

DEFENSE AUTHORIZATION ACT (S. 2549) FOR FY2001  
ADD-ONS, INCREASES AND EARMARKS—Continued

	Dollars (in mil- lions)
Amdt. 3770 National Labs Partnership Improvements .....	10
Amdt. 3801 National Energy Technology Lab, Fossil Energy R&D .....	4
Amdt. 3802 Florida Restoration Grant .....	2
Amdt. 3812 Indian Health Care for Diabetes .....	7,372
Amdt. 3807 Salmon restoration and conservation in Maine .....	5
Amdt. 3795 Forest System Land Review Committee .....	1
Total = \$1,981,522,000.00	

## SCHOOL OF THE AMERICAS

Mr. FEINGOLD. Mr. President, I rise today to express my serious disappointment with the Fiscal Year 2001 Department of Defense Authorization bill, which passed the Senate earlier this week. I opposed a number of provisions in the bill, including language to restructure and rename the School of Americas. It is this issue which I would like to address today.

Mr. President, it is clear that the Department of Defense recognizes there are serious problems with the School of the Americas, otherwise they would not have gone to the trouble of proposing to repackage it. But make no mistake, that is all that has happened. While the name may not remain the same, the School of the Americas still exists.

Mr. President, I think a little history is in order here. The School of the Americas was founded in 1946, originally in the U.S.-controlled Panama Canal Zone. At that time, it was known as the Latin American Center-Ground Division. In 1963, the facility was renamed the School of the Americas, and in 1984, in compliance with the Panama Canal Treaty, the school was moved to Fort Benning, Georgia as part of the U.S. Army Training and Doctrine Command.

SOA was charged with the mission of developing and conducting instruction for the armed forces of Latin America. Unfortunately, what SOA has produced are some of the most notorious dictators and human rights abusers from Latin America including El Salvador death squad leader Roberto D'Abuisson, Panamanian dictator and drug dealer Manuel Noriega, Argentinian dictators Leopold Galtieri and Roberto Viola, and Peruvian dictator Juan Velasco Alvarado.

Mr. President, the list continues. SOA alumni include 48 of the 69 Salvadoran military members cited in the U.N. Truth Commission's report on El Salvador for involvement in human rights violations, including 19 of 27 military members implicated in the 1989 murder of six Jesuit priests.

SOA alumni reportedly also include more than 100 Colombian military officers alleged to be responsible for human rights violations, and several Peruvian military officers linked to the July 1992 killings of nine students and a professor from Peru's La Cantutu University.

SOA alumni include several Honduran officers linked to a clandestine

military force known as Battalion 316 responsible for disappearances in the early 1980s.

And, SOA graduates have led military coups and are responsible for massacres of hundreds of people, including the Uraba massacre in Colombia, the El Mozote massacre of 900 civilians in El Salvador, the assassination of Archbishop Oscar Romero, the torture and murder of a UN worker, and hundreds of other human rights abuses.

Mr. President, it is not merely coincidence that SOA has such an egregious list of alumni. In September, 1996, the Department of Defense made available excerpts from seven Spanish-language training manuals used at SOA and it was revealed that those manuals included instruction in extortion, execution, and torture techniques that the Pentagon conceded were "clearly objectionable and possibly illegal."

Even today, the SOA legacy lives on. Just this past January, another SOA graduate, Guatemala Col. Byron Disrael Lima Estrada, was arrested for his involvement in the death of Guatemalan Bishop Juan Jose Gerardi in 1998. As CRS noted, Bishop Gerardi was murdered in April of 1998 just two days after he released a report accusing the Guatemalan military for most of the human rights abuses committed during the country's conflict.

Mr. President, as I mentioned earlier, while the Department of Defense will ostensibly close the School of the Americas, it is producing a clone in its place. The Department of Defense Authorization bill establishes the Western Hemisphere Institute for Professional Education and Training—an institution that appears in every way to be nothing more than a repackaged School of the Americas.

To my knowledge, nothing has been done to ensure that a thorough evaluation of SOA is conducted before this new entity is operational. As SOA Watch has noted, there appears to be no critical assessment of the training, procedures, performance or consequences of the SOA training program this new entity copies.

I regret the Pentagon has not taken more meaningful steps to address the horrifying legacy of SOA. I support closing SOA permanently, not merely changing its name.

I am pleased to be a cosponsor of legislation introduced by the senior Senator from Illinois (Mr. DURBIN) that would terminate this program.

But, Mr. President, even if there were any justification for continuing some portion of the School of the Americas, it should come only after a truly serious and independent review is made of the purpose, mission, curricula, administrative structure, and student selection of the new entity.

Given the bloody heritage of SOA, the very least we owe the people of Latin America and the innocent who have been killed is such a review. Unfortunately, that is not what will happen.

As a member of the Senate Committee on Foreign Relations, I am committed to promoting human rights throughout the world. While it may be appropriate for the United States military to train its colleagues from other nations, it is inexcusable that this training should take place at an institution with a reputation far beyond salvage. In my view, our government cannot continue to support the existence of a school or a simple repackaging of that school which has so many murderers among its alumni.

Mr. President, I will be watching this new institution very closely, and so, I have no doubt, will many of my constituents. My concerns about accountability and transparency have not been sufficiently addressed, and I will continue to raise this issue until I am satisfied that the U.S. Government has finally and firmly brought an end to the shameful legacy of the School of Americas.

CHINA AND NATIONAL MISSILE  
DEFENSE

Mr. BIDEN. Mr. President, 3 years ago I came to the Senate floor to talk about China and how the United States can best achieve its national interests in the Far East.

I spoke then on the eve of two summits which went a long way toward putting the U.S.-China relationship on a firmer foundation. I called for a patient, principled engagement strategy designed to win greater Chinese compliance with international norms in the areas of human rights, non-proliferation, and trade.

Three years later, there has been some progress, but also some setbacks.

U.S.-China relations remain dogged by uncertainties—each side harbors doubts about the other's intentions, doubts reinforced by allegations of Chinese espionage and the tragic mistaken U.S. bombing of the Chinese embassy in Belgrade. China's fear of how we might exploit our position as the world's only superpower is matched by our concerns over China's proliferation of weapons of mass destruction and its intimidation tactics against Taiwan. China's leaders decry U.S. "hegemony" and "interference in their internal affairs." We worry about whether the Dragon will breathe fire at its neighbors, or just blow smoke.

So today I rise at what I believe may be a pivotal moment which will determine our Nation's future in Asia not just for this year, or next year, but for 10 years, 20 years, and into the world my grandchildren will inherit.

Three decisions—on national missile defense, on invoking sweeping new unilateral sanctions on China, and on extending permanent normal trade relations to China—will help shape U.S. strategic doctrine and irrevocably alter the security landscape in East Asia for decades to come. They are decisions which must be made in the context of revolutionary changes underway on the

Korean Peninsula and an awakening China which wants to play in major leagues, but is not sure it wants to abide by all the rules of the game.

Today I wish to address the first of these three major decisions—national missile defense—as it relates to China and recent developments on the Korean peninsula.

Mr. President, I rise with optimism—my mother calls me a “congenital optimist.” Not the optimism of a Phillies fan—a blind, fervent optimism born each spring, matured each summer, and dashed against the rocks by fall. No, I speak with the confidence which flows from the enormous capacity and good will of the American people. I am optimistic because we now enjoy an unprecedented opportunity to shape the future in ways which will enhance our national security and preserve our prosperity.

I reject the path of unrelieved pessimism and lack of common sense which, to me, underlies much of the thinking of those who believe China must be an enemy of the United States, and that North Korea can neither be deterred nor persuaded to abandon its pursuit of a nuclear missile capability.

I reject the pessimism which says that American idealism and the dynamism of American markets are somehow incapable of handling the opportunities which will be ours as China joins the World Trade Organization and opens its markets to the world.

But my optimism is informed by realism.

Let me put it bluntly: China does not believe that National Missile Defense is oriented against North Korea. According to those who justify a limited national missile defense on the basis of the North Korean threat, North Korea is ruled by a nutcase who by 2005 will be in position to launch an ICBM with weapons of mass destruction against the United States, and will do so without giving one thought to the consequences.

Who can blame China for questioning this rationale for a national missile defense? I question it myself.

The notion that North Korea's leader Kim Jong-il is going to wake up one morning and decide to attack the United States with long-range missiles armed with weapons of mass destruction is absurd!

The notion that 5 or 10 long-range missiles would deter us from defending South Korea is equally bogus. Did the Soviet Union's ability to devastate the United States prevent us from defending Europe for a generation and West Berlin in 1961, even in the face of superior Warsaw Pact strength on the ground? No.

Did it stop us from forcing the removal of missiles from Cuba in 1963, or from supplying Afghan mujaheddin in their successful struggle against Soviet forces? No.

Has China's ability to deliver a nuclear strike against a dozen or more U.S. cities prevented us from defending Taiwan? No, again.

Moreover, in the wake of the first North-South Summit meeting ever, the prospects for peaceful reconciliation between North and South Korea are better today than they have been in my lifetime. I'm not saying that peace on the Korean Peninsula is a “done deal.” Far from it. North Korea has not withdrawn its heavy artillery. North Korea has not abandoned its missile program. North Korea has not halted all of its support for international terrorist organizations. There is a tremendous amount of hard work to be done.

But look at the facts that relate to our decision on national missile defense.

The last time North Korea launched a missile, I remind my colleagues, was on August 31, 1998. On that day, a three stage Taepo-Dong missile flew over Japan. The third stage of the missile apparently failed to perform as the North Koreans had hoped, but the mere existence of the third stage surprised many of our experts and caused them to reassess the North's capabilities and to advance the date by which North Korea might develop an ICBM to 2005.

But since August 1998, North Korea has not launched a long-range missile. It recently extended indefinitely the test-launch moratorium it implemented 15 months ago. Negotiations are underway right now with the objective of curtailing North Korea's development and export of long-range missiles.

Now the pessimists say that North Korea will never agree to forego development, deployment, or export of long-range ballistic missiles.

But then, the pessimists also said that the North Koreans would never open their nuclear facilities to round-the-clock monitoring by the International Atomic Energy Agency, would never stop construction on its heavy water nuclear reactors, would never permit World Food Program monitoring of food deliveries throughout North Korea, would never hold a summit meeting with South Korea, would never undertake economic reforms, and so on. Guess what? They have been wrong on all counts.

And what does Kim Dae-jung, the President of South Korea, have to say about the temperament of Kim Jong-il? All evidence points to a North Korean leader who is intelligent, rational, and coldly calculating. Not the type of guy who gets up on the wrong side of bed in the morning and decides to ensure the complete annihilation of his country by launching a few nuclear missiles at the United States.

How does all this relate to China? The fact is, North Korea is in a world of hurt since the collapse of the Soviet Union. China is the North's major trading partner and aid donor, and it has successfully urged North Korea to engage with South Korea and curtail its missile testing.

Why? Is it because China wants to be helpful to us? Perhaps. But I doubt it.

No. China is acting in its own self interest. China knows that if North

Korea presses ahead with its missile program, the United States is almost certain to deploy a national missile defense against that threat. And if we do, even a limited system will seriously undermine China's tiny nuclear deterrent.

China has only a handful of old, silo-based, liquid-fueled missiles capable of delivering a nuclear payload to the United States. Beijing calculates that any U.S. system sufficient to deal with 10-12 North Korean missiles could also handle 10-20 Chinese ICBMs. And guess what? Notwithstanding our repeated protests to the contrary, they are probably right.

So how can we expect China to respond if we foolishly rush ahead with deployment of this unproven, expensive, national missile defense, for which the rationale is evaporating as I speak?

Well, for starters, China will have no further incentive to use its influence with North Korea to rein in the North's nuclear missile ambitions. And North Korea, with no reason to trust the United States, may opt to end its missile launch moratorium and proceed full speed with the testing, deployment, and export of long-range ballistic missiles.

Second, if we rush to deploy limited NMD, China itself will surely take steps to ensure the survivability of its nuclear arsenal. They have made that painfully clear. We already know that they are planning to move from silo-based liquid-fueled rockets to mobile, solid-fueled rockets which will be much harder for us to locate and destroy. They are probably going to do that no matter what we do.

But they have not decided how many missiles to manufacture, or whether to MIRV them. Our actions will have a huge impact on their thinking. We already sent one unfortunate signal when the Senate rejected the Comprehensive Test-Ban Treaty. If we want to guarantee that China will go from fewer than two dozen ICBM's to 200 or 2,000, then by all means, let's just forge ahead with a national missile defense without any consideration for how that decision will affect China's nuclear posture and doctrine.

And if China responds as I fear they might, how will India respond? Pakistan? Japan? And if in 5 or 10 years Japan feels compelled to go nuclear, how will South Korea respond?

Mr. President, there is a reason why our allies in East Asia are urging caution with respect to the deployment of a national missile defense. They understand that bad U.S.-China relations are bad for regional stability. Listen to what a leading strategist in South Korea, Dr. Lho Kyong-soo of Seoul National University, recently wrote about missile defenses, China, and implications for the U.S.-South Korea alliance:

Needless to say, minus a clear-cut image of North Korea as the ‘enemy,’ the security rationale underpinning the alliance is seriously weakened. . . .

Much will depend on how the relationship between the United States and China evolves in the years ahead. If the relationship becomes antagonistic, Seoul will find itself in an extremely delicate position vis-a-vis Beijing, a situation that it would clearly like to avoid at all costs.

There appears to be little awareness in Washington, however, how its China policy, should it be mishandled, could have possibly adverse consequences in terms of alliance relations with Seoul, and, in all likelihood, with Tokyo as well. The cautious stance taken by Seoul with respect to the acquisition of even a lower-tier Theater Missile Defense capability is but one example of Seoul's desire not to unnecessarily create friction with Beijing.

So, Mr. President, this is a serious business.

I believe this body has not yet taken the time to consider the implications of deploying a limited national missile defense for our broader strategic interests in East Asia. I intend to raise these issues and others in the days ahead. If we are not to squander our material wealth and our world leadership, we must consider carefully whether a missile defense will maximize our overall national security.

#### CHILDREN'S PUBLIC HEALTH ACT

Mr. REED. Mr President, I rise to join my colleagues Senators FRIST, KENNEDY, JEFFORDS and others in support of our bill the "Children's Public Health Act of 2000". This critical legislation seeks to improve the lives of children in this nation by enhancing access to certain health care services and providing additional resources for pediatric health research. Children are our most precious resource, and we must do all we can to enable our children to reach their full potential both physically and intellectually. The Children's Public Health Act takes an important step toward achieving this goal by creating an environment where children are able to grow and develop unhindered by the burden of disease.

Overall, tremendous improvements have been made in the quality of children's health over the past century. For instance, deadly and debilitating diseases that were once prevalent during childhood have been largely eradicated thanks to advancements in vaccines.

Yet, even with these remarkable advancements, new problems have arisen. In particular, over the past decade, we have seen dramatic increases in the number of preventable childhood injuries, as well as a rise in diagnoses of asthma, autism, and diseases often attributed to obesity, such as diabetes, high cholesterol and hypertension in young children. This legislation sets forth creative approaches for dealing with these increasingly prevalent pediatric conditions.

Generally, the programs and initiatives authorized under the Children's Public Health Act can be broken down into four specific categories: (1) injury prevention; (2) maternal and infant health; (3) pediatric health promotion

and; (4) pediatric research. I would like to take this opportunity to highlight a couple of the provisions included under the pediatric health promotion section of the bill dealing with lead poisoning prevention and childhood obesity.

First, the Children's Public Health Act contains a section based on legislation I introduced last year along with Senator TORRICELLI, entitled the Child Lead SAFE Act. This comprehensive bill seeks to address an entirely preventable problem that continues to plague far too many children in this nation—lead poisoning. While tremendous strides have been made over the last 20 years in reducing lead exposure among the population, it is estimated that nearly one million preschoolers nationwide still have excessive levels of lead in their blood—making lead poisoning the leading childhood environmental disease. Childhood lead poisoning has a profound health and educational impact on children.

Children with high blood lead levels can suffer from brain damage, behavior and learning problems, slowed growth, and hearing problems, among other maladies. Moreover, children with a history of lead poisoning frequently require special education to compensate for intellectual deficits and behavioral problems that are caused by their exposure to lead. Research shows that children with elevated blood-lead levels are seven times more likely to drop out of high school and six times more likely to have reading disabilities. By failing to eradicate lead poisoning, we are preventing our children from achieving their fullest potential and are also imposing significant health and special education costs on taxpayers.

Timely childhood lead screening and appropriate follow-up care for children most at-risk of lead exposure is critical to mitigating the long-term health and developmental effects of lead. Regrettably, our current system is not adequately protecting our children from this hazard. Despite longstanding federal requirements for lead screening for children enrolled in Medicaid and other federally funded health care program, a January 1999 GAO report found that two-thirds of these children have never been screened and, consequently, remain untreated, even though low-income children are at particular risk for lead exposure. As a result, there may be thousands of children with lead poisoning who continue to go undiagnosed.

The Children's Public Health Act will begin to address this problem by enhancing the existing lead grant program through the Centers for Disease Control and Prevention and authorizing new grant programs to conduct outreach and education for families at risk of lead poisoning, implement community-based interventions to mitigate lead hazards, establish uniform guidelines for reporting and tracking of blood lead screening from laboratories and local health departments and ensure continuous quality measurement

and improvement plans for communities dedicated to lead poisoning prevention. The legislation also provides resources for health care provider education and training on current lead screening practices and would require the Health Resources and Services Administration to submit an annual report to Congress on the percentage of children in the health centers programs who are screened for lead poisoning.

A second element of this bill that I believe will have a major impact on improving and preserving the health of children in this nation is a provision related to childhood obesity. Over the past fifteen years, childhood obesity rates have doubled. It is estimated that almost five million, or 11% of youth 6–19 years of age are seriously overweight. Contributing to this trend has been the rise in fast food consumption, coupled with an increasingly sedentary lifestyle where time engaged in physical activity has been replaced by hours playing computer games and watching television. Another reason for the lack of physical activity in children is the reduction of in daily participation in high school physical education classes, which has declined from 42 percent in 1991 to 27 percent in 1997. Children simply do not have the time or opportunity to engage in healthy physical activities.

As a result, younger and younger Americans are showing the signs of obesity-related diseases, such as heart disease and diabetes. Research shows that 60 percent of overweight 5–10 year old children already have at least one risk factor for heart disease, such as hypertension. If our society continues on this trend, obesity will soon rival smoking as a leading cause of preventable death. Clearly, action needs to be taken to curb this potentially deadly epidemic.

The Children's Public Health Act acknowledges and attempts to reverse this trend through a multi-pronged approach. First, the bill would provide states and local communities with the resources they need to develop and implement creative approaches to promoting good nutrition habits and enhancing the levels of physical activity among children. The bill authorizes a new competitive grant program through the Centers for Disease Control and Prevention, whereby states would develop comprehensive, inter-agency, school- and community-based approaches to better physical and nutritional health in children and adolescents. These programs would be evaluated and information about effective intervention models and obesity prevention strategies would be broadly disseminated.

The legislation also calls for greater applied research in order to improve our understanding of the many factors that contribute to obesity. Research will also focus on the study of the prevalence and costs of childhood obesity and its effects into adulthood. Another