

such sites across the country. Brownfields cause economic blight by crowding out new businesses, preventing the creation of new jobs, and reducing municipal property tax revenues. They reduce the value of surrounding property and they can be public health problems.

Brownfields sites often require environmental remediation before they can be redeveloped and returned to productive use. At the very least, the prospect of significant remediation costs often discourages the redevelopment of such sites.

The 1997 Taxpayer Relief Act established a provision for expensing brownfield clean-up costs in certain targeted areas—empowerment zones, enterprise communities, EPA brownfields pilot project sites, and census tracts with high poverty rates. This provision can be an important tool for encouraging the clean-up and redevelopment of unproductive brownfield sites.

Unfortunately, however, the existing provision only allows expensing for expenditures or costs incurred between August 6, 1997, and December 31, 2000. That is too short a period of time for many potential users to take advantage of it. Consequently, I believe that this provision should be made permanent. The Administration shares that view and proposed making the provision permanent in the budget request that it submitted to Congress in February.

Today Congressman RANGEL and I are introducing legislation that would make the brownfields expensing provision permanent. Enactment of this legislation would provide much-needed help to many of the economically distressed communities across the country that are currently burdened with one or more brownfields sites. I urge my colleagues to cosponsor this important legislation.

DECLARING STATE OF WAR BETWEEN UNITED STATES AND GOVERNMENT OF FEDERAL REPUBLIC OF YUGOSLAVIA

SPEECH OF

HON. DENNIS J. KUCINICH

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 28, 1999

Mr. KUCINICH. Mr. Speaker, the truth is war is being waged and will continue to be waged without declaration. But such violence is neither redemptive nor justified in law or morality. Hope is redemptive, love is redemptive, peace is redemptive, but the violence of this conflict stirs our most primitive instincts. When we respond to such instincts, we enact the law of an eye for an eye, and we at last become blind and spend our remaining days groping to regain that light we had once enjoyed.

He only understands force, it is said of Mr. Milosevic, but we must understand more than force. Otherwise, war is inescapable. We must make peace as inexorable as the instinct to breathe, as inevitable as the sunrise, as predictable as the next day. With this vote, let us release ourselves from the logic of war and energize a consciousness of peace, peace through implied strength, peace through express diplomacy, peace through a belief that through nonviolent human interaction, we can still control our destiny.

A TRIBUTE TO DR. YVONNE SCARLETT-GOLDEN, DOCTORATE OF LAWS, BETHUNE-COOKMAN COLLEGE

HON. CARRIE P. MEEK

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

Thursday, April 29, 1999

Mrs. MEEK of Florida. Mr. Speaker, I rise today in tribute to the honorable Dr. Yvonne Scarlett-Golden, my dear friend, whose title of honorary Doctorate of Laws was conferred by Bethune-Cookman College on April 26, 1999. This honor is very highly deserved. I have had the honor and the immense pleasure of knowing and working with Yvonne for many years, and her name is synonymous with dedication and commitment towards the public good.

She is a master teacher, a superlative retired school principal, an effective city council member, a committed community activist, and an exemplary mother. Her dedication is beyond praise, for it is impossible to calculate the number of young students who have been inspired by Yvonne in her career. Like ripples in a pond, Dr. Yvonne Scarlett-Golden's kind acts towards her students served as catalysts for them, to enrich their own spheres of influence with the strong guidance and example of character which they have received.

After a long career as a highly popular teacher, Dr. Yvonne Scarlett-Golden became an energetic city council member, and she continues her fight for the underdog in yet another venue. Vibrant, bright, and always committed, the devotion of Dr. Yvonne Scarlett-Golden to State of Florida has been an inspiration over the decades of our close friendship.

It is indeed one of my great pleasures to pay tribute to truly a great Floridian and, indeed, a such a great American, Dr. Yvonne Scarlett-Golden, on the occasion of her achievement in being awarded the title of Doctorate of Laws by Bethune-Cookman College.

McGRAW FAMILY TO CELEBRATE 50TH ANNUAL REUNION

HON. JAMES T. WALSH

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Thursday, April 29, 1999

Mr. WALSH. Mr. Speaker, I rise today in special recognition of an occasion which will be celebrated in the County of Cortland in my district in Central New York State this summer. On July 18th, the McGraw family, along with the many guests who will join them, will hold their 50th Annual Reunion.

This wonderful tradition was begun in 1950 as a means of bringing together the large and distinguished McGraw family. Having settled in Cortland County in the 1850's in the wake of the Irish potato famine, the McGraws quickly became one of the most well-respected residents of the area. The most well-known member of this family, John Joseph McGraw, was the Manager of the New York baseball Giants from 1902 to 1932. Having won more games than any other manager in major league history, Mr. McGraw was inducted into the Baseball Hall of Fame in Cooperstown.

Today, as was the case fifty years ago at the time of the first McGraw reunion, the Cen-

tral New York area is indebted to the McGraw family for its many contributions to our community. I would like to express the sense of the many visitors and "honorary McGraws" who will travel from near and far to share in their celebration this summer in thanking them for making Central New York a better place, and in wishing them well in this and many family reunions to come.

INTRODUCTION OF THE HOMELESSNESS ASSISTANCE FUNDING FAIRNESS ACT

HON. JOHN ELIAS BALDACCI

OF MAINE

IN THE HOUSE OF REPRESENTATIVES

Thursday, April 29, 1999

Mr. BALDACCI. Mr. Speaker, I am pleased to introduce today the Homelessness Assistance Funding Fairness Act that will ensure that every state receives a minimum allocation of funding from the Department of Housing and Urban Development's "Continuum of Care" grant programs. I am introducing this legislation in conjunction with Senator SUSAN COLLINS of Maine. We have been working to address the challenges of meeting the needs of homeless people in a rural state for some time now, and I believe that this legislation represents an important step forward.

Homelessness is a problem that knows no boundaries. In every state, Americans find themselves without adequate shelter or access to affordable housing. Unfortunately, since the Continuum of Care grants are currently awarded on a competitive basis, some states may be denied funding in a given year.

Homelessness is also not limited to urban areas. In fact, rural homelessness is a significant problem and may pose even greater challenges due to geographical realities. Maine is a predominantly rural state. Homelessness is a growing problem, with more than 14,000 people currently believed to be homeless. While this number may seem relatively small, when we consider that the state's overall population is only 1.2 million, we recognize that there is in fact a significant problem.

In the past, Maine organizations have competed successfully for Continuum of Care funding. In fact, last year, HUD Secretary Andrew Cuomo visited several of Maine's homeless assistance projects and presented them with a "Best Practices" award in recognition of their excellent work. For that reason, it came as a shock when HUD announced in 1999 Continuum of Care grant recipients and we learned that no funds had been awarded to any Maine applicants.

In addition to Maine, three other states—Oklahoma, Kansas and North Dakota—were not awarded any Continuum of Care funding this year. The homeless of these four rural states are just as deserving and in need of assistance as the homeless of the other 46 states. Unfortunately, they are now facing drastic cuts in services and the outright elimination of many programs that have sought to provide housing and services to help break the cycle of poverty and dependency.

I respect the goals of the competitive funding process: to encourage excellence; to foster innovation; and to ensure that Federal taxpayers get the most "bang for their buck" when it comes to providing assistance to

America's homeless. But I also recognize that in a competition such as this, excellent programs sometimes fall just short of the cut-offs that are determined by funding availability. And I am concerned especially because the cut-offs are absolute—Maine's funding, for example, went from about \$3.7 million to \$0.

For that reason, I am introducing this legislation which will provide a safety net to ensure that every state receives at least a minimum allocation to provide a Continuum of Care to that state's homeless. My legislation would continue the grant competition, but would provide that every state must receive at least half a percent of the total Continuum of Care funds. This would ensure that the homeless of every state would be able to count on some continuity of services from year to year.

It is not an exaggeration to say that lives depend on the services provided as a result of the Continuum of Care grants. People must have a place to escape the bitter cold of a January day in Maine or the brutal heat of an August day in Texas. People must have a chance to break out of poverty and to become productive citizens. This is difficult to do when much of each day must be spent meeting such basic needs as finding food and shelter.

The Homelessness Assistance Funding Fairness Act would take a small step in ensuring that no state's homeless persons are left without assistance in finding permanent or transitional housing. Unless we take action, the tragedy that has befallen Maine's homeless population this year, could easily happen to those of other states next year when the funds are competed again.

I urge my colleagues to support this important legislation.

INTRODUCTION OF THE TEENAGE
PREGNANCY REDUCTION ACT OF
1999

HON. MICHAEL N. CASTLE

OF DELAWARE

IN THE HOUSE OF REPRESENTATIVES

Thursday, April 29, 1999

Mr. CASTLE. Mr. Speaker, I am pleased to be an original cosponsor of the Teenage Pregnancy Reduction Act of 1999. This legislation is an important commitment on the part of Congress to give local communities the resources they need to operate effective teenage pregnancy programs.

More specifically, the bill authorizes \$10.5 million in total over three years for HHS to conduct a study of effective teen pregnancy prevention programs, with an emphasis on determining the factors contributing to the effectiveness of the programs, and methods for replicating the programs in other locations.

It also authorizes the creation of an information clearinghouse to collect, maintain, and disseminate information on prevention programs; to develop networks of prevention programs; to provide technical assistance and to encourage public media campaigns regarding pregnancy in teenagers.

Finally, it authorizes \$10 million in total over three years for one-time incentive grants for programs which are found to be effective under HHS's study described earlier, to assist them with the expenses of operating the program.

Helping our communities prevent teenage pregnancy is an important mission. The United

States has the highest teenage birth rate of industrialized countries, which has far reaching consequences for our Nation's teenage mothers and their children.

Unmarried teenagers who become pregnant face severe emotional, physical, and financial difficulties. The children born to unmarried teenagers will struggle to fulfill the promise given to all human life, and many of them simply will not succeed. Many of them will remain trapped in a cycle of poverty, and unfortunately may become part of our criminal justice system.

How bad is the problem? In 1960, 15 percent of teen births were out-of-wedlock. In 1970, 30 percent of teen births were out-of-wedlock. In 1980, 48 percent of teen births were out-of-wedlock. In 1990, 68 percent of teen births were out-of-wedlock. In 1993, 72 percent of all teen births were out-of-wedlock.

Why do we care about this? For the simple reason that beyond the statistics, this trend has devastating consequences for the young women who become unwed teen parents, and for the children born to them.

The report, "Kids Having Kids," by the Robin Hood Foundation quantified some of these consequences. Compared to those who delay childbearing until they are 20 or 21, adolescent mothers: spend 57 percent more time as single parents in their first 13 years; are 50 percent more likely to depend on welfare; are 50 percent less likely to complete high school; and are 24 percent more likely to have more children.

Children of adolescents (compared to children of 20- and 21-year-olds) are more likely to be born prematurely and 50 percent more likely to be low-birth weight babies of less than five and a half pounds—meaning an increased likelihood of infant death, mental retardation or illness, dyslexia, hyperactivity, among others.

How can we make a difference? By working in partnership with communities. At the national level, we need to take a clear stand against teenage pregnancy and foster a national discussion—involving national leaders, respected organizations, the media, and states about how religion, culture, and public values influence both teen pregnancy and responses to it. The Congressional Advisory Committee to the National Campaign to Prevent Teen Pregnancy, which I co-chair with Congresswoman LOWEY, will play an active role in this discussion.

At the local level, communities need to develop programs targeted to the characteristics, needs, and values of its families. Communities know what their needs are and what will be most effective with their teenagers, so it is critical that they design and implement the programs, not the federal government. This legislation will assist efforts of communities, and I hope that my colleagues will join me as a co-sponsor.

Our goal to reduce teen pregnancy is challenging and difficult. But if we work together we CAN make a difference.

EARTHQUAKE HAZARDS REDUC-
TION AUTHORIZATION ACT OF
1999

SPEECH OF

HON. PATSY T. MINK

OF HAWAII

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 28, 1999

The House in Committee of the Whole House on the State of the Union has under consideration the bill (H.R. 1184) to authorize appropriations for carrying out the Earthquake Hazards Reduction Act of 1977 for fiscal years 2000 and 2001, and for other purposes:

Mrs. MINK of Hawaii. Mr. Chairman, I rise in support of H.R. 1184, the Earthquake Hazards Reduction Authorization Act of 1999.

H.R. 1184 will take earthquake research and earthquake engineering research to the next level enabling the replacement of antiquated earthquake warning systems and equipment while linking monitoring centers and laboratories together and stimulating scientific research that will help prevent losses of life and property due to earthquakes.

I am pleased that H.R. 1184 will establish two new projects that will greatly boost our earthquake research and monitoring efforts: the Network for Earthquake Engineering Simulation (NEES); and the Advanced National Seismic Research and Monitoring System. These programs will join earthquake engineering research facilities and monitoring systems from across the country while upgrading and expanding earthquake testing at the facilities. The programs will help to eliminate duplication of research and promote coordination, cooperation and sharing of information to better enable us to utilize science in the protection of life and property.

I am also pleased that the Committee accepted an amendment offered by Congresswoman WOOLSEY to direct FEMA to report on the components of the "National Earthquake Hazard Reduction Programs that address the needs of at-risk populations: the elderly, the disabled, the non-English speaking, and single parent households." These populations face additional challenges following natural disasters and we must not neglect the most vulnerable of our populations during such disasters. I applaud Congresswoman WOOLSEY in her effort to address this problem.

I also appreciate the committee language expressing that the committee will soon begin examining why insurance companies refuse to reduce insurance premiums to builders, home owners, and commercial properties, that have complied with the new engineering standards and practices shown to reduce damages caused by earthquakes. Those who make conscious efforts to incorporate higher standards to prevent earthquake damages should not have to pay the same rates as those who do not incorporate these standards.

I support this legislation because we need to be prepared for earthquakes; we need to improve our abilities to predict earthquakes; and we need to implement policies and building practices that would minimize losses of life due to earthquakes. But, in addition to this, we must prepare for the rebuilding and relief efforts that would be necessary in response to disastrous earthquakes and other natural phenomena including, tsunamis, hurricanes, and