

**Nominations Received:** Senate received the following nominations:

Johnnie E. Frazier, of Maryland, to be Inspector General, Department of Commerce.

James W. Klein, of the District of Columbia, to be United States District Judge for the District of Columbia.

Ellen Segal Huvelle, of the District of Columbia, to be United States District Judge for the District of Columbia.

Barbara M. Lynn, of Texas, to be United States District Judge for the Northern District of Texas.

Marshall S. Smith, of California, to be Deputy Secretary of Education.

**Messages From the House:** Pages S3433–34

**Communications:** Pages S3434–35

**Petitions:** Pages S3435–38

**Executive Reports of Committees:** Page S3438

**Statements on Introduced Bills:** Pages S3440–S3516

**Additional Cosponsors:** Pages S3516–17

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**Notices of Hearings:** Pages S3536–37

**Authority for Committees:** Pages S3537–38

**Additional Statements:** Pages S3538–51

**Text of S. 544 (as passed the Senate on Tuesday, March 23, 1999 and inserted as an amendment to replace the entire text of H.R. 1141, as passed the Senate today.)** Pages S3551–63

**Record Votes:** Eighteen record votes were taken today. (Total—81). Pages S3352–54, S3382, S3385–91, S3393, S3396, S3398, S3428, S3432

**Adjournment:** Senate convened at 9 a.m. and pursuant to the provisions of S. Con. Res. 23, adjourned at 10:42 p.m., until 12 noon Monday, April 12, 1999. (For Senate's program, see the remarks of the Majority Leader in today's Record, on page S3577.)

## Committee Meetings

(Committees not listed did not meet)

### APPROPRIATIONS: FCC/SEC

*Committee on Appropriations:* Subcommittee on Commerce, Justice, State, and Judiciary concluded hearings on proposed budget estimates for fiscal year 2000, after receiving testimony in behalf of funds for their respective activities from William E. Kennard, Chairman, Federal Communications Commission; and Arthur Levitt, Chairman, Securities & Exchange Commission.

### APPROPRIATIONS: COAST GUARD

*Committee on Appropriations:* Subcommittee on Transportation and Related Agencies concluded hearings on proposed budget estimates for fiscal year 2000 for the United States Coast Guard, after receiving testimony from Adm. James M. Loy, Commandant, United States Coast Guard, Department of Transportation.

### APPROPRIATIONS: TREASURY

*Committee on Appropriations:* Subcommittee on Treasury and General Government concluded hearings on proposed budget estimates for fiscal year 2000 for the Department of the Treasury, after receiving testimony from Robert E. Rubin, Secretary of the Treasury.

### TERRORIST ATTACKS AGAINST U.S. CITIZENS

*Committee on Appropriations:* Subcommittee on Foreign Operations concluded hearings to examine certain incidents of terrorist attacks against U.S. citizens in Israel, and U.S. efforts to press for the indictment and extradition of terrorists who have taken American lives, after receiving testimony from Mark Richard, Deputy Assistant Attorney General of the Criminal Division, Department of Justice; Martin S. Indyk, Assistant Secretary of State for Near Eastern Affairs; Jean-Claude Niddam, Head of the Legal Assistance between Israel and Palestine Authority, Israeli Ministry of Justice; Hasan Abdel Rahman, Chief Representative of the P.L.O. and the P.N.A. to the United States; Nathan Lewin, Miller, Cassidy Larroca, & Lewin, Washington, D.C.; Stephen Flatow, West Orange, New Jersey; Vicki Eisenfeld, West Hartford, Connecticut; and Diana Campuzano, New York, New York.

### BUSINESS MEETING

*Committee on Armed Services:* Committee ordered favorably reported the nomination of Rose Eilene Gottemoeller, of Virginia, to be an Assistant Secretary of Energy (Non-Proliferation and National Security), and 671 military nominations in the Army, Navy, Marine Corps, and Air Force.

Also, Committee approved its rules of procedure for the 106th Congress.

### CHINESE ESPIONAGE AT DOE LABORATORIES

*Committee on Armed Services:* Committee resumed closed hearings to examine alleged Chinese espionage at Department of Energy laboratories, receiving testimony from Edward J. Curran, Director, Office of Counterintelligence, and Notra Trulock, III, Acting Deputy Director, Office of Intelligence, both of the Department of Energy; Neil J. Gallagher, Assistant

Director, National Security Division, Federal Bureau of Investigation, Department of Justice; and Elizabeth A. Moler, former Deputy Secretary of Energy.

Committee recessed subject to the call.

### **BANKRUPTCY REFORM**

*Committee on Banking, Housing, and Urban Affairs:* Committee concluded hearings on proposed legislation on bankruptcy reform, focusing on financial services, the Bankruptcy Code, Federal Deposit Insurance Act, minimum payment disclosure, credit extensions to college students, debit cards, mortgage and home equity loans, and convenience users, after receiving testimony from Senators Torricelli and Durbin; Representatives Gekas and Boucher; Edward M. Gramlich, Member, Board of Governors of the Federal Reserve System; Douglas H. Jones, Senior Deputy General Counsel, Federal Deposit Insurance Corporation; Mark McClellan, Deputy Assistant Secretary of the Treasury for Microeconomics Analysis, Office of Economic Policy; Terry McCormick, Plains Bell Federal Credit Union, Amarillo, Texas, on behalf of the Credit Union National Association; Brian L. McDonnell, Navy Federal Credit Union, on behalf of the National Association of Federal Credit Unions, Wright H. Andrews, Jr., Butera and Andrews, on behalf of the National Home Equity Mortgage Association, and David Warren, Morgan Stanley Dean Witter and Company, Inc., on behalf of the Bond Market Association, all of Washington, D.C.; Ronald A. Prill, Retailers National Bank, Dayton Hudson Corporation, Minneapolis, Minnesota; Beth L. Climo, Financial Industry Affairs, New York, New York, on behalf of the American Bankers Association; and Gary Klein, National Consumer Law Center, Boston, Massachusetts.

### **FHA SINGLE FAMILY INSURANCE FUND**

*Committee on Banking, Housing, and Urban Affairs:* Subcommittee on Housing and Transportation concluded oversight hearings on challenges facing the Federal Housing Administration Mutual Mortgage Insurance Fund, which backs the single family insurance fund, after receiving testimony from William C. Apgar, Assistant Secretary for Housing-Federal Housing Commissioner, Department of Housing and Urban Development; Stanley J. Czerwinski, Associate Director, Housing and Community Development Issues, Resources, Community, and Economic Development Division, General Accounting Office; and Timothy F. Kenny, KPMG, Washington, D.C.

### **AIR TRAFFIC CONTROL MODERNIZATION**

*Committee on Commerce, Science, and Transportation:* Subcommittee on Aviation concluded hearings on proposed legislation to modernize air traffic control programs, focusing on the National Airspace System,

infrastructure, safety features, increasing capacity and efficiency, equipment age and maintenance, Free Flight, Data Link, and year 2000 computer efforts, after receiving testimony from Jane F. Garvey, Administrator, Federal Aviation Administration, and Kenneth M. Mead, Inspector General, both of the Department of Transportation; Robert W. Baker, American Airlines, Dallas, Texas; and John E. O'Brien, Air Line Pilots Association, International, Herndon, Virginia.

### **GRADE CROSSING SAFETY**

*Committee on Commerce, Science, and Transportation:* Subcommittee on Surface Transportation and Merchant Marine concluded hearings on issues relating to highway-rail grade crossing safety, including the Commercial Motor Vehicle Safety Act of 1986, Operation Lifesaver, warning sign improvement, emergency telephone systems, passive crossings, driving behavior, and enforcement, after receiving testimony from James E. Hall, Chairman, National Transportation Safety Board; Jolene M. Molitoris, Administrator, Federal Railroad Administration, and Kenneth R. Wykle, Administrator, Federal Highway Administration, both of the Department of Transportation; Billy Parker, Jacksonville, Florida, on behalf of the Brotherhood of Locomotive Engineers, and Gerri L. Hall, Alexandria, Virginia, both of Operation Lifesaver, Incorporated; Charles E. Dettmann, Association of American Railroads, Washington, D.C., and Paul C. Worley, North Carolina Department of Transportation, Raleigh.

### **INTERNATIONAL SATELLITE REFORM**

*Committee on Commerce, Science, and Transportation:* Subcommittee on Communications concluded hearings on S. 376, to amend the Communications Satellite Act of 1962 to promote competition and privatization in satellite communications, after receiving testimony from Vonya B. McCann, Coordinator for International Communications and Information Policy, Department of State; Roderick Kelvin Porter, Acting Chief, International Bureau, Federal Communications Commission; Betty C. Alewine, COMSAT Corporation, and John Sponyoe, Lockheed Martin Global Telecommunications, both of Bethesda, Maryland; James W. Cuminale, PanAmSat Corporation, Greenwich, Connecticut; and Conny Kullman, INTELSAT, Washington, D.C.

### **BUSINESS MEETING**

*Committee on Energy and Natural Resources:* Committee ordered favorably reported the nominations of Robert Wayne Gee, of Texas, to be an Assistant Secretary of Energy (Fossil Energy), and the nomination of Carolyn L. Huntoon, of Virginia, to be an Assistant Secretary of Energy (Environmental Management).

**ECONOMIC EFFECTS OF KYOTO PROTOCOL**

*Committee on Energy and Natural Resources:* Committee concluded oversight hearings to examine the economic impact of the Kyoto Protocol, which imposes legally binding emissions limits for greenhouse gases on the industrialized nations, to the United Nations Framework Convention on Climate Change, after receiving testimony from Senator Hagel; Janet Yellen, Chair, Council of Economic Advisers; Jay Hakes, Administrator, Energy Information Administration, Department of Energy; Mary H. Novak, WEFA, Inc., Burlington, Massachusetts; and Margo Thorning, American Council for Capital Formation, and Cecil E. Roberts, United Mine Workers of America, both of Washington, D.C.

**U.S.-TAIWAN RELATIONS**

*Committee on Foreign Relations:* Committee concluded hearings on issues relating to United States-Taiwan relations, including the twentieth anniversary of Taiwan Relations Act, Taiwan Strait security, defense assistance, the engagement strategy with China, free market economy, and protecting U.S. interests, after receiving testimony from Senator Murkowski; Franklin D. Kramer, Assistant Secretary of Defense for International Security Affairs; Stanley O. Roth, Assistant Secretary of State for East Asian and Pacific Affairs; Harvey J. Feldman, Heritage Foundation Asia Studies Center, Arlington, Virginia; and Carl W. Ford, Jr., Ford and Associates, and David M. Lampton, Johns Hopkins University Nitze School of Advanced International Studies, both of Washington, D.C.

**EARLY CHILDHOOD EDUCATION**

*Committee on Governmental Affairs:* Subcommittee on Oversight of Government Management, Restructuring, and the District of Columbia held oversight hearings to examine multiple program coordination in early childhood education, focusing on the Results Act 1993, which requires executive agencies, in consultation with the Congress and other stakeholders, to prepare strategic five-year plans, receiving testimony from Marnie S. Shaul, Associate Director, Education, Workforce, and Income Security Issues, Health, Education, and Human Services Division, General Accounting Office, who was accompanied by several of her associates.

Hearings recessed subject to call.

**BUSINESS MEETING**

*Committee on the Judiciary:* Committee ordered favorably reported the following business items:

S. 461, to assure that innocent users and businesses gain access to solutions to the year 2000 problem-related failures through fostering an incentive to settle year 2000 lawsuits that may disrupt

significant sectors of the American economy, with an amendment in the nature of a substitute; and

The nominations of William J. Hibbler, to be United States District Judge for the Northern District of Illinois, Matthew F. Kennelly, to be United States District Judge for the Northern District of Illinois, Carl Schnee, to be United States Attorney for the District of Delaware, and Thomas Lee Strickland, to be United States Attorney for the District of Colorado.

**JUSTICE BUDGET**

*Committee on the Judiciary:* Subcommittee on Youth Violence concluded hearings on the President's proposed budget request for fiscal year 2000 for the Office of Justice Programs and funding for state and local law enforcement, focusing on Juvenile Justice Accountability Incentive Block Grant, the Local Law Enforcement Block Grant, and the Truth in Sentencing/Violent Offender Incarceration, after receiving testimony from Laurie Robinson, Assistant Attorney General, Office of Justice Programs, Department of Justice; John H. Wilson, Montgomery Police Department, Montgomery, Alabama; Chet W. Vahle, Illinois Juvenile Court, Quincy, on behalf of the National Council of Juvenile and Family Court Judges; Patricia L. West, Virginia Beach Juvenile and Domestic Relations District Court, Virginia Beach, Virginia; and Harry L. Shorstein, Fourth Judicial Circuit Court, Jacksonville, Florida.

**BIOTERRORISM**

*Committee on Health, Education, Labor, and Pensions:* Subcommittee on Public Health concluded hearings on issues relating to bioterrorism, including United States public health and medical readiness, biological terrorism deterrence, outbreak containment and investigation, national pharmaceutical stockpile, and research and development, after receiving testimony from Margaret A. Hamburg, Assistant Secretary for Planning and Evaluation, Jeffrey P. Koplan, Director, Centers for Disease Control and Prevention, and William E. Clark, Deputy Director, Office of Emergency Preparedness, all of the Department of Health and Human Services; Donald A. Henderson, Johns Hopkins University School of Hygiene and Public Health, Richard L. Alcorta, Maryland Institute for Emergency Medical Services Systems, and John G. Bartlett, Johns Hopkins University School of Medicine, on behalf of the Infectious Diseases Society of America, all of Baltimore, Maryland; Stephanie B.C. Bailey, Metropolitan Health Department, Nashville, Tennessee, on behalf of the National Association of County and City Health Officials; Jerome M. Hauer, Mayor's Office of Emergency Management, New York, New York; and Michael T. Osterholm, Infection Control Advisory Network, Inc., Eden Prairie,

Minnesota, on behalf of the Council of State and Territorial Epidemiologists, and the Association of Public Health Laboratories.

## INTELLIGENCE

*Select Committee on Intelligence:* Committee met in closed sessions on intelligence matters, receiving testimony from officials of the intelligence community. Committee recessed subject to call.

# House of Representatives

## Chamber Action

**Bills Introduced:** 82 public bills, H.R. 1281–1362; and 5 resolutions, H. Con. Res. 78–80 and H. Res. 133–34 were introduced. **Pages H1779–H1803**

**Reports Filed:** No reports were filed today.

**Concurrent Budget Resolution:** The House agreed to H. Con. Res. 68, establishing the congressional budget for the United States Government for fiscal year 2000 and setting forth appropriate budgetary levels for each of fiscal years 2001 through 2009 by a ye a and nay vote of 221 yeas to 208 nays, Roll No. 77. **Pages H1711–80**

### Amendments Rejected:

The Coburn amendment in the nature of a substitute made in order by the rule and printed in House Report 106–77 that sought to substitute the President's completed budget proposal as scored by CBO (rejected by a recorded vote of 2 yeas to 426 noes with 1 voting "present," Roll No. 74; **Pages H1747–56**

The Minge amendment in the nature of a substitute made in order by the rule and printed in House Report 106–77 that sought to reserve 100% of the Social Security surplus for Social Security, and devote one-half of the expected on-budget surplus to debt reduction, 25% for tax cuts, and the remaining 25% for investments in priority programs (rejected by a recorded vote of 134 yeas to 295 noes, Roll No. 75); and **Pages H1756–66**

The Spratt amendment in the nature of a substitute made in order by the rule and printed in House Report 106–77 that sought to make tax cuts or spending initiatives contingent on legislation addressing the solvency of Medicare and Social Security; protect 100% of the Social Security surplus; require Treasury to apply 100% of the surplus to the repurchase of government bonds held by the public and transfer that debt reduction to Medicare part A and Social Security trust funds (rejected by a recorded vote of 173 yeas to 250 noes, Roll No. 76). **Pages H1766–78**

The House agreed to H. Res. 131, the rule that provided for consideration of the bill by a recorded vote of 228 yeas to 194 noes, Roll No. 73. **Pages H1699–H1710**

Earlier, agreed to order the previous question by a ye a and nay vote of 224 yeas to 203 nays, Roll No. 72. **Pages H1709–10**

Pursuant to the rule, the Kasich amendment, printed in House Report 106–77, that makes technical changes, adds a sense of the Congress on child nutrition, increases defense outlays in FY 2000 by \$2 billion, and requires CBO to consult with Social Security trustees when re-estimating the Social Security surplus was considered as adopted. **Page H1742**

**Late Report:** The Committee on Commerce received permission to have until midnight on April 9 to file a report on H.R. 851, to require the Federal Communications Commission to establish improved predictive models for determining the availability of television broadcast signals. **Page H1781**

**Spring District Work Period:** The House agreed to S. Con. Res. 23, providing for a conditional adjournment or recess of the Senate and the House of Representatives. **Page H1781**

**Speaker Pro Tempore:** Read a letter from the Speaker wherein he appointed Representative Morella or, if not available, Representative Wolf to act as Speaker pro tempore to sign enrolled bills and joint resolutions through April 12, 1999. **Page H1781**

**Joint Economic Committee:** The Chair announced the Speaker's appointment of Representatives Stark, Maloney of New York, Minge, and Watt of North Carolina to the Joint Economic Committee. **Page H1781**

**Resignations-Appointments:** Agreed that notwithstanding any adjournment of the House until Monday, April 12, 1999, the Speaker, Majority Leader, and Minority Leader be authorized to accept resignations and to make appointments authorized by law or by the House. **Page H1782**

**Calendar Wednesday:** Agreed that business in order under the Calendar Wednesday rule be dispensed with on Wednesday, April 14, 1999. **Page H1782**

**Senate Messages:** Messages received from the Senate today appear on pages H1699 and H1780.

**Quorum Calls—Votes:** Two ye a and nay votes and four recorded votes developed during the proceedings of the House today and appear on pages H1709–10,