

90 days. This rule, which was strongly validated by an Institute of Medicine report, provides a more equitable system of treatment for over 63,000 Americans waiting for an organ transplant; its implementation would likely prevent the deaths of hundreds of Americans. Since almost 5,000 people die each year waiting for an organ transplant, we must be allowed to move forward on this issue and implement the rule without further delay.

The bill does not provide any of the \$9.5 million I requested for HHS' Office of the General Counsel and Departmental Appeals Board to handle legal advice, regulations review, and litigation support, and to conduct hearings and issue decisions on nursing home enforcement cases as part of my Nursing Home Initiative. This would increase the backlog of nursing home appeals and impair Federal oversight of nursing home quality and safety standards. A reduction in funds for enforcement is inconsistent with the concerns that the GAO and the Congress have raised about this issue.

The bill cuts funds to counter bioterrorism. It funds less than half my request for CDC's stockpile, limiting the amount of vaccines, antibiotics, and other medical supplies that can be stockpiled to deploy in the event of a chemical or biological attack. In addition, the bill does not include \$13.4 million for critical FDA expedited regulatory review/approval of pharmaceuticals to combat chemical and biological agent weapons.

The bill provides full funding of \$350 million in FY 2002 for the Corporation for Public Broadcasting. However, the bill provides only \$10 million of the \$20 million requested for the digital transition initiative in FY 2000. This funding is required to help the public broadcasting system meet the Federal deadline to establish digital broadcasting capability by May 1, 2003.

The enrolled bill delays the availability of \$10.9 billion of funding until September 29, 2000. While modest levels of delayed obligations could potentially be sustained without hurting the affected programs, the levels in the enrolled bill are excessive, resulting in delays in NIH research grants, delays in CDC immunizations for children, and delays in the delivery of health services to low income Americans through community health centers and rural health clinics.

The bill also seriously underfunds critical Departmental management activities in the Departments of Labor and Education and the Social Security Administration (SSA). For Education, these reductions would hamstring efforts to replace the Department's accounting system and undermine the new Performance-Based Organization's plans to streamline and modernize student aid computer systems. Reductions to the Department of Labor (DOL) would undercut the agency's ability to comply with the requirements of the Clinger-Cohen and Computer Security

Acts, adjudicate contested claims in several of its benefits programs, and examine and update the 1996 study on Family and Medical Leave policies. For SSA, the reductions would result in significantly longer waiting times for disability applicants and millions of individuals who visit SSA field offices.

In adopting an across-the-board reduction, the Congress has abdicated its responsibility to make tough choices. Governing is about making choices and selecting priorities that will serve the national interest. By choosing an across-the-board cut, the Congress has failed to meet that responsibility.

This across-the-board cut would result in indiscriminate reductions in important areas such as education, the environment, and law enforcement. In addition, this cut would have an adverse impact on certain national security programs. The indiscriminate nature of the cut would require a reduction of over \$700 million for military personnel, which would require the military services to make cuts in recruiting and lose up to 48,000 military personnel.

In adopting this cost-saving technique, the Congress is asserting that it will not have to dip into the Social Security surplus. However, this cut does not eliminate the need to dip into the Social Security surplus.

For these reasons, this across-the-board cut is not acceptable.

In addition to the specific program cuts and the 0.97 percent across-the-board reduction, the bill contains a \$121 million reduction in salaries and expenses for the agencies funded by this bill, exacerbating the problems caused by the bill's underfunding of critical Departmental management activities. If, for example, the \$121 million reduction were allocated proportionately across all agencies funded in the Labor/HHS/Education bill, HHS would have to absorb an approximately \$55 million reduction to its salaries and expenses accounts, Labor would be cut by about \$14 million, Education by about \$5 million, and SSA by some \$45 million. This would dramatically affect the delivery of essential human services and education programs and the protection of employees in the workplace.

With respect to the District of Columbia component of the bill, I am pleased that the majority and minority in the Congress were able to come together to pass a version of the District of Columbia Appropriations Bill that I would sign if presented to me separately and as it is currently constructed. While I continue to object to remaining riders, some of the highly objectionable provisions that would have intruded upon local citizens' right to make decisions about local matters have been modified from previous versions of the bill. That is a fair compromise. We will continue to strenuously urge the Congress to keep such riders off of the FY 2001 D.C. Appropriations Bill.

I commend the Congress for providing the Federal funds I requested for the District of Columbia. The bill includes essential funding for District Courts and Corrections and the D.C. Offender Supervision Agency and provides requested funds for a new tuition assistance program for District of Columbia residents. The bill also includes funding to promote the adoption of children in the District's foster care system, to support the Children's National Medical Center, to assist the Metropolitan Police Department in eliminating open-air drug trafficking in the District, and for drug testing and treatment, among other programs. However, I continue to object to remaining riders that violate the principles of home rule.

I look forward to working with the Congress to craft an appropriations bill that I can support, and to passage of one that will facilitate our shared objectives.

WILLIAM J. CLINTON.

THE WHITE HOUSE, November 3, 1999.

The SPEAKER pro tempore. The objections of the President will be spread at large upon the Journal, and the message and bill will be printed as a House document.

Mr. ISTOOK. Mr. Speaker, I ask unanimous consent that the message of the President and the bill be referred to the Committee on Appropriations.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Oklahoma?

There was no objection.

□ 1845

REPORT ON RESOLUTION WAIVING REQUIREMENTS OF CLAUSE 6(a) OF RULE XIII WITH RESPECT TO THE SAME DAY CONSIDERATION OF CERTAIN RESOLUTIONS REPORTED BY THE COMMITTEE ON RULES

Mr. DIAZ-BALART, from the Committee on Rules, submitted a privileged report (Rept. No. 106-442) on the resolution (H. Res. 356) waiving requirements of clause 6(a) of rule XIII with respect to consideration of certain resolutions reported from the Committee on Rules, which was referred to the House Calendar and ordered to be printed.

WHEN ONE READS THE PRESIDENT'S SUBMITTAL ON STRENGTHENING SOCIAL SECURITY, THE NUMBERS DO NOT ADD UP

(Mr. OSE asked and was given permission to address the House for 1 minute and to revise and extend his remarks and include therein extraneous material.)

Mr. OSE. Mr. Speaker, I rise again today to highlight the President's submittal to the House on strengthening Social Security, the Medicare Act of 1999.

I will caution again all the Members here, and those who are not, that they need to read this plan because this plan, in fact, does request and require a 2½ percent reduction in discretionary outlays.

This is not Republicans; this is the President of the United States who is suggesting this.

Now I would just like to remind everyone that we are having a dickens of a time negotiating a 1 percent reduction in discretionary outlays, and the President is suggesting that his plan to save Social Security is based on a 2½ percent reduction in discretionary outlays.

I urge Members to read this plan. The numbers do not add up. The numbers do not add up, Mr. Speaker. Please read the plan.

ROLL-CALL VOTES ON THE PASSAGE OF THE
ORIGINAL 1935 SOCIAL SECURITY ACT
CONGRESSIONAL RESEARCH SERVICE—LIBRARY
OF CONGRESS

In response to numerous requests for information on the Senate and House roll-call votes on the original 1935 Social Security Act (H.R. 7260/P.L. 74-271), we have compiled this packet. The Social Security Act was signed into law by President Franklin D. Roosevelt on August 14, 1935. The following roll-call votes were taken on the measure:

House—April 19, 1935: *Yeas*: 372 (288 Democrat; 77 Republican; 7 Independent); *Nays*: 33 (13 Democrat; 18 Republican; 2 Independent); *Answering Present*: 2 (2 Republican); *Not Voting*: 25 (18 Democrat; 6 Republican; 1 Independent).

Senate—June 19, 1935: *Yeas*: 77 (60 Democrat; 15 Republican; 2 Independent); *Nays*: 6 (1 Democrat; 5 Republican); *Not Voting*: 12 (8 Democrat; 4 Republican).

In 1935, there were only 48 states, since Alaska and Hawaii were not admitted to the Union until 1958 and 1959, respectively. So, the Senate had 96 seats in 1935, according to Stephen G. Christianson's *Facts About the Congress* [New York, H.W. Wilson, 1996], 339). Also, "[t]he current House size of 435 Members . . . was established in 1911," according to CRS Report 95-971, *House of Representatives: Setting the Size at 435*, by David C. Huckabee. Thus, 95 of the eligible 96 Senators and 432 of the eligible 435 Representatives participated in the bill's roll-call votes. The roll-call vote charts following this page, which are organized by chamber, are arranged alphabetically by last names, then, where necessary, by first names. Party and state information is provided for all Members, and district information is also given for each Representative.

The original House and Senate roll-call votes can be found on p. 6069-70 and p. 9650, respectively, in the 1935 edition of the CONGRESSIONAL RECORD. Copies of bound volumes of the RECORD may be available for use at the nearest federal depository library. Addresses of the closest depository libraries can often be obtained: through a local library; from the office of Depository Services of the U.S. Government Printing Office, (202) 512-1119; or at the following Internet address: [http://www.access.gpo.gov/su_docs/dpos/adpos003.html].

Information Research Division.

SPECIAL ORDERS

The SPEAKER pro tempore (Mr. FLETCHER). Under the Speaker's announced policy of January 6, 1999, and

under a previous order of the House, the following Members will be recognized for 5 minutes each.

ADDITIONAL ALL-CARGO SERVICE TO CHINA

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. LIPINSKI) is recognized for 5 minutes.

Mr. LIPINSKI. Mr. Speaker, in April of this year the United States and the People's Republic of China signed a new civil aviation agreement. In addition to doubling the number of scheduled flights between the two countries, the agreement allows one additional carrier from each country to serve the U.S.-China market beginning in the year 2001.

Currently, three U.S. and three Chinese carriers have the authority to serve the U.S.-China market. The Department of Transportation will soon grant an additional U.S. carrier the right to fly directly to China.

China is the largest market in the world, as we all know, and holds great trading potential for the United States.

All-cargo carriers that provide time-sensitive express service play an important role in promoting trade opportunities for U.S. companies large and small. Express all-cargo carriers are able to connect every business and residence in the United States every day to China. Unfortunately, of the three U.S. carriers allowed to fly directly to China, Federal Express is the only all-cargo carrier serving the market. For this reason, United Parcel Service is now applying to the Department of Transportation for the right to fly directly to China.

United Parcel Service has served the nations of Asia since 1988 and already operates an extensive ground network in China. By applying for the right to fly directly to China, United Parcel Service hopes to expand its Chinese service by using United Parcel Service jet aircraft. United Parcel Service would also provide needed competition in the all-cargo express market.

As the only all-cargo U.S. carrier, Federal Express now enjoys a monopoly advantage in the Chinese market. Allowing another all-cargo carrier like United Parcel Service into the vast China market would provide U.S. consumers and exporters with increased access in competitive service.

More importantly, United Parcel Service would help meet the growing demand for air cargo service. Even with Federal Express in the market, roughly 60 percent of the cargo that is transported between the United States and China is carried on third-country carriers. In other words, foreign carriers benefit the most from the growing trade between the United States and China. This just is not right.

However, if United Parcel Service is allowed to fly directly to China, then a U.S. carrier would be able to benefit from the growing demand for cargo

service between the United States and China.

This would, in turn, benefit the U.S. economy and U.S. workers. In fact, a recent study found that for every 40 additional international packages delivered by United Parcel Service each day, a new job is created at United Parcel.

Let me run that by once again. A recent study found that for every 40 additional international packages delivered by United Parcel Service each day, a new American job is created at United Parcel Service.

In summary, Mr. Speaker, I would like to strongly urge the Department of Transportation to grant United Parcel Service the right to serve China. Awarding that right to United Parcel Service will bring competition to the marketplace, provide much needed service in the air cargo market, and provide substantial economic benefits to the United States and its citizens.

INVESTIGATING WACO

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Idaho (Mrs. CHENOWETH-HAGE) is recognized for 5 minutes.

Mrs. CHENOWETH-HAGE. Mr. Speaker, as we continue in this body with the day-to-day debate over next year's budget, I would like to take a moment to help refocus our attention on an issue that demands the attention and the action of Congress, an issue that is not necessarily pleasant to deal with but one that we must deal with, and that is the role of the Federal law enforcement and the military in the Waco tragedy.

Mr. Speaker, I would like to share with my colleagues an article written by George Nourse, who is a sheriff of Canyon County in my State of Idaho. This article is about the outstanding and relentless work of the Texas Rangers in seeking justice in the Waco tragedy and is appropriately entitled, quote, "Spin is Not an Investigation," end quote.

Mr. Speaker, I will read only a portion of this article and would submit the remainder of the article to be included in the RECORD.

It is imperative that we investigate what went wrong in Waco and that we consider the view of those who know how to do it right, the many dedicated and honest law enforcement officials throughout this great country. In commenting on how Washington works when it comes to investigations, Sheriff Nourse, in his article, profoundly states, quote, "Washington does not investigate. It spins. The spin in Waco was to demonize the people who were killed. The Feds killed more people at Waco than all the school violence and wacko shootings added together over the last 6 years. Seventeen of the 24 Waco children were under the age of 10. Think about it."

He wrote, "The terror! The pain and confusion those young children went