTING—CHEMICAL WORST-CASE SCENARIOS

*Committee on Commerce:* Subcommittee on Health and Environment and the Subcommittee on Oversight and Investigations held a joint hearing on Internet

Posting of Chemical “Worst-Case” Scenarios: A Roadmap for Terrorists? Testimony was heard from Robert M. Burnham, Section Chief, Domestic Terrorism, National Security Division, FBI, Department of Justice; Tim Fields, Acting Assistant Administrator, Office of Solid Waste and Emergency Response, EPA; Brett Burdick, Environmental Programs Manager, Department of Emergency Services, State of Virginia; and public witnesses.

#### WIRELESS PRIVACY ENHANCEMENT ACT; WIRELESS COMMUNICATIONS AND PUBLIC SAFETY ACT

*Committee on Commerce:* Subcommittee on Telecommunications, Trade, and Consumer Protection approved for full Committee action the following bills: H.R. 514, Wireless Privacy Enhancement Act of 1999; and H.R. 438, amended, Wireless Communications and Public Safety Act of 1999.

#### MISCELLANEOUS MEASURE; COMMITTEE FUNDING; COMMITTEE OVERSIGHT

*Committee on Education and the Workforce:* Ordered reported H.R. 221, to amend the Fair Labor Standards Act of 1938 to permit certain youth to perform certain work with wood products.

The Committee also approved the Committee Budget request for the 106th Congress; and the Oversight Plan for the 106th Congress.

#### FEDERAL GOVERNMENT PROGRAMS—WASTE AND FRAUD

*Committee on Government Reform:* Held a hearing on Waste and Fraud in Federal Government Programs. Testimony was heard from June Gibbs Brown, Inspector General, Department of Health and Human Services; Susan Gaffney, Inspector General, Department of Housing and Urban Development; Roger C. Viadero, Inspector General, USDA; and David Walker, Comptroller General, GAO.

#### BUDGET REQUEST; COMMITTEE BUSINESS

*Committee on House Administration:* Approved the 106th Committee Budget Request and considered other pending Committee business.

#### KOSOVO—U.S. ROLE

*Committee on International Relations:* Held a hearing on U.S. Role in Kosovo. Testimony was heard from Thomas R. Pickering, Under Secretary, Political Affairs, Department of State; and Walter B. Slocombe, Under Secretary, Policy, Department of Defense.

#### U.S.-ASIA POLICY CHALLENGES

*Committee on International Relations:* Subcommittee on Asia and the Pacific held a hearing on Challenges in U.S.-Asia Policy. Testimony was heard from Stanley

Roth, Assistant Secretary, East Asian and Pacific Affairs, Department of State; and public witnesses.

### FINANCIAL NEEDS OF AIRPORTS, FAA AND AVIATION SYSTEM

*Committee on Transportation and Infrastructure:* Subcommittee on Aviation continued hearings on the financial needs of airports, the FAA, and the aviation system, with emphasis on the economic impact of airports and airport improvements on the community and the economy. Testimony was heard from Representative Ford; Gerald L. Dillingham, Associate Director, Transportation Issues, Resources, Community, and Economic Development Division, GAO; and public witnesses.

Hearings continue tomorrow.

### HAZARDOUS MATERIALS TRANSPORTATION PROGRAM REAUTHORIZATION

*Committee on Transportation and Infrastructure:* Subcommittee on Economic Development, Public Buildings, Hazardous Materials and Pipeline Transportation held a hearing on reauthorizing the Hazardous Materials Transportation Program. Testimony was heard from Representative Pascrell; Kelley Coyner, Administrator, Research and Special Programs Administration, Department of Transportation; Chief Jim Fife, Chairman, Fire Commission, State of West Virginia; Larry Wort, Chief, Bureau of Safety Programs, Division of Traffic Safety, Department of Transportation, State of Illinois; and public witnesses.

### AGENCY BUDGETS; COMMITTEE ORGANIZATION

*Committee on Transportation and Infrastructure:* Subcommittee on Water Resources and Environment held a hearing on Agency Budgets and Priorities for fiscal year 2000. Testimony was heard from Joseph W. Westphal, Assistant Secretary, Army, (Civil Works), Department of Defense; the following officials of the EPA: J. Charles Fox, Assistant Administrator, Water; and Timothy Fields, Jr., Acting Assistant Administrator, Solid Waste and Emergency Response; the following officials of the TVA: Kate J. Jackson, Executive Vice President, Resource Group; and David N. Smith, Chief Financial Officer; Albert S. Jacquez, Administrator, St. Lawrence Seaway Development Corporation; Danny Sells, Associate Chief, Natural Resources Conservation Service, USDA; and Nancy Foster, Assistant Administrator, Ocean Services and Coastal Management, NOAA, Department of Commerce.

Prior to the hearing, the Subcommittee met for organizational purposes.

### SSI FRAUD PREVENTION ACT

*Committee on Ways and Means:* Subcommittee on Human Resources approved for full Committee action H.R. 545, SSI Fraud Prevention Act of 1999.

### ANNUAL REPORT—IRS NATIONAL TAXPAYER ADVOCATE

*Committee on Ways and Means:* Subcommittee on Oversight held a hearing on the Annual Report of the Internal Revenue Service National Taxpayer Advocate. Testimony was heard from the following officials of the IRS, Department of the Treasury: Charles O. Rossotti, Commissioner; and W. Val Oveson, National Taxpayer Advocate; and Cornelia Ashby, Associate Director, Tax Policy and Administration Issues, General Government Division, GAO.

### IMPACTS OF CURRENT SOCIAL SECURITY SYSTEM

*Committee on Ways and Means:* Subcommittee on Social Security continued hearings on the impacts of the current social security system. Testimony was heard from Cynthia Fagnoni, Director, Income Security Issues, Health, Education and Human Services Division, GAO; and public witnesses.

---

## COMMITTEE MEETINGS FOR THURSDAY, FEBRUARY 11, 1999

*(Committee meetings are open unless otherwise indicated)*

### Senate

*Committee on Banking, Housing, and Urban Affairs:* business Meeting to mark up S. 313, to repeal the Public Utility Holding Company Act of 1935, and to enact the Public Utility Holding Company Act of 1999, and the proposed Financial Regulatory Relief and Economic Efficiency Act of 1999, 9 a.m., SD-538.

*Committee on Commerce, Science, and Transportation:* business Meeting to mark up S. 82, to authorize appropriations for Federal Aviation Administration, 8:45 a.m., SR-253.

*Committee on Health, Education, Labor, and Pensions:* to hold hearings on the proposed budget request for the Department of Education, 8:30 a.m., SD-430.

### House

*Committee on Agriculture,* hearing to review agribusiness consolidation, 9:30 a.m., 1300 Longworth.

*Committee on Appropriations,* Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies, on Inspector General, 1:00 p.m., 2362-A Rayburn.

Subcommittee on Foreign Operations, Export Financing and Related Programs, on Export and Trade Financing Agencies, 10:00 a.m., H-144 Capitol.

Subcommittee on Interior, on Energy Conservation, 10:00 a.m., B-308 Rayburn.

Subcommittee on Labor, Health and Human Services, and Education, on Centers for Disease Control and Prevention, 10:00 a.m., and on Substance Abuse and Mental Health Services Administration and Agency for Health Care Policy and Research, 2:00 p.m., 2358 Rayburn.

*Committee on Armed Services*, Subcommittee on Military Procurement, hearing on protection equipment and countermeasure devices, 1:00 p.m., 2118 Rayburn.

*Committee on Banking and Financial Services*, to continue hearings on H.R. 10, Financial Services Act of 1999, 10:00 a.m., 2128 Rayburn.

*Committee on Commerce*, to consider the following: Budget for the 106th Congress; Oversight Plan for the 106th Congress; H.R. 514, Wireless Privacy Enhancement Act of 1999; and H.R. 438, Wireless Communications and Public Safety Act of 1999, 10 a.m., 2123 Rayburn.

Subcommittee on Health and Environment, hearing on H.R. 540, the Nursing Home Resident Protection Amendments of 1999, 2:30 p.m., 2322 Rayburn.

*Committee on Education and the Workforce*, hearing on the Administration's Education Proposals and Priorities for fiscal year 2000, 9:30 a.m., 2175 Rayburn.

*Committee on Government Reform*, Subcommittee on Census, hearing on Oversight of the 2000 Census: Examining the Benefits of Post-Census Local Review, 10 a.m., 2247 Rayburn.

Subcommittee on Postal Service, hearing on H.R. 22, Postal Modernization Act of 1999, 10 a.m., 2154 Rayburn.

*Committee on International Relations*, to mark up the following: H.R. 434, African Growth and Opportunity Act; and the Peace Corps Expansion Act; and to consider the Committee's Oversight Plan for the 106th Congress; 10:30 a.m., 2172 Rayburn.

Subcommittee on Africa, hearing and markup of H.R. 434, African Growth and Opportunity Act, 9 a.m., 2172 Rayburn.

*Committee on Resources*, Subcommittee on Fisheries Conservation, Wildlife and Oceans, hearing on H.R. 39, Neotropical Migratory Bird Conservation Act, 10:00 a.m., 1334 Longworth.

Subcommittee on National Parks and Public Lands, oversight hearing on Gettysburg general management plan and visitor center, 10:00 a.m., 1324 Longworth.

*Committee on Science*, Subcommittee on Space and Aeronautics, hearing on Fiscal Year 2000 Budget Request: The Sciences at NASA, 10 a.m., 2318 Rayburn.

Subcommittee on Technology, hearing to review the Fiscal Year 2000 Budget Request for the Technology Administration, 2:00 p.m., 2318 Rayburn.

*Committee on Small Business*, hearing to review the SBA's Women's Business Center Program, 10:00 a.m., 2360 Rayburn.

*Committee on Transportation and Infrastructure*, to consider the following: to continue Committee organization; to approve Oversight Plan for the 106th Congress; H.R. 92, to designate the Federal building and United States courthouse located at 251 North Main Street in Winston Salem, North Carolina, as the "Hiram H. Ward Federal Building and United States Courthouse"; H.R. 158, to designate the Federal Courthouse located at 316 North 26th Street in Billings, Montana, as the "James F. Battin Federal Courthouse"; H.R. 233, to designate the Federal building located at 700 East San Antonio Street in El Paso, Texas, as the "Richard C. White Federal Building"; H.R. 396, to designate the Federal building located at 1301 Clay Street in Oakland, California, as the "Ronald V. Dellums Federal Building"; H.R. 603, to amend title 38, United States Code, to clarify the application of the Act popularly known as the "Death on the High Seas Act"; and H.R. 661, to direct the Secretary of Transportation to prohibit the commercial operation of supersonic transport category aircraft that do not comply with stage 3 noise levels if the European Union adopts certain aircraft noise regulations; 1:30 p.m., 2167 Rayburn.

Subcommittee on Aviation, to continue hearings on the financial needs of airports, the FAA, and the aviation system, 9:30 a.m., 2167 Rayburn.

Subcommittee on Coast Guard and Maritime Transportation, hearing on the Coast Guard and Federal Maritime Commission fiscal year 2000 Budgets, 2:00 p.m., 2325 Rayburn.

Subcommittee on Economic Development, Public Buildings, Hazardous Materials and Pipeline Transportation, hearing on fire safety issues within the Capitol Complex, 10:00 a.m., 2253 Rayburn.

Subcommittee on Ground Transportation, hearing on oversight of the Office of Motor Carriers: Part One, 2:00 p.m., 2167 Rayburn.

*Committee on Veterans' Affairs*, hearing on the Fiscal Year 2000 Budget of the Department of Veterans Affairs, 9:30 a.m., 334 Cannon.

*Committee on Ways and Means*, to mark up the following: Committee budget; and Oversight Plan for the 106th Congress, 9 a.m., and to hold a hearing on social security reform lessons learned in other countries, 9:30 a.m., 1100 Longworth.

Subcommittee on Health, to meet for organizational purposes, 2 p.m., and to hold a hearing on Management of the Medicare Program, 2:30 p.m., 1310 Longworth.

Subcommittee on Trade, hearing on the Importance of Trade Negotiations in Fighting Foreign Protectionism, 1 p.m., B-318 Rayburn.

*Permanent Select Committee on Intelligence*, executive, briefing on counternarcotics activities and operations, 2 p.m., H-405 Capitol.

*Next Meeting of the SENATE*  
10 a.m., Thursday, February 11

*Next Meeting of the HOUSE OF REPRESENTATIVES*  
10 a.m., Thursday, February 11

#### Senate Chamber

**Program for Thursday:** Senate will continue to sit as a Court of Impeachment to consider the articles of impeachment against President Clinton.

#### House Chamber

**Program for Thursday:** Consideration of H.R. 391, Small Business Paperwork Reduction Act Amendments (open rule, 1 hour of debate) and consideration of H.R. 437, to provide for a Chief Financial Officer in the Executive Office of the President (open rule, 1 hour of debate).

### Extensions of Remarks, as inserted in this issue

#### HOUSE

Bereuter, Doug, Nebr., E194  
Borski, Robert A., Pa., E190  
Brady, Robert A., Pa., E189  
Brown, George E., Jr., Calif., E195  
Cardin, Benjamin L., Md., E192  
Condit, Gary A., Calif., E195  
Crane, Philip M., Ill., E187  
Etheridge, Bob, N.C., E191, E194  
Gilman, Benjamin A., N.Y., E185  
Johnson, Sam, Tex., E190

Kanjorski, Paul E., Pa., E188  
Kelly, Sue W., N.Y., E188  
Kucinich, Dennis J., Ohio, E197  
Luther, Bill, Minn., E186  
McCrery, Jim, La., E193  
McInnis, Scott, Colo., E192  
Meek, Carrie P., Fla., E194  
Miller, George, Calif., E196  
Morella, Constance A., Md., E191  
Nadler, Jerrold, N.Y., E194  
Oberstar, James L., Minn., E187  
Packard, Ron, Calif., E190

Salmon, Matt, Ariz., E190  
Schaffer, Bob, Colo., E186, E189, E191  
Shaw, E. Clay, Jr., Fla., E192, E196  
Skelton, Ike, Mo., E186, E197  
Smith, Christopher H., N.J., E189  
Stark, Fortney Pete, Calif., E200  
Townes, Edolphus, N.Y., E188  
Udall, Tom, N.M., E186, E197  
Vento, Bruce F., Minn., E193  
Weller, Jerry, Ill., E191



## Congressional Record

The public proceedings of each House of Congress, as reported by the Official Reporters thereof, are printed pursuant to directions of the Joint Committee on Printing as authorized by appropriate provisions of Title 44, United States Code, and published for each day that one or both Houses are in session, excepting very infrequent instances when two or more unusually small consecutive issues are printed at one time. ¶Public access to the Congressional Record is available online through *GPO Access*, a service of the Government Printing Office, free of charge to the user. The online database is updated each day the Congressional Record is published. The database includes both text and graphics from the beginning of the 103d Congress, 2d session (January 1994) forward. It is available on the Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is [http://www.access.gpo.gov/su\\_docs](http://www.access.gpo.gov/su_docs), by using local WAIS client software or by telnet to [swais.access.gpo.gov](http://swais.access.gpo.gov), then login as guest (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov), or a fax to (202) 512-1262; or by calling Toll Free 1-888-293-6498 or (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday through Friday, except for Federal holidays. ¶The Congressional Record paper and 24x microfiche will be furnished by mail to subscribers, free of postage, at the following prices: paper edition, \$165.00 for six months, \$325.00 per year, or purchased for \$2.75 per issue, payable in advance; microfiche edition, \$141.00 per year, or purchased for \$1.50 per issue payable in advance. The semimonthly Congressional Record Index may be purchased for the same per issue prices. Mail orders to: Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954, or phone orders to (202) 512-1800, or fax to (202) 512-2250. Remit check or money order, made payable to the Superintendent of Documents, or use VISA, MasterCard, Discover, or GPO Deposit Account. ¶Following each session of Congress, the daily Congressional Record is revised, printed, permanently bound and sold by the Superintendent of Documents in individual parts or by sets. ¶With the exception of copyrighted articles, there are no restrictions on the republication of material from the Congressional Record.