The House met at 12:30 p.m. and was called to order by the Speaker pro tempore (Mr. PENCE).

DESIGNATION OF SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:


I hereby appoint the Honorable Mike Pence to act as Speaker pro tempore on this day.

J. DENNIS HASTERT, Speaker of the House of Representatives.

MESSAGE FROM THE PRESIDENT

A message in writing from the President of the United States was communicated to the House by Ms. Wanda Evans, one of his secretaries.

MORNING HOUR DEBATES

The SPEAKER pro tempore. Pursuant to the order of the House of January 3, 2001, the Chair will now recognize Members from lists submitted by the majority and minority leaders for morning hour debates. The Chair will alternate recognition between the parties, with each party limited to not to exceed 30 minutes, and each Member, except the majority leader, the minority leader, or the minority whip, limited to not to exceed 5 minutes.

RECESS

The SPEAKER pro tempore. Pursuant to clause 12, rule I, the Chair declares the House in recess until 2 p.m. Accordingly (at 12 o’clock and 32 minutes p.m.), the House stood in recess until 2 p.m.

□ 1400

AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mrs. Biggert) at 2 p.m.

PRAYER

The Chaplain, the Reverend Daniel P. Coughlin, offered the following prayer: O Lord, this Nation has sought Your blessing from one generation to the next. Before we were brought into being, You are God, without beginning or end.

Time moves quickly, but in Your eyes 200 years are like yesterday, come and gone. Be with us now.

Bless this Chamber and all its Members and activities. From page to Parliamentarian, from guide to gardener, bless those who labor here, contributing in great and small measure to historic government and a productive future.

At any moment some in this busy world may seem to avoid work. By Your holy inspiration, bring about true freedom across this land. May all choose daily tasks where they find respect and personal dignity, assuring their own independence and creativity while providing support to loved ones and quality service to others.

Let Your glory be revealed in Your servants and grant success to the work of our hands. Grant success to the work of our hands now and forever. Amen.

THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day’s proceedings and announces to the House her approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. Will the gentlewoman from Texas (Ms. Granger) come forward and lead the House in the Pledge of Allegiance.

Ms. GRANGER led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

WORKING OVERTIME FOR THE AMERICAN PEOPLE

(Mr. Gibbons asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. GIBBONS. Madam Speaker, in the short time since the 107th Republican-led Congress was sworn in, we have taken historic action on the most important issues for the American people.

Today, we can probably say that we have honored our commitment to pass a budget resolution that lowers taxes, improves education, and strengthens retirement security.

Our budget symbolizes the very core of our beliefs: Increased freedom for Americans, freedom from the stifling national debt, from a crippling tax burden, and from troubling retirement worries.

We have proposed an across-the-board tax relief package that benefits all taxpayers and eliminates the taxes on marriage and death. We have passed legislation to give Americans more options to successfully save for their retirement.

We can continue to empower American families by allowing parents and educators to make education decisions which will work best for their own children.

Madam Speaker, the American people want the freedom to make decisions that work best for them. Republican lawmakers have been working overtime to give the American people the ability to do just that.
CONGRATULATIONS TO UNIVERSITY OF THE VIRGIN ISLANDS GRADUATES

(Mrs. CHRISTENSEN asked and was given permission to address the House for 1 minute.)

Mrs. CHRISTENSEN. Madam Speaker, due to changes in the House schedule and my bill being on the Suspension Calendar today, I was regrettably unable to attend graduation at the University of the Virgin Islands this past weekend in my district. But I want to take this opportunity to congratulate the 324 graduates from both the St. Thomas and St. Croix campuses.

Many in this first class of the millennium, overcame great hardships of health, finance, and family life to reach this milestone. Their perseverance and achievement speak well to the future of our islands, for they are our promise for tomorrow.

Their spirit, knowledge, determination, commitment to excellence and compassion are the foundation on which we will reenergize our commitment to building our beloved community.

So I am here this afternoon to extend my applause to them and their families. We wish them the very best life has to offer and God’s richest blessings as they use their hard-earned degrees to serve humanity.

Madam Speaker, I also want to add our appreciation and commendation to our outstanding institution, the University of the Virgin Islands, as it continues to fulfill a vital role in the development of our territory, our region, and our Nation.

TRIBUTE TO REVEREND JOSEPH SYLVESTER

(Mr. DAVIS of Illinois asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. DAVIS of Illinois. Madam Speaker, I rise today to pay tribute to Reverend Joseph Sylvester of my community, who passed away last week and was funeralized over the weekend.

I pay tribute to him because he was an outstanding religious and civic leader who built an edifice in the heart of the hood, as we would call it, but who understood that the doors of the church had to open both ways: inside so that people could come in and be nurtured, but then outside so people can go out and take their spirituality to their neighborhood, by developing shelters, providing food, providing for people who are hungry, disavowed, those individuals who were most in need, reaching the unreachables and the un touchables.

So I extend our condolences to his family and to the Landmark Missionary Baptist Church and trust that their new pastor, Reverend Fields, will be able to carry on his tradition.

APPOINTMENT OF MEMBERS TO CONGRESSIONAL RECOGNITION FOR EXCELLENCE IN ARTS EDUCATION AWARDS BOARD

The SPEAKER pro tempore. Without objection, and pursuant to the Congressional Award Act (2 U.S.C. 801), amended by Public Law 106–533, the Chair announces the appointment of the following members to the Congressional Recognition for Excellence in Arts Education Awards Board:

Mr. MCKEON of California and
Mrs. BOGERT of Illinois.

There was no objection.

APPOINTMENT AS MEMBERS TO COMMISSION ON THE FUTURE OF THE UNITED STATES AEROSPACE INDUSTRY

The SPEAKER pro tempore. Without objection, and pursuant to section 1092(b) of the Floyd D. Spence National Defense Authorization Act for Fiscal Year 2001 (Public Law 106–533), the Chair announces the appointment of the following members on the part of the House to the Commission on the Future of the United States Aerospace Industry:

Mr. F. Whitten Peters, Washington, D.C., and
Mrs. Tillie Fowler, Jacksonville, Florida.

There was no objection.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair announces that she will postpone further proceedings today on each motion to suspend the rules on which a record vote or the yeas and nays are ordered, or on which the vote is objected to under clause 6 of rule XX. Any record votes on postponed questions will be taken after debate has concluded on all motions to suspend the rules, but not before 6 p.m. today.

NATIONAL PEARL HARBOR REMEMBRANCE DAY

Mr. LATOURETTE. Madam Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 56) expressing the sense of the Congress regarding National Pearl Harbor Remembrance Day.

The Clerk reads as follows:

H. CON. RES. 56

Whereas on December 7, 1941, the Imperial Japanese Navy and Air Force attacked Pearl Harbor, Hawaii; Whereas 2,403 members of the Armed Forces of the United States were killed in the attack on Pearl Harbor; Whereas there are more than 12,000 members of the Pearl Harbor Survivors Association; Whereas the 60th anniversary of the attack on Pearl Harbor will be December 7, 2001; Whereas on August 23, 1994, Public Law 103–308 was enacted, designating December 7 of each year as National Pearl Harbor Remembrance Day; and

Whereas Public Law 103–308, reenacted as section 129 of title 56, United States Code, requires the President to issue each year a proclamation calling on the people of the United States to observe National Pearl Harbor Remembrance Day with appropriate ceremonies and activities; and the Federal Government, and interested organizations, groups, and individuals, to fly the flags of the United States at half-staff on each December 7 in honor of the individuals who died as a result of their service at Pearl Harbor:

Now, therefore, be it

RESOLVED by the House of Representatives (the Senate concurring), That the Congress, on the occasion of the 60th anniversary of the December 7, 1941, attack on Pearl Harbor, Hawaii, pays tribute to—

(1) the United States citizens who died in the attack; and
(2) the members of the Pearl Harbor Survivors Association.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. LATOURETTE) and the gentleman from Illinois (Mr. DAVIS) each will control 20 minutes.

Mr. LATOURETTE. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on the concurrent resolution, H. Con. Res. 56.

There was no objection.

Mr. LATOURETTE. Madam Speaker, I yield myself such time as I may consume.

I rise today, Madam Speaker, in strong support of this resolution, and I want to commend the gentleman from Ohio (Mr. LATOURETTE).

GENERAL LEAVE

Mr. LATOURETTE. Madam Speaker, Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on the concurrent resolution, H. Con. Res. 56.

There was no objection.

Mr. LATOURETTE. Madam Speaker, I yield myself such time as I may consume.

I rise today, Madam Speaker, in strong support of this resolution, and I want to commend the gentleman from Illinois (Mr. WELLER) for introducing it.

Madam Speaker, December 7, 2001, will be the 60th anniversary of the Japanese surprise attack on Pearl Harbor, Hawaii. By enacting H. Con. Res. 56, Congress will pay tribute to the American citizens who died in the attack and to more than 12,000 members of the Pearl Harbor Survivors Association.

The story of Pearl Harbor is seared into our national memory. At 7:55 a.m. on December 7, 1941, a date that President Roosevelt said will live in infamy, the Imperial Japanese Navy and Air Force attacked Pearl Harbor.

Second wave of Japanese planes struck at 8:55 a.m. By 9:55 that morning, the attack was over, and America was propelled into World War II. President Roosevelt asked Congress to declare war on Japan on December 8.

The devastation wrought by the sneak attack on Pearl Harbor is hard to imagine: 2,403 members of our Armed Forces personnel were killed that day. Almost half of them, over 1,100, were crewmen of the U.S.S. Arizona and they remain entombed in that sunken battleship. The U.S.S. Arizona Memorial at Pearl Harbor has become one of our Nation’s most moving
memorials to the military men and women who have paid the ultimate price to preserve the freedoms we Americans enjoy to this day.

Fifty-four civilians were also killed in the attack. There were almost 1,200 military men and women who died, and over 300 aircraft were destroyed.

In addition to this human toll, Madam Speaker, our Pacific Fleet was severely crippled. Twelve ships were sunk or beached, nine more were damaged, and, over 700 aircraft were destroyed.

Madam Speaker, Public Law 103-308 designates December 7 of each year as National Pearl Harbor Remembrance Day and calls on the President to issue each year an appropriate proclamation and on the American people to observe that day with appropriate ceremonies and activities. Under that law, the American flag is to be flown at half-staff each December 7 in honor of the individuals who died as a result of their service at Pearl Harbor.

We would also like to pay tribute to those who gave their lives at Pearl Harbor and to those who survived that ferocious and unprovoked attack. When he was the Governor of Texas, President Bush issued a proclamation proclaiming December 7, 2000, as Pearl Harbor Remembrance Day in Texas. In it he said: “It remains the duty of all Texans to remember what these men and women did and pass their stories of courage and character on to the next generation.”

Madam Speaker, that is indeed the duty of all Americans. To quote again from then Governor Bush’s proclamation: “It is the way freedom renews its promise, by celebrating American heroes and American democratic values, without hesitation and without apology.”

I strongly urge all of our colleagues to support this resolution.

Madam Speaker, I reserve the balance of my time.

Mr. DAVIS of Illinois. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I want to commend the gentleman from Illinois (Mr. WELLER) for introducing this resolution, because I think it is so meaningful that we remember on December 7, 1941, a fateful day when the Japanese Imperial Navy attacked the island of Oahu, Hawaii, now infamously known as Pearl Harbor.

Approximately 100 ships of the United States Navy were present that morning, consisting of battleships, destroyers, cruisers, and various support ships. By 1 p.m., the Japanese carriers that had launched the planes from 274 miles off the coast were heading back to Japan. Behind them they left chaos: 2,403 dead, 188 destroyed planes, and a crippled Pacific Fleet that included eight damaged or destroyed warships.

The battleships moored along Battleship Row were the primary target of the attack’s first wave. Ten minutes after the beginning of the attack, a bomb crashed through the U.S.S. Arizona’s two armored decks igniting its magazine. The explosion ripped the ship’s sides open, and fire engulfed the entire ship. Within minutes, the ship sank to the bottom, taking 1,300 lives with her.

The Arizona (as well as the Oklahoma and West Virginia) is a memorial to those who sacrificed their lives during the attack. Let me take a moment to read an excerpt of Marine Corporal E.C. Nightingale’s account of that Sunday morning as he was leaving the breakfast table aboard the Arizona: “I reached the boat deck and our anti-aircraft guns were in full action, firing very rapidly. I was about three quarters of the way to the first platform on the mast when it seemed as though a bomb struck our quarter deck. I could hear shrapnel or fragments whistling past me. As soon as I reached the first platform, I saw Second Lieutenant Simonson lying on his back with blood on his front shirt. I bent over him, and taking him by the shoulders, I asked him, ‘What was that I could do?’ Of course there was not. ‘He was dead or so nearly so that speech was impossible.’”

This resolution calls on Congress, on the 60th anniversary of Pearl Harbor, to pay tribute to those who not only died in the attack, but those like Corporal Nightingale who survived that fateful Sunday morning.

I also would indicate that I paid tribute to a dear friend of mine whom I have known and lived near for close to 40 years who was a survivor of Pearl Harbor, Arlandis Dixon. Always we would look forward to seeing Arlandis Dixon’s photograph on the front page of the Chicago Sunday Times just about every year until the past when he, too, died, as a person who survived.

I would also like to pay tribute to my uncle, Nehmiah Davis, who served at Pearl Harbor, and to all of those who support this resolution and I urge its adoption.

Madam Speaker, I reserve the balance of my time.

Mr. LATOURrette. Madam Speaker, I yield such time as he may consume to the gentleman from Illinois (Mr. WELLER), the author of House Concurrent Resolution 56.

Mr. WELLER. Madam Speaker, I thank the gentleman from Ohio (Mr. LATOURrette) and the gentleman from Illinois (Mr. DAVIS) my friend and colleague, for their help and support in moving forward House Concurrent Resolution 56, a Sense of Congress Resolution recognizing the 60th anniversary of the attack on Pearl Harbor and honoring the sacrifices of those who gave their lives and perished the morning of December 7, 1941, and those who survived and fought gallantly in the face of attack by the imperial Japanese forces.

House Concurrent Resolution 56 expresses the sense of the Congress regarding National Pearl Harbor Remembrance Day. On December 7, 1941, a day President Roosevelt said would live in infamy, the Imperial Japanese Navy and Air Force attacked units of the Armed Forces of the United States stationed at Pearl Harbor, Hawaii. 2,403 members of the Armed Forces of the United States were killed in the attack on Pearl Harbor. House Concurrent Resolution 56 pays tribute to the American men and women who died and gave their lives at Pearl Harbor as well as the more than 12,000 members of the Pearl Harbor Survivors Association, who survived the attack that December morning.

As my colleagues know, Madam Speaker, December 7, 2001, will mark the 60th anniversary of the attack which thrust the United States into the war in the Pacific. As Congress approaches this Memorial Day recess, I think of no greater message this body can send to our veterans than to plan for a nationwide this year and for many years to come moving forward House Concurrent Resolution 56, a resolution recognizing the 60th anniversary of the attack on Pearl Harbor and designates that U.S. flags should be flown at half staff. It is my hope, Madam Speaker, that activities planned nationwide this year and our actions today and each year will tell the story of Pearl Harbor to future generations to ensure that those who fought at Pearl Harbor are never forgotten.

Lastly, Madam Speaker, I would also like to pay special recognition to a friend of mine, a gentleman by the name of Richard Foltyniewicz, from my district in Ottawa, Illinois. Richard is a Pearl Harbor survivor and has served as past president of the Pearl Harbor Survivors Association. I first met Richard Foltyniewicz in 1985 in the Grunde County Corn Festival Parade, and I can say from personal experience that his presence in keeping the memory of Pearl Harbor alive is making a great difference in the history of our Nation. I wish to thank people like Richard Foltyniewicz for their leadership as well as their assistance in crafting this special legislation.

Madam Speaker, House Concurrent Resolution 56 is supported by 30 bipartisan cosponsors from both sides of the aisle. I ask every Member of the House supporting this resolution; that each and every one of us remembers the sacrifices of those who served at Pearl Harbor as we mark Memorial Day next week.
Mr. DAVIS of Illinois. Madam Speaker, I yield myself the balance of my time to also acknowledge the George Giles Post, the Chirsups Attucks Post, the Milton Olive Post, and the Montford Point Marine Association, as all of these posts interact on a regular and consistent basis to keep the memory of Pearl Harbor alive, but also to commemorate the tremendous contributions that have been made by our veterans who fought in all of the wars. So I simply commend and congratulate them.

Madam Speaker, I have no further requests for time, and I yield back the balance of my time.

Mr. LATOURETTE. Madam Speaker, I yield myself the balance of my time. I again commend the gentleman from Illinois (Mr. WELLER) for introducing this important resolution. I also want to thank the gentleman from Indiana (Mr. BURTON), chairman of the full Committee on Government Reform and Oversight, and the gentleman from Florida (Mr. SCARBOROUGH), chairman of the Subcommittee on Civil Service and Agency Organization; as well as the ranking members of the full committee and subcommittee, the gentleman from California (Mr. WAXMAN) and our good friend, the gentleman from Illinois (Mr. DAVIS).

I urge all Members to support this resolution.

Mrs. MINK of Hawaii. Madam Speaker, I rise to express my strong support for H. Con. Res. 56, which calls for a National Pearl Harbor Remembrance Day on the upcoming 60th Anniversary of the December 7th, 1941, attack by the Japanese Imperial Navy. This bill recognizes and pays tribute to the more than 12,000 members of the Pearl Harbor Survivors Association.

I will always remember that day. So many brave young lives were lost without any warning. We can only imagine what those young men might have achieved. We are still humbled by their sacrifice and the loss to their families and loved ones.

I was a young girl living on the island of Maui at the time of the attack. We couldn’t believe that this terrible event had happened. Like all Americans, my family mourned for the courageous young men who were killed in the attack and were afraid of what would happen next. We had an added fear, however, because we were of Japanese ancestry—and, therefore, linked in some peoples’ minds to the enemy. Many Japanese-American community leaders were rounded up. My father, a native-born American who was a land surveyor with the East Maui Irrigation Company, was picked up by the police and questioned.

Today, the Arizona Memorial at Pearl Harbor is visited by people from around the world. As the final resting place for some 900 of the 1,177 men who lost their lives when the Arizona went down, the memorial serves as a national shrine in memory of their courage and sacrifice of all who lost their lives in the attack on Pearl Harbor and in the long and costly war that followed. This shrine to our honored war dead inspires all who come there to pay their respects.

It is fitting that we commemorate the 60th anniversary of the event that brought our country into World War II and led to such dramatic changes in our nation and the world. We must always remember the sacrifice and heroism of those who lost their lives in the attack on Pearl Harbor and in the long and costly war that followed the event. I yield back the balance of my time.

The SPEAKER pro tempore (Mrs. BIGGERT). The question is on the motion offered by the gentleman from Ohio (Mr. WAXMAN) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 56.

The question was taken. The SPEAKER pro tempore. The opinion of the Chair, two-thirds of those present have voted in the affirmative.

Mr. WELLER. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered. The yeas and nays were ordered. The question was taken. The SPEAKER pro tempore. In the interests of expedition, I move to suspend the rules and agree to the concurrent resolution, H. Con. Res. 56. The motion was agreed to by a vote of 377 yeas and 0 nays.

ELDON B. MAHON UNITED STATES COURTHOUSE

Mr. LATOURETTE. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 1801) to designate the United States courthouse located at 501 West 10th Street in Fort Worth, Texas, as the ‘‘Eldon B. Mahon United States Courthouse’’.

The Clerk read as follows:

H.R. 1801

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. DESCRIPTION.

The United States courthouse located at 501 West 10th Street in Fort Worth, Texas, shall be known and designated as the ‘‘Eldon B. Mahon United States Courthouse’’.

SEC. 2. REFERENCES.

Any reference in a law, map, regulation, document, paper, or other record of the United States to the United States courthouse referred to in section 1 shall be deemed to be a reference to the ‘‘Eldon B. Mahon United States Courthouse’’.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. LATOURETTE) and the gentleman from Illinois (Mr. COSTELLO) each consumed twenty minutes. The Chair recognizes the gentleman from Ohio (Mr. LATOURETTE).

Mr. LATOURETTE. Madam Speaker, I yield myself such time as I may consume.

I would first like to notice, Madam Speaker, that H.R. 1801 was discharged at the rank of captain after being commissioned as a captain in the Fifth Bomber Command. Before being appointed the United States District Judge for the Northern District of Texas in 1972, by President Richard Nixon, Judge Mahon clerked for the Supreme Court of Texas, served as Mitchell County Attorney, Texas District Attorney, District Judge for the 32nd Judicial District of Texas, vice president of an electrical service corporation, maintained an active private law practice from 1968 until 1972, and served as the District Attorney for the Northern District of Texas. He is also an active member of many professional associations and foundations.

Judge Mahon was responsible for overseeing and monitoring desegregation of the Fort Worth Independent School District. Judge Mahon took senior status in 1989, after serving on the Federal bench for more than 28 years. This is a fitting way to honor such a distinguished public servant. I support the bill and urge my colleagues to join in their support.

Madam Speaker, I reserve the balance of my time.

Mr. COSTELLO. Madam Speaker, I yield myself such time as I may consume, and I want to thank the subcommittee chairman, the gentleman from Ohio (Mr. LATOURETTE), for his bipartisan support for this legislation.

Madam Speaker, I rise in support of H.R. 1801, a bill to designate the courthouse located at 501 West 10th Street in Fort Worth, Texas, as the Eldon B. Mahon United States courthouse.

Judge Mahon is a true Texan, born in 1918 and raised in Texas. He received his undergraduate degree from McMurry University in Abilene in 1939 and received his law degree from the University of Texas in 1942. After serving for 3½ years in the Army Air Corps during World War II, he returned to Texas and became the briefing attorney for the Texas Supreme Court. For over 50 years, Judge Mahon has served the people of Texas at the county level as County Attorney, at the State level as the State District Attorney from 1948 to 1980, and at the Federal level as the U.S. Attorney and Federal Judge.

In 1968, President Johnson appointed him as the U.S. Attorney for the Northern District, and in June 1972, President Nixon appointed him to the U.S. District Court for the Northern District. Judge Mahon assumed senior status in 1989, and is still active with judicial matters at the age of 83.
During his years on the Federal bench, Judge Mahon presided over several significant cases. The decision he considered his greatest accomplishment was the decision involving racial integration of the Fort Worth school system.

Judge Mahon has received numerous awards and honors, including having a scholarship named in his honor at McMurry University, receiving an Honorary Doctor of Humanities from Texas Wesleyan University, and receiving the Distinction Award from McMurry University in 1987. He has devoted countless hours of volunteer work to the Methodist church, the Lion’s Club and the Girl Scouts.

Judge Mahon is held in very high regard by his fellow jurists, who call him a wonderful judge who does a fantastic job, a fair-minded judge, and a judge with an excellent judicial temperament and demeanor. It is both fitting and proper that we honor the decades of dedicated service of this outstanding public servant by designating the courthouse in Fort Worth as the Eldon B. Mahon United States Courthouse.

Madam Speaker, I reserve the balance of my time.

Mr. LATOURETTE. Madam Speaker, it is my pleasure to yield such time as she may consume to the gentlewoman from Texas (Ms. GRANGER), the author of this legislation.

Ms. GRANGER. Madam Speaker, I thank the gentleman for yielding me this time. I am pleased today to present to the House of Representatives legislation to designate the United States in downtown Fort Worth, Texas, as the Eldon B. Mahon United States courthouse. Judge Mahon has dedicated his life to public service and to justice.

Judge Mahon was born and raised in the West Texas town of Loraine. He earned his Bachelor of Arts degree in history from Westcliff United Methodist Church in Abilene, Texas. Judge Mahon then attended the University of Texas Law School, where he graduated in 1942. He and his wife, Nova Lee Mahon, have three wonderful children, Jan, Martha and Brad.

Upon his graduation from law school, like so many of America’s greatest generation, Judge Mahon served in the United States Army Air Corps during World War II. He gave America 40 months of dedicated service, including one year in the South Pacific as a captain with the Fifth Bomber Wing. After the war was over, he came back home to Texas and began his long and distinguished career in public service.

From 1945 to 1946, he served as the briefing attorney for the Texas Supreme Court. In 1947, he returned home to Mitchell County and successfully ran for county attorney. After 1 year, he was appointed District Attorney for the 32nd Judicial District of Texas, serving until he was elected as District Attorney for the 32nd Judicial District of Texas, in 1954. He moved to Fort Worth to take a position as vice president of Texas Electric Service Company.

In 1948, President Lyndon B. Johnson appointed him Texas Assistant Attorney for the Northern District of Texas. Judge Mahon is a lifelong Democrat, but President Richard M. Nixon appointed him to the Federal Court for the Northern District of Texas in 1972. He reached senior status in 1989 and continues to be an active member of the Federal bench today at the very young age of 83.

During his years on the Federal bench, Judge Mahon presided over the racial integration of the Fort Worth School District. Judge Mahon considers this as the greatest accomplishment of his career.

Judge Mahon has tirelessly served every community of which he has been a part. He is a lifelong member of the United Methodist Church, serving in most lay positions in Westcliff United Methodist Church in Fort Worth. He is a past president of the West Texas Girl Scout Council in Abilene and of the Colorado City, Texas, Lions Club.

Judge Mahon is a past member of the Board of Trustees at Texas Wesleyan University in Abilene and served on the Board of Trustees for the Harris Methodist Health System in Fort Worth. Currently, he serves on the Board of Trustees at my alma mater, Texas Wesleyan University in Fort Worth. Judge Mahon has been a member of the Rotary Club of Fort Worth since 1968.

Judge Mahon has been recognized on numerous occasions for his outstanding service to the legal community. July 10, 1997 was named Eldon B. Mahon Day’ throughout Tarrant County, Texas, to commemorate his 25th anniversary as a Federal judge.

The Tarrant County Bar Association recently established the ‘‘Eldon B. Mahon Lecture Series on Ethics and Professionalism’’ at Texas Wesleyan University School of Law.

In 1998, Judge Mahon received the ‘‘Samuel Passara Outstanding Jurist Award’’ from the Texas Bar Foundation and last year was selected as one of 100 lawyers from the State of Texas as a 20th century ‘‘living legend’’ by the Texas Lawyer Magazine.

Judge Mahon has first and foremost been a family man. His wonderful family is testament to that. Judge Mahon represents the values that call so many of us to public service: The importance of family, community, and the strong desire to serve our fellow Americans.

Naming the United States courthouse after Judge Mahon is an appropriate tribute to such a fine man and exceptional jurist.

I would like to thank several people who have been very supportive of this measure. First, the gentleman from Alaska (Mr. YOUNG), the chairman of the Transportation and Infrastructure Committee; as well as the gentleman from Minnesota (Mr. OBERSTAR), the ranking member; the gentleman from Ohio (Mr. LAFOURR) and the chairman of the Subcommittee on Economic Development, Public Buildings and Emergency Management; and also the ranking member, the gentleman from Illinois (Mr. COSTELLO).

Madam Speaker, I would also like to thank all of the bill’s cosponsors for their support. And, finally, I would like to thank the majority leader, the gentleman from Texas (Mr. ARMLEY) for his support of this effort.

Madam Speaker, there is no more deserving man than Eldon B. Mahon. I am honored to sponsor this bill, and I urge all of my colleagues to support its passage.

Mr. COSTELLO. Madam Speaker, I have no further requests for time, and I yield back the balance of my time.

Mr. LATOURETTE. Madam Speaker, I yield myself the balance of my time.

Madam Speaker, I thank the gentlewoman from Texas (Ms. GRANGER) for bringing this important legislation before the body; and I want to thank the chairman of our full committee, the gentleman from Alaska (Mr. YOUNG), and the ranking member, the gentleman from Minnesota (Mr. OBERSTAR) for helping us discharge it. And nothing happens important in the subcommittee without the help and counsel of the ranking member, the gentleman from Illinois (Mr. COSTELLO), and I thank him for his help as well; and I urge Members to support the bill.

Madam Speaker, I yield back the balance of my time.

The SPEAKER pro tempore (Mrs. BIGGERT). The question is on the motion offered by the gentleman from Ohio (Mr. LATOURETTE) that the House suspend the rules and pass the bill, H.R. 1801.

The question was taken.

The SPEAKER pro tempore (Mrs. BIGGERT). In the opinion of the Chair, two-thirds of those present have voted in the affirmative.

Ms. GRANGER. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair’s prior announcement, further proceedings on this motion will be postponed.

RON DE LUGO FEDERAL BUILDING

Mr. LATOURETTE. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 465) to designate the Federal Building in Charlotte Amalie, St. Thomas, United States Virgin Islands, as the ‘‘Ron de Lugo Federal Building’’.

The Clerk read as follows:
H.R. 495

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. DESIGNATION.
The Federal building located in Charlotte Amalie, St. Thomas, United States Virgin Islands, shall be known and designated as the "Ron de Lugo Federal Building".

SEC. 2. REFERENCES.
Any reference in a law, map, regulation, document, paper, or other record of the United States to the Federal building referred to in section 1 shall be deemed to be a reference to the "Ron de Lugo Federal Building".

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. LATOURETTE) and the gentleman from Illinois (Mr. COSTELLO) each will control 20 minutes.

The Chair recognizes the gentleman from Ohio (Mr. LATOURETTE).

Mr. LATOURETTE. Madam Speaker, H.R. 495 designates the Federal building in Charlotte Amalie, St. Thomas of the United States Virgin Islands as the "Ron de Lugo Federal Building." Ron de Lugo was born in Englewood, New Jersey in 1900, and was minority leader for 3 years. In 1972, Ron became the first Virgin Islands delegate to the U.S. Congress and served until 1979. After an unsuccessful campaign for Governor of the U.S. Virgin Islands, he was once again elected to Congress in 1980 and served until 1995.

While in Congress, he was a tireless advocate for infrastructure improvements for the Virgin Islands. From his position on the Natural Resources Committee as chair of the Subcommittee on Insular and International Affairs, he was vigilant in assuring that Federal policies preserved the natural beauty of the islands. Ron also was supportive of all efforts to provide for full participation of residents of the Virgin Islands and Guam in the electoral process as well as equal treatment under various Federal programs.

Ron de Lugo fought for the rights and privileges for territorial delegates, and left his mark on the political development of the territories. He worked endlessly for his constituents and for full political status for the Virgin Islands. He was a real consensus builder, and he was well liked on both sides of the aisle.

Madam Speaker, it is fitting and proper that we honor Ron de Lugo's public service with this designation. I support H.R. 495 and urge my colleagues to join me in supporting this bill.

Madam Speaker, I yield such time as she may consume to the gentlewoman from the Virgin Islands (Mrs. CHRISTENSEN), the author of this legislation.

Mrs. CHRISTENSEN. Madam Speaker, I am pleased to rise today in support of legislation I sponsored to name the Federal building on St. Thomas, U.S. Virgin Islands after my predecessor and the person who originated the office, Ron de Lugo. It is fitting that Ron be given this honor for his over 30 years of service to the people of the Virgin Islands, 20 years of which was spent as a Member of this body.

A Madam Speaker, Ron de Lugo's life has been almost entirely devoted to public service on behalf of the community in which his family put down roots more than a hundred years ago. The de Lugo family migrated from Puerto Rico to the Virgin Islands on July 26, 1879. Ron's father, Antonio Lugo y Suarez was a merchant on St. Thomas, operating various wholesale and retail businesses. His father, Angelo de Lugo, who was born on St. Thomas in 1892, carried on the family business. Ron de Lugo was born on August 2, 1930.

Ron attended school, as you have heard, in the Virgin Islands and Puerto Rico; and after a tour of duty in the U.S. Army, he returned to St. Thomas where in 1950 he helped to start the first radio station, WSTA. It was at WSTA that he created the popular wise-comic character "Mango Jones," still fondly remembered 40 years later.

In 1952, Ron led the revival of Carnival, a community institution and a lasting legacy of his early years as a radio personality. In 1953, Ron moved to St. Croix and the following year embarked on what was to become his life's work when, at 26, he was elected at-large to the Virgin Islands legislature, the youngest member to serve in that body. His local legislative career spanned 10 years, with one break to serve as St. Croix administrator. He served on the Democratic National Committee in 1959 and was selected as delegate to five Democratic National Conventions.

In 1968, Ron was elected at-large as the Virgin Islands' first Washington representative and was reelected to the post in 1970. In 1972, he was elected and seated as the first Delegate from the Virgin Islands in Congress.

The establishment of this office was a great step forward in the political development of the Virgin Islands and was achieved in large measure because of Ron's efforts here in Washington. He was reelected to Congress in 1974 and 1976 and left to run for governor in 1978.

Ron regained his seat in Congress in 1980 and was reelected every 2 years thereafter until his retirement in 1994. With the organization of the 100th Congress in 1987, his hard-earned seniority qualified him for chairmanship; and he was elected to head the Subcommittee on Insular and International Affairs because of its importance to the people here in the Virgin Islands.

It was as chairman of this distinguished subcommittee where Ron may have, in the words of one of his colleagues, "left an indelible mark on the history of the United States territories and the freely associated States." Among Ron's accomplishments in this regard were: the implementation of the Compact of Free Association which allowed the former Trust Territory of the Carolines to become the Republic of Palau on October 1, 1994; the legislation implementing the covenant between the United States and the Federates States of Micronesia and the Republic of the Marshall Islands; the first unified House of Congress concerning the political status of Puerto Rico; Public Law 102-247 which made it possible for the Virgin Islands and the other territories to receive the same benefits as States from FEMA when a disaster, as well as many others.

Throughout his political career, whether it was a right to write our own
As mentioned, he was tireless in his advocacy for increased levels of self-government, not only for all the U.S. territories but for those jurisdictions which ultimately came out of the trust territory of the Pacific Islands, Republic of Palau, Republic of the Marshall Islands, Federated States of Micronesia, and the covenant with the Commonwealth of the Northern Marianas. In that time that we worked together, I had been acquainted with his dedication to the U.S. territories. He had a great understanding of our home islands and the Federal Government’s attention, or lack of attention, to the territories. For the history of our people and our determination to right past injustices, our commitment towards political advancement.

He worked tirelessly on Guam issues, as well as Virgin Island issues, and I considered him my mentor as well as my friend.

It was very fitting that under the rules of the 103rd Congress, delegates were allowed to vote in the Committee of the Whole House, and he was the first delegate in American history to preside over the Committee of the Whole House here in the House of Representatives.

A towering figure in Virgin Island politics, Ron attended academic institutions in the Virgin Islands, Puerto Rico, and the U.S. mainland. He returned to St. Thomas in 1950 after a tour of duty with the U.S. Army and helped start WSTA, the first radio station in the Virgin Islands; and it was here that he created the popular Mango Jones. So this building is for Mango Jones, a wise-alecky character still fondly remembered some 5 decades after its original inception.

Another lasting legacy attributed to our friend is the institution of the Virgin Islands’ carnival that we know and enjoy today, and he led the revival of this community institution in 1952, exhibiting the leadership skills that would assist him in the lifetime of public service.

At the age of 26, he was elected at-large to the Virgin Islands legislature. Consistently elected by large pluralities, he served as a legislator for 10 years with one break to serve as St. Croix administrator. He was elected in 1968 and in 1970 to be the Virgin Islands’ first Washington representative. Due in large part to Ron’s efforts, the office of the Virgin Islands delegate to the U.S. Congress was established in 1972, and it was a parallel effort, along with the election of Guam’s first delegate Antonio Won Pat, who worked very closely with Ron de Lugo, a giant step in both of our island territories’ political development. He eventually became the first person elected to occupy this seat, and he was reelected in 1974, 1976, and again in successive elections from 1980 until his retirement in 1994.

Few political leaders can claim the record of achievement of Ron de Lugo. Fewer still can boast of friends stretching from the far-flung reaches of the Caribbean to the western-most of U.S. territories and U.S.-affiliated islands in the Pacific. Throughout his political career, he made sure that his colleagues in the territories knew that he was one of us; that we were fashioned from the same mold; that he had walked in our shoes; and that he was always there to be of assistance.

No amount of words and praise could adequately express our esteem for the endeavors and accomplishments of our former colleague, Ron de Lugo. He was a tireless advocate and great friend. He greatly deserves this honor, and I urge my colleagues to support this bill.

Whatever the reason might have been for his support in the 1980s to 1990s, I urge my colleagues to support this bill.

Mr. Speaker, Congressman Ron de Lugo will be long remembered as a key leader who shaped the political future of the U.S. Virgin Islands. Through his efforts, the people of the Virgin Islands have greater control over their own destiny, both with regard to their political status and development of social and economic conditions. Designation of the federal building in St. Thomas, U.S. Virgin Islands is a fitting tribute to this distinguished gentleman, and I urge my colleagues to support this bill.

Madam Speaker, I yield back the balance of my time.

Mr. LATOURETTE. Madam Speaker, I urge my colleagues to support the measure, and I yield back the balance of my time.

The SPEAKER pro tempore (Mrs. BIGGERT). The question is on the motion offered by the gentleman from Ohio (Mr. LATOURETTE) that the House suspend the rules and pass the bill, H.R. 495.

The question was taken; and (two-thirds having voted in favor thereof) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

Authorizing Use of East Front of Capitol Grounds for Performances Sponsored by Kennedy Center

Mr. LATOURETTE. Madam Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 76) authorizing the use of the East Front of the Capitol Grounds for performances sponsored by the John F. Kennedy Center for the Performing Arts.
Resolved by the House of Representatives (the Senate concurring),

SECTION 1. AUTHORIZING USE OF EAST FRONT OF CAPITOL GROUNDS FOR PERFORMANCES SPONSORED BY KNEDY CENTER.

In carrying out its duties under section 4 of the John F. Kennedy Center Act (20 U.S.C. 76), the John F. Kennedy Center for the Performing Arts, in cooperation with the National Park Service (in this resolution jointly referred to as “the sponsor”), may sponsor public performances on the East Front of the Capitol Grounds at such dates and times as the Speaker of the House of Representatives and Committee on Rules and Administration of the Senate may approve jointly.

SEC. 2. TERMS AND CONDITIONS.

(a) IN GENERAL.—Any performance authorized under section 1 shall be free of admission charge to the public and arranged not to interfere with the needs of Congress, under conditions to be prescribed by the Architect of the Capitol and the Capitol Police Board. (b) ADDITIONAL ARRANGEMENTS.—The sponsor shall assume full responsibility for all liabilities incident to all activities associated with the performance.

SEC. 3. EVENT PREPARATIONS.

(a) STRUCTURES AND EQUIPMENT.—In consultation with the Speaker of the House of Representatives and the Committee on Rules and Administration of the Senate, the Architect of the Capitol shall provide upon the Capitol Grounds such stage, sound amplification devices, and other related structures and equipment as may be required for a performance authorized under section 1.

(b) ADDITIONAL ARRANGEMENTS.—The Architect of the Capitol and the Capitol Police Board may make such additional arrangements as may be required to carry out the performance.

SEC. 4. ENFORCEMENT OF RESTRICTIONS.

The Capitol Police Board shall provide for enforcement of the restrictions contained in section 4 of the Act of July 31, 1946 (40 U.S.C. 301a; 60 Stat. 718), concerning sales, advertisements, displays, and solicitations on the Capitol Grounds, as well as other restrictions applicable to the Capitol Grounds, with respect to a performance authorized under section 1.

SEC. 5. EXPIRATION OF AUTHORITY.

A performance may not be conducted under this resolution after September 30, 2001.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. LaTourette) and the gentleman from Illinois (Mr. Costello) each will control 20 minutes.

The Chair recognizes the gentleman from Ohio (Mr. LaTourette).

Mr. LaTourette. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, House Concurrent Resolution 76 was introduced by the chairman of our full committee, the gentleman from Alaska (Mr. Young), and cosponsored by the ranking member, the gentleman from Minnesota (Mr. Oberstar). The resolution authorizes the use of the east front of the Capitol for performances by the Millennium Stage of the John F. Kennedy Center for the Performing Arts. Performances will take place on Tuesdays and Thursdays beginning June 5 through August 31.

The resolution expressly prohibits sales, displays, advertisements, and any solicitation in connection with the event.

This unique event allows the Kennedy Center to provide leadership in the national performing arts education policy. The event is designed to conduct community outreach as provided in its mission statement. By permitting these performances on the east front, the Congress is assisting the Kennedy Center in fulfilling its mission. I support this resolution and urge my colleagues to do the same.

Madam Speaker, I reserve the balance of my time.

Mr. Costello. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I rise in support of H. Con. Res. 76, a resolution to authorize the use of the Capitol Grounds for a series of summer concerts sponsored by the John F. Kennedy Center. Last summer approximately 5,000 people attended and were entertained by the Capitol Hill Millennium stage performances. Musicians, dancers, pianists, and storytellers performed here on Capitol Hill. Members of Congress, their staffs, employees, tourists, and neighbors were treated to a wonderful, free concert during their lunch hours on Tuesdays and Thursdays from Memorial Day to Labor Day.

As with all events on the Capitol Grounds, these concerts are free and open to the public. The Kennedy Center works with the Architect of the Capitol to ensure that all rules and regulations are enforced.

Madam Speaker, I support this resolution and thank the gentleman from Minnesota (Mr. LaTourette), the gentleman from Alaska (Mr. Young) for bringing this matter to the floor in an expedient manner.

Madam Speaker, I yield back the balance of my time.

Mr. LaTourette. Madam Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question was taken; and (two-thirds having voted in favor thereof) the rules were suspended and the concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

The Clerk reads as follows:

H. CON. RES. 79
Resolved by the House of Representatives (the Senate concurring),

SECTION 1. AUTHORIZING USE OF SOAP BOX DERBY RACES ON CAPITOL GROUNDS.

The Greater Washington Soap Box Derby Association (in this resolution referred to as the “Association”) shall be permitted to sponsor a public event, soap box derby races, on the Capitol Grounds on June 23, 2001, or on such other date as the Speaker of the House of Representatives and the Committee on Rules and Administration of the Senate may jointly designate.

SEC. 2. CONDITIONS.

The event to be carried out under this resolution shall be free of admission charge to the public and arranged not to interfere with the needs of Congress, under conditions to be prescribed by the Architect of the Capitol and the Capitol Police Board; except that the Association shall assume full responsibility for all expenses and liabilities incident to all activities associated with the event.

SEC. 3. STRUCTURES AND EQUIPMENT.

For the purposes of this resolution, the Association is authorized to erect upon the Capitol Grounds, subject to the approval of the Architect of the Capitol, such stage, sound amplification devices, and other related structures and equipment as may be required for the event to be carried out under this resolution.

SEC. 4. ADDITIONAL ARRANGEMENTS.

The Architect of the Capitol and the Capitol Police Board are authorized to make any such additional arrangements that may be required to carry out the event under this resolution.

SEC. 5. ENFORCEMENT OF RESTRICTIONS.

The Capitol Police Board shall provide for enforcement of the restrictions contained in section 4 of the Act of July 31, 1946 (40 U.S.C. 301a; 60 Stat. 718), concerning sales, advertisements, displays, and solicitations on the Capitol Grounds, as well as other restrictions applicable to the Capitol Grounds, with respect to the event to be carried out under this resolution.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. LaTourette) and the gentleman from Illinois (Mr. Costello) each will control 20 minutes.

The Chair recognizes the gentleman from Ohio (Mr. LaTourette).

Mr. LaTourette. Madam Speaker, I yield myself such time as I may consume.

The Chair recognizes the gentleman from Ohio (Mr. LaTourette).

Mr. LaTourette. Madam Speaker, I yield myself such time as I may consume.

The SPEAKER pro tempore. Pursuant to the concurrent resolution (H. Con. Res. 79) authorizing the use of the Capitol Grounds for the Greater Washington Soap Box Derby. The Clerk reads as follows:

H. CON. RES. 79
Resolved by the House of Representatives (the Senate concurring),

SECTION 1. AUTHORIZING USE OF CAPITOL GROUNDS FOR GREATER WASHINGTON SOAP BOX DERBY.

The Greater Washington Soap Box Derby Association, in cooperation with the National Park Service, the Architect of the Capitol, and the Capitol Police Board, and the Greater Washington Soap Box Derby Association, in cooperation with the National Park Service, the Architect of the Capitol, and the Capitol Police Board, shall provide for the Greater Washington Soap Box Derby.
governing the use of the Capitol Grounds. The event is open to the public and free of charge, and the sponsor will assume responsibility for all expenses and liabilities related to the event.

In addition, sales, advertisements, and solicitations are explicitly prohibited on the Capitol Grounds for this event. The races are to take place on Constitution Avenue between Delaware Avenue and Third Street, Northwest. Their participants are residents of the Washington Metropolitan Area, and they range in ages from 9 to 16. This event is currently one of the largest races in the country, and the winners of these races will represent the Washington metropolitan area at the national finals to be held in Akron, Ohio. I strongly support this resolution and urge my colleagues to do the same.

Madam Speaker, I reserve the balance of my time.

Mr. COSTELLO. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I am delighted to join the sponsor, the gentleman from Maryland (Mr. HOYER), in supporting H. Con. Res. 79 and acknowledge the efforts of his constituent from Maryland (Mr. HOYER), who has been such a champion for his constituents for this event.

H. Con. Res. 79 authorizes the use of the Capitol Grounds for the Greater Washington Soap Box Derby. Youth ranging in age from 9 to 16 construct and operate their own soap box vehicles. On June 23, 2001, children from the Greater Washington area will race down Constitution Avenue to test the principles of aerodynamics. Hundreds of volunteers donate considerable time supporting the event and providing families with a fun-filled day. The event has grown in popularity, and Washington now is known as one of the outstanding racing cities.

Madam Speaker, I support H. Con. Res. 79 and urge my colleagues to support it as well.

Mr. HOYER. Madam Speaker, for the last 9 years, I have sponsored a resolution for the Greater Washington Soap Box Derby to hold its race along Constitution Avenue.

This year, I am once again proud to have introduced H. Con. Res. 79 to permit the 64th running of the Greater Washington Soap Box Derby, which is to take place on the Capitol Grounds on June 23, 2001.

This resolution authorizes the Architect of the Capitol, the Capitol Police Board, and the Greater Washington Soap Box Derby Association to negotiate the necessary arrangements for carrying out running of the Greater Washington Soap Box Derby in complete compliance with the rules and regulations governing the use of the Capitol Grounds.

In the past, the full House has supported this resolution once reported favorably by the full Transportation Committee. I ask my colleagues to join with me, and the other cosponsors including Representatives ALBERT YNN, JIM MORAN, FRANK WOLF, and ELEANOR HOLMES-NORTON in supporting this resolution.

From 1992 to 2000, the Greater Washington Soap Box Derby welcomed over 52 contestants which made the Washington, DC, race one of the largest in the country. Participants range from ages 9 to 16 and hail from communities in Maryland, the District of Columbia, and Virginia.

The Winners of this local event will represent the Washington Metropolitan Area in the national race, which will be held in Akron, OH, on July 28, 2001.

The young people involved spend months preparing for this race, and the day that they complete it makes it all the more worthwhile. The soap box derby provides our young people with an opportunity to gain valuable skills such as engineering and aerodynamics.

Furthermore, the derby promotes teamwork, a strong sense of accomplishment, sportsmanship, leadership, and responsibility. These are positive attributes that we should encourage children to carry into adulthood.

I want to thank the Transportation full committee, its subcommittees, and the Rules Committee on Rules and Administration for their support for this resolution.

Mr. MORELLA. Madam Speaker, I am delighted to join the sponsor, Mr. HOYER, and the other cosponsors, Mr. COSTELLO, Mr. MORAN, and Ms. NORTON—in supporting House Concurrent Resolution 79 which allows for participants in the Greater Washington Soap Box Derby to use the Capitol Grounds and race along Constitution Avenue on June 23rd. For the past nine years, I have cosponsored this resolution along with the rest of the 23rd. For the past nine years, I have cosponsored this resolution along with the rest of the Greater Washington Metropolitan delegation in order to promote this annual community event—which is now in its 60th year of running.

The Greater Washington Soap Box Derby has been considered one of the largest races in the nation—averaging over 40 contestants each year. Participants in the Derby, ranging in age from 9 to 16, live in communities in the great State of Maryland, the District of Columbia, and Virginia. The winners of the local event in June will have the honor of representing the Washington Metro area at the National Derby Race in Akron, Ohio on July 28th.

The Derby truly is a community event with scores of children, parents, and volunteers working tirelessly to construct and operate the soap boxes. The region’s youth have the opportunity to learn the lessons of team work, competition, and sportsmanship—as well as the physics and mechanics involved in building an aerodynamically shaped soap box car.

I also would like to applaud one of my constituents, George Weissgerber of Rockville, Maryland for his work again this year as the Derby Director.

I invite the Members of the House to not only support this resolution today, but also with your attendance at the Greater Washington Soap Box Derby on June 23rd.

Mr. COSTELLO. Madam Speaker, I yield back the balance of my time.

Mr. WOLF. Madam Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Ohio (Mr. LA Tourette) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 79.

The question was taken; and (two-thirds having voted in favor thereof) the rules were suspended and the concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

AUTHORIZING USE OF CAPITOL GROUNDS FOR 2001 DISTRICT OF COLUMBIA SPECIAL OLYMPICS LAW ENFORCEMENT TORCH RUN

Mr. LATOURETTE. Madam Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 87) authorizing the 2001 District of Columbia Special Olympics Law Enforcement Torch Run to be run through the Capitol Grounds.

The Clerk read as follows:

H. Con. Res. 87
Resolved by the House of Representatives (the Senate concurring),

SECTION 1. AUTHORIZATION OF RUNNING OF D.C. SPECIAL OLYMPICS LAW ENFORCEMENT TORCH RUN THROUGH CAPITOL GROUNDS.

On June 1, 2001, or on such other date as the Speaker of the House of Representatives and the Committee on Rules and Administration of the Senate may jointly designate, the 2001 District of Columbia Special Olympics Law Enforcement Torch Run (in this resolution referred to as the "event") may be run through the Capitol Grounds as part of the journey of the Special Olympics torch to the District of Columbia Special Olympics summer games at Gallaudet University in the District of Columbia.

SEC. 2. RESPONSIBILITY OF CAPITOL POLICE BOARD.

The Capitol Police Board shall take such actions as may be necessary to carry out the event.

SEC. 3. CONDITIONS RELATING TO PHYSICAL PREPARATIONS.

The Architect of the Capitol may prescribe conditions for physical preparations for the event.

SEC. 4. ENFORCEMENT OF RESTRICTIONS.

The Capitol Police Board shall provide for enforcement of the restrictions contained in section 4 of the Act of July 31, 1946 (40 U.S.C. 193d; 60 Stat. 718), concerning sales, advertising, displays, and solicitations on the Capitol Grounds, as well as other restrictions applicable to the Capitol Grounds, with respect to the event.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. LATOURETTE) and the gentleman from Illinois (Mr. COSTELLO) each will control 20 minutes.

The Chair recognizes the gentleman from Ohio (Mr. LATOURETTE).

Mr. LA Tourette. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, House Concurrent Resolution 87 authorizes the 2001 District of Columbia Special Olympics Law Enforcement Torch Run to be conducted through the Grounds of the Capitol on June 1, 2001 or on such date as the Speaker of the House and the Senate Committee on Rules and Administration jointly designate.

The resolution also authorizes the Architect of the Capitol, the Capitol Police Board, and the D.C. Special Olympics, the sponsor of the event, to negotiate the necessary arrangements for carrying out the event in complete
May 21, 2001

HONORING SERVICES AND SACRIFICES OF THE UNITED STATES MERCHANT MARINE

Mr. LATOURETTE. Madam Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 109) honoring the services and sacrifices of the United States merchant marine.

The Clerk read as follows:

H. Con. Res. 109

Whereas throughout our history, the United States merchant marine has served the Nation during times of war;

Whereas the merchant marine served as the Nation’s first navy, and defeated the British Navy to help gain the Nation’s independence;

Whereas during World War II more than 290,000 men and women served in the merchant marine, and faced dangers from the elements, and from submarines, other armed enemy vessels, and aircraft;

Whereas during World War II vessels of the merchant marine, such as the S.S. Victory, provided critical logistical support to the Armed Forces by carrying equipment, supplies, and personnel necessary to the war effort;

Whereas President Franklin D. Roosevelt and many military leaders praised the role of the merchant marine as the “Fourth Arm of Defense” during World War II;

Whereas during World War II more than 6,800 members of the merchant marine were killed at sea, more than 11,000 were wounded, and more than 600 were taken prisoner;

Whereas 1 out of every 32 members of the merchant marine serving during World War II died in the line of duty, a higher percentage of war related deaths than in any of the armed services;

Whereas, at a time when the people of the United States are recognizing the contributions of the Armed Forces and civilian personnel to the national security, it is appropriate to recognize the service of the merchant marine;

Whereas the merchant marine continues to serve and protect the United States: Now, therefore, be it

Resolved by the House of Representatives [the Senate concurring], That the Congress:

(1) honors the service and sacrifices of members of the United States merchant marine;

(2) recognizes the critical role played by vessels of the United States merchant marine in transporting equipment, supplies, and personnel necessary to the Nation’s defense;

(3) recognizes the historical significance of May 22 as National Maritime Day, so designated in 1933 to commemorate the anniversary of the first transoceanic voyage under steam propulsion, and finds it fitting and proper on this day of paying tribute to our maritime history to pay special honor to the merchant marine;

(4) encourages the American people and appropriate government agencies, through appropriate ceremonies and activities, to recognize the services and sacrifices of the United States merchant marine, and to observe this day by displaying the flag of the United States at their homes and other suitable places; and

(5) requests that all ships sailing under the United States flag prominently display the flag on this day.

The SPEAKER pro tempore (Mr. BIGGERT), pursuant to the rule, the gentleman from Ohio (Mr. LATOURETTE) and the gentleman from Illinois (Mr. COSTELLO) each will control 20 minutes.

Chairman for his support. I urge passage of this legislation.

For over a decade, Madam Speaker, the Congress has supported this worthy endeavor by what has grown, over the use of the grounds. I am proud to have sponsored, along with the ranking member of our subcommittee, the gentleman from Illinois (Mr. COSTELLO), this resolution and urge my colleagues to support it.

Madam Speaker, I reserve the balance of my time.

Mr. COSTELLO. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, this event needs little introduction. The year 2001 marks the 33rd anniversary of the D.C. Special Olympics. The torch relay event is a traditional part of the opening ceremonies of the Special Olympics, which take place at Gallaudet University in the District of Columbia. In the mid-1960s, Eunice Kennedy Shriver started a summer camp for handicapped children in her backyard. Since that modest beginning, this event has grown to involve approximately 2,500 Special Olympians competing in over a dozen events.

More than 1 million children and adults with developmental and learning disabilities participate in Special Olympics programs worldwide. The event is supported by thousands of volunteers. The goal of the games is to help bring developmentally disabled individuals into the larger society under conditions where they are accepted and respected. Confidence and self-esteem are the building blocks for these Olympic games.

I enthusiastically support this resolution. I thank the subcommittee chairman for his support. I urge passage of this legislation.

Madam Speaker, I yield back the balance of my time.

Mr. LATOURETTE. Madam Speaker, I yield back the balance of my time.

The question was taken. The question is on the motion offered by the gentleman from Ohio (Mr. LATOURETTE) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 87.

The question was taken and (two-thirds having voted in favor thereof) the rules were suspended and the concurrent resolution was passed.
last ones to come home. We cannot underestimate the importance of this group of overlooked heroes.

During World War II, 7 to 15 tons of supplies were needed to supply just one GI for one year at the front. In 1945 alone, merchant mariners moved 17 million tons of cargo every hour. This included ammo, planes, fuel, boats, explosives, tanks, Jeeps, medicines and food.

In World War II, virtually every service branch, with the exception of the marines, saw action against the enemy was transported overseas by ship and virtually all of the supplies were also delivered by our gutsy, fearless merchant mariners. President Roosevelt called the 250,000 Merchant Marines who served in World War II our Nation’s “Fourth Arm of Defense.”

While the Merchant Marines are best known for their service and sacrifice of World War II, that is hardly their entire mystery. Merchant mariners also participated in the War of 1812, World War I, the Spanish American War, Korea and Vietnam. They even supplied troops in Bosnia and the Persian Gulf.

The Merchant Marines have provided a critical service during every war in our Nation’s history, yet our Nation officially refuses to recognize merchant mariners as veterans and give them the same status and benefits afforded to other veterans. Only recently did the Congress pass legislation to give merchant mariners the right to a flag upon burial. I think that is one of the great shames of the 20th century, Madam Speaker, that we did not do more to honor the service of the Merchant Marines.

Madam Speaker, since 1933, our Nation has recognized May 22 as National Maritime Day, and that particular date was chosen because it was on May 22, 1819 that the S.S. Savannah departed from Savannah, Georgia on the first transatlantic steamship voyage. It was not long before merchant mariners used this date to honor their own.

Tomorrow is National Maritime Day, and it is fitting that today we will pass H. Con. Res. 109, which honors the service and sacrifice of the members of the United States Merchant Marine. The measure recognizes the critical role played by vessels of the United States Merchant Marine fleet in transporting equipment, supplies and personnel in support of our Nation’s defense and recognizes the historical significance of May 22 as National Maritime Day.

Madam Speaker, H. Con. Res. 109 encourages the American people and appropriate government agencies to recognize the services and sacrifices of the United States Merchant Marine and to observe National Maritime Day tomorrow by displaying the flag of the United States at their homes and in other suitable places. It also requests that all ships sailing under the United States flag prominently display the flag tomorrow.

Madam Speaker, I recently had the honor of dedicating a Merchant Marine Memorial in Ashtabula, Ohio, which is in my lovely congressional district. I was honored to be there in the presence of those great Americans. I hope my colleagues will join me today in passing this resolution.

Mr. COSTELLO. Madam Speaker, I reserve the balance of my time.

Mr. COSTELLO. Madam Speaker, I yield myself such time as I may consume.

I rise in support of House concurrent resolution 109, a resolution honoring the services and sacrifices of the men and women who served in the United States Merchant Marine.

Madam Speaker, tomorrow is National Maritime Day, a day set aside by law for the past 68 years to recognize the contributions to our Nation by these men and women who have served our Nation in war and in peace, transporting goods and military supplies wherever they are needed.

The Merchant Marine is not well-known by many Americans. The Merchant Marine is composed of those men and women who operate the commercial ships that transport both military supplies and the everyday goods that we use in or society. This includes everything from tanks to television, from ammunition to automobiles.

During World War II, over 6,000 Merchant Marines died when their ships were attacked by the enemy. Merchant mariners were exempt from the draft during World War II, because it was vitally important for them to use their unique skills to transport our military supplies in the Atlantic and Pacific theaters of operation. Their mission was made dangerous by the constant attacks of the German submarines.

I would urge my colleagues and the American people to take the time to visit some of the merchant ships from this era that are on display around the country. In Baltimore, they can visit the S.S. John Brown. In San Francisco, they can visit the S.S. Jeremiah O’Brien. In New York, they can visit the S.S. Lane Victory. These Liberty and Victory ships were turned out of our shipyards at a rate of one per day. Once on board, a much better appreciation for the conditions under which these mariners worked and the sacrifices and contributions these Americans made for our Nation would be gained.

Today, the men and women who serve in the U.S. Merchant Marine are responsible for the transportation of container ships, dry cargo ships and tankers that are all the lifeline of commerce. Over 95 percent of the imports and exports that come from overseas are transported by water. These ships form the backbone of which the goods and materials for U.S. factories and consumers are shipped. During Operations Desert Shield/Desert Storm, these men and women successfully transported the weapons and supplies for the U.S. and our ally the Middle East that were crucial for our victory.

Madam Speaker, it is fitting and appropriate for the House of Representa-
The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair’s prior announcement, further proceedings on this motion will be postponed.

GENERAL LEAVE

Mr. LaTROUGTTE. Madam Speaker. I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on H.R. 495, H.R. 1001, and on House Concurrent Resolutions 76, 79, 87 and 109, the measures just considered by the House.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

SMALL BUSINESS LIABILITY PROTECTION ACT

Mr. GILLMOR. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 1381) to provide certain relief for small businesses from liability under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980. The Clerk read it as follows:

H.R. 1381

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Small Business Liability Protection Act”.

SEC. 2. SMALL BUSINESS LIABILITY RELIEF.

(a) EXEMPTIONS.—Section 107 of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9607) is amended by adding at the end the following new subsections:

“(o) DE MICROMIS EXEMPTION.—(1) A small business entity (including a parent, subsidiary, or affiliate of the entity) that, during its 3 taxable years preceding the date of transmittal of written notification from the President of its potential liability under this section, employed not more than 100 full-time individuals, or the equivalent thereof, and that is a small business concern (within the meaning of the Small Business Act (15 U.S.C. 631 et seq.)) from which it generated all of the municipal solid waste attributable to the entity with respect to the facility; or

“(b) an organization described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code that, during its taxable year preceding the date of transmittal of written notification from the President of its potential liability under this section, employed not more than 100 paid individuals at the location at which the person disposed of or transported the waste material generated by a household;

“(ii) owing to factors over which the person has not had control, other than the person’s dispositions, including consideration of the overall ability of the person to pay response costs at a facility on the National Priorities List, brought under section 107 or 113 by—

“(A) a party, other than a Federal, State, or local government, under this Act with respect to the facility; or

“(B) a business entity (including a parent, subsidiary, or affiliate of the entity) that, during its 3 taxable years preceding the date of transmittal of written notification from the President of its potential liability under this section, employed not more than 100 full-time individuals, or the equivalent thereof, and that is a small business concern (within the meaning of the Small Business Act (15 U.S.C. 631 et seq.)) from which it generated all of the municipal solid waste attributable to the entity with respect to the facility; or

“(C) the person has impeded or is impeding, through action or inaction, the performance of a response action or natural resource restoration with respect to the facility.

“(2) EXCEPTION.—Paragraph (1) shall not apply in a case in which the President determines that—

“(A) the municipal solid waste referred to in paragraph (1) has contributed significantly or could contribute significantly, either individually or in the aggregate, to the cost of the response action or natural resource restoration with respect to the facility; or

“(B) the person has failed to comply with an information request or administrative subpoena issued by the President under this Act or has impeded or is impeding, through action or inaction, the performance of a response action or natural resource restoration with respect to the facility; or

“(C) the person has impeded or is impeding, through action or inaction, the performance of a response action or natural resource restoration with respect to the facility.

“(3) NO JUDICIAL REVIEW.—A determination under this paragraph is not subject to judicial review.

“(4) DEFINITION OF MUNICIPAL SOLID WASTE.—

“(A) IN GENERAL.—For purposes of this subsection, the term ‘municipal solid waste’ means solid waste material—

“(i) generated by a household (including a single or multifamily residence); and

“(ii) generated by a commercial, industrial, or institutional facility, to the extent that the waste material—

“(I) is essentially the same as waste normally generated by a household;

“(II) is collected and transported by a person, other than a municipal solid waste collection service as defined in the Comprehensive Environmental Response, Compensation, and Liability Act, brought under section 107 or 113 by—

“(A) a party, other than a Federal, State, or local government, under this Act with respect to the facility; or

“(B) a business entity (including a parent, subsidiary, or affiliate of the entity) that, during its 3 taxable years preceding the date of transmittal of written notification from the President of its potential liability under this section, employed not more than 100 full-time individuals, or the equivalent thereof, and that is a small business concern (within the meaning of the Small Business Act (15 U.S.C. 631 et seq.)) from which it generated all of the municipal solid waste attributable to the entity with respect to the facility; or

“(C) the person has impeded or is impeding, through action or inaction, the performance of a response action or natural resource restoration with respect to the facility.

“(B) EXEMPTIONS.—Examples of municipal solid waste under subparagraph (A) include food and yard waste, paper, clothing, appliances, consumer product packaging, disposable diapers, office supplies, cosmetics, glass and metal food containers, elementary or secondary school science laboratory waste, and household hazardous waste.

“(C) EXCLUSIONS.—Examples of municipal solid waste under subparagraph (B) do not include—

“(i) combustion ash generated by source recovery facilities or municipal incinerators; or

“(ii) waste material from manufacturing or processing operations (including pollution control operations) that is not essentially the same as waste normally generated by households.

“(D) BURDEN OF PROOF.—In the case of an action brought by a party, other than a Federal, State, or local government, under this Act with respect to the facility, the burden of proof shall be on the party bringing the action to demonstrate that the conditions described in paragraphs (1) and (3) for exemption for entities and organizations described in paragraph (1)(B) and (C) are not met.

“(E) CERTAIN ACTIONS NOT PERMITTED.—No contribution action may be brought by a party, other than a Federal, State, or local government, under this Act with respect to circumstances described in paragraph (1)(A). (2)

“(F) COSTS AND FEES.—A nongovernmental entity that commences, after the date of the enactment of this subsection, a contribution action under this Act shall be liable to the defendant for all reasonable costs of defending the action, including all reasonable attorney’s fees and expert witness fees, if the defendant is not liable for contribution based on an exemption under this subsection or subsection (o),—

“(G) REDUCTION IN SETTLEMENT AMOUNT BASED ON LIMITED ABILITY TO PAY.—

“(A) IN GENERAL.—For purposes of this subsection, the term ‘potentially responsible party’ is a person who demonstrates to the President an inability or a limited ability to pay response costs.

“(B) CONSIDERATIONS.—In determining whether or not a demonstration is made under subparagraph (A) by a person, the President shall take into consideration the person’s past and present financial condition and still maintain its basic business operations, including consideration of the overall

“(C) DUTIES AND AUTHORITY OF THE PRESIDENT.—The President shall—

“(1) notify the person of the potential liability under this Act, and if the person does not request a determination under subparagraph (A) of section 107(c) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)) within the time period specified in such paragraph, assess the person a fee in an amount equal to the cost of response costs at a facility on the National Priorities List brought by a party under paragraph (2)(A) shall not be subject to judicial review.
Mr. GILLMOR. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on this legislation, and to insert extraneous matter.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

Mr. GILLMOR. Madam Speaker, I ask unanimous consent that the gentleman from Tennessee (Mr. DUNCAN) be permitted to control 10 minutes of the time on this side of the aisle.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

Mr. GILLMOR. Madam Speaker, I yield myself such time as I may consume.

Today my colleagues and I bring environmental legislation before this House that we believe will make a difference in the lives of everyday Americans. This bill, the Small Business Liability Protection Act, will help to end the long nightmares suffered by so many small businesses which become liable for substantial amounts of money only for throwing regular, ordinary household waste in the local dump.

As a member of the House’s Subcommittee on Hazardous Materials for the past several Congresses, I have heard repeated stories of business owners who found themselves involved in serious Superfund liability litigation for either throwing out just regular trash, or having legally disposed of some material that years later was found to be improperly disposed of.

The bill before us, H.R. 1831, will take a major step toward trying to bring some sanity and to bring some fairness to Superfund liability.

As I mentioned earlier, Madam Speaker, I would like to provide a few examples of how the current system produces unfair results.

Greg Sherling took over a McDonald’s business from his parents in 1996. In 1999, he was informed that he was financially responsible to the tune of $65,000 for cleanup of a landfill that his parents had legally trucked trash to 30 years ago when Greg was still in grade school.

Mike Nobis owns a printing shop. In February of 1999, he was informed that six large local companies were coming after him and 147 other small businesses for $3.1 million in cleanup costs because he had legally sent paper and ordinary trash to the local landfill.

Pat McCovery was forced to pay $21,900. His problem was that his business, a restaurant, sent chicken bones, potato peelings, and soiled napkins to a local dump.

Mr. McCovery’s story is practically identical to Barbara Williams of Gettysburg, Pennsylvania. Her former restaurant, the Sunny Ray, became ensnared in the financial quagmire of Superfund liability because she too threw chicken bones and other ordinary trash in the local dump.

Each of these stories is somewhat different, but in many ways are the same. A person legally disposed of ordinary trash. They were then sued by someone pretending to do cleanup, and in order to pay the bill, pay the debt, the small business laid off trusted employees, had to sue friends in the community, built substantial legal bills, and suffered undue personal anguish. That outcome simply is not right.

To address these concerns, our bill provides relief to small businesses, those of 100 employees or less; it provides liability protection to small businesses that disposed of very small amounts of ordinary garbage, and it shelters small businesses from serious financial hardship by offering the businesses affected expedited settlements.

It does not save any business from Superfund liability if their waste stream caused serious environmental harm. The bill provides an appropriate hand while keeping the onus on all businesses to be responsible stewards of our environment.

This legislation is not the type of comprehensive Superfund legislation that many have supported over the years to reach that Holy Grail. It has resulted not in a better Superfund program, but in more lawsuits, more stigmas, and less clean-up.

Rather, this bill is an acknowledgment that something must be done and that the best way to provide commonsense liability relief to those who need it is to find those areas of agreement within the Superfund universe and move them forward.

Mr. Speaker, I look forward to working diligently on brownfields legislation once this bill passes.

I want to make a few comments about some other Members who have worked on this bill. I want to thank the vice-chairman of our subcommittee, the gentleman from Illinois (Mr. SHIMKUS), who first brought this matter before Congress last year.

I want to express appreciation to the gentleman from Ohio (Mr. OXLEY) for his help in laying the groundwork for today.

I also want to thank the ranking members of both our subcommittee and full committee, the gentleman from New Jersey (Mr. PALLONE) and the gentleman from Michigan (Mr. DINGELL). Their work on this issue has been instrumental in bringing this bill before us.

Finally, I want to thank the gentleman from Louisiana (Mr. TATUZIN), the chairman, and the committee staff for their hard work in support of this legislative effort.

I urge all Members to vote for the passage of H.R. 1831.
statement of administration policy
h.r. 1831—small business liability protection act

the administration strongly supports enactment of h.r. 1831. the bill will promote the cleanup of superfund sites and reduce needless lawsuits by drawing a bright line between large contributors of toxic waste and small businesses who disposed of only small amounts of waste or ordinary trash. the administration agrees with the bipartisan sponsors of h.r. 1831 for developing legislation that will reduce litigation and thereby increase the time and resources that can be spent on cleaning the environment.

the administration will continue to work in the legislative process to address concerns with the provisions that cut off citizens' access to courts, withhold the benefits of the law for small businesses unless they comply with all information requests imposed by e.p.a., whether the law requires the furnishing of that information or not.

madam speaker, i reserve the balance of my time.

mr. costello. madam speaker, i yield 10 minutes to the gentleman from florida (mr. deutsch), of the committee on energy and commerce; and i ask unanimous consent that he be permitted to allocate time.

the speaker pro tempore (ms. biggert). is there objection to the request of the gentleman from illinois?

there was no objection.

mr. costello. madam speaker, i strongly support h.r. 1831, the small business liability protection act.

for over 8 years, there has been a general consensus among the members of this house that too many small businesses, homeowners, and small charitable organizations were being sued by large businesses for superfund clean-up costs when these parties did nothing more than put out their normal trash.

unfortunately, the house has not been able to pass legislation to stop these abuses because liability protection was always a component of a larger and more controversial bill.

today, we are taking a critical step to ending this abuse, which has been called a nightmare for small businesses, their families, friends, and neighbors. this bill is brief, only 13 pages; but its impact will be widespread among the small business community. businesses with not more than 100 employees will now be able to feel secure that they will not be sued by larger businesses when all they did was send out ordinary trash to a superfund site.

in my district in southwestern and southern illinois, for example, virtually all businesses will now be protected from such lawsuits. in addition to protecting those who sent the trash, the bill also exempts any party that sent very small amounts of waste to a superfund site.

at many sites across the country, polluters at superfund sites have engaged in abusive practices of literally suing every business in the phone book as a way of spreading out their cost for superfund clean-up. the theory was that everyone’s trash must contain some hazardous substances. this bill will stop that abuse.

this bill demonstrates that by working in a bipartisan manner, we can in fact get results that help real people, real benefits to real people. it is no secret that this bill is of major interest to the national federation of independent business. that organization was consulted for drafting this legislation in a bipartisan manner and working with democrats and republicans to develop this legislation.

madam speaker, i urge my colleagues to support this legislation, and i reserve the balance of my time.

mr. duncan. madam speaker, i yield myself such time as i may consume.

(mr. duncan asked and was given permission to revise and extend his remarks.)

mr. duncan. madam speaker, i rise in strong support of h.r. 1831, the small business liability protection act.

madam speaker, virtually every member of congress has a story to tell about the abuses of the superfund program in his or her district. we have just heard a number of examples of that by my friend, the gentleman from ohio (mr. gillmor). the worst abuses often involve the use to threaten small parties and small businesses with liability for millions of dollars to pay for the clean-up of a superfund site, even if the contamination that requires cleaning up has nothing to do with their waste.

when congress passed the superfund statute in 1980, congress was not aiming at small businesses and ordinary garbage. however, at the urging of overzealous attorneys representing both the ranking member and the minority ranking member of our full committee, the gentleman from minnesota (mr. obestar); and certainly, last but not least, the chairman of our full committee, the gentleman from alaska (mr. young), all of whom have expressed strong support for this very fine legislation to provide at least some assistance to the small businesses of this nation.

madam speaker, i urge all members to support this very moderate and reasonable legislation, and i reserve the balance of my time.

mr. deutsch. madam speaker, i yield myself such time as i may consume.

madam speaker, over the past 7 years, members on the democratic side of this aisle have supported bills to deal with the three issues covered by the bipartisan compromise that the house considers today.

i support the fair, balanced compromise contained in this bill. it deals with the lien in the democratic side of this aisle have supported bills to deal with the three issues covered by the bipartisan compromise that the house considers today.

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has arisen from the generation of municipal solid waste, basic household trash.

I congratulate all of my colleagues from both sides of the aisle for their dedication in resolving these difficult issues. Ideology has been put aside to produce a common-sense bill that can and should become a public law.

This legislation codifies the Environmental Protection Agency’s current ability, and contains two tailored exemptions from liability at final Superfund national priority list sites.

The first exemption is available for any person who sent very small amounts of waste to a Superfund NPL site. The second exemption provides liability protection for homeowners and small businesses who have had their trash picked up by their city trash collector and then disposed of at a local landfill that was listed as a Superfund NPL site.

Under the bill, the costs associated with the two exemptions and the ability-to-pay provision are not transferred to the Superfund trust fund or the Federal Register. The paragraph sets aside the EPA policy that de micromis parties who have contributed only a minuscule amount of waste to the site should not participate in the financing of the clean-up.

However, to deal with the equities of the situation where the waste material could contribute significantly to the cost of the clean-up, the bill gives the President the right, which cannot be challenged in court, to deny the exemption.

During discussions of this bill, representatives of small business emphasized that their problem is not with the government but with large, responsible parties who go after or threaten small businesses or homeowners as part of a scorched-earth litigation strategy.

For example, we have heard of situations where large responsible parties threaten, to sue small businesses and homeowners listed in the local phone book because their trash was picked up by the municipality and deposited in the local landfill. To address these problems, this legislation will provide that no homeowner can be sued for merely putting household trash out on the curb which was picked up by the municipality.

Small businesses and those who sent extremely small amounts of waste material to the Superfund site obtained additional protection by having the burden of proof shifted in their favor in these third-party actions, as well as providing them the ability to collect reasonable attorneys’ fees.

This bill represents a targeted and workable reform that is warranted and long overdue. I urge my colleagues to support the legislation.

Mr. Speaker, I reserve the balance of my time.

Mr. GILLMOR. Mr. Speaker, I yield 2 minutes to the gentleman from Louisiana (Mr. TAUZIN), the chairman of the full committee.

Mr. TAUZIN. Mr. Speaker, I thank the gentleman for yielding time to me. Mr. Speaker, first I would like to thank and appreciate the great work of the subcommittee chairman, the gentleman from Ohio (Mr. GILLMOR), in bringing this legislation to the floor today, and to recognize that this is the first, I think, significant reform in environmental laws in this country in 5 years; and that for this to happen, it required an extraordinary amount of bipartisan cooperation and support.

I particularly single out the ranking member of the Subcommittee on Environment and Hazardous Materials of the Committee on Energy and Commerce, the gentleman from New Jersey (Mr. PALLONE), who has done an extraordinary job of reaching across the aisle to the gentleman from Ohio (Mr. GILLMOR) and bringing this bill forward.

I owe a great deal of gratitude to my own ranking member, the gentleman from Michigan (Mr. DINGELL), who is working closely with me on the Committee of Energy and Commerce to bring a bipartisan spirit to much of our work. Again, this bill is the best symbol of that effort to date. I want to thank him for that.

I of course would like to thank the gentleman from Illinois (Mr. SHIMKUS), the gentleman from Tennessee (Mr. DUNCAN), and the gentleman from Oregon (Mr. DeFazio), who have put in so many hours and many hours and hours.

There are numerous other people in this room who deserve credit. It is important to note that this is indeed a bipartisan effort to find an answer to a very troubling problem in Superfund law, that is, how to protect the innocent folks who get caught up in this amazing and deep liability and litigation scheme that was designed to make sure that real polluters were punished by making them responsible for cleaning up Superfund sites in this country.

This particular area of small business relief I think was really brought to our attention by Barbara Williams, the former owner of SunnyRay Restaurant in Gettysburg, Pennsylvania, who told us here in Congress about her own nightmare experience of being drawn into Superfund liability and transaction costs and litigation expenses. And for what reason? That her restaurant had put some chicken bones into her waste, and then had eventually gone to a site. All of a sudden she found herself wrapped up in the system in a way that the law never intended to give Americans those kinds of problems.

The passage of this bill, which is hugely endorsed by NFIB and by the administration, is not the end; but it is certainly the beginning of Superfund reform. I commend the authors and encourage passage of the bill.

Mr. COSTELLO. Madam Speaker, I reserve the balance of my time.

Mr. DUNCAN. Madam Speaker, I yield 4 minutes to the gentleman from New York (Mr. BOEHLERT), the chairman of the Committee on Science and a gentleman who has been a real leader on this particular legislation.

(Mr. BOEHLERT asked and was given permission to revise and extend his remarks.)

Mr. BOEHLERT. Madam Speaker, first of all, let me thank the gentleman from Tennessee (Mr. DUNCAN) for the outstanding leadership he has provided, and so many others, in support of this legislation.

I support the legislation. While the bill provides some long-needed relief for small businesses and communities caught up in the Superfund liability net, it also signals a missed opportunity to enact more comprehensive reform.

For those of us familiar with the world of Superfund, H.R. 1831 specifically provides a de micromis exemption for those who are contributors of truly tiny amounts of waste.

It also exempts those who contributed nonhazardous garbage, translate that, municipal solid waste. Finally, it encourages faster and fairer settlements through “ability to pay” procedures.

Make no mistake, though, this is not comprehensive reform. I continue to believe that the best approach is a more comprehensive one that addresses broader inequities in the liability scheme; that accelerates brownfields revisitation; that puts an end to joint and several liability; that embraces the concept of fair-share allocation, rejecting the just plain goofy concept of deep pockets.

If you are more successful, you have to pay more, regardless of what you contributed to the problem; that just does not make sense. We have to come to grips with the reality of the need to reauthorize Superfund taxes to ensure that the usual principal of the fund, as well as the polluter pays principal.

Do not get nervous. We are talking about $2 million when figured under the alternative minimum tax scheme. That sounds like so much mumbo jumbo.

But for a short period of time if we do not reauthorize the lapsed corporate environmental income tax, which I am convinced all America would embrace, then we do not have a Superfund fund to pay the bills.

We have to do it. That was the basis of the bill H.R. 1300 that moved through the Committee on Transportation and Infrastructure on a 49 to 2 vote in the last Congress. It continues to be the right approach, and that is why I have reintroduced it as H.R. 324 this year.

Madam Speaker, however, I am a realist. Given the implications of moving a more comprehensive bill, I support moving forward today with this targeted compromise, and I congratulate the gentleman from Ohio (Mr.
GILLMOR) and the gentleman from Tennessee (Mr. DUNCAN) for bringing it forward as long as we continue to work on other important components of the Superfund issue.

Let me point out, we know the impediments to working on the lapsed corporate environmental income tax, the 12½% of a percent tax, it is the oil industry. Last time I checked, they were doing pretty well. One company, in the first quarter of this year, made $5 billion in profits; and you know what? 12½% of a percent tax would cost the entire industry, not the one company, but the entire industry, $33 million.

The oil industry should be embarrassed, some members of the industry, some are responsible, I am not painting with a broad brush, to tell us they are opposed to reauthorizing it. That just does not make sense.

We have to deal with brownfields legislation. That is something else that is very important. Over 450,000 brownfields from coast to coast, mainly in our urban centers, laying idle because people are afraid to touch them because of some future liability. Those are where the jobs are needed in our center cities.

If you want to deal with urban sprawl, deal with it in a responsible way, pass brownfields legislation. So I hope this is only chapter 1 in a rather dramatic story that this Congress is writing with Superfund in a comprehensive, sweeping way.

Madam Speaker, this is good public policy for America. This is a start. Madam Speaker, I am proud to identify with chapter 1, but I want to see more chapters.

Mr. DEUTSCH. Madam Speaker, I yield the remainder of the time to the gentleman from New Jersey (Mr. PALLONE), the ranking member of the Subcommittee on Environment and Hazardous Materials.

Mr. PALLONE. Madam Speaker, I want to thank the gentleman from Florida (Mr. DEUTSCH), my colleague, for being here to present a balanced legislation.

Mr. SHIMKUS. Madam Speaker, I yield 3 minutes to the gentleman from Illinois (Mr. SHIMKUS). (Mr. SHIMKUS was asked and was given permission to revise and extend his remarks.)

Mr. SHIMKUS. Madam Speaker, I want to thank the gentleman from Ohio (Mr. GILLMOR), chairman of the Subcommittee on Environment and Hazardous Materials; the gentleman from Louisiana (Mr. TAUZIN), chairman of the Committee on Energy and Commerce; the gentleman from Michigan (Mr. DINGELL), the ranking member of the Committee on Energy and Commerce; and the gentleman from New Jersey (Mr. PALLONE), the ranking member on the Subcommittee on the Environment and Hazardous Materials, who pushed this through.

We have a book that many of us read when we go to schools, especially grade schools, the House Mouse book in which there is a big debate on legislation about American cheese or Swiss cheese. Finally, both bodies of the legislative branch get together, and they decide American cheese, and the bill gets signed into law. And the little class that sent the letter is watching on TV as the President signs the bill. The story ends with the teacher saying we live in a wonderful, wonderful land.

Our ability to break compromise and move legislation to get small businesses out of this trap of this Superfund liability is not possible compromise. I want to thank all of those who were involved. Yes, we do live in a wonderful, wonderful land.

Mr. DUNCAN. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I will simply say that this legislation is designed to remove some unintended consequences from this original Superfund legislation. In effect, it would have been done many years ago if we had been able to foresee what would happen in regard to some of these Superfund cleanup projects.

This is very good environmental legislation. It is very good small business legislation, very fair and reasonable and moderate, and is something that can be supported by Members on both sides of the aisle.

Mr. OXLEY. Madam Speaker, for twenty years, small business owners have lived in fear of the onerous Superfund law. With the

Illinois, large responsible parties have threatened or sued small businesses with litigation. This legislation provides real protections for small businesses, homeowners, and contributors of very small amounts of waste material.

Most important is the fact that this legislation provides necessary protection while, at the same time, preserving the government’s burden of proof, upholding important environmental provisions, and insuring that liability was in fact due. If there are no cost shifts to the Superfund trust fund or the Federal program.

Again, Madam Speaker, I wanted to point out my pleasure with this consensus legislation. I want to thank the staff of the Committee on Energy and Commerce who helped us on both sides of the aisle put this together, and I look forward to a joint effort to help pass this bill obviously today in the House and also in the Senate soon and have it enacted into law.

Madam Speaker, I want to again thank the gentleman from Florida (Mr. DEUTSCH), my colleague, for being here to be in charge of the bill on the Democratic side.

Mr. COSTELLO. Madam Speaker, I yield the balance of my time.

Mr. GILLMOR. Madam Speaker, I yield 3 minutes to the gentleman from Illinois (Mr. SHIMKUS).

Mr. SHIMKUS. Madam Speaker, I want to thank the gentleman from Ohio (Mr. GILLMOR), chairman of the Subcommittee on Environment and Hazardous Materials; the gentleman from Louisiana (Mr. TAUZIN), chairman of the Committee on Energy and Commerce; the gentleman from Michigan (Mr. DINGELL), the ranking member of the Committee on Energy and Commerce; and the gentleman from New Jersey (Mr. PALLONE), the ranking member on the Subcommittee on the Environment and Hazardous Materials, who pushed this through.

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So this is very good environmental legislation. It is very good small business legislation, very fair and reasonable and moderate, and is something that can be supported by Members on both sides of the aisle.

Mr. OXLEY. Madam Speaker, for twenty years, small business owners have lived in fear of the onerous Superfund law. With the
passage of H.R. 1831, the Small Business Liability Protection Act, the House of Representa-
tives is saying, “Enough!”

As you may know, Superfund reform consumed a good portion of my legislative career during the last half decade. That’s how I came to meet Barbara Williams, the restaurant owner in Gettysburg who found herself ensnared in Superfund liability even though she did little more than dump a few chicken bones and leftover mashed potatoes in the local landfill.

Small business owners across the country have suffered through the same expensive experience. Superfund was never supposed to drive even small business owners into bankruptcy. The National Federation of Independent Business has been out in front, trying to correct this injustice. And over the years, I came to feel that many Members also regarded this as unfair.

Barbara Williams and the NFIB started a crusade that is culminating in this bill. The leg-
islative process can move slowly . . . and while it’s moving, some us move along. But I have a sense of satisfaction that we are doing the right thing for innocent small businesses. I’d like to thank all of the people who worked with me on Superfund reform, and con-
tribute to helping bring H.R. 1831 to the floor, including my colleague and good friend from Ohio, Representative PAUL GILLMOR.

Ms. MCCARTHY of Missouri, Madam Speaker, for years now, Congress has tried to bring relief to small business owners with Superfund liability. It is a bipartisan effort on this legislation to alleviate the unnec-
sary financial burdens on small business owners who are unjustly brought into the legal fray for sites where they did not contribute to the contamination. The Superfund program and the redevelopment of Brownfield sites are es-

tential to the economic prosperity of our commu-

nities. H.R. 1831, the legislation before us today, is a balanced and fair approach be-
cause while it provides protections to relieve small business that did not contribute to the contamination from unnecessary and unwar-

ranted litigation, it holds the appropriate con-
tamination accountability.

Much more work needs to be done to re-

form the Superfund program, including helping others seeking legitimate liability relief and holding those who did the actual contamin-
a tion accountable, but this bill, seven years in the making, provides the long awaited relief that small businesses need. We must keep making progress on broader Superfund legislation.

Our actions at the Federal level should comple-
mente the successes of the Brownfield Pro-
gram. Redevelopment of Brownfield sites helps all our communities and ultimately the small business owner. In 1998 the Kansas City Region was one of only 16 designated as a “Showcase Community” by the Environment-
Al Protection Agency (EPA). This past year’s program was awarded the EPA Re-\ngion 7’s Phoenix Award, a national honor rec-
ognizing excellence in Brownfield redevelopment work. These honors translate to true re-

sults.

Results in my district include jump starting the Lewis and Clark Redevelopment Area lo-
cated in the historic West Bottoms known for years in Kansas City’s growth as the “stock-
yards.” This area was ravaged by a dev-
astating fire in 1998, leaving business and abandoned buildings gutted. Normally, a re-
building process would begin except when there is a contamination complicating the proc-

ess. In this instance, there were mitigating fac-
tors associated with contamination (mainly as-
bestos) and the federal Brownfields program was used to partner with the city and eco-

donomic development to eliminate the contami-
nation.

With the involvement of the Brownfields program, a blighted eyesore on the threshold of downtown Kansas City has been removed and rejuvenated to restore and support small business development. A success story through the partnership of Brownfields and Superfund.

In all parts of my district there are similar success stories whether it is the Historic 18th and Vine Jazz Entertainment District, to the Beacon Hill Neighborhood housing redevelop-
ment, and the Blue River Industrial Corridor. Brownfields afford the opportunity to build upon the synergies of public and private part-

nerships, resulting in business and job growth, improvement of quality of life, and reinvest-

ment in what would otherwise continue to be a depressed area. Ultimately, this translates into a thriving small business community. This is what the Superfund and Brownfields redevelopment programs were intended to create—not addi-
tional and unwarranted litigation.

Madam Speaker, I support this legislation and urge its adoption, along with Superfund reform. It is my hope that the members who vote for H.R. 1831, the Small Business Liability Protection Act, will work with me to make additional Superfund reform a reality.

Mr. DOYLE. Madam Speaker, I rise today in strong support of H.R. 1831, The Small Busi-
ness Liability Protection Act. I was pleased to join fellow members of the Energy and Com-
merce Subcommittee on the Environment and Hazardous Materials in becoming an original cosponsor of this bill and I am pleased to see it moving forward towards implementation.

We all agree that small businesses are in great need of appropriate relief from unin-
tended consequences posed by Superfund’s liability structure. I realize that the parameters of what constitutes appropriate relief was a subject of considerable debate on related legislation considered in the previous session of Congress. I am pleased that continued disc-
ussions on the matter have produced consens-
sus on how best to provide this relief such that we are not poised to advance a legisla-
tive remedy that is fair, balanced, and is sup-

portable by a diverse group of all interested par-
ties. Superfund reform has been a pressing need not only in Pennsylvania, but also throughout the country. Clearly, there is a need for more comprehensive Superfund re-

form. While this bill is limited in its scope, it will provide a much-needed clarification re-

garding small business liability that for too long has been misconstrued by the courts to the detriment of many small business owners.

It is my hope that the tone set by today’s debate on H.R. 1831 will carry the bill to swift enactment, as well as foster an atmosphere in the House in which other significant achieve-
ments such as enhancing Brownfields legisla-
tion can be achieved.

In closing, I want to express my apprecia-
tion to both Subcommittee Chairman GILLMOR and Ranking Member PALLONE for exhibiting exemplary leadership and bipartisanship on this most critical issue.

Mr. OTTER. Madam Speaker, I rise today to express my strong support for H.R. 1831, the Small Business Liability Protection Act. As an original co-sponsor of this bill, I believe it is vital that we pass this legislation and help end the fear of so many small businessmen and women that they will be held liable for unlim-
ited toxic cleanup costs that are not their fault.

Under current law, any contribution of haz-

ardous material to a Superfund site makes any contributor wholly liable for the costs of cleanup. H.R. 1831 is an important and nec-

essary improvement to Superfund, because it will protect small business owners from liabilities that only contributed to Superfund sites a nominal amount of hazardous material. It will also exempt those who only contributed reg-

ular household waste to these sites. This re-

form will provide certainty and protection for small business that seek to start new enter-
prises and will provide incentives for busi-

nesses to take responsibility for mildly con-
taminated areas at the lowest possible clean-
up cost.

While I strongly support H.R. 1831, I believe that we need to move quickly to pass even more substantive and comprehensive Super-

fund reform. In my own district, the Bunker Hill Superfund site in Kansas City is a prime ex-

ample of how hazardous waste cleanup can transform into open-ended federal government control of a community and its economy.

My hope is that the members who vote for H.R. 1831 will work with me to make additional needed Superfund reforms. Final approval for liability relief for Superfund sites is to the governor of the state concerned after local input. States should have the opportunity to draw up their own cleanup plans before the federal government becomes involved.

I wish to thank Chairman YOUNG and Chair-
man TAUSIN for bringing this important legisla-
tion to the floor today. I urge my colleagues to support small business, our government run amok and vote for H.R. 1831.

Mr. YOUNG of Alaska. Madam Speaker, I rise in strong support for H.R. 1831, The Small Business Liability Protection Act.

Like most Members of Congress, I know small businessmen in my district who have been caught up in Superfund litigation. It is terrible to see the toll it takes on the lives of these individuals. They don’t know if they will lose their businesses, or even their homes.

If there is one thing all of us should be able to agree on, it is liability relief for small busi-

nesses that sent only 2 drums of waste or less to these sites. This re-

form will provide certainty and protection for these individuals. They don’t know if they will lose their businesses, or even their homes.

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form will provide certainty and protection for these individuals. They don’t know if they will lose their businesses, or even their homes.
with jurisdiction over superfund, I am proud to be an original co-sponsor of the small business liability protection act. This bill that sits before us today includes a significant achievement that has eluded us in the past, small business relief. I congratulate the bipartisan coalition that has worked together to achieve this worthy end. Small business which is disposed of basically household trash or very small quantities of waste materials containing hazardous substances should not be a target of environmental cleanup efforts if they are not responsible for the environmental damage. Instead we should continue to pursue the polluter pays principle. The limits established by this legislation strike the right balance between the protection of small business and the continued protection of the environment. This will ensure that small business does not get inappropriately caught in a web of litigation.

We have worked long and hard to bring relief to small business owners. I am pleased that we have come to a bipartisan conclusion. I believe that bipartisan congratulations should be offered to the leadership of the Energy and Commerce Committee as well as the Environmental and Hazardous Materials Subcommittee.

Mr. DUNCAN. Madam Speaker, I yield back the balance of my time.

Mr. GILLMOR. Madam Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. (Mrs. Biggert,). The question is on the motion offered by the gentleman from Ohio (Mr. GILLMOR) that the House suspend the rules and pass the bill, H.R. 1885.

The question is on the motion to suspend the rules and pass the bill, H.R. 1885.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Wisconsin (Mr. SENSENBRENNER) and the gentleman from Michigan (Mr. CONyers) each will control 20 minutes.

The Chair recognizes the gentleman from Wisconsin (Mr. SENSENBRENNER).

Mr. SENSENBRENNER. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend the requirements and include therein extraneous material in H.R. 1885.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Wisconsin?

There was no objection. Mr. SENSENBRENNER. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, Section 245(i) of the Immigration and Nationality Act has been a controversial part of our immigration law since its inception in 1994. 245(i) allows illegal immigrants who are eligible for immigrant visas but who are illegally in the United States to adjust their status with the INS in the U.S. upon payment of a thousand dollar penalty.

In the absence of section 245(i), illegal immigrants who wish to pursue their visa applications abroad. Pursuant to the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, those who have been illegally present in the United States for a year would be barred for reentry for 10 years.

Supporters of section 245(i) argue that it promotes family unity because, without it, illegal immigrants would be forced to leave the United States and their American families for many years. I believe we must also recognize that by allowing illegal immigrants to adjust their status in the United States, section 245(i) serves as an open invitation to those waiting in the queue for immigrant visas to jump the line and enter the United States illegally.

This was a delicately crafted compromise. Now that April 30 has come and gone, supporters of 245(i) push for an extension of the application deadline, some arguing that we should make the program permanent. The others oppose any extension whatsoever.

On what grounds can we find a principled compromise? President Bush has pointed the way. He has noted that illegal immigrants eligible to utilize section 245(i) under the LIFE Act may not have had their 4-month window to apply that the Act promised them. The INS did not issue implementing regulations until this March and bureaucratic delays may have prevented individuals from taking advantage of the 245(i) extension, individuals that Congress intended to benefit.

Furthermore, many illegal immigrants claim to have difficulty procuring the services of immigration lawyers in time to apply. The gentleman from Pennsylvania (Mr. GEKAS), the chairman of the Subcommittee on Immigration and Claims of the Committee on the Judiciary, has introduced a bill that ensures that illegal immigrants have the promised 4 months to apply.

H.R. 1885, the Section 245(i) Extension Act of 2001, would allow illegal immigrants to utilize section 245(i) as long as they have green card petitions filed on their behalf within 120 days of enactment after this 245(i) sunsets for good.

H.R. 1885 retains the LIFE Act’s requirement that illegal immigrants must have been in the United States as of December 21, 2000, so as not to encourage further illegal immigration into the United States.

This bill also requires that illegal immigrants must have entered into family or business relationships qualifying them for green cards by April 30, the original filing deadline. This requirement ensures that we do not encourage a new wave of marriages designed purely to procure green cards.

Countless news articles have reported that many thousands of illegal immigrants rushed to get married to U.S. citizens to beat the April 30 deadline. Under H.R. 1885, the marriage or employment, in the case of a petitioning employer, must have begun by April 30.

I believe that H.R. 1885 is fair and balanced legislation which does not solve the requirements of people who have taken strong positions on either side of the issue but which gets the job done. I urge my colleagues to support this legislation.
Madam Speaker, I reserve the balance of my time.

Mr. CONYERS. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I come to the floor to congratulate all the parties that have worked on the extension of 245(i) because underlying that is the understanding that we realize this is a subject matter that needs the kind of bipartisan support for relief for going far beyond April 30, we simply do not have enough time within the 4-month period that is provided to take care of this complex filing and requirements that are needed.

Number one, the immigration lawyers have already advised myself and the gentlewoman from Texas (Ms. JACKSON-LEE), the ranking member of this Subcommittee on Immigration and Claims of the Committee on the Judiciary, that frequently one has to go back to the country of origin to get birth certificates, records. Sometimes they are there. Sometimes they are not. It is not a simple matter.

Number two, the Immigration and Naturalization Service itself needs a lot more time. They would be inundated under this. Of course, the irony of ironies is that the regulations themselves would require, and we have been advised this by the reg writers, would require 3 months.

So advocacy may be the order of the day here, Madam Speaker. What we need to do is, now that we recognize a problem, now that we are resolved to solving it, what we really need to do is step back and look at the amount of time that is involved.

That is why I appeal to the distinguished chairman of the committee and the ranking member to understand the detail that we are dealing with. We are having people from four different countries, four different languages. It is something like buying a movie ticket to go to the premier of the show; and by the time one gets up to the door to go in, they close the doors.

Please, let us see if there is something more we can do to perfect the good intentions of all the parties, the White House, the Congress, the Senate, to make this measure something that we can all be proud of.

Madam Speaker, I reserve the balance of my time.

Mr. SENSENBRINNER. Madam Speaker, I yield 3 minutes to the distinguished gentleman from Pennsylvania (Mr. GEKAS), the author of the bill and the chairman of the Subcommittee on Immigration and Claims.

Mr. GEKAS. Madam Speaker, I thank the chairman for yielding me this time.

Madam Speaker, the opening statement of the distinguished ranking member have framed the issue very, very well. It is only a matter of degree, then, that we now stand before the House to present views. How long shall be the extension? The Chair from Michigan (Mr. CONYERS) says that the lawyers involved are the ones who are claiming that they require more and more time to complete this process. In December 2000, they had adequate notice; all the lawyers in the land, every one of them had notice that this issue was pending and about to close its doors in May of this current year. Because they faced that big deadline, they were only able to handle 450,000 or so applications out of the 600,000 that are extant.

Now, we are supplying an additional 4 months to cover about 200,000 pending applicants. We think that that is a balanced approach. Today’s debate on this floor serves as an additional notice to everyone that something is afoot.

The applications have to be filed now. One has another 4 months that the proclamation will go out, from the time that the President signs it into law, and it is many more months than the 4 months that come from this date because this will take another month, 2 months to bring into full enactment. So the full notice is there for everyone to heed.

The opening statements were correct. We and the subcommittee had the benefit of consultations on every side of this issue, and there are many sides to it: from those who opposed even 1-day extension, we consulted with them; we listened to them; to those who wanted to make it permanent and never visit the subject matter again in whom we consulted; with Members of Congress on every side of the issue; with advocacy groups; and with the White House itself.

So we are not without a wealth of views and opinions and facts that lead us to the position that we now find ourselves in, asking the House to allow a 4-month extension so that we can be fair to the applicants, so that we can be fair to the people lined up for legal immigration, and so that we will not give incentive for people to become illegal aliens, and, most of all, to begin once and for all the process to allow our country to seize control of its borders and of its immigration policy.

Mr. CONYERS. Madam Speaker, I yield 5 minutes to the gentlewoman from Texas (Ms. JACKSON-LEE), the distinguished ranking member of the Subcommittee on Immigration and Claims of the Committee on the Judiciary.

Madam Speaker, will the gentlewoman yield to me?

Ms. JACKSON-LEE of Texas. I yield to the gentleman from Michigan, the distinguished ranking member.

Mr. CONYERS. Madam Speaker, when the gentleman from Pennsylvania (Mr. GEKAS), subcommittee chairman, hits a nerve, he said how long. That is what we have been saying in the civil rights movement for a long time — How long will it take? Well, it is taking not enough time, it is not long enough this time. So I am glad the gentleman from Pennsylvania brought that refrain of the civil rights movement back into the debate.

Ms. JACKSON-LEE of Texas. Madam Speaker, it is interesting, without dialoguing with the gentleman from Michigan (Mr. CONYERS), we have the same sort of line of reasoning. But I would like to thank those who have gathered here on the floor with the particular singular point, and that is, of course, we need an extension.

I think the only redeeming value of time is that the floor of the House saying that 245(i) should not have ended on April 30, 2001. Frankly, it should have been extended primarily because, Madam Speaker, the regulations that those who were seeking legal access to legalization did not come into play until March 26, 2001. So it is evident that we have a problem.

It is interesting that the ranking member chose to draw upon the civil rights analogy. Let me draw it a little further. As I heard the debate on the floor, I have heard a comment that we spoke to many persons. We even spoke to those that do not want even 1 day.

I want to remind you of Lyndon Baines Johnson at the passage of the 1964 Civil Rights Act and the Voter Rights Act of 1965. There were enormous numbers of Americans and elected officials who did not want any legislation. But I am not going to go any further. As I heard the debate on the floor, I have heard a statement that we need 5 minutes to address that, regardless of the opposition, we do the right thing.

Today of course I believe that we have not done fully the right thing in the 4-month extension and hope that we will have an opportunity to see this process go forward, to work with the Senate, and to work reasonably around time to address the concerns that we need to address.

First of all, Madam Speaker, I have to say to my colleagues that all these Members cannot be wrong. These Members are supporting a 1-year extension, 1-year extension, 6-month extension. So there is no great weight of authority for what we call a 4-month extension. That is not going to be enough time even with added language that we can put into the bill. It must have been in the family relationship on April 30 or a business relationship, employment relationship, which means that the INS will have to draft more regulations.

245(i) is not opening the doors to illegal immigration. It is, in fact, providing access to legalization. It is reuniting families. It is a pro business so
that people who are engaged in the work that they have already been doing, paying taxes, can in fact have the opportunity to continue in a legal manner.

There are a number of bills that I have been gratified to support, by the gentleman from Illinois (Mr. Gutter-Rez), by the gentleman from New York (Mr. Rangel), a previous bill by the gentleman from New York (Mr. King), my bill, H.R. 1615, for a 1-year extension of section 245(i) does not give real opportunity to anyone. Any time period short of a year will provide no real opportunity to anyone. The INS itself is not structurally prepared to deal with visas, the V visas, the K visas that have to be done. These are other visas that have to be dealt with.

A 4-month extension creates a greater risk that mistakes will be made or that the application will be improperly filed. Madam Speaker, I will submit these articles into the RECORD; but it shows the enormous lines that occurred where people are attempting not to be illegal, not to have employees that are illegal, not to have families that are broken up, but to be legal. Look at these lines. Look at the pain.

Similar to the civil rights movement when people were standing in line to access accommodations, to access equality and the right to vote, we had to stand up and do the right thing and be accountable those who would do the wrong thing.

A 4-month extension will cost the government more money. It will cost the government additional dollars. Four months will end right at the appointment time frame. We will not be finished. We will not know whether or not we have to give a supplemental application to rush the last group in. We do not know what may transpire.

It opens the door to people who were the abuses going after anybody who gives them permission to say or suggest that I can get you in.

I believe we can do the right thing. I will just suggest to my colleagues in closing that we have many stories of people like Norma who settled in North Carolina and married a United States citizen. They have been married over 2 years, have a child, and expecting another one. They are torn apart because of that section 245(i).

I know there are good intentions on the floor. I hope we can extend this and move this bill forward.

Madam Speaker, as we know in Section 245(i) allows some people to remain in the country while pursuing legal residency, instead of returning to the native countries to apply for U.S. residency, which breaks up families. Section 245(i) is an immigration policy which provides a path to legalization. Furthermore, if it encourages family reunification and is also businessthat requires the help of a friend or a relative. But the lack of a fair opportunity to have these questions answered, eligible applicants may submit incomplete or incorrect applications and be unable to correct the mistakes before the deadline passes. Thousands of eligible applicants are forced to apply simply because they made an innocent mistake.

Short deadlines benefit scam artists. If people are not given the chance to schedule appointments with attorneys then they may fall into the wrong hands—those of scam artists, who ripped thousands of people off during the previous 245i extension. These scam artists charged thousands of dollars to prepare applications that were never filed, or submitted applications on behalf of people who were not eligible to apply. Other short extension guarantees that scam artists will benefit once again.

A four month extension will cost the government more money. Providing a short window of opportunity will dramatically increase the need for government services. As a result of the previous short four-month extension of Section 245(i), tens of thousands of people rushed to government offices to collect documents, request applications, and ask questions. Thousand of people camped overnight at INS offices to get copies of application forms or request information about their eligibility. With a four month extension the same problems will occur. Petitions and applications will suffer while INS diverts resources to deal with the long lines of people outside their offices. Providing a one year extension would spread this work out.

The new language of H.R. 1885 will require new regulations that could not be implemented in four months. H.R. 1885 adds a new requirement that applicants show that “the family or employment relationship” is the basis for the application existed before April 30, 2001. “Familial Relationship” and “Employment Relationship” are not simple terms and will have to be defined. INS will have great difficulty drafting this restriction, especially for employers, and as we have seen before, INS will be unable to issue these regulations until most of all of a four-month extension is over.

5. Finally, the physical presence requirement in the LIFE Act already ensures that people will not be coming to the United States to apply. Under the LIFE Act, only those people who were in the United States on December 21, 2000 are eligible to apply for the new extension of Section 245(i). This limitation addresses the fear that the extension of 245(i) will be a magnet for people to come into the United States illegally.

Let me provide you with two examples of how people are affected by section 245i.

A. Norma entered the United States illegally from Mexico. She settled in North Carolina and married a United States citizen. They have been married over two years, have a child, are expecting another this fall, and have recently purchased a new home for their growing family. Norma and her husband are torn on what to do about her immigration status. As a wife of a citizen, she is eligible for an immigrant visa. However, if she returns to Mexico to obtain her visa, she would be barred from re-entering the United States for 10 years. Norma does not want to leave her husband, her children, or her home for 10 years. Restoration of 245i would allow this family to employ relationship that is that basis for the application existed before April 30, 2001. “Familial Relationship” and “Employment Relationship” are not simple terms and will have to be defined. INS will have great difficulty drafting this restriction, especially for employers, and as we have seen before, INS will be unable to issue these regulations until most of all of a four-month extension is over.

B. Apolinario came to the United States illegally from El Salvador four years ago. He came from a large, poor family and moved to the U.S. to find work to support his parents and siblings. After being here for a couple of years, he met his present wife. After they were married, his wife wanted to start the paper work to naturalize him, but he is undocumented. The couple was faced with the harsh
real; they only way Apolinaro could become a legal resident was to go back to El Salvador and be barred from re-entering the U.S. for ten years. On his one-year wedding anniversary, Apolinaro returned to El Salvador and does not know when he will see his wife again. He and his wife could not imagine being apart for 10 years, but with the provision of the 1996 law not changed, this separation may become a reality.

**CONCLUSION**

A four month extension will not provide the necessary relief. And as proof we will see the reality: they only way Apolinaro could become necessary, Apolinaro returned to El Salvador and be barred from re-entering the U.S. for three months, he was on track to receive at least 1,000 applications by midnight—as many as it usually receives in a year.

Usually, undocumented immigrants seeking U.S. residency must apply at the U.S. consulate in their native land. But in December, Congress passed the "Messiah" law that allowed to apply while still in the United States, as long as they did so by April 30 and paid a $1,000 penalty. The change was important because most illegal immigrants are barred from returning, for a period of three to 10 years, if they leave the United States. INS officials estimated that 640,000 illegal immigrants nationwide would apply for residency under the measure, which required that the immigrant be sponsored by an employer or a close family member. The lines didn't form just at INS offices. Across the country, couples rushed to get married, so one spouse—the legal U.S. resident—could stay.

New York, couples had gathered as early as 7 a.m. in recent weeks to secure one of the 700 daily passes for weddings at the Manhattan Municipal Building. As late as 7 p.m., the building was still swamped. "We can't celebrate later," she said after the brief wedding ceremony. "Now we're going straight to a lawyer." Not every couple was lucky enough to get into a lawyer's office. More than half of those who applied were turned away. Vendors hawked $20 bouquets and cardboard "you and me forever" frames.

"We'll celebrate later," she said after the brief wedding ceremony. "Now we're going straight to a lawyer." But Rosado quickly got down to business.

"I don't know what I'm going to do," she sighed.

**A RUSH FOR RESIDENCY**

Some arrived as early as Saturday night, with sleeping bags, reclining chairs, even dining room chairs to make sure they wait more than 12 hours. Today, when the immigration office here opened at 6 a.m., the crowd had swelled to several thousand, and many more were on the way.

With a midnight deadline approaching, the scene was repeating at immigration offices all around the country as illegal immigrants scrambled to take advantage of a program that allows those with family or employer sponsors to apply for legal status in the United States without leaving the country.

"They tried to line up on Saturday when they heard the lines were starting," said Michael Comfort, acting district director for the Denver Immigration and Naturalization Service office. "I suppose we all do that when it comes to taxes and other deadlines," he added.

Known as 245(i), the program was passed by Congress in December, creating a four-month extension in which many would be spared the cost and anxieties of returning to their home countries to fill out the paperwork. Immigration officials estimated that many as 600,000 people were eligible for the program, even though waiting for their applications to be approved could take years, during which they could still face deportations, as several people in Ohio recently discovered.

Acting on information provided in applications, immigration agents in Cleveland arrested seven people at their homes and initiated deportation. Officials in Washington have since stepped in to prevent such actions, instructing all to arrest illegal immigrants on the basis of their 245(i) applications.

The program has been so widely applauded by human rights groups that some have urged Congress to extend the deadline. Bishop Nicholas DiMarzio of Camden, N.J., chairman of the national Roman Catholic bishops' committee on migration, said, "without immediate Congressional action, many immigrant families in the United States face unnecessary upheaval and possibly lengthy separation and confusion.

Congressional officials said tonight that the White House was expected to support a bipartisan bill to extend the program by one year.

Supporting the measure would be another step for President Bush toward fulfilling the
At 6 a.m. today.

added two more. A food truck selling only
had arranged for two portable toilets to be
by the day. Last week, officials said, they
here had been dealing with crowds swelling
wife of two years, Stephanie, 24, waited in
waiting for,

beamed after they dropped off Mrs. Diaz
"I want liberty, not to be hiding from de-
"I want to go

"I want to go

the office reopened at 6 a.m.  

said 2,600 people were standing in line when
the Federal Building, winded its way through six
rows of metal barriers and around a corner.

Elba Contreas, 51, sat on the building steps
this afternoon with her brother, Jaime de la
Fuenite, 53, who is from Chile. “We’re going to
be very happy when this is all over,” said
Mrs. Contreas, who is a citizen.

Walter Diaz, 22, and his wife, Maria, 
beared after they ripped off Mrs. Diaz’s ap-
lication. “I feel like a weight has been lift-
ed from my shoulders,” Mrs. Diaz, who is from
Honduras, said as she kissed her hus-
band, who was at work.

By 3 p.m. in Chicago, officials at the Chi-
cago Loop district had accepted nearly 600
applications. In Boston, where the immi-
gration office typically handles paperwork
from 35 to 50 people a day, officials said they
expected to process as many as 700 by mid-
night.

“The staff is mentally and physically ex-
hausted,” said Steven J. Farquharson, the
Boston director.

An immigration service spokesman in
Washington, William Strassberger, said sev-
eral offices around the country had reported
lines snaking for blocks around buildings. In

An immigration service spokesman in
Washington, William Strassberger, said sev-
eral offices around the country had reported
lines snaking for blocks around buildings. In
Montgomery County, Md., he said, couples
were being married every 15 minutes at
county courthouses to enable them to beat
the midnight deadline. Denver and other cit-
ies also reported a recent surge in marriage
license applications.

Many immigrants said they had waited so
long because of the difficulties of raising the
minimum filing fee of $1,000.

“It’s the money, that’s what we’ve been
waiting for,” said Yolanda Duran, 30, who
stood in line in Chicago with her husband of
one year, Carlos, 29, a painter.

The same was true for Jose Melendez, 23, a
native of the Mexican state of Sinaloa, who
works as a drywall specialist in Sterling, in
northeast Colorado. He is the father of two of his wife’s five
children.

“We didn’t have no money,” he said, as his
wife of two years, Stephanie, 24, waited in
line.

Like other immigration offices, the one
here had been dealing with crowds swelling
by the day. Last week, officials said, they
had arranged for two portable toilets to be
stationed outside the building. Today, they
added two more. A food truck selling only
tacos and burritos pulled up quickly had
its own line.

Rosario Calderon, a 30-year-old cashier at
a Safeway supermarket, sat on a curb with her
husband, Juan, 24, a drywaller from
 Zacatecas, Mexico. He joined the line for the
paperwork on Wednesday, May 2, 6 a.m. Sunday; she joined him
at 6 a.m. today.

“I want liberty, not to be hiding from de-
portation,” she said in Spanish. “I want to go
to Mexico and come back without being de-
ported.”

Mr. SENSENBRENNER. Madam Speaker, I yield 2 minutes to the gen-
tleman from New York (Mr. GILMAN).

(Mr. GILMAN asked and was given
permission to revise and extend his re-
marks.)

Mr. GILMAN. Madam Speaker, I am pleased to support H.R. 1885, sponsored
by my distinguished colleague, the gen-
tleman from Pennsylvania (Mr. GEKAS), and the ranking minority
member, the gentlewoman from Texas
(Ms. JACKSON-LEE), and I thank the dis-
tinguished chairman of our Committee
on the Judiciary, the gentleman from Wisconsin
(Mr. SENSENBRENNER), for
bringing this measure to the floor at
this time.

Madam Speaker, this measure ex-

Section 245(i) of the Immigration and
Naturality Act by expanding the dead-
line for classification petition and
and labor certification filings by employers
by 120 days.

Section 245(i) is a vital provision of our U.S. immigration law allowing im-
migrants who are on the brink of be-
coming permanent residents to apply for the green card in the United
States rather than returning to their home
countries to apply. The bene-
ficiaries of 245(i) are immigrants residing
in our Nation or are sponsored by
close family members or employers who cannot find necessary workers in
our Nation to perform the duties.

Immigrants applying for permanent
status under this section are eligible
for green cards but are unable to ob-
tain them in the United States because
they are not in a legal nonimmigrant
status. The immigrants situation may
materialize on technical ground re-
garding the visa process or because of
INS delays.

In most instances, the question is not
whether these individuals are eligible
to become permanent residents, be-
cause they already are. The issue is
where they can apply from. Each appli-
cant must pay the processing fee of
$1,000. Not only does 245(i) generate
revenue for our INS, but it does not
cost the taxpayers one cent.

Section 245(i) is supported by the
60,000 attorneys that comprise the
American Immigration Lawyers Asso-
ciation, and this extension will afford
those who, due to a lack of legal re-
sources, could not file. To force these
hardworking immigrants to return to
their home countries to apply for their
green cards after they, in many cases,
have built a life for themselves in our
Nation, creates an even greater injus-
tice. It is such a contagious disease that
sometimes people who have yet to learn to
speak English are condemning those who
want to enter the United States. 

I want to commend those Members of
Congress that have asked us to extend
the time for good people to file. As the
gentleman from New York (Mr. GIL-
MAN) has said, these are people who, by
every standard, have done everything
that they can. Some have families. Some
have children that have been born and are already citizens of this
great country.

We cannot value being an American
so much so we lose, as the gentleman
from Michigan (Mr. CONyers) has said,
the compassion of being American.
That is a part of it. And I would think
those of us who did not ask to come
here or were brought from our country,
torn away from the breasts sometimes
of mothers as they came as chattel, as
slaves, can almost visualize in our own
country almost the same thing happen-
ing, as people who work every day, work
on farms, work in diners, work in menial
jobs, and then would have to believe that they
are going to be deported or they would
have to leave behind their families.

Now, the President has paused and
asked the Congress to take a deep
breath. The gentleman from Pennsyl-
vania (Mr. GEKAS) has said 4 months,
but of course we need to take a walk at
the technicalities and high the bar
is, we need to try to understand what
has to be done. Come and visit my
office and see the number of people that
have no idea as to what I can help or
what I cannot help them to do, but
they actually come in and they come
begging and they come crying, they
come bringing their children with lit-
tle American flags saying, "Congress-
man, help!"

Now, I know that this Congress is not
going to say that we value that flag so
much that it has to fly so high that so
many hardworking people who love
this country are not going to be given
the opportunity to abide by our rules,
to abide by our regulations, to keep
our standard and become Ameri-
cans. And I know the gentleman from
New York (Mr. KING) knows this: They
will become better Americans than
those who were just born here and take
it for granted.

So let us not feel so proud when we
are able to say we gave those people
enough time. They should have known.
They should have had lawyers. They
should have understood. No, no, no. We
are the ones that have to understand.
We are the ones that God blessed. We
are the ones that were born in this
country. We are the ones that set the
rules, and we are the ones that can open
our doors and our hearts to allow them
to become citizens.

Mr. SENSENBRiNNER. Madam Speaker, I yield 3 minutes to the gen-
tleman from New York (Mr. KING).

Mr. KING. Madam Speaker, I thank the distinguished chairman for yield-
ing me this time, and I rise in support
of H.R. 1885. And in doing so, I want to commend the chairman, the gentleman from Wisconsin (Mr. SENSENBRiNNER), for his work, the gentleman from Pennsyl-
vania (Mr. GEKAS), but also my col-
leagues on the Democratic side, the
gentleman from New York (Mr. RAN-
GEL), the gentlewoman from Texas (Ms.
JACKSON-LEE), and others who have put
so much effort into this.

I also want to commend the Presi-
dent this time, and I want to commend
Mr. CONYERS. Madam Speaker, I am
proud now to yield 4 minutes to the
gentleman from Illinois (Mr. GUTI-
ERREZ), chairman of the Hispanic Task
Force on Immigration.

Mr. GUTIiERREZ. Madam Speaker, I thank the gentleman for yielding this
time to me, and I thank all those work-
ing on this issue.

Let me just say that it would be nice
to do what is possible, but let us get
the votes. There was a vote on this House floor in 1997, after the
program was eliminated, and the
House voted affirmatively not to ex-
tend but to reinstate 245(1). That is the
record of the House of Representatives.

It is the record of the Senate on more
than one occasion that they have voted
to reinstate 245(1), the problem is when
it comes to conference.

So I think some of our colleagues
think too little of the compassion and
of the justice that can be done in this
issue. If we took a vote here and we
brought a vote back here for the rein-
statement of 245(1), it would pass the
House of Representatives. This should
have been dealt with in the committee,
the Committee on the Judiciary,
marked up in the Committee on the
Judiciary, and brought before this
House to have a full debate so that we
could amend it, so that we could listen
to other points of view.

I am standing here asking myself if
my recollection of history has some-
how failed me. Last year, it was the
Congressional Hispanic Caucus that
won to Member to Member a 4-month
extension; 245(i) must be extended.

Mr. GUTIiERREZ. Madam Speaker, I am
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House of Representatives. This should
An American citizen who has a wife, a person that he loves, and that couple may be bringing children into this world, may not qualify under this program because they have consummated the marriage after the arbitrary deadline.

Madam Speaker, we are talking about keeping families together. Some say, “They are here illegally.” Maybe that is the case, but we eat the fruits that they pick and labor for. We know that they are here in our restaurants and our hotels. They work and slave every day. Let us give them the chance to become full partners in this great democracy.

Mr. SENSENBRENNER. Madam Speaker, I reserve the balance of my time.

Mr. CONYERS. Madam Speaker, I yield 3 minutes to the gentleman from New Jersey (Mr. MENENDEZ), a distinguished member of the Hispanic Caucus, a leader on our side of the aisle.

(Mr. MENENDEZ asked and was given permission to revise and extend his remarks.)

Mr. MENENDEZ. Madam Speaker, I thank the gentleman for yielding me this time.

Madam Speaker, what is section 245(i)? For my colleagues who may be watching in their offices, to the American people listening to the debate, it was the law of the land. It was the law of the land, and it was the law of the land.

We actually had as part of our immigration law a recognition for several years as part of the immigration law that United States citizens who have a member of their family, their husband or wife, their mother or father, their brother or sister, their son or daughter, who could be naturalized or seek permanent residency through them, would have the opportunity to do so under that part of what was the law of the land, and so that they could keep families together. That was the law until not too long ago. So that is what we are debating about.

Madam Speaker, why not re-institute what was the law of the land and worked well. We have a public policy that I have heard debated on this floor so many times in a domestic context about family unification and the role of the family in our society, and the importance of family in our society.

Many colleagues have hundreds of thousands of United States citizens and permanent residents who cannot keep their family together because in a previous Congress we stripped what was the law of the land and we took it away from all of them. Therefore, their families were forced to make a decision: stay together but not here in a legal context; or divide and strip families apart.

We simply believe that 245(i), which was the law of the land, should be the law of the land again because it produces a basic fundamental public policy which I believe both sides of the aisle, but certainly my Republican colleagues, have said time and time again is a primary context of their efforts, which is the preservation of the family. That is why 245(i) should proceed.

This is not about getting at the heart of the line, not about getting something my local families otherwise cannot be obtained because you will through your relationship with a United States citizen ultimately be able to become a permanent resident. Through a relationship with a permanent resident of the United States, you will ultimately be able to obtain that status in terms of a spouse or a child. Why not keep these families together? That is the public policy question before us.

Yes, we recognize that 4 months is an effort in the minds of some, but it does not ultimately reach the goal that we want. Let us turn this temporary extension into a permanent one. Let us understand if we had a vote in this House, we would have a positive vote for a permanent extension of 245(i), as we had in the last Congress.

Let us do the right thing. Let us seek a permanent extension, and let us give the dignity to those families of United States citizens to be able to keep their families together.

ANNOUNCEMENT OF THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mrs. BIGGERT). The Chair will remind Members to address their remarks to the Chair and not to persons outside the Chamber.

Mr. CONYERS. Madam Speaker, I yield 3 minutes to the gentleman from California (Mr. BECERRA), a former member of the Committee on the Judiciary, a distinguished lawyer.

Mr. BECERRA. Madam Speaker, I thank the gentleman for yielding me this time.

Madam Speaker, I thank the gentleman from Wisconsin (Mr. SENSENBRENNER), the chairman of the Committee on the Judiciary, a distinguished lawyer.

Madam Speaker, I thank the gentleman from California (Mr. BECERRA), the chairman of the subcommittee, for bringing this matter to the floor.

I wish we could all say that it is the complete solution to the problem that we encounter, that many families in America encounter, but it is not. We are taking a step forward.

We were pleased to receive the word from the President recently that he also believes that we need to address this problem under section 245(i), but we are going to come back. We are going to be back here again because this will not be the final solution. In 4 months you will not address the problems that are facing American families. You cannot tell a spouse or a father or a daughter to stop trying if 4 months cuts them off. That is not how you handle policies in Congress. We need to move forward, but we are not going to do it in 4 months. I say we are going to come back. We shall return.

Madam Speaker, we have to recognize something. In the past we were just trying to get this Congress to do the right thing. Well, at least now we are getting Congress to do the right thing; but we have to get Congress to do the right thing.

That is where I hope that we will recognize that this is a way to go about it. It is not going to deal with the problems we face, but it is a step that American families will face if we truly are about family unification and if we are concerned about family values. We will recognize that. It is not good enough if we leave one child out, if we leave one spouse away from home. It is not good enough if we leave one brother or sister, that one sister, sorry, they missed the cutoff date. It is time for us to try to deal with this in a permanent way.

Madam Speaker, we are here on the floor. We are going to move forward, but I guarantee my colleagues, we will be back. I appreciate the work that is being done on both sides of the aisle. I hope the President recognizes that Members are working this issue, and we will work together and bring a solution to this that will tell American families that we believe in family unification, and the value of American families being part of the fabric of life.

Madam Speaker, I support this measure, I understand that we will still have to come back.

Mr. CONYERS. Madam Speaker, I yield 3 minutes to the gentleman from New York (Mr. SERRANO).

Mr. SERRANO. Madam Speaker, I yield to the gentleman from California (Mr. GEKAS) for bringing this measure to the floor; and I will vote for it tonight.

However, upon voting for it I will continue to insist that we make this a permanent situation. Obviously, bringing a bill to the floor indicates a desire to solve this problem; but the 4-month extension does not solve the problem. The President’s comment about fixing this problem means that he recognizes a need to do the right thing, but he did not say 4 months, he said just fix it.

The INS, which came before the Appropriations Subcommittee on Commerce, Justice, State and Judiciary, said that they will accept at the minimum a 1-year extension. Everyone has said that they will take longer to solve the problem, and yet it has been decided to curtail the time; and, thus, create perhaps another problem.

Let me remind my colleagues what the gentleman from New York (Mr. RANGEL) said. “The folks that we are talking about are the folks who will make the next generation of great Americans who are, in fact, today doing all those jobs Americans do not want to do, and doing those things that so many of us need to have done.”

These are people who want to keep their families together, and that is what this country is about. It is about immigration and it is about family. It is ironic that this side, who gets accused for not talking about family, we are the ones who are saying, let the
time be so these folks can stay in the country and continue to work and con-continue to make our country strong.

Like my colleague, the gentleman from New York (Mr. RANGEL), and so many others, if one were to go to my district office on any given day, over 80 percent of the people who have walked through my office doors have asked me about the issue of immigration. This issue is really hurting a lot of people.

If my colleagues had opened it up and said everyone can come in for 4 months that still would have been better. But to suggest only those who were ready April 30 to have their paperwork done, that is still setting more stumbling blocks.

Yes, I will support this bill tonight. Hopefully my colleagues have the votes to get it done. But immediately, let us begin to work on a permanent situation. Madam Speaker, notice that I have mastered the English language enough to know that it is incorrect to say a “permanent extension,” because something improper unable to understand. But let us do the right thing so we can all do what is right for America and for these folks.

Mr. CONYERS. Madam Speaker, I have no further requests for time, and I yield myself the balance of my time.

Madam Speaker, this bill is a compromise, as was the provision in the omnibus appropriation bill that was passed at the end of last Congress was a compromise.

The 4-month provision in this bill seems to be attacked from all sides. There are some who would like to make section 245(i) permanent; and there are those who argue that we should not extend 245(i) because there was a deadline, and the people who missed the deadline knew full well what it was and did not file timely applications. This bill attempts to take a middle course.

What is wrong with 4 months? The provision in the omnibus appropriation bill which was signed by former President Clinton on December 21, 2000, established a period of 4 months and 10 days for 245(i) applications to be timely filed.

A lot of people did not timely file their 245(i) applications because the Immigration and Naturalization Service was not ready until the middle of March in order to issue the regulations for the extension. That was not the fault of those who were eligible to apply; that was the fault of the Immigration Service, and I think most of us who have immigration cases in our own congressional office realize that this agency is probably more dysfunctional or non-functional than any of the other agencies of the Federal Government.

But they did get their act together until 2½ to 3 months after the time established by the law went into effect. What this bill does is it says okay, the INS goofed up and did not give everybody the 4 months, and so we will start the

Mr. TOWNS. Madam Speaker, I am very pleased that the House of Representatives will act today to extend the Section 245(i) program which would allow family and employment-qualified individuals who have a visa already eligible to become legal permanent residents to adjust their immigration status while remaining in the U.S.

The four month extension provided in H.R. 1885, offers a direct benefit to many people who are the immediate relatives of U.S. citizens. Those individuals who are eligible for permanent residence status will be able to remain in the U.S. while their visa applications are processed. This relief will protect families from separation as they seek to finally regularize their status. Without this extension, families may be forced to make the difficult choice of leaving the country and being barred from re-entry for as long as 10 years, or remaining in the U.S. as undocumented aliens.

I am pleased that we are able to take this historic step today to promote family unity for thousands of people who will soon become our “newest Americans.” I am hopeful that the House’s vote today will lead to quick action by the Senate and a bill being signed into law by the President. And I would urge my colleagues to support this critical legislation.

Mrs. MORELLA. Madam Speaker, I rise in support of an extension of section 245(i) of the Immigration and Naturalization Act. In fact, on May 3, 2001, Congressman GUTIERREZ and I introduced H.R. 1713 which would permanently extend this critical section.

The 245(i) provision allows for eligible immigrants to apply for residency while remaining with their families and in their jobs in the United States, provided they pay a $1,000 penalty. Section 245(i) does not change the rules under which a visa is granted, merely modifies the location where the processing of the visa occurs. Those who participate in this section must be eligible to obtain legal status in the form of permanent residence in this country and must qualify for immigrant visas on a family relationship or an offer of employment. They also have a visa number immediately available and must be otherwise admissible to the United States.

With passage of the “Legal Immigrant and Family Equity Act of 2000” during the waning days of the 106th Congress, most of the grandfather clause deadline of Section 245(i) was extended from January 14, 1998 until April 30, 2001. The April 30th deadline is now well past. Eligible immigrants are now required to apply at American consulates in their home countries, and therefore, must risk being barred from returning to their families and American jobs for anywhere between 3 and 10 years.

As the April 30th deadline approached, many immigrants suffered from confusion surrounding 245(i) eligibility, as well as frustration from families who worked with service providers, commonly known as notarios. In my District Office, my staff and I heard about many such cases each and every month.
President Bush himself stated that roughly 200,000 immigrants who had been eligible to file to adjust their status failed to do so in time. He indicated that much of the confusion was a result of the United States’ government failure to issue instructions in a timely fashion. President Bush even suggested that section 245(i) should be extended for one year. For this reason, I support Congressman GEKAS’ legislation only with the hope that it would lead to a longer extension or even a permanent one.

A temporary extension is only a temporary solution. It is only with a permanent extension of the deadline for Section 245(i) that Congress will forever end the suffering of immigrant families that are ripped apart by technicalities in immigration law.

In America, in the land of the free, we must restore our tradition as a nation of immigrants, and a nation of justice, by enacting such corrective legislation. The extension of 245(i) is pro-family, pro-business, and overall humane policy.

Mr. TOM DAVIS of Virginia. Madam Speaker, I rise to support H.R. 1885, a bill which will expand the class of beneficiaries who may apply for adjustment of status under section 245(i) of the Immigration and Nationality Act by extending the deadline for classification petition and labor certification filings.

H.R. 1885 will allow immigrants to apply for legal residence while remaining in the United States, four months from the date of enactment of this legislation. This extension is consistent with the Legal Immigration Family Equity (LIFE) Act’s intention to provide a small window—which has been cut short due to administrative problems—to permit aliens to adjust their status.

Immigrants may apply if they have been in the United States since December 21, 2000. I believe this legislation is fair and equitable because it does not encourage illegal immigration or punish those who are presently waiting to enter the United States legally. In addition, H.R. 1885 requires that the family relationship or employment exists by April 30, 2001 to discourage the possibility of false marriages by illegal immigrants. Furthermore, H.R. 1885 will assist only the group of immigrants eligible by the April 30th date, but failed to meet the deadline.

This is an important adjustment to the law because Section 245(i) allows prospective family and employment-based immigrants to adjust their status to that of permanent resident while remaining in the United States, rather than requiring them to return to their home country to obtain an immigrant visa.

I believe that failing to extend the 245(i) provision would burden American families and businesses, effectively splitting families apart and pushing businesses projects on hold for an inordinate and undue amount of time. This is not in America’s best interest.

I, therefore, encourage Members from both sides of the aisle to support this fair and equitable adjustment to present immigration law.

Mr. MORAN of Virginia. Madam Speaker, I rise today in support of H.R. 1885, the 245(i) Extension Act of 2001. Section 245(i) is a vital provision of U.S. immigration law that allows some immigrants on the brink of becoming permanent residents to apply for their green cards while staying in the United States, rather than having to return to their home countries to complete this time-consuming process.

Unfortunately we allowed this law to expire on April 30, 2001, despite the fact that the INS said they had not had enough time to notify everyone who was eligible to take advantage of this status. Although I believe 245(i) should be permanent, extending it for 120 days through H.R. 1885 is a step in the right direction.

If we do not extend this law tonight people who are fully eligible for green cards will be forced to return to their home countries and barred from returning to the United States for anywhere from 3 to 10 years, despite the fact that they have strong families here.

I firmly believe that restoring 245(i) is pro-family, pro-business, fiscally prudent, and a matter of common sense. It will allow immigrants with close family members here in the United States to stay with their relatives while applying for legal permanent residence; it will allow businesses to retain valuable employees; and it will provide the INS with millions in annual revenue with absolutely no additional cost to taxpayers.

Extending section 245(i) will not give special benefits to illegal immigrants and it will not allow anyone to cut in line ahead of others.

Madam Speaker, I urge my colleagues to join me in supporting this legislation that is so important to thousands of American families.

Ms. SCHAKOWSKY of Illinois. Madam Speaker, I rise today in opposition of H.R. 1885, 245(i) Extension Act of 2001. This 245(i) proposal in the House is insufficient in time and stingy in scope.

The White House has stated support for an extension of 245(i) for four months, and there is bipartisan legislation in both Houses of Congress for similar extensions. This new proposal of a limited 4-month extension with restrictions has come to the floor without a hearing and without appropriate, fair consideration. It is not consistent with the spirit of President Bush’s letter where he advocated for policies that strengthen families and recognized that there was not enough time with the previous four-month extension.

In December 2000, when Congress passed a 245(i) extension that expired April 30, 2001, it took the unprecedented step of creating a new immigration regulation, causing great panic and confusion among immigrants and creating an opportunity for unscrupulous and fraudulent immigration “advisors.” This new provision, needing new regulations, will only create more delay, chaos and unnecessary hardship on immigrants with real claims to legal status.

A 245(i) provision helps people in this country who otherwise qualify for legal permanent residence. It is not an amnesty, but rather a way for people with deep roots in this country to reunite with their families and work their way towards citizenship and full participation in their adopted country. A meaningful extension must go beyond 4 months and should not impose new arbitrary requirements.

This proposed extension is a superficial and transparent political gesture, which recreates problems we are seeking to rectify from the last extension we passed. It appears to do something positive for immigrant families. However, I believe that it is a proposal that demonstrates that we have not learned anything from our previous mistakes. We need to develop a solution for people to adjust their status to families that are separated from their loved ones and not prolong, perpetuate, or further complicate their problem. While I fully support a 245(i) extension that provides real relief to families, I strongly stand in opposition to this hastily considered, incomplete and impractical proposal before us now.

Ms. SOLIS. Madam Speaker, I rise to speak about H.R. 1885, which would extend Section 245(i) of the Immigration and Nationality Act for four months.

I am disappointed that H.R. 1885 will only allow the extension of 245(i) for four months. This small extension will not offer enough time for thousands of people to apply. Section 245(i) needs to be extended for a longer period of time because thousands of immigrants were not able to meet the April 30, 2001 deadline.

I am also concerned that the new requirements of H.R. 1885 will force the INS to issue regulations that will take three months or more to be implemented. This will only leave people with a month or less to apply.

H.R. 1885 also imposes unfortunate new restrictions on eligibility that will greatly limit the pool of potential beneficiaries.

The Congressional Hispanic Caucus has written a letter to President Bush stating our disappointment in H.R. 1885. In order to unite and strengthen families, we need a permanent extension of 245(i). A permanent extension will keep the maximum number of families united, will the fraud perpetrated against immigrants seeking assistance, and allow for a steady stream of funding for Department of Justice programs.

This month President Bush sent a letter to Congress indicating his support of a six to twelve month extension of 245(i). I do not understand why the Republican leadership has chosen to advance a bill with only a four month extension when the Bush Administration clearly supports a longer extension. H.R. 1885 does not do enough to help immigrants in need. I hope Congress and the Administration can work together in the future to implement either a one year or permanent extension of 245(i).

Ms. DEGETTE. Madam Speaker, I rise in support of H.R. 1885, a bill that will extend by four months the time for eligible individuals to apply for permanent resident status in the United States. While this bill does not extend the deadline by a year or make it permanent as I would prefer, it is a humane effort and a good first step to assist people eligible for permanent residence.

To be eligible to apply for permanent residency, an individual must have family in the US or be sponsored by an employer. However, under current law, eligible individuals cannot file while in the US. Instead, they must leave the country and file from abroad. But by forcing people to leave the country, we are ensuring that lives are uprooted, families are separated, and valuable jobs are lost.

Expanding Section 245(i) of the immigration code is necessary to keep families together and to promote steady employment. It would grant no special rights or status for immigrants but would instead clear an expensive and time-consuming procedural hurdle for people already living in the United States who are eligible to apply for permanent residency status.

As the deadline approached last month, INS offices across the country remained open for the last hour to allow eligible people to apply in the US. Almost all the people who apply are approved, therefore, we should extend the deadline. H.R. 1885 is a logical and
Madam Speaker, Mr.  BERUETER. Madam Speaker, this Member rises in strong opposition to H.R. 1885, the 245(i) Extension Act of 2001. By allowing illegal aliens to buy legal permanent residence for $1,000, Section 245(i) places American lives at risk. Although the current legal immigration structure is by no means perfect, it does provide for crucial health screening and criminal record background checks which determine if potential immigrants will place the well-being and security of American citizens and legal immigrants in danger. To make such determinations is not only the right of the United States as a sovereign country, it should be its foremost responsibility.

Madam Speaker, Section 245(i) ultimately rewards those people who have thwarted the legal immigration structure by entering the country illegally or by allowing their legal statuses to lapse. Simultaneously, the policy penalizes potential immigrants who have patiently waited many years, completed many forms, and undergone appropriate screenings for the privilege of being reunited with family members and to work in the United States.

Madam Speaker, Section 245(i) was a bad policy when it was first enacted in 1994. It was not worthy of being re-instated during the previous 107th Congress, and it should not be further extended.

Mr.  MINK of Hawaii. Madam Speaker, today I rise in strong support of at least a minimum one-year extension to the April 30, 2001, filing deadline under Section 245(i), allowing certain persons to remain in the United States while they pursue legal residency.

The bill before us, H.R. 1885, would extend the immigration filing deadline under Section 245(i) for only four months. At best, it acknowledges the importance of this program. However, it is absolutely inadequate time to resolve the problem.

In the 106th Congress, the Legal Immigration and Family Equity Act (LIFE) had a filing deadline under Section 245(i), allowing personal to remain in the United States while they pursued legal residency.

The process of adjusting one’s immigration status can be confusing and that misinformation is rampant in the immigrant community. As we cast our votes for or against this bill, we have several important questions: is four months enough time; are we setting ourselves up for a repeat of the last deadline, when long lines of eligible people inundated the I.N.S. offices and many were excluded; and finally, is this bill a fair and reasonable compromise designed to help those who deserve it. I fear it is something less. We could have done better. The people deserve better.

Mr.  DAVIS of Illinois. Madam Speaker, I rise to support the House Resolution 1885 to expand the class of individuals who may apply for adjustment of status under section 245(i) of the Immigration and National Act. As I understand it, the purpose of this legislation is to make eligible illegal immigrants to apply for legal residency in the United States without having to leave the country while waiting for clearance.

Whereas President Bush would like this program to be extended for another 12 months, the four-month extension proposed by my colleague, Representative GEORGE GEKAS is a sensible approach. This alternative approach would be beneficial to all concerned parties, particularly if family or employment ties are already in existence.

Mr.  SENSENBERGER. Madam Speaker, I yield back the balance of my time.

VACATING ORDERING OF YEAS AND NAYS ON H.R. 1801, ELDON B. MAHON UNITED STATES COURTHOUSE, AND H. CON. RES. 109, HONORING THE SERVICES AND SACRIFICES OF THE UNITED STATES MERCHANT MARINE

Mr.  LATOURETTE. Mr. Speaker, I ask unanimous consent to vacate the ordering of the yeas and nays on H.R. 1801 and House Concurrent Resolution 109 to the end that the Chair put the question on each measure de novo.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection. The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Ohio (Mr.  LATOURETTE) that the House suspend the rules and pass the bill, H.R. 1801.

The question was; and (two-thirds having voted in favor thereof) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Ohio (Mr.  LATOURETTE) that the House suspend the rules and pass the bill, H.R. 1801.

The question was; and (two-thirds having voted in favor thereof) the rules were suspended and the concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair will now put the question on motions to suspend the rules on which further proceedings were postponed earlier today.
The Speaker pro tempore. The pending business is the question of suspending the rules and agreeing to the concurrent resolution, H. Con. Res. 56, on which the yeas and nays are ordered.

The vote was taken by electronic device, and there were—yeas 368, nays 0, not voting 64, as follows:

\[\text{Roll No. 126}\\
\text{YEAHS—368}\\
\text{NAYS—0}\\
\text{NOT VOTING—64}\]

<table>
<thead>
<tr>
<th>Yea</th>
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\[\text{HOUSE}
\begin{align*}
\text{SENSENBRENNER}) & \text{ that the House suspend} \\
\text{pending the rules and pass the bill, H.R.} & \text{56,6, and the concurrent resolution was} \\
\text{the concurrent resolution was} & \text{agreed to.} \\
\text{隐形的} & \text{the result of the vote was announced} \\
\text{showed as above recorded.} & \text{as above recorded.} \\
\text{the vote was announced} & \text{A motion to reconsider was laid on the} \\
\text{was announced} & \text{table.} \\
\text{was announced} & \text{Stated for:} \\
\text{was announced} & \text{Mr. PIRK.}\text{. Mr. Speaker, on rollcall No. 126,} \\
\text{was announced} & \text{I was delayed due to flight problems.}\text{Had}\text{I} \\
\text{was announced} & \text{been present, I would have voted}\text{"yea."} \\
\text{was announced} & \text{Mr. PASTOR.}\text{. Mr. Speaker, on rollcall No. 126,} \\
\text{was announced} & \text{due to weather my plane was delayed.} \\
\text{was announced} & \text{Had}\text{I}\text{been present, I would have voted}\text{"yea."} \\
\text{was announced} & \text{Mr. WAMP.}\text{. Mr. Speaker, I was absent for a} \\
\text{was announced} & \text{voting today because I was attending my son's} \\
\text{was announced} & \text{middle school graduation. Had}\text{I}\text{been present,} \\
\text{was announced} & \text{I would have voted}\text{"yea."} \\
\text{was announced} & \text{Mr. GUTKNECHT.}\text{. Mr. Speaker, due to air delays, I was} \\
\text{was announced} & \text{unavoidably delayed and unable to vote on roll call} \\
\text{was announced} & \text{vote 126, House Concurrent Resolution 56, the} \\
\text{was announced} & \text{National Pearl Harbor Remembrance Day.} \\
\text{was announced} & \text{Had}\text{I been here, I would have voted}\text{"yea."} \\
\text{was announced} & \text{Mr. GUTKNECHT.}\text{. Mr. Speaker, due to air delays, I was} \\
\text{was announced} & \text{unavoidably delayed and unable to vote on roll call} \\
\text{was announced} & \text{vote 126, House Concurrent Resolution 56, the} \\
\text{was announced} & \text{National Pearl Harbor Remembrance Day.} \\
\text{was announced} & \text{Had}\text{I been present, I would have voted} \\
\text{was announced} & \text{in the affirmative.} \\
\text{was announced} & \text{Ms. SCHAKOWSKY.}\text{. Mr. Speaker, for the} \\
\text{was announced} & \text{REMEMBRANCE DAY.}\text{Had}\text{I been present, I would have} \\
\text{was announced} & \text{voted in favor of House Concurrent Resolution 56} \\
\text{was announced} & \text{expressing the sense of Congress regarding National} \\
\text{was announced} & \text{Pearl Harbor Remembrance Day.}\text{Had}\text{I been present, I would have} \\
\text{was announced} & \text{Mr. JOHNSON of Illinois.}\text{Mr. Speaker, I would likewise like to be} \\
\text{was announced} & \text{recorded as voting yes on roll call number 126.} \\
\text{was announced} & \text{In order to be recorded as voting yes on roll call} \\
\text{was announced} & \text{ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE} \\
\text{was announced} & \text{Mr. ISAkson.}\text{. Pursuant to clause 8 of rule} \\
\text{was announced} & \text{the Chair will reduce to 5 minutes the minimum time for} \\
\text{was announced} & \text{voting on the additional motion to suspend} \\
\text{was announced} & \text{the rules on which the Chair has postponed further} \\
\text{was announced} & \text{proceedings.}\text{245(i) EXTENSION ACT OF 2001} \\
\text{was announced} & \text{The Speaker pro tempore.}\text{The pending business is} \\
\text{was announced} & \text{question of the motion offered by the} \\
\text{was announced} & \text{gentleman from Wisconsin (Mr. SENSENBRENNER) that} \\
\text{was announced} & \text{the House suspend} \\
\text{was announced} & \text{the rules and pass the bill, H.R.} \\
\text{was announced} & \text{H. R. 1885, the Clerk read the title of the bill.} \\
\text{was announced} & \text{The Speaker pro tempore.}\text{The pending business is} \
\text{was announced} & \text{question of the motion offered by the} \\
\text{was announced} & \text{gentleman from Wisconsin (Mr. SENSENBRENNER) that} 

The vote was taken by electronic device, and there were—yeas 336, nays 43, not voting 53, as follows: (Roll No. 127)

YEAS—336

Ackerman  Engel    Lewis (CA)    Pryor
Allen  English    Lewis (KY)    Sessions
Andrews  Etheridge    Lipinski    Smith (ME)
Armore  Evans    Lowry
Baca  Farr    Lucas (KY)    Souder
Baird  Fattah    Lucas (OK)    Spack
Baldacci  Ferguson (WA)    Luther    Stark
Baldwin  Fincher    Maloney (CT)    Stehman
Barcia  Flake    Maloney (NY)    Surveyor
Barrett  Fletcher    Manzullo
Barton  Foley    Markley
Beccera  Frank    Mascara
Bentsen  Frelinghuysen    Matheson
Berman  Frost    McCarthy (MI)    Napolitano
Berry  Gallegly    McCarthy (NY)    Nester
Biggert  Gekas    McCollin
Bilirakis  Gerhardt    McCullin
Bishop  Gibbs    Meeks
Boehlert  Gilchrest    McGovern
Boehner  G Interracial    McHenry
Bonilla  Goss    McIntyre
Bono  Graham    Meek
Borwak  Green (TX)    McNulty
Bowser  Green (WI)    Meehan
Boocher  Greenwood    Meeks (FL)
Boyle  Gracchi    Meeks (NY)
Bradley (PA)  Gutterers    Menendez
Bradley (TX)  Hall (OH)    Millender–Mke
Brown (FL)  Hall (TX)    Mica
Brown (OH)  Harman    Mikulski
Brown (SC)  Hastings (FL)    Miller (FL)
Bryant  Hastings (GA)    Miller, Gary
Burr  Hayworth    Miller, George
Burg  Hayworth    Mink
Burke  Hillard    Moore
Calabash  Hinojosa    Morris (KS)
Calvert  Hoeffel    Moran (WA)
Camp  Hoeven    Morella
Cannon  Holden    Murtha
Cantor  Holt    Nast国
Capps  Hooley    Napolitano
Carnahan  Houghton    Nussle
Carson (IN)  Hoyle    O’Neill
Carson (OK)  Hutchinson    Obey
Castle  Hyde    Obernolte
Chabot  Inge    Osborne
Clayton  Isakson    Osger
Clemente  Jose    Otter
Clyburn  Israel    Oxley
Condit  Jackson (IL)    Pallone
Conyers  Jackson–Lee    Pastor
Cokecky  Cooley (TX)    Payne
Costello  Costello    Pelosi
Cramer  Jenkins    Pence
Craig  John    Peterson (MN)
Crenshaw  Johnson (CT)    Pittenger
Crowley  Johnson (IL)    Pitts
Cummings  Johnson, E. B.    Pickering
Davis (CA)  Johnson (LA)    Pickering
Davis (FL)  Kaptur    Price (NC)
Davis (IL)  Keller    Price (OH)
Davis, Jo Ann  Kennedy (MN)    Price (TX)
Davis, Tom  Kennedy (RI)    Price (WA)
DeFazio  Kildee    Quandt
DeGette  Kilpatrick    Quinlan
DeLahunt  Kind (WI)    Radanovich
DeLauro  King (NY)    Ramstad
DeLauro  Kirk    Rangel
DeMint  Kleczka    Regula
Deutsch  Knollenberg    Rehberg
Diaz-Balart  Kolbe    Reyes
Dicks  Kindrick    Reynolds
Dingell  LaFalce    Rivers
Doggett  LaHood    Rodriguez
Dooley  Langston    Roemer
Dooley  Langston    Rogers (MI)
Doyle  Larsen (WA)    Ross-Lehmkuhl
Dreier  Larsen (CT)    Ross-Lehmkuhl
Dunn  Latham    Roys
Edwards  LaTourette    Roybal–Allard
Edlers  Leahy    Rush
Ehrlich  Lee    Ryan (WI)

NAYS—43

Aderholt    Goodlatte
Bachus    Goodnight
Baker    Hayes
Ballenger    Hayden
Barrett    Herger
Barrett    Hunter
Bartlett    Johnson, Sam
Cabel    Kbum
Caldwell    Lewis (GA)
Coles    Lieberman
Costello    Molina
Cox    Noonan
Curbelo    Nolander
Cubin    Nolander
Emerson    Nolander
Eskridge    Neel
Everett    Nethercutt
Fahy    Norwood
Farr    Putnam

NOT VOTING—53

Abercrombie    Baker
Bereuter    Bilbray
Blumenauer    Bono
Boehlert    Brown (OH)
Boswell    Brown (VA)
Boyer    Brown (WV)
Brady (PA)  Buck
Brady (TX)  Buck
Brown (OH)  Burg
Brown (SC)  Burns
Burr    Burray
Burke    Butler
Bush    Caine
Cassel      Cargo (NY)
Caulfield    Caruso
Cayce    Carson (IN)
Caucus    Castle
Crews    Crenshaw
Crowley    Cummings
Davis (CA)  Cummings
Davis (FL)  Cummings
Davis (IL)  Cummings
Davis, Jo Ann  Cummings
Davis, Tom  Cummings
DeFazio  Cummings
DeGette  Cummings
DeLauro  Cummings
DeLauro  Cummings
DeLauro  Cummings
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Deutsch  Cummings
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Dicks  Cummings
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Doggett  Cummings
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Dooley  Cummings
Doyle  Cummings
Dreier  Cummings
Dunn  Cummings
Edwards  Cummings
Edlers  Cummings
Ehrlich  Cummings

No votes were recorded for

Mr. SCHAKOWSKY and Mrs. JONES of Ohio changed their vote from "nay" to "yea."

So (two-thirds having voted in favor thereof) the rules were suspended and the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PERSONAL EXPLANATION

Mr. THUNE. Mr. Speaker, on rollcall Nos. 126 and 127, I was detained due to flight problems. Had I been present, I would have voted "yea" on both.

PERSONAL EXPLANATION

Ms. SANCHEZ. Mr. Speaker, during rollcall Nos. 126 and 127, I was unavoidably detained. Had I been present, I would have voted "yea" on both.

MESSAGE FROM THE SENATE

A message from the Senate by Mr. Lundregan, one of its clerks, announced that the Senate has passed with amendment in which the concurrence of the House is requested, a bill of the House of the following title:

H.R. 796. An act to expedite the construction of the North Atlantic Treaty Organization Parliamentary Assembly during the First Session of the One Hundred Seventh Congress, to be held in Canada, May 17–21, 2001:

The Senator from South Carolina (Mr. HOLLINGS). The Senator from Vermont (Mr. LEAHY).

The Senator from Maryland (Mr. SARBANTES).

The Senator from Hawaii (Mr. AKAKA).

The message also announced that pursuant to sections 276d–276g of title 22, United States Code, as amended, the Chair, on behalf of the Vice President, appoints the following Senators as members of the Senate Delegation to the United States–Canada Intergovernmental Group during the First Session of the One Hundred Seventh Congress, to be held in Canada, May 17–21, 2001:

The Senator from Iowa (Mr. GRASSLEY).

The Senator from Ohio (Mr. VOINOVICH).

The message also announced that in accordance with sections 1928a–1928d of title 22, United States Code, as amended, the Chair, on behalf of the Vice President, appoints the following Senators as members of the Senate Delegation to the North Atlantic Treaty Organization Parliamentary Assembly during the First Session of the One Hundred Seventh Congress, to be held in Vilnius, Lithuania, May 27–31, 2001—
the Senator from Ohio (Mr. Voinovich);
the Senator from Maryland (Mr. Sarbanes);
the Senator from Maryland (Ms. Mikulski); and
the Senator from Illinois (Mr. Durbin).
any Federal action; that the blackouts and outrageous prices being faced by people in my State are somehow part of a divinely ordained morality play.

Well, California did make a mistake. We put ourselves at the mercy of gougers, chiefly independent energy companies based in Houston, Texas. Our theoretical economist told us that if we deregulated, all these companies would produce independently as long as they could make a profit; that they would maintain their output. When we discovered instead was that if we came anywhere close to a shortage, a few of them would close down, create the prospect of blackouts, all in an effort to drive up the price. That is why the California Public Utilities Commission determined that not only are we paying outrageous prices, but deregulation, which according to the theorists should maximize the production of electricity, is actually causing the blackouts by causing these unregulated companies to understake their resources little by little, they can charge us the outrageous prices that my colleague, the gentleman from Oregon, just pointed out to this House.

But returning to the Vice President’s ideas I said that this is somehow California’s fault, and therefore, Californians should suffer, this might make some sense if Californians were rushing to this floor asking for tens of billions of dollars of aid. But that is not what we are doing. We are only asking for the right to reregulate, whether that is done at the Federal level or whether it is done at the State level. We are asking for the reinstatement of the same system of regulation that served this country so well for 100 years.

The Vice President’s statements are analogous to the following situation. Assume our neighbor’s house is burning down. If that happens, one approach is to steal our neighbor’s hose and lecture our neighbor about fire safety, that the fire should never have started.

That is in fact what this administration is doing. On the one hand, we are lectured that California made a mistake, and given the current outcome, that is no doubt true. But then, instead of being given help, instead of even being left alone, the hose is stolen, impounded, and a smile comes across the administration’s face as the house burns down.

At a very minimum, California needs to see cost-based regulation of the electric plants located in California. Federal law prevents us from doing so. We are bound and gagged by Federal law. It is time for this House and this administration to direct FERC, the Federal Energy Regulatory Commission, to institute the kind of price caps, the kind of rate regulation, that all California is asking for.

Instead, we are lectured. We are lectured and told that we will be prevented from helping ourselves, we are going to be prevented from regulating that wholesale price, and that the Federal government will not do so. We are told by people who suffer not at all that we should adopt their economic theories.

It is time for the Federal government to return the hose. It is time for the administration to reassert its foot from the neck of California. We are not asking for billions in aid, although, if this house burns down, we will need it. We are only asking for regulation of the same type that we imposed ourselves when these plants were under California regulation. We need this level of regulation, either from the Federal government, or we need the right to do it ourselves.

NATIONAL SECURITY

The SPEAKER pro tempore (Mr. ISAKSON). Under the Speaker’s announced policy of January 3, 2001, the gentleman from Pennsylvania (Mr. WELDON) is recognized for 60 minutes as the designee of the majority leader.

Mr. WELDON of Pennsylvania. Mr. Speaker, I would not have spoken on this issue, but for my colleague to get up here on the floor and rant and rave about the administration and what they have not done in 5 months in office and talking about not giving them the hose to put out the fire, well, it was the California liberal establishment that was throwing gasoline on the fire, throwing gasoline and accelerants to burn down the State of California’s economy.

Now for those from California to say that somehow George Bush and DICK CHENEY are responsible is utter hogwash. I, too, want to work with my colleagues from that State, but I cannot go sit here and listen to rhetoric coming out from one Member’s mouth that somehow lays the blame at the feet of George Bush or Vice President DICK CHENEY.

It is time for the Federal government to direct FERC, the Federal Energy Regulatory Commission, to institute the kind of price caps, the kind of rate regulation, that all California is asking for.

Mr. SHERMAN. Will the gentleman from Pennsylvania (Mr. WELDON) yield? Mr. WELDON of Pennsylvania. No, I will not yield. This is my time. You had your time. You get your own special order.

Mr. SHERMAN. I yielded back some time.

Mr. WELDON of Pennsylvania. Mr. Speaker, I would ask for regular order. The SPEAKER pro tempore. Regular order. The time is controlled by the gentleman from Pennsylvania.

Mr. WELDON of Pennsylvania. Mr. Speaker, I come from Pennsylvania, and I have developed a detailed comprehensive energy strategy that just does not address the concerns of the oil and gas industry.

They have addressed the need to look at lowering the amount of usage by sport utility vehicles. They have addressed the need to encourage conservation to encourage alternative energy supplies and tax credits for those alternative energy resources, and I applaud them for that.

But for one of my colleagues to come on the floor in a 5-minute unchallenged speech and rant and rave about how California’s problem today is George Bush and DICK CHENEY’s problem is an absolute travesty, and I could not help but stand up and refute what the gentleman said.

Mr. SHERMAN. Or will his arguments not stand scrutiny? Mr. WELDON of Pennsylvania. I will not yield, and I will ask the Speaker to enforce the rules of the House.

The SPEAKER pro tempore. The House will suspend. The gentleman will suspend. The time is controlled by the gentleman from Pennsylvania. The gentleman from Pennsylvania does not yield time.

Mr. Speaker, this President and this Vice President have taken the lead. They have developed a detailed comprehensive energy strategy that just does not address the concerns of the oil and gas industry.

They have addressed the need to look at lowering the amount of usage by sport utility vehicles. They have addressed the need to encourage conservation to encourage alternative energy supplies and tax credits for those alternative energy resources, and I applaud them for that.

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Mr. Speaker, I yield to the gentleman from North Carolina (Mr. JONES), a friend and colleague.
Mr. JONES of North Carolina. Mr. Speaker, I thank the gentleman from Pennsylvania (Mr. WELDON) for yielding.

Mr. Speaker, I could not agree more with what the gentleman from Pennsylvania just said. But I wanted to take just a couple of minutes of the gentleman’s time, the gentleman’s one hour tonight, to talk about the needs of our military as it relates to readiness.

I want to first say that I enjoyed very much being with the gentleman today. The Subcommittee on Military Readiness, both Republicans and Democrats, joined the gentleman in Philadelphia today for a hearing on the V-22 Osprey. I thought that went extremely well.

Towards the end of the hearing that the gentleman held in Philadelphia today, we were able to question those in charge, the Navy, the Marine Corps, and the Air Force, to ask them about the readiness needs of their pilots.

Being a member of Subcommittee on Military Readiness, I am imploring and encouraging this administration to please come forward with an emergency supplemental for our men and women in uniform. I do not think we have the luxury of time.

I would wish the gentleman, as the expert on this issue and I mean that most respectfully, I wish the gentleman would speak to my concern.

Mr. Speaker, from Pennsylvania, Mr. Speaker, first of all, I want to thank the gentleman from North Carolina (Mr. JONES), my colleague, for joining me. He brings up a topic that I was going to start off this special order with tonight, which is our national security.

Energy is a part of that, but I was not planning on discussing energy, per se, but rather three other issues. The gentleman has highlighted my first concern which is the absolute need for an emergency supplemental.

As the chairman of the Subcommittee on Military Readiness, and as my distinguished friend and colleague knows, he heard it today from the mouths of the Marine Corps general in charge of Marine Aviation, General McCorkle, the Navy admiral in charge of all Navy aviation, Admiral Dyer, and our special operations leadership, we are at a crisis situation right now.

This administration, which I have just supported in terms of coming out with an aggressive energy policy and which I have supported, I know my colleagues does as well, their plan to provide a comprehensive review of our national security needs is failing to come to this Congress with a definitive short-term plan to fund the readiness shortfall that we are now experiencing.

We have been told, Mr. Speaker, both my colleague, myself, the members of the Committee on Appropriations, the Armed Services Committees in both bodies have been told that unless this Congress responds with an emergency supplemental by June, we will have as of July 1 Navy units that will stop sailing, Air Force units that will stop flying, Army units that will stop training, because we will have run out of money.

It is absolutely outrageous that we are in this situation. Even though we all respect the fact that Don Rumsfeld and President Bush are working on looking at reforms which I support, we have to deal with the needs that we know are going to be there. Those needs have to be addressed with an emergency supplemental.

Our colleagues on the other side have recognized this. The gentleman from Missouri (Mr. SKELTON) has made this plea time and again. The gentleman from South Carolina (Mr. SPENCE) has made this plea. The gentleman from Arizona (Mr. STUMP) has made this plea. Members of this body from all sides have said very publicly we have to have an emergency supplemental.

So my colleague is right on the mark. He is one of the largest military unit bases in the country. He knows better than any of us the impact, and perhaps he would like to elaborate on that impact in his own home installation in North Carolina.

Mr. Speaker, I yield to the gentleman.

Mr. JONES of North Carolina. Mr. Speaker, I thank gentleman from Pennsylvania (Mr. WELDON), the chairman of the Subcommittee on Military Readiness, and my colleagues, for joining me.

The gentleman is absolutely right. I have the privilege to represent the Third Congressional District of North Carolina, which is the home of Camp Lejeune Marine Base, Cherry Point Marine Air Station, New River Air Facility, and also Seymour Johnson Air Force Base, including the Coast Guard, they are all in my district, with a total of over 50,000 retired military and veterans combined.

I will tell the gentleman from Pennsylvania that the gentleman is absolutely on target. I am very proud of the Bush administration. But during the campaign, Mr. Bush, the President of the United States, and the Vice President, talked about we need to rebuild the military; they are absolutely right.

The gentleman knows better than anyone, and in a few minutes the gentleman will be talking about this subject as Secretary of Defense, who I have the highest regard for, an outstanding leader and a perfect person to lead our military in today’s environment, and I would implore the President and the Vice President, two outstanding leaders, to come forward and give us a number for today.

Mr. Speaker, I talked to the staff director of the Committee on Appropriations just a few short minutes ago on the floor of the House and I talked to the chairman and ranking members on the Committee on Appropriations who are very talented individuals. They think that perhaps they could turn around a supplemental within a month.
Mr. Speaker, the second topic of my defense special order tonight I briefly discussed last week in part of a 5-minute speech, and I want to elaborate on that.

It deals with another of President Bush's top priorities, and that is national missile defense. When President Bush came out with his major speech and when we came out with our bill that passed in the last session of Congress making it our national policy to deploy missile defense, President Bush made the decision, and more recently, the decision that President Bush made to defend America.

Now, last year in the height of the debate of the Presidential campaign, even though President Clinton reversed himself politically and came out in support of our missile defense initiative, there were those in the Congress who were opposed to missile defense.

They largely based their opposition on the findings of one person. That one person is a scientist at MIT, one person who has consistently opposed America's efforts to defend herself from the standpoint of a long-range intercontinental ballistic missile.

That individual was given prime air time on national TV by Dan Rather as he focused for 20 minutes on one professor's opposition to missile defense and one through conciliatory accusations that the missile defense organization leaders, General Kadish and our other top brass, as well as the Secretary of Defense were lying, were involved in a massive cover-up, were involved in giving the American people false information, were hiding information from the American people, were denying America's innocent citizens the right to know all the facts.

This individual on national TV and also in national print media who gave him prime exposure went on to say, this is a massive cover-up. It is fraud against the American people. It is outrageous what is happening. All of these statements were made last year in the height and the midst of a Presidential election.

Mr. Speaker, a few of our colleagues got together and decided even though they were the same ones who opposed our missile defense bill, even though it passed with overwhelming bipartisan majority earlier in the session, they came together as a group and signed a letter to the head of the FBI demanding a criminal investigation of the Department of Defense, of the ballistic missile defense organization, of General Kadish and of the contractors working on missile defense.

They had a special order. They had a press conference out in the Triangle. They were on national TV. They were on talk radio and fed this story of one professor around the country saying that America was having this massive fraud committed against it, and that no one should support missile defense until the FBI had conducted a complete and thorough investigation of the allegations made by this professor.

That was what occurred last year, Mr. Speaker.

Like so many other issues the media focuses on, the American people were sold a bill of goods. Now, amazingly Mr. Speaker, with all of this rhetoric that spewed out of this city, claiming that there was fraud and abuse and lies and criminal activity, even in denying the facts, in fact, the professor cited a former TRW employee who claims they had hard evidence that one company was falsifying data, that one company was using down the tests, that one company was, in fact, committing criminal activity.

What has been amazing, Mr. Speaker, is that we are now into the middle of May. The silence since the end of February has been deafening, because we lived through those frustrating weeks that, on February 26 of this year, the FBI concluded its investigation. The Department of Justice issued a statement.

Now, we did not hear that professor go back on the Dan Rather show. We did not hear Dan Rather call for an update for the American people. We did not hear my colleagues on the other side stand up and present the statement.

So, Mr. Speaker, I took the time tonight to go over what the FBI said in their memo dated Wednesday February 26, 2001.

Mr. Speaker, I include the FBI memo for the Record as follows:

NATIONAL MISSILE DEFENSE SYSTEM FRAUD AGAINST THE GOVERNMENT—DEPARTMENT OF DEFENSE

In a June 13, 2000, letter to Director Freeh, Dennis J. Kucinich, U.S. House of representatives, and 52 other members of Congress requested an investigation into allegations that the Department of Defense (DOD) covered up fraud relevant to the experimental failure of testing involving the National Missile Defense System. That anti-missile defense system is designed to defeat nuclear warheads launched at the United States by inexperienced nuclear powers such as Iran, Iraq and North Korea by intercepting the warhead carrying missiles in the air.

Specifically the Congressional letter detailed allegations by anti-missile critic Dr. Theodore Postol, a respected scientist from Massachusetts Institute of Technology, that not only is the $50 billion National Missile Defense System incapable of distinguishing between warheads of incoming missiles and decoys, but the contractors have altered data to hide the failure. Dr. Postol also contended that his letter to the White House, its attachments, and all the information and files showing his conclusions of fraud and coverup, were derived from unclassified material and were subsequently classified in an effort to conceal the fraud and wrongdoing.

The Washington Field Office (WFO) of the FBI opened a preliminary inquiry into allegations of fraud in the National Missile Defense System to specifically address the following items: (1) Coordinate with Defense Criminal Investigative Service (DCIS) and obtain copies of materials, including fraud and coverup prepared by Dr. Postol; (2) address DOD's justification for classifying Dr. Postol's information about the results of a DCIS Qui Tam inquiry that precipitated Dr. Postol's criticism of the National Missile Defense System.

WFO opened up a preliminary inquiry into allegations of fraud in the National Missile Defense System on July 25, 2000. Contact was made with the DCIS who agreed to work jointly with the FBI on preliminary inquiry. WFO obtained a copy of Dr. Theodore Postol's letter to the White House from Philip Coyle, Director, Operational Test and Evaluation, Pentagon. Postol had sent Coyle a copy of his letter to the White House.

Dr. Postol, Director of Security for the Ballistic Missile Defense Organization (BMDO) requested a line by line review of Postol's package when it was suggested that classified material may be attached to Postol's letter. This line by line review revealed that four pages of Attachment B to Postol's letter contained previously classified data, and Attachment D contained 12 previously classified and one classified table. All this material had been previously classified and was not newly classified. Postol had obtained classified information from this involved in a Qui Tam law suit against TRW. Those involved in the Qui Tam suit believed that the information was unclassified. A good faith effort had been made by Dr. Postol to declassify a report that had been previously classified. In the process, certain classified information was inadvertently left in the report. Postol used this information believing it to be unclassified.

Postol's information was based on data he received from Dr. Nira Schwartz, a scientist and former employee of TRW, a defense contractor involved with BMDO. Schwartz had filed a Qui Tam action in the Western District of California alleging termination and false claims on the part of TRW. Dr. Schwartz's allegations were scientific in nature and concerned false claims made by TRW regarding the data obtained from the first test flight, IFT-1A. Postol expanded Schwartz's allegations to include criminal conduct on the part of TRW.

Postol contends that Schwartz's claim that data had been altered was unfounded. As to Postol's claim that the system is incapable of distinguishing between warheads and decoys, there is a dispute among scientists about the ability of the system to discriminate based on scientific grounds. This is a scientific dispute and Postol's attempt to prove level of criminal conduct had no basis in fact. A Department of Justice civil attorney and an
New York Times articles that became the basis for the congressional request and fodder for arms control critics. The FBI closed the case in late February, saying Postol’s charges were scientific dispute and Postol’s attempts to raise it to the level of criminal conduct had no basis in fact.

The FBI’s action removes a cloud over the missile defense program just as the Bush administration presses ahead with plans to expand it. A spokesman for TRW said the company hadn’t been told of the finding and is “delighted” if it’s true. Both Postol and Rep. Zellnor Myrie, a New York Democrat who organized the congressional opposition, said they too were unaware.

TRW’s ROLE

TRW is a top subcontractor on the National Missile Defense program managed by Boeing Co. TRW provides the command and control system, or electronic brains, that receive and process target information to missile interceptors carrying Raytheon Co. hit-to-kill warheads.

The TRW system has performed well in the three missile intercept tests to date, though two tests failed to intercept targets. The test fails occurred because the warheads were hit by decoys in technology unrelated to the basic system. Postol argues the Pentagon’s system is fundamentally flawed and is incapable of distinguishing decoys from targets. He alleged the Pentagon watered down its decoy testing, substituting simpler and fewer decoys that were easier for the warheads to recog-
Mr. Speaker, today, China is working on simulation of nuclear testing. They are using American high-performance computers to do simulated nuclear testings and to miniaturize nuclear weapons. This was in the 1990, 1992 and 1993 timeframe.

The reason why this is so critical, Mr. Speaker, is that we now have someone, an American citizen, a recognized expert on China’s nuclear program, perhaps more of an expert than anyone else in this country, who has come forward and who has tried to publish a book where he documents China’s wanting and desire to obtain high-performance computers.

Why is that so critically important? Because in 1996, in the middle of a Presidential reelection campaign, for reasons that are yet unknown, our administration unilaterally changed the policy and, in 1996, allowed American firms that were previously prohibited from selling high-performance computers, to sell those high-performance computers to China.

Now, the reasons why those computers were allowed to be sold would make for an interesting investigation as to why the President all of a sudden unilaterally decided to reverse a policy decision that previous administrations had had in limiting high-performance computers to China.

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threshold, China had acquired between 400 and 600 high performance computers, all from the United States of America.

When those in this Chamber rail against spending more money on defense, I ask them to join with me, because the assumption that these high performance computers, they would not be where they are in developing their nuclear technology, in miniaturizing their nuclear capabilities, in designing new weapon systems. Mr. Speaker, my fear is that the bulk, if not all, of those high performance computers are not at Chinese universities doing academic research; they are not affiliated with technical institutions studying the weather of China; but, in fact, those American-sold high performance computers are being used to design the next generation of weapons that we are now going to have to defend against.

To me, Mr. Speaker, the American people deserve some answers. And so all of us in this Chamber, I would hope, would join together in demanding that this administration give us access to answer the questions that I have posed relative to the transfer of high-performance computers to China. The applications for those transfers, the agencies’ recommendations, and the number of those computers in place today and who controls them.

Mr. Speaker, the letter I referred to follows:

To: the Departments of Defense, Energy and Commerce, and to the CIA

Please provide, for the period from January 1, 1994 to the January 1, 1999, the following information:

- Records of all license applications for computers that the U.S. Department of Commerce approved, suspended, denied or returned without action for export to China, including Hong Kong.
- Information for each application showing the applicant, the case number, the date received, the final date, the consignee or end user, the ECCN number, the value, and the statement of end use;
- Information showing the federal agencies to which each license application was referred for review, and each agency’s recommendation on the application referred.

In addition, please provide all information that you possess on the acquisition by China, including Hong Kong, of any computer operating at more than 500 MTOPS during the above period, whether such acquisition was made pursuant to an export license or not, and whether from the United States or some other country.

Please submit this information in both electronic and hard-copy form no later than.

Sincerely yours,

PRESIDENT BUSH’S ENERGY PLAN

The SPEAKER pro tempore (Mr. GRUCCI). Under the Speaker’s announced policy of January 3, 2001, the gentleman from New Jersey (Mr. PALLONE) is recognized for 60 minutes as the designated minority leader.

Mr. PALLONE. Mr. Speaker, last week President Bush announced his energy plan in front of a backdrop on which was printed the word “conservation,” and I strongly suggest that my colleagues not be misled by this subliminal approach. I have always said that actions speak louder than words, and President Bush’s actions during his first 100 days clearly illustrate that I understood the Bush administration’s internal regulation that prevents implementation of the administration’s energy plan. So, please, I caution my colleagues, do not be confused by the fact that he has printed the word “conservation” in promises of the future.

There is nothing conservation-oriented about President Bush’s energy policy.

Clearly, neither President Bush nor Vice President Cheney nor the National Energy Policy Development Group believes that conservation should be the foundation of sound comprehensive energy policy. In fact, the Vice President recently stressed that the Bush administration views conservation as a sign of personal virtue but not as a solution for a sound comprehensive energy policy.

And when we talk about conservation, conservation is the planned management of a natural resource to prevent exploitation, destruction or neglect. It is on which to build a comprehensive energy policy that provides for the responsible long-term use and development of our Nation’s energy resources. And by missing this simple principle, President Bush’s energy plan is immediately flawed.

Mr. Speaker, I would like to examine some parts of the Bush plan beyond its fundamental flaw, because I think many Americans do not understand the direct impact it will have on them. First, the administration’s plan will do nothing to lower the prices that Americans are paying for energy today and will do little to mitigate price fluctuations in the future.

When I talk to my constituents, they are concerned about the high cost of gasoline and the fact that gas prices keep going up. When I talk to my colleagues from California who are facing blackouts on a somewhat regular basis and more potential for blackouts as the summer progresses, they are concerned about the fact that they cannot get electricity. But if we look at the Bush policy, it will not lower gasoline prices, and it does nothing to prevent the rolling blackouts in California or prevent price gouging by the industry. It will not significantly affect America’s dependence on foreign energy sources.

On the other hand, what it does do, the President’s energy plan does impact the quality of life for every American. The President’s plan will damage public health through increased pollution of the air and water, it will speed up the impact of global warming and industrialize our Nation’s pristine wilderness and open spaces.

In my home State of New Jersey, we are already facing increasingly dirty air and major problems that we have had with polluted water. And, frankly, I just do not see how we could possibly face a situation where the impact of the energy policy is to actually increase air pollution or increase water pollution, nor in New Jersey are people willing to tolerate the risk of contamination of our coastal environment by drilling off the coast.

Now, I know that the President has not specifically mentioned drilling off the coast of New Jersey, but the Minerals Management Service, the Department of the Interior has a plan to drill off New Jersey, as it does for most of the coast. And the logical extension to President Bush’s policy would be to seek out offshore oil essentially in every State.

The reason that I believe that the President is moving in the direction he is, which basically is to drill more, try to increase production without addressing conservation, is primarily because of his alignment with the oil industry. If we look at his references, they are all oil. And when we talk about the environment, conservation, and efficiency, I think we just see him giving more and more lip service.

The National Energy Policy Development Group, which put together the President’s plan, did not once have a substantive meeting with environmental or conservation-minded organizations, so there really was no input from conservationists or environmentalists. The input was all from the oil industry.

Let me talk a little about some of the problems I foresee with the President’s new energy policy. First, I think it is going to accelerate the problem that we have with global warming. He calls for increasing coal and oil production. Specifically, the President in his 10-year, $2 billion subsidy for clean coal to make coal plants less polluting. However, in the energy budget, the administration did not specifically earmark funding for less polluting technologies, and when we look at this funding out, we will see, the use of coal in the United States.

The largest contributors of greenhouse gases are coal-fired power plants and gasoline-powered automobiles.

Power plants in the United States emit almost 2 billion tons of carbon dioxide pollution each year, and this is equivalent to the carbon dioxide emissions of the entire European Union and Russia combined. But now, or we learned a couple months ago, the President completely ignores this fact and he does not recommend any solution to reduce carbon dioxide emissions, even though he talked about the major portion of our coastal environment by drilling off the coast.
I have to point out that even in my home State there are utilities and utility executives who come to me and say that they are more than willing to regulate carbon dioxide. Around the time of Earth Day, the end of April, we actually are in the vicinity where some of the Members of Congress joined me as we went around the State. One of the stops that we made was in Linden, New Jersey, where Public Service Electric & Gas, which is one of the two largest utilities in New Jersey, was going to construct a new generating plant which would cut back on the carbon dioxide that was generated by the old plant by about a third. So the reality is that many companies, not only in New Jersey, but around the country, are taking actions to reduce the carbon dioxide output from their plants and there is a significant segment of the power industry that supports the regulation of carbon dioxide emissions.

Now, why are we not dealing with it? Why does the President not want to deal with it? I do not know, other than I think he is the captive of the special interests and the oil interests and those who do not want to see this kind of regulation. Utility executives who support reducing carbon dioxide emissions take the science of global warming seriously and they understand that carbon dioxide emissions are likely to develop within the lifetimes of coal-fired plants that are built today. One of the biggest problems that I see with the President's energy policy is that he is advocating taking these old coal-fired plants that are grandfathered, and most of them are in the Midwest, that are allowed to generate emissions that do not meet the air quality standards that we have adopted in the last, say, 10 or 15 years, and which continue to spew forth the air pollution that the newer plants that were built more recently or even those that are being considered, and in his energy policy, the President is saying he would allow those older coal-fired plants to expand their operation and basically generate more capacity and still be grandfathered for that additional capacity power that they generate.

What we are saying, and those who would be concerned about conservation and the environment would say, is rather than allowing these older plants to expand, they should be retrofitted or not built to do, and in his energy policy, the President is saying he would allow those older coal-fired plants to expand their operation and basically generate more capacity and still be grandfathered for that additional capacity power that they generate.

But even more important, there remains significant oil reserves in already-developed areas of Alaska's North Slope. Estimates from the State of Alaska project from 1999 to 2020 another 5.7 billion barrels of oil could be produced from the Prudhoe Bay region while 15 to 20 billion barrels could be produced in nearby WSAK oil field. This land was made available under the Clinton administration, as were thousands of other acres around the country.

I do not think President Bush wants to open the ANWR, the Arctic National Wildlife Refuge, because there is an energy crisis; I think his aim is to open this wilderness to drilling because he believes he has the political support to do so. I do not think he does. I think if you talk to Members on both sides of the aisle, both in the House and Senate, you will find that there is a majority against drilling in ANWR. But he persists that we should drill there.

I want to go back to why opening up ANWR, near the time of the U.S.'s dependence on foreign oil. The U.S. Geological Survey estimates there are between 3.2 and 16 billion barrels of oil, of which about 3 billion barrels are economically recoverable. Furthermore, the DOE's EIA, which is environmental impact assessment, reports that the U.S. exported 339 million barrels of oil in 1999, far more than the 106 million barrels that might be produced in the Arctic.

I can go through the statistics all night, but the general point I want to make clear is that drilling in ANWR is not a reasonable solution to meeting our energy needs. Even if one were able to do what the President wants, it is not going to have an impact.

What we really should do if we want to be serious about trying to reduce America's dependence on foreign oil is increase the fuel efficiency of our own automobiles. If one thinks about what we could accomplish, one could increase the fuel economy of automobiles today to 40 miles per gallon. That would change the oil use charts in the President's energy brochure. But again, he does not want to do that. The President does not want to change efficiency standards unless the government agency finishes another government study, determining the effectiveness of raising fuel standards. Basically that is the excuse he uses. That is another agency, that is another department.

I think that the biggest thing that bothers me about the President's policies, and the ideology around President Bush's policies, they do not take into consideration America's ingenuity and creativity. We have the ability to find new ways of doing things: efficiency, renewable resources, conservation. We have the ability and the know-how to effectively implement those kinds of strategies, rather than reverting to the supply-side, energy-based approach which is drill, drill, drill. I think it is backward, and I think it is not in the tradition of Americans trying to find solutions to their problems.

I could, Mr. Speaker, spend a little time talking about what the House Democrats have put forward in terms of an energy policy, and contrast that a little bit with the President's plan. I have been to the floor. I was here last week with some of my Democratic colleagues where we talked about the Democratic proposal.

I think the most important thing I can say about the Democratic proposal which was unveiled only a few days before the President's proposal is that we try to address the immediate concern that the average American has. And when I talk to my constituents, I am home every weekend and I meet with them, and the biggest problem are gas prices. Even though we do not think that that is going to happen in California, we think maybe that is going to reoccur.

What the Democrats have done in our energy plan, first of all, with regard to

Mr. Speaker, I can give an example in my State. In New Jersey, we had a government analysis of our air quality this year reported that every county in New Jersey has poor air quality. So one can understand why I would not want to see any backsliding on the issue of air emissions from power plants because if we are already in a bad situation, what the President proposes would only make it worse.

Finally, on this point I wanted to mention if one looks at the President's plan, he claims the goal of his energy plan is to reduce America's dependence on foreign oil. However, the solutions espoused will sacrifice our environment and our health for the imported quantities of oil the U.S. will actually need. Let me talk about why I think what he is proposing will not reduce our dependence on foreign oil.

First, the Bush administration supports drilling in the ANWR. They claim there are responsible ways to go about the drilling. However, if you think about it, drilling for oil in the Arctic refuge would require hundreds of miles of roads and pipelines, millions of cubic yards of gravel and water from nearby water bodies, housing, power plants, processing strips, air strips, landfills and services for thousands of workers. There is certainly nothing environmentally responsible about that.

But even more important, there remains significant oil reserves in already-developed areas of Alaska's North Slope. Estimates from the State of Alaska project from 1999 to 2020 another 5.7 billion barrels of oil could be produced from the Prudhoe Bay region while 15 to 20 billion barrels could be produced in nearby WSAK oil field. This land was made available under the Clinton administration, as were thousands of other acres around the country.
the California situation, we have basically put what I would call caps, if you will, on wholesale prices for gasoline. The Democrats believe that the FERC, the Federal Energy Regulatory Commission, basically has failed to enforce the law and should step in and essentially by putting in a cap on controlling prices and looking at the wholesale prices.

We have asked specifically for the Department of Justice to investigate energy pricing to assure that illegal price fixing does not occur.

The other thing that we do that directly impacts what needs to be done in terms of foreign sources, is that we say that the President should go to the next OPEC meeting, which I believe is going to take place within the next couple of weeks in June, and he should request that there be an increase in production at this time.

During the campaign, then-candidate Bush said if it were up to him, President Clinton would do everything possible to ensure that OPEC increase production. Now as President, he says that is not necessary, I am not going to ask them to increase production.

Similarly, we have a source of oil called the strategic petroleum reserve which basically is a storage of petroleum that the U.S. Government has made over the years. During the Clinton administration, the Republicans and then-candidate Bush said the SPR should be used to control prices in the fashion that has been done many times over the last 10 years or so. Even under former President Bush, we used the SPR in that fashion. Now President Bush says no, we do not want to touch the SPR, that is not its purpose.

The Democrats are saying look at wholesale prices, control wholesale prices of energy so we can hopefully help out California and the other western States. With regard to gasoline, demand from OPEC must go to the SPR as a hammer, and try to deal with the immediate crises that we face.

I see some of my colleagues have come in, and particularly I see two colleagues from western States who I think are very knowledgeable about what has been going on.

Mr. Speaker, I yield to Mr. Sherman who has been up here for the last couple of weeks on a regular basis talking about this problem very effectively.

Mr. Speaker, I thank the gentleman from New Jersey. He may have noticed that 60 minutes ago on this very floor, the gentleman from Pennsylvania attacked me personally, and attacked my State. This gentleman refused to yield for even 30 seconds because his arguments were subject to such total rebuttal.

Mr. Speaker, I thank the gentleman from New Jersey for yielding more than 30 seconds because to outline all of the mistakes of the gentleman from Pennsylvania, a man who would not yield 30 seconds, yet ended his speech a full 20 minutes before his time had expired, this gentleman needs rebuttal on this floor, not to the attacks against me personally, but to the attacks against my State.

The gentleman tried to create the image that California’s suffering is somehow the just-desserts for environmental extremism in California, and that our problems result of opposing offshore oil drilling. Keep in mind that all offshore oil drilling would be an attempt to develop petroleum, and we do not use petroleum in the West, and certainly not in my State, with one exception.

This attack that we somehow prevented the building of a sufficient number of plants. First of all, California has had sufficient plants to generate all of the electricity we need. Now at times the supply might be a little tight, but enough electricity to keep every light bulb on in the State was available except for one thing: They deliberately withheld supply.

Nothing the environmentalists do or have been accused of does to the level of deliberately withholding supply in order to jack up prices; and nothing the environmentalists did or were accused of doing would solve that problem.

But let us go through this argument that somehow environmentalists prevented the creation of plants in California. First, it is simply not true. The incredible lack of knowledge about what is going on in California is matched only by the loud vituperation of those who are not from anywhere near my State when they come to this floor. There was no effort to build plants in California. I know, as every elected official in California knows what happens when powerful interests want to build something and environmentalists are trying to hold them back. It becomes a political question. It is brought to a variety of political levels.

Nobody made any attempt to build a major power plant in California until quite recently. The utter proof of that was that there was no big, political brouhaha anywhere in the State, except for one plant in San Jose, and that related to just a few miles one way or the other, and was very recent. Over the last 10 years, no plants were built because the private sector did not want to build them.

And a further proof of that is when the private sector had the chance to buy all of the existing plants, they did not pay a premium price for them. So to say that private industry was desperate to build plants, they did not even pay a premium for the plants that were already there.

But also, contrary to the physics that may be taught on the other side of the aisle, the physicists that I consulted tell me that electrons are un-aware when they pass a State border.

You can supply Los Angeles with power just as easily building a power plant in Nevada or Arizona as you can building one in Northern California or far Eastern California. Yet no private company was trying to build plants in Nevada or Arizona unless we are to believe that these are States where environmental extremists are in total control.

So they did not try to build plants in our State, they did not try to build plants near our State, and they were not anxious to build them in our State because there was not a lot of money to be made until they saw that opportunity to withhold supply; and then the absence of rate regulation on the wholesale utilities became obvious. Then, by withholding supply, by redefining “closed for maintenance” as meaning “closed to maintain an outrageous price for every kilowatt,” these gouging utilities, chiefly based in Texas, have been able to charge sometimes 10 times, sometimes 100 times the fair price for energy they generate from those same old plants that served California so well under the previous regulated regime.

So we are told that the Federal Government must do everything possible to ensure that Californians suffer, and this administration is doing that, but it is not out of a sense of justice or retribution; but rather, for the beneficiaries. You see, as long as gouging occurs, there will be a big transfer of wealth from California to a few very rich corporations, mostly based in Houston, mostly very close friends of the current administration.

We paid $7 billion for electricity in 1999. In the year 2000, we paid over $30 billion for the same electricity. This year we will pay over $60 billion. We are not using any more; we are paying more, and we are paying more to those who withhold supply to drive up price.

Let us not blame environmentalists in California. Let us not come to this floor and assert that somehow environmental extremists control Carson City and Phoenix. Let us not say that the private sector bought these plants thinking they would earn modest profits. They fell into an opportunity. They fell into the opportunity to withhold supply and charge outrageous profits. That is what they are doing for the benefit of a few companies based in Texas.

This is not a morality play. This is an economic crisis. California needs price regulation based on cost of our wholesale electric generators.

Mr. PALLONE. Mr. Speaker, I want to thank the gentleman from California (Mr. SHERMAN) for his comments, and I want to continue talking about the issue of what is happening in California.

I know that our other colleague, the gentleman from Washington (Mr. INSLEE), has actually introduced a bill that is designed to return the West to just and reasonable cost of services, and I know that his bill was actually a Democratic proposal that we have been talking about. So I was going to ask if the gentleman, which is probably what the gentleman was
going to do anyway, but I wondered if the gentleman would specifically con-
tinue with what our colleague from California said and what we can do in that
regard.

Mr. INSLEE. Mr. Speaker, I appreciate (Mr. PALLONE) being here and asking
that question. I am reporting from the State of Washington in the Pacific
Northwest about what is not just a California problem, but indeed a western
United States problem of price gouging on local markets.

I now can report back to the House the reaction the President's energy in-
action plan is getting from my constituents in the State of Washington.

In the immortal words of Siekel and Ebert, it is two thumbs down, big time
as they would say. The reason is that while California-bashing is one of the
favorite sports of the State of Washing-
on, the President's callous indifference
to the whole West Coast is not just
California but in Washington
State.

Where communities that paid $25 for
a megawatt of energy in Washington, not California but in Washington
State, $25 a megawatt hour last year,
we are now paying $600-plus for a
megawatt. In this floor, I have heard, had the courage, I guess it would
be, to come and try to defend
that kind of a pricing change over a
year.

It just bears repeating that it is not
just California that is suffering here.
The State of Washington may lose
43,000 jobs as a result of the President's
willful neglect of this crisis on the
West Coast.

Now, if the President has some indif-
ference to the State of California, for
whatever reason, we do not appreciate
allowing him to have the energy-
gouging locus of sorts that sort of
visited that plague on the whole West Coast, and we are getting hurt, too.

Last weekend when I went home, I
had people coming up to me in the
ferry boat lines and in the super-
markets absolutely shaking their
heads, livid about this failure of the
elected official.

The President, he has had ties to the
oil and gas industry. That is not ex-
actly a secret. But he does not work for
the oil and gas industry anymore. He
works for us on the West Coast, and he
has simply sent a message to the West
Coast in this moment of trial, to
guys like Cliff Syndon, who has cut his
energy bill by like 40 percent and has
seen his bill go up; who has been dedi-
cated to conservation, a guy who wrote
me an e-mail and said, I have cut my
energy almost in half and my bill went
up.

What are we supposed to tell people
like that who are trying to be good
Americans in this moment of crisis, as
we are when everybody wants to pull
together, and then have the President
say, well, Cliff, go fish; you can just go
goose, for all I care. Yet, that is the sig-
nal the President is sending to the
Western United States.

Now, Mr. Speaker, I appreciate that
he does not have a tool. As the gentleman has indicated, I
have introduced a bill supported by
a godly number of folks that essentially
would have a short-term cost-based
pricing system for the Western United
States. This is a very reasonable, com-
mon-sense tool the President already
has. We should not have to pass a bill
here to make him do this. He should do
this because it is already the law, be-
cause the law of the Federal Energy
Regulatory Commission is that they
will require reasonable rates to be
charged in this country for wholesale
electricity.

What our bill does is simply call a
timely source of big, and the time
is that for 2 years we simply have cost-
based plus a reasonable degree of profit
for the wholesale electrical market,
something similar we have done for
decades in this country since the Edi-
son Rectifier, allowing we thought we
ought to do this at least for 2 years
while these markets become better es-

tablished.

We also would respond to the Presi-
dent. I talked to the President. He told
me he did not do that because, well,
no one will build any more plants
to generate electricity if we did that.
Well, the President missed one aspect
of our bill. We would exclude new gen-
erating capacity from the impact of
this cost-based pricing.

It cannot be a disincentive for some-
one when they are excluded from the
application of this system, which we
would do to make sure that these en-
ergie sources can continue to come on-
line. That is something he has simply
missed in his analysis.

So I can say that on the Main Streets
of the first district in the State of
Washington people are very, very
dragged out and very angry about the
callous indifference to their plight. It is small
businesses that are curtailing hours.
We have heard about the big industries,
the aluminum industry that is going to
be in the tank by the time that new en-
ergy gets here, we are going to look
at the windows at this period and the White
House's indifference is going to have to
cost this economy a good amount. That
is why we are going to continue to in-
sist that the President reconsider this,
and we are going to pass legislation that we hope FERC will reexamine this
issue.

Let me point out one other thing,
too. I will give you some good news. We
should have some good news in the
House of Representatives, and that is
I talked to Steve Wright, who is the acting admin-
istrator of the Bonneville Power Ad-
ministration, last week who told me
that there are currently 28,000
megawatts of energy plants which in
some fashion are considering opening
up plants in the Pacific Northwest,
28,000 megawatts. That is a big chunk
of electricity. That is the good news.
The market is responding to what is
going on.

When we have an economic major
dislocation with the economy going to
be in the tank by the time that new en-
ergy gets here, we are going to look
at this period and the White House's
indifference is going to have to
cost this economy a good amount. That
is why we are going to continue to in-
sist that the President reconsider this,
and we are going to pass legislation
that we hope FERC will reexamine
this issue.

I hope I explained this proposal.

Mr. PALLONE. I am glad the gen-
tleman did. The gentleman explained it
in detail. Of course, I characterize it
several ways. California and Pacific
Northwest generally as wholesale price caps, but it is
not exactly that. It is, as the gen-
tleman said, more detailed than that.
Nonetheless, the point is that neither the President nor the FERC are willing
to do anything about prices at the
wholesale level.

I thought the gentleman said some-
thing very interesting. If we think
about it, when one tries to say to their
constituents why is it that the Presi-
dent and OPEC; no nothing. We are going to suf-
fer a lot in the Pacific Northwest, and he
said he did not want to deal with this, it obviously
makes sense to deal with the imme-
diate problem and have in place some-
thing to address wholesale costs the

eastern United States problem of price
goading on local markets.

I am not going to go on forever about
it, but I just wanted to mention that big oil give $3.2 million to the Bush
campaign in the last election and $25.6
million to Republicans overall, and
other sectors of the energy industry
have been similarly generous.
If one thinks about it, we have the President himself who was involved in oil ventures in Texas and abroad in the 1980s. He run Arbusto Energy Firm, which after a few years become the Bush Exploration Oil Company. It merged with a company owned by Secretary of Commerce Evans who served on the board of directors for Chevron, a major U.S. oil company, for 10 years. Chevron gave GOP candidates and committees in the last cycles $758,000; $224,000 to Republican Congressional candidates. The list goes on. The Secretary of Commerce Evans who spent 25 years at Tom Brown, Inc., a $1.2 billion Denver-based oil and gas company. We can mention the Energy Secretary and the Interior Secretary. They received oil money recipients when they ran for public office.

There is no other way to explain it other than the special-interest money they are getting. Otherwise they would not be doing these things because they do not make sense.

Mr. SHERMAN. I would like to comment on the most other colleagues of some of our colleagues that California is asking for a handout. California wants nothing more than to have our hands untied. For 100 years we were successful with cost-plus profit regulation of our private utilities. A few years ago, we made a mistake. We went with this new-fangled system. Had there not been conspiracies and probably illegal actions that we will never be able to prove, we were not completely stupid. We went with a system that worked on paper, but it did not work in reality. So we went with a system that did not work. We now want to go back to the system we know works.

We are very generous, profit-oriented companies penurious. What we have suggested is pick the highest number that we want to affect anybody else. We do not want any tax revenue. We just want to have cost-plus profit price regulation of electric generators.

Federal law prevents us from doing it. Federal law has us bound and gagged while the muffled laughter from the White House can almost be heard here on Capitol Hill. All we ask is that we who benefit or are harmed by the electrical policies affecting our State be able to return to the policy that served us and almost every other State very well for nearly 100 years. Instead, we are told it is California’s problem. California has to deal with it and, oh, by the way, they will remain tied and gagged.

Now, the White House tells us that we will be tied; we will be bound and gagged for our own benefit because the kind of same regulation described in detail by our colleague from the State of Washington is somehow bad for us and the White House should protect us from it.

We are told that reasonable prices for electricity will prevent conservation. The President himself has admitted that California is already doing a spectacular job of conservation, that we are about to be first, we are now second, we are about to be the first on the list of States who minimize their use of kilowatts per person. We are doing a spectacular job of conservation, and I can assure the gentleman from New Jersey that the State of California is somehow bad for us and the White House should protect us from it.

Mr. SHERMAN. I would like to yield to the gentleman from California (Mr. HUNTER) at this time.

Mr. HUNTER. I am very interested in hearing about the high numbers that you have. We would like to see what they are. We would like to see what they are. We would like to see what California is doing to conserve.

But second, we are told that price regulation will diminish supply. As the gentleman from Washington points out, if you are going to put forward by the gentleman from San Diego, California (Mr. HUNTER) and the gentlewoman from northern California (Ms. ESHOO) exempts new production.

But then we are told that only if there was unlimited prices are we going to get maximum production. Now, think about it for a minute. If it costs $10 to create a megawatt and you are allowed to sell it for $60, you only make $23 for every one you make and you maximize your effort by making as many as you can. But if it costs to $60 a megawatt, not to $600, but to $700, $800 a megawatt. By producing less, the price goes crazy, the profits go crazy, the transfer of wealth from California to Texas exceeds anything that anybody ever thought was possible. So that is what is happening. The California Public Energy Commission has determined that we are getting less because we are paying more than a fair price. About withholding supply, we get blackout and enormous electric bills.

The solution is obvious. Let California have the system that California is begging for. Allow California to regulate its own wholesale generators, or better yet, have the Federal Energy Regulatory Commission do its job and impose these regulations. That is why the bill of the gentleman from California (Mr. HUNTER), these are the bills that this House ought to pass. But the only reason we have to pass them is because the President of the United States has instructed his Federal Regulatory Commission to stand on the neck of California, and the laughter is almost audible here over 2 miles from the White House from which it emanates.

Mr. SHERMAN. I yield back to the gentleman from New Jersey.

Mr. PALLONE. Mr. Speaker, I want to thank the gentleman. I was talking before about the oil company profits, and I am amazed. I am amazed by the little table here that talks about six of the largest companies, and to just give my colleague some examples, for Exxon-Mobil in the first quarter of this year, profits were up 43 percent; for Texaco in the first quarter, profits were up 45 percent compared to last year; Chevron, 53 percent compared to last year; Conoco, 64 percent compared to last year; and the first quarter of this year for Phillips Petroleum, profits are up 90 percent by comparison to last year.

Mr. SHERMAN. Mr. Speaker, if the gentleman would yield, I would point out that these price gougers in California, the ones that are generating electricity, withholding some of that power, bidding up prices, their profits are not up 40 percent, their profits are up 400 percent. And, the four big companies, the four big companies that have pipelines that bring natural gas into California from Texas and Colorado, they have increased their prices by a factor of 12, they have increased their profit by a factor of 2,000 to 3,000 percent.
The gouging from a few huge Texas-based companies is not limited to those that deal with petroleum companies that are having the rather startling profit increases that the gentleman from New Jersey indicates, but those that are social to the generation of power in California. The pipeline companies and the wholesale electric companies are beyond comprehension in their profit increases. I yield back.

Mr. ALLONE. Mr. Speaker, I am going back to the oil companies again now, but if we think about these examples for oil, electric utilities, nuclear waste and coal, just to compare what they gave to the Bush and Republican campaigns as opposed to what they are going to get if the Bush energy policy went through, to talk about the oil and gas industry, which gave $3.2 million to the President’s campaign, $25.6 million to the Republicans in the Congress.

But if we look at what they stand to gain, let’s look at the President’s energy policy that just came out, would permit oil drilling in the Arctic National Wildlife Refuge, permit oil drilling on Federal lands, that is, national parks, national forests, national monuments, permits on the President’s energy policy, where those court actions are in the process, if they are allowed to continue over the next few years, they will have settlements in place that basically require those old coal-fired plants to meet the up-to-date standards, not for the old generation, but for new generation, expanding the capacity.

The way I understand the Bush policy, he basically would throw that all out, expand what they have, been sued, maybe they have been successful, but we are just going to let them expand their capacity and not have to meet the new standards.

First of all, what does that do to the air quality? Obviously, it deteriorates, but what does it also say to those utilities who have been the good actors and who have built the new plants and have expended resources to do so and who are now told, well, you probably are stupid that you did it, and said the right thing, because you could have just waited around and you would have gotten an exemption, and you will not even be able to compete with them because the dirty guys are going to be able to produce and generate capacity at a much lower rate.

So it is really outrageous. Every day when I look over the President’s proposal, I get more and more upset, because he started out, if anyone watched him last week, of all these white charts and big bulletin boards behind conservation, everything was green and blue, and we are supposed to either think of trees or maybe the ocean. Everything was beautiful. I said it was subliminal. I do not know much about these subliminal things, but if you looked at it on TV, I think it was trying to give the impression that he was green or he was blue or he was a good guy, conservationist. Then we look at the details and it is just the opposite. It really is not like to see that kind of chicanery, if you will, pulled by government officials. Everybody thinks we all do that, but I do not think we all do. That was particularly egregious, in my opinion.

Mr. SHERMAN. Mr. Speaker, to chime in on this, I am so focused on the short-term disaster in California that so far I have not mentioned the long-term.

Some of the less progressive elements in the energy industry have sought to crush the alternatives. They have sought to eliminate conservation as a way to go, to eliminate research and to slash renewables. The President’s budget reflects these worst elements in the energy industry. He cut by an average of one-third, here in the middle of an energy crisis, cut the precrisis efforts for renewables, research, and conservation. That is the policy that he has brought here today. Then, that budget is rammed through both Houses, and this week they are going to ram through the tax cut that locks that budget in. Then, the President, having arranged for the passage of a budget that cuts by one-third the amount for conservation renewables and research, dares to have a press conference in which he says he wants to spend more money, tax credits he wants.

What hot air it is to propose things only after one has maneuvered a budget through the House and the Senate that guarantees that there will not be a penny to do any of the things he talked about last week. In fact, the President’s budget does not provide adequately for the other tax cuts that he is working so hard to achieve, some of them as necessary as extending the R&D tax credit, does not provide for that.

So how, how are we going to provide for conservation research and renewables? Obviously not at all. The only source of money would be dipping deep into the Social Security trust fund, and I do not think even those of us who are dedicated to new forms of energy want to see that.

So the President stands before the green and the blue posters and promises while, at the same time, his people are here on Capitol Hill making sure that not one penny will be provided to meet the President’s promises.

Speaker, there is nothing else subliminal about those blue posters, and that is, and I hesitate to say this, Californians will be very blue when they review, will be singing the blues when they see their electric bill.

But what Californians have to understand is if their electric bill is double, they do not mean the wholesale gougers are only getting a double fair price. Sixty percent of the energy we use in California is regulated, so 60 percent of our bill is made up of electrons sold to us at a fair price. Forty percent is what we are getting from these gougers. Yet, our bill is double. That is because 60 percent of the energy we are buying at a fair price and 40 percent we are buying not at double but at triple or quadruple the fair price.

Now, we might think that means triple or quadruple profits. No, profits is what is left over when we pay our expenses. If we are able to jack up the...
price by a factor of three or four while the expenses are not affected by the gouging activity, then the profits might be going up by 800 percent, 1,200 percent.

That is indeed what is happening for a few huge corporations based in Texas who are, with such a powerful friend in the White House, able to avoid common sense rate regulation on the electricity they are selling in California.

Mr. Speaker, we are precluded from having by Fed-

eral authorities, enjoy much lower prices because they have long-term commitments and buy very little on the spot market.

Even today, most of the private power under the Governor's control in the State of California is bought on the spot market. Once the Governor shows the leadership to get those long-term contracts in place, those contracts are at dramatically lower prices, nearly where they should be.

There was a claim here tonight of criminal collusion, of conspiracy. I challenge my colleagues here tonight to find any evidence of that, and if they do, I will challenge the administration and the Attorney General to prosecute. But to simply sit on the floor and claim that unlawful behavior is going on is intolerable.

The President in his first 100 days has taken on conservation, and in a big way. The President has announced that, unlike the previous administration that for 8 years did not improve CAFE standards a bit, that he will im-

prove vehicle economy, fuel economy, and environmental standards, if for no other reason than that it is the right thing to do. He has announced that SUVs in the near future will no longer be exempted, as they once were. They will not be treated as light trucks, they will soon be treated as automobiles, thus bringing an end to one of the most illogical growths in gas guzzlers ever to face America.

I have little time here tonight, and so much that I could rebuff. I wish I could go on longer, because the people of California need to know and need to hear that lower prices will come from leadership, which has not been shown in California, and has been shown in Washington.

THE TRUTH ABOUT CALIFORNIA'S ENERGY CRISIS AND THE DEATH TAX

The SPEAKER pro tempore. Under the Speaker's announced policy of January 3, 2001, the gentleman from Colorado (Mr. McINNIS) is recognized for 60 minutes.

Mr. McINNIS. Mr. Speaker, I appreciate the comments just made by the gentleman from California.
shared this floor many nights on special orders. I have never heard the kind of comments that I heard this evening from my colleague, the gentleman from New Jersey. Let me quote exactly what he said.

Referring to the President of the United States, the gentleman from New Jersey (Mr. PALLONE) said, “The only reason that the crisis exists is because,” referring to the President, “he is getting special-interest money.”

If I am concerned from New Jersey is suggesting, and I am not sure, I do not think he is, I think this is way below the gentleman from New Jersey; the gentleman from New Jersey is, in my opinion, a man of great integrity; but if he is suggesting that the President of the United States has accepted bribes from an oil company, he has an inherent responsibility, in fact, he has a fiduciary responsibility, to tomorrow morning go immediately to the Federal Bureau of Investigation and to the U.S. Attorney and present the evidence that he has against the President of the United States for bribery.

Short of that, he should never, ever make those kind of remarks on this House floor, at least in my presence. There is a reason incarceration whatever it is, and I second the gentleman’s remarks.

This floor is an exercise of freedom of speech. This floor, Mr. Speaker, is for us to debate among each other. I know that temps get short once in a while. I know we all believe intensely in our positions. But before Members agree what is considered to be a high crime, to me almost equal to crime of treason, that is acceptance of a bribe, Members darned well better have their evidence before they do that to a colleague or to a President of the United States. That evidence, in my opinion, is not in existence.

Let me conclude those comments by telling Members once again, I do not think it is fair that the gentleman from New Jersey intended. It is what he said. I do not think that is what he intended, because, as I said earlier, in my opinion, the gentleman from New Jersey, while I rarely agree with him, I consider him a gentleman. I consider the gentleman from New Jersey, I do not think that is what he intended. It is what he said.

I say to the gentleman from California (Mr. SHERMAN), he sounded like a defense attorney this evening: Blame everybody, make sure the gentleman’s client is protected and without blame, but blame everybody else. We are not going to get anywhere around here doing that.

Let me point out, there are 50 States in this union. There is one State suffering rolling blackouts, one State. It is California. There is one State in the last 10 years that has refused to allow electrical generation plants to be built in their State. That is California. There is one State in the Union out of those 50 States that has refused to have natural gas transmission lines. It is also California. That State allowed deregulation, allowed the price caps to come off electrical generation companies. It is California. Now they are beginning to reap some of what they sowed.

I heard comments, and let me find it here, that we have been told, apparently by the administration, we have been told to do everything possible to make California suffer. I say to the gentleman from California, I do not know one person on this floor, Democrat or Republican, that really, really wants California to suffer.

I know a lot of Congressmen like myself that would like the leadership, the Governor of California, to quit blaming everybody else and to help pull himself up by his bootstraps. But I do not think anybody in here has said California ought to suffer. We say to the gentleman from California, I do not know one person on this floor, Democrat or Republican, that really, really wants California to suffer.

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rate, that green line, that is our energy production. It is flat. This is our energy consumption. This is the gap. This is the projected shortfall.

Now contrary to what the gentleman from California (Mr. SHEHMAN) said I do not know the new, Member of Congress in here who is opposed to conservation. But the reality of it is conservation cannot fill that entire gap. Look where we are. Conservation can make a big hit there.

Mr. Speaker, I gave a speech on this floor last week suggesting everything from checking the direction that your ceiling fans are turning to only changing your vehicle oil in your engine every 6,000 miles instead of every 3,000 miles. But the fact is, conservation helps, and it is important. It makes common sense. It is good practice for future planning in this country.

Conservation ought to be adopted on a permanent basis, but we also have to face the reality that even with conservation, you still have a gap in there. We have to produce more.

You say well, it is these big oil companies. And I cannot tell my colleagues how many times I heard the gentlemen say big oil company, big oil company. And I cannot tell my colleagues how many times I heard the gentlemen say big oil company, big oil company. And I cannot tell my colleagues how many times I heard the gentlemen say big oil company, big oil company.

Mr. Speaker, that tax plan is going to break the budget. That point, before you gather some wood and you can throw a log on once in a while, I do not think we need a bonfire out there. I think we can have a campfire.

I was surprised by the partisan remarks that were made this evening. And by the way, on the tax bill that passed out, judging from the remarks of the gentleman from California (Mr. SHEHMAN), this is a Republican bulldozer going through the U.S. Capitol. Mr. Speaker, that tax plan is going to break the budget. That point, before you gather some wood and you can throw a log on once in a while, I do not think we need a bonfire out there. I think we can have a campfire.

Many of your colleagues in the United States Senate, my guess would be, will be voting for this tax bill. This is a bipartisan vote we will be taking this week. Why? Because it needs a bipartisan solution. What about the energy problem? That needs a bipartisan solution.

Let me point out, that the gentleman from Washington (Mr. INSLEE) was talking about how somehow the President was responsible for the shortage of supply and power that may occur up in the Northwest. He spoke, first of all, of the Western States. I can tell the gentleman from Washington I am from a Western State.

As the gentleman knows, I represent the mountains of the State of Colorado. These people speak for the entire Western United States, but your problem in Washington State is not Washington, D.C., although Washington, D.C. is a problem for a lot of things. Your problem in Washington State is something the President does not have a lot of control over, and that is rainfall.

Take a look. In fact, I have a poster here to give the gentleman an idea. The gentleman from Washington (Mr. INSLEE) speaks about the Pacific Northwest, the second worst drought on record. That is not the doings of President George W. Bush. The gentleman or the gentlewoman that made that, if you have direct contact with them, you are doing pretty good.

This is the second worst drought on record, and that is why the mighty Columbia River is way down. That is where your power shortage is coming from. It is not because Washington State began and you say, look, you have one member of your camping team that is not bringing any wood to the fire but continues to sit around and enjoy the fire, does not help cook breakfast but continues to eat breakfast, does not help wash dishes but continues to use the dishes, yes, you get upset with them.

But does that mean that you abandon them somewhere in the mountains? Of course, you do not. You try and sit down with them and you say, you are not doing your fair share. We need to plan for your future and our future.

That is what we are saying to California. We want to plan with you, but, by gosh, you have to do a little self help. And one of the best things you can do for self help is get your governor off the airwaves and tell the governor in the State of California to sit in the office, put some pencil in paper and let us have some conservation. By the way, California does exercise good conservation.

But there are some other things we can do. Let us get the governor from California to approach us on a non-partisan basis and come up with some solutions.

Mr. Speaker, it appears that my colleague from South Dakota would like to speak on this topic before I move on to the death tax.

Mr. Speaker, I yield to the gentleman from South Dakota (Mr. THUNE).

Mr. THUNE. Mr. Speaker, before the gentleman from Colorado (Mr. McINNIS) moves on to the death tax, I would like to echo a couple of things that he was saying. And I too was in my office and I heard much of the discussion of our colleagues on the other side prior to the gentleman assuming your discussion here on the floor, but I just wanted to put out there is the President’s energy proposal. It is about 170 pages long and I will put that next to the last administration’s energy proposal, which I cannot find, oh, that is right. They did not have an energy proposal for the last 8 years.

This President has assumed leadership, has taken the initiative, has put together a comprehensive, specific and detailed plan to help address this country’s energy problems.

As the gentleman from Colorado noted earlier, you know we come over here a lot of times and things get a little hot from time to time, but this
not a partisan issue. This is not a Republican problem or a Democrat problem. This is an American problem.

President Bush has laid out an American solution. My colleagues came out here and talked a lot about how it is heavy oil, on fossil fuels, and that sort of thing.

But if we look at the proposal specifically in here of the 105 specific recommendations in the President’s plan: Forty-two of those recommendations have to do with modernizing and increasing conservation and protecting our environment; thirty-five of those recommendations have to do with diversifying our supply of clean, affordable energy and modernizing our antiquated infrastructure; twenty-five of the recommendations help the U.S. strengthen its global alliances and enhance national energy security; twelve of these recommendations can be implemented by executive order; seventy-three of them are directives to Federal agencies and recommendations that are going to have been acted on by Congress.

This is a specific plan and the balance of this plan, in fact, almost half of the entire plan with respect to the recommendations have to do with conservation or other alternative sources of energy.

I come from South Dakota. We care a lot about ethanol. We think ethanol is an important part in the solution to a lot about ethanol. We think ethanol is a very diverse set of clean, affordable energy and modernizing our anti-quated infrastructure; twenty-five of the recommendations help the U.S. strengthen its global alliances and enhance national energy security; twelve of these recommendations can be implemented by executive order; seventy-three of them are directives to Federal agencies and recommendations that are going to have been acted on by Congress.

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I come from South Dakota. We care a lot about ethanol. We think ethanol is an important part in the solution to this country’s energy future. But we also understand that it is a bigger and more comprehensive issue that is going to require an increase in supplies not just of ethanol but of many of the other sources of energy that we currently depend upon in this country.

But the point I would make to the gentleman from Colorado and just agree with what he has said earlier is that this is something and South Dakota cares deeply about what happens in California. California I think also has been there for South Dakota in the past.

But if you look at the record of this Congress in reacting to problems that have been created over a long period of neglect, and I will use the example when I came to Congress in 1996, it was 2 years after the 1994 Congress came here.

But we came here to try and deal with what had been 40 years of overspending by the Federal Government. And we had that inability to control by liberals. We had this huge debt and deficits piling up year after year after year. Well, after a 5-year period now we have basically gotten our fiscal house in order.

Welfare reform was another example of something that had been ignored for years and years and years. We had a welfare program that was spending billions and trillions of dollars and not solving any of the problems. And so we came here, came up with welfare reform, that actually that happened in 1995 or 1996 before I arrived on the scene. But, nevertheless, it was a solution to a problem that had been created by years and years and years of neglect.

Social Security and Medicare, the Federal Government and Congress had for years and years and years been spending that. We have now walled that off as of the last 3 years since we have had a Congress and addressed a problem that had been ignored and neglected for years and years and years by our friends on the other side.

This is a problem that has been created by years of neglect. We have before us this proposal. I hope that this Congress will act on a number of these recommendations, a proposal which is comprehensive. It is 170 pages long, which is detailed, which is specific, and which is balanced in the approach that it takes.

It calls on the need for the best and the brightest in this country in the area of coming up with solutions that are conservation oriented, those solutions that deal with renewables like ethanol and wind and other things that are important to my part of the country, and creating tax incentives for development of those types of energy alternative energy sources, and, yes, also look for more supply because we just flat have to. If one looks at our growing dependence upon other sources of energy from outside this country, we have no alternative.

So the gentleman from Colorado (Mr. McINNIS) is exactly right. I am disappointed to hear the rhetoric and the tone that is already occurring on this floor, because we have a responsibility as the Congress of the United States to work and to solve what is an American problem. It is going to afflict everybody in this country.

I have been to the gentleman’s district in Colorado. I know the people there care deeply about the price of gasoline. That is about all I hear about in South Dakota these days. We have to come up with solutions.

That is what this plan, the President has given us an opportunity to work with something. This may not be the final product. We are going to work through the Congress. This is open to discussion and to debate. But to hear the other side get up here on this floor time after time after time, speaker after speaker after speaker, and show no evidence or no inclination or no desire to work in a bipartisan way, to try and take a plan that has been presented by the President of the United States, the first plan that we have seen, I might add, in many, many years through the administration, the last two 4-year terms of that Presidency in which their party controlled the White House, we now have a President who has taken leadership, who has taken the initiative to present a detailed and specific plan.

They may not like everything in here. I may not like everything in here. But the reality is we now have a framework and something to work with that gives this country some direction in the area of energy policy, something that has been frankly lacking and absent in the last 8 years.

I like the gentleman from Colorado, and just going to sit here and tolerate and listen to people get up here and rail on and on and on and when this is a proposal that we have in front of us to work with and, as I said earlier, in contrast to the one that we had the last 8 years, which could not be part of my empty hand, because we have not had a proposal. We now have some specific direction.

We have a responsibility as a Congress to work together as Republicans and as Democrats to try and solve the energy crisis in this country. It is something that affects everybody in America. It affects their pocketbooks in a very profound way.

The people in Colorado that the gentleman represents, the people in South Dakota that I represent, we have a responsibility and an obligation. I believe, as the Congress of the United States to come together and to work in a constructive way, not in a destructive way, with fingers and holler and talk about contributions from oil companies and how the special interests are running this debate.

They know better than that, and the American people know better than that. I believe the American people are going to rally behind the efforts that are being made for the first time in a long time to address what is a serious and perplexing and chronic problem in this country that is desperately in need of a solution. We need to work together toward that end.

I am glad that the gentleman from Colorado is here and is pointing out some of these issues and look forward to working with him as well as with my colleagues on the Democrat side, many of whom have gotten up tonight and had nothing to offer but criticism.

Yet, I hope that, when it is all said and done, that we can come together and work in a constructive way for the betterment of America and do something that is meaningful in terms of addressing what is a very, very serious crisis, an energy crisis that is affecting every American no matter where you live. Whether it is in California or Colorado or in South Dakota, we need to work together to try and solve this problem.

So I appreciate the gentleman from Colorado yielding to me and look forward to working with him as we begin the process of trying to implement solutions to this very serious problem.

Mr. McINNIS. Mr. Speaker, I appreciate the gentleman’s comments. Just to reiterate a couple of things, it is the first energy policy we have had in 9 years. Why? Because we need a plan for the future of this country, and we need to have some type of blueprint. We need to put things up on the table
for discussion, not for obstruction policy or strategy, but for discussion. That is exactly what this energy plan does.

I should say that the remarks, first of all, I want people to know that, as we are sitting here tonight, I see on the side of the aisle, the Democrats, obviously I am a Republican, the Democrats, we have a lot of Democrats who are working very constructively to help us put this plan together. We have a lot of Democrats that want to work with us. But what we have been seeing is an ongoing debate on the other side of that party. All we heard was a partisan attack.

Now, I realize that they are not going to join our efforts, which, by the way, is a bipartisan effort, both Republicans and Democrats, to put an energy policy into place. But at least they should refrain or at least adjust the tone of their attacks that frankly cannot be substantiated.

I mean, we heard comments tonight. I heard one of this plan calls for the complete, mind you, complete destruction of the Arctic National Wildlife in Alaska, that it wipes out all types of conservation, wipes out all efforts at conservation. I mean, these kind of exaggerations do not serve us anywhere.

What do the people somewhere, frankly, are the Democrats and the Republicans, and there are a lot of them who are doing it as we speak, are sitting down with this administration, coming up with a policy to plan for our future. I believe we need a plan.

One other point I would make, and then we probably ought to move on to the death tax. But the gentleman from South Dakota, Mr. Thune, brought up the dependency of this country on foreign supply of energy. I mean, if one wants to put our environment at risk, and, by the way, I am very sensitive about that, as my colleague knows, my district is a beautiful district as is his; but if one wants to put an environment at risk, he is putting the future generations of this country at risk, one continues on the policy of increasing our dependency on foreign oil.

Maybe the gentleman would like to comment on that. But I am telling my colleagues his point, that is the most dangerous thing we have got out there. This thing in California is going to work itself out. Our situation, we actually have lots of electrical supply coming on for 49 of the 50 States here in the next year and a half. This is going to work out, but the kind of the icing on the cake is the water is this continued inching up and dependence on dependency on foreign sources for our energy needs.

Mr. THUNE. Mr. Speaker, will the gentleman yield?

Mr. McINNIS. I am happy to yield to the gentleman from South Dakota.

Mr. THUNE. Mr. Speaker, the gentleman from Colorado is absolutely right. Again, as he noted, he has an absolutely spectacular landscape in his district. Like my State of South Dakota, most of the people in my State care very deeply about the environment. Most of them tend to be very conservation oriented to start with. That is part of the ethic that comes in places like South Dakota.

Yet we have a very, very serious crisis. The gentleman from Colorado has hit it dead on. This is the fact that today we are dependent to the tune of almost 60 percent of all of our oil coming into this country, or oil that we use in this country is coming from sources outside the country. That is something that we cannot sustain and it is something that it has grown actually, I think, since President Clinton took office. It was about 40 percent. It is about 60 percent today. So as I said earlier, we have had basically 8 years of neglect where essentially Saddam Hussein has been Secretary of Energy in this country. That has to change. That is exactly, I think, the realization that people in this country have come to.

It certainly is, I think, evidenced in the President's proposal which acknowledges the fact that we have to do something to increase our supply in this country, and we have to do it in an environmentally friendly way. The new technologies that enable us to develop renewable and alternative sources, I think are remarkable and will make a profound difference in where we head in the future.

But the gentleman from Colorado is absolutely right. This crisis exists today. If we do not as a country become energy independent, become energy self-sufficient, find more and more ways of producing more energy in this country, and if we have to continue to depend upon very unreliable and unstable areas of the world, I think for our energy supplies, we are going to be in a world of hurt down the road.

So I look forward to the opportunity again to work in a bipartisan and constructive way to try and solve this problem. It is a problem. It is a crisis. It needs to be dealt with. The President has laid down the first marker. He has put something on the table. We may not all like it. I mean, the Democrats may come in here, and they may not like every aspect of this; but at least we have a plan.

It is comprehensive. It is specific. It is detailed. It addresses conservation. It addresses renewables. It addresses development, exploration in a balanced and reasonable way of our oil resources. That's where we start. Let us get to work and start attacking this problem, because it has been overlooked for far too long.

I know the gentleman wants to get on and discuss the death tax.

Mr. McINNIS. Mr. Speaker, I appreciate the gentleman's time this evening. I say to the gentleman from South Dakota, it is kind of fun, because when we speak about conservation, there are lots of neat things. I think about the stuff over the weekend. I said, why do you not all put your heads together over the weekend, each one of us, including myself, let us come up with 10 separate items of what we can suggest to our constituents of ways we can conserve and make them as painless as possible.

For example, as I mentioned earlier, most car manuals, the engineers that design those cars have to test the cars. In most car owners' manuals, you will find you should change the oil in your car every five or 6,000 miles. Yet, if you pick up your newspaper and advertising, you will see the quick lube outfits and so on market you and convince the American public that you need to change your oil every 3,000 miles. You do not have to change it every 3,000 miles. Follow the owners' manual. That is painless. Not only is it painless, you can put money in your pocket.

So I just did this to reiterate the emphasis of the gentleman from South Dakota on what the President has said about conservation. Conservation can begin to close that gap that we have right now, and in the blue that the gentleman spoke of. If we continue to allow this to go without additional supply and without conservation, our dependency on foreign oil, of course, increases.

So tomorrow evening, Mr. Speaker, I hope to have an opportunity to address my colleagues and go in some detail. I hope they listen because the message we need to take back to our constituents about the possibility of this defect, the existence of it, and the tragic results of it is very important. Thank goodness we had somebody as brave as the Dixie family and the Dixie family and the Tingee family to come forward. So I am going to speak on that tomorrow night.
I want to spend the balance of my time talking about the death tax. When I take a look at our tax system in this country, I am not sure one can find a tax that is more punitive, that is more unjustified than what is called the death tax.

Now, the death tax is imposed upon the assets or the property that an individual has accumulated during their lifetime. Now, this is property upon which taxes have already been paid. This is not property where, for some reason or another, taxes were evaded or taxes were avoided. This is property in which taxes have already been paid. In other words, the due tax owed to the government has been paid.

The tax bill, zero, until the moment of your death. Upon the moment of your death, the government comes into you, to your property, to your future generations, and as a punitive measure takes your property or takes a good share of your property if you qualify for the death tax.

Now, the death tax came about theoretically to help finance World War I. But where you really see the fundamental origins of the death tax is when this country was moving towards kind of a socialistic angle, and they were angry at the Carnegies and they were angry at J.P. Morgan and they were angry at the Rockefeller. They said, we should go and redistribute wealth. That is what really started this ball rolling.

But now what has happened is a country, which is the greatest country in the history of the world, our country, now our country is one of the leading countries in the world, discourages small family farms or family businesses from going from one generation to the next generation.

Now, why do I say small? Because it was with some interest I noticed that the father of Bill Gates, Mr. Gates, we will call him, it is not Bill Gates, I am not sure who he is, with his father, Bill Gates Sr., very, very wealthy man spoke about how important it was to keep the death tax in place.

Do my colleagues know where he spoke from? He was speaking from the foundation offices. What does that mean? Well, the foundation was created to help avoid these death taxes. So the wealthy, some of the wealthiest people in this country have already pretty well protected themselves against this punitive measure.

It is the small kid on the block. It is the farmer or the rancher or the contractor who has a bulldozer, a dump truck and a backhoe; and, all of a sudden, one day, they are doing business, and because of some tragedy, he loses his life or she loses her life. The next day, the next generation is being taxed, so that they cannot continue the business.

The wealthy families in this country, and I have no objection to wealth, I think that is one of the great incentives that has made this country a superpower. But the fact is the wealthiest people of this country have prepared for the death tax. They have teams of lawyers and they have done estate planning, but there are a lot of families who have not the resources or the knowledge of the tax law to be able to help protect the next generation.

I was asked a question not long ago when I was down in Durango, Colorado, and they said, you know, in this country, nobody should have the right to inherit. Well, I guess if there is not a will, there should be a right to inherit, it should not go to the government. However, although you may not have the right to inherit, you certainly ought to have the right to bequeath, to give this property to people of your choosing, and most of the time, all of us would like to give that property to our children.

I will tell you about my personal experience. A goal of my wife and myself, our dream in life is to give something to our children. Not just give it to them, they are going to work hard, and they have worked hard. In fact, I graduated two of them from college last week. I have the other in college. I am pretty proud of them, as my colleagues are of their children. But during our life, we hope to give them some kind of a little start like my parents helped me. They gave me a lot of love, and that is what we are giving to ours. My father and mother had six children. My mother and father worked very hard in their careers and they were able to provide a college education to their children, and then we were on our own. All of us want to do that. And why should a death tax step in; why should the government come in and destroy the opportunity for one generation to help the next generation?

I thought I would just read a couple of examples here. Years ago, Tim Luckey's great grandfather started a farm in Tennessee. When his grandfather and then his father inherited the farm, both of them paid inheritance tax. Someday Tim hopes to inherit the farm, and when he does, he will have to pay the tax again. Notice I say "again." If party A owns a farm and dies, and party B inherits the farm, then party B pays those taxes. But if party B all of a sudden dies, say a year later, then the tax is basically the same. The property now is inherited by C, and the property is taxed once again. There are multiple layers of tax on that property.

And I am not talking about like Mr. Gates and some of his cronies that signed that letter. We are not talking about the super wealthy. We are talking about a lot of people in this country today, farmers and ranchers and small business people. They have paid their taxes and they are going to be punished as a result of this death tax.

But where you really see the fundamental origins of the death tax is when this country was moving towards kind of a socialistic angle, and they were angry at J. P. Morgan and they were angry at the Carnegies and they were pretty proud of the business they had built up, it was a wife-and-husband team, they had put together apparently a fairly lucrative interior decorating business in this small town of Durango. What the couple did not realize is that if either one of them were killed in an accident, and the business went to the remaining spouse, or if both of them were killed, let us say both were killed, as happens in this country or throughout the world, if both of them were killed, that interior decorating business they worked so hard, if they had a couple of children beginning to learn the business that business, because of the need to pay those taxes.

Let me read a couple other letters. I am very sensitive about what is happening to our open spaces in the State of Colorado, up in our mountains. Here is another letter. "The fate of 1,810 acres of ranch land featuring stunning views and prime elk habitat north of Carbondale will be determined at auction. The ranch now belongs to the son and daughter of the owner. The estate is being marketed for "vacation use," the tax assessed. They were just raising cows on it, but with the value of the land it is now, we can't afford to raise cows. We have to sell the land just to pay the death taxes.'

Let me go on. This is from Anthony Allen. Mr. Allen writes: 'Mr. McInnis, I am writing to encourage you to keep the repeal of the 'Death Tax' on the front burner. As an owner of a family business, it is extremely important that upon our death, the business will be able to be passed to our daughter and our son, both of whom work in the business, without the threat of having to liquidate to pay inheritance taxes.
on assets that have already been taxed once. Of all the taxes we pay, this tax is truly double taxation.” It is punishment.

“I am aware that several wealthy people, i.e. William Gates, Sr., George Soros, etc. say we need nothing short of a repeal of the death tax. This is one of the most self-serving demonstrations I have ever seen. They have theirs in trusts, foundation, offshore accounts and will pay no taxes, or limited taxes. We, I can’t, for our political motivations are, they certainly don’t represent or speak for the vast majority of business owners or farmers in this country.

Now I have heard some people say, well, look, only the top 2 percent are going to pay this tax. But look what it does to a community, and I could give hundreds of examples. Go into a community like the community in my district, when we had a person who was the largest employer, the largest contributor to his local church, the largest owner of real estate, the largest bank accounts in town, and they hit that family with the death tax.

Do my colleagues think that money that went to the government stayed in that community in Colorado, where previously it had helped the church and the bank and the people with jobs and the real estate market, et cetera, et cetera? No, that money is transferred, it goes straight to Washington, D.C. for redistribution somewhere in the country. And I would bet money that not one single penny goes back to that community. So no one should be bamboozled on this top 2 percent. Take a look at what it does to families.

John Happy writes this letter. John, I wish Mr. McInnis was in this chamber tonight. John, I wish Mr. McInnis was in this chamber tonight. He knows the story about a ranch. John, I wish Mr. McInnis was in this chamber tonight. He knows the story about a ranch. The story about a ranch.

Mr. Speaker, by the way, I want the House to realize that the United States of America should have the policy of encouraging family businesses to go from one generation to the next generation. The United States of America is about to adopt a policy to repeal the death tax so that one family can have their estate taxes, what they referred to as a "punitive tax,", and they paid no pun intended, that upon their death, the next generation can carry on. It is fundamentally important for the foundation of our country that we encourage family activities, family businesses to go from one generation to the next. Let me go on to another one. This is a college student who writes me this letter, Nathan Steelman. “Dear Mr. McInnis: I am a college student at the University of Southern Colorado in Pueblo. My parents and grandparents are involved in a typical family farm, a farm that is owned by the same family for 125 years.”

“My grandpa is 76 years old, and he is in the last years of his life. My parents have been discussing the situation for the past several months. My parents worry about this death tax. They worry about how are they going to keep the farm running once grandpa passes away. The eventual loss of grandpa will trigger this tax upon my family. My parents hope they can pay the tax without selling part of the family operation that they have worked so hard in maintaining over the years. The outcome doesn’t look very good.”

“Farmers and ranchers are having a tough enough time keeping family operations running the way it is. Statistics show that 70 percent of all family businesses do not survive a second generation. And 97 percent don’t survive a third. My family, Mr. McInnis, has worked very hard to keep the family farm running this long. We feel as if we are being penalized for the death of a family member. From what I understand, the opposition is concerned about what many of the individuals who are affected by the death tax are those with very wealthy businesses. Statistics show, however, that more than half of the people who pay death taxes had estates worth less than $1 million. Not just the targeted $2 million in that category. It just doesn’t seem fair to me, Mr. McInnis.”

“Mr. McInnis, my family’s farm is not located within your district, but when I moved to Pueblo, I felt like I needed to express concern to somebody. This death tax should be abolished.”

Chris Anderson, another young man. “I’m 24 years old, I currently run a small mail order business. I’m not a constituent of yours, I reside in New Jersey. However, I listened with great interest as you spoke on the death tax not long ago. In all likelihood, I will not face the problems you are outlining, at least not in the near future. I am not in line to inherit a business. My families have no wealth. However, I’m soon to be married, and I look forward to having a family, and perhaps one day my children will want to follow in my footsteps. I hope and pray they will not face the additional grief caused by this death tax.”

“A 55 percent tax is at best a huge burden on a family business and the loved ones of the deceased. At worst, it could be the death blow that ruins what could otherwise have been a future for another generation.”

“This letter is not a plea for your help. I just want you to know that although I’m not a victim of this tax, I appreciate the effort against it. I firmly believe, and have always believed, that success in family is firmly rooted in our country. I spent a few years working for a small family business, not just myself, but several workers earned their livings that were derived from that business. So it’s more than just the owners, it’s also the people that work for these businesses. Hope your constituents recognize how important this is to repeal the death tax.”

Well, Chris Anderson, I have got good news for you. Chris, we are about to do it.

The President’s tax plan has by now passed the Senate. It will come to the House tomorrow, and we will put some conferees together. This marks a special moment for those of us who care about a future generation and those of us planning for our own family future. We are about to see the death knell of that unfair and punitive death tax. It is about time. It is about time that this country finally recognized what a rotten policy it was to put a tax in that targeted $2 million that prevented in many cases small farms and small businesses from going from one generation to the next, that sent out a terrible message, a message that suggests that the transfer of wealth is what creates capital, instead of the innovation of products. I am pleased to be a part, and I congratulate those Democrats that have joined us.

Mr. Speaker, by the way, I want the gentleman to know that by Memorial Day all of us on this floor will have an opportunity to once and for all repeal the death tax. I urge every one of my colleagues to vote to get rid of that death tax. If you do not, I hope that you have a good reason why you decided that this country should continue to tax somebody upon death.

Mr. Speaker, my time is about up. Let me conclude with three quick remarks: One, I am pleased we are getting rid of the death tax.

Number two, to the gentleman from Colorado (Mr. Tipton), the gentleman from New Jersey (Mr. Pallone), and the gentleman from Washington (Mr. Inslee), partisan,
highly emotionally charged statements of special interests, et cetera, et cetera, are not going to help California. We have to come together as a team to help California, and we are willing to do it as long as you are willing to pitch in. If California wants to pitch in, we ought to help them out of this situation.

Finally, colleagues, I hope tomorrow you have time to sit and listen to my remarks about the Dixie family and the terrible tragedy that they went through; but the bravery and the courageousness that they, along with the Tinge family, have been able to show as an example so that hopefully this tragedy will not be repeated this summer as that tragedy unfolded last summer for the Dixie family.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. GURUCI). The Chair reminds all Members that remarks in debate should be addressed to the Chair and not to those outside the Chamber.

LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. HILL (at the request of Mr. GEPHARDT) for today on account of travel complications.

Mr. ABERCROMBIE (at the request of Mr. GEPHARDT) for today and May 22 on account of official business in the district.

Mr. LEVIN (at the request of Mr. GEPHARDT) for today on account of a funeral in the district.

Mr. HANSEN (at the request of Mr. ARMY) for today and May 22 on account of the death of his sister.

Mr. WATTS of Oklahoma (at the request of Mr. ARMY) for today on account of attending daughter’s graduation.

SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. McNULTY) to revise and extend their remarks and include extraneous material:)

Ms. NORTON, for 5 minutes, today.

Mr. DeFAZIO, for 5 minutes, today.

Mrs. MINK of Hawaii, for 5 minutes, today.

Mr. SHEARMAN, for 5 minutes, today.

(The following Members (at the request of Mr. GUTNECK) to revise and extend their remarks and include extraneous material:)

Mr. BURTON of Indiana, for 5 minutes, May 22, 23, and 24.

(The following Member (at his own request) to revise and extend his remarks and include extraneous material:)

Mr. ISA, for 5 minutes, today.

ADJOURNMENT

Mr. McINNIS. Mr. Speaker, I move that the House do now adjourn.

The motion was printed. Accord-ingly (at 9 o’clock and 33 minutes p.m.), under its previous order, the House adjourned until tomorrow, Tuesday, May 22, 2001, at 9 a.m., for morning hour debates.

EXECUTIVE COMMUNICATIONS, ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker’s table and referred as follows:

2003. A letter from the Chief, Programs and Legislation Division, Office of Legislative Liaison, Department of Defense, transmitting notification that the Commander of Whitman Air Force Base (AFB), Missouri, has conducted a cost comparison to reduce the cost of the Heat Plant function, pursuant to 10 U.S.C. 2461; to the Committee on Armed Services.

2004. A letter from the Chief, Programs and Legislation Division, Office of Legislative Liaison, Department of Defense, transmitting notification that the Commander of the U.S. Air Force Personnel Center is initiating a single-function cost comparison of the Personnel Computer Support function at Randolph Air Force Base (AFB), Texas, pursuant to 10 U.S.C. 2461; to the Committee on Armed Services.

2005. A letter from the Assistant to the Board, Board of Governors of the Federal Reserve System, transmitting the Board’s final rule—Applicability of Section 23A of the Federal Reserve Act to Loans and Extensions of Credit Made by a Member Bank to a Federal Reserve Bank (Docket No. R-1015) received May 15, 2001, pursuant to 5 U.S.C. 501(a)(1)(A); to the Committee on Financial Services.

2006. A letter from the Assistant to the Board, Board of Governors of the Federal Reserve System, transmitting the Board’s final rule—Fees Charged by the Federal Reserve to loan and extension of credit made by a Member Bank to a Federal Reserve Bank (Docket No. R-1015) received May 15, 2001, pursuant to 5 U.S.C. 501(a)(1)(A); to the Committee on Financial Services.


2009. A letter from the Secretary, Department of Energy, transmitting the Department’s Annual Report on Federal Government Energy Management and Conservation Programs during Fiscal Year 1999, pursuant to 42 U.S.C. 6361(c); to the Committee on Energy and Commerce.


2011. A letter from the Director, Regulations Policy and Management Staff, Department of Health and Human Services, transmitting the Department’s final rule—Secondary Direct Food Additives Permitted in Food for Human Consumption; Alpha-Acetolactate Decarboxylase Enzyme Preparation (Docket No. 92F–0396) received May 21, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.


2013. A letter from the Acting Assistant Secretary for Legislative Affairs, Department of State, transmitting a report on proliferation of missiles and essential components of nuclear, biological, and chemical weapons, pursuant to 22 U.S.C. 2761 nt.; to the Committee on International Relations.

2014. A letter from the Assistant Legal Advisor for Treaty Affairs, Department of State, transmitting copies of international agreements, other than those entered into by the United States, pursuant to 1 U.S.C. 112(a); to the Committee on International Relations.

2015. A letter from the Deputy Assistant Secretary, Export Administration, Department of Commerce, transmitting the Department’s final rule—Entity List: Revisions and Additions (Docket No. 01–07) (RIN: 0940–AB60) received May 14, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on International Relations.

2016. A letter from the Acting Assistant Secretary for Legislative Affairs, Department of State, transmitting a report concerning compliance by the Government of Cuba with the U.S.-Cuba Migration Accords of September 9, 1994, and May 2, 1995; to the Committee on International Relations.

2017. A letter from the Chief, Office of Executive Officer, Corporation for National and Community Service, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

2018. A letter from the Acting Chief Executive Officer, Corporation for National and Community Service, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

2019. A letter from the Assistant Director for Executive and Political Personnel, Department of Defense, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

2020. A letter from the Assistant Director for Executive and Political Personnel, Department of Defense, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

2021. A letter from the Assistant Director for Executive and Political Personnel, Department of Defense, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.
Act of 1998; to the Committee on Government Reform.

2023. A letter from the Assistant Director for Executive and Political Personnel, Department of Transportation, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

2024. A letter from the Assistant Director for Executive and Political Personnel, Department of Defense, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

2025. A letter from the Executive Director, Interstate Commission on the Potomac River Basin, transmitting a copy of the Sixtieth Financial Statements and Independent Auditor's Report for the period October 1, 1999 to September 30, 2000, pursuant to 5 U.S.C. 3512(c)(3); to the Committee on Government Reform.

2026. A letter from the Deputy Archivist, National Archives and Records Administration, transmitting the Administration's final rule—Records Disposition; Technical Amendments (RIN: 3085–AB02) received May 18, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Government Reform.

2027. A letter from the Acting Executive Secretary, U.S. Agency for International Development, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

2028. A letter from the Acting Director, Fish and Wildlife Service, Department of the Interior, transmitting the Department's final rule—Endangered and Threatened Wildlife and Plants; Final Rule for Endangered Status for Astragalus pycnostachyus var. Lanosissimus (Ventura marsh milk-vetch) (RIN: 1018–AF61) received May 16, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.


2031. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department’s final rule—Flight Crewmember Flight Time Limitations and Rest Requirements—received May 13, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.


2033. A letter from the Secretary, Department of Health and Human Services, transmitting a report on the initial estimate of the average increase in inpatient and retrospective inpatient payment rates for Federal Fiscal Year (FY) 2002, pursuant to Public Law 101–508, section 402(g)(1)(B) (104 Stat. 1388–36); to the Committee on Ways and Means.

2034. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department’s final rule—National Medical Support Notice (RIN: 0970–AB07) received May 15, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

2035. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department’s final rule—Child Support Enforcement Programs; Incentive Payments, Audit Penalties (RIN: 0896–AK14) received May 15, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

2036. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department’s final rule—State Self-Assessment Review and Report (RIN: 0970–AB96) received May 15, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

2037. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department’s final rule—Comprehensive Tribal Child Support Enforcement Programs (RIN: 0970–AB73) received May 15, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

2038. A letter from the Acting Assistant Secretary for Legislative Affairs, Department of State, transmitting the President’s Determination No. 2001–13, entitled, “Waiver and Certification of Statutory Provisions Regarding the Palestine Liberation Organization”; jointly to the Committees on International Relations and Appropriations.

2039. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department’s final rule—Medicare Program; Additional Supplier Standards (HCFA–6004–FC) (RIN: 0938–AH19) received May 15, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Ways and Means and Energy and Commerce.

2040. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department’s final rule—Medicare Program; Criteria for Incentive Payments, Audit Penalties (RIN: 0938–AK14) received May 15, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

2041. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department’s final rule—Medicare Program; Criteria for the Computation of Practice Expense Survey Data [HCFA–111–1PC] (RIN: 0938–AK14) received May 15, 2001, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Ways and Means and Energy and Commerce.

REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. TAUSIN: Committee on Energy and Commerce. H. R. 1918. A bill to amend the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 to permit States to determine the status of illegal immigrants to eliminate educational barriers and secure public safety and national security. Referred to the House Committee of the Whole House on the State of the Union.

Mr. YOUNG of Alaska: Committee on Transportation and Infrastructure. H. R. 1831. A bill to provide certain relief for small businesses from liability under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (Rept. 107–70 Pt. 2). Referred to the Committee of the Whole House on the State of the Union.

Mr. YOUNG of Alaska: Committee on Transportation and Infrastructure. H. R. 495. A bill to designate the Federal building located in Charlotte Amalie, St. Thomas, United States Virgin Islands, as the “Ron de Lugo Federal Building” (Rept. 107–71). Referred to the House Calendar.

Mr. YOUNG of Alaska: Committee on Transportation and Infrastructure. House Concurrent Resolution 76, Resolution authorizing the use of the Capitol Grounds for the Greater Washington Soap Box Derby (Rept. 107–73). Referred to the House Calendar.

Mr. YOUNG of Alaska: Committee on Transportation and Infrastructure. House Concurrent Resolution 79, Resolution authorizing the use of the Capitol Grounds for the 2001 Special Olympics Law Enforcement Torch Run to be run through the Capitol Grounds (Rept. 107–74). Referred to the House Calendar.

TIME LIMITATION OF REFERRED BILL

Pursuant to clause 2 of rule XII the following action was taken by the Speaker:

[The following action occurred on May 18, 2001]


PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions were introduced and referred, as follows:

By Mr. GILMAN.

H. R. 1917. A bill to amend title 38, United States Code, to provide for the payment of a monthly stipend to the surviving parents (kissed) of Gold Star Members of the Armed Forces who die during a period of war; to the Committee on Veterans' Affairs.

By Mr. CANNON (for himself, Mr. BUSKER and Mr. ROYBAL–ALLARD).

H. R. 1918. A bill to amend the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 to permit States to determine state residency for higher education purposes and to amend the Immigration and Nationality Act to cancel and adjust the status of certain alien college-bound students who are long-term U.S. residents; to the Committee on the Judiciary, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in the Committee of the Whole House on the State of the Union, pursuant to the orders of the House of Representatives on May 18, 2001.

Mr. CASTLE.

H. R. 1920. A bill to remove civil liability barriers surrounding donating fire equipment to volunteer fire companies; to the Committee on the Judiciary.

Mr. CHAMBLEY (for himself, Mr. RILEY, Mr. JONES of North Carolina, Mr. RODRIGUEZ, and Mr. BISHOP).
H.R. 1733: Ms. SOLIS and Mr. NADLER.
H.R. 1734: Mr. SANDERS and Mr. BISHOP.
H.R. 1770: Mr. GUTENBERG, Mr. GOODE, Mr. SCHAFFER, Mr. TANCREDO, Mr. SHOWS, Mr. BURTON of Indiana, and Mr. NORWOOD.
H.R. 1774: Mr. FOSSELLA, Mr. GRAVES, Mrs. JO ANN DAVIS of Virginia, Mr. PETERSON of Pennsylvania, and Mr. SIMPSON.
H.R. 1781: Mr. WEINER, Mr. NORWOOD, and Mr. CAPUANO.
H.R. 1786: Mr. BARRETT, Mr. CALLAHAN, Mr. TURNER, and Mr. BOUCHER.
H.R. 1786: Mr. BARRETT, Mr. CALLAHAN, Mr. TURNER, and Mr. BOUCHER.
H.R. 1801: Mr. STEINHOLM, Mr. HALL of Texas, Mr. ARMY, Mr. THOMENBERGER, Ms. EDDIE Bernice Johnson of Texas, and Mr. BARTON of Texas.
H.R. 1805: Mr. GOODE.
H.R. 1810: Mr. KENNEDY of Rhode Island, Mr. SABO, and Ms. LEE.
H.R. 1831: Mr. STRAHN, Mr. TURNER, Mrs. LOPEZ, and Mr. CONDIT.
H.R. 1839: Mr. LALOETTE, Mr. FROST, Mr. SNYDER, Mr. FRANK, Mr. LAFALCE, and Mr. KENNEDY of Rhode Island.
H.R. 1841: Mr. STUPAK, Mr. TOM DAVIS of Virginia, Mr. THURMAN, Mr. SMITH of Washington, Mr. KUCINICH, Ms. DeLAURO, Mr. BACA, Mr. HOLT, and Mr. BERMAN.
H.R. 1846: Mr. ENGEL.
H.R. 1847: Mr. ENGEL.
H.R. 1848: Mr. SMITH of Texas, Ms. LOPRENO, Mrs. CAPPS, and Mr. DOOLEY of California.
H.R. 1852: Mr. SANDERS, Ms. MCKINNEY, Ms. NORTON, Mr. FILNER, and Ms. KAPTUR.
H.R. 1888: Mr. COX.
H.R. 1907: Ms. SOLIS, Mr. SERRANO, and Mr. ORRIN.
H.J. Res. 20: Mr. GRAVES.
H.J. Res. 26: Mr. ROYCE, Mr. ROTHSAN, Mr. SANDLIN, Ms. DUNN, and Mr. HALL of Texas.
H.R. 1831: Mr. STEINHOLM, Mr. HALL of Texas, Mr. ARMY, Mr. THOMENBERGER, Ms. EDDIE Bernice Johnson of Texas, and Mr. BARTON of Texas.
H.R. 1801: Mr. STEINHOLM, Mr. HALL of Texas, Mr. ARMY, Mr. THOMENBERGER, Ms. EDDIE Bernice Johnson of Texas, and Mr. BARTON of Texas.
H.R. 1805: Mr. GOODE.
H.R. 1810: Mr. KENNEDY of Rhode Island, Mr. SABO, and Ms. LEE.
H.R. 1831: Mr. STEINHOLM, Mr. HALL of Texas, Mr. ARMY, Mr. THOMENBERGER, Ms. EDDIE Bernice Johnson of Texas, and Mr. BARTON of Texas.
H.R. 1801: Mr. STEINHOLM, Mr. HALL of Texas, Mr. ARMY, Mr. THOMENBERGER, Ms. EDDIE Bernice Johnson of Texas, and Mr. BARTON of Texas.
H.R. 1805: Mr. GOODE.
H.R. 1810: Mr. KENNEDY of Rhode Island, Mr. SABO, and Ms. LEE.
The Senate met at 9:31 a.m. and was called to order by the Honorable JUDD GREGG, a Senator from the State of New Hampshire.

PRAYER

The Chaplain, Dr. Lloyd John Ogilvie, offered the following prayer:

Gracious Father, we pray for the women and men of this Senate. May they feel awe and wonder that You have chosen them through the voice of Your people. May they live this day humbly on the knees of their hearts, honestly admitting their human inadequacy and gratefully acknowledging Your power. Dwell in the secret places of their hearts to give them peace and security. Help them in their offices, with their staffs, in committee meetings, and when they are here together in this sacred, historic Chamber. Remind them of their accountability to You for all they say and do. Reveal Yourself to them. Be the unseen Friend beside them in every changing circumstance. Give them a fresh experience of Your palpable and powerful Spirit. Banish weariness and worry, discouragement and disillusionment. Often today may we hear Your voice saying to us, “Come to me, all who are weary and heavy laden and I will give you rest.” Lord, help us all to rest in You and receive the incredible resiliency that You provide. Thank You in advance for a truly productive day. In the name of our Lord. Amen.

PLEDGE OF ALLEGIANCE

The Honorable HARRY REID, a Senator from the State of Nevada, led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President pro tempore (Mr. THURMOND).

The assistant legislative clerk read the following letter:

U.S. SENATE,
PRESIDENT PRO TEMPORE,

To the Senate:
Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby appoint the Honorable JUDD GREGG, a Senator from the State of New Hampshire, to perform the duties of the Chair.

STROM THURMOND,
President pro tempore.

Mr. GREGG thereupon assumed the chair as Acting President pro tempore.

RECOGNITION OF THE ACTING MAJORITY LEADER

The ACTING PRESIDENT pro tempore. The Senator from Wyoming.

SCHEDULE

Mr. ENZI. Mr. President, today the Senate will resume consideration of the reconciliation bill with 8 hours remaining for debate. Senator GREGG will be recognized momentarily to debate his amendment and will be followed by Senator WELLSTONE. Under the order, there will be up to 1 hour for debate on first-degree amendments and 30 minutes for debate on second-degree amendments. Votes on all amendments and final passage will begin at 6 p.m. Senators are encouraged to remain in the Chamber during votes in an effort to complete all action on the bill in a timely manner. I thank my colleagues for their attention. I yield the floor.

RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, leadership time is reserved.

RESTORING EARNINGS TO LIFT INDIVIDUALS AND EMPOWER FAMILIES (RELIEF) ACT OF 2001

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will resume consideration of H.R. 1836 which the clerk will report.

The assistant legislative clerk read as follows:

A bill, H.R. 1836, to provide reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002.

Pending:
Fitzgerald amendment No. 670, to provide that no Federal income tax shall be imposed on amounts received by victims of the Nazi regime or their heirs or estates. Gregg amendment No. 656, to provide a temporary reduction in the maximum capital gains rate from 20 percent to 15 percent. Carnahan/Daschle amendment No. 674, to provide a marginal tax rate reduction for all taxpayers. Collins/ Warner amendment No. 675, to provide an above-the-line deduction for qualified professional development expenses of elementary and secondary school teachers and to allow a credit against income tax to elementary and secondary school teachers who provide classroom materials. Testan/Enzi amendment No. 679, to delay the reduction of the top income tax rate for individuals until a real Medicare prescription drug benefit is enacted. Bayh modified amendment No. 685, to preserve and protect the surpluses by providing a trigger to delay tax reductions and mandatory spending increases and limit discretionary spending if certain deficit targets are not met over the next 10 years. Landrieu/Daschle amendment No. 686, to expand the adoption credit and adoption assistance programs. Graham amendment No. 687, of a perfecting nature. Graham amendment No. 688, to provide a reduction in State estate tax revenues in proportion to the reduction in Federal estate tax revenues.

AMENDMENT NO. 656

The ACTING PRESIDENT pro tempore. Who seeks time?

The Senator from Nebraska.
Mr. HAGEL. Mr. President, I thank the Chair. Good morning.
I rise this morning to support the Gregg amendment. I am proud to be a cosponsor of the Gregg amendment. The Gregg amendment, very simply, cuts the capital gains tax rate from 20 to 15 percent over a 2¥3-year period. The cut will sunset on December 31, 2003.

The Gregg amendment is about one thing; it is about sustaining economic growth in this country. I think most Americans understand it is investment capital that fuels the engine of economic growth. This is the engine of economic growth. There is no growth without investment and productivity.

We have been debating over the last few months—and we will continue to debate—a fiscal year 2002 budget. That budget calls for expenditures by the Federal Government of around $1.9 trillion. That is a lot of money. From where does that money come? It comes from tax revenues.

At the same time we are debating the priorities of that $1.9 trillion budget, we are looking at expanding Government programs. As we prioritize the programs that are important for our people for future generations, that is part of our responsibility we have as policymakers.

One of the things we have done recently is we have voted to set aside $300 billion over the next 10 years for a new prescription drug plan. So $300 billion has been set aside during the next 10 years to add on to the prescription drug plan. It is important. It is relevant. It is needed. We must move on it. What that will do is, of course, build onto an already very significant amount of uncontrollable budget expenditure, the Medicare program, another new very expensive program.

We prioritize that issue in this country. We have essentially said, as did President Bush in the campaign last year, Democrats and Republicans in Congress, that we need to pass a prescription drug plan. So $300 billion has been set aside during the next 10 years to add on to the prescription drug plan. I suspect most Americans understand it is going to be far more than $300 billion over the next 10 years by the time we put it all in place. And the hidden cost of that which we do not factor in is the outyears after the 10 years when we will saddle all future Americans with that additional add-on expense of Medicare.

When you look at that $1.9 trillion Federal budget today, you will find that about two-thirds of that is already locked in. That is nondiscretionary. There is nothing we can do about that. We can debate it, we can argue its laws, but unless we want to change the Medicare Plan, we are essentially going to do with parts of Medicare and other entitlement programs that we want, that we have prioritized, the fact is that two-thirds of our budget is already committed and we are adding to that.

That is a decision we have all come to, as a society. We want that. The question comes back to what the Gregg amendment is all about. How do we continue to pay for that? How do we pay for that additional prescription drug plan that will cost billions, and hundreds of billions in the outyears, and all the other programs to which we have committed.

We do that by sustaining our economic growth. Government does not produce growth. Government can only do certain things. It is the private sector that produces growth because it is the private sector that develops the productivity which enhances growth and develops and drives growth.

Some of us believe the way to sustain growth is to free up more of that capital so more people in the private sector have that capital in their hands so they can save, they can invest. They can put it in new venture start-up firms that are the firms that will find the technologies and the solutions to the challenges that we have, not just today but what we will face tomorrow. When they save up, you will see the consequences as our technology bogs down in every industry, in every discipline—science, health, medicine, national security, new energy sources, new technologies.

It is capital, private capital that drives that. That is the capital, private capital that drives productivity. It is productivity which enhances growth.

So this amendment is about freeing up some of that capital that is locked in because of ridiculous tax rates. In fact, the United States is one of the countries in the world that taxes capital, and we have about the highest capital tax rates of any country in the world. It make no sense to do this.

The other thing it does, as we have seen very clearly from the last two cuts in the capital gains rates, in 1981 and 1997, it increases revenues into our Treasury. We find we are receiving more tax revenues as a result of freeing up those locked down assets.

What that means is we win all the way around. Unfortunately, we take that fact of life, that reality, that more revenue comes in when we cut capital gains rates, and we score that as a negative. We don’t score that as we should, that, in fact, we will find a new source of revenue, a bigger source of revenue. That is another issue.

Capital gains taxes no longer affect just the wealthy. A recent U.S. Treasury study found that roughly three-quarters of all families in the United States own capital assets. The study further found that about 30 percent of those families whose incomes are less than $20,000 held capital assets, as did 50 percent of families with incomes between $20,000 and $50,000. So who pays the tax? It is not just the so-called wealthy, unless you are in that $20,000 to $50,000 bracket and you consider yourself wealthy. I don’t think you do.

According to IRS data from 1998, 25 million returns filed that year reported capital gains; they reported capital gains on their tax return. That represents about one in five returns. Of those, 40 percent reporting capital gains had incomes of less than $50,000 and 59 percent of those filing those returns with capital gains had incomes of less than $75,000.

It is rather clear. I think, to most of us, that, in fact, capital assets are held by a very significant majority of Americans: pension plans, IRAs—wherever you invest. Whatever the pension plan is, most likely that plan is invested in stocks, in the productivity of this century, in the base of this country.

So as a result of reducing capital gains taxes, the economy will continue to grow. We will have sustained growth creating more jobs, better jobs, generating more capital, and increasing productivity, the engine of growth. All sectors of the economy benefit, increasing more tax revenues into the U.S. Treasury.

Sustaining economic growth is the purpose of the Gregg amendment. I envision my colleagues taking a serious look at this amendment. If they do, I believe they will come to the conclusion that this country needs a reduction in its capital gains tax.

I yield the floor.

The PRESIDING OFFICER. (Mr. GRASSLEY). The Senator from New Hampshire.

Mr. GREGG. How much time is remaining and how has it been allocated?

The PRESIDING OFFICER. There are 20 minutes on the time of the Senator from New Hampshire; 30 minutes on the other side.

Mr. GREGG. Is there someone to speak in opposition?

Mr. BAUCUS. Not yet, not at this point.

Mr. GRASSLEY. I want to make clear I am in opposition, too, but right now I don’t have anyone to speak.

Mr. BAUCUS. Just for the sake of completing the record, I will speak in opposition.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. I appreciate the arguments of my good friend from New Hampshire. Clearly, as capital gains taxes affect the transfer of capital, that is of property, they can affect the degree to which this economy prospers. There is no doubt that capital gains tax rates are a factor in the acceleration of growth rates.

On that point, I don’t think it is fair to say that when the President proposed his tax cut bill of $1.6 trillion, he did not include any capital gains provisions—none whatsoever. I wouldn’t want to second guess the President, but the point is he himself thought it made more sense to lower individual rates and not to lower capital gains rates at this time.

I think, if you look at the bill the Finance Committee has brought to the Floor, you will see it is a bill designed to reduce individuals’ income taxes. Where it is the base of this country provisions, child credit rates, the new 10 percent bracket—they are all on the individual side. There are no corporate
provisions, nor are there any affecting capital gains.

Another problem I must point out about the proposal by my good friend from New Hampshire is that it is temporary. We have heard many people legitimize their concerns about the complexity of the Tax Code, and the capital gains provisions are responsible for their fair share of that complexity. If we have an on-again, off-again capital gains provision, it is not only going to add to the complexity, but also raise some uncertainty. People will not know what congressional policy is with respect to capital gains.

That is less true with respect to other provisions. Let’s take the R&D tax credit as an example. It is true that Congress over the years has been a bit inconsistent in the number of years for which it extends the R&D tax credit. Sometimes it is extended for 1 year, others a few years. There was a time a few years ago when it lapsed completely for a short period of time. Yet people know Congress will stand by the R&D tax credit so they have some ability to count on it when they do their planning.

It is much less clear with respect to capital gains. The capital gains provisions have changed dramatically over the years, both in structure and in rates. People don’t know what to expect with respect to how they will be taxed in the future.

Finally, I must point out that this amendment is not germane to the underlying bill, and at the appropriate point I will make a point of order to that effect.

Mr. GREGG. As was mentioned so appropriately by the Senator from New Hampshire, the capital gains cut that was done in the early 1990s. So that makes no sense.

Mr. KYL. I note that I offered a similar amendment myself. In fact, I know a number of us offered similar amendments because this is such a good idea.

Mr. KYL. I thank the Senator from New Hampshire for bringing this amendment forward. If I am not mistaken as a cosponsor, I ask unanimous consent that I be added as a cosponsor of the amendment.

Mr. KYL. Without objection, it is so ordered.

Mr. GREGG. As was mentioned so appropriately by the Senator from Nebraska, this is no longer a tax issue for the wealthy; this is a tax issue for middle America. Middle America is aggressively investing in the stock market today through their pension plans and also through their individual activity. Reducing the capital gains rate will significantly and positively impact middle America, something this tax bill does not do in the most effective way, in my opinion.

Most importantly, it will affect them today because it will give them the opportunity—starting next month, if this tax bill passes—to take advantage of a lower tax rate, which will have an immediate impact on their ability to generate more profits and gains and put them into new investments which will generate new jobs, which will generate more prosperity.

It is a win-win situation for us because we generate more prosperity as a result of more economic activity and more investment and we actually generate more revenues for the Federal Government.

So I certainly hope, when we get to the point of voting, if there is a motion to repeal this amendment on the issue of germaneness, that will not be brought forward because I might win, and I would not want to undermine the germaneness rules of the Senate by doing that. I think it might make more sense, if that motion is going to be made, that it be made on the issue of the cost estimates of this bill. We could waive that motion and, hopefully, be successful.

Mr. President, how much time do I have remaining?

The PRESIDING OFFICER. Thirteen minutes.

Mr. GREGG. I yield 10 minutes to the Senator from Arizona.

The PRESIDING OFFICER. The Chair recognizes the Senator from Arizona.

Mr. KYL. Mr. President, I thank the President from New Hampshire for bringing this amendment forward. If I am not mistaken as a cosponsor, I ask unanimous consent that I be added as a cosponsor of this amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. KYL. I note that I offered a similar amendment myself. In fact, I know a number of us offered similar amendments because this is such a good idea.

I begin by complimenting the President for the extraordinary job he has done in putting together a comprehensive tax bill. It is with great hesitancy that I suggest an amendment to this bill, but I know if we were not so critical to get a lot of support from disparate groups of folks, the President undoubtedly would be supporting an amendment of this type as well.

So I simply agree with the Senator from New Hampshire that the primary point here is to both raise revenue and stimulate the economy, which is what a capital gains rate reduction will do.
Further reductions in the capital gains rates will enhance savings, investment, GDP growth, and boost equity values.

A recent analysis done by Dr. Allen Sinai, President and CEO of Decision Economics, showed that the capital gains reductions that were included in the 1999 tax bill, which was vetoed by President Clinton, which would have reduced long-term rates from 20 down to 18 percent, would have had a significant, positive impact on the economy. The analysis found that if the rate reductions had been enacted, real GDP would be $61.6 billion higher, and employment, investment, new business formation, and national savings would be greater over the period of 2000-2004. It is quite likely—I think evident—that our economy would be in much better shape today had the previous administration appreciated the importance of capital formation growth and the President not vetoed the capital gains reductions.

The recent Federal Reserve Board report indicated that Americans lost nearly $2 trillion in wealth in just the last quarter of 2000 as a result of the stock market decline. That is approximately a $20,000 in loss for each household in America—think of that—the equivalent of nearly $2 trillion in wealth in just the last quarter of 2000. Of course, loss in wealth means lower household capital, which means less capital available for investment, and less capital for each household in America—think of that—the equivalent of $20,000 in loss for each household in America. Of course, less household capital means less capital available for investment, and less capital for each household in America.

Reducing capital gains rates will encourage investors to unlock cumulative gains of the past. Capital would be more free to go into the entrepreneurial and future-oriented, technology-generating enterprises. In particular, venture capital investment, which is vital to this new technological innovation and productivity, will benefit as a result of the unlocking of this capital.

Let’s not forget about national savings. Reducing capital gains taxes means less taxes on Americans who choose to save for their future.

To conclude, this estimate by Joint Tax indicates a revenue increase to the Treasury for the first 4 years. There is not another provision in the tax bill the President has so carefully crafted that will produce actual increases in revenue during this period of time. This is exactly the time when our economy needs the boost. I can’t think of anything that would be better for inclusion in this tax bill than this temporary reduction in the rate of capital gains paid by Americans.

The fact that they declare a slight net loss in the time thereafter is simply an indication of the kind of poor estimating they have done in the past.

Again, it is a very small amount of money, and the time we really need the boost is right now. That is where Joint Tax indicates there would be a revenue increase.

The amendment to this bill complements many aspects of the President's plan. It adds another important addition, immediate relief for capital formation and growth. That is what this tax plan is all about. That is what the American people are expecting as the result of the plan. That is why this idea put forth by several of us, encapsulated in the amendment of the Senator from New Hampshire, is such a great idea.

I urge my colleagues, when the time comes, to support this amendment as something that will generate new revenue and foster capital formation for the American economy. I thank the Senator from New Hampshire for offering the amendment.

Mr. BAUCUS. Mr. President, how much time remains on each side?

Mr. BAUCUS. I yield myself 10 minutes.

Mr. President, I note with some amusement the past Senator criticizing the previous President for not being more sympathetic to capital gains reductions. I remind my good friend, the current President also does not seem to have much interest in further capital gains reductions but note he, in his big tax bill, did not include any capital gains reduction provisions. Some time down the road he may suggest it. But in this big tax bill, which certainly is one of the major pieces of legislation that the President vetoed, and enacted, this administration does not include any capital gains provisions.

Mr. KYL. Mr. President, will the Senator yield for a quick comment?

Mr. BAUCUS. Certainly.

Mr. KYL. Does the Senator from Montana believe that President Bush, however, would veto a capital gains reduction as President Clinton did?

Mr. BAUCUS. Mr. President, I cannot answer that kind of hypothetical because there is no way of knowing what else might be in that bill the President may not like, just as there's no way of knowing whether President Clinton would have vetoed capital gains reduction provisions. Some time down the road he may suggest it. But in this big tax bill, which certainly is one of the major pieces of legislation that the President vetoed, this administration does not include any capital gains provisions.

Mr. KYL. Mr. President, is it not true that President Bush has already committed to pay for the tax cut by cutting expenditures?

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Mr. KYL. Mr. President, is it not true that President Bush has already committed to pay for the tax cut by cutting expenditures?
Now the Senator from New Hampshire would add more complexity by making this capital gains provision active only for a short period of time. I believe a major amendment such as this one needs to be thoroughly vetted before we impose a new capital gains structure this way.

Many different ideas on how to treat capital gains have been proposed. For example, some Senators have suggested capital gains exclusions, either in the form of a dollar amount exclusion or as a percentage exclusion. This type of capital gains reform actually makes the code much more simple. It is easier to administer, and it might make more sense for more taxpayers; that is, the first x amount of dollars of capital gains could be excluded when computing one’s income taxes, or one could say the first 50 percent of capital gains could be excluded.

Years ago, we did have a percentage exclusion, and it made sense. And it represented a way of providing lower capital gains taxes, in the form of an exclusion as opposed to a straight lowering of the rates.

A lot of Americans who holders of mutual funds are concerned about capital gains. Because, we were putting the value of their mutual funds declined last year, in many cases they nevertheless paid capital gains taxes on stocks the portfolio manager traded in order to maximize the value of the fund. So even though the shareholder’s value declined, he is still paying capital gains taxes in many cases. This doesn’t seem to make a lot of sense, but the taxpayer gets to deduct those losses at a later date when he sells the shares.

It has been suggested that we should try to help these taxpayers too, perhaps by allowing them to defer the gains that the portfolio manager provided to the shareholder by trading securities in the portfolio. That would be a way of providing millions of dollars of capital gains taxes millions of Americans in that situation are facing, even though the shares of their mutual funds are declining. Providing this type of deferral would tend to help middle-income taxpayers a lot more than the amendment offered by the Senator from New Hampshire, which will tend to help wealthier taxpayers.

There are other ways to deal with capital gains taxes too, which have been considered but not this year by the Finance Committee. This is a major modification to the Tax Code designed to stimulate the transfer of assets, yet it hasn’t been considered by the Committee of jurisdiction to determine whether this particular approach is the one to take. I don’t think it is good public policy to write such a major provision on the Senate Floor without the Finance Committee’s participation.

If it would be much wiser for us to deal with this bill later this year, or maybe next year, when there is an opportunity to debate it more fully. The Joint Tax Committee has produced a study on the simplification of the Tax Code, and I will point out again that some of the greatest complexities in the code are the result of our capital gains provisions. In part, this complexity results because of the differential between capital gains rates and ordinary income.

The greater that differential, the more taxpayers try very creative ways to move their assets so they are not taxed at ordinary income rates, but rather capital gains rates. And this effort to re-characterize income can stretch the meaning of normal tax concepts. This amendment would exacerbate these efforts because the gap between rates would be greater and people would have more incentive to try to manipulate the characterization of their income in order to improperly minimize their taxes.

My main point is that this is an attractive idea on its face. Clearly, lowering capital gains rates would stimulate transfer of assets and may accelerate growth, at least in the short term. But this is not the time and place for this amendment.

As for the revenue issues, the Senator has touched on the issue of dynamic scoring versus static scoring methodologies. This brings up an age-old problem we deal with in Congress—that is, how to determine what the revenue impact will be when we change the Tax Code. Those who support dynamic scoring often claim that tax cuts, whether in capital gains rates or otherwise, actually raise revenue rather than losing it because of the interactive effect of economic growth. The Joint Tax Committee, in what is almost an art more than a science, generally does a good job of taking into consideration those taxpayer behaviors that are the most reliable when they attempt to estimate the impact of a provision.

I believe we have to trust the Joint Tax Committee, which is the agency we all depend upon to determine scoring, which says that the provision actually loses revenue in the context of this bill.

I appreciate the effort of my friend from New Hampshire, but I truly believe this time this is not the time and place for this amendment. I will raise a point of order at the appropriate time.

I reserve the remainder of my time.

Mr. GREGG. Mr. President, I rise to explain my vote in favor of amendment No. 656 to the tax bill that we are debating today. The record clearly shows my strong support for fiscal discipline and responsible tax reduction. It also shows my strong opposition to the underlying tax cut because it is too large and too careless. However, I am voting in favor of this amendment even though it contains no offsets and could potentially raise the overall cost of the tax cut. For this important reason, I believe it is imperative that this tax bill should contain some provisions directed to business and industry and supportive of economic growth. By voting in favor of this amendment, one of the few that will directly influence investment and economic growth, it is my intent to get it before the Conference Committee where it will be a part of the discussion of what will be the final version of this important legislation. It is my hope that in Conference, our colleagues will recognize that capital formation is a key to economic growth and prosperity. In addition, history has proven that a cut in the capital gains tax not only stimulates the economy, but also raises revenue for the federal government. In fact, one of the reasons I am voting in favor of this temporary reduction in the capital gains tax rate is, that the Joint Tax Committee score does show it raising revenue this year and through 2004 before losing revenue in out years. I am voting for this amendment because I am confident that its cost is justified when compared to its economic benefits and because it is my hope that the Conference Committee will add it to the tax bill without raising the bill’s overall cost.

The PRESIDING OFFICER (Mr. COCHRAN). Who yields time? The Senator from New Hampshire.

Mr. GREGG. How much time is remaining?

The PRESIDING OFFICER. The Senator from New Hampshire has 5 minutes. The Senator from Montana has 18 minutes.

Mr. GREGG. I ask that any time used during a quorum call be charged against the time of the Senator from Montana.

The PRESIDING OFFICER. Is there objection?

Mr. BAUCUS. What is the request?

Mr. GREGG. The Senator from Montana has 18 minutes. If we are going to go into a quorum call, I ask that the time be charged to the time of the Senator from Montana.

Mr. BAUCUS. I object. That is not the way we do business around here.

The PRESIDING OFFICER. Objection is heard. If no one yields time, time will be charged equally against both sides.

Who yields time?

Mr. GREGG. Mr. President, I am going to speak, then the Senator from Montana will speak, and then we will yield on this amendment.

Mr. President, I want to make a couple of points in response to the scoring on this that I am referring to is not dynamic; it is historical. The fact is that the last time we cut the capital gains tax, it was said by Joint Tax that we would lose revenue over an extended period of time. In fact, it turned out that we gained revenue over the extended period of time. In fact, we exceeded the revenues by over $100 billion over the time period of 5 years.

Today the amendment I have offered generates positive revenue over the first 3 years, which is the period—2 1/2 years—when the capital gains cut is in place. And then it has been projected that in the balance of the 10 years, it
will lose $10 billion total. Mr. President, $10 billion on a $1.3 trillion bill is a manageable number.

The economic benefit that will be generated by cutting the capital gains tax starting June 1 will be huge. It will far exceed any $10 billion that is lost—assuming it were ever lost—because it will mean that there will be a massive infusion of cash into the economy that is today locked down—a massive infusion of investment into the economy that is today locked down.

That investment will generate jobs, create entrepreneurship, and generate prosperity. It will benefit, disproportionately, middle-income Americans, who hold their funds through retirement plans, heavily invested through their pension funds and through personal activity in the stock market. It will, therefore, be a significant win for the American people and for the Federal Government because we will generate more revenues for the prosperity of our country.

That is why I think it is a good idea to do it and do it now, and it is certainly not an expensive exercise. I yield back the remainder of my time.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I appreciate the Senator from New Hampshire for allowing me to reserve time on this amendment. I will again outline why I must respectfully oppose the amendment. One, this is not part of the President's package, and we have resisted including provisions in this bill that are not part of the President's agenda except in very limited circumstances.

Frankly, because there are no capital gains provisions in the underlying bill, this amendment is subject to a point of order. It is not germane.

Second, the provision is temporary, and that adds complexity to a code that is complex enough.

Third, there are many ways to deal with capital gains reductions. This amendment represents only a lower the rates for a certain period of time. Another would be to provide for an exclusion of some portion of capital gains income from taxes completely, either as a dollar exclusion or as a percentage exclusion. This particular form, that is, the exclusion from income, will tend to help middle-income taxpayers even more than the provision offered by my friend from New Hampshire, which will tend to benefit the wealthiest taxpayers who deal in stocks.

Those Americans who pay capital gains on assets held in their mutual funds, even though the value is declining, are not going to be helped that much by this amendment. There are other ways to help them.

In conclusion, I don't believe this provision represents sound tax policy.

I urge Senators to not support this amendment so we can keep this bill intact, and come back with a bill that is virtually identical, if not identical, to the Senate-passed bill. I yield back the remainder of my time.

The PRESIDING OFFICER. The Senator yields back the remainder of his time.

Under the previous order, the Senator from Minnesota, Mr. WELLSTONE, is recognized to offer an amendment.

AMENDMENT NO. 692—AMENDMENT TO COMMIT WITH INSTRUCTIONS

Mr. WELLSTONE. Mr. President, I send a motion to the desk.

The PRESIDING OFFICER. The clerk will report the amendment.

The Assistant Legislative Clerk read the amendment as follows:

The Senator from Minnesota [Mr. WELLSTONE] proposes an amendment numbered 692.

Mr. WELLSTONE. Mr. President, I ask unanimous consent that the reading of the motion be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(1) Establish a reserve account for purposes of providing funds for Federal education programs.

(2) Strike the reductions to the highest rate of tax under section 1 of the Internal Revenue Code of 1986 contained in section 101.

(3) Provide for the deposit in the reserve account described in paragraph (1) in each of fiscal years 2002 through 2011 of an amount equal to the annual amount from striking the reductions described in paragraph (2) (as determined by the Joint Committee on Taxation).

(4) Make available amounts in the reserve account described in paragraph (1) in each of fiscal years 2002 through 2011 for purposes of funding Federal education programs, which amounts shall be in addition to any other amounts available for funding such programs during each such fiscal year.

Mr. WELLSTONE. Mr. President, I will take a little time because I want to hear from my colleagues on the other side.

In the budget resolution on the Senate side there was an amendment that Senator HARKIN offered. I was an original cosponsor with Senator HARKIN. This was an amendment on which Senators MURRAY and KENNEDY joined. I think this amendment was adopted with 52 votes.

We called for $250 billion over the next 10 years to go into education. There were another 52 Senators who voted in support.

But, when the conference committee got its hands on the Harkin amendment, this commitment to education disappeared. This motion commits the reconciliation bill to the Senate Finance Committee and directs the committee to send the bill back to the Senate with a reserve fund of $120 billion; in other words, just half of what the Harkin amendment included.

The Senate-passed bill for education come from over the next 10 years? The motion eliminates the cuts in the 39.6-percent tax bracket.

My colleagues might ask: What happens to the 0.7 percent of Americans who pay taxes at this rate? That is all we are talking about, 0.7 percent of taxpayers. Do they not get a tax cut under this amendment? Absolutely they do, and they get a big one. In fact, the 0.7 percent of taxpayers at least some tax at this rate—a married couple, for example, would have to earn over $327,000 a year to do so—will still get about $8,400 cut in their taxes under this motion. That is a big cut. More importantly, 99.3 percent of American taxpayers will not have their tax cut affected by this motion at all.

By slightly reducing the tax cut for 0.7 percent of the richest Americans, we can invest in what is 100 percent of our future, which is our children. That is what this amendment is all about.

What does this mean? It means we can do better with afterschool programs.

What does this mean? It means we will not have as great a disparity in who can afford higher education.

What does this mean? It means people who are laid off on the Iron Range will have job training and job education opportunities to find other work and do well.

While too many of us are taking photos with children and talking about education, we have not done the work in the low-income communities where there are 50,000 unprepared teachers hired every year. How interesting it is. We are going to do being all of this testing, which I will get back to when we get back to the education bill, but at the same time we are going to have a Federal mandate to test every child, we will not have a Federal mandate that will call for the same opportunity for every one of these children to learn and do well.

While we know in the world do we think these children are going to do that if they do not have good teachers?

How do we think they are going to do it when the schools are so decrepit?

How do we think they are going to do it when they do not have the additional help they need?

While we are talking, about 25 percent of prekindergarteners there is considered to be good or excellent. Most of it is average to dangerous.

While we are talking, over half of Minnesota's 10- to 12-year-olds have no care after school. That means children whose parents are working hard have no place to go but home alone.

While we are talking, the Pell grant has declined in value to only 86 percent of what it was worth in 1980.

This is a clear question of values. I urge my colleagues to support this motion that leaves unchanged the tax cuts in this bill for 99.3 percent of American taxpayers. It takes some, but not all, of the surplus funds that would go to
tax cuts for the wealthiest 0.7 percent of taxpayers, and it sets that money aside—$120 billion over 10 years—for education.

The wealthiest 0.7 percent will still see their taxes cut by $8,400. The bill proposes an additional $1.23 trillion in tax cuts over the next 10 years. If this motion is adopted, we will still have $1.23 trillion of tax cuts, but we will also be locking in $120 billion for education.

Here is the simple proposition: Should the Senate set aside $120 billion of the surplus over the next 10 years for education, an amount equal to one-tenth of the tax cuts that are proposed? I propose $10 in tax cuts but $1 for every $10 in new money for education.

That should be an easy tradeoff for colleagues. I hope it is easy, and I hope they vote yes.

I reserve the remainder of my time.

Mr. GRASSLEY. Mr. President. I yield myself such time as I may consume.

The PRESIDING OFFICER. The Senator from Iowa is recognized.

Mr. GRASSLEY. Mr. President, I rise in opposition to the amendment of the Senator from Minnesota, I know he is one of the most sincere individuals in the Senate when it comes to the issue of education. We have had a chance to hear him speak on these issues many times in the last few weeks as we have been considering the Elementary and Secondary Education Act amendments.

As sincere as the Senator from Minnesota is in pursuing his goals for education, doing it on this bill is beyond the scope of the Finance Committee’s jurisdiction in the way that he would set up a reserve fund to do that.

A commitment of this bill back to committee to set up a reserve fund would not be within the jurisdiction of our committee. It would direct us to set up a reserve account that would lead us to what he refers to as full funding of education programs.

It would also strike any reduction in the tax burden for those at the 39.6-percent tax rate. There is no revenue estimate for this amendment. That is another issue with which we have to deal within the realities of the budget resolution.

Our bill contains many excellent educational provisions that are within the scope of the jurisdiction of our Finance Committee. These are tax provisions. They are tax provisions that consequently would improve the day-to-day lives of ordinary Americans.

The Senate has passed these education amendments—twice last year and, I think, the year before. Also, these are provisions which, even though they are in this bill, they are on the calendar as a separate bill that was sent up to the Senate committee by a vote of 20–0. So we know these have almost unanimous support in the Senate, as the Senate Finance Committee is a microcosm of the entire Senate.

This motion to commit ought to be seen by our colleagues as a motion to delay the passage of this tax bill and the tax relief for working men and women that will result from this legislation.

I do not propose an amendment with $1.23 trillion in tax cuts—the Committee of the Whole and I propose $10 in tax cuts but $1 for every $10 in new money for education.

I do not deny what he says about the people who pay the 39.6-percent tax rates, that they are very high income people and, maybe more so than other people, can afford to pay that rate. I think too often the Senator from Minnesota and well as a lot of other Senators—maybe even some on our side of the aisle—take the view that when we apply the 39.6-percent tax rate, we are applying it to a group of people who have always been rich and poor and that is not the true picture of America.

I want to address that thought and ask the Senator to consider that point of view as I ask him to focus upon what he is doing on the tax portions of his amendment.

I hear so much in this debate about taxing those getting a good paycheck—obviously, a very good paycheck in terms of the amendment of the Senator and those people who are going to be taxed at 39.6 percent. But speeches such as this would make you think the people being taxed must have been getting a good paycheck for their entire life—born rich, stay rich, and die rich. But that is not true of most of the people who are in the highest tax brackets. I think people who make these claims provide a distorted picture of America.

They present a picture of America where a family who is struggling will always struggle and consequently be at the low income tax rate level or maybe not pay any income tax at all. That is on the one hand. On the other hand, we have an America where people can buy sirloin instead of chuck round, that they have always been able to do this and will always be able to do it. In other words, they are always poor and the rich are always rich.

But as we all know, real life provides a more complicated picture. The reality is that the vast majority of our poorest Americans, with a bad spell here and there, spend their lives moving up the economic ladder until retirement.

Yes, there is an extremely small group of people, estimated at approximately 1 percent, for whom the enormous hardship of poverty is lifelong constant; that is, they are poor and will remain poor throughout most of their life. For these unfortunate, obviously, our society hopefully is a loving society and provides a safety net, a safety net that is expanded by the provisions of this bill, in addition to a lot of appropriated accounts in which we try to help this group of people.

Would it be possible for fewer, who are going to be poor throughout their entire life, for most Americans who study, work hard, and play by the rules, their tomorrow is a brighter tomorrow.

I do not come to this conclusion by myself. Every one of us can have the benefit of a detailed study by the University of Michigan that about a third of those at the bottom fifth income bracket—the bottom 20 percent economically of our society—will move up to a higher income bracket even next year; in other words, into the second or third quintile.

Over the past 16 years of study by the University of Michigan, approximately 80 percent of those who were the poorest Americans had moved into the middle class. And incredibly—but it tells you something about the greatness of America and our economic system and our social dynamics—about 30 percent of those at the bottom were among the richest top fifth during the 16-year study period.

This notion that the people’s wages are not constant, that a man probably will not be paid the same amount when he is 25 as compared to when he is 55, is not news to millions of other Americans who understand that there is opportunity to move ahead and up in our society.

But from the way others talk, this must be incredible news to those in the Washington elite who have never had a callus on their hands—that somehow the poor are always poor and the rich did not work to get there, but they have.

What a shock to them it must be to learn that over 60 percent—again, 60 percent—of all families found themselves in the top 20 percent for 1 or more years over a 16-year period in an analysis provided by the Federal Reserve.

This is who is now labeled the wealthy by those fighting tooth and nail against this tax cut—over 60 percent of all American families. And I would like to tell you the real story for many of these families who have finally received the good paying job after a lifetime of hard work. It is at that time that these families are often the most financially pressed. In other words, people who have married, gotten a job, had families, over a period of 30 years have moved up and maybe became high-income people, but these are also people who might be hit by a 39.6-percent tax bracket who are also financially pressured because in modern-day America these are the families struggling to provide their kids with the cost of daycare, trying to put away something for savings for their retirement.
Also, this generation, the first generation in American history that, besides taking care of their own kids, worrying about their own retirement, may be taking care of their mom and dad who are in a nursing home or need some assistance, these people who are labeled the rich, the wealthy, and in some instances facing marginal tax rates of up to 50 percent of Federal and State income taxes.

My colleagues should know, too, that for many Americans, a good paycheck is fleeting because, as I said, the rich in America are not always rich. Most of them were not born rich. They worked hard to get there. And they do not stay there either because fully one-half of the top 1 percent of people beginning of the decade dropped out of the top 1 percent at the end of the decade, and not only were they not in the top 1 percent, they were not even in the top quintile, the top fifth income bracket, by the end of the decade.

That said, we still all know that the American dream is alive. Sixty percent of all American families will reach the top fifth income bracket during their lifetime. Eighty percent of those on the bottom rungs will reach the middle class or higher.

These high tax rates are really hitting the hard-working middle class who finally get into the top brackets for a few years and as a reward for 30 years of hard work and may be even leading a miserly life to some extent thinking about the future. I want you to know those are some of the people who are hurt so much by the high tax brackets—people who finally make it to the promised land for a few years. I would be sympathetic to people in this body who want to preserve that. I do not want to get corny, but I think my father was 56 when my parents finally had enough money to buy a home. We thought we had died and gone to heaven. It was a little box, it was a teenage place, but for them. Jewish immigrants, it was going to work, to understand full well what that is about.

But I will tell you something and this is an honest to God disagreement we have. You mentioned the whole issue of nursing homes. First of all, I think today, my only parents are no longer alive, but other people’s parents and grandparents, they are not going to get a break when it comes to being able to afford prescription drugs. That is why I support the Rockefeller amendment.

I say to my colleagues from Iowa, as a matter of fact, the Finance Committee is spending a lot of money on these tax cuts so that is not revenue that is there. If, in fact, you want to make sure senior citizens—then we will get to education—can afford prescription drugs, which means you cannot have too high a deductible or copay, which means you can’t means-test it at $20,000 and then say because individuals have over $21,000 they don’t get any break, which means you have to cover the catastrophic expenses—you cannot do it on the cheap. We are not going to have the money for it.

You talk about nursing homes. My colleague from Iowa has done some of the best work, being there for consumers, going after some of the nursing home industry that do not live up to good standards. I agree with him. But the truth is, whether it is enabling people in Iowa and Minnesota to stay home as long as possible and to live with dignity—that is what my mom or dad wanted—or go to a nursing home, from where do you think the money is going to come? From where do you think it is going to come? My colleague from Iowa, and for all I know Democrats as well, are going to come out here and they are going to say that this motion violate the budget, that because of the Senate’s arcane rules, would require 60 votes.

That is true. But, unfortunately, I have to bring this motion to the floor right now because you members of the Senate Finance Committee, you are the ones who are spending all this money. You are spending the money through the tax cuts. It is going to be $2 trillion over the next 10 years when all is said and done, and then in the following 10 years $21,000 they are going to come home to roost and we have more and more people who are 65 and 70 and 75 and 80, you are going to erode the revenue base by $4 trillion.

Where is the money going to be for Medicare? Where is the money going to be for Social Security? It is fiscally irresponsible. Honest to God, this Senate Finance Committee—and I love you all individually—you are making me a fiscal conservative. I never thought I would ever say that on the floor of the Senate. I cannot believe what you are doing, in terms of the future projections. I want to announce for the people of Minnesota today: Not only am I a Senator for education and children, that is what I am trying to do here right now, but for the Senate Finance Committee, the Republicans and too many Democrats, all of whom I love individually, have now made me a fiscal conservative. I cannot believe what we are doing. I cannot believe it.

And now I would say to my colleagues: This is your choice. Can I repeat it one more time? We set aside only $120 billion of real money—notauthorizations.
I don't want you to vote for authoriza-
tion and go back home and say I voted
for all this money for title I and I voted
for all this money for everything else,
when it is not real money, it is fiction.
It is fiction and the Presiding Officer
gets aside $120 billion, that is one-tenth
of the tax cuts. So it is an easy choice,$1 for children
and education for every $10 in tax cuts,
and you set it aside by saying to peo-
ple, couples with incomes of almost
$300,000, get a tax cut of at least
$8,400. What could be more reason-
able? I want to make two other points, one
about this overall tax cut that is before
us and the other about education. My
colleague from Iowa talks about the
poor and helping the poor. I give credit
where credit is due for a partial refund-
able tax credit, child credit. But can I
ask this question, and I may have an
amendment on this later and today: If
the choice is between not covering any
low-income children versus covering
some low-income children, versus cov-
ering all low-income children, why
aren't we covering all low-income chil-
dren? That is the poorest of poor chil-
dren—the 10 million children who
come from families with incomes under
$10,000 a year—their families do not get
a break at all? What in the world is
going on here?
My colleague comes out on the floor
and says—and so will others—"You are
violating the Budget Act."
Why don't you tell that to my daugh-
ter Marcia who is a Spanish teacher
who has 50 students in her class
next year?
Why don't you tell that to my son
Mark who has been teaching at an
inner city school, Arlington High, in
St. Paul, where so many of those stu-
dents are in real need and need the
additional help but they are not going
to have the resources?
Why don't you tell that to these chil-
dren who are 7 and 8 years old and in a
given class, especially in inner city
schools, they will have two or three
or four teachers, and, in addition,
quite often they do not have qualified
teachers, and, in addition, the schools
are overcrowded, and, in addition,
quite often the bathrooms don't work,
the plumbing doesn't work, the
heating isn't adequate, the schools are too hot,
and, in addition, they don't have the
technology and the resources?
Why don't you tell it to these chil-
dren because every one of those children will have
fund the title I program at the 30-per-
cent level. I am absolutely embarrassed that the Demo-
cratic Party has not fought back hard-
er. This will be the first of many
amendments I will have on this tax
cut, win or lose.
Mr. President, I reserve the remain-
der of my time.
The PRESIDING OFFICER. Who
holds time?
The Senator from Montana.
Mr. BAUCUS. Mr. President, might I
inquire, how much time is remaining
on this amendment?
Mr. PRESIDING OFFICER. Senator
WELLSTONE has 13 minutes 33 seconds,
and the opponents of the amendment
have 15 minutes 4 seconds.
Mr. BAUCUS. Mr. President, I do not
see anyone in the Chamber who wishes
to speak against this amendment.
Mr. WELLSTONE. May I ask my col-
league, that must mean I have 98 votes
for it?
Mr. BAUCUS. I don't know what it
means, I said to my good friend from
Minnesota. All I know is that at this
point no one wishes to speak against
the amendment. I urge my friend, if
he wants to continue speaking on the
amendment, to do so, I wish I could
help the Senator by dredging up oppo-
sition to this amendment, but I cannot
find any.
Mr. WELLSTONE. I say to my col-
league from Montana, I certainly ap-
preciate it. I certainly would like to
debate Senators on this priority. I cer-
tainly would like to think this gets
right to the point of values. I think
this is a spiritual debate we are having.
I want to know when we are going to
match our rhetoric about children and
education with real resources. But I do
not see Senators in this Chamber, so I
am assuming that this will be a win for
children and education.
But, for the moment, I say to my
colleague, I guess what happens is we go
into a quorum call and time is charged
equally at all ends?
Mr. BAUCUS. That is correct.
Mr. REID. If the Senator would yield,
or the Senator could yield back his
time, someone else could offer an
amendment.
Mr. WELLSTONE. Mr. President, I
think I will speak a little longer about
my amendment.
Mr. BAUCUS. Fine.
The PRESIDING OFFICER. The Sen-
ator from Minnesota is recognized.
Mr. WELLSTONE. Thank the Chair.
Let me summarize, in a very quiet
way, for a moment, what this is about.
Then let me just challenge Senators.
All I am saying is, it is kind of like
walking our talk. There should be 52
votes for this motion. Fifty-two Sen-
ators voted for a Harkin amendment
to take $250 billion out of tax cuts. I take
half of that for education. I take it by
eliminating the cuts in the 39.6-percent
tax bracket. That is .07 per percent of
Americans; that is a couple with an in-
come of $20,000 a year, and they still
get an $8,400 tax cut.
But I am saying, by not making that
additional cut, you then would have
$120 billion you would put aside for
education. That is $1 for education and
children for every $10 in tax cuts. I am
saying to Senators, if you voted for the
Harkin amendment, this is half that
amount. I hope you will support this
motion.
I am saying to you, Senators, that
unfortunately it is 10:55 and I cannot
get anybody to debate me. But the
truth of the matter is, this is historic.
What we are doing in the Senate is
breathtaking.
The Presiding Officer, he can dis-
agree with me. He is another one of
these Senators—I feel as if I am pass-
ning out compliments—who is civil and
decent and good, and people can have
different viewpoints.
For my part, I think that we are
doing two things.
We are, A, passing a tax cut that is
still "Robin Hood in reverse," with
still over 30 percent of the benefits
goings to the top 1 percent of the popu-
lace. I remind my colleagues one
more time, I give you credit for im-
proving this bill in the Finance Com-
mmittee over what the President had,
but when over 30 percent of the ben-
efits are going to the top 1 percent,
and still 10 million of the poorest children
in America and their families are not
benefiting from a child credit, I wonder
about our priorities.
And B, and even more importantly—
and I am sorry; in fact, I am embara-
rassed—the Democrats do not seem to
gnasp this. This will so erode our rev-
ue base. We are talking really more
$2 trillion over the next 10 years
and that there will not be the resources
to invest in education and children, or
the resources to invest in affordable
prescription drugs, or the resources to
expand health care coverage. And the
list goes on and on.
If you believe that when it comes to
these pressing issues of people's lives
there is nothing the Government can
or should do, then this is one big, good,
ideological victory for you. But if you
believe the Government can do some things
that would lead to the positive improvement of
people's lives, and you believe there is a posi-
tive role for Government, then what we
are about to do is shut it down.
I cannot even begin to express my in-
dignation about what we are doing
with education. We are all for the
children, and we are all for education, and
we all love them, but we are not doing
into our pockets and making the
investment.
We are going to get back to a bill
really now where the Federal Govern-
ment—I am amazed conservatives are
considering this—is going to tell every
school district, every school, every State:
You are going to test children
every year, age 8, 9, 10, 11, 12, and 13,
and at the same time we are not inter-
rested in also having a Federal mandate
backed by resources to guarantee that
children take those tests and we all have
the same opportunity to succeed.
We fund the title I program at the 30-per-
cent level. We have children—most
children, many children—coming to kindergarten way behind, and yet we are not making the investment in the resources.

There never was a deal before we went to this education bill that there would be the money. There still isn't any understanding. And now, Democrats, wake up and smell the coffee. We are not going to have the resources.

This is a massive reversal in social policy. I am heartbroken by what we are doing. I think that at the very minimum Senators would be willing to vote for this motion. It is simple.

We should not separate our lives as legislators from the words we speak. We have spoken great words about education and children. I have heard so many speeches. I have heard enough speeches to deafen all the gods. I want to know whether we are willing to invest the real money.

My colleagues are going to say this is a violation of the Budget Act. Tell that to the good teachers who are trying to teach the children; tell that to the children. Tell that to kids whose childhood is precious and wonderful, and, in all too many ways, we are robbing them of that childhood.

How much time do I have remaining?

The PRESIDING OFFICER (Mr. JEFFORDS). Six minutes.

Mr. WELLSTONE. Is it too much to ask Senators, is it too much to ask for the support of better teachers, more teachers—by the way, there are a lot of great teachers—for the sake of having more qualified teachers, for the sake of making sure these kids get more help with reading, making sure there is more title I money for kids who come from low-income backgrounds, making sure we have the additional help for the children, especially the little children, is it too much to ask the wealthier 0.7 percent to still get tax breaks, at least the $8,400 a year, but we would not eliminate cuts in the 39.6-percent tax bracket and instead make the investment in children and education?

I grant you, the children I am talking about probably do not have the same lobbying coalitions as those who want to cut the highest tax rate. I grant you the children I am talking about and their families probably do not have the same access, probably they are not the big givers, probably they are not the investors. But one would think out of some sense of values we could at least provide the support.

This whole issue of class warfare is a bogus argument. I maintain that the vast majority of people in Minnesota who have incomes around $300,000 a year would be pleased to have some tax cut, at least $8,000 or thereabouts, but then would say, fine, we don't need any more, and if you are going to put that money into children and education, God bless you, do it. We are proud of you, Senate.

I hope you will vote for the amendment.
I say especially to my Democratic colleagues, if we can’t step up to the plate and vote for children and education, we don’t have a politics. We don’t have a politics. No wonder people wonder what in the world is going on. If you have credit for income-redistribution tax cuts still mainly going to the top 1 percent. You erode the revenue base and you are unwilling to lock in a commitment right now to children and education, albeit a very modest commitment.

Senators, in the words of Rabbi Hillel: If you can’t make the commitment to children and education now, whenever will you? If you don’t speak for children in education now, whenever will you? If we are not for children and education, who in the world are we for? Who do we think we represent? It is time to step up to the plate now. This is real money. Let’s not play symbolic politics any longer.

How much time do I have left?

The PRESIDING OFFICER. The Senator has 1 minute.

Mr. WELLSTONE, I am pleased to respond.

Mr. BAUCUS. Mr. President, very briefly, I voted to lock in more money for the states when we were on the budget resolution, by voting for the Harkin amendment. I wish that amendment would have passed, but unfortunately it didn’t. As the Senator well knows, the place to lock in big amounts for programs such as education is during the budget debate. The budget resolution was the place we were successful in locking in $300 billion for prescription drugs.

But this is not the budget we are debating here. This is the tax bill. And unfortunately, the amount of the tax cut was locked in during the budget debate, and that is what we must be complies with now.

Mr. President, I yield back the remainder of my time.

Mr. WELLSTONE. Mr. President, I say to my colleague from Montana, 60 Senators can make this the proper time and place to make a modest commitment to children and education. We can do it right now, or tonight when we vote on this motion.

With all due respect, I will tell you, people in the trenches working with children in schools around the country look at these arcane rules and say, hey, if 60 of you can step to the plate and be there for children and education, please do so. We are waiting for you to act on what you say you believe in.

So I hope we get 60 votes, and then it will be the time and place. I yield the remainder of my time.

The PRESIDING OFFICER. Under the previous order, the Senator from Utah, Mr. Hatch, is recognized to offer an amendment.

AMENDMENT NO. 697

Mr. HATCH. Mr. President, on behalf of myself, Senators ALLEN, CRAIG, GORDON SMITH, and HARRY REID, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Utah (Mr. HATCH), for himself, Mr. ALLEN, Mr. CRAIG, Mr. SMITH of Oregon, and Mr. REID, proposes an amendment numbered 697.

Mr. HATCH. Mr. President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment as follows:

(Purpose: To amend the Internal Revenue Code of 1986 to permanently extend the research credit and to increase the rates of the alternative incremental credit.)

At the end of subtitle A of title VIII insert the following:

SEC. 132. RESEARCH CREDIT.

(a) PERMANENT EXTENSION OF RESEARCH CREDIT.—

(1) IN GENERAL.—Section 41 (relating to credit for increasing research activities) is amended by striking subsection (b).

(b) CONFORMING AMENDMENT.—Paragraph (1) of section 45C(b) is amended by striking subparagraph (D).

(3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to amounts paid or incurred after the date of the enactment of this Act.

(b) INCREASES IN RATES OF ALTERNATIVE INCREMENTAL CREDIT.—

(1) IN GENERAL.—Subparagraph (A) of section 41(c)(4) (relating to alternative incremental credit) is amended—

(A) by striking “2.65 percent” and inserting “3 percent”,

(B) by striking “3.2 percent” and inserting “4 percent”, and

(C) by striking “3.75 percent” and inserting “5 percent”.

(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply to taxable years ending after the date of the enactment of this Act.

Mr. HATCH. Mr. President, I wish you to be patient as I explain why this amendment is necessary. In July 1999, the Senate voted to make the research credit permanent. Unfortunately, the House version of the 1999 tax bill included only a 5-year extension of the credit. The 5-year extension prevailed in conference. As we all know, that bill was vetoed by President Clinton.

However, in November of 1999, Congress passed and President Clinton signed the Ticket to Work and Work Incentives Improvement Act, which included the 5-year extension of the research credit. Therefore, the credit was extended to June 30, 2004.

Ms. ALLEN. Mr. President, I yield the balance of the time.

Mr. WELLSTONE. Mr. President, I am pleased to respond.

Mr. WACHOB. Mr. President, I rise to respond.

Mr. BAUCUS. Perhaps I could respond.

Ms. ALLEN. Mr. President, I yield the balance of the time.

Mr. WELLSTONE. Mr. President, I am pleased to respond.

Mr. WACHOB. Mr. President, I rise to respond.

Mr. BAUCUS. Perhaps I could respond.

Ms. ALLEN. Mr. President, I yield the balance of the time.
Last summer, the Senate again had the opportunity to vote on a permanent extension of the research credit. While we were debating last year’s version of the death tax repeal bill, Senator Baucus and I offered an amendment to again make the research credit permanent. The Senate passed the amendment with a vote of 98–1. Once again, President Clinton vetoed the underlying tax bill.

Thus, as it stands under present law, the research credit is scheduled to expire on June 30. This is most unfortunate, Mr. President, because in 2004, the Congress and, more importantly, America’s business community, will once again have to go through the rigmarole of on-again, off-again uncertainty of an important tax provision that means so much to our country.

The ultimate loser in this game is not the Congress, nor even the companies that engage in research, but each American. This is because every one of us is the direct beneficiary of the research investments made by the businesses of America. Each one of us benefits from the higher economic growth, the increased productivity, and from the higher degree of global competitiveness of our businesses.

The research credit has been in the Internal Revenue Code for 20 years, in one form or another. It has expired and been extended ten times. Ten times, Mr. President. Those extensions have been for as short as 6 months and as long as 5 years. There have even been periods when the credit was allowed to expire, and then retroactively reestablished. On one occasion, the credit expired and was re-enacted prospectively, leaving a gap period when the credit was not available. The one thing the credit has never been is permanent.

This is significant because, as effective as the credit has been in providing a strong incentive to companies to increase their research activities, it has been inherently limited in its effectiveness because business leaders have never been able to count on the credit being there on a long-term basis.

Anyone who has been in business for more than 10 minutes knows that planning and budgeting—unlike what we do in Congress—is a multiyear process. And, anyone who has been involved in research knows that the scientific enterprise does not fit neatly into calendar or fiscal years. It is inherently a long-term commitment.

One reason of dealing with the research credit—that is, allowing it to run to the brink of expiration and reviving it at the 11th hour, the 12th hour, or even bringing it back from the dead with retroactive extensions—results as nearly as very poor policy, but is also detrimental to our research-intensive business entities and indeed the whole country.

It is time to get serious about our commitment to the tax credit that is widely supported by economists and business leaders as a very effective provision in creating economic growth and keeping this country on the leading edge of high technology in the world. A 1998 study by Coopers and Lybrand dramatically illustrated the significant economic benefits that have been provided by the research credit. According to the study, making the credit permanent would stimulate substantial amounts of research and development in the U.S., increase national productivity and economic growth almost immediately, and provide U.S. workers with higher wages. That is hard to beat. In fact, it cannot be beaten.

The vast majority of the members of this body are on record in support of a permanent research credit. As I mentioned, last summer, 98 Senators voted in favor of permanence. Moreover, making the research credit permanent was practically the only business provision that President Bush included in his tax proposal. And, just in case some have forgotten, former Vice President Al Gore also included a permanent research credit in the tax reform package to which he campaigned last year. The point here is that making the credit permanent is probably the most bipartisan tax cut provision that has been before the Congress in recent years.

Which brings me to why I say that they support a permanent research credit, it has become too easy for Congress to fall into its two-decade-long practice of merely extending the credit for a year or two, or even 5 years, and then not worrying about it until it is time to extend it again.

These short-term extensions have occurred ten times since 1981. Ten short-term extensions for a tax credit that most Members of this body strongly support. I am not sure we realize how the lack of permanence of the credit damages its effectiveness. I am telling you it does, and so do the experts.

Research and development projects cannot be turned on and off like a light switch. There is little shorter time period of years and may even last longer than a decade. As our business leaders plan these projects, they need to look years ahead in making the projections and estimating the potential return on their investment. Because the research credit is not permanent, and its extension is not assured, the availability of the credit over the life of these projects is uncertain and is thus often not included in the numbers. As a result, the projected investment by lower and some promising research projects are simply not funded.

With a permanent credit, these business planners would take the benefits of the credit into account, knowing they would be there for all years in which the research is to be performed. The result would be a lower projected cost, leading to more research projects being funded, which in turn would lead to more benefits to the economy, to our productivity, and to each person. A permanent credit would start these benefits now and actually give an immediate boost to the amount of research performed, even before the current credit expires in 2004.

There is little doubt that a significant amount of the incentive effect of the research credit has been lost over the past 20 years because of the constant uncertainty surrounding its availability. This uncertainty has undermined the very purpose of the credit. For the Government and the American people to maximize the return on their investment in U.S.-based research and development, this credit must be made permanent. And now is the time to do so.

Each time that Congress has extended the research credit for only a short period, rather than permanently, the ostensible reason has been a lack of revenue. We tell our constituents that we simply did not have the money to extend the credit permanently.

Is this the excuse we are going to give the next time we meet with the high-tech workers and entrepreneurs in our States? Are we going to tell them that out of a tax cut bill totaling $1.35 trillion, we could not find the revenue to pay for the permanent extension of this credit? I admit that the revenue cost of extending the research credit permanently is not inconsequential. The estimate I have from the Joint Committee on Taxation says that its extension would cost around $47 billion over 10 years. But this is only 3.5 percent of the total cost of the bill. It seems to me that 3.5 percent is a small price to pay for a provision that will help ensure continued productivity increases, economic growth, and job creation.

Ironically, it costs at least as much in terms of lost revenue to enact short-term extensions as it does to extend it permanently. So saying we cannot afford to make the research credit permanent is a notion of false economy forced on us by the budget rules. I believe Mr. President, that there is sufficient reason that the credit should not be extended on a permanent basis. The provision was in the President’s proposal, and it should be in the bill before us today, and was in Al Gore’s plan as well.

I believe a permanent research credit is one of the most important elements of President Bush’s tax plan because it is so tied in with the issues of economic growth and our future prosperity.

According to Chairman Greenspan, the Nation’s high productivity growth, which has played an instrumental role in our economic growth of the past few years and also in creating our projected budget surplus, would likely not have been possible without the innovations of recent policy decades. It seems to me that in information technologies, the research credit is a key factor in keeping these innovations coming into our lives. But a temporary credit is inherently limited in its ability to do this. I am afraid too many of us are stuck in a mindset that says that since the research credit can just be taken care of later this
year in a tax extenders package, or when it gets closer to its 2004 expiration date, why bother about it now? I want to emphasize that another temporary extension is not the issue here. We can and probably will always extend this credit when the time for its expiration comes. It will likely be on the less effective basis we have always done it, perhaps only for a few months, or it may be on a retroactive basis, and there may be a gap created, but we will probably be extending it. The issue is whether or not we should magnify the power of this credit by making it permanent. It is just common sense to do so.

The commitment for a permanent extension now are better than they have ever been, and are likely to be again, and we should not let this bill go by without doing this.

This amendment is about long-term growth, it is about fostering innovation and the innovation pipeline filled, and this is about sustaining the productivity gains that have brought us where we are today and that can help us stay prosperous in the future as we deal with the entitlement challenges ahead.

In conclusion, if we decide not to make the research credit permanent, are we not limiting the potential growth of our economy? How can we expect the American economy to hold the lead in the global economic race if we allow other countries, some of which provide huge government direct subsidies, to offer stronger incentives than we do?

Making the credit permanent will keep American business ahead of the pack. It will speed economic growth. Innovations resulting from American research and development will continue to improve the standard of living for every person in the U.S. and also worldwide.

This provision should be in this bill. It deserves to be on the table in conference with the House. We should not make this bill go by without it.

Mr. KERRY, for himself and Mr. HATCH, proposed, add the following:

SEC. 45G. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) In General.—Part IV of subchapter A of chapter 1 (relating to business related credits), as amended by section 620, is amended by adding at the end the following new section:

"SEC. 45G. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) General Rule.—For purposes of section 38, the vaccine research credit determined under this section for the taxable year is an amount equal to 30 percent of the qualified vaccine research expenses for the taxable year.

(b) Qualified Vaccine Research Expenses.—For purposes of section 38:

(1) Qualified Vaccine Research Expenses.—(A) In General.—Except as otherwise provided in this paragraph, the term 'qualified vaccine research expenses' means the amounts which are paid or incurred by the taxpayer during the taxable year which would be described in subsection (b) of section 41 if such subsection were applied with the modifications set forth in subparagraph (B).

(B) Modifications; Increased Incentive for Contract Research Payments.—For purposes of subparagraph (A), subsection (b) of section 41 shall be applied—

(i) by substituting 'vaccine research' for 'qualified research' each place it appears in paragraphs (2) and (3) of such subsection, and

(ii) by substituting '100 percent' for '65 percent' in paragraph (9)(A) of such subsection.

(c) Exclusion For Amounts Funded By Grants, Etc.—The term 'qualified vaccine research expenses' shall not include any amount to the extent such amount is funded by any grant, contract, or otherwise by another person (or any governmental entity).

(d) Vaccine Research.—The term 'vaccine research' means research to develop vaccines and microbicides for—

(A) malaria,

(B) tuberculosis,

(C) HIV, or

(D) any infectious disease (of a single etiology) which, according to the World Health Organization, causes over 1,000,000 human deaths annually.

(e) Coordination With Credit For Increasing Research Expenses.—

(1) In General.—Except as provided in paragraph (2), any qualified vaccine research expenses for a taxable year to which an election under this section applies shall not be taken into account for purposes of determining the credit allowble under section 41 for such taxable year.

(2) Expenses Included In Determining Basic Period Research Expenses.—Any qualified vaccine research expenses for any taxable year which are qualified research expenses under this section shall not be taken into account in determining the credit allowable under section 41 for such taxable year.

(f) Special Rules.—

(1) Limitations on Foreign Testing.—No credit shall be allowed under this section with respect to costs (other than human clinical testing) conducted outside the United States.

(2) Pre-Clinical Research.—No credit shall be allowed under this section for pre-clinical research unless such research is pursuant to a research plan an abstract of which has been filed with the Secretary before the beginning of the taxable year to which such credit is allowed. The Secretary, in consultation with the Secretary of Health and Human Services, shall prescribe regulations specifying the requirements for such plans and procedures for filing under this paragraph.

(3) Certain Rules Made applicable.—Rules similar to the rules of paragraphs (1) and (2) of section 41(f) shall apply for purposes of this section.

(4) Election.—This section (other than subsection (e)) shall apply to any taxpayer for any taxable year only if such taxpayer elects to have this section apply for such taxable year.

(5) Credit To Be Refundable For Certain Taxpayers.—

(1) In General.—In the case of an electing qualified taxpayer—

(A) the credit under this section shall be determined without regard to section 38(c), and

(B) the credit so determined shall be allowed as a credit under subpart C.

(2) Electing Qualified Taxpayer.—For purposes of this subsection, the term 'electing qualified taxpayer' means, with respect to any taxable year, any domestic C corporation in which the aggregate gross assets of such corporation at any time during such taxable year are $500,000,000 or less,

(B) the net income tax (as defined in section 38(c)) of such corporation is zero for such taxable year and the 2 preceding taxable years,

(C) as of the close of the taxable year, the corporation is not under the jurisdiction of a court in a title 11 or similar case (within the meaning of section 368(a)(3)(A)),

(D) the corporation provides such assurance as the Secretary requires, not later than 2 taxable years after the taxable year in which the taxpayer receives any refund of a credit under this subsection, the taxpayer will make an amount of qualified vaccine research expenses equal to the amount of such refund, and

(E) the corporation elects the application of this subsection for such taxable year.

(6) Aggregate Gross Assets.—Aggregate gross assets shall be determined in the same manner as such assets are determined under section 1222(d).

(4) Controlled Groups.—A corporation shall be treated as meeting the requirement of paragraph (2)(B) only if each person that is treated as a member of such corporation as a single employer under subsections (a) and (b) of section 52 also meets such requirement.

(5) Special Rules.—

(A) Recapture of Credit.—The Secretary shall promulgate such regulations as necessary and appropriate to provide for the recapture of any credit allowed under this subsection in cases where the taxpayer fails to make the expenditures described in paragraph (2)(D).

(B) Exclusion of Certain Qualified Vaccine Research Expenses.—For purposes of determining the credit under this section for a taxable year, the qualified vaccine research expenses taken into account for such taxable year shall not include an amount paid or incurred during such taxable year equal to the amount described in paragraph (2)(D) and (not already taken into account under this subparagraph for a previous taxable year).

(1) In General.—Section 38(b), as amended by section 620, is amended by inserting "and Human Services" after the Secretary in subsection (a), and by inserting the following as a new paragraph:

"(16) the vaccine research credit determined under section 45G."

"(17) the credit under this section shall be determined without regard to section 38(c), and

(B) the credit so determined shall be allowed as a credit under subpart C.

(2) Electing Qualified Taxpayer.—For purposes of this subsection, the term 'electing qualified taxpayer' means, with respect to any taxable year, any domestic C corporation in which the aggregate gross assets of such corporation at any time during such taxable year are $500,000,000 or less,

"(C) as of the close of the taxable year, the corporation is not under the jurisdiction of a court in a title 11 or similar case (within the meaning of section 368(a)(3)(A)),

(D) the corporation provides such assurance as the Secretary requires, not later than 2 taxable years after the taxable year in which the taxpayer receives any refund of a credit under this subsection, the taxpayer will make an amount of qualified vaccine research expenses equal to the amount of such refund, and

(E) the corporation elects the application of this subsection for such taxable year.

(5) Special Rules.—

(A) Recapture of Credit.—The Secretary shall promulgate such regulations as necessary and appropriate to provide for the recapture of any credit allowed under this subsection in cases where the taxpayer fails to make the expenditures described in paragraph (2)(D).

(B) Exclusion of Certain Qualified Vaccine Research Expenses.—For purposes of determining the credit under this section for a taxable year, the qualified vaccine research expenses taken into account for such taxable year shall not include an amount paid or incurred during such taxable year equal to the amount described in paragraph (2)(D) and (not already taken into account under this subparagraph for a previous taxable year).

IT.—

"(A) IN GENERAL.—In the case of an electing qualified taxpayer—

"(1) the credit under this section shall be determined without regard to section 38(c), and

(1) the credit so determined shall be allowed as a credit under subpart C.

(2) Electing Qualified Taxpayer.—For purposes of this subsection, the term 'electing qualified taxpayer' means, with respect to any taxable year, any domestic C corporation in which the aggregate gross assets of such corporation at any time during such taxable year are $500,000,000 or less,

(3) as of the close of the taxable year, the corporation is not under the jurisdiction of a court in a title 11 or similar case (within the meaning of section 368(a)(3)(A)),

(4) the corporation provides such assurance as the Secretary requires, not later than 2 taxable years after the taxable year in which the taxpayer receives any refund of a credit under this subsection, the taxpayer will make an amount of qualified vaccine research expenses equal to the amount of such refund, and

(5) the corporation elects the application of this subsection for such taxable year.

(6) Special Rules.—

(A) Recapture of Credit.—The Secretary shall promulgate such regulations as necessary and appropriate to provide for the recapture of any credit allowed under this subsection in cases where the taxpayer fails to make the expenditures described in paragraph (2)(D).

(B) Exclusion of Certain Qualified Vaccine Research Expenses.—For purposes of determining the credit under this section for a taxable year, the qualified vaccine research expenses taken into account for such taxable year shall not include an amount paid or incurred during such taxable year equal to the amount described in paragraph (2)(D) and (not already taken into account under this subparagraph for a previous taxable year)."
AMENDMENT NO. 703

Mr. BYRD. Mr. President, I thank the Chair.

Mr. HATCH. Mr. President, I am going to offer an amendment. But, before I do, I feel compelled to express my appreciation to the two managers of this bill for the work they have given to the task, for the time they have given to the task. I know it is not easy. I know they have given to the task, for the work they have given to the task. I am a cosponsor with the Senator from Utah and all the people involved with it ought to appreciate his interest in it.

The PRESIDING OFFICER. The Senator from Utah.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be a permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I join the chairman of the committee in telling the Senator from Utah he has a good amendment. The R&D tax credit should be permanent part of our law for a couple of basic reasons. One, we know jobs in the future depend upon research today. The more research today, the more technology will be developed and ready for use. Yes, I yield the floor.
I am going to offer an amendment which the managers may not accept. But that will not lessen my appreciation and respect for them. We can’t all agree on everything.

When I was majority leader I, from time to time, had colleagues on my own side who did not support me. But those who did not support me today might be those who would support me tomorrow.

So like the waves of the sea, the tide comes in, the tide goes out; it comes back again. I want to express my appreciation, first of all, to the two managers of the bill.

Mr. President, I am going to send an amendment to the desk, as I said. But, before I send it to the desk, let me say to Senators what the amendment would do. The purpose of the amendment is as follows: I shall read it, then I will send the amendment to the desk.

Purpose: To strike all marginal rate tax cuts except for the establishment of the 10 percent rate and strike all estate and gift tax provisions taking effect after 2006 in order to provide funds to strengthen social security—

Here is your chance, my friends, to strengthen Social Security—extend the solvency of the Social Security Trust Funds, maintain progressivity in the social security benefit system—

A great Roman said: Friends, Romans, countrymen, lend me your ears. My colleagues, listen. This amendment would maintain progressivity in the social security benefit system, continue to lift more seniors out of poverty, extend the solvency of the Medicare Trust Funds, and provide prescription drug benefits.

“provide prescription drug benefits.”

Mr. President, I send an amendment to the desk.

The PRESIDING OFFICER. The clerk will report.

The senior assistant bill clerk read as follows:

The Senator from West Virginia [Mr. BYRD] proposes an amendment numbered 703.

Mr. BYRD. Now, Mr. President, I ask unanimous consent that further reading of the amendment be waived.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To strike all marginal rate tax cuts except for the establishment of the 10 percent rate and strike all estate and gift tax provisions taking effect after 2006 in order to provide funds to strengthen social security, extend the solvency of the Social Security Trust Funds, maintain progressivity in the social security benefit system, continue to lift more seniors out of poverty, extend the solvency of the Medicare Trust Funds, and provide prescription drug benefits.)

At the appropriate place, insert the following:

SEC. ... ENSURING FUNDING FOR SOCIAL SECURITY, MEDICARE SOLVENCY, PRESCRIPTION DRUGS, AND LONG-TERM DEBT REDUCTION.

(a) In GENERAL.—Notwithstanding any other provision of this Act, and any necessary conforming amendments, title I of this Act shall not take effect; and

(b) STRATEGIC RESERVE FUND FOR LONG-TERM DEBT AND NEEDS.—Subtitle B of title II of H. Con. Res. 83 (107th Congress) is amended by adding after the last section as follows:

"SEC. 219. STRATEGIC RESERVE FUND FOR SOCIAL SECURITY REFORM, MEDICARE REFORM, AND PRESCRIPTION DRUG BENEFITS.

If legislation is reported by the Committee on Finance of the Committee on Energy and Commerce or the Committee on Ways and Means of the House of Representatives, or an amendment thereto is offered or considered, that would strengthen social security, extend the solvency of the Social Security Trust Funds, maintain progressivity in the social security benefit system, continue to lift more seniors out of poverty, extend the solvency of the Medicare Trust Funds or provide prescription drug benefits, the chairman of the appropriate Committee on the Budget shall, upon the approval of the appropriate Committee on the Budget, revise the aggregates, functional totals, allocations, and other provisions affecting the Budget and limits in this resolution for that measure by not to exceed $450,000,000,000 for the total of fiscal years 2002 through 2011, as long as that measured, together with all other, previously enacted legislation, reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year provided in this resolution.

""

Mr. BYRD. Mr. President, last week as the Senate began debate on the fiscal year 2002 budget reconciliation tax cuts bill, there was in Minnesota unveiling his energy strategy.

Over the weekend the American people read about the content of the President’s plan. Essentially, the administration is promoting a national energy strategy heavy on increased production to respond to a number of current and near-term energy shortages that have manifested themselves through rolling blackouts in California and rising gasoline prices across the country.

No one can deny that the planned construction of new power plants or distribution lines will provide immediate relief to consumers. Instead, the President argues that the only short-term relief for energy-starved, price-gouged consumers is a tax break.

Somehow I think that is not quite sufficient comfort to victims of rolling blackouts—those men and women who have blacked out in or involved in automobile accidents when the power suddenly cut off. It won’t shed light for those families who have had to walk around in the dark, feeling their way along the walls, and tripping over things that they can’t see right in front of them.

What amuses me, Mr. President, is that this administration, in using blackouts to promote both its energy and tax cut plans, has seemingly forgotten about the fiscal blackouts of the 1980s. I remember them, when the Congress found itself wandering around in the dark and the economy had tripped over the 1981 Reagan tax cut plan.

In 1981, the Reagan administration promised that massive tax cuts would reinvigorate the economy. Instead, the American economy nearly collapsed. In 1982 and 1983, the annual unemployment rate increased to 9.7 percent and 9.6 percent, respectively—closing in on the highest unemployment rates recorded since 1950. In 1982, while America’s wealthy were reaping the largest share of the national income since World War II, businesses and banks were failing at a record breaking pace. Our savings rate was the lowest since the 1930s and the largest trade deficit had reached a record high.

The Congress had no choice but to pass, and Presidents Reagan, Bush, and Clinton had no choice but to sign, eight in all—numerous bills three of them were not as significant as the five that I will mention. The five that I shall mention are TEFRA, DeFRA—sounds like twins but, wait, they are quintuplets—TEFRA, DeFRA, OBRA of 1987, OBRA of 1990, and OBRA of 1993—tax cuts all the way. These all passed? Why were these tax bills passed? To correct our mistakes and the mistakes of the then administration, and increase taxes in hopes of stemming the unprecedented tide of red ink.

The protracted deficits during the 12 years of Presidents Reagan and Bush resulted in higher interest rates for the American taxpayer. This forced the average American to pay more for his sewage, to pay more for his car, to pay more for his child’s education, because of our rush—our mad rush—to enact a huge tax cut—the benefits of which went—in that instance, as will be the case in this instance—the benefits of which went mainly to the wealthiest taxpayers.

Mr. President, this administration, the Bush administration, the Bush No. 2 administration, has tried to juxtapose tax cuts and the threat of a recession in the minds of the American people, even though the most recent economic data suggests that a recession only exists in the rhetoric—in the rhetoric—of the administration.

There is where the recession exists, in the rhetoric of the current administration. And now, of course, the administration has offered tax cuts as a solution to this Nation’s energy crisis; the idea being, I suppose, that Californians would be able to purchase more candles and mortgage rights to deal with the rolling blackouts.

E. J. Dionne pointed out in a recent Washington Post editorial that—and I quote—there’s absolutely nothing the president won’t say in support of his tax cut. When times were good he told us we needed a tax cut to keep the good times going. When times threatened to go bad, he said we needed a tax cut to get the economy [rolling]. Now that times look a bit better, he says we need a tax cut to pay the gas bills. Someday soon he will tell us that tax cuts solve the problems of crime, drug abuse, teen pregnancy, traffic jams and static cling.” And that if you do not have
hair, it will make your hair grow, and make your fingernails longer. And if your hair is black, it will make it turn white over night or vice versa.

I would only add, Mr. President, that we may soon hear from the administration that the tax cut will end the deficit in four years. The program provides whitening of teeth, fresher breath, and may even cure the common cold.

But, how much are the American taxpayers willing to shell out for this miracle of the Bush tax cut? Are the American people ready to spend the money that they invested into the Social Security and Medicare programs? In 2025, the number of people age 65 and older is projected to grow by 73 percent—in 2025. In contrast, the number of workers supporting the Social Security system would grow by 13 percent. The Social Security and Medicare Board of Trustees project that the Social Security’s tax cut will be inadequate to pay full Social Security benefits by 2016. This $1.35 trillion tax cut package spends vital resources that could otherwise be used to ensure that Social Security benefits will be paid to future retirees. The program faces a similar fate. Medicare’s projected costs for hospital expenses will grow 60 percent faster than its income over the next 75 years. By 2075, Medicare’s costs will be more than two times larger than its income. Again, this $1.35 trillion tax cut spends resources that could otherwise be used to ensure that hospital insurance benefits will be paid to Medicare beneficiaries.

Now what about our domestic investments in highways, bridges, agriculture, health care, education, and a host of other areas? Are the American people willing to trade these away for a tax cut? This tax cut package starves the domestic discretionary side of the budget, resulting in a spending level that is $5.5 billion below what is necessary to maintain domestic investments in FY 2002, and an incredible $62 billion cut below Congressional Budget Office says is necessary to maintain current services over the next 10 years. That means cuts—cuts—cuts—veterans programs, crime prevention, highway construction and maintenance, and a host of other areas, other categories, in order to provide for these tax benefits.

Now what about the national debt? Well, we are just going to dump that on the folks who are going to come after us. We won’t be around, so what does it matter to us? Let’s vote for the Bush tax cut and let it self, perhaps a little self-centered, so I would like to have this tax cut. Let’s vote for the Bush tax cut and let future generations worry about paying off the national debt.

Even if you happen to be lucky enough to be one of the privileged few who would receive any real tax relief under this proposal, you most likely wouldn’t receive those tax benefits for another 5 to 10 years. Under this proposal, many—perhaps a little self-centered, so I would like to have this tax cut. Let’s vote for the Bush tax cut and let future generations worry about paying off the national debt.

Even if you happen to be lucky enough to be one of the privileged few who would receive any real tax relief under this proposal, you most likely wouldn’t receive those tax benefits for another 5 to 10 years. Under this proposal, many—perhaps a little self-centered, so I would like to have this tax cut. Let’s vote for the Bush tax cut and let future generations worry about paying off the national debt.

I am almost 84; 83 1⁄2 yesterday. I am only going to be a little late in reap- ing the benefits therefrom. A week ago, I had returned from a family reunion marred 64 years, my wife and I. Yet, the marriage penalty relief won’t even begin to phase in until 2006. How about that, 2006? Let me say that again. Marriage penalty relief wouldn’t even begin to phase in until 2006. I am going to be a little late in reap- ing the benefits therefrom. A week ago, I had returned from a family reunion marred 64 years, my wife and I. Yet, the marriage penalty relief won’t even begin to phase in until 2006. That is 5 years away. This bill would put these tax cuts into effect when the surplus projections are most unreliable and least likely to accurately project our ability to pay for them.

There are so many accounting gimmicks in this proposal to hide the true cost of the bill that the only reasonable, accurate measure of its cost is $1.35 trillion of tax cuts. The Bush tax cut and let future generations worry about paying off the national debt.

I would only add, Mr. President, that the National was not equipped to af-
fice the day that this tax cut is enacted and signed into law will be remembered as a black day in our national history. So I propose that we limit the size of this tax cut until we are more certain of whether we can afford it, and that any savings be put aside in a reserve fund for Social Security, Medicare reform, and a prescription drug benefit.

My amendment would eliminate the marginal rate reductions that would benefit the wealthiest taxpayers in the Nation and leave in place the 10-percent bracket reduction that would benefit all taxpayers—lower, middle, and higher income. Under my amendment, those funds that would be allocated to repealing the estate tax for the wealthiest 1 percent of taxpayers would be directed to curtail any cuts self, perhaps a little self-centered, so I would like to have this tax cut. Let’s vote for the Bush tax cut and let future generations worry about paying off the national debt.

Not only would this amendment put back those funds that should have been directed to Social Security, Medicare reform in the first place, but it would also provide for a substantial tax cut that would be more evenly distributed amongst the American taxpayers. This amendment would avoid the fiscal disasters that would certainly occur if these tax cuts were allowed to take effect under this bill, if the wild projections of 5 and 10 years out don’t materialize. This amendment would ensure that Social Security and Medicare benefits are available for future retirees and that the national debt is being retired.

Mr. President, last week, at the Senate Finance Committee markup, the Democratic leader stated that he found it ‘‘difficult to accept, impossible to explain’’ that Congress was about to repeat the same mistake it made in 1981 by passing another massive tax cut that the Nation was not equipped to af-

As I view these comments, and as I view this Bush tax cut, which had its genesis in the snows and cold winds of New Hampshire last year during the campaign, it reminds me of a story about Benjamin Franklin, a great American statesman, philosopher, and revolutionary of the 18th century. As Franklin recalled later in his life:

When I was a child of seven years old, my friends on a holiday filled my pocket with change. I went to the market, where they sold toys for children, and being charmed with the sound of a whistle that I met by the way, in the hands of another boy, I determined to buy it. I was given the money for it. When I came home, whistling all over the house, much pleased with my whistle, but disturbing all the family, my brothers, sisters, and cousins, who wanted the bar-

I cried with vexation; and the reflection gave
me more chagrin than the whistle gave me pleasure.

With the wisdom of age, Franklin added:

As I came into the world, and observed the action of men, I thought I met many who gave the whistle.

Mr. President, the Congress paid too much for its whistle in 1981, and it almost wrecked the economy. Insight will come after the fact when we realize again that we sacrificed too much for this tax cut.

I urge my colleagues to oppose the unsound fiscal policy in this bill. I urge my colleagues not to pay too much for the whistle. I urge my colleagues to vote for my amendment.

I yield the floor.

The PRESIDING OFFICER. Who yields time?

The distinguished Senator from Iowa is recognized.

Mr. GRASSLEY. Mr. President, I yield myself such as I might consume.

I appreciate the concern of the Senator from West Virginia about Social Security. The budget resolution provides for protection for Social Security and Medicare. The relief act, in my opinion, jeopardizes these programs. Rather, I suggest the relief act strengthens these critical programs because we have a strong, growing economy that is going to result from making sure that we keep resources with the taxpayers for them to invest and spend. Thus, doing much more good than if the Government keeps those resources. A growing economy is the best guarantee for Social Security and Medicare’s long-term solvency.

I will talk briefly about the fact that we have had concern expressed in the media about some of these very same things that the Senator from West Virginia has visited about—the long-term needs of all programs, including Social Security and Medicare. I think the editorial writers, as I have read them, just over the weekend, and as late as this morning, are in a frenzy about this tax cut that they need not be in. But they can’t seem to make up their minds.

One day we are criticized because the $1,000 child credit is not indexed for inflation. Then the next day we are attacked because the tax cut is too expensive in the outyears.

Maybe what is really happening is the media is just against reduction of taxes—like Goldilocks. I would say, when they first say it is too hot and then it is too cold. But I fear that, unlike Goldilocks, there is no tax cut that is just right for the elite of our media because they want no tax cuts whatsoever. They honestly believe the Federal Government creates wealth, that it is better for a political determination of more money of how the resources are divided rather than letting the marketplace do it.

Somehow, I think they feel ignored as well in the tax bill. It is like the media crying about Social Security and Medicare. When all else fails, I think it is their goal to raise so many questions that senior citizens so ponder the situation of the budget, whether or not there is security there, long-term security for Social Security and Medicare, it ends up scaring them needlessly.

In the process of our debate, obviously, when you look ahead 10 years—and I said this last week during the debate, so I am not saying it just because the Senator from West Virginia brought it up—in Iregard to the long-term projections of the fiscal condition of the Federal Government, meaning how much money is going to come in and how much we are going to spend on existing programs over the next 10 years, it is legitimate to be cautious.

On the other hand, we are making judgments based on 10-year forecasts. We recently heard about the Reagan tax cuts in 1981, 20 years ago. At that particular time, we were only looking ahead 5 years. I do not think it has entered into this debate, but I know as a fact in 1966, President Kennedy had tax cuts, they only looked ahead 1 year. Looking ahead 1 year in 1963, looking ahead 5 years in 1981, or looking ahead 10 years in the year 2001, as imprecise as it is to look ahead, although it’s a much more thorough job of looking at how people who work on this are getting better at it than they were during the 1980s—but looking ahead 10 years has to be considered more fiscally responsible in our spending and taxing policies than looking ahead just 5 years 20 years ago or looking ahead just 1 year in 1963.

People might wonder why I am talking about 1963, 1981, and 2001. These are the three biggest tax relief measures passed by Congress in the last 50 years.

All I am saying is, nobody knows what the future holds, but we are making a tax relief decision for working men and women based upon these 10-year projections. We ought to give some credit to the people who work so hard on this, and I do not think that we in Congress can be more—I do not know whether the word “certain” is correct—so we can at least attempt to be more precise as we make policy for the long term. That is all we are doing.

I ask people to consider that in the historical approach as we try to do a better job of making public policy decisions.

I yield the floor.

The PRESIDING OFFICER. The distinguished Senator from Montana is recognized.

Mr. BAUCUS. Mr. President, I do not know any Member of the Senate who has more respect and regard for the Senator from West Virginia than myself. He is a Senator’s Senator. He knows more about and defends this institution far more than any other Senator. He really lives for his people in West Virginia, for this institution, and for the country. I wish more people knew how hard the Senator from West Virginia fights for the causes, and all those beliefs in such a dignified way, I have the highest respect for the Senator.

I understand his concerns about this bill. I share some of those concerns. I think most Members of the Senate privately share some of the concerns that perhaps this tax cut is a little too large because it is hard to predict what the budget surplus is going to be in the future. But we have provided for this amount in the budget resolution. It did pass the Senate. I know the Senator from West Virginia believes that budget was inappropriate and did not vote for it. As the Senator knows, more than any other Senator here, we still have that budget resolution that passed through the conference and we are in this Chamber with a tax bill that passed the Senate Finance Committee.

There are a lot of provisions in this bill that are major improvements over the President’s proposal and/or measures passed by the House. Most significantly, it provides a much better distribution of tax cuts so middle-income Americans receive a greater share of the tax cut in the first 10% bracket. Of course, those lower and middle-income Americans and, obviously, even the most wealthy receive some benefit because a new lower bracket rate affects everybody all the way up regardless of the amount of income.

Seventy-five percent of the benefits in this bill go to people who earn less than $75,000. Seventy-five percent of the tax reductions in this bill go to Americans who earn $75,000 or less. There is an upfront stimulus by making a 10-percent provision retroactive to the first of this year.

In addition, there is a significant increase in the child tax credit from $500 to $1,000. Friday, when I was heading home to Montana, somebody stopped me as I was getting off the airplane. I had to change planes at Salt Lake City on the way home and somebody stopped me as I was getting off the airplane. I had to change planes at Salt Lake City on the way home and somebody stopped me as I was getting off the airplane. I had to change planes at Salt Lake City on the way home and somebody stopped me as I was getting off the airplane.

The pension provisions, IRA provisions, new stimulus for more savings, more expensive.
the marriage penalty, it is true, do not take effect, as my very good friend from West Virginia notes, until 2006. I have no doubt the Senator from West Virginia is going to fully utilize that provision in the code for many years, even if he voted against it in the year 2006. Of that I have no doubt.

In addition, there are other provisions in the bill that are very helpful to Americans who really need a break. They revolve around the provisions that make the child tax credit refundable, and there is $100 billion in this bill. Most of it is new money—for parents, for single parents, single moms, single fathers who do not have a lot of income but are struggling to make ends meet. That is going to go a long way in keeping them off welfare rolls because it is tied in with the EITC, the earned-income tax credit. It is going to help a lot of Americans. That is all in this bill.

"To sum up, this is a good bill. It is not perfect, but it certainly will put a lot of dollars into people’s pockets in tax reductions. It is more fair to Americans all across the board compared with the President’s proposal and those measures passed by the House. It is good legislation.

We are a very dynamic Nation. I have concerns about the size of the cut, for the reasons mentioned by my friend from West Virginia, and have some sympathy for the amendment he is offering for those reasons. I would like to give more stimulus to education, to make sure the Social Security trust fund is even better protected, the Medicare trust fund is even better protected.

We are a very dynamic Nation. We are a very resourceful Nation. We will find ways to do what we know we should do, and that includes protecting Social Security, protecting the Medicare trust fund, and making sure, too, we don’t only can to help our children get the very best education possible. Of that I have no doubt.

I remind Senators, if we do not pass this bill, which has been worked on thoroughly by the Senate Finance Committee, my guess is we will be faced with another tax bill which will be much less to the liking of about half the Members of this body, particularly on the Democratic side.

It would be much closer to the measure passed by the President. It would have a distribution that is much more weighted toward upper income Americans. It would be a bill much to the disadvantage of the Senator from West Virginia.

Life has choices. We are presented with choices, presented with alternatives. We have to make choices and choose the alternatives which make the most sense. I personally believe that given the choice between this legislation and some other legislation which would be closer to the desire of the President, if Democrats did not try to work to make this legislation better, this is a better choice; that is, this bill as opposed to essentially the President’s bill. It is roughly $1.35 trillion—less than the President suggested but still a very significant tax cut.

Although I think this is a better choice compared to the alternative—I would like to reiterate—I have the highest regard for him—I disagree with this amendment for the reasons I have stated. With the utmost respect, I must tell my good friend I do not support this amendment.

Mr. BYRD. Have time remaining, Mr. President?

The PRESIDING OFFICER. The Senator has 5 minutes remaining.

Mr. BYRD. Mr. President, I thank both of the managers again. I respect their reasons for opposing my amendment. I hope the Senate will adopt my amendment later.

Reference has been made to President Reagan’s 5-year deficit/surplus estimates. Those projected surpluses in that instance were as follows: In 1982, the projected deficit was $45 billion; the actual deficit was $128 billion. The projected surplus for 1985 was $5.9 billion—that was the projected surplus under the Reagan administration tax cut—whereas the actual surplus was $5.9 billion. The actual surplus was $212 billion. In other words, for the 5 years projected under the Reagan tax cut, the difference between the projected deficit and the actual deficit was $921 billion. That experience should teach us to be cautious.

I close by referring to Joseph in the Bible. We will recall that Pharaoh had a dream in which he saw seven fat cattle come up out of the river to feed in a meadow. They are referred to as "kine" in the Scriptures. They were followed by seven lean cattle that ate up the seven fat cattle. Pharaoh turned to his soothsayers, his wise men, for interpretation of this dream, but they could not interpret the dream. Someone spoke of Joseph as one who could interpret dreams, so Pharaoh asked that Joseph, be brought forth from the dungeon where he was being held. Joseph interpreted the dream to mean that there would first be 7 years of plenty, represented by the fat cattle in Pharaoh’s dream—7 years of plenty. The 7 years of plenty would be followed by 7 years of famine. Joseph recommended that in the time of plenty they should save, put the grain into the warehouses and prepare for the 7 lean years that were about to come in Egypt. We have had in this country some very good years. We have had projected surpluses. I think we ought to return to history, realizing that in some form or another it does repeat itself. We have this golden opportunity to use these years of plenty and the fruits therefrom to apply to the problems that confront the Nation, the problems that will come with Social Security, and Medicare, for example. Now is the time to deal with Social Security and Medicare.

The President has said he doesn’t want to leave any child behind. The President’s budget, which was referred to by my friend from Montana, leaves the old folks behind. I can call them old folks because I am one of them. The old folks, the senior citizens are being left behind. But no millionaire is being left behind.

I want to say again that the Senators vote for my amendment later in this day. I thank all Senators for listening. I particularly thank the Chair for his courtesy and kindness.

Mr. GRASSLEY. Does the Senator from Iowa yield back his time?

Mr. GRASSLEY. We yield back our time.

The PRESIDING OFFICER. Time is yielded back.

AMENDMENT NO. 787

Mr. JEFFORDS. Mr. President, I send an amendment to the desk. The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Vermont [Mr. JEFFORDS], for himself, Mr. DODD, Mr. KENNEDY, Mr. ROCKEFELLER, and Mr. LEVIN, proposes the following amendment numbered 787:

Mr. JEFFORDS. Mr. President, I ask unanimous consent reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To amend the Internal Revenue Code of 1986 to expand the dependent care credit)

At the end of subtitle A of title II insert the following:

SEC. 2. DEPENDENT CARE CREDIT.

(a) INCREASE IN DOLLAR LIMIT.—Subsection (c) of section 21 (relating to expenses for household and dependent care services necessary for gainful employment) is amended—

(1) by striking "$2,400" in paragraph (1) and inserting "$3,000";

(2) by striking "$4,800" in paragraph (2) and inserting "$6,000"; and

(3) by adding at the end the following new paragraph:

"(3) INFLATION ADJUSTMENT.—In the case of any taxable year beginning after 2002, any dollar amount contained in paragraph (1) or (2) shall be increased by an amount equal to—"

"(A) such dollar amount, multiplied by"

"(B) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year in which the taxable year begins, by substituting "calendar year 2001" for "calendar year 1992"."

(b) INCREASE IN APPLICABLE PERCENTAGE.—Section 21(a)(2) (defining applicable percentage) is amended—

(1) by striking "30 percent" and inserting "50 percent"; and

(2) by striking "$10,000" and inserting "$30,000".

(c) REVENUE OFFSET.—The Secretary of the Treasury shall adjust the highest rate of tax under section 1 of the Internal Revenue Code of 1986 (as amended by section 101 of this Act) to the extent necessary to offset in each fiscal year beginning after October 1, 2011, the decrease in revenues to the Treasury for that fiscal year resulting from the amendments made by this section.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Mr. JEFFORDS. Mr. President, the United States has entered into a time...
of unprecedented budget surplus. Over $1 trillion is the amount we are discussing. What to do with it, and trillions that are expected into the future.

For years we have struggled to balance the budget, forgoing spending for programs that maintain the human infrastructure. We have not devoted enough to supporting our families and educating our children, but times have changed. There is enough money in the surplus to cut taxes, eliminate the death tax, and reduce the marriage penalty. I believe we must increase our investments in our children and families. To my colleagues I must ask, if not now, when?

I commend Senator GRASSLEY and Senator BAUCCUS for their leadership. They have carefully crafted this legislation so it brings the benefits of tax relief of all Americans. They have included balanced rate reductions, a careful phaseout of the estate tax, and a refundable child tax credit. Especially important to me, they have fixed the marriage penalty for all taxpayers, including those who receive the earned-income tax credit.

There is, however, one crucial area not sufficiently enhanced to meet our national education goals. The issue not addressed in this legislation is the great need for our Nation to improve childcare, particularly the early learning and developmental aspect of that care. America lags behind other industrialized nations in caring for and educating our preschool-age children. We have the opportunity to make improvements. We need to act now.

If we want to get to the core of our most serious problems in education, we have to improve the care and education of our preschool children. This is something every other industrialized nation in this world does except the United States. And every industrialized nation in the world pays for that through Government investment.

I rise to offer an amendment to increase the dependent care tax credit. The current law allows taxpayers to claim a small credit for childcare expenses.

Right now, the maximum credit allowed is $720 for one child, and twice that amount for two children. Unfortunately, no families qualify to receive the maximum. My amendment would raise the maximum credit to $1,500, for one child, and $3,000, for two or more children. It would allow families with adjusted gross incomes of $30,000 or less to qualify for the maximum credit. And the credit amounts would be indexed for inflation still far from what we need but a major step forward.

This increase in the dependent care tax credit is to be paid for by slowing the reduction of the top income tax rate.

We know that from the time of birth, the human brain is making the connections that are vital to future learning. We know that what we do as parents, care providers, educators, and as a society can either promote or inhibit a child’s healthy development—the acquisition of the cognitive, social, behavioral, and physical skills necessary for success in school and life.

Far too many of America’s children enter school without the requisite skills and maturity, and continue to lag behind for their entire academic career.

Billions of dollars are spent on remediation efforts to get these children “up to speed.” But I believe that an ounce of prevention is worth a pound of cure, and if we are ever to achieve the first national education goal, we must improve the quality of child care and make it more affordable and available for working parents.

We have known for years that high-quality preschool programs produce cognitive gains, improved school performance, decreased grade retention, and higher achievement in math and reading. The research has been around since the mid-1960s.

The Perry Preschool Project, the Carolina Abecedarian Project, and the recent Chicago Child-Parent Center study are just a few of the research studies that clearly show the benefits of high-quality early care and education. Unlike the rest of the world, America has done little to ensure that our children have access to these kinds of programs.

Quality early education is the bedrock upon which a child’s future academic success is built. By giving every young child a strong foundation for success in school we set the stage for that child to become a productive worker and a contributing member of society. A strong educational foundation for each child is the key to our national economic, military, and political future.

Let me show the most dramatic evidence of what I am telling you. My first chart is the results of the so-called TIMS examination. These TIMS studies compare the United States to the rest of the world with respect to our 13-year-olds in mathematics. As you can see from this chart, where are we? We are 16th; at the bottom of the heap. That means that 55 percent fewer American students give correct answers on the exam. Who is at the top? That is China.

There are a couple of reasons why I have this presentation. One is because it includes China. After we included China, we realized what is going to do that again. It gives you evidence relative to the largest country with which we compete. If you take a look at the countries doing pretty well on this side of the chart—Switzerland, France, Italy—all industrialized nations have early education and childcare, these are for their 3- and 4-year-olds.

More recent TIMS studies have shown no significant change for the United States, and the most recent report was even worse.

Yet in international contests of the best math students, students from the United States are often the best in the world. So it is not the students, its the educational system that bears most of the responsibility for this failure.

What does this mean for our children? It means that in the global economy in which we live, our children will be compared to the high-tech jobs that rely on math skills. In a world of global finance and integrated information systems, it will be very easy for children from other countries to line up for the best, high-paying jobs. If this is the case, will this have a large impact on the U.S. economy?

I am afraid so. The Information Technology Association of America has recently issued a report that states that at present there are 425,000 IT jobs nationwide that are unfilled because the American workforce lacks the skills to do the job. And these are high paying jobs, with an average income of $50,000 a year. To date, the United States has allowed almost 1 million H-1B foreign student jobs.

I suggest to my colleagues that a child care tax credit that sets the stage for improved math performance by American students is a direct investment in the strength and health of our nation. Senator John GLENN issued a report entitled “Before It’s Too Late,” which emphasizes this need.

The overall health of our society depends on our children coming to school ready to learn and ready to read. Our democracy, if many of our students are left behind for their entire academic career, is dependent upon literate citizens.

I want to now to refer to another National Center for Education study entitled “The Nation’s Report Card, 4th Grade Reading 2000.”

Forty percent of American fourth graders are reading below grade level, and 68 percent are not reading at a level that demonstrates solid academic performance. What this says to me is that more than half of our young students have not learned to read very well.

And if you haven’t learned to read you cannot read to learn. And I have to wonder if it is a coincidence that 40 percent of our Nation’s 3- and 4-year-olds are not enrolled in preschool programs—40 percent, again.

From first through third grades our children are supposed to learn to read so that they can go on to academic success. Without excellent reading skills and a love of reading and learning we are doomed to a spiral of ignorance in our society. We will lose the cultural and historical richness that informs us as a democracy. How can we rightfully retain our place as leader in the democratic world, if many of our students emerge from our public education system functionally illiterate?

We must invest in our children from the moment they are born so that they are fully prepared to be excellent and contributing citizens. This is an investment we must make.

Today, two-thirds of our 3- to 5-year-olds are in some type of care outside
the home. For some, that care is part-day or part-year. But many spend 35 hours or more in the care of someone other than their parents.

A recent nationwide study found that 40 percent of the child care provided to infants in center-based care was potentially injurious—not that it was beneficial but that it was injurious.

Fifteen percent of center-based child care for all preschoolers is so bad that a child’s health and safety are threatened.

Seventy percent of center-based child care is rated mediocre—they are not hurting, but neither are they helping children.

On that fifteen percent, I repeat, 15 percent actively promote a child’s healthy development.

We know that high quality, preschool education and care improves school readiness and school performance, leads to better socialization, and results in cognitive gains for our children.

Mr. President, how much time do I have remaining?

The PRESIDING OFFICER. The Senator has approximately 17 minutes remaining.

Mr. JEFFORDS. While there are benefits for all children, low-income children benefit even more than children from more economically advantaged families. And we see those benefits regardless of the setting in which the early education and care takes place—as long as it is a quality program.

So I ask my colleagues, how can we, as a nation, not continue to shortchange these programs?

Why do we not view early care and education as an integral part of our educational system?

How can we as a nation continue to view it as a private matter among families, rather than a social imperative?

Every one of our industrial competitor countries do. Every one—and the government pays for it. We are leaving children behind.

Our children are not entering school ready-to-learn. Our children are lagging behind most other industrialized nations in math and science.

We know that the best predictor of quality early education and care and positive outcomes for children is a trained, competent teacher. So why do we have a child care workforce that has little education and training beyond a high school diploma?

The majority of the providers in center-based child care receive less training and job specific education than child care workers in urban areas of Nigeria.

We know that this surplus should be used to address the greatest needs in our nation today. So why don’t we begin to take care of the most critical problem, the early education and care of our children?

Spending for child care over the past few years by governments—local, state and federal—has increased.

Yet, less than 15 percent of the families eligible under Federal law to receive child care subsidies are receiving any assistance.

The Head Start Program is only serving about 40 percent of the children eligible for the program. The educational component of that program is in the process of being expanded and strengthened.

The Dependent Care Tax Credit helps offset a small portion of the costs of a family’s child care expenses.

American parents are the main source of funding for early care and education. They pay it right from their pocket.

All of our competitors in the international marketplace, have government paying most of the costs of care.

Of the total funds spent on early care and education, government pays for 39 percent, private sources—1 percent, and parents—60 percent. This is the reverse of the cost-sharing between parents and government in other industrialized nations.

In all of the other industrialized nations, the costs of early care and education for 3- and 4-year-olds rests with government, employers, or a combination of both. Parents are responsible for a small percentage of the costs, children’s tuition generally in the twenty percent range. In comparison, some low-income working families in the U.S. have to pay 10, 20, sometimes 30 percent of their household income just for the co-payments required to receive a Federal child care subsidy.

In addition, much of the early care and education in America is of poor to adequate quality. High-quality care is expensive, and few families can afford to pay any more.

In every State, except one—Vermont, the cost of 1 year of child care for a 3- or 4-year-old is more than the yearly cost of tuition at a public four-year university in that state. And Vermont’s distinction is due to the high cost public higher education, rather than a lower cost of child care.

We know how to improve the quality of early care and education.

We need better trained and educated teachers. We need to pay those teachers more.

We need to quit viewing child care and early education differently—and recognize the critical importance of early education.

We need to integrate quality early learning and healthy development into all care giving.

We need to make quality early learning programs more affordable and available to all children—particularly 3- and 4-year-olds.

We need to give providers funds to recruit and retain quality teachers, to upgrade facilities and equipment, and to provide staff training on a regular basis.

We need to help states increase not only the number of low-income working child care subsidies, but make sure those subsidies are high enough to allow families to afford quality care for their children.

Middle and lower-middle income working families receive the least amount of help in covering the costs of child care, and spend a disproportionately high amount of their household budget on child care. We have to focus more government assistance in their direction.

We need to increase the number of quality programs by improving existing care and starting new programs.

We need to encourage businesses to provide more on- and near-site child care options to their employees and more resources to support the child care arrangements of their employees. Federal tax credits and incentives need to be increased to help these businesses.

And we must make those improvements without increasing the costs to parents.

In other industrialized nations, early education and care for 3- and 4-year-olds is universal, voluntary and free to parents, regardless of their income. Early education and care is viewed as good for children and an important part of the public education system.

American families struggle to pay $1,000, $6,000, and sometimes over $10,000 a year for child care for their young children.

Our own Senate employees, many using federally subsidized child care centers, pay $6,000 to $7,000 a year for one child—out of their own pockets with little financial help.

A few local and State governments have already accepted this view of preschool and have devised a variety of ways to finance their efforts.

Some counties in Florida increased property taxes to pay for pre-school and child care services.

Voters in Aspen, CO, approved a dedicated sales tax for child care.

Maine has created tax increment finance districts and identified child care as an approved development program.

Missouri dedicates a portion of the funds received from the state lottery to the Early Childhood Development, Education, and Care Fund.

North Carolina has done a remarkable job in subsidizing child care wages and benefits in exchange for completing professional development activities.

Rhode Island has extended health care benefits for child care providers through the State’s publicly funded health insurance program.

Connecticut makes long-term, low-interest loans for the construction and renovation of child care centers available as tax-exempt bond financing. It has started a school-readiness program to make sure low-income children have access to high quality early learning experiences.

New York has a generous, refundable child care tax credit against state personal income taxes that are owed.

And last, but never least, Vermont gives increased subsidy rates for accredited care, and provides cash bonuses to child care providers that get...
accredited or complete academic degrees.

Other States have created voluntary income tax check-offs, car license plates, motor vehicle registration accounts, and other innovative means of financing high-quality pre-school programs. Even with these creative approaches, quality pre-school programs are still out of the reach of many parents.

Several States have started programs and tax incentives to get the business community to assume more of the costs of child care for their employees. Some companies, such as IBM, AT&T, and Bank of America, have clearly stepped up to the plate. But too many others have not.

It is particularly hard for small business owners. Unfortunately, many of these programs and incentives have met little success. Participation levels are very low, even among businesses that provide child care assistance for employees. We must work with the business community to create incentives that work for employers and employees alike.

Government, businesses, or parents cannot do this alone. Providing quality early care and education must be a partnership. There must be joint responsibility and cost-sharing.

Government needs to view early education and care as an integral part of the education system. It needs to provide additional funding to improve quality and decrease the costs for parents.

The business community needs to view early education and care as necessary for recruiting and maintaining today’s employees. It needs to see it as an investment in tomorrow’s workforce.

Parents are already paying most of the costs of care, and find few choices that provide high quality care at a price they can afford. They must have more choices so their children can grow and develop properly.

We must improve the quality and financing mechanisms for early care and education, particularly for our Nation’s 3- and 4-year-olds. This is an investment in the real “infrastructure” of our country—our children and families. It is one that we cannot afford to ignore any longer.

Isabelle Sawhill of the Brookings Institute has estimated that a high-quality, 2-year program in the United States costs about $6,000 annually per child. This translates to about $30 billion a year to serve all families with incomes under $30,000 a year. This amendment represents a down payment on that investment.

In June, the HELP Committee held a hearing to compare the United States early care and education, with the rest of the world. At that hearing, a child care provider from Vermont testified. At the conclusion of her testimony, she said: “Why do so many children get left behind?”

One, there simply is not enough capacity to meet the needs—it’s that simple. Two, few parents can afford high quality care. We are talking about young families at the lowest point in their income earning years paying up to fifty-eight percent of their income on child care.

These young parents absorb 87 percent of the cost of care, as opposed to their later years and incomes are higher and they bear only 47 percent of the cost of a year in college. We ask families to pay more at a time they can least afford it. I always tell my staff, don’t come to me with a problem unless you have at least three potential solutions. Here are my suggestions for easing the child care crisis:

Bring business on board as partners. Forgiveness of student loans, access to higher wages, and health care for providers will help attract and retain our child care workforce.

Quality incentives work, whether we are talking about guaranteed bonuses for extended education or training, or accreditation.

Tax cuts are great, but only after the true needs of a nation have been met. You have a difficult choice: save a little now by not funding a comprehensive early childhood initiative or pay a lot later. Studies show that for every dollar we spend on early care and education, we save seven dollars in other government programs down the road.

We can no longer afford to be a nation where only the poor or rich have access to high quality early care and education. You need to commit precious resources to our most precious resource, young children.

Let me show you just some other documentation. I want to bring to your attention a study that all of my colleagues ought to read. This is done by the French-American Foundation. The study compares the French system with American childcare. They point out how well the French do in comparison. I urge Members to look at this study. We have copies of this study available. It demonstrates how beneficial the French system is. We should use it as a model. There are other systems also that we should look at for possible solutions to our early care and education crisis.

Mr. President, at this time I yield to my friend from Connecticut 10 minutes.

The PRESIDING OFFICER. The Senator from Connecticut is recognized for 10 minutes.

Mr. DODD. First of all, I commend my colleague from Vermont for offering this amendment. I am delighted to be his principal cosponsor. This is an issue we have worked on together for as many years as we have been in the Senate. My colleague from Utah, Senator HATCH, and many others have helped us develop the Child Care and Development Block Grant program.

I note that the President’s Office has more than a passing awareness and knowledge of the subject matter of this amendment and has been involved in the question himself when he was in the other body as well as support here.

We are changing with this amendment are three things that pertain to the Dependent Care Tax Credit. First, the amount of expenses for child care against which the dependent care tax credit is based. That is what we are talking about in this amendment.

Under current law, eligible expenses for child care are capped at $2,400 for families with one child and $4,800 for families with two children each year. We want to raise the cap on these expenses from the present level of $2,400 a single child up to $3,000. For families with more than one child, the cap on annual child care expenses would be increased from $4,800 to $6,000. That would be for two children. So we are increasing the amount of child care expenses that would be used as the base against which the dependent care tax credit is calculated from $2,400 to $3,000 for families with one child; and $4,800 to $6,000 for families with two children.

Under current law, a family can only take a percentage of eligible expenses capped by law as their dependent care tax credit. We have talked already about the amount of eligible expenses that we would be increasing under this amendment. But, also in this amendment, we would increase the percentage that is applied to the capped amount of eligible expenses to calculate the credit.

Under current law, the lowest income families can only take 30 percent of $2,400 in eligible expenses for one child or 30 percent of $4,800 for two children.

That’s the maximum credit allowed under the DCTC. The amount of expenses as well as the percentage of eligible expenses have not been changed in 20 years. What our amendment does is increase the percentage of eligible costs for the lowest income families from 30 percent to 50 percent. If you make from $10,000 to $30,000, you get a maximum of a 50-percent credit. If you make in excess of $30,000, that percentage declines as income rises until it reaches 20 percent. Even the most affluent family in the country can claim 20 percent of allowable eligible expenses for child care under the dependent care tax credit.

Then, lastly, we index to inflation the child care expense thresholds, the amounts child care costs against which the credit is based, because over the last 20 years there have been no increases at all. Obviously, the cost goes up for child care and related expenses, and this bill does exactly that again. So why not index it. Why not index it in so many other areas of the Tax Code? That is all this amendment does.

There is no refundability in this amendment. I regret that, but we did not include refundability.

So very briefly, again, what we do is we increase the amount of eligible expenses under the dependent care credit
that a family can take into consideration in calculating their dependent care tax credit. In the case of a single child, the child care expense threshold would increase from $2,400 to $3,000; in the case of two children, the child care expense threshold would increase from $4,800 to $6,000.

You can talk to any family in the country, and they will tell you about the cost of child care. Today it is not uncommon to have child care costs reach $1,000 per week per child. On average, child care expenses both in urban and rural areas are between $6,000 and $10,000 a year. That has gone up considerably in 20 years. Twenty years ago, the cost of child care hovered around $1,500 to $2,000, in some cases $3,000 or more. In 20 years, those costs have just gone up through the ceiling.

Today, in some of the poorer areas, good child care can cost as much as $10,000 or more a year. Needless to say, if you are a family, say, making $40,000, $50,000, $60,000 with two kids, obviously, when you are spending as much as $6,000 to $20,000 for child care for those two children—before you pay rent, before you pay a mortgage, before you put food on the table, clothes and the medicine, that is an extraordinary amount of expense.

So by raising the child care annual expense threshold from $2,400 to $3,000 in the case of one child, and $4,800 to $6,000 in the case of two children, and then matching the percentage that is added to the child care expense base from 30 percent to 50 percent—in the case of the poorest people—with a sliding scale that drops to 20 percent for the most affluent Americans, we think we are going to provide some needed assistance to people who are burdened by high child care costs. For everyone, just like under current law, the amount of allowable expenses would be the same. But, for those families who are low and moderate income earners, they would be able to take a larger credit than current law—because, both the amount of allowable eligible expenses and the percentage applied to that base would be increased.

How do we pay for it? We drop the top income tax rate by whatever number it needs, maybe 1 point, maybe even less than 1 point to pick this cost up. So we are still providing a tax break for the most affluent Americans. But, for those low and moderate income earners, they would be able to take a larger credit than current law—because, both the amount of allowable eligible expenses and the percentage applied to that base would be increased.

The Senate from Vermont has laid out—I am again, preaching to the choir when I speak to the President of the Senate and the chairman of the committee. They know in the case of Iowa, and in the case of Kansas, there are a lot of hard working folks out there, single parents raising kids. This is not a choice. This is not a case where someone is sitting there and saying they don’t have to work. People who go to work and make a buck won’t go to work. This is a case where people actually have no other choice. So we are providing some real relief.

I say, with all due respect to the managing members of this bill, the chairman of the committee, we have done something clearly in this bill on the per child tax credit, and I appreciate that. But the dependent care tax credit has been unchanged. There has been no change in 20 years. It may be 20 years again. It has been nearly 20 years since the last time we dealt comprehensively with the Tax Code. It could be another 20 years before we have a change again. One of the most significant costs up. So we are still providing a tax deductible expense and the percentage applied to that.

Under current law, the maximum credit a family can claim is $720 for one child for 1 year—30 percent of $2,400, and $1,440 for two—30 percent of $4,800. That is not enough to make a family’s $8,000 child care bill more affordable.

Our amendment would also index the thresholds for child care expenses for inflation. That is just common sense. Over the years, most of the basic tax provisions affecting tax liability have been indexed for inflation. The personal exemption, the standard deduction, tax brackets for low-income families, the earned income credit, all have been indexed. By indexing the child care expense thresholds under the dependent care tax credit, we would ensure that the credit keeps up with market realities. Within the context of the overall provisions of this tax cut proposal, we can afford it.

We have not increased the child care expense thresholds themselves a dime, let alone indexed them for inflation, over the past 20 years. So again, by raising the child care thresholds, and then raising the percentage of eligible expenses a family can take in calculating its dependent care tax credit, we will provide some real relief for families with high day care costs. For example, the maximum credit for a family with one child would increase from 30 percent of $2,400 or $720 to 50 percent of $3,000 or $1,500. The maximum credit for a family with two children would increase from 30 percent of $4,800 or $1,440 to 50 percent of $6,000 or $3,000. These changes will really help low and moderate income families where every dollar counts.

In view of the costs of child care expenses, this is think we are an affordable amendment, one that makes sense and provides real relief for working people. There are no income eligibility caps on the dependent care tax credit, so even the most affluent families can claim as much as a dime. It is an affordable dependent care tax credit.

For these reasons, we urge our colleagues to support this very modest amendment—it is not that expensive—and to reduce the top rate just a fraction. We think this is something that would make this tax bill a far better proposal.

With that, Mr. President, I yield back whatever time I may not have consumed to the distinguished Senator from Vermont.

Mr. JEFFORDS, Mr. President, I thank my colleague for his very helpful statement. I praise him for the work he has done in this area.

To close up, I would like to follow up on my colleague’s statement with a chart. This is the federal funds for child care in early learning in the U.S.: 60 percent by the parents, 1 percent by the private sector, and 39 percent by the Government. In the other countries, it is just the opposite. It is 60 percent by the Federal Government, about 30 percent by the parents, and about 1 percent by the private sector. That is just to emphasize what the Senator has pointed out.

That was excellent testimony that dramatically pointed out to me the serious problems we have.

I ask unanimous consent that Ms. Appar’s statement be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

STATEMENT OF KATHY J. APPAR, EXECUTIVE DIRECTOR, BRISTOL FAMILY CENTER, BRISTOL, VERMONT, PRESIDENT, VERMONT ASSOCIATION OF NON-PROFIT CHILDREN, BEFORE THE SENATE COMMITTEE ON HEALTH, EDUCATION, LABOR, AND PENSIONS, MARCH 27, 2001

I would like to thank Senator Jeffords and the HELP Committee for giving me the chance to share some of the experiences of operating a non-profit, early care and education facility.

I am here to add a personal face to the hardships that many of my colleagues have related. Most of today’s panelists have related statistical information pointing to the crisis in early care and education in our country and the solutions developed by other nations.

I am here to add a personal face to the hardships that many of my colleagues have related. We are not talking about “directing” federal dollars here, let me be explicit: I am a master of robbing from one pot to another to pay for the other.

There are no income eligibility caps on the dependent care tax credit, so even the most affluent families can claim as much as a dime. It is an affordable dependent care tax credit.

I say, with all due respect to the managing members of this bill, the chairman of the committee, we have done something clearly in this bill on the per child tax credit, and I appreciate that. But the dependent care tax credit has been unchanged. There has been no change in 20 years. It may be 20 years again. It has been nearly 20 years since the last time we dealt comprehensively with the Tax Code. It could be another 20 years before we have a change again. One of the most significant costs up. So we are still providing a tax deductible expense and the percentage applied to that.

Under current law, the maximum credit a family can claim is $720 for one child for 1 year—30 percent of $2,400, and $1,440 for two—30 percent of $4,800. That is not enough to make a family’s $8,000 child care bill more affordable.

Our amendment would also index the thresholds for child care expenses for inflation. That is just common sense. Over the years, most of the basic tax provisions affecting tax liability have been indexed for inflation. The personal exemption, the standard deduction, tax brackets for low-income families, the earned income credit, all have been indexed. By indexing the child care expense thresholds under the dependent care tax credit, we would ensure that the credit keeps up with market realities. Within the context of the overall provisions of this tax cut proposal, we can afford it.

We have not increased the child care expense thresholds themselves a dime, let alone indexed them for inflation, over the past 20 years. So again, by raising the child care thresholds, and then raising the percentage of eligible expenses a family can take in calculating its dependent care tax credit, we will provide some real relief for families with high day care costs. For example, the maximum credit for a family with one child would increase from 30 percent of $2,400 or $720 to 50 percent of $3,000 or $1,500. The maximum credit for a family with two children would increase from 30 percent of $4,800 or $1,440 to 50 percent of $6,000 or $3,000. These changes will really help low and moderate income families where every dollar counts.
CONGRESSIONAL RECORD — SENATE

Mr. JEFFORDS. Mr. President, I urge my colleagues to vote to waive the Budget Act, pass this amendment, and help our families who are struggling with the higher cost of child care.

The research demonstrates so vividly that we have to do more now. Let me again reflect on the chart I displayed earlier. Nearly 40 percent of America’s fourth graders are reading below grade level; 68 percent of fourth graders cannot read at a level that demonstrates solid academic performance. That, compared to the rest of the world, is abominable. Again, in mathematics, this is so critical for the Nation’s workforce. We have hundreds of thousands of jobs and we find that American students are not qualified to take those jobs. We are at the very bottom of the heap. That is why we have nearly 1 million H–1–B foreign-born students, people from other countries coming in and taking those jobs which our young people could have—if they were qualified.

I yield to the Senator from Connecticut.

Mr. DODD. Mr. President, the Senator from Vermont has laid this out clearly. I hope our colleagues will find the wisdom to support this. I know the Senator from Iowa and the Senator from Montana wrestled very hard. They have been good supporters on many of these issues over the years. Here is something where just a modest change in the rates can make a huge difference to people. I am not talking about the poorest people, although some of them are, but people who are earning about $40,000, $50,000, or $60,000 a year. You have two children, costing them $17,000 or $18,000 a year for child care. That is a huge whack out of gross income.

To provide some increase to defray these costs is a great advantage and a great help to these people. We urge our colleagues on both sides of the aisle to be supportive of this very fair, thoughtful, modest amendment. I thank my colleague for offering it.

Mr. JEFFORDS. I thank the Senator from Connecticut.

I am alone in examining these issues. Here is, for instance, a report from California, “Challenges for Higher Education,” indicating how important it is for our young people to have the expertise, ready to enter the workforce; from Business Week, “How to Fix America’s Schools,” because we are not providing the right type of trained workforce; and another one, “Helping Students to be First in the World,” recommending action in early care and education by the Council of Chiefs of State school officers. There are many reports and studies. This is one I mentioned earlier, demonstrating how wonderful the French system is and how
terrible our child care is. And there are more.

I will conclude by asking the question I did at the beginning: If not now, when? If we have trillions of dollars of surpluses, and we have billions of dollars of needs, can’t we see no reason. Now, we have an opportunity to take an important but small step forward.

I yield back the remainder of my time.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I yield myself such time as I may consume. I won’t speak long because I know the Senator from Connecticut is waiting to offer his amendment.

I rise mainly not to comment on the amendment of the Senator from Vermont but to take some time to speak about his contributions to the legislation that is before us. We heard earlier this morning a statistic that Senator BAUCUS gave about 75 percent of the benefits of this legislation go to families making under $75,000 a year. The Senator from Vermont, through several provisions on which he has worked with me on this bill, deserves a great deal of credit for this legislation being well balanced.

I listened to what the Senator from Vermont said about the amendment he now lays before the Senate. I appreciate his speaking on that subject. He should be very proud of his work on the Senate Finance Committee, as he has every right to be proud of the work that has come from his own Senate committee that deals with the issue of education and many other items. It is fair to say that no Senator has had a greater influence on the relief act that is before us than Senator JEFFORDS.

His fingerprints are on the expansion of the earned-income credit for working families who do not pay income tax, and the inclusion of the pension bill, and many of the education provisions in the bill.

A married family with two children making $15,000 will receive an additional benefit of over $1,000 next year under the bill before us. That is thanks in no small part to the efforts of Senator JEFFORDS. I realize the bill before us is no small part to the efforts of Senator JEFFORDS. I yield back the remainder of my time.

Mr. JEFFORDS. I yield back the remainder of my time.

The PRESIDING OFFICER. The Senator from Vermont.

Mr. DODD. Mr. President, I send my amendment to the desk.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Connecticut [Mr. Dodd] proposes an amendment numbered 695.

Mr. DODD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DODD. Mr. President, I send my amendment to the desk.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Connecticut [Mr. Dodd] proposes an amendment numbered 695.

Mr. DODD. Mr. President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment as follows:

(Purpose: To limit the reduction in the 38.6% rate to 36% and to replace the estate tax repeal with increases in the unified credit and the family-owned business exclusion so that the savings may be used for Federal debt reduction and improvements to the Nation’s nontransportation infrastructure)

On page 9, in the matter between lines 11 and 12, strike “35.6%” in the item relating to 2005 and 2006 and insert “36%” and strike “36%” in the item relating to 2007 and there-after and insert “38%” ;

Strike title V and insert:

TITLE V—ESTATE AND GIFT TAX RELIEF

SEC. 501. INCREASE IN AMOUNT OF UNIFIED CREDIT AGAINST ESTATE AND GIFT TAXES.

(a) In General.—The table contained in section 2010(c)(3)(C)(ii) relating to applicable credit amount is amended to read as follows:

The applicable exclusion amount of decedents dying during:

<table>
<thead>
<tr>
<th>Year</th>
<th>Exclusion Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>$1,000,000</td>
</tr>
<tr>
<td>2003</td>
<td>$1,050,000</td>
</tr>
<tr>
<td>2004</td>
<td>$1,100,000</td>
</tr>
<tr>
<td>2005</td>
<td>$1,150,000</td>
</tr>
<tr>
<td>2006</td>
<td>$1,200,000</td>
</tr>
<tr>
<td>2007</td>
<td>$1,250,000</td>
</tr>
<tr>
<td>2008</td>
<td>$1,300,000</td>
</tr>
<tr>
<td>2009</td>
<td>$1,350,000</td>
</tr>
<tr>
<td>2010 or thereafter</td>
<td>$1,400,000</td>
</tr>
</tbody>
</table>

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to the estate of decedents dying, and gifts made, after December 31, 2001.

SEC. 502. INCREASE IN AMOUNT OF QUALIFIED FAMILY-OWNED BUSINESS INTEREST DEDUCTION AMOUNT.

(a) In General.—Paragraph (2) of section 2057(a)(1)(A)(ii) relating to family-owned business interests is amended to read as follows:

“(2) MAXIMUM DEDUCTION.—

“(A) IN GENERAL.—The deduction allowed by this section shall not exceed the sum of—

“(i) the applicable deduction amount, plus

“(ii) in the case of a decedent described in subparagraph (C), the applicable unused spousal deduction amount.

“(B) APPLICABLE DEDUCTION AMOUNT.—For purposes of this subparagraph (A)(i), the applicable deduction amount is determined in accordance with the following table:

In the case of estates of decedents dying during:

<table>
<thead>
<tr>
<th>Year</th>
<th>Deduction Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>$1,375,000</td>
</tr>
<tr>
<td>2003</td>
<td>$1,625,000</td>
</tr>
<tr>
<td>2004</td>
<td>$1,875,000</td>
</tr>
<tr>
<td>2005</td>
<td>$2,125,000</td>
</tr>
<tr>
<td>2006</td>
<td>$2,375,000</td>
</tr>
</tbody>
</table>

“(C) APPLICABLE UNUSED SPousAL DEDUCTION AMOUNT.—If an immediately predeceased spouse of a decedent died after December 31, 2001, and the estate of such immediately predeceased spouse met the requirements of subsection (b)(1), the applicable unused spousal deduction amount for such decedent is equal to the sum of—

“(i) the applicable deduction amount allowable under this section to the estate of such immediately predeceased spouse, over

“(ii) the sum of—

“(A) the applicable deduction amount allowable under this section to the estate of such immediately predeceased spouse, plus

“(B) the amount of any increase in such estate’s unified credit under paragraph (3)(B) which was allowed to such estate.”.

(b) CONFORMING AMENDMENTS.—Section 2057(a)(3)(B) is amended—

(1) by striking “$675,000” both places it appears and inserting “the applicable deduction amount”, and

(2) by striking “$675,000” in the heading and inserting “APPLICABLE DEDUCTION AMOUNT”.

(c) EFFECTIVE DATE.—The amendment made by this section shall apply to the estate of decedents dying and gifts made, after December 31, 2001.

Mr. DODD. Mr. President, let me quickly get to the heart of what this amendment does, and I will give some explanation of the specifics of it.

This amendment is designed to reduce the amount of the tax cut at the top rate by a relatively small amount—about 1.6 percent—using those resources to do two things and, in addition to that, also modify the repeal of the estate tax. By doing those two things, reducing the top rate by less than an amount, by 1.6 percent rather than the 3 points, and by having a modification of the estate tax, we take those resources and apply them to paying down some of the national debt. Fifty percent goes to that, and 50 percent goes to nontransportation infrastructure—the water systems, sewage systems, the electrical, and all the things that go on every day that are necessary for our child care communities, and States to work.

We have done very little about investing in the physical infrastructure
of America. You cannot go back to your respective States and talk to a mayor or a Governor and they won’t tell you that one of their major problems is dealing with the nontransportation infrastructure needs. Almost on a daily basis, when you pick up any paper in America, you will read where another gas main, water main, sewage main has burst or broken, hasn’t been replaced in years, schools are literally falling apart—kids go off to school every day to schools built decades ago. Obviously, those are transportation needs. Those are dealt with in other places. This is nontransportation infrastructure and debt reduction. That is what I want to do with this modest change in the tax bill that is in front of us. There are two things that I think are absolutely critical if we are going to succeed in the coming years economically.

Presently, we pay between $220 billion and $225 billion a year in interest payments. Let me repeat that—between $220 billion and $225 billion a year in interest payments. An interest payment doesn’t do anything, doesn’t make anyone healthier, doesn’t provide a Pell grant to go on to higher education, doesn’t help build a school road—it does nothing. All it is is interest payments on the national debt that we have accumulated, the bulk of which was accumulated in the 1980s and early 1990s—in excess of $3 trillion or $4 trillion. Mr. President, $300 billion a year out of the surplus is going in that direction.

Certainly, we all ought to agree as Americans that one of our major goals ought to be to bring that debt down. I understand there is a good argument for not eliminating it altogether, and I will accept that. But nobody can convince me that paying $220 billion a year out of taxpayer money to go to interest payments at the expense of other things we need makes much sense.

I think what we need to do is to modify the tax cut for the most affluent Americans by 1.6 percentage points—that is all, 1.6. You still get a good tax cut here. But by a 1.6 point cut, and using those resources to help pay down that debt, and then by modifying the repeal of the estate tax, which only affects 49,000 Americans—modifying that to help rebuild or try to contribute to the infrastructure needs of our country.

How do we pay for the infrastructure needs? Interest costs on the debt, by the way, are $220 billion a year. Over the next 10 years, that is $1.5 trillion. If we do nothing, if we just accept the present level of debt. Let’s assume the economy runs pretty smoothly out here, with no new increases but no real debt. That is $1.5 trillion in debt, according to the Congressional Research Service, if we do nothing to increase our indebtedness.

In 2001, interest payments on the debt were 1.2 percent of the budget and 2.1 percent of the GDP. According to the Society of Civil Engineers, the condition of America’s infrastructure receives a failing grade of D plus. They go down the list in terms of roads, bridges, transit, aviation, schools, drinking water, wastewater, dams, solid waste, hazardous waste, navigable waterways, energy—all the way down are Ds, flunking. They estimate that at current rates we will put it in the working condition—not replace—would be $1.3 trillion to bring the Nation’s infrastructure in a C or C+ condition. We are doing almost nothing about it. As we are talking about a tax cut and I think there is a proposal for it—can we not modify this tax cut by a modest amount to help reduce the debt and invest in the infrastructure needs of America? That is not a complicated question—just modify it, not eliminate it. I am not talking about taking the tax cut off the table, but instead of reducing the top rate from 39 percent to 36 percent, how about just bringing it down 1.6 points?

By the way, I come from the most affluent State in the country on a per capita income basis—Connecticut. If you repeal the Federal estate tax, it affects about 980 people in my State of 3.5 million people. That is 980 people in my State, and 49,000 nationally. So just making that one change, a modest one, in reducing the size of the tax cut for the most affluent Americans, I can make a huge dent in the national debt of this country and I can invest in the infrastructure needs that we are told, by every person who has a roof over their head, we need and we have a desperate need of repair. That is what this amendment is designed to do, very simply—bring down that debt, reduce those interest payments, and invest in the infrastructure.

Are we asking too much? In fact, I suggest that if we asked the most affluent Americans whether or not they would be willing to take a more modest tax cut—not to eliminate the tax cut, but a more modest tax cut—in order to allocate a little more toward investing in the infrastructure, water systems, and sewage systems that are falling apart in our country, they would say you ought to do that.

I don’t know why it is we think that the most affluent people would be opposed to doing some of these things. Yet to hear some of the speeches on the floor of this Chamber, that even a modest reduction in the size of the tax cut for the top 1 percent of income earners, that modest, $300 billion a year, a slight reduction in their tax cut is absolutely unacceptable, even when it means cutting into that $220 billion a year that goes for interest payments. When I think of what I can do with $220 billion for schools, roads, and other things that our country needs.

I have a great fear, of course, that we are going to see this proposal in front of us cause an increase in the national debt. If that happens, of course, then interest rates on cars, homes, and other consumer goods will go up, and that is an awful tax increase. When interest payments on those consumer goods rise, that is a tax increase.

We have seen that happen in the past. We are not unfamiliar with rising interest rate costs and what they can do to people’s ability to provide for their families, for businesses to grow and expand and hire more people to compete in the global marketplace.

The bottom line is, how much of what we are doing with this tax cut proposal—crowding out our ability to do these other things, such as paying down the debt and investing in the infrastructure needs of our country—that is what we are going to look back and rue the day.

I am 1 of 10 people who was in this Chamber 20 years ago when a similar tax cut proposal was being made, a more modest one. Ten of us said: We are fearful that if we adopt this tax cut proposal, this country is going to witness an increase in its indebtedness, it is going to see interest rates climb, and hard-working people are going to see the cost of everything they need go up.

So we need to spell out what happened during the mid-1980s and early 1990s. Our national debt went from under $1 trillion to in excess of $3 trillion, almost $4 trillion. Interest rates went up to the ceiling, the economy fell flat in the water, and it was not until 1990 and 1993 that we began to come out of it, we began to see our economy grow and expand again as a result of some very courageous votes taken in this Chamber and the other Chamber.

I do not want to see us go back to recreate the mistake we did 20 years ago. I have a great fear that is about what we are doing to do in the next 12 hours or less. I do not fault the majority. This is not what they had to do in the Finance Committee, but this is being done awfully quickly. It is only the middle of May, and we are jamming through this tax cut proposal even before we are being told what the defense numbers are going to be. We have an energy crisis looming on the horizon. Thomas Friedman of the New York Times called it the ‘perfect storm.’

We have this tax cut proposal, as mentioned, a $150 billion to $200 billion increase in defense spending, and an energy crisis looming and we are charging ahead unmindful of the implications of these proposals and what they could do to the economy of this country and the pocketbooks of average Americans.

This amendment does not correct all of that, but it does moderate it to some degree. It says that paying down the national debt ought to be a priority; if not paying all of it down, pay some of it down. This should not be a Democratic idea or a Republican idea to reduce $220 billion in interest payments each year.
Can anyone tell me when an economy has grown in this country when its infrastructure was collapsing? We cannot point to a single period in our history when our basic infrastructure was falling apart and our economy grew.

There is a relationship between interest payments on the debt and infrastructure. The reason I am combining these two in this amendment is because both are absolutely critical to economic growth. If debt is too big, either personally or nationally, then we will not be able to afford the things we need for our families or as a nation. If our infrastructure is collapsing and falling apart, our economy does not grow.

By reducing the tax cut for the most affluent Americans by a small amount, I do not eliminate the national debt, and I do not provide for all the infrastructure needs, but we do some of the things.

If my colleagues do not think this amendment has value, they can call their Governor, Democrat or Republican, and ask them whether or not they think infrastructure costs are serious in their respective States.

I am looking at some numbers from my home State of Connecticut. Infrastructure facts: 58 percent of Connecticut schools have at least one inadequate building feature, 68 percent of the schools have at least one unsatisfactory environmental feature. Connecticut's drinking water infrastructure needs $1.35 billion over the next 20 years.

Connecticut is a small State. There are 11 State-determined deficient dams in the State of Connecticut. Again, my colleagues can call their home States, and I am sure they will get similar numbers across the country about what is happening to the basic infrastructure of our Nation and our inability, as a result of what we are about to do with this tax cut, to pay for these costs.

By the way, when fully implemented, this tax cut is not $1.35 trillion. It will cost $4 trillion. I draw the attention of my colleagues to the lead editorial in the New York Times over the weekend about the cost of this tax bill we are about to adopt, and those exploding costs will kick in just as the baby boomers retire, and just as Social Security and Medicare will be placed under extraordinary new strains.

The important of our commitment to that other important priority: our national infrastructure.

It is a well-known fact that our country’s schools, our water, and wastewater systems, our telecommunications connections are in dire need of attention. Let me give some examples.

Nearly three-quarters of our schools are over 30 years old. The average age of our schools is 42 years. That means schools go back almost to the mid part of the last century. Fourteen million children attend school every day in buildings that are unsafe. Fourteen million kids go to unsafe schools every day.

The American Society of Civil Engineers issued a report card on our Nation’s school infrastructure and gave it a mere D+. Growing and wastewater systems need nearly $23 billion more each year. Water and wastewater alone need $23 billion a year for the next 20 years—there is nothing here for that; nothing—in order to replace aging and failing pipes and to meet the standards in the Clean Water and Safe Drinking Water Acts.

Federal contributions have dropped 75 percent in real terms since 1980. We used to be a better partner with our States and communities in picking up these costs. We have now left the scene, pretty much departed entirely. So while providing a tax cut on one level, who do we think is going to pick up the cost of these items at the local level? Do we think cities are going to do this anymore? Local property tax, local sales tax, and local income tax will go up. We will provide Americans with a few bucks here, but we will take the money out of another pocket at the local level. The Governor and the Mayor and the Elected officials and mayors are going to have to pick up these costs because we are not doing it.

The Federal Government represents only about 10 percent of the total capital outlays for water and wastewater infrastructure. That is how much in 20 years we have declined in our participation. The architects of this bill would prefer we not pay anything. That is what they want. Clean water, obviously, affects the environment, public health, and the economy. Clean water supports a $50 billion recreational industry, $300 billion in coastal tourism, $45 billion in annual commercial fishing, and a shellfish industry.

And with the Internet technology has dramatically altered how we live, work, gather information, and we are all aware of the increasing importance of being digitally connected. While access has increased for all groups, there still exists a gap, or digital divide, between those Americans with access to technology and those without. Race, income, education, age, and location are all factors related to the level of Internet connectivity.

As to the means to deploy this technology, once again, however, the infrastructure needed to extend access is lagging, desperately lagging in certain areas and among certain groups in this country.

By reducing this tax cut, decreasing modestly for the most affluent, we can make a difference on closing the digital divide to see to it that every child in America will have the opportunity to access this modern technology that they will need to be productive citizens.

Wastewater and telecommunications, are these not priorities issues as well? Don’t they deserve the attention of this body? As we are about to give a tax cut of this magnitude, can we not modify it even slightly to make a difference for the people who would benefit as a result of improved water, wastewater, telecommunications, and schools? Does that not make America richer and wealthier as a nation in the years to come?

Why crowd out everything here so that instead of the 75 percent we used to contribute to our local communities, we are down to 10, 9, 8, 5, and decreased percentage?

Rural communities fall behind cities and urban areas’ broadband penetration, at only 7.3 percent for rural parts of America. This is not just cities we are talking about; rural communities suffer terribly.

Large gaps in Internet access still remain among ethnic groups. The Internet has become a necessity. It will become even more so in the years ahead. If we don’t make investments in the basic infrastructure, we will rue the day, in my view.

The importance of our commitment to our Nation’s infrastructure is highlighted by a recent visit I had with mayors from 60 of my cities. One mayor said it best when he said a cut in Federal taxes equals an increase in local taxes. Municipal governments are straining to find the resources for water treatment and school repairs. He asked, are we going to ignore what is happening in our communities for a huge tax cut for those who can afford it the most?

In the tax bill before the Senate, everyone gets tax relief. I am not changing that. I especially appreciate what the most affluent have done since 1993 in contributing to reducing our Nation’s debt. They should get tax relief. I don’t join those who say there ought to be no tax relief for affluent Americans. They contribute. I suspect were they here in this Chamber and asked the question of whether or not to reduce the national debt and invest in the infrastructure of America by taking a modest tax cut, most affluent Americans would say: Do it, do it.

The reason the wealthiest 1 percent of Americans pay more in taxes relative to other income groups is not that tax rates have increased, but rather that their before-tax incomes have increased by nearly 50 percent between 1992 and 1998 as a result of wise decisions we made to reduce debt and to increase opportunity in this country. At the same time their incomes have risen dramatically, the overall Federal tax burden has dropped substantially.

The bipartisan 1997 tax bill cut taxes on capital gains from investments, a major source of income for wealthy Americans. So the top 1 percent have seen a drop in their average overall tax rates. The top 400 wealthiest taxpayers, for instance, have seen a decrease in the average tax rates from 29 percent in 1993 to 22 percent in 1998—again, primarily as a result of the cut in the capital gains tax rates.
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I reject the argument, further, that the affluent are ready to riot over their taxes. I think the affluent are responsible citizens. I think they will be the first to say they live in the most wonderful nation on the face of this planet. Many came from poor families and created enormous wealth through honest work and sweat, ingenuity, and smarts. They tell you what they hope more for this country than anything else is to see to it that others have a similar opportunity. I don’t think they are about to riot, and I don’t think they want to see the country well managed, well run. They want to see its economic policies reflect the kind of society that gives people that opportunity. When schools are falling apart, with 42 percent of schools being built more than 30 or 40 years ago, when our water and wastewater systems are falling apart, when we have to write a check each year for $220 billion in interest payments, affluent, responsible Americans would say, bring down that national debt and invest in the infrastructure. Yes, they would give you a tax cut, as well, in addition to what is being received in the cuts of the capital gains taxes.

I hope to adopt this amendment. I mentioned earlier the estate tax. I don’t disagree we need estate tax relief. But let’s make it sensible! What costs over 10 years of this bill is $656 billion a year, for 49,000 Americans. That is who gets saved by this—the 49,000 most affluent Americans. The difference over 10 years is $660 billion. Can we not just modify the estate tax, reduce the size of the tax cut by a very small amount, and make a huge difference in the national debt of the country and the infrastructure needs?

Mr. President, 49,000 Americans, 980 in my State alone—that is it—out of 3.5 million people will benefit with the complete repeal of the estate tax. And we can’t find the resources, we can’t modify that to make the difference? In Connecticut, 980 people resulted in estate tax liability out of 3.5 million. I think all of my colleagues will consider this amendment as a modest change in the proposal.

I add my friend and colleague from Nevada, Senator RENN, as a cosponsor of this amendment.

This is modest change in the amount of tax relief for the fewest, through modifying the estate tax repeal and investing those resources in bringing down that national debt and investing in the nontransportation infrastructure needs of America, is what this is about. We will not have the economy grow if the national debt goes climbing up again and if the infrastructure is falling apart. That is why I put these two issues together. In the absence of both of these, good infrastructure and reducing debt, both personally as well as nationally, it is hard to imagine how this economy will see a brighter day if we adopt this bill without these provisions added to it.

I withhold the remainder of my time.

The PRESIDING OFFICER. Without objection, the Senator is added as a cosponsor.

Mr. GRASSLEY. I yield myself such time as I consume.

Looking at the amendment being introduced today, this is to make changes in the bill to reflect changes in the rate of taxation, and particularly heavy emphasis upon change in the estate tax provisions, so that savings can be realized to be used for Federal debt reduction and improvement to the Nation’s nontransportation infrastructure.

I know what the Senator’s intent is: to save money so it can be used for the Nation’s nontransportation infrastructure. But there is nothing in his amendment that directs the money in that direction. So when it is finally said and done as far as public policy is concerned, this amendment is just to change very dramatically the higher rate reduction that we have in the bill and to more or less decimate the estate tax provisions.

I have to confess I do not know what it is to be born rich and live rich. There seems to be a compulsion on the part of people in this body, for those who are born rich, live rich, and die rich. To want to spend more of the Federal Treasury than other people who do not fit into that category. There is an effort to nick those rich people for more money when they die. I confess not to understand what it is to talk about rich. So I do not come from the perspective that there is all this money out there that people are just willing to contribute to the Federal Treasury when they die. I do not understand the people who get a big joy out of taxing those people. But if they get a big joy out of it, OK. If they want to establish a category of people who are forever filthy rich and go after them, that might be all right.

But most of the people I think about when I talk about doing away with the death tax are people who have lived very moderately throughout their lives and come to a point, probably because they are involved in farms and small businesses and you are just forced to reinvest so much, put all of your earnings back into the business so you can grow and just be competitive. That is particularly true in farming.

If you started farming years ago with 80 acres and you are only farming 80 acres today, you aren’t going to be successful unless you have a job in town. So you have to keep investing in machinery, be more productive, buy more land, et cetera. That is the sort of person I think of, one who has lived moderately and may dies fairly well off. The point is, when they live that way, they want to leave that business, those resources, to their kids. They do not want to be hit with a death tax after they have paid taxes all their lives.

I gave the example of farming. And I am referring to the fairness of a death tax versus those who do not pay it. You have two people who can make exactly the same amount of money throughout their lifetimes. Both of them obviously are going to pay income tax when they make it. But this person over here is going to live very moderately and miserly and maybe leave an estate of $5 million. Then when he dies, his estate, because he is not spending a penny, is going to pay a big reward to the Federal Treasury.

You have the other person over here living it up throughout his life, womanizing, drinking it up—you know, living it up. They are just going to the material world—who does not leave a penny. This person gets taxed once when he makes it and spends it tomorrow. This person gets taxed when he makes it, saves it, and invests it in a business and wants to leave it to his kids, and then he is taxed again when he dies. What is fair about that?

Those are the people I am worried about. I am not worried about the filthy rich who are born rich, live rich, and die rich. So I have been a long-time advocate that no American family should be forced to pay up to 60 percent of their savings, their business, or their family farm in taxes when they die. No taxpayer should be visited by the undertaker and the tax collector at the same time.

We have now before us an opportunity to do something about that, to help those families that are being crushed under the expensive responsibilities of estate tax planning and estate taxes.

Let me suggest probably the money that is wasted in this country on estate tax planning is the biggest waste of the productive resources in this country that you can have. They are even worse than the estate tax. I believe. People who have worked hard, who are faced with the estate tax, who want to leave some money to their kids, just spend wasteful amounts of money on estate tax planning rather than estate tax planning. Wouldn’t it be better if those estate planners, those insurance salesmen, those lawyers, were doing something productive, contributing something to the economy as opposed to this nonproductive effort of estate planning?

When we do away with the estate tax, these folks will be able to do something productive.

There are those in the Senate who working to believe we are spending $145 billion for the benefit of just 45,000 people; that it is just 45,000 people paying estate tax. I want to tell the Senator from Connecticut I do not believe that is true. There may have been 45,000 estate tax returns that had checks attached. But that is no way to measure the impact on the American taxpayer.

In preparation for the RELIEF Act I had the opportunity to review 1999 Internal Revenue statistics regarding estate returns. Those statistics, frankly, were outrageous. In the Federal Government’s attempt to enforce its version of social responsibility by
this huge tax rate of 55 to 60 percent on the estate tax, taken from the family’s net wealth on the death of a loved one, it has cast a net. There is a net cast by that one involuntary action of death into thousands of homes in its attempt to capture a few so-called rich families.

In 1999, there were only 577 people who died in the United States with gross estates greater than $20 million in value. But 104,000 families were affected by the estate tax requirements.

Let’s put this in context: 577 people died with estates over $20 million, but 104,000 families were affected by these estate tax requirements. In search of this supposed social justice, to take 55 percent of a family’s lifetime efforts to contribute to the Treasury’s general fund, we have upset lives in over 100,000 families. Is that truly a ratio with which we are willing to live? Is that fair? I cannot imagine supporting this amendment. Thousands of American taxpayers who deserve immediate estate tax reform are being cast aside by this amendment.

On the backs of the American taxpayers, the Senator from Connecticut has proposed funding nontransportation infrastructure. That is an interesting amendment to nontransportation infrastructure. In order to achieve that goal, he is willing to wait until the year 2010 to increase the unified credit to just $2 million.

That is 30 years from the last time it was last increased, 1981. That $2 million, 30 years later, would not even be worth what the unified credit was in 1981. That means for the first time, American taxpayers who are good Americans, who saved and invested in savings accounts and stocks and bonds, will be treated equally with all other taxpayers.

It means that for the first time American farm families and the owners of small businesses will not have to jump and hold their breath and pray that they planned their estate just right, subject to audit, in order to get the full use of their unified credit.

In addition, Senator DODD gives no estate tax rate relief. The bipartisan RELIEF Act before us does. We immediately drop the top rate to 50 percent. In the year 2007, we reduce the top rate to 45 percent.

After all is said and done, people are going to be hit with the death tax at a higher rate of taxation than when they were living, which the top rate today is 39.8 percent.

So for the first time in history, an American family can exempt $8 million from the death tax—that is in the bill before us—by the year 2007.

In this bipartisan RELIEF Act, we have chosen to treat all American taxpayers equally, and give a unified credit that everyone can use, unlike the proposed amendment by the Senator from Connecticut. In addition to eliminating taxpayers’ increase in the unified credit, offered in this amendment is a paltry increase in the complex qualified family-owned business deduction. That would be increased by a mere $75,000. And that would not happen until the year 2006.

I think all this flies in the face of the American taxpayer. This is an overwhelmingly complex additional deduction of $75 which, quite frankly, turns out in fact so meaningless that I am ashamed I had a hand in writing this about 2 or 3 years ago when it was written. I would have to suggest to the Senator from Connecticut that if he would read again, as I have been told to read the Internal Revenue Code on these provisions, he would find that when you get through these complex provisions, if typed in its entirety, it is over 20 pages long, and it is full of requirements, restrictions, cross-references that boggle the minds of accountants and the legal profession and the American taxpayers.

I think we need to be honest with the American public and give them a true death tax break that everyone can use. This amendment will detract from that tremendously. I think our bill does a pretty good job of it, not as good of a job as I would like but within but within the context of a bipartisan compromise and within the context of the budget restrictions we are operating under, this is the best we can do.

I yield the floor.

The PRESIDING OFFICER. Who yields time?

Mr. BAUCUS. I yield myself about 5 minutes.

The PRESIDING OFFICER. The Senator is recognized.

Mr. BAUCUS. Mr. President, I would like to address two arguments that have been made against the distributional benefits of this bill.

First, opponents of the bill have made the argument that it does little to alleviate the payroll tax burden, which is the largest tax burden for many middle- and low-income Americans. It is argued that about 20 percent of Americans pay more in payroll taxes than they do in income taxes. It is also true that for about 20 percent of Americans their sole Federal tax liability is the payroll tax; it is not income tax.

The argument that is made is that this bill does nothing for those people whose principal Federal tax is the payroll tax. That argument is simply incorrect. In fact, the bill before us makes two important changes that directly offset the impact of payroll taxes so there are three measures in this bill which reduce payroll taxes for a significant number of Americans.

First, we amend the child credit to make it significantly more refundable; that is, after you have used up your child credit against your income taxes, if there is still more child credit available, we say: Americans, if you are in that situation, you get a check from Uncle Sam.

Second, we also reduce the marriage penalty under the earned-income credit. It is a very important provision which makes the so-called marriage penalty much less of a burden for low-income families. The Earned Income Tax Credit allows people with insufficient income tax liability to still get the benefit of a tax cut by allowing a credit against their payroll taxes.

Third, we simplify the earned-income tax credit. That is no small matter. Some people might say that simplification does not have much effect. But I strongly disagree. This bill contains major simplifications to definitions and other provisions which will be a very significant aid to lower income people, allowing better utilization of the earned-income tax credit. This means they will have more ability, again, to offset against payroll taxes.

Put all these together and the bill before us includes about $109 billion in outlays over the 10-year period of this bill. In other words, about $109 billion is directed exclusively for offsetting payroll taxes.

The second argument against this bill’s distributional effects is also incorrect. This argument is that the tax cuts in the bill are regressive because they give a relatively bigger cut to those at the very highest income levels. Specifically, it is argued that the bill gives the top 1 percent highest income taxpayers a whopping 33.5 percent of the tax cuts.

Let’s look more closely at that argument and deal with all the cards on the table. The above conclusion can only be reached if you include the distributional effects of the estate tax provisions.

But there are two problems with that analysis. First, there is an ongoing dispute on how to distribute the impact of the estate taxes across income classes. This is because the estate tax is based on the size of the estate of the decedent there is no way to calculate the wealth of those who inherit the assets. In fact, the Joint Tax Committee does not do estate tax distributional tables for that exact reason.

There are organizations in this city and in this country that do make those calculations. I have no objection to their trying, but we must remember that these calculations are based on assumptions that are hard to pin down. They are doing as good a job as they can, but they are trying to calculate something that our official scorekeepers refuse to estimate. But even assuming that the downtown organizations that make that analysis are correct, let’s think a little more about it.

Virtually all Senators in this body support either “reform” or repeal of the Federal estate tax. I believe it is almost impossible to support reform or repeal of the estate tax and then attack the distribution of tax benefits in the bill as regressive.

Why do I say that? Because if you set aside the estate tax provisions—just take them off the table and deal with everything else in this bill—if you look
only at the income and payroll tax effects, this bill is quite progressive compared with current law—not regressive, but progressive.

Let's take a look at the numbers. If we set aside the estate tax provisions what do we find? Let's look at the top 1 percent of taxpayers. That is those with an annual income of $373,000 or more.

This covers the top 1 percent of taxpayers in America. Under current law, those taxpayers pay 26 percent of all Federal taxes. That doesn't just cover income taxes, it includes all Federal taxes, including payroll taxes, excise taxes, and even estate taxes. But if you set aside the estate tax provisions in this bill, these taxpayers do not get 33.5 percent of the tax cuts, as alleged. Instead, they get 19 percent, only 19 percent of the benefits, even though they pay 26 percent of all Federal taxes. People with lower incomes get much more under this bill than they do compared to current law.

Let's take another look. According to the Joint Tax Committee, taxpayers with an income of $200,000 or more, that is, the top 4 or 5 percent of all taxpayers today, pay about 32 percent of all Federal taxes. Under our bill, these taxpayers get about 22.5 percent of the tax cuts, again, a smaller share of tax cuts than the share of taxes they pay under current law.

What is the point of all this? Basically I am saying that if you look at the whole bill, then this bill is very progressive with the exception of the estate tax provisions. That is, higher income people get a smaller proportion of the tax benefits when compared with current law and everybody below roughly $100,000 will get a greater proportion of tax benefits when compared with current law.

As for the estate tax provisions, unfortunately, a number of my colleagues have been trying to have it both ways. They say it is regressive, when its most regressive features are the estate tax provisions, but at the same time they push to have the unified credit go up to higher and higher numbers.

I have heard Senators on the floor who roundly criticized this bill privately say: Gee, MAX, can we raise the unified credit up to $6, $7, even $10 million? I don't think you can have it both ways.

Mr. DORGAN. Will the Senator from Montana yield for a question?
Mr. BAUCUS. Certainly.

Mr. DORGAN. Does the Senator from Montana support complete repeal of the estate tax?
Mr. BAUCUS. No, he does not.

Mr. DORGAN. The only point I make is, talking about this bill as progressive, by saying if you don't consider the estate tax a progressive, by saying if you don't consider the estate tax a progressive.

Mr. BAUCUS. If I may respond, by far most of the cost of the estate tax provisions in the bill, in the current 10 years which the bill covers, results from raising the unified credit. Only a very small portion results from repeal of the estate tax. It is also important to recall this whole bill is sunsetting after 10 years. And so the claims of $600, $900 billion in the second 10 years are interesting, if you project current law out that far, but not particularly relevant since the bill terminates at the end of 2011 and all of its provisions will need to be reinstated.

Mr. DORGAN. If I might further inquire, I admit certain changes have occurred that are better for lower and middle-income groups more recently. But my guess is the Senator from Montana is not saying repeal of the estate tax is not in this bill, even though he says it is sunsetting. This bill repeals the estate tax in the last year; is that correct?

Mr. BAUCUS. The Senator is absolutely correct. Personally, I do not support full repeal of the estate tax. I support reforming the tax so it protects our family farms, ranches and other small businesses. I understand the Senator is going to offer an amendment later today that will eliminate full repeal, while addressing the concerns of family businesses. I intend to support that amendment.

Mr. DORGAN. Further inquiring, I do intend to offer an amendment following the amendment offered by Senator KYL today. I might say that, while I support reform and have long supported repeal of the estate tax, I do not support total repeal of the estate tax for reasons which I will describe later.

Mr. BAUCUS. Mr. President, because my time is limited I would like to get back to the point I was making originally about the distribution of this bill.

As this chart behind me shows, for taxpayers with incomes of $25,000 or less, $50,000 or less, $75,000 or less, or $100,000 or less, which is the bulk of the population, the chart, shows that a greater proportion of tax reductions apply to those taxpayers. For those taxpayers with incomes of $100,000 to $200,000 or taxpayers with incomes above $200,000, again, the red shows they receive less in tax benefits compared with the administration's plan—again showing that this bill is progressive. That is, compared with current law and compared with the Bush plan, this bill does give more tax reductions percentage-wise to people with incomes under $100,000, and those at $100,000 or more will get less in tax reductions than the Bush plan or current law. It does show that this is a progressive bill.

I yield the floor.

Mr. DODD. Mr. President, may I inquire how much time remains?

The PRESIDING OFFICER. The Senator from Connecticut has 3 minutes 25 seconds remaining; the managers, 1 minute 11 seconds.

Mr. DODD. In the 3 minutes, I want to make a couple of corrections to some of the statements made about the estate tax.

First, I will tell the Senate exactly how many people paid the estate tax liability: 49,870 people had, in 1999, Federal estate tax liability. That is 2 percent of the adult deaths in the country. When it comes to family farms, the New York Times recently reported that an Iowa State University economist had not been able to find a single documented example, not a single documented example of a family farm lost to the estate tax. Nor could the American Farm Bureau Federation find one. Senator Kluge doesn't think so, nor does George Soros, John Kluge doesn't think so, John Kluge doesn't think so, Bill Gates doesn't think so, maybe Warren Buffett doesn't think so, maybe Warren Buffett doesn't think so.

This is a joke that is going on here. It is ridiculous. Listen to some of the most affluent Americans. Listen to George Soros, who talked about the estate tax and how ridiculous this is. Listen to Warren Buffett, Bill Gates, John Kluge, they will tell you this is a myth, that it is ridiculous talking about death taxes, $662 billion over 10 years. That is real money. That is money that could make a difference in paying down the debt, in investing in the water system or a sewer system or repair a school or reduce the national debt. The family farmer suffered? Name one. The Farm Bureau couldn't name one. The New York Times couldn't find one. Iowa State University couldn't find one.

This is a joke that is going on here. It is ridiculous. Listen to some of the most affluent Americans. Listen to George Soros, who talked about the estate tax and how ridiculous this is. Listen to Warren Buffett, Bill Gates, John Kluge, they will tell you this is a myth, that it is ridiculous talking about death taxes, $662 billion over 10 years. That is real money. That is money that could make a difference in paying down the debt, in investing in the nontransportation infrastructure of America? I don't think so, Bill Gates doesn't think so, George Soros doesn't think so, Warren Buffett doesn't think so, John Kluge doesn't think so.

I hope the amendment will be adopted. Maybe we will have a little more balance in this bill. But repealing the estate tax to affect a fraction of the population in this country, some of the most affluent people in the land—to their credit, some of the most affluent people think this is wrong.

Mr. President, I ask for the yeas and nays on the amendment.

The PRESIDING OFFICER. Is there a sufficient second?

At the moment, there is not a sufficient second.

The Senator from Arizona.
Mr. KYL. Might I, on behalf of the Republican majority, pose a question to the Chair?

The PRESIDING OFFICER. The Senator will state it.

Mr. KYL. Mr. President, how much time does the chairman of the committee, the Senator from Iowa, have remaining on the Republican side? The PRESIDING OFFICER. A minute and a half.

Mr. KYL. Might I be recognized to take this time in response to the Senator from Connecticut?

The PRESIDING OFFICER. The Senator from Arizona is recognized.

Mr. KYL. Then I will be happy to have a rolcall at that point.

This is a very deceptive amendment. There is absolutely nothing in this amendment that calls for any money to be spent on paying down the national debt or applying any money to the infrastructure of the United States. Only it gives the amendment say that the purpose is to allow money to be spent for this. It says "may be used" for Federal debt reduction and improvements to the Nation's infrastructure. What it does is repeal almost all of the benefits in this bill relating to the estate tax and takes away all but 1 percent of the top marginal rate reduction called for in the bill.

When the Senator from Connecticut claims that the repeal of the estate tax in this bill is going to cost $662 billion, he is absolutely, totally wrong. According to Joint Tax, the cost of the estate tax repeal and reform measures in this bill is $145 billion, period, not $662 billion. Moreover, it is a fallacy to say that few will benefit. While it is true that relatively few estates pay the tax, hundreds of thousands of people will benefit by the reforms in the estate tax that are included in this legislation: The rate reductions; the increase in the amount of unified credit; and, in the 10th year, the repeal of the tax.

Mr. DODD. Will my colleague yield?

The PRESIDING OFFICER. The Senator from Arizona [Mr. KYL] is recognized.

Mr. KYL. Mr. President, I ask unanimous consent that further reading of the amendment be concluded with the following statement:

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To amend the Internal Revenue Code of 1986 to provide a credit against income tax for contributions to charitable organizations which provide scholarships for children to attend elementary and secondary schools.

At the end of subtitle D of title IV, add the following:

SEC. 30B. CREDIT FOR CONTRIBUTIONS TO CHARITABLE ORGANIZATIONS WHICH PROVIDE SCHOLARSHIPS FOR STUDENTS ATTENDING ELEMENTARY AND SECONDARY SCHOOLS.

(a) IN GENERAL.—Subpart B of part IV of subchapter A of chapter 1 is amended by adding the following:

"(a) ALLOWANCE OF CREDIT.—There shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the qualified charitable contributions of the taxpayer for the taxable year.

(b) MAXIMUM CREDIT.—The credit allowed by subsection (a) for any taxable year shall not exceed $250 ($500, in the case of a joint return)."

(c) QUALIFIED CHARITABLE CONTRIBUTION.—For purposes of this section—

"(1) IN GENERAL.—The term 'qualified charitable contribution' means, with respect to any taxable year, the amount allowable as a deduction determined without regard to subsection (d)(1)) for cash contributions to a school tuition organization.

(2) SCHOOL TUITION ORGANIZATION.—

(a) IN GENERAL.—The term 'school tuition organization' means any organization described in section 170(c)(2), if the annual disbursements of the organization for elementary and secondary school scholarships are normally not less than 90 percent of the sum of such organization's annual gross income and contributions in excess of its fair market value.

(b) ELEMENTARY AND SECONDARY SCHOOL SCHOLARSHIP.—The term 'elementary and secondary school scholarship' means any scholarship that is not treated as aiding in under section 170 for expenses related to education at or below the 12th grade."

"(d) SPECIAL RULES.—

"(1) DENIAL OF DOUBLE BENEFIT.—No deduction shall be allowed under this chapter for any contribution for which credit is allowed under this section.

"(2) APPLICATION WITH OTHER CREDITS.—The credit allowable under subsection (a) for any taxable year shall not exceed the excess (if any) of—

"(A) the regular tax for the taxable year, reduced by the sum of the credits allowable under part A and the preceding sections of this subpart, over—

"(B) the tentative minimum tax for the taxable year.

"(3) CONTROLLED GROUPS.—All persons who are treated as one employer under subsection (a) or (b) of section 52 shall be treated as 1 taxpayer for purposes of this section.

ELECTION TO HAVE CREDIT NOT APPLY.—A taxpayer may elect to have this section not apply for any taxable year.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after January 1, 2001."

Mr. KYL. Mr. President, I am offering this amendment because I believe our Tax Code must and can be reformed to address the urgent need to improve elementary and secondary education in our country.

This tax bill takes a very important first step by allowing the Coverdell education IRAs to be used not only to facilitate savings for college education but for grades K through 12 as well.

Many of us since 1997 have worked very hard to secure this reform. I am gratified that it will finally be accomplished. For that, by the way, special credit is due to my late colleague, Senator Paul Coverdell, as well as Senators Torricelli and Hutchinson of Arkansas, whom I am pleased to have as cosponsors of this amendment.

While the administration of our schools is and should remain a local responsibility, we have a compelling national interest in improving the quality of K through 12 education. There are ways to do it without adding to the bureaucracy in Washington and without adding new mandates. It is a fact that America is currently not educating the workforce it needs for the economy of the 21st century. Raising overall achievement will enhance America’s competitiveness.

Congress has been compelled to authorize the issuance of hundreds of thousands of new visas for highly skilled temporary workers because it is a fact that not enough qualified American workers were available to fill new economy jobs. Unless we take action, this situation is unlikely to change. It is a fact that international tests reveal that American high school seniors rank 19th out of 21 industrialized nations in mathematics achievement and 16th out of 21 nations in science achievement.

"SEC. 30B. CREDIT FOR CONTRIBUTIONS TO CHARITABLE ORGANIZATIONS WHICH PROVIDE SCHOLARSHIPS FOR STUDENTS ATTENDING ELEMENTARY AND SECONDARY SCHOOLS."
Ironically, this threat to our competitiveness is the result of our failure to apply the very principles underlying our economy’s success in the area of education. Our Nation has thrived because our leading industries and institutions have been challenged by competition to innovate and produce at ever-increasing levels. The source of that pressure is vigorous competition among producers of a service or a good for the allegiance of their potential customers or consumers. So why not promote innovation in education through greater choice for consumers in the field of education?

The quasi-monopoly of public education today discourages this innovation, and the fact that funding is through tax dollars diminishes the choice option for all but the most wealthy. They have to go to schools where they are told. They can’t direct their tax dollars to the school where they want to send their children.

We must find a way to promote innovation and opportunity through greater choice for parents. Those are the concepts that have built this country through our great free market economic system, and it is the same concept that can improve our educational system. It’s the competition that I spoke of earlier.

Another problem with our education system is that too many of our children are literally being left behind. Thirty-seven percent of American fourth graders show that they are essentially unable to read. For Hispanic fourth graders, the proportion is 58 percent, and for African-American fourth graders, it is 63 percent. That is intolerable.

Since 1983, over 10 million Americans have reached the 12th grade without having to learn how to read at a basic level. Over 20 million have reached their senior year unable to do basic mathematics.

As President Bush has repeatedly noted, far too many of America’s most disadvantaged youngsters pass through public schools without receiving an adequate education. It is intolerable that millions of children are trapped in unsafe and failing schools.

Parents should have a right in the United States of America to get the best education possible for their children as they see it, and the amendment I offer today will help secure that right.

My amendment would provide a $250 tax credit, $500 for joint filers, to partially offset the cost of donations to tuition scholarship organizations. What are those? They are organizations that in the past have been primarily founded by business leaders that provide partial tuition scholarships to enable needy youngsters to attend a school of their family’s choosing.

The idea first came to light about a decade ago when the first one was founded in Indianapolis. Now there are more than 80 such programs serving more than 50,000 students nationwide.

For families who benefit, these programs are a godsend. A study that was just released by the Kennedy School of Government found that 68 percent of parents awarded scholarships are very satisfied with academics at their child’s school compared with only 23 percent of parents not awarded scholarships.

The problem is that demand for scholarships far outstrips supply, even though families must agree to contribute a significant portion of the total cost of tuition. The interesting thing is, that is especially the case at the lower end of the economic ladder.

For example, in 1997, 1,000 partial tuition scholarships were offered to families in the District of Columbia. Nearly 8,000 applications were received, many of them from very low income families.

Another example: In 1999, 1.5 million people applied for 40,000 scholarships in a nation-wide lottery. Clearly, there is a huge unmet demand for this kind of assistance.

In 1997, Arizona implemented an innovative plan to meet that demand. The State offered to give tax credits to individuals or corporations to offset donations to organizations that provide tuition scholarships to elementary and secondary students. The results: Upwards of $40 million in donations to tuition scholarship organizations.

The number of school tuition scholarship organizations operating in my State of Arizona is up from 2 to 33, and the organizations have a very wide range of emphasis and orientations. For example, they range from the Jewish Community Foundation which provides scholarships to the Fund for Native Scholarship Enrichment and Resources to the Foundation for Montessori Scholarships.

Nearly 15,000 Arizona students, nearly all of them from disadvantaged backgrounds, have received this scholarship assistance.

The interesting thing is while some have charged that the law was unconstitutional, particularly given the existence of public schools in Arizona and their role in public education, our State supreme court recognized that allowing taxpayers to use their own money to support education is a different matter and upheld the program. And consistent with previous holdings on the subject, the U.S. Supreme Court declined to review the decision.

We have the answer to those who fear that Federal dollars going to voucher-wielding students would take the school of their choice could possibly be unconstitutional, though I do not think that is the case. But we have an answer to that concern.

Here you do not have Federal dollars being given to students in the form of vouchers which are then taken to the school of their choice. Instead, what we provide is that if people want to contribute money to a duly qualifying scholarship fund, that scholarship fund can then give the scholarship to needy students and those students can take that scholarship to whatever school in which they want to be educated.

The people who originally donate to the scholarship fund will be granted a tax credit by the U.S. Government. That is constitutional. It does not violate any notion of separation of church and state, and yet it permits people to help those who need the help the most. People who are among the wealthiest in our society have today: the ability to take their kids to the school of their choice.

It is a much better way to resolve this problem of choice and innovation in education. Frankly, anything else is just feeble-minded up with to date because it meets the constitutional challenges; it involves the private sector; it involves personal donations; it does not have the Federal Government having to fund a large voucher program. Yet it gets the benefits to the students who need it the most, who are willing to contribute part of their own income to match that scholarship and pay the tuition at the school of their choice, be it a public school, a public charter school, a private school, a parochial school—it does not matter.

In many cases, this money could even be used to pay the public school when one is able to transfer from one public school to another. It is neutral in this regard, as to whether it is used at public or nonpublic schools, and, as I said, it could even be used to offset tuition costs both at private schools and to help enroll a child in a school across a district boundary. This, in effect, creates a Federal credit comparable to those upheld in Arizona and to recently enacted provisions in other States, such as Pennsylvania and Florida, of which I am aware.

It is interesting; the Joint Committee on Taxation has estimated this credit could cost the Federal Treasury $3 billion over the 6-year period.

Think what a magnitude of difference that money would make in the lives of our children: $3 billion would finance 12.4 million $3,500 scholarships. Think of the opportunity provided to those 12.4 million students who could benefit from a $3,500 scholarship to take them out of the condition of education they are in now, out of the failing school, out of the unsafe school, and to a school where they can achieve, where they can learn, where they can be competitive, where they can learn their full potential.

I close with this point. I have said many times that if we can get education right, almost everything else in this country will follow. Probably all of my 99 colleagues would agree with that general proposition. If we can get education in this country right, everything else follows. By “we,” I do not just mean the Federal Government. In fact, I mean primarily the parents and local school folks.

First, it will help people realize their full potential.

Second, it will make them more qualified to compete for the kinds of jobs that are going to exist in the future.
Third, it will help our Nation compete. We are going to need to compete in a world environment.

Fourth, it is going to make us more secure because we are going to have the kind of young students who can invent and compete. We are going to help us keep our technological edge when it comes to national security.

Fifth, it is going to make us better citizens.

I have been somewhat appalled at what some of our schools do not teach about the history of this great country of ours, about the foundation for the self-governance we have, about the need for people, especially young people, to participate in our democratic Republic. I fear that generations of Americans are growing up not being taught the fundamentals of our society, our Government, and our free-market system that we were taught, and I think fairly well. People such as the Presiding Officer have helped to create wealth, and the jobs, to help turn this country into the great economic engine it is. People in public life have also helped Americans realize the stake they have in self-governing.

If we go a couple generations without teaching and accurately and adequately in subjects from math and reading to history to government to economics and all the other subjects that students in this complex world have to master, then we are not going to progress as a nation, and be the leading superpower and the leader of the world we are today, not just in economic terms but in terms of human rights, democratic principles, and other societal values, as well as the technological values I spoke of earlier.

If we get education right, we can flourish in all of these areas, and if we stay 19 out of 21 on these tests, then Americans are not going to be as well educated and we will be overtaken by other nations.

Is it all bad we would be "overtaken"? Not necessarily, if other nations are putting their productive capabilities into the same things the United States has, but we have never won a war without turning over to the vanquished the territory we took.

We have led the world in foreign aid and assistance. We have led the world in our insistence on human rights. In other words, America stands for what is good. But if we do not, for us to con-}

The final point is, if children are able to take scholarship tuition money to the school of their choice, the school from which they will have a much greater incentive to improve than is the case today. We are talking about improvement of all schools, not just a few.

This is an idea whose time has come, an idea we can support through a tax credit, through this bill before the Senate today. I hope even though there may not be adequate support for this when we voted because of the opening of the debate on the subject, we will be able to promote this idea in ways that will enable it to bear fruit in the days and weeks to come. This is an amendment Congress needs to pass. It is a tax credit the Federal Government needs to provide for an educational benefit that the children of the country need to have.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I yield myself 1 minute.

I appreciate the Senator’s amendment. He seeks to help encourage charitable giving for scholarships, a very worthy cause. Obviously, it is an idea that deserves to be looked at carefully. Unfortunately, it falls outside the scope of the RELIEF act. I hope the Senator and I can work to have the Finance Committee consider a charitable bill down the road.

Before I close, I thank the Senator for his good work on the Senate Finance Committee. He is a new member of the committee. The committee has greatly benefited from his energy and ideas. The people of Arizona are fortunate to have his service on the Finance Committee.

I yield the floor.

Mr. BAUCUS. Mr. President, I yield to my good friend from New Mexico.

Mr. BINGAMAN. I speak in opposition to the idea very briefly. The amendment of the Senator from Arizona is essentially a somewhat indirect way to provide Federal funding for private schools and parochial schools. That is exactly what is involved. It is a tax credit of $250 or up to $500 per couple which is available to any taxpayer who wants to contribute to one of these organizations that provide scholarships to people who go to schools and charge tuition. The schools that are not private schools in this country, the parochial schools. Many of them do an excellent job. Clearly, they contribute a tremendous amount to our country.

We do not have the votes in the Senate, and I do not support direct appropriations to private and parochial schools. That has not been the tradition in our country. It is generally considered contrary to our Constitution. The Government has stayed out of the business of funding the private elementary and secondary schools. What we are saying is we will not appropriate money directly to those schools, but we will give each taxpayer a $250 credit if they will give that $250 to the private school. That, to me, seems to be a pretty direct way of providing Federal support for private and parochial schools.

Private and parochial schools do a tremendous job in educating young people and support the State and the success of our private and parochial schools in the country. We have many in my home State that do an excellent job. But we have a limited amount of Federal tax dollars that we can commit to education. We have had many votes in the Senate and we will have more tonight that try to ensure that adequate money is available for public education in the country. I think while all Members generally support public schools, we are not providing Federal funds for public education, it would be foolhardy, at the same time we cannot afford to provide what we want for public education, to turn around and say, OK, we will not appropriate it directly to the education but give this tax credit to anyone who wants to contribute.

It is a dollar-for-dollar tax credit, not something where the Federal Government pays part of what contributes to the private school. This is a tax credit where the Federal Government pays every single dollar that a person or couple contributes to the private school, up to $500 in the case of a couple. It is a very expensive proposal; $43 billion is the estimate from the Joint Tax Committee. That is an expensive commitment of funds. Frankly, it is one I would be willing to make if the money was going to the public school system to strengthen our public schools. I think that would be a good investment of our dollars. I do not think it is smart when we are unable to make that commitment of an additional $43 billion to the public schools to be turning around and saying we will go ahead and commit that amount of Federal expenditure for the private schools in this indirect way.

I hope my colleagues will see this is not good policy. This is not the way in which we should proceed. This is something which has some meritorious motives behind it, but clearly we should be doing all we can to strengthen our public school system. This is a way of essentially taking resources that might otherwise be available for the public schools and diverting them into the private schools which I think would be a mistake at this time in our history.

Mr. GRASSLEY. For Senator Kyl, Mr. President, we will yield back his remaining time.

Mr. BAUCUS. The same is true for our side. We yield back the remainder of our time.

The PRESIDING OFFICER (Mr. CORZINE). All time is now yielded back.

AMENDMENT NO. 713

Mr. DORGAN. Mr. President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:
RATES.—Subsection (c) of section 2001 is amended by striking the highest bracket and inserting the following:

Over $2,500,000 ........................ $1,025,800, plus 53% of the excess over $2,500,000.

(2) REDUCTION TO 5%.—The table contained in section 2001(c)(1), as amended by paragraph (1), is amended by striking the two highest brackets and inserting the following:

Over $2,000,000 ........................... $780,800, plus 45% of the excess over $2,000,000.

(3) REDUCTION TO 4%.—The table contained in section 2001(c)(1), as amended by paragraphs (1) and (2), is amended by striking the two highest brackets and inserting the following:

Over $1,500,000 ............................ $555,800, plus 45% of the excess over $1,500,000.

(b) REPEAL OF PHASEOUT OF GRADUATED RATES.—Subsection (c) of section 2001 is amended by striking paragraph (2).

(c) EFFECTIVE DATES.—

(1) MAXIMUM RATE OF TAX REDUCED.—
The amendment made by this section shall apply to estates of decedents dying, and gifts made, after December 31, 2001.

(2) SUBSECTION (a)(2).—The amendment made by subsection (a)(2) shall apply to estates of decedents dying, and gifts made, after December 31, 2005.

(3) EFFECTIVE DATE.—The amendments made by subsection (a)(3) shall apply to estates of decedents dying, and gifts made, after December 31, 2009.

Subtitle B—Increase in Exemption Amounts

SEC. 511. INCREASE IN EXEMPTION EQUIVALENT OF UNIFIED CREDIT AND LIFETIME GIFTS EXEMPTION.

(a) IN GENERAL.—Subsection (c) of section 2505(a) (relating to applicable credit amount) is amended by striking the table and inserting the following new table:

"In the case of estate...or $1,500,000.

(2) EFFECTIVE DATE.—The amendments made by this section shall apply to estates of decedents dying, and gifts made, after December 31, 2001.

SEC. 512. UNLIMITED QUALIFIED FAMILY-OWNED BUSINESS INTEREST DEDUCTION.

(a) IN GENERAL.—Subsection 2057(a) (relating to family-owned business interests) is amended to read as follows:

"(a) General Rule.—For purposes of the tax imposed by section 2001, in the case of an estate of a decedent to which this section applies, the value of the taxable estate shall be determined by (1) reducing by the value of the gross estate the adjusted value of the qualified family-owned business interests of the decedent which are described in subsection (b)(2).

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to the estates of decedents dying, and gifts made, after December 31, 2002.

On page 79, beginning with line 7, strike all through page 20, line 20, and insert:

Mr. DORGAN. Mr. President, let me describe briefly what this amendment does. This is amendment deals with the estate tax. I have listened intensely to the debate on the floor of the Senate. Much of the debate on the estate tax has been about Senators' concerns with family farms and small businesses and with parents not being able to pass on those enterprises to their children to operate.

I, too, am concerned about this issue and believe that the estate tax should not interrupt the transfer of a family business to qualified descendants who want to continue to operate the business. We have farms like Main Street business in Ames, IA; or Butte, MT; or Regent, ND; ought not suffer the death of an owner and then a wiping estate tax obligation that prevents the owner's children from being able to continue that business. We don't want the surviving children of that family business to inherit both the business and a crippling estate tax debt.

I understand that problem. And I believe we should do something about it. That's why my legislation would exempt from the estate tax family-owned businesses that are passed on to qualified heirs who continue to operate those businesses. My amendment would do this by exempting any family business that is adequately passed on to the qualified heir or lineal descendant, and it continues to be operated as outlined in my legislation, it will be totally exempt from the estate tax.

Mr. DORGAN. Mr. President, let me describe briefly what this amendment is: What is left? Then you tax the income earned by people that go to work every day. Is that a choice that makes much sense? Not to me it isn't.

There are those who want to repeal the estate tax in its entirety, but they haven't been in this room long enough to see the problems of family farms and family businesses. We should not do that. A Main Street business in Ames, IA; or Butte, MT; or Regent, ND; ought not suffer the death of an owner and then a wiping of those estates pay taxes, which means the trust fund babies get less and the trust fund babies get less. It seems to me, that if the point is you can either have a tax incident in death or life, and you decide not to tax death—if I accept that moniker for a moment—then what is left? Then you tax life. What you're saying is: Don't tax the income that flows to a benefactor through someone else's death. Rather, to pay for defense and all the other priorities in the country, tax the income earned by people that go to work every day. Is that a choice that makes much sense? Not to me it isn't.

The ancient Egyptians thought you never been taxed. Close to 70 percent of those who we, what should we have a tax system that promotes opportunities for all? Or should we have a tax system that protects the privileges of a very few? A substantial portion of the estate taxes actually paid are on estates that have never been taxed. Close to 70 percent of their value has never been taxed. I understand that there are some who feel very strongly there should never
have been or even be an estate tax. Let me just make a couple of comments about that position.

Without the estate tax, it seems to me, you would have a world with an aristocracy of the wealthy, which means the command of the country would be based on heredity rather than merit. Some think that is all right. But let me quote Mr. Martin Rothenberg, President of Glottal Enterprises. He said it quite well, I think, as a business background—a good education, money for research and targeted investment in poor communities—to help bring opportunity to all Americans.

Some would say they do not agree with that. That this is not what this is all about. But it seems to me that we ought to make some choices here. When we talk about repealing the estate tax and we describe it as a death tax, it is critically important to understand what we are about to do is anti-senior tax policy. We have allowed it to provide well for my family, and upon my death, I hope taxes on my estate will help fund the kind of programs that benefitted me and others from humble backgrounds—a good education, money for research and targeted investment in poor communities—to help bring opportunity to all Americans.

The question is: How do you tax to fund those spending priorities? My colleague says that the estate tax ought to be completely repealed. Again, using the moniker “death tax,” which is a polterg’s creation to describe the most imperceptible way, what I say is this: My amendment says that the only estate tax that will be left in this country is one for those whose estates are $8 million and above. I also in my amendment propose reducing the unified credit as I indicated, and totally repealing the estate tax for the transfer of family businesses to qualified heirs who continue to operate those businesses. The only estate taxes that are left then are for those whose assets are $8 million and above.

One can say: My priority is to come to the floor of the Senate and protect those folks from the hand of taxation, even though almost two-thirds of that money has never been taxed. That’s right. Two-thirds of the estate base from those estates will never, ever have been taxed. One might come to the floor and say: My mission in life is to support those estates, those above $8 million—not those who have a family business—but those worth more than $8 million. Everybody has a right to stand on whose side they want to stand on. But it seems to me that the reasonable thing to do is: If someone dies with $6 billion in estates, have, $9 billion in assets, a substantial exemption at the bottom, which my amendment will do, and then say to them, that the unearned income that is going to your heirs will be diminished some, by an estate tax, that will go into the hands of those who will redirect it to strengthen our school systems in this country, to invest in research and development, to invest in technology, and to make this a better country.

There are others who say that is not a priority at all. So be it. I happen to think it is a priority. I think if you were to rank priorities with respect to the Tax Code, you should start right at the bottom, with those people who show up for work and make the minimum wage, with those who struggle at the bottom of the economic ladder to try to make ends meet. They are struggling mightily to figure out how to pay their bills, making just the minimum wage.

There are not a lot of folks in the hallways here worrying about those folks today. Yet you bet your life there are not. There are not a lot of lobbyists worrying about the economic interests of those folks at the bottom of the economic ladder. But you bet your life there a lot of folks around this building that have invested a great deal of time looking after the interests of those who have $10 million, $50 million, $1 billion, or $10 billion, and who want to avoid having to pay an estate tax.

Before I conclude, I hope I will not hear somebody stand up and say that the case for repealing the estate tax is to stop the interruption of the transfer of small businesses or family farms, because my legislation repeals the estate tax for all of those transactions. When you are going to transfer a farm or a business from one generation to another, and the heirs are going to continue to operate it, my amendment is the only proposal that repeals that tax in this circumstance by 2003. It is the only.

So you can no longer sell the proposition of repealing the estate tax for the largest estates in the country by putting it on the backs of family farms and family businesses. This is the only proposal that will repeal it and will stop the interruption of the transfer of a family farm or business to qualified heirs.

Mr. President, I reserve the remainder of my time.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. I probably should spend most of my time speaking against the amendment of the Senator from North Dakota, but I have already spoken today on why I think the estate tax provisions in this bill ought to be maintained.

AMENDMENT NO. 674

I want to use my time to speak at this point on the first or, I guess now, the second amendment that is going to be up for a vote at 6 o’clock, the Carnahan-Daschle amendment.

I want my colleagues to understand exactly what this amendment does because I think it is one of the toughest amendments and one that may have one of the closest votes today.

This amendment by Senator CARNahan guts the tax relief for individual taxpayers by $87 billion. In effect, it increases taxes on families and working people by $87 billion by denying them the tax cuts contained in our bipartisan tax bill.

Here is how the amendment works. First, this amendment not only delays the reduction of the marginal tax rates; it provides for only a 1-point reduction in the marginal tax rates over a period of years compared to the 3-point reduction in the bipartisan plan Senator BAUCUS and I have put together.

This 1-point reduction equals the rate relief that our bipartisan tax plan provides in the first year alone. Our plan’s additional tax cuts would be eliminated entirely under the Carnahan-Daschle amendment.

I have a chart here that demonstrates this better. Their amendment allows only a 1-percent rate cut, which our bill implements next year. But Senator CARNahan’s amendment delays the rate cuts over 5 years. As you can see from the bottom part of this chart, 1 point each year, but with a different rate each year so that it takes 5 years.

The Carnahan-Daschle amendment would entirely eliminate the bipartisan bill’s tax cuts for the years 2005 and 2007.
Our plan reduces the 28-percent rate to 25 percent over 6 years. Our amendment reduces the rate by 1 percentage point to 27 percent next year.

Two years from now, the Carnahan-Daschle amendment would reduce the 28-percent rate to 27 percent, and entirely stop there—no more tax cuts after that point for the 28-percent taxpayers.

Who is a 28-percent taxpayer? It would include any family with taxable income over $45,200. Those families get the shaft under the Carnahan-Daschle amendment.

Our plan also would reduce the 31-percent rate to a 28-percent rate over 6 years, and would do it immediately 1 point next year.

Three years from now, the Carnahan-Daschle amendment would reduce the 31 percent to 30 percent, but stop right there—no more tax cuts then for the 31-percent taxpayer.

You can see from this chart, it is the same story over and over again.

The Carnahan-Daschle amendment takes just the first year of tax cuts from our bipartisan bill and spreads them out over 5 years. And, of course, that is their idea of tax relief for American working men and women.

How do they justify this? How do they justify taking away $87 billion of tax relief from individual taxpayers? They rationalize it by reducing the 15-percent rate to 14 percent; that is all. They then take a 1-percent further reduction in all other brackets.

Senators CARNAHAN and DASCHLE claim this 14-percent rate puts more benefit to middle-income taxpayers. I doubt that. I will show you with a little bit of math how there is reason to doubt that.

I would like to go back to the 28-percent taxpayer family; that is, any family with taxable income over $45,200. Senator Daschle has noted that 75 percent of the benefits under the new 10-percent rate bracket in our bill go to taxpayers making less than $75,000. So I will use that as a starting point.

Let’s look at the choice before us. Our bipartisan bill provides 9 to 33 percent of relief for 15-percent taxpayers. Our bill provides 19 percent more tax relief for all taxpayers. Our bipartisan bill put forth by our colleagues CARNAHAN and DASCHLE claims that our bipartisan plan targets other benefits to taxpayers in this income range.

They only look at the rate itself. So these benefits, including the child care credit, the education incentives, the pensions, and the IRA provisions, and various other tax relief measures in the bill, are not even considered for people at the 15-percent bracket, between $12,000 and $45,000.

The child credit is one example. The entire 15-percent bracket qualifies for it while it is phased out in higher brackets. Bracket families qualify. Higher tax thresholds will make more 15-percent bracket families qualify. Higher tax brackets will not qualify.

When fully phased in, a four-person, two-earner family earning $30,000 will see their tax bill change from a $364 liability to a $1,911 net refund under this bill, and that is a 652-percent swing.

You may wonder why we targeted these benefits instead of reducing the 15-percent rate. Well, Senator Daschle made this point better than I could when he spoke on the Senate floor last Thursday. This is the reason he identified in correctly pointing out that when you reduce the tax rate, the benefits of the rate reduction go to taxpayers in that rate bracket and to all other taxpayers in the higher rate brackets. This is because taxpayers pass through the lower rate bracket on their way to the higher rate brackets. If you did a rate cut, it would cause our plan to favor upper income levels, for the simple reason that income level. That is exactly what our bipartisan bill does. It targets benefits to families making between $12,000 and $45,000 and provides relief for raising families quality.

I hope the Carnahan-Daschle amendment destroys our efforts to provide a $1.35 trillion tax cut. As you know, the RELIEF Act
before us contains only individual income tax cuts. It is not larded in favor of a lot of special interest legislation that sometimes is in tax bills. You cannot not draft bipartisan legislation if you do that.

A vote to decrease the tax cuts in the RELIEF Act is a vote to increase income taxes of individuals across America by $37 billion. Obviously, I urge Members to vote to reject the Carnahan-Daschle amendment.

Mr. BAUCUS. I thank the Chair.

Mr. President, the chairman of the committee, Senator GRASSLEY, and I worked very hard to come up with a bill that both of us could support. Given all the dynamics that exist in this body and given the two-party system that we are operating under, it has not been easy.

During the process of coming to this agreement, the chairman has given a lot—I am sure he would like the top rate to be lowered a lot more quickly, and I have given a lot as well. Despite how progressive it is, I would like this bill to be tilted more toward education, more toward reform more toward middle-income taxpayers.

Having said all that, I do believe the Senator from North Dakota has a good amendment, and I support it. It is true that the people who need relief most in this country under the estate tax are family farmers, ranchers, and family businesses. That is where the estate tax really hurts. They are the people who need the support. His amendment directly goes to the main issue before us: not only helping families.

It is also an improvement compared with the current bill because the current bill repeals the estate tax only in the last year. A lot of American families can't wait ten years to pass on their businesses to their children.

Senator DORGAN's amendment does it. By offering his amendment, he does away with a very complicated carryover basis provision contained in this bill. We carried that over in 1990. We carried a carryover basis to the heirs of property after estates had been distributed. It didn't work. In fact, we repealed it. It was so complicated, it was a mess.

By keeping the current stepped-up basis, Mr. President, I personally think he has a good amendment. It is not what we agreed to in committee. It is difficult to strike this balance between supporting my good friend in the committee and the bill we came up with on the one hand, and the one issue on which I believe the Senator from North Dakota makes good sense.

This was the last issue Senator GRASSLEY and I negotiated—the estate tax provisions. It is extremely complicated, difficult, with very high passions on both sides. I think a good resolution for all of us in the Senate, frankly, is to support the amendment by my friend from North Dakota. In the final analysis, it improves the bill which more of us could support.

I yield the remainder of my time.

The PRESIDING OFFICER. Mr. BAUCUS.

Mr. BAUCUS. I ask the Senator from Kentucky, does he reserve time on this amendment.

The PRESIDING OFFICER. Mr. BUNNING.

Mr. BUNNING. Yes, Mr. President. If I would have time left, I would reserve the balance of my time.

Mr. BAUCUS. I ask the Senator from Kentucky, does he reserve time on this amendment.

Mr. BUNNING. I was told I should come over because this amendment was going to be offered.

Mr. GRASSLEY. Let me ask my friend on the other side of the aisle, would it be all right if he could have what time I had not used on the Dorgan amendment?

The PRESIDING OFFICER. Just under 15 minutes.

Mr. REID. It is my understanding that the Senator from Iowa has about 15 minutes; is that right?

Mr. BAUCUS. I ask the Senator from Kentucky for the balance of my time.

Mr. BUNNING. I will yield the rest of my time to the Senator from Kentucky.

The PRESIDING OFFICER. The Senator from Kentucky is recognized.

Mr. BUNNING. I ask the Senator from Kentucky to be recognized.

Mr. GRASSLEY. I will yield the rest of my time to the Senator from Kentucky.

The PRESIDING OFFICER. The Senator from Kentucky is recognized.

Mr. BUNNING. Mr. President, the chairman of the Finance Committee has given a major, major piece of legislation, so quickly, in such a bipartisan fashion.

Mr. President, I urge all of my colleagues to support this tax relief bill.
We are having this debate about the estate tax that we will vote on this evening. Those who have spoken at great length in this Chamber, I might say, of wanting to protect a family farm or a small business, in my judgment, cannot with a straight face vote against a tax that would then go back home and say: I was supporting you, Main Street business, or I was supporting you, farmer or rancher, because this is the only amendment that, in the year 2003, will repeal the estate tax on family businesses and transfer it to qualified heirs. It is the only opportunity to do that.

The underlying bill will only do it in the year 2011, 10 years from now, the sweet by-and-by as Reverend Ike used to describe it. I ask for some support for this amendment. I hope those who have talked at such great length about this subject will now have the opportunity and feel the obligation to vote for an amendment that is what they claim they want to be done.

I will speak for a moment more generally on this bill. There is not any question that there is room for a tax cut in this country. We have a budget surplus in this country, and that surplus is the case that we do not know what is going to happen in 6, 8, and 10 years, and we ought to be conservative and cautious about what we commitment to in terms of fiscal policy 6, 8, and 10 years from now.

About 20 years ago, a very large tax cut was enacted by this Congress and, as a result of a very substantial tax cut and a doubling of the defense budget, this country sailed into some pretty tough economic waters. Those rough waters caused very significant and deep Federal budget deficits that nearly choked this country's budget. It meant a difference in everything we did. It meant a difference in how much we had available to invest in education, in health care, in child care, yes, invest in a range of things that are important to make this a better life, invest especially in infrastructure—roads, school buildings, and so many other things that are important. It made a big difference in our ability to deal with those issues.

We struggled and struggled and, in 1993, we turned this fiscal policy around. We did it by one vote, one single vote in the House of Representatives. I remember those who stood and opposed it and said: You are going to wreck this country's economy. That is when we had a $290 billion annual deficit. They said: You are going to wreck this economy. This economy was headed in the wrong direction in a hurry. By one vote we supported a change in fiscal policy and turned this economy around. We went from the largest deficits in history to now a budget that is sizable surplus, and we supported it.

I ask this question: Why would someone in the Senate support taxing the income of middle-income Americans who work for their money but then oppose taxing the income, in fact the largest unearned income, of those who inherit more than $8 million a year? It seems to me to be a rather strange set of priorities.

No one should call themselves, in my judgment, a conservative who comes to this Chamber and says they know what is going to happen to this economy 6, 8, 10 years out and, therefore, put in place a fiscal policy that could, if our economy is sour, push this country right back into big deficits once again.

That is not a conservative approach. A far better approach, in my judgment, would be to be somewhat cautious. Yes, provide a tax cut, but do it in a manner that helps American working families, stimulates the economy, and gives some money back to families who could use it. This is not the time, in my judgment, to put in place a tax cut of well over $1.3 trillion but when the costs are really added up may well be over $2 trillion in the coming 10 years. It leaves no margin for error if this economy should turn soft.

But there is another element to this. We should support a tax cut that is fair to all Americans, No. 1, and No. 2, we ought to have enough revenue left to reduce the Federal debt, which stands at $5.6 trillion and which after this fiscal policy plays itself out will stand at $6.7 trillion. This fiscal policy and the budget passed by this Congress, coupled with this tax cut, will increase Federal indebtedness by $1.1 trillion. Think of that.

In my judgment, a conservative who comes to this Chamber and says they know what is going to happen to this economy 6, 8, and 10 years from now, who says their main mission in life is to cut the revenue stream of the Federal Government—that is not a controversial proposal. I expect back home. It is almost a certain way for one to be popular with one's constituents to say they support the largest possible tax cut for as long as is possible.

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The PRESIDING OFFICER. If the Senator from Iowa comes back and wants to claim his time, he will be so allowed.

Mr. REID. On behalf the Senator of Iowa, I yield back his time with the understanding that if there is a misunderstanding, he will be restored the 4 minutes.

Does the Senator from North Dakota yield his 4 minutes?

Mr. DORGAN. I do so with the understanding that if the other side reclaims its time, he will be restored the 4 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DORGAN. Mr. President, I ask for the yeas and nays on my amendment.

The PRESIDING OFFICER. Is there a sufficient second?

There is not a sufficient second.

Mr. DORGAN. Mr. President, I ask for the yeas and nays on my amendment.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

Mr. REID. Mr. President. It is my understanding that the yeas and nays will be reported at approximately 20-4. At that time, I will alert the majority that I will propose a unanimous consent request to use the 20 minutes, with both sides having that in 5-minute increments, until 4 o’clock. I do not anticipate that this will be necessary.

The PRESIDING OFFICER. The Senator from New Mexico.

AMENDMENT NO. 717

Mr. BINGAMAN. Mr. President, I wish to offer an amendment, amendment No. 717. It is an amendment related to our energy policy. Its purpose, as provided in the amendment, is to provide energy conservation and production tax incentives.

Let me briefly describe the amendment and the reasons I urge my colleagues to support the amendment when we do get the opportunity to vote on it later this evening.

Last Thursday, President Bush unveiled his national energy policy. I have a copy. There is a lot in this national energy policy upon which I think all Members can agree. There are proposals that will increase production; there are proposals that encourage conservation; there are proposals that will try to stimulate more innovation in technology to better capture energy and use energy in the future.

I commend the President for the initiative he has shown. Obviously, there are provisions in this national energy policy that are going to be very controversial and that I will not support. We will have ample opportunity over the next weeks and months to discuss those and debate them and deliberate on them and vote on them.

Members may wonder why I am talking about energy on a tax bill. This is supposed to be a bill to cut taxes. Why bring up the subject of energy? The reason I bring energy up is that the President himself, last Thursday, proposed a whole series of incentives to meet our energy challenges. These are tax incentives, reductions in people’s taxes, if they will agree to take certain actions that will then help our country to meet the challenges we face in the energy area.

I introduced a bill earlier this year that also contains many tax incentives that we believe will move the country toward a more enlightened energy policy. Senator MURkowski, the chairman of the Energy and Natural Resources Committee, on which I am the ranking member, introduced a bill early this year containing many tax incentive provisions. There is a great deal of commonality between the bill Senator MURkowski introduced, the ones I introduced, and the ones the President’s national energy policy embraces.

We have an issue where there is substantial consensus. The question is, Why talk about it on this tax bill? Let me explain the context in which we are talking about the tax bill. We are talking about this tax bill because we passed a budget resolution in the Senate which set aside $1.35 trillion over the next 10 years and directed the Finance Committee in the Senate to put together a bill that would use that $1.35 trillion.

The tax bill we are talking about today, that we are debating and that we will vote on later tonight, does exactly what the budget resolution told the Finance Committee to do. That is, it uses up all of that $1.35 trillion. There is no more after that. After that, according to the budget resolution, we should not be passing additional tax bills under this budget resolution.

I very much believe if we are going to take the recommendations of the President, if we are going to move in the area of energy policy to provide tax incentives for the actions we believe people ought to take, then we need to adopt this amendment, this energy amendment, and in that way use some of the tax revenue we are proposing to eliminate in the tax cut legislation to provide these incentives.

Let me go through a description of what is in the amendment. The amendment tries to speed up the investment in our Nation’s energy infrastructure, speed up the investment in high-efficiency equipment in all parts of our economy. As I indicated before, the President himself said in his State of the Union address that he believes all have good bipartisan support.

I believe all have good bipartisan support. They are nothing that I claim authorship of because many are included in what the President has recommended and many are included in what Senator MURkowski recommends.

One large category of these incentives is the investment in infrastructure and highly efficient end use and in generating equipment. For example, one provision shortens the depreciation schedule for transmission lines and natural gas pipelines. We have heard a lot of testimony already in the Energy Committee that we need to move ahead more quickly with building of transmission lines, building of additional pipelines. This will help.

There is a provision for incentives to push ultra-high-efficient appliances and equipment in the marketplace and provide incentives for people to purchase these appliances and equipment. It provides incentives for constructing and upgrading homes and upgrading and constructing commercial buildings that are energy efficient, a lot of things which we all agree ought to be done.

It provides incentives for upgrading and building the cleanest, lowest emission coal-fired generation.

It provides incentives for purchase of high-efficiency hybrid vehicles. This is an initiative I have heard a lot of people talk about in this Chamber. We recognize we would be better off as a country; we would import less oil, if we would drive more fuel efficient vehicles. One way to persuade Americans to drive more fuel efficient vehicles is to give them a tax incentive so when they buy a hybrid vehicle with an engine that gets 60 or 70 miles per gallon, it will be cheaper for them because of the tax incentive we provide. With this amendment I will propose today extends the renewable production credit to include a whole range of items: Steel, cogeneration, geothermal, landfill methane, incremental hydropower. It provides a 7-year depreciation schedule for investments in these facilities. There are a whole range of provisions that are generally agreed by experts to make sense. We also provide incentives for investment in sophisticated real-time metering, electronic load management, so consumers can better control energy use and costs. All of these are provisions that I think will have broad bipartisan support and do have broad bipartisan support.

What I am urging is that we use up the revenue that has been made available through the budget resolution for tax cuts; we do some of these things in the energy area that the President himself last Thursday said he believes we ought to do. It would be irresponsible to pass a large tax cut, cutting rates, eliminating the estate tax, doing a variety of things, without any consideration of the needs we have as a country to move toward a more enlightened energy policy. This amendment tries to ensure we do the right thing.

What I proposed as an offset is slowing down the phasing in of the cuts in the marginal tax rates, the top marginal tax rates. That seems a reasonable way to pay for the rest of this legislation, which I strongly believe would be a good procedure.

Let me make one more general point. I think a reason it is important to raise this issue now is that a lot of people are being misled into believing there is no limit to the number of tax bills we can pass—that we can pass this for $1.35 trillion and then we can come
back later and pass another one that deals with extending the alternative minimum tax exemption; we can pass another that does the traditional extenders; we can pass a whole variety of bills.

I was reading on the Associated Press wire published through the Albuquerque Journal on the Web site before I came over today. The title of the article I thought was very interesting: “O’Neill: Further tax relief coming.” It had a picture of Treasury Secretary Paul O’Neill’s speech he gave today where he said the administration viewed this as only the first tax bill, not the last. He also goes on to say in the future they want to accelerate the tax relief under the estate tax. That is another tax bill they anticipate.

It also referred to the fact that in the newspaper interview he indicated they would push for repeal of the Federal corporate income tax. That is not a cut in the Federal corporate income tax; that is elimination of the corporate income tax.
The third he mentioned was a Federal tax on capital gains that should be eliminated.

Mr. President, I am told before I yield the floor I need to call up my amendment. Let me do that at this time. I ask the amendment be considered.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows: The Senator from New Mexico [Mr. BINGAMAN] proposes an amendment numbered 717.

Mr. BINGAMAN. I ask unanimous consent the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The text of the amendment is printed in today’s RECORD under “Amendments Submitted and Proposed”)

Mr. BINGAMAN. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered.

Mr. BINGAMAN. I yield time to the Senator from Nevada.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. REID. Mr. President, the Senator from New Mexico is the ranking Democrat on the Committee on Energy and Natural Resources. I am the ranking Democrat on the Committee on Environment and Public Works. We worked very closely together this year and, rather than my offering a separate amendment, we have joined in this amendment.

This is a very good amendment. I hope this body will support this amendment. That which I am most concerned about in his amendment deals with renewable energy.

Ensuring that the lights and heat or air conditioning stay on is absolutely critical to sustaining America’s economic growth and Americans’ quality of life. Already in Nevada electricity and natural gas prices have skyrocketed in recent months. These increases are especially hard on working families who are already struggling to make ends meet. The impacts of high energy bills hits minority groups hardest.

The citizens of Nevada, and of the nation, demand a national energy strategy to ensure their economic well being and security, and to provide for the quality of life they deserve.

Nevadans understand that an energy strategy must encompass conservation, efficiency, and expanded generating capacity.

Renewable energy is poised to make major contributions to our Nation’s energy needs over the next decade. I have offered an amendment which expands the existing production tax credit for renewable energy technologies to cover all renewable energy technologies, increases the credit from 1.5 to 1.8 cents, and makes the credit permanent.

This amendment expands the credit to include wind, animal and poultry waste, closed- and open loop biomass, incremental hydropower, municipal solid waste gasification, land-fill gas, and steel cogeneration. Recognizing that coal provides 50 percent of the nation’s electricity supply, this amendment also provides for a 1.0 cent production tax credit for co-firing coal power plants with biomass, since co-firing can significantly reduce emissions.

Our nation has a promising potential of renewable energy sources.

Wind power is the fastest growing source of energy in the world. Prices have dropped 90 percent since 1980. At the Nevada Test Site, a new wind farm will provide 260 megawatts to meet the needs of 260,000 people—more than 10 percent of Nevada’s population within 5 years.

Nevada is sometimes referred to as the “Saudi Arabia of Geothermal Energy.” Our state has already developed 230 Megawatts of geothermal power, with a longer-term potential of more than 500 Megawatts, enough capacity to meet half the state’s present energy needs.

The Department of Energy has estimated that we could increase our generation of geothermal energy almost tenfold, supplying ten percent of the energy needs of the West and expand wind energy production to serve the electricity needs of ten million homes.

As fantastic as it sounds, enough sunlight falls on an area measuring 100 miles by 100 miles in southern Nevada that—if covered with solar panels—could power the entire nation. Obviously, covering this area of Nevada with solar panels is not a practical answer to our current energy challenges.

However, the example does make one very practical point: our nation does not lack for renewable energy potential.

In addition, if we need a permanent credit to provide the kind of Nevada certainty and signal America’s long-term commitment to renewable energy resources.

To illustrate the need for a permanent tax credit, I recently learned that the wind farm project in Nevada is now experiencing delays in securing loans from banks due to the uncertain nature of the production tax credit for wind energy. Without a permanent credit, we can’t provide the business certainty for utilities to invest in renewable energy resources. This we must do.

This amendment allows for co-production credits to encourage blending of renewable energy with traditional fuels and provides an additional 0.25-cent credit for renewable facilities on Indian, American and native Alaskan lands.

Finally, my amendment provides a production incentive to tax exempt energy production facilities like public power utilities by allowing them to transfer their credits to taxable entities.

Growing renewable energy industries in the U.S. will also help provide growing employment opportunities in the U.S., and help U.S. renewable technologies compete in world markets.

In states such as Nevada, expanded renewable energy production will provide jobs in rural areas—areas that have been largely left out of America’s recent economic growth.

Renewable energy—as an alternative to traditional energy sources—is a common sense way to ensure the American people have a reliable source of power at an affordable price.

The United States needs to move away from its dependence on fossils fuels that pollute the environment and undermine our national security interests and balance of trade.

We need to agree to this amendment to send the signal to utilities that we are committed in the long term to the growth of renewable energy. We must accept this commitment for the energy security of the U.S., for the protection of our environment, and for the health of the American people.

Ms. BERNHARDEN, Madam President, I have already expressed my opposition, in general, to the tax reconciliation bill the Senate is currently considering. But I want to take a moment, while Senator BINGAMAN’s amendment is pending before us, to highlight a provision in that amendment which I believe can play a significant role in addressing our Nation’s current energy problems. This provision is modeled after a bill I cosponsored, S. 217, the Commuter Benefits Equity Act, and represents an important step forward in our efforts to fight pollution and congestion by supporting public transportation.
The Internal Revenue Code currently allows employers to provide a tax-free transit benefit to their employees of up to $65 per month to pay for the cost of commuting by public transportation or vanpool. This program is designed to encourage Americans to leave their cars at home and start commuting to work.

However, despite the success of this program in taking cars off the road, our tax laws still reflect a bias toward driving. The Internal Revenue Code allows employers to offer a tax-free parking benefit to their employees up to $180 per month. The striking disparity between the amount allowed for parking, $180 per month, and the amount allowed for transit, $65 per month, undermines our commitment to supporting public transportation use. The pending amendment would address this discrepancy by raising the maximum monthly transit benefit to equal the parking benefit.

I believe the potential of mass transit to help address our Nation's current energy crunch has been consistently overlooked. With gas prices soaring and congestion increasing, public transit offers one of the best solutions to America's growing pains. I am pleased that this package has been included in this package of energy-related tax provisions, because I believe support for mass transit should be a component of any energy package.

The PRESIDING OFFICER. The Senator from New Mexico?

Mr. REID. Mr. President, it is my understanding the 6 hours is now gone or about to be gone; is that true?

The PRESIDING OFFICER. That is correct, also with regard to all amendments.

Mr. REID, I would like to know if anyone wishes to speak against the amendment of the Senator from New Mexico. If there is no one who wishes to speak, I know there is at least one Senator who is next in order to offer an amendment, the Senator from Arizona. I understand the Senator from New Hampshire wished to speak generally on the bill for about 3 minutes or to offer an amendment.

If there is someone who has authority to yield back the time, we could get to these amendments. Otherwise, I don't know how we can get to the amendments.

Could the Senator on behalf of Senator Grassley offer to yield back the time?

Mr. McCAIN. On behalf of Senator Grassley and his capable staff, who will take the responsibility if this is wrong, I yield back the remaining time on this side.

Mr. REID. Before the Senator proceeds, we have now less than 20 minutes before 4 o'clock. It will be my suggestion the two Senators who wish to offer amendments be recognized for up to 5 minutes each. Then it will be the turn of the Democrats to offer an amendment, and then it will be again the Republican’s turn. Does that sound reasonable?

Mr. McCAIN. I have to temporarily object because Senator Grassley would have to be asked. I would like to go ahead with my amendment. He will be back shortly.

Mr. REID. I have no objection to the Senator from Arizona offering his amendment but with a limit of 5 minutes.

Mr. McCAIN. I have an amendment and motion to recommit. Will you give me 7 minutes?

The PRESIDING OFFICER. Is there objection to 7 minutes? The Chair hears none, and it is so ordered. The Senator from Arizona.

AMENDMENT NO. 660

Mr. McCAIN. Mr. President, I have an amendment at the desk numbered 660. I ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The senior assistant bill clerk read as follows:

The Senator from Arizona [Mr. McCAIN] proposes an amendment numbered 660.

Mr. McCAIN. I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To limit the reduction in the 39.6 percent rate bracket to 1 percentage point and to increase the maximum taxable income subject to the 15 percent rate)

On page 9, in the matter between lines 11 and 12, strike "37.6%" in the item relating to 2005 and insert "38.6%" and strike "36%" in the item relating to 2007 and thereafter insert "38.6%".

On page 13, between lines 15 and 16, insert:

SEC. 104. INCREASE IN MAXIMUM TAXABLE INCOME FOR 15 PERCENT RATE Bracket.

Section 11(f) (relating to adjustments in tax tables so that inflation will not result in tax increases), as amended by section 302, is amended—

(1) in paragraph (2)—

(A) by redesignating subparagraphs (B) and (C) as subparagraphs (C) and (A), and

(B) by inserting after subparagraph (A) the following:

"(B) in the case of the tables contained in subsection (a), (b), (c), and (d), by increasing the maximum taxable income level for the 15 percent rate bracket and the minimum taxable income level for the next highest rate bracket, otherwise determined under subparagraph (A) (after application of paragraph (8)) for taxable years beginning in any calendar year after 2004, by the applicable dollar amount for such calendar year, and by striking "(9) APPLICABLE DOLLAR AMOUNT.—For purposes of subparagraph (A)(B), the applicable dollar amount for any calendar year shall be determined as follows:"

(2) by adding at the end the following:

"(A) Joint Returns and Surviving Spouses.—In the case of the tables contained in subsection (a)...

*Calendar year:*

<table>
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<th>Year</th>
<th>Dollar Amount</th>
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<tr>
<td>2008</td>
<td>$4,000</td>
</tr>
<tr>
<td>2009 and thereafter</td>
<td>$5,000.</td>
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</tbody>
</table>

Mr. McCAIN. Mr. President, the principle that guides my judgement of a tax reconciliation bill is tax relief for those who need it the most—lower- and middle-income working families. I am in favor of a tax cut, but a responsible one that provides significant tax relief for lower- and middle-income families. And I commend Senator Grassley for moving in that direction. But I am concerned that debt would overwhelm many American households. That is why tax relief should be targeted to middle-income Americans. The more fortunate among us have less concern about debt. It is the parents struggling to make ends meet who are most in need of tax relief.

I had expressed hope that when the reconciliation bill was reported out of the Senate Finance Committee, the tax cuts outlined would provide more tax relief to working, middle-income Americans. However, I am disappointed that the Senate Finance Committee preferred instead to cut the top tax rate of 39.6 percent to 36 percent thereby granting generous tax relief to the wealthiest individuals of our country at the expense of lower- and middle-income American taxpayers.

This amendment would, instead, cut the top tax rate for the wealthiest individuals from 39.6 percent to 38.6 percent and devote the resulting savings that would have gone to this group to lower- and middle-income taxpayers by increasing the number of individuals who pay the 15 percent tax rate. When it is finally phased in, this amendment could place millions of taxpayers now in the 28 percent tax bracket into the 15 percent tax bracket. This amendment targets tax relief to the individuals who feel the tax squeeze the most: lower- and middle-income taxpayers. Under this amendment, unmarried individuals can make nearly $30,000 and married individuals can make $50,000, and still be in the 15 percent tax bracket.

Mr. President, this is a modest amendment. I would have preferred that we be able to have a larger increase in the number of taxpayers in the 15 percent bracket, but given the constraints of the modest savings from cutting the top rate by only 1 percent, this will have to do for now. But it is an important first step towards further reform.

I support this amendment because it helps ordinary middle-class families who are struggling to make ends meet.
and it promotes future economic prosperity by increasing the amount of money taxpayers have available for their own saving and investment. We must provide American families with relief from the excessive rate of taxation that saps job growth and robs them of the opportunity to provide for their needs and save for the future. This amendment would deliver tax relief to more middle-class taxpayers by increasing the number of individuals who pay the 15 percent tax rate.

This relief in millions of taxpayers being able to keep more of the money they earn. This extra income will allow individuals to save and invest more. Increased savings and investment are key to sustaining our current economic growth.

In sum, the measure is a win for individuals, and a win for America as a whole. Therefore, Mr. President, on behalf of the millions of Americans in need of relief from over-taxation, I urge my colleagues to support this amendment.

This amendment targets tax relief to the individuals who feel the tax squeeze the most: lower and middle-income taxpayers. Under this amendment, married individuals can make nearly $30,000 and married individuals can earn up to $50,000 and still be in the 15-percent tax bracket.

**MOTION TO COMMIT**

Now, Mr. President, I send a motion to commit with instructions on behalf of myself, Senator CONRAD, and Senator LEVIN, to the Senate Finance Committee with instructions to report back forthwith.

The motion is as follows:

1. (i) strike any reduction in the top 2 income tax rates, and it shall not be in order for the Committee on the Senate to consider any such reductions—
   (A) until the President has submitted a comprehensive defense budget amendment to the Congress; and
   (B) until the Congressional Budget Office has submitted to the Committees on Appropriations, and Armed Services a re-estimated authority and outlays necessary to implement the policies proposed by the President in such budget amendment through fiscal year 2011; and
2. (ii) reports by the Committee containing reductions in the top income tax rates—
   (A) shall be considered as a reconciliation bill in accordance with the Budget Act; and
   (B) shall provide that any such reductions to the top income tax rates reflect any adjustment necessary to accommodate the additional cost generated by the Congressional Budget Office under paragraph (1)(B) of this motion to be necessary to fund the President’s defense budget amendment and to ensure that the increases in defense spending are in line with the revenue impact of the income tax rate reduction bill, do not reduce the Federal budget surplus in any year below the levels necessary to preserve the estimated surplus under current law in either the Medicare Hospital Insurance Trust Fund or the Social Security Trust Fund.

Mr. MCCAIN, Mr. President, without knowing what the administration intends to spend on our national defense, it is difficult for me to support the Budget Reconciliation bill. In the wake of large tax cuts, non-defense spending initiatives, and uncertain surplus projections, we cannot be sure how much money will remain to fund such defense priorities as National Missile Defense, force modernization, spare parts, flight hours, overdue facility maintenance, training programs, and the care of our service members.

My motion would ensure that those funds needed for these critical defense priorities are available, especially in light of an article from today’s Defense Week, which I will include in the record. This so-called reserve fund for defense may be much smaller than predicted for the next ten years.

Mr. President, we have the world’s finest military, but that is principally because of the commitment of the military who continue to do more with less. Our ability to field credible frontline forces is due to the efforts of our servicemembers, as we live off of the remnants of the Reagan military buildup. That muscle is still built, unless you have reviewed the list of aircraft, ships, artillery, and tanks in our current weapons inventory, and recognized the extent of this problem.

Anyone who dismisses our military forces’ serious readiness problems, concerns with morale and personnel retention, and deficiencies in everything from spare parts to training, is either willfully uninformed or just not ready to face reality. Highly skilled service members are unable to provide our best fighting force, the world have been leaving in droves—unlikely to be replaced in the near future. The reason for deciding to leave the service is simple; if one is overworked, underpaid, and away from home more and more often, why stay? Potential recruits say why join? Failure to fully and quickly address our readiness problem will be more damaging to both the near and long-term health of our all-volunteer force than we can imagine.

The economy will continue to decline will be neither quick nor cheap. We should not only shirk the services’ immediate needs, but also address the modernization and personnel problems caused by years of chronic under-funding.

The administration must take several important steps: propose realistic budget requests; specifically budget for ongoing contingency operations; provide adequately for modernization; ensure equipment and base operations maintenance is adequately funded; and resolve the wide pay and benefits disparity between the military and civilian sector. In turn, civilian and uniformed leadership must be willing to break from service parochialism and institutional affinities for “cold war” legacy weapons systems and funding priorities.

Recently, I voted in favor of the Budget Resolution for Fiscal Year 2002 in the interest of moving the budget process forward. But I did so in the hope that the Reconciliation bill would address many of the reservations I had about the priorities and assumptions contained in the resolution.

My chief concern was that the Reconciliation bill should explicitly provide sufficient resources for our national security. Our military services have been neglected for too many years. But with appropriate increases and money freed up from eliminating waste and inefficiency in the defense budget, we can make progress toward restoring the morale and readiness of our Armed Forces.

Currently, the administration is considering a defense review. My motion would ensure that the reconciliation bill before us provides not only the resources for these overdue reforms, but also funds to substantially strengthen air, sea, and land forces in the near term.

Today in Defense Week there is a very interesting article entitled “Fiscal Spending Blueprint Limits Defense Dollars”:

Congress has set aside so much of the $5.6 trillion budget surplus—for a tax cut, Social Security, Medicare and more—that just $12 billion in outlays is left for fiscal 2002 spending increases across the federal government, according to officials and documents. . . .

The annual budget reserve figures have not been previously disclosed. They demonstrate the limits within which military programs must compete against other priorities. These constraints are tighter than is widely known. While a chorus of voices have advocated increasing the Pentagon budget by up to $50 billion a year, they show how difficult even a fraction of that increase will be to attain.

Mr. President, I ask unanimous consent that the article from Defense Week be printed in the RECORD.

The relative small pot of money for budget boosts sets tight limits on the resources available for Defense Secretary Donald Rumsfeld’s emerging plans for the military.

In the budget resolution that Congress passed earlier this month, lawmakers penciled in plans for the massive surplus that largely ignore the Pentagon. All told, $504 billion of the $5.6 trillion surplus is reserved for spending, defense spending above what’s currently planned in federal budgets. But in not one of the next five fiscal years
The annual budget reserve figures have not been previously disclosed. They demonstrate the limits within which military programs must compete against other priorities. These constraints have not been widely known. While a chorus of voices have advocated increasing the Pentagon budget by up to $100 billion a year, the new figures show how difficult even a fraction of that increase will be to attain.

Still the Department of Defense and Energy national security programs will not be starved for cash next year: They'll get at least $325 billion in budget authority, about 5 percent more than was appropriated this fiscal year.

Although the $504 billion surplus is a lot of money, on an annual basis, it becomes available only slowly, according to the plan. After the $12 billion in outlays reserved for the fiscal year that begins Oct. 1, Congress left $19 billion reserved for fiscal 2003, $10 billion for fiscal 2004, $11 billion for 2005 and $20 billion for 2006, Hoagland said. Those figures take into account annual rates at which taxes would be slashed in the Senate-passed tax-cut bill, he said.

He hastened to add that those reserve dollars could increase, because the budget resolution is a blueprint and Congress has yet to actually authorize and appropriate the money. In any case, many analysts contend that the pool of reserve money is likely to be smaller than the current projection.

HOW BIG A RAISE?

Calls for annual budget boosts of between $50 billion and $100 billion have become commonplace as the rising cost of maintaining an aging force structure and 2 million active-duty military and civilian personnel has become more evident. Recent press reports have indicated the Pentagon may even ask for increases of up to $50 billion a year.

The annual dollar amounts described by Hoagland represent what’s left in the next five years to increase the budget of any federal department by 1 percent over its previous level. In Bush’s case, that is roughly what Bush put forth in a “placeholder” defense budget in late February.

The question of the hour is: How much of a raise?

“Budget authority” is the total amount that Congress empowers the executive branch to make available for programs; the “outlay” figure applicable in this case is the estimated value of the checks the government will sign. In a given year, the Pentagon’s outlays typically represent about 60 percent of its budget authority.

Consequently, assuming that all the reserve $12 billion in outlays is slated for the Pentagon alone (an arguably risky assumption), then Bush would need to ask for perhaps an additional $20 billion in budget authority, roughly speaking.

The president’s February budget requested $255 billion in budget authority for Defense and Energy security programs. That was $16 billion more than President Clinton’s plan for fiscal 2002 and $14 billion over Congress’s appropriation for the current fiscal year.

Consequently, $20 billion in additional budget authority now would make the Pentagon’s budget $36 billion higher than Clinton had in fiscal 2002 and almost $6 billion above this year’s mark. That’s big money, but far less than the $90 billion a senior defense official recently told Defense Week was required.

Although far less of an increase than many have predicted or hoped for, such an increase would not be insignificant and would be criticized in some quarters as unneeded a decade after the Cold War ended.

ASSUMPTIONS QUESTIONED

There are several reasons to suspect that the $504 billion reserve for the next 10 years may end up smaller than predicted.

According to a non-partisan analyst, Steven Kosiak, director for Strategic and Budgetary Assessments, a defense think tank in Washington, D.C., the budget blueprint assumes that non-defense spending will not grow much faster than inflation.

But if those programs grow by 1 percent above inflation, then the $504 billion reserve over 10 years would be cut in half to about $50 percent, Kosiak says. Domestic programs have been kept below inflation only in 1996 and during two years of the Reagan administration.

If past is prologue, the reserve won’t materialize. But Bush has promised to hold the line on government outlays.

All told, when a host of other non-defense priorities are considered, Kosiak sees $700 billion in non-military items competing for the $504 billion pot.

In addition, many Republicans are committed to adding a 1-year $1.35 trillion tax cut now being debated or to pass separate tax cut measures in the future. That, too, would threaten the Pentagon’s share of the pie.

Finally, the Congressional Budget Office’s assumptions about the economy’s growth underestimate the potential for growth. If those assumptions fail to come true, the surplus itself may not materialize, some experts warn. For example, according to Kosiak, CBO concludes that industries resulting in five-year projections of the surplus could be off by $250 billion, either plus or minus.

If CBO has overestimated economic growth, the impact on the reserve could be substantial. Kosiak says that “even a very modest reduction” of future growth could completely eliminate the $500 billion reserve authority.

However, when the CBO has been wrong lately, it has underestimated the economy’s strength and so understated the size of U.S. revenues. New revenue numbers are due this summer, and they may change the fiscal picture.

Mr. MCCAIN. I asked the Office of Management and Budget Director to send me information as to how much we were going to spend on defense both this year and in the next 10 years. No answer. There has not been even an estimate as to what the supplemental will be. We are about to enact one of the largest defense budgets ever, more than $50 billion, and we do not have any idea how much we are going to spend on defense both this year and in the next 10 years. I reserve the right to object.
to ask for the yeas and nays on the McCain amendment and on the McCain motion to commit.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. SMITH of New Hampshire. I ask for the yeas and nays on the McCain amendment and the McCain motion to commit.

Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

The PRESIDING OFFICER. The Senator from New Hampshire.

Mr. SMITH of New Hampshire. What is the pending business before the Senate?

The PRESIDING OFFICER. The Senator from New Hampshire has 5 minutes.

AMENDMENT NO. 680

Mr. SMITH of New Hampshire. Mr. President, I call up my amendment No. 680.

The PRESIDING OFFICER. The clerk will report.

The senior assistant bill clerk read as follows:

The Senator from New Hampshire [Mr. Smith] proposes an amendment numbered 680.

Mr. SMITH of New Hampshire. I ask reading of the amendment be dispensed with.

The PRESIDING OFFICER. Mr. President, I call up amendment No. 723 to amendment No. 680.

The amendment is as follows:

(A) IN GENERAL.—Section 101(h) of the Internal Revenue Code of 1986 (relating to exclusion of survivor benefits from gross income) is amended by adding after paragraph (2) the following new paragraph:

(3) APPLICATION.—This subsection shall apply to amounts received after December 31, 2000.

(B) EFFECTIVE DATE.—The amendment made by this section shall take effect on the date of the enactment of this Act.

Mr. SMITH of New Hampshire. Mr. President, there is no more noble calling than for those who choose to put their lives on the line every day to serve and protect our families.

On November 28, 1989, about 12 years ago, New Hampshire State Trooper Gary P. Parker from Wolfeboro, NH, was tragically killed in the line of duty. He left behind his wife Amy, a 16-month-old son Gregory, and a daughter Lindsay, who was to be born just 10 weeks after Trooper Parker lost his life.

Amy Parker is now alone with her grief and was faced with raising both her son and daughter alone, something that she can certainly understand since my father died in the Second World War when I was 3. I was raised by my mother, with my brother, without a dad.

But, fortunately, because her husband had prepared for the unthinkable, both children were left with a small survivor benefit pension. Believe it or not, they were forced to hand over a large portion of those benefits in taxes that the Federal Government took, leaving the family very little on which to live.

In 1996, Congress recognized the unfairness of this provision and rightly corrected the oversight. However, the correction only applied to those who died after 1997, leaving all of those families who are currently living with the grief and hardship of a tragic death with that additional burden still there.

This amendment that I am offering, amendment No. 680, is a very simple amendment. I hope I will have the support of my colleagues. It will correct this oversight and bring relief to all the families of law enforcement officers who have lost their lives in the line of duty and are currently living under this inequity in the law.

This is an important amendment that will send a message to our law enforcement community and their families that we hold them in the highest esteem, and we honor them for their service and sacrifice. We ought not and cannot allow the States of America to discriminate against them. I hope we will correct this inequity by adopting my amendment.

Mr. President, I ask for the yeas and nays on the amendment.

The PRESIDING OFFICER. The clerk will report the amendment.

The senior assistant bill clerk read as follows:

The amendment made by this section shall take effect on the date of the enactment of this Act.

Mr. SMITH of New Hampshire. Mr. President, I ask unanimous consent of the amendment be dispensed with.

Mr. REID. Objection. Let’s read this.

The PRESIDING OFFICER. Objection is heard.

The senior assistant bill clerk read as follows:

At the appropriate place, add the following:

SEC. 5. PERMANENT MORATORIUM ON IMPOSITION OF TAXES ON THE INTERNET.

Section 1101(a) of the Internet Tax Freedom Act (title XI of division C of the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999; 47 U.S.C. 1501 note) is amended by striking “during the period beginning on October 1, 1998,” and ending 3 years after the date of the enactment of this Act and inserting “after September 30, 1998.”

Mr. SMITH of New Hampshire. Mr. President, this amendment will permanently extend the current moratorium on the imposition of taxes on the Internet. It will also stop those who wish to establish a national sales tax from doing so. In May of last year, the House overwhelming passed this legislation, and the American people strongly oppose taxing the Internet and we vehemently oppose a national sales tax.

Mr. President, let us not forget, as a result of leaving the Internet to its own device, we have seen an explosion in Internet trade, commerce and information available to consumers. Numerous organizations have backed my amendment to extend the moratorium on Internet taxes, including the Association of Concerned Taxpayers, U.S. Business and Industrial Council, and the National Association of Radio and Television Broadcasters. Some have argued that it is not a level playing field because Internet companies don’t pay taxes. Well, this is absolutely not true. Every business and every person is required to pay all tax demanded by the state and federal government, and just about every business does.

And those that don’t can expect the tax man to come a knock’n.

Mr. President, my amendment would only continue the current moratorium. It does not abolish any sales or use tax nor does it prevent any government from taking or even increasing sales or use taxes on its own residents. And it also prohibits local or state government in one state from imposing a tax on businesses or people in another state without a proper nexus—nor could they impose a national sales tax.

If we don’t pass this legislation, businesses will not only be subject to the state and local governments from which they reside, but could be open to nearly 30,000 state, local, and municipal cities and towns looking to squeeze businesses and individuals for a few extra dollars.

Indeed, the vast array of federal, state, and even international bureaucrats needed to implement these programs and regulations would add on enormous amount of cost, paperwork and red tape which would not only hinder commerce and growth, but will crush small businesses.

Local governments argue that if they can require so-called brick and mortar businesses to pay sales taxes on main street, then they should be allowed to force business men and women in other states to collect these taxes as well.

Well, I disagree. And the Supreme Court disagrees as well. In National Bell & Hess v. Illinois (1967), Complete Auto Transit, Inc. v. Brady 333 (1977), and the Supreme Court’s ruling (in Quill v. North Dakota, 1992) held that states attempting to tax out-of-state commerce without a proper nexus was unconstitutional. By allowing states to tax businesses and people in another state, and if we establish a national sales tax, we do this at our own peril.

Mr. President, we must say “no” to those who want to raise taxes—we must say “no” to those who want to tax the Internet—and we must say “no” to those who want a national sales tax.
Mr. President, I urge passage of my amendment.

Mr. President, I renew my request for the yeas and nays on the second degree.

The PRESIDING OFFICER. Is there a sufficient second? At the moment, there is not a sufficient second.

Mr. SMITH of New Hampshire. I yield the floor.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I rise to address the underlying amendment. It is a good idea. There is no reason for the exclusion of certain income under survivor benefits with respect to persons who died before 1996. Sometimes those benefits are distributed after 1996, and I think the amendment offered by the Senator from New Hampshire is a good one.

I must say, I am a little bit surprised by the second-degree amendment. It is not yet on the first degree. It is an entirely different subject. It is a subject which is not in the jurisdiction of this committee. I urge the Senator, frankly, to withdraw it or maybe offer the amendment later on. We will not deal with that issue at any length. At least with respect to the underlying amendment, I think the Senator has a good idea.

Mrs. CARNAHAN. Mr. President, I would like to take a moment to explain that while I wholeheartedly support extending to Internet and traditional retail Internet access taxes, I must oppose this amendment.

I believe that we should, and I am confident that we will, pass legislation this year that extends the moratorium on Internet access taxes. However, I think it is crucial that the legislation we pass to extend the ban on access taxes also address the ability of states to require remote sellers to collect and remit sales taxes.

That is not a new problem. It is still a growing and dynamic innovation and I believe that we must ensure that its development is not encumbered by discriminatory taxation. However, as the Internet becomes an increasingly important medium for the transaction of commerce, an uneven playing field is emerging. While sales transacted at main street businesses are subject to state sales taxes, goods sold over the Internet are often free of such taxes.

That is a problem for two distinct problems. First, brick-and-mortar retailers are being subjected to a competitive disadvantage as consumers are able to purchase goods over the Internet without having to pay state sales tax on them. This situation provides a disincentive to shop at traditional retail locations and could have very negative long-term consequences for main street retailers.

The second problem is that state and local governments rely on sales tax revenues for education, transportation infrastructure, law enforcement services, fire protection and more. The rise in untaxed electronic commerce is eroding state and local governments' revenue baselines and may eventually compromise their ability to provide these essential services.

Therefore I believe that we must address the issue of the collection of state sales taxes, and I fear that if this amendment is not adopted, the impetus to deal with such issues will be diminished.

I look forward to the opportunity to support an extension to the current moratorium in the context of a larger bill that also deals with the ability of states to require remote sellers to collect and remit sales taxes.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. REID. Mr. President, on behalf of Senator Kennedy, I call up amendment No. 684.

The PRESIDING OFFICER. There is still time remaining on the second-degree amendment—25 seconds.

Mr. BAUCUS. If the Senator from New Hampshire is willing, I am willing to yield back the remainder of our time on both the first- and second-degree amendments.

Mr. SMITH of New Hampshire. Mr. President, I yield back the remainder of our time as well.

The PRESIDING OFFICER. All time is yielded back.

AMENDMENT NO. 684

Mr. REID. Mr. President, I call up amendment No. 684.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Nevada [Mr. Reid], for Mr. Kennedy, for himself, Mr. Dodd, and Mr. Johnson, proposes an amendment numbered 684.

Mr. REID. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection.

The amendment is as follows:

On page 9, between lines 14 and 15, insert:

(4) DELAY OF TOP RATE REDUCTION.—

(A) IN GENERAL.—Notwithstanding paragraph (2), with respect to a calendar year, no percentage described in that paragraph shall be substituted for 39.6 percent until the requirement of subparagraph (B) is met.

(B) FULLY FUNDING BASIC EDUCATION SERVICES.—The requirement of the subparagraph is that legislation be enacted that appropriates funds for core education programs at or above the level that have been authorized for such programs by the Senate in the following amendments to Senate bill 1 (the Better Education for Students and Teachers Act, 107th Congress):

(1) Senate Amendment 365 (107th Congress; as offered by Senator Hagel and Senator Harkin), which passed the Senate on a vote of 69 to 31, to improve teacher quality for all students under the Elementary and Secondary Education Act of 1965 (as amended by the Better Education for Students and Teachers Act).

(2) Senate Amendment 366 (107th Congress; as offered by Senator Dodd), which passed the Senate on a vote of 69 to 39, to provide support under title I of the Elementary and Secondary Education Act of 1965 (as amended by the Better Education for Students and Teachers Act).

Mr. BAUCUS. Very briefly, Mr. President, in order to help clarify where the managers of the bill are on this amendment, I think it is a very good amendment, but I cannot agree to it. Essentially, it is conditional. It violates the Constitution. This is not the time and place for this particular amendment, even though it is meritorious, not on this bill.

Mr. REID. Mr. President, because supporters of this bill have assured us that the size of the total tax cut is not so large as to prevent adequate funding of the nation's education needs, and prior to passage of this tax cut, many of this tax cut's supporters also voted to pass education amendments that anticipate meeting the nation's core education funding needs, it is the purpose of this amendment to provide that reductions of the top marginal income tax rate will not take effect unless funding is provided at the levels authorized in amendments to Senate bill 1, the Better Education for Students and Teachers Act, 107th Congress, that have been adopted by the Senate with respect to the Individuals With Disabilities Education Act, title I, State Grants for Disadvantaged Students, and part A of title II, Teacher Quality, of the Elementary and Secondary Education Act of 1965, as amended by the Better Education for Students and Teachers Act, and provisions of such Act concerning the education of students with limited English proficiency and school care in 21st Century Learning Centers.

Mr. Presiding Officer. I yield back the remainder of my time.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, to help clarify where the managers of the bill are on this amendment, I think it is a very good amendment, but I cannot agree to it. Essentially, it is conditional. It violates the Constitution. This is not the time and place for this particular amendment, even though it is meritorious, not on this bill.

Mr. Presiding Officer. I yield back the remainder of my time.

The PRESIDING OFFICER. The Senator from Wisconsin.

Mr. FEINGOLD. Mr. President, I ask unanimous consent that the pending amendment be temporarily set aside.

The PRESIDING OFFICER. Without objection, it is so ordered.
Mr. FEINGOLD. Mr. President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Wisconsin (Mr. FEINGOLD), for himself and Mr. KOHL, proposes an amendment numbered 724.

Mr. FEINGOLD. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To eliminate the Medicaid death tax)

On page 314, after line 21, add the following:

SEC. 803. ELIMINATION OF MEDICAID ESTATE RECOVERY REQUIREMENT.

(a) MEDICAID AMENDMENT.—

(1) IN GENERAL.—Section 1396p(b) of Title 42, U.S.C., is amended—

(A) in paragraph (1), by striking “except that” and all that follows and inserting “except that, in the case of an individual described in subsection (a)(1)(B), the State shall seek adjustment or recovery upon sale of the property subject to a lien imposed on account of medicare assistance paid on behalf of the individual.”;

(B) in paragraph (2)(B), by striking “in the case of a lien on an individual’s home under subsection (a)(1)(B)”;

(C) in paragraph (3), by striking “(other than paragraph (1)(C))”; and

(D) by striking paragraph (4).

(2) EFFECTIVE DATE.—The amendments made by paragraph (1) shall apply to individuals dying on or after the date of enactment of this Act.

(b) REVENUE OFFSR. —The Secretary of the Treasury shall adjust the reductions of the rates of tax under section 2001(c) of the Internal Revenue Code of 1986 (as amended by section 61 of this Act) with respect to estates of decedents dying and gifts made in the case of a lien on an individual’s home under subsection (a)(1)(B), the State shall seek adjustment or recovery upon sale of the property subject to a lien imposed on account of medicare assistance paid on behalf of the individual.”;

At a time when we are considering completely eliminating all estate taxes on the super wealthy, it is indecent to retain a death tax on the estates of those with practically nothing.

The average annual cost of nursing home care is about $40,000 or about $110 per day. That cost poses an enormous burden on many elderly or disabled individuals, many of whom are forced to spend down their lifetime’s savings before they become poor enough to qualify for Medicaid. After having spent down those savings, a home may be the only thing they have left to leave to their children.

The estate recovery program not only places liens on homes, I also understand that personal property may be at risk in some areas. Grandma’s lockers may have little material worth but may have great sentimental value to children and grandchildren. Nevertheless, they may go on the block, too, and there is strong anecdotal evidence that many forgo needed care in order to avoid losing their homes and personal property to the estate recovery program.

The estate recovery program does little to offset the cost of Medicaid, accounting for only one-tenth of one percent of the funding for the program according to data from the Congressional Research Service.

In fact, there is reason to believe that the estate recovery program may not even achieve this tiny savings, but instead may actually result in greater Medicaid expenditures. Individuals who forgo nursing home care to avoid liens on their homes and personal keepsakes may end up requiring far more expensive care as a result, and the ensuing higher cost of care only leaves the taxpayers worse off because of this self-neglect.

The estate recovery program can work a real hardship on surviving spouses. After surviving the chronic illness of their loved one, and spending down their life’s savings, they then must cope with a lien on their home. As the Congressional Research Service notes, though claims on an individual’s estate cannot be acted upon until after the death of the surviving spouse, liens placed on houses can affect an individual’s financial credit, preventing that spouse from mortgaging property, getting a bank loan, or taking out a new credit card in order to pay for essential living expenses such as home repairs like a new furnace or a leaking roof.

This program goes into Realtors and pawn brokers. Some States have simply not implemented the program, and I understand that among them is the President’s home State of Texas. Under my amendment the rest of the country would conform to the practice of Texas.

Mr. President, my amendment gets States out of the real estate business. It ends a program that dissuades elderly with severe disabilities from seeking the care they need while generating a pitifully small revenue stream. It ends the 100 percent “death tax” that is imposed on families with the most modest means.

I urge my colleagues to support this amendment.

Mr. President, I ask unanimous consent that the pending amendment be temporarily set aside.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. Mr. President, since there is nobody on the other side, I think somebody should be here before we do this.

Mr. FEINGOLD. Mr. President, it was for that reason that I did not ask for the yeas and nays on my amendment.

Mr. REID. I wonder if we could have someone on the other side. It is really unfair without someone being over there.

Mr. BAUCUS. Mr. President, if there is some way we could work out waiting for a couple minutes so the chairman of the committee could be here, I think that would be appropriate.

Mr. FEINGOLD. Mr. President, I ask unanimous consent that I be recognized at that point.

Mr. REID. Reserving the right to object, I say to my friend from Wisconsin, we are going to run out of time at 4 o’clock and have to go to 4:08; is that correct?

The PRESIDING OFFICER. The vote is scheduled at 6:08, and there is to have been 2 hours prior to the vote.

Mr. REID. Remember, at 6 o’clock the debate was supposed to start with Senator Judd Gregg having 5 minutes and Senator BAUCUS 3 minutes.

The PRESIDING OFFICER. The Senator is correct. The Parliamentarian is incorrect.

Mr. REID. I will make sure that, under leader time, the Senator from Wisconsin is protected to offer his amendments.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. REID. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. Mr. President, if there is some problem that I find at a later time, Senator BAUCUS and I find with Senator GRASSLEY not being here, it appears all Senator FEINGOLD is doing is offering amendments, just as Senator SMITH did and Senator MCCAIN. He got the break, I don’t see anything wrong with that. If anyone does, we will find out about it later.

The PRESIDING OFFICER. The Senator from Wisconsin.

Mr. FEINGOLD. Mr. President, I ask unanimous consent that the current amendment be set aside.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. FEINGOLD. Mr. President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The senior assistant bill clerk read as follows:

The Senator from Wisconsin [Mr. FEINGOLD] proposes an amendment numbered 725.

Mr. FEINGOLD. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:
The PRESIDING OFFICER. Without objection, it is so ordered.

MOTION TO COMMIT WITH INSTRUCTIONS
Mr. FEINGOLD. Mr. President, I send a motion to commit to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Wisconsin (Mr. FEINGOLD) moves to commit the bill to the Finance Committee with instructions that the Committee report the bill back within 3 days, with changes that would strike all the estate tax rate reductions in the bill and use the savings to expand the amounts of the estate tax unified credit and exemption amounts.

Mr. FEINGOLD. Mr. President, it is no secret that the benefits of this bill are not fairly distributed. The highest-income one percent receive 35 percent of this bill’s benefits.

A significant contributor to this imbalance is the estate tax provisions of the bill. Even under current law, roughly 98 percent of Americans will never have to pay a cent of estate tax. So this bill’s $145 billion in estate tax cuts will benefit only the wealthiest 2 percent of Americans and will have no benefit for the other 98 percent of us.

But even in the estate tax provisions themselves, this bill tilts unnecessarily to the very wealthiest.

The bill would increase the unified credit exemption for estates up to $4 million a person, or $8 million a couple. This change alone will exempt all but the very wealthiest Americans from any contact with the estate tax.

But the bill goes further. It would also reduce the rate of taxation that the few extremely wealthy families who still have to pay the estate tax would pay. It thus focuses tax cuts on the very pinnacle of wealth.

Let me give you an idea of the numbers. According to an analysis done last year by the Center on Budget and Policy Priorities, fewer than 50,000 families in the entire United States paid any estate tax at all in 1999. But of those families, fewer than 3,300 families had estates larger than $3 million in size. These small numbers are indicative of the very few who would benefit from the rate reductions in this bill.

My motion to recommit would spread the estate tax relief to more families earlier in their lifetime, and use the savings to give tax cuts to all income taxpayers.

My amendment is a simple one. It would strike the cut in the top income tax rate, and use the savings to increase the amount of income covered by the 10 percent income tax bracket. It would thus reduce the already large benefits to that less than one percent of the population with incomes of more than $297,000. I do so to strike all the estate tax rate reductions in the bill and use the savings to expand the amounts of the estate tax unified credit and exemption amounts. Thus under my motion, more relatively smaller estates would be exempted from taxation altogether. I have been told that elimination of the rate reductions would allow the unified credit exemption to increase to $5 million, or $10 million a couple.

This motion would give complete estate tax relief to more families earlier than the underlying bill.

That is the direction we should go, and I urge my colleagues to support it.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To preserve the estate tax for estates of more than $100 million in size and increase the income limits applicable to the 10 percent rate bracket for individual income taxes)

On page 9, between lines 4 and 5, insert the following:

"The amendment is as follows:

AMENDMENT NO. 726
Mr. FEINGOLD. Madam President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The senior assistant bill clerk read as follows:

The Senator from Wisconsin (Mr. FEINGOLD) proposes an amendment number 726.

Mr. FEINGOLD. Madam President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To increase the income limits applicable to the 10 percent rate bracket for individual income taxes)

On page 7, line 24, strike "$12,000" and insert "$10,000".

On page 6, line 1, strike "$10,000" and insert "$11,250".

On page 9, in the table between lines 11 and 12, strike column relating to 39.6 percent.

Mr. FEINGOLD. Mr. President, this is a simple amendment. It limits the estate tax repeal for estates of over $100 million to a couple. This change alone will exempt all but the very wealthiest Americans from any contact with the estate tax.

Mr. FEINGOLD. Mr. President, it is no secret that the pending amendment be temporarily set aside.

The PRESIDING OFFICER (Ms. Collins). Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To increase the income limits applicable to the 10 percent rate bracket for individual income taxes)

On page 7, line 24, strike "$12,000" and insert "$15,000".

On page 6, line 1, strike "$10,000" and insert "$11,250".

On page 9, in the table between lines 11 and 12, strike column relating to 39.6 percent.

Mr. FEINGOLD. Mr. President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To increase the income limits applicable to the 10 percent rate bracket for individual income taxes)


On page 82, between lines 14 and 15, following the line "Average after-tax income of the middle fifth of . . . ." and insert "Average after-tax income of the middle fifth of families by just a little more than 2 percent."

On page 9, between lines 4 and 5, insert the following:

"The amendment is as follows:

AMENDMENT NO. 726
Mr. FEINGOLD. Madam President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The senior assistant bill clerk read as follows:

The Senator from Wisconsin (Mr. FEINGOLD) proposes an amendment number 726.

Mr. FEINGOLD. Madam President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To increase the income limits applicable to the 10 percent rate bracket for individual income taxes)

On page 7, line 24, strike "$12,000" and insert "$15,000".

On page 6, line 1, strike "$10,000" and insert "$11,250".

On page 9, in the table between lines 11 and 12, strike column relating to 39.6 percent.

Mr. FEINGOLD. Mr. President, this is a simple amendment. It limits the estate tax repeal for estates of over one hundred million dollars and uses the savings to give tax cuts to all income tax payers.

This debate is about priorities. It is a debate about where we should devote our resources.

This amendment provides a clear, easily definable choice.

The Senate has indicated that reforming the estate tax, especially for small businesses and farms, should be a priority. I support that goal, but this bill goes much further than any reasonable limit to address that concern.

This bill goes beyond any common-sense definition of small businesses or modest estates. This bill provides massive exemptions to the extremely wealthy multi-millionaires.

How can anyone suggest that distributing the nation’s hard-won surplus to...
multi-millionaires should be among our highest priorities? Literally hundreds of millions of Americans have more pressing needs.

Specific tax cuts or spending increases come with a price. Every time we lower a tax rate or create a new tax loophole, the tax burden on everyone else increases.

Last year, the Treasury Department’s Office of Tax Policy told us how much we would have saved from our amendment if the estate tax repeal at estates of $100 million in size. At that time, their most current data was for 1998, for people who died in 1997 and paid taxes in 1998. In that year, 35 estates amounted to more than $100 million. Of those, 31 paid taxes, and 4 did not. Those 31 estates paid $1.4 billion in taxes, or 7 percent of all estate taxes. Repealing the estate tax for those estates would have given those estates a tax cut averaging $45 million each.

Too often, the choices we weigh are heartbreakingly difficult. This is not one of those cases.

It makes some sense to increase the current exemption on estates; it makes no sense to fail to repeal the estate tax for the handful of estates over one hundred million dollars.

Madam President, surely the supporters of estate tax cuts must agree that eliminating the estate tax on those handful of estates over one hundred million dollars is not our highest priority or anywhere close to it.

My amendment eliminates the repeal of the estate tax on estates of more than $100 million, and uses the savings to increase the income tax cut for all income tax payers. It is a simple choice.

Madam President, I ask unanimous consent that the Senate temporarily set aside the pending amendments.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. FEINGOLD. I thank my colleagues.

Madam President, I ask for the yeas and nays on my amendment.

The PRESIDING OFFICER. The yeas and nays are ordered. The clerk will continue the call of the roll.

The PRESIDING OFFICER. Is there a sufficient second?

At the moment, there is not a sufficient second.

Mr. FEINGOLD. Which amendment is it?

Mr. FEINGOLD. The last one.

Madam President, I yield the floor.

AMENDMENT NO. 727

Mr. REID. Madam President, I send an amendment to the desk on behalf of Senator Harkin and ask that the prior amendment be set aside.

The PRESIDING OFFICER. Without objection, the pending amendment is set aside.

The clerk will report.

The senior assistant bill clerk read as follows:

The Senator from Nevada [Mr. Reid], for Mr. Harkin, proposes an amendment numbered 727.

Mr. REID. Madam President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To delay the effective date of the reductions in the tax rate relating to the highest rate bracket until the enactment of legislation that ensures the long-term solvency of the social security and medicare trust funds)

On page 11, strike lines 14 through 22 and insert the following:

1. In general.—Except as provided in paragraphs (2) and (3), the amendments made by this section shall apply to taxable years beginning after December 31, 2000.

2. Amendments to withholding provisions.—The amendments made by paragraphs (6), (7), (8), (9), (10), and (11) of section 6901 shall be in effect after the 60th day after the date of the enactment of this Act.

3. Assurance of trust fund solvency.—

(A) CBO Certification.—The reductions in the tax rate relating to the highest rate bracket under the amendments made by this section shall not take effect unless the Congress and the Secretary of the Treasury certify that legislation has been enacted that ensures the solvency of—

(i) the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund for a period of not less than 75 years; and

(ii) the Federal Hospital Insurance Trust Fund and the Federal Supplementary Medical Insurance Trust Fund for a period of not less than 50 years.

(B) Application.—

(i) In general.—Except as provided in clause (ii), the reductions in the tax rate relating to the highest rate bracket under the amendments made by this section shall begin with the rate for the taxable year beginning after the date on which the Congressional Budget Office submits the certification described in subparagraph (A).

(ii) Retroactive application.—If the Congressional Budget Office submits the certification described in subparagraph (A) before October 1, 2002, this subsection shall be applied as if this paragraph had not been enacted.

Mrs. LINCOLN. Madam President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The absence of a quorum is heard. The clerk will continue the call of the roll.

The PRESIDING OFFICER. The Senator from Arkansas [Mrs. Lincoln] says she is ready to vote.

Mrs. LINCOLN. Madam President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To eliminate expenditures for tuition, fees, and room and board as qualified elementary and secondary education expenses for distributions made from education individual retirement accounts)

On page 31, line 1, strike “tuition, fees,”.

On page 31, line 11, strike “room and board.”

Mrs. LINCOLN. Madam President, the amendment that I am offering strikes the provision within the education savings accounts language that covers K-12 tuition, fees and room and board expenses while permitting the use of ESA tax savings accounts language that covers K-12 tuition, fees and room and board expenses while permitting the use of ESA tax savings accounts for private school tuition. The amendment will create a level playing field by providing the same tax benefits to all parents regardless of where they send their children to school.

Under my amendment, all parents will be able to take advantage of ESA to pay private school tuition or for K-12 related expenses to buy computers, uniforms, or other items that children use to supplement or further their education. In short, it treats all parents equally.

Using ESA accounts for private school tuition is simply vouchers by another name. While I strongly believe in a parents’ right to choose a public school education or private school education for their children, I am concerned that providing a tax incentive to pay private school tuition will divert the attention and resources needed to improve our public schools.

strengthening our public schools should be a priority for all of us. The philosopher Edmund Burke once said that “education is the cheap defense of nations.” How true that is. If we are to continue our role as a world leader, we’ve got to make sure all of our children are prepared to pick up where we leave off. So in my view, education is a national security issue and an economic one as well.

Many of you know that rural development is a priority for me, and I am continually looking for ways to bring jobs to the impoverished Delta region where I grew up. Whenever I meet with industry folks and we consider the Delta, one of their first questions is: “How are the public schools?” They don’t ask about the private schools, just the public schools. To attract industry anywhere in this country, we’ve got to have strong public schools.

My amendment isn’t the silver bullet. It is about crafting tax policy that recognizes the important role public schools play in our communities, especially rural communities in poor states like Arkansas.

As a proud graduate of public schools of Arkansas, I have enormous faith in our system of public education. And I
offer this amendment today, Madam President, because I am passionate about fulfilling our responsibility at the federal level to give schools and parents the support and resources they need to be successful.

I urge my colleagues to resist the false premise that the current ESA provision provides to parents and public schools and support a tax policy that treat all parents equally.

The PRESIDING OFFICER. The Senator’s 2 minutes have expired.

Mr. BAUCUS. Madam President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. REID. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. GRASSLEY. Starting now, the 2 hours is evenly divided.

Mr. REID. That is right, except for the 2 minutes we have already used.

Madam President, has the unanimous consent agreement been agreed to?

The PRESIDING OFFICER. Is there objection?

Mr. GRASSLEY. Starting now, the 2 hours is evenly divided.

Mr. REID. That is right, except for the 2 minutes we have already used.

Madam President, has the unanimous consent agreement been agreed to?

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. GRASSLEY. Madam President, it has been suggested by some of those who are opposed to our legislation that the tax cuts are backloaded, and there is some legitimacy to that argument, although don’t forget that the tax rate reduction that benefits most Americans—in fact, every income-tax payer in America—the new 10-percent bracket, going back to January 1, 2001, benefits everybody. From that standpoint, this legislation is very frontloaded. But we are dealing with a congressional budget resolution that was adopted earlier this month.

The budget surplus, excluding Social Security, will be $2.3 trillion over the next 11 years. The proposed tax reductions over the next 11 years will be $1.3 trillion of that $2.3 trillion.

When one looks at the budget surplus and the tax cuts on a year-by-year basis, one will see that tax cuts are designed to stay within the available surplus each and every year. Twenty-nine percent of the budget surplus occurs over the next 5 years, and 29 percent of the tax cut is phased in over the next 5 years. Sixteen percent of the budget surplus occurs in the last year, while only 14 percent of the tax cuts occur the last year. In other words, the tax cuts are phased in to reflect the surpluses available to pay for them.

To those argue that our bill is backloaded, our tax relief is frontloaded for the lower income taxpayers, particularly that 10-percent new bracket about which I have been talking. The tax cuts for the higher income taxpayers who pay the bulk of the Federal tax burden come later.

The reason for this is we want to help lower income taxpayers first, and the surplus will gradually phase in to additional tax relief needed to wait until the year 2006. As a result, lower and middle-income taxpayers benefit by getting their money back first and for the time value of having that money in their pocket longer than higher rate taxpayers.

It amazes me; if we had $1.6 trillion the President wanted for tax cuts, we would not have to backload some of these benefits. Wouldn’t you know that the people who are complaining about backloading are the same ones who voted against the $1.6 trillion tax cut authority that is in the budget resolution. They deny us the tools then to enact full tax cuts today and then complain because we have to wait a few years using the same people who are the same people who, during the budget reconciliation, cried that 10-year projections are unreliable. Now they rely on 20-year projections to claim that our tax cut will have negative effects and it is not a fiscal discipline.

It is a fictitious argument because the bill ends in 2011. Under Senate rules, the bill will not be in effect in the second 10 years. We are about national priorities, but that issue was settled last week during the budget resolution debate. The budget resolution itself decides what our national priorities are. This bipartisan tax bill before us then is one part of the priorities the entire Senate set 2 weeks ago when we voted for the budget resolution by a vote of 52-48.

The Senate Finance Committee in this bipartisan tax bill is responding to the majority of the Senate in bringing this bill before us as one part of everything that was decided in that budget resolution.

We have had people tell us that we cannot rely on projected surpluses to pay for our tax cuts. However, the biggest threat to fiscal discipline is higher spending, not lower taxes. In 1997, Congress and the President agreed to cap discretionary spending in an effort to balance the Federal budget. Unfortunately, as Federal revenues rose to record levels and our deficits turned into surpluses, these spending caps were broken.

Since 1997, discretionary spending has exceeded the budget caps by $272 billion. Over the next 10 years, discretionary spending will exceed the levels established in 1997 by $1.3 trillion and, as one can see, that is so close to what this tax bill is that it is enough to pay for our entire tax reduction.

No one seems to worry about how unreliable the surplus projections are when we have trillions of dollars in higher spending in the Federal budget. It seems as if there is plenty of money in these 10-year projections if we want to appropriate money, spend more money, but, lo and behold, we bring a tax bill before the Senate to let people keep the money they have earned rather than sending it to Washington, and somehow these 10-year budget projections we rely upon to make policy decisions are undependable.

To that conclusion, or I would not be a part of this bipartisan tax bill, and I would not have voted for the budget agreement, that there is plenty of money from the tax surplus to give tax relief to working men and women, and that to do it is fiscally disciplined but, more importantly, imposes fiscal discipline on a lot of the big spenders around this Congress who think they know more how to handle the taxpayers’ money than the taxpayers do, who believe if we spend more money, we are going to create more wealth.

Common sense dictates that the Government does not create wealth. Common sense dictates that individual families who make their own decisions as to what the goods and services in our country ought to be distributed. It is better not to make a political decision but let the marketplace empower the individuals to find a choice. We are going to create more wealth, and the money is going to turn over more times in the economy that way and do more good.

We have also heard the accusation that we are raiding the trust funds. Some people continue to suggest that the tax cut will do this to the Social Security trust fund and the Medicare trust fund. Let me explain it this way.

The budget resolution for which I voted is the basis for this bipartisan tax bill and also, to some extent, what the President said in his budget to the Congress: We can fund our priorities, we can give tax relief to working men and women, we can preserve the Social Security trust fund and the Medicare trust fund, and we can pay down every dollar of our debt throughout the 10-year projection of our budget resolution.

There are people who disagree with that, but obviously the vast majority of this body understands that to be a fact.

Under current law, when Social Security and Medicare collect more than they spend—in other words, more income than outgo yearly in the Medicare trust fund and the Social Security trust fund—that money is invested in U.S. Government bonds. These bonds are held by the trust fund until needed to pay benefits. That will be roughly
2017 for Social Security, probably roughly 2010 for Medicare. In the case of Social Security, that will keep benefits at 100 percent, at least through the year 2037.

So when people talk about raiding the trust fund—I don’t know what other this is their intent—they do mislead Americans. They want people to believe we are reducing the balance in the trust fund to pay for tax reduction. They know that is not true. The balance in the trust fund can only be reduced to pay for Social Security and Medicare benefits. The tax cuts cannot reduce the balance in the trust fund.

Once again, the chart emphasizes what I first said. It shows we will continue to have tax surpluses, indicated by the blue bar, each of the next 10 years. The tax cuts are the red bar and are a small part of each of those tax surpluses each year. We can see the charge of backloading. Albeit we are giving people tax breaks they needed in 2001, the tax reductions of this bill kick in over the next few years to reflect the growing tax surplus we have coming into the Federal Treasury.

I hope there is a possibility that now we can come to some real ways of making sure we are able to fund our priorities, maintain the Social Security/Medicare trust funds, pay down every dollar due on the national debt over the next 10 years, and still give tax relief to working men and women.

I yield the floor.

Mr. REID. I think the Senator from North Dakota, does he have an amendment he wishes to offer?

Mr. CONRAD. I thank Senator Reid on behalf of the leadership for the time. Madam President, the New York Times said it best of all: “More Tax-cut Follies.” They made the point that the tax cuts have been much improved over what President Bush proposed, nonetheless, overall this bill amounts to “another gross abdication of fiscal responsibility.” That sums it up. That is what this tax bill is, an abdication of fiscal responsibility.

Sometimes I wonder if we learn anything from history. If we look back at the Reagan, Bush, and Clinton administrations, we can go back to the time by the Reagan administration where we saw a proposal for a massive tax cut, a massive defense buildup, and an overall package that did not add up. The results were to absolutely explode the budget deficit of the United States. We went from an $80 billion deficit to over $2 trillion. We quadrupled the national debt. Then President Bush came in and the deficits doubled again to nearly $200 billion.

It was not until 1995, when we put in place a plan that actually raised income taxes on the wealthiest 1 percent and cut spending that we were able to get back on a path to fiscal responsibility, balancing the books. Then in 1997 we passed a bipartisan plan that finished the job that put us into surplus.

Madam President, it seems we are forgetting those lessons completely. We are now headed back to deficits. Back to the same scenario, based on a massive tax cut, based on a massive defense buildup. The numbers we have not yet seen; they are not even part of the budget resolution; that is the fatal flaw of the budget resolution. We don’t have the defense numbers. We don’t have the money to strengthen Social Security even though President Bush says we should. We don’t have the money to fix the alternative minimum tax. We don’t have the money for item deductions. We are all the way back to the Reagan days.

The Philadelphia Inquirer said it well: “Tax-slashers at Work: Once Started, They Can’t Seem to Stop.”

Just like the frat brothers, the Senators are going through weird contortions. In the bipartisan mess of a bill that the committee worked on yesterday. One way to hide backloading by sunsetting the alternative minimum tax relief is right in the middle of the period. It is bizarre. They start out by providing alternative minimum tax relief, and then they take it away.

What will happen with the alternative minimum tax relief? We are going to go from 1.5 million people being affected by the alternative minimum tax to, when this bill passes, nearly 40 million people. It is just not the back end loading that makes no sense; it is the lack of fairness. This bill we have before the Senate gives the top 20 percent of taxpayers 70 percent of the benefits. It gives the bottom 20 percent 11 percent of the benefits. It doesn’t strike me as fair. But the evidence of unfairness goes on and on. The top 1 percent gets twice as much of the benefits as the bottom 60 percent. The top 1 percent of taxpayers who earn on average $1.1 million a year get 33.5 percent of the benefits. The bottom 60 percent of American taxpayers get 15 percent of the benefits, one-half as much.

The evidence of the unfairness in this bill is in item after item. Perhaps the most interesting part of this bill is the various rate brackets. There are five rate brackets. Every one of them gets rate relief except one. What do you think the one is? The one is the 15-percent bracket where 70 percent of American taxpayers are; 70 percent of American taxpayers get no rate relief under this bill. But as you go up the income ladder, you get more and more generous relief. The big bucks, the big benefits go to those at the very top. The biggest, highest income folks get the biggest rate relief of all. It is not fair.

We have heard discussion in this Chamber that it is a big improvement over what President Bush proposed. There is some improvement but not much. Under the Bush plan, the top 20 percent of taxpayers got 72 percent of the benefits. Under this plan, the top 20 percent get 70 percent of the benefits.

The other thing that has been said about this bill is it is a stimulus to lift the economy. There is precious little stimulus in this bill. We passed in the Senate $85 billion of stimulus. What

Mr. BAUCUS. I ask the Senator from Iowa raises a very good point. We have attempted this afternoon to get people to offer amendments. We are about out of time. I say the same to people on my side of the aisle who want a floor debate to get people to offer amendments. We are about out of time. I say the same to people on my side of the aisle. Anyone who wants to speak or has an amendment to offer, time is just about gone.

The Senator from North Dakota is yielded 10 minutes.

Mr. CONRAD. I thank Senator Reids on behalf of the leadership for the opportunity to offer amendments. We are about out of time. I would like to know the Senator on my side of the aisle who want to offer amendments. We are about out of time. I would like to know what this amendment is, an abdication of fiscal responsibility.

The President pro tempore of the Senate gave the floor to Senator Baucus.

Mr. GRASSLEY. I have several Members from North Dakota.

The PRESIDING OFFICER. Who yields the floor?

Mr. BAUCUS. I ask the Senator from Iowa.

The PRESIDING OFFICER. Who yields the floor?
came back from conference and what is in this bill is $10 billion, $10 billion in nearly a $9 trillion economy. There is precious little stimulus in this bill.

As I pointed out, this bill is flawed in even more ways. The number of taxpayers affected by the alternative minimum tax is unprecedented. The alternative minimum tax has not been extended under this bill. Boy, are those folks in for a big surprise. Today, 1.5 million people are caught up in the alternative minimum tax. Under this bill, at the end of the 10-year period nearly 40 million people will be affected by the alternative minimum tax. Those folks, nearly 1 in 4 American taxpayers, are not getting a tax cut. They are going to get a tax increase. They are going to have it as a result of the flaws of this bill.

There has been a lot of talk that this bill is reducing the debt. It is reducing the publicly held debt. That is red line on this chart. It will go from $3.4 trillion today down to about $800 billion. But another part of the debt is increasing. That is the debt that is owed to the trust funds of the United States. You can see that this debt is going to go from about $2 trillion to over $3.5 trillion. And the overall, the gross debt of the United States is actually increasing from $5.6 trillion today, to $6.7 trillion at the end of this 10-year period.

So all the talk about paying down debt, one part of the debt is being paid down, but the overall debt is actually increasing.

Here is the sad history of Federal debt. This is what has happened to it from 1950 to 1999. In 1981, the last time we followed the fiscal policy that is embraced by this bill, we saw the debt of the United States absolutely explode to $5.6 trillion, which is where it is today. At the end of this period, the gross debt of the United States is going to be $6.7 trillion. Here we are passing a massive tax cut. Shame on us. Shame on us for pushing this debt onto our children.

In the reconciliation bill, as we all know, with the very limited period of time for debate, there is really not an opportunity to have the kind of exploration of this issue which is required. I have talked to a number of my colleagues about it and I am advised that in July, perhaps, there will be on the floor a tax bill and a energy bill which would provide a tax credit for clean coal technology research. The distinguished Senator from West Virginia, Mr. BYRD, has introduced legislation, S. 60, which provides a broader range of tax credits than which I have deferred to the Senator’s proposed legislation. I only recently joined as a cosponsor to S. 60 because of some concerns which I had about the environmental aspects. But more recently there has been an addressing of those concerns, so I think what Senator BYRD seeks to accomplish in S. 60 is very sound.

In the reconciliation bill, as we all know, with the very limited period of time for debate, there is really not an opportunity to have the kind of exploration of this issue which is required. I have talked to a number of my colleagues about it and I am advised that in July, perhaps, there will be on the floor a tax bill and a energy bill which would provide a better opportunity for the in-depth discussion which this issue requires. But there is no doubt about the major reason energy. There is no doubt about the problems from OPEC oil and from drilling in many places which have been proposed, with environmental concerns. There is no doubt that coal could provide the answer if we had clean coal technology and sufficient tax incentives for people to move to develop coal as an alternative.

Madam President, I ask unanimous consent a copy of this amendment be printed in the RECORD. There being no objection, the amendment was ordered to be printed in the RECORD, as follows:

(Purpose: To provide a business credit for 10 percent of research expenses regarding clean coal technology) At the end of title VIII, add the following:

SEC. 45G. CLEAN COAL TECHNOLOGY RESEARCH EXPENSES.

(a) IN GENERAL.—Subpart D of part IV of chapter 1 (relating to business research credit), as amended by section 620, is amended by adding, at the end the following new section:

"SEC. 45G. CLEAN COAL TECHNOLOGY RESEARCH EXPENSES.

"(a) GENERAL RULE.—For purposes of section 38, the clean coal technology research credit determined under this section for the taxable year is an amount equal to 10 percent of the excess (if any) of—

"(1) the qualified clean coal technology research expenses for the taxable year, over

"(2) the base amount.

"(b) QUALIFIED CLEAN COAL TECHNOLOGY RESEARCH EXPENSES.—For purposes of this section—

"(1) QUALIFIED CLEAN COAL TECHNOLOGY RESEARCH EXPENSES.—

"(A) IN GENERAL.—Except as otherwise provided in this paragraph, the term ‘qualified clean coal technology research expenses’ means the amounts which are paid or incurred by the taxpayer during the taxable year which would be described in subsection (b) of section 41 if such subsection were applied by substituting ‘clean coal technology research’ for ‘qualified research’ each place it appears in paragraphs (2) and (3) of such subsection.

"(B) EXCLUSION FOR AMOUNTS FUNDED BY GRANTS, ETC.—The term ‘qualified clean coal technology research expenses’ shall not include any amount to the extent such amount is funded by any grant, contract, or otherwise by another person (or any governmental entity) to do the research."

"(C) SPECIAL RULE.—For purposes of this paragraph, section 41 shall be deemed to remain in effect for periods after June 30, 2004.

"(D) CLEAN COAL TECHNOLOGY.—

"(A) IN GENERAL.—The term ‘clean coal technology research’ means research regarding the uses and development of clean coal technology.

"(B) CLEAN COAL TECHNOLOGY.—The term ‘clean coal technology’ means technology which—

"(i) uses coal to produce 45 percent or more of its thermal output as electricity, including advanced pulverized coal or atmospheric fluidized bed combustion, pressurized fluidized bed combustion, integrated gasification combined cycle, or any other technology for the production of electricity,

"(ii) has a maximum design heat rate of no more than 10,000 Btu/kWh when the design coal has a heat content of more than 8,000 Btu per pound, and

"(iii) has a maximum design heat rate of no more than 10,500 Btu/kWh when the design coal has a heat content of 8,000 Btu per pound or less.

"(C) BASE AMOUNT.—For purposes of this section, the term ‘base amount’ means the amount which would be determined for the taxable year under section 41(c) (without regard to paragraph (4) thereof) if such subsection were applied by substituting ‘qualified clean coal technology research expenses’ for ‘qualified research expenses’ each place it appears.

"(D) COORDINATION WITH CREDIT FOR INCREASING RESEARCH EXPENDITURES.—Any qualified clean coal technology research expenses for a taxable year to which an election under this section relates shall not be taken into account for purposes of determining the credit allowable under section 41 for such taxable year.

"(E) SPECIAL RULES.—

"(1) CERTAIN RULES MADE APPLICABLE.—

Rules similar to the rules of paragraphs (1) and (2) of section 41(f) shall apply for purposes of this section.

"(2) ELECTRON.—This section shall apply to any taxpayer for any taxable year only if such taxpayer elects to have this section apply for such taxable year.

"(3) COORDINATION WITH DEPARTMENT OF ENERGY PROGRAM.—The amount of any credit allowed a taxpayer under subsection (a) for the taxable year shall be decreased to take into account for purposes of determining the Federal share of any clean coal technology
project of such taxpayer receiving or scheduled to receive funding under the Clean Coal Technology Program of the Department of Energy.

(b) INCLUSION IN GENERAL BUSINESS CREDIT.

(1) IN GENERAL.—Section 38(b) (relating to current year business credits), as amended by section 456, is amended by striking 'at the end of paragraph (14), by striking the period at the end of paragraph (15) and inserting ', plus', and by adding at the end the following new paragraph:

''(16) the clean coal technology research credit determined under section 45G.''.

(2) TRANSITION RULE.—Section 39(d), as amended by section 456, (relating to transitional rules) is amended by adding at the end the following new paragraph:

''(12) NO CARRYBACK OF SECTION 45G CREDIT BEFORE ENACTMENT.—No portion of the unused business credit for any taxable year which is attributable to the clean coal technology research credit determined under section 45G may be carried back to a taxable year ending before the date of the enactment of section 45G.''

(c) EQUITABLE SHARE OF DOUBLE BENEFIT.—Section 280C (relating to certain expenses for which credits are allowable) is amended by adding at the end the following new subsection:

''(d) CREDIT FOR QUALIFIED CLEAN COAL TECHNOLOGY RESEARCH EXPENSES.—

''(1) IN GENERAL.—No deduction or credit shall be allowed for that portion of the qualified clean coal technology research expenses (as defined in section 45G(b)) otherwise allowable as a deduction or credit for the taxable year which is equal to the amount of the credit determined for such taxable year under section 45G(a).

''(2) CERTAIN RULES TO APPLY.—Rules similar to the rules of paragraphs (2), (3), and (4) of subsection (c) shall apply for purposes of this subsection.

(d) CLERICAL AMENDMENT.—The table of sections for subpart D of part IV of subchapter A of chapter 1, as amended by section 620, is amended by adding at the end the following new item:

''Sec. 45G. Clean coal technology research credit.''.

(e) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Mr. SPECTER. Since I have a few more minutes remaining, I would like to comment about the bill generally.

Mr. SPECTER. At the end of the 2 minutes, I will have to ask for another 2 minutes, I say to Senator Grassley. It will take more time than the full allocation. How about 3 minutes? Going, going——

Mr. GRASSLEY. Please take 2 minutes.

Mr. SPECTER. The balance of my 3-minute speech, which will now be condensed, relates to a concern on the estate tax. I do believe the estate tax is burdensome. The exemption of $675,000 is not realistic. We ought not to burden small businesses and the family farm with the threat of sale or disillussion or problems on the death of the principal. But, I do believe there is some ground for the estate tax. I grant the Senator 2 more minutes.

Mr. GRASSLEY. Two minutes then, I have Senator Gramm who needs some time. I grant the Senator 2 more minutes.

Mr. SPECTER. At the end of the 2 minutes, I will have to ask for another 2 minutes. I say to Senator Grassley. It will take more time than the full allocation. How about 3 minutes? Going, going——

Mr. GRASSLEY. Please take 2 minutes.

Mr. SPECTER. The balance of my 3-minute speech, which will now be condensed, relates to a concern on the estate tax. I do believe the estate tax is burdensome. The exemption of $675,000 is not realistic. We ought not to burden small businesses and the family farm with the threat of sale or disillussion or problems on the death of the principal. But, I do believe there is some ground for the estate tax. I grant the Senator 2 more minutes.

Mr. GRASSLEY. Please take 2 minutes. The cloture vote has been announced. I ask unanimous consent to have the 5 minutes, but I am negotiating for 10.

Mr. SPECTER. I would like to say something about the estate tax. I am concerned about having a repeat of what happened with the Kemp-Roth legislation which was enacted in 1981, where we had substantial tax cuts. At the beginning of President Reagan's term, there was a national debt of $1 trillion, and it escalated to $4 trillion in the course of 8 years. I think that is a path which we do not want to repeat. A tax cut will stimulate the economy. I think it is useful, but at the same time we do not want to add to the national debt.

Paying down the deficit is also a very good way to stimulate the economy by eliminating the Government's use of a portion of the capital and having it come into private hands. There have been quite a number of discussions about ways to have the so-called trigger mechanism, that if the surplus does not hold up, there will be a time for re-evaluation as to what we are doing with respect to the tax cut. Of course, it is always possible for Congress to revisit this as a legislative matter. Although from my experience, I know it is much harder to get a tax increase, much harder to get a tax decrease, but still, in my view, it depends on what happened with the Kemp-Roth legislation which was enacted in 1981, but accepted that as a reasonable allocation in the course of 11 years, there are some real problems which will be caused when there will be taxes on capital gains. Obviously, while we ought not to have a system where people avoid taxes entirely with the stepped-up basis. That is very complicated.

I am concerned generally with what may happen on unintended consequences. Once we start to deal in the tax field, the unintended consequences may take over. It is my hope that we can have some balance.

I see the President with the gavel, so I yield the floor.

The PRESIDING OFFICER. The Senator's time has expired.

Who yields time?

Mr. REID. Madam President, how much time does the minority have?

The PRESIDING OFFICER. The minority has 44 minutes.

Mr. REID. And, the majority?

The PRESIDING OFFICER. The majoritiy has 31 minutes 44 seconds.

Mr. REID. The Senator from Massachusetts, Mr. Kerry, wishes to offer an amendment. I yield him 5 minutes.

The PRESIDING OFFICER. The Senator from Massachusetts.

AMENDMENT NO. 721

Mr. KERRY. Madam President, I call up amendment No. 721.

The PRESIDING OFFICER. The clerk will report.

The bill clerk read as follows:

The Senator from Massachusetts (Mr. KERRY) proposes an amendment No. 721.

The amendment is as follows:

(Purpose: To exempt individual taxpayers with adjusted gross incomes below $100,000 from the alternative minimum tax and modify the reduction in the top marginal rate.

On page 9, between lines 11 and 12, strike the table and insert the following:

<table>
<thead>
<tr>
<th>Year</th>
<th>28%</th>
<th>31%</th>
<th>36%</th>
<th>39.6%</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002, 2003, and 2004</td>
<td>27%</td>
<td>30%</td>
<td>35%</td>
<td>39.1%</td>
</tr>
<tr>
<td>2005 and 2006</td>
<td>26%</td>
<td>29%</td>
<td>34%</td>
<td>39.1%</td>
</tr>
<tr>
<td>2007 and 2008</td>
<td>25%</td>
<td>28%</td>
<td>33%</td>
<td>39%</td>
</tr>
<tr>
<td>2009 and 2010</td>
<td>25%</td>
<td>28%</td>
<td>33%</td>
<td>38%</td>
</tr>
<tr>
<td>2011 and thereafter</td>
<td>25%</td>
<td>28%</td>
<td>33%</td>
<td>37%</td>
</tr>
</tbody>
</table>

Strike section 701 and insert:

SEC. 701. ALTERNATIVE MINIMUM TAX EXEMPTION FOR CERTAIN INDIVIDUAL TAXPAYERS.

(a) EXEMPTION.—Section 55 (relating to imposition of alternative minimum tax) is amended by adding at the end the following:

''(1) REDUCTION IN TENTATIVE MINIMUM TAX.

''(A) IN GENERAL.—In the case of an individual, the tentative minimum tax for any taxable year (determined without regard to this subsection) shall be reduced by the applicable percentage.

''(1) APPLICABLE PERCENTAGE.—For purposes of subparagraph (A), the applicable percentage with respect to a taxpayer is 100 percent reduced (but not below zero) by 10 percentage points for each $1,000 (or fraction thereof) by which the taxpayer's adjusted gross income for the taxable year exceeds $100,000.

''(2) PROSPECTIVE APPLICATION IF SUBSEQUENT SECTIONS APPLY.—If paragraph (1) applies to a taxpayer for any taxable year and then ceases to apply to a subsequent taxable year, the rules of section 55(b) (as so amended) shall apply to the extent such rules are applicable to individuals.''

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2001.
Mr. KERRY. This is an amendment which seeks to address the problem of the alternative minimum tax in this bill. My amendment would exempt all taxpayers with incomes of $100,000 or less from the alternative minimum tax, as is known.

For millions of Americans, the tax cut under consideration today is a phantom tax cut. It is a phantom tax because some don’t get it at the outset, and it is a phantom tax cut that, because of the alternative minimum tax, will be pushed into a tax bracket that they were never in previously, and that will take away from them the very tax cut they are being promised.

The alternative minimum tax was created, as we know, in 1969, to curtail the ability of high-income individuals to escape payment of income tax through various deductions, exclusions, and exemptions. It is effectively a separate tax system that rides parallel to the regular system. It was originally intended to prevent wealthier people from being able to make use of credits and deductions and thereby escape any tax liability whatsoever.

In 1968, we began to notice that something was happening that was un-intended. There was an encroachment of the AMT on middle-class taxpayers. That year, our omnibus appropriations bill included a provision allowing taxpayers to claim personal tax credits—such as the HOPE and lifetime learning credits—as well as the adoption credit—without being pushed into the AMT liability. In 1999, we extended this provision through this year.

Last year, about $1.3 million taxpayers confronted AMT liability. Under the current law, that number would climb to over 17 million taxpayers in 2010. But under the bill before us, the number of taxpayers subject to the AMT will climb to nearly 40 million by 2011. As a result, overall alternative minimum tax liability will rise from about $6 billion in the year 2000 to nearly $40 billion in 2010.

The increase in AMT liability, for the most part, is attributable to inflation, but unlike the AMT, the regular tax system is indexed for inflation. The AMT is not. The personal exemptions, standard deduction, and tax brackets increase annually. Under the AMT, the exemption amounts and the tax brackets remain constant. Thus, every year taxpayers’ incomes rise while their effective tax rate remains the same.

This year, overall alternative minimum tax liability is expected to climb to nearly $30 billion for taxpayers whose incomes are expected to climb to nearly $110 billion in the next ten years. That is a small price to pay to ensure that middle-class Americans are able to benefit from the proposed tax reduction.

The Joint Committee on Taxation further estimates that the amendment would eliminate AMT liability for 18 million taxpayers. If the amendment passes, 18 million middle-class taxpayers will be freed from the unintended burden of the alternative minimum tax.

We should not miss our opportunity to address the growing AMT problem. We should not wait. AMT reform deserves more than the token measures included in the bill. A small price is less is misleading and fiscally irresponsible. I urge my colleagues to support my amendment.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. REID. Madam President, I yield 4 minutes to the Senator from Connecticut, Mr. Lieberman, to offer an amendment.

The PRESIDING OFFICER. The Senator from Connecticut.

Mr. LIEBERMAN. Madam President, I rise to speak on amendment No. 693 which would offer a rebate of $300 to every taxpayer, income tax and payroll
taxpayer, in the United States within weeks of its passage. Labels like conservative, liberal, or moderate are used very loosely in our politics and take on a new meaning from moment to moment. For example, the tax plan in the bill before us has been described as moderate or conserva-
tive. I have always understood the
definition of “fiscal conservatism” or “moderation” to be centered on fiscal responsibility and balanced budgets.

The proposed plan is not fiscally responsible because it wastes the projected surpluses the American people have earned on a too big tax cut, more than we can afford, a tax cut that will take us back into deficits and raise interest rates and, I fear, raise unemployment, and a tax cut that commits nothing of the non-Social Security and Medicare surpluses to pay down our national debt, which is still over $3 trillion.

Because I consider myself a fiscal conservative or fiscally moderate, I will therefore vote against this tax bill. I have been thinking of the bill in nutri-
tional terms lately: The old line “you can have too much of a good thing,” “you can eat too much of a good thing”—ice cream, for instance. It ultimately is not good for your system. We strive for a balanced diet.

This is an imbalanced budget propos-
al. Tax cuts are a good thing, but our economy can have too much of them. That is exactly what this bill does.

It leaves out business tax incentives, growth incentives, and it leaves out the kind of genuine short-term fiscal stimulus that our uncertain economy needs today and that was part of the budget resolution we adopted last month. Our plan adopted in the budget resolution was fair, fast, and fiscally responsible.

Unfortunately, the so-called stimulus included in this bill that is on the floor today is one of those things that is not fair because it provides no relief to millions of Americans who do not pay income taxes. It is not fast because it is phased in over 11 years. And it is cer-
tainly not fiscally responsible because it is part of a budget-busting tax cut.

That is why this amendment offers a stimulus that is the real thing, a plan that will get cash into the hands of America’s consumers and into the veins of our economy in a matter of weeks.

This amendment will reduce, as of July 1, the 15-percent rate for all in-
come-tax-payers to 10 percent, but it goes beyond that and sends a $300 check to every American taxpayer, in-
come tax or payroll tax. That means individuals would receive $300; joint fil-
ers, husband and wife, couple, $600; and it creates a separate category of rebate which is $450 this year in a check to single heads of households.

This is the kind of relief and rebate Americans work for and taxpayers and families need now. I urge my col-
leagues to support this amendment. I thank the Chair.

The PRESIDING OFFICER. Is the Senator calling up his amendment?
Mr. LIEBERMAN. I was, indeed, call-
ing up amendment No. 693.

The PRESIDING OFFICER. The chair will report the information read as follows.

The Senator from Connecticut [Mr. LIE-
Berman], for himself and Mr. DASCHLE, pro-
poses an amendment numbered 693.

Mr. LIEBERMAN. I ask unanimous consent that the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To provide immediate tax refund checks to help boost the economy and help families pay for higher gas prices and en-
ergy bills and to modify the reduction in the maximum marginal rate of tax.)

On page 7, line 15, insert “12.5 percent in taxable years beginning in 2001” after “per-
cent”.

On page 13, between lines 15 and 16, insert the following:

SEC. 6428. REFUND OF INDIVIDUAL INCOME AND EMPLOYMENT TAXES.

(a) REFUND.—

(1) IN GENERAL.—Subchapter B of chapter 1 (relating to rules of special application in the case of abatements, credits, and refunds) is amended by adding at the end the fol-
lowing new paragraph:

“SEC. 6428. REFUND OF INDIVIDUAL INCOME AND EMPLOYMENT TAXES.

(a) GENERAL RULE.—Except as otherwise provided in this section, each individual shall be treated as having made a payment against the tax imposed by chapter 1 for any taxable year beginning in 2001, in an amount equal to the lesser of—

(1) the amount of the taxpayer’s liability for tax for the taxpayer’s last taxable year beginning in calendar year 2000, or

(2) the taxpayer’s applicable amount.

(b) LIABILITY FOR TAX.—For purposes of this section, the liability for tax for the taxable year shall be the sum of—

(1) the excess (if any) of—

(A) the sum of—

(i) the taxpayer’s regular tax liability (within the meaning of section 26(b)) for the taxable year, and

(ii) the tax imposed by section 55(a) with respect to such taxpayer for the taxable year, over

(B) the sum of the credits allowable under part IV of subchapter A of chapter 1 (other than sections 31, 33, and 34) for the taxable year, and

(2) the taxes imposed by sections 1401, 3101, 3111, 3211(a), 3211(a)(1), and 3221(a) on amounts received by the taxpayer for the taxable year.

(c) APPLICABLE AMOUNT.—For purposes of this section—

(1) IN GENERAL.—The applicable amount for any taxpayer shall be determined under the following table:

In the case of a tax-

The applicable

payer described in:

amount is

Section 1(a) $600

Section 1(b) $450

Section 1(c) $300

Section 1(d) $300

Paragraph (2) $300.

(2) TAXPAYERS WITH ONLY PAYROLL TAX LIABILITY.—A taxpayer is described in this paragraph if the taxpayer’s liability for tax for the taxable year does not include any li-
ability described in subsection (b)(1).

(d) DATE PAYMENT DEDUCED MADE.—

(1) IN GENERAL.—The payment provided by this section shall be deemed made on the date of the enactment of this section.

(2) REMITTANCE OF PAYMENT.—The Sec-

"(c) CERTAIN PERSONS NOT ELIGIBLE.—This section shall not apply to—

(1) any individual with respect to whom a deduction under section 101 is allowable to another taxpayer for a taxable year begin-
inning in the calendar year in which such indi-
vidual’s taxable year begins.

(2) any estate or trust.

(3) any nonresident alien individual.”.

(2) DETERMINATION OF WITHHOLDING TA-
BLE.

The table of sections for subchapter B of chapter 65 is amended by adding at the end the fol-
lowing new paragraph:

“SEC. 6428. Refund of individual income and employment taxes.”.

(EFFECTIVE DATES.—

(A) IN GENERAL.—Except as provided in subparagraph (B), the amendments made by this section shall take effect on the date of the enactment of this Act.

(B) AMENDMENTS TO WITHHOLDING PROVI-
SION.—The amendments made by paragraph (1) shall apply to amounts paid after June 30, 2001.

(b) REVENUE OFFSET.—The Secretary of the Treasury shall adjust the reduction in the maximum marginal tax rates to be con-
tained in section 1(i)(2) of the Internal Rev-

ue Code of 1986, as added by section 101(a), as necessary to offset the decrease in reve-

ues to the Treasury for each fiscal year re-

sulting from the amendments made by sub-
section (a).

Mr. LIEBERMAN. Madam President, I ask for the yeas and nays on the amendment.

The PRESIDING OFFICER. The amendment is approved by the Yeas and Nays not ordered. The PRESIDING OFFICER. Who yields time?
Mr. GRASSLEY. I yield 10 minutes to the Senator from Texas.

The PRESIDING OFFICER. The Senator from Texas is recognized for 10 minutes.

Mr. GRAMM. Madam President, I thank the distinguished chairman of the Finance Committee. I congratulate...
him on the new leadership he has brought to the committee. I can't imagine a chairman doing a better job under more difficult circumstances. He has impressed everybody with his fairness to both Republican and Democrat Members.

I thank Senator BAUCUS for working with us on a bipartisan basis. The product before us is not perfect, but then neither is the legislation. The legislation to be voted on is a big umbrella. The test is whether the test is a rational decision or a rational decision with ultimate objectives.

There are four things I need to do, and I have only 10 minutes to do it so I am going to try, even though I speak very slowly, to do it quickly.

Secondly, the trigger amendment which will be voted on later tonight, in addition to holding out the prospect of putting us in a straightjacket and having an automatic tax increase in a recession, holds out the prospect that Congress will itself engineer a tax increase without ever having to vote for the tax increase. What the amendment actually says is, if we are not meeting our deficit reduction targets, taxes would go up automatically. The implication of this is that we would not meet the targets. One is you are spending a lot more money than you said you were going to spend in the budget, in which case we ought not to be rewarding the people who are pouring more gasoline on the fire with a tax increase to fund more spending. Or, two, we are in a recession and we don’t want to turn a recession into a depression.

I hope my colleagues will look at doing it in that rational way.

I have covered triggers in my remarks. I am hoping that if the trigger amendment fails, that my amendment would be accepted. In fact, if the trigger amendment passed, I would still hope my amendment would be accepted.

The amendment before us that tries to say that there is something wrong with the way the President gave the tax cut to the lowest bracket. What the President did, instead of cutting the 15-percent rate, he gives enough money in tax cuts for the 15-percent bracket to cut it to 14 percent and then ultimately to 13 percent for everybody. But in trying to help lower income people, he creates a new bracket at 10 percent. The net result is, for the people in the lowest income part of the bracket, they get a 33-percent tax cut. For the people in the highest part of the 15-percent bracket, he gives a 9-percent tax cut. But the effect is exactly the same in terms of the dollars you pay in taxes as if you had lowered it from 14 to 13 percent for people in the highest part of the income bracket.

We have an amendment before us that has been offered by two of my Democrat colleagues that creates the impression that somehow there is something wrong with the President's plan because some people don't get a reduction in rates.

The fact is, they get a dramatic reduction in rates with the new 10-percent bracket. It is an incredible paradox that something that was aimed at helping the poorest workers in America the most is now held up by Democrats as an excuse to raise marginal tax rates. The minimalist solution is that I trust my colleagues will not fall for that poor, weak argument and that it will fail.

Here is my point. A, this is not a hard irrefutable truth that since we have a modest tax cut. Of every dollar we are going to send to Washington in the next 10 years under this bill, how much do we get back? If we had adopted the President’s entire package, we would have gotten 6.2 cents. We are now talking about roughly 5.2 cents out of every dollar. How does that compare with the Kennedy tax cut? That was 12.6 cents out of every dollar, so it is less than half that size. The Reagan tax cut of 1981 was 18.7 cents out of every dollar. It is clearly a big deal so we have a tax cut in 1961, 1981, and now in 2001 it is time for America to have a tax cut. This is a prudent, responsible tax cut.

It sounds large if our objective was to spend all this money. And we know our Democrat colleagues offered $1 trillion of new spending proposals above the budget this year alone. Also, in the last 6 months, the Clinton administration approved, with the Congress, $561 billion in new spending over the next 10 years—almost a third of the tax cut.

This is a tax cut America can afford. Even with a trillion dollars of new spending contained in the budget President Bush has proposed, we have a $3.5 trillion surplus. When you take out the amount of the surplus that belongs to Social Security, it is $3.1 trillion. The President asked for $1.6 trillion. We are giving $1.35 trillion. This tax cut is less than half of the unclaimed surplus of the Federal Government. Then it is giving half the money back to the people who earned it irresponsible? I say only if you intended to spend it that is irresponsible.

You have heard a lot of talk here about 45 percent of Americans get no income tax cut. Well, 45 percent of Americans don’t pay any income taxes. Income taxes are for taxpayers. You have heard our colleagues talking about, the President of Microsoft is not paying taxes. If you have a Lexus. What we are trying to do is reduce the tax burden to promote investment and boost the economy.

Let me talk about the richest 1 percent, the most maligned people in America. The only kind of bigotry that is still acceptable in America is not bigotry based on race, or ethnicity, or religion; you are rightly ostracized by every right-thinking American if you have bigotry on that basis. But you can be bigoted on the other side. You can be bigoted against the successful and be not only accepted in America but embraced. I believe it is an outrage.
In 1981, the top 1 percent of income earners paid 17.9 percent of the tax burden. By 1989, it was 25.2. By 1993, it was 29. Today, 35.6 percent of all income taxes are paid by the top 1 percent of income earners. They earn 17 percent of the income, and they pay 35.6 percent of the taxes.

Now the President did not propose to reduce that percentage, he proposed raising it, because he cut the bottom bracket twice as much as the top bracket. So under his bill this would go up to over 36.5 percent. Do you know what our Democrat colleagues say? It is not enough. They want to pile a heavier and heavier burden on successful Americans. I think enough is enough. That ought to be rejected.

We have reduced the top rate to 36 percent here. It will go down in conference. I have tried, finally, to the extent I have had the time, to explain the fallacy of their proposal in terms people could understand. Here is a chart representing an alumni meeting, a class reunion of Dimmitt High School, class of 1951. They met in 1991, and they had a $100 lunch. They had five people show up, and they decided to divide the cost up. Do you remember Kent Hance from the House? He is rich now. Kent paid $50, Sally paid $20; Lamont paid $10; Sue paid $10; and Joe, who has done poorly, paid zero.

Now they meet again, 10 years later, for their 50th reunion. The restaurant says: We are going to cut the rate $50 because, gosh, it is their 50th high school reunion. They were paying $100, and now they are only paying $50. They say: All right, let’s cut everybody’s cost by 50 percent. So Kent pays $30, Sally pays $10, Lamont pays $5, Sue pays $5, and Joe doesn’t pay anything. The Democrats say this is an outrage because poor Joe gets nothing back, even though the lunch cost has been cut in half, $50, and $50 went to Kent, $10 went to Sally, $5 went to Lamont, Sue got $5, and poor Joe got zip. Is that not an outrage? So they want to break up the class reunion. Their proposal is: Let Kent pay $50, Sally pay $10, Lamont and Sue pay zero, but they have to give Joe $10 back.

Would that make any sense to anybody? No.

Mr. President, I ask unanimous consent that the attached chart be included in the RECORD at the conclusion of my remarks.

There being no objection, the matter was ordered to be printed in the RECORD, as follows:

<table>
<thead>
<tr>
<th>Alumus</th>
<th>3X Cost</th>
<th>Full Cost</th>
<th>Half Cost</th>
<th>Zero Cost</th>
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</tr>
<tr>
<td>Lamont</td>
<td>$10</td>
<td>$5</td>
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<td>$0</td>
</tr>
<tr>
<td>Sue</td>
<td>$10</td>
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</tr>
<tr>
<td>Joe</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
</tr>
</tbody>
</table>

The PRESIDING OFFICER. The time of the Senator has expired.

The Senator from Nevada.

Mr. REID. Madam President, I yield 5 minutes to the Senator from Massachusetts.

The PRESIDING OFFICER. The Senator from Massachusetts is recognized for 5 minutes.

Mr. KENNEDY. Madam President, I think I have heard it all now. My good friend from Texas is talking about how outraged he is about the discrimination against the top 1 percent of tax payers being an outrage.

This whole piece of legislation is really a question of a nation’s priorities. That is basically what we are talking about. This tax proposal is irresponsible and unfair. It is irresponsible for the economic reasons that have been spelled out by our colleagues, and it is unfair in the way it distributes the resources in this country.

You don’t have to be a mathematical genius to see the enormous disparities that are growing between the wealthiest and the neediest in our society. That has been developing over the period of the last 20 years. There has to be some relief for working families and the middle class. We agree with that. But I do think that the American people want to fund education priorities before they give the wealthiest individuals in our society the kinds of tax relief they are receiving.

What are the kinds of priorities? We talk about education being important. We have to bring focus and attention on the investment in our children because our children are our future. Investing in our children is, one, to make sure all children are going to be able to have a headstart experience and are eligible for it. We will have an amendment on that.

Secondly, we are going to have the funding for elementary and secondary education. That means we are going to commit to provide well-trained teachers in the classrooms of this country. We are going to give the option to local school districts to move to smaller class size. We are going to have after-school programs. We are going to also provide help to local communities that are meeting their responsibilities for special needs children. All of that is going to be included.

Mr. President, I think I have heard it all now. My good friend from Texas is talking about how outraged he is about the discrimination against the top 1 percent of taxpayers being an outrage.

Mr. CARPER. Mr. President, I thank the Senator from Nevada.

Mr. REID. Mr. President, I offer 2 minutes to the Senator from Delaware.

The PRESIDING OFFICER (Mr. FITZGERALD). The Senator from Nevada.

Mr. REID. Mr. President, I offer 2 minutes to the Senator from Delaware, Mr. CARPER, and 2 minutes to the Senator from Rhode Island, Mr. CHAFFEE. It is my understanding they have an amendment they will offer at a subsequent time, so 2 minutes to the Senator from Delaware and 2 minutes to the Senator from Rhode Island.

The PRESIDING OFFICER. The Senator from Delaware.

Mr. CARPER. Mr. President, I thank the Senator for yielding. Later this evening, Senator CHAFFEE and I will offer an amendment to the tax bill that
we believe is consistent with the budget resolution that passed this Chamber roughly a month ago with 65 affirmative votes, including votes of 15 Democrats, including this Senator.

That budget resolution provided for a tax cut over 10 years of about $1.2 trillion, and it also provided for an extra $300 billion above the baseline for educational programs, including Head Start, special education, title I, extra learning time programs.

When the budget resolution came back to us from conference, the tax cut had grown larger by about $150 billion, and the education moneys we added were gone.

Senator CHAFEE and I will offer this amendment in an effort to get us back to where we thought we ought to be and still believe we ought to be as a body and as a country, and that is to have a tax cut of $1.2 trillion over the next 10 years, providing an extra $150 billion above the baseline for education funding.

I want to mention a couple provisions of the amendment. For example, we create a new 10-percent tax bracket that will be effective at the beginning of this year.

We also cut marginal rates for each of the other tax brackets by 1 percent. The lowest rate of 15 percent would drop to 14 percent. The top rate of 39.6 would come down to 38.6. It is an incremental approach to tax cutting that I believe is more reasonable.

We also anticipate further reductions later, but we visit with the new economic status a couple of years down the line and consider those further changes at that time.

We further propose to take the marriage penalty relief this bill offers, to move it up in time, provide estate tax relief, double the estate tax exclusion, and then indexing it to the rate of inflation as we go forward.

We double the child tax credit and make it partially refundable, provide a college tuition tax deduction of $5,000 per year, and take the retirement savings incentives that are in this bill and include those in our own amendment.

The PRESIDING OFFICER. The Senator's 2 minutes have expired. The Senator from Rhode Island is recognized for 2 minutes.

Mr. CHAFEE. Mr. President, I commend Senator GRASSLEY and Senator BAUCUS for their hard work on this tax package. I know they have worked hard to fashion a bipartisan tax package and worked hard to make that happen.

However, I will join Senator CARPER in offering an amendment which will reduce the size of the tax cut to $1.2 trillion.

The reason I join Senator CARPER is I believe there is a whole population forgotten in this tax debate, and that is the property-tax payer. Of course, one of the Federal mandates that is the hardest and most onerous on the property-tax payers is the special education costs.

The Supreme Court ruled in the early seventies that all students have to be educated in the public school system. Congress acted by passing the Individuals with Disabilities Education Act which said we will get the funding up to 40 percent. Of course, we have never gotten above 12, 13, 14 percent, and there is a very onerous cost to the community in money and soul.

We are proposing to reduce this to $1.2 trillion which, of course, leaves about $150 billion available for the property tax relief. That should be done on IDEA.

Property taxes are the most difficult on communities and on individuals because with an income tax, if one's fortunes decline, one pays less income tax. On a sales tax, if one does not want to purchase goods, one pays less in sales tax.

With a property tax, it is most onerous because it is always there. Whether your fortunes decline, lose a job, lose a spouse, the income part of your property-tax paying abilities, and also if some may become elderly and want to keep your house, of course, that property tax is always there.

We are not talking about taxes. We need help for the property-tax payers by leaving money available to give relief in IDEA, something we promised in the early seventies, passed in 1975, and we have not done it.

If we are not doing it with the surpluses we have, we will never do it. A vote for the Carper-Chafee amendment is a vote for property tax relief.

The PRESIDING OFFICER. The time of the Senator has expired.

The Senator from Montana.

Mr. REID. Mr. President, I yield 10 minutes to the manager of the bill on the minority side, Senator BAUCUS from Montana, who has worked so hard for so many weeks on this legislation.

The PRESIDING OFFICER. The Senator from Montana is recognized for 10 minutes.

Mr. BAUCUS. Mr. President, I thank my good friend from Nevada who has worked very hard in maintaining order in the Chamber. He has done a terrific job, and I compliment him.

I start by expressing my respect for Senators, especially on the Democratic side, who made arguments against the bill and have proposed amendments to it.

As the chairman of the committee and I have both said, this bill is a compromise. This bill goes a long way. It is not what anybody would want if he or she were writing it, but it is a compromise. There has been a lot of give and take. Nobody got everything he or she wanted because that is what compromises are all about.

It is almost inevitable that there will be legitimate, good-faith disagreements about the resulting bill. This is a tax bill. There are lots of points of view. It is very complicated. There are going to be very passionate arguments made about provisions of this bill on both sides.

On top of that, we have been debating under very stringent conditions; that is, constraints of reconciliation. This debate is rushed. It is hard to get revenue estimates. Many Senators have to come to me and say it is difficult to get revenue estimates from joint tax. I wish we were not in such a rush mode. I wish this bill could have been debated more thoroughly with what we are faced. I understand the frustrations many of my colleagues have.

I also say the criticisms of the bill are very well intended. I appreciate having thoughtful Democratic colleagues in this debate. I especially thank the Democratic leader. As my colleagues will soon hear, he is no fan of this bill, but while voicing his strong opinions, he has fully respected other points of view, and that, to my mind, is the essence of leadership, and I highly compliment him.

My point is this: This is a much better bill than that proposed by the administration.

Some may vote no against this bill because the amount is too high, there is not a tax cut not too great. I respect that. I think the amount in this bill could be a bit lower. I am concerned about the size of the tax cut, as well. Given the budget resolution providing for $1.35 trillion over 11 years, I think this is a much better bill than we would have had if Senator GRASSLEY and I had not been negotiating to get a compromise. Otherwise, we would be faced with this floor not a bill, a bill that is probably the administration bill or something very close to it.

I say to my friends, particularly on the Democratic side of the aisle, there are two choices. One is to vote against the bill because the tax cut is too large, a view which I respect; the other is to vote for it because it is a lot better than what we otherwise would be facing on the floor. It is much more progressive. There are many very good provisions in the bill. The education provisions, for example, the 10-percent bracket which is made retroactive to the beginning of this year. It is much better than the bill we otherwise would have.

The single biggest part of this tax cut is the $435 billion provision that provides for a cut from the 15-percent rate to the 10-percent rate. That is the biggest single provision in this bill. As a consequence, 75 percent of this tax cut in this bill goes to people who earn $75,000 or less. We also double the child credit and make it partly refundable, covering 16 million more children than the President's proposal. We expand and simplify the earned-income credit which may be the best program ever created to help lower income working families. These are for working families. This is not welfare but working families.

We include a $35 billion package of education incentives. For the first time, one can deduct college tuition, up to $5,000. That is a good start, one of which I think all will be proud. We expand IRAs, expand 401ks. We reduce
but it hinges on a series of careful
aisle, there is some support for the bill,
constitutes a very delicate balance and
in the President's proposal. This bill,
$100,000 will pay a higher percentage of
burden. Every income group over
income group under $75,000 will pay a
anced way, and it cuts taxes and cre-
This bill is not. It is written in a bal-
targeted to upper income taxpayers.
which I think otherwise they would
not mention a lot of the provisions
important to know there are also many
Twelve million seniors pay lower taxes
the new low-income saver credit.
million taxpayers benefit from the IRA
is 40 million, no small number. Two
million taxpayers benefit from the IRA
limits. Another 8 million benefit from
the new low-income saver credit.
Twelve million seniors pay lower taxes
on their Social Security income.
I could go on. There are many other
provisions in this bill that are very
good. Some Senators criticized certain
parts of the bill, but I think it is im-
portant to know there are also many
provisions that are good in the bill, and
those Senators who criticize the bill do
not mention a lot of the provisions
which I think otherwise they would
also support.
The present proposal may have been
targeted to upper income taxpayers.
This bill is not. It is written in a bal-
canced way, and it cuts taxes and cre-
ates incentives for all Americans.
All in all, taking both income and
payroll taxes into account, this bill
makes our tax system more progressive
than the administration’s bill. Every
income group under $75,000 will pay a
lower percentage of their overall tax
burden. Every income group over
$100,000 will pay a higher percentage of
the overall tax burden than contained
in the President’s proposal. This bill,
regarding income taxes and payroll
taxes, is more progressive than the
President’s proposal.
Now, briefly, the prospects for con-
fERENCE. It is common to say at this
point in the process the Senate bill
constitutes a very delicate balance and
that nothing can be changed without
jeopardizing the prospect of getting a
bipartisan bill enacted into law. This
time it happens to be true. The Senate
is divided, 50/50. On our side of the
aisle, there is some support for the bill,
but it hinges on a series of careful
changes that we made to provide that
balance. If, in conference, that balance
is lost, the prospects for passing the
conference report may be lost, as well.
I hope that does not happen.
In conclusion, this bill is not perfect
but it is balanced. It is a compromise.
It is good for taxpayers. It is good for
working families. It is good for the
economy. I strongly urge Senators to
support the bill.
In conclusion, I pay my highest com-
pliments to the chairman of the com-
mittee, Senator GRASSLEY, who has
worked more in good faith and back
and forth, and fr. frankly, than any
other Senator I can think of in any
other situation. He is a real credit to
the State of Iowa and a real credit to
the United States of America. I thank
him for his cooperation and working
together to get this bill where it is.
I yield back the remainder of my
time.
The PRESIDING OFFICER. The Senator
from Iowa.
Mr. GRASSLEY. I yield myself 7
minutes of the 19 remaining minutes.
The PRESIDING OFFICER. The Sen-
ator has 19 minutes remaining, that is
correct.
Mr. GRASSLEY. I thank the Senator
from Montana for his compliment. I
think many times on the floor of
the Senate, we are here with a bipa-
tarian bill only because of his willing-
ness to work with us and our desire to
have a bipartisan bill as opposed to a
partisan debate. I think that is the way
the Senate committee normally works.
I am glad to have it work in this
particular instance.
As we come to the end of our 20 hours
of deliberation and begin voting on
amendments, I want to make some
final comments.
This is a bipartisan effort. This bill
was drafted in concert with Senator
BAUCUS and with the benefit of the
comments of all the members of the Fi-
tance Committee with whom I con-
sulted personally.
We took as a starting point President
Bush’s efforts to provide income tax re-
lied to all Americans. This legislation
includes the four main elements of
President Bush’s goals of providing tax
relief to working men and women.
First, this legislation reduces mar-
grain rates at all levels and creates the
ew 10 percent level proposed by the
President. While we don’t go as far as
the President in reducing the top rates—and I would add we didn’t go as
far as I would like—we also began to
address the hidden marginal rate in-
creases such as PEPS and PEASE that
complicate the code.
As I said earlier today, America is a
society of opportunity. Over 60 percent
of all families will at one time or an-
other be in the top fifth of income in
this country. A man will make more at
55, after 30 years of hard work, then
he did at 25. A family should not face a
tax burden on the increase in their
income earned. And it is particularly
touching when they finally get a good paycheck for a few years as a reward for many,
many years of hard work.
Second, we provide income tax relief
for married families—for families
where both spouses work and where
only one spouse works. In addition,
thanks to the strong advocacy of Sen-
ator JEFFORDS, we expand the earned
income credit for families with children.
Further, there was wide bi-
partisan agreement to simplify the
earned income credit which will mean
that hundreds of thousands of more
children will receive the EIC benefits.
Third, the President’s desire to ex-
pand the child credit to $1,000 is met in
this bill. And in response to the con-
cerns of Senators SNOWE, LINCOLN,
BREAUX, JEFFORDS, and KERRY the
child credit was expanded to help mil-
lions of children whose working par-
ents do not pay income tax.
Fourth, the burden of the death tax
is reduced and finally eliminated—as
called for by President Bush. The com-
puter income families would be paying
to the work of Senator SNOWE, but I
would particularly note the efforts of
Senators SNOWE, LINCOLN.
Thus, this bill contains the four main
elements of President Bush’s efforts to
provide tax relief for families—mar-
ried rate reduction, relief for mar-
ried families, the expansion of the
child credit and the reduction and ulti-
mate elimination of the death tax.
I remind my colleagues again that
the hallmark of this bill is that relief
for low income families comes first.
The marginal rate drop to 10 percent is
immediate, the child credit expansion
to low income families is immediate,
the expansion of EIC is immediate.
In addition, the numbers show that
the Finance Committee took President
Bush’s proposal—which was already
quite progressive as compared to cur-
tent law—that is, at the end of the day
universal income families would be paying
a greater share of taxes than lower in-
come—and the Finance Committee
made the President’s proposal even
more progressive.
Progressivity and ensur-
ing that low income families are first
in receiving the benefits of the tax cut
is certainly due in no small part to the
work of Senator BAUCUS.
So I am somewhat chagrined, reading
in the press the constant carping of
Senator BAUCUS’ efforts to draft a bi-
partisan bill. It seems that while many
are happy to talk about bipartisanship
that can’t stand to see bipartisanship
practiced.
I can assure my colleagues on the
other side of the aisle that if Senator
BAUCUS had not been present at the
creation of this bill—it would have
been a very different piece of legisla-
tion. It is because of his efforts that
there are many of the RE-
LIEF Act that members on the other
side of the aisle can enthusiastically
support.
In addition to President Bush’s pro-
posals to provide tax relief to working
families, the Finance Committee also
included legislation that had already
been considered by the Finance Com-
mittee earlier this year or last year.
I believe that not all good ideas come from just one end of Pennsylvania Avenue. Thus, we included the Grassley/Baucus pension reform legislation which probably would not have made it in the bill without the longtime support of Senators HATCH, JEFFORDS, and GRAHAM.

In addition, the bill contains over $30 billion targeted for education. Elements of this include language to expand the prepaid tuition programs to help pay for college—all advocated by Senators COLLINS, MCCONNELL, and SESSIONS. In addition, we provide college tuition deduction thanks to Senators TORRICELLI, SNOWE, and JEFFORDS, private activity bonds for school construction in response to Senator GRAHAM’s concerns, as well as an expansion of the education savings accounts—in honor of Senator Coverdell—thanks to the work of Senator TORRICELLI and the majority leaders.

As events have transpired, no one got everything they wanted in this bill, including the chairman. But I do believe that everyone got something that they believe is important included in the RELIEF Act.

I have provided this outline of the legislation to remind Senators of the balanced approach that took place in crafting this legislation; to highlight the fact that it reflects the views and priorities of a wide range of members of the committee on both sides of the aisle; and, to explain why the RELIEF Act took the form it did.

But setting aside the priorities and concerns of Senators, none of us should forget the great winners of the RELIEF Act—the American taxpayer. We are providing the American taxpayer the greatest amount of tax relief in a generation. And they deserve it. It is wrong that in a time of surplus we are still imposing a record tax burden on workers.

With passage of the RELIEF Act struggling families will have more money to make ends meet; parents and students will be able to more easily afford the costs of a college education; a successful business woman will be able to expand and hire more people; a father finally getting a good paycheck after years of work will be able to better provide for his aging mother; and, a farmer can pass on the family farm without his children having to sell half the land to pay estate taxes.

The examples are endless of the great benefits that we realize when we give tax relief to working families. I urge my colleagues to support the RELIEF Act for working families.

I yield the floor.

The PRESIDING OFFICER. Who yields the floor?

The Senator from Nevada.

AMENDMENT NO. 685, AS MODIFIED

Mr. REID. I send a modification of an amendment to the desk on behalf of Senator EVAN BAYH and others.

I ask that the modification be reported on behalf of Senator BAYH.

The PRESIDING OFFICER. The clerk will report.
fiscal year if the Secretary of the Treasury certifies that the target cannot be reached because—

"(A) the Department of the Treasury will be unable to redeem a sufficient amount of securities from holders of Federal debt to achieve the target; or

"(B) the social security and medicare revenues assumed to be needed to be redeemed in the concurrent resolution on the budget for fiscal year 2002 (H. Con. Res. 83).

"(2) CERTIFICATION.—The certification shall—

"(A) be transmitted by the President to Congress;

"(B) outline specific reasons that the target cannot be achieved; and

"(C) not be the result of a budget surpluses being available to redeem debt held by the public.

"(3) CONGRESSIONAL ACTION.—The adjustment provided in this subsection may be disapproved by a joint resolution. A joint resolution considered under this paragraph shall not be advanced to third reading in either House unless a motion to proceed to third reading is agreed to by a majority of the whole body;

"(c) SUSPENSION OF LIMIT ON DEBT HELD BY THE PUBLIC FOR WAR.—If a declaration of war is in effect, the limit on the debt held by the public established in this section is suspended.

"(d) CONGRESSIONAL BUDGET PROCESS.—

"(1) Section 301 of the Congressional Budget Act of 1974 is amended by adding at the end the following:

"(j) DEBT HELD BY THE PUBLIC POINT OF ORDER.—It shall not be in order in the Senate to consider any concurrent resolution on the budget or amendment, motion, or conference report thereto that would—

"(I) increase the limit on the debt held by the public in section 253A(a) of the Balanced Budget and Emergency Deficit Control Act of 1985; or

"(II) provide additional borrowing authority that would result in the limit on the debt held by the public in section 253A(a) of the Balanced Budget and Emergency Deficit Control Act of 1985 being exceeded.

"(2) SUPERMAJORITY WAIVER AND APPEAL.—

"Subsections (c)(1) and (d)(2) of section 904 of the Congressional Budget Act of 1974 are amended by striking "301(b)(2)," and inserting "301(j), 305(b)(2),".

"(3) ADDITIONAL AMENDMENTS TO THE BUDGET ACT.—The Congressional Budget Act of 1974 is amended—

"(a) in section 3, by adding at the end the following:

"(II) A term 'debt held by the public' means the outstanding face amount of all debt obligations issued by the United States Government that are held by outside investors, including individuals, corporations, State and local governments, foreign governments, and the Federal Reserve System.

"(b) For the purpose of this paragraph, the term 'face amount', for any month, of any debt obligation issued on a discount basis that is not redeemable before maturity at the option of the holder of the obligation is an amount equal to the sum of—

"(i) the original issue price of the obligation; plus

"(ii) the portion of the discount on the obligation attributable to periods to the beginning of such month; and

"(b) in section 301(a) by—

"(i) redesignating paragraphs (6) and (7) as paragraphs (7) and (8), respectively; and

"(ii) inserting after paragraph (5) the following:

"(6) the debt held by the public; and

"(l) long-term care.—This section and the amendments made by this section shall have no effect on Social Security or Medicare as in effect on the day before the date of enactment of this section.

It shall not be in order in the Senate to consider any bill, joint resolution, motion, amendment, or conference report pursuant to this section, that contains any provisions other than those enumerated in section 301(a)(1) and 301(a)(2) of the Congressional Budget Act of 1974. A motion may be waived or suspended in the Senate only by the affirmative vote of three-fifths of the Members, duly chosen and sworn. An affirm-
this tax bill, without adequate alternative minimum tax reform, and not realize that we are going to be pushing millions of Americans, many of them New Yorkers, into a higher tax bracket.

The Joint Tax Committee estimates that 40 million taxpayers will be subject to the AMT after the tax bill, now debated, is fully phased in. That will have a tremendous impact. It will be a rude surprise for many citizens in New York, California, Connecticut, Wisconsin, Oregon, and other States when they find they do not really gain much from this tax bill but, in fact, they get a higher tax bill.

I am also concerned that due to repeal of the estate tax, and the earlier elimination of the State credit from the estate tax, we are going to find States such as New York in a terrible budgetary dilemma. They are going to be losing dollars from the State side of the estate tax before the Federal Government taxes the revenues in 2011.

In some States that will be an incredible burden: several percentage points out of their revenue base where they would have to find some way to amend their constitution or find new revenues. So, it seems eminently unfair for the Federal Government to be able to shift that burden to the backs of the States with so little warning.

The PRESIDING OFFICER. The Senator has used her 3 minutes.

Mr. REID. I yield the Senator 1 more minute.

Mrs. CLINTON. This reminds me of what we went through in 1981, so I went back and read the account. I wish my colleagues would recall what David Stockman said in December of 1981. He said:

The reason we did it wrong . . . was that we said, Hey, we have to get a program out fast. And when you decide to put a program of this scope out fast, you can only do so much . . . We didn’t think it all the way through. We didn’t add up all the numbers. We didn’t make all the thorough, comprehensive investigations about where funds really needed to come out . . . In other words, we ended up with a list that I’d always been carrying of things to be done, rather than starting the other way and asking, What is the overall fiscal policy required to reach the target?

I am afraid that is what we are doing again.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. I intend to use my 10 minutes this way, so if anybody else is planning to speak, they will know time is used up: 3 minutes to the Senator from Virginia, and 7 minutes to the Senator from Oklahoma.

The PRESIDING OFFICER. The Senator from Virginia is recognized for 3 minutes.

Mr. ALLEN. Mr. President, I thank the chairman, Senator GRASSLEY, and the ranking member, Senator Baucus, as well. They work very hard, for their hard work and dedication on this tax bill, but, in particular, I thank them for working with me to include an amendment, No. 673, which is my education opportunity tax relief amendment.

This bill, with the education savings account, will be a good help for parents who have children in kindergarten through the 12th grade.

The education savings accounts previously were only available for those who had children in college or a university. It is now expanded for K-12, for up to $2,000 a year that you can get in tax relief for that allocation of your funds, reducing your taxes, and making it a tax-free withdrawal for education-related expenses.

What my amendment makes clear is that if a parent with a child in K-12 wants to buy their child a computer or educational software, or Internet access at home, that is permissible. The way the measure right now is worded, very few schools—certainly not public schools—would actually require parents to purchase a computer or education-related technology as a term of enrollment. So what this does is empower parents to purchase those computers or educational software or Internet access.

It is very important for us to understand that computers are important in schools, in community centers, and in libraries, but computers need to be in the home. Studies show that children who have computers at home stay in school, do better academically, and go on to better jobs because they are more technologically proficient.

This is an idea which will specifically allow parents of K-12 school-aged children to use education savings accounts for the purchase of computers, related technology, and peripherals, educational software, and Internet access. And the purchase would not need to be a requirement of enrollment or attendance at a school.

This also is supported by many groups in the technology area, such as the Information Technology Industry Council, which I’s a part of, and the Information Technology and Information Association, Global Learning Systems, and many others.

I ask unanimous consent that letters which I have in support be printed in the Record immediately following my remarks.

The PRESIDING OFFICER. Without objection, it is so ordered.

(See Exhibit 1.)

Mr. ALLEN. So, Mr. President, and Members of the Senate, I thank you all for working with me.

The PRESIDING OFFICER. The Senator has used his time.

Mr. NICKLES. I yield the Senator 15 seconds.

Mr. ALLEN. This amendment we are working on in a bipartisan manner is supported by parents and the technology community, and it will be beneficial to the schoolchildren all across America.

Thank you, Mr. President. And I thank both managers of the bill.
May 21, 2001

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than 1.3 million people in the United States and generating $633 billion in worldwide revenues in 1999. ITI's member companies have a long history of working with local school systems to introduce technology into the learning environment and have committed over $1 billion to provide students, teachers and schools with the equipment and training they need to use the latest technology.

ITI has adopted education principles recognizing the importance of integrating technology into the curriculum and providing students access to that technology. In addition, recent studies have shown that access to technology outside the classroom can increase the benefits students get from having technology within the classroom. Your legislation recognizes this value and helps to bring that digital opportunity to a greater number of students.

We look forward to working with you on this issue. If you have any question please contact me or Matt Tanielian of my staff at (202) 653-7571.

Best regards,

RHEET DAWSON, 
President,

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, on behalf of Senator CONRAD, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk reads as follows:

The Senator from Montana [Mr. BAUCUS], proposes an amendment numbered 743.

Mr. BAUCUS. I ask unanimous consent that the increase under subparagraph (B) of paragraph (2) (without regard to this paragraph) shall be increased by $300, and

"(B) the basic standard deduction in effect for the taxable year under subparagraph (A) of paragraph (2) (without regard to this paragraph) shall be increased by the applicable percentage (as defined in paragraph (7)) of the increase under subparagraph (A) of this paragraph."

The PRESIDING OFFICER. Who yields time?

Mr. GRASSLEY. I yield time to the Senator from Oklahoma.

The PRESIDING OFFICER. The Senator from Oklahoma is recognized for 6½ minutes.

Mr. NICHOLS. Mr. President, I thank my friend and colleague, Senator GRASSLEY, for his leadership on this bill, as well as Senator BAUCUS. I think they have managed it very well, both in committee and on the floor. I also want to inform our colleagues that we are going to begin a series of rollcall votes at about 6 o'clock. I urge Members to come to the Chamber and stay in the Chamber. We are going to have these amendments within a strict timeframe. My guess is there will be 10 or 12 minutes, and they will be enforced.

Again, our colleagues should be aware that these votes will start and begin probably about 6 o'clock. I urge Members to come to the Chamber and stay in the Chamber. We are going to have numerous rollcalls, probably more than we need. I urge my colleagues, many of whom offered amendments, to accept voice votes, if possible.

I urge my colleagues to vote in favor of this package. It is not perfect. I have heard some people say it is too big. I disagree. This is a very timid package. This is about one-fourth of the surplus. I heard a couple of our colleagues say: Wait a minute, maybe we are re-creating the mistakes we made in 1981, the massive tax cuts in 1981.

I looked at the amount of money we raised in 1980 from all sources in the Federal Government. It was $517 billion. In 1990, the Federal Government raised over $1 trillion. It doubled in that 10-year period of time, the revenues that came in.

What happened in that interim is that spending went up even faster than revenues. So I don’t think it was because of the tax cuts, although we had a very significant tax cut. If you look at the 1981 tax bill, the 1986 tax bill, you saw maximum rates go down significantly. All taxpayers had significant rate reductions. The maximum rate was 70 percent in 1980, was 29 percent in 1988. So it was a big change.

This bill is much more timid. And for those who are saying we have cut too much for the wealthy, I don’t think they have read the bill. The maximum tax rate under the income tax code right now is 39.6 percent. Guess what it will be in December of the year 2004, after this massive tax cut. It will be 38.6 percent. It will go down one point. How much did it increase in the 1993 tax increase? The maximum tax rate then went from 31 percent to 39.6. It went up 8.6 points. In addition, what used to be a cap on the Medicare tax was eliminated. So you can add another 1.45 for an individual. You can doubt that for a couple, so that is another 2.9.

So the effect of the 1993 tax increase was moving the maximum rate from 31 percent to 42.5 percent. That is an 11.5-point increase for maximum taxpayers.

This 2001 tax bill, in the future reduces that only one point, only one-tenth as much as the increase that we had, and it just so happens the increase in 1993 was retroactive back to January of 1993.

So my point is, this is a very timid tax cut compared to the tax increase we had in 1993. Those are just the facts.

We are slow, very slow in phasing in the tax cuts, the rate cuts for all taxpayers. They are not fully in effect until the year 2007.

I hope we can accelerate that. It takes us too long to get there. But I make this point because I keep seeing amendments: We will delay the effective date for the high tax payers. I guess they don’t want to give taxpayers the advantage. I don’t follow that. It is like using the Tax Code only for redistribution of wealth. Let’s load up more on the low-income side.

The bill we have before us does a lot for low-income taxpayers. It creates a $450 refundable tax credit. Those taxpayers are paying 15 percent. That is a 33-percent reduction. That is $600 in savings for taxpayers on the low-income scale.
married couples. That is $800 more that they get to keep if they have $12,000 in adjusted taxable income. That is very positive. So that is weighted toward the low income.

There is also a $500 tax credit per child for the first $500 in tax credit per child in 1997. That is very positive. If you have four kids, as do I— they are grown now, so I don't get it—who are dependents, that is $2,000. Over the period of this bill we double that. So make it a $1,000 tax credit per child and even makes it refundable. I don't think that is very good policy, but it is in this bill.

So my point is, this bill is loaded very much towards low-income groups. For those people who say we want to load it more, I disagree. We ought to have a tax cut for taxpayers. The greatest percentage of tax reduction definitely goes towards low- and middle-income taxpayers in this group.

Certainly, individuals who have kids, certain individuals who are paying the 15 percent rate, who have income on the lower side, they get a very significant rate reduction. And they get it retroactive to January 1 of this year. All other taxpayers don't get a rate reduction until January of next year and only one point. In some cases, that is only one-tenth of the increase they had in 1993.

This bill does a lot of other things that will benefit families. It has education tax provisions. It has savings provisions dealing with IRAs, education, making savings more affordable, enhancing individual pensions. It does other things, including the death tax. I started to say death tax repeal, but that is not until the year 2001. It does increase the exemption amount or the unified credit amount up to $1 million, $2 million, $3 million, $4 million in the ninth year—that is a positive provision—and ultimately repeal. So we don't penalize somebody for dying. The tax would not be when somebody died. The taxable event would be when the property is sold, and then that tax rate would be at the capital gains rate. It wouldn't be at these unbelievably high and punitive rates of 55 percent that are now present law.

I urge my colleagues to vote in favor of final passage of this bill. Let's give taxpayers relief. It is long overdue.

The PRESIDING OFFICER. All time controlled by the majority has expired. The PRESIDING OFFICER is correct.

Mr. REID. I yield 2 minutes to the Senator from New Jersey, Mr. CORZINE.

The PRESIDING OFFICER. The Senator from New Jersey is recognized for 2 minutes.

Mr. CORZINE. Mr. President, I rise to speak to the overall bill. I congratulate Senators GRASSLEY and BAUCUS for their effort at bipartisanship to put together a very complicated and difficult piece of legislation.

I also have serious reservations which lead to a conclusion that I think we are overreaching, far overreaching relative to our financial stability. My read of this particular piece of legislation is that it will potentially bring grave concerns to marketplaces around the world when people do the analyses and see the great depth of backloaded tax cuts that are embedded in the bill. It is a very specific piece, particularly in a country that has been running the kinds of serious current account deficits that we have had over the last few years. That backs into concerns about our bond markets, as people think about how these two things might fit together, particularly in the context of an upcoming increase in defense expenditures that have not been allowed for in this bill.

I have very serious concerns that we will return to periods of deficits—some say a "deficit ditch." I think we need to be very mindful of that tonight as we go to the vote.

It is more than just the principles that are involved, which I have serious concerns with, too, about the distribution, who gets the benefit. I think there are serious concerns about the financial underpinnings that this will provide for our Nation in the years ahead.

I yield the floor.

The PRESIDING OFFICER. Who yields time?

Mr. REID. Mr. President, I yield such time as we have remaining to the Senator from Montana.

The PRESIDING OFFICER. The Senator from Montana.

AMENDMENT NO. 676

(Purpose: To allow a credit to holders of qualified bonds issued by Amtrak, and for other purposes)

Mr. BAUCUS. Mr. President, I yield up amendment No. 676.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Montana [Mr. BAUCUS], for Mr. BIDEN, Mr. ARENS, Mr. TERRICHELLI, Mr. KERRY, Mr. SCHUMER, Mr. BAUCUS, Mr. ALLEN, Mrs. BOXER, Mr. CARPER, Mr. CHAFEE, Mrs. CLINTON, Mr. CORZINE, Mr. DAYTON, Mr. DODD, Mr. LEAHY, Ms. MUKOSHI, Ms. MURRAY, Mr. ROCKEFELLER, Mr. SARBANS, Mr. SPECTER, Mr. WARNER, Ms. COLLINS, Mr. DASCHLE, Mrs. FEINSTEIN, Mr. KENNEDY, Ms. LANDREAU, Mr. REID, and Mr. WELSTONE, proposes amendment numbered 676.

Mr. BAUCUS. Mr. President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The text of the amendment is printed in today's Record under "Amendment Submitted and Proposed."

AMENDMENT NO. 676, WITHDRAWN

Mr. BAUCUS. Mr. President, this is the High-Speed Rail Investment Act. I have worked with Senator BIDEN to help work out provisions to make it acceptable to me, at least with respect to not infringing on the highway trust fund. I support the latest amendment, but it is not germane to the bill. I now withdraw the amendment.

The PRESIDING OFFICER. Without objection, the amendment is withdrawn. The Senator has 2 1/2 minutes remaining.

Mr. REID. Mr. President, I yield that time and defer to the Senator from New Hampshire who has 5 minutes under the agreement previously entered.

The PRESIDING OFFICER. The Senator from New Hampshire.

Mr. GREGG. Are we now back on my amendment?

The PRESIDING OFFICER. The Senator is correct.

Mr. GREGG. Mr. President, I yield 2 minutes to the Senator from Colorado.

Mr. ALLARD. Mr. President, I am pleased to join with Senators GREGG, ENSIGN, ALLEN, BUNNING, and other in offering this capital gains tax rate reduction. This will provide an immediate stimulus to the economy, there is no tax cut out there that can do a better job of heading off a recession. A capital gains tax rate cut will encourage saving and investment in our economy. It will help entrepreneurs to start businesses and create jobs. The capital gains tax cut will raise revenue for the federal government. After we cut the rate in 1997, the federal government received $200 billion in additional revenue. In just four years, we have $200 billion more than forecast before the rate cut. The tax cut will increase economic growth, increase revenues and renew investment in our economy. I urge my colleagues to support this reduction in the capital gains tax rate from 20 percent to 15 percent.

I think this is one of the most substantial things we can do to, again, head off a recession in our economy.

Mr. President, I yield back the remainder of my time.

Mr. BAUCUS. Mr. President, parliamentary inquiry: What is the pending business?

The PRESIDING OFFICER. The amendment of the Senator from New Hampshire.

Mr. BAUCUS. Under the order, how much time does the Senator have and how much time is allocated to those in opposition?

The PRESIDING OFFICER. The Senator from Montana has 3 minutes. The Senator from New Hampshire has 5 1/2 minutes remaining.

Mr. REID. Mr. President, parliamentary inquiry: The Senator from New Hampshire—

The PRESIDING OFFICER. Does the Senator from Montana yield?

Mr. BAUCUS. Yes.

Mr. REID. The Senator from New Hampshire had 5 minutes. He yielded 2 minutes. How can he end up with 5 1/2 now.

The PRESIDING OFFICER. The Senator from Nevada yielded 3 minutes to the Senator from New Hampshire.

Mr. GREGG. The Senator from Nevada yielded his time back on the bill.

Mr. GREGG. I think we can straighten this out. I ask unanimous consent
that the Senator from Montana has 3 minutes and I have 3 minutes and we then move to a vote.

The PRESIDING OFFICER. Is there objection?

Mr. LOTT. Mr. President, Reserving the right to object, I will use a brief part of my leader time to outline the schedule of how we will proceed tonight after the other two speakers have spoken. I withdraw my reservation.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BAUCUS. The pending amendment is the amendment offered by Senator GREGG, No. 656. At the appropriate time, I am going to make a point of order against the amendment. On the substance, I might add, however, that there are no capital gains provisions in the President’s proposed tax cut bill. This would add being a whole new subject, which, frankly, is difficult for us in the committee to incorporate along with the other provisions we have in the bill.

Second, I might add that the provision offered by the Senator provides for a lower capital gains rate, which is temporary—only a couple, 3 years.

In effect, we have heard a lot of criticism, one of our favorite phrases is now-you-get-it, now-you-don’t, which in the main are legitimate criticisms. But they are there because Senators want other provisions; namely, marriage penalty relief and the child tax credit increased $1,000 over $500. They would like to have rates reduced, estate tax provisions, and they would like to have this new 10 years.

Altogether, it is hard to fit everything within $1.3 trillion, to make it fit, because Senators so strenuously argue for other provisions. We have had these phase-ins and we hope at a subsequent date we can reduce them.

I might add that we have begun to phase the Pease amendment, and we phased out the personal exemption.

I might add that this amendment adds another complexity. I don’t think we want to do that. There are a lot of ways to address capital gains. One is offered by the Senator from New Hampshire. Another is to provide for exclusions up to a certain level, a 50-percent exclusion. Another way is, frankly, just to change the rates in other ways. I might say, because of the variance of how people deal with capital gains, that should be dealt with on a more comprehensive basis, not as an amendment here, which has complexity and does not really help the taxpayers as much as the other proposed capital gains amendments would.

For those reasons, on the substance, I think this is not the right time. I also, at the appropriate time, will make a point of order against this amendment.

Mr. GREGG. Mr. President, this amendment would cut the capital gains rate from 20 percent to 15 percent. It is sort of a trifecta tax law. We just saw the Preakness run here a couple days ago. If you want a triple winner, this is it.

First off, the American taxpayer wins because the majority of American taxpayers presently own stock. A lot of that stock is locked up. They are not converting it to cash and reinvest because they have capital gains and they want to pay that tax. This frees up those locked up assets and middle America wins.

Secondly, the Federal Government wins. Based on the basis of the projections from the Joint Tax, this will be a revenue winner for the next 3 years and, historically, for the next 10 years. We actually generate more revenue. Why? Because of the fact that economic activity is increased and that economic activity is a taxable event.

Today it is not taxable because everybody is sitting on those capital gains. So we are not creating activity, and we are not creating a taxable event.

This amendment creates revenue to the Federal Treasury and scores positively for the next 3 years. In my opinion, it scores positively for the next 10 years. The Joint Tax Committee found it to be a $1 trillion tax cut over 10 years, obviously a big number but a minor amount in the context of the whole bill.

The third winning item of this is that it creates prosperity. When you free up those locked up assets, you give people capital gains and they reinvest it in productive activity, either in small business activity or in the stock market to create capital for people who are entrepreneurs, and entrepreneurs create jobs; they create prosperity.

This is a triple winner. It is a benefit to the American taxpayers, especially middle-income taxpayers. It is a benefit to the Federal Government because it generates positive revenue and is also a benefit to the economy because it is an engine for prosperity.

A motion will be made that it is not germane. I argue it is germane. There are two areas of capital gains in this bill, No. 1, dealing with AMT and, No. 2, dealing with the estate tax.

More importantly than that, if my colleagues want to vote on something that is a win-win-win, a trifecta for our Government, our country, and our people, this is it: a capital gains cut from 20 to 15 percent. I hope my colleagues will join me in this vote. I yield back whatever time I have remaining.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, the pending amendment is not germane. Therefore, I raise a point of order that the amendment violates section 305(b)(2) of the Congressional Budget Act of 1974.

Mr. GREGG. Mr. President, I move to waive the point of order and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

Mr. LOTT. Before we do that, I want to make two or three points.

First, we have reached a historic point. Tonight we are going to pass this very important, significant tax relief package for working Americans. When one looks at all that is in this bill, it is very impressive, not just the amounts, but also what it does in reducing individual income tax rates, dealing with the death tax, doubling the child tax credit, and dealing with the marriage penalty. It provides relief on the alternative minimum tax, encourages savings for education, and it also encourages retirement security.

This is a very large package already in the number of provisions that are in the event. In the past, we have perhaps we face right now is loving it to death or loading it down because we still have a number of amendments we may be voting on tonight that could begin to drive up the overall cost of the bill. If every time colleagues add something, unless they can get over 60 votes, they are taking something away.

So I hope we will stick with the package we have before us. It is a good package. It will benefit the economy in America. It will help working American families.

Once again, I have to give a lot of credit to the chairman of the Finance Committee, CHUCK GRASSLEY, for working very hard and reaching out to everybody on both sides of the aisle. He is the new chairman of the committee but has worked it as the old pro he really is.

He was determined from the beginning that this was going to be bipartisan. He and the Senator from Montana got together and talked. They came to some agreements that maybe the leaders on both sides of the aisle would not have necessarily preferred, but that is the way the Finance Committee was three years ago. We have watched it up close and now as a member. It has come out not always on a partisan vote but a bipartisan vote as we have tried to get the job done.

I commend the chairman and the ranking Democrat. Despite the fact that Senator Baucus, the ranking member, will be criticized on his side of the aisle for crossing the aisle a little ways along the way, he did the job and he deserves credit.

With regard to the schedule, we have a lot of work to do this week. This could be a breakthrough week in which we provide tax relief for Americans and pass the most fundamental education
reform in years, again, in a bipartisan way, and that would be a tremendous boost to the American people if they see us doing both of those things this week.

We will begin voting now in sequence. We will vote on the votes of 10 minutes plus not more than 5 minutes overtime. After the first vote, we will cut the votes off. If we can get all the Senators to stay in the Chamber, we can actually get votes done in 12 minutes and then, of course, have 2 minutes and 15 seconds to divide to explain the next amendment.

We are going to stick to our guns tonight. Senator Byrd has been calling for that. He is right. If ever there was a time we needed to do it, it is tonight. If we do not do that, we will be here voting at 10 o’clock, 11 o’clock, 12 o’clock, however long it takes.

I emphasize this point. We are going to vote on the amendments on which we need to vote. I encourage Senators not to insist on a vote unless they absolutely have to. We are going to keep voting until we complete our work and get to final passage tonight because we must go back to the education bill in the morning, and we must begin to have a conference meeting across the aisle and across the Capitol tomorrow on how we are going to proceed on tax relief.

We are going to limit the time on these votes. We are going to vote on the amendments and we are going to vote on final passage tonight. I hope Senators prepared for that and will not be leaving the Capitol. Senators will have a few minutes between votes to run and get a sandwich. Maybe we can get pizzas brought up. We will be glad to invite Senators to come into our Cloakrooms and have pizzas. We need to get this bill finished, and we are going to do it tonight.

Mr. Reid. Will the leader yield? Mr. LOTT. I yield to the distinguished Senator from Nevada who has been in the Chamber again doing yeoman work. I appreciate it.

Mr. Reid. I say to the leader, we have approximately 40 amendments that already have votes ordered on them. It does not take much math to figure out, if we are lucky, we can figure that is about 10 hours.

I hope people will understand the difficulty the clerks have hearing people respond upstairs. People that are in the Chamber should remain as quiet as possible, but also I hope the leader will end some of these votes when it is required. It may mean some people will be upset at the leader for not waiting for them until they finish their dinner or finish a speech, whatever it might be. But I say to my friend, if he relents on one vote, it means it is going to happen the whole night.

Mr. LOTT. If I can say to the Senator, he is right, and the only way we are going to complete our work is stay in the Chamber and cut them off in the regular time. I will do that. I ask for the Senator’s support in that effort and the managers. That is the only way we are going to complete this at a reasonable hour.

Mr. BAUCUS. Will the leader yield? Mr. LOTT. I will be glad to yield.

Mr. BAUCUS. That means the first vote will go off in 10 minutes. Mr. LOTT. No more than 20 minutes; 15 minutes, and I believe tradition allows for 5 minutes overtime—not more than 20 minutes.

Mr. BAUCUS. And subsequent amendments. Mr. LOTT. Subsequent amendments will be 10 minutes or could go as much as 5 minutes overtime. When every Senator is in, it could be as little as 12 minutes, but not more than 15 minutes. Mr. BAUCUS. And that includes 2 minutes to explain votes.

Mr. LOTT. That is correct. Mr. Reid. Will the Senator yield for a unanimous consent request? Mr. LOTT. I will be glad to. Mr. Reid. Mr. President, I was supposed to call up an amendment, and I did not. I ask unanimous consent that amendment No. 747 of the Senator from Delaware, Mr. CARPER, be allowed in order. It is way down at the bottom, if we are lucky, we can actually get votes done in 12 minutes and then, of course, have 2 minutes and 15 seconds to divide to explain the next amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 747
(Purpose: To provide responsible tax relief for all income taxpayers, and to make available an additional $150,000,000,000 for critical investments in education, particularly for rural Government’s commitments under IDEA, Head Start, and the bipartisan education reform and ESEA reauthorization bill)

Mr. REID. Can the clerk report amendment No. 747?

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows: The Senator from Delaware [Mr. CARPER] proposes an amendment numbered 747 of the Senator from Delaware, Mr. CARPER, be allowed in order. It is way down at the bottom, but it is here.

The PRESIDING OFFICER. Without objection, it is so ordered.

(Cont’d on today’s RECORD under “Amendments Submitted and Proposed.”)

Mr. LOTT. Mr. President, I yield the floor.

Mr. REID. Mr. President, I ask for the yeas and nays on the amendment No. 747.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second. The yeas and nays were ordered.

VOTE ON MOTION TO WAIVE

The PRESIDING OFFICER. The question is on agreeing to the motion. The yeas and nays have been ordered. The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. NICKLES. I announce that the Senator from Alabama (Mr. Sessions) and the Senator from Alaska (Mr. Stevens) are necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 47, nays 51, as follows:

[Rollcall Vote No. 115 Leg.]

YEAS—47

NAYS—51

The PRESIDING OFFICER. On this vote, the yeas are 47, the nays are 51. Three-fifths of the Senators duly chosen and sworn not having voted in the affirmative, the motion is rejected. The point of order is sustained, and the amendment falls.

Mr. LOTT. Mr. President, I move to reconsider the vote.

Mr. GRASSLEY. I move to lay that amendment on the table.

The motion to lay the table was agreed to.

Mr. LOTT. Mr. President, I ask unanimous consent that the next votes in the series be limited to 10 minutes each, with 2 minutes before each vote for an explanation.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 674

The PRESIDING OFFICER. Who yields time on the Carnahan amendment?

The Senator from Missouri.

Mrs. CARNAHAN. Mr. President, this tax bill has a glaring omission. I call
upon my colleagues to correct it. One group, those in the 15-percent marginal tax bracket, have been overlooked. There is no rate cut for them.

Who are these people? They are the forgotten middle-income, working families, those who pay for a gross family income of $30,000 to $65,000, 72 million Americans—1.7 million of them in Missouri; 44 percent of all Missouri taxpayers. They do not walk these halls. They work every day. They pick up their children at daycare. They pay their tuition. They help their children with their homework. They take care of their elderly parents. They trust us to do what is fair. We can do so by reducing this tax rate by 1 point, to 14 percent.

To overlook 17 million Americans is a sin of omission we must not commit. I encourage my Democratic and Republican colleagues to correct this wrong.

I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, this amendment guts our tax relief bill by $87 billion. It increases taxes, then, on families and working people by $87 billion by denying the tax cuts in the bipartisan bill.

This amendment not only delays the reduction in marginal rates; it provides only a 1-point reduction in marginal rates. This 1-point reduction equals the tax relief that our bipartisan tax plan provides in the first year alone. Our plan’s additional tax cuts would be eliminated entirely by this amendment.

The proposal of Senators DASCHLE and CARNANAH would actually make our tax system less progressive by giving greater savings to upper income taxpayers as they pass through the 14-percent bracket.

When you are really serious about reducing the tax burden for people in the 15-percent income bracket, you target your available resources to people at that income level. That is exactly what we have done. For those earning between $12,000 and $45,000, we have provided tax relief ranging from 9 percent on one end to 33 percent on the other. This is a conclusion made by the nonpartisan Joint Committee on Taxation.

To all of my colleagues on both sides of the aisle who supported the budget resolution, a vote for this amendment destroys our efforts to provide a $1.35 trillion tax cut. I urge you to vote against the amendment.

The PRESIDING OFFICER. The question is on agreeing to amendment No. 674. The yeas and nays have been ordered. The clerk will call the roll.

The legislative clerk called the roll.

Mr. INOUYE. Mr. President, on this vote, I have a pair with the Senator from Alaska, Mr. STEVENS. If he were present and voting, he would vote "nay." If I were at liberty to vote, I would vote "yea." Therefore, I withhold my vote.

The PRESIDING OFFICER (Mr. ENZIGN). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 48, nays 50, as follows:

[Rollcall Vote No. 116 Leg.]

YEAS—48

NAYS—50

NOT VOTING—1

Stevens

PRESENT AND GIVING A LIVE PAIR—1

Inouye

The amendment (No. 674) was rejected.

Mr. LOTT. Mr. President, I move to reconsider the vote and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 679

The PRESIDING OFFICER. There are 2 minutes evenly divided on the Fitzgerald amendment No. 670.

Mr. GRASSLEY. Mr. President, we are going to yield back all time on this amendment and accept the amendment.

The PRESIDING OFFICER. All time has been yielded back.

The question is on agreeing to the amendment of the Senator from Illinois.

The amendment (No. 670) was agreed to.

AMENDMENT NO. 679

The PRESIDING OFFICER. The question is on agreeing to the Collins amendment No. 675. Who yields time?

Mr. GRASSLEY. Mr. President, I believe the Senate has a right to modify his amendment.

Mr. ROCKEFELLER. Mr. President, I seek to modify the amendment.

Mr. GRASSLEY. Mr. President, the modification that I would ask is that OMB be allowed to certify the amendment as being in proper order.

The PRESIDING OFFICER. Without objection—

Mr. GRASSLEY. I object.

The PRESIDING OFFICER. Is the Senate seeking to modify his amendment?

Mr. ROCKEFELLER. Yes, I seek to modify the amendment.

The PRESIDING OFFICER. Is there objection?

Mr. ROCKEFELLER. Mr. President, I believe the Senate has a right to modify his amendment.

Mr. GRASSLEY. I object.

The PRESIDING OFFICER. It takes unanimous consent to modify this time to modify an amendment. Is there objection?

Mr. GRASSLEY. I object.

The PRESIDING OFFICER. Objection is heard.

Mr. GRASSLEY. Mr. President, 2 weeks ago, we passed the budget resolution. It seems as if we are involved in reenacting the enacted budget resolution. The budget resolution provides record levels of funding for prescription drug coverage. The budget resolution also says we have more than enough tax surplus to enact the tax cut before us. We handle one issue at a time in the Senate.
The Finance Committee will address the prescription drug issue at a later time. I have said that I hope to do that in committee the last 2 weeks of July. The Senate does make one piece of legislation contingent upon another. The pending amendment is not germane to the provisions of the reconciliation measure. I therefore raise a point of order against the amendment under section 305(b)(2) of the Budget Act.

The PRESIDING OFFICER. The Senator from West Virginia.

Mr. ROCKEFELLER. Mr. President, I heard the Senator from Iowa, and I move to waive the Budget Act and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The question is on agreeing to the motion. The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. NICKLES. I announce that the Senator from Arkansas (Mr. STEVENS) is not present.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 48, nays 51, as follows:

[Roll Call Vote No. 117 Leg.]

YEAS—48

Akaka  Doran  Levin
Bayh  Durbin  Lieberman
Biden  Edwards  Lincoln
Bingaman  Feingold  McCain
Boxer  Feinstein  Mikulski
Byrd  Gramm  Murray
Cantwell  Harkin  Nelson (FL)
Carnahan  Hollings  Reed
Casper  Inouye  Reid
Cleland  Jeffords  Rockefeller
Clinton  Johnson  Sarbanes
Conrad  Kennedy  Schumer
Corzine  Kerry  Specter
Daschle  Kohl  Stabenow
Dayton  Landrieu  Weidman
Dodd  Leahy  Wyden

NAYS—51

Allard  Ensign  Miller
Allen  Enzi  Murkowski
Baucus  Fitzgerald  Nelson (NE)
Bennett  Frist  Nickles
Bond  Gramm  Roberts
Breuer  Grassley  Santorum
Brownback  Gregg  Sessions
Bunning  Hagel  Shelby
Burns  Hatch  Smith (NH)
Campbell  Helms  Smith (OR)
Chafee  Hutchinson  Snowe
Cochran  Hutchison  Thomas
Collins  Inhofe  Thompson
Craig  Kyl  Thurmond
Crapo  Lott  Torricelli
DeWine  Logar  Voinovich
Domenici  McConnell  Warner

NOT VOTING—1

Stevens

The PRESIDING OFFICER. On this vote the yeas are 48, the nays are 51. Three-fifths of the Senators duly chosen and sworn not having voted in the affirmative, the motion is rejected. The point of order is sustained, and the amendment falls.

AMENDMENT NO. 685, AS MODIFIED

The PRESIDING OFFICER. The question is on amendment No. 685 offered by the Senator from Indiana, Mr. Bayh.

Mr. BAYH. Mr. President, I thank my colleagues from Montana for their graciousness.

The decisions we are soon to make will affect the welfare of our Nation for many years to come. The estimates and assumptions that underlie these decisions are uncertain and unstable, at best. The last time we were called upon to make decisions of this magnitude, we did not make them as well as we might have, for the assumptions and estimates were inaccurate, leading to the largest budget deficits, the largest increase in the national debt in our Nation’s history and six separate tax increases to right the fiscal ship of state.

We must do better than that. We owe it to those who have sent us to the Senate to do more than hope for the best. We owe it to them to do more than hope things work out better than they did the last time.

This amendment will ensure that we take the fiscally responsible course to preserve Social Security and Medicare, to balance the budget and pay down the debt. I urge adoption.

Mr. NELSON of Florida. Mr. President, I rise in support as a cosponsor of the amendment offered by Senator BAYH and other colleagues to create a “Trust Fund Protection Trigger.” This amendment is simple. This amendment would keep us honest. It would prevent us from raiding Social Security and Medicare, to balance the budget and pay down the debt. I urge adoption.

Mr. BAYH. The amendment to the tax cut reconciliation bill would create a safety mechanism to address the danger of fiscally irresponsible tax cuts or federal spending leading our nation back to a period of budget deficits. We must make sure we continue paying down our national debt and protecting Social Security and Medicare.

Mrs. FEINSTEIN. Mr. President. I rise in support of the amendment offered by my colleagues Senators BAYH and SNOWE to create a “trigger mechanism” to make sure that the tax cuts and an ocean of red ink. It took a lot of hard work and a lot of tough decisions to get spending under control. I am proud of what we accomplished, and want to get it right this time, where instead of paying down the Federal debt as we are now we are once again incurring more and more debt.

That is why I support this amendment, which creates a trigger mechanism that would make the implementation of the tax cuts—or any new large spending increases—dependent on the surplus projections actually materializing and continued success in meeting debt reduction targets.

The amendment to the tax cut reconciliation bill would create a safety mechanism to address the danger of fiscally irresponsible tax cuts or federal spending leading our nation back to a period of budget deficits. We must make sure we continue paying down our national debt and protecting Social Security and Medicare.

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The Congressional Budget Office has projected a unified budget surplus over the next 10 years of some $5.6 trillion, with a $3.1 trillion on-budget surplus. These projected surpluses provide the basis for the consideration of the tax bill before us today.

Indeed, the unprecedented economic expansion of the past decade and our current and projected budget surpluses have provided an unparalleled opportunity for Congress and the administration to take action to provide all working Americans with a reduction in their taxes, pay down the debt, and meet urgent domestic priorities such as health care, education, and the environment, and to do so in a fiscally responsible way.

And although there are many elements of the reconciliation bill as reported out of committee which I support—marriage penalty relief, for example—one of my concerns with this tax bill is that there is little margin for error if the surpluses not materialize.

In January 2000 the CBO baseline surplus estimate was $3.2 trillion. In January 2001 the estimate was $5.6 trillion, a $2.4 trillion change. There is no guarantee that these projections will not swing back in the other direction and, in fact, there is $4 trillion difference in surplus projections between the CBO baseline and the CBO “pessimistic” scenario.

Now, I am not saying that the pessimistic scenario is likely. But I do believe that we have to be cautious.

When I first came to the Senate in 1993 we were facing mounting deficits and an ocean of red ink. It took a lot of hard work and a lot of tough decisions to get spending under control. I am proud of what we accomplished, and want to get it right this time, where instead of paying down the Federal debt as we are now we are once again incurring more and more debt.

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to decide what to do according to the circumstances at the time and exercise good judgment as to what we should do.

Unfortunately, we have not been able to explore the full policy ramifications of this amendment. We have not been able adequately to debate the substance of this amendment. It is because we are in this time constraint where everything is rushed, and nobody has been able to look at the substance. There have been no hearings on this.

First, and should not limit public debt management. The Treasury Secretary has to have discretion in debt management. Right off the top, we are tying the hands of the Treasury Secretary, for whatever reason he or she may want to borrow more, sell more securities, sell more bonds for domestic reasons or for international reasons.

Secretary Rubin has said consistently that we should not tie debt management to fiscal policy. You should not do it. It is wrong.

I understand why the Senator from Indiana is offering this amendment, and I understand why the Senator from Maine is offering the amendment.

Let me talk about the uncertainties in this amendment. This amendment essentially provides, I will summarize it, scheduled debt reduction targets, in even numbered years, and the Treasury Secretary will certify whether these targets are being met.

If they are not being met, then what happens? What is triggered is that reductions in taxes are automatically stopped, the growth rates for discretionary spending are automatically held at the rate of inflation, and entitlement spending increases are automatically stopped.

What about a Medicare drug benefit? I heard that entitlement increases will be stopped. No, I will stand corrected. Everyone has to have their fact check. I heard that entitlement increases will be stopped. No, I will stand corrected.

What is rare is for Congress, then, to actually give tax relief such as we are now.

The Senator from Virginia, Mr. ALLEN, has an amendment to the amendment, and I defer to him at this time.

The PRESIDING OFFICER. The Senator from Virginia.

AMENDMENT NO. 751 TO AMENDMENT NO. 685
Mr. ALLEN, Mr. President, I have a second-degree amendment that I send to the desk.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Virginia [Mr. ALLEN] proposes an amendment numbered 751 to amendment No. 685. Mr. ALLEN, Mr. President, I have a second-degree amendment that I send to the desk.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To provide for a tax cut accelerator)

At the end of the amendment, add the following:

TITLE -- TAX CUT ACCELERATOR

SEC. 2. TAX CUT ACCELERATOR.

(a) REPORTING ADDITIONAL SURPLUSES.—If any report provided pursuant to section 202(e)(1) of the Congressional Budget Act of 1974, estimates an on-budget surplus, excluding social security and medicare surplus accounts, that exceeds such an on-budget surplus set forth in such a report for the preceding year, the chairman of the Committee on the Budget of the Senate shall make adjustments in the resolution for the next fiscal year as provided in subsection (b).

(b) ADJUSTMENTS.—The chairman of the Committee on the Budget of the Senate shall make the following adjustments in an amount not to exceed the difference between the on-budget surplus in the reports referred to in subsection (a):

(1) Reduce the on-budget revenue aggregate by that amount for the fiscal years included in such reports.

(2) Adjust the instruction to the Committee on Finance to increase the reduction in revenues by the sum of the amounts for the period of such fiscal years in such manner as to not produce an on-budget deficit in the next fiscal year, over the next 5 fiscal years, or over the next 10 fiscal years and to require a report of reconciliation legislation by the Committee on Finance not later than March 15.

Second, there is no reason that we need a trigger to raise taxes. The reality is, Congress is not shy about raising taxes. We have actually reduced taxes in 1981, and we raised taxes in 1982, 1984, 1987, 1989, 1990, and 1993 before we reduced taxes once again in 1997.

What is rare is for Congress, then, to actually give tax relief such as we are now.

Mr. ALLEN is offering this amendment, and the Treasury Secretary has to have discretion in debt management. Right off the pleasure of the Senate to adopt my amendment of the Senator from Indiana is adopted.

The PRESIDING OFFICER. Who yields time? There is 1 minute in opposition.

The Senator from Michigan.

Ms. STABENOW. I ask my colleagues for the opportunity for an up-or-down vote on this very important trigger. I ask we vote no on the Allen amendment and instead support this bipartisan amendment.

We thank Senator SNOWE for working with us on an amendment that simply says we will not use Medicare and Social Security trust funds for future tax cuts or increased spending. The tax cuts go into place under our amendment, as does the spending, through the normal budget process, but the point at which the revenues are not available, both in the next phase of the tax cut and any increased spending above inflation, would be suspended until we had the opportunity to reassess the situation.

This is a recommendation given by Chairman Greenspan before our Budget Committee that puts before us the very important value of paying down our national debt first, protecting Social Security and Medicare first.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I raise a point of order on germaneness; that the underlying amendment is not germane to the trigger of reconciliation measure. The point of order is against the amendment under section 305(b)(2) of the Budget Act.

Mr. BAYH. I move to waive the Budget Act as to this amendment for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second? There is a sufficient second.
The question is on agreeing to the motion. The clerk will call the roll.

Mr. NICKLES. I announce that the Senator from Alaska (Mr. STEVENS) is necessarily absent.

The PRESIDING OFFICER. Are there any Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 49, nays 50, as follows:

AMENDMENT NO. 687

Mr. GRAHAM. Mr. President, I ask my colleagues from Florida, Senator CORZINE, for discussion.

The PRESIDENT pro tempore. The time of the Senator has expired.

Mr. BICKLE. Mr. President, I would like to call on my colleague, Senator CORZINE, for Senator CORZINE, for discussion.

Mr. NICKLES. I announce that the Senator from Alaska (Mr. STEVENS) is necessarily absent.

The PRESIDING OFFICER. Are there any Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 49, nays 50, as follows:

AMENDMENT NO. 688

The PRESIDENT pro tempore. The time of the Senator has expired.

The yeas and nays were ordered. Mr. GRAHAM. Mr. President, when he sent his proposal for the repeal of the estate tax, he suggested that both the State and the Federal components of that estate tax be treated equitably. Twenty percent of the estate tax collected by the Federal Government is remitted to our 50 States in the form of a State credit. The other 80 percent stays in the Federal Treasury. Under the bill that is before us, half of the State’s share will go out of effect as of January 1, 2002, and the other half will go out of effect as of January 1, 2005, and the Federal share does not go out of effect until January 1, 2011. So what we are essentially saying is, we are rejecting the recommendation of the President. We are saying that we are going to get first, and let the States have to eat a substantial amount of this reduction beginning January 1 of next year.

My State, as probably most of yours, has already passed its budget for the next fiscal year. Gov. Jeb Bush told me today it is going to cost him approximately $200 million in this year’s already-passed budget.

The PRESIDENT pro tempore. The Senator’s time has expired.

Mr. GRAHAM. I recommend that my colleagues look at the letter from the NGA as to what this will do to your State. Call your Governor and support this amendment.

The PRESIDENT pro tempore. The Senator’s time has expired.

Who yields time in opposition?

The Senator from Iowa.

Mr. GRASSLEY. This amendment was offered at 11 p.m., Thursday, so you have not had a chance to take into consideration what he proposes to provide for the State treasuries at the expense of the Federal Treasury.
What Senator GRAHAM has not shared is that his zeal to protect the State treasuries is at the expense of the American taxpayer and, most importantly, the estate tax reform provisions in this bill.

If you would read from his amendment: Beginning on page 64 strike through page 66. What that really says is: Strike all estate tax reductions. Strike all State death tax changes and slash the unified credit.

We may have heard from Governors, obviously, on this. Do we believe that the Governors really believe our bipartisan death tax reform package should be slashed for the mere convenience of State treasuries?

Do we really believe that the American taxpayer with estates between $2 million and $4 million should accept the burden of funding the States’ coffers merely because the States have already drafted a budget and they do not want to get around to drafting another budget for a couple years?

I ask that you kill this amendment. The PRESIDING OFFICER. The question is on agreeing to Graham amendment No. 688.

The amendment was agreed to.

The motion to lay on the table was agreed to.

MOTION TO COMMIT

The PRESIDING OFFICER. There are 2 minutes equally divided on the Wellstone motion to commit. The Senator from Minnesota.

Mr. WELLSTONE. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second? There appears to be a sufficient second.

The yeas and nays were ordered.

The yeas and nays were ordered.

Mr. WELLSTONE. Mr. President, this motion will provide $120 billion over the next 10 years for children and education. We do this by cutting the tax cuts for the top 7 percent, although a couple will still be able to have tax cuts up to $8,400 a year. This is just half of the Harkin amendment. Fifty-two senators voted to take money out of the tax cuts and put it into children and education. We need 60 votes on this amendment. In other words, even after this amendment passes, you have $10 for tax cuts and you will have $1 for children and education. That seems to be balance to me. I hope there will be a strong vote for this amendment.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I appreciate the Senator from Minnesota always speaking strongly for the need to do more for education, but this is not the place for this particular issue. In addition, this motion, if it went into effect, would delay the over $30 billion of tax incentives for education that we already have in this bipartisan bill.

This amendment also is not germane. Consequently, I raise a point of order on the germaneness of this provision on a reconciliation measure and that the amendment will come under section 305(b)(2) of the Budget Act.

Mr. WELLSTONE. Mr. President, I move to waive the Budget Act, and I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second. The question is on agreeing to the motion. The clerk will call the roll.

The assistant legislative clerk called the roll. There is a sufficient second. The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I ask unanimous consent that Senator HATCH’s amendment No. 697 and Senator KERRY’s amendment No. 701 be withdrawn. We are working on those in other ways, so that Members understand.

The PRESIDING OFFICER. Without objection, it is so ordered. The amendments are withdrawn.

AMENDMENT NO. 703

The PRESIDING OFFICER. The question is on agreeing to amendment No. 703, authored by the Senator from West Virginia, Mr. BYRD.

The Senator from West Virginia is recognized.

Mr. BYRD. Mr. President, Congress has the opportunity to ensure the long-term solvency of Social Security and Medicare. This tax cut, however, would squander that opportunity.

My amendment would reduce the size of the tax cut and place the savings into a reserve fund for Social Security reform, Medicare reform, and a prescription drug benefit. This amendment would retain those tax cuts included in the bill that would benefit lower and middle-income taxpayers, such as the creation of a 10 percent bracket, expansion of the child credit, marriage penalty relief, pension reform, education tax incentives, and alternative minimum tax relief.

This amendment would also retain the estate tax relief provided in the bill through an increased exemption credit. But the amendment would strike from
the bill the marginal rate reductions and the estate and gift tax repeal, both of which would only benefit the wealthiest taxpayers in the Nation, so that those funds can be redirected into Social Security and Medicare reform.

Unlike the underlying bill, this amendment would help to ensure that Social Security and Medicare benefits are available for future retirees, while still providing a substantial tax cut that would be more evenly distributed amongst the American taxpayers.

I hope the Senator will vote to support the amendment.

Mr. GRASSLEY. Mr. President, the Senator from West Virginia has very well described what his amendment does, and that description in itself gives the reasons why we should be against it.

No. 1, it would deny the death tax relief this bill provides with a credit up to $14 million to help the estates from paying the estate tax.

This will also be a massive tax increase compared to the bill before us because it eliminates all relief in marginal rates except for the 10-percent rate. And also it would eliminate the entire estate tax amendments we have.

Also, I believe this amendment is not germane, and I raise the point of germaneness on a reconciliation measure because it does not comply with section 305(b)(2) of the Budget Act.

Mr. BYRD. Mr. President, pursuant to section 904 of the Congressional Budget Act of 1974, I move to waive the applicable sections of that act for the Budget Act of 1995, I move to waive the section 904 of the Congressional Budget Act.

Mr. GRASSLEY. Mr. President, very briefly, what this amendment does is to try to provide some resources for reducing the level of the national debt. We are spending $220 billion a year in interest payments on the debt, a number that is vastly in excess of what it ought to be.

We also believe, in addition to reducing the debt, in providing resources for nontransportation infrastructure needs—water, wastewater systems, sewage systems, schools. We are told that some $23 billion a year for the next 20 years every year will be needed just to repair water and wastewater treatment facilities in the United States.

My amendment takes the rate reductions for the top income earners from 39.6 to 38. And also it modifies the estate tax to accommodate reducing that national debt and providing resources for the infrastructure needs of this country.

You are never going to have economic growth if you continue to have debt amounting to the levels we do and if you don’t invest in the basic infrastructure of this country. For those reasons, I urge the adoption of the amendment.

Mr. GRASSLEY. Mr. President, I urge the defeat of this amendment. We have hundreds of thousands of American taxpayers who deserve immediate tax relief and they are being cast aside if this amendment is adopted.

For instance, the unified credit would only be $2 million in the year 2010, whereas our bipartisan RELIEF Act raises the unified credit to $4 million per family.

Remember, that is $8 million per family, no strings attached. You don’t need to have a family farm or a family business. The RELIEF Act makes it simple. There is no long-term lien. It is simple. The death tax stays at 60 percent under this amendment. There is no repeal, no help at all. I urge the defeat of this amendment. Also, the marginal rate tax cuts are scaled back.

Mr. Enzi, though I, as the Senator talks about infrastructure, this amendment spends not one penny on infrastructure.

The PRESIDING OFFICER. The question is on agreeing to the amendment. The yeas and nays have been ordered. The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. NICKLES. I announce that the Senator from Alaska (Mr. STEVENS) is necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote? The result was announced—yeas 39, nays 60, as follows:

[Rollcall Vote No. 123 Leg.]
understand a point of order will be raised against the amendment. I ask the Senator from Montana, will there be a point of order raised against the amendment?

Mr. BAUCUS. Madam President, there will be a point of order raised.

Mr. KYL. Madam President, the point of order would be well taken, although the amendment is a darned good amendment, and I hope we will be able to vote on it again some other time. In the interests of time this evening, I will not move to challenge the point of order.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Madam President, I appreciate the generosity and cooperation of the Senator from Arizona.

The point of order is well taken. It is not good policy. I think we are making progress tonight. This is the first time we are going to move along here in a way that does not occupy a lot of time. Madam President, the pending amendment is not germane. Therefore, I raise a point of order the pending amendment violates section 305(b)(2) of the Congressional Budget Act of 1974.

The PRESIDING OFFICER. The point of order is well taken. The amendment falls.

Who seeks recognition? The Senator from North Dakota.

Amendment No. 713

Mr. DORGAN. Madam President, if your priority is to help folks on the family farm or family business or their kids or grandkids, then support estate tax reform and my amendment. But if your priority is to make sure, as Leona Helmsley put it, ‘Only little people pay taxes,’ support the committee bill.

The committee bill also repeals the estate tax in its entirety for all estates in 2011, even the most wealthy estates. My amendment does not. It does abolish the estate tax for all family farms and all family businesses passed on to the qualified heirs who continue to operate them in 2003. It exempts from the estate tax all family businesses and family farms in that category 8 years earlier than the committee’s does. My amendment also contains the $4 million unified credit, the 45-percent rate. The only difference is my legislation would continue to impose an estate tax on the estates of billionaires and those in the upper income areas. I think that is a reasonable thing to do. But I do, in this amendment, believe we ought to repeal the estate tax obligation on family businesses and family farms transferred to qualified heirs. This will do it in 2003. The committee bill will do it 8 years later.

Those who have talked about this issue as their priority certainly ought to support this amendment.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Madam President, an unlimited family business deduction sounds good, but what does it really mean? Really in the end, nothing. It totally guts the estate tax reform. It postpones rate decreases. It postpones meaningful unified credit increases until the year 2011. The RELIEF Act gives American taxpayers $3 million by the year 2006 and Senator DORGAN does not.

The RELIEF Act is simple. Under our bill, there are no requirements, no long-term obligations to the IRS. I ask you to give real relief now and do that by defeating this amendment.

The PRESIDING OFFICER. The question is on agreeing to the amendment. The yeas and nays have been ordered.

The clerk will call the roll.

Mr. NICKLES. I announce that the Senator from Alaska (Mr. STEVENS) is necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 43, nays 56, as follows:

[Rollcall Vote No. 124 Leg.]

YEAS—43

Alaska

Baucus

Bayh

Biden

Bingaman

Boxer

Byrd

Canwell

Carnahan

Chafee

Cleland

Clinton

Conrad

Corzine

Daschle

Dニック

43

Baucus

Bayh

Biden

Bingaman

Boxer

Byrd

Canwell

Carnahan

Chafee

Cleland

Clinton

Conrad

Corzine

Daschle

Dニック

Baucus

Bayh

Biden

Bingaman

Boxer

Byrd

Canwell

Carnahan

Chafee

Cleland

Clinton

Conrad

Corzine

Daschle

Dニック

43

Dニック

Frist

Gramm

Grassley

Gregg

Hagel

Hatch

Helmis

Hutchinson

Inakau

Jeffords

Kyl

Largent

Lott

Lugar

McConnell

Miller

Markowski

S

525

Levy

Levin

Lieberman

McCaín

Mikulski

Reid

Reid

Rockefeller

Sarbanes

Schumer

Stabenow

Torricelli

Wollstone

Murray

Nelson (FL)

Nelson (NE)

Nicks

Noffs

Santorum

Sessions

Shelby

Smith (NH)

Smith (OR)

Snowe

Specter

Thomas

Thompson

Thurmond

Voinovich

Warner

Wyden

Stevens

NOT VOTING—1

Stevens

Amendment (No. 713) was rejected. Mr. LOTT. I move to reconsider the vote.

Mr. BROWNBACK. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

Amendment No. 717

The PRESIDING OFFICER. The question is on agreeing to Bingaman amendment No. 717.

The Senator from New Mexico. Mr. BINGAMAN. Madam President, have the yeas and nays been ordered on this amendment?

Mr. BINGAMAN. Yes. Mr. BINGAMAN. Madam President, I offer this amendment on behalf of myself and Senator REID of Nevada.

Last Thursday, President Bush made a series of recommendations to the Congress to adopt credits and deductions to encourage the country to do what is needed to deal with the energy crisis that he and many of us see. Many of those same tax proposals are contained in a bill that Senator MURKOWSKI introduced earlier this year and are also contained in a bill I introduced with various Democratic colleagues earlier this year.

This is the time that we should step up to that challenge and pass those tax recommendations to deal with our energy situation. There are credits for energy-efficient appliances, energy-efficient commercial buildings, and energy-efficient residential construction. There are credits for hybrid vehicles. The PRESIDING OFFICER. The Senator’s time has expired.

Mr. BINGAMAN. I urge my colleagues to support this amendment.

The PRESIDING OFFICER. The Senator from Alaska.

Mr. MURKOWSKI. Madam President, while I support many of the statements of my good friend, there are several fatal flaws in the amendment. There are 23 provisions in the 141-page amendment. I do not know the cost of all those tax credits.

On the last page of this amendment, the Senator attempts to offset its cost by delegating to the Secretary of the Treasury the authority to adjust tax rates. This is an unprecedented delegation of authority. I believe it is unconstitutional.

Further, the amendment allows the unelected Secretary of the Treasury to raise the new 10-percent rate on low-income taxpayers to 12 percent or 15 percent or the Secretary could raise the 28-percent bracket on middle-income families to 29 percent or 30 percent. The Secretary of the Treasury has no constitutional authority to set tax rates. That is what we were elected to do.

I believe we should develop an energy policy in the Energy Committee and in the Finance Committee, not on the floor of the Senate. We have not had any hearings on the proposal. I look forward to working with Senator BINGAMAN in both committees to develop a rational energy policy.

Madam President, the pending amendment is not germane to the provisions of the reconciliation measure. I, therefore, raise a point of order against the amendment under section 305(b)(2) of the Budget Act.

Mr. BINGAMAN. Madam President, I move to waive the Budget Act and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The question is on agreeing to the motion.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. NICKLES. I announce that the Senator from Alaska (Mr. STEVENS) is necessarily absent.
The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 43, nays 56, as follows:

[Rollcall Vote No. 125 Leg.]

YEAS—43

Akaka
Bayh
Baucus
Bennett
Bond
Breaux
Brownback
Bunning
Byrd
Campbell
Chafee
Cooper
Collins
Craig
Crapo
DeWine
Domenici
Ensign
NAYs—56

Allard
Allen
Baucus
Bennett
Bond
Breaux
Brownback
Bunning
Byrd
Campbell
Chafee
Cooper
Collins
Craig
Crapo
DeWine
Domenici
Ensign

The PRESIDING OFFICER. On this vote the yeas are 43, the nays are 56. Three-fifths of the Senators duly chosen and sworn not having voted in the affirmative, the motion is rejected. The point of order is sustained and the amendment falls.

AMENDMENT NO. 660

The PRESIDING OFFICER. The question now occurs on the McCain amendment No. 660, the Senator from Arizona.

Mr. MCCAIN. Madam President, this amendment would cut the top tax rate for the wealthiest individuals from 39.6 percent to 38.6 percent and devote the resulting savings that would have gone to this group to lower and middle-income taxpayers by increasing the number of individuals who pay the 15-percent tax rate. When it is finally phased in, this amendment will place millions of taxpayers now in the 28-percent tax bracket into the 15-percent tax bracket. Under this amendment, unmarried individuals can make up to $50,000 and married individuals can make up to $100,000 and still be in the 15-percent tax bracket. I urge its adoption and yield back the remainder of my time.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Madam President, most of those paying the top marginal rate are small business owners and farmers operating their businesses as sole proprietorships or S-corporations. A study recently released by the Treasury shows that under the President’s proposal—this is the President’s proposal but still germane—77 percent of the money going to cut the top 39.6-percent rate would go to small business owners. These small business owners make up 63 percent of the tax returns that would benefit from reducing the top rate. Small business owners are, of course, the engine of growth that runs our economy. These are the people who plow their tax money and their tax relief back into their businesses, increasing wages, hiring more workers.

The number of small businesses that could benefit from a cut in the top rate, for instance, in the State of Arizona, is around 267,000 small businesses. I seriously question how much we really gain by attacking these small businesses with high rates.

Another twist is, for those of you who are interested in disabled children and kids with special needs, there are special needs trusts. These trusts for the disabled can be easily subject to taxation at the top rate of 39.6 percent. I urge Members to vote down the amendment.

The PRESIDING OFFICER. The question is on agreeing to the amendment. The yeas and nays have been ordered. The clerk will call the roll.

The legislative clerk called the roll.

Mr. INOUYE. Madam President, on this vote, I have a pair with the Senator from Alaska (Mr. STEVENS). If he were present and voting, he would vote “nay.” If I were at liberty to vote, I would vote “yea.” Therefore, I withhold my vote.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 49, nays 49, as follows:

[Rollcall Vote No. 126 Leg.]

YEAS—49

Akaka
Bayh
Baucus
Bennett
Bond
Breaux
Brownback
Bunning
Burns
Campbell
Cooper
Crago
DeWine
Domenici
Ensign
Lott
Logan
McConnell
Miller
Mikulski
Murray
Nelson (FL)
Nelson (NE)
Nevada
New Mexico
New York
North Carolina
North Dakota
Ohio
Oregon
Pennsylvania
Rhode Island
South Carolina
South Dakota
Tennessee
Texas
Utah
Vermont
Virginia
Washington
West Virginia
Wisconsin
Wyoming

NAYs—49

Allard
Allen
Baucus
Bennett
Bond
Breaux
Brownback
Bunning
Burns
Campbell
Cooper
Crago
DeWine
Domenici
Ensign
Lott
Logan
McConnell
Miller
Mikulski
Murray
Nelson (FL)
Nelson (NE)
Nevada
New Mexico
New York
North Carolina
North Dakota
Ohio
Oregon
Pennsylvania
Rhode Island
South Carolina
South Dakota
Tennessee
Texas
Utah
Vermont
Virginia
Washington
West Virginia
Wisconsin
Wyoming

PRESENT AND GIVING A LIVE PAIR—1

Mr. GRASSLEY. Madam President, I move to reconsider the vote.

Mr. GRAMM. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

MOTION TO COMMIT

The PRESIDING OFFICER. The question is now on agreeing to the motion of the Senator from Arizona. The Senator from Arizona is recognized.

Mr. MCCAIN. Madam President, the intention of this amendment is to commit until we can find out exactly what our expenditures are going to be for national defense. Recent articles and information clearly indicate that there will be very little, if any, left over for a supplemental for any funding that I personally campaigned that the men and women of the armed services would receive for a national defense system. I don’t expect to win on this, but I can assure you that with this tax cut going through as it is, with all of the additional spending that I have observed over the last few years, which I see no change in whatsoever, we will not have enough money to defend this Nation’s vital national security interests.

We are embarked on an unusual and dangerous course of action, a massive tax cut without any indication or evidence whatsoever of how much we are going to need to spend to defend this Nation. I urge great caution as we embark on this enterprise because it may be a very expensive price to pay.

I will take a voice vote on this amendment.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Madam President, first of all, we all appreciate the Senator’s concern about defense because he is very much an authority in that area. I am confident, however, that the budget resolution we passed has provided adequate funding for defense. This amendment would undo all of our efforts to provide significant cuts at all marginal rates. Besides, we have $500 billion in the contingency fund that we will be able to use to draw on if additional money for defense is needed. I urge my colleagues to vote no.

The PRESIDING OFFICER. The yeas and nays have been ordered. There needs to be consent to vitiate them.

Mr. GRASSLEY. I ask unanimous consent that the yeas and nays be vitiated.

Mr. REID. Objection. Mrs. BOXER, I object.

The PRESIDING OFFICER. Objection is held.

Mr. GRASSLEY. Madam President, I make a point of order that the amendment is not germane to the provisions
of a reconciliation measure. I raise a point of order against the amendment under section 305(b)(2) of the Budget Act.

Mr. REID. Madam President, I move to waive and ask for the yeas and nays. The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second. The question is on agreeing to the motion. The clerk will call the roll. The assistant legislative clerk called the roll.

Mr. NICKLES. I announce that the Senator from Alaska (Mr. STEVENS) is necessarily absent.

The PRESIDING OFFICER (Mr. VOINOVICH). Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 43, nays 56, as follows:

[Rollcall Vote No. 127 Leg.]

YEAS—43

Akaka
Biden
Bingaman
Boxer
Cantwell
Carnahan
Carper
Clendean
Clinton
Conrad
C parachute
Daschle
Dayton
Dodd
Dorgan

NAY—56

Allard
Allen
Baucus
Bayh
Bennett
Bond
Breuer
Brownback
Bunning
Burns
Byrd
Campbell
Chafee
Chambliss
Collins
Conrad
Corzine
Daschle
Dayton
Dodd
Dorgan
Durbin
Edwards

The PRESIDING OFFICER. On this question the yeas are 43 and the nays are 56. Three-fifths of the Senators duly chosen and sworn not having voted in the affirmative, the motion is not agreed to.

The point of order is sustained and the amendment fails.

Mr. LIEBERMAN. Mr. President, I rise to explain my vote against this amendment to the tax bill that we are debating today. The record clearly shows my strong support for the Internet, which is still in its infancy. I believe that Congress needs to give it the time and space to continue to grow and evolve without complex and burdensome taxation.

In October 1998 Congress enacted the Internet Tax Freedom Act. At that time, I supported placing a three year moratorium on the imposition of any new state and local sales tax on Internet access and precluding charging sales tax for purchases over the Internet that do not apply to other medi- ums. I was also very supporting of the 19 member Advisory Commission on Electronic Commerce that the Act created to review a variety of tax issues relating to electronic commerce, including the taxation of all interstate commerce whether by the Internet or more traditional methods. I must say that I was disappointed that the Commission was not able to make substantial recommendations on most of the key issues before it.

However, I am hopeful that current negotiations now ongoing here in the Senate will produce legislation to address this issue in an effective and equitable manner. For that reason, I am voting against this amendment. I think that the amendment is well intentioned, but that we need to give the current negotiations more time to play out in the Commerce Committee before taking action.
The amendment (No. 680) was agreed to.

Mr. SMITH of New Hampshire. I move to reconsider the vote.

Mr. GRASSLEY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The amendment (No. 680) was agreed to.

Mr. SMITH of New Hampshire. I move to reconsider the vote.

Mr. GRASSLEY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The amendment (No. 680) was agreed to.

Mr. SMITH of New Hampshire. I move to reconsider the vote.

Mr. GRASSLEY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The amendment (No. 680) was agreed to.

Mr. SMITH of New Hampshire. I move to reconsider the vote.

Mr. GRASSLEY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The amendment (No. 680) was agreed to.

Mr. SMITH of New Hampshire. I move to reconsider the vote.

Mr. GRASSLEY. I move to lay that motion on the table.

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unanimous consent that we adjourn for the evening and continue voting on these amendments to the tax bill in the light of day tomorrow morning—

MR. Bunning. I object.

Mrs. Boxer. At a time to be determined by the two leaders.

The PRESIDING OFFICER. Objection is heard.

Mrs. Boxer. It is very late. These are very important matters. This tax bill is going to change the course of this country.

The PRESIDING OFFICER. Objection is heard to the unanimous consent request.

Mrs. Boxer. We ought to go home and get a good night's sleep and then continue voting.

The PRESIDING OFFICER. The Senate will be in order.

The Senator from West Virginia.

Mr. Byrd. Mr. President, I ask unanimous consent to proceed for 2 minutes.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. Byrd. Mr. President, I respectfully urge the majority leader to put us out. Let's come back on tomorrow and finish voting on these amendments. It is 15 minutes after 11 o'clock. We have several amendments yet listed. I think the Senators ought to have an opportunity to call up those amendments. And Senators ought to be able to understand what they are voting on.

Why is it that we have to continue going tonight?

Mr. Lott addressed the Chair.

The PRESIDING OFFICER. The majority leader.

Mr. Lott. If Senator Byrd will yield, I note that just a few minutes ago we even had a 99-0 vote on an amendment that the sponsor was perfectly willing to have accepted by a voice vote. Actually, we have a limited number of amendments here. I hope some of them would not be offered or could be withdrawn or could be accepted in the manager's package. We should be close to finishing this legislation.

We had indicated for days, including at the beginning of this bill, that we needed to complete action tonight because we have other very important work to do this week. I know Senators Kennedy, Jeffords, and others were ready to go back to the education bill in the morning. That, too, is very important. We need the time to go into conference between the Members of this body and the other body and complete action on this very important legislation. I know of no legislation that will be more important than what we are doing tonight.

I have been very diligent as all Senators know, in trying to be respectful of Senators' needs to do other events. It is getting harder and harder. There is an event every night. There are even from 1 to 2 in the morning. And we try to accommodate all Senators.

But I think that as close as we are, and as far as we have come, if the Senators will just forbear—and we will work with the managers of the legislation—we could complete it tonight.

I am afraid if we stop now and come back tomorrow, the number of amendments will grow. We have not been able to get a limit or agreement to withhold on amendments. I had hoped we could do that.

As difficult as it may be, Senators are minding the store, staying in the Chamber. Most of these votes have been occurring in less than 12 minutes, or 15 minutes at most. If we will continue on, we should be able to complete this by midnight and then go on to other important legislation.

I thank Senator Byrd for yielding to me in order to respond to his question.

Mr. Reid. Will the Senator from West Virginia yield to me for 1 minute?

Mr. Byrd. Mr. President, I don't have the floor.

Mr. Reid. Mr. President, I ask unanimous consent to address the Senate for 1 minute.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. Reid. Mr. President, I have been here since 9:30 this morning with Senator Grassley and Senator Baucus. I find myself in the unenviable position of wishing we could tell the Senate to vote, but I am willing to try to work through whatever time it takes. I say to my friend from Mississippi, the majority leader, we are not going to finish by midnight. We have on this side 20 more amendments at least. I think it was Senator Lott who said that is the fate of life. We are not going to finish by midnight. At four amendments per hour, there are 5 more hours at a minimum.

The PRESIDING OFFICER. The Senator from West Virginia.

Mr. Byrd. Mr. President, we are not going to finish this bill tonight. We are just not going to finish it. I hope the majority leader will let us go home. Not everybody in this Chamber has a wife who is as old as I am. We will be married 64 years next Tuesday. I think it is time to go home.

I have been here many nights late. It has been my experience that when you reach this point in time, you don't accomplish a great deal. One Senator can pretty much take a lot of time right at this point. I don't want to do that. I ask the distinguished majority leader to get a unanimous consent request and put us out. Let us come back in tomorrow? I say to my friend from Mississippi, I need to get home. I just plead with the leadership, we don't have to finish this bill tonight. We don't have to.

This is Monday, isn't it? So we have several days yet left in the week. There is no reason why we have to pass this bill tonight and stay until midnight or 1 or 2 in the morning. To begin with, this is a bad bill. It ought not pass.

I am going to ask the majority leader once more to put us out.

Mr. Lott. Mr. President, I know from my friends in the Senate, and from observing the Senate from the House, there have been many occasions when the Senate stayed late, beyond even midnight. I believe one time, in the case of a gas deregulation bill, they went very late. There is need to finish this legislation tonight. If it goes over to tomorrow, we should just continue going.

This is a very important legislation, to be followed by other very important legislation. If we had some sort of understanding, some finite list of amendments, that would be certainly worth considering. It is important, from my conversation with Senator Daschle, to note even now, without completing this legislation, we will still have work to do on Friday and possibly Saturday.

Again, it is important that we complete this work. It is important that we complete it so we can go on and begin the conference and go back to the education bill. It is not that late by comparison. I urge the Senate to continue its work.

I know there had been a feeling that we should not complete it tonight. We need to do it. We have been working on this legislation one way or another for at least 3 months. We know how the final result will go, and I urge the Senate to move forward with the amendments that are offered and get to a final conclusion tonight.

The PRESIDING OFFICER. The Senator from Montana.

Mr. Baucus. Mr. President, I ask unanimous consent to proceed for 1 minute.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. Byrd. Mr. President, I respect the absence of a quorum.

The PRESIDING OFFICER. The Senator from Montana has the floor.

Mr. Kennedy. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The Senator from West Virginia.

Mr. Byrd. Mr. President, we are not going to finish this bill tonight. We are just not going to finish it. I hope the majority leader will let us go home. Not everybody in this Chamber has a wife who is as old as I am. We will be married 64 years next Tuesday. I think it is time to go home.

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The PRESIDING OFFICER. The Senator from Montana.

Mr. Baucus. Mr. President, I ask unanimous consent to proceed for 1 minute.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. Byrd. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The Senator from Montana has the floor.

Mr. Kennedy. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The Senator from Montana.

Mr. Baucus. Mr. President, I ask unanimous consent to address the Senate for 1 minute.

The PRESIDING OFFICER. The Senator from Montana.

Mr. Baucus. Mr. President, I ask unanimous consent to address the Senate for 1 minute.

The PRESIDING OFFICER. The Senator from Montana.

Mr. Baucus. Mr. President, I ask unanimous consent to address the Senate for 1 minute.
Mr. LOTT. If the Senator will yield, there has been no end to the amendments that might be offered. I know a number of Senators have three or four more amendments. I would be interested in seeing if we can get an agreement on the amendments that would be proposed. That would give us something we could at least consider. But in the meantime, we could continue to make progress on the legislation while we are seeing if there is some sort of list that can be developed. I think that to stop now, without even knowing what the final product is going to be, what amendments might be offered or when the final conclusion would come, is not the way to proceed.

I know there are those who don’t want us to ever complete this legislation. I understand that. But we have had a full debate. We have complied with the rules that apply. And we have made it very clear for days, including before we began this series of votes, that our intent was to go until we concluded.

At this point, let’s proceed with the amendments that are pending. I believe Senator Feingold has an amendment that he is ready to offer, and I would be glad to discuss with anybody what the final package of amendments, what list of amendments might be developed, and we will see where we are. I will be glad to yield to Senator Nickles.

Mr. NICKLES. Mr. President, the majority leader has requested that we proceed with the next vote, and during the next vote Senator Reid and I will see if we can’t collect a list and come up with a finite list of amendments to see what we have remaining.

The PRESIDING OFFICER. The question is on the Feingold amendment.

Mr. KENNEDY. Mr. President, regular order.

The PRESIDING OFFICER. The Senator from Massachusetts.

Mr. KENNEDY. I am entitled to recognition. I suggest the absence of a quorum.

The PRESIDING OFFICER. A quorum call is not in order at this time.

Mr. KENNEDY. Mr. President, I appeal the decision of the Chair, and I ask for the yeas and nays. I appeal the decision of the Chair and ask for the yeas and nays. I appeal the decision of the Chair, Mr. President. I am entitled to that recognition.

The PRESIDING OFFICER. Let the Chair state the request.

Mr. KENNEDY. Mr. President, I appeal the decision of the Chair on this, and I ask for the yeas and nays.

The PRESIDING OFFICER. The Senator is appealing the decision of the Chair that a quorum call is not in order at this time while 2 minutes remain on the amendment. Does the Senator seek the yeas and nays on the appeal?

Mr. KENNEDY. Yes, Mr. President.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered. Mr. SARBANES, Mr. President, parliamentary inquiry.

The PRESIDING OFFICER. The Senator from Maryland.

Mr. SARBANES. Is it the Chair’s ruling that a request for a quorum is not in order because there are still 2 minutes remaining on the amendment?

The PRESIDING OFFICER. The Senator is correct.

Mr. SARBANES. Would a request for a quorum be in order at the conclusion of the 2 minutes?

The PRESIDING OFFICER. The Senator is correct.

Mr. SARBANES. I ask unanimous consent that the Senator from Massachusetts be recognized at the conclusion of the 2 minutes to make his suggestion.

Mr. Bunning, I object.

The PRESIDING OFFICER. Objection is heard.

The question is, shall the decision of the Chair stand? The yeas and nays have been ordered. The clerk will call the roll.

The legislative clerk called the roll.

Mr. NICKLES. I announce that the Senator from Alaska (Mr. Stevens) is necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 99, nays 0, as follows:

[Rollcall Vote No. 131 Leg.]

YEAS—99

Akaka          Durbin          Lott
Allen          Edwards         McCain
Baucus         Ensign          McConnell
Bayh           Enzi            Mike Enzi
Bennett        Feingold        Miller
Biden          Feinstein       Mark Warner
Bingaman       Fitzgerald      Murray
Bond           Frist            Nelson (FL)
Boozman        Graham          Nelson (NE)
Breaux         Gramm           Nickles
Brownback      Grassley        Reed
Buning         Granholm        Reid
Burns          Hagerty         Roberts
Byrd           Harkin          Rockefeller
Campbell       Harkin          Rockefeller
Cantwell       Hollings        Sarbanes
Carnahan        Hollings        Schumacher
Carper          Hollings        Sensenig
Chafer         Hutchison       Shelby
Cleland         Inhofe          Smith (ND)
Clinton         Inouye          Smith (OH)
Cochran         Jeffords        Snowe
Collins         Johnson         Specter
Conrad          Kennedy        Stabenow
Currie          Kerry            Thomas
Crapo           Kohl            Thompson
Daschle         Kyl             Thurmond
Daschle         Landrieu         Torricelli
Dayton          Leavitt         Voinovich
DeWine          Levin            Warner
Dodd           Lieberman       Wellstone
Domenici        Lincoln         Wyden

NOT VOTING—1

Stevens

The ruling of the Chair was sustained as the judgment of the Senate.

Mr. SARBANES. Mr. President, I move to reconsider the vote.

Mr. LOTT. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The PRESIDING OFFICER. The majority leader.

Mr. LOTT. Mr. President, I seek recognition under leader time so I can propound a unanimous consent request and get an understanding as to how we are going to proceed at this point.

First of all, I think it is unfortunate that we are here yet with a delay being forced. I understand there are Senators who think we have gone late enough tonight and would like for us to resume tomorrow. It is very important we complete this work, and obviously we will not go to any other legislation until we complete this very important work of the people.

I have listened to Senators on both sides of the aisle and am trying to find a way to give Senators a chance to offer their amendments and have them considered. I hope that it will not be delayed indefinitely. Certainly that would be a subversion of the rules, but we will take a time out here and hopefully tomorrow Senators will be prepared to resume our work and bring it to a conclusion.

I believe Senator Daschle intends to work with me and the managers of the legislation to try to find a way to bring this debate to a reasonable conclusion. But I emphasize again, we have work that we need to do this week, and if we have to go on into Friday or Saturday, I think we should be prepared to do that.

Senators on both sides have indicated they would be willing to do that.

MORNING BUSINESS

Mr. LOTT. Mr. President, I ask unanimous consent that there now be a period for morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

WORLD WAR II MEMORIAL

Mr. WARNER. Mr. President, I ask unanimous consent that the Energy and Commerce Committee be discharged from further consideration of H.R. 1696 regarding construction of the World War II memorial, and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 1696) to expedite the construction of the World War II memorial in the District of Columbia.

There being no objection, the Senate proceeded to consider the bill.

Mr. WARNER. Mr. President, I rise to ask the Senate to act on this, as we have just done. I am honored to do so on behalf of the few in the Senate who served in World War II, Senators Inouye and Stevens, with great distinction, I myself with very modest service beginning in 1945 during the closing months of that war.

This memorial is long overdue in recognition of the enormous sacrifice of the men and women of the U.S. military; and, indeed, it is a symbol of the
sacrifices of an entire generation, not only those who went abroad to the battlefields but those here at home and their families.

Mr. President, our former colleague, Robert Dole, was very instrumental in seeing that the financial package and other aspects on this memorial were successful.

Mr. REID. I also say to my friend, I have been impressed with how hard you, Senator INOUYE, and Senator STEVENS have worked on this important issue.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Virginia [Mr. WARNER], for Mr. STEVENS, for himself, Mr. INOUYE, Mr. THOMSON, Mr. HARKIN, Mr. MURkowski, Mr. KINGMAN, Mr. THURMOND, Mr. THOMAS, Ms. COLLINS, and Mr. WARNER, proposes an amendment numbered 745.

Mr. WARNER. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To provide a complete substitute)

Strike all after the enacting clause and insert the following:

SECTION 1. APPROVAL OF WORLD WAR II MEMORIAL SITE AND DESIGN.

Notwithstanding any other provision of law, the World War II Memorial described in plans approved by the Commission of Fine Arts on July 20, 2000 and November 16, 2000, and selected by the National Capital Planning Commission on September 21, 2000 and December 14, 2000, and in accordance with the special use permit issued by the Secretary of the Interior on January 23, 2001, and numbered NCR–NACC–5700–0103, shall be constructed expeditiously at the dedicated Rainbow Pool site in the District of Columbia in a manner consistent with such plans and permits, subject to design modifications, if any, approved in accordance with applicable laws and regulations.

SEC. 2. APPLICATION OF COMMEMORATIVE WORKS ACT.

Elements of the memorial design and construction not approved as of the date of enactment of this Act shall be considered and approved in accordance with the requirements of the Commemorative Works Act (40 U.S.C. 1001 et seq.).

SEC. 3. JUDICIAL REVIEW.

The decision to locate the memorial at the Rainbow Pool site in the District of Columbia and the actions of the Commission of Fine Arts on July 20, 2000 and November 16, 2000, the actions by the National Capital Planning Commission on September 21, 2000 and December 14, 2000, and the issuance of the special use permit identified in section 1 shall not be subject to judicial review.

Mr. STEVENS. Mr. President, I believe that it is time to honor the sacrifices of the World War II generation. Eight years after Congress authorized the construction of this memorial, and six years from the first of 22 public hearings on its site and design, the memorial’s construction remains delayed by a procedural issue involving the National Capital Planning Commission (NCPC), one of the agencies required by law to approve the memorial, and a lawsuit filed by a small group of opponents. The bill would remove those obstacles and require the construction process to promptly go forward.

The legislation accomplishes that goal as follows:

Through sections one and three, the site and design for the World War II Memorial are finalized, expeditious construction is directed, and the prospect of further delay through judicial challenges or other reconsiderations of the selected site and design are eliminated. Section one also includes a provision regarding design modifications which is solely intended to address the highly unlikely event that a technical impossibility could occur in the course of construction that might require a limited deviation from the selected design. In light of the careful review the existing plans have already been subject to by the memorial’s design, engineering, and construction personnel, the General Services Administration (GSA), the American Battle Monuments Commission (ABMC), the National Park Service (NPS), the Commission of Fine Arts (CFA) and the National Capital Planning Commission (NCPC), no exercise of this authority is expected. Moreover, as a result of these provisions, funds donated for the Memorial would not be diverted to preparation of the additional mock-up of the Memorial or further presentations on the selected design that have been requested of the NPS by NCPC to administratively re-dress that agency’s procedural issue resolved by this legislation.

The second section directs that the provisions of the Commemorative Works Act shall be used for the approval of those few aspects of the Memorial not already finalized. These items are essentially the color of the granite, the flag poles, sculptural elements, the wording of the inscriptions to be placed on the memorial, and final adjustments to the level of lighting. These matters will be presented in due course by the NPS, representing the Secretary of the Interior and acting on behalf of the ABMC, to the two approving agencies by the Commemorative Works Act: the CFA and the NCPC.

To further place this legislation in context it is important to briefly describe the extensive, democratic deliberative process through which the site and design were selected.

After receiving Congressional approval in October 1994 to locate the Memorial within the National Monumental Core, many public hearings were conducted including meetings of the National Capital Memorial Commission (NCMC), (May 9 and June 20, 1995), the CFA (July 27 and September 19, 1995), and the NCPC (July 27 and October 5, 1995). In the course of these meetings, the CFA and NCPC, in consultation with the ABMC and NCMC, reviewed eight proposed sites for the Memorial. Through review of the possibility of including the Rainbow Pool in the site for the Memorial arose at the June 20, 1995, NCMC public meeting. As the deliberations continued pursuant to the Commemorative Works Act process, the appropriate site for the Memorial became readily apparent. The Rainbow Pool Site was approved at an open, public meeting of the CFA on September 19, 1995, and the NCPC on October 5, 1995. President Clinton formally dedicated the Rainbow Pool site on Veterans’ Day 1995.

In 1996, a national two-stage competition to select the designer for the Memorial was conducted in accordance with the GSA’s Design Excellence program. Over four hundred entries were reviewed by a distinguished Evaluation Board that selected six competition finalists. From these six finalists, a design jury composed of outstanding architectural critics and WWII veterans, independently and unanimously recommended a design team headed by Friedrich St. Florian of the Rhode Island School of Design. The Evaluation Board concurred and ABMC approved the recommendation on November 20, 1996. On January 17, 1997, President Clinton announced the Friedman St. Florian team as the winning design team, with Leo A. Daly, a pre-eminent national firm, serving as architect-engineer.

Through the Commemorative Works Act process, the World War II Memorial design underwent three general phases of public review and approval: design concept, preliminary design and final design. The Memorial design has evolved through input and participation by the reviewing commissions and the public. In public hearings held in July of 1997, both the CFA and the NCPC considered Friedman St. Florian’s initial design concept and reconsidered the approvals of the Rainbow Pool Site. Both commissions reaffirmed selection of the Rainbow Pool site on more than one occasion; however, both also requested the consideration of substantial changes to the design concept. The deliberations subsequently undertook extensive efforts to address all concerns raised by the reviewing commissions and the public. Over the course of three years and nine more public meetings, the Memorial design continued to evolve to its finally approved form. As a result of the extensive public participation and careful review by the respective commissions and other governmental agencies, the final design is one which enhances the site, preserves its historic vistas, and preserves the Rainbow Pool by restoring it and making it a part of a national commemorative work.
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Finally, in the course of authorizing this Memorial, Congress asked the American people to support the project through voluntary donations. They certainly responded. The memorial fund-raising campaign, under the leadership of Senator Bob Dole and Frederick Smith, Chairman and CEO of FedEx Corporation, received financial support from half a million individual Americans, hundreds of corporations and foundations, dozens of civic, fraternal and professional organizations, 48 state legislatures, 1,100 schools, more than 450 veterans groups representing 11 million veterans providing the funds necessary to construct the Memorial.

I would like to thank my fellow World War II veterans Senator INOUYE, Senator THURMOND, and Senator HOLINGS for joining me in this amendment. I would also like to thank Senator THOMPSON, Senator MUKKOWSKI, Senator BINGAMAN, and Senator THOMAS for the important work they are doing in their subcommittee role to consider modifications to view an on-site mock-up of the memorial. The amendment (No. 745) was agreed to without undue delay.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 745) was agreed to.

At the hearing in March, the White House released the latest Pulse Check report that outlined the recent trends in Ecstasy use. This report confirmed that most users are children and young adults. These drugs are clearly targeted at youths. Ecstasy is found primarily in pill form and manufacturers put cartoons and flashy corporate logos on the pills to make them more appealing.

As the demand is increasing, the availability of Ecstasy is increasing too. The Pulse Check report shows that both rural and urban areas are experiencing an Ecstasy explosion. In fact, 18 of the 20 cities in the report labeled Ecstasy as an emerging drug. This isn’t the drug of the big city anymore, it is now in hometown America.

As the demand is increasing, the availability of Ecstasy is increasing too. The Pulse Check report shows that widespread usage and availability increased dramatically over the past year. Ninety percent of all drug treatment and law enforcement experts say that Ecstasy is readily accessible. If we continue to allow easy access to this drug at clubs and in schools, then this problem will just get worse.

One of the greatest dangers of Ecstasy is how it is used. The report stated that Ecstasy is losing its purity and is now commonly adulterated with heroin and amphetamines. Users usually don’t know the level of the drug they are taking and will overdose easily. And at parties and dances, Ecstasy is most often taken with several other drugs, most commonly alcohol, but also LSD, marijuana, and cocaine. This deadly cocktail of drugs is making ambulances at clubs an all too common sight. These ambulances, that are now showing up consistently more than ever before from nightclub ambulances, are often private ambulances that are hired by the nightclubs themselves. They wait outside the clubs until someone overdoses from the use of Ecstasy, thus bypassing 911 and the attention of the police. My outrage with this practice is heightened by the low level of care and lack of advanced life support that these ambulance crews provide at such dangerous moments. Many youth are not safely making it to hospital emergency rooms.

The situation is becoming an emergency. We need to make it clear to today’s youth that this drug is very dangerous, and that using it carries heavy consequences. This drug rips apart families and ruins lives at a very young age. Many youth start using this drug before they are old enough to fully grasp the results of their actions. We need to educate our youth and crack down on sellers to combat the increasing availability of this drug. We cannot let this attack on our Nation’s youth go unchecked.

LOCAL LAW ENFORCEMENT ACT OF 2001

Mr. SMITH of Oregon. Mr. President, I rise today to speak about hate crimes legislation I introduced with Senator KENNEDY last month. The Local Law Enforcement Act of 2001 would add new categories to current hate crimes legislation sending a signal that violence of any kind is unacceptable in our society.

I would like to describe a heinous crime that occurred March 1, 2000 in Salt Lake City, Utah. Two defendants pleaded guilty to misdemeanor assault charges for their part in a 45-minute crime spree that began outside a gay bar. During the crime spree, two people were beaten and three others terrorized. “Are you a faggot?” one of the defendants yelled. “He is a faggot!” another replied as they chased the first victim to his car and pounded on his vehicle until the victim was able to escape to call the police. Later, the defendants yelled anti-gay slurs and threw beer bottles at another car that had two men in it. Forty-five minutes after the initial attack, the defendants were beaten and two more men who had just exited the bar. One of the defendants told the arresting officer they were “just out for a good time.”

I believe that government’s first duty is to defend its citizens, to defend them against the harms that result from the expression of hate. The Local Law Enforcement Enhancement Act of 2001 is now a symbol that can become substance. I believe
that by passing this legislation, we can change hearts and minds as well.

THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business Friday, May 18, 2001, the Federal debt stood at $5,655,505,213,577.95, trillion, six hundred fifty-five billion, five hundred fifteen million, two hundred thirteen thousand, five hundred sixty-seven dollars and seventy-nine cents.

One year ago, May 18, 2000, the Federal debt stood at $5,672,936,000,000, five trillion, six hundred seventy-two billion, four hundred thirty-six million, two hundred dollars and seven cents.

As the father of two daughters, Mrs. CASEY, often called him "Doc," because he was his heroism and his commitment to protecting his community deserves our respect and thanks.

On March 8, 2001, Bill left the Miami Township fire station to respond to a nearby house fire. Upon learning of a possible victim trapped in the house, he joined other firefighters to search for the individual. During the search, Bill fell through the first floor of the home into the basement, where he was knocked unconscious and sustained serious burn injuries. Nearly two weeks after the fire, he passed away as a result of these critical injuries.

Bill’s many friends and colleagues often called him “Doc,” because he was constantly reading medical texts. They will remember “Doc” for his warm and generous nature and his sense of humor. As the father of two daughters, Maryssa and Michaela, and husband to Victoria, Bill Ellison and his legacy will live on through his family and his work.

It is the work of people, like Bill Ellison, that provides us with peace of mind, with the knowledge that there are people who we can count on in case of an emergency. These individuals, who often make grave sacrifices on our behalf, are role models for our communities. I cannot adequately emphasize how important their work, and the work of Bill Ellison, are to our society.

Today, I express my deep gratitude to Bill’s loved ones and his friends in family and friends. He did not die in vain, he died in the line of duty to his fellow man. And for that, we will always remember his sacrifices and his life with great respect and admiration.

HUSKER BASEBALL’S BIG 12 SWEEP

Mr. NELSON of Nebraska. Mr. President, I would like take this opportunity to commend the University of Nebraska baseball team for winning a third-straight Big 12 Conference Series Championship. Yesterday, in what has become a typical display of terrific teamwork and fierce talent, the Huskers defeated Texas A&M to sweep the series.

The University of Nebraska baseball team boasts a 45-14 record, and now, thanks to their dominance at the Big12 tournament, they will likely earn a top-eight seed on the national level. To add to the excitement, the Huskers will play next month at the College World Series in Omaha, which President Bush is scheduled to attend.

In fact, to honor the President’s upcoming trip, I have considered seeking an appropriation for the repainting of Air Force One in Husker Red and putting the block "N" on the tail of the plane; however, should that scheme fail, I have an alternate plan to ensure that the President roots for the home team.

Last week, I personally delivered a Huskers baseball cap to the President, and I intend to accompany him aboard Air Force One to make certain he wears it as he disembarks the plane in Nebraska. The College World Series is always exciting, but this year, with our terrific team, the President will have the opportunity to see college baseball at its best.

Again, I offer my heartiest congratulations to each member of the team, and I applaud Coach Dave Van Horn for his leadership. I wish them the very best as they continue to play ball.

TRIBUTE TO BILL ELLISON

Mr. DeWINE. Mr. President, I rise today to celebrate the life of Bill Ellison, a brave and heroic man from my home State of Ohio. He was born on March 20, 1963, and died on February 17, 2001. Bill was a paramedic and firefighter who died of burn injuries he incurred while fighting a house fire in Miami Township, OH. I am honored to recognize him today for his heroism and his commitment to his local community and State.

Since 1997, Bill Ellison served as a full-time firefighter for Anderson Township Fire District as well as a part-time firefighter for Miami Township. He also worked for the Western Joint Ambulance District. Bill dedicated himself to his community early on, when, at age 16, he first volunteered for the Melbourne, OH, Fire Department. His exceptional commitment to protecting his community deserves our respect and thanks.

Mrs. CASEY, for the last 27 years, Mrs. Casey has been an active volunteer with the Hawkeye Valley Area Agency on Aging and until recently was a member of their board of directors. The staff at Hawkeye Valley one of the finest in the nation. She volunteers in the administrative office, helps with special projects and answers the hotline for those alleging Medicare fraud and abuse under Operation Restore Trust. Mrs. Casey works hard to ensure that seniors in her community have the latest information on issues affecting their lives. She is a monthly presenter at the county nutrition site and writes a weekly column for her local paper. She provides assistance to those applying for Medicaid and low-income heating assistance, and she serves on the State’s consumer Medicare committee. People know that if Mrs. Casey doesn’t have the answer on a particular senior issue, she will likely know the person who does.

Last but certainly not least, Mrs. Casey is a caregiver. When her late husband, John, was suffering from Alzheimer’s Disease, she served as his full-time caregiver. Mrs. Casey is currently a guardian for a senior with a disability. And, she still visits the local nursing home to share devotions with the residents a few times a year. Mrs. Casey carries out each of these activities with joy, determination and humbleness. Even a recent hip surgery won’t...
keep her from carrying on with her duties. Her contributions to the community are many, yet she describes the rewards as all hers.

In one month, Mrs. Casey will turn 82. Happy early birthday, Mrs. Casey. Thank you for your compassion for the people of Reinbeck and the people of Iowa. Your commitment and concern for others is an example to us all that we should contribute to the lives of those around us, no matter what our age.

IN RECOGNITION OF JIM HETTINGER: PRESIDENT AND EXECUTIVE DIRECTOR OF BATTLE CREEK UNLIMITED

• Mr. LEVIN. Mr. President, I am delighted to speak today to acknowledge a gentleman, from my home State of Michigan, who has served the citizens of Battle Creek, Jim Hettinger. On May 24th of this year, people will gather to pay tribute to Jim Hettinger for his tenure as Executive Director of Battle Creek Unlimited (BCU).

Jim Hettinger has dedicated his professional career to the development of jobs and opportunities for individuals in the communities where he has worked. For the past twenty years, Jim has served as the president and executive director of Battle Creek Unlimited, Battle Creek’s economic development agency.

In the past two decades, Battle Creek has witnessed numerous changes in its economic landscape, but throughout that time period Jim has been working to ensure the economic health and vitality of Battle Creek. As director of Battle Creek Unlimited, Jim Hettinger tirelessly works to promote Battle Creek as an ideal place for businesses to locate and for the residents of the Battle Creek area and Japan.

For nearly 20 years Maersk Lines, Limited, has partnered with the United States Marine Corps to preposition ships and supplies where needed. Maersk ships, in fact, were the first vessels to arrive in Desert Storm and off-load critically needed Marine Corps supplies and equipment. Prior to Desert Storm, Maersk Line, Limited obtained a secret clearance from the Department of Defense and now has a top-secret clearance to operate sensitive surveillance ships for the U.S. Navy.

I point these things out to my colleagues for a couple of reasons. First, as a matter of general interest, I wish more of my colleagues could have the pleasure of visiting with Mr. Moller. His personal history has imbued him with a very thoughtful approach and seasoned perspective on global issues.

Second, as the man behind the largest commercial fleet of U.S.-flag ships, he has proven to be a valuable partner to our defense interests. His ships and loading facilities and transportation infrastructure have moved literally tons of supplies that support our men and women in uniform.

In the future the Maritime Security Program, MSP, one of his programs critical for maintaining a U.S.-flagged shipping fleet, will need to be reauthorized. During times of critical national need, MSP participants like Maersk Line, Limited are contractually obliged to the statutorily mandated Voluntary Intermodal Sealift Agreement, VISA. I, for one, am reassured to know that a man of Maersk McKinney Moller’s stature and integrity is involved so strongly in this aspect of our national defense. He has proven his value to our Nation many times over.

TOWNS COUNTY MIDDLE SCHOOL LAPTOP PROGRAM

• Mr. MILLER, Mr. President, I want to affirm what TIME magazine has written in its May 21, 2001, issue: Towns County Middle School in Georgia is one of America’s “educational pioneers.”

In my native Towns County, the digital divide has become the digital opportunity. Every middle school student in the county totes a laptop computer from school to home, courtesy of a Federal grant and local donations. The students are quickly caught up and end up with a wired connection to the Internet, and teachers incorporate the Web into lesson plans. At home, students question teachers online about homework, and teachers email missed assignments to students who are gone sick.

In a section called TIME’s Schools of the Year, the magazine called this 265-student school “one of the best-wired middle schools in the U.S.” and cited it as one of two middle schools in the Nation that has “found the most promising approaches to the most pressing challenges in education.”

Principal Stephen Smith convinced me as Governor that giving take-home
laptop computers to all middle-schoolers in Towns County would greatly enhance learning. We obtained a grant from the Appalachian Regional Commission and local donations to make this happen, and the program has succeeded beyond anyone's expectations. Test scores have increased, while discipline referrals have dropped. In addition, parents have become more involved in the school and more of them are earning their GEDs, and borrowing their kids' computers for assignments.

I am very proud of the achievements at Towns County Middle School, and I congratulate Principal Smith, his teachers and all the students and parents on this national recognition.

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Ms. Evans, one of his secretaries.

EXECUTIVE MESSAGES REFERRED

As in executive session the President's Officers laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(REPORTS RECEIVED)

REPORT ON U.S. TRADE AND INVESTMENT POLICY TOWARD SUB-SAHARAN AFRICA AND IMPLEMENTATION OF THE AFRICAN GROWTH AND OPPORTUNITY ACT—MESSAGE FROM THE PRESIDENT—PM 21

THE PRESIDING OFFICER laid before the Senate the following message from the President of the United States, with an accompanying report, which was referred to the Committee on Finance.

To the Congress of the United States:


GEORGE BUSH

MEASURES REFERRED

The following bill was read the first and the second times by unanimous consent, and referred as indicated:

H.R. 1696. An act to expedite the construction of the World War II memorial in the District of Columbia; to the Committee on Energy and Natural Resources.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC–1920. A communication from the Regulations Coordinator of the Administration For Children and Families, Department of Health and Human Services, pursuant to law, the report of a rule entitled “Runaway and Homeless Youth Program” (RIN0797–AC04) received on May 14, 2001; to the Committee on Health, Education, Labor, and Pensions.

EC–1921. A communication from the Chairman of the United States Nuclear Regulatory Commission, transmitting, the Commission’s Report on Licensing Activities and Regulatory Duties for March 2001; to the Committee on Environment and Public Works.

EC–1922. A communication from the Deputy Secretary of Defense, transmitting, pursuant to law, the 2001 Report on National Defense Stockpile (NDS) Requirements; to the Committee on Armed Services.

EC–1923. A communication from the Federal Register Liaison Officer Alternate, Office of Thrift Supervision, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “Conversion from Federal Deposit Insurance Corporation to the Federal Savings Association” (RIN1550–AB45) received on May 3, 2001; to the Committee on Banking, Housing, and Urban Affairs.

EC–1924. A communication from the Acting Assistant Attorney General, Office of Legislative Affairs, Department of Justice, transmitting, pursuant to law, the impact of the Twenty-First Amendment Enforcement Act; to the Committee on the Judiciary.


EC–1926. A communication from the Acting Assistant Secretary for Land Minerals Management, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled “Establishing Oil Value for Royalty Due on Federal Leases” (RIN10189–AC09) received on May 3, 2001; to the Committee on Energy and Natural Resources.

EC–1927. A communication from the Principal Deputy Associate Administrator of the Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “National Primary Drinking Water Regulations; Arsenic and Clarifications to Compliance and New Source Contaminants Monitoring: Delay of Effective Date” (FRL6983–8) received on May 18, 2001; to the Committee on Environment and Public Works.

EC–1928. A communication from the Principal Deputy Associate Administrator of the Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Notice of Availability of Funds for Source Water Protection” (FRL6984–2) received on May 18, 2001; to the Committee on Environment and Public Works.

EC–1929. A communication from the Principal Deputy Associate Administrator of the Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Revisions to the California and Arizona State Implementation Plans, Antelope Well Area Air Pollution Control District and Maricopa County Environmental Services Department” (FRL6982–6) received on May 18, 2001; to the Committee on Environment and Public Works.

EC–1930. A communication from the Principal Deputy Associate Administrator of the...
Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Withdrawal of Direct Final Rule, Guidelines Establishing test Procedures for the Analysis of Pollutants Under the Clean Water Act; National Primary Drinking Water Regulations and National Secondary Drinking Water Regulations; Methods Update’’ (RIN1533–AD20) received on May 17, 2001; to the Committee on Environment and Public Works.

EC–1901. A communication from the Chief of the Wildflucations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “Applicable Federal Rates—June 2001’’ (Rev. Rul. 2001–27) received on May 17, 2001; to the Committee on Finance.

EC–1932. A communication from the Chief of the Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “TD 8945; Taxable Fuel Measurements’’ (RIN1545–AY75) received on May 17, 2001; to the Committee on Finance.

EC–1933. A communication from the Director of the Office of Regulations Management, Veterans Administration, Department of Veterans Affairs, transmitting, pursuant to law, the report of a rule entitled “U.S. Flags for Burials of Certain Members of the Armed Forces’’ (RIN2120–AC70) received on May 17, 2001; to the Committee on Veterans’ Affairs.

EC–1941. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled “Pursuit Operations’’ (RIN12120–AG52) received on May 17, 2001; to the Committee on Commerce, Science, and Transportation.

EC–1945. A communication from the Program Analyst of the Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled “Flight Crewmember Flight Time Limitations and Rest Requirements; Notice of Enforcement Policy’’ (RIN12120–ZZ55) received on May 17, 2001; to the Committee on Commerce, Science, and Transportation.


EC–1937. A communication from the Acting Director of Sustainable Operations, Department of Veterans Affairs, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled “Fisheries of the Exclusive Economic Zone Off Alaska; Sharpchin and Northern Rockfish in the Bering Sea and Aleutian Islands Management Area’’ received on May 17, 2001; to the Committee on Commerce, Science, and Transportation.

EC–1938. A communication from the Acting Director of the Office of Sustainable Fisheries, National Marine Fishers Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled “Fisheries off West Coast States and in the Western Pacific; Pacific Coast Groundfish; Annual Specifications and Management Measures; Corrections; Trip Limit Ad-

justment’’ received on May 17, 2001; to the Committee on Commerce, Science, and Transportation.

EC–1939. A communication from the Attorney General, transmitting, pursuant to law, the report of a nomination confirmed for the position of Deputy Secretary, to the Committee on Commerce, Science, and Transportation.

EC–1940. A communication from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting, pursuant to law, the report of the certification of a proposed Manufacturing License Agreement with Sweden; to the Committee on Foreign Relations.

EC–1942. A communication from the Executive Director of the Committee for Purchase From People Who Are Blind or Severely Disabled, transmitting, pursuant to law, the report of additions to the procurement list received on May 21, 2001; to the Committee on Governmental Affairs.

EC–1943. A communication from the Acting Chairman of the National Telecommunications and Information Administration, Department of Commerce, transmitting, pursuant to law, the Annual Performance Reports for Fiscal Year 2000 and the Annual Performance Plan for Fiscal Year 2001; to the Committee on Governmental Affairs.

EC–1944. A communication from the Executive Director for the Committee for Purchase From People Who Are Blind or Severely Disabled, transmitting, pursuant to law, the report of additions to the procurement list received on May 17, 2001; to the Committee on Governmental Affairs.

EC–1945. A communication from the Director of Regulations Policy and Management, Food and Drug Administration, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled “Medical Devices; Medical Reporting Regulations; Technical Amendment’’ (Doc. No. 90–070) received on May 17, 2001; to the Committee on Health, Education, Labor, and Pensions.

PETITIONS AND MEMORIALS

The following petitions and memorials were laid before the Senate and were referred or ordered to lie on the table as indicated:

POM–56. A joint resolution adopted by the Senate of the State of Montana relative to the reduction of Forest Fuels; to the Committee on Energy and Natural Resources.

POM–37. A joint resolution adopted by the Senate of the State of Washington relative to the operation of the National Fish Hatchery, and that Congress fully pray that the United States Fish and Wildlife Service apply for sufficient funding to construct the fish passage modifications necessary at the Leavenworth National Fish Hatchery, that Congress shall see fit to appropriate the necessary funds; to the Committee on Environment and National Resources.

JOINT RESOLUTION

Whereas, the United States Forest Service was organized to protect the national forests from fire and to provide a sustainable supply of timber, water, goods, and services for the people of the United States; and

Whereas, citizens of Montana and communities throughout the western United States still depend on the prudent stewardship, the sustained utilization of resources, and the sustainable production of goods and services from the multiple use management of public lands in those western states; and

Whereas, the April 1999 U.S. General Accounting Office reporting on National Forests, a Cohesive Strategy is Needed to Address Catastrophic Wildfire Threats’’ states, “the most extensive and serious problem related to the health of national forests in the interior West is the overaccumulation of vegetation, which has caused an increasing number of large, intense, uncontrolled, and catastrophically destructive wildfires’’; and

Whereas, the April 2000 U.S. Forest Service report, “Protecting People and Sustaining Resources in Five-Action Plan: A Cohesive Strategy’’ in response to the General Accounting Office report, confirmed the conclusion stated above and further warns “Without increased restoration treatments in these ecosystems wildland fire suppression costs, natural resource losses, private property losses, and environmental damage are certain to escalate as fuels continue to accumu-
late and more acres become high-risk’’; and the report also specifies that, at a low intensity, fire is ecologically beneficial and having a negative effect on soil productivity, soil water quality; and

Whereas, the U.S. Forest Service further acknowledges that 39 million acres of national forests now are in a hazardous condition, and also that catastrophic wildfire and an additional 26 million acres will be at similar risk due to increases

whereas, the U.S. Forest Service currently utilizes a water withholding system that does not provide proper protection for salmon and trout, some of which are naturally spawned endangered steelhead trout, endangered spring run chum, chinook salmon, or threatened bull trout; and

Whereas, Operation of the Leavenworth National Fish Hatchery could be modified with construction of fish passage devices that would result in no jeopardy to listed salmon and trout; and

Now, therefore, Your Memorialists respectfully pray that the United States Fish and Wildlife Service will study and implement modifications, in a timely manner, to the water withdrawal structure at the Leavenworth National Fish Hatchery so that its operation will be consistent with the federal endangered species act.

Be it resolved, That the United States Fish and Wildlife Service apply for sufficient funding to construct the fish passage modifications necessary at the Leavenworth National Fish Hatchery, and that Congress shall see fit to appropriate the necessary funds

Be it further resolved, That copies of this Memorial be immediately transmitted to the Honorable George W. Bush, President of the United States, the United States Fish and Wildlife Service, the President of the United States Senate, the Speaker of the House of Representatives, and each member of Congress from the State of Washington.

POM–57. A joint resolution adopted by the Congress from the State of Washington.
in the mortality of trees and brush caused by insects and disease; and

Whereas, catastrophic wildfires, such as those in California in 1993, Florida in 1988, and Montana in 2000, are recognized as among the defining natural disasters of the past decade; and

Whereas, the conflagrations that engulfed hundreds of thousands of acres in Montana during 2000 caused millions of dollars of damage to the property of residents; and

Whereas, catastrophic wildfires not only cause damage to the forests and other lands, but place the lives of firefighters at risk and pose threats to human health, personal property, sustainable ecosystems, air quality, and water quality; and

Whereas, the escaped Cerro Grande Pre- scripted Fire in May, 2000, which consumed 48,000 acres, cost several hundred homes and losses exceeding $1 billion in Los Alamos, New Mexico, and the escaped Lowden Pre-scribed Fire in 1999 that destroyed 23 homes in Lewiston, California, highlighted the unacceptable risks of using prescribed burning if prescribed burning, as reported, was the sole forest management practice of the subject federal land management agencies; and

Whereas, high-risk forest fuel has accumulated in combination with reduced fire re- sponse capability by federal agencies during the 1980s and 1990s, making catastrophic wildfires becoming more difficult and expensive to extinguish with a disproportionate burden being placed on state and local resources, the costs of wildfire suppression have increased 150% between 1986 and 1994, and the costs of maintaining a readiness force has increased by 75% between 1992 and 1997; and

Whereas, continuing efforts of the U.S. Forest Service, such as the Sierra Ne- vada Framework, the Interior Columbia Basin Project, the Roadless Initiative, and the federal monument proclamations rely primarily on the extensive use of prescribed fire, which will further exacerbate the risk of catastrophic wildfires on federal lands throughout the West; Now, therefore, be it

Resolved by the Senate and the House of Rep- resentatives of the State of Montana:

(1) That in the interest of protecting the integrity and posterity of Montana's forests, wild lands, wildlife habitat, watersheds, air quality, water safety and quality, and private property, the U.S. Forest Service and other federal land management agencies are urged to immediately implement a cohesive strategy for overabundant forest fuels that place these resources at high risk of catastrophic wildfire.

(2) That the agencies are urged to utilize an appropriate mix of fire suppression activi- ties and forest management methodologies, including selective thinning, selective har- vesting, grazing, the removal of excessive ground fuels, small-scale prescribed burns, and the increased use of private, local, and state contracts for prefire treatments on federal lands; and

(3) That the Legislature urges that effective fire suppression in federal forest lands be pursued through increased funding of mutual aid agreements with state and local public fire-fighting agencies.

(4) That in the interest of protecting the rural and community safety, the federal Depart- ment of Agriculture and the Department of Interior are urged to immediately draft, for public review and adoption, a national prescribed fire strategy for public lands that creates the evaluation of worst case scenarios that present a risk of escaped prescribed fires and identifies alternatives that will achieve the land management ob- jective while minimizing the risk of prescribed fire, and that this strategy be incor- porated into any regulatory land use planning program that proposes the use of prescribed fire as a management practice. Be it further

Resolved, That the Secretary of State, send copies of this resolution to the President George W. Bush, Vice President Richard Cheney, Department of Interior Secretary Gale Norton, Department of Agriculture Secretary Ann Veneman, to the Chiefs of the U.S. Forest Service, the Director of the U.S. Park Service, and the Director of the Bureau of Land Management.

POM-58. A joint resolution adopted by the Legislature of the State of Montana relative to electricity prices in the West; to the Committee on Energy and Natural Resources.

JOINT RESOLUTION

Whereas, wholesale prices of electricity have soared to unprecedented levels, reaching as high as 30 times the prices of a year ago; and

Whereas, many of the state's largest busi- nesses purchase power at rates tied to whole- sale price indices, and a growing number of businesses independent of curtail production or cease operations altogether and lay off hundreds of workers because of high energy costs; and

Whereas, wholesale prices increases will lead to sharp increases in retail electricity prices for business, agricultural, and residential consumers in Montana in the near fu- ture, with potentially devastating economic consequences; and

Whereas, high wholesale energy prices threaten the solvency of utilities in Montana and throughout the Northwest and are

Whereas, taxpayer-supported public enti- ties such as the Montana university system, other public schools, and local governments face unanticipated cost increases for energy and may have to scale back their operations to meet these costs; and

Whereas, the Federal Energy Regulatory Commission exercises jurisdiction over wholesale power generation sold in interstate commerce; and

Whereas, according to date by the fed- eral Department of Energy and the Federal Energy Regulatory Commission to address problems in the wholesale market have not resulted in any meaningful reduction in wholesale power prices; and

Whereas, in December 2000 and in January, 2001 the United States Secretary of Energy issued orders requiring wholesale energy enti- ties to generate, deliver, interchange, and transmit electrical energy when requested by the California independent system oper- ator, and these orders have been extended on repeated additional occasions; and

Whereas, several of the companies that received the energy from these entities are in an unstable financial condition, and there are serious questions about their ability to meet their obligations to pay for this electricity; and

Whereas, without strong and immediate action by the federal government to lower wholesale power prices, Montana and other western states could suffer long-term and ir- reversible economic harm: Now, therefore, be it

Resolved, That copies of this resolution be immediately transmitted to the Honorable George W. Bush, President of the United States; the Honorable Spencer Abraham, Secretary of Energy, the members of the Federal Energy Regulatory Commission, the President of the United States Senate, the Speaker of the House of Representatives, and each member of Congress from the state of Montana.

POM-59. A joint resolution adopted by the Legislature of the State of Washington relative to the trade of upland aquacultural products in relations with Canada; to the Committee on Public Power.

SENATE JOINT MEMORIAL 8016

Whereas, The upland aquaculture industry in Washington state produce high-quality, pathogen-free, nonanadromous upland prod- ucts for sale to public agencies and private companies throughout the world; and

Whereas, Washington state's upland aquaculture industry employs hundreds of people in well-paying, technical positions locat- ed in many rural communities throughout the state, generating forty million dol- lars worth of products; and

Whereas, Canadian consumers have ex- pressed the desire to purchase high-quality aquacultural products from Washington state producers; and

Whereas, Many customers in the United States currently purchase aquacultural prod- ucts, from Canada; and

Whereas, Increased freedom to engage in the commercial trade of upland aquacultural products between the United States and Cana- da will only help our two nations grow more prosperous.

Now, therefore, Your Memorialists respect- fully pray that the government of the United States emphasize the importance of the free and open trade of upland aquacultural prod- ucts in its relations with the government of Canada.

Be it resolved, That copies of this Memorial be immediately transmitted to the Honorable George W. Bush, President of the United States, the President of the United States Senate, the Speaker of the House of Rep- resentatives, and each member of Congress from the State of Washington.

POM-60. A resolution adopted by the Sen- ate of the Legislature of the State of Penn- sylvania relative to veterans benefits; to the Committee on Veterans' Affairs.

SENATE RESOLUTION

Whereas, All Americans owe a great debt of gratitude to our military veterans for their brave and selfless service to protect and defend the United States and all of its citizens; and

Whereas, Many World War II and Korean War veterans are retired and some have seri- ous health problems that require prompt attention; and

Whereas, It is estimated that 16% of the 700,000 veterans from the Persian Gulf War are receiving disability compensation and/or
treatment which further compounds the pressure on an already strained health service delivery system; and
Whereas, Some of these veterans are waiting several years for initial approval of benefits; and
Whereas, Recent news accounts indicate that over the last several years the waiting list for service-connected compensation benefits at the Lebanon Veterans Administration Medical Center alone has grown to approximately 4,000 veterans; and
Whereas, It is believed that the same or similar situation exists at our other veterans administration medical centers throughout this Commonwealth and our nation; therefore be it
Resolved, That the Senate of the Commonwealth of Pennsylvania memorialize the President and the Congress of the United States to take steps to reduce the waiting lists that have developed over the last several years and end the unfortunate delay of benefits that has returned upon the deserving veterans of our United States military services; and be it further
Resolved, That copies of this resolution be transmitted to the President of the United States, to the presiding officers of each house of Congress and to each member of Congress from Pennsylvania.

POM–41. A concurrent resolution adopted by the House of the Legislature of the State of Hawaii relative to Americans interned during World War II; to the Committee on the Judiciary.

HOUSE CONCURRENT RESOLUTION 50
Whereas, during World War II, approximately 120,000 Japanese Americans and permanent resident aliens of Japanese ancestry were interned, relocated, or evacuated from their homes in the United States because of their race; and
Whereas, nearly fifty years later the country at large takes for this grave injustice, and passed the Civil Liberties Act of 1988, authorizing payments of $20,000 to each such person who suffered as a result; and
Whereas, the Civil Liberties Act does not cover or even address the Japanese of Latin American ancestry who were interned, relocated, or evacuated from their homes in the United States during World War II; and
Whereas, during World War II, the United States put pressure on thirteen nations in Central and South America to deport to the United States any and all citizens and legal residents of Japanese of Latin American ancestry; and
Whereas, 694 Japanese Latin Americans were interned; nearly nine hundred were involuntarily exchanged for prisoners of war and of the one thousand four hundred who remained in United States concentration camps, more than one thousand were deported to Japan after the war and the majority of the remainder forced to work for subminimum wages on farms, twelve hours a day, seven days a week; and
Whereas, a small token apology was made in 1998 resulting from settlement of the case of Mochizuki v. United States, in which the United States offered an apology and a token settlement of $500, to be paid from the 1988 Civil Liberties Act fund as long as the monies were available; and
Whereas, The monetary reparation is symbolic and the discrepancy between the reparations given to the Japanese Americans and the Japanese Latin Americans is insulting, precisely the very reason that these people were ripped from their homes, deported to another country, and classified as "illegal enemy aliens" after the war; and
Whereas, section 23 of the 1999 Mochizuki v. United States agreement, that gave nominal reparations to a limited number of Japanese Latin Americans provides: "Nothing in this agreement shall be deemed to override any subsequent legislative enactment designed to compensate for the internment; and
Whereas, the approximately one thousand five hundred surviving interned Japanese Latin Americans are rapidly passing away and the equalization of generations should be done while they can appreciate its symbolism; and
Whereas, It is the determination of this House that the suffering of the interned Japanese Latin Americans be recognized and that this wrong be righted; now, therefore, be it
Resolved by the House of Representatives of the Twenty-first Legislature of the State of Hawaii, Regular Session of 2001, the Senate concurring, That Hawaii's congressional delegation is urged to support and co-sponsor legislation in Congress to equalize reparations for Japanese of Latin American ancestry interned during World War II; and be it further
Resolved, That certified copies of this resolution be transmitted to the President of the United States, the Speaker of the United States House of Representatives, the President of the United States Senate, and the members of Hawaii's congressional delegation.

POM–62. A resolution adopted by the House of the Legislature of the State of Hawaii relative to Hawaii Volcanoes National Park; to the Committee on Energy and Natural Resources.

HOUSE RESOLUTION 56
Whereas, the Volcanoes National Park on the Big Island consisting of 217,000 acres is one of only two national parks in this State; and
Whereas, the Volcanoes National Park attracts about 1,500,000 visitors each year who enjoy the natural beauty of the lava fields, native forests, and ocean cliffs; and
Whereas, the Kahuku Ranch is a piece of real estate that contains outstanding geological, biological, and cultural, scenic, and recreational resources; and
Whereas, the National Park Service since 1945 has recognized that the property contained nationally significant resources and passed the boundary of the National Park Service's park. As a result of federal recognition, the Kahuku Ranch is a potential addition to improve the geological, ecological, and scenic integrity of Hawai'i Volcanoes National Park; and
Whereas, this sale offers an opportunity rarely imagined because it gives the National Park Service an excellent chance to preserve the Kahuku Ranch and the Volcanoes National Park; and
Be it resolved that the House of Representatives transmit duly authenticated copies of this Resolution to the President of the United States, to the Speaker and Clerk of the United States House of Representatives, to the President Pro Tempore and Secretary of the United States Senate, and to the news media of Ohio.

POM–66. A resolution adopted by the Senate of the Legislature of the State of Ohio relative to the National Park Service and the New State Inspected Meat Act; to the Committee on Agriculture, Nutrition, and Forestry.

SENATE RESOLUTION 129
Whereas, In 1967, the Wholesome Meat Inspection Act and the Wholesome Poultry Products Act authorized any state with an inspection program certified by the United States Department of Agriculture as at least equal to the federal program to inspect meat and poultry products for distribution within the state's borders. Currently, the United States Department of Agriculture primarily regulates large meat-packing operations, and the state inspection programs have developed expertise in addressing the unique needs of small meat-packing operations; and
Resolved, That certified copies of this Resolution be transmitted to the Superintendent, Hawaii Volcanoes National Park; the Speaker of the United States House of Representa-"
INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. SCHUMER:
S. 916. A bill to amend the Internal Revenue Code of 1986 to authorize the Secretary of the Treasury to disclose taxpayer identity information through mass communications to notify persons entitled to tax refunds; to the Committee on Finance.

By Mr. KOHL (for himself, Ms. SNOWE, Mr. BAYH, Mr. GRAHAM, Mr. JOHNSON, Mr. LIEBERMAN, Mr. ROCKEFLER, Mr. BREAUX, and Mr. LINCOLN):
S. 916. A bill to provide more child support money to families leaving welfare, and for other purposes; to the Committee on Finance.

By Ms. COLLINS (for herself, Mr. BINGAMAN, Mr. GRASSLEY, Mr. DASCHLE, Mr. JEFFORDS, Mr. SARBANS, Mr. HARKIN, Mr. CORZINE, and Mr. LEHAR):
S. 917. A bill to amend the Internal Revenue Code of 1986 to exclude from gross income amounts of claims based on certain unlawful discrimination and to allow income averaging for backpay and frontpay awards received on account of such claims, and for other purposes; to the Committee on Finance.

By Ms. SNOWE (for herself, Mr. KOHL, Mr. BAYH, Mr. GRAHAM, Mr. JOHNSON, Mr. LIEBERMAN, Mr. ROCKEFLER, Mr. BREAUX, and Mrs. LINCOLN):
S. 918. A bill to provide more child support money to families leaving welfare, to simplify the rules governing the assignment and distribution of child support collected by States on behalf of children, to improve the collection of child support, and for other purposes; to the Committee on Finance.

By Mr. THURMOND:
S. 919. A bill to require the Secretary of Energy to study the feasibility of developing commercial nuclear energy production facilities at existing Department of Energy sites; to the Committee on Energy and Natural Resources.

By Mr. BREAUX (for himself, Mr. JEFFORDS, Mr. GRAHAM, Mr. CHAFER, and Mr. LEVIN):
S. 920. A bill to amend the Internal Revenue Code of 1986 to provide a credit against income tax to individuals who rehabilitate historic homes or who are the first purchasers of rehabilitated historic homes for use as a principal residence; to the Committee on Finance.

By Mr. DeWINE:
S. 921. A bill to establish the boundary of the William Howard Taft National Historic Site in the State of Ohio, to authorize an exchange of land in connection with the historic site, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. SCHUMER (for himself and Mrs. CLINTON):
S. 922. A bill to amend the Mineral Leasing Act to make available for the Low-Income Home Energy Assistance program a specified percentage of the money received by the United States from onshore Federal oil and gas development; to the Committee on Finance.

By Mr. GRASSLEY (for himself and Mr. NELSON of Nebraska):
S. 923. A bill to amend the Agricultural Market Transition Act to extend the expiration date of programs that are eligible for loan deficiency payments; to the Committee on Agriculture, Nutrition, and Forestry.

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. NELSON of Florida (for himself, Mr. KOHL, and Mr. LEHAR):
S. Res. 91. A resolution regarding the murder of a United States citizen and other civilians, and expressing the sense of the Senate regarding the failure of the Indonesian judicial system to hold accountable those responsible for the killings; to the Committee on Foreign Relations.

By Mrs. FEINSTEIN (for herself, Mr. JEFFORDS, Mr. HUTCHISON, Mr. HELMS, Ms. SARBANES, Mr. VINO-VICH, Mr. DOMENICI, Mr. WARNER, Mr. GRAMM, Mr. HATCH, Mr. THURMOND, Mr. MCCAIN, Mr. BIDEN, Mr. KERRY, Mr. LEVIN, Mr. DOID, Mrs. CLINTON, Mr. CONRAD, Mr. THOMAS, Mr. ROBERTS, Mr. BINGAMAN, Mr. SCHUMER, Mr. GRASSLEY, Mr. FITZGERALD, Mr. BROWNACK, Mr. KENNEDY, Mr. COCHRAN, Mr. ALLEN, Mr. DASCHLE, and Mr. LINCOLN):
S. Res. 92. A resolution to designate the week beginning June 3, 2001, as “National Correctional Officers and Employees Week”; to the Committee on the Judiciary.

ADDITIONAL COSPONSORS

By Mr. CRAIN, the name of the Senator from New Jersey (Mr. CORZINE) was added as a cosponsor of S. 148, a bill to amend the Internal Revenue Code of 1986 to expand the adoption credit, and for other purposes.

By Mr. REID, the name of the Senator from Kansas (Mr. ROBERTS) was added as a cosponsor of S. 170, a bill to amend title 10, United States Code, to permit retired members of the Armed Forces who have a service-connected disability to receive both military retired pay by reason of their years of military service and disability compensation from the Department of Veterans Affairs for their disability.

By Mr. FRIST, the name of the Senator from Missouri (Mr. BOND) was added as a cosponsor of S. 190, a bill to amend the Federal Food, Drug, and Cosmetic Act to grant the Secretary of Health and Human Services the authority to regulate tobacco products, and for other purposes.

At the request of Mr. HAGEL, the names of the Senator from New Jersey (Mr. CORZINE) and the Senator from Delaware (Mr. BIDEN) were added as a cosponsors of S. 261, a bill to authorize the design and construction of a temporary education center at the Vietnam Veterans Memorial.

At the request of Mrs. HUTCHISON, the name of the Senator from Virginia (Mr. ALLEN) was added as a cosponsor of S. 491, a bill to amend title 38, United States Code, to clarify the standards for compensation for Persian Gulf veterans suffering from certain
undiagnosed illnesses, and for other purposes.

S. 590

At the request of Mr. DASCHLE, the name of the Senator from New Mexico (Mr. BINGAMAN) was added as a cosponsor of S. 590, a bill to amend part E of title IV of the Social Security Act to provide equitable access for foster care and adoption services for Indian children in tribal areas.

S. 632

At the request of Mr. NELSON of Florida, the name of the Senator from California (Mrs. BOXER) was added as a cosponsor of S. 632, a bill to reinstate a final rule promulgated by the Administrator of the Environmental Protection Agency, and for other purposes.

S. 690

At the request of Mr. HUTCHINSON, the name of the Senator from Alabama (Mr. Sessions) was added as a cosponsor of S. 690, a bill to amend the Housing and Community Development Act of 1974 to authorize communities to use community development block grant funds for construction of tornado-safe shelters in manufactured home parks.

S. 764

At the request of Mr. LEAHY, the name of the Senator from South Dakota (Mr. JOHNSON) was added as a cosponsor of S. 764, a bill to amend the Internal Revenue Code of 1986 to provide that a deduction equal to fair market value allowed for charitable contributions of literary, musical, artistic, or scholarly compositions created by the donor.

S. 796

At the request of Mr. KERRY, the name of the Senator from Nebraska (Mr. HAGEL) was added as a cosponsor of S. 796, a bill to amend the Social Security Act to establish programs to alleviate the nursing profession shortage, and for other purposes.

S. 721

At the request of Mr. HUTCHINSON, the name of the Senator from Nebraska (Mr. HAGEL) was added as a cosponsor of S. 721, a bill to amend the Public Health Service Act to establish a Nurse Corps and recruitment and retention strategies to address the nursing shortage, and for other purposes.

S. 723

At the request of Mr. SPECKER, the name of the Senator from New Mexico (Mr. BINGAMAN) was added as a cosponsor of S. 723, a bill to amend the Public Health Service Act to provide for human embryonic stem cell generation and research.

S. 754

At the request of Mr. LEAHY, the name of the Senator from Wisconsin (Mr. FEINGOLD) was added as a cosponsor of S. 754, a bill to enhance competition for prescription drugs by increasing the ability of the Department of Justice and Federal Trade Commission to enforce existing antitrust laws regarding brand name drugs and generic drugs.

S. 804

At the request of Mrs. FEINSTEIN, the name of the Senator from Vermont (Mr. LEAHY) was added as a cosponsor of S. 804, a bill to amend title 49, United States Code, to require phased increases in the fuel efficiency standards applicable to light trucks; to require fuel economy standards for automobiles up to 10,000 pounds gross vehicle weight; to raise the fuel economy of the Federal fleet of vehicles, and for other purposes.

S. 805

At the request of Mr. WELLSTONE, the name of the Senator from Arkansas (Mrs. LINCOLN) was added as a cosponsor of S. 805, a bill to amend the Public Health Service Act to provide for research with respect to various forms of muscular dystrophy, including Duchenne, Becker, limb girdle, congenital, facioscapulohumeral, myotonic, oculopharyngeal, distal, and emery-dreifuss muscular dystrophies.

S. 826

At the request of Mrs. LINCOLN, the name of the Senator from Florida (Mr. GRAHAM) was added as a cosponsor of S. 826, a bill to amend title XVIII of the Social Security Act to eliminate cost-sharing under the medicare program for bone mass measurements.

S. 829

At the request of Mr. BROWNBACK, the names of the Senators from Pennsylvania (Mr. SPECTER) and the Senator from New Jersey (Mr. CORZINE) were added as cosponsors of S. 829, a bill to establish the National Museum of African American History and Culture within the Smithsonian Institution.

S. 838

At the request of Mr. BOND, his name was added as a cosponsor of S. 838, a bill to amend the Federal Food, Drug, and Cosmetic Act to improve the safety and efficacy of pharmaceuticals for children.

S. 852

At the request of Mrs. FEINSTEIN, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 852, a bill to support the aspirations of the Tibetan people to safeguard their distinct identity.

S. 865

At the request of Mr. MCCONNELL, the name of the Senator from Arkansas (Mr. HUTCHINSON) was added as a cosponsor of S. 865, a bill to provide small businesses certain protections from litigation excesses and to limit the product liability of nonmanufacturer product sellers.

S. 871

At the request of Mr. CLELAND, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. 871, a bill to amend chapter 83 of title 5, United States Code, to provide for the computation of annuities for air traffic controllers in a similar manner as the computation of annuities for law enforcement officers and firefighters.

S. J. RES. 7

At the request of Mr. HATCH, the name of the Senator from Florida (Mr. NELSON, of Florida) was added as a cosponsor of S. J. Res. 7, a joint resolution proposing an amendment to the Constitution of the United States authorizing Congress to prohibit the physical desecration of the flag of the United States.

S. RES. 71

At the request of Mr. HARKIN, the names of the Senator from Georgia (Mr. CLELAND), the Senator from New Jersey (Mr. CORZINE), and the Senator from Wisconsin (Mr. FEINGOLD) were added as cosponsors of S. Con. Res. 3, a concurrent resolution expressing the sense of the Senate regarding the need to preserve six day mail delivery.

S. CON. RES. 3

At the request of Mr. FEINGOLD, the names of the Senator from Idaho (Mr. CRAIG) and the Senator from Louisiana (Mr. BREAUX) were added as cosponsors of S. Con. Res. 3, a concurrent resolution expressing the sense of Congress that a commemorative postage stamp should be issued in honor of the U.S.S. Wisconsin and all those who served aboard her.

S. CON. RES. 14

At the request of Mr. CAMPBELL, the name of the Senator from Utah (Mr. HATCH) was added as a cosponsor of S. Con. Res. 14, a concurrent resolution recognizing the social problem of child abuse and neglect, and supporting efforts to enhance public awareness of it.

S. CON. RES. 17

At the request of Mr. SARBANES, the name of the Senator from Louisiana (Ms. LANDRIEU) was added as a cosponsor of S. Con. Res. 17, a concurrent resolution expressing the sense of Congress that there should continue to be parity between the adjustments in the compensation of members of the uniformed services and the adjustments in the compensation of civilian employees of the United States.

S. CON. RES. 40

At the request of Mr. HATCH, the names of the Senator from Hawaii (Mr. AKAKA), the Senator from Colorado (Mr. CAMPBELL), the Senator from New Jersey (Mr. CORZINE), the Senator from Texas (Mrs. HUTCHISON), the Senator from Michigan (Ms. STABENOW), and the Senator from Oregon (Mr. WYDEN) were added as cosponsors of S. Con. Res. 40, a concurrent resolution expressing the sense of Congress regarding the designation of the week of May 20, 2001, as "National Emergency Medical Services Week."

AMENDMENT NO. 654

At the request of Mr. CONRAD, the name of the Senator from South Dakota (Mr. JOHNSON) was added as a cosponsor of amendment No. 654 proposed to H.R. 1836, a bill to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002.

AMENDMENT NO. 656

At the request of Mr. GREGG, the names of the Senator from Nebraska (Mr. HAGEL) and the Senator from Arkansas (Mr. HUTCHINSON) were added as
At the request of Mr. Biden, his name was added as a cosponsor of amendment No. 660 proposed to H.R. 1836, a bill to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002.

AMENDMENT NO. 660

At the request of Mr. DOTY, the name of the Senator from New Jersey (Mr. CORZINE), the Senator from Ohio (Mr. DEWINE), and the Senator from California (Mrs. FEINSTEIN) were added as cosponsors of amendment No. 670 proposed to H.R. 1836, a bill to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002.

AMENDMENT NO. 670

At the request of Ms. LANDRIEU, her name was added as a cosponsor of amendment No. 676 proposed to H.R. 1836, a bill to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002.

AMENDMENT NO. 676

At the request of Mr. WELLS, his name was added as a cosponsor of amendment No. 685 proposed to H.R. 1836, a bill to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002.

AMENDMENT NO. 685

I want to thank Senators SNOWE, BAYH, JOHNSON, LIEBERMAN, ROCKEFELLER, BREAUX and LINCOLN for cosponsoring. I am also pleased to cosponsor Senator SNOWE's Child Support Distribution Act of 2001, which includes the 'Children First' as well as other provisions to improve child support collections and enforcement. I applaud Senator SNOWE for her continued leadership on this important issue.

The 'Children First' bill takes significant steps toward ensuring that children receive the child support money they are owed and deserve. In Fiscal Year 1999, the public child support system collected child support payments for only 37 percent of its caseload, up from 23 percent in 1998. Obviously, we still need to improve, but States are making real progress. It's time for Congress to take the next step and help States overcome a major obstacle to collecting child support for families.

There are many reasons why non-custodial parents may not be paying support for their children. Some are not able to pay because they don't have jobs or have fallen on hard times. Others may not because they are unfairly prevented from spending time with their children.

But other fathers don't pay because the public system actually discourages them from paying. Under current law, over $2 billion in child support is retained every year by the State and Federal governments as repayment for welfare benefits, rather than delivered to the children to whom it is owed. Since the money doesn't benefit their kids, fathers are discouraged from paying support. And mothers have no incentive to push for payment since the support doesn't go to them.

It's time for Congress to change this system and encourage States to distribute more child support to families. My home State of Wisconsin has already been doing this for several years and is seeing great results. In 1997, I worked with my State to institute an innovative program of passing through child support payments directly to families, which clearly shows that when child support payments are delivered to families, non-custodial parents are more apt to pay, and to pay more. In addition, Wisconsin has found that, overall, this policy does not increase government costs. That makes sense because "passing through" support payments to families means they have more of their own resources, and are less apt to depend on public help to meet other needs such as food, transportation or child care.

We now have a key opportunity to encourage all States to follow Wisconsin's example. This legislation gives States options and strong incentives to see more child support directly to families who are working their way off, or are already off, public assistance. Not only will this create the right incentives for non-custodial parents to pay, but it will also simplify the job for States, who currently face an administrative nightmare in following the complicated rules of the current system.

We know that creating the right incentives for non-custodial parents to pay support and increasing collections has long-term benefits. People who can count on child support are more likely to stay in jobs and stay off public assistance.

This legislation finally brings the Child Support Enforcement program into the post-welfare reform era, shifting its focus from recovering welfare costs to increasing child support to families so they can sustain work and maintain self-sufficiency. After all, it's only fair that if we are asking parents to move off welfare and take financial responsibility for their families, then we in Congress must make sure that child support payments actually go to the families to whom they are owed and who are working so hard to succeed.

Last year, a House version of this bill passed by an overwhelming bipartisan vote of 405 to 18, and a similar version has been reintroduced this year. My legislation has also been included in Senator SNOWE's Child Support Distribution Act, and the bipartisan 'Strengthening Working Families Act,' both of which I am proud to be an original cosponsor.

I was also greatly encouraged by the statements made by Secretary Thompson at the Labor, Health and Human Services, Education and Related Agencies Appropriations hearing on April 25, 2001, in which the Secretary spoke about the success of Wisconsin's program and expressed his support for this approach. I am hopeful that the Administration will be able to fully support this legislation, as I believe it is consistent with the President's goal of making sure that families, not the government, keep more of the money they earn and deserve.

We must keep this bipartisan momentum going in this Congress. It's time for us in this Congress to make child support meaningful for families, and make sure that children get the support they need and deserve.
I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

SEC. 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Children First Child Support Reform Act of 2001." 

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

1. Short title; table of contents.
2. Modification of rule requiring assignment of support rights as a condition of receiving TANF.
3. Increasing child support payments to families and simplifying child support distribution rules.
4. State option to discontinue certain support assignments.
5. Effective date.

SEC. 2. MODIFICATION OF RULE REQUIRING ASSIGNMENT OF SUPPORT RIGHTS AS A CONDITION OF RECEIVING TANF.

Section 408(a)(3) of the Social Security Act (42 U.S.C. 608(a)(3)) is amended to read as follows:

"(a) DISTRIBUTION RULES.—

(1) IN GENERAL.—Section 457(a) of the Social Security Act (42 U.S.C. 657(a)) is amended to read as follows:

"(A) PAY TO THE FEDERAL GOVERNMENT THE FEDERAL SHARE OF THE AMOUNT COLLECTED, SUBJECT TO PARAGRAPH (3)(A); and

"(B) PAY TO THE FAMILY ANY REMAINING AMOUNT.

"(2) LIMITATIONS.—

"(A) FEDERAL REIMBURSEMENTS.—The total of the amounts paid by the State to the Federal Government under paragraphs (1) and (2) with respect to a family shall not exceed the Federal share of the amount described with respect to the family under section 408(a)(3).

"(B) STATE REIMBURSEMENTS.—The total of the amounts retained by the State under paragraphs (1) and (2) with respect to a family shall not exceed the State share of the amount assigned with respect to the family under section 408(a)(3).

"(3) APPROVAL OF ESTIMATION PROCEDURES.—

"(A) IN GENERAL.—Notwithstanding paragraphs (1) through (4), in the case of an amount collected on behalf of a family in accordance with a cooperative agreement under section 454(33), the State shall distribute the amount collected under the terms of the agreement.

"(B) STATE FINANCING OPTIONS.—To the extent that the State share of the amount payable to a family under paragraph (2)(B) exceeds the amount that the State estimates the Federal share of an amount collected on behalf of a family that is not a recipient of assistance under the State program funded under part A and, if the family includes an adult, the amount designated as the Federal share of an amount collected on behalf of a family, the amount designated as the Federal share of the excess amount described in this clause shall not exceed the amount designated as the Federal share of the excess amount described in this clause under section 457(a)(6).

"(4) FAMILIES UNDER CERTAIN AGREEMENTS.—Notwithstanding paragraph (1) through (4), in the case of a family receiving assistance from the State, the State shall pay the amount collectible to the family.

"(5) PAY TO THE FEDERAL GOVERNMENT, THE FEDERAL SHARE OF THE EXCESS AMOUNT COLLECTED ON BEHALF OF A FAMILY THAT IS NOT A RECIPIENT OF ASSISTANCE UNDER THE STATE PROGRAM FUNDED UNDER PART A, TO THE EXTENT THAT THE STATE PROPERLY ELECTS UNDER THE WAIVER.

"(6) STATE PLAN TO INCLUDE ELECTION AS TO FAMILIES FORMERLY RECEIVING ASSISTANCE ON BEHALF OF WHICH SUPPORT ARREARS HAVE BEEN COLLECTED.—Notwithstanding section 457(a)(2)(B), but only to the extent that the State properly elects under the waiver.

"(7) STATE OPTION TO PASS THROUGH ADDITIONAL SUPPORT WITH FEDERAL FINANCIAL PARTICIPATION.—

"(A) IN GENERAL.—Notwithstanding paragraphs (1) through (4), in the case of a family receiving assistance from the State, the State shall—

"(i) pay to the Federal Government the Federal share of the amount collected, subject to paragraph (3)(A);

"(ii) retain, or pay to the family, the State share of the excess amount described in this clause, subject to paragraph (3)(B); and

"(iii) pay to the family any remaining amount.

"(B) PAY TO THE FEDERAL GOVERNMENT THE FEDERAL SHARE OF AN AMOUNT COLLECTED ON BEHALF OF A FAMILY THAT IS A RECIPIENT OF ASSISTANCE UNDER THE STATE PROGRAM FUNDED UNDER PART A, TO THE EXTENT THAT THE STATE PROPERLY ELECTS UNDER THE WAIVER.

"(C) PAY TO THE FAMILY ANY REMAINING AMOUNT.

"(D) STATE PLAN TO INCLUDE ELECTION AS TO FAMILIES FORMERLY RECEIVING ASSISTANCE ON BEHALF OF WHICH SUPPORT ARREARS HAVE BEEN COLLECTED.—Notwithstanding section 457(a)(2)(B), but only to the extent that the State properly elects under section 457(a)(6) to use the grant to fund the payment described in paragraph (3)(B), to the extent that the State properly elects under section 457(a)(6) to have the payment considered a qualified State expenditure.

SEC. 3. INCREASING CHILD SUPPORT PAYMENTS TO FAMILIES AND SIMPLIFYING CHILD SUPPORT DISTRIBUTION RULES.

(a) DISTRIBUTION RULES.—

(1) IN GENERAL.—Section 457(a) of the Social Security Act (42 U.S.C. 657(a)) is amended to read as follows:

"(A) PAY TO THE FEDERAL GOVERNMENT THE FEDERAL SHARE OF THE AMOUNT COLLECTED, SUBJECT TO PARAGRAPH (3)(A); and

"(B) PAY TO THE FAMILY ANY REMAINING AMOUNT.

"(2) LIMITATIONS.—

"(A) FEDERAL REIMBURSEMENTS.—The total of the amounts paid by the State to the Federal Government under paragraphs (1) and (2) with respect to a family shall not exceed the Federal share of the amount described with respect to the family under section 408(a)(3).

"(B) STATE REIMBURSEMENTS.—The total of the amounts retained by the State under paragraphs (1) and (2) with respect to a family shall not exceed the State share of the amount assigned with respect to the family under section 408(a)(3).

"(3) APPROVAL OF ESTIMATION PROCEDURES.—

"(A) IN GENERAL.—Notwithstanding paragraphs (1) through (4), in the case of a family receiving assistance from the State, the State shall pay the amount collectible to the family.

"(B) STATE PLAN TO INCLUDE ELECTION AS TO FAMILIES FORMERLY RECEIVING ASSISTANCE ON BEHALF OF WHICH SUPPORT ARREARS HAVE BEEN COLLECTED.—Notwithstanding section 457(a)(2)(B), but only to the extent that the State properly elects under the waiver.

"(C) STATE PLAN TO INCLUDE ELECTION AS TO FAMILIES FORMERLY RECEIVING ASSISTANCE ON BEHALF OF WHICH SUPPORT ARREARS HAVE BEEN COLLECTED.—Notwithstanding section 457(a)(2)(B), but only to the extent that the State properly elects under section 457(a)(6) to use the grant to fund the payment described in paragraph (3)(B), to the extent that the State properly elects under section 457(a)(6) to have the payment considered a qualified State expenditure.

SEC. 5. EFFECTIVE DATE.

This Act shall take effect 1 year after the date of enactment of this Act.
SEC. 4. STATE OPTION TO DISCONTINUE CERTAIN SUPPORT ASSIGNMENTS.

Section 457(b) of the Social Security Act (42 U.S.C. 657(b)) is amended by striking "shall" and inserting "may":

SEC. 5. EFFECTIVE DATE.

(a) IN GENERAL.—The amendments made by this section shall take effect on October 1, 2005, and shall apply to payments under parts A and D of title IV of the Social Security Act (42 U.S.C. 601 et seq. and 651 et seq.) for calendar quarters beginning on or after such date, and without regard to whether regulations to implement the amendments (in the case of State programs operated under such part D) are promulgated by such date.

(b) ACCELERATE EFFECTIVE DATE.—In addition, a State may elect to have the amendments made by section 2 or 3 apply to the State and to amounts collected by the State, and on and after such date as the State may select that is after the date of enactment of this Act, by including an election to that effect in the State plan under part D of title IV of the Social Security Act (42 U.S.C. 651 et seq.).

By Ms. COLLINS (for herself, Mr. BINGAMAN, Mr. GRASSLEY, Mr. DASCHLE, Mr. JEFFORDS, Mr. SARBANES, Mr. HARKIN, Mr. CORZINE, and Mr. LEAHY):

S. 917. A bill to amend the Internal Revenue Code of 1986 to exclude from gross income amounts received on account of claims based on certain unlawful discrimination and to allow income averaging for backpay and frontpay awards received on account of such claims, and for other purposes; to the Committee on Finance.

Ms. COLLINS. Mr. President, I rise today to introduce the Child Support Distribution Act. This is companion legislation to Congresswoman Nancy Johnson’s bill in the House. I want to begin by thanking Senator Dodd for his leadership on child support issues; I am delighted to have been able to team up with him again in this important area.

I also want to thank Senator BAYH for his leadership on family issues. I am pleased that we work together and incorporate each of our ideas in vital legislation which we have already introduced, the Strengthening Working Families Act. I am also pleased to have Senators GRAHAM, JOHNSON, LIEBERMAN, ROCKFELLER, BREAUXX, LINCOLN, BAYH as original co-sponsors on this bill.

There is no question that children are the very future of our country and I believe fundamentally that every child has the right to grow up healthy, happy, and safe. Throughout my career, promoting children’s well-being and keeping our children safe is a mission that has been close to my heart.

While we cannot expect the government to ensure that every child receives the care they deserve, we can ensure that the custodial parent, not the government, receives this vital financial support.

Ending poverty and promoting self-sufficiency is an on-going national commitment. Five years ago Congress restored welfare to a temporary assistance program, rather than a program that entangles and traps generation after generation. In September 2000, there were 5.7 million open TANF cases, and in 2002 there were 12.2 million, a 53 percent reduction, in August 1996 when Welfare Reform became law.

Unfortunately, while we are succeeding in promoting self-sufficiency and self-reliance through welfare reform, we are seeing out a double-edged message on the need to pay child support. Current law regarding the assignment and distribution of child support for families on welfare is extremely complicated, depending on the state in which the support is paid, whether that child support was for current or past-due payments, and depending on...
how the child support was collected, in other words, through direct payments, through garnishing wages or other government assistance programs, or the federal income tax return intercept program.

The ‘Child Support Distribution Act of 2001’ would provide more child support money to families leaving welfare; would simplify the rules governing the assignment and distribution of child support collected by States; would improve the collection of child support; and would authorize demonstration programs encouraging public agencies to help collect child support; and provide guidelines for involvement of public agencies in child support enforcement.

Under current law, when child support is collected for families receiving Temporary Assistance for Needy Families, TANF, the money is divided between the state and federal governments for payment for the welfare families. The 1996 Welfare Reform Act gave states the option to decide how much, if any, of the state share of child support payments collected on behalf of TANF families to send to the family.

The 1996 Welfare Reform law also required that in order to qualify for TANF benefits, beneficiaries must ‘assign’, or give their child support rights to the state for periods before and while the family is on welfare. This means that the state is allowed to keep, and divide with the federal government, child support arrearages that were owed even before the family went on TANF if they are collected while the family is receiving welfare benefits.

The original intent of these assignment and distribution strategies was to reimburse the state and federal governments for their outlays to the welfare family. But how much sense does it make to tell a family that is on welfare or trying to get off welfare that the State is entitled to the first cut of any child support payment, even if the absent parent begins to pay back the child support that was owed before the family went on welfare?

This means that the state gets the support before a parent can buy new shoes for her child, before she can buy her child a new coat for the approaching winter, before she can buy groceries or pay for rent for the next month. So in the real world, not just a policy-oriented world, our current law regarding child support payments provides a disincentive for struggling parents to leave welfare, and it certainly provides no incentive for the absent parent to pay child support. It forces the child support bill onto them.

I wonder how we can realistically expect to foster a positive relationship between a custodial parent, and the parent paying child support, when the State is entitled to all of the support money.

The key provisions of the bill I am introducing today will allow states to pass through the entire child support collected on their behalf while a person is on welfare; will change how and when child support is “owed” to the states for reimbursement for welfare benefits; and will expand the child support collection provisions such as revoking passports for past-due child support.

We must ensure both non-custodial and custodial parents that child support payments are directly benefitting their children. This bill will enable families to keep more of the past-due child support owed to them and it will further the goals of the 1996 Welfare Reform Act by helping families to remain self-sufficient. This bill will give mothers leaving welfare an additional $4 billion child support collections over the first five years of full implementation. It will also lead to the voluntary payment by states of about $900 million over five years in child support to families while they are still on welfare.

Children are the leaders of tomorrow; they are the very future of our great nation. We owe them nothing less than the sum of our energies, our talents, and our efforts in providing them a foundation on which to build happy, healthy, and productive lives. And, when appropriate, we need to help parents financially support and provide for their children. Because it simply makes little sense to ask people to be self-sufficient, to pay their child-support bills, and then to allow the State to collect all of it. I encourage my colleagues to take a serious look at this bill and pass it this year.

By Mr. THURMOND:

S. 919. A bill to require the Secretary of Energy to study the feasibility of developing commercial nuclear energy production facilities at existing Department of Energy sites; to the Committee on Energy and Natural Resources.

Mr. THURMOND. Mr. President, one does not need to look much further than their mailbox and the bills they receive for filling the gas tank or heating the house to realize that the United States is in need of direction and leadership when it comes to an energy policy. I am pleased that President Bush and Vice President CHENEY have unveiled their energy plan and I look forward to working with the Administration on this important issue.

The President’s National Energy Policy is a long term approach to addressing our Nation’s energy challenges. The policy is a comprehensive plan to address the needs for additional energy production and environmental protection. It will promote energy efficiency and new technologies to modernize the Nation’s energy infrastructure. The President’s plan will help increase energy supply through clean coal technology and by using alternative energy, and energy conservation. Now is the appropriate time to address these issues before a major energy crisis jeopardizes our economy, national security, and our standard of living.

I am especially pleased that the President highlighted production sources that have been ignored and shunned in recent years such as clean coal, nuclear and other energy sources which must again be embraced. This is a long overdue recognition of the valuable and important roles that nuclear and coal power can and must play in meeting the energy needs of the United States. These two energy sources have clearly demonstrated their increased role in meeting national needs will not be realized without challenge.

To be certain, plans to build any new nuclear production plants will be opposed by some quarters. Those who refuse to recognize the indispensable role of nuclear power will do everything to delay and undermine the construction of new production facilities. Essentially these anti-nuclear obstructionists will seek to create as many obstacles as they can. They have witnessed lawsuits and intervener tactics that drove plant costs up by hundreds of percent and delayed the facility coming on line by decades.

Given such examples, it would certainly not seem that building new production facilities would be a financially appealing or rewarding proposition to a utility company. Yet the truth of the matter is that we desperately need to build new nuclear power production plants. Presently, the United States gets approximately 20 percent of its power from nuclear plants. Even under the most optimistic projections, the majority of the Nation’s 103 nuclear power facilities will be coming to the end of their service in the coming years.

The question before us is how do we move forward with increasing this critical energy infrastructure but doing so in a more timely and cost-efficient manner than what took place in the past. The President’s National Energy Policy Report recommends an expansion at existing utility power plant sites. I am pleased that the President addressed this issue. As the report states, many existing nuclear power sites have the capacity to include additional reactors. This is an outstanding initiative. However, I remain concerned that even with these new reactors at existing sites the total percentage of energy created by nuclear power will decrease. Such a scenario would only exacerbate the energy shortage for the future. We must identify new sites for the safe expansion of nuclear energy. I believe the solution to this challenge is creating ‘energy campuses’ at existing Department of Energy facilities throughout the United States. More specifically, I am proposing to consolidate power production facilities on Department of Energy reservations such as: Hanford; the Nevada Test Site; the
Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. STUDY TO DETERMINE FEASIBILITY OF DEVELOPING COMMERCIAL NUCLEAR ENERGY PRODUCTION FACILITIES AT EXISTING DEPARTMENT OF ENERGY SITES.  

(a) IN GENERAL.—The Secretary of Energy shall conduct a study to determine the feasibility of developing commercial nuclear energy production facilities at Federal sites in existence on the date of enactment of this Act, including—

(1) options for how and where nuclear power plants can be developed on existing Department of Energy sites;

(2) estimates on cost savings to the Federal Government that may be realized by locating new nuclear power plants on Federal sites;

(3) the feasibility of incorporating new technology into nuclear power plants located on Federal sites;

(4) potential improvements in the licensing and safety oversight procedures of nuclear power plants located on Federal sites;

(b) REPORT.—Not later than 90 days after the date of enactment of this Act, the Secretary shall submit to Congress a report describing the results of the study under subsection (a).  

By Mr. BREAUX (for himself, Mr. JEFFORDS, Mr. GRAHAM, Mr. CHAFEE, and Mr. LEVIN):

S. 920. A bill to amend the Internal Revenue Code of 1986 to provide a credit against income tax to individuals who rehabilitate historic homes or who are the first purchasers of rehabilitated historic homes for use as a principal residence; to the Committee on Finance.

Mr. BREAUX. Mr. President, I am honored to reintroduce today, along with my colleagues Senators JEFFORDS, GRAHAM, CHAFEE, and LEVIN, the “Historic Homeownership Assistance Act of 2001”. This bill will provide the necessary incentive needed to help preserve, revitalize and restore our Nation’s older and historic neighborhoods, which often form the core of many of our Nation’s most distinct urban areas. During the 106th Congress, this legislation received bipartisan majorities. To begin, the bill has 296 sponsors and enjoyed the support of 39 sponsors in the Senate. In the 107th, the House bill, H.R. 1172, sponsored by Rep. CLAY SHAW, H.R. 1172, is already endorsed by 72 Members to date.

This bipartisan proposal would create a historic homeowners tax credit directed toward housing stock in deteriorating neighborhoods and communities that are in more than 50 states and the District of Columbia. It would allow homeowners and home owners to take a 40 percent federal tax credit on residential properties they rehabilitate for use as their primary residence. If enacted, a historic homeowners tax credit would be a useful tool to preserve historic neighborhoods and homes in small towns and urban areas; make homeownership more affordable for less affluent families; revitalize deteriorating older neighborhoods; strengthen the tax base for local governments; and combat sprawl and urban blight.

The number of properties eligible for the historic homeowners credit is approximately one third of the almost one million structures in historic districts nationwide, and 58 percent are located in census tracts with a poverty rate of 20 percent or greater. In Louisiana, 91 percent of the historic district tracts in the state and 84 percent of census tracts with a poverty rate of 20 percent or more, a figure much higher than the national average. My home state of Louisiana also has one of the highest concentrations of historic properties in the United States. A recent National Park Service survey, it was found that 109 National Register Historic Districts in the State contain 45,084 historic buildings. The Louisiana Division of Historic Preservation reports that of these 45,000 plus structures, 20 percent are in poor condition, 20 percent are in only fair condition and 60 percent are owner-occupied housing. The City of New Orleans alone is reported to have 30,000 vacant housing units, of which 10,000 would qualify for the historic homeownership tax credit.

I cannot emphasize enough how much enactment of this incentive would mean to my State and the Nation at large. This bill will make ownership of a rehabilitated older home more affordable for residents and homebuyers of modest means and incomes while increasing the tax base of our most economically distressed urban areas.

The legislation includes unique provisions to assist developers and mortgage lenders in saving our most vulnerable historic neighborhoods. Under the bill, developers could rehabilitate historic properties, sell them, and pass the credit onto homebuyers. This feature would allow nonprofit housing providers to utilize the credit to further the goal of affordable homeownership. In addition, the bill offers an option to convert the tax credit to a mortgage credit certificate which could then encourage a mortgage lender to reduce the mortgage interest rate, lowering monthly mortgage payments to benefit low- and
moderate-income families who do not have enough tax liability to use the credit. In Empowerment Zones, Enterprise Communities, Community Re- 

America’s priceless heritage is being threatened by urban sprawl as resi-

dents abandon the historic districts for the suburbs. The Historic Homeowner-

ship Assistance Act is an excellent in- 

centive to provide the restoration of our national, State and local historic dis-

tricts that are currently threatened by abandonment and decay. It would en-

ourage local residents to invest in their communities and give first time homebuyers an opportunity to move into older neighborhoods. This bill will not only preserve our heritage, but also help local governments by putting de-

teriorated ad abandoned properties back on the tax rolls. I strongly urge my colleagues to cosponsor this important piece of legislation.

Mr. President, I ask unanimous con-

sent that the text of the bill be printed in the RECORD.

There being no objection, the bill was or-

dered to be printed in the RECORD, as fol-

lows: S. 920

Be it enacted by the Senate and House of Rep-

resentatives of the United States of America in Con-

gress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Historic Homeowner-
ship Assistance Act.”

SEC. 2. HISTORIC HOMEOWNERSHIP REHA-

BILITATION CREDIT.

(a) In general.—Subpart A of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 (relating to nonrefund-
able personal credits) is amended by insert-

ing after section 25B the following new sec-

tion:

“SEC. 25B. HISTORIC HOMEOWNERSHIP REHA-

BILITATION CREDIT.

“(a) General rule.—In the case of an indi-

vidual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 10 percent of the qualified rehabilitation expenditures 

made by the taxpayer with respect to a qualified historic home.

“(b) Dollar limitation.—

“(1) In general.—The credit allowed by subsection (a) with respect to any resident of a taxpayer shall not exceed $40,000 ($20,000 in the case of a married individual filing a separate return).

“(2) Carryforward of credit unused by reason of being based on tax liability.—If the credit allowable under subsection (a) for any taxable year exceeds the limitation imposed by section 25B(a) for such taxable year, the sum of the credits allowable under this subsection (other than this section), such excess shall be carried to the succeeding taxable year and added to the credit allowable under subsection (a) for such succeeding taxable year.

“(c) Qualified Rehabilitation Expenditure.—For purposes of this section—

“(1) In general.—The term ‘qualified rehabilitation expenditure’ means any amount properly chargeable to capital account—

“(A) in connection with the certified reha-

bilitation of a qualified historic home, and

“(B) for property for which depreciation would be allowable under section 168 if the qualified historic home were used in a trade or business;

“(2) Certain expenditures not in-

cluded.—

“(A) Exterior.—Such term shall not in-

clude any expenditure in connection with the rehabilitation of a building unless at least 5 percent of the total expenditures made in the rehabilitation process are allocable to the rehabilitation of the exterior of such build-

ing.

“(B) Other rules to apply.—Rules similar to the rules of paragraphs (1) and (2) of section 47(c)(2)(B) shall apply.

“(3) Mixed use or multifamily building.—If only a portion of a building is used as the principal residence of the taxpayer, only qualified rehabilitation expenditures which are properly allocable to such portion shall be taken into account under this section.

“(d) Certified Rehabilitation.—For pur-

poses of this section:

“(1) In general.—Except as otherwise pro-

vided in this subsection, the term ‘certified rehabilitation’ has the meaning given such term by section 47(c)(2)(C).

“(2) Factors to be considered in the case of targeted census tracts, etc.—

“(A) In general.—For purposes of applying section 47(c)(2)(C) under this section with re-

spect to the rehabilitation of a building to which this paragraph applies, consideration shall be given to—

“(i) the feasibility of preserving existing architectural and design elements of the in-

terior of such building;

“(ii) the risk of further deterioration or demolition of such building in the event that certification is denied because of the failure to preserve such elements, and

“(iii) the effects of such deterioration or demolition on neighboring historic prop-

erties.

“(B) Buildings to which this paragraph applies.—This paragraph shall apply with respect to any building—

“(i) any part of which is a targeted area 

within the meaning of section 143(j)(1), or

“(ii) which is located within an enterprise community or empowerment zone as des-

ignated under section 1390, or a renewal com-

munity designated under section 1400(e), but shall not apply with respect to any building which is listed in the National Reg-

ister.

“(C) Approved State program.—The term ‘certified rehabilitation’ includes a certification made by—

“(A) a State Historic Preservation Officer, who administers a State Historic Preserva-

tion Program approved by the Secretary of the Interior pursuant to section 101(b)(1) of the National Historic Preservation Act, or

“(B) a local government, certified pursuant to section 101(c)(1) of the National Historic 

Preservation Act and authorized by a State Historic Preservation Officer, or the Sec-

retary of the Interior, where there is no ap-

proved State program, subject to such terms and conditions as may be specified by the Secretary of the Interior for the rehabilitation of buildings within the jurisdiction of such officer (or local govern-

ment) for purposes of this section.

“(D) Definitions and special rules.—For purposes of this section—

“(1) Qualified historic home.—The term ‘qualified historic home’ means a certified historic structure—

“(A) which has been substantially rehabilitated, and

“(B) which (or any portion of which)—

“(i) is owned by the taxpayer, and

“(ii) is used as a principal residence, within a reasonable period, be used by such taxpayer as his principal residence.

“(2) Substantially rehabilitated.—The term ‘substantially rehabilitated’ has the meaning given such term by section 47(c)(2)(C); except that, in the case of any building described in paragraph (1)(2), clause (1)(i) thereof shall not apply.

“(3) Principal residence.—The term ‘principal residence’ has the same meaning as when used in section 26(b)(2).

“(4) Certified historic structure.—

“(A) In general.—The term ‘certified his-

toric structure’ means any building (and its struct-

ural components) which is designated as be-

ing of historic significance under a statute of a State or local government, if such statute is certified by the Secretary of the In-

terior to the Secretary as containing criteria which will substantially achieve the purpose of preserving and rehabilitating buildings of historic significance.

“(B) Qualified census tracts.—For pur-

poses of subparagraph (A)(ii)—

“(i) the term ‘qualified census tract’ means a census tract in which the median income is less than twice the state-

wide median income.

“(ii) Data used.—The determination under clause (i) shall be made on the basis of the most recent decennial census for which data are available.

“(5) Rehabilitation not complete before certification.—A rehabilitation shall not be treated as complete as of the certification referred to in subsection (d).

“(6) Lessors.—A taxpayer who leases his principal residence shall, for purposes of this section, be treated as the owner thereof if the remaining term of the lease (as of the date determined under regulations pre-

scribed by the Secretary) is not less than such minimum period as the regulations re-

quire.

“(7) Tenant-stockholder in cooperative housing corporation.—If the taxpayer holds stock as a tenant-stockholder (as defined in section 216) in a cooperative housing cor-

poration (as defined in such section), such stockholder shall be treated as owning the house, and the taxpayer shall be treated as entitled to occupy as such stockholder.

“(8) Allocation of expenditures relat-

ing to exterior of building containing co-

operative or condominium units.—The per-

centage of the total expenditures made in the rehabilitation of a building containing cooperative or condominium residential units allocated to the rehabilitation of the exterior of the building shall be attributed proportionately to each cooperative or con-

dominium residential unit in such building for which a credit under this section is claimed.

“(9) When expenditures taken into ac-

count.—In the case of a building other than a building to which subsection (g) applies, qualified rehabilitation expenditures shall be treated for purposes of this section as made on the date the rehabilitation is completed, or

“(1) on the date the rehabilitation is com-

pleted, or

“(2) to the extent provided by the Sec-

retary by regulation, when such expendi-

tures are properly chargeable to capital ac-

count.

Regulations under paragraph (2) shall in-

clude any rule similar to the rule under section 50(a)(2) (relating to recapture if property ceases to qualify for progress expenditures).
"(g) ALLOWANCE OF CREDIT FOR PURCHASE OF REHABILITATED HISTORIC HOME.—

"(1) IN GENERAL.—In the case of a qualified purchased historic home, the taxpayer shall be treated as having made (on the date of purchase) the expenditures made by the seller of such home. For purposes of the preceding sentence, expenditures made by the seller of such home to be used for rehabilitation purposes shall be deemed to be qualified rehabilitation expenditures.

"(2) REHABILITATION OF HISTORIC HOME.—For purposes of this subsection, the term ‘qualified purchased historic home’ means any substantially rehabilitated certified historic structure purchased by the taxpayer if—

(A) the taxpayer is the first purchaser of such structure after the date rehabilitation is completed, and the purchase occurs within 5 years after such date,

(B) the structure (or a portion thereof) will, within a reasonable period, be the principal residence of the taxpayer,

(C) no credit was allowed to the seller under this section or section 47 with respect to such rehabilitation, and

(D) the mortgage credit certificate furnished with such information as the Secretary determines is necessary to determine the credit under this subsection.

"(h) HISTORIC REHABILITATION MORTGAGE CREDIT CERTIFICATE.—

"(1) IN GENERAL.—The taxpayer may elect, in lieu of the credit otherwise allowable under this section, to receive a historic rehabilitation mortgage credit certificate. An election under this paragraph shall be made—

(A) in the case of a building to which subsection (g) applies, at the time of purchase, or

(B) in any other case, at the time rehabilitation is completed.

"(2) HISTORIC REHABILITATION MORTGAGE CREDIT CERTIFICATE.—For purposes of this subsection, the term ‘historic rehabilitation mortgage credit certificate’ means a certificate—

(A) issued to the taxpayer, in accordance with procedures prescribed by the Secretary, with respect to the credit permitted under paragraph (1); and

(B) face amount which shall be equal to the credit which would (but for this subsection) be allowable under subsection (a) to the taxpayer with respect to such rehabilitation;

(C) which may only be transferred by the taxpayer to a lending institution (including a non-profit institution) in connection with a loan—

(i) that is secured by the building with respect to which the credit relates, and

(ii) the proceeds of which may not be used for any purpose other than the acquisition or rehabilitation of such building, and

(D) each 5-year period during which such loan is outstanding.

(i) RECAPTURE.—

"(1) IN GENERAL.—If, before the end of the 5-year period beginning on the date on which the rehabilitation of the building is completed (or, if subsection (g) applies, the date of purchase of such building by the taxpayer),—

(A) the taxpayer disposes of such taxpayer’s interest in such building, or

(B) such building ceases to be used as the principal residence of the taxpayer or ceases to be a certified historic structure, the taxpayer’s tax imposed by this chapter for the taxable year in which such disposition or cessation occurs shall be increased by the recapture percentage of the credit allowed under this section for all prior taxable years with respect to such rehabilitation and

"(2) RECAPTURE PERCENTAGE.—For purposes of paragraph (1), the recapture percentage shall be determined in accordance with the table under section 50(a)(1)(B), deeming such table to apply to the credit.

(A) by striking ‘If the property ceases to be a principal residence of the taxpayer or ceases to be a certified historic structure, the amount for which credit is allowed under this section for any year is received on the last day of such year,’ and

(B) in clause (i) by striking ‘One full year after placed in service’ and inserting ‘One full year after the taxpayer becomes entitled to the credit’.

(ii) TRANSFER BETWEEN SPOUSES OR INCIDENT TO DIVORCE.—In the case of any transfer described in subsection (a) of section 1041 relating to transfers between spouses or incident to divorce—

(A) the foregoing provisions of this subsection shall not apply, and

(B) the tax imposed under this subsection with respect to the transfer of property shall apply to the transferee as if the transfer were made by the transferor.

(iii) BASIS ADJUSTMENT.—For purposes of this subtitle, if a credit is allowed under this section for any expenditure with respect to any property (including any expenditure under subsection (g) and any transfer under subsection (h)), the increase in the basis of such property which would (but for this subsection) be allowable under this section shall be reduced by the amount of the credit so allowed.

(j) PROCESSING FEES.—Any State may impose a fee for the processing of applications for the certification of any rehabilitation under this section provided that the amount of such fee is used only to defray expenses associated with the processing of such applications.

(k) DENIAL OF DOUBLE BENEFIT.—No credit shall be allowed under this section for any amount for which credit is allowed under section 47.

(l) REGULATIONS.—The Secretary shall prescribe such regulations as may be appropriate to carry out the purposes of this section, including regulations where less than all of a building is used as a principal residence and where more than one taxpayer use the same dwelling unit as their principal residence.

(b) CONFORMING AMENDMENTS.—

(1) Subsection (c) of section 23 of such Code is amended by striking “and section 1400C” and inserting “and sections 25B and 1400C”.

(2) Subparagraph (C) of section 25(e)(1) of such Code is amended by inserting “, 25B,” after “sections 23”.

(3) Subsection (d) of section 1400C of such Code is amended by striking “and” at the end of paragraph (26), by striking the period at the end of paragraph (27) and inserting “, and”, and by adding at the end the following new item:

“(28) to the extent provided in section 25B.”

(c) CLERICAL AMENDMENT.—The table of sections for subpart A of part IV of subchapter A of chapter 1 of such Code is amended by inserting after the item relating to 25A the following new item:

“Sec. 25B. Historic homeownership rehabilitation credit.”

(d) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to rehabilitations the physical work on which begins after the date of enactment of this Act.

By Mr. DeWINE:

S. 921. A bill to adjust the boundary of the William Howard Taft National Historic Site in the State of Ohio, to authorize an exchange of land in connection with the historic site, and for other purposes; to amend title 16, United States Code, to allow the National Park Service to swap one section of equal-valued land for another; and third, it would allow the National Park Service to extend the boundary line of the Historic Site.

As you may know, I strongly support the legislation to adjust the boundary of the Historic Site. As you may know, I strongly support the William Howard Taft National Historic Site. As you may know, I strongly support the National Park Service.

Mr. DeWINE. Mr. President, I rise today to introduce the “William Howard Taft National Historic Site Boundary Adjustment Act of 2001.” This legislation would do three things: First, it would authorize the expansion of the historic grounds of the William Howard Taft’s childhood home; second it would allow the Secretary of the Interior, in consultation with the National Park Service, to swap one section of equal-valued land for another; and third, it would allow the National Park Service to extend the boundary line of the Historic Site.

As you may know, I strongly support the preservation of Presidential Historic Sites. Sadly, a number of these Presidential Historic sites are becoming run down and are in dire need of our help to secure their existence for future generations. These sites are great educational tools for our children. We must ensure their survival. If we don’t, we will lose a valuable part of our American history.
S 923

Be it enacted by the Senate and House of Representa-
tives of the United States of America in Congress assembled,

SECTION 1. EXPANSION OF ELIGIBILITY FOR LOAN DEFI-
CENCY PAYMENTS.

Section 133a(a)(2) of the Agricultural Mar-
ket Transition Act (7 U.S.C. 7235(a)(2)) is amended by striking “the 2000 crop year” and inserting “each of the 2000 through 2002 crop years”.

STATEMENTS ON SUBMITTED RESOLUTIONS

SENATE RESOLUTION 91—CON-DENMING THE MURDER OF A UNITED STATES CITIZEN AND OTHER CIVILIANS, AND EX-
PRESSING THE SENSE OF THE SENATE REGARDING THE FAIL-
URE OF THE INDONESIAN JUDI-
CIAL SYSTEM TO HOLD AC-
COUNTABLE THOSE RESPO-
NSIBLE FOR THE KILLINGS

Mr. NELSON of Florida (for himself, Mr. FENGOLD, and Mr. LEAHY) sub-
mittted the following resolution; which

was referred to the Committee on For-

eign Relations:

S. RES. 91

Whereas on September 6, 2000, a para-

military mob in the West Timor town of Atambua killed 3 United Nations aid work-

ers, including United States citizen Carlos Caceres,

Whereas Caceres and the other victims were stabbed and hacked to death with ex-

ceptional brutality, and their bodies were then set on fire and dragged through the

streets;

Whereas Caceres, an attorney originally

from San Juan, Puerto Rico, whose family now resides in the State of Florida, had e-
mailed a plea for help saying that “the mili-
tias are on their way”, and that “we sit here like bait”;

Whereas on May 4, 2001, an Indonesian

court in Jakarta meted out only token sen-
tences to the murderers of Carlos Caceres and the other United Nations workers, and failed to bring those who ordered the attack to

accountability;

Whereas the self-confessed killer of Carlos Caceres, a pro-government militia member named Julius Palsama, was sentenced to spend not more than 20 months in jail, and

remarked afterwards, “I accept the sentence with pride”;

Whereas the murders of Carlos Caceres and the other United Nations workers fit a pat-
tern of killings perpetrated or sanctioned by the Indonesian military in Acheh, Irian Jaya, and other parts of the Indonesia, both during and since the end of the Suharto regime;

Whereas, despite Indonesian government promises of judicial accountability, since the initiation of democratic rule in Indonesia in 1998, no senior military official has been put on trial for human rights abuses, extrajudicial killings, torture, or incitement to mob violence; and

Whereas the Government of Indonesia could have prevented both the murder of the

United Nations workers and the subsequent miscarriage of justice if the Government had—

(1) upheld its explicit commitment, made in August, 1999, to hold responsible those who

had—

(a) the self-confessed killers of the 3 United Nations aid workers;

(b) It is the sense of the Senate that—

(1) the President should, at every appro-

priations meeting with officials of the Govern-

ment of Indonesia, stress the importance of

ending the climate of impunity which shields

those individuals, especially senior members

of the Indonesian military, suspected of per-

petrating, collaborating in, or covering up

extra judicial killings, torture, and other abuses of human rights; and

(2) the President should consider the will-

ingness of the Government of Indonesia to

make rapid and substantive progress in judi-

cial reform when determining the level of fi-

nancial support provided by the United

States to Indonesia, whether directly or

through international financial institutions.

S. 2. The Secretary of the Senate shall trans-

mit a copy of this resolution to the

President.

SENATE RESOLUTION 92—to des-

ignate the week beginning JUNE 3, 2001, as “NATIONAL COR-

RECTIONAL OFFICERS AND EM-

PLOYEES WEEK”

Mrs. FEINSTEIN (for herself, Mr. JEFF-

FORDS, Mr. HUTCHINSON, Mr. HELMS,

Mr. SARBANS, Mr. VINOVICH, Mr. DOMENICI, Mr. WARNER, Mr. GRAMM,

Mr. HATCH, Mr. LEVIN, Mr. McCAIN, Mr. BIDEN, Mr. KERRY, Mr. LEVIN, Mr. DODD, Mrs. CLINTON, Mr. CONRAD, Mr. THOMAS, Mr. ROBERTS, Mr. BINGAMAN, Mr. SCHUMER, Mr. GRASS-

LEY, Mr. FITZGERALD, Mr. BROWNBACK,

Mr. KENNEDY, Mr. COCHRAN, Mr. ALLEN, Mr. PAYELE, and Mrs. LINCOLN) sub-
mittted the following resolution; which

was referred to the Committee on the

Judiciary:

May 21, 2001

CONGRESSIONAL RECORD—SENATE
WHEREAS correctional personnel are responsible for the care, custody, and dignity of the humankind to their care; and
Whereas correctional personnel work under demanding circumstances and face danger in their daily work lives; Now, therefore, be it

RESOLVED,

WHEREAS correctional officers are not afforded take this peace of mind for granted, must never forget that this is an often stressful and dangerous occupation. Nor can we forget the sacrifices made by those courageous individuals who have been injured or killed in the line of duty. Officers put their lives on the line every time they begin a shift. Officers Gamble and Coryell exemplify the heroism that takes place each day in our nation’s correctional facilities. They remind us how individual acts of heroism are a regular part of the job among correctional officers and employees.

In addition to dealing with society’s most hardened criminals, correctional officers and employees also seek to reform offenders. They play an important role in lowering recidivism rates. And through literacy programs and vocational training they help transform criminals into productive, law abiding members of society. This is not an easy task. Correctional officers and their families and friends endure a tremendous amount of stress and sacrifice. Prison security never takes a break, which often means that officers work all hours of the day and night, weekends, and holidays. I hope with this resolution we can honor and recognize this sort of commitment and sacrifice, not just this week, but throughout the year.

America’s correctional officers and employees efforts to make our world a better, safer place too often go unnoticed. Few of us can truly appreciate the perils faced daily by our correctional officers. With this resolution we reflect on the perils correctional officers have made to keep our communities safe. This is why I am pleased to submit this resolution to establish June 3–10, 2001, as Correctional Officers and Employees Week.

AMENDMENTS SUBMITTED AND PROPOSED

SA 689. Mr. KENNEDY submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reclassification pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table.

SA 690. Mr. KENNEDY submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 691. Mr. KYL submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 692. Mr. WELLSTONE proposed an amendment to the bill H.R. 1836, supra.

SA 693. Mr. LIEBERMAN (for himself and Mr. DASCHLE) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra.

SA 694. Mr. REID (for himself and Mrs. CLINTON) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 695. Mr. DODD (for himself and Mr. REID) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 696. Mr. NELSON of Nebraska submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 697. Mr. KERRY (for himself, Mr. ALLEN, Mr. CRAIG, Mr. SMITH, of Oregon, Mr. REID, Mr. BROWNBACK, Mr. BENNETT, and Mr. KERRY) proposed an amendment to the bill H.R. 1836, supra.

SA 698. Mr. KENNEDY submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 699. Mr. KENNEDY submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 700. Mr. KENNEDY submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 701. Mr. HATCH (for Mr. KRUGER) submitted an amendment to amendment SA 697 proposed by Mr. HATCH to the bill (H.R. 1836) supra.

SA 702. Mr. DASCHLE submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 703. Mr. BYRD submitted an amendment to the bill H.R. 1836, supra.

SA 704. Mr. KERRY submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 705. Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 706. Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 708. Mr. LIEBERMAN (for himself, Mrs. FEINSTEIN, Mrs. CLINTON, and Mr. LEAHY) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 709. Mr. HUTCHISON submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 710. Mr. HATCH submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 711. Mrs. LINCOLN submitted an amendment intended to be proposed by her to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 712. Mr. LIEBERMAN (for himself and Mrs. FEINSTEIN) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 713. Mr. DORGAN submitted an amendment to the bill H.R. 1836, supra.

SA 714. Mr. SESSONS (for himself, Mr. MCCONNELL, and Mr. WYDEN) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 715. Mr. SESSONS (for himself, Mr. MCCONNELL, and Mr. WYDEN) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 716. Mr. ALLEN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 717. Mr. BINGAMAN (for himself, Mr. REID, Mr. JOHNSON, Mrs. CLINTON, and Mr. KENNEDY) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra.

SA 718. Mr. BOND submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 719. Mrs. CARNAHAN (for herself and Mr. DASCHLE) submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 720. Mr. BAYH submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 721. Mr. KERRY submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra.

S. RES. 92

CONGRESSIONAL RECORD — SENATE S5279

May 21, 2001

WHEREAS correctional officers and employees who work in the face of danger each day, while reforming individuals. They deserve our respect and support.

Nationally more than 200,000 corrections professionals work hard to maintain the safety of our communities. We must never forget that this is an often stressful and dangerous occupation. Nor can we forget the sacrifices made by those courageous individuals who have been injured or killed in the line of duty. Officers put their lives on the line every time they begin a shift.

Tragically, correctional officers have been permanently injured and killed in the line of duty. There have been over 356 men and women who have died while on duty. This year, we honor Wilmot A. Burnett, Lee Dunn, Raymond B. Pricer, Michael P. Counce, Allen Gamble, Peter Hillman, Jason Minton, Leon Egly, William Giacomolo, Alvin Glenn, and Allen Myers, who have all been killed during the past year.

Most of us leave for work knowing that we will return home safe and sound at the end of the day. While we take this peace of mind for granted, correctional officers are not afforded this luxury.

On June 6, 2000, Sergeant Allen Gamble, a correctional officer at Oklahoma State Penitentiary, was fatally stabbed in the throat as he attempted to help a fellow officer who was being attacked by a prisoner. Sergeant Gamble was survived by his wife, Sherri and his four children. Equally disturbing is the case of Officer Jason Coryell, a correctional officer at the Arizona State Prison Complex. On August 25, 2000, Officer Jason Coryell was stabbed three times in the stomach when an inmate refused to be handcuffed. Though the wound was not life-threatening, Officer Coryell returned to work in November.

Officers Gamble and Coryell exemplify the heroism that takes place each day in our nation’s correctional facilities. They remind us how individual acts of heroism are a regular part of the job among correctional officers and employees.

In addition to dealing with society’s most hardened criminals, correctional officers and employees also seek to reform offenders. They play an important role in lowering recidivism rates. And through literacy programs and vocational training they help transform criminals into productive, law abiding members of society. This is not an easy task. Correctional officers and their families and friends endure a tremendous amount of stress and sacrifice. Prison security never takes a break, which often means that officers work all hours of the day and night, weekends, and holidays. I hope with this resolution we can honor and recognize this sort of commitment and sacrifice, not just this week, but throughout the year.

America’s correctional officers and employees efforts to make our world a better, safer place too often go unnoticed. Few of us can truly appreciate the perils faced daily by our correctional officers. With this resolution we reflect on the perils correctional officers have made to keep our communities safe. This is why I am pleased to submit this resolution to establish June 3–10, 2001, as Correctional Officers and Employees Week.
TEXT OF AMENDMENTS

SA 689. Mr. KENNEDY submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra.

SA 745. Mr. WARNER (for Mr. STEVENS (for himself, Mr. INOUYE, Mr. THOMPSON, Mr. HOLINGS, Mr. MURkowski, Mr. BINGaman, Mr. THURmonD, Mr. THomas, Ms. COLLINS, and Mr. WYden)) submitted an amendment to the bill H.R. 1696, to expedite the construction of the World War II memorial in the District of Columbia.

SA 746. Mrs. BOXER submitted an amendment intended to be proposed by her to the bill H.R. 1836, supra.

SA 747. Mr. REID (for Mr. CARPER) proposed an amendment to the bill H.R. 1836, supra.

SA 748. Mr. NELson, of Florida submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra, which was ordered to lie on the table.

SA 749. Mr. JEFFFORDS submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 750. Mr. TORRicELLI submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra.

SA 751. Mr. ALLEN proposed an amendment to amendment SA 685 submitted by Mr. RAVIN and ordered to be proposed to the bill (H.R. 1836) supra.

SA 752. Mr. DORGAN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 753. Mr. DORGAN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 754. Mr. KOHL submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 755. Mr. CONRAD submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 756. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 757. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 758. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 759. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 760. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 761. Mr. HARKIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 762. Mr. JEFFFORDS submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 763. Mr. DURbin submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, which was ordered to lie on the table.

SA 764. Mr. KOHL submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 765. Mr. CONRAD submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 766. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 767. Mr. HARKIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 768. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 769. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 770. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 771. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 772. Mr. JEFFFORDS submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 773. Mr. DURbin submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, which was ordered to lie on the table.

SA 774. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 775. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 776. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 777. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 778. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 779. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.

SA 780. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, supra; which was ordered to lie on the table.
(1) Section 401(a)(11) of such Code is amended—

(a) by striking subparagraphs (B), (C), and (D) and inserting the following new subparagraphs:

"(I) EXCEPTION FOR CERTAIN ESOP BENEFITS.—

"(I) IN GENERAL.—In the case of—

"(i) a tax credit employee stock ownership plan (as defined in section 404(a)), or

"(ii) an employee stock ownership plan (as defined in section 4975(e)(7)),

subparagraph (A) shall not apply to that portion of the employee’s accrued benefit to which the requirements of section 409(h) apply.

"(I) NONFORFEITABLE BENEFIT MUST BE PAID IN FULL, ETC.—In the case of any participant, clause (i) shall not apply unless—

"(i) such plan provides that the participant’s accrued benefit is not forfeitable by redesignating subsection (l) as subsection (j), and

"(II) such participant does not elect the payment of the benefits in the form of a life annuity, and

"(II) with respect to such participant, such plan is not a direct or indirect transfer (in a transfer after December 31, 1984) of a plan to which, at the time of such transfer, subparagraph (A) applies (or to which this subclause applies with respect to the participant).

Subclause (III) shall apply only with respect to the transferred assets (and income therefrom) if the plan separately accounts for such assets and any income therefrom.

"(C) WHERE PARTICIPANT AND SPOUSE MARRIED LESS THAN 1 YEAR.—A plan shall not be treated as failing to meet the requirements of subparagraph (B)(ii) merely because the plan provides that benefits will not be payable to the surviving spouse of the participant unless the participant and such spouse had been married throughout the 1-year period ending on the earlier of the participant’s annuity starting date or the date of the participant’s death.

(II) Section 401(a)(11) of such Code is amended by striking paragraph (2), and inserting in its stead the following:

"section 205 of such Act (29 U.S.C. 1055(b)) is amended by inserting the following new subsection—

"(1) I N GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to plan years beginning after December 31, 2001.

"(2) S PECIAL RULE FOR COLLECTIVELY BARGAINED PLANS.—In the case of a plan maintained pursuant to 1 or more collective bargaining agreements between employee representatives and 1 or more employers ratified on or before the date of enactment of this Act, the amendments made by this section shall not, in the case of employee coverage by any such agreement, apply to plan years beginning before the earlier of—

"(A) the later of—

"(i) January 1, 2002, or

"(ii) the date on which the last of such collective bargaining agreements terminates (determined without regard to any extension thereof after the date of enactment of this Act), or


SA 690. Mr. KENNEDY submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

At the appropriate place, insert:

SEC. 1. QUALIFIED JOINT AND 75 PERCENT SURVIVOR ANNUITY.

(a) AMENDMENTS TO ERISA

(1) AMOUNT OF ANNUITY.—Paragraph (1) of section 205(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1055) is amended—

(A) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively, and

(B) by inserting "(1)" after "(d)", and

(C) by adding at the end the following new paragraph:

"(2) For purposes of this section, the term qualified joint and 75 percent survivor annuity means an annuity for the life of the participant with a survivor annuity for the life of the spouse which is not less than 75 percent of (and is not greater than 100 percent of) the amount of the annuity which is payable during the joint lives of the participant and the spouse.

(b) AMENDMENTS TO INTERNAL REVENUE CODE.
SA 691. Mr. KYL submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

At the end of subtitle D of title IV, add the following:

SEC. 308. CREDIT FOR CONTRIBUTIONS TO CHARITABLE ORGANIZATIONS WHICH PROVIDE SCHOLARSHIPS FOR STUDENTS ATTENDING ELEMENTARY AND SECONDARY SCHOOLS.

(a) In general.—Subpart B of part IV of subchapter A of chapter 1 is amended by adding at the end the following new section:

"Sec. 308. Credit for contributions to charitable organizations which provide scholarships for students attending elementary and secondary schools.

"(1) ALLOWANCE OF CREDIT.—There shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the qualified charitable contributions of the taxpayer for the taxable year.

"(2) Maximum credit.—The credit allowed by subsection (a) for any taxable year shall not exceed $250 ($500, in the case of a joint return).

"(3) Qualified charitable contribution.—For purposes of this section—

"(A) In general.—The term ‘qualified charitable contribution’ means, with respect to any taxable year, the amount allowable as a deduction under section 170 (determined without regard to subsection (d)(1)) for cash contributions to a school tuition organization.

"(B) School tuition organization.—The term ‘school tuition organization’ means any organization described in section 527(c)(2)(A) if the annual disbursements of the organization for elementary and secondary school scholarships are normally not less than 90 percent of the sum of such organization’s annual gross income and contributions and gifts.

"(C) Elementary and secondary school scholarship.—The term ‘elementary and secondary school scholarship’ means any school tuition scholarship excludable from gross income under section 117 for expenses related to education at or below the 12th grade.

"(d) Special rules.—

"(1) Denial of double benefit.—No deduction shall be allowed under this chapter for any contribution for which credit is allowed under this section.

"(2) Application with other credits.—The credit allowable under subsection (a) for any taxable year shall not exceed the excess (if any) of—

"(A) the regular tax for the taxable year, reduced by the sum of the credits allowable under part A and the preceding sections of this subpart, over

"(B) the tentative minimum tax for the taxable year.

"(3) Controlled groups.—All persons who are treated as one employer under subsection (a) or (b) of section 52 shall be treated as one taxpayer for purposes of this section.

"(e) Election to have credit not apply.—A taxpayer may elect to have this section not apply for any taxable year.

"(f) Clerical amendment.—The table of contents for part IV of subchapter A of chapter 1 is amended by adding at the end the following new item:

"‘‘Sec. 308. Credit for contributions to charitable organizations which provide scholarships for students attending elementary and secondary schools.’’

"(g) Effective date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

SA 692. Mr. WELLSTONE proposed an amendment to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

Mr. WELLSTONE moves to commit the bill H.R. 1836, as amended, to the Committee on Finance with instructions to report the same back to the Senate not later than that date that is 3 days after the date on which this motion is adopted with the following amendments:

(1) Establish a reserve account for purposes of providing funds for Federal education programs.

(2) Strike the reductions to the highest rate of tax under section 1 of the Internal Revenue Code of 1986 contained in section 101.

(3) Provide for the deposit in the reserve account described in paragraph (1) in each of fiscal years 2002 through 2011 of an amount equal to the amount that would result from striking the reductions described in paragraph (2) (as determined by the Joint Committee on Taxation).

(4) Make available amounts in the reserve account described shall apply in each of fiscal years 2002 through 2011 for purposes of funding Federal education programs, which amounts shall be in addition to any other amounts available for funding such programs during each such fiscal year.

SA 693. Mr. LIEBERMAN (for himself and Mr. DASCHLE) submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

On page 7, line 15, insert ‘‘(12.5 percent in taxable years beginning in 2001)’’ after ‘‘percent’’.

On page 13, line 16, between lines 15 and 16, insert the following:

**SEC. 6428. REFUND OF INDIVIDUAL INCOME AND EMPLOYMENT TAXES.**

(a) in general.—Subchapter B of chapter 65 (relating to rules of special application in the case of abatements, credits, and refunds) is amended by adding at the end the following new section:

"SEC. 6428. REFUND OF INDIVIDUAL INCOME AND EMPLOYMENT TAXES.

"(a) General Rule.—The tax otherwise provided in this section, each individual shall be treated as having made a payment against the tax imposed by chapter 1 for any taxable year beginning in 2001, in an amount equal to the lesser of—

"(1) the amount of the taxpayer’s liability for tax for the taxpayer’s last taxable year beginning in calendar year 2000;

"(2) the taxpayer’s applicable amount.

"(b) Liability for Tax.—For purposes of this section, the liability for tax for the taxable year shall be the sum of—

"(1) the excess (if any) of—

"(A) the sum of—

"(i) the taxpayer’s regular tax liability (as determined under the meaning of section 26(b)) for the taxable year, and

"(ii) the tax imposed by section 5k(a) with respect to such taxpayer for the taxable year, over

"(B) the sum of the credits allowable under part IV of subchapter A of chapter 1 (other than sections 31, 33, and 34) for the taxable year, and

"(2) the taxes imposed by sections 1401, 3101, 3111, 3201(a), 3211(a)(1), and 3221(a) on amounts received by the taxpayer for the taxable year, and

"(3) the taxes imposed by sections 4312(a), 4312(a)(1), and 3221(a) on amounts received by the taxpayer for the taxable year.

"(c) Applicable amount.—For purposes of this section—

"(1) in general.—The applicable amount for any taxpayer shall be determined under the following table:

"In the case of a taxpayer described in:

<table>
<thead>
<tr>
<th>The applicable amount is:</th>
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<tbody>
<tr>
<td>Section (a) .............</td>
</tr>
<tr>
<td>Section (b) .............</td>
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<tr>
<td>Section (c) .............</td>
</tr>
<tr>
<td>Paragraph (1) ...........</td>
</tr>
<tr>
<td>Paragraph (2) ...........</td>
</tr>
</tbody>
</table>

"(2) Taxpayers with only payroll tax liability.—A taxpayer is described in this paragraph if such taxpayer’s liability for tax for the taxable year does not include any liability described in subsection (b)(1).

"(3) Date payment deemed made.—

"(1) in general.—The payment provided by this section shall be deemed made on the date of the enactment of this section.

"(2) Claim for nonpayment.—Any taxpayer who erroneously does not receive a payment described in paragraph (1) may make claim for such payment in a manner and at such time as the Secretary prescribes.

"(c) Certain persons not eligible.—This section shall not apply to—
“(1) any individual with respect to whom a deduction under section 151 is allowable to another taxpayer for a taxable year beginning in the calendar year in which such individual’s taxable year begins,

“(2) any estate or trust, or

“(3) any nonresident alien individual.”.

(2) DETERMINATION OF WITHHOLDING TA-
BLES.—(relating to requirement of with-
holding) is amended by adding at the fol-
lowing new paragraph:

“(3) CHANGES MADE BY RESTORING EARN-
INGS TO LIFT INDIVIDUALS AND EMPLOYER FAMILI-
IES (RELIEF) ACT OF 2001.—Notwithstanding the
provisions of this subsection, the Secretary shall
modify the tables and procedures under paragraph (2) to reflect the amendments made by section 101 of the Restoring Earn-
ings To Lift Individuals and Empower Fami-
lies (RELIEF) Act of 2001 with respect to the
10-percent rate bracket, and such modifica-
tion shall take effect on July 1, 2001, as if the
lowest rate of tax under section 1 (as amend-
ed by such section 101) was the 10-percent rate
rate of 1986, as added by

(3) CONFORMING AMENDMENTS.—

(A) Section 1324(b)(2) of title 31, United
States Code, is amended by inserting before the
period the words “as prescribed by the Restoring
Earnings To Lift Individuals and Empower Fami-
lies (RELIEF) Act of 2001”.

(B) The table of sections for subchapter B
of chapter 65 is amended by adding at the end
the following new item:

“Sec. 6228. Refund of individual income and
employment taxes.”.

(4) EFFECTIVE DATES.—

(A) IN GENERAL.—Except as provided in
subparagraph (B), the amendments made by
this subsection shall take effect on the day of the
enactment of this Act.

(B) APPLICABILITY OF WITHHOLDING PRO-
VISION.—The amendments made by paragraph
(2) shall apply to amounts paid after June 30,

(5) REVENUE OFFSET.—The Secretary of
the Treasury shall adjust the reduction in the
highest marginal tax rate in the table con-
tained in section 1(e)(2) of the Internal Rev-
venue Code of 1986, as added by section 101(a),
as necessary to offset the decrease in reve-
ues to the Treasury for each fiscal year re-
sulting from the amendments made by
subsection (a).

SA 694. Mr. REID (for himself and
Mrs. CLINTON) submitted an amend-
ment on behalf of the Senate Committee on
Appropriations to the bill H.R. 1836, to provide for rec-
ognition pursuant to section 104 of the concurrent resolution on the budg-
et for fiscal year 2002; which was or-
dered to lie on the table; as follows:

On page 314, after line 21, add the fol-
lowing:

SEC. 803. MODIFICATIONS TO CREDIT FOR ELECT-
RICITY PRODUCED FROM RENEWABLE WASTE PRODUCTS.

(a) INCREASE IN CREDIT RATE.—

(1) IN GENERAL.—Section 45(a)(1) is amend-
ed by striking “1.5 cents” and inserting “1.8 cents”.

(2) CONFORMING AMENDMENTS.—

(A) Section 45(b)(2) is amended by striking “1.5 cent” and inserting “1.8 cent”.

(B) Section 45(c)(2)(B) is amended by in-
serting “(calendar year 2001 in the case of the
1.8 cent amount in subsection (a))” after “1992”.

(C) EXPANSION OF QUALIFIED SOURCES.—

(1) IN GENERAL.—Section 45(c)(1) (relating to
qualified energy resources) is amended by
inserting “and” at the end of paragraph (B), before the period at the end of sub-
paragraph (C) and inserting “, and”, and by adding at the end the following:

“(D) alternative resources.”.

(2) DEFINITION OF ALTERNATIVE RES-
OURCES.—Section 45(c) (relating to definitions)
is amended—

(A) by redesignating paragraph (3) as para-
graph (5),

(B) by redesignating paragraph (4) as para-
graph (3), and

(C) by inserting after paragraph (3), as re-
designated by subparagraph (B), the follow-

“(4) ALTERNATIVE RESOURCES.—

(A) IN GENERAL.—The term ‘alternative
to qualified facility’ means

(i) solar,

(ii) biomass (other than closed loop bio-

mass),

(iii) municipal solid waste,

(iv) incremental hydropower,

(v) geothermal,

(vi) landfill gas, and

(vii) steel cogeneration.

(B) BIOMASS.—The term ‘biomass’ means
any solid, nonhazardous, cellulose waste material or any organic carbohydrate mat-
ter, which is segregated from other waste
materials, and which is derived from—

(i) any of the following forest-related re-
sources: mill residues, precommercial thinnings, slash, or brush, but not includ-
ing old-growth timber,

(ii) waste pallets, crates, dunnage, un-
treated wood cut into construction wood,

(iii) any of the following agriculture
resources: orchard tree crops, vineyard, grain,
legumes, sugar, and other crop by-products or residues, including any packaging and
other materials which are nonmineral and bio-
degradable and are associated with the proc-
essing, feeding, selling, transporting, and
disposal of such agricultural materials.

(C) MUNICIPAL SOLID WASTE.—The term
‘municipal solid waste’ has the same mean-
ing given the term ‘solid waste’ under sec-
tion 2(27) of the Solid Waste Utilization Act
(42 U.S.C. 6903).

(D) INCREMENTAL HYDROPPOWER.—The term
‘incremental hydropower’ means additional
generating capacity added to a facility from

(i) increased efficiency, or

(ii) additions of new capacity, at a
licensed non-Federal hydroelectric power project
originating after the date of the enactment of this subparagraph.

(E) GEOTHERMAL.—The term ‘geothermal’
means energy derived from a geothermal de-
position having the capacity to produce elec-
tricity, the term ‘qualified facility’ means
any facility permitted to operate under the environ-
mental requirements of the Clean Air Act Amendments of 1990 which is owned by the taxpayer and
originally placed in service before the date
of the enactment of this subparagraph. Such a facility may be treated as originally placed in service when such facility was last up-
adated or is currently generating energy or generation capability after such date.

(F) SPECIAL RULES.—In the case of a quali-
fied facility described in this subparagraph,
the 18-year period referred to in subsection
(a) shall be treated as beginning no earlier than the date of the enactment of this sub-
paragraph.

(G) QUALIFIED FACILITIES WITH CO-
PRODUCTION.—Section 45(d)(6) (relating to co-pro-
duction facilities) is amended by adding at the end the following:

“(4) INCREASED CREDIT FOR CO-PRODUCTION
FACILITIES.—

(A) IN GENERAL.—In the case of a qualified
facility described in subsection (c)(3)(D)(i) which has a co-production facility or a quali-
fied facility described in subparagraph (A), (B), or (C) of subsection (a), which adds a
co-production facility after the date of the
enactment of this paragraph, the amount in
effect under subsection (a)(1) for an eligible
taxable year of a taxpayer shall (after ad-
justment under paragraph (2) and before ad-
justment under paragraphs (1) and (3)) be in-
creased by .25 cents.

(B) CO-PRODUCTION EFFICIENCY.—For pur-
poses of subparagraph (A), the term ‘co-
production facility’ means a facility which

(i) enables a qualified facility to produce bi-
ological power, chemicals, liquid fuels, or minerals from qualified energy re-
sources in addition to electricity, and

(ii) produces such energy on a continuous basis.

(C) ELIGIBLE TAXABLE YEAR.—For pur-
poses of subparagraph (A), the term ‘eligible
taxable year' means any taxable year in which the amount of gross receipts attributable to the co-production facility of a qualified facility are at least 10 percent of the amount of gross receipts attributable to electricity produced by such facility.”.

(6) QUALIFIED FACILITIES LOCATED WITHIN QUALIFIED INDIAN LANDS.—Section 45(b) (relating to definitions and adjustments), as amended by paragraph (5), is amended by adding at the end the following:

“(G) INCREASED CREDIT FOR QUA LIFIED FACILITIES LOCATED WITHIN QUALIFIED INDIAN LAND.—In the case of a qualified facility described in subsection (c)(3)(D) which—

(i) qualified Indian lands (as defined in section 7871(c)(3)), or

(ii) lands which are held in trust by a Native Corporation (as defined in section 308(h) of the Alaska Native Claims Settlement Act (43 U.S.C. 1602(m)) for Alaska Natives, and

is operated by an organization described in section 47(c) (relating to qualified facilities), as redesignated by subsection (b)(2), is amended by striking ‘‘and’’ before ‘‘January 1, 2002’’ in subparagraphs (A) and (B).

(d) REVENUE OFFSET.—The Secretary of the Treasury shall adjust the highest rate of tax under section 1 of the Internal Revenue Code of 1986 (as amended by section 101 of this Act) to the extent necessary to offset in each fiscal year beginning before October 1, 2011, the decrease in revenues to the Treasury for the fiscal year resulting from the amendments made by this section.

(e) EFFECTIVE DATE.—The amendments made by this section shall apply only to electricity and other energy produced after the date of the enactment of this Act.

SA 695. Mr. DODD (for himself and Mr. REID) submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

On page 9, in the matter between lines 11 and 12, strike ‘‘37.6%’’ in the item relating to 2005 and 2006 and insert ‘‘38%’’ and strike ‘‘38%’’ in the item relating to 2007 and thereaf- after and insert ‘‘38%’’.

Title V—ESTATE AND GIFT TAX RELIEF

SEC. 501. INCREASE IN AMOUNT OF UNIFIED CREDIT AGAINST ESTATE AND GIFT TAXES.

(a) In General.—The table contained in section 2010(c) (relating to applicable credit amount) is amended to read as follows:

In the case of estates of:

<table>
<thead>
<tr>
<th>Year</th>
<th>Credit Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>$1,000,000</td>
</tr>
<tr>
<td>2003</td>
<td>$1,125,000</td>
</tr>
<tr>
<td>2004</td>
<td>$1,250,000</td>
</tr>
<tr>
<td>2005</td>
<td>$1,375,000</td>
</tr>
<tr>
<td>2006</td>
<td>$1,500,000</td>
</tr>
<tr>
<td>2007</td>
<td>$1,625,000</td>
</tr>
<tr>
<td>2008</td>
<td>$1,750,000</td>
</tr>
<tr>
<td>2009</td>
<td>$1,875,000</td>
</tr>
<tr>
<td>2010</td>
<td>$2,000,000</td>
</tr>
</tbody>
</table>

Effective Date—The amendment made by this section shall apply to estates of decedents dying, and gifts made, after December 31, 2001.
SEC. 45G. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) In General.—Subparagraph (B) of subsection (b) of section 41 of the Higher Education Act of 1965 (20 U.S.C. 1070a), as amended by section 345B of the American Taxpayer Relief Act of 2012, is amended by inserting "qualified vaccine research expenses for the taxable year of the individual or the deduction amount that would be described in subsection (b) of section 41 if such subsection were applied with modifications set forth in subparagraph (B)."

(b) Effect.—The amendments made by this subsection shall take effect at all unless the Secretary of Education certifies to the Secretary of the Treasury that providing such an amount will result in a material reduction in revenue.

SEC. 45P. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) In General.—Section 45P(b)(1) of the Higher Education Act of 1965 (20 U.S.C. 1070k-2(b)), is amended by inserting "qualified vaccine research expenses for the taxable year of the individual or the deduction amount that would be described in subsection (b) of section 41 if such subsection were applied with modifications set forth in subparagraph (B)."

(b) Effect.—The amendments made by this subsection shall be effective at all unless the Secretary of Education certifies to the Secretary of the Treasury that providing such an amount will result in a material reduction in revenue.

SEC. 45Q. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) In General.—Subparagraph (A) of subsection (b) of section 41 of the Higher Education Act of 1965 (20 U.S.C. 1070a), as amended by section 345B of the American Taxpayer Relief Act of 2012, is amended by inserting "qualified vaccine research expenses for the taxable year of the individual or the deduction amount that would be described in subsection (b) of section 41 if such subsection were applied with modifications set forth in subparagraph (B)."

(b) Effect.—The amendments made by this subsection shall be effective at all unless the Secretary of Education certifies to the Secretary of the Treasury that providing such an amount will result in a material reduction in revenue.

SEC. 45R. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) In General.—Section 45R(b)(2) of the Higher Education Act of 1965 (20 U.S.C. 1070l(b)), as amended by section 345B of the American Taxpayer Relief Act of 2012, is amended by inserting "qualified vaccine research expenses for the taxable year of the individual or the deduction amount that would be described in subsection (b) of section 41 if such subsection were applied with modifications set forth in subparagraph (B)."

(b) Effect.—The amendments made by this subsection shall be effective at all unless the Secretary of Education certifies to the Secretary of the Treasury that providing such an amount will result in a material reduction in revenue.

SEC. 45S. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) In General.—Section 45S(b) of the Higher Education Act of 1965 (20 U.S.C. 1070m(b)), as amended by section 345B of the American Taxpayer Relief Act of 2012, is amended by inserting "qualified vaccine research expenses for the taxable year of the individual or the deduction amount that would be described in subsection (b) of section 41 if such subsection were applied with modifications set forth in subparagraph (B)."

(b) Effect.—The amendments made by this subsection shall be effective at all unless the Secretary of Education certifies to the Secretary of the Treasury that providing such an amount will result in a material reduction in revenue.

SEC. 45T. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) In General.—Section 45T(b)(1) of the Higher Education Act of 1965 (20 U.S.C. 1070n-1(b)), is amended by inserting "qualified vaccine research expenses for the taxable year of the individual or the deduction amount that would be described in subsection (b) of section 41 if such subsection were applied with modifications set forth in subparagraph (B)."

(b) Effect.—The amendments made by this subsection shall be effective at all unless the Secretary of Education certifies to the Secretary of the Treasury that providing such an amount will result in a material reduction in revenue.
purposes of subparagraph (A), subsection (b) of section 41 shall be applied—

"(i) by substituting ‘vaccine research’ for ‘qualified research’ each place it appears in paragraph (1) or subparagraph (C) of such subsection,

"(ii) by substituting ‘100 percent’ for ‘65 percent’ in paragraph (3)(A) of such subsection.

"(C) EXCLUSION FOR AMOUNTS FUNDED BY GRANTS, ETC.—The term ‘qualified vaccine research expenses’ shall not include any amount to the extent such amount is funded by a grant from, contract, or otherwise by any other person (or any governmental entity).

"(2) VACCINE RESEARCH.—The term ‘vaccine research’ means research to develop vaccines and microbicides for—

"(A) malaria,

"(B) tuberculosis,

"(C) HIV, or

"(D) any infectious disease (of a single etiology) which, according to the World Health Organization, causes over 1,000,000 human deaths annually.

"(e) COORDINATION WITH CREDIT FOR INCREASING RESEARCH EXPENDITURES.—

"(1) IN GENERAL.—Except as provided in paragraph (2), any qualified vaccine research expenses for any taxable year to which a section under this subsection applies shall not be taken into account for purposes of determining the credit allowable under section 41 for such taxable year.

"(2) EXPENSES INCLUDED IN DETERMINING BASE PERIOD RESEARCH EXPENSES.—Any qualified vaccine research expenses for any taxable year which are qualified research expenses (within the meaning of section 41(b)) shall be taken into account in determining base period research expenses for purposes of applying section 41 to subsequent taxable years.

"(d) SPECIAL RULES.—

"(1) LIMITATIONS ON FOREIGN TESTING.—No credit shall be allowed under this section with respect to any vaccine research (other than human clinical testing) conducted outside the United States.

"(2) PRE-CLINICAL RESEARCH.—No credit shall be allowed under this section for preclinical research unless such research is pursuant to a research plan an abstract of which has been submitted to the Secretary before the beginning of such year. The Secretary, in consultation with the Secretary of Health and Human Services, shall prescribe regulations concerning such plans and procedures for filing under this paragraph.

"(3) CERTAIN RULES MADE APPLICABLE.—Rules similar to the rules of paragraphs (2), (3), and (4) of section 41(f) shall apply for purposes of this section.

"(4) ELECTION.—This section (other than subsection (e)) shall apply to any taxpayer allowed business credit for any taxable year if the taxpayer makes the expenditures described in paragraph (2)(D).

"(B) EXCLUSION OF CERTAIN QUALIFIED VACCINE RESEARCH.—For purposes of determining the credit under this section for a taxable year, the qualified vaccine research expenses taken into account for such taxable year shall be reduced by an amount paid or incurred during such taxable year equal to the amount described in paragraph (2)(D) (and not already taken into account under this subparagraph for a previous taxable year)."

"(f) ELECTION.—This section (other than subsection (e)(3)) shall apply to any taxpayer who makes an election under section 45Q for any taxable year.

"(g) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after the date of the enactment of this Act.

SA 702. Mr. DASCHLE submitted an amendment intended to be proposed by him to the bill H.R. 1336, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

At the end of subtitle A of title VIII the following is inserted:

SEC. 104. WAIVER OF STATUTE OF LIMITATION FOR TAXES ON CERTAIN FARM VALUATIONS.

If on the date of the enactment of this Act or at any time within 1 year after the date of the enactment a refund or credit of any overpayment of tax resulting from the application of section 2022(a)(4)(V) of the Internal Revenue Code of 1986 is barred by any law or rule of law, the refund or credit of such overpayment shall, nevertheless, be made or allowed if a claim therefor is filed before the date 1 year after the date of the enactment of this Act.

SA 703. Mr. BYRD proposed an amendment to the bill H.R. 1336, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

At the appropriate place, insert the following:

SEC. 105. ENSURING FUNDING FOR SOCIAL SECURITY AND MEDICARE SOLVENCY, PRESCRIPTION DRUGS, AND LONG-TERM DEBT REDUCTION.

(a) IN GENERAL.—Notwithstanding any other provision of this Act—

"(i) except for section 111(1) of the Internal Revenue Code of 1986, as added by section 101 of this Act, and any necessary conforming amendments, title 1 of this Act shall not take effect;

"(ii) any provision of title V of this Act that takes effect after 2006 shall not take effect;

"(iii) the STRATEGIC RESERVE FUND FOR LONG-TERM DEFENSE AND NEEDS—Subtitle B of title II of H. Con. Res. 83 (107th Congress) is amended by inserting at the end the following:

"SEC. 219. STRATEGIC RESERVE FUND FOR SOCIAL SECURITY REFORM, MEDICARE REFORM, AND PRESCRIPTION DRUG BENEFITS.

If legislation is reported by the Committee on Finance of the Senate or the Committee on Energy and Commerce or the Committee on Ways and Means of the House of Representatives, or an amendment thereto is offered or a conference report thereon is submitted, that would strengthen social security, extend the solvency of the Social Security Trust Funds, maintain private property in the social security benefit system, continue to lift more seniors out of poverty, extend
the solvency of the Medicare Trust Funds or provide prescription drug benefits, the chairman of the appropriate Committee on the Budget shall, upon the approval of the appropriate Committee on the Budget, revise the aggregates, functional totals, allocations, and other appropriate levels and limits in this resolution for that measure by not to exceed $650,000,000,000 for the total of fiscal years 2002 through 2011, as long as that measure will not, when taken together with all other previously enacted legislation, reduce the deficit surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year provided in this resolution.”.

SA 704. Mr. KERRY submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows: On page 66, in the table set forth between lines 1 and 2, strike that matter relating to years 2007, 2008, 2009, and 2010 and insert the following:

```
2007  46 percent
2009  45 percent
```

On page 174, line 3, strike “20” and insert “96”.

On page 178, line 7, strike “2 taxable” and insert “4 taxable”.

On page 178, line 8, insert before the comma the following: “and each of the 6 taxable years for an employer with no fewer than 25 employees.”

SA 705. Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows: On page 19, beginning with line 21, strike all through the matter preceding line 1 on page 20, and insert:

```
For taxable years beginning in calendar year—
2002  174
2003  190
2004  187
2005  193
2006  200
```

On page 20, line 14, strike “2005” and insert “2001”.

On page 21, line 2, strike “2005” and insert “2001”.

On page 21, strike the matter following line 2 and insert:

```
For taxable years beginning in calendar year—
2002  174
2003  190
2004  187
2005  193
```

On page 22, line 15, strike “2005” and insert “2001”.

SA 706. Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows: On page 19, beginning with line 21, strike all through the matter preceding line 1 on page 20, and insert:

```
(7) APPLICABLE PERCENTAGE.—For purposes of paragraph (2), the applicable percentage shall be determined in accordance with the following table:

For taxable years beginning in—

2002  174
2003  190
2004  187
2005  193
2006  200
```

On page 20, line 14, strike “2005” and insert “2001”.

SA 707. Mr. JEFFORDS (for himself, Mr. DODD, Mr. KENNEDY, Mr. ROCKEFELLER, and Mr. LEVIN) proposed an amendment to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

At the end of subsection A of title II insert the following:

SEC. 1. INCREASED EXCLUSION AND OTHER MODIFICATIONS APPLICABLE TO QUALIFIED SMALL BUSINESS STOCK.

(a) INCREASED EXCLUSION.—

(1) In general.—Subsection (a) of section 1202 (relating to 50-percent exclusion for gain from certain small business stock) is amended by striking “50 percent” and inserting “100 percent”.

(2) Holding period.—Subparagraph (B) of section 1202(f) is amended by striking “5 years” and inserting “3 years”.

(b) TECHNICAL AMENDMENT.—Subsection (c) of section 1202 is amended by adding at the end the following new paragraph:

```
(4) Stock held among members of controlled group not eligible.—Stock of a member of a parent-subsidiary controlled group (as defined in subsection (d)(3)) shall not be treated as qualified small business stock while held by another member of such group.
```

(c) REPEAL OF MINIMUM TAX PREference.—

(1) In general.—Subsection (a) of section 57 (relating to preferential tax exemption) is amended by striking paragraph (7).

(2) TECHNICAL AMENDMENT.—Subclause (I) of section 53(d)(1)(B)(i) is amended by striking “and (7)” and inserting “(5)”.

(d) STOCK OF LARGE BUSINESSES ELIGIBLE FOR EXCLUSION.—

(1) In general.—Subsection (a) of section 1202(d) (defining qualified small business) is amended by striking paragraph (5) each place it appears and inserting “$300,000,000”.

(2) INFLATION ADJUSTMENT.—Subsection (d)(2) (defining qualified small business) is amended by adding at the end following:

```
(4) INFLATION ADJUSTMENT OF ASSET LIMITATION.—In the case of stock issued by
```

At the end insert the following:

TITLE —BUSINESS RELIEF

Subtitle __—Productivity Incentives

SEC. 1. INCREASED EXCLUSION AND OTHER MODIFICATIONS APPLICABLE TO QUALIFIED SMALL BUSINESS STOCK.

(a) INCREASED EXCLUSION.—

(1) In general.—Subsection (a) of section 1202 (relating to 50-percent exclusion for gain from certain small business stock) is amended by striking “50 percent” and inserting “100 percent”.­

(2) Holding period.—Subparagraph (B) of section 1202(f) is amended by striking “5 years” and inserting “3 years”.

(b) TECHNICAL AMENDMENT.—Subsections (c) and (d) of section 1202 are each amended by striking “5 years” and inserting “3 years”.

(c) REPEAL OF MINIMUM TAX PREference.—

(1) In general.—Subsection (a) of section 57 (relating to preferential tax exemption) is amended by striking paragraph (7).

(2) TECHNICAL AMENDMENT.—Subclause (I) of section 53(d)(1)(B)(i) is amended by striking “and (7)” and inserting “(5)”.

(d) STOCK OF LARGE BUSINESSES ELIGIBLE FOR EXCLUSION.—

(1) In general.—Subsection (a) of section 1202(d) (defining qualified small business) is amended by striking paragraph (5) each place it appears and inserting “$300,000,000”.

(2) INFLATION ADJUSTMENT.—Subsection (d)(2) (defining qualified small business) is amended by adding at the end following:

```
(4) INFLATION ADJUSTMENT OF ASSET LIMITATION.—In the case of stock issued in any
```
calendar year after 2002, the $300,000,000 amount contained in paragraph (1) shall be increased by an amount equal to—
(A) such dollar amount, multiplied by—
(i) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year in which the taxable year begins, determined by substituting ‘calendar year 2001’ for ‘calendar year 1992’ in subparagraph (B) thereof.

If any amount as adjusted under the preceding sentence is not a multiple of $10,000, such amount shall be rounded to the nearest multiple of $10,000.

(f) REPEAL OF PER-ISSUER LIMITATION.—
Section 1202(b) (relating to per-issuer limitations on the amount of crude oil (representative gain) is repealed.

g) OTHER MODIFICATIONS.—
(1) REPEAL OF WORKING CAPITAL LIMITATION.—
Section 1202(e)(6) (relating to working capital) is amended by inserting ''and'' at the end of subparagraph (C), by striking '',

(2) EXCEPTION FROM REDEMPTION RULES WHERE BUSINESS PURPOSE.—
Section 1202(c)(3) (relating to certain purchases by corporation of its own stock) is amended by adding at the end of subparagraph (C) the following:

“(D) WAIVER WHERE BUSINESS PURPOSE.—A purchase of stock of the issuing corporation shall be disregarded for purposes of subparagraph (B) if the issuing corporation establishes that there was a business purpose for such purchase and one of the principal purposes of the purchase was not to avoid the limitation in this subsection.”

(h) QUALIFIED TRADE OR BUSINESS.—
Section 1202(e)(3) (defining qualified trade or business) is amended by inserting “and”, and by striking subparagraph (C), by striking “, and” at the end of subparagraph (C) and inserting “, and” at the end of subparagraph (D) and inserting a period, and by striking subparagraph (E).

(i) EFFECTIVE DATES.—
(1) IN GENERAL.—
Except as provided in paragraph (5), the amendments made by this section shall apply to taxable years beginning after December 31, 2000.

(ii) CONFORMING AMENDMENTS.—
Subsection (b) of section 931 (which is effective, and is applicable, with respect to the taxable year beginning after December 31, 2000) is amended by inserting “and” at the end of subparagraph (B) and inserting “and” at the end of subparagraph (C).

(j) APPLICABILITY.—
Subsection (c)(2) of section 102(n) (relating to the calendar year 1984) is amended to read as follows:

“(2) APPLICABILITY.—
Clause (ii) applies to options made by any person, and paragraph (1) applies to any qualified book capital gain property, held by such person, for purposes of this section.

(k) AMENDMENTS MADE BY THIS SECTION.—
All provisions of, and amendments made by, this title which are in effect on October 31, 2001, shall cease to apply as of the close of October 31, 2001.

SA 709. Mr. HUTCHINSON submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, which was ordered to lie on the table; as follows:

SEC. 11. SUNSET OF PROVISIONS OF TITLE

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

SA 710. Mr. HATCH submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

SEC. 1603. REPEAL OF 1993 INCOME TAX INCREASE ON SOCIAL SECURITY BENEFITS.

(a) RESTORATION OF PRIOR LAW FORMULA.—
Subsection (a) of section 86 is amended to read as follows:

“(a) IN GENERAL.—
Gross income for the taxable year of any taxpayer described in subsection (b) (notwithstanding section 207 of the Social Security Act) includes social security benefits in an amount equal to the lesser of—

(1) one-half of the social security benefits received during the taxable year, or

(2) two-one-half of the excess described in subsection (b)(2).”

(b) REPEAL OF ADJUSTED BASE AMOUNT.—
Subsection (c) of section 86 is amended to read as follows:

“(c) BASE AMOUNT.—
For purposes of this section, the term 'base amount' means—

(1) except as otherwise provided in this subsection, $29,000; and

(2) $32,000 in the case of a joint return, and

(3) $16,000 in the case of a qualifying co-parent who—

(A) is married as of the close of the taxable year (within the meaning of section 7703) but does not file a joint return for such year; and

(B) does not live apart from his spouse at all times during the taxable year.”

SA 711. Mrs. LINCOLN submitted an amendment intended to be proposed by her to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

SEC. 1603. REPEAL OF 1993 INCOME TAX INCREASE ON SOCIAL SECURITY BENEFITS.

(a) IN GENERAL.—
Gross income for the taxable year of any taxpayer described in subsection (b) (notwithstanding section 207 of the Social Security Act) includes social security benefits in an amount equal to the lesser of—

(1) one-half of the social security benefits received during the taxable year, or

(2) two-one-half of the excess described in subsection (b)(2).”

(b) REPEAL OF ADJUSTED BASE AMOUNT.—
Subsection (c) of section 86 is amended to read as follows:

“(c) BASE AMOUNT.—
For purposes of this section, the term 'base amount' means—

(1) except as otherwise provided in this subsection, $29,000; and

(2) $32,000 in the case of a joint return, and

(3) $16,000 in the case of a qualifying co-parent who—

(A) is married as of the close of the taxable year (within the meaning of section 7703) but does not file a joint return for such year; and

(B) does not live apart from his spouse at all times during the taxable year.”

SA 712. Mr. LIEBERMAN (for himself
and Mrs. FEINSTEIN) submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

SEC. 1603. REPEAL OF 1993 INCOME TAX INCREASE ON SOCIAL SECURITY BENEFITS.

(a) IN GENERAL.—
Gross income for the taxable year of any taxpayer described in subsection (b) (notwithstanding section 207 of the Social Security Act) includes social security benefits in an amount equal to the lesser of—

(1) one-half of the social security benefits received during the taxable year, or

(2) two-one-half of the excess described in subsection (b)(2).”

(b) REPEAL OF ADJUSTED BASE AMOUNT.—
Subsection (c) of section 86 is amended to read as follows:

“(c) BASE AMOUNT.—
For purposes of this section, the term 'base amount' means—

(1) except as otherwise provided in this subsection, $29,000; and

(2) $32,000 in the case of a joint return, and

(3) $16,000 in the case of a qualifying co-parent who—

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(2) $32,000 in the case of a joint return, and

(3) $16,000 in the case of a qualifying co-parent who—

(A) is married as of the close of the taxable year (within the meaning of section 7703) but does not file a joint return for such year; and

(B) does not live apart from his spouse at all times during the taxable year.”
At the end of subtitle A of title VIII, insert the following:

Subtitle B—Research Credits

SEC. 45. PERMANENT EXTENSION AND MODIFICATION OF RESEARCH CREDIT.

(a) PERMANENT EXTENSION OF RESEARCH CREDIT.—

(1) IN GENERAL.—Section 41 (relating to credit for increasing research activities) is amended by striking subsection (b).

(2) CONFORMING AMENDMENT.—Section 1 of section 45C(b) is amended by striking subparagraph (2)(A).

(3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to amounts paid or incurred after the date of the enactment of this Act.

(c) INCREASES IN RATES OF ALTERNATIVE INCREMENTAL CREDIT.—

(1) IN GENERAL.—Subparagraph (A) of section 36(h)(4) (relating to alternative incremental credit) is amended—

(A) by striking "2.65 percent" and inserting "3 percent";

(B) by striking "3.2 percent" and inserting "4 percent"; and

(C) by striking "3.75 percent" and inserting "5 percent".

(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply to taxable years ending after the date of the enactment of this Act.

SEC. 45G. CREDIT FOR MEDICAL RESEARCH RELATED TO DEVELOPING VACCINES AGAINST WIDESPREAD DISEASES.

(a) IN GENERAL.—Section 45G of subchapter D of part IV of chapter 1, as amended by section 260C, is amended by adding at the end the following new paragraph:

"Sec. 45G. Credit for medical research related to developing vaccines against widespread diseases.—

"(a) GENERAL RULE.—For purposes of section 38, the vaccine research credit determined under this section for the taxable year is an amount equal to 30 percent of the qualified vaccine research expenses for the taxable year.

"(b) QUALIFIED VACCINE RESEARCH EXPENSES.—For purposes of this section—

"(1) QUALIFIED VACCINE RESEARCH EXPENSES.—

"(A) IN GENERAL.—Except as otherwise provided in this paragraph, the term ‘qualified vaccine research expenses’ means the amounts which are paid or incurred by the taxpayer during the taxable year which would be described in subsection (b) of section 41 if such subsection were applied with the modifications set forth in subparagraph (A) of subsection (b) of section 1202(d).".

"(B) MODIFICATIONS; INCREASED INCENTIVE FOR CONTRACT RESEARCH PAYMENTS.—For purposes of subparagraph (A), subsection (b) of section 1202(d) shall be applied—

"(i) by substituting ‘vaccine research’ for ‘qualified research’ each place it appears in paragraphs (2) and (3) of such subsection, and

"(ii) by substituting ‘100 percent’ for ‘65 percent’ in paragraph (3)(A) of such subsection.

"(C) EXCLUSION FOR AMOUNTS FUNDED BY GRANTS, ETC.—The term ‘qualified vaccine research expenses’ shall not include any amount to the extent such amount is funded by any grant, contract, or otherwise by another person (or any governmental entity).

"(2) VACCINE RESEARCH.—The term ‘vaccine research’ means research to develop vaccines and micobiotics for—

"(A) malaria;

"(B) tuberculosis;

"(C) HIV, or

"(D) any infectious disease (of a single etiology) according to the World Health Organization, causes over 1,000,000 human deaths annually.

"(c) LIMITATIONS ON FOREIGN TESTING.—No credit shall be allowed under this section with respect to any vaccine research (other than human clinical testing) conducted outside the United States.

"(d) EXCLUSION OF CERTAIN QUALIFIED VACCINE RESEARCH EXPENSES.—For purposes of determining the credit under this section for any taxable year, the qualified vaccine research expenses taken into account for such taxable year shall not include an amount paid or incurred during such taxable year equal to the amount described in paragraph (2)(D) (and not already taken into account under this paragraph for a previous taxable year)."

(b) INCLUSION IN GENERAL BUSINESS CREDIT.—

(1) IN GENERAL.—Section 38(b), as amended by section 620, is amended by striking ‘‘plus’’ at the end of paragraph (14), by striking the period at the end of paragraph (15) and inserting ‘‘, and’’, and by adding at the end the following new paragraph:

"(12) NO CARRYBACK OF SECTION 45G CREDIT DETERMINED UNDER SECTION 45G.—Section 38(b), as amended by section 620, is amended by adding at the end the following new paragraph:

"Sec. 38(b)(12).—Section 45G credit determined under section 45G may be carried back to a taxable year ending before the date of the enactment of section 45G.’’.

(c) DEDUCTION FOR UNUSED CREDIT.—Section 280C is amended by adding at the end the following new subsection:

"(d) CREDIT FOR QUALIFIED VACCINE RESEARCH EXPENSES.—

"(1) IN GENERAL.—No deduction shall be allowed for the portion of the qualified vaccine research expenses (as defined in section 45G(b)) otherwise allowable as a deduction for the taxable year which is equal to the amount of the credit determined for such taxable year under section 45G(a).

"(2) CERTAIN RULES TO APPLY.—Rules similar to the rules of paragraphs (2), (3), and (4) of subsection (c) shall apply for purposes of this subsection.

(d) DEDUCTION FOR Unused Business Credit.—

"(1) IN GENERAL.—No deduction shall be allowed for the portion of the qualified vaccine research expenses (as defined in section 45G(b)) otherwise allowable as a deduction for the taxable year which is equal to the amount of the credit determined for such taxable year under section 45G(a).

"(2) CERTAIN RULES TO APPLY.—Rules similar to the rules of paragraphs (2), (3), and (4) of subsection (c) shall apply for purposes of this subsection.

(e) TECHNICAL AMENDMENTS.—

"(1) Section 1324(b)(2) of title 31, United States Code, is amended by striking ‘‘and’’ and inserting ‘‘or’’ from section 45G(e) of such Code, after ‘‘1976.’’.

"(2) The table of sections for subsection (b) of part IV of subchapter A of chapter 1, as amended by section 620, is amended by adding at the end the following new item:

"Sec. 45G. Credit for medical research related to developing vaccines against widespread diseases.’’.

(f) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after the date of the enactment of this Act.

SEC. 45H. REVENUE OFFSET.

The Secretary of the Treasury shall adjust each of the corresponding percentages for
the 39.6% rate which are contained in the table contained in section 1(j)(2) of the Internal Revenue Code of 1986 (as added by section 101 of this Act) to the extent necessary to offset, for each fiscal year beginning before October 1, 2011, the decrease in revenues to the Treasury for that fiscal year resulting from the amendments made by this subtitle.

SA 713. Mr. DORGAN proposed an amendment to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, as follows:

On page 63, beginning with line 4, strike all through page 70, line 20, and insert:

Subtitle A—Reductions of Estate and Gift Tax Rates

SEC. 501. REDUCTIONS OF ESTATE AND GIFT TAX RATES.

(a) MAXIMUM RATE OF TAX REDUCED.—

(1) REDUCTION TO 5%.—The table contained in section 2001(c)(1) is amended by striking the highest bracket and inserting the following:

"Over $2,500,000 ............... $1,025,000, plus 53% of the excess over $2,500,000."

(2) REDUCTION TO 4%.—The table contained in section 2001(c)(1), as amended by paragraph (1), is amended by striking the two highest brackets and inserting the following:

"Over $2,000,000 ............... $780,800, plus 47% of the excess over $2,000,000."

(3) REDUCTION TO 4%.—The table contained in section 2001(c)(1), as amended by paragraphs (1) and (2), is amended by striking the two highest brackets and inserting the following:

"Over $1,500,000 ............... $556,800, plus 45% of the excess over $1,500,000."

(b) REPEAL OF PHASEOUT OF GRADUATED RATES.—Subsection (c) of section 2001 is amended by striking paragraph (2).

(c) EFFECTIVE DATE.—The amendment made by subsection (a)(3) shall apply to estates of decedents dying, and gifts made, after December 31, 2005.

SEC. 511. INCREASE IN EXEMPTION EQUIVALENT OF UNIFIED CREDIT AND LIFETIME GIFT EXEMPTION.

(a) IN GENERAL.—Subsection (c) of section 2010 (relating to applicable credit amount) is amended by striking the table and inserting the following:

"In the case of estates of decedents dying and gifts made, after December 31, 2001, the applicable exclusion amount during the taxable year is:

2002 through 2006 ............... $1,000,000

2007 and 2008 ............... $1,250,000

2009 and 2010 ............... $1,500,000

2011 and thereafter ............... $4,000,000."

(b) LIFETIME GIFT EXEMPTION INCREASED TO $1,000,000.—Paragraph (1) of section 2505(a)(1) (relating to unified credit against gift tax) is amended by inserting "(determined as if the applicable exclusion amount were $1,000,000)" after "calendar year".

(c) EFFECTIVE DATE.—The amendment made by this section shall apply to estates of decedents dying, and gifts made, after December 31, 2005.

SEC. 512. UNLIMITED QUALIFIED FAMILY-OWNED BUSINESS INTEREST DEDUCTION.

(a) IN GENERAL.—Subsection (c)(1)(C) of section 2031(a) (relating to family-owned business interests) is amended to read as follows:

"(a) GENERAL RULE.—For purposes of the tax imposed by section 2001, in the case of an estate of a decedent to which this section applies, the value of the taxable estate shall be determined by deducting from the value of the estate the adjusted value of the qualified family-owned business interests of the decedent which are described in subsection (b)(2)."

(b) CONFORMING AMENDMENT.—Section 1104(10) of the Internet Tax Freedom Act (47 U.S.C. 151 note) is amended by striking "unless" and all that follows through "1998".

SA 717. Mr. BINGAMAN (for himself, Mr. REID, Mr. JOHNSON, Mrs. CLINTON, and Mr. KENNEDY) submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

At the end, add the following:

TITLE IX—ENERGY CONSERVATION AND PRODUCTION TAX INCENTIVES

SEC. 900. TABLE OF CONTENTS.

TITLE IX—ENERGY CONSERVATION AND PRODUCTION TAX INCENTIVES

Sec. 900. Table of contents.

Subtitle A—Energy-Efficient Property Used in Business

Sec. 901. Credit for certain energy-efficient property used in business.

Sec. 902. Energy-efficient commercial building property deduction.

Sec. 903. Credit for energy-efficient appliances.

Subtitle B—Residential Energy Systems

Sec. 911. Credit for construction of new energy-efficient home.

Sec. 912. Credit for energy efficiency improvements to existing homes.

Sec. 913. Credit for residential solar, wind, and fuel cell energy property.

Subtitle C—Electricity Facilities and Production

Sec. 921. Incentive for distributed generation.

Sec. 922. Modifications to credit for electricity produced from renewable and waste products.

Sec. 923. Treatment of facilities using bagasse to produce energy as solid waste disposal facilities eligible for tax-exempt financing.

Sec. 924. Property used in the transmission of electricity and natural gas pipelines treated as 7-year property.

Subtitle D—Tax Incentives for Ethanol Use

Sec. 931. Allocation of alcohol fuels credit to patrons of a cooperative.

Sec. 932. Additional tax incentives for ethanol use.

Subtitle E—Incentives for Early Commercial Applications of Advanced Clean Coal Technologies

Sec. 941. Credit for investment in qualifying advanced clean coal technology.

Sec. 942. Credit for production from qualifying advanced clean coal technology.

Sec. 943. Risk pool for qualifying advanced clean coal technology.

Subtitle F—Tax Incentives for Qualified Energy Management Devices

Sec. 951. Credit for qualified energy management devices.

Sec. 952. 3-year applicable recovery period for depreciation of energy management equipment.

Subtitle G—Other Provisions

Sec. 961. Alternative motor vehicle credit.

Sec. 962. Uniform dollar limitation for all applicable credits.

Sec. 963. Clarification of Federal employee credit for qualified energy management devices.

Sec. 964. Extension of tax benefits for alcohol fuels.
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Subtitle H—Compliance With Congressional Budget Act

Sec. 971. Revenue offsets.

Sec. 972. Sunset of provisions of title.

Subtitle A—Energy-Efficient Property Used in Business

SEC. 901. CREDIT FOR CERTAIN ENERGY-EFFICIENT PROPERTY USED IN BUSINESS

(a) In General.—Subpart E of part IV of subchapter A of chapter 1 (relating to rules for computing investment credit) is amended by inserting after section 48 the following:

"(A) is amended

by inserting after section 48 the following:

"(a) In General.—For purposes of section 46, the energy credit for any taxable year is the energy percentage of the basis of each energy property placed in service during such taxable year.

"(b) Energy Percentage.—

"(1) In General.—The energy percentage is—

"(i) except as otherwise provided in this subparagraph, 10 percent,

"(ii) in the case of energy property described in clauses (i), (iii), and (vi) of subsection (c)(1)(A), 20 percent,

"(iii) in the case of energy property described in subsection (c)(1)(A)(v), 15 percent,

"(iv) in the case of energy property described in subsection (c)(1)(A)(ii) relating to a high risk geothermal well, 20 percent, and

"(E) in the case of energy property described in subsection (c)(1)(A)(vii), 30 percent.

"(2) Coordination With Rehabilitation.—The energy percentage shall not apply to that portion of the basis of any property which is attributable to qualified rehabilitation expenditures.

"(c) Energy Property Defined.—

"(1) In General.—For purposes of this subparagraph, the term 'energy property' means any property—

"(i) solar energy property,

"(ii) geothermal energy property,

"(iii) energy-efficient building property other than property described in clauses (iii)(D) and (v)(I) of subsection (d)(3)(A),

"(IV) combined heat and power system property,

"(V) a wood-fueled direct-fired neighbor distribution transformer property,

"(VI) qualified anaerobic digester property, or

"(VII) qualified wind energy systems equipment property.

"(B)(i) the construction, reconstruction, or erection of which is completed by the taxpayer,

"(ii) which is acquired by the taxpayer if the original use of such property commences with the taxpayer.

"(C) which is reasonably expected to remain in operation for at least 5 years,

"(D) with respect to which depreciation (or amortization in lieu of depreciation) is allowable, and

"(E) which meets the performance and quality standards (if any) which—

"(i) have been prescribed by the Secretary by regulations (after consultation with the Secretary of Energy), and

"(ii) are in effect at the time of the acquisition of the property.

"(2) Public Utility Property.—Such term shall not include any property which is public utility property (as defined in section 46(f)(5) as in effect on the day before the date of the enactment of the Revenue Reconciliation Act of 1990), except for property described in paragraph (1)(A)(iv).

"(3) Equipment.—Such term shall not include equipment described in paragraph (1)(A)(vii) which is taken into ac-count for purposes of section 45 for the taxable year.

"(4) Definitions Relating to Types of Energy Property.—For purposes of this section—

"(A) Solar Energy Property.—

"(a) In General.—The term 'solar energy property' means equipment which uses solar energy to generate electricity, to heat or cool (or provide water for use in) a structure, or to provide solar process heat.

"(B) Swimming Pools, Etc. Used as Storage Medium.—The term 'solar energy property' shall not include any property with respect to which expenditures are properly allocable to a swimming pool, hot tub, or any other energy storage medium which has a function other than the storage of energy.

"(C) Solar Panels.—No solar panel or other property installed as a roof (or portion thereof) shall fail to be treated as solar energy property solely because it constitutes a structural component of the structure on which it is installed.

"(D) Geothermal Energy Property.—

"(a) In General.—The term 'geothermal energy property' means equipment used to produce, distribute, or use energy derived from a geothermal deposit (within the meaning of section 613(e)(2)) which requires high risk drilling techniques. Such deposit may not be located in a State or national park or in an area in which the relevant State park authority or the National Park Service determines the development of such a deposit will negatively impact a State or national park.

"(E) Energy-Efficient Building Property.—

"(a) In General.—The term 'energy-efficient building property' means—

"(I) a fuel cell which—

"(i) generates electricity using an electrochemical process,

"(ii) has an electricity-only generation efficiency greater than 30 percent, and

"(iii) has a minimum generating capacity of 2 kilowatts,

"(II) an electric heat pump hot water heater which yields an energy factor of 1.7, or greater under test procedures prescribed by the Secretary of Energy,

"(iii) an electric heat pump which has a heating seasonal energy efficiency ratio (SEER) of at least 13.5 but less than 15,

"(IV) combined heat and power system property—

"(A) In General.—The term 'combined heat and power system property' means—

"(I) the numerator of which is the total useful electrical, thermal, and mechanical energy, or an equivalent combination of electrical and mechanical energy capacities,

"(II) which has an electrical capacity of more than 50 kilowatts or a mechanical energy capacity of more than 67 horsepower, and

"(III) that exceeds—

"(a) 50 percent in the case of a system with an electrical capacity of less than 1 megawatt,

"(b) 65 percent in the case of a system with an electrical capacity of not less than 1 megawatt and not in excess of 50 megawatts, and

"(c) 70 percent in the case of a system with an electrical capacity in excess of 50 megawatts.

"(B) Special Rules.—

"(i) Energy Efficiency Percentage.—For purposes of subparagraph (A)(iv), the energy efficiency percentage of a system is the fraction—

"(I) the numerator of which is the total useful electrical, thermal, and mechanical energy produced by the system at normal operating rates, and

"(II) the denominator of which is the lower heating value of the primary fuel source for the system.

"(ii) Determinations Made on BTU Basis.—The energy efficiency percentage and the percentages under subparagraph (A)(iii) shall be determined on a BTU basis.

"(iii) Input and Output Property Not Included.—The term 'combined heat and power system property' does not include property used to transport the energy source to the facility or to distribute energy produced by the facility.

"(iv) Accounting Rule for Public Utility Property.—(I) If the combined heat and power system property is public utility property (as defined in section 46(f)(5) as in effect on the day before the date of the enactment of the Revenue Reconciliation Act of 1990), the taxpayer may only claim the credit under subsection (a)(1) if, with respect to such
property, the taxpayer uses a normalization method of accounting. 

(5) LOW CORE LOSS DISTRIBUTION TRANSFORMER PROPERTY.—The term ‘low core loss distribution transformer property’ means a distribution transformer which has energy savings from a highly efficient core of at least 20 percent more than the average for power ratings reported by studies required under section 121 of the Energy Policy Act of 1992.

(6) QUALIFIED ANAEROBIC DIGESTER PROPERTY.—The term ‘qualified anaerobic digester property’ means an anaerobic digester for manure or crop waste which achieves at least 65 percent efficiency measured in terms of the energy input converted to electricity and useful thermal energy. 

(7) QUALIFIED WIND ENERGY SYSTEMS EQUIPMENT PROPERTY.—The term ‘qualified wind energy systems equipment property’ means wind energy systems equipment with a turbine size of not more than 75 kilowatts rated capacity.

(e) SPECIAL RULES.—For purposes of this section—

(1) SPECIAL RULE FOR PROPERTY FINANCED BY SUBSIDIZED ENERGY FINANCING OR INDUSTRIAL DEVELOPMENT BONDS.—

(A) IN GENERAL.—For purposes of applying the energy percentage to any property, if such property is financed in whole or in part by—

(i) subsidized energy financing, or

(ii) the proceeds of a private activity bond (within the meaning of section 141) the interest on which is exempt from tax under section 103, the amount taken into account as the basis of such property shall not exceed the amount which (but for this subparagraph) would be so taken into account multiplied by the fraction determined under subparagraph (B).

(B) DETERMINATION OF FRACTION.—For purposes of subparagraph (A), the fraction determined under this subparagraph is reduced by a fraction—

(i) the numerator of which is that portion of the basis of the property which is allocable to such financing or proceeds, and

(ii) the denominator of which is the basis of the property.

(C) SUBSIDIZED ENERGY FINANCING.—For purposes of subparagraph (A), the term ‘subsidized energy financing’ means financing provided under a Federal, State, or local program a principal purpose of which is to provide incentives or credits for projects designed to conserve or produce energy.

(2) CERTAIN PROGRESS EXPENDITURE RULES MADE APPLICABLE.—Rules similar to the rules of subsections (c)(4) and (d) of section 48 (as in effect on the day before the date of the enactment of the Revenue Reconciliation Act of 1990) shall apply for purposes of this section.

(f) APPLICATION OF SECTION.—

(1) IN GENERAL.—Except as provided by paragraph (2), this section shall apply to property placed in service after December 31, 2001, and before January 1, 2006.

(2) EXCEPTIONS.—

(A) SOLAR ENERGY AND GEOTHERMAL ENERGY PROPERTY.—Paragraph (1) shall not apply to solar energy property or geothermal energy property.

(B) CERTAIN ELECTRIC HEAT PUMPS AND DISTRIBUTION TRANSFORMER PROPERTY.—The term ‘qualified commercial building property’ means a commercial building, such as lighting, are designed later require that compliance be demonstrated for the life of the building.

(C) APPLICATION OF OTHER PROVISIONS.—Any property which reduces total annual energy costs per square foot or per cubic foot or Btu of natural gas, which as kilowatt hour, kilowatt, gallon of fuel oil, or other similar measurement is not within the scope of Standard 90.1–1999 (described in paragraph (3)).

(3) METHODS OF CALCULATION.—The Secretary, in consultation with the Secretary of Energy, shall promulgate regulations which describe in detail methods for calculating and verifying energy and power costs to the lighting, heating, cooling, ventilation, and hot water supply systems of the building by 50 percent or more in comparison to a reference building which is constructed in accordance with the energy efficiency requirements of Standard 90.1–1999 of the American Society of Heating, Refrigerating, and Air Conditioning Engineers and the Illuminating Engineering Society of North America using the methods of calculation under section 48A and certified by qualified professionals as provided under paragraph (6).

(a) IN GENERAL.—There shall be allowed as a deduction for the taxable year an amount equal to the energy-efficient commercial building property expenditures made by a taxpayer for the taxable year.

(b) MAXIMUM AMOUNT OF DEDUCTION.—The amount of energy-efficient commercial building property expenditures taken into account under subsection (a) shall not exceed an amount equal to the product of—

(1) $2.25, and

(2) the square footage of the building with respect to which the deduction is claimed.

(c) YEAR DEDUCTION ALLOWED.—The deduction under subsection (a) shall be allowed in the taxable year in which the construction of the building is completed.

(d) ENERGY-EFFICIENT COMMERCIAL BUILDING PROPERTY EXPENDITURES.—For purposes of this section—

(1) IN GENERAL.—The term ‘energy-efficient commercial building property expenditures’ means an amount paid or incurred for energy-efficient commercial building property installed on or in connection with new construction or reconstruction of property—

(A) for which depreciation is allowable under section 167,

(B) which is located in the United States, and

(C) the installation of which is completed by the taxpayer.

Such property includes all residential rental property, including low-rise multifamily structures and single family housing property which is not within the scope of Standard 90.1–1999 (described in paragraph (3)).

(2) LABOR COSTS INCLUDED.—Such term includes expenditures for labor costs properly allocable to the onsite preparation, assembly, or installation of the qualifying property.

(3) ENERGY EXPENDITURES EXCLUDED.—Such term does not include any expenditures taken into account in determining any credit allowed under section 48A.

(e) ENERGY-EFFICIENT COMMERCIAL BUILDING PROPERTY.—For purposes of subsection (A)—

(1) IN GENERAL.—The term ‘energy-efficient commercial building property’ means any property which reduces total annual energy costs per square foot or per cubic foot or Btu of natural gas, which as kilowatt hour, kilowatt, gallon of fuel oil, or other similar measurement is not within the scope of Standard 90.1–1999 (described in paragraph (3)).

(2) METHODS OF CALCULATION.—The Secretary, in consultation with the Secretary of Energy, shall promulgate regulations which describe in detail methods for calculating and verifying energy and power costs to the lighting, heating, cooling, ventilation, and hot water supply systems of the building by 50 percent or more in comparison to a reference building which is constructed in accordance with the energy efficiency requirements of Standard 90.1–1999 of the American Society of Heating, Refrigerating, and Air Conditioning Engineers and the Illuminating Engineering Society of North America using the methods of calculation under section 48A and certified by qualified professionals as provided under paragraph (6).
designs for all energy-using systems of the building are completed, or 
(ii) the expenses taken into account under paragraph (1) shall be a fraction of such exp-
enses determined by the Secretary of Energy of the energy efficiency features of the building and its 
projected annual energy costs as provided in the notice under paragraph (3)(B)(iii).

(b) Certification.

(A) IN GENERAL.—Except as provided in this paragraph, the Secretary, in consulta-
tion with the Secretary of Energy, shall est-
tablish requirements for certification and the 
compliance procedures similar to the proce-
dures under section 45H(d).

(B) QUALIFIED INDIVIDUALS.—Individuals qualified to determine compliance shall be 
only those individuals who are recognized by an organization certified by the Secretary 
for such purposes.

(C) PROPRIETOR OF QUALIFIED INDIVIDUALS.—The Secretary shall consult with non-
profit organizations and State agencies with expertise in energy efficiency calculations 
and inspections to develop proficiency tests and training programs to qualify individuals 
to determine compliance.

(f) Termination.

This section shall not apply with respect to any energy-efficient commercial building property 
expenditures in connection with property—

(1) that the plans and specifications for which 
are not certified under subsection (e)(6) on or before December 
31, 2006, and

(2) the construction of which is not com-
pleted on or before December 31, 2008.

(b) CONFORMING AMENDMENTS.—Section 
101(a) is amended by striking “and” at the end of paragraph (2), by striking the period 
at the end of paragraph (4) and inserting “; and”, and, by inserting the following:

“(28) for amounts allowed as a deduction under section 199.”

(c) CLEANCHE AMENDMENT.—The table of 
sections for part VI of subchapter B of chap-
ter 1 is amended by adding at the end the fol-
lowing:

“Sec. 199. Energy-efficient commercial build-
ing property.”

(d) Effective Date.—The amendments 
made by this section shall apply to taxable 

SEC. 903. CREDIT FOR ENERGY-EFFICIENT APPLI-
ANCES.

(a) In General.—Subpart D of part IV of 
subsection (a), the applicable amount deter-
ded under this section for the taxable 
year shall not exceed an amount equal to 2 
percent of the taxable year which is attributable to the energy-effi-
cient appliance determined under section 45G may be carried to a taxable year be-
ning before January 1, 2002.”.
(c) Denial of Double Benefit.—Section 280C (relating to certain expenses for which credits are allowable), as amended by section 902(b)(3), is amended by adding at the end the following: "(e) Credit for Energy-Efficient Appliance Expenses.—No deduction shall be allowed for that portion of the expenses for qualified energy-efficient appliances (as defined in section 45G(d)) otherwise allowable as a deduction for the taxable year which is equal to the amount of the credit determined for such appliance under section 45G (or section 45F)."

(d) Conforming Amendment.—Section 38(b), as amended by this Act, (relating to generated electricity) is amended by striking "plus" at the end of paragraph (14), (by striking the period at the end of paragraph (15) and inserting "; plus", and by adding at the end of section 38(b) the following:

"(6) the energy-efficient appliance credit determined under section 45G(a)."

(e) Clerical Amendment.—The table of sections for subpart D of part IV of subchapter A of chapter 1, as amended by this Act, is amended by inserting after the item relating to section 45F the following:

"Sec. 45G. Energy-efficient appliance credit."

(f) Effective Date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Residential Energy Systems

SEC. 911. CREDIT FOR CONSTRUCTION OF NEW ENERGY-EFFICIENT HOME.

(a) In General.—Subpart D of part IV of subchapter A of chapter 1 relating to business related credits, as amended by section 903(a), is amended by inserting after section 45G the following:

"SEC. 45H. NEW ENERGY-EFFICIENT HOME CREDIT.

"(a) In General.—For purposes of section 38, in the case of an eligible contractor, the credit determined under this section for the taxable year is equal to the aggregate adjusted bases of all energy-efficient home expenditures (as defined in section 47(c)(2)) or to the energy percentage of energy property (as determined under section 48A(a)), and shall be reduced by that portion of the expenses for such taxable year under section 45G(a)."

(b) Limitations.—

"(1) Maximum credit.—

"(A) In General.—The credit allowed by this subsection with respect to a dwelling shall not exceed—

"(i) in the case of a dwelling described in subsection (c)(5)(D)(i), $5,500, and

"(ii) in the case of a dwelling described in subsection (c)(3)(D)(ii), $2,500.

"(B) Prior credit amounts on same dwelling taken into account.—If a credit was allowed under subsection (a) with respect to a dwelling in 1 or more prior taxable years, the amount of the credit otherwise allowable under this section with respect to that dwelling shall not exceed the amount under clause (i) or (ii) (as the case may be), reduced by the sum of the credits allowed under subsection (b) with respect to the dwelling for all prior taxable years.

"(2) Coordination with rehabilitation and energy credits.—For purposes of this section—

"(A) the basis of any property referred to in subsection (a) shall be reduced by that portion of the basis of any property which is attributable to qualified rehabilitation expenditures (as defined in section 47(c)(2)) or to the energy percentage of energy property (as determined under section 48A(a)), and

"(B) such takings into account under either section 47 or 48A(a) shall not be taken into account under this section.

(c) Definitions.—For purposes of this section—

"(1) Eligible contractor.—The term 'eligible contractor' means the person who constructed the new energy-efficient home, or in the case of a manufactured home constructed by Federal Manufactured Home Construction and Safety Standards (24 C.F.R. 3280), the manufactured home producer of such home.

"(2) Energy-efficient property.—The term 'energy-efficient property' means any energy-efficient component and any energy-efficient heating or cooling equipment which can, individually or in combination with other components, meet the requirements for a new energy-efficient home as determined under section 45G (or section 45F), as amended by this Act.

"(3) Qualified new energy-efficient home.—The term 'qualified new energy-efficient home' means a dwelling—

"(A) located and certified to standards, and

"(B) the construction of which is substantially completed after December 31, 2000.

"(4) Eligible contractor.—An eligible contractor shall be an individual recognized by the Secretary, the Administrator of the Environmental Protection Agency, or an agency (IPIA), or a home energy rating organization, or

"(B) in the case of a method described in paragraph (1)(B), an individual recognized by an organization designated by the Secretary for such purposes.

"(5) Form.—

"(A) In general.—Such certification shall be made in writing in a manner that specifies in readily verifiable fashion the energy-efficient building envelope components and energy-efficient heating or cooling equipment installed and their respective rated energy efficiency performance, and in the case of a method described in paragraph (1)(B), accompanied by written analysis documenting the proper application of a permissible energy performance calculation method to the specific circumstances of such dwelling.

"(B) Form provided to buyer.—A form documenting the energy-efficient building envelope components and energy-efficient heating or cooling equipment installed and their rated energy efficiency performance shall be provided to the buyer of the dwelling. The form shall include labeled R-value for insulation products, NFTC-labeled U-factor and Solar Heat Gain Coefficient for windows, skylights, and doors, labeled AFUE ratings for furnaces, labeled HSPF ratings for electric heat pumps, and labeled SEER ratings for air conditioners.

"(6) Ratings label affixed to dwelling.—A permanent label documenting the ratings in paragraph (2)(B) shall be affixed to the front of the electrical distribution panel of the dwelling, or shall be otherwise permanently displayed in a readily inspectable location in the dwelling.

"(7) Regulations.—

"(A) In general.—In prescribing regulations under this subsection for energy performance-based certification methods, the Secretary, after examining the requirements for energy consultants and home energy ratings providers specified by Mortgage Industry National Accreditation Procedures for Home Energy Rating Systems, shall prescribe procedures for calculating annual energy usage and cost reductions for heating and cooling and for the reporting of the results. Such regulations shall—

"(i) provide that any certification, procedure, or fuel neutral heat such that the same energy efficiency measures allow a home to qualify for the credit under this section regardless of whether the dwelling uses a gas or oil furnace or boiler or an electric heat pump, and

"(ii) require that any computer software algorithm be the primary source of the Federal tax forms necessary for the credit under this section and for the printing of forms for disclosure to the homeowner.

"(B) Providing for purposes of paragraph (2)(B), the Secretary shall establish requirements for the designation of individuals qualified to perform the functions of a home energy audit provider, the Mortgage Industry National Accreditation Procedures for Home Energy Rating Systems, and the printing of forms for disclosure to the homeowner.

"(8) Basis adjustment.—For purposes of this paragraph, if a credit is allowed under this section for any expenditure with respect to...
any property, the increase in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.

"(f) TERMINATION.—Subsection (a) shall apply to dwellings purchased during the period beginning on January 1, 2001, and ending on December 31, 2007.

(b) CREDIT MADE PART OF GENERAL BUSINESS CREDIT.—Subsection (b) of section 38 (relating to general business credit), as amended by section 903(d), is amended by striking "plus" at the end of paragraph (15), by striking the period at the end of paragraph (15) and inserting ", plus", and by adding at the end the following:

"(17) the new energy-efficient home credit determined under section 45H.

(c) JOURNAL OF DOUBLE BENEFIT.—Section 280C (relating to certain expenses for which credits are allowed), as amended by section 903(c), is amended by adding at the end the following:

"(f) NEW ENERGY-EFFICIENT HOME EXPENSES.—No deduction shall be allowed for that portion of expenses for a new energy-efficient home otherwise allowable as a deduction for the taxable year which is equal to the amount of the credit determined for such taxable year under section 45H.

(d) CREDIT ALLOWED AGAINST REGULAR AND MINIMUM TAX.—

(1) IN GENERAL.—Subsection (c) of section 38 (relating to the basis of tax) is amended by redesignating paragraph (3) as paragraph (4) and by inserting after paragraph (2) the following new paragraph:

"(5) SPECIAL RULES FOR NEW ENERGY EFFICIENT HOME CREDIT.—

"(A) In general.—In the case of a new energy efficient home credit—

"(i) subparagraphs (A) and (B) thereof shall not apply, and

"(ii) the limitation under paragraph (1) (as modified by subsection (J)) shall be reduced by the credit allowed under subsection (a) for the taxable year (other than the new energy efficient home credit).

"(B) NEW ENERGY EFFICIENT HOME CREDIT.—For purposes of this subsection, the term 'new energy efficient home credit' means the credit allowable under subsection (a) for the taxable year.

(2) CONFORMING AMENDMENT.—Subclause (II) of section 38(c)(2)(A)(ii) is amended by inserting "or the new energy efficient home credit" after "employment credit".

(e) LIMITATION ON CARRYBACK.—Subsection (d) of section 39, as amended by section 903(b), is amended by adding at the end the following:

"(14) NO CARRYBACK OF NEW ENERGY-EFFICIENT HOME CREDIT BEFORE EFFECTIVE DATE.—No portion of the unused business credit for any taxable year attributable to the credit determined under section 45H may be carried back to any taxable year ending before January 1, 2001.

(f) SECTION FOR CERTAIN UNUSED BUSINESS CREDITS.—Subsection (c) of section 196 is amended by striking "and", at the end of paragraph (7), by striking the period at the end of paragraph (8) and inserting ", and", and by adding after paragraph (8) the following:

"(9) the new energy-efficient home credit determined under section 45H.

(g) CLERICAL AMENDMENT.—The table of sections for subpart D of part IV of subchapter X, as amended by section 903(d), is amended by inserting after the item relating to section 45G the following:
on the date of the enactment of this section and ending on December 31, 2005."

(b) CONFORMING AMENDMENTS.—
(1) Subsection (c) of section 23, as amended by the last amendment, is amended by inserting "23C", after "23C."
(2) Subparagraph (c) of section 25(e)(1), as amended by this Act, is amended by inserting "25C", after "25C."
(3) Subsection (h) of section 904, as amended by this Act, is amended by striking "or 25C" and inserting "25C, or 25D.
(4) Subsection (d) of section 1400C is amended by inserting "and section 25C" and inserting "and section 25C and section 25D"
(5) Subsection (a) of section 1016, as amended by section 920(b), is amended by striking "and" at the end of paragraph (27), by striking the period at the end of paragraph (28) and inserting "and", and by adding at the end the following:

"(29) to the extent provided in section 25D(f), in the case of amounts with respect to which a credit has been allowed under section 25D."

(5) The table of sections for subpart A of part IV of chapter A of chapter 1, as amended by this Act, is amended by inserting after the item relating to section 25C the following new items:

"Sec. 25D. Energy efficiency improvements to existing homes."

c. EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending on or after the date of the enactment of this Act.

SEC. 913. CREDIT FOR RESIDENTIAL SOLAR, WIND, AND FUEL CELL ENERGY PROPERTY.

(a) In General.—Subpart A of part IV of chapter A of chapter 1 (relating to nonrefundable personal credits), as amended by section 912(a), is amended by inserting after section 3923 the following:

"Sec. 25E. Residential solar, wind, and fuel cell energy property."

"(a) ALLOWANCE OF CREDIT.—In the case of an individual who is a tenant-stockholder (as defined in section 25C) and who is a member of a condominium management association with respect to a condominium project substantially all of the units of which are used as residences.

"(b) LIMITS APPLIED SEPARATELY.—In the case of any expenditure described in subparagraph (A) the amount of the credit allowable under subsection (a) shall be treated as made with respect to the amount of the expenditure made for each dwelling unit.

"(c) CONFORMING AMENDMENTS.—For purposes of this section—

"(1) QUALIFIED SOLAR WATER HEATING PROPERTY EXPENDITURE.—The term 'qualified solar water heating property expenditure' means an expenditure for property which uses solar energy to heat water for use in a dwelling unit.

"(2) QUALIFIED PHOTOVOLTAIC PROPERTY EXPENDITURE.—The term 'qualified photovoltaic property expenditure' means an expenditure for property which uses solar energy to generate electricity for use in a dwelling unit.

"(3) SOLAR PANELS.—No expenditure relating to a solar panel or other property installed as a roof (or portion thereof) shall be treated as described in paragraph (1) or (2) solely because it constitutes a structural component of the structure on which it is installed.

"(4) QUALIFIED WIND ENERGY PROPERTY EXPENDITURE.—The term 'qualified wind energy property expenditure' means an expenditure for property which uses wind energy to generate electricity for use in a dwelling unit.

"(5) QUALIFIED FUEL CELL PROPERTY EXPENDITURE.—The term 'qualified fuel cell property expenditure' means an expenditure for property which uses a fuel cell system to generate electricity for use in a dwelling unit.

"(6) LABOR COSTS.—Expenditures for labor costs (as the case may be) made during the reasonable construction, assembly, or original installation of the property described in paragraph (1), (2), (4), or (5) and for piping or wiring to interconnect such property to the dwelling unit shall be taken into account for purposes of this section.

"(7) ENERGY STORAGE MEDIUM.—Expenditures which are properly allocable to a swimming pool, hot tub, or any other energy storage medium which has a function other than the function of such storage shall not be taken into account for purposes of this section.

"(8) SPECIAL RULES.—For purposes of this section—

"(1) DOLLAR AMOUNTS IN CASE OF JOINT OCCUPANCY.—In the case of any dwelling unit which is jointly occupied and used during any calendar year as a residence by 2 or more individuals, each individual shall apply:

"(A) The amount of the credit allowable under subsection (a) by reason of expenditures (as the case may be) made during such year for property which uses solar energy to heat water for use in a dwelling unit shall be reduced by the amount of the credit so allowable with respect to such expenditures made by each of such individuals in such calendar year.

"(B) There shall be a credit with respect to such expenditures made by such individual to the extent of such individual's proportionate share of any expenditures of such association.

"(B) CONDOMINIUM MANAGEMENT ASSOCIATION.—For purposes of this paragraph, the term 'condominium management association' means an organization which meets the requirements of paragraph (1) of section 528(c) (other than subparagraph (E) thereof) with respect to a condominium project substantially all of the units of which are used as residences.

"(4) JOINT OWNERSHIP OF ITEMS OF SOLAR OR FUEL CELL ENERGY PROPERTY.—

"(A) In General.—Any expenditure otherwise qualifying as an expenditure described in paragraph (1), (2), or (4) of subsection (c) (as so qualified) shall be treated as made with respect to 2 or more dwelling units.

"(B) LIMITS APPLIED SEPARATELY.—In the case of any expenditure described in subparagraph (A), the amount of the credit allowable under subsection (a) shall be treated as made with respect to the amount of the expenditure made for each dwelling unit.

"(5) ALLOCATION IN CERTAIN CASES.—In less than 80 percent of the use of an item is for residential purposes then that portion of the expenditures for such item which is properly allocable to use for nonresidential purposes shall be taken into account. For purposes of this paragraph, use for a swimming pool shall be treated as use which is not for residential purposes.

"(6) WHEN EXPENDITURE MADE; AMOUNT OF CREDIT.—

"(A) In general.—Except as provided in subparagraph (B), an expenditure with respect to an item shall be treated as made with respect to the original installation of the item completed.

"(B) LIMITATIONS.—In the case of an expenditure in connection with the construction or reconstruction of a structure, such expenditure shall be treated as made when the original use of the constructed or reconstructed structure by the taxpayer begins.

"(C) AMOUNT.—The amount of any expenditure shall be the cost thereof.

"(D) REDUCTION FOR GRANTS, TAX-EXEMPT BONDS, AND SUBSIDIZED ENERGY FINANCING.—The rules of section 29(b)(3) shall apply for purposes of this section.

"(E) BASIS ADJUSTMENTS.—For purposes of this subtitle, if a credit is allowed under this section for any expenditure with respect to any property, the increase in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.

"(F) TERMINATION.—The credit allowed under this section shall not apply to taxable years beginning after December 31, 2011.

(b) CONFORMING AMENDMENTS.—
(1) Subsection (a) of section 1016, as amended by section 912(b)(4), is amended by striking "and" at the end of paragraph (28), by striking the period at the end of paragraph (29) and inserting "; and", and by adding at the end the following:

"(30) to the extent provided in section 25E(f), in the case of amounts with respect to which a credit has been allowed under section 25E.

(2) The table of sections for subpart A of part IV of chapter A of chapter 1, as amended by section 912(b)(2), is amended by inserting after the item relating to section 25D the following:

"Sec. 25E. Residential solar, wind, and fuel cell energy property."

c. EFFECTIVE DATE.—The amendments made by this section shall apply to expenditures made after the date of the enactment
of this Act, in taxable years ending after such date.

Subtitle C—Electricity Facilities and Production

SEC. 921. INCENTIVE FOR DISTRIBUTED GENERATION.

(a) DEPRECIATION OF DISTRIBUTED POWER PROPERTY.—

(1) IN GENERAL.—Subparagraph (C) of section 168(e)(3) (relating to 7-year property) is amended by redesignating clause (ii) as clause (iii) and by inserting after clause (i) the following:

‘‘(ii) any distributed power property, and’’.

(2) 10-YEAR CLASS LIFE.—The table contained in section 168(g)(3)(B) is amended by inserting at the end of the second column to the right of subparagraph (C) the following:

‘‘(C).............10’’.

(b) DISTRIBUTED POWER PROPERTY.—Section 168(i) is amended by adding at the end of the following:

‘‘(15) DISTRIBUTED POWER PROPERTY.—The term ‘distributed power property’ means property—

(A) which is used in the generation of electricity for primary use—

(i) in nonresidential real or residential rental property used in the taxpayer’s trade or business, or

(ii) in the taxpayer’s industrial manufacturing process or plant activity, with a rated total capacity in excess of 5000 kilowatts,

(B) which produces usable thermal energy or mechanical power for use in heating or cooling application, as long as at least 40 percent of the total useful energy produced consists of—

(i) with respect to assets described in subparagraph (A)(i), electrical power (whether sold or used by the taxpayer, or embedded to produce and described in subparagraph (A)(ii), electrical power (whether sold or used by the taxpayer) and thermal or mechanical energy used in the taxpayer’s industrial manufacturing process or plant activity,

(C) which is not used to transport primary fuel to the generating facility or to distribute energy within or outside of the facility,

(D) which is not operated with diesel fuel, and

(E) where it is reasonably expected that not more than 50 percent of the produced electricity will be sold to, or used by, unrelated persons.

For purposes of subparagraph (B), energy output is determined on the basis of expected annual output levels, measured in British thermal units (Btu), using standard conversion factors established by the Secretary.’’. (c) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after the date of the enactment of this Act.

SEC. 922. MODIFICATIONS TO CREDIT FOR ELECTRICITY PRODUCED FROM RENEWABLE AND ALTERTNATIVE SOURCES.

(a) INCREASE IN CREDIT RATE.—

(1) IN GENERAL.—Section 45(a)(1) is amended by striking ‘‘1.5 cents’’ and inserting ‘‘1.8 cents’’.

(2) CONFORMING AMENDMENTS.—

(A) Section 45(b)(2) is amended by striking ‘‘1.5 cent’’ and inserting ‘‘1.8 cent’’.

(B) Section 45(c)(2)(B) is amended by inserting ‘‘(calendar year 2001 in the case of the 1.8 cent amount in subsection (a))’’ after ‘‘1992’’.

(3) EXPANSION OF QUALIFIED RESOURCES.—

(a) IN GENERAL.—Section 45(c)(1) (relating to qualified energy resources) is amended by striking ‘‘and’’ at the end of subparagraph (B), by inserting at the end of subparagraph (C) and inserting ‘‘, and’’, and by adding at the end the following:

‘‘(D) alternative resources’’.

‘‘(2) DEFINITION OF ALTERNATIVE RESOURCES.—Section 45(c) (relating to definitions) is amended—

(A) by redesigning paragraph (3) as paragraph (5),

(B) by redesigning paragraph (4) as paragraph (3), and

(C) by redesigning paragraph (3), as redesignated by subparagraph (B), the following:

‘‘(4) ALTERNATIVE RESOURCES.—

IN GENERAL.—The term ‘alternative resources’ means—

(A) solar,

(B) biomass (other than closed loop bio-

mass),

(C) municipal solid waste,

(D) incremenental hydropower,

(E) geothermal,

(F) landfill gas, and

(G) steel cogeneration.

(B) BIOMASS.—The term ‘biomass’ means any solid, nonhazardous, cellulose-based waste material or any organic carbohydrate mat-

ter, which is segregated from other waste materials, and which is derived from—

(i) any of the following forest-related resources: mill residues, precommercial thinnings, slash, and brush, but not including old-growth timber,

(ii) waste pallets, crates, dunnage, un-

treated wood, construction or manufacturing activities, and landscape or right-of-way tree trimmings, but not includ-

ing unsegregated municipal solid waste or post-consumption agricultural materials,

(iii) any of the following agriculture resources: orchard tree crops, vineyard, grain, legumes, sugar, and other crop by-products or residues, including any packaging and other materials which are nonhazardous and bio-

degradable and are associated with the proces-

sing, feeding, selling, transporting, and disposal of such agricultural materials,

(C) MUNICIPAL SOLID WASTE.—The term ‘municipal solid waste’ has the same mean-

ing given the term ‘solid waste’ under sec-

tion 2(27) of the Solid Waste Utilization Act (42 U.S.C. 6941 et seq.),

(D) INCREMENTAL HYDROPPOWER.—The term ‘incremental hydropower’ means additional generating capacity—

(i) increased efficiency, or

(ii) additions of new capacity,

at a licensed non-Federal hydroelectric project, or energy from additions of new capacity,

at a qualified facility, as defined in section 45(d)(4), which has a co-production facility or a quali-

fied facility described in subparagraph (A), the term ‘quali-

fied facility’ means—

(1) a qualified facility described in paragraph (A)(i) to produce electricity, the term ‘qualified facility’ means any facility of the taxpayer which is originally placed in service after December 31, 1990,

(2) a qualified facility described in paragraph (A)(ii) to produce electricity, the term ‘qualified facility’ means—

(i) a facility using biomass described in paragraph (A)(ii)(D) to produce electricity, the term ‘qualified facility’ means any facility of the taxpayer,

(ii) any of the following: facility using geothermal to produce electricity, the term ‘quali-

fied facility’ means any facility permitted to operate under the requirements of the Clean Air Act Amendments of 1990 which is owned by the taxpayer and originally placed in service after the date of the enactment of this subparagraph. Such a facility may be treated as originally placed in service when such facility was last up-

 dated, unless the taxpayer has not made a willing, good faith effort to increase efficiency or generation capability after such date.

(4) ALTERNATIVE RESOURCES FACILITY.—

(A) IN GENERAL.—The term ‘alternative resources facility’ means any facility of the taxpayer which is originally placed in service after December 31, 1990, which is owned by the taxpayer and originally placed in service after the date of the enactment of subsection (A) shall be treated as beginning no earlier than the date of the enactment of this subpara-

graph.

(B) STEEL COGENERATION FACILITIES.—

Section 45(d)(6) (relating to credit eligibility in the case of government-owned facilities using poultry waste) is amended—

(A) by inserting ‘‘or alternative resources’’ after ‘‘poultry waste’’, and

(B) by inserting ‘‘or ALTERNATIVE RE-

SOURCES’ after ‘‘poultry waste’’ in the

heading thereof.

(5) QUALIFIED FACILITIES WITH CO-PRODUCTION.—

Section 45(b) (relating to limitations and adjustments) is amended by adding at the end the following:

(4) INCREASED CREDIT FOR CO-PRODUCTION FACILITIES.—

(A) IN GENERAL.—In the case of a qualified facility described in subsection (c)(3)(D)(i) which has a co-production facility or a quali-

fied facility described in subparagraph (A), (B), or (C) of subsection (b) which adds a co-

production facility after the date of the enactment of this paragraph, the amount in effect under subsection (a)(1) for an eligible taxable year of a taxpayer shall (after adjus-

ment under paragraph (2) and before ad-

justment under paragraphs (1) and (3)) be increased by .25 cents.

(B) CO-PRODUCTION FACILITY.—For pur-

poses of subparagraph (A), the term ‘co-

production facility’ means a facility which—

(i) enables a qualified facility to produce heat, mechanical power, chemicals, liquid fuels, or minerals from qualified energy re-

sources in addition to electricity, and

(ii) produces such energy on a continuous basis.

(4) ELIGIBLE TAXABLE YEAR.—For pur-

poses of subparagraph (A), the term ‘‘eligible
taxable year" means any taxable year in which the amount of gross receipts attributable to the co-production facility attributable to electricity produced by such facility.

(6) QUALIFIED FACILITIES LOCATED WITHIN QUALIFIED INDIAN LANDS.—Section 45(b) (relating to qualified facilities in qualified Indian land) is amended by adding after the end the following:

(7) ELECTRICITY PRODUCED FROM CERTAIN RESOURCES.—Subparagraph (c) of section 45(d) (relating to definitions and special rules) is amended by adding at the end the following:

(8) SPECIAL RULE FOR ELECTRICITY PRODUCED FROM CERTAIN RESOURCES CO-PRODUCED IN COAL PLANTS.—In the case of electricity produced from biomass (including closed loop biomas), municipal solid waste, or animal waste co-produced in a facility which produces electricity from coal—

(a) in the case of section (a)(1) for a taxable year shall be treated as arising from a qualified Indian land if such entity were not exempt from tax under section 501(c)(3), or

(b) such facility shall be considered a qualified facility for purposes of this section, and

(c) the 10-year period referred to in subsection (a)(1) shall be treated as beginning no earlier than the date of the enactment of this Act.

(9) GOVERNMENT AMENDMENTS.—(A) The heading for section 45 is amended by inserting "AND WASTE ENERGY" after "RENEWABLE".

(B) In subsection (b), in the table of sections under part IV of title 26 relating to subparagraph D of section 168(d) (relating to definitions and special rules) as amended by subsection (b)(2), is amended by adding at the end the following:

(C) CRITERIA FOR CERTAIN TAX EXEMPT ORGANIZATIONS AND GOVERNMENTAL UNITS.—Section 45(d) (relating to definitions and special rules), as amended by subsection (b)(1), is amended by adding at the end the following:

(D) FACILITIES OF RENEWABLE AND WASTE ENERGY RESOURCE CREDIT.—(1) CREDITS FOR CERTAIN TAX EXEMPT ORGANIZATIONS AND GOVERNMENTAL UNITS.—Section 45(d) (relating to definitions and special rules), as amended by subsection (b)(7), is amended by adding at the end the following:

(1) AN ALLOWANCE OF CREDIT.—Any credit which would be allowable under subsection (a) with respect to a qualified facility of an entity if such entity were not exempt from tax under section 501(c) or exempt from tax under section 501(a), (ii) an organization described in section 1383(a)(1) or any organization described in section 101(a) which is treated as a qualified facility by reason of subsection (d) or (e) of section 931 or any other section is allowed for the taxable year unless the taxpayer elects to waive the application of such credit to such facility.

(2) EXPANSION TO INCLUDE ANIMAL WASTE.—The term "property used in the transmission of electricity and natural gas" means property used in the transmission of electricity and natural gas pipelines treated as 7-year property.

(3) EXPANSION TO INCLUDE ANIMAL WASTE.—The term "property used in the transmission of electricity and natural gas" means property used in the transmission of electricity and natural gas pipelines treated as 7-year property.

(4) TREATMENT OF QUALIFIED FACILITIES NOT IN COMPLIANCE WITH POLLUTION LAWS.—Section 45(c)(5) (relating to qualified facilities), as amended by paragraphs (2) and (3) of subsection (b), is amended by adding at the end the following:

(E) NONCOMPLIANCE WITH POLLUTION LAWS.—For purposes of this subsection, a facility which is not in compliance with the applicable State and Federal pollution prevention, control, and permit requirements for any period of time shall not be considered to be a qualified facility during such period.

(5) PERMANENT EXTENSION OF QUALIFIED FACILITY DATES.—Section 45(b)(3) (relating to qualified facility), as redesignated by subsection (b)(2), is amended by striking "and", before January 1, 2002" in subparagraphs (A) and (B).

(6) EFFECTIVE DATE.—The amendments made by this section shall apply to the taxable year beginning after the date of the enactment of this Act.

(7) TREATMENT OF FACILITIES USING BAGASSE TO PRODUCE ENERGY AS SOLID WASTE DISPOSAL FACILITIES ELIGIBLE FOR TAX-EXEMPT FINANCING.—(a) In General.—Section 142 (relating to exempt facility bond) is amended by adding at the end the following:

(b) SOLID WASTE DISPOSAL FACILITIES.—For purposes of subsection (a)(6), the term "solid waste disposal facilities" includes property located in Hawaii and used for the collection, storage, utilization, processing, or final disposal of bagasse in the manufacture of ethanol.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to bonds issued after the date of the enactment of this Act.

SEC. 924. PROPERTY USED IN THE TRANSMISSION OF ELECTRICITY AND NATURAL GAS PIPELINES TREATED AS 7-YEAR PROPERTY.

(a) DEPRECIATION OF PROPERTY USED IN THE TRANSMISSION OF ELECTRICITY AND NATURAL GAS PIPELINES.—Subparagraph (c) of section 168(e)(3) (relating to 7-year property), as amended by section 821(a)(1), is amended by striking "and" at the end of clause (i), by redesignating clause (ii) as clause (i), and by inserting after clause (i) the following:

(ii) any property used in the transmission of electricity.

(iv) any gas pipeline, and.

(2) 10-YEAR CLASS LIFE.—The table contained in section 168(e)(3)(B), as amended by section 821(a)(2), is amended by inserting at the end of the table the following:

(b) GAS PIPELINE.—The term "gas pipeline" means the pipe, storage facilities, equipment, distribution infrastructure, and appurtenances used to deliver natural gas.

1. (1) IN GENERAL.—The amendments made by this section shall apply to property placed in
service after the date of the enactment of this Act.
(2) ACCOUNTING RULE FOR PUBLIC UTILITY PROPERTY.—If any gas pipeline is public utility property, the amendments made by this section shall only apply to such property if, with respect to such property, the taxpayer uses a normalization method of accounting.

Subtitle D—Tax Incentives for Ethanol Use

SEC. 931. ALLOCATION OF ALCOHOL FUELS CREDIT TO PATRONS OF A COOPERATIVE.  
(a) IN GENERAL.—Section 40(d) (relating to alcohol used as fuel) is amended by adding at the end the following:

"(6) ALLOCATION OF SMALL ETHANOL PRODUCER CREDIT TO PATRONS OF COOPERATIVE.—
"(A) IN GENERAL.—In the case of a cooperative organization described in section 1381(a), any portion of the credit determined under subparagraph (a)(3) for the taxable year may, at the election of the organization, be apportioned pro rata among patrons of the organization on the basis of the quantity or value of business done with or for such patrons for the taxable year. Such an election, once made, shall be irrevocable for such taxable year.

"(B) TREATMENT OF ORGANIZATIONS AND PATRONS OF THE CREDIT. —The credit apportioned to patrons pursuant to subparagraph (A)—
"(i) shall not be included in the amount determined under subparagraph (a) for the taxable year of the organization, and
"(ii) shall be included in the amount determined under subsection (a) for the taxable year in which such property is placed in service.

"(C) SPECIAL RULE FOR DECREASING CREDIT FOR TAXABLE YEAR.—If the amount of the credit of a cooperative organization determined under subsection (a)(3) for a taxable year is less than the amount of such credit shown on the cooperative organization's return for such year, an amount equal to the excess of such reduction over the amount not apportioned to the patrons under subparagraph (A) for the taxable year shall be treated as an increase in tax imposed by this chapter on the organization. Any such increase shall be treated as tax imposed by this chapter for purposes of determining the amount of any credit under this subpart or subpart A, B, E, or G of this part.

(b) TECHNICAL AMENDMENT.—Section 4081(c)(4) is amended by striking "gasoline" and inserting "ethanol".

SEC. 932. ADDITIONAL TAX INCENTIVES FOR ETHANOL USE

(a) DISTILLATE FUEL MIXED WITH ALCOHOL TREATED SAME AS GASOLINE.—

(1) QUALIFIED ALCOHOL MIXTURE.—Section 4081(c)(3)(B) (defining qualified alcohol mixture) is amended by striking "gasoline" and inserting "ethanol".

(2) ALCOHOL MIXTURE RATIOS.—

(A) IN GENERAL.—Section 4081(c)(4)(A) (relating to alcohol mixture rates for gasoline mixtures) is amended—

(i) by striking "which contains gasoline" in clauses (i) and (ii), and

(ii) by striking "10 percent gasohol", "7.7 percent gasohol", and "5.7 percent gasohol" each place such terms appear in clauses (i) and (ii) of subparagraph (b), (c), and (d) and inserting—

"(B) 10 PERCENT MIXTURE.—The term '10 percent mixture' means any mixture of alcohol with gasoline if at least 10 percent of such mixture is alcohol.

"(C) 7.7 PERCENT MIXTURE.—The term '7.7 percent mixture' means any mixture of alcohol with gasoline if at least 7.7 percent of such mixture is alcohol.

"(D) 5.7 PERCENT MIXTURE.—The term '5.7 percent mixture' means any mixture of alcohol with gasoline if at least 5.7 percent of such mixture is alcohol.

"(E) CONFORMING AMENDMENTS.—

(i) The heading for section 4081(c)(4) is amended by striking "gasoline" and inserting "ethanol".

(ii) Section 4081(c) is amended by striking paragraph (5) and redesignating paragraphs (6), (7), and (8) respectively, as paragraphs (5), (6), and (7), respectively.

(b) DEFINITIONS.—Section 4081(c)(4) is amended by striking ''a 5.7 percent mixture'', ''a 7.7 percent mixture'', and ''a 10 percent mixture'', respectively.

SEC. 941. CREDIT FOR INVESTMENT IN QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY

(a) ALLOWANCE OF QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY FACILITY CREDIT.—

Section 46 (relating to amount of credit) is amended by striking "and" at the end of paragraph (2), by striking the period at the end of paragraph (3) and inserting ".", and by adding at the end the following:

"(4) the qualifying advanced clean coal technology credit.

(b) AMOUNT OF QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY FACILITY CREDIT.—

Subpart E of part IV of subchapter A of chapter 1 of subtitle B of title 26 (relating to rules for computing investment credit, as amended by section 901(a), is amended by inserting after section 46A the following:

"(4) CREDIT FOR INVESTMENT IN CLEANS COAL TECHNOLOGY.—The term 'clean coal technology' means advanced technology which uses coal to produce 75 percent or more of its thermal output as electricity and which meets the performance of conventional technology.

"(D) CONVENTIONAL TECHNOLOGY.—The term 'conventional technology' means—

(i) coal-fired combustion technology with a design net heat rate of not more than 9,900 Btu per kilowatt hour when the design coal has a heat content of not less than 8,500 Btu per pound, or a design net heat rate of not more than 8,900 Btu per kilowatt hour when the design coal has a heat content of 8,000 Btu per pound or less, and

(ii) with a net thermal efficiency on any fuel or chemical co-production of not less than 39 percent (higher heating value).

"(E) TECHNICAL AMENDMENT.—(1) Section 4081(c) is amended by striking ''and ethanol'' and inserting '', ethanol, or other alcohol.''

"(2) Section 4081(c) is amended by striking ''and ethanol'' and inserting ''. "

"(3) Section 4081(c) is amended by striking ''ethanol'' and inserting ''alcohol".

"(4) EFFECTIVE DATE.—The amendments made by this section shall take effect on January 1, 2001.
electrical output from the qualifying advanced clean coal technology (determined without regard to such technology’s co-generation of steam).

(3) SECTION CRITERIA.—Selection criteria for clean coal technology facilities—

(i) shall be established by the Secretary of Energy as part of a competitive solicitation,

(ii) shall include primary criteria of minimum design net heat rate, maximum design thermal efficiency, and lowest cost to the government,

(iii) shall include supplemental criteria as determined appropriate by the Secretary of Energy.

(4) NONCOMPLIANCE WITH POLLUTION LAWS.—For purposes of this subsection, a facility which is not in compliance with the applicable Federal pollution prevention and control, and permit requirements for any period of time shall not be considered to be a qualifying advanced clean coal technology facility during such period.

(c) QUALIFIED INVESTMENT.—For purposes of subsection (a), the term ‘qualified investment’ means, with respect to any taxable year, the basis of a qualifying advanced clean coal technology facility placed in service by the taxpayer during such taxable year.

(d) OTHER TERMS.—For purposes of this section—

(i) ‘construction’ includes reconstruction and erection,

(ii) ‘qualified progress expenditures’ means the aggregate amount of payment obligations in each taxable year attributable to the qualifying advanced clean coal technology facility (as defined by section 48B(c)) during such taxable year that were paid during the taxable year to capital account with respect to such property.

(e) CREDITS FOR CERTAIN TAX EXEMPT ORGANIZATIONS AND UNITS.—

(1) ALLOWANCE OF CREDIT.—Any credit which would be allowable under subsection (a) with respect to a qualifying advanced clean coal technology facility of an entity if such entity were not exempt from tax under this chapter shall be treated as a credit allowable under subsection (c) to such entity if such entity is—

(A) an organization described in section 501(c)(12)(C) and exempt from tax under section 508(a),

(B) an organization described in section 1381(a)(2)(C),

(C) any State or political subdivision thereof, any possession of the United States, any Indian tribal government (within the meaning of section 7871), or any agency or instrumentality of any of the foregoing, or

(D) the Tennessee Valley Authority.

(2) USE OF CREDIT.—

(A) TRANSFER OF CREDIT.—An entity described in subparagraph (A), (B), or (C) of paragraph (1) may assign a credit allowable under this subsection to another person for the construction of such property.

(B) USE OF CREDIT AS AN OFFSET.—Notwithstanding any other provision of law, in the case of an entity described in subparagraph (A) or (B) of paragraph (1), any credit allowable to such entity under paragraph (1) may be applied as a prepayment of any loan, debt, or other obligation the entity has incurred under clause (i) of the definition of the term ‘qualified progress expenditures’ means the amount which, for purposes of this subparagraph, is reasonably to believe will qualify as a qualifying advanced clean coal technology facility which is being constructed by or for the taxpayer when it is placed in service.

(2) PROGRESS EXPENDITURE PROPERTY DEFINED.—For purposes of this subsection, the term ‘progress expenditure property’ means any property being constructed by or for the taxpayer during such taxable year that is reasonably to believe will qualify as a qualifying advanced clean coal technology facility during such taxable year.

(3) QUALIFIED PROGRESS EXPENDITURES DEFINED.—For purposes of this subsection—

(A) SELF-CONSTRUCTED PROPERTY.—In the case of a self-constructed property, the term ‘qualified progress expenditures’ means the amount paid during the taxable year to another person for the construction of such property.

(B) NONSELF-CONSTRUCTED PROPERTY.—In the case of a nonself-constructed property, the term ‘qualified progress expenditures’ means the amount paid during the taxable year to another person for the construction of such property.

(3) OTHER DEFINITIONS.—For purposes of this subsection—

(A) SELF-CONSTRUCTED PROPERTY.—The term ‘self-constructed property’ means property which is not qualified progress expenditures.

(B) CONSTRUCTION, ETC.—The term ‘construction’ includes reconstruction and erection, and the term ‘constructed’ includes reconstructed and erected.

(4) ONLY CONSTRUCTION OF QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY FACILITY TO BE TAKEN INTO ACCOUNT.—Construction shall be taken into account only if, for purposes of this section, there is no property theretofore treated as a year of rehabilitated property.

(f) DETERMINATION OF TAX.—

(1) ELECTION.—An election under this subsection may be made at such time and in such manner as the Secretary may by regulation prescribe. Such an election shall apply to the taxable year for which made and to all subsequent taxable years. Such an election, once made, may not be revoked except with the consent of the Secretary.

(2) CREDITS FOR CERTAIN TAX EXEMPT ORGANIZATIONS AND UNITS.—

(1) ALLOWANCE OF CREDIT.—Any credit which would be allowable under subsection (a) with respect to a qualifying advanced clean coal technology facility of an entity if such entity were not exempt from tax under this chapter shall be treated as a credit allowable under subsection (c) to such entity if such entity is—

(A) an organization described in section 501(c)(12)(C) and exempt from tax under section 508(a),

(B) an organization described in section 1381(a)(2)(C),

(C) any State or political subdivision thereof, any possession of the United States, any Indian tribal government (within the meaning of section 7871), or any agency or instrumentality of any of the foregoing, or

(D) the Tennessee Valley Authority.

(3) QUALIFIED PROGRESS EXPENDITURES DEFINED.—For purposes of this subsection—

(A) INCREASE IN QUALIFIED INVESTMENT.—

In the case of a taxpayer who has made an election under paragraph (5), the amount of the aggregate number of years over which such property for the taxable year (determined under subsection (c) without regard to this section) shall be increased by an amount equal to the aggregate of such qualified progress expenditures for the taxable year with respect to progress expenditure property.

(4) PROGRESS EXPENDITURE PROPERTY DEFINED.—For purposes of this subsection, the term ‘progress expenditure property’ means any property being constructed by or for the taxpayer during such taxable year that is reasonably to believe will qualify as a qualifying advanced clean coal technology facility during such taxable year.

(5) SELECTION CRITERIA.—Selection criteria prescribe. Such an election shall be made in such manner as the Secretary may by regulation prescribe. For purposes of the preceding sentence, the year of disposition of the qualifying advanced clean coal technology facility property shall be treated as a year of remaining depreciation.

(6) PROPERTY CEASES TO QUALIFY FOR PROGRESS EXPENDITURES.—For purposes of this subsection, the rules of paragraph (2) shall apply in the case of qualified progress expenditures for a qualifying advanced clean coal technology facility during such taxable year in the case of a property which is attributable to the qualifying advanced clean coal technology facility (as defined by section 48B(c)) except that the amount of the increase in tax under paragraph (1), the increase in tax shall be an amount equal to the investment tax credit allowable under section 38 for all prior taxable years with respect to a qualifying advanced clean coal technology facility (as defined by section 48B(b)(1)) multiplied by a fraction whose numerator is the number of years over which the property is to be fully depreciated under this title the qualifying advanced clean coal technology facility disposed of, and whose denominator is the total number of years over which the facility would otherwise have been subject to depreciation.

For purposes of the preceding sentence, the year of disposition of the qualifying advanced clean coal technology facility property shall be treated as a year of remaining depreciation.

(7) CREDIT NOT INCOME.—Neither a transfer of a credit attributable to any qualified investment attributable to any qualified advanced clean coal technology facility (as defined by section 48B(c)) shall be treated as income for purposes of section 501(a), nor shall it be included in gross income for purposes of any other section of the Internal Revenue Code of 1986 relating to transfer of credits.

(8) ELECTION CARRYOVER.—With respect to any taxable year, if the aggregate amount of credits described in paragraph (1) exceeds the aggregate amount of payment obligations described in paragraph (2) in any taxable year, the excess amount shall remain available for application as credits against the amounts of such payment obligations in succeeding fiscal years in the same manner as described in this subparagraph.

(9) CREDIT NOT INCOME.—Neither a transfer from subparagraph (A) or a use under subparagraph (B) of any credit allowable under paragraph (1) shall result in income for purposes of section 501(c)(12).

(10) TRANSFER PROCEEDS TREATED AS ARMS LENGTH TRANSACTION.—Any proceeds derived by an entity described in paragraph (1)(C) from the transfer of any credit allowable under this section shall be treated as arising from an essential government function.

(11) COORDINATION WITH OTHER CREDITS.—

This section shall not apply to any property with respect to which the rehabilitation credit under section 47 or the energy credit under section 48A is allowable to the taxpayer elects to waive the application of such credit to such property.

(12) TERMINATION.—This section shall not apply with respect to a facility (as defined by section 48B) the construction of which began more than 10 years after the effective date of this section.

(c) RECAPTURE.—Section 50(a) (relating to other special rules) is amended by adding at the end the following:

(6) SPECIAL RULES RELATING TO QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY FACILITIES.—For purposes of applying this subsection in the case of any credit allowable by reason of section 48B, the following shall apply:

(A) GENERAL RULE.—In lieu of the amount of the increase in tax under paragraph (1), the increase in tax shall be an amount equal to the investment tax credit allowable under section 38 for all prior taxable years with respect to a qualifying advanced clean coal technology facility (as defined by section 48B(b)(1)) multiplied by a fraction whose numerator is the number of years over which the facility is to be fully depreciated under this title the qualifying advanced clean coal technology facility disposed of, and whose denominator is the total number of years over which the facility would otherwise have been subject to depreciation.

(B) PROPERTY CEASES TO QUALIFY FOR PROGRESS EXPENDITURES.—For purposes of this subsection, the rules of paragraph (2) shall apply in the case of qualified progress expenditures for a qualifying advanced clean coal technology facility during such taxable year in the case of a property which is attributable to the qualifying advanced clean coal technology facility (as defined by section 48B(c)) except that the amount of the increase in tax under paragraph (1), the increase in tax shall be an amount equal to the investment tax credit allowable under section 38 for all prior taxable years with respect to a qualifying advanced clean coal technology facility (as defined by section 48B(b)(1)) multiplied by a fraction whose numerator is the number of years over which the property is to be fully depreciated under this title the qualifying advanced clean coal technology facility disposed of, and whose denominator is the total number of years over which the facility would otherwise have been subject to depreciation.

(C) APPLICATION OF PARAGRAPH.—This paragraph shall be applied separately with respect to the credit allowed under section 38 for the qualifying advanced clean coal technology facility (as defined by section 48B(c)).

(d) TRANSITIONAL RULE.—Section 39(d) of the Internal Revenue Code of 1986 (relating to the energy credit for qualifying advanced clean coal technology facilities) is amended by adding at the end the following:

(15) NO CARRYBACK OF SECTION 48B CREDIT.—Paragraph (15) of section 48B is amended by striking “and”, and inserting “and”, and by adding at the end the following:

(16) NONAPPLICATION.—Paragraphs (1) and (2) shall not apply to any advanced clean coal technology facility credit under section 48B.
amended by section 901(c), is amended by inserting after the item relating to section 48A the following:

“(Sec. 48B. Qualifying advanced clean coal technology facility credit.”

(2) Effective date.—The amendments made by this section shall apply to periods after December 31, 2001, under rules similar to the rules of section 48(m) of the Internal Revenue Code of 1986 (as in effect on the date before the date of the enactment of the Revenue Reconciliation Act of 1990).

**SEC. 942. CREDIT FOR PRODUCTION FROM QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY.**  

(a) Credit for Production From Qualifying Advanced Clean Coal Technology.—Subpart D of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 (relating to business related credits), as amended by section 911(a), is amended by adding at the end the following:

“SEC. 45I. CREDIT FOR PRODUCTION FROM QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY.

“(a) General Rule.—For purposes of section 38, the qualifying advanced clean coal technology production credit of any taxpayer for any taxable year is equal to—

(1) the applicable amount of advanced clean coal technology production credit, multiplied by

(2) the sum of—

(A) the kilowatt hours of electricity, plus

(B) each 3,413 Btu of fuels or chemicals, produced by the taxpayer during such taxable year at a qualifying advanced clean coal technology facility during the 10-year period beginning on the date the facility was originally placed in service.

(b) Applicable Amount.—For purposes of this section, the applicable amount of advanced clean coal technology production credit with respect to production from a qualifying advanced clean coal technology facility shall be determined as follows:

(1) Where the design coal has a heat content of more than 8,000 Btu per pound:

(A) In the case of a facility originally placed in service before 2008, if—

<table>
<thead>
<tr>
<th>Btu/kWh (HHV) is equal to</th>
<th>The applicable amount is</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not more than 8,400</td>
<td>$0.050 $0.030</td>
</tr>
<tr>
<td>More than 8,400 but not more than 8,550</td>
<td>$0.010 $0.010</td>
</tr>
<tr>
<td>More than 8,550 but not more than 8,750</td>
<td>$0.005 $0.005</td>
</tr>
</tbody>
</table>

(B) In the case of a facility originally placed in service after 2007 and before 2012, if—

<table>
<thead>
<tr>
<th>Btu/kWh (HHV) is equal to</th>
<th>The applicable amount is</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not more than 8,000</td>
<td>$0.090 $0.075</td>
</tr>
<tr>
<td>More than 8,000 but not more than 8,250</td>
<td>$0.070 $0.055</td>
</tr>
<tr>
<td>More than 8,250 but not more than 8,400</td>
<td>$0.060 $0.040</td>
</tr>
</tbody>
</table>

(2) Where the design coal has a heat content of not more than 8,000 Btu per pound:

(A) In the case of a facility originally placed in service before 2008, if—

<table>
<thead>
<tr>
<th>Btu/kWh (HHV) is equal to</th>
<th>The applicable amount is</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not more than 8,500</td>
<td>$0.050 $0.030</td>
</tr>
<tr>
<td>More than 8,500 but not more than 8,550</td>
<td>$0.010 $0.010</td>
</tr>
<tr>
<td>More than 8,550 but not more than 8,750</td>
<td>$0.005 $0.005</td>
</tr>
</tbody>
</table>

(B) In the case of a facility originally placed in service after 2007 and before 2012, if—

<table>
<thead>
<tr>
<th>Btu/kWh (HHV) is equal to</th>
<th>The applicable amount is</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not more than 8,400</td>
<td>$0.090 $0.075</td>
</tr>
<tr>
<td>More than 8,400 but not more than 8,550</td>
<td>$0.070 $0.055</td>
</tr>
<tr>
<td>More than 8,550 but not more than 8,750</td>
<td>$0.060 $0.040</td>
</tr>
</tbody>
</table>

(3) Where the clean coal technology facility is producing fuel or chemicals:

(A) In the case of a facility originally placed in service before 2008, if—

<table>
<thead>
<tr>
<th>Btu/kWh (HHV) is equal to</th>
<th>The applicable amount is</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not less than 40.6 percent</td>
<td>$0.050 $0.030</td>
</tr>
<tr>
<td>Less than 40.6 but not less than 40 percent</td>
<td>$0.010 $0.010</td>
</tr>
<tr>
<td>Less than 40 but not less than 39 percent</td>
<td>$0.005 $0.005</td>
</tr>
</tbody>
</table>

(B) In the case of a facility originally placed in service after 2007 and before 2012, if—

<table>
<thead>
<tr>
<th>Btu/kWh (HHV) is equal to</th>
<th>The applicable amount is</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not less than 43.9 percent</td>
<td>$0.090 $0.075</td>
</tr>
<tr>
<td>Less than 43.9 but not less than 42 percent</td>
<td>$0.070 $0.050</td>
</tr>
<tr>
<td>Less than 42 but not less than 40.9 percent</td>
<td>$0.060 $0.040</td>
</tr>
</tbody>
</table>

(4) Where the design fuel or chemical has a heat content of not more than 8,000 Btu per pound:

(A) In the case of a facility originally placed in service before 2008, if—

<table>
<thead>
<tr>
<th>Btu/kWh (HHV) is equal to</th>
<th>The applicable amount is</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not more than 7,770</td>
<td>$0.090 $0.075</td>
</tr>
<tr>
<td>More than 7,770 but not more than 8,125</td>
<td>$0.070 $0.055</td>
</tr>
<tr>
<td>More than 8,125 but not more than 8,380</td>
<td>$0.060 $0.040</td>
</tr>
</tbody>
</table>

(B) In the case of a facility originally placed in service after 2007 and before 2012, if—

<table>
<thead>
<tr>
<th>Btu/kWh (HHV) is equal to</th>
<th>The applicable amount is</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not less than 44.2 percent</td>
<td>$0.090 $0.075</td>
</tr>
<tr>
<td>Less than 44.2 but not less than 43.6 percent</td>
<td>$0.070 $0.050</td>
</tr>
</tbody>
</table>

(5) Inflation Adjustment Factor.—For calendar years after 2001, each amount in paragraphs (1), (2), and (3) shall be adjusted by multiplying such amount by the inflation adjustment factor for the calendar year in which the amount is applied. If any amount as increased under the preceding sentence is not a multiple of 0.01 cent, such amount shall be rounded to the nearest multiple of 0.01 cent.

“SEC. 943. RISK POOL FOR QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY.

(a) Establishment.—The Secretary of the Treasury shall establish a financial risk pool to provide capital to any United States owner of a qualifying advanced clean coal technology facility which is attributable to the qualifying advanced clean coal technology production credit determined under section 45I (or under section 45I as in effect before section 911(g), as amended by section 911(b), is amended by striking ‘‘plus’’ at the end of paragraph (16), by striking the period at the end of paragraph (17) and inserting ‘‘plus’’, and by adding at the end the following:

“(18) The qualifying advanced clean coal technology production credit determined under section 45I(a).”

(c) Transitional Rule.—Section 39(d) (relating to transitional rules), as amended by section 941(d), is amended at the end by adding the following:

“(16) No carryback of section 45I credit before effective date.—No portion of the unlimited business credits for any taxable year which is attributable to the qualifying advanced clean coal technology production credit determined under section 45I may be carried back to a taxable year ending before the date of the enactment of section 45I.”

(d) Clerical Amendment.—The table of sections for subpart D of part IV of subchapter A of chapter 1, as amended by section 911(g), is amended by adding at the end the following:

“Sec. 45I. Credit for production from qualifying advanced clean coal technology.”

(e) Effective Date.—The amendments made by this section shall apply to production after the date of the enactment of this Act.

**SEC. 944. RISK POOL FOR QUALIFYING ADVANCED CLEAN COAL TECHNOLOGY.

(a) Establishment.—The Secretary of the Treasury shall establish a financial risk pool to provide capital to any United States owner of a qualifying advanced clean coal technology facility which is attributable to the qualifying advanced clean coal technology production credit (as defined in section 45I of the Internal Revenue Code of 1986, as added by section 941(b), as in effect before the first 3 years of the operation of such technology the costs (not to exceed 5 percent of the total cost of installation) for modifications resulting from the technology’s failure to achieve its design performance.

(b) Authorization of Appropriations.—There is authorized to be appropriated such sums as may be necessary to carry out the purposes of this section.

Subtitle F—Tax Incentives for Qualified Energy Management Devices

**SEC. 951. CREDIT FOR QUALIFIED ENERGY MANAGEMENT DEVICES.

(a) In General.—Subpart B of part IV of subchapter A of chapter 1 (relating to foreign
tax credits, etc.) is amended by inserting after section 30A the following new section:  

**SEC. 30B. CREDIT FOR QUALIFIED ENERGY MANAGEMENT DEVICES.**  

"(a) ALLOWS OF CREDIT.—There shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 20 percent of the cost of any qualified energy management device placed in service by the taxpayer during the taxable year.  

"(b) QUALIFIED ENERGY MANAGEMENT DEVICE.—For purposes of this section, the term ‘qualified energy management device’ means equipment, systems, software, and related devices which have as a purpose allowing electricity, natural gas or other energy consumers, suppliers, and service providers to manage the purchase, sale, and use of electricity and natural gas in response to energy price and usage signals, in order to improve the efficiency of energy and energy facility utilization.  

"(c) SPECIAL RULES.—  

"(1) DENIAL OF DOUBLE BENEFIT.—No deduction or other credit shall be allowed under this chapter for any expenditure for which credit is allowed under this section.  

"(2) ORGANIZATION CREDITS.—The credit allowable under subsection (a) for any taxable year shall not exceed the excess (if any) of—  

  "(A) the regular tax for the taxable year, reduced by the sum of the credits allowable under subsection A and sections 27, 29, and 30, over  

(B) the tentative minimum tax for the taxable year.  

"(3) BASIS REDUCTION.—The basis of any property for which a credit is allowable under subsection (a) shall be reduced by the amount of such credit.  

"(4) RICAPTURE.—The Secretary shall, by regulations, provide for recapturing the benefit of any credit allowable under subsection (a) with respect to any property that ceases to be property eligible for such credit.  

"(5) PROPERTY USED OUTSIDE THE UNITED STATES, ETC., NOT QUALIFIED.—No credit shall be allowed under subsection (a) with respect to any property referred to in section 50(b)(1) or with respect to the portion of the cost of any property taken into account under section 179.  

"(6) ELECTION TO NOT TAKE CREDIT.—No credit shall be allowed under subsection (a) for any property which is placed in service before the date which is one year after the date of the enactment of this title, in the case of any property which is placed in service in the first taxable year beginning after such date.  

(b) CONFORMING AMENDMENTS.—  

"(1) The table of contents for subpart B of chapter 1 of title 26 is amended by inserting after the item relating to section 30A the following new item:  

"Sec. 30B. Credit for qualified energy management devices.".  

"(2) Section 168(e)(3)(A) (relating to classification of property) is amended by striking ‘‘and’’ at the end of clause (ii), by striking the period at the end of paragraph (30) and inserting ‘‘, and’’, and by adding at the end the following new clause:  

"(31) to the extent provided in section 30B(c)(1).’’.  

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after the date of enactment.  

SEC. 952. 3-YEAR APPLICABLE RECOVERY PERIOD FOR DEPRECIATION OF ENERGY MANAGEMENT EQUIPMENT.  

"(a) IN GENERAL.—Section 168(e)(3)(A) (relating to classification of property) is amended by striking ‘‘and’’ at the end of clause (ii), by striking the period at the end of clause (iii) and inserting ‘‘, and’’, and by adding at the end the following new clause:  

"(iv) any qualified energy management equipment.”.  

"(b) DEFINITION OF QUALIFIED ENERGY MANAGEMENT EQUIPMENT.—Section 168(e)(3)(A) relating to definitions and special rules, as amended by this title, is amended by inserting at the end the following new subsection:  

"(B) QUALIFIED ENERGY MANAGEMENT EQUIPMENT.—The term ‘qualified energy management equipment’ means monitoring devices and meters, related communications equipment or systems, and associated equipment designed to improve the efficiency of energy and energy facility utilization, including equipment which—  

(A) allows interactive communication relating to energy management between energy consumers, suppliers, and service providers,  

(B) allows energy consumers, suppliers, and service providers to respond to energy price signals in order to manage the purchase and use of energy, or  

(C) allows for similar synchronized demand-side energy management.”.  

"(c) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after the date of enactment.  

SEC. 961. ALTERNATIVE MOTOR VEHICLE CREDIT.  

"(a) ALLOWANCE OF CREDIT.—There shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the sum of—  

"(1) the new qualified fuel cell motor vehicle credit determined under subsection (b),  

"(2) the new qualified alternative fuel motor vehicle credit determined under subsection (c), and  

"(3) the new qualified alternative fuel motor vehicle credit determined under subsection (d).  

"(b) NEW QUALIFIED FUEL CELL MOTOR VEHICLE CREDIT.—  

"(1) IN GENERAL.—For purposes of subsection (a), the new qualified fuel cell motor vehicle credit determined under this subsection with respect to a new qualified fuel cell motor vehicle placed in service by the taxpayer during the taxable year shall be—  

(A) $4,000, if such vehicle has a gross vehicle weight rating of more than 8,500 pounds,  

(B) $10,000, if such vehicle has a gross vehicle weight rating of more than 8,500 pounds but not more than 14,000 pounds,  

(C) $20,000, if such vehicle has a gross vehicle weight rating of more than 14,000 pounds but not more than 26,000 pounds, and  

(D) $40,000, if such vehicle has a gross vehicle weight rating of more than 26,000 pounds.  

"(2) INCREASE FOR FUEL EFFICIENCY.—  

"(A) IN GENERAL.—The amount determined under paragraph (1)(A) with respect to a new qualified fuel cell motor vehicle which is a passenger automobile or light truck shall be increased by—  

(i) $1,000, if such vehicle achieves at least 150 percent but less than 175 percent of the 2000 model year city fuel economy,  

(ii) $1,500, if such vehicle achieves at least 175 percent but less than 200 percent of the 2000 model year city fuel economy,  

(iii) $2,000, if such vehicle achieves at least 200 percent but less than 250 percent of the 2000 model year city fuel economy,  

(iv) $2,500, if such vehicle achieves at least 225 percent but less than 250 percent of the 2000 model year city fuel economy,  

(v) $3,000, if such vehicle achieves at least 250 percent but less than 275 percent of the 2000 model year city fuel economy,  

(vi) $3,500, if such vehicle achieves at least 275 percent but less than 300 percent of the 2000 model year city fuel economy, and  

(vii) $4,000, if such vehicle achieves at least 300 percent of the 2000 model year city fuel economy.  

"(B) 2000 MODEL YEAR CITY FUEL ECONOMY.—  

For purposes of subparagraph (A), the 2000 model year city fuel economy with respect to any vehicle shall be determined in accordance with the following tables:  

\begin{tabular}{|c|c|}  
\hline  
Vehicle Inertia Weight Class & Fuel Economy (MPG) \\
\hline  
\(2,000\) lbs & \(25.9\) \(\text{mpg}\) \\
\(2,500\) lbs & \(28.0\) \(\text{mpg}\) \\
\(3,000\) lbs & \(30.7\) \(\text{mpg}\) \\
\(3,500\) lbs & \(32.6\) \(\text{mpg}\) \\
\(4,000\) lbs & \(34.0\) \(\text{mpg}\) \\
\(4,500\) lbs & \(35.4\) \(\text{mpg}\) \\
\(5,000\) lbs & \(36.7\) \(\text{mpg}\) \\
\(5,500\) lbs & \(38.0\) \(\text{mpg}\) \\
\(6,000\) lbs & \(39.2\) \(\text{mpg}\) \\
\(6,500\) lbs & \(40.4\) \(\text{mpg}\) \\
\(7,000\) & \(41.6\) \(\text{mpg}\) \\
\hline  
\end{tabular}  

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“(D) which is acquired for use or lease by the taxpayer and not for resale, and

“(E) which is made by a manufacturer.

“(c) NEW QUALIFIED HYBRID MOTOR VEHICLE CREDIT .—

“(1) IN GENERAL.—For purposes of subsection (a), the new qualified hybrid motor vehicle credit determined under this subsection with respect to a hybrid motor vehicle placed in service by the taxpayer during the taxable year is the credit amount determined under paragraph (2).

“(2) CREDIT AMOUNT.—

“(A) IN GENERAL.—The credit amount determined under this paragraph shall be determined in accordance with the following tables:

“(i) In the case of a new qualified hybrid motor vehicle which is a passenger automobile or light truck and which provides the following percentage of the maximum available power:

- If percentage of the maximum available power: 5 percent but less than 10: $250
- At least 10 percent but less than 20: $500
- At least 20 percent but less than 30: $1,500
- At least 30 percent but less than 40: $2,500
- At least 40 percent but less than 50: $3,500
- At least 50 percent but less than 60: $5,000
- At least 60 percent: $6,000

“(ii) In the case of a new qualified hybrid motor vehicle which is a heavy duty hybrid motor vehicle and which provides the following percentage of the maximum available power:

- At least 20 percent but less than 30: $1,500
- At least 30 percent but less than 40: $2,500
- At least 40 percent but less than 50: $3,500
- At least 50 percent but less than 60: $5,000
- At least 60 percent: $6,000

“(B) APPLICATION OF CREDIT.—For purposes of subparagraph (A), the term ‘maximum available power’ means—

- The term ‘maximum available power’ means the maximum available power from the battery or other electrical storage device, during a standard 10 second pulse power test, divided by the vehicle’s total traction power. The term ‘total traction power’ means the sum of the electric motor peak power and the heat engine peak power of the vehicle, except that if the electric motor is the sole means by which the vehicle can be driven, the total traction power is the peak electric motor power.

“(3) NEW QUALIFIED HYBRID MOTOR VEHICLE .—

“(A) DEFINITIONS.—

“(i) AN INTERNAL COMBUSTION OR HEAT ENGINE MEANS—

“An internal combustion or heat engine means—

- At least 5 percent but less than 10: $250
- At least 10 percent but less than 20: $500
- At least 20 percent but less than 30: $1,500
- At least 30 percent but less than 40: $2,500
- At least 40 percent but less than 50: $3,500
- At least 50 percent but less than 60: $5,000
- At least 60 percent: $6,000

“(ii) HEAVY DUTY HYBRID MOTOR VEHICLE.—

“For purposes of subparagraph (A), the term ‘new qualified hybrid motor vehicle’ means—

- A hybrid motor vehicle which is a passenger automobile or light truck—

- Which is made by a manufacturer.

- Which provides the following percentage of the maximum available power:

- At least 20 percent but less than 30: $1,500
- At least 30 percent but less than 40: $2,500
- At least 40 percent but less than 50: $3,500
- At least 50 percent but less than 60: $5,000
- At least 60 percent: $6,000

“(3) NEW QUALIFIED HYBRID MOTOR VEHICLE CREDIT.—

“For purposes of this subsection, the term ‘new qualified hybrid motor vehicle’ means—

“(A) which draws propulsion energy from onboard sources of stored energy which are both—

- An internal combustion or heat engine using combustible fuel, and

- A rechargeable energy storage system, and

“(B) which, in the case of a passenger automobile or light truck—

- Has received a certificate of conformity under the Clean Air Act.

“(C) the original use of which commences with the taxpayer.

“(D) which is acquired for use or lease by the taxpayer and not for resale, and

“(E) which is made by a manufacturer.

“(d) NEW QUALIFIED ALTERNATIVE FUEL MOTOR VEHICLE CREDIT.—

“(1) ALLOWANCE OF CREDIT.—Except as provided in paragraph (3), the credit determined under this subsection is an amount equal to the applicable percentage of the incremental cost of any new qualified alternative fuel motor vehicle placed in service by the taxpayer during the taxable year.

“(2) APPLICABLE PERCENTAGE.—For purposes of paragraph (1), the applicable percentage with respect to any new qualified alternative fuel motor vehicle is—

- (A) 50 percent, plus

- (B) 30 percent, if such vehicle—

- (i) has received a certificate of conformity under the Clean Air Act and meets or exceeds the most stringent standard available for certification under the Clean Air Act for that make and model year vehicle (other than a zero emission standard), or

- (ii) has received an order from an applicable State certifying the vehicle for sale or lease in California and meets or exceeds the most stringent standard available for certification under the Clean Air Act for that make and model year vehicle, and

- (iii) the vehicle is a vehicle which is a heavy duty hybrid motor vehicle with an internal combustion or heat engine which is certified as meeting the emission standards set forth in section 202 of the Clean Air Act and meets or exceeds the most stringent standard available for certification under the Clean Air Act.

“(1) IN GENERAL.—For purposes of subsection (a), the term ‘new qualified alternative fuel motor vehicle’ means any hybrid motor vehicle which—

- Draws propulsion energy from one or more onboard sources of stored energy which are both—

- An internal combustion or heat engine using combustible fuel, and

- A rechargeable energy storage system,

- Which the vehicle can be driven, the total traction power of which shall be determined using the tables provided in subsection (b)(2)(B) with respect to such vehicle.

“(3) INCREASE FOR ACCELERATED EMISSIONS PERFORMANCE.—The amount determined under subparagraph (A)(ii) with respect to an applicable alternative fuel motor vehicle shall be increased by the increase credit amount determined in accordance with the following tables:

- If the model year is: The increase credit amount is:

- 2002: $5,500
- 2003: $5,000
- 2004: $2,500
- 2005: $2,000
- 2006: $1,500.

“(4) APPLICATION TO HYBRID VEHICLES.—For purposes of paragraph (1), the applicable percentage of the incremental cost of any new qualified alternative fuel motor vehicle shall be increased by the increase credit amount determined in accordance with the following tables:

- If the model year is: The increase credit amount is:

- 2002: $5,000
- 2003: $7,750
- 2004: $6,500
- 2005: $5,250
- 2006: $4,000.

“(5) APPLICATION TO NON-POLLUTING ALTERNATIVE FUEL MOTOR VEHICLES.—

“(A) DEFINITIONS.—

“(i) A NEW qualified hybrid motor vehicle which provides the following percentage of the maximum available power:

- At least 20 percent but less than 30: $1,500
- At least 30 percent but less than 40: $2,500
- At least 40 percent but less than 50: $3,500
- At least 50 percent but less than 60: $5,000
- At least 60 percent: $6,000.

“(ii) HEAVY DUTY HYBRID MOTOR VEHICLE.—

“For purposes of this paragraph, the term ‘heavy duty hybrid motor vehicle’ means a new qualified hybrid motor vehicle which has a gross vehicle weight rating of more than 14,000 pounds but not more than 26,000 pounds:

- If the model year is: The increase credit amount is:

- 2002: $14,000
- 2003: $12,000
- 2004: $10,000
- 2005: $8,000
- 2006: $6,000.
mixed-fuel vehicle' means a mixed-fuel vehicle which operates using at least 95 percent alternative fuel and not more than 5 percent petroleum-based fuel.

(9) ELECTION TO NOT TAKE CREDIT.—No credit shall be allowed under subsection (a) for any vehicle if the taxpayer elects to not have this section apply to such vehicle.

(10) CARRYFORWARD ALLOWED.—

(A) IN GENERAL.—If the credit amount allowable under subsection (a) for any taxable year exceeds the amount of the limitation under subsection (e) for such taxable year (referred to as the ‘unused credit’ in paragraph (3)), such unused credit shall be allowed as a credit carryforward for each of the 20 taxable years following the unused credit year.

(B) RULES.—Rules similar to the rules of section 39 shall apply with respect to the credit carryforward under subparagraph (A).

(11) INTERACTION WITH AIR QUALITY AND MOTOR VEHICLE SAFETY STANDARDS.—If the vehicle standard prescribed by the Administrator of the Environmental Protection Agency for purposes of the administration of title II of the Clean Air Act (42 U.S.C. 7521 et seq.) is more stringent than a zero emission standard.

(12) UNIFORM DOLLAR LIMITATION FOR ALL TYPES OF TRANSPORTATION.—

(A) IN GENERAL.—Subparagraph (A) of section 132(f)(2) (relating to limitation on exclusion) is amended by striking ‘$65’ and inserting ‘$75’.

(B) CONFORMING AMENDMENT.—Section 9010 of the Transportation Equity Act for the 21st Century shall be amended by inserting ‘$75’ after ‘$65’.
Century is amended by striking subsection (c).

(c) Effective Date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

SEC. 963. Clarification of Federal Employee Benefits. Section 7905 of title 5, United States Code, is amended—

(1) in subsection (a)—

(A) in paragraph (2)(C) by inserting “and” after the semicolon; and

(B) in paragraph (4)(B) by striking “; and” and inserting a period; and

(C) by striking paragraph (4); and

(2) in subsection (b)(2)(A) by amending subparagraph (A) to read as follows—

“(A) qualified transportation fringe as defined in section 132(o)(1) of the Internal Revenue Code of 1986;”.

SEC. 964. Extension of Tax Benefits for Alcohol Fuels. (a) In General.—The following provisions are each amended by striking “2007” each place it appears and inserting “2011”:—

(1) Subparagraphs (c)(ii) and (D) of section 4041(b)(2) (relating to qualified methanol and ethanol fuel).

(2) Section 4041(k)(3) (relating to termination of rates relating to fuels containing alcohol).

(3) Section 4041(c)(8) (relating to termination of special rate for taxable fuels mixed with alcohol).

(4) Section 4041(c)(5) (relating to termination of reduced rate of tax for aviation fuel in alcohol mixture, etc.).

(b) Extension of Refund Authority.—Paragraph (4) of section 6421(f) (relating to refund for gasoline, diesel fuel, and aviation fuel used to produce certain alcohol fuels) is amended by striking “2007” and inserting “2011”.

(c) Credit for Alcohol Used as a Fuel.—Paragraph (1) of section 40(e) (relating to termination of credit for alcohol used as a fuel) is amended—

(1) by striking “December 31, 2007” in subparagraph (A) and inserting “December 31, 2011”, and

(2) by striking “January 1, 2008” and inserting “January 1, 2012”, and

(d) Tax Schedule by Headings 9901.00.50 and 9901.00.52 of the Harmonized Tariff Schedule of the United States (19 U.S.C. 3007) are each amended in the effective period column by striking “2007” each place it appears and inserting “2011”.

(e) Reduced Credit for Ethanol Blenders.—Section 40(h) (relating to reduced credit for ethanol blenders) is amended—

(1) by striking “2007” in paragraph (1) and inserting “2011”, and

(2) by striking “2005, 2006, or 2007” in the table contained in paragraph (2) and inserting “2005 through 2011”.

(f) Effective Date.—The amendments made by this section shall take effect on January 1, 2002.

Subtitle H—Compliance With Congressional Budget Act

SEC. 971. Revenue Offset

The Secretary of the Treasury shall adjust the top marginal rates of tax under section 1 of the Internal Revenue Code of 1986 (as amended by section 101 of this Act) to the extent necessary to offset in each fiscal year beginning before October 1, 2011, the decrease in revenues to the Treasury for that fiscal year resulting from the amendments made by this title.

SEC. 972. Sunset of Provisions of Title

All provisions of, and amendments made by, this title in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

SA 718. Mr. BOND submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

At the end of subtitle A of title VIII add the following:

SEC. 971. Revenue Offset

(a) In general.—Section 1621(a)(1) (relating to rules for health insurance costs of self-employed individuals) is amended to read as follows:

“(1) Allowance of deduction.—In the case of an individual who is self-employed within the meaning of section 401(c)(1), there shall be allowed as a deduction under this section an amount equal to the amount paid during the taxable year for insurance which constitutes medical care for the taxpayer, the taxpayer’s spouse, and dependents.”.

(b) Clarification of Limitations on Other Costs.—Sections 1621(b) and 4041(k) are each amended by striking “2007” each time it appears and inserting “2011”.

(c) Reduced Credit for Alcohol Used as a Fuel.—Paragraph (A) of section 40(e)(1) is amended to read as follows:

“(A) a qualified transportation fringe as defined in section 132(o)(1) of the Internal Revenue Code of 1986;”.

(d) Effective Date.—The amendments made by this section shall take effect on taxable years beginning after December 31, 2001.

SA 719. Mrs. CARNAHAN (for herself and Mr. DASCHLE) submitted an amendment intended to be proposed by her to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, which was ordered to lie on the table; as follows:

On page 9, strike lines 5 through 12 and insert the following:

“(2) Reductions in Rates After 2001.—

(A) In General.—Each rate of tax (other than the 10 percent rate) in the tables under subsections (a), (b), (c), (d), and (e) shall be reduced by 1 percentage point for each $1,000 (or fraction thereof) by which the taxpayer’s adjusted gross income for the taxable year exceeds $200,000.

(B) Trigger Year.—For purposes of subparagraph (A), the trigger year is—

(i) 2002, in the case of the 15 percent rate,

(ii) 2003, in the case of the 28 percent rate,

(iii) 2004, in the case of the 31 percent rate,

(iv) 2005, in the case of the 36 percent rate, and

(v) 2006, in the case of the 39.6 percent rate.

(C) No Increase in Refundable Credits.—In determining the portion of any credit under subpart C of part IV (relating to refundable credits) which is treated as an overpayment of tax for such taxable year, there shall be disregarded any increase in such portion solely because of any reduction in rates under subparagraph (A) as described in clause (i) or (ii) of subparagraph (B).

(D) Adjustment of Tables.—The Secretary:

SA 720. Mr. BAYH submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

On page 44, between lines 9 and 10, insert the following:

SEC. 971. Revenue Offset

(a) Exemption.—Section 55 (relating to imposition of alternative minimum tax) is amended by adding at the end the following:

“(f) Exemption for Certain Individuals.—

“(1) Reduction in Tentative Minimum Tax.—

(A) In General.—In the case of an individual, the tentative minimum tax for any taxable year (determined without regard to this subsection) shall be reduced by the applicable percentage.

(B) Applicable Percentage.—For purposes of subparagraph (A), the applicable percentage with respect to a taxpayer is 10 percent reduced (but not below zero) by 10 percentage points for each $1,000 (or fraction thereof) by which the taxpayer’s adjusted gross income for the taxable year exceeds $300,000.

“(2) Prospective Application if Subsection Ceases to Apply.—If paragraph (1)
applies to a taxpayer for any taxable year and then ceases to apply to a subsequent taxable year, the rules of paragraphs (2) through (5) of subsection (e) shall apply to the taxpayer to the extent such rules are applicable to individuals.”

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2001.

SA 722. Mr. DASCHLE submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

Strike all after the first word and insert the following:

1. SHORT TITLE; ETC.

(a) SHORT TITLE.—This Act may be cited as the “Economic Stimulus Tax Cut Act of 2001”.

(b) AMENDMENT OF 1986 CODE.—Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision of the Internal Revenue Code of 1986.

(c) SECTION 15 NOT TO APPLY.—No amendment made by this Act shall be treated as a change in a rate of tax for purposes of section 15 of the Internal Revenue Code of 1986.

(d) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; etc.

TITLE I—INDIVIDUAL INCOME AND EMPLOYMENT TAXES

Subtitle A—In General

Sec. 101. Refund of individual income and employment taxes.

Sec. 102. Reduction in income tax rates for individuals.

Subtitle B—Compliance With Congressional Budget Act

Sec. 111. Sunset of provisions of title.

TITLE II—CHILD TAX CREDIT

Subtitle A—In General

Sec. 201. Modifications to child tax credit.

Subtitle B—Compliance With Congressional Budget Act

Sec. 211. Sunset of provisions of title.

TITLE III—MARRIAGE PENALTY RELIEF

Subtitle A—In General

Sec. 301. Elimination of marriage penalty in standard deduction.

Sec. 302. Marriage penalty relief for earned income credit; earned income to include only amounts includible in gross income; simplification of earned income credit.

Subtitle B—Compliance With Congressional Budget Act

Sec. 311. Sunset of provisions of title.

TITLE IV—AFFORDABLE EDUCATION PROVISIONS

Subtitle A—Education Savings Incentives

Sec. 401. Modifications to qualified tuition programs.

Subtitle B—Educational Assistance

Sec. 411. Permanent extension of exclusion for employer-provided educational assistance.

Sec. 412. Elimination of 60-month limit and increase in income limitation on student loan interest deduction.

Sec. 413. Exclusion of certain amounts received under the National Health Service Corps Scholarship Program and the F. Edward Hebert Armed Forces Health Professions Scholarship and Financial Assistance Program.

Subtitle C—Liberalization of Tax-Exempt Financing Rules for Public School Construction

Sec. 421. Expansion of incentives for public schools.

Sec. 422. Application of certain labor standards on construction projects financed under public school modernization program.

Sec. 423. Employment assistance and training activities relating to construction or reconstruction of public school facilities.

Subtitle D—Indian School Construction Act

Sec. 431. Indian school construction.

Subtitle E—Other Provisions

Sec. 441. Deduction for higher education expenses.

Subtitle F—Compliance With Congressional Budget Act


TITLE V—PENSION AND INDIVIDUAL RETIREMENT ARRANGEMENT PROVISIONS

Subtitle A—Individual Retirement Accounts

Sec. 501. Increase in amount of unified credit against estate and gift taxes.

Sec. 502. Increase in qualified family-owned business interest deduction amount.

Sec. 503. Sunset of provisions of title.

Subtitle B—Pension and Individual Retirement Arrangement Provisions

Sec. 506. Modification of IRA contribution limits.

Sec. 507. Determined IRAs under employer plans.

Sec. 508. Tax-free distributions from individual retirement accounts for charitable purposes.

Subtitle C—Expanding Coverage

Sec. 511. Plan loans for subsection S owners, partners, and sole proprietors.

Sec. 512. Modification of top-heavy rules.

Sec. 513. Effective deferrals not taken into account for purposes of deduction limits.

Sec. 514. Repeal of coordination requirements for deferred compensation plans of State and local governments and tax-exempt organizations.

Sec. 515. Deduction limits.

Sec. 516. Option to treat elective deferrals as after-tax Roth contributions.

Sec. 517. Nonrefundable credit to certain individuals for elective deferrals and IRA contributions.

Sec. 518. Credit for qualified pension plan contributions of small employers.

Sec. 519. Credit for pension plan startup costs of small employers.

Sec. 520. Elimination of user fees for requests to IRS regarding new pension plans.

Sec. 521. Treatment of nonresident aliens engaged in international transportation services.

Subtitle D—Enhancing Fairness for Women

Sec. 531. Equitable treatment for contributions of employees to defined contribution plans.

Sec. 532. Faster vesting of certain employer matching contributions.

Sec. 533. Modifications to minimum distribution rules.

Sec. 534. Clarification of tax treatment of division of section 457 plan benefits upon death.

Sec. 535. Provisions relating to hardship distributions.

Sec. 536. Waiver of the nondeductibility of contributions for domestic or similar workers.

Subtitle E—Increasing Portability for Participants

Sec. 541. Rollovers allowed among various types of plans.

Sec. 542. Rollovers of IRAs into workplace retirement plans.

Sec. 543. Rollovers of after-tax contributions.

Sec. 544. Hardship exception to 60-day rule.

Sec. 545. Treatment of forms of distribution.

Sec. 546. Rationalization of restrictions on distributions.

Sec. 547. Purchase of service credit in governmental defined benefit plans.

Sec. 548. Employers may disregard rollovers for purposes of cash-out amounts.

Sec. 549. Minimum distribution and inclusion requirements for section 457 plans.

Subtitle F—Strengthening Pension Security and Enforcement

PART I—GENERAL PROVISIONS

Sec. 551. Repeal of 160 percent of current liability funding limit.

Sec. 552. Maximum contribution deduction rules modified and applied to all defined benefit plans.

Sec. 553. Excise tax relief for sound pension funding.

Sec. 554. Treatment of multiemployer plans under section 415.

Sec. 555. Protection of investment of employee contributions to 401(k) plans.

Sec. 556. Prohibited allocations of stock in S corporation ESOP.

Sec. 557. Automatic rollovers of certain mandatory distributions.

Sec. 558. Clarification of treatment of contributions to multiemployer plan.

PART II—TREATMENT OF PLAN AMENDMENTS REDUCING FUTURE BENEFIT ACCRUALS

Sec. 559. Notice required for pension plan amendments having the effect of significantly reducing future benefit accruals.

Subtitle G—Reducing Regulatory Burdens

Sec. 561. Modification of timing of plan valuations.

Sec. 562. ESOP dividends may be reinvested without loss of dividend deduction.

Sec. 563. Repeal of transition rule relating to certain highly compensated employees.

Sec. 564. Employees of tax-exempt entities.

Sec. 565. Clarification of treatment of employer-provided retirement advice.

Sec. 566. Reporting simplification.

Sec. 567. Improvement of employee plans.

Sec. 568. Repeal of the multiple use test.

Sec. 569. Flexibility in nondiscrimination, coverage, and line of business engagement.

Sec. 570. Extension to all governmental plans of moratorium on application of certain nondiscrimination rules applicable to State and local plans.

Sec. 571. Other ERISA Provisions

Sec. 581. Missing participants.
Sec. 682. Reduced PBGC premium for new plans of small employers. 
Sec. 683. Reduction of additional PBGC premium for new and small plans. 
Sec. 684. Authorization for PBGC to pay interest on premium overpayment refunds. 
Sec. 685. Substantial owner benefits in terminated plans. 
Subtitle H—Miscellaneous Provisions 
Sec. 691. Tax treatment and information requirements of Alaska Native settlement trusts. 
Subtitle I—Compliance With Congressional Budget Act 
Sec. 695. Sunset of provisions of title. 
TITLE VII—EXTENSIONS OF EXPIRING PROVISIONS 
Subtitle A—In General 
Sec. 701. Permanent extension of research 
Sec. 702. Work opportunity credit and welfare-to-work credit. 
Sec. 703. Taxable income limit on percent-of-work credit. 
Sec. 704. Subpart F exemption for active financial income. 
Sec. 705. Parity in the application of certain benefits to mental health benefits. 
Sec. 706. Deduction for clean-fuel vehicles and certain refueling property. 
Sec. 707. Luxury tax on passenger vehicles. 
Subtitle B—Compliance With Congressional Budget Act 
Sec. 711. Sunset of provisions of title. 
TITLE VIII—ALTERNATIVE MINIMUM TAX 
Subtitle A—In General 
Sec. 801. Alternative minimum tax exemption for certain individual taxpayers. 
Subtitle B—Compliance With Congressional Budget Act. 
Sec. 811. Sunset of provisions of title. 
TITLE IX—TAX RELIEF FOR ADOPTIVE PARENTS 
Subtitle A—In General 
Sec. 901. Expansion of adoption credit. 
Subtitle B—Compliance With Congressional Budget Act. 
Sec. 911. Sunset of provisions of title. 
TITLE X—SELF-EMPLOYED HEALTH INSURANCE DEDUCTION 
Subtitle A—In General 
Sec. 1001. Expansion for health insurance costs of self-employed individuals. 
Subtitle B—Compliance With Congressional Budget Act. 
Sec. 1011. Sunset of provisions of title. 
TITLE XI—ENERGY SECURITY AND TAX INCENTIVE POLICY 
Subtitle A—Energy-Efficient Property Used in Business 
Sec. 1101. Credit for certain energy-efficient property used in business. 
Sec. 1102. Energy-efficient commercial building property deduction. 
Sec. 1103. Credit for energy-efficient appliances. 
Subtitle B—Residential Energy Systems 
Sec. 1111. Credit for construction of new energy-efficient home. 
Sec. 1112. Credit for energy efficiency improvements to existing homes. 
Sec. 1113. Credit for residential solar, wind, and fuel cell energy property. 
Subtitle C—Electricity Facilities and Production 
Sec. 1121. Incentive for distributed generation. 
Sec. 1122. Modifications to credit for electricity produced from renewable and waste products. 
Sec. 1123. Treatment of facilities using bagasse to produce energy as solid waste disposal facilities eligible for tax-exempt financing. 
Sec. 1124. Depreciation of property used in the transmission of electricity. 
Subtitle D—Tax Incentives for Ethanol Use 
Sec. 1131. Small ethanol producer credit. 
Sec. 1132. Additional tax incentives for ethanol use. 
Subtitle E—Computer Benefits Equity 
Sec. 1141. Uniform dollar limitation for all types of transportation fringe benefits. 
Sec. 1142. Clarification of Federal employee benefits. 
Subtitle F—Tax Credit for Energy Conservation Expenditures. 
Sec. 1151. Energy conservation expenditures. 
Sec. 1161. Expansion of clean-fuel vehicle deduction to include hybrid vehicles. 
Subtitle H—Compliance With Congressional Budget Act 
Sec. 1171. Sunset of provisions of title. 
TITLE XII—OTHER PROVISIONS 
Subtitle A—In General 
Sec. 1201. Authority for the Secretary of the Treasury to determine the amount of any bonus payments that may be paid under section 1202(b)(3) of title 31, United States Code, or to permanently discontinue payment of any such payments. 
Subtitle B—Compliance With Congressional Budget Act 
Sec. 1211. Sunset of provisions of title. 
TITLE I—INDIVIDUAL INCOME AND EMPLOYMENT TAXES 
Subtitle A—In General 
Sec. 101. REFUND OF INDIVIDUAL INCOME AND EMPLOYMENT TAXES. 
(a) In General.—Subchapter B of chapter 65 (relating to rules of special application in the case of abatements, credits, and refunds) is amended by adding at the end the following new section: 
``SEC. 6428. REFUND OF INDIVIDUAL INCOME AND EMPLOYMENT TAXES. 
``(a) GENERAL RULE.—Except as otherwise provided in this section, each individual shall be treated as having made a payment against the tax imposed by chapter 1 for any taxable year beginning after December 31, 2000, in an amount equal to the lesser of— 
``(1) the amount of the taxpayer’s liability for tax for the taxpayer’s last taxable year beginning in calendar year 2000, or 
``(2) the taxpayer’s applicable amount. 
``(b) LIABILITY FOR TAX.—For purposes of this section, the liability for tax for the taxable year shall be the sum of— 
``(1) the excess (if any) of— 
``(A) the sum of— 
``(i) the taxpayer’s regular tax liability (within the meaning of section 26(b)) for the taxable year, and 
``(ii) the tax imposed by section 55(a) with respect to such taxpayer for the taxable year, over 
``(B) the sum of the credits allowable under part IV of subchapter B of chapter 1 (other than sections 31, 33, and 94) for the taxable year, and 
``(2) the taxes imposed by sections 1401, 3101, 3111, 3221(a), 3221(a)(1), and 3221(a) on amounts received by the taxpayer for the taxable year. 
``(c) APPLICABLE AMOUNT.—For purposes of this section— 
``(1) IN GENERAL.—The applicable amount for any taxpayer shall be determined under the following table: 
``In the case of a taxpayer described in: 
The applicable amount is: 
Section 1(a) .................................. $600 
Section 1(b) .................................. $450 
Section 1(c) .................................. $300 
Section 1(d) .................................. $300 
Paragraph (2) ................................ $300. 
``(d) DATE PAYMENT DEEMED MADE.— 
``(1) IN GENERAL.—The payment provided by this section shall be deemed made on the date of the enactment of this Act. 
``(2) REMITTANCE OF PAYMENT.—The Secretary shall remit to each taxpayer the payment described in paragraph (1) within 90 days after such date of enactment. 
``(3) CLAIM FOR NONPAYMENT.—Any taxpayer who erroneously does not receive a payment described in paragraph (1) may make claim for such payment in a manner and at such time as the Secretary prescribes. 
``(e) CERTAIN PERSONS NOT ELIGIBLE.—This section shall not apply to— 
``(1) any individual with respect to whom a deduction under section 151 is allowable to another taxpayer for a taxable year beginning in the calendar year in which such individual’s taxable year begins. 
``(2) any estate or trust, or 
``(3) any nonresident alien individual. 
``(f) CONFORMING AMENDMENT.—Section 1324(b)(2) of title 31, United States Code, is amended by inserting before the period `. into, and enacting by the Economic Stimulus Tax Cut Act of 2001’. 
``(g) CLERICAL AMENDMENT.—The table of sections for subchapter B of chapter 65 of the Internal Revenue Code of 1986 is amended by adding at the end the following new item: 
``Sec. 6428. Refund of individual income and employment taxes.’’. 
``(h) EFFECTIVE DATE.—The amendments made by this section shall be effective on the date of the enactment of this Act. 
TITLE 2—REDUCTION IN INCOME TAX RATES FOR INDIVIDUALS 
(a) In General.—Section 1 is amended by adding at the end the following new subsection: 
``(1) RATE REDUCTIONS AFTER 2000.— 
``(A) NEW LOWEST RATE BRACKET.— 
``(1) In General.—In the case of taxable years beginning after December 31, 2000— 
``(i) the rate of tax on taxable income not over the initial bracket amount shall be 15 percent (12.5 percent in taxable years beginning in 2001), and 
``(ii) the 15 percent rate of tax shall apply only to taxable income over the initial bracket amount. 
``(B) INITIAL BRACKET AMOUNT.—For purposes of this subsection, the initial bracket amount is— 
``(i) $12,000 in the case of subsection (a), 
``(ii) $10,000 in the case of subsection (b), and 
``(iii) ½ the amount applicable under clause (i) in the case of subsections (c) and (d). 
``(C) INFLATION ADJUSTMENT.—In prescribing the tables under subsection (f) which apply with respect to taxable years beginning in calendar years after 2001— 
``(i) the Secretary shall make no adjustment to the initial bracket amount for any taxable year beginning after January 1, 2001, and 
``(ii) the cost-of-living adjustment used in making adjustments to the initial bracket amount for any taxable year beginning after December 31, 2002, shall be determined under subsection (f)(3) by substituting ‘2001’ for ‘1992’ in subparagraph (B) thereof, and
“(ii) such adjustment shall not apply to the amount referred to in subparagraph (B)(ii). If any amount after adjustment under the preceding sentence is not a multiple of $50, such amount shall be rounded to the next lowest multiple of $50.

(2) ADJUSTMENT OF TABLES.—The Secretary shall adjust the tables prescribed under subsection (f) to carry out this subsection.

(b) DETERMINATION OF WITHHOLDING TABLES.—Section 3402(a) of the Internal Revenue Code of 1986 (relating to requirement of withholding) is amended by adding at the following paragraph:

“(3) CHANGES MADE BY TITLE II OF THE ECONOMIC STIMULUS TAX CUT ACT OF 2001.—Notwithstanding the provisions of this subsection, the Secretary shall adjust the tables and procedures under paragraph (1) to reflect the amendments made by section 102 of the Economic Stimulus Tax Cut Act of 2001, and such modification shall take effect on July 1, 2001, as if the lowest rate of tax under section 1 (as amended by such section 102) was a 10-percent rate effective on such date.

(c) CONFORMING AMENDMENTS.—

(1) Subparagraph (B) of section 1(g)(7) of the Internal Revenue Code of 1986 is amended—

(A) by striking “15 percent” in clause (ii)(I) and inserting “the first bracket percentage”;

(B) by adding at the end the following flush sentence:

“For purposes of clause (ii), the first bracket percentage is the percentage applicable to the lowest income bracket in the table under subsection (c).

(2) Section 1(h) of such Code is amended by striking paragraph (13).

(3) Section 15 of such Code is amended by adding at the end the following new subsection:

“(f) RATE REDUCTIONS ENACTED BY ECONOMIC STIMULUS TAX CUT ACT OF 2001.—This section shall not apply to any change in rates that takes effect under subsection (c)(1) (relating to rate reductions in 2001).”.

(4) Section 3402(p)(2) of such Code is amended by striking “equal to 15 percent of such payments” and inserting “equal to the product of the lowest rate of tax under section 1(c) and such payment”.

(d) EFFECTIVE DATE.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to taxable years beginning after December 31, 2000.

(2) AMENDMENTS TO WITHHOLDING PROVISIONS.—The amendments made by subsection (b) and subsection (c)(6) shall apply to amounts paid after June 30, 2003.

Title II—Child Tax Credit

Subtitle A—In General

SEC. 201. MODIFICATIONS TO CHILD TAX CREDIT.

(a) INCREASE IN PER CHILD AMOUNT.—

(1) IN GENERAL.—Subsection (a) of section 24 (relating to child tax credit) is amended to read as follows:

“(a) ALLOWANCE OF CREDIT.—

“(1) IN GENERAL.—There shall be allowed as a credit against the tax imposed by this chapter for the taxable year with respect to each qualifying child of the taxpayer an amount equal to the per child amount.

“(2) PER CHILD AMOUNT.—For purposes of paragraph (1), the per child amount shall be determined as follows:

“In the case of any taxable year beginning—

Per child amount—is:

<table>
<thead>
<tr>
<th>Year</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>$600</td>
</tr>
<tr>
<td>2003</td>
<td>$700</td>
</tr>
<tr>
<td>2004</td>
<td>$800</td>
</tr>
<tr>
<td>2005</td>
<td>$900</td>
</tr>
<tr>
<td>2006</td>
<td>$1,000</td>
</tr>
</tbody>
</table>

(2) INFLATION ADJUSTMENT.—

“(i) INFLATION ADJUSTMENT.—In the case of any taxable year after calendar year 2006, the per child amount shall be increased by an amount equal to—

“(A) such dollar amount, multiplied by

“(B) the increase (if any) for such taxable year in the consumer price index for all urban consumers (all items) for such taxable year over calendar year 2000, as determined by the Secretary of the Treasury, for the most recent period for which such index is available.

(3) LIMITATION BASED ON AMOUNT OF TAX.—The credit allowed under subsection (a) for any taxable year shall not exceed the excess of—

“(A) the sum of the regular tax liability for such taxable year, determined under section 1, over

“(B) the sum of the credits allowable under this subpart (other than this section) and section 27 for the calendar year.

(4) LIMITATION BASED ON ADJUSTED GROSS INCOME.—The credit allowed under subsection (a) (other than section 24(b)) is amended by adding at the end the following new paragraph:

“(f) LIMITATION BASED ON ADJUSTED GROSS INCOME.—

“The credit allowed under subsection (a) (other than section 24(b)) shall be increased by an amount equal to—

“(A) the amount of credit otherwise allowable under this subpart (other than this section) and section 27 for the calendar year; and

“(B) such adjustment shall not be treated as a credit allowed under this subpart and shall reduce the amount of credit otherwise allowable under such subsection (a) without regard to subsection (b).”.

(5) CONFORMING AMENDMENTS.—

(1) Section 1(h) of such Code is amended by adding at the end the following flush sentence:

“"(iii) such adjustment shall not apply to the amount referred to in paragraph (2), and

(2) Section 24(b)(1) is amended to read as follows:

“(b) PER CHILD AMOUNT.—For purposes of paragraph (2), the applicable percentage of the dollar amount in effect under subparagraph (A) for the taxable year is—

“(1) I N GENERAL.—Subsection (b) of section 24 (relating to child tax credit) is amended by adding at the end the following new paragraph:

“(f) PER CHILD AMOUNT.—

“The credit allowed under subsection (a) for any taxable year shall not exceed the excess of—

“(A) the sum of the regular tax liability (as defined in section 26(b)) plus the tax imposed by section 55, over

“(B) the sum of the credits allowable under this subpart (other than this section) and section 27 for the calendar year.”.

(6) LIMITATION BASED ON AMOUNT OF TAX.—

“The credit allowed under subsection (a) for any taxable year shall not exceed the excess of—

“(A) the sum of the regular tax liability (as defined in section 26(b)) plus the tax imposed by section 55, over

“(B) the sum of the credits allowable under this subpart (other than this section) and section 27 for the calendar year.”.

(7) CONFORMING AMENDMENTS.—

(1) Subparagraph (B) of section 24(b)(1) is amended to read as follows:

“(B) the heading for section 24(b)(1) is amended to read as follows: "LIMITATION BASED ON ADJUSTED GROSS INCOME.".

(2) Section 24(d) is amended—

(a) by striking "section 26(a)" each place it appears and inserting "subsection (b)(3)";

(b) in paragraph (1)(B) by striking "aggregated amount of credits allowed by this subpart" and inserting "amount of credit allowed by this subpart";

(c) in paragraph (1)(D) by striking "other than section 24" and inserting "other than section 24(a)";

(d) in paragraph (2)(A) by striking "section 24(b)(1)" and inserting "section 24(a)";

(e) in paragraph (2)(B) by striking "section 24(a)" and inserting "section 24(b)";

(f) in paragraph (2)(B) by striking "section 24(a)" and inserting "section 24(b)(1)".

(8) Section 3402(p)(2) of such Code is amended by striking "A MOUNTS.—The earned" and inserting "credit ("of credit""); and inserting "in any other case,"; and

(9) by striking paragraph (d).

(b) APPLICABLE PERCENTAGE.—Section 32(c)(relating to standard deduction) is amended by adding at the end the following new paragraph:

“(f) APPLICABLE PERCENTAGE.—For purposes of paragraph (2), the applicable percentage shall be determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Year</th>
<th>Applicable Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>174</td>
</tr>
<tr>
<td>2003</td>
<td>180</td>
</tr>
<tr>
<td>2004</td>
<td>187</td>
</tr>
<tr>
<td>2005</td>
<td>193</td>
</tr>
<tr>
<td>2006 and thereafter</td>
<td>200.</td>
</tr>
</tbody>
</table>

(c) TECHNICAL AMENDMENTS.—

(1) Paragraph (3) of section 32(c) is amended by striking "the applicable percentage shall be determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Year</th>
<th>Applicable Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>174</td>
</tr>
<tr>
<td>2003</td>
<td>180</td>
</tr>
<tr>
<td>2004</td>
<td>187</td>
</tr>
<tr>
<td>2005</td>
<td>193</td>
</tr>
<tr>
<td>2006 and thereafter</td>
<td>200.</td>
</tr>
</tbody>
</table>

Title III—Marriage Penalty Relief

Subtitle A—In General

SEC. 301. ELIMINATION OF MARRIAGE PENALTY IN STANDARD DEDUCTION.

(a) IN GENERAL.—

(1) by striking "$5,000" in subparagraph (A) and inserting "the applicable percentage of the dollar amount in effect under subpart (C) for the taxable year";

(2) by adding "or" at the end of subparagraph (B);

(3) by striking "in the case of" and all that follows in subparagraph (C) and inserting "in any other case,";

and

(4) by striking paragraph (D).

(b) APPLICABLE PERCENTAGE.—Section 32(c)(relating to standard deduction) is amended by adding at the end the following new paragraph:

“(g) APPLICABLE PERCENTAGE.—For purposes of paragraph (2), the applicable percentage shall be determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Year</th>
<th>Applicable Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>174</td>
</tr>
<tr>
<td>2003</td>
<td>180</td>
</tr>
<tr>
<td>2004</td>
<td>187</td>
</tr>
<tr>
<td>2005</td>
<td>193</td>
</tr>
<tr>
<td>2006 and thereafter</td>
<td>200.</td>
</tr>
</tbody>
</table>

Title III—Marriage Penalty Relief

Subtitle A—In General

Sec. 301. Elimination of marriage penalty in standard deduction.

(a) In general.—Paragraph (2) of section 63(c)(relating to standard deduction) is amended—

(1) by striking "$5,000" in subparagraph (A) and inserting the applicable percentage of the dollar amount in effect under subpart (C) for the taxable year; and

(2) by redesignating paragraph (3) as paragraph (2).

(e) Effective date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Compliance With Congressional Budget Act

Sec. 211. Sunset of provisions of title.

Title III—Marriage Penalty Relief

Subtitle A—In General

Sec. 301. Elimination of marriage penalty in standard deduction.

(a) In general.—

(1) by striking "$5,000" in subparagraph (A) and inserting the applicable percentage of the dollar amount in effect under subpart (C) for the taxable year; and

(2) by redesigning paragraph (3) as paragraph (2).

(e) Effective date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Title III—Marriage Penalty Relief

Subtitle B—Compliance With Congressional Budget Act

Sec. 211. Sunset of provisions of title.
"(A) In General.—Subject to subparagraph (B), the earned'', and
(b) by adding at the end the following new subparagraph: "(2) Inflation Adjustment.—Paragraph (1)(B) of section 32(j) (relating to inflation adjustments) is amended to read as follows: "(B) The item relating to section 32(j) in the table of sections for part VIII of chapter 1 is amended by striking "State''.

"(b) Exclusion From Gross Income of Education Distributions from Qualified Tuition Programs.—(1) In General.—Section 529(c)(3)(B) (relating to distributions) is amended to read as follows: "(B) Distributions for Qualified Higher Education Expenses.—For purposes of this paragraph—"(i) In-Kind Distributions.—No amount shall be includible in gross income under subparagraph (A) by reason of a distribution which consists of providing a benefit to the distributee which, if paid for by the distributee, would constitute payment of a qualified higher education expense.

"(ii) Cash Distributions.—In the case of distributions not described in clause (i), if—(I) the distribution exceeds the qualified higher education expenses (reduced by expenses described in clause (i)), no amount shall be includible in gross income, and

"(ii) In any other case, the amount otherwise includible in gross income shall be reduced by an amount which bears the same ratio to such amount as such expenses bear to such distributions.

"(iii) Exception for Institutional Programs.—In the case of any taxable year beginning before January 1, 2004, clauses (i) and (ii) shall not apply with respect to any distribution during such taxable year under a qualified tuition program established and maintained by 1 or more eligible educational institutions.

"(iv) Treatment as Distributions.—Any benefit furnished to a designated beneficiary under a qualified tuition program shall be treated as a distribution to the beneficiary for purposes of this paragraph.

"(v) Coordination With Hope and Lifetime Learning Credits.—The total amount of qualified higher education expenses with respect to an individual for the taxable year shall be reduced by—

"(I) as provided in section 25A(g)(2), and

"(II) by the amount of such expenses which were taken into account in determining the credit allowed to the taxpayer or any other person under section 25A.

"(vi) Coordination With Education Individual Retirement Accounts.—If, with respect to an individual for any taxable year, (I) the aggregate credit (which includes the sum of amounts described in clauses (i) and (ii) of section 25A(d)(2)) is not to exceed—

"(II) the dollar limitation described in subsection (b) (applied by reason of subsection (d)) and

"the amount (including any applicable credit under section 401 or section 25A) which was taken into account in determining the credit allowed to the taxpayer or any other person under section 25A.

"(A) In General.—Section 135(d)(2)(B) is amended by striking "and" at the end of subparagraph (K), by striking the period at the end of subsection (B), and inserting "and", and, by inserting after subparagraph (L) the following new subparagraph:

"(M) the entry on the return claiming the credit with respect to any child does not file a joint return, the child shall be treated as the qualifying child of—"(I) the father or mother of the child; or

"(II) if subclause (I) does not apply, the father or mother of the child, as the case may be, shall be treated as the qualifying child of

"(iii) Eligible foster child. For purposes of clause (i), the term ‘qualified higher education expenses’ means the costs of tuition, fees, books, supplies, and materials required at a qualified educational institution for the"
(1) by striking “transferred to the credit” in clause (i) and inserting “transferred—
  “(I) to another qualified tuition program
  for the benefit of the designated beneficiary, or
  “(II) to the credit,”
  (2) by adding at the end the following new clause:
  “(III) LIMITATION ON CERTAIN BOLLEROES.—
  Clause (III) shall only apply to the first 3 transfers with respect to a designated bene-
  ficiary,” and
  (3) by inserting “OR PROGRAMS” after “BENEFICIARIES” in the heading.
  (d) MEMBER OF FAMILY INCLUDES FIRST COUSIN.—Section 529(e)(2) (defining member
  of family) is amended by striking “and” at the end of subparagraph (B), by striking the
  period at the end of subparagraph (C) and by inserting “; and”, and by adding at the end
  the following new subparagraph:
  “(D) any first cousin of such beneficiary.”.
  (e) ADJUSTMENT OF LIMITATION ON ROOM AND BOARD DISTRIBUTIONS.—Section
  529(e)(3)(B)(ii) is amended to read as follows:
  “(ii) LIMITATION.—The amount treated as qualified higher education expenses by rea-
  son of clause (i) shall not exceed—
  (1) the actual invoice amount the student residing in housing owned or op-
  erated by the eligible educational institution is charged by such institution for room and
  board for such period;”.
  (f) TECHNICAL AMENDMENTS.—Section
  529(c)(3)(D) is amended—
  (1) by inserting “except to the extent pro-
  vided by the Secretary,” before “all distribu-
  tions” in clause (ii), and
  (2) by inserting “except to the extent pro-
  vided by the Secretary,” before “the value” in
  clause (ii).
  (g) EFFECTIVE DATE.—The amendments
  made by this section shall apply to taxable

SEC. 411. PERMANENT EXTENSION OF EXCLU-
SION FOR EMPLOYER-PROVIDED EDUCATIONAL ASSISTANCE.
  (a) In General.—Section 127 (relating to exclusion for educational assistance pro-
  grams) is amended by striking subsection (d) and by redesignating subsections (e) as subsec-
  tion (d).
  (b) REPEAL OF LIMITATION ON GRADUATE
  EDUCATION.—The last sentence of section
  127(c)(1) is amended by striking “, and such
  term also does not include any payment for, or
  the provision of any benefits with respect to,
  any graduate level course of a kind nor-
  mally taken by an individual pursuing a pro-
  gram leading to a law, business, medical, or
  other advanced academic or professional de-
  gree”.
  (c) CONFORMING AMENDMENT.—Section
  51A(b)(5)(B)(ii) is amended by striking “or
  would be so excludable but for section
  127(d)”.
  (d) EFFECTIVE DATE.—The amendments
  made by this section shall apply with respect to
  expenses relating to courses beginning after

SEC. 412. ELIMINATION OF 60-MONTH LIMIT AND
INCREMENTAL LIMITATION ON STUDENT LOAN INTEREST DE-
DUCTION.
  (a) ELIMINATION OF 60-MONTH LIMIT.—
  (1) ELIMINATION.—Section 221 (relating to in-
  terest on education loans), as amended by
  section 402(b)(2)(B), is amended by striking
  subsection (d) and by redesignating sub-
  sections (e), (f), and (g) as subsections (d),
  (e), and (f), respectively.
  (2) CONFORMING AMENDMENT.—Section
  6095(e) is amended by striking “section
  221(e)(1) and inserting “section 221(d)(1)”.
  (3) EFFECTIVE DATE.—The amendments
  made by this subsection shall apply with re-
  spect to any credit allowance date after Decem-
  ber 31, 2001, in taxable years ending after such
date.
  (b) INCREASE IN INCOME LIMITATION.—
  (1) IN GENERAL.—Section 221(b)(2)(B) (relat-
  ing to amount of reduction) is amended by
  striking clauses (i) and (ii) and inserting the
  following:
  “(i) the excess of—
  “(I) the taxpayer’s modified adjusted gross
  income for such taxable year, over
  “(II) $60,000 ($100,000 in the case of a joint
  return), bears to
  “(ii) $15,000 ($30,000 in the case of a joint
  return).”.
  (2) CONFORMING AMENDMENT.—Section
  221(c)(1) is amended by striking “$40,000 and
  $50,000 amounts” and inserting “$50,000 and
  $100,000 amounts”.
  (3) EFFECTIVE DATE.—The amendments
  made by this subsection shall apply to tax-
  able years ending after December 31, 2001.

SEC. 413. EXCLUSION OF CERTAIN AMOUNTS
RECEIVED UNDER THE NATIONAL HEALTH
SERVICE CORPS SCHOLARSHIP
PROGRAM AND THE F. EDWARD
HEARST NATIONAL HEALTH
PROFESSIONS SCHOLARSHIP AND
FINANCIAL ASSISTANCE PROGRAM.
  (a) IN GENERAL.—Section 117(c) (relating to the
  exclusion from gross income amounts re-
  ceived as a qualified scholarship) is amend-
  ed by striking “Subsections (a)” and in-
 serting the following:
  “(1) IN GENERAL.—Except as provided in
  paragraph (2), subsections (a), and
  (b) by adding at the end the following new
  paragraph:
  “(2) EXCEPTIONS.—Paragraph (1) shall not
  apply to any amount received by an indi-
  vidual under—
  “(A) the National Health Service Corps
  Scholarship Program under section
  38A(g)(1)(A) of the Public Health
  Service Act; or
  “(B) the Armed Forces Health Professions
  Scholarship and Financial Assistance pro-
  gram under subchapter I of chapter 105
  of title 10, United States Code.”.
  (b) EFFECTIVE DATE.—The amendments
  made by this subsection shall apply to tax-
  able years beginning after December 31, 2001.

Subtitle C—Liberalization of Tax-Exempt Fi-
ancing Rules for Public School Construc-
tion
SEC. 421. EXPANSION OF INCENTIVES FOR PUB-
LIC SCHOOL CONSTRUCTION
  (a) In General.—Chapter 1 is amended by
  adding at the end the following new sub-
  chapter:
  Subchapter Y—Public School Modernization
  Provisions
  Sec. 1400K. Credit to holders of qualified public
  school modernization bonds.
  Sec. 1400L. Qualified school construction bonds.
  Sec. 1400M. Qualified zone academy bonds.
  Sec. 1400N. Credit to holders of qualified
  public school modernization bond is the product of
  the applicable credit rate, multiplied
  by
  (A) the outstanding face amount of the
  bond, and
  (B) the outstanding face amount of the
  bond.
  (2) APPLICABLE CREDIT RATE.—For pur-
  poses of paragraph (1), the applicable credit rate with respect to an issue is the rate
equal to an average market yield (as of the day before the date of issuance of the issue)
on outstanding long-term corporate debt ob-
ligations (determined under regulations pre-
scribed by the Secretary).
  (3) SPECIAL RULE FOR ISSUE AND RE-
DEMPTION.—In the case of a bond which is
is during the 3-month period ending on a credit allowance date, the amount of the
credit determined under this subsection with respect to such credit allowance date shall be
a ratable portion of the credit otherwise determined based on the portion of the 3-
month period during which the bond is out-
standing. A similar rule shall apply when the
bond is redeemed.
  (4) LIMITATION BASED ON AMOUNT OF
TAX.—
  “(1) IN GENERAL.—The credit allowed under
subsection (a) for any taxable year shall not exceed the excess of—
  “(A) the sum of the regular tax liability (as defined in section 26(b)) plus the tax im-
posed by section 55, over
  “(B) the sum of the credits allowable under
part IV of subchapter C (other than part
C thereof, relating to refundable credits).
  “(2) CARRYOVER OF UNUSED CREDIT.—If the credit allowable under subsection (a) exceeds
the limitation imposed by paragraph (1) for such taxable year, such excess shall be car-
ried over to the succeeding taxable year and added to the credit allowable under
subsection (a) for such taxable year.
  “(3) QUALIFIED PUBLIC SCHOOL MODERNI-
ZATION BOND; CREDIT ALLOWANCE DATE.—For
purposes of this section—
  “(1) QUALIFIED PUBLIC SCHOOL MODERNI-
ZATION BOND.—The term ‘qualified public
school modernization bond’ means—
  “(A) a qualified zone academy bond, and
  “(B) a qualified school construction bond.
  “(2) CREDIT ALLOWANCE DATE.—The term ‘credit allowance date’ means—
  “(A) March 15,
  “(B) June 15,
  “(C) September 15, and
  “(D) December 15.
  “Such term includes the last day on which the bond is outstanding.
  “(2) OTHER DEFINITIONS.—For purposes of this subchapter—
  “(1) LOCAL EDUCATIONAL AGENCY.—The term ‘local educational agency’ has the
meaning given to such term by section 1401 of the Elementary and Secondary Education
Act of 1965. Such term includes the local edu-
cational agency that serves the District of Columbia but does not include any other
State agency.
  “(2) BOND.—The term ‘bond’ includes any
status of the District of Columbia and any possession of the United States.

“(4) PUBLIC SCHOOL FACILITY.—The term ‘public school facility’ shall not include—

“(A) any stadium or other facility primarily used for athletic contests or exhibitions, or for which admission is charged to the general public, or

“(B) any facility which is not owned by a State or local government or any agency or instrumentality of a State or local government.

“(f) CREDIT INCLUDED IN GROSS INCOME.—Gross income includes the amount of the credit allowed by the taxpayer under this section (determined without regard to subsection (c)) for taxable years ending during the calendar year in which such cessation occurs and the 2 preceding calendar years, and

“(g) RECAPTURE OF PORTION OF CREDIT WHERECESSION OF CASH.—

“(1) In general.—If any bond which when issued was a qualified public school modernization bond ceases to be a qualified public school modernization bond, the issuer shall pay to the United States (at the time required by the Secretary) an amount equal to the sum of—

“(A) the aggregate of the credits allowable under this section with respect to such bond (determined without regard to subsection (c)) for taxable years ending during the calendar year in which such cessation occurs and the 2 preceding calendar years, and

“(B) the unpaid balance of the tax imposed by section 6652, the credit allowed by this section to a taxpayer by reason of holding a qualified public school modernization bond public credit allowance date shall be treated as if it were a payment of estimated tax made by the taxpayer for the taxable year in which such cessation occurs.

“(h) CREDIT MAY BE TRANSFERRED.—Nothing in any law or rule of law shall be construed to limit the transferability of the credit allowed by this section through sale and repurchase agreements.

“(i) REPORTING.—Issuers of qualified public school modernization bonds shall submit reports similar to the reports required under section 149(e).

“(m) TERMINATION.—This section shall not apply to any bond issued after September 30, 2006.

“SEC. 1400L. QUALIFIED SCHOOL CONSTRUCTION BONDS.

“(1) QUALIFIED SCHOOL CONSTRUCTION BOND.—For purposes of this subchapter, the term ‘qualified school construction bond’ means any bond issued as part of an issue—

“(A) with respect to which section 55 shall be appropriately adjusted.

“(i) the amount of any credit allowable under this part, or

“(ii) the amount of the tax imposed by section 55.

“(b) BONDS HELD BY REGULATED INVESTMENT COMPANIES.—If any qualified public school modernization bond is held by a regulated investment company, the credit allowed by this section shall be treated as if it were a credit allowed to the shareholder of such company under procedures prescribed by the Secretary.

“(c) CREDITS MAY BE STRIPPED.—Under regulations prescribed by the Secretary—

“(1) in general.—There may be a separation (including at issuance) of the ownership of a qualified public school modernization bond and the entitlement to the credit under this section with respect to such bond. In case of any such separation, the credit under this section shall be treated as if it were a stripped bond and to the credit under this section if it were a stripped coupon.

“(ii) treatment for estimated tax purposes.—For purposes of sections 6654 and 6655, the credit allowed by this section to a taxpayer by reason of holding a qualified public school modernization bond public credit allowance date shall be treated as if it were a payment of estimated tax made by the taxpayer for the taxable year in which such cessation occurs.

“(d) 60 PERCENT OF LIMITATION ALLOCATED AMONG LARGEST SCHOOL DISTRICTS.—

“(1) IN GENERAL.—60 percent of the limitation applicable under subsection (c) for any calendar year shall be allocated under paragraph (1) for the taxable year of the issuer among the States in proportion to the respective numbers of children in each State who on the credit allowance date holds the bond under which such cessation occurs.

“(2) MINIMUM ALLOCATIONS TO STATES.—

“(A) IN GENERAL.—The Secretary shall allocate 60 percent of the limitation applicable under paragraph (1) for each calendar year to the States in proportion to the aggregate of the amounts allocated to such State under paragraph (1) for the 3 preceding calendar years ending before such calendar year.

“(B) ALLOCATION FORMULA.—The amount allocated under paragraph (1) for the taxable year of the issuer shall be—

“(i) the minimum percentage described in section 1129(d) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311) for such State for the most recent fiscal year ending before such calendar year,

“(ii) 10 percent of limitation allocated to certain possessions.

“(3) QUALIFIED ISSUERS.—The amount to be allocated under paragraph (1) to any possession of the United States other than Puerto Rico shall be the amount which would have been allocated if all allocations under paragraph (1) were made on the basis of respective populations of individuals below the poverty level (as defined for such purposes in the Administration for Children and Families).

“(4) ALLOCATIONS FOR INDIAN SCHOOLS.—In addition to the amounts otherwise allocated to qualified issuers under section 1129(d) for calendar year 2002, and $200,000,000 for calendar year 2003, shall be allocated by the Secretary of the Interior for purposes of the construction of educational facilities at Indian schools funded by the Bureau of Indian Affairs. In the case of amounts allocated under the preceding sentence, Indian tribal governments (as defined in section 8761) shall be treated as qualified issuers for purposes of this subchapter.

“(5) 40 PERCENT OF LIMITATION ALLOCATED AMONG LARGEST SCHOOL DISTRICTS.—

“(1) IN GENERAL.—40 percent of the limitation applicable under subsection (c) for any calendar year shall be allocated among the States in proportion to the respective amounts each such agency received for Basic Grants under part A of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311 et seq.) for the most recent fiscal year ending before such calendar year.

“(2) ALLOCATION FORMULA.—The amount to be allocated under paragraph (1) for any calendar year shall be allocated among local educational agencies to the respective amounts each such agency received for Basic Grants under part A of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311 et seq.) for the most recent fiscal year ending before such calendar year.

“(3) ALLOCATION OF UNUSED LIMITATION TO STATES.—The amount of this subsection to a large local educational agency for any calendar year may be reallocated by such agency to the State in which such State in which such agency is located for such calendar year. Any amount reallocated to a State under the preceding sentence may be allocated as provided in subsection (d)(1).

“SEC. 1400M. QUALIFIED LOCAL EDUCATIONAL AGENCY.—

“For purposes of this section, the term ‘qualified local educational agency’ means, with respect to any calendar year, any local educational agency if such agency is—

“(A) among the 100 local educational agencies with the largest numbers of children aged 5 through 17 from families living below the poverty level, as determined by the Secretary using the most recent data available from the Department of Commerce that are satisfactorily to the Secretary, and

“(B) one of not more than 25 local educational agencies (other than those described in subparagraph (A)) that the Secretary of Education determines (based on the most recent data available satisfactory to the Secretary) are in particular need of assistance, based on a low level of resources for school

"(ii) the aggregate amounts allocated under subsection (e) to large local educational agencies in such State for such year.

"(ii) less than an amount equal to such State’s minimum percentage of the amount to be allocated under paragraph (1) for the calendar year.

“(4) LIMITATION.—A State’s minimum percentage for any calendar year is the minimum percentage described in section 1129(d) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311) for such State for the most recent fiscal year ending before such calendar year.

“(5) ALLOCATION OF UNUSED LIMITATION TO STATES.—The amount of this subsection to a large local educational agency for any calendar year may be reallocated by such agency to the State in which such State in which such agency is located for such calendar year. Any amount reallocated to a State under the preceding sentence may be allocated as provided in subsection (d)(1).
construction, a high level of enrolment growth, or such other factors as the Secretary deems appropriate.

(1) Carryover of Unused Limitation.—If for any fiscal year the amount of bonds issued pursuant to paragraph (1) exceeds the limitation for such State, the unused portion shall be continued to the next fiscal year unless the Secretary determines it is not necessary for providing qualified zone academy bonds.

(2) Private Business Contribution Requirement.—

(A) In General.—For purposes of paragraph (1), the private business contribution under subparagraph (A) of subsection (a)(1) and paragraph (1) of this subsection shall be treated as proceeds of the issue for which such issue was issued.

(B) Special Rules Relating to Arbritrage.—

(1) In General.—A bond shall not be treated as failing to meet the requirement of subsection (a)(1) solely by reason of the fact that the proceeds of the issue of which such bond is a part are invested for a temporary period (but not more than 36 months) until such proceeds are needed for the purpose for which such issue was issued.

(2) Binding Commitment Requirement.—

Paragraph (1) shall apply to an issue only if, as of the date of issuance, there is a reasonable expectation that—

(A) at least 10 percent of the proceeds of the issue will be spent within the 6-month period beginning on such date for the purpose for which such issue was issued, and

(B) the remaining proceeds of the issue will be spent with due diligence for such purpose.

(3) Earnings on Proceeds.—Any earnings on proceeds during the temporary period shall be treated as proceeds of the issue for purposes of subsection (a)(1) and paragraph (1) of this subsection.

SEC. 1400M. QUALIFIED ZONE ACADEMY BONDS.

(1) QUALIFIED ZONE ACADEMY BOND.—For purposes of this chapter, the term 'qualified zone academy bond' means any bond issued for the purpose of acquiring the land on which such facility is to be constructed, purchasing, constructing, acquiring, renovating, or repairing the public school facility in which the academy is established, providing the land on which such facility is to be constructed with part of the proceeds of such issue, providing equipment for use at such academy, developing course materials for education to be provided at such academy, training teachers and other school personnel in such academy, and treating as paid on the credit allowance date any interest paid on such bond, including any interest paid after the date of the enactment of this section.

(2) LIMITATIONS ON AMOUNT OF BONDS.—

(A) IN GENERAL.—There is a national zone academy bond limitation for each calendar year. Such limitation is determined by the Secretary among the States in proportion to the national zone academy bond limitations which require more frequent or more intensive changes to the corresponding provisions.

(B) SPECIAL RULES.—

(1) IN GENERAL.—The term ‘qualified zone academy’ means any public school (or the corresponding provisions with respect to qualified public school modernization bonds).

(2) LIMITATION AFTER 2001.—The national zone academy bond limitation for any calendar year after 2001 shall be allocated by the Secretary among the States in proportion to the respective State age allocations for Basic Grants under subpart 2 of part A of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 2792). If the Secretary determines that the most recent fiscal year ending before such calendar year.

(3) CARRYOVER OF UNUSED LIMITATION.—If for any calendar year—

(A) the amount limitation under this section for any State, exceeds

(B) the amount of bonds issued during such year which are designated under subsection (a) or the corresponding provisions of prior law with respect to qualified zone academies within such State, the unused portion of this subsection for such State for the following calendar year shall be increased by the amount of such excess.

(b) REPORTING.—Subsection (d) of section 6049 (relating to returns regarding payments of interest) is amended by adding at the end the following new paragraph:

"(1) Credit for qualified public school modernization bonds.—

(A) IN GENERAL.—For purposes of subsection (a), the term 'interest' includes interest in bonds issued under section 1400K(t) and such amounts shall be treated as paid on the credit allowance date (as defined in section 1400K(j)(2)).

(B) REPORTING TO CORPORATIONS, ETC.—Except as otherwise provided in regulations, in the case of any interest described in subparagraph (A) of this paragraph, subsection (b) of section 6331 shall be applied without regard to subparagraphs (A), (H), (I), (J), (K), and (L)(1).

(c) REGULATORY AUTHORITY.—The Secretary may prescribe such regulations as are necessary or appropriate to carry out the purposes of this paragraph, including regulations which require more frequent or more detailed reporting.

(2) Subchapter U of chapter 1 is amended by striking part IV, by redesignating part V as part IV, and by redesignating section 1397F as section 1397E.

(3) The table of subchapters for chapter 1 is amended by adding at the end the following new item:

"Subchapter Y. Public school modernization provisions."

(4) The table of parts of subchapter U of chapter 1 is amended by striking the last 2 items and inserting the following item:

"Part IV. Regulations."
as defined in subsection (d)(6) of such section) shall not apply after the date of the enactment of this Act.

SEC. 422. APPLICATION OF CERTAIN LABOR STANDARDS TO CONSTRUCTION PROJECTS FINANCED UNDER PUBLIC SCHOOL MODERNIZATION PROGRAM.

Section 439 of the General Education Provisions Act (relating to labor standards) is amended—

(1) by inserting ‘‘(a)’’ before ‘‘All laborers and mechanics’’, and

(2) by adding at the end the following:

‘‘(b) in this section, the term ‘applicable program’ has the meaning given the term in section 439(b) of the General Education Provisions Act (relating to labor standards) as such term was in effect on the date of enactment of such program established by section 421 of the Economic Stimulus Tax Cut Act of 2001.’’

(2) A State or local government participating in a program described in paragraph (1) shall—

(A) in the awarding of contracts, give priority to contractors with substantial numbers of employees residing in the local education area to be served by the school being constructed;

and

(B) include in the construction contract for such school a requirement that the contractor give priority in hiring new workers to individuals residing in such local education area.

(3) In the case of a program described in paragraph (1), nothing in this subsection or subsection (a) shall be construed to deny any tax credit allowed under such program established by section 421 of the Economic Stimulus Tax Cut Act of 2001.

Subtitle D—Indian School Construction Act

SEC. 431. INDIAN SCHOOL CONSTRUCTION.

(a) DEFINITIONS.—In this section:

(1) BUREAU.—The term ‘‘Bureau’’ means the Bureau of Indian Affairs of the Department of the Interior.

(2) TRIBAL.—The term ‘‘tribal’’ means any tribe of Indians, as defined in section 438(a)(3), or a subtribe or any intertribal tribal organization established under section 409 of this Act, including an intertribal tribal organization recognized under section 226(b)(17)(A) of the Workforce Investment Act of 1998 (29 U.S.C. 2223(b)(17)(A)) as amended—

(i) clause (iii), by striking ‘‘and’’ at the end;

(ii) by redesignating clause (iv) as clause (v); and

(iii) by inserting after clause (iv) the following:

‘‘(v) how the State will establish and carry out a specialized program of training for individuals residing in the education area to be served by the school being constructed under the program under section 102, 103(a), or 208 of the Indian Self-Determination and Education Assistance Act (29 U.S.C. 452, 450(h)(1), and 450a) or under the Tribally Controlled Schools Act of 1988 (25 U.S.C. 2501 et seq.) under a contract, a grant, or an agreement, or for a Bureau-operated school, to carry out a specialized program of training for individuals residing in such local education area to be served by the school being constructed, where such plan—

(A) includes a description of the construction, rehabilitation, or repair of tribal schools, including the advancement planning and design thereof.

(B) demonstrates that a comprehensive plan has been prepared and submitted to the Bureau; and

(C) carry out other activities determined appropriate by the Secretary.

(b) FUNDING.—(1) IN GENERAL.—To be eligible to issue a qualified tribal school modernization bond under the program under paragraph (1), a tribe shall—

(i) prepare and submit to the Secretary a plan of construction that meets the requirements of subparagraph (B);

(ii) provide for the final inspection of the project by the Bureau; and

(iii) receive, as a condition to the issuance of such bond, a transfer of funds from the tribal school modernization escrow account established under paragraph (6)(B) or from other funds furnished on behalf of the tribe in an amount, which together with interest earnings from the investment of such funds in obligations of or fully guaranteed by the United States or from other investments authorized by paragraph (10), will produce an amount sufficient to pay the entire principal amount of such bond on the stated maturity date therefor;

(iv) contain any other reasonable and related information determined appropriate by the Secretary.

(b) TRIBAL.—Any bank or trust company doing business in an Indian tribal area to which the funds are to be deposited may act as a trustee.

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(iv) invest the funds received pursuant to clause (iii) as provided by such clause; and
(v) hold and invest the funds in a segregated fund or account under the agreement, in accordance with the agreement, and such account shall be applied solely to the payment of the costs of items described in paragraph (3).

(D) REQUIREMENTS FOR MAKING DIRECT PAYMENTS—

(i) IN GENERAL.—Notwithstanding any other provision of law, the trustee shall make any payment referred to in subparagraph (C) in accordance with requirements that the tribe shall prescribe in the trust agreement entered into under subparagraph (C). The payment shall be made, and any amounts deposited in the escrow account from the par amount thereof, shall be guaranteed solely by amounts deposited with each respective bond trustee as described in paragraph (4)(C)(iii).

(ii) ESTABLISHMENT OF ACCOUNT.—For purposes of this section—

"(1) THE TRUST.—The term 'tribe' has the mean-

ing prescribed in section 7701(a)(40), including the ap-

plicable purpose of such issue, and

"(2) THE TRUSTEES.—The term 'trustees' means—

(A) the holders of the bond, or

(B) the Secretary of the Interior.

"(3) THE DEPARTMENT.—The term "Department" means—

(A) the Secretary of the Treasury, or

(B) the Secretary of the Department of the Interior or for the Economic Stimulus Tax Cut Act of 2001, as in effect on the date of the enactment of this section.

"(4) TRIBAL BONDS.—The term 'tribal bonds' means—

(A) obligations of a tribe that are not subject to Federal income tax.

"(5) TRIBAL SCHOOL.—The term 'tribal school' means—

(A) a public school,

(B) an Indian school within the meaning of section 7701(a)(49),

(C) an elementary or secondary school, or

(D) any other educational entity directly or indirectly supervised by a tribe, including any Indian school.

"(6) REVENUE.—The term 'revenue' means—

(A) the term 'revenue' as defined in section 3(a)(10) of the Economic Stimulus Tax Cut Act of 2001, and


"(7) BOND.—The term 'bond' means—

(A) a qualified tribal school modernization bond described in section 1400M(b)(1), or

(B) any other obligation of a tribe that is qualified as such by the Secretary of the Treasury or the Secretary of the Department of the Interior or for the Economic Stimulus Tax Cut Act of 2001, as in effect on the date of the enactment of this section.

"(8) IN GENERAL.—Notwithstanding any other provision of law, the principal amount of any qualified tribal school modernization bond issued under this subsection shall be repaid only to the extent of any proceeds derived from qualified tribal school modernization bonds issued under this subsection that shall be not mortgaged or used as collateral for such bonds.

"(9) IN GENERAL.—Notwithstanding any other provision of law, the principal amount of any qualified tribal school modernization bond may be sold at a purchase price equal to, in excess of, or at a discount from the par amount thereof.

"(10) INVESTMENT OF SINKING FUNDS.—Any sinking fund established for the purpose of the payment of principal, or a qualified tribal school modernization bond shall be invested in obligations issued by or guaranteed by the United States or in such other assets as the Secretary of the Treasury may by regulation allow.

"(11) EXPANSION OF INCENTIVES FOR TRIBAL SCHOOLS.—Chapter 1, as amended by section 421, is amended by adding at the end the following new subchapter:

"Subchapter Z—Tribal School Modernization Provisions

"Sec. 1400N. Credit to holders of qualified tribal school modernization bonds.

"Sec. 1400N. CREDIT TO HOLDERS OF QUALIFIED TRIBAL SCHOOL MODERNIZATION BONDS.

"(1) IN GENERAL.—The credit allowed under paragraph (4)(C) shall be transferred, from time to time, by the trustee for deposit into the tribal school modernization escrow account.

"(2) LIMITATION BASED ON AMOUNT OF TAX.—

"(A) IN GENERAL.—The credit allowed under subsection (a) for any taxable year shall not exceed the excess of—

(A) the sum of the credit allowable under this subsection (a) for any taxable year, such excess shall be carried to the succeeding taxable year and added to the credit allowable under subsection (a) for such taxable year.

"(B) the sum of the credits allowable under part IV of subchapter A (other than subpart C thereof, but not under such credit allowance).

"(C) CARRYOVER OF UNUSED CREDIT.—If the credit allowable under subsection (a) exceeds the limitation imposed by paragraph (1) for such taxable year, such excess shall be carried to the succeeding taxable year and added to the credit allowable under subsection (a) for such taxable year.

"(4) QUALIFIED TRIBAL SCHOOL MODERNIZATION BOND; OTHER DEFINITIONS.—For purposes of this section—

"(1) QUALIFIED TRIBAL SCHOOL MODERNIZATION BOND.

"(A) IN GENERAL.—The term 'qualified tribal school modernization bond' means, subject to subparagraph (B), any bond issued as part of an issue under section 421(c) of the Economic Stimulus Tax Cut Act of 2001, as in effect on the date of the enactment of this section, that—

(i) 85 percent or more of the proceeds of such issue are to be used for the construction, rehabilitation, or repair of a school facility funded by the Bureau of Indian Affairs of the Department of the Interior or for the acquisition of land on which such a facility is to be constructed with part of the proceeds of such issue,

(ii) the bond is issued by a tribe,

(iii) the bond is designated for purposes of this section, and

(iv) the term of each bond which is part of such issue does not exceed 15 years.

"(B) NATIONAL LIMITATION ON AMOUNT OF BONDS DESIGNATED.—

"(1) IN GENERAL.—There is a national limitation on the amount of bonds issued under this section for each calendar year. Such limitation is—

(A) $200,000,000 for 2002,

(B) $200,000,000 for 2003, and

(C) zero after 2004.

"(2) ALLOCATION OF LIMITATION.—The national qualified tribal school modernization bond limitation shall be allocated to tribes by the Secretary of the Treasury subject to the provisions of section 421(c) of the Economic Stimulus Tax Cut Act of 2001, as in effect on the date of the enactment of this section.

"(3) DESIGNATION SUBJECT TO LIMITATION AMOUNT.—The maximum aggregate face amount of bonds issued during any calendar year which may be designated under sub-

section (d)(1) with respect to any tribe shall not exceed the limitation amount allocated to the tribe under clause (ii) for such calendar year.

"(4) CARRYOVER OF UNUSED LIMITATION.—If for any calendar year—

(A) the limitation amount under this subparagraph exceeds

(B) the amount of qualified tribal school modernization bonds issued during such year,

there shall be awarded a tax credit under subsection (a) for the excess of—

"(1) IN GENERAL.—The credit allowed under this subsection (a) for any taxable year shall not exceed the excess of—

(A) the limitation amount allocated to the tribe under section 421(c) of the Economic Stimulus Tax Cut Act of 2001, as in effect on the date of the enactment of this section,

(B) the sum of the credits allowable under the preceding sentence, and

(C) CARRYOVER OF UNUSED CREDIT.—If the credit allowable under subsection (a) exceeds the limitation imposed by paragraph (1) for such taxable year, such excess shall be carried to the succeeding taxable year and added to the credit allowable under subsection (a) for such taxable year.

"(4) QUALIFIED TRIBAL SCHOOL MODERNIZATION BOND; OTHER DEFINITIONS.—For purposes of this section—

"(1) QUALIFIED TRIBAL SCHOOL MODERNIZATION BOND.

"(A) IN GENERAL.—The term 'qualified tribal school modernization bond' means, subject to subparagraph (B), any bond issued as part of an issue under section 421(c) of the Economic Stimulus Tax Cut Act of 2001, as in effect on the date of the enactment of this section, that—

(i) 85 percent or more of the proceeds of such issue are to be used for the construction, rehabilitation, or repair of a school facility funded by the Bureau of Indian Affairs of the Department of the Interior or for the acquisition of land on which such a facility is to be constructed with part of the proceeds of such issue,

(ii) the bond is issued by a tribe,

(iii) the bond is designated for purposes of this section, and

(iv) the term of each bond which is part of such issue does not exceed 15 years.

"(B) NATIONAL LIMITATION ON AMOUNT OF BONDS DESIGNATED.—

"(1) IN GENERAL.—There is a national limitation on the amount of bonds issued under this section for each calendar year. Such limitation is—

(A) $200,000,000 for 2002,

(B) $200,000,000 for 2003, and

(C) zero after 2004.

"(2) ALLOCATION OF LIMITATION.—The national qualified tribal school modernization bond limitation shall be allocated to tribes by the Secretary of the Treasury subject to the provisions of section 421(c) of the Economic Stimulus Tax Cut Act of 2001, as in effect on the date of the enactment of this section.

"(3) DESIGNATION SUBJECT TO LIMITATION AMOUNT.—The maximum aggregate face amount of bonds issued during any calendar year which may be designated under sub-

section (d)(1) with respect to any tribe shall not exceed the limitation amount allocated to the tribe under clause (ii) for such calendar year.

"(4) CARRYOVER OF UNUSED LIMITATION.—If for any calendar year—

(A) the limitation amount under this subparagraph exceeds

(B) the amount of qualified tribal school modernization bonds issued during such year,

there shall be awarded a tax credit under subsection (a) for the excess of—

"(1) IN GENERAL.—The credit allowed under this subsection (a) for any taxable year shall not exceed the excess of—

(A) the limitation amount allocated to the tribe under section 421(c) of the Economic Stimulus Tax Cut Act of 2001, as in effect on the date of the enactment of this section,

(B) the sum of the credits allowable under the preceding sentence, and

(C) CARRYOVER OF UNUSED CREDIT.—If the credit allowable under subsection (a) exceeds the limitation imposed by paragraph (1) for such taxable year, such excess shall be carried to the succeeding taxable year and added to the credit allowable under subsection (a) for such taxable year.
section (determined without regard to subsection (c)) and the amount so included shall be treated as interest income.

"(I) BONDS HELD BY REGULATED INVESTMENT COMPANY.—If any qualified tribal school modernization bond is held by a regulated investment company, the credit determined under subsection (a) shall be allowed to such company before other taxpayers under procedures prescribed by the Secretary.

"(g) CREDITS MAY BE STRIPPED.—Under regulations prescribed by the Secretary—

"(1) there may be a separation (including at issuance) of the ownership of a qualified tribal school modernization bond and the entitlement to the credit under this section to such bond. In the case of any such separation, the credit under this section shall be allowed to the person who on the credit allowance date holds the instrument evidencing the entitlement to the credit and not to the holder of the bond.

"(2) CERTAIN RULES TO APPLY.—In the case of a separation described in paragraph (1), the rules of section 1298 shall apply to the qualified tribal school modernization bond as if it were a stripped coupon.

"(h) TREATMENT FOR ESTIMATED TAX PURPOSES.—For purposes of sections 6654 and 6661, the credit allowed by this section to a taxpayer by reason of holding a qualified tribal school modernization bond on a credit allowance date shall be treated as if it were a prepaid tax made by the taxpayer on such date.

"(I) CREDIT MAY BE TRANSFERRED.—Nothing in any law or rule of law shall be construed to limit the transferability of the credit allowed by this section through sale and repurchase agreements.

"(J) CREDIT TREATED AS ALLOWED UNDER PART III.—For purposes of subsection (A), appropriate to a qualified tribal school modernization bond shall be treated as a credit allowable under part IV of subchapter A of this chapter.

"(K) REPORTING.—Issuers of qualified tribal school modernization bonds shall submit reports similar to the reports required under section 144(e).

"(L) ADDITIONAL PROVISIONS.—

"(1) ADDITIONAL RULES.—This section and the amendments made by this section shall not be construed to impact, limit, or affect the sovereign immunity of the Federal Government or any State or tribal government.

"(2) APPLICATION.—This section and the amendments made by this section shall take effect on the date of the enactment of the Act with respect to bonds issued after December 31, 2001, regardless of the status of regulations promulgated thereunder.

SEC. 441. DEDUCTION FOR HIGHER EDUCATION EXPENSES.

(a) DEDUCTION ALLOWED.—Part VII of subchapter B of chapter 1 (relating to additional itemized deductions for individuals) is amended by redesignating section 222 as section 223 and by inserting after section 221 the following:

"SEC. 222. QUALIFIED TUITION AND RELATED EXPENSES.

"(a) ALLOWANCE OF DEDUCTION.—In the case of an individual, there shall be allowed as a deduction an amount equal to the qualified tuition and related expenses paid by the taxpayer during the taxable year.

"(b) DOLLAR LIMITATIONS.—

"(1) IN GENERAL.—The amount allowed as a deduction under subsection (a) with respect to the taxable year shall not exceed the applicable dollar limit.

"(2) APPLICABLE DOLLAR LIMIT.—

"(A) 2002 AND 2003.—In the case of a taxable year ending in 2002 or 2003, the applicable dollar limit shall be equal to—

"(i) in the case of a taxpayer whose adjusted gross income for the taxable year does not exceed $15,000 ($30,000 in the case of a joint return), $3,000, and—

"(ii) in the case of any other taxpayer, zero.

"(B) 2004 AND 2005.—In the case of a taxable year beginning in 2004 or 2005, the applicable dollar amount shall be equal to—

"(i) in the case of a taxpayer whose adjusted gross income for the taxable year does not exceed $15,000 ($30,000 in the case of a joint return), $5,000, and—

"(ii) in the case of any other taxpayer, zero.

"(C) ADJUSTED GROSS INCOME.—For purposes of this paragraph, adjusted gross income shall be determined—

"(i) without regard to this section and sections 911, 931, and 933, and

"(ii) after application of sections 86, 137, 139, 219, 221, and 223.

"(d) NO DOUBLE BENEFIT.—

"(1) IN GENERAL.—No deduction shall be allowed under subsection (a) for any expense for which a deduction is allowed to the taxpayer under any other provision of this chapter.

"(2) COORDINATION WITH OTHER EDUCATION INCENTIVES.—

"(A) DENIAL OF DEDUCTION IF CREDIT ELECTED.—No deduction shall be allowed under subsection (a) for a taxable year with respect to the qualified tuition and related expenses with respect to an individual if the taxpayer or any other person elects to have section 25A apply with respect to such individual for such year.

"(B) COORDINATION WITH EXCLUSIONS.—

"(1) IN GENERAL.—The total amount of qualified tuition and related expenses shall be reduced by the amount of such expenses taken into account in determining any amount excluded under section 136, 529(c)(1), or 530(d)(2).

"(2) DEPENDENTS.—The deduction shall be allowed under subsection (a) to any individual with respect to whom a deduction under section 151 is allowable to another taxpayer for taxable years beginning in the calendar year in which such individual’s taxable year begins.

"(d) DEFINITIONS AND SPECIAL RULES.—

"(1) QUALIFIED TUITION AND RELATED EXPENSES.—The term ‘qualified tuition and related expenses’ has the meaning given such term by section 25A(f).

"(2) LIMITATION ON TAXABLE YEAR OF DEDUCTION.—

"(A) IN GENERAL.—A deduction shall be allowed under subsection (a) to a taxpayer with respect to the qualified tuition and related expenses of an individual to claim the estate tax for the taxpayer includes the name and taxpayer identification number of the individual on the return of tax for the taxable year.

"(B) CERTAIN PREPAYMENTS ALLOWED.—

"Subparagraph (A) shall not apply to qualified tuition and related expenses paid during a taxable year if such expenses are in connection with an academic term beginning during such taxable year or during the first 3 months of the next taxable year.

"(e) DEDUCTION ALLOWED IN COMPUTING ADJUSTED GROSS INCOME.—Section 22(a) is amended by inserting after paragraph (17) the following:

"(18) HIGHER EDUCATION EXPENSES.—The deduction allowed by section 222, .

"(f) CONFORMING AMENDMENTS.—

"(1) Sections 66(b)(2), 135(c)(4), 137(b)(3), and 221(b)(2) are amended by inserting ‘‘222.’’ after ‘‘221.’’.

"(2) Section 221(b)(2)(C) is amended by inserting ‘‘222’’, before ‘‘911.’’.

"(3) Section 469(1)(B)(i)(I) is amended by striking ‘‘and 222’’ and inserting ‘‘, 221, and 222’’.

"(g) THE TABLE CONTAINED IN SUBCHAPTER B OF CHAPTER 1 IS AMENDED BY STRIKING THE ITEM RELATING TO SECTION 222 AND INSERTING THE FOLLOWING:

"Sec. 222. Qualified tuition and related expenses.

"Sec. 223. Cross reference.

"The amendments made by this section shall apply to payments made in taxable years beginning after December 31, 2001.

Subtitle F—Compliance With Congressional Budget Act

SEC. 451. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, to apply as of the close of September 30, 2011.

TITLE V—ESTATE, GIFT, AND GENERATION-SKIPPING TRANSFER TAX PROVISIONS

SUBTITLE A. INCREASE IN AMOUNT OF UNIFIED CREDIT AGAINST ESTATE AND GIFT TAXES

"(A) IN GENERAL.—The table contained in section 2010(c) (relating to applicable credit amount) is amended to read as follows:
In the case of estates of decedents dying, and gifts made, during:

  - $1,000,000
- **2007 and 2008**
  - $1,125,000
- **2009**
  - $1,500,000
- **2010 or thereafter**
  - $2,000,000

The applicable exclusion amount is:

  - $1,000,000
- **2007 and 2008**
  - $1,125,000
- **2009**
  - $1,500,000
- **2010 or thereafter**
  - $2,000,000

Effective Date.—The amendment made by this section shall apply to estates of decedents dying, and gifts made, after December 31, 2001.

**SEC. 502. INCREASE IN QUALIFIED FAMILY-OWNED BUSINESS INTEREST DEDUCTION.**

(a) In General.—Paragraph (2) of section 2057(a) (relating to family-owned business interests) is amended to read as follows:

"(2) Maxmum Deduction.—

"(A) In General.—The deduction allowed by this section shall not exceed the sum of—

"(i) the applicable deduction amount, plus

"(ii) in the case of a decedent described in subparagraph (C), the applicable unused spousal deduction amount.

(b) Applicable Deduction Amount.—For purposes of this subsection, the applicable deduction amount is determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Year</th>
<th>Applicable Deduction Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002-2004</td>
<td>$1,375,000</td>
</tr>
<tr>
<td>2005-2006</td>
<td>$1,625,000</td>
</tr>
<tr>
<td>2007-2009</td>
<td>$2,375,000</td>
</tr>
<tr>
<td>2010 or thereafter</td>
<td>$3,375,000</td>
</tr>
</tbody>
</table>

(c) Applicable Unused Spousal Deduction Amount.—With respect to a decedent whose immediately predeceased spouse died after December 31, 2001, and the estate of such immediately predeceased spouse, the applicable unused spousal deduction amount for such decedent is equal to the excess of—

"(i) the applicable deduction amount allowable under section 2057(a) to the estate of such immediately predeceased spouse, over

"(ii) the sum of—

"(I) the applicable deduction amount allowed under this section to the estate of such immediately predeceased spouse, plus

"(II) the amount of any increase in such estate attributable to paragraph (3)(B) which was allowed to such estate.

(b) Conforming Amendments.—Section 2057(a)(3)(B) is amended—

(1) by striking "$250,000" both places it appears and inserting "the applicable deduction amount"; and

(2) by striking "$575,000" in the heading and inserting "APPLICABLE DEDUCTION AMOUNT".

(c) Effective Date.—The amendment made by this section shall apply to estates of decedents dying, and gifts made, after December 31, 2001.

**SEC. 503. SUNSET OF PROVISIONS OF TITLE.**

All provisions of, and amendments made by, this title which are in effect on September 30, 2010, shall cease to apply as of the close of September 30, 2011.

**TITLE VI—PENSION AND INDIVIDUAL RETIREMENT ARRANGEMENT PROVISIONS**

Subtitle A—Individual Retirement Accounts

**SEC. 601. MODIFICATION OF IRA CONTRIBUTION LIMITS.**

(a) Increase in Contribution Limit.—

(1) In General.—Paragraph (1)(A) of section 219(b) (relating to maximum amount of deduction allowed by striking "$575,000" and inserting "the deductible amount") is amended by adding at the end the following new paragraph:

"(5) DEDUCTIBLE AMOUNT.—For purposes of paragraph (1)(A), the deductible amount shall be determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Year</th>
<th>Deductible Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002-2004</td>
<td>$2,000,000</td>
</tr>
<tr>
<td>2005-2006</td>
<td>$2,200,000</td>
</tr>
</tbody>
</table>

(2) DEDUCTIBLE AMOUNT.—Section 219(b) is amended by adding at the end the following new paragraph:

"(5) DEDUCTIBLE AMOUNT.—For purposes of paragraph (1)(A), the deductible amount shall be determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Year</th>
<th>Deductible Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002-2004</td>
<td>$2,000,000</td>
</tr>
<tr>
<td>2005-2006</td>
<td>$2,200,000</td>
</tr>
</tbody>
</table>

(b) Conforming Amendments.—

(1) Section 219 is amended by striking "in excess of $2,000 on behalf of any individual" and inserting "on behalf of any individual in excess of the amount in effect for such taxable year under section 219(b)(1)(A)".

(2) Section 204(b)(2)(B) is amended by striking "$2,000" and inserting "the dollar amount in effect under section 219(b)(1)(A)".

(3) Section 408(g)(1) is amended by striking "$2,000".

(4) Section 408(p)(b)(3)(B) is amended by striking "$2,000" and inserting "the dollar amount in effect under section 219(b)(1)(A)".

(c) Effective Date.—The amendments made by this section shall apply to plan years beginning after December 31, 2002.

**SEC. 602. DEEMED IRAS UNDER EMPLOYER PLANS.**

(a) In General.—Section 408 (relating to individual retirement accounts and annuities as provided in section 408(q) of the Internal Revenue Code of 1986, such accounts and annuities (and contributions thereto) shall not be treated as part of such plan (or as a separate plan) for purposes of this title other than section 401(c), 404, or 405 (relating to exclusive benefit, and fiduciary and co-fiduciary responsibilities).

(b) Conforming Amendment.—Section 4(a) of such Act (29 U.S.C. 1003(a)) is amended by inserting "or (c)" after "subsection (b)".

(c) Effective Date.—The amendments made by this section shall apply to plan years beginning after December 31, 2002.

**SEC. 603. TAX-FREE DISTRIBUTIONS FROM INDIVIDUAL RETIREMENT ACCOUNTS FOR CHARITABLE PURPOSES.**

(a) In General.—Subsection (d) of section 406 (relating to individual retirement accounts) is amended by adding at the end the following new paragraph:

"(8) DISTRIBUTIONS FOR CHARITABLE PURPOSES.—

"(A) In General.—In the case of a qualified charitable distribution from an individual retirement account to an organization described in section 170(c), no amount shall be includible in the gross income of the account holder or beneficiary.

"(B) Special Rules Relating to Charitable Remainder Trusts, Inflows of Income, Funds, and Charitable Gift Annuities.—

"(i) In General.—In the case of a qualified charitable distribution from an individual retirement account—

"(I) to a charitable remainder annuity trust or a charitable remainder unitrust (as such terms are defined in section 666(d)),

"(II) to a pooled income fund (as defined in section 642(c)(5)), or

"(III) for the issuance of a charitable gift annuity (as defined in section 661(m)(5)), no amount shall be includible in gross income of the account holder or beneficiary.

"(ii) the preceding sentence shall apply only if no person holds any interest in the amounts in the trust, fund, or annuity attributable to such distribution other than one or more of the following: the individual for whose benefit such account is maintained, the spouse of such individual, or any organization described in section 170(c).

"(ii) Determination of Inclusion of Amounts Distributed.—In determining the amount includible in gross income of the distributee of a distribution from a trust described in clause (i)(I) or an annuity described in clause (i)(III), the portion of any qualified charitable distribution attributable to such trust or for such annuity which would (but for this subparagraph) have been includible in gross income—

"(i) in the case of any such trust, shall be treated as income described in section 664(b)(1), or

"(ii) in the case of any such annuity, shall not be treated as an investment in the contract.

"(iii) No Inclusion for Distribution to Pooled Income Fund.—No amount shall be includible in gross income of a pooled income fund (as so defined) by reason of a qualified charitable distribution to such fund.

"(C) Qualified Charitable Distribution.—

For purposes of this paragraph, the term ‘qualified charitable distribution’ means any distribution from an individual retirement account—

"(i) which is made on or after the date that the individual for whose benefit the account is maintained has attained age 70 1/2, and

"(ii) is a distribution from an individual retirement account which is a charitable contribution (as defined in section 170(c)) made directly from the account to—
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“(I) an organization described in section 170(c), or
“(II) a trust, fund, or annuity described in subparagraph (B),
“(D) DEFINITION OF DEDUCTION.—The amount allowable as a deduction to the taxpayer for the taxable year under section 170 (before the application of section 170(b)) for qualified charitable distributions shall be reduced (but not below zero) by the sum of the amounts of the qualified charitable distributions during such year which (but for this paragraph) would be includible in the gross income of the taxpayer for such year.”.

(b) EFFECTIVE DATE.—The amendment made by this subsection (a) shall apply to taxable years beginning after December 31, 2009.

Subtitle B—Expanding Coverage

SEC. 611. PLAN LOANS FOR SUBCHAPTER S OWNERS, PARTNERS, AND SOLE PROPRIETORS.

(a) In General.—Subparagraph (B) of section 607(c)(6)(B) (relating to exemptions not to apply to certain transactions) is amended by adding at the end the following new clause:

“(iii) Loan Exception.—For purposes of subparagraph (A), the term ‘own-employee’ shall only include a person described in subsection (B) or (III) of clause (i).”.

(b) Amendment of ERISA.—Section 408(d) (relating to Retirement Income Security Act of 1974 (29 U.S.C. 1108(d)(2)) is amended by adding at the end the following new subparagraph:

“(VI) Loans.—For purposes of paragraph (1)(A), the term ‘own-employee’ shall only include a person described in clause (ii) or (III) of subparagraph (A).

(c) Effective Date.—The amendment made by this section shall apply to loans made after December 31, 2001.

SEC. 612. MODIFICATION OF TOP-HEAVY RULES.

(a) Simplification of Definition of Key Employee.—

(1) In general.—Section 416(i)(1)(A) (defining key employee) is amended—

(A) by striking “or any of the 4 preceding plan years” in the matter preceding clause (I);

(B) by striking clause (I) and inserting the following:

“(I) Officer of the employer having an annual compensation greater than the amount in effect under section 414(q)(1)(B)(i) for such plan year.”;

(C) by redesignating clauses (ii) and (iv) as clauses (i) and (iii), respectively;

(D) by striking the second sentence in the matter following clause (ii), as redesignated by subparagraph (C); and

(E) by adding at the end the following:

“For purposes of this subparagraph, in the case of an employee who is not employed during the preceding plan year or is employed for a portion of such year, such employee shall be treated as a key employee if it can reasonably be anticipated that such employee will be described in 1 of the preceding clauses for the current plan year.”.

(2) Conforming Amendment.—Section 416(i)(1)(B)(i) is amended by striking “and subparagraph (A)(ii)”.

(b) Matching Contributions Taken Into Account for Minimum Contribution Requirements.—Section 415(h)(2)(A) (relating to defined contribution plans) is amended by adding at the end the following: “Employee matching contributions (as defined in section 415(h)(2)(A)) shall be taken into account for purposes of this subparagraph.”.

(c) Distribution During Last Year Before Determination Date Taken Into Account.—

(1) In General.—Paragraph (3) of section 416(g) is amended to read as follows:

“(D) Distributions during last year before determination date taken into account.—

“(A) In General.—For purposes of determining—

“(i) the present value of the cumulative accrued benefit for any employee, or

“(ii) the amount of the account of any employee, such present value or amount shall be increased by the aggregate distributions made with respect to such employee under the plan during the 1-year period ending on the determination date. The preceding sentence shall also apply to distributions under a terminated plan which if it had not been terminated would be required to be included in an aggregation group.

“(B) 5-YEAR PERIOD IN CASE OF IN-SERVICE DISTRIBUTION.—In the case of any distribution made for a reason other than separation from service, death, or disability, subparagraph (A) shall be applied by substituting ‘5-year period’ for ‘1-year period’.

“(C) Benefits Not Taken Into Account.—Subparagraph (E) of section 416(g)(4) is amended—

“(A) by striking ‘LAST 5 YEARS’ in the heading and inserting ‘5-YEAR PERIOD BEFORE DETERMINATION DATE’; and

“(B) by striking ‘5-YEAR PERIOD’ and inserting ‘1-YEAR PERIOD’.

“(D) FROZEN PLAN EXEMPT FROM MINIMUM BENEFIT REQUIREMENT.—Subparagraph (C) of section 416(g)(1) (relating to defined benefit plans) is amended—

“(A) by striking ‘clause (ii)’ in clause (i) and inserting ‘clause (ii) or (iii)’; and

“(B) by adding at the end the following:

“(iii) Exception for Frozen Plan.—For purposes of determining an employee’s years of service with the employer, any service with the employer shall be disregarded to the extent that such service occurs during a plan year when the plan benefits (within the meaning of section 410(b)) no key employee or former key employee.

“(E) Effective Date.—The amendments made by this section shall apply to years beginning after December 31, 2001.

SEC. 613. ELECTIVE DEFERRALS NOT TAKEN INTO ACCOUNT FOR PURPOSES OF DEDUCTION LIMITS.

(a) In General.—Section 404(a) (relating to stock options and profit-sharing trusts) is amended by striking “15 percent” and inserting “25 percent”.

(b) Conforming Amendment.—Subparagraph (C) (of section 404(a)(3)(A) is amended by striking “15 percent” each place it appears and inserting “25 percent”.

(c) Effective Date.—The amendment made by this subsection (a) shall apply to years beginning after December 31, 2001.

SEC. 615. DISTRIBUTION LIMITS.

(a) Modification of Limits.—

(1) Stock bonus and profit sharing trusts.

(A) In General.—Subclause (I) of section 404(a)(3)(A) (relating to stock and profit-sharing trusts) is amended by striking “15 percent” and inserting “25 percent”.

(B) Conforming Amendment.—Subparagraph (C) of section 404(a)(3)(A) is amended by striking “15 percent” each place it appears and inserting “25 percent”.

(2) Defined contribution plans.

(A) In General.—Clause (v) of section 404(a)(3)(A) (relating to stock options and profit-sharing trusts) is amended to read as follows:

“(V) Defined contribution plans subject to the funding standards.—Except as provided by the Secretary, a defined contribution plan which is subject to the funding standards of section 401(a)(3)(B) shall be treated in the same manner as a stock bonus or profit-sharing plan for purposes of this subparagraph.

(C) Effective Date.—The amendments made by this section shall apply to years beginning after December 31, 2001.

SEC. 616. OPTION TO TREAT ELECTIVE DEFERRALS AS AFTER-TAX ROTH CONTRIBUTIONS.

(a) In General.—Subpart A of part I of chapter 1 (relating to deferred compensation, etc.) is amended by inserting after section 402 the following new section:

“SEC. 402A. OPTIONAL TREATMENT OF ELECTIVE DEFERRALS AS ROTH CONTRIBUTIONS.

“(a) General Rule.—If an applicable retirement plan includes a qualified Roth contribution program—

(1) any designated Roth contribution made by an employee pursuant to the program shall be treated as an elective deferral
for purposes of this chapter, except that such contribution shall not be excludable from gross income, and

(2) such plan (and any arrangement which is part of such plan) shall not be treated as failing to meet any requirement of this chapter solely by reason of including such program.

(b) Qualified Roth Contribution Program.—For purposes of this section—

(1) In General.—The term ‘qualified Roth contribution program’ means a program under which an employee may elect to make designated Roth contributions in lieu of all or a portion of elective deferrals the employee is otherwise eligible to make under the applicable retirement plan.

(2) Separate Accounting Required.—A program shall not be treated as a qualified Roth contribution program unless the applicable retirement plan—

(A) establishes separate accounts (‘designated Roth accounts’) for the designated Roth contributions of each employee and any earnings properly allocable to the contributions, and

(B) maintains separate recordkeeping with respect to each account.

(c) Definitions and Rules Relating to Designated Roth Contributions.—For purposes of this section—

(1) Designated Roth Contribution.—The term ‘designated Roth contribution’ means any elective deferral which—

(A) is excludable from gross income of an employee (without regard to this section), and

(B) the employee designates at such time and in such manner as the Secretary may prescribe) as not being so excludable.

(2) Designation Limits.—The amount of elective deferrals which an employee may designate under paragraph (1) shall not exceed the excess (if any) of—

(A) the maximum amount of elective deferrals excludable from gross income of the employee for the taxable year (without regard to this section), over

(B) the aggregate amount of elective deferrals of the employee for the taxable year which the employee does not designate under paragraph (1).

(3) Rollover Contributions.—

(A) In General.—A rollover contribution of any payment or distribution from a designated Roth account which is otherwise allowable under this chapter may be made only if the contribution is to—

(i) another designated Roth account of the individual from whose account the payment or distribution was made, or

(ii) a Roth IRA of such individual.

(B) Coordination With Limit.—Any rollover contribution to a designated Roth account under subparagraph (A) shall not be taken into account for purposes of paragraph (1).

(d) Distribution Rules.—For purposes of this title—

(1) Exclusion.—Any qualified distribution from a designated Roth account shall not be included in gross income.

(2) Qualified Distribution.—For purposes of this subsection—

(A) IN GENERAL.—The term ‘qualified distribution’ has the meaning given such term by section 408A(d)(2)(A) (without regard to clause (iv) thereof).

(B) DISTRIBUTIONS WITHIN NONEXCLUSION PERIOD.—A payment or distribution from a designated Roth account shall not be treated as a qualified distribution if such payment or distribution is made within the 5-taxable-year period beginning with the earlier of—

(i) the first taxable year for which the individual made a designated Roth contribution to a designated Roth account established for such individual under the same applicable retirement plan,

(ii) if a rollover contribution was made to such designated Roth account from a designated Roth account previously established for such individual under another applicable retirement plan, the first taxable year for which the individual made a designated Roth contribution to such previously established account.

(C) DISTRIBUTIONS OF EXCESS DEFERRALS AND CONTRIBUTIONS AND EARNINGS THEREON.—The term ‘qualified distribution’ shall not include any distribution of any excess deferral under section 402(g)(2) or any excess contribution under section 401(k)(8), and any income on the excess deferral or contribution.

(3) Treatment of Distributions of Certain Excess Deferrals.—Notwithstanding section 72, if any excess deferral under section 402(g)(2) attributable to a designated Roth contribution is not distributed on or before the 1st April following the close of the taxable year in which such excess deferral is made, the amount of such excess deferral shall—

(A) not be treated as investment in the contract, and

(B) be included in gross income for the taxable year in which such excess is distributed.

(4) Aggregation Rules.—Section 72 shall be applied separately with respect to distributions and payments from a designated Roth account and other distributions and payments from the plan.

(e) Other Definitions.—For purposes of this section—

(1) Applicable Retirement Plan.—The term ‘applicable retirement plan’ means—

(A) an employees’ trust described in section 401(a)(38) to which section 401(a)(38) applies,

(B) a plan under which contributions (as defined in section 402A) to make such contributions are required by law,

(C) a profit-sharing plan described in section 401(k)(4), or

(D) an individual retirement account described in section 408A(d), an eligible retirement plan described in section 404(a)(1)(B), or an eligible rollover plan described in section 408A(d)(2)(A).

(2) Separate Accounts.—The term ‘separate account’ means a separate account which the administrator of each applicable retirement plan shall—

(A) establish for each individual covered under such plan, and

(B) maintain in a form and with respect to information as the Secretary may prescribe.

(3) Separate Bookkeeping.—The term ‘separate bookkeeping’ means a method of keeping books and records with respect to a separate account under which the account is treated as an account separate and apart from any other account maintained by the plan administrator or the plan sponsor with respect to information.

(f) Designated Roth Contributions.—

(1) Security.—The Secretary shall require the plan administrator of each applicable retirement plan (as defined in section 402A) to make such returns and reports regarding designated Roth contributions (as defined in section 402A) to the Secretary, participants and beneficiaries of the plan, and such other persons as the Secretary may prescribe.

(2) Effective Date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2003.

SEC. 402A. Optional treatment of elective deferrals as Roth contributions.

(a) IN GENERAL.—Subpart A of part IV of chapter 1 is amended by adding after the first sentence the following new sentence: “Such term includes a rollover contribution described in section 408A(c)(3)(A).”

(b) Effective Date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2003.

SEC. 417. NONREFUNDABLE CREDIT TO CERTAIN INDIVIDUALS FOR ELECTIVE DEFERRALS AND IRA CONTRIBUTIONS.

(a) In General.—Subpart A of chapter 1 is amended by adding after the item relating to nonrefundable personal credits) is amended by inserting after section 25A the following new section:

“Sec. 42A. Optional treatment of elective deferrals as Roth contributions.”

(b) Effective Date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2003.

SEC. 25B. ELECTIVE DEFERRALS AND IRA CONTRIBUTIONS BY CERTAIN INDIVIDUALS.

(a) Allowance of Credit.—In the case of an eligible individual, there shall be allowed as a credit against the tax imposed by this subtitle for the taxable year an amount equal to the applicable percentage of so much of the qualified retirement savings contributions of the eligible individual for the taxable year as do not exceed $2,000.

(b) Applicable Percentage.—For purposes of this section, the applicable percentage is the percentage determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Adjusted Gross Income</th>
<th>Joint return</th>
<th>Head of a household</th>
<th>All other cases</th>
<th>Applicable percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>$0</td>
<td>$30,000</td>
<td>$0</td>
<td>$0</td>
<td>$15,000</td>
</tr>
<tr>
<td>30,001-32,500</td>
<td>32,500</td>
<td>22,500</td>
<td>24,375</td>
<td>16,250</td>
</tr>
<tr>
<td>32,501-60,000</td>
<td>50,000</td>
<td>24,375</td>
<td>37,500</td>
<td>16,250</td>
</tr>
<tr>
<td>60,001-150,000</td>
<td>57,500</td>
<td>37,500</td>
<td>50,000</td>
<td>16,250</td>
</tr>
</tbody>
</table>

(c) Eligible individual.—For purposes of this section—

(1) In General.—The term ‘eligible individual’ means any individual if such individual has attained the age of 18 as of the close of the taxable year.

(2) by inserting ‘‘(or would be included but for the last sentence thereof)’’ after ‘‘paragraph (1)’’ in paragraph (2)(A).

(c) Rollovers.—Subparagraph (B) of section 402(8) is amended by adding at the end the following: ‘‘If any portion of an eligible rollover distribution is attributable to payments or distributions from a designated Roth account (as defined in section 402A), an eligible retirement plan with respect to such portion shall include only another designated Roth account and a Roth IRA.’’

(d) Reporting Requirements.—

(1) W-2 Information.—Section 6051(a)(8) is amended by inserting ‘‘, including the amount of designated Roth contributions (as defined in section 402A)’’ before the comma at the end.

(2) Information.—Section 6047 is amended by redesignating subsection (f) as subsection (g) and by inserting after subsection (e) the following new subsection:

‘‘(f) Designated Roth Contributions.—The Secretary shall require the plan administrator of each applicable retirement plan (as defined in section 402A) to make such returns and reports regarding designated Roth contributions (as defined in section 402A) to the Secretary, participants and beneficiaries of the plan, and such other persons as the Secretary may prescribe.’’

(e) Conforming Amendments.—

(1) Section 408A(e) is amended by adding after the first sentence the following new sentence: ‘‘Such term includes a rollover contribution described in section 408A(c)(3)(A).’’

(2) The table of sections for part I of subchapter D of chapter 1 is amended by inserting after the item relating to nonrefundable personal credits) is amended by inserting after the item relating to nonrefundable personal credits the following new entries:

‘‘Sec. 42A. Optional treatment of elective deferrals as Roth contributions.”

May 21, 2001

Congressional Record — Senate
"(2) Dependents and full-time students not eligible.—The term 'eligible individual' shall not include—

(A) any individual with respect to whom a deduction under section 151 is allowed to another taxpayer for a taxable year beginning in the calendar year in which such individual's taxable year begins, and

(B) any individual who is a student (as defined in section 151(c)(4)).

"(d) Qualified retirement savings contributions.—For purposes of this section—

(A) the term 'qualified retirement savings contributions' means, with respect to any taxable year, the sum of—

(i) the amount of the qualified retirement contributions (as defined in section 219(e)) made by the eligible individual.

(ii) the amount of—

(I) any elective deferrals (as defined in section 402(g)(3)) of such individual, and

(II) any elective deferral of compensation by such individual under an eligible deferred compensation plan (as defined in section 457(e)(1)(A)), and

(C) the amount of voluntary employee contributions by such individual to any qualified retirement plan (as defined in section 4974(c)).

"(2) Reduction for certain distributions.—

(A) In general.—The qualified retirement savings contributions determined under paragraph (1) shall be reduced (but not below zero) by the sum of—

(I) a distribution from a qualified retirement plan (as defined in section 4974(c)), or from an eligible deferred compensation plan (as defined in section 457(b)), received by the individual during the testing period which is includable in gross income, and

(ii) any distribution from a Roth IRA received by the individual during the testing period which is includable in gross income.

"(B) Roth IRA.—Any distribution from a Roth IRA shall be includable in gross income only if such distribution was allowed under section 408A(d)(3).

"(C) Excluded distributions.—There shall not be taken into account under subparagraph (A) any distribution referred to in section 72(p), 401(k), 401(m), 402(c), 404(k), or 408(d)(4), and

(ii) any distribution to which section 408A(e) applies.

"(D) Treatment of distributions received by spouse of individual.—For purposes of determining distributions received by an individual under subparagraph (A) for any taxable year, any distribution received by the spouse of such individual shall be treated as received by such individual if such individual and spouse file a joint return for such taxable year and for the taxable year during which the spouse receives the distribution.

"(E) Adjusted gross income.—For purposes of this section, adjusted gross income shall be determined without regard to sections 911, 931, and 933.

"(f) Determining the contract.—Notwithstanding any other provision of law, a qualified retirement savings contribution shall not fail to be included in determining the income from the contract for purposes of section 72 by reason of the credit under this section.

"(g) Termination.—This section shall not apply to taxable years beginning after December 31, 2006.

"(b) Credit allowed against regular tax and alternative minimum tax.—

(I) In general.—Section 25b, as added by subsection (a), is amended by inserting after subsection (f) the following new subsection:

"(g) Tax on qualified retirement plan.—The aggregate credit allowed by this section for the taxable year shall not exceed the sum of—

(I) the taxpayer's regular tax liability for the taxable year reduced by the sum of the credits allowed by sections 21, 22, 23, 24, 25, and 25A plus

(II) the tax imposed by section 55 for such taxable year.

(II) Conforming amendments.—

(A) Section 25(a)(1), as amended by section 201, is amended by inserting "or section 25b" after "section 24".

(B) Section 25(c)(1)(A), as amended by section 201, is amended by inserting "or 25b" after "section 24".

(C) Section 25(e)(1)(C), as amended by section 201, is amended by inserting "or 25b", after "24.".

(D) Section 904(h), as amended by section 201, is amended by inserting "or 25b" after "section 24".

(E) Section 1402(d), as amended by section 201, is amended by inserting "and section 25b" after "section 24".

"(C) Conforming amendments.—The table of sections of subchapter A of chapter 1 of subpart D of part IV of subchapter A of chapter 1 is amended by inserting after the item relating to section 25A the following new item:

"Sec. 25B. Elective deferrals and IRA contributions by certain individuals.

"(d) Effective date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

"(1) In general.—Subpart D of part IV of subchapter A of chapter 1 (relating to business-related credits) is amended by adding at the end the following new section:

"SECTION 45E. SMALL EMPLOYER PENSION PLAN CONTRIBUTIONS OF SMALL EMPLOYERS.—

(A) General rule.—For purposes of section 38, in the case of an eligible employer, the small employer pension plan contributions described under this section for any taxable year is an amount equal to 50 percent of the amount which would (but for subsection (f)(1)) be allowed as a deduction under section 404 for such taxable year for qualified employer contributions made to any qualified retirement plan on behalf of any employee who is not a highly compensated employee.

"(B) Eligible employers.—The requirements of this paragraph are met if the plan satisfies the requirements of either of the following subparagraphs:

"(I) Nonforfeitable rights.—The requirements of this paragraph are met if an employer who has a nonforfeitable right to a percentage of the employee's accrued benefit derived from employer contributions determined under the following table:

<table>
<thead>
<tr>
<th>Years of Service</th>
<th>Nonforfeitable Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>20</td>
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<td>2</td>
<td>40</td>
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<tr>
<td>3</td>
<td>60</td>
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<tr>
<td>4</td>
<td>80</td>
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<td>5</td>
<td>100.</td>
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</table>

"(II) Distribution requirements.—In the case of a profit-sharing or stock bonus plan, the requirements of this paragraph are met if, under the plan, qualified employer contributions are distributable only as provided in section 401(k)(2)(B).

"(E) Qualified employer contributions.—For purposes of this section—

(I) Defined contribution plans.—In the case of a defined contribution plan, the term 'qualified employer contribution' means the amount of nonelective and matching contributions to the plan made by the employer on behalf of any employee who is not a highly compensated employee for the year.

(II) Defined benefit plans.—In the case of a defined benefit plan, the term 'qualified employer contribution' means the amount of employer contributions to the plan made on behalf of any employee who is not a highly compensated employee to the extent that the accrued benefit of such employee derived from employer contributions for the year does not exceed the equivalent (as determined under regulations prescribed by the Secretary and without regard to contributions and benefits under the Social Security Act) of 3 percent of such employee's compensation from the employer for the year.

(III) Qualified retirement plan.—

(I) In general.—The term 'qualified retirement plan' means any plan described in section 401(a) which includes a trust exempt from tax under section 501(a) if the plan meets—

(A) the contribution requirements of paragraph (2),

(B) the vesting requirements of paragraph (3), and

(C) the distribution requirements of paragraph (4).

"(2) Contributions requirements.—

(A) In general.—The requirements of this paragraph are met if, under the plan—

(I) the employer is required to make nonelective contributions with at least 1 percent of compensation (or the equivalent thereof in the case of a defined benefit plan) for each employee who is not a highly compensated employee who is eligible to participate in the plan, and

(II) contributions are either in equal dollar amounts for all employees covered by the plan or bear a uniform relationship to the total compensation, or the basis of regular rate of compensation, of the employees covered by the plan (and an equivalent requirement is met with respect to a defined benefit plan).

"(B) Compensation limitation.—The compensation taken into account under subparagraph (A) for any year shall not exceed the limitation in effect for such year under section 401(a)(17).

"(3) Vesting requirements.—The requirements of this paragraph are met if the plan satisfies the requirements of either of the following subparagraphs:

(A) 3-year vesting.—A plan satisfies the requirements of this subparagraph if an employee who has completed at least 3 years of service has a nonforfeitable right to 100 percent of the employee's accrued benefit derived from employer contributions.

(B) 5-year graded vesting.—A plan satisfies the requirements of this subparagraph if an employee who has a nonforfeitable right to a percentage of the employee's accrued benefit derived from employer contributions determined under the following table:

<table>
<thead>
<tr>
<th>Years of service</th>
<th>Nonforfeitable percentage</th>
</tr>
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<tbody>
<tr>
<td>1</td>
<td>20</td>
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<tr>
<td>4</td>
<td>80</td>
</tr>
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<td>5</td>
<td>100.</td>
</tr>
</tbody>
</table>

"(4) Distribution requirements.—In the case of a profit-sharing or stock bonus plan, the requirements of this paragraph are met if, under the plan, qualified employer contributions are distributable only as provided in section 401(k)(2)(B).
an employer if, during the 3-taxable year period immediately preceding the 1st taxable year for which the credit under this section is otherwise allowable for a qualified employer, the employer or any member of any controlled group including the employer (or any predecessor of either) established or maintained a qualified employee pension plan. Any contributions were made, or benefits were accrued, for substantially the same employees as are in the qualified employer plan.

"(2) ELECTED EMPLOYER.—The term 'highly compensated employee' has the meaning given such term by section 414(q) (determined without regard to section 414(q)(15))."

"(f) SPECIAL RULES.—

"(1) DISALLOWANCE OF DEDUCTION.—No deduction shall be allowed for that portion of the qualified employer contributions paid or incurred for the taxable year which is equal to the credit determined under subsection (a).

"(2) ELECTION NOT TO CLAIM CREDIT.—This section shall not apply to a taxpayer for any taxable year if such taxpayer elects to have this section not apply for such taxable year.

"(g) REALLOCATED CONTRIBUTIONS.—

"(1) IN GENERAL.—Except as provided in paragraph (2), if any accrued benefit which is forfeitable by reason of subsection (d)(3) is forfeited, the employer's tax imposed by this chapter for the taxable year in which the forfeiture occurs shall be increased by 35 percent of the employer contributions from which the forfeiture occurred. Any contributions were taken into account in determining the credit under this section.

"(2) REALLOCATED CONTRIBUTIONS.—Paragraph (1) shall not apply to any contribution which is reallocated by the employer under the plan to employees who are not highly compensated employees.

"(h) CREDIT ALLOWED AS PART OF GENERAL BUSINESS CREDIT.—Section 38(b) (defining current year business credit) is amended by adding at the end the following new paragraph:

"(15) $500 for the first credit year and each of the 2 taxable years immediately following the first credit year, and

"(2) zero for any other taxable year.

"(i) ELIGIBLE EMPLOYER.—For purposes of this section—

"(1) $500 for the first credit year and each of the 2 taxable years immediately following the first credit year, and

"(2) zero for any other taxable year.

"(j) CONFORMING AMENDMENTS.—

"(1) Section 39(d) is amended by adding at the end the following new paragraph:

"(15) No carryback of small employer pension plan contribution credit before January 1, 2002.

"(2) Subsection (c) of section 196 is amended by striking the period at the end of paragraph (10), by striking "plus", and by adding at the end the following new paragraph:

"The term 'eligible employer' (as defined in section 45F(c)), the small employer pension plan startup cost credit determined under section 45F(a)."

"(2) REQUIREMENT FOR NEW QUALIFIED EMPLOYER PLANS.—Such term shall not include an employer if, during the 3-taxable year period immediately preceding the 1st taxable year for which the credit under this section is otherwise allowable for a qualified employer pension plan, any employer or any member of any controlled group including the employer (or any predecessor of either) established or maintained a qualified employer pension plan with respect to which contributions were made, or contributions were accrued, for substantially the same employees as are in the qualified employer plan.

"(3) OTHER DEFINITIONS.—For purposes of this section—

"(1) QUALIFIED STARTUP COSTS.—

"(A) IN GENERAL.—The term 'qualified startup costs' means any ordinary and necessary startup costs which are paid or incurred in connection with—

"(i) the establishment or administration of an eligible employer plan, or

"(ii) the retirement-related education of employees with respect to such plan.

"(B) PLAN MUST HAVE AT LEAST 1 PARTICIPANT.—So much of any expenses in connection with a plan that does not have at least 1 employee eligible to participate who is not a highly compensated employee.

"(2) ELIGIBLE EMPLOYER PLAN.—The term 'eligible employer plan' means an employer plan within the meaning of section 4975(d).

"(3) FIRST CREDIT YEAR.—The term 'first credit year' means—

"(A) the taxable year which includes the date that the eligible employer plan to which such costs relate becomes effective, or

"(B) at the election of the eligible employer, the taxable year preceding the taxable year referred to in subparagraph (A).

"(c) SPECIAL RULES.—For purposes of this section—

"(1) AGGREGATION RULES.—All persons treated as one employer under subsection (a) or (b) of section 52, or subsection (n) or (o) of section 414, shall be treated as one person. All eligible employer plans shall be treated as one eligible employer plan (as defined in section 414(q)) and is participating in the plan.
(B) New Plan Requirement.—The term ‘eligibility employer’ shall not include an employer if, during the 3-taxable year period immediately preceding the taxable year in which the request is made, the employer or any member of any controlled group including the employer (or any predecessor of either) established or maintained a qualified employer plan with respect to which contributions were made, or benefits were accrued for, substantially the same employees as are in the qualified employer plan.

(c) Determination of Average Fees Charged.—For purposes of any determination of average fees charged, any request to which subsection (a) applies shall not be taken into account.

(d) Effective Date.—The provisions of this section shall apply with respect to requests made after December 31, 2001.

SEC. 621. Treatment of Nonresident Aliens Engaged in International Transportation Services.

(a) Exclusion from Income Sourcing Rules.—The second sentence of section 861(a)(3) (relating to gross income from sources within the United States) is amended by striking ‘‘except for purposes of sections 79 and 105 and subchapter D.’’.

(b) Effective Date.—The amendment made by this subsection shall apply to services performed in plan years beginning after December 31, 2001.

Subtitle C—Enhancing Fairness for Women

SEC. 631. Equitable Treatment for Limitations in Treatment of Employers to Defined Contributions Plans.

(a) Equitable Treatment.—(1) In general.—Paragraph (B) of section 415(c)(1) (relating to limitation for defined contribution plans) is amended by striking ‘‘25 percent’’ and inserting ‘‘the applicable percentage’’.

(2) Applicable Percentage.—Section 415(c) is amended by adding the following new paragraph:

‘‘(B) Applicable Percentage.—For purposes of paragraph (1)(B), the applicable percentage shall be determined in accordance with the following table:

For years beginning in: The applicable percentage is:
2002 through 2010 ............... 50 percent
2011 and thereafter .......... 100 percent.

(3) Application to section 408(b).—Section 408(b) is amended—

(A) by striking ‘‘the exclusion allowance for such taxable year’’ in paragraph (1) and inserting ‘‘the applicable amount under section 415(c)(3)’’;

(B) by striking paragraph (2), and

(C) by inserting ‘‘or any amount received by a former employee after the fifth taxable year following the taxable year in which such employee was terminated’’ before the period at the end of the second sentence of paragraph (3).

(4) Conforming Amendments.—

(A) Subsection (f) of section 72 is amended by striking ‘‘section 406(b)(2)(D)(iii)’’ and inserting ‘‘section 406(b)(2)(D)(iii) and subparagraph (A) of section 415(c)’’;

(B) by striking paragraph (4), and

(C) by inserting ‘‘or any amount received by a former employee after the fifth taxable year following the taxable year in which such employee was terminated’’ before the period at the end of the second sentence of paragraph (3).

(5) Effective Date.—Subsection (f) shall apply to years beginning after December 31, 2010.

SEC. 632. Faster Vesting of Certain Employer Matching Contributions.

(a) In General.—Section 411(a) (relating to minimum vesting standards) is amended—

(1) in paragraph (2), by striking ‘‘A plan’’ and inserting ‘‘Except as provided in paragraph (2), a plan’’;

(2) by adding at the end the following:

‘‘(12) Faster Vesting for Matching Contributions.—In the case of matching contributions (as defined in section 401(m)(4)(A)), paragraph (2) shall be applied—

(A) by substituting ‘‘3 years’’ for ‘‘5 years’’ in subparagraph (A), and

(B) by substituting the following for the table contained in subparagraph (B):

The nonforfeitable percentage shall be:

<table>
<thead>
<tr>
<th>Years of service:</th>
<th>The applicable percentage is:</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>00</td>
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<tr>
<td>2</td>
<td>25</td>
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<tr>
<td>3</td>
<td>40</td>
</tr>
<tr>
<td>4</td>
<td>60</td>
</tr>
</tbody>
</table>

(b) Amendment of ERISA.—Section 203(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1053(a)) is amended—

(1) in paragraph (2), by striking ‘‘A plan’’ and inserting ‘‘Except as provided in paragraph (4), a plan’’;

(2) by adding at the end the following:

‘‘(4) In the case of matching contributions (as defined in section 401(m)(4)(A) of the Internal Revenue Code of 1986), paragraph (2) shall be applied—

(A) by substituting ‘‘3 years’’ for ‘‘5 years’’ in subparagraph (A), and
(B) by substituting the following table for the table contained in subparagraph (B):

<table>
<thead>
<tr>
<th>Years of service:</th>
<th>Nonforfeitable percentage is:</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
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<td>9</td>
<td>80</td>
</tr>
<tr>
<td>10</td>
<td>100</td>
</tr>
</tbody>
</table>

(2) COLLECTIVE BARGAINING AGREEMENTS.—In the case of a plan maintained pursuant to one or more collective bargaining agreements between employee representatives and one or more employers ratified by the date of the enactment of this Act, the amendments made by this section shall apply to contributions on behalf of employees covered by any such agreement for plan years beginning before the earlier of—

(A) the later of—

(i) the date on which the last of such collective bargaining agreements terminates (determined without regard to any extension thereof on or after such date of the enactment) or

(ii) January 1, 2002; or

(B) January 1, 2006.

(3) EFFECTIVE DATE.—With respect to any plan, the amendments made by this section shall not apply to any employee before the date that such employee has 1 hour of service under such plan in any plan year to which the amendments made by this section apply.

SEC. 633. MODIFICATIONS TO MINIMUM DISTRIBUTION RULES.

(a) LIFE EXPECTANCY TABLES.—The Secretary of the Treasury shall modify the life expectancy tables under the regulations relating to minimum distribution requirements under sections 401(a)(9), 408(a)(6) and (b)(3), 403(b)(10), and 407(d)(2) of the Internal Revenue Code to reflect current life expectancy.

(b) REPEAL OF RULE WHERE DISTRIBUTIONS HAD BEEN BEFORE DEATH OCCURS.—

(1) IN GENERAL.—Subparagraph (B) of section 401(a)(9)(B) (as so redesignated) is amended—

(i) by striking “or other cases” in the heading; and

(ii) in the meaning “the distribution of the employee’s interest has begun in accordance with subparagraph (A)(ii)” and inserting “his entire interest has been distributed to him”;

(b) Clause (ii) of section 401(a)(9)(B) (as so redesignated) is amended—

(i) by striking “clause (ii)(I)” and inserting “clause (ii)(I)”;

(ii) by striking “clause (ii)(III)” in subclause (I) and inserting “clause (ii)(III)”;

(iii) by striking “the date on which the employee would have attained age 70½,” in subclause (I) and inserting “April 1 of the calendar year following the calendar year in which the spouse attains 70½”; and

(iv) by striking “the distributions to such spouse begin,” in subclause (II) and inserting “his entire interest has been distributed to him.”

(3) EFFECTIVE DATE.—

(A) IN GENERAL.—Except as provided in subparagraph (B), the amendments made by this subsection shall apply to years beginning after December 31, 2001.

(B) DISTRIBUTIONS TO SURVIVING SPOUSE.—(i) IN GENERAL.—In the case of an employee described in clause (ii), distributions to the surviving spouse of the employee shall not be required to commence before the earlier of—

(A) the date of the enactment of this Act, and

(B) the required beginning date (within the meaning of section 401(a)(9) of the Internal Revenue Code of 1986) which such distributions would have been required to begin under section 401(a)(9)(B) of the Internal Revenue Code of 1986 (as in effect on the date of the enactment of this Act).

(ii) CERTAIN EMPLOYERS.—An employee is described in this clause if such employee dies before—

(A) the date of the enactment of this Act, and

(B) the required beginning date (within the meaning of section 401(a)(9) of the Internal Revenue Code of 1986) which such distributions would have been required to begin under section 401(a)(9)(B) of the Internal Revenue Code of 1986 (as in effect on the date of the enactment of this Act).

(iii) MODIFICATION OF DEFINITION OF ELIGIBLE ROLLOVER.—Subparagraph (C) of section 402(c)(4) (relating to eligible rollover distribution) is amended to read as follows:

“(C) any distribution which is made on account of hardship of the employee.”

(4) EFFECTIVE DATE.—The amendment made by this subsection shall apply to distributions made after December 31, 2001.

SEC. 635. WAIVER OF TAX ON NONDEDUCTIBLE CONTRIBUTIONS TO DOMESTIC OR SIMILAR WORKERS.

(a) IN GENERAL.—Section 4972(c)(6) (relating to exceptions to nondeductible contributions) is amended by striking “or” at the end of subparagraph (A), by striking the period and inserting “, or” at the end of subparagraph (B), and by striking subsection (B) the following new subparagraph:

“(C) any distribution which is made on account of hardship of the employee.”

(b) EFFECTIVE DATE.—The amendment made by this subsection shall apply to years beginning after December 31, 2001.

Subtitle D—Increasing Portability for Participants

SEC. 641. ROLLOVERS ALLOWED AMONG VARIOUS TYPES OF PLANS.

(a) ROLLOVERS FROM AND TO SECTION 457 PLANS.—

(1) ROLLOVERS FROM SECTION 457 PLANS.—

(A) IN GENERAL.—Section 457(e) (relating to other definitions and special rules) is amended by adding at the end the following:

“(ii) by substituting the following table for section 457(b) (as in effect on January 1, 2002):—

<table>
<thead>
<tr>
<th>Years of service beginning after December 31, 2001</th>
<th>Percentage is:</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
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<tr>
<td>2003</td>
<td>90</td>
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<td>2004</td>
<td>80</td>
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<tr>
<td>2005</td>
<td>70</td>
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<tr>
<td>2006</td>
<td>60</td>
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(b) ROLLOVERS TO SECTION 457 PLANS.—

(A) IN GENERAL.—Section 457(b)(2) (defining eligible deferred compensation plan) is amended by inserting “(other than rollover amounts)” after “tax—

(2) MODIFICATIONS TO ELENT PLAN.—(A) IN GENERAL.—

(i) by striking “FOR OTHER CASES” in the heading and inserting “CERTAIN OTHER PLANS”.

(ii) in the case of a distribution of property described in section 401(k)(11) (relating to minimum distribution requirements) which is not includible in gross income by reason of paragraph (14) of section 402(c) (as amended by section 634), the amount of such distribution which is not includible in gross income by reason of paragraph (14) of section 402(c) (as amended by section 634) is includible in gross income by reason of section 401(k)(11).

(B) EFFECTIVE DATE.—The amendment made by this subsection shall apply to years beginning after December 31, 2001.
SEC. 442. ROLLOVERS OF IRAS INTO WORKPLACE RETIREMENT PLANS. (a) IN GENERAL.—Subparagraph (A) of section 408(d)(3) (relating to rollover amounts) is amended by adding at the end of clause (1), by striking clauses (ii) and (iii), and by adding at the end the following: (ii) the entire amount received (including amounts from any other plan) into an eligible retirement plan for the benefit of such individual not later than the 60th day after the date on which the payment or distribution is received, except that the maximum amount which may be paid into such plan may not exceed the portion of the amount received which is includible in gross income (determined without regard to this paragraph). For purposes of clause (ii), the term ‘eligible retirement plan’ means an eligible retirement plan described in clause (iii), (iv), (v), or (vi) of section 402(c)(8)(B).”.

(b) CONFORMING AMENDMENTS.— (1) Paragraph (1) of section 408(b) is amended by striking “section 408(d)(3)(A)(i)(II)” and inserting “section 408(d)(3)(A)(ii).” (2) Clause (i) of section 408(d)(3)(D) is amended by striking “(ii), (iii),” and inserting “(ii) or (iii).” (3) Subparagraph (G) of section 408(d)(3) is amended to read as follows: “(G) SIMPLE RETIREMENT ACCOUNTS.—In the case of any payment or distribution out of a simple retirement account (as defined in subsection (p) to section 72(t)(6)), this paragraph shall not apply unless such payment or distribution is paid into another simple retirement account.”.

(c) EFFECTIVE DATE; SPECIAL RULE.— (1) EFFECTIVE DATE.—The amendments made by this section shall apply to distributions after December 31, 2001.

(2) SPECIAL RULE.—Notwithstanding any other provision of law, subsections (b) and (h) of section 1122 of the Tax Reform Act of 1986 shall not apply to any distribution from an eligible retirement plan (as defined in clause (ii) or (iv) of section 402(c)(8)(B) of the Internal Revenue Code of 1986) on behalf of an individual if there was a rollover to such plan on behalf of such individual which is permitted solely by reason of the amendment made by this section.

SEC. 443. ROLLOVERS OF AFTER-TAX CONTRIBUTIONS. (a) ROLLOVERS FROM DEFERRED CONTRIBUTIONS.—Paragraph (2) of section 408(d)(2) (relating to maximum amount which may be rolled over) is amended by adding at the end the following: “The preceding sentence shall not apply to such distribution to the extent— (A) such portion is transferred in a direct trustee-to-trustee transfer to a qualified trust which is part of a plan which is a defined contribution plan and which agrees to separately account for amounts so transferred, including separately accounting for the portion of such distribution which is not includible, or

(B) such portion is transferred to an eligible retirement plan described in clause (i) or (ii) of paragraph (B).”.

(b) OPTIONAL DIRECT TRANSFER OF ELIGIBLE ROLLOVER DISTRIBUTIONS.—Subparagraph (B) of section 401(a)(31) (relating to limitation) is amended by adding at the end the following: “The preceding sentence shall not apply to such distribution if the plan to which such distribution is transferred— (A) agrees to separately account for amounts so transferred, including separately accounting for the portion of such distribution which is not includible, or

(B) such portion is transferred to an eligible retirement plan described in clause (i) or (ii) of paragraph (B).”.
‘(ii) is an eligible retirement plan described in clause (i) or (ii) of section 402(c)(8)(B).’.

(c) Rules for Applying Section 72 to IRA's.—Paragraph (3) of section 408(d) (relating to special rules for applying section 72) is amended by inserting at the end the following:

‘(I) in general.—If—
‘(i) a distribution is made from an individual retirement plan, and
‘(ii) the transferor contribution is made to an eligible retirement plan described in section 402(c)(8)(B)(ii), (iv), (v), or (vi) with respect to all or part of such distribution, and
‘(III) the distributee received the property distributed after the 60th day following the day on which the distributee received the property distributed,

‘(II) special rule for mergers, etc.—Clauses (i) and (ii) of subparagraph (A) of section 402(c)(8)(B), as so amended, shall apply for purposes of applying section 72.

(ii) Applicable Rules.—In the case of a distribution described in clause (i)—

‘(I) section 72 shall be applied separately to such distribution,

‘(II) notwithstanding the pro rata allocation of income on, and investment in, the contract to distributions under section 72, the portion of such distribution rolled over to an eligible retirement plan described in clause (iv) (as so treated as from income on the contract to the extent of the aggregate income on the contract from all individual retirement plans of the distributee), and

‘(III) such rules of clause (ii) shall be made in applying section 72 to other distributions in such taxable year and subsequent taxable years.'

(d) Effective Date.—The amendments made by this section shall apply to distributions made after December 31, 2001.

SEC. 644. HARDSHIP EXCEPTION TO 60-DAY RULE.

(a) In General.—Paragraph (3) of section 402(c) (relating to transfer must be made within 60 days of receipt) is amended to read as follows:

‘(A) in general.—Except as provided in subparagraph (B), paragraph (1) shall not apply to any transfer of a distribution made after the 60th day following the day on which the distributee received the property distributed.

‘(B) HARDSHIP EXCEPTION.—The Secretary may waive the 60-day requirement under subparagraph (A) where the failure to waive such requirement would be against equity or good conscience, including casualty, death, or other events beyond the reasonable control of the individual subject to such requirement.'

(b) As A's.—Paragraph (3) of section 402(c) (relating to rollover contributions), as amended by section 643, is amended by adding after subparagraph (H) the following new subparagraph:

‘(I) WAIVER OF 60-DAY REQUIREMENT.—The Secretary may waive the 60-day requirement under subparagraphs (A) and (D) where the failure to waive such requirement would be against equity or good conscience, including casualty, death, or other events beyond the reasonable control of the individual subject to such requirement.'

(c) Effective Date.—The amendments made by this section shall apply to distributions after December 31, 2001.

SEC. 645. TREATMENT OF FORMS OF DISTRIBUTION.

(a) Plan Transfers.—

‘(I) PLAN TRANSFERS.—

‘(i) in general.—A defined contribution plan (in this subparagraph referred to as the 'transferor plan') shall not be treated as failing to meet the requirements of this subsection merely because the transferee plan does not provide some or all of the forms of distribution previously available under an other defined contribution plan (in this subparagraph referred to as the 'transferor plan') to the extent that—

‘(I) the forms of distribution previously available under the transferee plan applied to the account of a participant or beneficiary under the transferor plan that was transferred to the transferee plan pursuant to a direct transfer rather than pursuant to a distribution from the transferor plan,

‘(II) the terms of both the transferor plan and the transferee plan authorize the transfer described in clause (I),

‘(III) the transfer described in clause (I) was made pursuant to a voluntary election by the participant or beneficiary whose account was transferred to the transferee plan,

‘(IV) the election described in clause (III) was made after the participant or beneficiary described in clause (iii) received a notice describing the consequences of making the election, and

‘(V) the transferee plan allows the participant or beneficiary described in clause (III) to receive any distribution to which the participant or beneficiary was entitled under the transferor plan in the form of a single sum distribution,

‘(vi) special rule for mergers, etc.—Clauses (i) and (ii) of subparagraph (A) of section 402(c)(8)(B), as so amended, shall apply for purposes of applying section 72.

‘(ii) Applicable Rules.—In the case of a distribution described in clause (i)—

‘(I) section 72 shall be applied separately to such distribution,

‘(II) notwithstanding the pro rata allocation of income on, and investment in, the contract to distributions under section 72, the portion of such distribution rolled over to an eligible retirement plan described in clause (iv) (as so treated as from income on the contract to the extent of the aggregate income on the contract from all individual retirement plans of the distributee), and

‘(III) such rules of clause (ii) shall be made in applying section 72 to other distributions in such taxable year and subsequent taxable years.'

(d) Effective Date.—The amendments made by this section shall apply to distributions made after December 31, 2001.

SEC. 646. RATIONALIZATION OF RESTRICTIONS ON DISTRIBUTIONS.

(a) Modification of Same Denk Exception.—

‘(1) Section 401(k).—

‘(A) Section 401(k)(2)(B)(i)(D) (relating to qualified cash or deferred arrangements) is amended by striking ''after the termination of the plan without establishment or maintenance of another defined contribution plan (other than an employee stock ownership plan as defined in section 4975(e)(7)).''

(b) Section 401(k)(10) is amended—

‘(1) in subparagraph (B)—

‘(i) by striking ‘‘Event’’ in clause (i) and inserting ‘‘A termination’’, and

‘(ii) by striking ‘‘the event’’ in clause (i) and inserting ‘‘the termination’’;

‘(2) Section 402(b).—

‘(A) Paragraphs (7)(A)(ii) and (11)(A) of section 402(b) are each amended by striking ‘‘separation from service’’ and inserting ‘‘severance from employment’’.

‘(B) Subparagraph (A) of section 402(k)(10) (relating to distribution upon upon termination of plan or disposition of assets or subsidiary) is amended to read as follows:

‘(A) Paragraphs (7)(A) and (11)(A) of this section 402(b) are each amended by striking ‘‘separation from service’’ and inserting ‘‘severance from employment’’;

‘(B) The heading for paragraph (11) of section 402(b) is amended by striking ‘‘separating from service’’ and inserting ‘‘severance from employment’’.

(c) Section 404(b).—

‘(1) Paragraphs (7)(A) and (11)(A) of section 404(b) are each amended by striking ‘‘separation from service’’ and inserting ‘‘severance from employment’’.

‘(2) Clause (ii) of section 457(d)(1)(A) is amended by striking ‘‘is separated from service’’ and inserting ‘‘has a severance from employment’’.

‘(3) Effective Date.—The amendments made by this subsection shall apply to distributions after December 31, 2001.'
SEC. 647. PURCHASE OF SERVICE CREDIT IN GOVERNMENTAL DEFINED BENEFIT PLANS.

(a) 403(b) PLANS.—Subsection (b) of section 403 is amended by adding at the end the following new paragraph:

"(13) TRUSTEE-TO-TRUSTEE TRANSFERS TO PURCHASE PERMISSIVE SERVICE CREDIT.—No amount shall be includible in gross income by reason of a direct trustee-to-trustee transfer to a defined benefit governmental plan (as defined in section 414(d)) if such transfer is—

"(A) for the purchase of permissible service credit (as defined in section 415(n)(3)(A)) under such plan, or

"(B) a repayment to which section 415 does not apply by reason of subsection (k)(3) thereof.

(b) 457 PLANS.—Subsection (e) of section 457, as amended by section 641, is amended by adding after paragraph (16) the following new paragraph:

"(17) TRUSTEE-TO-TRUSTEE TRANSFERS TO PURCHASE PERMISSIVE SERVICE CREDIT.—No amount shall be includible in gross income by reason of a direct trustee-to-trustee transfer to a defined benefit governmental plan (as defined in section 414(d)) if such transfer is—

"(A) for the purchase of permissible service credit (as defined in section 415(n)(3)(A)) under such plan, or

"(B) a repayment to which section 415 does not apply by reason of subsection (k)(3) thereof."

SEC. 648. EMPLOYERS MAY DISREGARD ROLLOVERS FOR PURPOSES OF CASH-OUT AMOUNTS.

(a) QUALIFIED PLANS.—

(1) AMENDMENT OF INTERNAL REVENUE CODE.—Section 411(a)(11) (relating to restrictions on cash-out distributions) is amended by adding at the end the following:

"(D) SPECIAL RULE FOR ROLLOVER CONTRIBUTIONS.—A plan shall not fail to meet the requirements of this paragraph if, under the terms of the plan, the present value of the nonforfeitable accrued benefit is determined without regard to that portion of such benefit which is attributable to rollover contributions (and earnings allocable thereto).

For purposes of this subparagraph, the term 'rollover contributions' means any rollover contribution (as defined in sections 402(c), 408(a)(4), 403(b)(8), 408(d)(3)(A)(ii), and 457(e)(16))."

(b) AMENDMENT OF ERISA.—Section 203(e) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1053(c)) is amended by adding at the end the following:

"(D) SPECIAL RULE FOR ROLLOVER AMOUNTS.—To the extent provided in section 72(t)(9), section 72(t) shall apply to any amount includible in gross income under this subsection."

(c) MODIFICATION OF TRANSITION RULES FOR EXISTING 457 PLANS.—

(1) IN GENERAL.—Section 1107(c)(3)(B) of the Tax Reform Act of 1986 is amended by striking "or" at the end of clause (i), by striking the period at the end of clause (ii) and inserting "and" and by inserting after clause (ii) the following new clause:

"(iii) are deferred pursuant to an agreement with an individual covered by an agreement described in clause (ii), to the extent the annual amount under such agreement with the individual does not exceed—

"(I) the amount described in clause (i)(II), multiplied by

"(II) the cumulative increase in the Consumer Price Index (as published by the Bureau of Labor Statistics of the Department of Labor)."

(2) CONFORMING AMENDMENT.—The fourth sentence of section 1107(c)(3)(B) of the Tax Reform Act of 1986 is amended by striking "This subparagraph and inserting "Clauses (i) and (ii) of this subparagraph."

(3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to distributions made after December 31, 2000.

SEC. 649. MINIMUM DISTRIBUTION AND INCLUSION REQUIREMENTS FOR SECTION 457 PLANS.

(a) MINIMUM DISTRIBUTION REQUIREMENTS.—Paragraph (2) of section 457(d) (relating to distribution requirements) is amended to read as follows:

"(2) MINIMUM DISTRIBUTION REQUIREMENTS.—A plan meets the minimum distribution requirements of this paragraph if such plan meets the requirements of section 401(a)(9)."

(b) INCLUSION IN GROSS INCOME.—

(1) YEAR OF INCLUSION.—Subsection (a) of section 457 (relating to year of inclusion in gross income) is amended by adding after the applicable percentage in subparagraph (A)(i)(I) the following new clause:

"(II) the cumulative increase in the Consumer Price Index (as published by the Bureau of Labor Statistics of the Department of Labor)."

(2) AMENDMENT OF ERISA.—Section 203(e) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1053(c)) is amended by adding at the end the following:

"(D) SPECIAL RULE FOR ROLLOVER AMOUNTS.—To the extent provided in section 72(t)(9), section 72(t) shall apply to any amount includible in gross income under this subsection."

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to distributions made after December 31, 2000.
“(IV) PLANS MAINTAINED BY PROFESSIONAL SERVICE EMPLOYERS.—Clause (i) shall not apply to a plan described in section 402(b)(13) of the Employee Retirement Income Security Act of 1974.”

(b) CONFORMING AMENDMENT.—Paragraph (6) of section 4972(c) is amended to read as follows:

“EXCEPTIONS.—In determining the amount of nondeductible contributions for any taxable year, there shall not be taken into account so much of the contributions to one or more defined contribution plans which are not deductible when contributed solely because of section 404(a)(7) as does not exceed the greater of—

“(A) the amount of contributions not in excess of 6 percent of compensation (within the meaning of section 404(a)(7)) as does not exceed the greater of—

“(i) the amount of contributions described in section 402(c)(3)(A), plus

“(ii) the amount of contributions described in section 402(c)(3)(A).

For purposes of this paragraph, the deductible limits under section 404(a)(7) shall not be applied to amounts contributed to a defined benefit plan and then to amounts described in subparagraph (B).”.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to plan years beginning after December 31, 2001.

SEC. 653. EXCISE TAX RELIEF FOR S CORPORATION ESOP.

(a) IN GENERAL.—Subsection (c) of section 4972 (relating to nondeductible contributions) is amended by adding at the end the following:

“(7) DEFINED BENEFIT PLAN EXCEPTION.—In determining the amount of nondeductible contributions for any taxable year, an employer may elect for such year not to take into account any contributions to a defined benefit plan except to the extent that such contributions exceed the full-funding limitations (as defined in section 415(c)(7)), determined without regard to subparagraph (A)(i)(1) thereof. For purposes of this paragraph, the deductible limits under section 404(a)(7) shall be applied to amounts contributed to defined benefit plans and then to amounts described in this paragraph. If an employer makes an election under this subparagraph for a taxable year, paragraph (6) shall not apply to such employer for such taxable year.”.

(b) EFFECTIVE DATE.—The amendment made by this subsection shall apply to years beginning after December 31, 2001.

SEC. 654. TREATMENT OF MULTIEmployER PLANS UNDER SECTION 415.

(a) COMPENSATION LIMIT.—

(1) IN GENERAL.—Paragraph (11) of section 415(b) (relating to limitation for defined benefit plans) is amended to read as follows:

“(11) THE LIMIT FOR MULTIEmployER PLANS.—In the case of a governmental plan (as defined in section 414(d)) or a multiemployer plan (as defined in section 414(l). subparagraph (B) of paragraph (1) shall not apply.”.

(2) CONFORMING AMENDMENT.—Section 415(b)(7) (relating to benefits under certain collectively bargained plans) is amended by inserting “(other than a multiemployer plan)” after “defined benefit plan” in the matter preceding subparagraph (A).

(b) COMBINING AND AGGREGATION OF PLANS.—

(1) COMBINING OF PLANS.—Subsection (f) of section 415 (relating to combining of plans) is amended by adding at the end the following:

“(3) EXCEPTION FOR MULTIEmployER PLANS.—Notwithstanding paragraph (1) and

subparagraph (g), a multiemployer plan (as defined in section 414(f)) shall not be combined or aggregated with any other plan maintained by an employer for purposes of applying the provisions of subsection (b) to such plan or any other such plan.”.

(2) CONFORMING AMENDMENT FOR AGGREGATION OF PLANS.—Subsection (g) of section 415 (relating to combination of plans) is amended by striking “The Secretary” and inserting “Except as provided in subsection (f)(3), the Secretary”.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to years beginning after December 31, 2001.

SEC. 655. PROTECTION OF INVESTMENT OF EMPLOYER CONTRIBUTIONS TO 401(k) PLANS.

(a) IN GENERAL.—Section 1526(b) of the Taxpayer Relief Act of 1997 is amended to read as follows:

“(b) EFFECTIVE DATE.—The amendments made by this section shall apply to elective deferrals for plan years beginning after December 31, 1996.

(b) C OMBINING AND AGGREGATION OF PLANS.—The amendments made by this section shall not apply to any elective deferral which is invested in assets consisting of employer or qualifying employer real property, or both, if such assets were acquired before January 1, 1996.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply as if included in the provision of the Taxpayer Relief Act of 1997 to which it relates.

SEC. 656. PROHIBITED ALLOCATIONS OF STOCK IN S CORPORATION ESOP.

(a) IN GENERAL.—Section 409 (relating to qualifications for plan credit employer stock ownership plans) is amended by redesignating subsection (p) as subsection (q) and by inserting after subsection (o) the following new subsection:

“(p) PROHIBITED ALLOCATIONS OF SECURITIES IN AN S CORPORATION.—

“(1) IN GENERAL.—An employee stock ownership plan holding employer securities consisting of stock in an S corporation shall provide that no portion of the assets of the plan attributable to (or allocable in lieu of) such employer securities may, during a non-allocation year, accrue to be distributed directly or indirectly under any plan of the employer or under the requirements of section 401(a)(4) for the benefit of any disqualified person.

“(2) FAILURE TO MEET REQUIREMENTS.—

“(A) IN GENERAL.—The term ‘nonallocation year’ means any plan year of an employee stock ownership plan which is allocated to such person under the plan, and

“(B) CROSS REFERENCE.—For purposes of clause (ii), a person’s stock in an S corporation held by such plan shall be treated as owned by a person in the same manner as stock is treated as owned by a person in the same manner as stock is treated as

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to years beginning after December 31, 2001.

Sec. 657. SPECIAL ALLOCATION FOR S CORPORATION ESOP.

(a) IN GENERAL.—Subsection (b) of section 409(b) (relating to matching contributions) is amended by striking “for purposes of clause (i)” and inserting “for purposes of clause (i) or (ii)”.

(b) EFFECTIVE DATE.—The amendments made by this section shall apply as if included in the provision of the Taxpayer Relief Act of 1997 to which it relates.

Sec. 658. TREATMENT OF SYNTHETIC EQUITY.

(a) IN GENERAL.—The term ‘synthetic equity’ means any person’s stock in an S corporation held by such plan shall be treated as owned by a person in the same manner as stock is treated as owned by a person in the same manner as stock is treated as

(b) EFFECTIVE DATE.—The amendments made by this section shall apply as if included in the provision of the Taxpayer Relief Act of 1997 to which it relates.

Sec. 659. TREATMENT OF NONALLOCATION YEAR.

(a) IN GENERAL.—The term ‘nonallocation year’ means any plan year of an employee stock ownership plan which is allocated to such person under the plan, and

(b) EFFECTIVE DATE.—The amendments made by this section shall apply as if included in the provision of the Taxpayer Relief Act of 1997 to which it relates.

(c) MEMBER OF FAMILY.—For purposes of this paragraph, the term ‘member of the family’ means, with respect to any individual—

“(i) the spouse of the individual,

“(ii) an ancestor or lineal descendant of the individual or the individual’s spouse,

“(iii) a brother or sister of the individual or the individual’s spouse,

“(iv) the spouse of any individual described in clause (i) or (ii). A spouse of an individual who is legally separated from such individual under a decree of divorce or separate maintenance shall not be treated as such individual’s spouse for purposes of this subparagraph.

“(B) TREATMENT OF SYNTHETIC EQUITY.—For purposes of paragraphs (3) and (4), in the case of a person who owns synthetic equity in the S corporation, except to the extent provided in regulations, the shares of stock in such corporation on which such synthetic equity is based shall be treated as outstanding stock in such corporation and deemed-owned shares of such person if such treatment of synthetic equity of 1 or more such persons results in—

“(A) the treatment of any person as a disqualified person, or

“(B) the treatment of any year as a non-allocation year.

For purposes of this paragraph, synthetic equity shall be treated as owned by a person in the same manner as stock is treated as managed by a person in the same manner as stock is treated as

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owned by a person under the rules of paragraphs (2) and (3) of section 411(a). If, without regard to this paragraph, a person is treated as a disqualified person or a person is treated as a nonallocation year, this paragraph shall not be construed to result in the person or year not being so treated.

(6) DEFINITIONS.—For purposes of this subsection—

(A) EMPLOYEE STOCK OWNERSHIP PLAN.—The term "employee stock ownership plan" has the meaning given such term by section 4979A(e).

(B) EMPLOYER SECURITIES.—The term "employer security" has the meaning given such term by section 409(f).

(C) SYNTHETIC EQUITY.—The term "synthetic equity" means any stock option, warrant, restricted stock, deferred issuance stock right, or similar interest or right that gives the holder the right to acquire or receive stock of the corporation in the future. Except to the extent provided in regulations, synthetic equity also includes a stock appreciation right, phantom stock unit, or similar right to a future cash payment based on the value of such stock or appreciation in such value.

(7) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary to carry out the purposes of this section.

(8) COORDINATION WITH SECTION 4975(e)(7).—The last sentence of section 4975(e)(7) (defining employer stock ownership plan) is amended by inserting "", section 497(b)," after "4969(a)".

(c) Excise tax.—

(1) APPLICATION OF TAX.—Subsection (a) of section 4979A (relating to tax on certain prohibited allocations of employer securities) is amended—

(A) by striking "or" at the end of paragraph (1), and

(B) by striking all that follows paragraph (2) and inserting the following:

"(3) there is any allocation of employer securities which violates the provisions of section 408(p), or a nonallocation year described in subsection (e)(2)(C) with respect to an employee stock ownership plan, or

(4) any synthetic equity is owned by a disqualified person or a nonallocation year of any employee stock ownership plan with respect to which a tax is imposed by subsection (a)."

(2) EXCEPTION FOR CERTAIN PLANS.—In the case of any employee stock ownership plan established after July 11, 2000, or employee stock ownership plan established on or before such date to which securities held by the plan consist of stock in a corporation with respect to which an election under section 336(a) of the Internal Revenue Code of 1986 is not in effect on such date, the amendments made by this section shall apply to plan years ending after July 11, 2000.

SEC. 567. AUTHORIZE TRANSFERS OF CERTAIN MANDATORY DISTRIBUTIONS.

(a) DIRECT TRANSFERS OF MANDATORY DISTRIBUTIONS.—

(1) IN GENERAL.—Section 401(a)(31) is amended by striking "OPTIONAL DIRECT" and inserting "DIRECT".

(b) NOTICE REQUIREMENT.—Section 402(f)(1) (relating to written explanation to recipients of distributions eligible for rollover treatment) is amended by striking "and" and inserting "or" after the word "distribution" the period at the end of subparagraph (D), and by adding at the end the following new subparagraph:

"(E) if applicable, of the provision requiring a direct trustee-to-trustee transfer of a distribution under section 401(a)(31)(B) unless the recipient elects otherwise.

(c) FIDUCIARY RULES.—

(1) IN GENERAL.—Section 404(c) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104(c)) is amended by adding at the end the following new paragraph:

"(3) in the case of a plan which makes a transfer to an individual retirement account or annuity of a designated trustee or issuer under section 401(a)(31) of the Internal Revenue Code of 1986, the participant or beneficiary shall, for purposes of paragraph (1), be treated as exercising control over the assets in the account or annuity upon the earlier of—

"(A) a rollover of all or a portion of the account to another individual retirement account or annuity; or

"(B) one year after the transfer is made."

(2) REGULATIONS.—

(A) AUTOMATIC ROLLOVER SAFE HARBOR.—The Secretary of Labor shall promulgate regulations to provide guidance regarding whether the fiduciary requirements of section 401(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104(a)) are met in the case of a plan which makes a transfer under section 401(a)(31) of the Internal Revenue Code of 1986.

(B) USE OF LOW-COST INDIVIDUAL RETIREMENT ACCOUNTS.—The Secretary of the Treasury and the Secretary of Labor shall promulgate such regulations as necessary to encourage the use of low-cost individual retirement accounts for purposes of transfers under section 401(a)(31) of the Internal Revenue Code of 1986 and for other uses as appropriate to promote the preservation of assets for retirement income purposes.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to transfers made after final regulations implementing subsection (c) are prescribed.

SEC. 568. CLARIFICATION OF TREATMENT OF CONTRIBUTIONS TO MULTIPLE PLAN PROVISIONS.

(a) NOT CONSIDERED METHOD OF ACCOUNTING.—For purposes of section 404 of the Internal Revenue Code of 1986, a determination under section 404(a)(6) of such Code regarding the taxable year with respect to which a contribution to a multiemployer pension plan is deemed made shall not be treated as a method of accounting of the taxpayer. No deduction shall be allowed for any taxable year for any amounts contributed to a multiemployer pension plan with respect to which a deduction was previously allowed.

(b) REGULATIONS.—The Secretary of the Treasury shall promulgate such regulations as necessary to clarify to taxpayers that contributions shall not be allowed, with respect to any taxable year, an aggregate amount of deductions for contributions to a multiemployer pension plan which exceeds the amount of contributions made or deemed made under section 404(a)(6) of the Internal Revenue Code of 1986 to such plan.

(c) EFFECTIVE DATE.—Subsection (a), and any regulations promulgated under subsection (b), shall be applied by such period after the date of the enactment of this Act.
PART II—TREATMENT OF PLAN AMENDMENTS REDUCING FUTURE BENEFIT ACCRUALS

SEC. 659. NOTICE REQUIRED FOR PENSION PLAN AMENDMENTS HAVING THE EFFECT OF SIGNIFICANTLY REDUCING FUTURE BENEFIT ACCRUALS.

(a) Exclusion of Tax. (1) In General.—Chapter 43 (relating to qualified pension, etc., plans) is amended by adding at the end the following new section:

"SEC. 4980F. PROVIDE NOTICE OF PENSION PLAN AMENDMENTS REDUCING BENEFIT ACCRUALS.

"(a) Imposition of Tax.—There is hereby imposed a tax on the failure of an applicable pension plan to meet the requirements of subsection (e) with respect to any applicable individual.

"(b) Amount of Tax.—

"(1) In General.—The amount of the tax imposed by subsection (a) on any failure with respect to any applicable individual shall be $100 for each day in the noncompliance period with respect to such failure.

"(2) Noncompliance Period.—For purposes of this section, the term ‘noncompliance period’, means, with respect to any failure, the period beginning on the date the failure first occurs and ending on the date the notice to each applicable individual is provided or the failure is otherwise corrected.

"(c) Limitations on Amount of Tax.—

"(1) In General.—No tax shall be imposed by subsection (a) on any failure during any period for which it is established to the satisfaction of the Secretary that any person subject to liability for the tax under subsection (d) did not know that the failure existed and exercised reasonable diligence to meet the requirements of subsection (e).

"(2) Tax Not to Apply to Failures Corrected in Time.—No tax shall be imposed by subsection (a) on any failure if—

"(A) any person subject to liability for the tax under subsection (d) exercised reasonable diligence to meet the requirements of subsection (e), and

"(B) such person provides the notice described in subsection (e) during the 30-day period beginning on the first date such person knew, or exercising reasonable diligence would have known, that such failure existed.

"(d) Overall Limitation for Unintentional Failures.—

"(A) In General.—If the person subject to liability for tax under subsection (d) exercised reasonable diligence to meet the requirements of subsection (e), the tax imposed by subsection (a) for failures during the taxable year of the employer (or, in the case of a multiemployer plan, the taxable year of the trust forming part of the plan) shall not exceed $500,000. For purposes of the preceding sentence, all multiemployer plans of which the same trust forms a part shall be treated as 1 plan.

"(B) Taxable Years in the Case of Certain Controlled Groups.—For purposes of this section, all persons who are treated as a single employer for purposes of this section do not have the same taxable year, the taxable years taken into account shall be determined under principles similar to the principles of section 1561.

"(e) Waiver by Secretary.—In the case of a failure which is due to reasonable cause and not in bad faith, the Secretary may waive part or all of the tax imposed by subsection (a) to the extent that the payment of such tax is not in effect, for reasonable cause, inequitable relative to the failure involved.

"(f) Liability for Tax.—The following shall be liable for the tax imposed by subsection (a):

"(1) In the case of a plan other than a multiemployer plan, the employer.

"(2) In the case of a multiemployer plan, the plan.

"(g) Notice Requirements for Plan Amendments Significantly Reducing Benefit Accruals.—

"(1) In General.—If the sponsor of an applicable pension plan adopts an amendment which has the effect of significantly reducing the rate of future benefit accrual of 1 or more participants, the plan administrator shall, not later than the 45th day before the effective date of the amendment, provide written notice to each applicable individual (and to each organization representing applicable individuals) which—

"(A) sets forth a summary of the plan amendment and the effective date of the amendment;

"(B) includes a statement that the plan amendment is expected to significantly reduce the rate of future benefit accrual;

"(C) includes a description of the classes of employees reasonably expected to be affected by the reduction in the rate of future benefit accrual;

"(D) sets forth examples illustrating how the plan will change benefits for such classes of employees;

"(E) if paragraph (2) applies to the plan amendment, includes a notice that the plan administrator will provide a benefit estimation tool kit described in paragraph (2)(B) to each applicable individual not later than the date required under paragraph (2)(A), and

"(F) includes a notice of each applicable individual’s right under Federal law to receive, and of the procedures for requesting, an annual benefit statement.

"(2) Requirement to Provide Benefit Estimation Tool Kit.—

"(A) In General.—If a plan amendment results in the significant restructuring of the plan benefit formula (as determined under regulations prescribed by the Secretary), the plan administrator shall, not later than the 15th day before the effective date of the amendment, provide a benefit estimation tool kit described in subparagraph (B) to each applicable individual. If such plan amendment occurs within 12 months of an event described in section 410(b)(6)(C), the plan administrator shall, not later than the 15th day before the effective date of the amendment, provide a benefit estimation tool kit to applicable individuals affected by the event before which is 12 months after the date on which notice under paragraph (1) is given to such applicable individuals.

"(B) Benefit Estimation Tool Kit.—The benefit estimation tool kit described in this subparagraph shall include the following information:

"(i) Sufficient information to enable an applicable individual to estimate the individual’s projected benefits under the terms of the plan in effect both before and after the adoption of the amendment.

"(ii) The formulas and actuarial assumptions necessary to estimate benefits under both the plan terms a single life annuity at appropriate ages, and, when available, a lump sum distribution.

"(iii) The interest rate used to compute a lump sum distribution and information as to whether the value of any early retirement benefit or retirement-type subsidy (within the meaning of section 411(d)(6)(B)(i)) is included in the lump sum distribution.

"(4) Notice to Designee.—Any notice under paragraph (1) or (2) may be provided to a person designated, in writing, by the person to which it would otherwise be provided.

"(3) Form of Explanation.—The information required to be provided under this subsection shall be calculated to be reasonably understood by the average plan participant.

"(g) Definitions and Special Rules.—For purposes of this section—

"(1) Applicable Individual.—For purposes of this section—

"(i) In General.—The term ‘applicable individual’ means, with respect to any plan amendment—

"(A) each participant in the plan, and

"(B) any beneficiary who is an alternate payee under a domestic relations order (within the meaning of section 414(p)(1)(A)).

"(2) Exception for Participants with Less Than 1 Year of Participation.—Such term shall not include a participant who has less than 1 year of participation (within the meaning of section 411(b)(4)) under the plan as of the effective date of the plan amendment.

"(3) Applicable Pension Plan.—The term ‘applicable pension plan’ means—

"(A) a defined benefit plan,

"(B) an individual account plan which is subject to the funding standards of section 412.

Such term shall not include a governmental plan (within the meaning of section 414(d)), a church plan (within the meaning of section 414(e)) with respect to which an election under section 410(d) has not been made, or any other plan to which section 410(h) of the Employee Retirement Income Security Act of 1974 does not apply.

"(5) Early Retirement.—A plan amendment which eliminates or significantly reduces any early retirement benefit or retirement-type subsidy (within the meaning of section 411(d)(6)(B)(i)) shall be treated as having the effect of significantly reducing the rate of future benefit accrual in the plan.

"(g) Regulations.—The Secretary shall, not later than 1 year after the date of the enactment of this section, issue—

"(1) the regulations described in subsection (e)(2)(A) and section 204(h)(2)(A) of the Employee Retirement Income Security Act of 1974, and

"(2) guidance for both of the examples described in subsection (e)(1)(D) and section 204(h)(1)(D) of the Employee Retirement Income Security Act of 1974, and

"(h) New Technologies.—The Secretary may by regulation allow any notice under paragraph (1) or (2) to be provided by using new technologies. Such regulations shall ensure that at least one option for providing such notice is not dependent on new technologies.

"(i) Conforming Amendment.—The table of sections for chapter 43 is amended by adding at the end the following new item:

"Sec. 4980F. Failure to provide notice of pension plan amendments reducing benefit accruals.

"(b) Amendment of ERISA.—Section 204(h) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1054(h)) is amended to read as follows:

"(h)(1) If an applicable pension plan is amended so as to provide a significant reduction in the rate of future benefit accrual of 1 or more participants, the plan administrator shall, not later than the 45th day before the effective date of the amendment, provide written notice to each applicable individual (and to each organization representing applicable individuals) which—

"(i) sets forth a summary of the plan amendment and the effective date of the amendment,
“(B) includes a statement that the plan amendment is expected to significantly reduce the rate of future benefit accrual,

“(C) includes a description of the classes of employees expected to be affected by the reduction in the rate of future benefit accrual,

“(D) sets forth examples illustrating how the plan will change benefits for such classes of employees,

“(E) if paragraph (2) applies to the plan amendment, includes a notice that the plan administrator will provide a benefit estimation tool kit described in subparagraph (A) to each applicable individual no later than the date on which notice under paragraph (1) is given to such applicable individuals,

“(F) includes a notice of each applicable individual’s right under Federal law to receive, and of the procedures for requesting, an annual benefit statement.

“(2)(A) If a plan amendment results in the significant restructuring of the plan benefit formula (as determined under regulations prescribed by the Secretary of the Treasury), the plan administrator shall, not later than the 15th day before the effective date of the amendment, provide a benefit estimation tool kit described in subparagraph (B) to each applicable individual. If such plan amendment occurs within 12 months of an event described in section 410(b)(6) of the Internal Revenue Code of 1986, the plan administrator shall in no event be required to provide the benefit estimation tool kit described in subparagraph (B) to each applicable individual.

“(B) The benefit estimation tool kit described in this subparagraph shall include the following information:

“(i) Sufficient information to enable an applicable individual to estimate the individual’s projected benefits under the terms of the plan in effect both before and after the adoption of the amendment,

“(ii) The formulas and actuarial assumptions necessary to estimate under both such plan terms a single life annuity at appropriate ages, and, when available, a lump sum distribution,

“(iii) The interest rate used to compute a lump sum distribution and information as to whether the plan provides any early retirement benefit or retirement-type subsidy (within the meaning of subsection (g)(2)(A)) is included in the lump sum distribution,

“(iv) Whether a plan amendment made under paragraph (1) or (2) may be provided to a person designated, in writing, by the person to which it would otherwise be provided,

“(d) The information required to be provided under this subsection shall be provided in a manner calculated to be reasonably understood by the average participant.

“(5)(A) In the case of any failure to exercise due diligence which is determined under regulations prescribed by the Secretary of the Treasury, there is a failure to meet the requirements of this subsection if such failure is within the control of the plan sponsor and is—

“(i) a failure to provide notice or information after the plan administrator discovers an unintentional failure to meet the requirements of this subsection due diligence which is determined under regulations prescribed by the Secretary of the Treasury,

“(ii) for excise tax purposes, a failure to meet the requirements of section 4980F of the Internal Revenue Code of 1986.

“(6)(A) For purposes of this subsection, the term ‘applicable individual’ means, with respect to any plan amendment—

“(i) each participant in the plan, and

“(ii) any beneficiary who is an alternate payee (within the meaning of section 206(d)(3)(K)) under an applicable qualified domestic relations order (within the meaning of section 206(d)(3)(B)) whose rate of future benefit accrual under the plan may reasonably be expected to be significantly reduced by such plan amendment.

“(B) Such term shall not include a participant who has less than 1 year of participation (within the meaning of subsection (b)(4)) under the plan as of the effective date of the plan amendment.

“(7) For purposes of this subsection, the term ‘applicable pension plan’ means—

“(A) a defined benefit plan,

“(B) an individual account plan which is subject to the funding standards of section 302.

“(8) For purposes of this subsection, a plan amendment which eliminates or significantly reduces (within the meaning of subsection (g)(2)(A)) a benefit or retirement-type subsidy (within the meaning of section 204(g)(2)(A)) shall be treated as having the effect of significantly reducing the rate of future benefit accrual.

“(9) The Secretary of the Treasury may by regulation allow any notice under this subsection to be provided by using new technologies, including, but not limited to, the use of electronic mail, if the Secretary determines that such use is consistent with the actuarial and financial integrity of the plans affected by the amendment and if such use is not dependent on new technologies.

“(c) Regulations relating to early retirement benefits or retirement-type subsidies described in section 204(g)(2)(A).—The Secretary of the Treasury may, without regard to section 206(d)(3)(B) of the Employee Retirement Income Security Act of 1974 (as determined under regulations prescribed by the Secretary of the Treasury), treat any notice required by the amendment of this Act, as all other notices prescribed by this Act, as having been entitled without regard to such amendment.

“(d) Effective dates.——

“(1) In general.—In general, amendments made by this section shall apply to plan amendments taking effect on or after the date of the enactment of this Act.

“(2) Transition.——Until such time as the Secretary of the Treasury issues regulations under section 4980F(e)(2) of the Internal Revenue Code of 1986 and section 204(g)(2)(A) of the Employee Retirement Income Security Act of 1974 (as added by the amendments made by this section), a plan shall be treated as meeting the requirements of such sections if it makes a good faith effort to comply with such requirements.

“(3) Special notice rules.—(A) The period for providing any notice required by the amendments made by this section shall not begin before the date which is 3 months after the date of the enactment of this Act.

“(B)(1) In general.—The Secretary of the Treasury shall prepare a report on the effects of significant restructurings of plan benefit formulas of traditional defined benefit plans. Such study shall examine the effects of such restructurings on plan participants, including the incidence and effects of ‘wear away’ provisions under which participants earn no additional benefits for a period of time, and by inserting after clause (i), the following new clause:
“(iii) is, at the election of such participants or their beneficiaries—
“(I) payable as provided in clause (i) or (ii), or
“(II) paid to the plan and reinvested in qualifying employer securities, or”.

(b) LIMITATION ON AMOUNT OF DEDUCTION.—Section 401(k)(1) (relating to deduction for dividends paid on certain employer securities) is amended to read as follows:

“(1) DEDUCTION ALLOWED.—
“(A) IN GENERAL.—In the case of a corporation, there shall be allowed as a deduction for the taxable year an amount equal to—
“(i) the amount of any applicable dividend described in clause (i), (ii), or (iv) of paragraph (2)(A), and
“(ii) the applicable percentage of any applicable dividend described in clause (iii), paid in cash by such corporation during the taxable year with respect to applicable employer securities. Such deduction shall be in addition to the deduction allowed subsection (a).

“(B) APPLICABLE PERCENTAGE.—For purposes of subparagraph (A), the applicable percentage shall be determined in accordance with the following table:

For taxable years  

<table>
<thead>
<tr>
<th>The applicable beginning in:</th>
<th>Percentage is:</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005, 2006, and 2007</td>
<td>50 percent</td>
</tr>
<tr>
<td>2008, 2009, and 2010</td>
<td>75 percent</td>
</tr>
<tr>
<td>2011 and thereafter</td>
<td>100 percent</td>
</tr>
</tbody>
</table>

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

SEC. 663. REPEAL OF TRANSITION RULE RELATING TO CERTAIN HIGHLY COMPENSATED EMPLOYEES.

(a) In General.—Paragraph (4) of section 1114(c) of the Tax Reform Act of 1986 is hereby repealed.

(b) EFFECTIVE DATE.—The repeal made by subsection (a) shall apply to plan years beginning after December 31, 2001.

SEC. 664. EMPLOYEES OF TAX-EXEMPT ENTITIES.

(a) In General.—The Secretary of the Treasury shall modify Treasury Regulations section 1.410(b)-6(g) to provide that employees of an organization described in section 403(b)(1)(A) of the Internal Revenue Code of 1986 who are eligible to make contributions under section 403(b) of such Code pursuant to a salary reduction agreement may be treated as the employee in respect to a plan under section 401(k) or (m) of such Code that is provided under the same arrangement arrangement as a plan under such section 401(k), if—

(1) such an organization described in section 403(b)(1)(A) of such Code is eligible to participate in such plan under such section 401(k); or

(2) 95 percent of the employees who are not employees of an organization described in section 403(b)(1)(A) of such Code are eligible to participate in such plan under such section 401(k).

(b) EFFECTIVE DATE.—The modification required by subsection (a) shall apply as of the same date set forth in section 1256(b) of the Small Business Job Protection Act of 1996.

SEC. 665. CLARIFICATION OF TREATMENT OF EMPLOYER-PROVIDED RETIREMENT ADVICE.

(a) In General.—Subsection (a) of section 132 (relating to exclusion from gross income) is amended by striking “or” at the end of paragraph (5), by striking the period at the end of paragraph (6) and inserting “,” and by adding by adding at the end the following new paragraph:

“(7) qualified retirement planning services.”

(b) QUALIFIED RETIREMENT PLANNING SERVICES DEFINED.—Section 132 is amended by re-designating subsection (m) as subsection (n) and by inserting after subsection (l) the following:

“(m) QUALIFIED RETIREMENT PLANNING SERVICES.—

“(1) IN GENERAL.—For purposes of this section, the term ‘qualified retirement planning services’ means any retirement planning advice provided to an employee and his spouse by an employer maintaining a qualified employer plan.

“(2) NONDISCRIMINATION RULE.—Subsection (a)(7) shall apply in the case of highly compensated employees only if such services are available on substantially the same terms to each member of the group of employees normally providing information regarding the employer’s qualified employer plan.

“(3) QUALIFIED EMPLOYER PLAN.—For purposes of this subsection, the term ‘qualified employer plan’ means a plan, contract, pension, or account described in section 219(g)(5).

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to years beginning after December 31, 2001.

SEC. 666. REPORTING SIMPLIFICATION.

(a) SIMPLIFIED ANNUAL FILING REQUIREMENT FOR OWNERS AND THEIR SPOUSES.—

(1) IN GENERAL.—The Secretary of the Treasury shall modify the requirements for filing annual returns with respect to one-participant retirement plans to ensure that such plans with 220,000 or less as of the close of the plan year and each plan year beginning on or after January 1, 1994, need not file a return for that year.

(2) ONE-PARTICIPANT RETIREMENT PLAN DEFINED.—For purposes of this subsection, the term “one-participant retirement plan” means a retirement plan that—

(A) on the first day of the plan year—

(i) covered only the employer (and the employer’s spouse) and the employee owned the entire business (whether or not incorporated); or

(ii) covered only one or more partners (and their spouses) in a business partnership (including partners in an S or C corporation); and

(B) meets the minimum coverage requirements of section 410(b) of the Internal Revenue Code of 1986 without being combined with any other plan of the business that covers the employees in question;

(C) does not provide benefits to anyone except the employer (and the employer’s spouse) or the partners and their spouses;

(D) does not cover an employee that is a member of an affiliated service group, a controlled group of corporations, or a group of businesses under common control; and

(E) does not cover a business that leases employees.

(2) OTHER DEFINITIONS.—Terms used in paragraph (2) which are not defined in section 410 of the Internal Revenue Code of 1986 shall have the respective meanings given such terms by such section.

(b) EFFECTIVE DATE.—The provisions of this section shall take effect on January 1, 2002.

SEC. 667. IMPROVEMENT OF EMPLOYER PLANS COMPLIANCE RESOLUTION SYSTEM.

The Secretary of the Treasury shall continue to participate in the Employee Plans Compliance Resolution System (or any successor program) giving special attention to—

(1) increasing the awareness and knowledge of small employers concerning the availability and use of the program;

(2) taking into account special concerns and circumstances that small employers face with respect to compliance and correction of compliance failures;

(3) extending the duration of the self-correction period under the Self-Correction Program for significant compliance failures;

(4) expanding the availability to correct significant compliance failures under the Self-Correction Program during audit; and

(5) assuring that any tax, penalty, or sanction that is imposed by reason of a compliance failure is not excessive in a reasonable relationship to the nature, extent, and severity of the failure.

SEC. 668. REPEAL OF THE MULTIPLE USE TEST.

(a) NONDISCRIMINATION.—

(1) IN GENERAL.—The Secretary of the Treasury shall, by regulation, provide that a plan shall be deemed to satisfy the requirements of section 401(m) of the Internal Revenue Code of 1986 if such plan satisfies the facts and circumstances test under section 401(a)(4) of such Code, as in effect before January 1, 1994, but only for the years beginning after December 31, 2001.

(2) EFFECTIVE DATES.—

(A) REGULATIONS.—The regulation required by paragraph (1) shall apply to years beginning after December 31, 2001.

(B) CONDITIONS OF AVAILABILITY.—Any condition of availability prescribed by the Secretary under paragraph (1)(A) shall not apply before the first year beginning not less than 120 days after the date on which such condition is prescribed.

(c) EFFECTIVE DATES.—

(A) COVERED TEST.—In general, section 410(b)(1) (relating to minimum coverage requirements) is amended by adding at the end the following:

“(D) In the case that the plan fails to meet the requirements of subparagraphs (A), (B), and (C), the plan—

“(1) satisfies subparagraph (B), as in effect immediately before the enactment of the Tax Reform Act of 1986;

“(ii) is submitted to the Secretary for a determination of whether it satisfies the requirement described in clause (i), and

“(iii) satisfies prescribed requirements prescribed by the Secretary by regulation that appropriately limit the availability of this subparagraph.

Clause (ii) shall apply only to the extent provided by the Secretary.

(2) EFFECTIVE DATES.—

(A) IN GENERAL.—The amendment made by paragraph (1) shall apply to years beginning after December 31, 2001.

(B) CONDITIONS OF AVAILABILITY.—Any condition of availability prescribed by the Secretary under regulations prescribed by the Secretary under section 410(b)(1)(D) of the Internal Revenue Code of 1986 shall not apply before the first year beginning not less than 120 days after the date on which such condition is prescribed.

(c) LINE OF BUSINESS RULES.—The Secretary of the Treasury shall, on or before December 31, 2001, modify the regulations issued under section 414(r) of the Internal Revenue Code of 1986 in order to expand
SEC. 682. REDUCED PBGC PREMIUM FOR NEW PLANS OF SMALL EMPLOYERS.


(1) in clause (i) by striking “other than a new single-employer plan (as defined in subparagraph (F)) maintained by a small employer (as so defined),” after “single-employer plan,”

(2) by inserting at the end the following new clause:

“(iv) in the case of a new single-employer plan (as defined in subparagraph (F)) maintained by a small employer (as so defined) for the plan year, $5 for each individual who is a participant in such plan during the plan year.”

(b) Definition of New Single-Employer Plans.—Section 4006(a)(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1306(a)(3)) is amended by adding after such section the following new section:

“§ 4006(a).—(a) Definition of New Single-Employer Plans.—The term ‘new single-employer plan’ means—

(1) a plan that is a new single-employer plan (as defined in subsection (A)) for the plan year, $5 for each individual who is a participant in such plan during the plan year; or

(2) a plan that—

(A) is a single employer plan (within the meaning of section 3(2)); and

(B) the amount determined under clause (ii) for any plan year shall be an amount equal to the product of the amount determined under clause (i) and the applicable percentage. For purposes of this clause, the term ‘applicable percentage’ means—

(I) 0 percent, for the first plan year.

(II) 20 percent, for the second plan year.

(III) 40 percent, for the third plan year.

(IV) 50 percent, for the fourth plan year.

(V) 80 percent, for the fifth plan year.

For purposes of this clause, a defined benefit plan (as defined in section 3(39)) maintained by a contributing sponsor shall be treated as a new defined benefit plan for each of its first 5 plan years if, during the 36-month period beginning on the date of the adoption of the plan, the sponsor and each member of any controlled group including the sponsor (or any predecessor of either) did not establish or maintain a plan to which this title applies with respect to which benefits were accrued for substantially the same employees as are in the new plan.

(2) SMALL PLANS.—Paragraph (3) of section 4006(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1306(a)), as amended by section 682(b), is amended—

(1) by striking “The” in subparagraph (E)(ii) and inserting “Except as provided in subparagraph (G), the”, and

(2) by inserting after paragraph (F) the following new subparagraph:

“(G)(i) In the case of an employer who has 25 or fewer employees on the first day of the plan year, the additional premium determined under subparagraph (E) for each participant shall not exceed $5 multiplied by the number of participants in the plan as of the close of the preceding plan year.

“(ii) For purposes of clause (i), whether an employer has 25 or fewer employees on the first day of the plan year is determined taking into consideration all of the employees of all members of the contributing sponsor’s controlled group. In the case of a plan maintained by two or more sponsors, the employees of all contributing sponsors and their controlled groups shall be aggregated for purposes of determining whether the 25-or-fewer-employees limitation has been satisfied.”

(c) Effective Dates.—

(1) Subsection (a).—The amendments made by subsection (a) shall apply to plans established after December 31, 2001.

(2) Subsection (b).—The amendments made by subsection (b) shall apply to plan years beginning after December 31, 2001.

SEC. 684. AUTHORIZATION FOR PBGC TO PAY INTEREST ON PREMATURE OVERPAYMENTS.

(a) In General.—Section 4007(b) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1307(b)) is amended—

(1) by striking “(b)” and inserting “(b)”, and

(2) by inserting at the end the following new paragraph:

“(2) The corporation is authorized to pay, subject to regulations prescribed by the corporation, interest on the amount of any overpayment of premium refunded to a designated payor. Interest under this paragraph shall be calculated at the same rate and in the same manner as interest is calculated for underpayments under paragraph (1).”

(b) Effective Date.—The amendment made by subsection (a) shall apply to interest accruing for periods beginning not earlier than the close of the calendar year 2001.
SEC. 464. TAX TREATMENT OF ELECTING ALASKA NATIVE SETTLEMENT TRUSTS.

(a) Treatment of Alaska Native Settlement Trusts.—Subpart A of part I of subchapter J of chapter 1 of subtitle B of title 26 (the Internal Revenue Code of 1986) shall apply (determined without regard to section 1563(e) of the Internal Revenue Code of 1986) as if the provisions described in paragraph (1) for all taxable years for which an election is in effect under subsection (c) with respect to the trust, and not previously taken into account under paragraph (1).

(b) Modification of Allocation of Assets.—


(2) Section 4041(b) of such Act (29 U.S.C. 1341(b)) is amended—

(A) by striking “(5)” in paragraph (2) and inserting “(4), (5),” and

(B) by redesigning paragraphs (3) through (6) as paragraphs (4) through (7), respectively, and by inserting after paragraph (2) the following new paragraph:

“(3) If assets available for allocation under paragraph (4) of subsection (a) are insufficient to satisfy in full the benefits of all individuals who are described in that paragraph, any remaining assets shall then be allocated among individual beneficiaries, described in paragraph (1)(B) of that paragraph, if assets allocated to such paragraph (B) are insufficient to satisfy in full the benefits described in paragraph (1)(B), the assets shall be allocated pro rata among individuals on the basis of the present value (as of the termination date of their respective benefits described in paragraph).

(c) Conforming Amendments.—

(1) Section 4021 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1341) is amended—

(A) in subsection (b)(9), by striking “as defined in section 4022(b)(6)” and

(B) by adding at the end the following new subsection:

“(d) For purposes of subsection (b)(9), the term ‘substantial owner’ means an individual who, at any time during the 60-month period ending on the date the determination is being made—

“(1) owns the entire interest in an unincorporated business or business;

“(2) in the case of a partnership, is a partner who owns, directly or indirectly, more than 10 percent of either the capital interest or the profits interest in such partnership, or

“(3) in the case of a corporation, owns, directly or indirectly, more than 10 percent in value of either the voting stock of that corporation or all the stock of that corporation.

For purposes of paragraph (3), the constructive ownership rules of section 1563(e) of the Internal Revenue Code of 1986 shall apply (determined without regard to section 1563(e)(3)(C)).”.

(2) Section 4043(c)(7) of such Act (29 U.S.C. 1343(c)(7)) is amended by striking “section 4022(b)(6)” and inserting “section 4021(d).”

(d) Effective Date.—

(1) In general.—Except as provided in paragraph (2), the amendments made by this subsection shall apply to plan terminations—

(A) under section 401(c) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1341(c)) with respect to which notices of intent to terminate are provided under section 4041(a)(2) of such Act (29 U.S.C. 1341(a)(2)) after June 30, 1991, and

(B) under section 4042 of such Act (29 U.S.C. 1342) with respect to which proceedings are instituted by the corporation after such date.

(2) Conforming Amendments.—The amendments made by subsection (c) shall take effect on January 1, 2002.

Subtitle H—Miscellaneous Provisions

SEC. 465. TAX TREATMENT AND INFORMATION REQUIREMENTS OF ALASKA NATIVE SETTLEMENT TRUSTS.

(a) Treatment of Alaska Native Settlement Trusts.—Subpart A of part I of subchapter J of chapter 1 (relating to general rules for taxation of trusts and estates) is amended by adding at the end the following new section:

“SEC. 5332. TREATMENT OF INCOME OR GAIN FROM ALASKA NATIVE SETTLEMENT TRUSTS.

“(a) In general.—(1) Treatment of earnings and profits.—(A) In general.—There is hereby imposed a tax at the rate of 35 percent on the earnings and profits of a Settlement Trust (other than a Nonprofit Settlement Trust) with a net capital gain (other than a gain included in a tax return for a taxable year of a Settlement Trust which is in excess of the distributable net income of the trust for such taxable year) of such Settlement Trust.

(3) Stock in Corporation.—If—

(B) if such an election is in effect as of such time—

(i) the distributable net income of such trust shall be increased by the current or accumulated earnings and profits so included in such taxable year after proper adjustment is made for all distributions made by the sponsoring Native Corporation with respect to such stock (within the meaning of section 301(a) during such taxable year and taxable to the recipient beneficiary as amounts described in section (c) with respect to the trust, and not previously taken into account under paragraph (1).

(3) Third, as amounts distributed by the sponsoring Native Corporation with respect to such stock (within the meaning of section 301(a) during such taxable year and taxable to the recipient beneficiary as amounts described in section (c) with respect to the trust, and not previously taken into account under paragraph (1).

(4) Fourth, as amounts distributed by the trust in excess of the distributable net income of such trust for such taxable year.

Amounts distributed to which paragraph (3) applies shall not be treated as a corporate distribution subject to section 301(b), and for purposes of determining the amount of a distribution for purposes of paragraph (3) and the income or gain described in paragraph (1) shall be treated as the income or gain described in section (c) with respect to the trust, and not previously taken into account under paragraph (1).

(1) Special Rules Where Transfer Restrictions Modified.—

“(i) Transfer of Beneficial Interests.—If, at any time, a beneficial interest in an electing Settlement Trust may be disposed of to a person in a manner which would not be permitted by section 7(h) of the Alaska Native Claims Settlement Act (43 U.S.C. 1606(h)) if such interest were Settlement Common Stock—

“(A) no election may be made under subsection (c) with respect to such trust, and

“(B) if such an election is in effect as of such time—

“(i) such election shall cease to apply as of the first day of the taxable year in which such disposition is first permitted.

“(ii) the provisions of this section shall not apply to such trust for such taxable year and all taxable years thereafter, and

“(iii) the distributable net income of such trust shall be increased by the accumulated earnings and profits of the sponsoring Native Corporation as of the close of such taxable year after proper adjustment is made for all distributions made by the sponsoring Native Corporation during such taxable year.

In no event shall the increase under clause (ii) exceed the fair market value of the trust’s assets as of the date the beneficial interest of the trust first becomes so disposible. The earnings and profits of the sponsoring Native Corporation shall be adjusted as of the last day of such taxable year by the amount of earnings and profits so included in the distributable net income of the trust.

(2) Stock in Corporation.—If such stock is in a Nonprofit Settlement Trust—

“(A) the stock in the sponsoring Native Corporation may be disposed of to a person in a manner which would not be permitted by section 7(h) of the Alaska Native Claims Settlement Act (43 U.S.C. 1606(h)) if such stock were Settlement Common Stock, and
“(B) at any time after such disposition of stock is first permitted, such corporation transfers assets to a Settlement Trust, paragraph (1)(B) shall be applied to such trust as of the date of the disposition of the stock in the same manner as if the trust permitted dispositions of beneficial interests in the trust in a manner not permitted by such section 7(h);”

“(3) CERTAIN DISTRIBUTIONS.—For purposes of this section, the surrender of an interest in a Native Corporation or an electing Settlement Trust shall be deemed to be a transfer of the whole or partial redemption of the interest of a shareholder or beneficiary in such corporation or trust, or to accomplish the whole or partial redemption of such corporation or trust, shall be deemed to be a transfer permitted by section 7(h) of the Alaska Native Claims Settlement Act.

“(g) TAXABLE INCOME.—For purposes of this title, the taxable income of an electing Settlement Trust shall be determined under section 6061(b) without regard to any deduction under section 651 or 661.

“(h) DEFINITIONS.—For purposes of this section—

“(1) ELECTING SETTLEMENT TRUST.—The term ‘electing Settlement Trust’ means a Settlement Trust which has made the election, effective for a taxable year, described in subsection (c).

“(2) NATIVE CORPORATION.—The term ‘Native Corporation’ means the Native Corporation identified by such term under section 3(m) of the Alaska Native Claims Settlement Act (43 U.S.C. 1602(m)).

“(3) SETTLEMENT COMMON STOCK.—The term ‘Settlement Common Stock’ has the meaning given such term by section 3(a) of the Alaska Native Claims Settlement Act (43 U.S.C. 1602(p)).

“(4) SETTLEMENT TRUST.—The term ‘Settlement Trust’ means a trust that constitutes a Settlement Trust under section 3(t) of the Alaska Native Claims Settlement Act (43 U.S.C. 1602(t)).

“(5) SPONSORING NATIVE CORPORATION.—The term ‘spooning Native Corporation’ means the Native Corporation which transfers assets to an electing Settlement Trust.

“(i) SPECIAL LOSS DISALLOWANCE RULE.—Any loss that would otherwise be recognized by a shareholder upon a disposition of a share of stock of a sponsoring Native Corporation is reduced (but not below zero) by the per share loss adjustment factor. The per share loss adjustment factor shall be the aggregate of all contributions to all electing Settlement Trusts sponsored by such Native Corporation made on or after the first day each trust is treated as an electing Settlement Trust expressed on a per share basis and determined as of the date of such each contribution.

“(3) CROSS REFERENCES.—

“For information required with respect to electing Settlement Trusts and sponsoring Native Corporations, see section 6098H.”

“(b) REPORTING.—Subpart A of part III of subchapter B of chapter 1 of subpart B of title 26 includes the return of income of the trust a statement containing the information required under subsection (a).

“(c) APPLICATION WITH OTHER REQUIREMENTS.—The filing of any statement under this section shall be in lieu of the reporting requirements under section 6049A to furnish any statement to a beneficiary regarding any amounts distributed to such beneficiary (and such other reporting rules as the Secretary deems appropriate).

“(3) REQUIRED INFORMATION.—The information required under this subsection shall include—

“(1) the amount of distributions made during the taxable year to each beneficiary,

“(2) the treatment of such distribution under the applicable provision of section 646, including the amortization amount that is excluded from the recipient beneficiary’s gross income under section 646, and

“(3) the amount (if any) of any distribution during the year that is deemed to have been made by the sponsoring Native Corporation (as defined in section 486(b)(5)).

“(d) SPONSORING NATIVE CORPORATION.—

“(1) IN GENERAL.—The electing Settlement Trust shall, on or before the date on which the statement under subsection (a) is required to be filed, furnish such statement to the sponsoring Native Corporation (as so defined).

“(2) DISTRIBUTIONS.—The sponsoring Native Corporation shall make a statement containing the amount deemed to have been distributed to such recipient by such corporation for the taxable year.

“(c) CLERICAL AMENDMENT.—

“(1) The table of sections for subpart A of part III of subchapter B of chapter 1 of subpart B of title 26 includes the following new item:

“Sec. 646. Tax treatment of electing Alaska Native Settlement Trusts.

“(2) The table of sections for subpart A of part III of subchapter B of chapter 1 of subpart B of title 26 includes the following new item:

“Sec. 639H. Information with respect to Alaska Native Settlement Trusts and sponsoring Native Corporations.

“(d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after the effective date of this Act.

“Subtitle I—Compliance With Congressional Budget Act

SEC. 695. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE VII—EXTENSIONS OF EXPIRING PROVISIONS

Subtitle A—In General

SECTION 701. PERMANENT EXTENSION OF RESEARCH CREDIT.

(a) PERMANENT EXTENSION.—

“(1) IN GENERAL.—Subsection (a) of section 46 (relating to credit for increasing research activities) is amended by striking subsection (b).

“(2) CONFORMING AMENDMENT.—Paragraph (1) of section 36(b) is amended by striking subparagraph (D).

“(3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to amounts paid or accrued after the date of the enactment of this Act.

“(b) INCREASE IN RATES OF ALTERNATIVE INCREMENTAL CREDIT.—

“(1) IN GENERAL.—Subparagraph (A) of section 41(c)(4) (relating to election of alternative incremental credit) is amended—

“(A) by striking ‘‘2.69 percent’’ and inserting ‘‘3 percent’’;

“(B) by striking ‘‘4.32 percent’’ and inserting ‘‘4.75 percent’’.

“(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply to taxable years ending after the date of the enactment of this Act.

“SEC. 702. WORK OPPORTUNITY CREDIT AND WAGE-TO-WORK CREDIT.

(a) TEMPORARY EXTENSION.—Sections 51(c)(4)B) and 51A(f) (relating to termination) are each amended by striking ‘‘2001’’ and inserting ‘‘2003’’.

“(b) EFFECTIVE DATE.—The amendments made by this section shall apply to individuals who begin work for the employer after December 31, 2001.

“SEC. 703. TAXABLE INCOME LIMIT ON PERCENT-AGE DEPLETION FOR MARGINAL PRODUCTION.

(a) TEMPORARY EXTENSION.—Subparagraph (H) of section 613A(c)(6) is amended by striking ‘‘January 1, 2002’’ and inserting ‘‘January 1, 2004’’.

“(b) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

“SEC. 704. SUBPART F EXEMPTION FOR ACTIVE FISHING INCOME.

(a) TEMPORARY EXTENSION.—Section 953(e)(10) is amended—

“(1) by striking ‘‘January 1, 2002’’ and inserting ‘‘January 1, 2004’’;

“(2) by striking ‘‘December 31, 2001’’ and inserting ‘‘December 31, 2003’’.

“(b) CONFORMING AMENDMENT.—Section 953(c)(9) is amended by striking ‘‘January 1, 2002’’ and inserting ‘‘January 1, 2004’’.

“(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

“SEC. 705. PARITY IN THE APPLICATION OF CERTAIN LIMITS TO MENTAL HEALTH BENEFITS.

(a) TEMPORARY EXTENSION.—Section (f) of section 8912 is amended by striking ‘‘or after September 30, 2001’’ and inserting ‘‘after September 30, 2003’’.

“(b) EFFECTIVE DATE.—The amendments made by this section shall apply to benefits for services furnished after September 30, 2001.

“SEC. 706. DEDUCTION FOR CLEAN-FUEL VEHICLES AND CERTAIN REFUELING PROPERTY.

(a) TEMPORARY EXTENSION.—Section (f) of section 179A is amended by striking ‘‘December 31, 2004’’ and inserting ‘‘December 31, 2005’’.

“(b) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after December 31, 2004.

“SEC. 707. LUXURY TAX ON PASSENGER VEHICLES.

(a) TEMPORARY EXTENSION.—Section (g) of section 4001 is amended by striking ‘‘December 31, 2002’’ and inserting ‘‘December 31, 2003’’.

“(b) EFFECTIVE DATE.—The amendments made by this section shall apply to any sale, use, or installation after December 31, 2002.

“Subtitle B—Compliance With Congressional Budget Act

SEC. 711. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE VIII—ALTERNATIVE MINIMUM TAX

Subtitle A—In General

SEC. 801. ALTERNATIVE MINIMUM TAX EXEMPTION FOR CERTAIN INDIVIDUAL TAXPAYERS.

(a) EXEMPTION.—Section 55 (relating to imposition of alternative minimum tax) is amended by adding at the end the following:

“(1) EXEMPTION FOR CERTAIN INDIVIDUALS.—

“(1) IN GENERAL.—In the case of an individual, the tentative minimum tax shall be
zero for any taxable year if the adjusted gross income of the taxpayer for the taxable year does not exceed $80,000.

“(2) PROSPECTIVE APPLICATION IF SUBSECTION (A) APPLIES.—If paragraph (1) applies to a taxpayer for any taxable year and then ceases to apply to a subsequent taxable year, the rules of paragraphs (2) through (5) of subsection (a) shall apply to the taxpayer to the extent such rules are applicable to individuals.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Compliance With Congressional Budget Act

SEC. 811. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE IX—TAX RELIEF FOR ADOPTIVE PARENTS

Subtitle A—In General

SEC. 901. EXPANSION OF ADOPTION CREDIT.

(a) IN GENERAL.—

(1) ADOPTION CREDIT.—Section 23(a)(1) (relating to allowance of credit) is amended to read as follows:

“(1) IN GENERAL.—In the case of an adoption of a child with special needs, the amount of the qualified adoption expenses paid or incurred by the taxpayer, and

“(1) in the case of an adoption of a child with special needs, $10,000.”.

(2) ADOPTION ASSISTANCE PROGRAMS.—Section 137 (relating to adoption assistance programs) is amended to read as follows:

“(a) IN GENERAL.—The term ‘qualified adoption expenses’ includes amounts paid or incurred by the employer for adoption assistance furnished pursuant to an adoption assistance agreement, including payments made or incurred by the employer for adoption assistance furnished to the taxpayer to the extent such rules are applicable to individuals.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Compliance With Congressional Budget Act

SEC. 1011. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE XI—ENERGY SECURITY AND TAX INCENTIVE POLICY

Subtitle A—Energy-Efficient Property Used in Business

SEC. 1101. CREDIT FOR CERTAIN ENERGY-EFFICIENT PROPERTY USED IN BUSINESS.

(a) IN GENERAL.—Subpart E of part IV of subchapter A of chapter 1 (relating to rules for computing investment credit) is amended by inserting after section 48 the following:

“SEC. 48A. ENERGY CREDIT.

“(a) IN GENERAL.—For purposes of section 46, the energy credit for any taxable year is 30 percent of the applicable energy percentage of each energy property placed in service during such taxable year.

“(c) IN THE CASE OF ENERGY PROPERTY DESCRIBED IN SUBCLAUSE (II) OF SUBSECTION (A) (I) THEREOF.—

“(1) IN GENERAL.—The energy percentage is—

“(1A) 20 percent, in the case of energy property described in subsection (b) (1) thereof.

“(1B) 15 percent, in the case of energy property described in subsection (b) (2) thereof.

“(2) COORDINATION WITH REHABILITATION.—

The energy percentage shall not apply to that portion of the basis of any property which is attributable to qualified rehabilitation expenditures.”

(g) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Compliance With Congressional Budget Act

SEC. 911. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE X—SELF-EMPLOYED HEALTH INSURANCE DEDUCTION

Subtitle A—In General

SEC. 1001. FULL DEDUCTION FOR HEALTH INSURANCE COSTS OF SELF-EMPLOYED INDIVIDUALS.

(a) IN GENERAL.—Section 162(l)(1) (relating to rules for computing self-employment income) is amended to read as follows:

“(1) ALLOWANCE OF DEDUCTION.—In the case of an individual who is an employee within the meaning of section 1402(a), there shall be allowed as a deduction under this section an amount equal to the amount paid during the taxable year for insurance which constitutes medical care for the taxpayer, the taxpayer’s spouse, and dependents.”.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2000.

Subtitle B—Compliance With Congressional Budget Act

SEC. 1011. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE XII—SELF-EMPLOYED INCOME SECURITY TAX

Subtitle A—In General

SEC. 1201. SELF-EMPLOYED INCOME SECURITY TAX.

(a) IN GENERAL.—Subpart A of part IV of subchapter A of chapter 31 (relating to the self-employment income security tax) is amended by inserting after section 1251 the following:

“SEC. 1251A. SELF-EMPLOYED INCOME SECURITY TAX.

“(a) IN GENERAL.—Subsection (a) of section 1251 (relating to determination of tax) is amended by striking ‘1 percent’ and inserting ‘2.9 percent’.

“(b) DETERMINATION OF TAX.—Subsection (b) of section 1251 is amended by striking ‘$100,000’ and inserting ‘$150,000’.

“(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Compliance With Congressional Budget Act

SEC. 1011. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE X—SELF-EMPLOYED HEALTH INSURANCE DEDUCTION

Subtitle A—In General

SEC. 1001. FULL DEDUCTION FOR HEALTH INSURANCE COSTS OF SELF-EMPLOYED INDIVIDUALS.

(a) IN GENERAL.—Section 162(l)(1) (relating to rules for computing self-employment income) is amended to read as follows:

“(1) ALLOWANCE OF DEDUCTION.—In the case of an individual who is an employee within the meaning of section 1402(a), there shall be allowed as a deduction under this section an amount equal to the amount paid during the taxable year for insurance which constitutes medical care for the taxpayer, the taxpayer’s spouse, and dependents.”.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2000.

Subtitle B—Compliance With Congressional Budget Act

SEC. 1011. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE X—SELF-EMPLOYED HEALTH INSURANCE DEDUCTION

Subtitle A—In General

SEC. 1001. FULL DEDUCTION FOR HEALTH INSURANCE COSTS OF SELF-EMPLOYED INDIVIDUALS.

(a) IN GENERAL.—Section 162(l)(1) (relating to rules for computing self-employment income) is amended to read as follows:

“(1) ALLOWANCE OF DEDUCTION.—In the case of an individual who is an employee within the meaning of section 1402(a), there shall be allowed as a deduction under this section an amount equal to the amount paid during the taxable year for insurance which constitutes medical care for the taxpayer, the taxpayer’s spouse, and dependents.”.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2000.

Subtitle B—Compliance With Congressional Budget Act

SEC. 1011. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE XI—ENERGY SECURITY AND TAX INCENTIVE POLICY

Subtitle A—Energy-Efficient Property Used in Business

SEC. 1101. CREDIT FOR CERTAIN ENERGY-EFFICIENT PROPERTY USED IN BUSINESS.

(a) IN GENERAL.—Subpart E of part IV of subchapter A of chapter 1 (relating to rules for computing investment credit) is amended by inserting after section 48 the following:

“SEC. 48A. ENERGY CREDIT.

“(a) IN GENERAL.—For purposes of section 46, the energy credit for any taxable year is 30 percent of the applicable energy percentage of each energy property placed in service during such taxable year.

“(c) IN THE CASE OF ENERGY PROPERTY DESCRIBED IN SUBCLAUSE (II) OF SUBSECTION (A) (I) THEREOF.—

“(1) IN GENERAL.—The energy percentage is—

“(1A) 20 percent, in the case of energy property described in subsection (b) (1) thereof.

“(1B) 15 percent, in the case of energy property described in subsection (b) (2) thereof.

“(2) COORDINATION WITH REHABILITATION.—

The energy percentage shall not apply to that portion of the basis of any property which is attributable to qualified rehabilitation expenditures.”

(g) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.
(iv) combined heat and power system property.
(v) low cost loss distribution transformer property.
(vi) qualified anaerobic digester property.
(vii) qualified wind energy systems equipment property.

(B) CONSTRUCTION, RECONSTRUCTION, OR ERECTION.—(A) IN GENERAL.—The term qualified geothermal energy property means equipment used to produce, distribute, or use energy derived from the direct use of geothermal resources which has a function other than the function of such storage.

(C) SOLAR PANELS.—No solar panel or other property installed as a roof (or portion thereof) which constitutes a structural component of the structure on which it is installed.

(G) GEOTHERMAL ENERGY PROPERTY.—(A) IN GENERAL.—The term ‘geothermal energy property’ means equipment used to produce, distribute, or use energy derived from geothermal resources (within the meaning of section 613(e)(2)) which requires high risk drilling techniques. Such deposit may not be located in a State or national park or in an area in which the relevant State park authority or the National Park Service determines the development of such a deposit will negatively impact on a State or national park.

(G) ENERGY-EFFICIENT BUILDING PROPERTY.—(A) IN GENERAL.—The term ‘energy-efficient building property’ means—

(i) generates electricity using an electrochemical process,

(ii) has an electricity-only generation efficiency greater than 30 percent, and

(iii) has a minimum generating capacity of 2 kilowatts.

(B) REDUCTION OF BASIS.—(i) IN GENERAL.—The term ‘qualified geothermal energy property’ means equipment used to transport the energy source to the facility or to distribute energy produced by the facility.

(C) DETERMINATIONS MADE ON SITE BASIS.—The energy efficiency percentage and the percentages under subparagraph (A)(iii) shall be determined on a site basis.

(3) E NERGY-EFFICIENT BUILDING PROPERTY.—(i) a fuel cell which—

(ii) $500 in the case of property described in paragraph (A)(i),

(iii) $1,000 for each kilowatt of capacity in the case of a system property which achieves a 90 percent AFUE and rated for seasonal electricity use of less than 300 kWh per year,

(iv) $150 for each ton of capacity in the case of any natural gas cooling equipment which achieves a 90 percent AFUE and rated for seasonal electricity use of less than 300 kWh per year,

(v) $1,000 in the case of any natural gas heat pump described in subparagraph (A)(iv), and

(vi) $150 for each ton of capacity in the case of any natural gas cooling equipment which achieves at least 12 SEER and not less than 0.50 for the cooling efficiency of the system.

(2) INCOME TAX TREATMENT.—(A) GENERAL.—The term ‘qualified geothermal energy property’ shall not include property with a function other than the function of such storage.

(B) PERIOD OF USE.—For purposes of sections 46 and 280C, the term ‘qualified geothermal energy property’ shall remain in operation for at least 5 years, with the taxpayer.

(C) DETERMINATION.—For purposes of subparagraph (A)(iii) which is taken into account for purposes of section 45 for the taxable year may not exceed—

(i) $500 in the case of property described in subparagraph (A) other than clauses (i), (iv), and (vii) thereof.

(ii) $1,000 for each kilowatt of capacity in the case of any fuel cell described in subparagraph (A)(ii),

(iii) $1,000 in the case of any natural gas heat pump described in subparagraph (A)(iv), and

(iv) $150 for each ton of capacity in the case of any natural gas cooling equipment described in subparagraph (A)(vii).

(3) QUALIFIED WIND ENERGY SYSTEMS EQUIPMENT PROPERTY.—The term ‘qualified wind energy systems equipment property’ means wind energy systems which achieved a 90 percent AFUE and rated for seasonal electricity use of less than 300 kWh per year.

(4) COMBINED HEAT AND POWER SYSTEM PROPERTY.—(A) IN GENERAL.—The term ‘combined heat and power system property’ means—

(i) comprising a system for the same energy source for the simultaneous or sequential generation of electrical power, mechanical shaft power, or both, in combination with steam, heat, or other forms of useful energy,

(ii) which has an electrical capacity of more than 50 kilowatts or a mechanical energy capacity of more than 67 horsepower or an equivalent combination of electrical and mechanical energy capacities,

(iii) which produces—

(I) at least 20 percent of its total useful energy in the form of thermal energy, and

(II) at least 20 percent of its total useful energy in the form of mechanical or electrical power (or a combination thereof), and

(iv) the energy efficiency percentage of which exceeds—

(I) 60 percent in the case of a system with an electrical capacity of less than 1 megawatt, and

(II) 65 percent in the case of a system with an electrical capacity of not less than 1 megawatt and not in excess of 50 megawatts, and

(III) 70 percent in the case of a system with an electrical capacity of in excess of 50 megawatts.

(B) LIMITATIONS.—(i) IN GENERAL.—For purposes of subparagraph (A)(iv), the energy efficiency percentage of a system is the fraction—

(ii) the numerator of which is the total useful electrical, thermal, and mechanical energy produced by the system at normal operating rates, and

(iii) the denominator of which is the lower heating value of the primary fuel source for the system.

(5) LOW COST LOSS DISTRIBUTION TRANSFORMER PROPERTY.—The term ‘low cost loss distribution transformer property’ means a distribution transformer that produces energy savings from a highly efficient core of at least 20 percent more than the average for power ratings reported by studies required under section 121 of the Energy Policy Act of 1992.

(6) QUALIFIED ANAEROBIC DIGESTER PROPERTY.—The term ‘qualified anaerobic digester property’ means an anaerobic digester for manure or crop waste which achieves at least 65 percent efficiency measured in terms of the fraction of energy input converted to electricity and useful thermal energy.

(7) QUALIFIED WIND ENERGY SYSTEMS EQUIPMENT PROPERTY.—The term ‘qualified wind energy systems equipment property’ means wind energy systems which achieved a 90 percent AFUE and rated for seasonal electricity use of less than 300 kWh per year.

(8) SPECIAL RULES.—For purposes of this section—

(i) in the case of property financed by subsidized energy financing or industrial development bonds, the term ‘qualified energy property’ means—

(ii) the proceeds of a private activity bond (within the meaning of section 141) the interest on which is exempt from tax under section 108, the amount taken into account as the basis of such property shall not exceed the amount which (but for this subparagraph) would be so taken into account multiplied by the fraction determined under subparagraph (B).

(B) DETERMINATION.—For purposes of subparagraph (A), the fraction determined under this subparagraph is reduced by a fraction—

(i) the numerator of which is that portion of the basis of the property which is allocated to such financing or proceeds, and

(ii) the denominator of which is the basis of the property.
(C) Subsidized energy financing.—For purposes of subparagraph (A), the term 'subsidized energy financing' means financing provided under a Federal, State, or local program or financial assistance which is to provide subsidized financing for projects designed to conserve or produce energy.

(2) Certain progress expenditure rules made applicable to property placed in service during the taxable year which is to be used in connection with the purposes for which the Federal, State, or local program or financial assistance was received. Except as provided by paragraph (2), this section shall apply to property placed in service after December 31, 2001, and before January 1, 2009.

(2) Definitions.—(A) Solar energy and geothermal energy property.—Paragraph (1) shall not apply to solar energy property or geothermal energy property.

(B) Certain electric heat pumps and central air conditioners.—In the case of property which is described in subsection (d)(3)(A)(v), this section shall apply to property placed in service after December 31, 2001, and before January 1, 2006.

(C) Year deduction allowed.—For purposes of this section (a) the term 'year deduction allowed' means the amount chargeable to the capital account for the taxable year for the expenses for labor costs properly allocable to the construction or reconstruction of property, and the amount chargeable to the capital account for the taxable year for expenses which are included in the cost of such property (determined without regard to section 48(a)(3)) which was acquired during such taxable year.

(D) Credit for energy efficiency.—The amount of credits allowed under section 48 shall not exceed the amount allowable as a deduction for the taxable year for expenses for energy property for purposes of subparagraph (C), and the amount allowable as a deduction for the taxable year for expenses for energy property for purposes of subparagraph (A).
SEC. 1103. CREDIT FOR ENERGY-EFFICIENT APPLIANCES.

(a) In General.—Subpart D of part IV of subchapter A of chapter 1 (relating to business-related credits), as amended by this Act, is amended by adding at the end the following:

"SEC. 45G. ENERGY-EFFICIENT APPLIANCE CRED- IT.

"(a) General Rule.—For purposes of section 38, the energy-efficient appliance credit determined under subsection (d) for the taxable year is equal to the applicable amount determined under subsection (b) with respect to qualified energy-efficient appliances produced by the taxpayer during the calendar year ending with or within the taxable year.

"(b) Applicable Amount.—For purposes of subsection (a), the applicable amount determined under this subsection with respect to a taxpayer is the sum of—

"(1) in the case of an energy-efficient clothes washer described in subsection (d)(2)(A) or an energy-efficient refrigerator described in subsection (d)(3)(B)(i), an amount equal to—

"(A) $50, multiplied by

"(B) the number of such washers and refrigerators produced by the taxpayer during such calendar year.

"(2) in the case of an energy-efficient clothes washer described in subsection (d)(2)(B) or an energy-efficient refrigerator described in subsection (d)(3)(B)(ii), an amount equal to—

"(A) $100, multiplied by

"(B) the number of such washers and refrigerators produced by the taxpayer during such calendar year.

"(c) Limitation on Maximum Credit.—

"(1) In General.—The maximum amount of credit allowed under subsection (a) with respect to a taxpayer for all taxable years shall be—

"(A) $30,000,000 with respect to the credit determined under subsection (b)(1), and

"(B) $30,000,000 with respect to the credit determined under subsection (b)(2).

"(2) Limitation Based on Gross Receipts.—The credit allowed under subsection (a) with respect to a taxpayer for the taxable year shall not exceed an amount equal to 2 percent of the average annual gross receipts during the three taxable years preceding the taxable year in which the credit is determined.

"(3) Gross Receipts.—For purposes of this subsection, the rules of paragraphs (2) and (3) of section 44B(c) shall apply.

"(d) Qualified Energy-Efficient Appliance Credit.—For purposes of this section—

"(1) In General.—The term 'qualified energy-efficient appliance' means—

"(A) an energy-efficient clothes washer, or

"(B) an energy-efficient refrigerator.

"(2) Energy-Efficient Clothes Washer.—The term 'energy-efficient clothes washer' means a residential clothes washer, including a residential washer in a washing machine, which is manufactured with—

"(A) a 1.26 Modified Energy Factor (referred to in this paragraph as 'MEF') (as determined by the Secretary of Energy) (1 MEF for calendar years beginning after 2003), and

"(B) $1.42 MEF (as determined by the Secretary of Energy),

"(3) Energy-Efficient Refrigerator.—The term 'energy-efficient refrigerator' means an automatic defrost refrigerator-freezer which—

"(A) has an internal volume of at least 16.5 cubic feet, and

"(B) consumes—

"(i) 10 percent less kWh per year than the energy efficiency standard promulgated by the Department of Energy for such refrigerator for 2001, or

"(ii) 15 percent less kWh per year than such energy conservation standards.

"(e) Special Rules.—

"(1) In General.—Rules similar to the rules of subsections (b)(1), (b)(2), and (d) of section 52 shall apply for purposes of this section.

"(2) Aggregation Rules.—All persons treated as a single employer under subsection (m) or (o) of section 414 shall be treated as one person for purposes of subsection (a).

"(3) Delegation.—The taxpayer shall submit such information or certification as the Secretary, in consultation with the Secretary of Energy, determines necessary to claim the credit amount under subsection (a).

"(g) Termination.—This section shall not apply to—

"(1) with respect to energy-efficient refrigerators described in subsection (d)(3)(B)(i) produced in calendar years beginning after 2005, and

"(2) with respect to all other qualified energy-efficient appliances produced in calendar years beginning after 2007.

"(b) Limitation on Carryback.—Section 38(c)(2) (relating to tax year limitations, as amended by section 1101(b)(2), is amended by adding at the end the following:

"(3) No Carryback of Energy-Efficient Appliance Credit Before 2002.—No portion of the unused business credit for any taxable year which is attributable to the energy-efficient appliance credit determined under section 38 may be carried back to any taxable year beginning before January 1, 2002.

"(c) Denial of Double Benefit.—Section 280C (relating to certain expenses for which credits are allowable, as amended by section 1102(b)(3), is amended by adding at the end the following:

"(16) the energy-efficient appliance credit determined under section 45G.

"(e) Clerical Amendment.—The table of sections for subpart D of part IV of subchapter A of chapter 1, as amended by this Act, is amended by inserting after the item relating to section 45F the following:

"Sec. 45G. Energy-efficient appliance credit.

"(f) Effective Date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Residential Energy Systems

SEC. 1111. CREDIT FOR CONSTRUCTION OF NEW ENERGY-EFFICIENT HOME.

(a) In General.—Subpart D of part IV of subchapter A of chapter 1 (relating to business-related credits), as amended by section 1103(a), is amended by inserting after section 45G the following:

"SEC. 45H. NEW ENERGY-EFFICIENT HOME CRED- IT.

"(a) In General.—For purposes of section 38, in the case of an eligible contractor, the credit determined under this section for the taxable year is an amount equal to the aggregate adjusted bases of all energy-efficient property installed in an energy-efficient home during construction of such home.
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"(b) LIMITATIONS.—
"(1) MAXIMUM CREDIT.—
"(A) IN GENERAL.—The credit allowed by this section with respect to a dwelling shall not exceed—

(i) in the case of a dwelling described in subsection (c)(3)(D)(i), $1,500, and

(ii) in the case of a dwelling described in subsection (c)(3)(D)(ii), $2,500.

"(B) PRIOR CREDIT AMOUNTS ON SAME DWELLING TAKEN INTO ACCOUNT.—If a credit was allowed under subsection (a) with respect to a dwelling in 1 or more prior taxable years, the amount of the credit otherwise allowable for the taxable year with respect to that dwelling shall not exceed the amount under subsection (a) (as the case may be), reduced by the sum of the credits allowed under subsection (a) with respect to the dwelling for all prior taxable years.

"(2) COORDINATION WITH REHABILITATION AND ENERGY CREDITS.—For purposes of this section—

(A) the basis of any property referred to in subsection (a) shall be reduced by that portion of the basis of any property which is attributable to qualified rehabilitation expenditures (as defined in section 47(c)(2)) or to the purchase of energy-efficient building envelope components or energy-efficient heating equipment which can, individually or in combination with other components, meet the requirements of this section; and

(B) expenditures taken into account under either section 47 or 48A(a) shall not be taken into account under this section.

"(c) DEFINITIONS.—For purposes of this section—

"(1) ELIGIBLE CONTRACTOR.—The term ‘eligible contractor’ means the person who constructed the new energy-efficient home, or in the case of a manufactured home which constructed the new energy-efficient home, or in the case of a manufactured home which is being replaced in accordance with procedures and methods for the designation of individuals specified by the Administrator of the Environmental Protection Agency, develop prescriptive component-based packages that are equivalent in energy performance to properties that qualify under paragraph (1)(B).

"(2) ENERGY-EFFICIENT PROPERTY.—The term ‘energy-efficient property’ means any energy-efficient building envelope component, and any energy-efficient heating or cooling equipment which can, individually or in combination with other components, meet the requirements of the standards of chapter 4 of the 2000 International Energy Conservation Code.

"(3) QUALIFIED NEW ENERGY-EFFICIENT HOME.—The term ‘qualified new energy-efficient home’ means a dwelling—

(A) located in the United States,

(B) the construction of which is substantially completed after December 31, 2000,

(C) which is a principal residence (within the meaning of section 121) which commences with the person who acquires such dwelling from the eligible contractor, and

(D) which is certified to have a projected level of annual heating and cooling energy consumption, measured in terms of average annual energy cost to the homeowner which is at least—

(i) 30 percent less than the annual level of heating and cooling energy consumption of a reference dwelling constructed in accordance with the standards of chapter 4 of the 2000 International Energy Conservation Code, or

(ii) 50 percent less than such annual level of heating and cooling energy consumption.

"(4) CONSTRUCTION.—The term ‘construction’ includes reconstruction and rehabilitation.

"(5) ACQUIRE.—The term ‘acquire’ includes purchase and, in the case of reconstruction and rehabilitation, such term includes a binding written contract for such reconstruction or rehabilitation.

"(6) BUILDING ENVELOPE COMPONENT.—The term ‘building envelope component’ means—

(A) insulation material or system which is specifically designed to reduce the heat loss or gain of a dwelling when installed in or on such dwelling, and

(B) exterior windows (including sky-lights) and doors.

"(7) MANUFACTURED HOME INCLUDED.—The term ‘dwelling’ includes a manufactured home which is a structure that is a permanent dwelling as defined under Home Construction and Safety Standards (24 C.F.R. 3280).

"(d) CERTIFICATION.—

"(1) METHOD.—A certification described in subsection (c) shall be determined on the basis of 1 of the following methods:

(A) A component-based method, using the applicable technical energy efficiency specifications and rating (including product label requirements) for the energy-efficient building envelope component or energy-efficient heating or cooling equipment. The Secretary shall, with the Administrator of the Environmental Protection Agency, develop prescriptive component-based packages that are equivalent in energy performance to properties that qualify under subparagraph (B).

(B) An energy-performance based method that calculates projected energy usage and cost reductions in the dwelling in relation to a reference dwelling—

(i) heated by the same energy source and heating system type, and

(ii) constructed in accordance with the standards of chapter 4 of the 2000 International Energy Conservation Code.

"(2) PROVIDER.—Such certification shall be provided by—

(A) in the case of a method described in paragraph (1)(A), a local building regulatory authority, a utility, a manufactured home production inspection primary inspection agency (IPIA), or a home energy rating organization, or

(B) in the case of a method described in paragraph (1)(B), an individual recognized by an organization designated by the Secretary for such purposes.

"(3) FORM.—

"(f) NEW ENERGY-EFFICIENT HOME EXPENSES.—No deduction shall be allowed for that portion of expenses for a new energy-efficient home otherwise allowable as a deduction for the taxable year which is equal to the amount of the credit determined for such taxable year under section 28C.

"(g) CREDIT ALLOWED AGAINST REGULAR AND MINIMUM TAX.—

(1) IN GENERAL.—Subsection (c) of section 38 (relating to limitation based on amount of tax) is amended by redesignating paragraph (15), as amended by section 1103(d), is amended by striking "plus" at the end of paragraph (15), and by inserting at the end of paragraph (15), "plus", and by adding at the end the following:

(17) the new energy-efficient home credit determined under section 28C,

"(h) CREDIT MADE PART OF GENERAL BUSINESS CREDIT.—Subsection (b) of section 38 (relating to limitation based on amount of tax) is amended by redesignating paragraph (15), as amended by section 1103(c), is amended by striking "plus" at the end of paragraph (15), and by inserting at the end of paragraph (15), "plus", and by adding at the end the following:

(19) the new energy-efficient home credit determined under section 28C,

"(i) DENIAL OF DOUBLE BENEFIT.—Section 280C (relating to certain expenses for which credits are allowable), as amended by section 1103(c), is amended by adding a heading and the following:

(3) SPECIAL RULES FOR NEW ENERGY EFFICIENT HOME CREDIT.—In the case of the new energy efficient home credit—

(i) this section and section 38 shall be applied separately with respect to the credit, and

(ii) in paragraph (1) (as modified by subclause (I)) shall be reduced permanently displayed in a readily inspectable location in the dwelling.

"(4) REGULATIONS.—

(A) IN GENERAL.—In prescribing regulations under this subsection for energy performance-based certification methods, the Secretary, after examining the requirements for energy consultants and home energy rating programs, shall develop procedures and methods for the designation of individuals specified by the Mortgage Industry National Accreditation Procedures for Home Energy Rating Systems, shall prescribe procedures for calculating annual energy costs and cost savings of heating and cooling and for the reporting of the results. Such regulations shall—

(i) provide that any calculation procedures be fuel neutral such that the same energy efficiency measures allow a home to qualify for the credit under this section regardless of whether the dwelling uses a gas or oil furnace or a boiler or an electric heat pump, and

(ii) require that any computer software allowable for the printing of forms for disclosure to the homeowner—


by the credit allowed under subsection (a) for the taxable year (other than the new energy efficient home credit).

(b) New Energy Efficient Home Credit.—

For purposes of this paragraph, the term ‘new energy efficient home credit’ means the credit allowable under subsection (a) by reason of section 45H.

(2) Amendments.—Subclause (II) of section 38(c)(2)(A)(ii) is amended by inserting ‘or the new energy efficient home credit’ after ‘employment credit’.

(d) Qualifying Energy Efficiency Improvements.—For purposes of this section, the term ‘qualified energy efficiency improvements’ means any energy efficient building envelope component which is certified to meet or exceed the prescriptive criteria for residential energy efficiency established by the International Energy Conservation Code, or any combination of energy efficiency measures which achieve a reduction in heating and cooling energy usage for the dwelling (as measured in terms of energy cost to the taxpayer), if—

(1) such component or combinations of measures is in or on a dwelling—

(A) located in the United States, and

(B) owned and used by the taxpayer as the taxpayer’s principal residence (within the meaning of section 121),

(2) the original use of such component or combination of measures commences with the taxpayer,

(3) such component or combination of measures reasonably can be expected to remain in use for at least 5 years,

(e) Credit.—(1) Identification.—The credit described in subsection (d) shall be—

(1) in the case of any component described in subsection (d), determined on the basis of applicable energy efficiency ratings (including product labeling requirements) for affecting building envelope components,

(2) in the case of combinations of measures described in subsection (d), determined by the performance-based methods described in section 45H(d),

(f) Expenditures.—(1) In General.—The amount of the credit shall equal 30 percent of the cost of qualified energy efficiency improvements installed during such taxable year.

(g) Basis Adjustment.—For purposes of this paragraph, the term ‘dwelling’ includes a manufactured home which conforms to Federal Manufactured Home Construction and Safety Standards (24 C.F.R. 3280).

(h) Condominiums.—In the case of any expenditure with respect to any property, the increase in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.

(i) Term.—Subsection (a) shall apply to qualified energy efficiency improvements installed during the period beginning on the date of the enactment of this section and ending on December 31, 2035.

(j) Conforming Amendments.—

(1) Subsection (c) of section 23, as amended by this Act, is amended by inserting ‘‘25D,’’ after ‘‘25C,’’

(2) Subparagraph (C) of section 25(e)(1), as amended by this Act, is amended by inserting ‘‘25D,’’ after ‘‘25C’’.

(3) Subsection (b) of section 904, as amended by this Act, is amended by striking ‘‘or 25C’’ and inserting ‘‘, 25D’’.

(4) Subsection (d) of section 1408C is amended by inserting ‘‘and section 25C’’ and inserting ‘‘, 25C’’.

(k) Table of Sections for this Act.—The table of sections for any expenditure with respect to which a credit has been allowed under section 25D shall be treated as having paid his proportionate share of the cost of qualified energy efficiency improvements made by such association.

(l) Condominium Management Association.—For purposes of this paragraph, the term ‘condominium management association’ means an organization which meets the requirements of paragraph (1) of section 528(c) (other than subparagraph (E) thereof) with respect to a condominium project substantially all of the units of which are used as residences.

(m) Building Envelope Component.—The term ‘building envelope component’ means—

(A) insulation material or system which is specifically and primarily designed to reduce the heat loss or gain or a dwelling when installed in or on such dwelling, and

(B) exterior windows (including skylights) and doors.

(n) Manufactured Homes Included.—For purposes of this section, the term ‘dwelling’ includes a manufactured home which conforms to Federal Manufactured Home Construction and Safety Standards (24 C.F.R. 3280).

(o) Basic Requirement.—For purposes of this section, if a credit is allowed for such section for any expenditure with respect to any property, the increase in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.

(p) Term.—Subsection (a) shall apply to qualified energy efficiency improvements installed during the period beginning on the date of the enactment of this section and ending on December 31, 2035.

(q) Conforming Amendments.—

(1) Subsection (c) of section 23, as amended by this Act, is amended by inserting ‘‘25D,’’ after ‘‘25C,’’

(2) Subparagraph (C) of section 25(e)(1), as amended by this Act, is amended by inserting ‘‘25D,’’ after ‘‘25C’’.

(3) Subsection (b) of section 904, as amended by this Act, is amended by striking ‘‘or 25C’’ and inserting ‘‘, 25D’’.

(4) Subsection (d) of section 1408C is amended by inserting ‘‘and section 25C’’ and inserting ‘‘, 25C’’.

(r) Table of Sections for this Act.—The table of sections for any expenditure with respect to which a credit has been allowed under section 25D shall be treated as having paid his proportionate share of the cost of qualified energy efficiency improvements made by such association.

(s) Condominium Management Association.—For purposes of this paragraph, the term ‘condominium management association’ means an organization which meets the requirements of paragraph (1) of section 528(c) (other than subparagraph (E) thereof) with respect to a condominium project substantially all of the units of which are used as residences.

(t) Building Envelope Component.—The term ‘building envelope component’ means—

(A) insulation material or system which is specifically and primarily designed to reduce the heat loss or gain or a dwelling when installed in or on such dwelling, and

(B) exterior windows (including skylights) and doors.

(u) Manufactured Homes Included.—For purposes of this section, the term ‘dwelling’ includes a manufactured home which conforms to Federal Manufactured Home Construction and Safety Standards (24 C.F.R. 3280).

(v) Basic Requirement.—For purposes of this section, if a credit is allowed for such section for any expenditure with respect to any property, the increase in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.

(w) Term.—Subsection (a) shall apply to qualified energy efficiency improvements installed during the period beginning on the date of the enactment of this section and ending on December 31, 2035.

(x) Conforming Amendments.—

(1) Subsection (c) of section 23, as amended by this Act, is amended by inserting ‘‘25D,’’ after ‘‘25C,’’

(2) Subparagraph (C) of section 25(e)(1), as amended by this Act, is amended by inserting ‘‘25D,’’ after ‘‘25C’’.

(3) Subsection (b) of section 904, as amended by this Act, is amended by striking ‘‘or 25C’’ and inserting ‘‘, 25D’’.

(4) Subsection (d) of section 1408C is amended by inserting ‘‘and section 25C’’ and inserting ‘‘, 25C’’.

(5) Table of sections for subpart A of part IV of title 29, as amended by this Act, is amended by inserting ‘‘25D’’ and inserting ‘‘, 25D’’.

(y) Table of Sections for this Act.—The table of sections for any expenditure with respect to which a credit has been allowed under section 25D shall be treated as having paid his proportionate share of the cost of qualified energy efficiency improvements made by such association.
credit against the tax imposed by this chapter for the taxable year an amount equal to the sum of—

'(1) 15 percent of the qualified photovoltaic property expenditure.

'(2) 15 percent of the qualified solar water heating property expenditures.

'(3) 30 percent of the qualified wind energy property expenditures.

'(4) 25 percent for the qualified fuel cell property expenditures, made by the taxpayer during the taxable year.

'(b) LIMITATIONS.—

'(1) MAXIMUM CREDIT.—The credit allowed under subsection (a) shall not exceed $2,000 for each system of solar energy property.

'(2) TYPE OF PROPERTY.—No expenditure may be taken into account under this section unless such expenditure is made by the taxpayer for property installed on or in connection with a dwelling unit which is located in the United States and which is used as a residence.

'(3) SAFETY CERTIFICATIONS.—No credit shall be allowed under this section for an item of property unless—

'(A) in the case of solar water heating property, such property is certified for performance and safety by the Solar Rating and Certification Corporation or a comparable entity endorsed by the government of the State in which such property is installed, and

'(B) in the case of a photovoltaic, wind energy, or fuel cell property, such property meets appropriate fire and electric code requirements.

'(c) DEFINITIONS.—For purposes of this section—

'(1) QUALIFIED SOLAR WATER HEATING PROPERTY EXPENDITURE.—The term qualified solar water heating property expenditure means an expenditure for property which uses solar energy to heat water for use in a dwelling unit with respect to which a majority of the energy is derived from the sun.

'(2) QUALIFIED PHOTOVOLTAIC PROPERTY EXPENDITURE.—The term qualified photovoltaic property expenditure means an expenditure for property which uses solar energy to generate electricity for use in a dwelling unit.

'(3) SOLAR PANELS.—No expenditure relating to an underpayment panel or other property installed as a roof (or portion thereof) shall fail to be treated as property described in paragraph (1) or (2) solely because it constitutes a structural component of the structure on which it is installed.

'(4) QUALIFIED WIND ENERGY PROPERTY EXPENDITURE.—The term qualified wind energy property expenditure means an expenditure for property which uses wind energy to generate electricity for use in a dwelling unit.

'(5) QUALIFIED FUEL CELL PROPERTY EXPENDITURE.—The term qualified fuel cell property expenditure means an expenditure for property which uses an electrochemical fuel cell system to generate electricity for use in a dwelling unit.

'(6) LABOR COSTS.—Expenditures for labor costs properly allocable to the on-site preparation, assembly, or original installation of the property described in paragraph (1), (2), (4), or (5) and for piping or wiring to interconnect such property to the dwelling unit shall be taken into account for purposes of this section.

'(7) ENERGY STORAGE MEDIUM.—Expenditures which are properly allocable to a swimming pool, hot tub, or any other energy stor-
Sec. 1122. Modifications to Credit for Electricity Produced from Renewable and Waste Products.

(a) Increase in Credit Rate.—

(1) IN GENERAL.—Section 45(a)(1) is amended by striking "1.5 cents" and inserting "1.8 cents".

(2) CONFERRING AMENDMENTS.—

(A) Section 45(d)(2) is amended by striking "1.5 cent" and inserting "1.8 cent".

(B) Section 45(d)(2)(B) is amended by inserting "(calendar year 2001 in the case of the 1.8 cent amount in subsection (a))" after "1992".

(b) Expansion of Qualified Resources.—

(1) IN GENERAL.—Section 45(c)(1) (relating to qualified energy resources) is amended by striking "electrical transmission or distribution factors established by the Secretary.".

(2) DEFINITION OF ALTERNATIVE RESOURCES.—

Section 45(c) (relating to definitions) is amended—

(A) by redesignating paragraph (3) as paragraph (5),

(B) by redesignating paragraph (4) as paragraph (3), and

(C) by inserting after paragraph (3), as redesignated by subparagraph (B), the following:

"(4) ALTERNATIVE RESOURCES.—"'

"(A) IN GENERAL.—The term 'alternative resources' means—"

"(i) solar,"

"(ii) biomass (other than closed loop biomass),"

"(iii) municipal solid waste,"

"(iv) incremental hydropower,"

"(v) landfill gas, and"

"(vi) steel cogeneration."

"(B) BIOMASS.—The term 'biomass' means any of—"

"(i) agricultural materials, and which is derived from—"

"(ii) any solid, nonhazardous, cellulosic waste material, or any organic carbohydrate matter, which is segregated from other waste materials, and which is derived from—"

"(i) any of the following forest-related resources: mill residues, precommercial thinnings, slash, and brush, but not including old-growth timber,"

"(ii) pallets, crates, dammage, untreated wood waste from construction or manufacturing activities, and landscape or right-of-way tree trimmings, but not including unsegregated municipal solid waste or post-consumer wastepaper, and"

"(iii) any of the following agricultural sources: orchard tree crops, vineyard, grain, legumes, sugar, and other crop by-products or residues, including any packaging and other materials which are nontoxic and biodegradable and are associated with the processing, transporting, and disposal of such agricultural materials."

"(C) MUNICIPAL SOLID WASTE.—The term 'municipal solid waste' has the same meaning given to it under section 2(27) of the Solid Waste Utilization Act (42 U.S.C. 6903).

"(D) INCREMENTAL HYDROPPOWER.—The term 'incremental hydropower' means additional generating capacity achieved from—"

"(i) increased efficiency, or"

"(ii) additional generating new capacity, at a licensed non-Federal hydroelectric project originally placed in service before the date of the enactment of this paragraph, which terms 'geothermal' means energy derived from a geothermal deposit (within the meaning of section 613(e)(2)), but only, in the case of electricity generated by geothermal power, up to (but not including) the electrical transmission stage.

"(F) LANDFILL GAS.—The term 'landfill gas' means gas generated from the decomposition of any household solid waste, commercial solid waste, and industrial solid waste disposed of in a municipal solid waste landfill unit (as such terms are defined in regulations promulgated under subtitle D of the Solid Waste Disposal Act (42 U.S.C. 6941 et seq.)).

"(G) STEEL COGENERATION.—The term 'steel cogeneration' means the production of electricity and steam (or other form of thermal energy) from any or all waste sources defined in paragraphs (2) and (3) and subparagraphs (B) and (C) of section 2(27) of the Solid Waste Utilization Act, and

"(H) QUALIFIED INDIAN LANDS.—In the case of a qualified facility described in subsection (c)(3)(D) which—"

"(i) is located within—"

"(ii) qualified Indian lands (as defined in section 7871(c)(3)), or"

"(ii) lands which are held in trust by a Native Corporation (as so defined) having jurisdiction over such lands, the amount in effect under subsection (a)(1) for a taxable year shall be adjusted under paragraphs (2) and (4) and before adjustment under paragraphs (1) and (3) be increased by .25 cents."

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after the date of the enactment of this Act.

SEC. 1123. Modifications to Credit for Electric Power Produced from Certain Resources Co-Fired in Coal Plants.

(4) GOVERNMENT-OWNED FACILITY.—Section 45(d)(6) (relating to credit eligibility in the case of government-owned facilities using poultry waste) is amended—

(A) by inserting "or alternative resources" after "poultry waste", and

(B) by inserting "or alternative resources" after "poultry waste" in the heading thereof.

(5) QUALIFIED FACILITIES WITH CO-PRODUCTION.—Section 45(b) (relating to limitations and adjustments) is amended by adding at the end the following:

"(4) INCREASED CREDIT FOR CO-PRODUCTION FACILITIES.—"

"(A) IN GENERAL.—In the case of a qualified facility described in subsection (c)(3)(D) which has a co-production facility or a qualified facility described in subparagraph (A), (B), or (C) of subsection (D) that adds a co-production facility after the date of the enactment of this paragraph, the amount in effect under subsection (a)(1) for an eligible taxable year of a taxpayer shall (after adjustment under paragraph (2) and before adjustment under paragraphs (1) and (3)) be increased by .25 cents."

"(B) CO-PRODUCTION FACILITY.—For purposes of subparagraph (A), the term 'co-production facility' means a facility which—"

"(i) enables a qualified facility to produce heat, mechanical power, wastewater treatment, liquid fuels, or minerals from qualified energy resources in addition to electricity, and"

"(ii) produces such energy on a continuous basis."

"(C) ELIGIBLE TAXABLE YEAR.—For purposes of subparagraph (A), the term 'eligible taxable year' means any taxable year in which the amount of gross receipts attributable to the co-production facility of a qualified facility are at least 10 percent of the amount of gross receipts attributable to electricity produced by such facility."

"(D) QUALIFIED FACILITIES LOCATED WITHIN QUALIFIED INDIAN LANDS.—In the case of a qualified facility described in subsection (c)(3)(D) which—"

"(i) is located within—"

"(1) qualified Indian lands (as defined in section 7871(c)(3)), or"

"(2) lands which are held in trust by a Native Corporation (as so defined) having jurisdiction over such lands, the amount in effect under subsection (a)(1) for a taxable year shall be adjusted under paragraphs (2) and (4) and before adjustment under paragraphs (1) and (3) be increased by .25 cents."

"(E) ELECTRICITY PRODUCED FROM CERTAIN RESOURCES CO-FIRED IN COAL PLANTS.—Section 45(d) (relating to definitions and special rules) is amended by adding at the end the following:

"(6) SPECIAL RULE FOR ELECTRICITY PRODUCED FROM CERTAIN RESOURCES CO-FIRED IN COAL PLANTS.—In the case of electricity produced from biomass (including closed loop biomass), municipal solid waste, or animal waste, co-fired in a facility which produces electricity from coal—"

"(A) subsection (a)(1) shall be applied by substituting '1 cent' for '1.8 cents', and"

"(B) such facility shall be considered a qualified facility for purposes of this section, and"
earlier than the date of the enactment of this paragraph.

(b) Conforming Amendments.—
(A) The heading for section 45 is amended by inserting "and waste energy" after "renewable".

(B) The item relating to section 45 in the table of sections subpart D of part IV of subpart C of chapter 31 of title 7 of the Rural Electrification Act of 1936 (7 U.S.C. 901 et seq.) is amended by adding at the end the following:

"(9) CREDITS FOR CERTAIN TAX EXEMPT ORGANIZATIONS AND GOVERNMENTAL UNITS.—Sec.

(a) DEPRECIATION OF PROPERTY USED IN THE TRANSMISSION OF ELECTRICITY.—

(1) In General.—Subparagraph (C) of section 168(e)(3) (relating to 7-year property), as amended by section 121(a)(1), is amended by redesignating clause (ii) as clause (iv), by redesignating clause (iii) as clause (iv), and by inserting after clause (ii) the following:

"(iii) any property used in the transmission of electricity".

(2) 10-YEAR CLASS LIFE.—The table contained in section 168(c)(8)(B), as amended by section 121(b), is amended by inserting after the item relating to subparagraph (C)(ii) the following:

"(C)(iii) .............................................. 10".

(b) Definition of Property Used in the Transmission of Electricity.—

Section 168(b), as amended by section 121(b), is amended by adding at the end the following:

"(16) PROPERTY USED IN THE TRANSMISSION OF ELECTRICITY.—The term 'property used in the transmission of electricity' means property used in the transmission of electricity for sale."

Subtitle D—Tax Incentives for Ethanol Use

SEC. 1131. SMALL ETHANOL PRODUCER CREDIT.

(a) Allocation of Alcohol Fuels Credit to Patrons of a Cooperative.—Section 46(g) (relating to alcohol used as fuel) is amended by adding at the end the following new paragraph:

"(C) SPECIAL RULES FOR DECREASE IN CREDIT.

"(1) in General.—The amount not apportioned to such patron for the taxable year described in section 1121(a)(2), is amended by inserting in subsection (c)(5) and inserting the following:

"(C) ANIMAL WASTE FACILITY.—

"(i) in General.—Except as provided in clause (ii) in the case of animal waste (other than poultry) to produce electricity, the term 'qualified facility' means any facility of the taxpayer which is originally placed in service after the date of the enactment of this Act.

"(ii) POULTRY WASTE.—In the case of a facility using animal waste relating to poultry to produce electricity, the term 'qualified facility' means any facility of the taxpayer which is originally placed in service after December 31, 2000.

"(D) TREATMENT OF QUALIFIED FACILITIES NOT IN COMPLIANCE WITH POLLUTION LAWS.—Sec.

(a) Allocation of Alcohol Fuels Credit to Patrons of a Cooperative.—

"(A) Election to Allocate.—

"(i) in General.—In the case of a cooperative organization described in section 121(a)(1), any part of the credit determined under subsection (a)(3) for the taxable year may, at the election of the organization, be apportioned pro rata among patrons of the organization on the basis of the quantity or value of business done with or for such patrons for the taxable year.

"(B) Treatment of Organizations and Patrons.—The amount of the credit apportioned to patrons under subparagraph (A)—

"(i) shall be included in the amount determined under subsection (a) with respect to the organization for the taxable year,

"(ii) shall be included in gross income of such patrons for the taxable year in the manner and to the extent provided in section 664,

"(C) Special Rules for Decrease in Credits for Taxable Year.—If the amount of the credit of a cooperative organization determined under subsection (A) for the taxable year is less than the amount of such credit shown on the return of the cooperative organization for such year, an amount equal to the excess of—

"(i) such reduction, over

"(ii) the amount not apportioned to such patrons under subsection (A) for the taxable year

shall be treated as an increase in tax imposed by this chapter on the organization.
Such increase shall not be treated as tax imposed by this chapter for purposes of determining the amount of any credit under this subtitle or part, respectively, if at least 5.7 percent of such mixture is alcohol.''.

(2) ALCOHOL MIXTURE RATES.—

(A) In paragraph 4081(c)(4)(A) (relating to alcohol mixture rates for gasoline mixtures) is amended—

(i) by striking '‘which contains gasoline'’ in clause (ii), and inserting in its place '‘which contains a 9 percent mixture’’;

(ii) by striking '‘10 percent gasohol’’, '‘7.7 percent gasohol’’, and '‘5.7 percent gasohol’’ each place such terms appear in clauses (i) and (ii), and inserting '‘9 percent mixture’’, '‘7.7 percent mixture’’, and '‘5.7 percent mixture’’, respectively.

(B) DEFINITIONS.—

(1) The term '‘small ethanol producer credit’’ means the credit determined with respect to the taxpaying producer credit under section 4081(d)(2)(A) (relating to limitation based on amount of qualified ethanol produced).''.

(3) LICENSED CREDIT AGAINST MINIMUM TAX.—

(A) IN GENERAL.—Subsection (c) of section 38 (relating to limitation based on amount of tax) is amended by redesignating paragraph (3) as paragraph (4) and by inserting after paragraph (2) the following new paragraph:—

''(3) SPECIAL RULES FOR SMALL ETHANOL PRODUCER CREDIT.—

''(A) IN GENERAL.—In the case of the small ethanol producer credit—

(i) this section and section 38 shall be applied separately with respect to the credit, and

(ii) in applying paragraph (1) to the credit—

''(i) subparagraphs (A) and (B) thereof shall not apply, and

''(ii) the limitation under paragraph (1) (as modified by subsection (A)) shall be reduced by the credit allowed under subsection (a) for the taxable year (other than the small ethanol producer credit).

''(B) SMALL ETHANOL PRODUCER CREDIT.—

For purposes of this subsection, the term 'small ethanol producer credit' means the credit allowed under subsection (a) by reason of section 4081(a)(3).

''(C) CONFORMING AMENDMENTS.—

(1) The heading for section 4081(c) is amended by striking '‘gasoline’’ and inserting '‘alcohol’’.

(2) Section 4081(c) is amended by striking paragraph (5) and by redesignating paragraphs (6), (7), and (8) as paragraphs (5), (6), and (7), respectively.

''(D) Q UALIFIED ALCOHOL MIXTURE .—The term '10 percent mixture' means any mixture of alcohol with gasoline or diesel if at least 10 percent of such mixture is alcohol.

''(E) 7.7 PERCENT MIXTURE .—The term '7.7 percent mixture' means any mixture of alcohol with gasoline if at least 7.7 percent of such mixture is alcohol.

''(F) 5.7 PERCENT MIXTURE .—The term '5.7 percent mixture' means any mixture of alcohol with diesel if at least 5.7 percent of such mixture is alcohol.

''(G) C ONSIDERATION.—

(1) The amendments made by this section shall take effect on January 1, 2009.
(B) There shall be allowable with respect to such expenditures for any individual determined under subparagraph (A) as the amount of such expenditures made by such individual during such calendar year bears to the aggregate of such expenditures made by all of such individuals during such calendar year.

(2) Tenant-stockholder in cooperative housing corporation.—In the case of an individual tenant-stockholder (as defined in section 216) in a cooperative housing corporation (as defined in such section), such individual shall be treated as having made his tenant-stockholder’s proportionate share (as defined in section 216(b)(3)) of any expenditures of such corporation.

(3) Condominiums.—

(A) In general.—In the case of an individual who is a member of a condominium management association with respect to a condominium which he owns, such individual shall be treated as having made his proportionate share of any expenditures of such association.

(B) Condominium management association.—For purposes of this paragraph, the term ‘condominium management association’ means an organization which meets the requirements of paragraph (1) of section 226(c) (other than subparagraph (B) thereof) with respect to a condominium project substantially all of the units of which are used as residences.

(C) Joint ownership of energy items.—

(A) In general.—Any expenditure otherwise qualifying as a energy conservation expenditure shall not be treated as failing to so qualify because such expenditure was made with respect to 2 or more dwelling units.

(B) Limits applied separately.—In the case of any expenditure described in subparagraph (A), the amount of the credit allowable under subsection (a) shall be computed separately with respect to the amount of the expenditure made for each dwelling unit.

(5) Allocation in certain cases.—If less than 100 percent of the use of an item for nonbusiness residential purposes, only that portion of the expenditures for such item which is properly allocable to use for nonbusiness residential purposes shall be taken into account.

(6) When expenditure made; amount of expenditure.—

(A) In general.—Except as provided in subparagraph (B), an expenditure with respect to an item shall be treated as made when the original installation of the item is completed.

(B) Expenditures part of building construction.—In the case of an expenditure in connection with the construction or reconstruction of a nonbusiness residential structure such expenditure shall be treated as made when the original use of the constructed or reconstructed structure by the taxpayer begins.

(C) Basis of any expenditure shall be the cost thereof.

(7) Other applicable rules.—Rules similar to the rules of paragraphs (4) and (5) of section 26(b)(1)(a) shall apply for purposes of this section.

(8) Basis adjustments.—For purposes of this subtitle, if a credit is allowed under this section for any expenditure with respect to any property in use in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.

(9) Denial of double benefit.—No deduction or other credit shall be allowed under this section for any expenditure for which credit is allowed under this section.

(10) Election to have credit not apply.—A taxpayer may elect to have this section apply for any taxable year.

(11) Application of section.—This section shall apply to expenditures with respect to property placed in service after December 31, 2000.

(b) Conforming amendments.

(1) Section 1324(b)(2) of title 31, United States Code, is amended by striking ‘‘or’’ before ‘‘emergency services’’ before the period at the end ‘‘, or from section 35 of such Code’’.

(2) The table of sections for part IV of chapter A of title 1 is amended by inserting the following new paragraph:

‘‘Sec. 35. Energy conservation expenditures. ‘‘Sec. 36. Overpayments of tax.’’

(c) Effecting date. The amendments made by this section shall apply to taxable years ending after December 31, 2000.

Subtitle G—Hybrid Vehicle Incentive

SEC. 1161. EXPANSION OF CLEAN-FUEL VEHICLE DEFEATED BY 2000.00 TO INCLUDE HYBRID VEHICLES.

(a) In general.—Section 179A(c) (defining qualified clean-fuel vehicle property) is amended by adding at the end the following new paragraph:

‘‘(4) Qualified hybrid vehicle included.—

(A) In general.—The term ‘qualified clean-fuel vehicle property’ includes any qualified hybrid vehicle.

(B) Qualified hybrid vehicle.—

(i) In general.—The term ‘qualified hybrid vehicle’ means any motor vehicle which—

(I) is propelled by a combination of a fuel which is not a clean-burning fuel and electricity, and

(II) has a city fuel economy of not less than 50 miles per gallon.

(ii) City fuel economy.—The term ‘city fuel economy’ has the meaning given the term in section 600.002–85 of title 40, Code of Federal Regulations (or a successor regulation).

(ii) Effective date.—The amendment made by this section shall apply to property placed in service after the date of the enactment of this Act.

Subtitle H—Compliance With Congressional Budget Act

SEC. 1171. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of such calendar year.

TITLE XII—OTHER PROVISIONS

Subtitle A—In General

SEC. 1201. EXPANSION OF AUTHORITY TO POSTPONE CERTAIN TAX-RELATED DEADLINES BY REASON OF PREIDENTIALLY DECLARED DISASTER.

(a) In general.—Section 7508A (relating to authority to postpone certain tax-related deadlines by reason of a Presidential disaster is amended by adding at the end the following new subsection:

‘‘(C) Duties of Disaster Response Team. The Secretary shall establish as a permanent office in the national office of the Internal Revenue Service a disaster response team which, in coordination with the Federal Emergency Management Agency, shall assist taxpayers in clarifying and resolving Federal tax matters associated with or resulting from any Presidentially declared disaster (as so defined). One of the duties of the disaster response team shall be to extend in appropriate cases the 90-day period described in subsection (a) by not more than 30 days.

(b) Effective date.—The amendment made by this section shall take effect on the date of enactment of this Act.

Subtitle B—Compliance With Congressional Budget Act

SEC. 1211. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of such calendar year.

SA 723. Mr. SMITH of New Hampshire proposed an amendment to amendment SA 680 proposed by Mr. homeowners Smith, of New Hampshire to the bill (H.R. 1836) to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

At the appropriate place, add the following:

SEC. . PERMANENT MORATORIUM ON IMPOSITION OF TAXES ON THE INTERNET.

Section 1101(a) of the Internet Tax Freedom Act (title XI of division C of the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999, 47 U.S.C. 1304) is amended by striking the period beginning on October 1, 1998, and ending 3 years after the date of the enactment of this Act and inserting “after September 30, 1998.”

SA 724. Mr. FEINGOLD proposed an amendment to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

On page 314, after line 21, add the following:

SEC. . ELIMINATION OF MEDICAID ESTATE RECOVERY REQUIREMENT.

(a) Medicaid amendment.—

(1) In general.—Section 1396p(b) of title 42, U.S.C., is amended by striking “(other than subsection (a)(1)(B))” and inserting “and subsection (a)(1)(B)”.

(2) Effectiveness date.—The amendment made by this section shall take effect on the date of enactment thereof.

(b) Revenues offset.—The Secretary of the Treasury shall adjust the reductions of the budget for fiscal year 2002; as follows:

At the appropriate place, add the following:

SEC. . PERMANENT MORATORIUM ON IMPOSITION OF TAXES ON THE INTERNET.

Section 1101(a) of the Internet Tax Freedom Act (title XI of division C of the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999, 47 U.S.C. 1304) is amended by striking the period beginning on October 1, 1998, and ending 3 years after the date of the enactment of this Act and inserting “after September 30, 1998.”

Mr. FEINGOLD proposed an amendment to amendment SA 724.

On page 314, after line 21, add the following:

SEC. . ELIMINATION OF MEDICAID ESTATE RECOVERY REQUIREMENT.

(a) Medicaid amendment.—

(1) In general.—Section 1396p(b) of title 42, U.S.C., is amended by striking “(other than subsection (a)(1)(B))” and inserting “and subsection (a)(1)(B)”.

(2) Effectiveness date.—The amendment made by this section shall take effect on the date of enactment thereof.

(b) Revenues offset.—The Secretary of the Treasury shall adjust the reductions of the budget for fiscal year 2002; as follows:

At the appropriate place, add the following:

SEC. . PERMANENT MORATORIUM ON IMPOSITION OF TAXES ON THE INTERNET.

Section 1101(a) of the Internet Tax Freedom Act (title XI of division C of the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999, 47 U.S.C. 1304) is amended by striking the period beginning on October 1, 1998, and ending 3 years after the date of the enactment of this Act and inserting “after September 30, 1998.”
On page 24, strike “$12,000” and insert “$15,000”.

On page 1, strike “$10,000” and insert “$11,250”.

On page 9, in the table between lines 11 and 12, strike the column relating to 39.6 percent.

SA 726. Mr. FEINGOLD proposed an amendment to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

On page 9, between lines 4 and 5, insert the following:

(1) ADJUSTMENTS AFTER 2010.—In prescribing the tables under subsection (f) which apply with respect to taxable years beginning in calendar year 2011, the Secretary shall, in addition to the adjustments made under subparagraph (C) of this subsection, increase the initial bracket amounts for subsection (a) and subsection (b) so as to decrease revenues by the amount of revenues generated by the other provisions of the amendment creating this provision.

On page 43, strike line 4 and all that follows through page 64, line 16.

On page 65, in line 12, strike “and before 2011”.


On page 68, between lines 14 and 15, following the item relating to 2010, insert the following: 2001 and thereafter $100,000,000

On page 106, after line 6, insert the following:

(6) Notwithstanding any other provision of law, this subtitle shall not apply to property subject to the estate tax.

SA 727. Mr. HARKIN proposed an amendment to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

On page 11, strike lines 14 through 22 and insert the following:

(1) IN GENERAL.—Except as provided in paragraphs (2) and (3), the amendments made by this section apply to taxable years beginning after December 31, 2001.

(2) AMENDMENTS TO WITHHOLDING PROVISIONS.—The amendments made by paragraphs (6), (7), (8), (9), (10), and (11) of subsection (a) shall apply to amounts paid after the 60th day after the date of the enactment of this Act.

(3) ASSURANCE OF TRUST FUND SOLVENCY.—(A) CBO CERTIFICATION.—The reductions in the tax rate relating to the highest rate bracket under the amendments made by this section shall not take effect unless the Congressional Budget Office submits to Congress and the Secretary of the Treasury a certification that legislation has been enacted that ensures the solvency of—

(i) the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund for a period of not less than 75 years; and

(ii) the Federal Hospital Insurance Trust Fund and the Federal Supplementary Medical Insurance Trust Fund for a period of not less than 50 years.

(4) APPLICATION.—(i) IN GENERAL.—Except as provided in clause (ii), the reductions in the tax rate relating to the highest rate bracket under the amendments made by this section shall begin with the rate for the taxable year beginning after the date on which the Congressional Budget Office submits the certification described in subparagraph (A).

(ii) RETROACTIVITY.—If the Congressional Budget Office submits the certification described in subparagraph (A) before October 1, 2002, this subsection shall be applied as if this paragraph had not been enacted.

SA 728. Mr. HARKIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

On page 9, strike the table between lines 11 and 12 and insert the following:

In the case of taxable years beginning in calendar year:

<table>
<thead>
<tr>
<th>Calendar Year</th>
<th>1999</th>
<th>2000</th>
<th>2001</th>
<th>2002</th>
</tr>
</thead>
<tbody>
<tr>
<td>10%</td>
<td>28%</td>
<td>31%</td>
<td>36%</td>
<td></td>
</tr>
<tr>
<td>2002, 2003, and 2004</td>
<td>9%</td>
<td>27%</td>
<td>30%</td>
<td>35%</td>
</tr>
<tr>
<td>2005 and 2006</td>
<td>8.5%</td>
<td>26%</td>
<td>29%</td>
<td>34%</td>
</tr>
<tr>
<td>2007 and thereafter</td>
<td>8%</td>
<td>25%</td>
<td>28%</td>
<td>33%</td>
</tr>
</tbody>
</table>

SA 729. Mr. HARKIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

At the end of subtitle D of title IV, add the following:

SEC. 30B. CREDIT TO ECONOMIC RESPONSE PROFESSIONALS FOR CERTAIN EXPENSES.

(a) IN GENERAL.—Subpart B of part IV of chapter A of chapter 1 is amended by adding at the end the following new section:

SEC. 25C. CERTAIN HIGHER EDUCATION LOANS.

(a) ALLOWANCE OF CREDIT.—In the case of an eligible emergency response professional, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 50 percent of the qualified expenses which are paid or incurred by the taxpayer after December 31, 2001.

(b) MAXIMUM CREDIT.—The credit allowed by subsection (a) for any taxable year shall not exceed $2,000.

(c) DEFINITIONS.—(i) ELIGIBLE EMERGENCY RESPONSE PROFESSIONAL.—The term ‘eligible emergency response professional’ includes—

(A) a full-time employee of any police department or fire department which is organized and operated by a governmental entity to provide police protection, firefighting service, or emergency medical services for any area within the jurisdiction of such governmental entity,

(B) an emergency medical technician licensed by a State who is employed by a State or non-profit to provide emergency medical services, and

(C) a member of a volunteer fire department which is organized to provide firefighting or emergency medical services for any area within the jurisdiction of a governmental entity which is not provided with any other firefighting services.

(ii) GOVERNMENTAL ENTITY.—The term ‘governmental entity’ means a State (or political subdivision thereof), Indian tribal (or governmental entity means a State (or political subdivision thereof), Indian tribal (or governmental entity, or an area within the jurisdiction of a governmental entity, or an area within the jurisdiction of a governmental entity, which is organized and operated by a governmental entity to provide police protection, firefighting service, or emergency medical services, and which apply with respect to taxable years beginning after the date on which the Secretary determines by the Secretary.

(‘(D) ADJUSTMENTS AFTER 2010.—In the case of an eligible emergency response professional, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 50 percent of the qualified expenses which are paid or incurred by the taxpayer after December 31, 2002.

(b) CREDIT ALLOWABLE UNDER SUBSECTION (a) FOR ANY TAXABLE YEAR SHALL NOT EXCEED THE EXCESS (IF ANY) OF—

(A) the regular tax for the taxable year, reduced by the sum of the credits allowable under subparagraph (a) for the preceding sections of this subpart, over

(B) the tentative minimum tax for the taxable year.

(c) ELECTION TO HAVE CREDIT APPLY.—A taxpayer may elect to have this section not apply for any taxable year.

SA 730. Mr. HARKIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

At the end of subtitle D of title IV, add the following:

SEC. 30B. CREDIT TO CERTAIN HIGHER EDUCATION LOANS.

(a) ALLOWANCE OF CREDIT.—In the case of a qualified individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the interest and principle paid by the taxpayer during the taxable year on any qualified education loan.

(b) MAXIMUM CREDIT.—The credit allowed by subsection (a) for a qualified individual shall not exceed $2,000.

(c) DEFINITIONS.—(i) ELIGIBLE HIGHER EDUCATION LOAN.—The term ‘eligible higher education loan’ includes—

(A) an individual who is—

(1)(I) licensed or certified by a State to provide nursing or nursing-related services, and

(ii) employed to perform such services on a full-time basis for at least 6 months in the taxable year in which the credit described in subsection (a) is claimed, or

(ii) a term designated by the Secretary.
SA 731. Mr. HARKIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, which was ordered to lie on the table; as follows:

On page 9, strike the table between line 11 and 42 and insert the following:

Title 82:

School Construction and Modernization

Subtitle A—Liberalization of Tax-Exempt Financing Rules for Public School Construction

Sec. 01. Expansion of Incentives for Public Schools.

(a) In General.—Chapter 1 is amended by adding at the end the following new subchapter:

Subchapter Y—Public School Modernization Provisions

Sec. 1400K. Credit to holders of qualified public school modernization bonds.

Sec. 1400L. Qualified school construction bonds.

Sec. 1400M. Qualified zone academy bonds.

Sec. 1400K. Credit to Holders of Qualified Public School Modernization Bonds.

(A) Allowance of Credit.—In the case of a taxpayer who holds a qualified public school modernization bond on a credit allowance date of such bond which occurs during the taxable year, there shall be allowed as a credit against the tax of such taxpayer for the calendar year in which such cessation occurs an amount equal to the sum of the credits determined under subsection (b) with respect to such credit allowance date during such calendar year on which the taxpayer holds such bond.

(B) Amount of Credit.—In computing the amount of the credit determined under this subsection with respect to any credit allowance date for a qualified public school modernization bond, 25 percent of the annual credit determined with respect to such bond shall be allowed.

(2) Annual Credit.—The annual credit determined with respect to any qualified public school modernization bond is the product of—

(A) the applicable credit rate, multiplied by

(B) the outstanding face amount of the bond.

(3) Applicable Credit Rate.—For purposes of paragraphs (1) and (2), the applicable credit rate with respect to an issue is the rate equal to an average market yield (as of the day before the date of issuance of the issue) on outstanding long-term corporate debt obligations (determined under regulations prescribed by the Secretary).

(4) Special Rule for Issuance and Redemption.—In the case of a bond which is issued during the 3-month period ending on a credit allowance date, the amount of the credit determined under this subsection with respect to such credit allowance date shall be a ratable portion of the credit otherwise determined based on the portion of the 3-month period during which the bond is outstanding.

A similar rule shall apply when the bond is redeemed.

(5) Limitation Based on Amount of Tax

(A) In General.—The credit allowed under subsection (a) for any taxable year shall not exceed the excess of—

(A) the sum of the regular tax liability (as defined in section 36(b)) plus the tax imposed by section 55, over

(B) the sum of the credits allowable under part IV of subsection A (other than subparagraph B thereof), related to such taxable year,

(6) Carryover of Unused Credit.—If the credit allowable under subsection (a) exceeds the limitation imposed by paragraph (1) for such taxable year, such excess shall be carried to the succeeding taxable year and added to the credit allowable under subsection (a) for such taxable year.

(7) Qualified Modernization Bond Credit Allowance Date.—For purposes of this section—

"(1) Qualification Public School Modernization Bond.—The term 'qualified public school modernization bond' means—

(A) a qualified zone academy bond, and

(B) a qualified public school modernization bond.

(2) Credit Allowance Date.—The term 'credit allowance date' means—

(A) March 15,

(B) June 15,

(C) September 15, and

(D) December 15.

Such term includes the last day on which the bond is outstanding.

(e) Other Definitions.—For purposes of this subchapter—

(1) Local Educational Agency.—The term 'local educational agency' has the meaning given to such term by section 14101 of the Elementary and Secondary Education Act of 1965. Such term includes the local educational agency that serves the District of Columbia but does not include any other State agency.

(2) The term 'bond' includes any obligation.

(3) State.—The term 'State' includes the District of Columbia and any possession of the United States.

(4) Public School Facility.—The term 'public school facility' shall include—

(A) any stadium or other facility primarily used for athletic contests or exhibitions or other events for which admission is charged to the general public, or

(B) any facility which is owned by a State or local government or any agency or instrumentality of a State or local government.

(5) Credit Included in Gross Income.—Gross income includes the amount of the credit allowed to the taxpayer under this section (determined without regard to subsection (c) and the amount so included shall be treated as interest income.

(g) Recapture of Portion of Credit Where Cessation of Credit

(1) In General.—If any bond which when issued purported to be a qualified public school modernization bond ceases to be a qualified public school modernization bond, the issuer shall pay to the United States (at the time required by the Secretary) an amount equal to the sum of—

(A) the aggregate of the credits allowable under this section with respect to such bond (determined without regard to subsection (c)) for taxable years ending during the calendar year in which such cessation occurs and the 2 preceding calendar years, and

(B) interest at the underpayment rate under section 6621 on the amount determined under subparagraph (A) for each calendar year for the period beginning on the first day of such calendar year.

(2) Failure to Pay.—If the issuer fails to timely pay the amount required by paragraph (1) with respect to such bond, the tax imposed by this chapter on such holder of such issue shall be increased (for the taxable year of the holder in which such cessation occurs) by the aggregate decrease in the credits allowed under this section to such holder for taxable years beginning in such 3 calendar years which would have resulted solely from denying any credit under this section with respect to such issue for such taxable years.

(3) Special Rule.—(A) No credits against tax.—Any increase in tax under paragraph (2) shall not be
treated as a tax imposed by this chapter for purposes of determining—

"(i) the amount of any credit allowable under this part, or

"(ii) the amount of the tax imposed by section 55.

"(b) BONDS HELD BY REGULATED INVESTMENT COMPANIES.—Any qualified public school modernization bond is held by a regulated investment company, the credit determined under subsection (a) shall be allowed to shareholders of such company under procedures prescribed by the Secretary.

"(i) CREDITS MAY BE STRIPPED.—Under regulations prescribed by the Secretary—

"(1) there may be a separation (including at issuance) of the ownership of a qualified public school modernization bond and the entitlement to the credit under this section with respect to such bond. In case of any such separation, the credit under this section shall be allowed to the person who on the credit allowance date holds the instrument evidencing the entitlement to the credit and not to the holder of the bond.

"(2) CERTAIN RULES TO APPLY.—In the case of a separation described in paragraph (1), the rules of section 1286 shall apply to the qualified public school modernization bond as if it were a stripped bond and to the credit under this section as if it were a stripped coupon.

"(j) TREATMENT FOR ESTIMATED TAX PURPOSES.—So long as full credit under sections 6654 and 3121A is allowed by the Treasury of the United States to a taxpayer by reason of holding a qualified public school modernization bond on a credit allowance date, the tax imposed by this chapter shall be treated as if it were a payment of estimated tax made by the taxpayer on such date.

"(k) CREDIT MAY BE TRANSFERRED.—Nothing in this chapter shall be construed to limit the transferability of the credit allowed by this section through sale and repurchase agreements.

"(1) REPORTING.—Issuers of qualified public school modernization bonds shall submit reports similar to the reports required under section 1286(e).

"(m) TERMINATION.—This section shall not apply to any bond issued after September 30, 2006.

SEC. 1400L. QUALIFIED SCHOOL CONSTRUCTION BONDS.

"(a) QUALIFIED SCHOOL CONSTRUCTION BOND.—For purposes of this subchapter, the term ‘qualified school construction bond’ means any bond issued as part of an issue if—

"(1) 95 percent or more of the proceeds of such issue are to be used for the construction, rehabilitation, or repair of a public school facility or for the acquisition of land on which such a facility is to be constructed with part of the proceeds of such issue.

"(2) the bond is issued by a State or local government within the jurisdiction of which such school is located.

"(3) the issuer designates such bond for purposes of this section, and

"(4) the term of each bond which is part of such issue is equal to or less than 15 years.

"(b) LIMITATION ON AMOUNT OF BONDS DESIGNATED.—The maximum aggregate face amount of bonds issued during any calendar year that are designated under subsection (a) by any issuer shall not exceed the sum of—

"(1) the limitation amount allocated under subsection (d) for such calendar year to such issuer, and

"(2) if such issuer is a large local educational agency (as defined in subsection (e)(4) or is issuing on behalf of such an agency, the limitation amount allocated under subsection (e) for such calendar year to such agency.

"(c) NATIONAL LIMITATION ON AMOUNT OF BONDS DESIGNATED.—There is a national qualified school construction bond limitation for each calendar year. Such limitation is—

"(1) $11,000,000,000 for 2002,

"(2) $11,000,000,000 for 2003, and

"(3) except as provided in subsection (f), zero after 2003.

"(d) 60 PERCENT OF LIMITATION ALLOCATED AMONG STATES—

"(1) IN GENERAL.—60 percent of the limitation applicable under subsection (c) for any calendar year shall be allocated by the Secretary to the States who have the greatest number of children aged 5 through 17 from families living below the poverty level, as determined by the Secretary using the most recent data available from the Department of Commerce that are satisfactory to the Secretary.

"(2) MINIMUM ALLOCATIONS TO STATES.—

"(A) IN GENERAL.—The Secretary shall adjust the allocations under this subsection for any calendar year to each State to the extent necessary to ensure that the sum of—

"(i) the amount allocated to such State under this subsection for such year, and

"(ii) the aggregate amounts allocated under subsection (b) of this section to all public school modernization agencies in such State for such year, is not less than an amount equal to such State’s minimum percentage of the amount to be allocated under paragraph (1) for the calendar year.

"(B) MINIMUM PERCENTAGE.—A State’s minimum percentage for any calendar year is the minimum percentage described in section 1214(d) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6331(d)) for such State for the most recent fiscal year ending before such calendar year.

"(3) ALLOCATIONS TO CERTAIN POSSESSIONS.—The amount to be allocated under paragraph (1) to any possession of the United States other than Puerto Rico shall be the amount which would have been allocated if all allocations under paragraph (1) were made on the basis of respective populations of individuals below the poverty line (as defined by the Office of Management and Budget). In making other allocations, the amount to be allocated under paragraph (1) shall be reduced by the aggregate amount allocated under this paragraph to possessions of the United States.

"(4) ALLOCATIONS FOR INDIAN SCHOOLS.—In addition to the amounts otherwise allocated under this subsection, $200,000,000 for calendar year 2002, and $200,000,000 for calendar year 2003, shall be allocated by the Secretary of the Interior for purposes of the construction, rehabilitation, and repair of schools funded by the Bureau of Indian Affairs. In the case of an allocation under the preceding sentence, Indian tribal governments (as defined in section 7871) shall be treated as qualified issuers for purposes of this subchapter.

"(e) 40 PERCENT OF LIMITATION ALLOCATED AMONG LARGEST SCHOOL DISTRICTS—

"(1) IN GENERAL.—40 percent of the limitation applicable under subsection (c) for any calendar year shall be allocated under paragraph (2) by the Secretary among the 100 local educational agencies which are large local educational agencies in proportion to the respective numbers of children in each State who have attained age 5 but not age 18 for the most recent fiscal year ending before such calendar year.

"(2) ALLOCATION FORMULA.—The amount to be allocated under paragraph (1) for each calendar year is the sum of—

"(A) the amount of any credit allowable under paragraph (1) for such State for the following calendar year—

"(B) the aggregate percentage of the limitation allocated to such State for the preceding calendar year, and

"(C) the amount of any credit allowable under section (a) pursuant to such allocation, the limitation amount under such subsection for such State for the following calendar year reduced by the aggregate amount allocated to such State under paragraph (1) to any possession of the United States.

"(f) 20 PERCENT LIMITATION ALLOCATED TO SCHOOLS IN POVERTY.—

"(1) IN GENERAL.—20 percent of the limitation applicable under subsection (c) for any calendar year shall be allocated in such manner as to achieve the maximum percentage for any calendar year is—

"(A) among the 100 local educational agencies with the largest numbers of children aged 5 through 17 from families living below the poverty level, as determined by the Secretary using the most recent data available satisfactory to the Secretary are in specific need of assistance, based on a low level of resources for school construction, a high level of enrollment growth, or such other factors as the Secretary deems appropriate.

"(2) CARRIER OF UNUSED LIMITATION.—If for any calendar year—

"(i) the amount allocated under subsection (d) to any State, exceeds

"(ii) the amount of bonds issued during such calendar year which are designated under subsection (a) pursuant to such allocation, the limitation amount under such subsection for such State for the following calendar year shall be increased by an amount equal to such excess. A similar rule shall apply to the amounts allocated under subsection (d)(4) or (e).

"(3) SPECIAL RULES RELATING TO ARBITRAGE.—

"(1) IN GENERAL.—A bond shall not be treated as failing to meet the requirement of subsection (a)(1) solely by reason of the fact that the proceeds of the issue of which such bond is a part are invested for a temporary period (but not more than 36 months) until such proceeds are needed for the purpose for which such issue was issued,

"(2) BINDING COMMITMENT REQUIREMENT.—Paragraph (1) shall apply to an issue only if, as of the date of issuance, there is a reasonable expectation that—

"(A) at least 10 percent of the proceeds of the issue will be spent within the 6-month period beginning on such date for the purpose for which such issue was issued, and

"(B) the remaining proceeds of the issue will be spent with due diligence for such purposes.

"(3) EARNINGS ON PROCEEDS.—Any earnings on proceeds during the temporary period shall be treated as proceeds of the issue for purposes of applying subsection (a)(1) and paragraph (1) of this subsection.

SEC. 1400M. QUALIFIED ZONE ACADEMY BONDS.

"(a) QUALIFIED ZONE ACADEMY BOND.—For purposes of this subchapter—

"(1) IN GENERAL.—The term ‘qualified zone academy bond’ means any bond issued as part of an issue if—

"(A) 95 percent or more of the proceeds of such issue are to be used for the purpose for which such issue was issued, and

"(B) the bond is issued by a State or local government within the jurisdiction of which such academy is located.

"(i) designates such bond for purposes of this section,
“(ii) certifies that it has written assurances that the private business contribution requirement of paragraph (2) will be met with respect to such academy, and

“(iii) indicates that it has the written approval of the local educational agency for such bond issuance, and

“(D) the term of each bond which is part of such issue shall not exceed 15 years. Rules similar to the rules of section 1400L(g) shall apply for purposes of paragraph (1).

“(2) PRIVATE BUSINESS CONTRIBUTION REQUIREMENTS.—

“(A) IN GENERAL.—For purposes of paragraph (1), the private business contribution requirement of such paragraph is met (with respect to any issue if the local educational agency that established the qualified zone academy has written commitments from private entities to make qualified contributions having a present value (as of the date of issuance of the issue) of not less than 10 percent of the proceeds of the issue.

“(B) QUALIFIED CONTRIBUTIONS.—For purposes of subparagraph (A), the term ‘qualified contribution’ means any contribution (of a type and quality acceptable to the local educational agency)

“(i) for use in the qualified zone academy (including state-of-the-art technology and vocational equipment),

“(ii) in connection with the development of curriculum or in training teachers in order to promote appropriate market driven technology in the classroom,

“(iii) services of personnel in such academy.

“(iv) internships, field trips, or other educational opportunities outside the academy for students, or

“(v) any other property or service specified by the local educational agency.

“(3) QUALIFIED ZONE ACADEMY.—The term ‘qualified zone academy’ means any public school (or academic program within a public school) which is established by and operated under the supervision of a local educational agency to provide education or training below the postsecondary level if—

“(A) such public school or program (as the case may be) is designed in cooperation with business to enhance the academic curriculum, increase graduation and employment rates, and better prepare students for the rigors of college and the increasingly complex workforce,

“(B) students in such public school or program (as the case may be) will be subject to the same academic standards and assessments as other students educated by the local educational agency,

“(C) the individual education plan of such public school or program is approved by the local educational agency, and

“(D) such public school is located in an empowerment zone or enterprise community (including any such zone or community designated after the date of the enactment of this section), or

“(E) for purposes of subparagraph (A), the term ‘qualified purpose’ means, with respect to any qualified zone academy—

“(a) constructing, rehabilitating, or re-pairing public school facility in which the academy is established,

“(b) acquiring the land on which such facility is to be constructed with part of the proceeds of such issue, and

“(c) providing equipment for use at such academy,

“(D) developing course materials for education to be provided at such academy, and

“(E) training teachers and other school personnel in such academy.

“(B) LIMITATIONS ON AMOUNT OF BONDS DESIGNATED.—

“(1) IN GENERAL.—There is a national zone academy bond limitation for each calendar year. Such limitation is—

“(A) $400,000,000 for 1998,

“(B) $400,000,000 for 1999,

“(C) $400,000,000 for 2000,

“(D) $400,000,000 for 2001,

“(E) $400,000,000 for 2002,

“(F) $400,000,000 for 2003, and

“(G) as provided in paragraph (3), zero after 2003.

“(2) ALLOCATION OF LIMITATION.—

“(A) ALLOCATION AMONG STATES.—

“(i) 1998, 1999, and 2000 LIMITATIONS.—

“The national zone academy bond limitations for calendar years 1998, 1999, 2000, and 2001 shall be allocated by the Secretary among the States on the basis of their respective populations of individuals below the poverty line (as defined by the Office of Management and Budget).

“(ii) LIMITATION AFTER 2001.—The national zone academy bond limitation for any calendar year after 2001 shall be allocated by the Secretary among the States in proportion to the respective amounts each State received for Basic Grants under subpart 2 of part A of title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6331 et seq.) for the most recent fiscal year ending before such calendar year.

“(B) ALLOCATION TO LOCAL EDUCATIONAL AGENCIES.—The limitation amount allocated to a State under subparagraph (A) shall be allocated by the State to qualified zone academies within such State.

“(C) DESIGNATION SUBJECT TO LIMITATION AMOUNT.—The maximum aggregate face amount of bonds issued during any calendar year which may be designated under subsection (a) with respect to any qualified zone academy shall not exceed the limitation amount allocated to such academy under subparagraph (B) for such calendar year.

“(D) CARRYOVER OF UNUSED LIMITATION.—If for any calendar year—

“(A) the limitation amount under this subsection for any such Academy is not fully used, and

“(B) the amount of bonds issued during such year which are designated under subsection (a) (or the corresponding provisions of prior law) for such qualified zone academies within such State, the limitation amount under this subsection for such State for the following calendar year shall be increased by the amount of such excess.

“(E) REPORTING.—Subsection (d) of section 609A relating to returns regarding payments of interest shall be applied at the end of the following new paragraph:

“(B) REPORTING OF CREDIT ON QUALIFIED PUBLIC SCHOOL MODERNIZATION BONDS.—

“(A) In general.—(i) The term ‘interest’ includes amounts includible in gross income under section 1400K(f) and such amounts shall be treated as paid on the credit allowance date (as defined in section 1400K(d)(2)).

“(ii) Following:

“(B) REPORTING TO CORPORATIONS, ETC.—Except as otherwise provided in regulations, in the case of any interest described in subparagraph (A), the term ‘applicable program’ also includes the program established by section 226 of the Taxpayer Relief Act of 1997 and the program established by section 01 of the Restoring Earnings To Lift Individuals and Empower Families (RELEEP) Act of 2001.

“(2) A State or local government participating in a program described in paragraph (1) shall—

“(A) in the awarding of contracts, give priority to contractors with substantial numbers of employees residing in the local education area to be served by the school being constructed; and

“(B) include in the construction contract for such school a requirement that the contractor give priority in hiring new workers to individuals residing in such local education area.

“(3) In the case of a program described in paragraph (1), nothing in this subsection or section 1397F shall be construed to deny any tax credit allowed under such program. If amounts are required to be withheld from contractors to pay wages to which workers are entitled, such amounts shall be treated as expended for construction purposes in determining whether the requirements of such program are met.

“(4) EMPLOYMENT AND TRAINING ACTIVITIES RELATING TO CONSTRUCTION OR RECONSTRUCTION OF PUBLIC SCHOOL FACILITIES.—

“(A) In general.—Section 134 of the Workforce Investment Act of 1998 (29 U.S.C. 2864) is amended by adding at the end the following:

“(B) LOCAL EMPLOYMENT AND TRAINING ACTIVITIES RELATING TO CONSTRUCTION OR RECONSTRUCTION OF PUBLIC SCHOOL FACILITIES.—

“(1) IN GENERAL.—In order to provide training services related to construction or reconstruction of public school facilities receiving...
sec. 11. INDIAN SCHOOL CONSTRUCTION.

(a) Definitions.—In this section:

(1) BUREAU.—The term ‘‘Bureau’’ means the Bureau of Indian Affairs of the Department of the Interior.

(2) INDIAN.—A tribe or a localized community under which eligible

tribes have the authority to issue qualified tribal school modernization bonds to provide funding for the construction, rehabilitation, or repair of schools, including the advance planning and design thereof.

(b) ISSUANCE OF BONDS.—

(1) IN GENERAL.—The Secretary shall establish a special-

ized program for training for jobs in the construction industry. 

(2) THE SPECIALIZED PROGRAM PROVIDES TRAINING FOR JOBS IN THE CONSTRUCTION INDUSTRY.
(II) PAYMENTS.—The Secretary shall use any amounts deposited in the escrow account under clauses (i) and (iii) to make payments to trustees appointed and acting pursuant to paragraph (4) or to make payments described in paragraph (2)(D).

(III) TRANSFERS OF EXCESS PROCEEDS.—Excess proceeds held under any trust agreement described in any of the provisions described in clauses (ii) and (v) of paragraph (4)(C) shall be transferred, from time to time, by the trustee for deposit into the tribal school modernization escrow account.

(7) LIMITATIONS.—

(A) OBOLIGATION TO REPAY.—Notwithstanding any other provision of law, the principal amount on any qualified tribal school modernization bond issued under this subsection shall be repaid only to the extent of any escrowed funds furnished under paragraph (4)(C)(iii). No qualified tribal school modernization bond issued by a tribe shall be an obligation of, nor shall payment of the principal thereof be guaranteed by, the United States, the tribes, nor their schools.

(B) LAND AND FACILITIES.—Any land or facilities owned with amounts derived from qualified tribal school modernization bonds issued under this subsection shall not be mortgaged or used as collateral for any bonds.

(8) SALE OF BONDS.—Qualified tribal school modernization bonds may be sold at a purchase price equal to, in excess of, or at a discount from the amount thereof.

(9) TREATMENT OF TRUST AGREEMENT Earnings.—Any amounts earned through the investment of funds under the control of a trustee under any trust agreement described in paragraph (4) shall not be subject to Federal income tax.

(10) INVESTMENT OF SINKING FUNDS.—Any sinking fund established for the purpose of the payment of principal on a qualified tribal school modernization bond shall be invested in obligations issued by or guaranteed by the United States or in such other assets as the Secretary of the Treasury may by regulation allow.

(II) EXPANSION OF INCENTIVES FOR TRIBAL SCHOOLS.—Chapter 1, as amended by section 01, is amended by adding at the end the following new subsection:

"Subchapter Z—Tribal School Modernization Provisions

"Sec. 1400N. Credit to holders of qualified tribal school modernization bonds.

"Sec. 1400N. CREDIT TO HOLDERS OF QUALIFIED TRIBAL SCHOOL MODERNIZATION BONDS.

"(a) ALLOWANCE OF CREDIT.—In the case of a taxpayer who holds a qualified tribal school modernization bond on a credit allowance date of such bond which occurs during the taxable year, there shall be allowed as a credit against the tax imposed by this chapter for such taxable year an amount equal to the sum of the credits determined under subsection (b) with respect to such bond and the entitlement to the credit under this section with respect to such bond.

"(b) CREDIT ALLOWANCE.—The term 'qualified tribal school modernization bond' means, subject to subparagraph (C), any bond issued as part of an issue under section 01(c)(1) of the Revising Earnings To Lift Individuals and Empower Families (RELIEF) Act of 2001, as in effect on the date of the enactment of this section, if—

"(1) the bond is issued by a tribe, and

"(2) the issuer designates such bond for purposes of this section, and

"(3) the term of each bond which is part of such issue does not exceed 15 years.

"(c) NATIONAL LIMITATION ON AMOUNT OF BONDS DESIGNATED.—(1) NATIONAL LIMITATION.—There is a national qualified tribal school modernization bond limitation for each calendar year. Such limitation is—

"(I) $200,000,000 for 2002,

"(II) $200,000,000 for 2003, and

"(III) zero after 2004.

"(2) ALLOCATION OF LIMITATION.—The national qualified tribal school modernization bond limitation shall be allocated to tribes by the Secretary of the Interior subject to the provisions of section 01(c) of the Revisions To Earnings To Lift Individuals and Empower Families (RELIEF) Act of 2001, as in effect on the date of the enactment of this section.

"(3) DESIGNATION SUBJECT TO LIMITATION AMOUNT.—The Secretary shall make an irrevocable face amount of bonds issued during any calendar year which may be designated under subsection (d)(1) with respect to any tribe shall not exceed the limitation amount allocated to such government under clause (ii) for such calendar year.

"(d) CREDIT TREATED AS ALLOWED UNDER PART IV OF SUBCHAPTER A.—(1) CREDIT TREATED AS ALLOWED UNDER PART IV OF SUBCHAPTER A.—For purposes of title I of subtitle F, the credit allowed by this section shall be treated as a credit allowable under part IV of subchapter A of this chapter.

"(2) REPORTING.—Issuers of qualified tribal school modernization bonds shall submit reports required under section 149(e).''.
"(9) REPORTING OF CREDIT ON QUALIFIED TRIBAL SCHOOL MODERNIZATION BONDS.—

"(A) IN GENERAL.—For purposes of subsection (a), the term 'interest' includes amounts included in gross income under section 1400Ne and such amounts shall be treated as paid on the credit allowance date (as defined in section 1400N(d)(2)).

"(B) IN GENERAL.—For purposes of subparagraph (A), the term 'Indian children' includes qualified Alaskan Native elders and seniors;''.

"(C) REGULATORY AUTHORITY.—The Secretary of the Treasury may prescribe such regulations as are necessary or appropriate to carry out the purposes of this paragraph, including regulations which require more frequent or more detailed reporting.''

"(12) activities that recognize and support the unique cultural and educational needs of Indian children, and incorporate appropriately qualified Alaskan Native elders and seniors.''

"(3) by adding at the end the following:

"(iii) drug and violence prevention activities that use the services of appropriately qualified seniors;'';

"(2) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(D) FIRST YEAR COVERAGE .—For purposes of subparagraph (B), the term 'first year coverage' means the first taxable year in which a small employer did not provide health insurance expenses, or, beginning with the first year coverage, the fourth year coverage (as defined in section 220(c)(5)).

"(3) HIGH PARTICIPATION BONUS.—Subordinate to paragraph (2) of this section, the term 'high participation bonus' means the amount equal to the applicable percentage of the premium paid for qualified health insurance expenses of each qualified employee.

"(4) APPLICABLE PERCENTAGE.—For purposes of subsection (a), the term 'applicable percentage' includes the following:

"(A) IN GENERAL.—For purposes of subsection (a), the term 'applicable percentage' includes the following:

"(B) DETERMINATION OF APPLICABLE PERCENTAGE POINTS.—For purposes of subparagraph (A), the term 'applicable percentage points' includes the following:

"(C) IN GENERAL.—Except as provided in paragraphs (2), (3), and (4) of this section, the term 'applicable percentage' means the American Recovery and Reinvestment Act of 2009, as amended by this Act, is amended by adding at the end the following:

"SEC. 45G. EMPLOYEE HEALTH INSURANCE EXPENSES.—

"(a) IN GENERAL.—Subpart D of part IV of subchapter A of chapter 1 relating to business-related credits, as amended by this Act, is amended by adding the following:

"(B) APPLICABLE COVERAGE PERCENTAGE ;—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(C) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(D) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(E) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(F) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(G) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(H) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(I) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(J) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(K) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(L) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(M) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(N) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(O) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(P) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(Q) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(R) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(S) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(T) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(U) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(V) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(W) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(X) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(Y) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(Z) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(aa) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(bb) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(cc) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(dd) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(ee) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(ff) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(gg) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(hh) IN GENERAL.—For purposes of subparagraph (A), the term 'applicable coverage percentage' includes the following:

"(ii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(iii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(iv) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(v) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(vi) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(vii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(viii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(ix) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(x) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xi) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xiii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xiv) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xv) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xvi) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xvii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xviii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xix) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xx) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxi) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxiii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxiv) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxv) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxvi) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxvii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxviii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxix) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxx) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxxi) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxxii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxxiii) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxxiv) drug and violence prevention activities that use the services of appropriately qualified seniors;''.

"(xxxv) drug and violence prevention activities that use the services of appropriately qualified seniors;''.
term ‘health insurance coverage’ has the
employer was in existence throughout such
preceding sentence, a preceding calendar
ployed an average of 25 or fewer employees
percentage determined under subparagraph
shall be reduced (but not below zero) by the
poses of subsection (a) for the taxable year
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(c) Prevention of Unintended Tax Increases or Benefit Cuts.—Notwithstanding any other provision of law, any provision of this Act or any subsequent Act that would be affected by or related to section 45G of the Internal Revenue Code of 1986, as modified by this Act, shall be subject to modification or elimination described in subsection (b) shall become final if no mid-course review legislation is enacted into law.

SA 737. Ms. COLLINS submitted an amendment intended to be proposed by her to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

SEC. 1. CREDIT FOR PURCHASE OF FISHING SAFETY EQUIPMENT.

(a) In General.—Subpart D of part IV of subchapter A of chapter I (relating to business-related credits), as amended by this Act, is amended by adding at the end the following new section:

SEC. 45G. FISHING SAFETY EQUIPMENT CREDIT.

(1) FISHING BUSINESS.—The term ‘fishing business’ means a taxpayer engaged in a fishing business.

(2) FISHING SAFETY EQUIPMENT.—The term ‘fishing safety equipment’ means—

(A) fishing safety equipment determined under this section for the taxable year which is 75 percent of the amount of qualified fishing safety expenses paid or incurred by the taxpayer during the taxable year.

(B) LIMITATION ON CARRYBACK.—The credit allowed under subsection (a) with respect to a taxpayer for the taxable year shall not exceed $1,500.

(c) ELIGIBLE TAXPAYER.—For purposes of this section, the term ‘eligible taxpayer’ means a taxpayer engaged in a fishing business.

(d) DEFINITIONS.—For purposes of this section—

(1) FISHING BUSINESS.—The term ‘fishing business’ means the conduct of commercial fishing as defined in section 3 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1802).

(2) QUALIFIED FISHING SAFETY EQUIPMENT EXPENSES.—

(A) IN GENERAL.—The term ‘qualified fishing safety equipment expenses’ means an amount paid or incurred for fishing safety equipment (as defined in paragraph (1)) by the taxpayer in connection with a fishing business.

(B) FISHING SAFETY EQUIPMENT.—The term ‘fishing safety equipment’ means—

(i) lifesaving equipment required to be carried by a vessel under section 4502 of title 46, United States Code, and

(ii) any maintenance of such equipment required under such section.

(c) REPEAL OF MINIMUM TAX PREFERENCE.—

(1) IN GENERAL.—Section 1202(a) (relating to partial exclusion for gain from certain small business stock) is amended by striking “5 years” and inserting “3 years”.

(2) CONFORMING AMENDMENTS.—Subsections (g)(2)(A) and (j)(1)(A) of section 1202 are each amended by striking “5 years” and inserting “3 years”.

(d) OTHER MODIFICATIONS.—

(1) WORKING CAPITAL LIMITATION.—

(A) IN GENERAL.—Section 1202(e)(6) (relating to working capital) is amended—

(i) in subparagraph (B), by striking “2 years” and inserting “5 years”;

(ii) by striking “2 years” in the last sentence and inserting “5 years”;

(B) LIMITATION ON ASSETS TREATED AS USED IN ACTIVE CONDUCT OF BUSINESS.—The second sentence of section 1202(e)(6) is amended by inserting “described in subparagraph (A)” after “of the corporation”.

(2) EXCEPTION FROM REDEMPTION RULES WHERE BUSINESS PURPOSE.—Section 1202(c)(3) (relating to certain purchases by corporation of its own stock) is amended by adding at the end the following:

(D) Waiver where business purpose.—A purchase of stock by the issuing corporation shall be disregarded for purposes of subparagraph (B) if the issuing corporation establishes that there was a business purpose for such purchase and one of the principal purposes of the purchase was not to avoid the limitations of this section.”.

SA 739. Ms. COLLINS submitted an amendment intended to be proposed by her to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

At the end of subtitle A of title VIII add the following:

SEC. 2. INCREASED EXCLUSION AND OTHER MODIFICATIONS APPLICABLE TO QUALIFIED SMALL BUSINESS STOCK.

(a) Increased Exclusion.—Section 1202(e)(6) (relating to partial exclusion for gain from certain small business stock) is amended by striking “5 years” and inserting “3 years”.

(b) REDUCTION IN HOLDING PERIOD.—

(1) IN GENERAL.—Section 1202(a) (relating to partial exclusion for gain from certain small business stock) is amended by striking “5 years” and inserting “3 years”.

(c) REPEAL OF MINIMUM TAX PREFERENCE.—

(1) IN GENERAL.—Section 57(a) (relating to items of tax preference) is amended by striking paragraph (7).

(2) TECHNICAL AMENDMENT.—Section 53(d)(1)(B)(ii)(I) is amended by striking “5 years” and inserting “3 years”.

(d) OTHER MODIFICATIONS.—

(1) WORKING CAPITAL LIMITATION.—

(A) IN GENERAL.—Section 1202(e)(6) (relating to working capital) is amended—

(i) in subparagraph (B), by striking “2 years” and inserting “5 years”;

(ii) by striking “2 years” in the last sentence and inserting “5 years”;

(B) LIMITATION ON ASSETS TREATED AS USED IN ACTIVE CONDUCT OF BUSINESS.—The second sentence of section 1202(e)(6) is amended by inserting “described in subparagraph (A)” after “of the corporation”.

(2) EXCEPTION FROM REDEMPTION RULES WHERE BUSINESS PURPOSE.—Section 1202(c)(3) (relating to certain purchases by corporation of its own stock) is amended by adding at the end the following:

(D) Waiver where business purpose.—A purchase of stock by the issuing corporation shall be disregarded for purposes of subparagraph (B) if the issuing corporation establishes that there was a business purpose for such purchase and one of the principal purposes of the purchase was not to avoid the limitations of this section.”.

(Sec. 2408. Fishing safety equipment credit.)
(e) EXCLUDED QUALIFIED TRADE OR BUSINESS.—Section 1292(e)(3) (relating to qualified trade or business) is amended—

(1) by inserting "and" at the end of such paragraph;

(2) by inserting "or" after "business" in subparagraph (A); and

(3) by striking "or" after "business" in subparagraph (B).

(f) CONFORMING AMENDMENTS.—Section 1292(e)(4) is amended by striking subparagraphs (C) and (D) and inserting the following:

"(C) Federal funds.

(g) DECREASE IN CAPITAL GAINS RATE.—

(1) In general.—Subparagraph (A) of section 1(h)(5) (relating to 28-percent gain) is amended by striking "28,000,000" and inserting "18,000,000".

(2) In general.—Subparagraph (B) of section 1(h)(5) (relating to 15-percent gain) is amended by striking "15,000,000" and inserting "12,000,000".

(h) EXCLUSION OF GAIN.—The exclusion of gain described in paragraph (7)(A)(i) is extended to include gain described in paragraph (7)(A)(ii).

SEC. 202. SENSE OF THE SENATE ON THE MODIFICATION TO THE CHILD TAX CREDIT.

(a) FINDINGS.—

(1) There are over 12,000,000 children in poverty in the United States—about 78 percent of these children live in working families.

(2) The child tax credit was originally designed to benefit families with children in recognition of the costs associated with raising children.

(3) There are 15,400,000 children whose families would not benefit from the doubling of the child tax credit unless it is made refundable and another 7,000,000 children live in families who will not receive an increased benefit under the bill unless the credit is made refundable.

(4) A person who earns the Federal minimum wage and works 40 hours a week for 50 weeks a year earns approximately $10,000.

(b) In general.—The provision included in section 201 would give families with children the benefit of a partially refundable child tax credit based on 15 cents of their income for every dollar earned above $10,000.

(c) For purposes of subsection (a), the cost of any renewable resource acquired or used after January 1, 2007, and before January 1, 2009, shall be determined without regard to any provision of this section.

SEC. 203. TREATMENT OF BONDS ISSUED TO ACQUIRE RENEWABLE RESOURCES ON LAND SUBJECT TO CONSERVATION EASEMENT.

(a) IN GENERAL.—Section 145 (defining qualified renewable resources for purposes of section 643(b)(9)) is amended by redesignating subsection (e) as subsection (f) and inserting the following after subsection (e):

"(f) BONDS ISSUED TO ACQUIRE RENEWABLE RESOURCES ON LAND SUBJECT TO CONSERVATION EASEMENT.—

"(1) In general.—If the proceeds of any bond are used to acquire land (or a long-term lease thereof) together with any renewable resource associated with the land (including standing timber, agricultural crops, or water rights) from an unaffiliated person,

"(A) the proceeds of any bond are used to acquire land (or a long-term lease thereof) together with any renewable resource associated with the land (including standing timber, agricultural crops, or water rights) from an unaffiliated person,

"(B) the land is subject to a conservation restriction.

"(i) which is granted in perpetuity to an unaffiliated person that is—

"(I) a 501(c)(3) organization, or

"(II) a Federal, State, or local government conservation organization,

"(ii) which meets the requirements of clauses (i) and (ii) of section 170(b)(4)(A), which exceed 10 percent of the costs incurred by the holder of the conservation restriction in monitoring compliance with such restriction,

"(iv) which obligates the owner of the land to pay the costs incurred by the holder of the conservation restriction in monitoring compliance with such restriction,

"(v) a management plan which meets the requirements of the statutes and regulations referred to in subparagraph (B)(i) is developed for the conservation of the renewable resources, and

"(vii) such bond would be a qualified 501(c)(3) bond (after the application of paragraph (2)) but for the failure to use revenues derived by the 501(c)(3) organization from the sale, lease, or other use of such resource as otherwise required by this part,

"(viii) such bond shall not fail to be a qualified 501(c)(3) bond by reason of the failure to so use such revenues if the revenues which are not used as otherwise required by this part are used in a manner consistent with the stated charitable purposes of the 501(c)(3) organization.

"(2) TREATMENT OF TIMBER, ETC.—

"(A) In general.—For purposes of subsection (a), the cost of any renewable resource acquired or used after January 1, 2007, and before January 1, 2009, shall be determined without regard to any provision of this section.

"(B) Application of bond maturity limitation.—For purposes of section 147(b), the cost of any land or renewable resource acquired or used after January 1, 2007, and before January 1, 2009, shall be determined without regard to any provision of this section.

"(3) Unaffiliated person.—For purposes of this subsection, the term "unaffiliated person" means any person who controls not more than 20 percent of the governing body of such organization.

"(4) Effective date.—The amendments made by subsection (a) shall apply to obligations issued after January 1, 2002, and before January 1, 2007.

"(b) REVENUE OFFSET.—The Secretary of the Treasury shall adjust one or more of the rates of income tax specified in section 1, and the tax imposed by that section, so as to provide for the offset of any revenue loss resulting from the provisions of this section.

"(c) EFFECTIVE DATE.—Effective January 1, 2004.
In the case of taxable years beginning during calendar year: The corresponding percentages shall be substituted for the following percentages:

<table>
<thead>
<tr>
<th>Year</th>
<th>25%</th>
<th>31%</th>
<th>36%</th>
<th>39.6%</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005 and 2006</td>
<td>25%</td>
<td>29%</td>
<td>35%</td>
<td>38.6%</td>
</tr>
<tr>
<td>2007 and thereafter</td>
<td>25%</td>
<td>28%</td>
<td>35%</td>
<td>38.6%</td>
</tr>
</tbody>
</table>

On page 13, between lines 15 and 16, insert:

**SECTION 104. INCREASE IN STANDARD DEDUCTION.**

(a) In General.—Section 63(c) (relating to standard deduction), as amended by section 301, is amended by adding at the end the following:

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(b) EFFECTIVE DATE.—The amendments made by this section apply to taxable years beginning after December 31, 2004.

**SA 746. Mr. BAUCUS** (for Mr. CONRAD) proposed an amendment to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

On page 9, in the matter between lines 11 and 12, strike “36.6%” in the item relating to 2007 and thereafter and insert “36.6%”.

On page 13, between lines 15 and 16, insert:

**SEC. 104. INCREASE IN STANDARD DEDUCTION.**

(a) In General.—Section 63(c) (relating to standard deduction), as amended by section 301, is amended by adding at the end the following:

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(b) EFFECTIVE DATE.—The amendments made by this section apply to taxable years beginning after December 31, 2004.

**SA 745. Mr. WARNER** (for Mr. STEVENS (for himself, Mr. INOUYE, Mr. THOMPSON, Mr. HOLLINGS, Mr. MUKOWSKI, Mr. BINGAMAN, Mr. THURMOND, Mr. THOMAS, Ms. COLLINS, and Mr. WARNER)) proposed an amendment to the bill H.R. 1836, to expedite the construction of the World War II Memorial in the District of Columbia; as follows:

Strike all after the enacting clause and insert the following:

**SECTION 1 APPROVAL OF WORLD WAR II MEMORIAL AND STANDARD DESIGN.**

Notwithstanding any other provision of law, the World War II Memorial described in plans approved by the Commission of Fine Arts on July 20, 2000 and November 16, 2000, and selected by the National Capital Planning Commission on September 21, 2000 and November 16, 2000, and residing with the National Capital Planning Commission on September 21, 2000 and December 14, 2000, and the issuance of the special use permit identified in section 1 shall not be subject to judicial review.

**SA 746. Mrs. BOXER** submitted an amendment intended to be proposed by her to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

At the end of subtitle A of title VIII add the following:

**SEC. 2. APPLICATION OF COMMEMORATIVE WORKS ACT.**

Elements of the memorial design and construction not approved as of the date of enactment of this Act shall be considered and approved in accordance with the requirements of the Commemorative Works Act (40 U.S.C. 2001 et seq.).

**SEC. 3. JUDICIAL REVIEW.**

The decision to locate the memorial at the Rainbow Pool site in the District of Columbia and the actions of the Commission of Fine Arts on July 20, 2000 and November 16, 2000, the actions by the National Capital Planning Commission on September 21, 2000 and December 14, 2000, and the issuance of the special use permit identified in section 1 shall not be subject to judicial review.

**SA 747. Mr. REID** (for Mr. CARPER) proposed an amendment to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

Strike all after the first word and insert the following:

**1. SHORT TITLE; ETC.**

(a) Short Title.—This Act may be cited as the “Economic Stimulus Tax Cut Act of 2001”.

(b) Amendment of 1986 Code.—Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be construed to be to a section or other provision of the Internal Revenue Code of 1986.

(c) Section 15 NOT TO APPLY.—No amendment made by this Act shall be treated as a change in a rate of tax for purposes of section 15 of the Internal Revenue Code of 1986.

(d) Table of Contents.—The table of contents for this Act is as follows:

<table>
<thead>
<tr>
<th>Sec. 1. Short title; etc.</th>
</tr>
</thead>
<tbody>
<tr>
<td>TITLE I—INDIVIDUAL INCOME AND EMPLOYMENT TAXES</td>
</tr>
<tr>
<td>Subtitle A—In General</td>
</tr>
<tr>
<td>Sec. 101. Refund of individual income and employment taxes</td>
</tr>
<tr>
<td>Sec. 102. Reduction in income tax rates for individuals</td>
</tr>
<tr>
<td>Subtitle B—Compliance With Congressional Budget Act</td>
</tr>
<tr>
<td>Sec. 111. Sunset of provisions of title</td>
</tr>
<tr>
<td>TITLE II—CHILD TAX CREDIT</td>
</tr>
<tr>
<td>Subtitle A—In General</td>
</tr>
<tr>
<td>Sec. 210. Modifications to child tax credit</td>
</tr>
<tr>
<td>Subtitle B—Compliance With Congressional Budget Act</td>
</tr>
<tr>
<td>Sec. 211. Sunset of provisions of title</td>
</tr>
<tr>
<td>TITLE III—MARRIAGE PENALTY RELIEF</td>
</tr>
<tr>
<td>Subtitle A—In General</td>
</tr>
<tr>
<td>Sec. 301. Elimination of marriage penalty in standards for qualifying low-income veteran</td>
</tr>
<tr>
<td>Sec. 302. Phaseout of marriage penalty in 15-percent bracket</td>
</tr>
</tbody>
</table>
Sec. 303. Marriage penalty relief for earned income credit; earned income to include only amounts includable in gross income; simplification of earned income credit.

Subtitle B—Compliance With Congressional Budget Act

Sec. 311. Sunset of provisions of title.

TITLE IV—AFFORDABLE EDUCATION PROVISIONS

Subtitle A—Education Savings Incentives
Sec. 401. Modifications to qualified tuition programs.

Subtitle B—Educational Assistance
Sec. 411. Permanent extension of exclusion for employer-provided educational assistance.

Sec. 412. Elimination of 60-month limit and increase in income limitation on student loan interest deduction.

Sec. 413. Exclusion of certain amounts received under the National Health Service Corps Scholarship Program and the F. Edward Hebert Armed Forces Health Professions Scholarship and Financial Assistance Program.

Subtitle C—Other Provisions
Sec. 421. Deduction for higher education expenses.

Subtitle D—Compliance With Congressional Budget Act
Sec. 431. Sunset of provisions of title.

TITLE V—ESTATE, GIFT, AND GENERATION-SKIPPING TRANSFER TAX PROVISIONS
Sec. 501. Increase in amount of unified credit against estate and gift taxes.

Sec. 502. Increase in qualified family-owned business interest deduction amount.

Sec. 503. Sunset of provisions of title.

TITLE VI—PENSION AND INDIVIDUAL RETIREMENT ARRANGEMENT PROVISIONS
Subtitle A—Individual Retirement Accounts
Sec. 601. Modification of IRA contribution limits.

Sec. 602. Deemed IRAs under employer plans.

Sec. 603. Tax-free distributions from individual retirement accounts for charitable purposes.

Subtitle B—Expanding Coverage
Sec. 611. Plan loans for subchapter S owners, partners, and sole proprietors.

Sec. 612. Modification of top-heavy rules.

Sec. 613. Elective deferrals not taken into account for purposes of deduction limits.

Sec. 614. Repeal of coordination requirements for deferred compensation plans of State and local governments and tax-exempt organizations.

Sec. 615. Deduction limits.

Sec. 616. Option to treat elective deferrals as after-tax Roth contributions.

Sec. 617. Nonrefundable credit to certain individuals for elective deferrals and IRA contributions.

Sec. 618. Credit for qualified pension plan contributions of small employers.

Sec. 619. Credit for pension plan startup costs of small employers.

Sec. 620. Elimination of user fee for requests to IRS regarding new pension plans.

Sec. 621. Treatment of nonresident aliens engaged in international transportation services.

Subtitle C—Enhancing Fairness for Women
Sec. 631. Equitable treatment for contributions of employees to defined contribution plans.

Sec. 632. Faster vesting of certain employer matching contributions.

Sec. 633. Modifications to minimum distribution rules.

Sec. 634. Clarification of tax treatment of distributions from section 457 plan benefits upon divorce.

Sec. 635. Provisions relating to hardship distributions.

Sec. 636. Waiver of tax on nontaxable contributions for domestic or similar workers.

Subtitle D—Increasing Portability for Participants
Sec. 641. Rollovers allowed among various types of plans.

Sec. 642. Rollovers of IRAs into workplace retirement plans.

Sec. 643. Rollovers of otherwise non-taxable contributions.

Sec. 644. Hardship exception to 60-day rule.

Sec. 645. Treatment of forms of distribution.

Sec. 646. Rationalization of restrictions on distributions.

Sec. 647. Purchase of service credit in governmental defined benefit plans.

Sec. 648. Employers may disregard rollovers for purposes of cash-out amount.

Sec. 649. Minimum distribution and inclusion requirements for section 457 plans.

Subtitle E—Strengthening Pension Security

Part I—General Provisions
Sec. 651. Repeal of 160 percent of current liability funding limit.

Sec. 652. Maximum contribution deduction rules modified and applied to all defined benefit plans.

Sec. 653. Excise tax relief for sound pension plans.

Sec. 654. Treatment of multiemployer plans under section 415.

Sec. 655. Protection of investment in employer contributions to 401(k) plans.

Sec. 656. Prohibited allocations of stock in S corporation ESOP.

Sec. 657. Automatic rollovers of certain mandatorily vested contributions.

Sec. 658. Clarification of treatment of contributions to multiemployer plans.

Part II—Treatment of Plan Amendments Reducing Future Benefit Accruals
Sec. 659. Notice required for pension plan amendments having the effect of significantly reducing future benefit accruals.

Subtitle F—Reducing Regulatory Burdens
Sec. 661. Modification of timing of plan valuations.

Sec. 662. ESOP dividends may be reinvested without loss of dividend deduction.

Sec. 663. Repeal of transition rule relating to certain highly compensated employees.

Sec. 664. Employers of tax-exempt entities.

Sec. 665. Clarification of treatment of employer-provided retirement advice.

Sec. 666. Reporting simplification.

Sec. 667. Improvement of employee plans compliance resolution system.

Sec. 668. Repeal of the multiple use test.

Sec. 669. Flexibility in nondiscrimination, coverage, and line of business rules.

Sec. 670. Extension to all governmental plans of moratorium on application of certain nondiscrimination rules applicable to State and local plans.

Subtitle G—Other ERISA Provisions
Sec. 681. Missing participants.

Sec. 682. Reduced PBGC premium for new plans of small employers.

Sec. 683. Reduction of qualified plan PBGC premium for new and small plans.

Sec. 684. Authorization for PBGC to pay interest on premium overpayment.

Sec. 685. Substantial owner benefits in terminated plans.

Subtitle H—Miscellaneous Provisions
Sec. 691. Tax treatment and information requirements of costs of Alaska Native settlement trusts.

Subtitle I—Compliance With Congressional Budget Act
Sec. 695. Sunset of provisions of title.

TITLE VII—EXTENSIONS OF EXPIRING PROVISIONS
Subtitle A—In General
Sec. 701. Permanent extension of research credit.

Sec. 702. Work opportunity credit and welfare-to-work.

Sec. 703. Taxable income limit on percentage depletion for marginal production.

Sec. 704. Subpart F exemption for active financing income.

Sec. 705. Parity in the application of certain limits to mental health benefits.

Sec. 706. Deduction for clean-fuel vehicles and certain refueling property.

Sec. 707. Luxury tax on passenger vehicles.

Subtitle B—Compliance With Congressional Budget Act
Sec. 711. Sunset of provisions of title.

TITLE VIII—ALTERNATIVE MINIMUM TAX
Subtitle A—In General
Sec. 801. Alternative minimum tax exemption for certain individual taxpayers.

Subtitle B—Compliance With Congressional Budget Act
Sec. 811. Sunset of provisions of title.

TITLE IX—ENSURING DEBT REDUCTION
Sec. 901. Ensuring debt reduction.

TITLE X—OTHER PROVISIONS
Subtitle A—In General
Sec. 1001. Expansion of authority to postpone certain tax-related deadlines by reason of presidentially declared disaster.

Sec. 1002. Historic homeowner rehabilitation credit.

Subtitle B—Compliance With Congressional Budget Act
Sec. 1011. Sunset of provisions of title.

TITLE XI—ENERGY SECURITY AND TAX PROVISIONS
Subtitle A—Energy-Efficient Property Used in Business
Sec. 1101. Credit for certain energy-efficient property used in business.

Sec. 1102. Energy-efficient commercial building property deduction.

Subtitle B—Residential Energy Systems
Sec. 1111. Credit for construction of new energy-efficient home.

Sec. 1112. Credit for energy efficiency improvement to existing homes.

Sec. 1113. Credit for residential solar, wind, and fuel cell energy property.
Subtitle C—Electricity Facilities and Production

Sec. 1121. Modifications to credit for electricity produced from renewable and waste products.

Subtitle D—Compliance With Congressional Budget Act

Sec. 1131. Sunset of provisions of title.

TITLE I—INDIVIDUAL INCOME AND EMPLOYMENT TAXES

SEC. 101. REDUCTION IN INCOME TAX RATES AND REMITTANCE OF PAYMENT.

(a) In General.—Subchapter B of chapter 65 (relating to rules of special application in the case of abatements, credits, and refunds) is amended by adding at the end the following new section:

"SEC. 6428. REFUND OF INDIVIDUAL INCOME AND EMPLOYMENT TAXES.

"(a) GENERAL RULE.—Except as otherwise provided in this section, each individual shall be treated as having made a payment against the tax imposed by chapter 1 for any taxable year beginning in 2001, in an amount equal to the lesser of—

"(1) the amount of the taxpayer’s liability for tax for the taxpayer’s last taxable year beginning in calendar year 2000, or

"(2) the taxpayer’s applicable amount.

"(b) LIABILITY FOR TAX.—For purposes of this section, the liability for tax for the taxable year shall be the sum of—

"(1) the excess (if any) of—

"(A) the amount of the taxpayer’s regular tax liability (within the meaning of section 26(b)) for the taxable year, and

"(B) the sum of the credits allowable under part IV of subchapter A of chapter 1 (other than sections 31, 33, and 34) for the taxable year, and

"(2) the taxes imposed by sections 1401, 3101, 3111, 3201(a), 3211(a)(1), and 3221(a) on amounts received by the taxpayer for the taxable year.

"(c) APPLICABLE AMOUNT.—For purposes of this section:

"(1) In General.—The applicable amount for any taxpayer shall be determined under the following table:

| In the case of a tax- | The applicable | amount is:
<table>
<thead>
<tr>
<th>payer described in</th>
<th>paid in:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Section 1(b) ...</td>
<td>$900</td>
</tr>
<tr>
<td>Section 1(c) ...</td>
<td>$450</td>
</tr>
<tr>
<td>Section 1(d) ...</td>
<td>$300</td>
</tr>
<tr>
<td>Paragraph (2) ...</td>
<td>$300</td>
</tr>
</tbody>
</table>

"(2) TAXPAYERS WITH ONLY PAYROLL TAX LIABILITY.—A taxpayer is described in this paragraph if such taxpayer’s liability for tax for the taxable year does not include any liability described in subsection (b)(1).

"(d) DATE PAYMENT DEEMED MADE.—

"(1) In General.—The payment provided by this section shall be deemed made on the date of the enactment of this section.

"(2) REMITTANCE OF PAYMENT.—The Secretary shall remit to each taxpayer the payment described in paragraph (1) within 90 days after such date of enactment.

"(3) CLAIM FOR NONPAYMENT.—Any taxpayer who does not receive a payment described in paragraph (1) may make claim for such payment in a manner and at such time as the Secretary prescribes.

"(e) SPECIFIC PAYMENT NOT ELIGIBLE.—This section shall not apply to—

"(1) any individual with respect to whom a deduction under section 151 is allowable to another taxpayer for a taxable year beginning in the calendar year in which such individual’s taxable year begins,

"(2) any estate or trust, or

"(3) any nonresident alien individual.

(b) CONFORMING AMENDMENT.—Section 122(b)(2) of title 31, United States Code, is amended by striking ‘‘2001’’ and inserting ‘‘2000, or 2001’’.

(c) TECHNICAL AMENDMENT.—The table of sections for subchapter B of chapter 65 of the Internal Revenue Code of 1986 is amended by adding at the end the following new item:

"Sec. 6428. Refund of individual income and employment taxes.—

"(d) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act.

SEC. 102. REDUCTION IN INCOME TAX RATES FOR INDIVIDUALS.

(a) In General.—Section 1 is amended by adding at the end the following new subsections:

"(i) RATE REDUCTIONS AFT ER 2000.—

"(1) NEW LOWEST RATE BRACKET.—

"(A) IN GENERAL.—In the case of taxable years beginning after December 31, 2000—

"(i) the rate of tax under subsections (a), (b), (c), and (d) on taxable income not over the initial bracket amount shall be 10 percent, and

"(ii) the 15 percent rate of tax shall apply only to taxable income over the initial bracket amount through the maximum dollar amount for the 15 percent rate bracket.

"(B) INITIAL BRACKET AMOUNT.—For purposes of this subsection, the initial bracket amount is—

"(i) $12,000 in the case of subsection (a),

"(ii) $19,000 in the case of subsection (b), and

"(iii) 1⁄2 the amount applicable under clause (i) after adjustment, if any, under subparagraph (C) in the case of subsections (c) and (d).

"(C) INFLATION ADJUSTMENT.—In prescribing the tables under subsection (i) which apply with respect to taxable years beginning in calendar years after 2001—

"(i) the Secretary shall make no adjustment to the initial bracket amount for any taxable year beginning before January 1, 2007,

"(ii) the cost-of-living adjustment used in making adjustments to the initial bracket amount for any taxable year beginning after December 31, 2006, shall be determined under subsection (f)(3) by substituting ‘‘2005’’ for ‘‘1992’’ in subparagraph (B) thereof, and

"(iii) such adjustment shall not apply to the amount referred to in subparagraph (B)(iii).

If any amount after adjustment under the preceding sentence is not a multiple of $50, such amount shall be rounded to the next lowest multiple of $50.

"(2) REDUCTIONS AFT ER 2001.—

"(A) IN GENERAL.—Each rate of tax (other than the 10 percent rate) in the tables under subsections (a), (b), (c), and (d) shall be reduced by 1 percentage point for taxable years beginning during a calendar year after the trigger year.

"(B) TRIGGER YEAR.—For purposes of subparagraph (A), the trigger year is—

"(i) 2002, in the case of the 15 percent rate,

"(ii) 2003, in the case of the 28 percent rate,

"(iii) 2004, in the case of the 31 percent rate,

"(iv) 2005, in the case of the 36 percent rate, and

"(v) 2006, in the case of the 39.6 percent rate.

"(B) ADJUSTMENT OF TABLES.—The Secretary shall adjust the tables prescribed under subsection (f) to carry out this subsection.

"(c) DETERMINATION OF WITHHOLDING TAXES.—Section 3402(a) of the Internal Revenue Code of 1986 (relating to requirement of withholding) is amended by adding at the following new paragraph:

"(5) CHANGES MADE BY SECTION 102 OF THE ECONOMIC STIMULUS TAX CUT ACT OF 2001.—Notwithstanding the provisions of this subsection, the Secretary shall modify the tables and procedures under paragraph (1) to reflect the amendments made by section 102 of the Economic Stimulus Tax Cut Act of 2001, and such modification shall take effect on July 1, 2001, as if the lowest rate of tax under section 1 (as amended by such section 102) was a 10 percent rate effective on such date.

"(c) CONFORMING AMENDMENTS.—

"(1) Subparagraph (B) of section 1(g)(7) of the Internal Revenue Code of 1986 is amended—

"(i) by striking ‘‘15 percent’’ in clause (ii)(I) and inserting ‘‘the first bracket percentage’’, and

"(B) by adding at the end the following flush sentence:

"For purposes of clause (ii), the first bracket percentage is the percentage applicable to the lowest income bracket in the table under subsection (c).

"(2) Section 1(h) of such Code is amended by striking paragraph (13).

"(3) Section 15 of such Code is amended by adding at the end the following new subsection:

"(D) RATE REDUCTIONS ENACTED BY ECONOMIC STIMULUS TAX CUT ACT OF 2001.—This section shall not apply to any change in rates under subsection (1) of section 1 (relating to rate reductions in 2001).

"(4) Section 3402(b)(2) of such Code is amended by striking ‘‘equal to 15 percent of such payment’’ and inserting ‘‘equal to the product of the lowest rate of tax under section 1(c) and such payment’’.

"(D) EFFECTIVE DATE.—

"(1) In General.—Except as provided in paragraph (2), the amendments made by this section shall apply to taxable years beginning after December 31, 2001.

"(2) AMENDMENTS TO WITHHOLDING PROVISION.—The amendments made by subsection (b) and subsection (c)(4) shall apply to amounts paid after June 30, 2001.

Subtitle B—Compliance With Congressional Budget Act

SEC. 111. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE II—CHILD TAX CREDIT

Subtitle A—In General

SEC. 201. MODIFICATIONS TO CHILD TAX CREDIT.

(a) INCREASE IN PER CHILD AMOUNT.—

"(1) In General.—Subsection (a) of section 24 (relating to child tax credit) is amended to read as follows:

"(a) ALLOWANCE OF CREDIT.—

"(1) In General.—There shall be allowed as a credit against the tax imposed by this chapter—

"(A) the credit for the child tax credit for the taxable year with respect to each qualifying child of the taxpayer an amount equal to the per child amount.

"(2) PER CHILD AMOUNT.—For purposes of paragraph (1), the per child amount shall be determined as follows:

"In the case of any The per child amount taxable year begin- ing in—

<p>| | |</p>
<table>
<thead>
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<th></th>
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<td>$700</td>
</tr>
<tr>
<td>2010</td>
<td>$900</td>
</tr>
<tr>
<td>2011 or thereafter</td>
<td>$1,000.</td>
</tr>
</tbody>
</table>

"(2) INFLATION ADJUSTMENT.—

"(g) INFLATION ADJUSTMENT.—In the case of any taxable year beginning after 2001, any
dollar amount contained in subsection (a)(2) shall be increased by an amount equal to—

(A) such dollar amount, multiplied by

(B) the cost-of-living adjustment determined by the Secretary of the Treasury in section 1(f)(3) for the calendar year in which the taxable year begins, by substituting “calendar year 2000” for “calendar year 1992.”

(b) Credit Allowed Against Alternative Minimum Tax.—

(1) IN GENERAL.—Subsection (b) of section 24 (relating to child tax credit) is amended by adding at the end the following new paragraph:

“(5) LIMITATION BASED ON AMOUNT OF TAX.—The credit allowed under subsection (a) for any taxable year shall not exceed the excess of—

(A) the sum of the regular tax liability (as defined in section 26(b)) plus the tax imposed by section 55, over

(B) the sum of the credits allowable under this subpart (other than this section) and section 27 for the taxable year.”

(2) CONFORMING AMENDMENTS.—

(A) The heading for section 24(b) is amended to read as follows: “LIMITATIONS.”

(B) The heading for section 24(b)(1) is amended to read as follows: “LIMITATION BASED ON INCREASED ALLOWANCE.”

(C) Subsection (c) is amended—

(i) by striking “section 26(a)” each place it appears and inserting “subsection (b)(3)”, and

(ii) in paragraph (1)(B) by striking “aggregate amount of credits allowed by this subpart” and inserting “amount of credit allowed by this section”.

(D) Paragraph (1) of section 26(a) is amended by inserting “(other than section 24)” after “this subpart”.

(E) Subsection (c) of section 23 is amended by striking “and section 1400C” and inserting “and sections 24 and 1400C”.

(F) Subparagraph (C) of section 25(e)(1) is amended by inserting “(D)” after “sections 25”.

(G) Section 904(b) is amended by inserting “(other than section 24)” after “chapter”.

(H) Subsection (d) of section 1400C is amended by inserting “(and section 24)” after “this section”.

(c) REFUNDABLE CHILD CREDIT.—

(1) IN GENERAL.—Subsection (a) of section 26(d) (relating to refundable credits) is amended—

(A) by striking “and section 1400C” after “section 26(d)”, and

(B) by striking “the cost-of-living adjustment”, “the applicable percentage”, “two and one-half times”, and “the amount referred to in paragraph (d)”.

(2) IN GENERAL.—Paragraph (1) of section 26(d) is amended—

(A) by striking “in the calendar year beginning in which the taxable year begins” before “the applicable percentage”, and

(B) by striking “calendar year” before “1995”.}

(d) ELIMINATION OF REDUCTION OF CREDIT TO AMOUNT OF TAX.—

(a) IN GENERAL.—Subsection (b) of section 63(c) relating to standard deduction is amended—

(1) by striking “$3,000” in subsection (A) and inserting “the applicable percentage of the dollar amount contained in subsection (b)(3)”, and

(2) by striking paragraph (2), and

(B) by redesignating paragraph (3) as paragraph (2), and

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Compliance With Congressional Budget Act

SEC. 211. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of the calendar year ending in the year 2011.

TITLE III—MARRIAGE PENALTY RELIEF

Subtitle A—In General

SEC. 301. ELIMINATION OF MARRIAGE PENALTY RELIEF IN STANDARD DEDUCTION.

(a) IN GENERAL.—Paragraph (2) of section 63(c) relating to standard deduction is amended—

(1) by striking “$3,000” in subsection (A) and inserting “the applicable percentage of the dollar amount contained in subsection (b)(3)”, and

(2) by striking paragraph (2), (3), and (4).

(b) TECHNICAL AMENDMENTS.—

(1) Subparagraph (A) of section 1(f)(2) is amended by striking “except as provided in paragraph (8),” before “by increasing”.}

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2005.

SEC. 303. MARRIAGE PENALTY RELIEF FOR EARNED INCOME CREDIT; EARNED INCOME CREDIT AMOUNTS INCLUDIBLE IN GROSS INCOME; SIMPLIFICATION OF EARNED INCOME CREDIT.

(a) INCREASED PHASEOUT AMOUNT.—

(1) IN GENERAL.—Section 32(b)(2) (relating to amounts is amended—

(A) by striking “AMOUNTS.—The earned” and inserting “AMOUNTS.—The earned”, and

(B) by striking “calendar year 1995” and inserting “calendar year 1995 or thereafter”.

(2) CONFORMING AMENDMENT.—

(A) The heading for section 32(b) is amended by inserting “and sections 63(c)(4) and 151(d)(4)(A)) shall be applicable” before “inflation adjustments”.

(B) Paragraph (3) of section 63(c) is amended by striking “calendar year 1995” and inserting “calendar year 2006”.

(c) Rounding.—

(1) IN GENERAL.—

(A) the dollar amount contained in subsection (a) (and the minimum dollar amount contained in subsection (c)) shall be rounded to the next lowest multiple of $50.”.

(b) TECHNICAL AMENDMENTS.—

(1) Paragraph (a) of section 1(f)(2) is amended by inserting “section 32”, “subsection (b)(2)”, and “section 32(b)”, and “subsection (c)(4)” before “which are in effect on September 30, 2011”.

(2) Paragraph (1) of section 26(a) is amended by striking “calendar year 1995” and inserting “calendar year 2011”.}

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2005.

SEC. 302. PHASEOUT OF MARRIAGE PENALTY IN 15-PERCENT BRACKET.

(a) IN GENERAL.—Section 1(f)(relating to adjustments in tax tables so that inflation will not result in a phaseout of the credit) is amended—

(1) by striking “sections 63(c)(4) and 151(d)(4)(A)” and inserting “sections 63(c)(4) and 151(d)(4)(A)” before “shall be applied”, and

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2005.

SEC. 304. PHASEOUT OF MARRIAGE PENALTY IN 15-PERCENT BRACKET.

(a) IN GENERAL.—

(1) Effect of Phaseout.—With respect to taxable years beginning after December 31, 2005, in prescribing the tables under paragraph (1), the Secretary shall—

(A) phase out the credit allowed under such table in the 15-percent bracket in the table contained in subsection (a) (and the minimum taxable income in the next higher taxable income bracket in such table) shall be the applicable percentage of the maximum taxable income in the 15-percent bracket in the table contained in subsection (a) (and any other adjustment under this subsection), and

(B) the applicable percentage in the table contained in subsection (a) shall be the excess of the amounts determined under clause (i).
(2) CONFORMING AMENDMENTS.—
(A) Section 32(c)(3)(B) is amended by striking paragraph (5).
(B) Section 32(b)(2)(B) is amended by striking "(3)" following the period at the end of the second sentence as so amended.

(e) RELATIONSHIP TEST.—
(I) IN GENERAL.—Clause (i) of section 32(c)(3)(B) (relating to relationship test) is amended to read as follows:

"(i) IN GENERAL.—An individual bears a relationship to the taxpayer described in this subparagraph if such individual is—

"(I) a son, daughter, stepson, or stepdaughter, or a descendant of any such individual;

"(II) a brother, sister, stepbrother, or stepsister, or a descendant of any such individual, who the taxpayer cares for as the taxpayer's own child;

"(III) an eligible foster child of the taxpayer."

(2) ELIGIBLE FOSTER CHILD.—
(A) IN GENERAL.—Clause (ii) of section 32(c)(3)(B) is amended to read as follows:

"(ii) ELIGIBLE FOSTER CHILD.—For purposes of clause (i), the term 'eligible foster child' means an individual not described in subclause (I) or (II) of clause (i) who—

"(I) is placed with the taxpayer by an authorized placement agency, and

"(II) the taxpayer cares for as the taxpayer's own child."

(B) CONFORMING AMENDMENT.—Section 32(c)(3)(A)(ii) is amended by striking "except as provided in paragraph (B)(iii)".

(f) 2 OR MORE CLAIMING QUALIFYING CHILD.—
Section 32(c)(1)(C) is amended to read as follows:

"(C) 2 OR MORE CLAIMING QUALIFYING CHILD.—

"IN GENERAL.—Except as provided in clause (ii), if (but for this paragraph) an individual may be claimed, and is claimed, as a qualifying child by 2 or more taxpayers for a taxable year beginning in the same calendar year, such individual shall be treated as the qualifying child of the taxpayer who—

"(I) a parent of the individual, or

"(II) if subclause (I) does not apply, the taxpayer with the highest adjusted gross income for such taxable year.

"(ii) MORE THAN 1 CLAIMING CREDIT.—If the parents (crediting the credit with respect to any qualifying child do not file a joint return together, such child shall be treated as the qualifying child of—

"(I) the parent with whom the child resided for the longest period of time during the taxable year, or

"(II) if the child resides with both parents for the same amount of time during such taxable year, the parent with the highest adjusted gross income."
is charged by such institution for room and board costs for such period.

(t) Technical Amendments.—Section 529(c)(3)(D) is amended by inserting ‘‘except to the extent provided by the Secretary,’’ before ‘‘all distributions’’ in clause (ii), and

(1) by striking ‘‘Subsections (a)’’ and inserting the following:

‘‘(1) IN GENERAL.—Except as provided in paragraph (2), subsections (a), and (2) by adding at the end the following new paragraph:

‘‘(2) Exceptions.—Paragraph (1) shall not apply to any amount received by an individual if—

(A) the National Health Service Corps Scholarship Program under section 338A(a)(1)(A) of the Public Health Service Act, or

(B) the Armed Forces Health Professions Scholarship and Financial Assistance program under subchapter I of chapter 10 of title 10, United States Code.’’

(g) Effective Date.—The amendments made by subsection (a) shall apply to amounts received in taxable years beginning after December 31, 2001.

Subtitle B—Educational Assistance

SEC. 411. PERMANENT EXTENSION OF EXCLUSION FOR EMPLOYER-PROVIDED EDUCATION Assistance.

(a) In General.—Section 529(c)(3)(D) is amended by striking ‘‘except to the extent provided by the Secretary,’’ before ‘‘all distributions’’ in clause (ii), and

(1) by striking ‘‘Subsections (a)’’ and inserting the following:

‘‘(1) IN GENERAL.—Except as provided in paragraph (2), subsections (a), and (2) by adding at the end the following new paragraph:

‘‘(2) Exceptions.—Paragraph (1) shall not apply to any amount received by an individual if—

(A) the National Health Service Corps Scholarship Program under section 338A(a)(1)(A) of the Public Health Service Act, or

(B) the Armed Forces Health Professions Scholarship and Financial Assistance program under subchapter I of chapter 10 of title 10, United States Code.’’

(b) Repeal of Limitation on Graduate Education.–Section 529(c)(10)(D) is amended by striking ‘‘except to the extent—

(d) Repeal of Limitation on Graduate Education.—Section 529(c)(10)(D) is amended by striking ‘‘except to the extent—

(e) Forming.—Section 529(b)(5)(B)(iii) is amended by striking ‘‘or’’ so as to read—

(f) Forming.—Section 529(b)(5)(B)(iii) is amended by striking ‘‘or’’ so as to read—

(g) Effective Date.—The amendments made by this section shall apply with respect to expenses relating to courses beginning after December 31, 2001.

SEC. 412. ELIMINATION OF 60-MONTH LIMIT AND INCOME LIMITATION ON STUDENT LOAN INTEREST DEDUCTION.

(a) Elimination of 60-Month Limit.—

(1) In general.—Section 221(b)(2)(B) is amended by striking—in

(b) Increase in Income Limitation.—

(1) In general.—Section 221(b)(2)(B) is amended by striking—in

(2) Conforming Amendment.—Section 6006(b) is amended by striking—

(c) Effective Date.—The amendments made by this subsection shall apply with respect to any loan interest paid after December 31, 2001, in taxable years ending after such date.

SEC. 421. DEDUCTION FOR HIGHER EDUCATION EXPENSES.

(a) Deduction Allowed.—Part VII of subchapter B of chapter 1 (relating to additional itemized deductions for individuals) is amended by redesignating section 222 as section 223 and by inserting after section 221 the following:

‘‘SEC. 222. QUALIFIED TUITION AND RELATED EXPENSES.

‘‘(a) Allowance of Deduction.—In the case of an individual, there shall be allowed as a deduction an amount equal to the qualified tuition and related expenses paid by the taxpayer during the taxable year.

‘‘(b) Dollar Limitations.—

‘‘(1) In General.—The amount allowed as a deduction under subsection (a) with respect to the qualified tuition and related expenses for any taxable year shall not exceed the applicable dollar limit.

‘‘(2) Applicable Dollar Limit.—

‘‘(A) 2002 and 2003.—In the case of a taxable year beginning after December 31, 2001, the applicable dollar limit shall be equal to—

‘‘(ii) in the case of a taxpayer whose adjusted gross income for the taxable year does not exceed $65,000 ($130,000 in the case of a joint return), $3,000, and—

‘‘(iii) in the case of any other taxpayer, zero.

‘‘(B) 2004 and 2005.—In the case of a taxable year beginning in 2004 or 2005, the applicable dollar limit shall be equal to—

‘‘(ii) in the case of a taxpayer whose adjusted gross income for the taxable year does not exceed $65,000 ($130,000 in the case of a joint return), $5,000, and—

‘‘(iii) in the case of any other taxpayer, zero.

‘‘(C) 2006 THROUGH 2011.—

‘‘(i) In General.—In the case of a taxable year beginning in 2006, 2007, 2008, 2009, 2010, or 2011, the applicable dollar amount shall be equal to the applicable dollar amount determined in the table contained in clause (ii), reduced (but not below zero) by the amount determined under clause (iii).

‘‘(ii) Applicable Dollar Amount.—

‘‘(A) 2006 THROUGH 2011.—

‘‘(bb) $65,000 ($130,000 in the case of a joint return), bears to

‘‘(ii) $10,000 ($20,000 in the case of a joint return).

‘‘(4) No Double Benefit.—

‘‘(1) In General.—No deduction shall be allowed under subsection (a) for any expense for which a deduction is allowed to the taxpayer under any other provision of this chapter.

‘‘(2) Coordination with Other Education incentives.—

‘‘(A) Denial of Deduction if Credit Elect—

‘‘(3) Dependents.—No deduction shall be allowed under subsection (a) to any individual with respect to whom a deduction under section 151 is allowable to another taxpayer for a taxable year beginning in the calendar year in which such individual’s taxable year begins.

‘‘(4) Definitions and Special Rules.—For purposes of this section—

‘‘(1) Qualified Tuition and Related Expenses.—The term ‘qualified tuition and related expenses’ has the meaning given such term by section 25A(i).

‘‘(2) Identification Requirement.—No deduction shall be allowed under subsection (a) to a taxpayer with respect to the qualified tuition and related expenses of an individual unless the taxpayer includes the name and taxpayer identification number of the individual on the return of tax for the taxable year.

‘‘(3) Limitation on Taxable Year of Deduction—

‘‘(A) In General.—A deduction shall be allowed under subsection (a) for qualified tuition and related expenses for any taxable year only to the extent such expenses are in connection with enrollment at an institution of higher education during the taxable year.

‘‘(B) Certain Prepayments Allowed.—Subparagraph (A) shall not apply to qualified tuition and related expenses paid during a taxable year if such expenses are in connection with an academic term beginning during such taxable year or during the first 3 months of the next taxable year.

‘‘(4) No Deduction for Married Individuals Filing Separate Returns.—If the taxpayer is a married individual (within the meaning of section 6013), this section shall apply only if the taxpayer and the taxpayer’s spouse file a joint return for the taxable year.

‘‘(5) Nonresident Aliens.—If the taxpayer is a nonresident alien individual for any portion of the taxable year, this section shall apply only if such individual is treated as a resident alien individual for purposes of this chapter by reason of an election under subsection (g) or (h) of section 6013.
(6) REGULATIONS.—The Secretary may prescribe such regulations as may be necessary or appropriate to carry out this section, including regulations requiring recordkeeping or reporting.

(b) DEDUCTION ALLOWED IN COMPUTING ADJUSTED GROSS INCOME.—Section 62(a) is amended by inserting after paragraph (17) the following:

’’(18) HIGHER EDUCATION EXPENSES.—The deduction allowed by section 222.’’.

(c) CONFORMING AMENDMENTS.—

(1) Section 219(b)(3)(A), 135(c)(4), 137(b)(3), and 219(g)(3) are each amended by inserting ‘’and 222’’ after ‘’221’’.

(2) Section 408(b)(2)(C) is amended by inserting ‘’222’’ before ‘’911’’.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to payments made in taxable years beginning after December 31, 2001.

Subtitle D—Compliance With Congressional Budget Act

SEC. 431. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE V—ESTATE, GIFT, AND GENERATION-SKIPPING TRANSFER TAX PROVISIONS

SEC. 501. INCREASE IN AMOUNT OF UNIFIED CREDIT AGAINST ESTATE AND GIFT TAXES.

(a) IN GENERAL.—Subsection (c) of section 2010 (relating to unified credit against estate tax) is amended to read as follows:

’’(c) APPLICABLE CREDIT AMOUNT.—For purposes of this section—

’’(1) IN GENERAL.—The applicable credit amount is the amount of the tentative tax which would be determined under the schedule of section 2001(c) if the amount with respect to which such tentative tax is to be computed were the applicable exclusion amount.

’’(2) APPLICABLE EXCLUSION AMOUNT.—The applicable exclusion amount is equal to the sum of—

’’(A) the decedent’s exclusion amount, plus

’’(B) the applicable unused spousal deduction amount for such decedent.

’’(3) DECEDENT’S EXCLUSION AMOUNT.—For purposes of paragraph (2)(A), the decedent’s exclusion amount is $2,000,000.

’’(4) INFLATION ADJUSTMENT OF BASIS ADJUSTMENT AMOUNT.—

’’(1) IN GENERAL.—In the case of decedents dying in a calendar year after 2006, the $2,000,000 dollar amount in subparagraph (A) shall be increased by an amount equal to the product of—

’’(i) such dollar amount, and

’’(ii) the cost-of-living adjustment determined under section 1(a)(3) for such calendar year, determined by substituting ‘’2005’’ for ‘’1992’’ in paragraph (B) thereof.

’’(B) Rounding.—If any increase determined under subparagraph (A) is not a multiple of $250,000, such increase shall be rounded to the next lowest multiple thereof.

’’(C) UNUSUAL SPousAL DEDUCTION AMOUNT.—With respect to a decedent whose immediately predeceased spouse died after December 31, 2005, the unused spousal exclusion amount for such decedent is equal to the excess of—

’’(A) the applicable exclusion amount allowable under this subsection to the estate of such immediately predeceased spouse, over

’’(B) the applicable exclusion amount allowed under this section to the estate of such immediately predeceased spouse.

’’(D) EFFECTIVE DATE.—The amendment made by this section shall apply to the estates of decedents dying, and gifts made, after December 31, 2005.

SEC. 502. INCREASE IN QUALIFIED FAMILY-OWNED BUSINESS INTEREST DEDUCTION.

(a) IN GENERAL.—Paragraph (2) of section 2057(a) (relating to family-owned business interests) is amended to read as follows:

’’(2) MAXIMUM DEDUCTION.—

’’(A) IN GENERAL.—The deduction allowed by this section shall not exceed the sum of—

’’(i) the applicable deduction amount, plus

’’(ii) in the case of a decedent described in subparagraph (C), the applicable unused spousal deduction amount.

’’(B) APPLICABLE DEDUCTION AMOUNT.—For purposes of this paragraph (2)(A), the applicable deduction amount is determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Year</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002, 2003</td>
<td>$1,350,000</td>
</tr>
<tr>
<td>2004, 2005</td>
<td>$1,625,000</td>
</tr>
<tr>
<td>2006</td>
<td>$2,000,000</td>
</tr>
<tr>
<td>2007, 2008</td>
<td>$2,375,000</td>
</tr>
<tr>
<td>2009</td>
<td>$2,500,000</td>
</tr>
</tbody>
</table>

(b) CONFORMING AMENDMENTS.—

(1) Section 2057(b)(2)(A) is amended by striking ‘’$2,000’’ and inserting ‘’the dollar amount in effect under section 210(b)(1)(A)’’.

(2) Section 2057(b)(2)(B) is amended by striking ‘’$2,000’’ and inserting ‘’the dollar amount in effect under section 210(b)(1)(A)’’.

(c) APPLICABLE CREDIT AMOUNT.—For purposes of this paragraph (2)(A), the applicable credit amount is determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Year</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002, 2003</td>
<td>$1,350,000</td>
</tr>
<tr>
<td>2004, 2005</td>
<td>$1,625,000</td>
</tr>
<tr>
<td>2006</td>
<td>$2,000,000</td>
</tr>
<tr>
<td>2007, 2008</td>
<td>$2,375,000</td>
</tr>
<tr>
<td>2009</td>
<td>$2,500,000</td>
</tr>
</tbody>
</table>

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

SEC. 602. DEEMED IRAS UNDER EMPLOYER PLANS.

(a) IN GENERAL.—Section 408 (relating to individual retirement accounts) is amended by redesignating subsection (q) as subsection (r) and by inserting after subsection (r) the following new subsection:

’’(q) DEEMED IRAS UNDER QUALIFIED EMPLOYER PLANS.—

’’(1) GENERAL RULE.—If—

’’(B) under the terms of the qualified employer plan, such account or annuity meets the applicable requirements of this section or section 408A for an individual retirement account or annuity, then such account or annuity shall be treated for purposes of this title in the same manner as an individual retirement plan and not as a qualified employer plan (and contributions to such account or annuity as contributions to an individual retirement plan and not to the qualified employer plan). For purposes of subparagraph (B), the requirements of subsection (a)(5)(C) shall apply to any requirement of this title soley by reason of establishing and maintaining a program described in paragraph (1).

(2) DEFINITIONS.—For purposes of this subsection:

’’(A) QUALED EMPLOYER PLAN.—The term ‘qualified employer plan’ means the following:

’’(i) which is made by an individual as an employee under a qualified employer plan which allows employees to make voluntary employee contributions to a separate account or annuity established under the plan, and

’’(ii) which meets the requirements of section 401(a)(9) and section 408A for an individual retirement account or annuity.

(3) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

(4) APPLICATION.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.
(c) If a pension plan allows an employee to elect to make voluntary employee contributions to accounts and annuities as provided in section 408(q) of the Internal Revenue Code of 1986, such accounts and annuities (and contributions thereto) shall not be treated as part of such plan (or as a separate pension or annuity for purposes of any provision of this title other than section 406(c), 404, or 405 (relating to exclusive benefit, and fiduciary and co-fiduciary responsibilities)).

(2) CONFORMING AMENDMENT.—Section 4(a) of such Act (29 U.S.C. 1003(a)) is amended by inserting “or (c)” after “subsection (b)”.  

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to plans beginning after December 31, 2002.

SEC. 603. TAX-FREE DISTRIBUTIONS FROM INDIVIDUAL RETIREMENT ACCOUNTS FOR CHARITABLE PURPOSES.

(a) IN GENERAL.—Subsection (d) of section 408 relating to individual retirement accounts is amended by adding at the end the following new paragraph:

“(8) DISTRIBUTIONS FOR CHARITABLE PURPOSES.—

(A) IN GENERAL.—In the case of a qualified charitable distribution from an individual retirement account to an organization described in section 170(c), no amount shall be includable in the gross income of the account holder or beneficiary.

(B) SPECIAL RULES RELATING TO CHARITABLE PURPOSES, POOLED INCOME FUNDS, AND CHARITABLE GIFT ANNUITIES.—

(i) IN GENERAL.—In the case of a qualified charitable distribution from an individual retirement account by—

(I) to a charitable remainder annuity trust or a charitable remainder unitrust (as such terms are defined in section 664(d)),

(II) to a pooled income fund (as defined in section 642(c)(5)), or

(III) for the issuance of a charitable gift annuity (as defined in section 501(m)(5)), no amount shall be includable in gross income of the account holder or beneficiary.

(ii) DETERMINATION OF INCLUSION OF AMOUNTS DISTRIBUTED.—In determining the amount includible in gross income of the distributee of a distribution from a trust described in clause (i)(I) or an annuity described in clause (i)(III), the portion of any qualified charitable distribution to such trust or for such annuity which would (but for this subparagraph) have been includible in gross income—

(I) in the case of any such trust, shall be treated as income described in section 664(b)(1), or

(II) in the case of any such annuity, shall not be treated as an investment in the contract,

(iii) NO INCLUSION FOR DISTRIBUTION TO POOLED INCOME FUND.—No amount shall be included in the gross income of a pooled income fund (as so defined) by reason of a qualified charitable distribution to such fund.

(C) QUALIFIED CHARITABLE DISTRIBUTION.—For purposes of this paragraph, the term ‘qualified charitable distribution’ means any distribution from an individual retirement account by—

(i) which is made on or after the date that the individual for whose benefit the account has maintained its age 701/2, and

(ii) which is a qualified charitable contribution (as defined in section 170(c)) made directly from the account to—

(I) an organization described in section 170(b), or

(II) a trust, fund, or annuity described in subparagraph (B).

(D) DEDUCTION.—The amount allowable as a deduction to the taxpayer for the taxable year under section 170 (before the application of section 170(b)(4) for qualified charitable distributions described (but not below zero) by the sum of the amounts of the qualified charitable distributions during such year which (but for this paragraph) would have been includable in the gross income of the taxpayer for such year.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply to taxable years beginning after December 31, 2009.

Subtitle B—Expanding Coverage

SEC. 611. PLAN LOANS FOR SUBCHAPTER S OWNERS, PARTNERS, AND SOLE PROPRIETORS.

(a) IN GENERAL.—Subparagraph (B) of section 479A(f)(6) (relating to exemptions not to apply to certain transactions) is amended by adding at the end the following new clause:

“(iii) LOAN EXCEPTION.—For purposes of subparagraph (B), the term ‘owner-employee’ shall only include a person described in clause (ii) or (III) of clause (i).”.

(b) AMENDMENT OF ERISA.—Section 408(d)(2) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1108(d)(2)) is amended by adding at the end the following new subparagraph:

“(C) For purposes of paragraph (1)(A), the term ‘owner-employee’ shall only include a person described in clause (ii) or (III) of subparagraph (A).”

(c) EFFECTIVE DATE.—The amendment made by this section shall apply to years beginning after December 31, 2001.

SEC. 612. MODIFICATION OF TOP-HEAVY RULES.

(a) SIMPLIFICATION OF DEFINITION OF KEY EMPLOYEE.—

(1) IN GENERAL.—Section 416(i)(1)(A) (defining key employee) is amended—

(A) by striking “or any of the 4 preceding calendar years” in the matter preceding clause (i); and

(B) by striking clause (i) and inserting the following:

“(i) an officer of the employer having an annual compensation greater than the amount in effect under section 414(q)(1)(B)(i) for such plan year,”.

(C) by striking the second sentence in the matter following (A) and

(D) by striking the second sentence in the matter following (B) and

(E) by adding at the end the following:

“For purposes of this subparagraph, in the case of an employee who is not employed during the preceding plan year or is employed for a portion of such year, such employee shall be treated as a key employee if it can be reasonably anticipated that such employee will be described in 1 of the preceding clauses for the current plan year.”.

(2) CONFORMING AMENDMENT.—Section 416(i)(1)(B)(ii) is amended by striking “and subparagraph (A)(ii)”.

(b) MATCHING CONTRIBUTIONS TAKEN INTO ACCOUNT FOR MINIMUM CONTRIBUTION REQUIREMENT.—(A) In general.—Section 416(i)(2)(A) (relating to defined contribution plans) is amended by adding at the end the following:

“Matching contributions shall be treated as a deduction for purposes of this subparagraph.”.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to years beginning after December 31, 2001.

SEC. 613. ELECTIVE DEFERRALS NOT TAKEN INTO ACCOUNT FOR PURPOSES OF DEDUCTION LIMITS.

(a) IN GENERAL.—Section 404 relating to deduction for contributions of an employee to any of the employer’s trusts and annuity contracts is amended by striking “5-year period” and inserting “1-year period”.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to years beginning after December 31, 2001.

SEC. 614. REPEAL OF COORDINATION REQUIREMENT FOR PENSION PLANS OF STATE AND LOCAL GOVERNMENTS.

(a) IN GENERAL.—Section 416(i)(1)(B)(iii) is amended by striking “and

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to years beginning after December 31, 2001.

SEC. 615. ELECTIVE DEFERRALS NOT TAKEN INTO ACCOUNT FOR PURPOSES OF DEDUCTION LIMITS.

(a) IN GENERAL.—The applicable percentage of the amount of any elective deferrals (as defined in section 402(g)(3)) shall not be subject to any limitation contained in paragraph (3), (7), or (9) of subsection (a), and such elective deferrals shall not be taken into account in applying any such limitation to any other contributions.

(b) ELECTIVE DEFERRALS NOT TAKEN INTO ACCOUNT FOR PURPOSES OF DEDUCTION LIMITS.—

(a) IN GENERAL.—Section 416 relating to deductibility for contributions of an employer to any of its employees’ trust and annuity contracts is amended by striking “5-year period” and inserting “1-year period”.

(2) EFFECTIVE DATE.—The amendment made by this section shall apply to years beginning after December 31, 2001.

SECT. 616. REPEAL OF COORDINATION REQUIREMENTS FOR MENTALS FOR STATE AND LOCAL GOVERNMENTS AND TAX-EXEMPT ORGANIZATIONS.

(a) IN GENERAL.—Subsection (c) of section 457 (relating to deferred compensation plans for purposes of deductibility for contributions of an employer to any of its employees’ trust and annuity contracts) is amended by striking “5-year period” and inserting “1-year period”.

(2) EFFECTIVE DATE.—The amendment made by this section shall apply to years beginning after December 31, 2001.
of State and local governments and tax-exempt organizations) is amended to read as follows:

"(c) LIMITATION.—The maximum amount of the compensation of any one individual which may be deferred under subsection (a) during any taxable year shall not exceed the amount in effect under subsection (b)(2)(A) (as modified by subsection provided under subsection (b)(3))."

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply to years beginning after December 31, 2001.

SEC. 615. DEED LIMITATIONS.
(a) MODIFICATION OF LIMITS.—
(1) STOCK BONUS AND PROFIT SHARING TRUSTS.—
(A) IN GENERAL.—Subclause (i) of section 404(a)(3)(A)(i) (relating to stock bonus and profit sharing trusts) is amended by striking "15 percent" and inserting "25 percent".

(B) CONFORMING AMENDMENT.—Subparagraph (C) of section 404(h)(1) is amended by striking "15 percent" each place it appears and inserting "25 percent".

(2) DEFINED CONTRIBUTION PLANS.—
(A) IN GENERAL.—Clause (v) of section 404(a)(3)(A) (relating to stock bonus and profit sharing trusts) is amended to read as follows:

"(v) DEFINED CONTRIBUTION PLANS SUBJECT TO THE FUNDING STANDARDS.—Except as provided by the Secretary, a defined contribution plan which is subject to the funding standards of section 412 shall be treated in the same manner as a stock bonus plan for purposes of this subparagraph."

(B) CONFORMING AMENDMENTS.—
(1) Section 404(a)(3) is amended by inserting "(other than a trust to which paragraph (3) applies)" after "pension trust".

(2) Section 404(h)(2) is amended by striking "stock bonus plan" and inserting "trust subject to subsection (a)(3)(A)".

(3) The heading of section 404(h)(2) is amended by striking "stock bonus and profit-sharing trust" and inserting "certain trusts".

(b) COMPENSATION.—
(1) IN GENERAL.—Section 404(a) (relating to general rule) is amended by adding at the end the following:

"(12) DEFINITION OF COMPENSATION.—For purposes of paragraphs (3), (7), (8), and (9), the term 'compensation' shall include amounts treated as 'participant's compensation' under subparagraph (C) or (D) of section 415(c)(3)."

(2) CONFORMING AMENDMENTS.—
(A) Subparagraph (B) of section 404(a)(3) is amended by striking the last sentence thereof.

(B) Clause (i) of section 497(c)(6)(B) is amended by striking "(within the meaning of section 404(a)) and inserting "(within the meaning of any modified by any subsequent section 404(a) and as adjusted under section 404(a)(12))".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to years beginning after December 31, 2001.

SEC. 616. OPTION TO TREAT ELECTIVE DEFERRALS AS AFTER-TAX RETIREMENT PLANS.
(a) IN GENERAL.—Subpart A of part I of chapter 1 (relating to elective deferrals) is amended by inserting after section 402 the following new section:

"SEC. 402A. OPTIONAL TREATMENT OF ELECTIVE DEFERRALS AS RETIREMENT CONTRIBUTIONS.

"(a) GENERAL RULE.—If an applicable retirement plan includes a qualified Roth contribution which is part of such plan shall not be treated as failing to meet any requirement of this chapter solely by reason of including such program.

"(b) QUALIFIED RETIREMENT CONTRIBUTION PROGRAM.—For purposes of this section—

"(1) IN GENERAL.—The term 'qualified Roth contribution program' under which an employee may elect to make designated Roth contributions in lieu of all or a portion of elective deferrals the employee otherwise has elected to make under the applicable retirement plan.

"(2) SEPARATE ACCOUNTING REQUIRED.—A program shall not be treated as a qualified Roth contribution program unless the applicable retirement plan—

"(A) establishes separate accounts (designated Roth accounts) for the designated Roth contributions of each employee and any earnings properly allocable to the contributions, and

"(B) maintains separate recordkeeping with respect to—

"(i) contributions which an employee may elect to defer which shall not be includible in gross income.

"(ii) any earnings properly allocable to the contributions.

"(c) DEFINITIONS AND RULES RELATING TO DESIGNATED RETIREMENT CONTRIBUTIONS.—For purposes of this section—

"(1) DESIGNATED RETIREMENT CONTRIBUTION.—The term 'designated Roth contribution' means any elective deferral which—

"(A) is excludable from gross income of an employee without regard to this section, or

"(B) the employee designates (at such time and in such manner as the Secretary may prescribe) as not being so excludable.

"(2) DESIGNATION LIMITS.—The amount of elective deferrals which an employee may designate under paragraph (1) shall not exceed the excess (if any) of—

"(A) the maximum amount of elective deferrals excludable from gross income of the employee for the taxable year (without regard to this section), over

"(B) the aggregate amount of elective deferrals of the employee for the taxable year which the employee does not designate under paragraph (1).

"(3) DISTRIBUTION RULES.—For purposes of this title—

"(1) EXCLUSION.—Any qualified distribution from a designated Roth account shall not be includible in gross income.

"(2) DISTRIBUTION.—For purposes of this subsection—

"(A) IN GENERAL.—The term 'qualified distribution' has the meaning given such term by section 408A(d)(2)(A) (without regard to clause (iv) thereof).

"(B) DISTRIBUTIONS WITHIN NONEXCLUSION PERIOD.—A payment or distribution from a designated Roth account shall not be treated as qualified distribution if such payment or distribution is made within the 5-taxable-year period beginning with the earlier of—

"(1) the year in which the individual made a designated Roth contribution to any designated Roth account established for such individual under the same applicable retirement plan, or

"(ii) if a rollover contribution was made to such designated Roth account from a designated Roth account previously established for such individual under another applicable retirement plan, the first taxable year for which the individual made a designated Roth contribution to such previously established account.

"(C) DISTRIBUTIONS OF EXCESS DEFERREDS AND CONTRIBUTIONS AND EARNINGS THEREON.—The term 'qualified distribution' shall not include any distribution of any excess deferral under section 402(g)(2) or any excess contribution under section 401(k)(b), and any income attributable to any excess deferral or contribution.

"(3) TREATMENT OF DISTRIBUTIONS OF CERTAIN EXCESS DEFERREDS.—Notwithstanding section 72, if any excess deferral under section 402(g)(2) attributable to a designated Roth contribution is not distributed on or before the 1st April 15 following the close of the taxable year in which such excess deferral is made, the amount of such excess deferral shall—

"(A) not be treated as investment in the contract, and

"(B) be included in gross income for the taxable year in which such excess is distributed.

"(4) AGGREGATION RULES.—Section 72 shall be applied separately with respect to distributions and payments from a designated Roth account and other distributions and payments from any plan.

"(e) OTHER DEFINITIONS.—For purposes of this section—

"(1) APPLICABLE RETIREMENT PLAN.—The term 'applicable retirement plan' means—

"(A) an employees' trust described in section 404(a) which is exempt from tax under section 501(a), and

"(B) any plan under which amounts are contributed by an individual's employer for an annuity contract described in section 403(b).

"(2) ELECTIVE DEFERRAL.—The term 'elective deferral' means any elective deferral described in subparagraph (A) or (C) of section 402(g)(3).

"(b) EXCESS DEFERRALS.—Section 402(g) (relating to limitation on exclusion for elective deferrals) is amended—

"(1) by adding at the end of paragraph (1)(A) (as added by section 201(c)(1)) the following sentence: "The plan shall not apply the portion of such excess as does not exceed the designated Roth contributions of the individual for the taxable year;

"(2) by inserting "(or would be included but for the last sentence thereof)" after "paragraph (1)" in paragraph (2)(A).

(c) ROLLOVERS.—Subparagraph (B) of section 402(g)(3) is amended by adding at the end the following:

"(3) any portion of an eligible rollover distribution is attributable to payments or distributions from a designated Roth account (as defined in section 402A), an eligible retirement plan or a designated Roth account (as defined in section 201(c)(1)) the following sentence: "The plan shall not apply the portion of such excess as does not exceed the designated Roth contributions of the individual for the taxable year;" and

"(d) REPORTING REQUIREMENTS.—Section 6051(a)(8) is amended by inserting "including the amount of designated Roth contributions (as defined in section 402A)" before the comma at the end.

"(e) INFORMATION.—Section 6047 is amended by redesignating subsection (f) as subsection (g) and by inserting after subsection (e) the following new subsection:

"(f) DESIGNATED RETIREMENT CONTRIBUTIONS.—The Secretary shall require the plan administrator of each applicable retirement plan (as defined in section 402A) to make such returns and reports regarding designated Roth contributions.
contribution (as defined in section 402A) to the Secretary, participants and beneficiaries of the plan, and such other persons as the Secretary may prescribe."

(e) Conforming Amendments.—

(1) Section 408A(a) is amended by adding after the period following the last sentence: "Such term includes a rollover contribution described in section 402A(a)(3)(A)."

(2) The table of subsections for part A of chapter 1 is amended by inserting after the item relating to section 402 the following new item:

(c) Eligible Individual.—For purposes of this section—

"(1) In general.—The term 'eligible individual' means any individual if such individual has attained the age of 18 as of the close of the taxable year.

"(2) Dependents and Full-time Students Not Eligible.—The term 'eligible individual' shall not include—

"(A) any individual with respect to whom a deduction under section 151 is allowed to another taxpayer for a taxable year beginning in the calendar year in which such individual's taxable year begins, and

"(B) any individual who is a student (as defined in section 405(d))."

(d) Qualified Retirement Savings Contributions.—For purposes of this section—

"(A) the amount of the qualified retirement contributions (as defined in section 219(e)) made by the eligible individual.

"(B) any amount that does not exceed 3 percent of such individually

"(C) the amount of voluntary employee contributions by such individual to any qualified retirement plan (as defined in section 409(c))."

(2) Reduction for Certain Distributions.—

"(A) In general.—The qualified retirement savings contributions determined under paragraph (1) shall be reduced (but not below zero) by the sum of—

"(i) any elective deferrals (as defined in section 402A) to an eligible employer plan, as defined in section 457(e)(1)(A), and

"(ii) any elective deferral of compensation by such individual under an eligible deferred compensation plan as defined in section 457(b) of an eligible employer described in section 457(e)(1)(A), and

"(C) the amount of voluntary employee contributions by such individual to any qualified retirement plan (as defined in section 409(c))."

(2) Credit Allowed Against Regular Tax and Alternative Minimum Tax.—

"(1) In general.—Section 25B, as added by subsection (a), is amended by inserting after subsection (f) the following new subsection:

"(2) Credit Allowed Against Regular Tax and Alternative Minimum Tax.—

(a) General Rule.—For purposes of section 38, in the case of an eligible employer, the small employer pension plan contribution credit determined under this section for any taxable year is an amount equal to 50 percent of the amount which would (but for subsection (f)(1)) be allowed as a deduction under section 404 for such taxable year for qualified employer contributions made to any qualified retirement plan on behalf of any employee who is not a highly compensated employee.

"(b) Credit Limited to 3 Years.—The credit allowable by this section shall be allowed only with respect to the period of 3 taxable years beginning with the first taxable year for which a credit is allowable with respect to a plan under this section.

"(c) Qualified Employer Contribution.—For purposes of this subsection—

"(1) Defined Contribution Plans.—In the case of a defined contribution plan, the term 'qualified employer contribution' means the amount of nonelective and matching contributions to the plan made by the employer on behalf of any employee who is not a highly compensated employee to the extent such amount does not exceed 3 percent of such employee's compensation from the employer for the year.

"(2) Defined Benefit Plans.—In the case of a defined benefit plan, the term 'qualified employer contribution' means the amount of employer contributions to the plan made on

"(D) Section 904(h), as amended by section 201, is amended by inserting "or 25B" after "section 24".

(2) Section 1400C(d), as added by section 201, is amended by inserting "and section 25B" after "section 24".

(c) Conforming Amendment.—The table of sections for subpart A of chapter 1 is amended by inserting after section 25A the following new item:

"(Sec. 25B. Elective deferrals and IRA contributions by certain individuals.)"

(d) Effective Date.—The amendments made by this section shall apply to taxable years beginning after December 31, 2001.

 SEC. 618. CREDIT FOR QUALIFIED PENSION PLAN CONTRIBUTIONS OF SMALL EMPLOYERS.

(a) In General.—Subpart D of part IV of subchapter A of chapter 1 (relating to nonrefundable personal credits) is amended by inserting after section 25A the following new section:

"Sec. 25B. Elective deferrals and IRA contributions by certain individuals.

"(a) Allowance of Credit.—In the case of an eligible individual, there shall be allowed as a credit against the tax imposed by this subtitle for the taxable year an amount equal to the applicable percentage of so much of the qualified retirement savings contributions of the eligible individual for the taxable year as do not exceed $2,000.

"(b) Applicable Percentage.—For purposes of this section, the applicable percentage is the percentage determined in accordance with the following table:

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<th>Adjusted Gross Income</th>
<th>Over</th>
<th>Not over</th>
<th>Over</th>
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<tr>
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<td></td>
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<td>$25,000</td>
<td>$0</td>
<td>$15,000</td>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

"(e) Adjusted Gross Income.—For purposes of this section, adjusted gross income shall be determined without regard to sections 911, 913, and 959.

(2) Investment in the Contract.—Notwithstanding any other provision of law, a qualified retirement savings contribution shall not fail to be included in determining the investment in the contract for purposes of section 72 by reason of the credit under this section.

(g) Termination.—This section shall not apply to taxable years beginning after December 31, 2006.

(b) Credit Allowed Against Regular Tax and Alternative Minimum Tax.—

(1) In general.—Section 25B, as added by subsection (a), is amended by inserting after subsection (f) the following new subsection:

"(2) Tax imposed by section 55 for such taxable year.

(2) Conforming Amendments.—

"(A) Section 26(a)(1), as amended by section 201, is amended by inserting "or section 25B" after "section 24".

"(B) Section 25(b)(3)(C), as amended by section 201, is amended by inserting "section 24, 25B."
behalfe of any employee who is not a highly compensated employee to the extent that the accrued benefit of such employee derived from employer contributions for the year does not exceed the (as determined under rules prescribed by the Secretary and without regard to contributions and benefits under the Social Security Act) of such employee's accrued benefit from the employer for the year.

(1) QUALIFIED RETIREMENT PLAN.—(A) IN GENERAL.—The term 'qualified retirement plan' means any plan described in section 401(a) which includes a trust exempt from tax under section 501(a) if the plan meets—

(1) the contribution requirements of paragraph (2),

(2) the vesting requirements of paragraph (3), and

(3) the distribution requirements of paragraph (4).

(2) CONTRIBUTION REQUIREMENTS.—

(A) IN GENERAL.—The requirements of this paragraph are met if the plan—

(i) the employer is required to make non-elective contributions of at least 1 percent of compensation (or the equivalent thereof in the case of a nonelective profit-sharing plan) for each employee who is not a highly compensated employee who is eligible to participate in the plan, and

(ii) allocations of nonelective employer contributions, in the case of a defined contribution plan, are either in equal dollar amounts for all employees covered by the plan or bear a uniform relationship to the total compensation, or the basic or regular rate of compensation, of the employees covered by the plan (and an equivalent requirement is met with respect to a defined benefit plan).

(B) COMPENSATION LIMITATION.—The compensation taken into account under subparagraph (a), for any year, shall not exceed the compensation limitation in effect for such year under section 401(a)(17).

(3) VESTING REQUIREMENTS.—The requirements of this paragraph are met if the plan satisfies the requirements of either of the following subparagraphs:

(A) 3-YEAR VESTING.—A plan satisfies the requirements of this subparagraph if an employee who has completed at least 3 years of service has a nonforfeitable right to 100 percent of the nonforfeitable benefit derived from employer contributions determined under the following table:


(4) DISTRIBUTION REQUIREMENTS.—In the case of a profit-sharing or stock bonus plan, the requirements of this paragraph are met if, under the plan, qualified employer contributions are distributable only as provided in section 401(k)(2)(B).

(e) OTHER DEFINITIONS.—For purposes of this section—

(1) ELIGIBLE EMPLOYER.—(A) IN GENERAL.—The term 'eligible employer' means any employer or trust described in paragraph (1) that—

(i) is an eligible employer plan,

(ii) has in effect a qualified retirement plan which, with respect to any taxable year described in section 401(k)(1)(C) and the payment of the expenses of a plan, is otherwise allowable for a plan described in paragraphs (1) and (2) of section 401(k)(1), and

(iii) is otherwise allowable for a qualified retirement plan established or maintained by the employer within the meaning of section 401(k)(1)(C).

(B) PLAN MUST HAVE AT LEAST 1 PARTICIPANT.—A plan meets the requirement of subparagraph (a) if it has in effect at least one employee who is eligible to participate in such plan.

(C) PLAN MUST HAVE AT LEAST 1 PERSONnel.—A plan meets the requirement of subparagraph (b) if it has in effect at least one employee who is eligible to participate in such plan.

(D) PLAN MUST HAVE AT LEAST 1 EMPLOYEE.—A plan meets the requirement of subparagraph (c) if it has in effect at least one employee who is eligible to participate in such plan.

(E) PLAN MUST HAVE AT LEAST 1 CONTRIBUTION.—A plan meets the requirement of subparagraph (d) if it has in effect at least one employee who is eligible to participate in such plan.

(F) PLAN MUST HAVE AT LEAST 1 DISTRIBUTION.—A plan meets the requirement of subparagraph (e) if it has in effect at least one employee who is eligible to participate in such plan.

(G) PLAN MUST HAVE AT LEAST 1 REQUIREMENT.—A plan meets the requirement of subparagraph (f) if it has in effect at least one employee who is eligible to participate in such plan.

(H) PLAN MUST HAVE AT LEAST 1 DEFINITION.—A plan meets the requirement of subparagraph (g) if it has in effect at least one employee who is eligible to participate in such plan.

(I) PLAN MUST HAVE AT LEAST 1 RULE.—A plan meets the requirement of subparagraph (h) if it has in effect at least one employee who is eligible to participate in such plan.

(J) PLAN MUST HAVE AT LEAST 1 SPECIAl.—A plan meets the requirement of subparagraph (i) if it has in effect at least one employee who is eligible to participate in such plan.

(K) PLAN MUST HAVE AT LEAST 1 OTHER.—A plan meets the requirement of subparagraph (j) if it has in effect at least one employee who is eligible to participate in such plan.

(L) PLAN MUST HAVE AT LEAST 1 DEFINITION.—A plan meets the requirement of subparagraph (k) if it has in effect at least one employee who is eligible to participate in such plan.

(M) PLAN MUST HAVE AT LEAST 1 RULE.—A plan meets the requirement of subparagraph (l) if it has in effect at least one employee who is eligible to participate in such plan.

(N) PLAN MUST HAVE AT LEAST 1 SPECIAl.—A plan meets the requirement of subparagraph (m) if it has in effect at least one employee who is eligible to participate in such plan.

(O) PLAN MUST HAVE AT LEAST 1 OTHER.—A plan meets the requirement of subparagraph (n) if it has in effect at least one employee who is eligible to participate in such plan.

(P) PLAN MUST HAVE AT LEAST 1 DEFINITION.—A plan meets the requirement of subparagraph (o) if it has in effect at least one employee who is eligible to participate in such plan.

(Q) PLAN MUST HAVE AT LEAST 1 RULE.—A plan meets the requirement of subparagraph (p) if it has in effect at least one employee who is eligible to participate in such plan.

(R) PLAN MUST HAVE AT LEAST 1 SPECIAl.—A plan meets the requirement of subparagraph (q) if it has in effect at least one employee who is eligible to participate in such plan.

(S) PLAN MUST HAVE AT LEAST 1 OTHER.—A plan meets the requirement of subparagraph (r) if it has in effect at least one employee who is eligible to participate in such plan.

(T) PLAN MUST HAVE AT LEAST 1 DEFINITION.—A plan meets the requirement of subparagraph (s) if it has in effect at least one employee who is eligible to participate in such plan.

(U) PLAN MUST HAVE AT LEAST 1 RULE.—A plan meets the requirement of subparagraph (t) if it has in effect at least one employee who is eligible to participate in such plan.

(V) PLAN MUST HAVE AT LEAST 1 SPECIAl.—A plan meets the requirement of subparagraph (u) if it has in effect at least one employee who is eligible to participate in such plan.

(W) PLAN MUST HAVE AT LEAST 1 OTHER.—A plan meets the requirement of subparagraph (v) if it has in effect at least one employee who is eligible to participate in such plan.

(X) PLAN MUST HAVE AT LEAST 1 DEFINITION.—A plan meets the requirement of subparagraph (x) if it has in effect at least one employee who is eligible to participate in such plan.

(Y) PLAN MUST HAVE AT LEAST 1 RULE.—A plan meets the requirement of subparagraph (y) if it has in effect at least one employee who is eligible to participate in such plan.

(Z) PLAN MUST HAVE AT LEAST 1 SPECIAl.—A plan meets the requirement of subparagraph (z) if it has in effect at least one employee who is eligible to participate in such plan.

(AA) PLAN MUST HAVE AT LEAST 1 OTHER.—A plan meets the requirement of subparagraph (aa) if it has in effect at least one employee who is eligible to participate in such plan.

(BB) PLAN MUST HAVE AT LEAST 1 DEFINITION.—A plan meets the requirement of subparagraph (bb) if it has in effect at least one employee who is eligible to participate in such plan.

(CC) PLAN MUST HAVE AT LEAST 1 RULE.—A plan meets the requirement of subparagraph (cc) if it has in effect at least one employee who is eligible to participate in such plan.

-DD) PLAN MUST HAVE AT LEAST 1 SPECIAl.—A plan meets the requirement of subparagraph (dd) if it has in effect at least one employee who is eligible to participate in such plan.

(E) SPECIAL RULES.—For purposes of this section—

(1) AGGREGATION RULES.—All persons treated as a single employer under paragraph (a) of any of section 414(p)(2)(C)(i) shall be treated as a single employer under subsection (a) of section 414(p)(2)(C)(ii).

(2) DISTRIBUTION REQUIREMENTS.—The distribution requirements of paragraph (1) shall not apply to any plan which is reallocated by the employer under the plan to employees who are not highly compensated employees.,
the qualified startup costs paid or incurred for the taxable year which is equal to the credit determined under subsection (a).

(3) ELECTION NOT TO CLAIM CREDIT.—This section applies to a taxpayer only for any taxable year if such taxpayer elects to have this section not apply for such taxable year.

(4) CREDIT ALLOWED AS PART OF GENERAL BUSINESS CREDIT.—Section 38(b) (defining current year business credit), as amended by section 1(b) of this title, is amended by striking “plus” at the end of paragraph (13), by striking the period at the end of paragraph (14) and inserting “and”, and by adding at the end the following new paragraph:

“(15) in the case of an eligible employer (as defined in section 45F(c)), the small employer pension plan startup credit determined under section 45F(a).”

(c) CONFORMING AMENDMENTS.—

(1) Section 52(c), as amended by section 201(b), is amended by adding at the end the following new paragraph:

“(11) No carryback of small employer pension plan startup credit before January 1, 2002.—No portion of the unused business credit for any taxable year which is attributable to the small employer pension plan startup credit determined under section 45F(a) is carried back to a taxable year beginning before January 1, 2002.”

(2) Subsection (c) of section 198, as amended by section 618(c), is amended by striking “and” in paragraph (9), by striking the period at the end of paragraph (10) and inserting “, and”, and by adding at the end the following new paragraph:

“(11) Small employer pension plan startup credit determined under section 45F(a).”

(3) The table of sections for subpart D of part IV of subchapter A of chapter 1, as amended by section 618(c), is amended by adding at the end the following new item:

“Sec. 45F. Small employer pension plan startup costs.”

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to costs paid or incurred in taxable years beginning after December 31, 2001, with respect to qualified employer plans established after such date.

SEC. 620. ELIMINATION OF USER FEE FOR REQUISITIONS REGARDING NEW PENSION PLANS.

(a) ELIMINATION OF CERTAIN USER FEES.—The Secretary of the Treasury or the Secretary of Defense shall not require payment of user fees under the program established under section 10511 of the Revenue Act of 1987 for requests to the Internal Revenue Service for ruling letters, opinion letters, and determination letters or similar requests with respect to the qualified status of a new pension benefit plan or any trust which is part of the plan.

(b) NEW PENSION BENEFIT PLAN.—For purposes of this section:

(1) IN GENERAL.—The term “new pension benefit plan” means a pension, profit-sharing, stock bonus, annuity, or employee stock ownership plan which is maintained by one or more eligible employers if such employer (or any predecessor employer) has not made a prior request described in subsection (a) for such plan (or any predecessor plan).

(2) ELIGIBLE EMPLOYER.—The term “eligible employer” means an employer which has:

(i) no more than 100 employees for the preceding year;

(ii) at least one employee who is not a highly compensated employee (as defined in section 414(q)) and is participating in the plan;

(iii) a new plan requirement. The term “eligible employer” shall not include an employer if, during the 3-taxable year period immediately preceding the taxable year in which the request is made, the employer or any member of any controlled group including the employer (or any predecessor of either) established or maintained a qualified employer plan with respect to which contributions were made, or benefits were accrued, for substantially the same employees as are in the qualified employer plan.

(b) DETERMINATION OF AVERAGE FEES CHARGED.—For purposes of any determination of average fees charged, any request to which subsection (a) applies shall not be taken into account.

(c) EFFECTIVE DATE.—The provisions of this section shall apply with respect to requests made after December 31, 2001.

SEC. 621. TREATMENT OF NONRESIDENT ALIENS ENGAGED IN INTERNATIONAL TRANSPORTATION SERVICES.

(a) EXCLUSION FROM INCOME SOURCING RULES.—The second sentence of section 601(a)(3) (relating to gross income from sources within the United States) is amended by striking “except for purposes of sections 79 and 105 and the marking given such term by paragraph (2).”

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to remuneration for services performed in plan years beginning after October 31, 2001.

Subtitle C—Enhancing Fairness for Women

SEC. 631. EQUITABLE TREATMENT FOR CONTRIBUTIONS OF EMPLOYERS TO DEFINED CONTRIBUTION PLANS.

(a) EQUITABLE TREATMENT.—

(1) IN GENERAL.—Subparagraph (B) of section 415(c)(1) (relating to limitation for defined contribution plans) is amended by striking “25 percent” and inserting “the applicable percentage”.

(2) APPLICABLE PERCENTAGE.—Section 415(c) is amended by inserting at the end the following new paragraph:

“(B) APPLICABLE PERCENTAGE.—For purposes of paragraph (1)(B), the applicable percentage shall be determined in accordance with the following table:

<table>
<thead>
<tr>
<th>Years Beginning</th>
<th>Applicable Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002 through 2010</td>
<td>50 percent</td>
</tr>
<tr>
<td>2011 and thereafter</td>
<td>100 percent</td>
</tr>
</tbody>
</table>

(b) APPLICATION TO SECTION 401(a)(9).—Section 401(a)(9) is amended—

(1) in paragraph (3) by striking “less than or equal to” and inserting “less than”;

(2) in paragraph (3)(E) by adding at the end the following new subparagraph:

“(7) CERTAIN CONTRIBUTIONS BY CHURCHES AND CHURCH-RELATED ORGANIZATIONS.—Any contribution made by an employer to a plan maintained by a church or a church-related organization shall be treated as not exceeding the limitation of paragraph (1) if such annual addition is not in excess of $10,000.

(3) APPLICABLE LIMITATION.—

(4) APPLICABLE LIMITATION.—

(5) EFFECTIVE DATE.—(A) Except as provided in subparagraph (B), the amendments made by this subsection shall apply to years beginning after December 31, 2001.

(B) The amendments made by paragraphs (3) and (4) shall apply to years beginning after December 31, 2001.

(b) SPECIAL RULES FOR SECTIONS 401(b) AND 408.—

(1) IN GENERAL.—Subsection (k) of section 415 is amended by adding at the end the following new paragraph:

“(7) ANNUITY CONTRACTS.—In the case of an annuity contract described in section 403(b) for the benefit of a participant shall be treated as a defined contribution plan maintained by each employer with respect to which the participant has the control required under subsection (b) or (c) of section 414 (as modified by subsection (h)). For purposes of this section, any annuity contract described in section 403(b) shall be treated as a simplified employee pension plan for an individual for a taxable year shall be treated as an employer contributions to a defined contribution plan for such individual for such year.”.

(2) EFFECTIVE DATE.—
(A) IN GENERAL.—The amendment made by paragraph (1) shall apply to limitation years beginning after December 31, 2000.

(B) EXCLUSION ALLOWANCE.—Effective for limitation years beginning after December 31, 2000, in the case of any annuity contract described in section 403(b) of the Internal Revenue Code of 1986, the amount of the contribution disqualifying the annuity contract under such section shall reduce the exclusion allowance as provided in section 403(b)(2) of such Code.

(3) MODIFICATION OF 403(b) EXCLUSION ALLOWANCE.—In the case of any annuity contract described in section 403(b)(2) of the Internal Revenue Code of 1986 to render void the requirement that contributions to a defined benefit pension plan be treated as previously excluded amounts for purposes of the exclusion allowance. For taxable years beginning after December 31, 2000, such regulations shall be applied as if such requirement were void.

(c) DEFERRED COMPENSATION PLANS OF STATE AND LOCAL GOVERNMENTS AND TAX-EXEMPT ORGANIZATIONS.—

(I) IN GENERAL.—Subparagraph (B) of section 457(b)(2) (relating to salary limitation on eligible deferred compensation plans) is amended by adding at the end the following new subparagraph:

“(b) APPLICABLE PERCENTAGE.—For purposes of subsection (b)(2)(A), the applicable percentage shall be determined in accordance with the following table:

For years beginning The applicable in:
the percentage is:

2002 through 2010 20
2011 through 2019 30
2020 and after 40

(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply to limitation years beginning after December 31, 2000.

SEC. 632. FASTER VESTING OF CERTAIN EMPLOYER MATCHING CONTRIBUTIONS.

(a) IN GENERAL.—Section 411(a) (relating to minimum vesting standards) is amended—

(1) in paragraph (2), by striking “A plan” and inserting “Except as provided in paragraph (12), a plan”; and

(2) by adding at the end the following:

(12) FASTER VESTING FOR MATCHING CONTRIBUTIONS.—In the case of matching contributions (as defined in section 401(m)(4)(A)), paragraph (2) shall be applied—

(A) by substituting 3 years for 5 years in subparagraph (a)(4)(A); and

(B) by substituting the following table for the table contained in subparagraph (B):

<table>
<thead>
<tr>
<th>Years of service:</th>
<th>The nonforfeitable percentage is:</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td>20</td>
</tr>
<tr>
<td>3</td>
<td>40</td>
</tr>
<tr>
<td>4</td>
<td>60</td>
</tr>
<tr>
<td>5</td>
<td>80</td>
</tr>
<tr>
<td>6</td>
<td>100%</td>
</tr>
</tbody>
</table>

(b) MODIFICATION OF ERISA.—Section 203(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1053(a)) is amended—

(1) in paragraph (2), by striking “A plan” and inserting “Except as provided in paragraph (4), a plan”, and

(2) by adding at the end the following:

(4) FASTER VESTING MATCHING CONTRIBUTIONS.—In the case of matching contributions (as defined in section 401(m)(4)(A) of the Internal Revenue Code of 1986), paragraph (2) shall be applied—

(A) by substituting 3 years for 5 years in subparagraph (a)(4), and

(B) by substituting the following table for the table contained in subparagraph (B):

<table>
<thead>
<tr>
<th>Years of service:</th>
<th>The nonforfeitable percentage is:</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td>20</td>
</tr>
<tr>
<td>3</td>
<td>40</td>
</tr>
<tr>
<td>4</td>
<td>60</td>
</tr>
<tr>
<td>5</td>
<td>80</td>
</tr>
<tr>
<td>6</td>
<td>100%</td>
</tr>
</tbody>
</table>

(c) MODIFICATION OF DEFINITION OF ELIGIBLE ROLLOVER.—Subparagraph (C) of section 402(c)(4) (relating to eligible rollover distributions) is amended to read as follows:

“(C) any distribution which is made upon hardship of the employee.”

SEC. 635. PROVISIONS RELATING TO HARDSHIP DISTRIBUTIONS.

(a) SAFE HARBOR RELIEF.—

(1) IN GENERAL.—The Secretary of the Treasury shall revise the regulations relating to hardship distributions under section 402(c)(4) of the Internal Revenue Code of 1986 to provide that the period an employee is prohibited from making elective contributions to a qualified plan shall begin on the date on which such distributions would have been required to begin under section 401(a)(9)(B) of the Internal Revenue Code of 1986 (as in effect on the date before the date of the enactment of this Act).

(b) MODIFICATION OF DEFINITION OF ELIGIBLE ROLLOVER.—Subparagraph (C) of section 402(c)(4) (relating to eligible rollover distributions) is amended to read as follows:

“(C) any distribution which is made upon hardship of the employee.”
SEC. 611. ROLLOVERS ALLOWED AMONG VARIOUS TYPES OF PLANS.

(a) Rollovers from and to Section 457 Plans.—

(1) Rollovers from Section 457 Plans.—

(A) In general.—Section 402(c)(8)(B) (defining eligible rollover plan) is amended by striking “and” at the end of clause (B), by inserting “or” after clause (B) and inserting “(as defined in section 402(f)(1)).”.

(B) Separate accounting.—Section 402(c)(8)(B) is amended by striking the period at the end of clause (B) and inserting “and”, and by inserting after clause (B) “an eligible rollover plan”. The rules of paragraphs (2) through (7) and (9) of section 402(c)(8) are amended by striking “or” at the end of clause (B) and inserting “or” and inserting “(as defined in section 402(f)(1)).”.

(C) 10 percent additional tax.—Subparagraph (C) of section 402(c)(8)(B) is amended by striking “(as defined in section 402(c)(4) without regard to subparagraph (C) thereof)”.

(D)よの transfers to rollovers from such plans.

(ii) the employee transfers any portion of the property to such plan.

(iii) the plan on behalf of such individual which is includible in income for the taxable year of transfer.”.

(ii) Paragraph (12) of section 430(c) is amended by striking “and 408(d)(3)” and inserting “408(d)(3), or 457(e)(16)”.

(3) Section 401(a)(31) is amended by striking “and” at the end of clause (B) and inserting “or” and inserting “(as defined in section 402(f)(1)).”.

(b) Spousal Rollovers.—

Section 402(c)(9) (relating to rollover where spouse receives distribution after death of employee) is amended by striking “and” and inserting “or” and all that follows up to the end period.

(c) Expanded Explanation to Recipients of Rollover—

Paragraph (1) of section 402(f) (relating to written explanation to recipients of distributions eligible for rollover treatment) is amended by striking “and” and the end of subparagraph (C) and inserting “, and”, and by adding at the end the following new subparagraph:

(iii) an annuity contract described in section 403(b)(8), or 403(b)(9).”.

(D) Withholding.—

(1) Paragraph (12) of section 430(c) is amended by adding at the end the following new clause:

(2) Section 219(d)(2) is amended by striking “408(d)(3)” and inserting “403(b)(8), or 457(e)(16)”. Section 401(a)(31) is amended by striking “and” and inserting “or” and inserting “(as defined in section 402(f)(1)).”.

(E) expanded explanation to recipients of distributions eligible for rollover treatment) is amended by striking “and” at the end of subparagraph (C), by striking the period at the end of subparagraph (D) and inserting “, and”, and by adding at the end the following new subparagraph:

(3) An annuity contract described in section 403(b)(8), or 403(b)(9).”.

(F) Effective date.—The amendments made by this subsection shall apply to distributions made after December 31, 2001.
SEC. 642. ROLLOVERS OF IRAS INTO WORKPLACE RETIREMENT PLANS.

(a) IN GENERAL.—Subparagraph (A) of section 408(d)(3)(B) (relating to rollover amounts) is amended by inserting "or" at the end of clause (i), by striking clauses (ii) and (iii), and by adding at the end the following:

"(ii) the entire amount received (including money from any other property) is paid into an eligible retirement plan for the benefit of such individual not later than the 60th day after the date on which the payment or distribution is received, except that the maximum amount which may be paid into such plan may not exceed the portion of the amount received which is includible in gross income (determined without regard to this paragraph).

For purposes of clause (i), the term 'eligible retirement plan' means an eligible retirement plan described in clause (i), (iii), (iv), (v), or (vi) of section 402(c)(8)(B).

(b) CONFORMING AMENDMENTS.—

(1) Paragraph (i) of section 408(b) is amended by striking "section 408(d)(3)(A)(iii)" and inserting "section 408(d)(3)(A)(i)"

(2) Clause (i) of section 408(d)(3)(B) is amended by striking "(i), (ii), or (iii)" and inserting "(i) or (ii)"

(3) Subparagraph (G) of section 408(d)(3) is amended to read as follows:

"(G) SIMPLE RETIREMENT ACCOUNTS.—In the case of a SIMPLE retirement account (as defined in section 408(o)) to which section 72(t)(6) applies, this paragraph shall not apply unless such payment or distribution is paid into another qualified retirement plan described in section (p)) to which section 72(t)(6) applies, this paragraph shall not apply unless such payment or distribution is paid into another simple retirement account.'

(c) EFFECTIVE DATE.—

(1) EFFECTIVE DATE.—The amendments made by this section shall apply to distributions after December 31, 2001.

(2) SPECIAL RULE.—Notwithstanding any other provision of law, subsections (b)(3) and (b)(5) of section 412 of the Tax Reform Act of 1986 shall not apply to any distribution from an eligible retirement plan (as defined in subsection (b)) to which section 72(t)(6) applies, this paragraph shall not apply unless such payment or distribution is paid into an account of an individual if there was a rollover to such plan on behalf of such individual which is permitted solely by reason of the amendment made by this section.

SEC. 643. ROLLOVERS OF AFTER-TAX CONTRIBUTIONS.

(a) ROLLOVERS FROM EXEMPT TRUSTS.—

Paragraph (3) of section 402(c)(122) (relating to rollover contributions) is amended by striking "75%" and inserting "100%"

(b) OPTIONAL DIRECT TRANSFER OF ELIGIBLE ROLLOVER DISTRIBUTIONS.—

Subparagraph (B) of section 402(c)(3) (relating to limitation) is amended by adding at the end the following:

"(B) an rollover to a qualified plan or IRA by the participant or beneficiary described in subparagraph (A) shall be treated as a roll over of a distribution of such plan.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to distributions made after December 31, 2001.

SEC. 644. HARDSHIP EXCEPTION TO 60-DAY RULE.

(a) IN GENERAL.—Subparagraph (B) of section 402(c)(2) (relating to the 60-day rule) is amended by adding at the end the following:

"(B) a hardship exception shall be made in the case of a distribution made after the 60th day following the day on which the participant or beneficiary described in subparagraph (A) was made by a plan, and may be made by a plan or IRA described in subparagraph (B)".

(b) HARDSHIP EXCEPTION.—

The Secretary may waive the 60-day requirement under subparagraph (A) if the Secretary determines that the hardship of the participant is so unique that the participant or beneficiary described in subparagraph (A) is unable to make the required contribution to a qualified retirement plan within the 60-day period prescribed by section 402(c)(2)(B).

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to the plan years beginning after December 31, 2001.
SEC. 467. PURCHASE OF SERVICE CREDIT IN GOVERNMENTAL DEFINED Benefit PLANS. 
(a) 403(b) Plans.—Subsection (b) of section 403 is amended by adding at the end the following new paragraph: 
"(13) TRUSTEE-TO-TRUSTEE TRANSFERS TO PURCHASE PERMISSIVE SERVICE CREDIT.—No amount shall be includable in gross income by reason of a direct trustee-to-trustee transfer to a defined benefit governmental plan (as defined in section 414(d)) if such transfer is—

(A) for the purchase of permissive service credit (as defined in section 415(k)(3)(A)) under such plan, or

(B) a repayment to which section 415 does not apply by reason of subsection (k)(3) thereof.

".

(b) INCLUSION IN GROSS INCOME.—
(1) YEAR OF INCLUSION.—Subsection (a) of section 457 (relating to year of inclusion in gross income) is amended to read as follows:

"(a) YEAR OF INCLUSION IN GROSS INCOME.—

(1) IN GENERAL.—Any amount of compensation deferred under an eligible deferred compensation plan, and any income attributable to the amounts so deferred, shall be includible in gross income in the taxable year in which such compensation or other income is paid."

(2) EFFECTIVE DATE.—The amendments made by this section shall apply to distributions after December 31, 2001.

SEC. 648. EMPLOYERS MAY DISREGARD ROLL-OVERs FOR PURPOSES OF CASH-OUT AMOUNTS.

(a) QUALIFIED PLANS.—
(1) AMENDMENT OF INTERNAL REVENUE CODE.—Section 401(a)(11) (relating to restrictions on rollovers to defined contribution plans) is amended by striking paragraph (4) (relating to amounts includible in gross income under section 402(c), 403(a)(4), 403(b)(8), 408(d)(3)(A)(ii), and 457(e)(16)) and inserting "(4) ROLLOVERS.—An amount shall be includible in gross income under this paragraph if, under the terms of the plan, the present value of the nonforfeitable accrued benefit is determined without regard to that portion of such benefit which may be attributable to rollover contributions (and earnings allocable thereto). For purposes of this subparagraph, the term ‘rollover contributions’ means any rollover contributions under sections 402(c), 403(a)(4), 403(b)(8), 408(d)(3)(A)(ii), and 457(e)(16) of the Internal Revenue Code of 1986."

(2) CONFORMING AMENDMENT.—The fourth paragraph of section 457(b) is amended by inserting "or" at the end of that paragraph.

(b) 457 PLANS.—Subsection (e) of section 457, as amended by section 461, is amended by adding after paragraph (16) the following new paragraph:

"(17) TRUSTEE-TO-TRUSTEE TRANSFERS TO PURCHASE PERMISSIVE SERVICE CREDIT.—No amount shall be includable in gross income by reason of a direct trustee-to-trustee transfer to a defined benefit governmental plan (as defined in section 414(d)) if such transfer is—

(A) for the purchase of permissive service credit (as defined in section 415(k)(3)(A)) under such plan, or

(B) a repayment to which section 415 does not apply by reason of subsection (k)(3) thereof.

".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to trustee-to-trustee transfers after December 31, 2001.

SEC. 649. MINIMUM DISTRIBUTION AND INCLUSION REQUIREMENTS FOR 457 PLANS.

(a) MINIMUM DISTRIBUTION REQUIREMENTS.—Paragraph (2) of section 457(d) (relating to distribution requirements) is amended to read as follows:

"(2) MINIMUM DISTRIBUTION REQUIREMENTS.—A plan meets the minimum distribution requirements of this paragraph if such plan meets the requirements of section 401(a)(9)."

(b) INCLUSION IN GROSS INCOME.—
(1) YEAR OF INCLUSION.—Subsection (a) of section 457 (relating to year of inclusion in gross income) is amended to read as follows:

"(a) YEAR OF INCLUSION IN GROSS INCOME.—

(1) IN GENERAL.—Any amount of compensation deferred under an eligible deferred compensation plan, and any income attributable to the amounts so deferred, shall be includible in gross income in the taxable year in which such compensation or other income is paid."

(2) EFFECTIVE DATE.—The amendments made by this section shall apply to distributions after December 31, 2001.

SEC. 650. MODIFICATION OF TRANSITION RULES FOR EXISTING 457 PLANS.

(a) IN GENERAL.—Section 1107(c)(3)(B) of the Tax Reform Act of 1976 is amended—

(1) by striking "or" at the end of clause (i), by striking the period at the end of clause (ii) and inserting "; or" and by inserting after clause (ii) the following new clause:

"(iii) are deferred pursuant to an agreement with an individual covered by an agreement described in clause (ii), to the extent the annual amount under such agreement with the individual does not exceed—

(I) the amount described in clause (ii)(I), multiplied by

(II) the cumulative increase in the Consumer Price Index (as published by the Bureau of Labor Statistics of the Department of Labor)."

(b) CONFORMING AMENDMENT.—The fourth sentence of section 1107(c)(3)(B) of the Tax Reform Act of 1976 is amended by striking "This subparagraph" and inserting "Clauses (i) and (ii) of this subparagraph make effective".

(c) EFFECTIVE DATE.—The amendments made by this subsection shall apply to taxable years ending after the date of the enactment of this Act with respect to increases in the Consumer Price Index after September 30, 1993.

(d) EFFECTIVE DATE.—The amendments made by subsections (a) and (b) shall apply to distributions after December 31, 2001.
PART I—GENERAL PROVISIONS

SEC. 651. REPEAL OF 160 PERCENT OF CURRENT LIABILITY FUNDING LIMIT.

(a) AMENDMENT OF INTERNAL REVENUE CODE.—Section 412(c)(7) (relating to full-funding limitation) is amended—

(1) by striking “the applicable percentage” in subsection (c)(1) and inserting “in the case of plan years beginning before January 1, 2005, the applicable percentage”; and

(2) by amending subparagraph (F) to read as follows:

“(F) APPLICABLE PERCENTAGE.—For purposes of subparagraph (A)(i)(I), the applicable percentage shall be determined in accordance with the following table:

In the case of any plan year—percentage is—

2002 150
2003 160
2004 170.”

(b) AMENDMENT OF ERISA.—Section 302(c)(7) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1062(c)(7)) is amended—

(1) by striking “the applicable percentage” in subsection (c)(1) and inserting “in the case of plan years beginning before January 1, 2005, the applicable percentage”; and

(2) by amending subparagraph (F) to read as follows:

“(F) APPLICABLE PERCENTAGE.—For purposes of subparagraph (A)(i)(I), the applicable percentage shall be determined in accordance with the following table:

In the case of any plan year—percentage is—

2002 150
2003 160
2004 170.”

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to plan years beginning after December 31, 2001.

SEC. 652. MAXIMUM CONTRIBUTION DEDUCTION RULES MODIFIED AND APPLIED TO ALL DEFINED BENEFIT PLANS.

(a) IN GENERAL.—Subparagraph (D) of section 401(a)(1) (relating to special rule in case of certain plans) is amended to read as follows:

“(D) SPECIAL RULE IN CASE OF CERTAIN PLANS.—

“(i) IN GENERAL.—In the case of any defined benefit plan, except as provided in regulations, the maximum amount deductible under the limitations of this paragraph shall not be less than the unfunded termination liability (determined as if the proposed termination date referred to in section 4041(b)(2)(A) or (b)(3)) of the Employee Retirement Income Security Act of 1974 were the last day of the plan year).

“(ii) PLANS WITH LESS THAN 10 PARTICIPANTS.—For purposes of this subparagraph, in the case of any plan which has less than 100 participants for the plan year, termination liability shall not include the liability attributable to benefit increases for highly compensated employees (as defined in section 414(q)) resulting from a plan amendment which is made or becomes effective, whichever is later, within the last 2 years before the termination date.

“(iii) RULE FOR DETERMINING NUMBER OF PARTICIPANTS.—For purposes of determining whether a plan has more than 100 participants, any defined benefit plan maintained by the same employer (or any member of such employer’s controlled group (within the meaning of section 414(b)(6)(C))) shall be treated as, but only employers of such members or employer shall be taken into account.

“(iv) PLANS MAINTAINED BY PROFESSIONAL SERVICE EMPLOYERS.—Clause (i) shall not apply to a plan described in section 4021(b)(13) of the Employee Retirement Income Security Act (b)(13) to such plan or any other such plan.”.

(b) CONFORMING AMENDMENT.—Paragraph (6) of section 4972(c) is amended to read as follows:

“(6) EXCEPTIONS.—In determining the amount of nondeductible contributions for any taxable year, there shall not be taken into account so much of the contributions to one or more defined contribution plans which are not deductible when contributed solely because of section 404(a)(7) as does not exceed the greater of—

“A the amount of contributions not in excess of 6 percent of compensation (within the meaning of section 404(a)) paid or accrued (during the taxable year for which the contributions were made) to beneficiaries under the plans, or

“B the sum of—

“(i) the amount of contributions described in section 401(m)(4)(A), plus

“(ii) the amount of contributions described in section 402(g)(3)(A).

For purposes of this paragraph, the deductible limits under section 404(a)(7) shall first be applied to amounts contributed to a defined benefit plan and then to amounts described in subparagraph (B).”.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to plan years beginning after December 31, 2001.

SEC. 653. EXCISE TAX RELIEF FOR SOUND PENSION PLANS.

(a) IN GENERAL.—Subsection (c) of section 4972 (relating to nondeductible contributions) is amended by adding at the end the following new paragraph:

“(7) DEFINED BENEFIT PLAN EXCEPTION.—In determining the amount of nondeductible contributions for any taxable year, an employer may elect for such year not to take into account any contributions to a defined benefit plan except to the extent that such contributions exceed the full-funding limitation (as defined in section 412(c)(7)), determined without regard to subparagraph (A)(i)(I) thereof. For purposes of this paragraph, the deductible limits under section 404(a)(7) shall first be applied to amounts contributed to defined contribution plans and then to amounts described in this paragraph. If an employer makes an election under this paragraph for the taxable year (paragraph (6) shall not apply to such employer for such taxable year).”.

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to plan years beginning after December 31, 2001.

SEC. 654. TREATMENT OF MULTIEmployer PLANS UNDER SECTION 415.

(a) COMPARISON OF PROVISIONS.

(1) IN GENERAL.—Paragraph (11) of section 415(b) (relating to limitation for defined benefit plans) is amended to read as follows:

“(11) SPECIAL RULE FOR GOVERNMENTAL AND MULTIEmployER PLANS.—In the case of a governmental plan (as defined in section 414(d)) or a multiemployer plan (as defined in section 414(f)), subparagraph (B) of paragraph (1) shall not apply.”.

(b) CONFORMING AMENDMENT.—Section 415(b)(7) (relating to benefits under certain stock ownership plans) is amended by striking “the Secretary” and inserting “Except as provided in subsection (j)(3), the Secretary”.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to years beginning after December 31, 2001.

SEC. 655. PROTECTION OF INVESTMENT OF EMPLOYER CONTRIBUTIONS TO 401(k) PLANS.

(a) IN GENERAL.—Section 524(b) of the Taxpayer Relief Act of 1997 is amended to read as follows:

“(b) EFFECTIVE DATE.—

“(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to elective deferrals for plan years beginning after December 31, 1999.

“(2) NONAPPLICATION TO PREVIOUSLY ACQUIRED PROPERTY.—The amendments made by this section shall not apply to any elective deferrals made before January 1, 1999, and not allocated to accounts consisting of employer securities, qualifying employer real property, or both, if such assets were acquired before January 1, 1999.

(b) EFFECTIVE DATE.—The amendments made by this section shall apply as if included in the provision of the Taxpayer Relief Act of 1997 to which it relates.

SEC. 656. PROHIBITED ALLOCATIONS OF STOCK IN S CORPORATION ESOP.

(a) IN GENERAL.—Section 409 (relating to qualifications for tax credit employer stock purchase plans) is amended by redesignating subsection (p) as subsection (q) and by inserting after subsection (c) the following new subsection:

“(p) PROHIBITED ALLOCATIONS OF SECURITIES IN AN S CORPORATION.—

“(1) IN GENERAL.—An employee stock ownership plan holding employer securities consisting of stock in an S corporation shall provide that no portion of the assets of the plan attributable to (or allocable in lieu of) such employer securities may, during a nonallocation year, accrue (or be allocated directly or indirectly under any plan of the employer meeting the requirements of section 404(a)) for the benefit of any disqualified person.

“(2) FAILURE TO MEET REQUIREMENTS.—

“(A) IN GENERAL.—If a plan fails to meet the requirements of paragraph (1), the plan shall be treated as having distributed to any disqualified person the amount allocated to such person in violation of paragraph (1) at the time of such allocation.

“(B) CROSS REFERENCES.—For excise tax relating to violations of paragraph (1) and ownership of synthetic equity, see section 4970A.

“(3) NONALOCATION YEAR.—For purposes of this section, the term ‘nonallocation year’ means any plan year of an employee stock ownership plan if, at any time during such plan year—

“(i) such plan holds employer securities consisting of stock in an S corporation, or

“(ii) disqualified persons own at least 50 percent of the number of shares of stock in the S corporation.

“(B) ATTRIBUTION RULES.—For purposes of subparagraph (A)—

“(i) IN GENERAL.—The rules of section 318(a) shall apply for purposes of determining ownership, except that—
"(1) in applying paragraph (1) thereof, the members of an individual’s family shall include members of the family described in paragraph (4)(A) and (B), and paragraphs (4)(C) and (D), respectively, shall not apply.

(ii) DEEMED-OWNED SHARES.—Notwithstanding the standing employee trust exception in section 318(a)(2)(B)(i), an individual shall be treated as owning deemed-owned shares of the individual.

 Solely for purposes of applying paragraph (5), this subparagraph shall be applied after the attribution rules of paragraph (5) have been applied.

(4) DISQUALIFIED PERSON.—For purposes of this subsection—

(A) IN GENERAL.—The term ‘disqualified person’ means any person if—

(i) the aggregate number of deemed-owned shares of such person and the members of such person’s family is at least 20 percent of the number of deemed-owned shares of stock in the S corporation, or

(ii) in the case of a person not described in clause (i), the number of deemed-owned shares of such person is at least 10 percent of the number of deemed-owned shares of stock in such corporation.

(B) TREATMENT OF FAMILY MEMBERS.—In the case of a disqualified person described in subparagraph (A)(i), any member of such person’s family with deemed-owned shares shall be treated as a disqualified person if not otherwise treated as a disqualified person under subparagraph (A).

(C) DEEMED-OWNED SHARES.—

(i) in general.—The term ‘deemed-owned shares’ means, with respect to any person—

(1) the stock in the S corporation constituting employer securities of an employee stock ownership plan which is allocated to such person under the plan,

(2) such person’s share of the stock in such corporation which is held by such plan but which has not been allocated under the plan to participants.

(ii) PERSON’S SHARE OF UNALLOCATED STOCK.—For purposes of clause (i)(II), a person’s share of unallocated S corporation stock held by such plan is the amount of the unallocated stock which would be allocated to such person if the unallocated stock were allocated among the participants in the same proportions as the most recent stock allocation under the plan.

(D) MEMBER OF FAMILY.—For purposes of this paragraph, the term ‘member of the family’ means, with respect to any individual—

(i) the spouse of the individual,

(ii) a brother or sister of the individual or the individual’s spouse, and

(iii) a brother or sister of the individual or the individual’s spouse and any lineal descendant of the brother or sister, and

(iv) the spouse of any individual described in clause (ii) or (iii).

A spouse of an individual who is legally separated administratively under a decree of divorce or separate maintenance shall not be treated as such individual’s spouse for purposes of this subparagraph.

(E) DETERMINATION OF SYNTHETIC EQUITY.—For purposes of paragraphs (3) and (4), in the case of a person who owns synthetic equity in the S corporation, except to the extent provided in regulations, synthetic equity of such person in such corporation on which such synthetic equity is based shall be treated as outstanding stock in such corporation and deemed-owned shares of such person if such treatment of synthetic equity of 1 or more such persons results in—

(A) the treatment of any person as a disqualified person, or

(B) the treatment of any year as a nonallocation year.

For purposes of this paragraph, synthetic equity shall be treated as owned by a person in the same manner as stock is treated as owned by a person under the rules of paragraph (2) of section 318(a).

(ii) in the case of a disqualified person or a year is treated as a nonallocation year, this paragraph shall not apply with respect to the person or year not being so treated.

(6) DEFINITIONS.—For purposes of this subsection—

(A) EMPLOYEE STOCK OWNERSHIP PLAN.—The term ‘employee stock ownership plan’ has the meaning given such term by section 4975(e)(7).

(B) EMPLOYER SECURITIES.—The term ‘employer security’ has the meaning given such term by section 409(l).

(C) SYNTHETIC EQUITY.—The term ‘synthetic equity’ means any stock option, warrant, restricted stock, deferred issuance stock right, or similar interest or right that gives the holder the right to acquire or receive stock of the S corporation in the future. Except to the extent provided in regulations, synthetic equity also includes a stock appreciation right, phantom stock unit, or any other similar right to a future cash payment based on the value of such stock or appreciation in such value.

(7) REGULATIONS.—The Secretary shall prescribe regulations as may be necessary to carry out the purposes of this subsection.

(a) COORDINATION WITH SECTION 4975(e)(7).—In the last sentence of section 4975(e)(7) (dealing with plan stock ownership plan) is amended by inserting ‘‘; section 409(p),’’ after ‘‘4975(e)’’.

(c) EXCISE TAX.—

(1) APPLICATION OF TAX.—Subsection (a) of section 4979A (relating to tax on certain prohibited allocations of employer securities) is amended by—

(A) by striking ‘‘or’’ at the end of paragraph (1), and

(B) by striking all that follows paragraph (2) and inserting the following:

(3) there is any allocation of employer securities which violates the provisions of section 409(p), or a nonallocation year described in subsection (b)(2)(B) with respect to an employee stock ownership plan, or

(4) any synthetic equity is owned by a disqualified person in any nonallocation year, there shall be hereby taxed such allocations or ownership equal to 50 percent of the amount involved.’’.

(b) LIABILITY.—Section 4979A(c) (defining liability for tax) is amended to read as follows:

‘‘(c) LIABILITY FOR TAX.—The tax imposed by this section shall be paid—

(i) in the case of an allocation referred to in paragraph (1) or (2) of subsection (a), by—

(A) the employer sponsoring such plan, or

(B) the eligible worker-owned cooperative that was so allocated or owned.’’.

(c) REGULATIONS.—The Secretary shall prescribe regulations as may be necessary to carry out the purposes of this subsection

(a) DIRECT TRANSFERS OF MANDATORY DISTRIBUTIONS.

(1) IN GENERAL.—Section 401(a)(31) (relating to optional direct transfer of eligible rollover distributions), as amended by section 402(f) (relating to tax on certain prohibited allocations of employer securities) is amended by—

(A) by striking ''OPTIONAL DIRECT'' and inserting ''DIRECT''.

(c) EXCISE TAX.—

(1) APPLICATION OF TAX.—Subsection (a) of section 4979A (relating to tax on certain prohibited allocations of employer securities) is amended by—

(A) the treatment of any person as a disqualified person, or

(B) the treatment of any year as a nonallocation year.

The amount involved with respect to any tax imposed by reason of subsection (a)(31) is the amount allocated to the account of any person in violation of section 401(a)(31) and shall not constitute a qualified trust under this section unless the plan of which such trust is a part provides that if—

(i) a distribution described in clause (i) in excess of $1,000 is made, and

(ii) the distributee does not make an election under subparagraph (A) and does not elect to receive the distribution directly,

the distribution shall be treated as transfer to an individual retirement account or annuity of a designated trustee or issuer and shall notify the distributee in writing (either separately or as part of the notice under section 402(f)) that the distribution may be transferred without cost or penalty to another individual account or annuity.

(D) ELIGIBLE PLAN.—For purposes of clause (1), the term ‘eligible plan’ means a plan which provides that any nonforfeitable accrued benefit for which the present value determined under section 411(a)(11) does not exceed $5,000 shall be immediately distributed to the participant.

(2) CONFORMING AMENDMENTS.—

(A) The heading of section 401(a)(31) is amended by striking ‘‘OPTIONAL DIRECT’’ and inserting ‘‘DIRECT’’.
PART II—TREATMENT OF PLAN AMENDMENTS REDUCING FUTURE BENEFIT ACCRUALS

SEC. 659. NOTICE REQUIRED FOR PENSION PLAN AMENDMENTS REDUCING THE EFFECT OF SIGNIFICANTLY REDUCING FUTURE BENEFIT ACCRUALS.

(a) EXCISE TAX.—

(1) IN GENERAL.—Chapter 43 (relating to qualified pension, etc., plans) is amended by adding at the end the following new section:

"SEC. 4980F. NOTICE OF PENSION PLAN AMENDMENTS REDUCING BENEFIT ACCRUALS.—

"(a) IMPROPER TAX.—If a taxpayer in any year improperly imposed a tax on a failure of an applicable pension plan to meet the requirements of this paragraph (e) with respect to any applicable individual, the amount of such improper tax imposed shall be $100 for each day in the noncompliance period with respect to such failure.

"(b) AMOUNT OF TAX.—

"(1) IN GENERAL.—The amount of the tax imposed by subsection (a) on any failure with respect to any applicable individual shall be $100 for each day in the noncompliance period with respect to such failure.

"(2) NONCOMPLIANCE PERIOD.—For purposes of this section, the term 'noncompliance period' means, with respect to any failure, the period beginning on the date the failure first occurs and ending on the date the notice to which the failure relates is provided or the failure is otherwise corrected.

"(c) LIMITATIONS ON AMOUNT OF TAX.—

"(1) TAX NOT TO APPLY TO FAILURES NOT DISCOVERED AND REASONABLE DILIGENCE DEFICIENCY.—No tax shall be imposed by subsection (a) on any failure during any period for which it is established to the satisfaction of the Secretary that any person subject to liability for the tax under subsection (d) did not know, or exercising reasonable diligence would not have known, that such failure existed.

"(2) TAX NOT TO APPLY TO FAILURES CORRECTED WITHIN 30-DAY PERIOD.—No tax shall be imposed by subsection (a) on any failure if—

"(A) any person subject to liability for the tax under subsection (d) exercised reasonable diligence to meet the requirements of subsection (e), and

"(B) such person provides the notice described in subsection (e) during the 30-day period beginning on the first date such person knew, or exercising reasonable diligence would have known, that such failure existed.

"(3) OVERALL LIMITATION FOR UNINTENTIONAL FAILURES.—

"(A) IN GENERAL.—If the person subject to liability for tax under subsection (d) exercised reasonable diligence to meet the requirements of subsection (e), the tax imposed by subsection (a) for failures during the taxable year of the employer (or, in the case of a multiemployer plan, the taxable year of the trust forming part of the plan) shall not exceed $500,000. For purposes of the preceding sentence, all multiemployer plans of which the same trust forms a part shall be treated as 1 plan.

"(B) TAXABLE YEARS IN THE CASE OF CERTAIN CONTROLLED GROUPS.—For purposes of this paragraph, if all persons who are treated as a single employer for purposes of this section do not have the same taxable year, the taxable years taken into account shall be determined under principles similar to the principles of section 1561.

"(4) WAIVER BY SECRETARY.—In the case of a failure which is due to reasonable cause and not to willful neglect, the Secretary may waive part or all of the tax imposed by subsection (a) to the extent that the payment of such tax would be otherwise inequitable relative to the failure involved.

"(d) LIABILITY FOR TAX.—The following shall be liable for the tax imposed by subsection (a):

"(i) In the case of a plan other than a multiemployer plan, the employer.

"(ii) In the case of a multiemployer plan, any person who is treated as a single employer for purposes of this section.
May 21, 2001

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CONGRESSIONAL RECORD—SENATE

“(f) Definitions and Special Rules.—For purposes of this section—

(A) Applicable individual.—

(i) In general.—The term ‘applicable individual’ means, with respect to any plan amendment—

(I) each participant in the plan, and

(ii) any beneficiary who is an alternate payee under the plan or an applicable individual under section 414(p)(8) under an applicable qualified domestic relations order (within the meaning of section 414(p)(1)(A)), whose rate of future benefit accrual under the plan may reasonably be expected to be significantly reduced by such plan amendment,

(B) Exception for participants with less than 1 year of participation.—Such term shall not include a participant who has less than 1 year of participation (within the meaning of section 411(b)(4)) under the plan as of the effective date of the plan amendment.

(2) Applicable Pension Plan.—The term ‘applicable pension plan’ means—

(A) a defined benefit plan, or

(B) an individual account plan which is subject to the funding standards of section 412.

Such term shall not include a governmental plan (within the meaning of section 414(d)), a church plan (within the meaning of section 414(e)) with respect to which an election under section 414(d) has not been made, or any other plan to which section 206(h) of the Employee Retirement Income Security Act of 1974 does not apply.

(3) Early Retirement.—A plan amendment which eliminates or significantly reduces any early retirement benefit or retirement-type subsidy (within the meaning of section 411(d)(6)(B)(i)) shall be treated as having the effect of significantly reducing the rate of future benefit accrual.

(B) Definitions and Special Rules.—For purposes of this section, a plan shall be treated as having the effect of significantly reducing the rate of future benefit accrual if—

(i) the benefits to which they would have been entitled without regard to such amendment, or

(ii) the benefits under the plan with regard to such amendment.

(4) Notice.—For purposes of subparagraph (A), there is a reasonable assurance in meeting the requirements of this subsection if such failure is within the control of the plan sponsor and is—

(i) an intentional failure (including any failure to promptly provide the required notice or information after the plan administrator discovers an unintentional failure to provide the benefit estimation tool kit to applicable individuals), or

(ii) a failure to provide most of the individuals with the information they are entitled to receive under this subsection, or

(iii) a failure to exercise due diligence which is determined under regulations prescribed by the Secretary to be required to avoid such failure.

(C) For excise tax on failure to meet requirements, see section 4980F of the Internal Revenue Code of 1986.

(d) Effective Date.—For purposes of this subsection, the term ‘applicable individual’ means, with respect to any plan amendment—

(i) each participant in the plan, and

(ii) any beneficiary who is an alternate payee (within the meaning of section 206(d)(3)(K)) under an applicable qualified domestic relations order (within the meaning of section 406(d)(3)(B)), whose rate of future benefit accrual under the plan may reasonably be expected to be significantly reduced by such plan amendment.

(2) Such term shall not include a participant who has less than 1 year of participation (within the meaning of subsection (b)(4)) under the plan as of the effective date of the plan amendment.

(6) Special Notice Rules.—The Secretary shall, not later than the 45th day before the effective date of the plan amendment, provide a benefit estimation tool kit described in subparagraph (B) to each applicable individual. If such plan amendment occurs within 12 months of an election under section 408(e)(9) of the Internal Revenue Code of 1986, the plan administrator shall in no event be required to provide the benefit estimation tool kit to applicable individuals by the event before which such plan amendment is effective.

(2) Plan Amendments Reducing Benefits.—For purposes of this subsection, a plan amendment which eliminates or significantly reduces the rate of future benefit accrual (within the meaning of section 411(a)(2)(A)) shall be treated as having the effect of significantly reducing the rate of future benefit accrual if—

(i) Sufficient information to enable an applicable individual to estimate the individual’s projected benefits under the terms of the plan in effect both before and after the adoption of the plan amendment,

(ii) the formulas and actuarial assumptions necessary to estimate under both such plan terms a single life annuity at appropriate ages, and, when available, a lump sum distribution.

(iii) The interest rate used to compute a lump sum distribution and information as to the average or median retiree whose rate of future benefit accrual under section 206(d)(3)(B) (as added by the amendments made by this section) a plan may reasonably be expected to be significantly reduced by such plan amendment.

(iv) The Secretary may determine any other information which he deems necessary to carry out this section.

(3) Special Notice Rules.—The Secretary shall, not later than 1 year after the date of the enactment of this Act, issue regulations relating to early retirement benefits or retirement-type subsidies described in section 411(d)(6)(B)(i) of the Internal Revenue Code of 1986 and section 206(g)(2)(A) of the Employee Retirement Income Security Act of 1974.

(d) Effective Date.—(1) General.—The amendments made by this section shall apply to plan amendments taking effect on or after the date of the enactment of this Act.

(2) Transition.—Until such time as the Secretary of the Treasury issues regulations under section 4980F(e)(2) of the Internal Revenue Code of 1986 and section 206(h)(2) of the Employee Retirement Income Security Act of 1974 (as added by the amendments made by this section), a plan shall be treated as meeting the requirements of such sections if it provides a good faith effort to comply with such requirements.

(3) Special Notice Rules.—The period for providing any notice required by the amendments made by this section shall not end before the date which is 3 months after the date of the enactment of this Act.

(d) Study.—The Secretary of the Treasury shall, not later than the 15th day before the effective date of this Act, prepare a report on the effects of significant restructurings of plan benefit formulas of traditional defined benefit plans. Such study shall examine the effects of such restructurings on participating individuals, including the incidence and effects of ‘‘wear away’’ provisions under which participants earn no additional benefits for a period of time after restructuring, and their practicality, but not before 1 year after the date of enactment of this Act.
shall submit such report, together with rec-
ommendations thereon, to the Committee on
Ways and Means and the Committee on Edu-
cation and the Workforce of the House of Repre-
sentatives and the Committee on Fi-
nance and the Committee on Health, Edu-
cation, Labor, and Pensions of the Senate.

Subtitle F—Reducing Regulatory Burdens

SEC. 661. MODIFICATION OF TIMING OF PLAN
VALUATIONS.

(a) In General.—Paragraph (9) of section 412(c) (relating to annual valuation) is amended to read as follows:

‘‘(9) ANNUAL VALUATION.—

‘‘(A) In General.—For purposes of this section, a determination of experience gains and losses of the plan shall be made not less frequently than once every year, except that such determination shall be made more frequently to the extent required in particular cases under regulations prescribed by the Secretary.

‘‘(B) VALUATION DATE.—

‘‘(1) CURRENT YEAR.—Except as provided in clause (i), the valuation referred to in subparagraph (A) shall be made as of a date within the plan year to which the valuation refers or within one month prior to the begin-
ing of such year.

‘‘(ii) ELECTION TO USE PRIOR YEAR VALU-
ATION.—The valuation referred to in subparagraph (A) may be made as of a date within the plan year to which the valuation refers if—

‘‘(I) an election is in effect under this clause with respect to the plan, and

‘‘(II) as of such date, the value of the assets of the plan are not less than 125 percent of the plan’s current liability (as defined in paragraph (7)(B)).

‘‘(ii) APPROPRIATE CLAUSE.—Information under clause (ii) shall, in accordance with regulations, be actuarially adjusted to reflect sig-
nificant differences in participants.

‘‘(iv) EFFECTIVE DATE.—An election under clause (ii), once made, shall be irrevocable without the consent of the Secretary.’’.

(b) Amendment of ERISA.—Paragraph (9) of section 302(c) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1053(c)) is amended—

(1) by inserting ‘‘(A)’’ after ‘‘(9),’’ and

(2) by adding at the end the following:

‘‘(ii) Except as provided in clause (ii), the valuation referred to in subparagraph (A) shall be made as of a date within the plan year to which the valuation refers or within one month prior to the beginning of such year.

‘‘(ii) The valuation referred to in subparagraph (A) may be made as of a date within the plan year prior to the year to which the valuation refers if—

‘‘(I) an election is in effect under this clause with respect to the plan, and

‘‘(II) as of such date, the value of the assets of the plan are not less than 125 percent of the plan’s current liability (as defined in paragraph (7)(B)).

‘‘(iii) Information under clause (ii) shall, in accordance with regulations, be actuarially adjusted to reflect significant differences in participants.

‘‘(iv) An election under clause (ii), once made, shall be irrevocable without the consent of the Secretary.’’.

(c) EFFECTIVE DATE.—The amendments made by this section shall be effective beginning on December 31, 2001.

SEC. 666. REPORTING SIMPLIFICATION.

(a) SIMPLIFIED ANNUAL FILING REQUIRE-
MENT FOR OWNERS AND THEIR SPOUSES.—

(A) In General.—The Secretary of the Treasury shall modify the requirements for filing annual returns with respect to one-
participant retirement plans to ensure that such returns are available on or before the close of the plan year and each plan year beginning on or after January 1, 1994, need not file a return for that year.

(B) EFFECTIVE DATE.—The amendments made by this section shall take effect on January 1, 2002.

SEC. 667. IMPROVEMENT OF EMPLOYEE PLANS
COMPLIANCE RESOLUTION SYSTEM.

The Secretary of the Treasury shall contin-
ue to update and improve the Employee
Plans Compliance Resolution System (or any successor program) giving special attention to—

(1) increasing the awareness and knowledge of small employers concerning the avail-
ability and use of the program;

(2) taking into account special concerns and circumstances that small employers face with respect to compliance and correction of compliance failures;
(3) extending the duration of the self-correction period under the Self-Correction Program for significant compliance failures; (4) expanding the availability to correct insignificant compliance failures under the Self-Correction Program during audit; and (5) assuring that any tax, penalty, or sanction that is imposed by reason of a compliance failure bears a reasonable relationship to the nature, extent, and severity of the failure.

SEC. 668. REPEAL OF THE MULTIPLE USE TEST.

(a) In General.—Paragraph (9) of section 401(m) is amended by inserting at the end the following:

"(9) REGULATIONS.—The Secretary shall prescribe such regulations as may be necessary to carry out the purposes of this subsection, including regulations permitting appropriate aggregation of plans and contributions.

(b) Effective Date.—The amendment made by this subsection shall apply to years beginning after December 31, 2001.

SEC. 669. FLEXIBILITY IN NONDISCRIMINATION, COVERAGE, AND LINE OF BUSINESS RULES.

(a) Nondiscrimination.—

(1) In General.—The Secretary of the Treasury shall, by regulation, provide that a plan may satisfy the requirements of section 401(a)(4) of the Internal Revenue Code of 1986 if such plan satisfies the facts and circumstances test under section 401(a)(4) of such Code, as in effect before January 1, 1994, but only if—

(A) the plan satisfies conditions prescribed by the Secretary to appropriately limit the availability of such test; and

(B) the plan is submitted to the Secretary for a determination of whether it satisfies such test.

Subparagraph (B) shall only apply to the extent provided by the Secretary.

(2) Effective Dates.—

(A) REGULATIONS.—The regulations required by paragraph (1) shall apply to years beginning after December 31, 2001.

(B) CONDITIONS OF AVAILABILITY.—Any condition of availability prescribed by the Secretary under paragraph (1)(A) shall not apply before the first year beginning not less than 120 days after the date on which such condition is published.

(b) Coverage Test.—

(1) In General.—Section 410(b)(1) (relating to minimum coverage requirements) is amended—

(A) in such other form as is specified in subsection (b) of section 410(b)(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1001(b)(1)), respectively, are prescribed.

(b) Elimination of Availability Prescription by the Secretary.—

The Secretary shall prescribe such regulations as may be necessary to carry out the purposes of this subsection, including regulations permitting appropriate aggregation of plans and contributions.

Sec. 670. EXTENSION TO ALL GOVERNMENTAL PLANS OF MAXIMUM ON APPLICATION OF CERTAIN NON-DISCRIMINATION RULES APPLICABLE TO PRIVATE SECTOR AND LOCAL PLANS.

(a) In General.—

(1) Paragraph (G) of section 401(a)(5) and subparagraph (H) of section 401(a)(26) are each amended by striking "section 414(d)" and all that follows and inserting "section 414(d)."

(2) Subparagraph (G) of section 401(k)(3) and paragraph (2) of section 1505(d) of the Taxpayer Relief Act of 1997 are each amended by striking "maintained by a State or local government or political subdivision thereof" (or agency or instrumentality thereof)".

(b) Conforming Amendments.—

(1) The heading for subparagraph (G) of section 401(a)(5) is amended to read as follows: "GOVERNMENTAL PLANS."

(2) The heading for subparagraph (H) of section 401(a)(26) is amended to read as follows: "EXCEPTION FOR GOVERNMENTAL PLANS."

(3) Subparagraph (G) of section 401(k)(3) is amended by inserting "GOVERNMENTAL PLANS," after "after "

(c) Effective Date.—The amendments made by this section apply to years beginning after December 31, 2001.

Subtitle G—Other ERISA Provisions

SEC. 681. MISSING PARTICIPANTS.

(a) In General.—Section 4040 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1004) is amended by inserting "as defined by section 401(m)(3)" after "a new single-employer plan including a defined contribution plan or plan described in paragraph (2) of subsection (a) of section 401(m)".

(b) Effective Date.—The amendment made by this section shall apply to plans established before the first year beginning not less than 120 days after the date of the enactment of the Tax Reform Act of 1986.

(c) Plans Not Otherwise Subject to Title I.—

(1) Transfer to Corporation.—The plan administrator of a plan described in paragraph (4) may elect to transfer a missing participant's benefits to the corporation upon termination of the plan if—

(A) the plan terminates as a result of a change in the employer or a change in control of the employer, or the plan is terminated by the employer in connection with an insolvency proceeding, liquidation, or bankruptcy proceeding, or a complete or substantial liquidation of the plan;

(B) the plan is not the plan of a corporation which maintains a plan to which this section applies with respect to which the plan is a qualified plan for purposes of section 401(a)(31); and

(C) the transfer is made before the first year beginning after December 31, 2001.

(2) Information to the Corporation.—To the extent provided in regulations, the plan administrator of a plan described in paragraph (4) shall, upon termination of the plan, provide the corporation information with respect to beneficiaries of a missing participant if the plan transfers such benefits to the corporation.

(3) Payment by the Corporation.—If benefits of a missing participant were transferred to the corporation under paragraph (1), the corporation shall—

(A) pay to the participant or beneficiary the amount transferred (or the appropriate survivor benefit) if—

(A) the participant or beneficiary pays to the corporation, after December 31, 2001, the amount of the transfer of assets to the benefit plan of the corporation.

(B) the amount transferred (or the appropriate survivor benefit) is not more than the value of such plan.

(C) the plan is a trend inflation index (as defined by section 414(u)(3)), a trend inflation index (as defined by section 414(u)(3)), or any other index (as defined by section 414(u)(3)) that is not a trend inflation index (as defined by section 414(u)(3)) of the corporation.

(D) the plan is not (or is no longer) a qualified plan for purposes of section 401(a)(31) or any plan maintained by a corporation in connection with an insolvency proceeding, liquidation, or bankruptcy proceeding, or a complete or substantial liquidation of the plan.

(4) Plans Described.—A plan is described in this subsection if—

(A) the plan is a pension plan (within the meaning of section 3(2)) that—

(i) transfers to the corporation under subsection (c) a plan that—

(ii) is (or was) a qualified plan for purposes of section 401(a)(31) or any plan maintained by a corporation in connection with an insolvency proceeding, liquidation, or bankruptcy proceeding, or a complete or substantial liquidation of the plan.

(b) Reduced PBGC Premium for New Plans.

(a) In General.—Section 4006(a)(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1006(a)(3)) is amended—

(1) in clause (i), by inserting "other than a new single-employer plan as defined in subsection (F) maintained by a small employer, (as so defined)," after "single-employer plan," and inserting "as so defined," after "a participating plan," and inserting "as so defined," after "a participating plan,"

(2) in clause (ii), by striking the period at the end and inserting ", and", and

(3) by adding at the end the following new clause:

"(iv) In the case of a new single-employer plan as defined in paragraph (F) maintained by a small employer, (as so defined), for the plan year, $5 for each individual who is a participant in such plan during the plan year.

"(b) Definition of New Single-Employer Plan.—Section 4006(a)(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1006(a)(3)) is amended by adding at the end the following new subparagraph:

"(F) A plan maintained by a single employer on or after the date of the enactment of this section and before the first year beginning not less than 120 days after the date on which such condition is prescribed.

(2) By the Secretary.—The amendment made by this section shall apply to plans established before the first year beginning not less than 120 days after the date on which such condition is prescribed.

(c) SEC. 681. REDUCTION OF ADDITIONAL PBGC PREMIUM FOR NEW AND SMALL PLANS.

(a) New Plans.—Section 4006(a)(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1006(a)(3)) is amended by adding at the end the following new clause:

"(v) In the case of a new defined benefit plan, the amount determined under clause
(ii) for any plan year shall be an amount equal to the product of the amount determined under clause (ii) and the applicable percentage. For purposes of this clause, the term 'applicable percentage' means—

"(I) 0 percent, for the first plan year.

"(II) 20 percent, for the second plan year.

"(III) 40 percent, for the third plan year.

"(IV) 60 percent, for the fourth plan year.

"(V) 80 percent, for the fifth plan year.

For purposes of this clause, a defined benefit plan (as defined in section 3(35)) maintained by a contributing sponsor shall be treated as a new defined benefit plan for each of its first 5 plan years if, during the 36-month period ending on the date of the adoption of the plan, the sponsor and each member of any controlled group including the sponsor (or any predecessor of either) did not establish or maintain a plan to which this title applies or to which benefits were accrued for substantially the same employees as are in the new plan.

(b) Paragraph (3) of section 4006(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1306(a)), as amended by section 3(33), is amended—

(1) by striking "The" in subparagraph (E)(i) and inserting "Except as provided in subparagraph (G), the", and

(2) by inserting after subparagraph (F) the following new subparagraph:

"(G)(i) In the case of an employer who has 25 or fewer employees on the first day of the plan year determined without regard to section 1563(e) of the Internal Revenue Code of 1986, the assets allocated to such subparagraph (B) are insufficient to satisfy in full the benefits described in that subparagraph, the assets then be allocated to benefits described in that subparagraph (B) of that paragraph. If assets allocated to such subparagraph (B) are insufficient to satisfy in full the benefits described in that subparagraph (B) of that paragraph and that subparagraph (B) of that paragraph, the assets shall be allocated pro rata among individuals on the basis of the present value (as of the determination date) of their respective benefits described in that subparagraph (B).

(b) MODIFICATION OF ALLOCATION OF ASSETS.—

(1) Section 4004(a)(4)(B) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1344(a)(4)(B)) is amended by striking "section 4022(b)(5)" and inserting "section 4022(b)(5)(A)"

(2) Section 4004(b) of such Act (29 U.S.C. 1344(b)) is amended—

(A) by striking "(5)" in paragraph (2) and inserting "(4)(2)" therefor;

(B) by redesignating paragraphs (3) through (6) as paragraphs (4) through (7), respectively, and by inserting after paragraph (2) the following new paragraph:

"(7) If assets available for allocation under paragraph (4) of subsection (a) are insufficient to satisfy in full the benefits of all individuals who are described in that paragraph, the assets shall be allocated first to benefits described in subparagraph (A) of that paragraph. Any remaining assets shall then be allocated to benefits described in subparagraph (B) of that paragraph. If assets allocated to such subparagraph (B) are insufficient to satisfy in full the benefits described in that subparagraph (B) of that paragraph, the assets shall be allocated pro rata among individuals on the basis of the present value (as of the determination date) of their respective benefits described in that subparagraph (B)."

(c) EFFECTIVE DATES.—

(1) In GENERAL.—Except as provided in paragraph (3), the amendments made by this section shall not apply to termination dates.
(2) EARNINGS AND PROFITS.—The earnings and profits of the sponsoring Native Corporation shall not be reduced on account of any contribution to such Settlement Trust: (e)應用于sponsoring Native Corporations to BENEFICIARIES.—Amounts distributed by an electing Settlement Trust during any taxable year shall be considered as having the following characteristics in the hands of the recipient beneficiary: (i) First, as amounts excludable from gross income for the taxable year to the extent of the taxable income of such trust for such taxable year (decreased by any income tax paid by the trust with respect to the income) plus any amount excluded from gross income under section 752(b) of the Internal Revenue Code of 1986 (to the extent that such exclusion results in the permitted dispositions of beneficial interests in the trust in a manner not permitted by such section 7(b). (ii) Certain Distributions.—For purposes of this section, the surrender of an interest in a Native Corporation or an electing Settlement Trust in order to accomplish the purposes of this section shall not result in the determination that the whole or partial liquidation of such corporation or trust, shall be deemed to be a transfer permitted by section 7(h) of the Alaska Native Claims Settlement Act. (g) TAXABLE INCOME.—For purposes of this title, the taxable income of an electing Settlement Trust shall be determined under section 641(b) without regard to any deduction under section 245(a)(1) of the Internal Revenue Code of 1986 (if such deduction were allowed to be claimed by the trust). (h) Definitions.—For purposes of this section— (i) Electing Settlement Trust.—The term ‘electing Settlement Trust’ means a Settlement Trust which has made the election, effective for a taxable year, described in subsection (c). (ii) Native Corporation.—The term ‘Native Corporation’ means the Native Corporation (as so defined) which is subject to section 646(h). (iii) Settlement Common Stock.—The term ‘Settlement Common Stock’ means the stock of the Native Corporation (as so defined) which is subject to section 646(h). (b) APPLICABLE DEVELOPMENT CREDIT.—The application of this subsection to a settlement trust shall be limited to amounts distributed to such beneficiary (and such other reporting rules as the Secretary deems appropriate). (c) REQUIRED INFORMATION.—The information required under this subsection shall include— (1) the amount of distributions made during the taxable year to each beneficiary; (2) the treatment of such distribution under the applicable provision of section 666, including the amount that is excludable from the recipient beneficiary’s gross income under section 666, and (3) the amount (if any) of any distribution during such year that is deemed to have been offered to recipients by the sponsoring Native Corporation (as defined in section 646(h)(8)). (d) SPONSORING NATIVE CORPORATION.— (1) IN GENERAL.—The electing Settlement Trust shall, on or before the date on which the statement under subsection (a) is required to be filed, furnish such statement to the sponsoring Native Corporation (as so defined). (2) DISTRIBUTORS.—The sponsoring Native Corporation shall furnish each distributee of a distribution described in section 646(e)(3) of the Internal Revenue Code of 1986 with a statement containing the amount deemed to have been distributed to such beneficiary by such corporation for the taxable year. (e) CLERICAL AMENDMENT.— (1) The table of sections for subpart A of part I of subchapter J of chapter 1 of such Code is amended by adding at the end thereof the following new item: ‘Sec. 646. Tax treatment of electing Alaska Native Settlement Trusts.’ (2) The table of sections for subpart A of part III of subchapter A of chapter 61 of subchapter F of such Code is amended by inserting a new item relating to section 6039G the following new item: ‘Sec. 6039G. Information with respect to Alaska Native Settlement Trusts and sponsoring Native Corporations.’ (d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after the date of the enactment of this Act to contributions made to electing Settlement Trusts for such year or any subsequent year. Subtitle I—Compliance With Congressional Budget Act SEC. 685. SUNSET OF PROVISIONS OF TITLE. All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011. TITLE VII—EXTENSIONS OF EXPIRING PROVISIONS Subtitle A—In General SECTION 701. PERMANENT EXTENSION OF RESEARCH CREDIT. (a) PERMANENT EXTENSION.— (1) IN GENERAL.—Section 41 (relating to credit for increasing research activities) is amended by striking subsection (b). (2) CONFORMING AMENDMENT.—Paragraph (1) of section 41G(b) is amended by striking subparagraph (D). (3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to amounts paid or incurred after the date of the enactment of this Act. (b) INCREASE IN RATES OF ALTERNATIVE INCREMENTAL CREDIT.— (1) IN GENERAL.—Subparagraph (A) of section 41C(c)(4) (relating to election of alternative incremental credit) is amended—
(A) by striking "2.65 percent" and inserting "3 percent";
(B) by striking "3.2 percent" and inserting "4 percent";
and
(C) by striking "3.75 percent" and inserting "5 percent".

(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply to tax-
able years beginning after the date of the enactment of this Act.

SEC. 702. WORK OPPORTUNITY CREDIT AND WEL-
FARE-TO-WORK CREDIT.

(a) TEMPORARY EXTENSION.—Sections 51(c)(4)(B) and 51A(f) (relating to termin-
ation) are each amended by striking "January 1, 2002" and inserting "January 1, 2003".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to individu-
als who begin work for the employer after December 31, 2002.

SEC. 703. TAXABLE INCOME LIMIT ON PER-
CENTAGE DEPLETION FOR MARGINAL PRODUCTION.

(a) TEMPORARY EXTENSION.—Subparagraph (b) of section 613A(c)(6) is amended by strik-
ing "January 1, 2002" and inserting "January 1, 2003".

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable

SEC. 704. SUBSECTION F EXTENSION FOR ACTIVE FINAN-
CING INCOME.

(a) TEMPORARY EXTENSION.—Section 953(e)(10) is amended by striking "2001" and in-
serting "2003".

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2001.

SEC. 705. PARITY IN THE APPLICATION OF CERTAIN TAXATION TO MENTAL HEALTH BENEFITS.

(a) TEMPORARY EXTENSION.—Subsection (f) of section 519A is amended by striking "or after September 30, 2001" and inserting "and after September 30, 2003".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to benefits for services furnished after September 30, 2001.

SEC. 706. DEDUCTION FOR CLEAN-FUEL VEHIC-
LLES AND CERTAIN REFUELING PROPERTY.

(a) TEMPORARY EXTENSION.—Subsection (f) of section 45A is amended by striking "December 31, 2001" and inserting "December 31, 2003".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after December 31, 2004.

SEC. 707. LUXURY TAX ON PASSENGER VEHIC-
LES.

(a) TEMPORARY EXTENSION.—Subsection (g) of section 408 is amended by striking "December 31, 2002" and inserting "December 31, 2004".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to any sale, use, or installation after December 31, 2002.

Subtitle B—Compliance With Congressional Budget Act

SEC. 711. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on Sep-
ember 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE VIII—ALTERNATIVE MINIMUM TAX

SEC. 801. ALTERNATIVE MINIMUM TAX EXEMPT-
TION FOR CERTAIN INDIVIDUAL TAXPAYERS.

(a) EXEMPTION.—Section 55 relating to im-
position of alternative minimum tax is amended by adding at the end the follow-

"(4) Exemption for Certain Individuals.—

(1) IN GENERAL.—In the case of an indi-
vidual, the tentative minimum tax shall be
zero for any taxable year if the adjusted gross income for the taxable
year does not exceed $80,000.

(2) PROSPECTIVE APPLICATION IF SUB-
SECTION CEASES TO APPLY.—If paragraph (1) is not in effect for any taxable
year and then ceases to apply to a subsequent taxable
year, the rules of paragraphs (2) through (5) of subsection (e) shall apply to the tax-
gain to the extent such rules are applicable to individuals.

(b) EFFECTIVE DATE.—The amendment
made by this section shall apply to taxable years beginning after December 31, 2001.

Subtitle B—Compliance With Congressional Budget Act

SEC. 811. SUNSET OF PROVISIONS OF TITLE.
All provisions of, and amendments made by, this title which are in effect on Sep-
ember 30, 2011, shall cease to apply as of the close of September 30, 2011.

TITLE IX—ENSURING DEBT REDUCTION

SEC. 901. ENSURING DEBT REDUCTION.

(a) Trigger.—

(1) IN GENERAL.—Notwithstanding any other provision of this Act or any other law, the effective date of a provision of law described in paragraph (2) shall be delayed as provided in paragraph (3).

(2) Provision Described.—A provision of law described in this paragraph is—

(A) a provision of this Act that takes effect in calendar year 2005, 2006, or 2007 and results in a revenue reduction; or

(B) a provision of law that—

(i) is enacted after the date of enactment of this Act; and


(3) DELAY.—If, on September 30 of fiscal year 2003, 2004, 2005, 2006, or 2007, the Secretary of the Treasury determines that the limit on the debt held by the public in section 253A(a) of the Balanced Budget and Emergency Deficit Control Act of 1985 as of the end of the preceding fiscal year, as determined by the Secretary of the Treasury, would exceed the debt target for that fiscal year in section 253A(a) of the Balanced Budget and Emergency Deficit Control Act of 1985, the Secretary of the Treasury shall report to Con-
gress to proceed to a bill that would defer changes in law that take effect in that fiscal year that would increase direct spending (except for automatic or annually enacted cost of living adjustments for benefits enacted prior to the date of enactment of this Act).

(4) DISCRETIONARY SPENDING LIMITATION.—

Notwithstanding any other provision of law, in any fiscal year the delay provi-
sions of paragraphs (3) and (4), any Member of Con-
gress may move to proceed to a bill that would decrease discretionary spending in that fiscal year that would increase direct spending (except for automatic or annually enacted cost of living adjustments for benefits enacted prior to the date of enactment of this Act).

(5) REPORTS TO CONGRESS.—On July 1 and September 15 of each year, the Sec-
retary of the Treasury shall report to Con-
gress an estimated amount of the debt held by the public for the fiscal year ending on September 30 of that year.

(6) CONGRESSIONAL ACTION.—

(A) Trigger.—

(i) MODIFICATION.—In fiscal year 2002, 2003, 2004, 2005, 2006, or 2007, if the level of debt held by the public for that fiscal year is at a level not exceeding the level provided in section 253A(a) of the Balanced Budget and Emergency Deficit Control Act of 1985, the motion to proceed shall be voted on at the end of 4 hours of debate. A bill considered under this clause shall be considered as provided in sections 310(e) and 313 of the Congressional Budget Act of 1974 (2 U.S.C. 641(e) and 644). Any amendment offered to the bill shall maintain the proportionality requirement.

(ii) WAIVER.—

(1) IN GENERAL.—The delay and limitation provided in paragraphs (3) and (4) may be dis-
approved by a joint resolution. A joint reso-
lution considered under this subclause shall not be advanced to third reading in either House unless a motion to proceed to third reading is agreed to by three-fifths of the Members, duly chosen and sworn.

(2) OTHER FISCAL YEARS.—

(i) IN GENERAL.—In fiscal year 2008, 2009, or 2010, if the level of debt held by the public at the end of the preceding fiscal year, as deter-
mined by the Secretary of the Treasury, would exceed the debt target for that fiscal year in section 253A(a) of the Balanced Budget and Emergency Deficit Control Act of 1985, any Member of Con-
gress may move to proceed to a bill that would decrease discretionary spending in that fiscal year that would increase direct spending (except for automatic or annually enacted cost of living adjustments for benefits enacted prior to the date of enactment of this Act).

(ii) CONGRESSIONAL ACTION.—A joint re-
solution considered under this subclause shall be considered as provided in sections 310(e) and 313 of the Congressional Budget Act of 1974 (2 U.S.C. 641(e) and 644).

(b) PUBLIC DEBT TARGETS.—The Balanced Budget and Emergency Deficit Control Act of 1985 is amended—

(1) in section 250(c)(1), by inserting "debt held by the public" and "of the public";
and
(2) by inserting after section 253 the fol-
lowing:

"(4) Exemption for Certain Individuals.—

(1) IN GENERAL.—In the case of an indi-
vidual, the tentative minimum tax shall be
zero for any taxable year if the adjusted gross income for the taxable
year does not exceed $80,000.

(2) PROSPECTIVE APPLICATION IF SUB-
SECTION CEASES TO APPLY.—If paragraph (1) is not in effect for any taxable
year and then ceases to apply to a subsequent taxable
year, the rules of paragraphs (2) through (5) of subsection (e) shall apply to the tax-
gain to the extent such rules are applicable to individuals.

(b) EFFECTIVE DATE.—The amendment
made by this section shall apply to taxable years beginning after December 31, 2001.
"SEC. 253A. DEBT HELD BY THE PUBLIC LIMIT.

"(a) LIMIT.—The debt held by the public shall not exceed—

"(1) for fiscal year 2002, $2,955,000,000,000;

"(2) for fiscal year 2003, $2,747,000,000,000;

"(3) for fiscal year 2004, $2,524,000,000,000;

"(4) for fiscal year 2005, $2,279,000,000,000;

"(5) for fiscal year 2006, $2,113,000,000,000;

"(6) for fiscal year 2007, $1,746,000,000,000;

"(7) for fiscal year 2008, $1,418,000,000,000;

"(8) for fiscal year 2009, $1,089,000,000,000; and

"(9) for fiscal year 2010, $876,000,000,000.

"(b) ADJUSTMENTS TO DEBT TARGETS.—

"(1) IN GENERAL.—The debt held by the public shall—

"(A) be transmitted by the President to Congress;

"(B) outline the specific reasons that the targets cannot be reached; and

"(C) not be the result of a budget surpluses being available to redeem debt held by the public.

"(2) CONGRESSIONAL ACTION.—The adjustment provided in this subsection may be disapproved by a joint resolution. A joint resolution disapproving under this paragraph shall not be advanced to third reading in either House unless a motion to proceed to third reading is agreed to by a majority of the whole House;

"(3) SUSPENSION OF LIMIT ON DEBT HELD BY THE PUBLIC FOR WAR.—If a declaration of war is in effect, the limit on the debt held by the public established in this section is suspended.

"(c) CONGRESSIONAL BUDGET PROCESS.

"(1) POINT OF ORDER.—Section 301 of the Congressional Budget Act of 1974 is amended by adding at the end the following:

"(j) DEBT HELD BY THE PUBLIC POINT OF ORDER.—It shall not be in order, in the case of a married individual filing a joint return, to consider any concurrent resolution on the budget for fiscal year 2002 (H. Con. Res. 83).

"(2) CERTIFICATION.—The certification shall—

"(A) be transmitted by the President to Congress;

"(B) outline the specific reasons that the targets cannot be reached; and

"(C) not be the result of a budget surpluses being available to redeem debt held by the public.

"(3) CONGRESSIONAL ACTION.—The adjustment provided in this subsection may be disapproved by a joint resolution. A joint resolution disapproving under this paragraph shall not be advanced to third reading in either House unless a motion to proceed to third reading is agreed to by a majority of the whole House;

"(4) SUPPLEMENTAL WAIVER AND APPEAL.—

"(a) GENERAL RULE.—The amendment made by this subsection shall in effect, the limit on the debt held by the public established in this section is suspended.

"(b) EFFECTIVE DATE.—The amendment made by this section shall take effect on the date of enactment of this Act.

"SEC. 1002. HISTORIC HOMEOWNERSHIP REHABILITATION CREDIT.

"(a) IN GENERAL.—Subpart A of part IV of subchapter A of chapter 1 (relating to nonrefundable personal credits) is amended by inserting after section 25A the following new section:

"SEC. 25B. HISTORIC HOMEOWNERSHIP REHABILITATION CREDIT.

"(a) GENERAL RULE.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 20 percent of the qualified rehabilitation expenditures made by the taxpayer with respect to a qualified historic home:

"(b) LIMITATION.—

"(1) IN GENERAL.—The credit allowed by subsection (a) with respect to any residence of a taxpayer for all calendar years after 1986, referred to in the case of a married individual filing a separate return.

"(2) CARRYFORWARD OF CREDIT UNUSED BY TAXPAYER.—If the credit allowable under subsection (a) for any taxable year exceeds the limit imposed by section 25B(a) for such taxable year, it shall be carried forward and added to the credit allowable for the succeeding taxable year for such succeeding taxable year.

"(c) QUALIFIED REHABILITATION EXPENDITURE.—For purposes of this section:

"(1) IN GENERAL.—The term ‘qualified rehabilitation expenditure’ means any amount properly chargeable to capital account—

"(A) in connection with the certified rehabilitation of a qualified historic home, and

"(B) for property for which depreciation would be allowable under section 168 if the

"(2) QUALIFIED HISTORIC HOME.—The term ‘qualified historic home’ means a certified historic structure that has been substantially rehabilitated, and

"(3) OTHER RULES TO APPLY.—Rules similar to the rules of clauses (ii) and (iii) of section 47(c)(2)(B) shall apply.

"(4) MIXED USE OR MULTIFAMILY BUILDING.—If only a portion of a building is used as the principal residence, the qualified rehabilitation expenditures which are properly allocable to such portion shall be taken into account under this section.
(2) Substantially rehabilitated.—The term ‘substantially rehabilitated’ has the meaning given such term by section 47(c)(1)(C); except that, in the case of any building included in subsection (d)(2), clause (1)(I) thereof shall not apply.

(3) Principal residence.—The term ‘principal residence’ has the same meaning as when used in section 50(e), clause (1)(I) thereof.

(4) Certified historic structure.—

(A) in general.—The term ‘certified historic structure’ means any building (and its structural components) which will substantially achieve the purpose of preserving and rehabilitating buildings of historic significance.

(B) Certain structures included.—Such term includes any building (and its structural components) which is designated as being of historic significance under a statute of a State or local government, if such statute is certified by the Secretary of the Interior to the Secretary as containing criteria which will substantially achieve the purpose of preserving and rehabilitating buildings of historic significance.

(C) Qualified census tract.—For purposes of this section—

(i) in general.—The term ‘qualified census tract’ means a census tract in which the median income is less than twice the state-wide median income.

(ii) data used.—The determination under clause (i) shall be made on the basis of the most recent decennial census for which data are available.

(5) Rehabilitation not complete before certification.—A rehabilitation shall not be treated as complete before the date of the certification referred to in subsection (d)(5).

(6) Lessees.—A taxpayer who leases his principal residence shall, for purposes of this section, be treated as the owner thereof if the remaining term of the lease (as of the date determined under regulations prescribed by the Secretary) is not less than such minimum period as the regulations require.

(7) Tenant-stockholder in cooperative housing corporation.—If the taxpayer holds stock in a tenant-stockholder (as defined in section 216) in a cooperative housing corporation (as defined in such section), such stockholder shall be treated as owning the house (and the taxpayer is entitled to occupy as such stockholder).

(8) Allocation of expenditures relating to exterior of building containing cooperative or condominium units.—The percentage of the total expenditures made in the rehabilitation of a building containing cooperative or condominium residential units allocated to the rehabilitation of the exterior of the building shall be attributed proportionately to each cooperative or condominium residential unit in such building for which a credit under this section is claimed.

(9) When expenditures taken into account.—In the case of a building other than a building described in subsection (g), qualified rehabilitation expenditures shall be treated for purposes of this section as made—

(I) on the date the rehabilitation is completed, or

(II) to the extent provided by the Secretary by regulation, when such expenditures are properly chargeable to capital account.

Regulations under paragraph (2) shall include the rule under section 50(a)(2) relating to recapture if property ceases to qualify for progress expenditures.

(10) Allowance of credit for purchase of rehabilitated historic home.—

(I) in general.—In the case of a qualified purchased historic home, the taxpayer shall be treated as having made (on the date of purchase) the expenditures made by the seller of such home. For purposes of the preceding sentence, expenditures made by the seller of such home shall be qualified rehabilitation expenditures if such expenditures, if made by the purchaser, would be qualified rehabilitation expenditures.

(II) qualified purchased historic home.—For purposes of this subsection, the term ‘qualified purchased historic home’ means any substantially rehabilitated certified historic structure purchased by the taxpayer if—

(A) the taxpayer is the first purchaser of such structure after the date rehabilitation is completed, and the purchase occurs within 5 years after such date.

(B) the structure (or a portion thereof) will, within a reasonable period, be the principal residence of the taxpayer.

(C) no credit was allowed to the seller under this section or section 47 with respect to such rehabilitation, and

(D) the taxpayer furnished with such information as the Secretary determines is necessary to determine the credit under this subsection.

(11) Historic rehabilitation mortgage credit certificate.—

(I) in general.—The taxpayer may elect, in lieu of the credit otherwise allowable under this section, to receive a historic rehabilitation mortgage credit certificate. An election under this paragraph shall be made—

(A) in the case of a building to which subsection (g)(2) applies, at the time purchase, or

(B) in any other case, at the time rehabilitation is completed.

(II) Historic rehabilitation mortgage credit certificate.—For purposes of this subsection, the term ‘historic rehabilitation mortgage credit certificate’ means a certificate—

(A) issued to the taxpayer, in accordance with procedures prescribed by the Secretary, with respect to rehabilitation,

(B) the face amount of which shall be equal to the credit which would (but for this subsection) be allowable under subsection (a) to the taxpayer with respect to such rehabilitation,

(C) which may only be transferred by the taxpayer to a lending institution (including a nondepository institution) in connection with a loan—

(i) that is secured by the building with respect to which the credit relates, and

(ii) the proceeds of which may not be used for any purpose other than the acquisition or rehabilitation of such building, and

(D) in exchange for which such lending institution provides—

(i) a reduction in the rate of interest on the loan which results in interest payment reductions which are substantially equivalent on a present value basis to the face amount of such certificate, or

(ii) if the taxpayer so elects with respect to a specified amount of the face amount of such a certificate relating to a building—

(A) a targeted area residence (within the meaning of section 49(j)(1)), or

(B) which is located in an enterprise community as designated under section 139, or a renewal community as designated under section 140(e), a payment which is substantially equivalent to the result from such expenditure to reduce the taxpayer’s cost of purchasing the building (and only the remainder of such face amount shall be taken into account under clause (i)).

(III) Method of discounting.—The present value of the amount described in subsection (d)(1)(D) shall be determined in accordance with the table under section 50(a)(1)(C), deeming such building to have been purchased at the time of such purchase; and

(D) the taxpayer furnishes with such information as the Secretary determines is necessary to determine the credit under this subsection.

(12) Historic rehabilitation mortgage credit certificate not treated as taxable income.—Notwithstanding any other provision of law, no benefit accruing to the taxpayer through the use of a historic rehabilitation mortgage credit certificate shall be included in gross income for purposes of this title.

(13) Recapture.—

(I) in general.—If, before the end of the 5-year period beginning on the date on which the rehabilitation of the building is completed (or, if subsection (g) applies, the date of purchase of such building by the taxpayer), the taxpayer elects to treat any of the tax benefits receivable under this section as a capital gain, then—

(A) the taxpayer disposes of such taxpayer’s interest in such building, or

(B) such building ceases to be used as the principal residence of the taxpayer or ceases to be a certified historic structure, in which case the taxpayer’s tax imposed by this chapter for the taxable year in which such disposition or cessation occurs shall be increased by the recapture percentage of the credit allowed under this section for all prior taxable years with respect to such rehabilitation.

(II) calculation of recapture.—In the case of a building described in subsection (g), if a credit is allowed under this section for any purpose other than the acquisition or rehabilitation of the building, then, for purposes of paragraph (1), the recapture percent- age shall be determined in accordance with the table under section 50(a)(1)(B), deeming such building to be described by such table.

(A) by striking ‘if the property ceases to be investment credit property within—’ and inserting ‘if the disposition or cessation occurs within—’, and

(B) in clause (i) by striking ‘One full year after placed in service’ and inserting ‘One full year after the taxpayer becomes entitled to such credit’.

(14) Transfer between spouses or incident to divorce.—In the case of any transfer described in subsection (a) of section 1041 (regarding transfers between spouses or incident to divorce)—

(A) the foresaid provisions of this subsection shall not apply, and

(B) any tax benefit attributable under this subsection with respect to the transferred property shall apply to the transferee as would have applied to the transferor.

(Basis Annuity.)—If a transferor is entitled to the tax benefits of this subsection, if a credit is allowed under this section for any expenditure with respect to any property (including any such property transferred), then any such transfer shall be treated for purposes of this subsection as a sale of such property (and any transfer under subsection (h), the increase in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.

(15) Method of computing credit.—Notwithstanding any other provision of law, if—

(A) a taxpayer is entitled to credit under this section for any property (including any property transferred), then any such transfer shall be treated for purposes of this subsection as a sale of such property;
“(k) PROCESSING FEES.—Any State may impose a fee for the processing of applications for the certification of any rehabilitation under this section provided that the amount of such fee shall not only to defray expenses associated with the processing of such applications.

“(l) DENIAL OF DOUBLE BENEFIT.—No credit shall be allowed under this section for any amount for which credit is allowed under section 47.

“(m) REGULATIONS.—The Secretary shall prescribe such regulations as may be appropriate to carry out the purposes of this section, including regulations where less than all of a building is used as a principal residence and where less than 1 taxpayer use the same dwelling unit as their principal residence.’’

(b) CONFORMING AMENDMENTS.—

(1) Subsection (c) of section 23 is amended by striking ‘‘and section 1400C’’ and inserting ‘‘and sections 25B and 1400C’’.

(2) Subparagraph (C) of section 25(e)(1) is amended by inserting ‘‘, 25B,’’ after ‘‘sections 23’’.

(3) Subsection (d) of section 1400C is amended by striking ‘‘other than this section’’ and inserting ‘‘other than this section and section 25B’’.

(4) Subsection (a) of section 1616 is amended by striking ‘‘at the end of paragraph (28), by striking the period at the end of paragraph (27) and inserting ‘‘, and’’ and adding at the end the following new item: ‘‘(28) to the extent provided in section 25B(1).’’

(c) CLERICAL AMENDMENT.—The table of sections for subpart A of part IV of subchapter A of chapter 1 is amended by inserting after the item relating to section 25A the following new item: ‘‘Sec. 25B. Historic homeownership rehabilitation credit.’’

(d) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to rehabilitations the physical work on which begins after the date of enactment of this Act.

Title XI—Energy Security and Tax Incentive Policy

Subtitle A—Energy-Efficient Property Used in Business

SEC. 1101. CREDIT FOR CERTAIN ENERGY-EFFICIENT PROPERTY USED IN BUSINESS.

(a) IN GENERAL.—Subpart E of part IV of subchapter A of chapter 1 is amended by inserting after the section 1616 the following:

‘‘(3) DESIGNATION.—With respect to energy property placed in service during such taxable year.

‘‘(4) COMBINED HEAT AND POWER SYSTEM.—(A) IN GENERAL.—The term ‘combined heat and power property’ means equipment which—

‘‘(i) generates electricity using an electrochemical process,

‘‘(ii) has an electricity-only generation efficiency greater than 30 percent, and

‘‘(iii) has a minimum generating capacity of 2 kilowatts,

‘‘(B) LIMITATIONS.—The credit under subsection (a)(3) is allowed with respect to energy property placed in service during such taxable year.

‘‘(C) SOLAR PANELS.—No solar panel or solar cell property—

‘‘(i) which uses solar energy to generate electricity, to heat or cool (or provide hot water for use in) a structure, or to provide solar process heat,

‘‘(ii) which is installed at the time of the acquisition of the property.

‘‘(D) PROCESSING FEES.—Any State may impose a fee for the processing of applications for the certification of any rehabilitation under this section provided that the amount of such fee shall not only to defray expenses associated with the processing of such applications.

‘‘(E) in the case of energy property described in subsection (c)(1)(A)(vii), 30 percent,

‘‘(2) COORDINATION WITH REHABILITATION CREDIT.—The percentage relating to any portion of the basis of any property which is attributable to qualified rehabilitation expenditures.

‘‘(C) ENERGY PROPERTY DEFINED.—

‘‘(1) IN GENERAL.—For purposes of this subsection, the term ‘energy property’ means any property—

‘‘(A) that is—

‘‘(i) solar energy property,

‘‘(ii) geothermal energy property,

‘‘(iii) oil energy property,

‘‘(iv) energy property other than property described in clauses (iii)(I) and (v)(I) of subsection (d)(3)(A),

‘‘(v) combined heat and power systems property,

‘‘(vi) low core loss distribution transformer property,

‘‘(vii) qualified anaerobic digester property, or

‘‘(viii) qualified wind energy systems equipment property.

‘‘(2) Solar energy property—

‘‘(A) IN GENERAL.—Such term shall include property which—

‘‘(i) is marketed or installed as a solar thermal or solar electric property,

‘‘(ii) has been prescribed by the Secretary of Energy (after consultation with the Secretary of Commerce and the Secretary of the Treasury) and

‘‘(iii) is in effect at the time of the enactment of the Revenue Reconciliation Act of 1990, except for property described in paragraph (1)(A)(vii).

‘‘(B) IN GENERAL.—The term ‘geothermal energy property’ means equipment which—

‘‘(A) which is—

‘‘(i) geothermal energy property,

‘‘(ii) oil energy property,

‘‘(iii) energy property other than property described in clauses (iii)(I) and (v)(I) of subsection (d)(3)(A),

‘‘(iv) combined heat and power systems property,

‘‘(B) which yields an energy factor of 1.7 or greater,

‘‘(C) which includes property which—

‘‘(i) generates electricity using an electrochemical process,

‘‘(ii) has an electricity-only generation efficiency greater than 30 percent, and

‘‘(iii) has a minimum generating capacity of 2 kilowatts,

‘‘(v) an electric heat pump which has a heating system performance factor (HSPF) of at least 13.5 but less than 15.

‘‘(v) a natural gas heat pump which has a coefficient of performance of not less than 1.25 for heating and not less than 0.70 for cooling.

‘‘(v) a central air conditioner which has a cooling seasonal energy efficiency ratio (SEER) of at least 13.5 but less than 15.

‘‘(v) a natural gas heat pump which has a heating system performance factor (HSPF) of 9 or greater and a cooling seasonal energy efficiency ratio (SEER) of 15 or greater, and

‘‘(v) a central air conditioner which has a cooling seasonal energy efficiency ratio (SEER) of 15 or greater.

‘‘(v) an advanced natural gas water heater which—

‘‘(i) increases steady state efficiency and reduces standby and vent losses, and

‘‘(ii) uses desiccant technology and has an efficiency rating of not less than 60 percent.

‘‘(B) LIMITATIONS.—The credit under subsection (a) of the taxable year may not exceed—

‘‘(1) $500 in the case of property described in subparagraph (A) other than clauses (i), (iv), and (viii) thereof,

‘‘(ii) $1,000 for each kilowatt of capacity in the case of any fuel cell described in subparagraph (A)(i),

‘‘(iii) $1,000 in the case of any natural gas heat pump described in subparagraph (A)(iv), and

‘‘(iv) $150 for each ton of capacity in the case of any natural gas cooling equipment described in subparagraph (A)(viii).

‘‘(B) IN GENERAL.—The term ‘combined heat and power property’ means equipment which—

‘‘(1) comprises a system for the simultaneous or sequential generation of electrical power, mechanical power, and thermal power where, in each case, the generation of steam, heat, or other forms of useful energy,
“(ii) which has an electrical capacity of more than 50 kilowatts or a mechanical energy capacity of more than 67 horsepower or an equivalent combination of electrical and mechanical energy capacities,

“(iii) which produces—

“(I) at least 20 percent of its total useful energy in the form of thermal energy, and

“(II) at least 20 percent of its total useful energy in the form of electrical or mechanical power (or a combination thereof), and

“(iv) the energy efficiency percentage of which exceeds—

“(I) 60 percent in the case of a system with an electrical capacity of less than 1 megawatt,

“(II) 65 percent in the case of a system with an electrical capacity of not less than 1 megawatt and not in excess of 50 megawatts), and

“(III) 70 percent in the case of a system with an electrical capacity in excess of 50 megawatts).

“(B) SPECIAL RULES.—

“(1) ENERGY EFFICIENCY PERCENTAGE.—For purposes of subparagraph (A)(iv), the energy efficiency percentage of a system is the fraction—

“(i) the numerator of which is the total useful electrical, thermal, and mechanical power produced by the system at normal operating rates, and

“(ii) the denominator of which is the lower heating value of the primary fuel source for the system.

“(2) DETERMINATIONS MADE ON BTU BASIS.—

“(a) The energy efficiency percentage and the percentages under subparagraph (A)(iii) shall be determined on a Btu basis.

“(b) INPUT AND OUTPUT PROPERTY NOT INCLUDED.—If the combined heat and power system property does not include property used to transport the energy source to the facility or to distribute energy produced at the facility, the taxpayer uses a normalization method of accounting.

“(c) ACCOUNTING RULE FOR PUBLIC UTILITY PROPERTY.—If the combined heat and power system property is public utility property (as defined in section 46(f)(5)) as in effect on the day before the date of the enactment of the Revenue Reconciliation Act of 1990, the taxpayer may only claim the credit under subsection (a)(1) if, with respect to such property, the taxpayer uses a normalization method of accounting.

“(d) DISTRIBUTION TRANSFORMER PROPERTY.—The term ‘low core loss distribution transformer property’ means a distribution transformer which has energy savings from a highly efficient distribution transformer having at least 20 percent more than the average for power ratings reported by studies required under section 124 of the Energy Policy Act of 1992.

“(e) QUALIFIED ANAEROBIC DIGESTER PROPERTY.—The term ‘qualified anaerobic digester property’ means an anaerobic digester for manure or crop waste which achieves at least 65 percent efficiency measured in terms of the fraction of energy input converted to electricity and useful thermal energy.

“(f) QUALIFIED WIND ENERGY SYSTEMS EQUIPMENT PROPERTY.—The term ‘qualified wind energy systems equipment property’ means wind energy systems equipment with a turbine size not more than 75 kilowatts rated capacity.

“(g) SPECIAL RULE.—For purposes of this section—

“(1) SPECIAL RULE FOR PROPERTY FINANCED BY SUBSIDIZED ENERGY FINANCING OR INDUSTRIAL DEVELOPMENT BONDS.—

“(A) REDUCTION OF BASIS.—For purposes of applying the energy percentage to any property, if such property is financed in whole or in part by—

“(i) subsidized energy financing, or

“(ii) the proceeds of a private activity bond (within the meaning of section 141) the interest on which is exempt from tax under section 103, the amount taken into account as the basis of the property shall not exceed the amount which (but for this subparagraph) would be so taken into account multiplied by the fraction determined under subparagraph (B).

“(B) DETERMINATION OF FRACTION.—For purposes of subparagraph (A), the fraction determined under this subparagraph is 1 reduced by the fraction determined by—

“(i) the numerator of which is that portion of the basis of the property which is allocable to such financing or proceeds, and

“(ii) the denominator of which is the basis of the property.

“(C) SUBSIDIZED ENERGY FINANCING.—For purposes of subparagraph (A), the term ‘subsidized energy financing’ means financing provided under a Federal, State, or local program a principal purpose of which is to provide subsidized financing for projects designed to conserve or produce energy.

“(2) CERTAIN PROGRESS EXPENDITURE RULES MADE APPLICABLE.—

“(a) Rules similar to the rules of sections (c) and (d) of section 166 (as in effect on the day before the date of the enactment of the Revenue Reconciliation Act of 1990) shall apply for purposes of this section.

“(3) APPLICATION OF SECTION.—

“(1) IN GENERAL.—Except as provided by paragraph (2), this section shall apply to property placed in service after December 31, 2001, and before January 1, 2009.

“(2) EXCEPTIONS.—

“(A) SOLAR ENERGY AND GEOTHERMAL ENERGY PROPERTY.—Paragraph (1) shall not apply to solar energy property or geothermal energy property.

“(B) CERTAIN ELECTRIC HEAT PUMPS AND CENTRAL AIR CONDITIONERS.—In the case of property described in subsection (d)(3)(A)(i)(I) or (d)(3)(A)(vii), this section shall apply to property placed in service after December 31, 2001, and before January 1, 2006.

“(B) CONFORMING AMENDMENTS.—

“(1) Section 48 is amended to read as follows:

“SEC. 48. REFORESTATION CREDIT.

“(a) IN GENERAL.—For purposes of section 46, the proceeds of any taxable year which is equal to the amount of the credit determined for such taxable year under section 48A(a).

“(2) SIMILAR RULE WHERE TAXPAYER CAPITALIZES RATHER THAN DEDUCTS EXPENSES.—If—

“(A) the amount of the credit allowable for the taxable year under section 48A (determined without regard to section 38(c)), exceeds

“(B) the amount allowable as a deduction for the taxable year for expenses for energy property (determined without regard to paragraph (1)), the amount chargeable to capital account for the taxable year for such expenses shall be reduced by the amount of such excess.

“(C) CONTROLLED GROUPS.—Paragraph (3) of subsection (b) shall apply for purposes of this section.

“(4) Section 29(b)(3)(A)(iii) is amended by striking ‘section 48A(a)(4)’ and inserting ‘section 48A(a)(1)(C)’.

“(5) Section 29(a)(2)(E) is amended by striking ‘section 48A(e)(5)’ and inserting ‘section 48A(e)(3)’.

“(b) CLERICAL AMENDMENT.—The table of sections for subpart E of part IV of subchapter B of chapter A of chapter 1 is amended by striking the item relating to section 48 and inserting the following:

“Sec. 48. Reforestation credit.

“Sec. 48A. Energy credit.

“(d) EFFECTIVE DATE.—The amendments made by this section shall apply to property placed in service after December 31, 2001, unless rules similar to the rules of section 48(m) of the Internal Revenue Code of 1986 (as in effect on the day before the date of the enactment of the Revenue Reconciliation Act of 1990).

“SEC. 1102. ENERGY-EFFICIENT COMMERCIAL BUILDING PROPERTY DEDUCTION.

“(a) IN GENERAL.—Part VI of subchapter B of chapter 1 relating to itemized deductions for individuals and corporations) is amended by adding at the end the following:

“SEC. 199B. ENERGY-EFFICIENT COMMERCIAL BUILDING PROPERTY.

“(a) IN GENERAL.—There shall be allowed as a deduction for the taxable year an amount equal to the energy-efficient commercial building property expenditures made by a taxpayer for the taxable year.

“(b) MAXIMUM AMOUNT OF DEDUCTION.—The amount of the energy-efficient commercial building property expenditures taken into account under subsection (a) shall not exceed an amount equal to the product of—

“(1) $0.50, and

“(2) the square footage of the building with respect to which the expenditures are made.

“(c) YEAR DEDUCTION ALLOWED.—The deduction under subsection (a) shall be allowed in the taxable year in which the construction of the building is completed.

“SEC. 1103. ENERGY-EFFICIENT COMMERCIAL BUILDING PROPERTY EXPENDITURES.—For purposes of this section—

“(1) IN GENERAL.—The term ‘energy-efficient commercial building property expenditures’ means an amount paid or incurred for energy-efficient commercial building property installed on or in connection with new construction or reconstruction of property.

“(A) which for depreciation is allowable under section 167,

“(B) which is located in the United States, and

“(C) the construction or erection of which is completed by the taxpayer.
Such property includes all residential rental property, including low-rise multifamily structures and single family housing property which is not within the scope of Standard 90.1–1999 or in the 1998 California Nonresidential ACM Manual, including the following:

(i) Natural gas.
(ii) Evaporative cooling.
(iii) Automatic lighting controls such as occupancy sensors, photocells, and time-clocking.
(iv) Daylighting.
(v) Designs utilizing semi-conditioned spaces which maintain adequate comfort conditions without air conditioning or without heating.
(vi) Improved fan system efficiency, including reductions in static pressure.
(vii) Advanced mechanisms for mechanical cooling, such as multiple or variable speed compressors.
(viii) The calculation methods may take into account the extent of commissioning in the building, and allow the taxpayer to take into account measured performance which exceeds typical performance.

3. COMPUTER SOFTWARE.—

(A) IN GENERAL.—Any calculation under this subsection shall be prepared by qualified computer software.

(B) QUALIFIED COMPUTER SOFTWARE.—For purposes of this paragraph, the term ‘qualified computer software’ means software—

(i) which provides for inputting and processing in the building, and allow the taxpayer to take into account measured performance which exceeds typical performance.
(ii) which provides such forms as required to be filled by the Secretary in connection with energy efficiency of property and the deduction allowed under this section.
(iii) which provides a notice form which summarizes the energy efficiency features of the building and its projected annual energy costs.

4. ALLOCATION OF DEDUCTION FOR PUBLIC PROPERTY.—In the case of energy-efficient commercial building property installed on or in public property, the Secretary shall promulgate a regulation to allow the allocation of the deduction to the person primarily responsible for designing the property in lieu of the owner of such property. Such person shall be treated as the taxpayer for purposes of this section.

5. NOTICE TO OWNER.—The qualified individual shall provide an explanation to the owner of the building regarding the energy efficiency features of the building and its projected annual energy costs as provided in the notice form prescribed in paragraph (3)(B)(iii).

6. CERTIFICATION.—

(A) IN GENERAL.—Except as provided in this paragraph, the Secretary, in consultation with the Secretary of Energy, shall establish requirements for certification and compliance procedures similar to the procedures under section 45H(d).

(B) QUALIFIED INDIVIDUALS.—Individuals qualified to determine compliance shall be only those individuals who are recognized by an organization certified by the Secretary for such purposes.

(C) PROFICIENCY OF QUALIFIED INDIVIDUALS.—The Secretary shall consult with nonprofit organizations and States agencies with expertise in energy efficiency calculations and inspections to develop proficiency tests and training programs to qualify individuals to determine compliance.

7. TERMINATION.—This section shall not apply with respect to any energy-efficient commercial building property expenditures in connection with property—

(i) the name of which are not certified under subsection (e)(6) on or before December 31, 2006, and

(2) the construction of which is not completed on or before December 31, 2008.

8. CONFORMING AMENDMENTS.—Section 1016(a) is amended by striking “and” at the end of paragraph (28), by striking the period at the end of paragraph (27) and inserting “, and”, and by inserting the following:

(29) for amounts allowed as a deduction under section 199.

9. CLERICAL AMENDMENT.—The table of sections for part VI of chapter 2 of this title is amended by striking the period at the end of the last entry thereof and inserting “.”

Sec. 1111. CREDIT FOR CONSTRUCTION OF NEW ENERGY-EFFICIENT HOME.

(a) IN GENERAL.—Subpart D of part IV of chapter 2 of the Internal Revenue Code of 1986 is amended by inserting “and” at the end of paragraph (26), by striking the period at the end of paragraph (25) and inserting “; and”, and by inserting the following:

(27) for amounts allowed as a deduction under section 199.

Subtitle B—Residential Energy Systems
"(3) QUALIFIED NEW ENERGY-EFFICIENT HOME.—The term 'qualified new energy-efficient home' means a dwelling—
(A) located in the United States;
(B) for which the construction of which is substantially completed after December 31, 2000;
(C) the original use of which is as a principal residence (within the meaning of section 121) which commences with the person who acquires such dwelling from the eligible contractor, and
(D) which is certified to have a projected level of heating and cooling energy consumption, measured in terms of average annual energy cost to the homeowner which is at least—
(i) 30 percent less than the annual level of heating and cooling energy consumption of a reference dwelling constructed in accordance with the International Energy Conservation Code, or
(ii) 50 percent less than such annual level of heating and cooling energy consumption.
(4) CONSTRUCTION.—The term 'construction' includes reconstruction and rehabilitation.
(5) ACQUIRE.—The term 'acquire' includes purchase of a qualified new energy efficient home or a component thereof, and shall include a binding written contract for such reconstruction or rehabilitation.
(6) BUILDING ENVELOPE COMPONENT.—The term 'building envelope component' means—
(A) insulation material or system which is specifically and primarily designed to reduce the heat gain or heat loss of a dwelling when installed in or on such dwelling, and
(B) exterior windows (including sky lights and doors).
(7) MANUFACTURED HOME INCLUDED.—The term ‘dwelling’ includes a manufactured home conforming to Federal Manufactured Home Construction and Safety Standards (24 C.F.R. 3280).
(d) CERTIFICATION.—
(1) METHOD.—A certification described in subsection (c)(3)(D) shall be determined on the basis of 1 of the following methods:
(A) A component-based method, using the application of energy efficiency specifications or ratings (including product labeling requirements) for the energy-efficient building envelope component or energy-efficient heating or cooling equipment installed and their respective rated energy efficiency performance, and in the case of a method described in paragraph (1)(B), accompanied by written analysis documenting the proper application of a permissible energy performance calculation method to the specific circumstances of such dwelling.
(B) FORM PROVIDED TO BUYER.—A form documenting the energy-efficient building envelope components and energy-efficient heating or cooling equipment installed and their rated energy efficiency performance shall be provided to the buyer of the dwelling. The form shall include labeled R-value for insulation products, NFRC-labeled U-factor and Solar Heat Gain Coefficient for windows, skylights, and doors, labeled AFUE ratings for furnaces and boilers, labeled HSPF ratings for electric heat pumps, and labeled SEER ratings for air conditioners.
(2) RATINGS LABEL AFFIXED IN DWELLING.—A permanent label documenting the ratings in subparagraph (B) shall be affixed to the electrical distribution equipment panel of the dwelling and shall be otherwise permanently displayed in a readily inspectable location in the dwelling.
(3) REGULATIONS.—
(A) IN GENERAL.—In prescribing regulations under this subsection for performance based certification methods, the Secretary, after examining the requirements for energy efficient building envelope components specified by the Mortgage Industry National Accreditation Procedures for Home Energy Rating Systems, shall prescribe procedures for calculating annual energy usage and cost reductions for heating and cooling and for the reporting of the results. Such regulations shall—
(i) provide that any calculation procedures be fuel neutral such that the same energy efficiency measures allow a home to qualify for the credit under this section regardless of whether the home is heated by the same energy source and regardless of whether the heat is generated by gas, or oil furnace or boiler or an electric heat pump, and
(ii) require that any computer software used for the calculations conform to Federal tax forms necessary for the credit under this section and for the printing of forms for disclosure to the homeowner.
(B) PROVIDERS.—For purposes of paragraph (2)(B), the Secretary shall establish requirements for the designation of individuals based on the requirements for energy consultants and home energy raters specified by the Mortgage Industry National Accreditation Procedures for Home Energy Rating Systems.
(e) BASIS ADJUSTMENT.—For purposes of this subtitle, if a credit is allowed under this section for any expenditure with respect to any property, the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.
(f) TERMINATION.—Subsection (a) shall apply to dwellings purchased during the period beginning on January 1, 2001, and ending on December 31, 2005.
(g) CLERICAL AMENDMENT.—The table of sections for part IV of subchapter A of chapter 1 of title 39, as amended by section 390A, is amended by striking the period at the end of section 390A, and by adding a new short title 
"(h) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after December 31, 2000.

SEC. 1112. CREDIT FOR ENERGY EFFICIENCY IMPROVEMENTS TO EXISTING HOMES.

(a) IN GENERAL.—Subpart A of part IV of subchapter A of chapter 1 (relating to non-residential personal credits), as amended by this Act, is amended by inserting after section 1105 the following new section:

"Sec. 1106. New energy-efficient home credit.

"(a) IN GENERAL.—The credit for energy-efficient homes described in section 38 is hereby amended by striking "and" at the end of paragraph (7), by striking the period at the end of paragraph (16) and inserting ", plus", and, by adding at the end the following:

"(17) the new energy-efficient home credit determined under subsection (c) of section 38,

(b) DENIAL OF DOUBLE BENEFIT.—Section 280C (relating to certain expenses for which credits are allowable), as amended by section 1103, is amended by adding at the end the following:

"(f) NEW ENERGY-EFFICIENT HOME EXPENSES.—No deduction shall be allowed for the portion of an expenditure for a qualified new energy-efficient home otherwise allowable as a deduction for the taxable year which is equal to the amount of the credit determined for such taxable year under section 45H.

(c) CREDIT ALLOWED AGAINST REGULAR AND MINIMUM TAX.—

(1) IN GENERAL.—Subsection (c) of section 38 (relating to limitation based on amount of tax) is amended by redesignating paragraph (3) as paragraph (4) and by inserting after paragraph (2) the following new paragraph:

“(3) SPECIAL RULES FOR NEW ENERGY EFFICIENT HOME CREDIT.—

(A) IN GENERAL.—In the case of the new energy efficient home credit—

(i) this section and section 39 shall be applied separately with respect to the credit, and

(ii) in applying paragraph (1) to the credit—

(C) the credit allowed under subsection (a) for the taxable year which is attributable to the new energy efficient home credit.

(B) NEW ENERGY EFFICIENT HOME CREDIT.—

For purposes of this subsection, the term 'new energy efficient home credit' means the credit determined under subsection (a) by reason of section 45H.

(2) CONFORMING AMENDMENT.—Subclause (II) of section 38(c)(2)(A)(i) is amended by inserting 'or the new energy efficient home credit' after "employment credit".

(3) LIMITATION ON CARRYBACK.—Subsection (d) of section 38, as amended by section 1103(b), is amended by adding at the end the following:

"(4) NO CARRYBACK OF NEW ENERGY-EFFICIENT HOME CREDIT BEFORE EFFECTIVE DATE.—

No credit shall be allowed under section 45H for any taxable year which is attributable to the credit determined under section 45H may be carried back to any taxable year ending before January 1, 2001.

(5) DEDUCTION FOR CERTAIN UNUSED BUSINESS CREDITS.—Subsection (c) of section 196 is amended by striking "and" at the end of paragraph (7), by striking the period at the end of paragraph (8) and inserting ", and", and, by adding after paragraph (8) the following:

"(9) the new energy-efficient home credit determined under section 45H.

(g) CLERICAL AMENDMENT.—The table of sections for subpart A of part IV of subchapter A of chapter 1, as amended by section 1103(d), is amended by inserting after the item relating to section 45G the following:

"Sec. 45H. New energy-efficient home credit.

(h) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after December 31, 2000.

SEC. 1113. CREDIT FOR HOME IMPROVEMENTS TO EXISTING HOMES.

(a) IN GENERAL.—Subpart A of part IV of subchapter A of chapter 1 (relating to non-residential personal credits), as amended by this Act, is amended by inserting after section 25C the following new section:
SEC. 25D. ENERGY EFFICIENCY IMPROVEMENTS TO EXISTING HOMES

(a) ALLOWANCE OF CREDIT.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 20 percent of the amount paid or incurred by the taxpayer for qualified energy efficiency improvements installed during such taxable year.

(b) LIMITATIONS.—

(1) MAXIMUM CREDIT.—The credit allowed by this section with respect to a dwelling shall not exceed $2,000.

(2) PRIOR CREDIT AMOUNTS FOR TAXPAYER ON SAME DATA INTO ACCOUNT.—If a credit was allowed to the taxpayer under subsection (a) with respect to a dwelling in 1 or more prior taxable years, the amount of the credit allowable for the taxable year with respect to that dwelling shall not exceed the amount of $2,000 reduced by the sum of the credits allowable under section (a) to the taxpayer with respect to the dwelling for all prior taxable years.

(c) CARRYFORWARD OF UNUSED CREDIT.—If the credit allowable under subsection (a) exceeds $2,000 for any taxable year as determined under paragraph (a) for such taxable year reduced by the sum of the credits allowable under part A of part IV of subchapter A (other than this section) for such taxable year, the excess shall be carried forward to the taxable year to which it pertains.

(d) QUALIFIED ENERGY EFFICIENCY IMPROVEMENTS.—For purposes of this section, the term ‘qualified energy efficiency improvements’ means any energy efficient building envelope component which is certified to meet or exceed the prescriptive criteria for such component in the 2000 International Energy Conservation Code, or any combination of energy efficiency measures which achieves at least a 30 percent reduction in heating and cooling energy usage for the dwelling (as measured in terms of energy cost to the taxpayer), if—

(1) such component or combinations of measures installed in or on a dwelling—

(A) located in the United States, and

(B) owned and used by the taxpayer as the taxpayer’s principal residence (within the meaning of section 121), and

(2) the original cost of such component or combination of measures commences with the taxpayer, and

(3) the component or combination of measures commences with the taxpayer, and

which is jointly occupied and used during any calendar year as a residence by 2 or more individuals the following shall apply:

(A) The amount of the credit allowable under subsection (a) for each of such individuals for expenditures made by such individuals for improvements made during such calendar year shall be determined by treating all of such individuals as 1 taxpayer whose taxable year is such calendar year.

(B) There shall be allowable with respect to such dwelling expenditures to each of such individuals, a credit under subsection (a) for the taxable year in which such calendar year ends in an amount which bears the same ratio to the amount determined under paragraph (A) as the amount of such expenditures made by such individual during such calendar year bears to the aggregate of such expenditures made by all of such individuals during such calendar year.

(2) TENANT-STOCKHOLDER IN COOPERATIVE HOUSING CORPORATION.—In the case of an individual who is a tenant-stockholder (as defined in section 216) in a cooperative housing corporation (as defined in such section), such individual shall be treated as having paid his tenant-stockholders' share (as defined in section 216(b)(3)) of the cost of qualified energy efficiency improvements made by such corporation.

(3) CONDOMINIUM MANAGEMENT ASSOCIATION.—

(A) IN GENERAL.—In the case of an individual who is a member of a condominium management association with respect to a condominium which is owned, such individual shall be treated as having paid his proportionate share of the cost of qualified energy efficiency improvements made by such association.

(B) CONDOMINIUM MANAGEMENT ASSOCIATION.—

(1) BUILDING ENVELOPE COMPONENT.—The term ‘building envelope component’ means insulation material or system, which is specifically and primarily designed to reduce the heat loss or gain or a dwelling when installed in or on such dwelling, and

(B) exterior windows (including skylights and doors).

(5) MANUFACTURED HOMES INCLUDED.—For purposes of this section, the term ‘dwelling’ includes manufactured homes which conform to the requirements of section (1) of section 52(e)(7) of the Federal Manufactured Home Construction and Safety Standards (24 C.F.R. 3280).

(6) BASIS ADJUSTMENT.—For purposes of this section, ‘basis’ means the adjusted basis of the property, for Federal income tax purposes, made by the taxpayer during the taxable year.

(b) LIMITATIONS.—

(1) MAXIMUM CREDIT.—The credit allowed under subsection (a) shall not exceed $2,000 for each system of solar energy property.

(2) TYPE OF PROPERTY.—No expenditure may be taken into account under this section for which expenditures are made by the taxpayer for property installed on or in connection with a dwelling unit which is located in the United States and which is used as a residence.

(c) SAFETY CERTIFICATIONS.—No credit shall be allowed under this section for any item of property unless—

(A) in the case of solar water heating property, such property is certified for performance and safety by the non-profit Solar Rating Certification Corporation or a comparable entity endorsed by the government of the State in which such property is installed, and

(B) in the case of a photovoltaic, wind energy, or fuel cell property, such property meets appropriate fire and electric code requirements.

(d) COSTS OF INSTALLATION.—For purposes of this section—

(1) QUALIFIED SOLAR WATER HEATING PROPERTY EXHIBIT.—The term ‘qualified solar water heating property’ means an expenditure for property which, primarily for use as a water heater for use in a dwelling unit with respect to which a majority of the energy is derived from the sun.
‘(2) QUALIFIED PHOTOVOLTAIC PROPERTY EXPENDITURE.—The term ‘qualified photovoltaic property expenditure’ means an expenditure for property which uses solar energy to generate electricity for use in a dwelling unit.

‘(3) SOLAR PANELS.—No expenditure relating to a solar panel or other property installed as a roof (or portion thereof) shall fail to be treated as property described in paragraph (1) or (2) solely because it constitutes a structural component of the structure of which it is installed.

‘(4) QUALIFIED WIND ENERGY PROPERTY EXPENDITURE.—The term ‘qualified wind energy property expenditure’ means an expenditure for property which uses wind energy to generate electricity for use in a dwelling unit.

‘(5) QUALIFIED FUEL CELL PROPERTY EXPENDITURE.—By such individual during such calendar year bears to the aggregate of such expenditures made in such calendar year.

‘(6) LABOR COSTS.—Expenditures for labor costs properly allocable to the onsite preparation, assembly, or original installation of the property described in paragraph (1), (2), (4), or (5) and for piping or wiring to interconnect such property to the dwelling unit shall be taken into account for purposes of this section.

‘(7) ENERGY STORAGE MEDIUM.—Expenditures which are properly allocable to a swimming pool, hot tub, or any other energy storage medium for which the function either in the special sense or in the function of such storage shall not be taken into account for purposes of this section.

‘(d) SPECIAL RULES.—For purposes of this section—

‘(1) DOLLAR AMOUNTS IN CASE OF JOINT OCCUPATION.—In the case of any dwelling unit which is jointly occupied and used during any calendar year as a residence by 2 or more individuals, the following shall apply:

‘(A) The amount of the credit allowable under subsection (a) by reason of expenditures (as the case may be) made during such calendar year by any of such individuals with respect to such dwelling unit shall be determined by treating all of such individuals as 1 taxpayer whose taxable year is such calendar year.

‘(B) There shall be allowable with respect to such expenditures to each of such individuals, a credit under subsection (a) (for the taxable year in which such calendar year ends in an amount which bears the same ratio to the amount determined under subparagraph (A) as the amount of such expenditures made by such individual during such calendar year bears to the aggregate of such expenditures made by all of such individuals during such calendar year.

‘(2) TENANT-STOCKHOLDER IN COOPERATIVE HOUSING CORPORATION.—In the case of an individual who is a tenant-stockholder in a cooperative housing corporation, under subsection (a) such individual shall be treated as having made his tenant-stockholder’s proportionate share (as defined in section 216(b)(3)) of any expenditures of such corporation.

‘(3) CONDOMINIUMS.—

‘(A) IN GENERAL.—In the case of an individual who is a member of a condominium management association with respect to a condominium which such individual owns, such individual shall be treated as having made his proportionate share of any expenditures of such association.

‘(B) CONDOMINIUM MANAGEMENT ASSOCIATION.—For purposes of this paragraph, the term ‘condominium management association’ which includes any associations which are subject to the requirements of paragraph (1) of section 528(c)(5)(B) of the Internal Revenue Code of 1986.

‘(4) JOINT OWNERSHIP OF ITEMS OF SOLAR OR WIND ENERGY PROPERTY EXPENDITURE.—

‘(A) IN GENERAL.—Any expenditure otherwise qualified as an expenditure described in paragraph (1), (2), or (4) of subparagraph (c) (other than subparagraph (E)) shall be treated as such expenditure merely because such expenditure was made with respect to 2 or more dwelling units.

‘(B) LIMITS APPLIED SEPARATELY.—In the case of an expenditure described in subparagraph (A), the amount of the credit allowable under subsection (a) (subject to paragraph (5)) shall be computed separately with respect to each dwelling unit.

‘(5) ALLOCATION IN CERTAIN CASES.—If less than 80 percent of the use of an item is for nonbusiness residential purposes, only that portion of the expenditures for such item which is properly allocable to use for nonbusiness residential purposes shall be taken into account. For purposes of this paragraph, any use of an item for a swimming pool shall be treated as use which is not for residential purposes.

‘(6) WHEN EXPENDITURE MADE; AMOUNT OF EXPENDITURE.—

‘(A) IN GENERAL.—Except as provided in subparagraph (B), an expenditure with respect to an item shall be treated as made when the original installation of the item is completed.

‘(B) EXPENDITURES PART OF BUILDING CONSTRUCTION.—In the case of an expenditure in connection with the construction or reconstruction of a structure, such expenditure shall be treated as made when the original use of the constructed or reconstructed structure by the taxpayer begins.

‘(C) AMOUNT.—The amount of any expenditure shall be the cost thereof.

‘(7) REDUCTION OF CREDIT FOR GRANTS, TAX-EXEMPT BONDS, AND QUALIFIED ENERGY FINANCING.—The rules of section 29(b)(3) shall apply for purposes of this section.

‘(e) BASIS ADJUSTMENTS.—For purposes of this subtitle, if a credit is allowed under this section for any expenditure with respect to any property, the increase in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.

‘(f) TERMINATION.—The credit allowed under this section shall not apply to taxable years beginning after December 31, 2011.

‘(g) CONFORMING AMENDMENTS.—

‘(1) Subsection (a) of section 528(c)(5)(B) is amended by striking ‘‘1.5 cent’’ and inserting ‘‘1.8 cent’’.

‘(2) The table of sections for subpart A of chapter 1 of subtitle B of title III, as amended by section 1121(b)(2), is amended by inserting after the item relating to section 25D the following:

‘Sec. 25E. Residential solar, wind, and fuel cell property.

‘(1) IN GENERAL.—Subsection (a)(1) of section 45(a)(1) is amended by striking ‘‘1.5 cents’’ and inserting ‘‘1.8 cents’’.

‘(2) CONFORMING AMENDMENTS.—

‘(A) Section 45(b)(5)(B) is amended by striking ‘‘1.5 cent’’ and inserting ‘‘1.8 cent’’.

‘(B) Section 45(d)(2)(B) is amended by inserting ‘‘(calendar year 2001 in the case of 1.5 cent amount in subsection (a)’’ after ‘‘1992’’.

‘(b) EXPANSION OF QUALIFIED RESOURCES.—

‘(1) IN GENERAL.—Section 45(c)(1) (relating to qualified wind energy property) is amended by striking ‘‘and’’ at the end of subparagraph (B), by striking the period at the end of subparagraph (C) and inserting ‘‘; and’’, and by adding at the end the following:

‘(D) alternative resources.’’.

‘(2) DEFINITION OF ALTERNATIVE RESOURCES.—Section 45(c) (relating to definitions) is amended—

‘(A) by redesigning paragraph (3) as paragraph (5),

‘(B) by redesigning paragraph (4) as paragraph (8), and

‘(C) by inserting after paragraph (3), as redesignated by subparagraph (B), the following:

‘(4) ALTERNATIVE RESOURCES.—

‘(A) IN GENERAL.—The term ‘alternative resources’ means—

‘(i) solar,

‘(ii) biomass (other than closed loop biomass),

‘(iii) municipal solid waste,

‘(iv) incremental hydropower,

‘(v) geothermal,

‘(vi) landfill gas,

‘(vii) steel cogeneration,

‘(B) Biomass.—The term ‘biomass’ means any solid, nonhazardous, cellulosic waste material or any organic carbohydrate matter, which is segregated from other waste materials, and which is derived from—

‘(i) any of the following forest-related resources: mill residues, precollection thinnings, slash, and brush, but not including old-growth timber;

‘(ii) waste pallets, crates, dunnage, untreated wood waste from construction or manufacturing activities, and landscape or right-of-way tree trimmings, but not including segregated municipal solid waste or post-consumer waste paper, or

‘(iii) any of the following agriculture sources: orchard tree tops, hay, vineyard, grain, legumes, sugar, and other agricultural products or residues, including any packaging and other materials which are nontoxic and biodegradable and are associated with the processing, selling, transporting, and disposal of such agricultural materials.

‘(C) MUNICIPAL SOLID WASTE.—The term ‘municipal solid waste’ has the same meaning given the term ‘solid waste’ under section 2(27) of the Solid Waste Utilization Act (42 U.S.C. 6903).

‘(D) INCREMENTAL HYDROPOWER.—The term ‘incremental hydropower’ means additional generating capacity achieved from—

‘(i) increased efficiency, or

‘(ii) additions of new capacity at a licensed non-Federal hydroelectric project originally placed in service before the date of the enactment of this paragraph.

‘(E) GEOTHERMAL.—The term ‘geothermal’ means geothermal energy derived from a geothermal deposit (within the meaning of section 613(e)(2)), but only, in the case of electricity generated by geothermal power, up to (but not including) the electrical transmission stage.

‘(F) LANDFILL GAS.—The term ‘landfill gas’ means gas generated from the decomposition of organic material in household solid waste, commercial solid waste, and industrial solid waste disposed of in a municipal solid waste landfill.
unit (as such terms are defined in regulations promulgated under subtitle D of the Solid Waste Disposal Act (42 U.S.C. 6911 et seq.).

(2) STEEL COGENERATION.—The term 'steel cogeneration' means the production of electricity and steam (or other form of thermal energy) from any or all waste sources defined in paragraph (1)(A), (B), and (C) of this paragraph within an operating facility which produces or integrates the production of coke, direct reduced iron ore, iron, or steel provided that the cogeneration meets any regulatory energy-efficiency standards established by the Secretary and only to the extent that such energy is produced from—

(i) gases or heat generated from the production of metallurgical coke,

(ii) gases or heat generated from the production of direct reduced iron ore or iron, from blast furnace or direct ironmaking processes, or

(iii) gases or heat generated from the manufacture of steel.

(3) QUALIFIED FACILITY.—Section 45(c)(5) (defining qualified facility), as redesignated by paragraph (2), is amended by adding at the end the following:

''(D) ALTERNATIVE RESOURCES FACILITY.—

(i) IN GENERAL.—Except as provided in clauses (ii) and (iv), in the case of a facility using alternative resources to produce electricity, the term 'qualified facility' means any facility of the taxpayer which is originally placed in service after the date of the enactment of this paragraph.

(ii) BIOMASS FACILITY.—In the case of a facility using biomass described in paragraph (4)(A)(ii) to produce electricity, the term 'qualified facility' means any facility of the taxpayer.

(iii) GROOTHERMAL FACILITY.—In the case of a facility using geothermal to produce electricity, the term 'qualified facility' means any facility of the taxpayer which is originally placed in service after December 31, 1992.

(iv) STEEL COGENERATION Facilities.—In the case of a facility using steel cogeneration to produce electricity, the term 'qualified facility' means any facility permitted to operate under the environmental requirements of the Clean Air Act Amendments of 1990 which—

(A) subsection (a)(1) shall be applied by

(A) located within the case of a facility described in subparagraph (A)(II) from the transfer of any proceeds derived by an entity described in subparagraph (A) may assign, trade, sell, or otherwise transfer any credit allowable to such facility under subparagraph (A) to any taxpayer.

(ii) uses of credit as an offset.—Notwithstanding any other provision of law, in the case of an entity described in clause (i) or (ii) of subparagraph (A), any credit allowable to such facility under subparagraph (A) may be applied by such entity, without penalty, as a prepayment of any loan, debt, or obligation, as well as any grant, loan, or other financial assistance awarded under chapter 1 of chapter 31 of title 7 of the Rural Electrification Act of 1936 (7 U.S.C. 951 et seq.).

(C) CREDIT NOT INCOME.—Neither a transfer under clause (i) or a use under clause (ii) of subparagraph (B) of any credit allowable under subparagraph (A) shall result in income for purposes of section 50(f)(12).

(D) TRANSFER PROCEDURES TREATED AS ARISING FROM ESSENTIAL GOVERNMENT FUNCTION.—Any proceeds derived by an entity described in subparagraph (A) from the sale of any credit under subparagraph (B) shall be treated as arising from an essential government function.

(E) CREDITS NOT REDUCED BY TAX-EXEMPT BONDS OR CERTAIN OTHER SUBSIDIES.—Subsection (b)(3) shall not apply to reduce any credit allowable under subparagraph (A) with respect to—

(i) proceeds described in subparagraph (B)(i) of such subsection, or

(ii) any loan, debt, or other obligation incurred under subchapter C of chapter 31 of title 7 of the Rural Electrification Act of 1936 (7 U.S.C. 951 et seq.), used to provide financing for any qualified facility.

(F) TREATMENT OF UNRELATED PERSONS.—For purposes of this paragraph, sales among and between entities described in subparagraph (A) shall be treated as sales between unrelated parties.

(2) COORDINATION WITH OTHER CREDITS.

Section 45 (as amended by paragraph (1), is amended by adding at the end the following:

''(10) COORDINATION WITH OTHER CREDITS.—This section shall not apply to any qualified facility with respect to which a credit under another section is allowed from the taxable year unless the taxpayer elects to waive the application of such credit to such facility.

(3) EXPANSION TO INCLUDE ANIMAL WASTE.—Section 45 (relating to electricity produced from certain renewable resources, as amended by paragraphs (2) and (3) of subsection (b), is amended—

(A) by striking ''poultry'' each place it appears in subsections (c)(1)(C) and (d)(6) and inserting ''animal'',

(B) by striking ''poultry'' in the heading of subsection (d)(6) of subsection (d) and inserting ''animal'',

(C) by striking paragraph (3) of subsection (c) and inserting the following:

''(1) WASTE.—The term 'animal waste' means poultry manure and litter and other animal wastes, including...
"(A) wood shavings, straw, rice hulls, and other bedding material for the disposition of manure, and

"(B) byproducts, packaging, and other material which are nontoxic and biodegradable and are associated with the processing, feeding, selling, transporting, and disposal of such animals," said, and

"(D) by striking paragraph (C) of subsection (c)(5) and inserting the following:

"(C) Animal Waste Facility.—

"(i) In General.—Except as provided in clause (ii), if the use of a facility using animal waste (other than poultry) to produce electricity, the term "qualified facility" means any facility of the taxpayer which is originally placed in service after the date of the enactment of this clause.

"(ii) Poultry Waste.—In the case of a facility using animal waste relating to poultry production, the term "qualified facility" means any facility of the taxpayer which is originally placed in service after the date of the enactment of this Act and before January 1, 2007.

"(E) Noncompliance with Pollution Laws.—For purposes of this paragraph, a facility is in noncompliance in compliance with the applicable State and Federal pollution prevention, control, and permit requirements for any period of time shall not be considered to be a qualified facility during such period.

"(5) Extension of Qualified Facility Dates.—Section 45(c)(5)(A) (relating to qualified facilities), as amended by paragraphs (2) and (5) of subsection (k) as amended by adding at the end the following:

"(E) Noncompliance with Pollution Laws.—For purposes of this paragraph, a facility is in compliance in compliance with the applicable State and Federal pollution prevention, control, and permit requirements for any period of time shall not be considered to be a qualified facility during such period.

"(d) Effective Date.—The amendments made by this section shall apply to electric and other energy produced after the date of the enactment of this Act and before January 1, 2007.

Subtitle D—Compliance With Congressional Budget Act

SEC. 1131. SUNSET OF PROVISIONS OF TITLE.

All provisions of, and amendments made by, this title which are in effect on September 30, 2011, shall cease to apply as of the close of September 30, 2011.

SA 748. Mr. NELSON of Florida submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

"(A) coordinated with credit for state death taxes.—

"(1) In General.—Rules similar to the rules of subparagraph (A) shall apply to the table of lines 1 through line 19, except that the Secretary shall prescribe percentage point reductions which maintain the proportionate relationship (as in effect before any reduction under this paragraph) between the credit under section 2101 and the tax rates under this subsection.

"(2) Revenue Offset.—The Secretary of the Treasury shall reduce the highest rate of tax under section 1 of the Internal Revenue Code of 1986 (as amended by section 101 of this Act) to the extent necessary to offset in each fiscal year, the decrease in revenues to the Treasury for that fiscal year resulting from section 2001(c)(2)(C) of the Internal Revenue Code of 1986 (as added by the amendments made by subsection (c)).

Beginning on page 70, line 20, strike all through page 79, line 6.

SA 749. Mr. JEFFORDS submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

"(A) covered only an individual or an individual and the individual’s spouse and such individual and spouse wholly owned the trade or business (whether or not incorporated; or

"(B) to the corporation, or

"(C) animal waste facility.—

"(i) In General.—Except as provided in clause (ii), if the use of a facility using animal waste (other than poultry) to produce electricity, the term "qualified facility" means any facility of the taxpayer which is originally placed in service after the date of the enactment of this clause.

"(ii) Poultry Waste.—In the case of a facility using animal waste relating to poultry production, the term "qualified facility" means any facility of the taxpayer which is originally placed in service after the date of the enactment of this Act and before January 1, 2007.

"(E) Noncompliance with Pollution Laws.—For purposes of this paragraph, a facility is in noncompliance in compliance with the applicable State and Federal pollution prevention, control, and permit requirements for any period of time shall not be considered to be a qualified facility during such period.

"(d) Effective Date.—The amendments made by this section shall apply to electric and other energy produced after the date of the enactment of this Act and before January 1, 2007.

Subtitle G—Other ERISA Provisions

SEC. 681. MISSING PARTICIPANTS.


(1) TRANSFER TO CORPORATION.—The plan administrator of a plan described in paragraph (4) may elect to transfer a missing participant’s benefits to the corporation upon termination of the plan.

"(2) Information to the Corporation.—To the extent provided in regulations, the plan administrator of a plan described in paragraph (1) or (2) shall, upon termination of the plan, provide the corporation information with respect to benefits of a missing participant if the plan transfers such benefits—

"(A) to the corporation, or

"(B) to an entity other than the corporation or a plan described in paragraph (1) or (2) may elect to transfer a missing participant’s benefits to the corporation upon termination of the plan.

"(3) Information to the Corporation.—To the extent provided in regulations, the plan administrator of a plan described in paragraph (1) or (2) shall, upon termination of the plan, provide the corporation information with respect to benefits of a missing participant if the plan transfers such benefits—

"(A) in a single sum (plus interest), or

"(B) in such other form as is specified in regulations of the corporation.

"(4) Plan Administrator.—A plan is described in this paragraph if—

"(A) the plan is a pension plan (within the meaning of section 3(2))—

"(ii) which the provisions of this section do not apply (without regard to this subsection), and

"(ii) which is not a plan described in paragraphs (2) through (11) of section 4021(b), and

"(B) at the time the assets are to be distributed upon termination, the plan—

"(i) is a missing participant plan, and

"(ii) has not provided for the transfer of assets to pay the benefits of all missing participants to another pension plan (within the meaning of section 3(2))—

"(5) Certain Provisions Not to Apply.—

Subsections (a)(1) and (a)(3) shall not apply to a plan described in paragraph (4).

"(6) Effective Date.—The amendment made by this section shall apply to distributions made after final regulations implementing subsections (c) and (d) of section 4021 of the Employee Retirement Income Security Act of 1974 (as added by subsection (a)), respectively, are prescribed.

SEC. 682. REDUCED PBGC PREMIUM FOR NEW PLANS OF SMALL EMPLOYERS.


(1) in clause (i), by inserting ‘‘other than a new single-employer plan (as defined in subparagraph (F)) maintained by a small employer as so defined’’ after ‘‘single-employer plan’’,

(2) in clause (ii), by striking the period at the end and inserting ‘‘, and’’, and

(3) by adding at the end the following new clause:

"(iv) In the case of a new single-employer plan (as defined in subparagraph (F)) maintained by a small employer as so defined for the plan year, $5 for each individual who is a participant in such plan during the plan year.

(b) Definition of New Single-Employer Plan.—Section 4006(a)(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1306(a)(3)) is amended by adding at the end the following new paragraph:

"(F) For purposes of this paragraph, a single-employer plan maintained by a contributing sponsor shall be treated as a new single-employer plan for each of its first 5 plan years if, during the 36-month period ending on the date of the adoption of such plan, the sponsor or any member of such controlled group of such sponsor’s controlled group (or any predecessor of either of them) did not establish or maintain a plan to which this title applies with respect to which benefits were accrued for substantially the same employees as are in the new single-employer plan.

(1)(i) In the case of a plan maintained by two or more contributing sponsors that are not part of the same controlled group, the employees of all contributing sponsors and all controlled groups of such sponsors shall be aggregated for purposes of determining whether any contributing sponsor is a small employer.

(2) Effective Date.—The amendments made by this section shall apply to plans established after December 31, 2001.

SEC. 683. REDUCTION OF ADDITIONAL PBGC PREMIUM FOR NEW AND SMALL PLANS.


(1) by striking the period at the end and inserting ‘‘, and’’, and

(2) by adding at the end the following new clause:

"(v) In the case of a new defined benefit plan, the amount determined under clause (ii) of the preceding paragraph shall be an amount equal to the product of the amount determined under clause (ii) and the applicable
percentage. For purposes of this clause, the term ‘applicable percentage’ means—

(i) 0 percent, for the first plan year,
(ii) 20 percent, for the second plan year,
(iii) 30 percent, for the third plan year,
(iv) 60 percent, for the fourth plan year,
(v) 80 percent, for the fifth plan year.

For purposes of this clause, a defined benefit plan (as defined in section 3(35)) maintained by a controlling sponsor shall be treated as a new defined benefit plan for each of its first 5 plan years if, during the 36-month period ending on the date of the adoption of the plan, the sponsor and each number of any controlled group including the sponsor (or any predecessor of either) did not establish or maintain a plan to which this title applies, or which benefits accrued for substantially the same employees as are in the new plan.”.

(b) SMALL PLANS.—Paragraph (3) of section 4006(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1306(a)), as amended by section 622(b), is amended—

(1) by striking “The” in subparagraph (E)(1) and inserting “Except as provided in subparagraph (G), the”, and
(2) by inserting after subparagraph (F) the following subparagraph:

“(G) In the case of an employer who has 25 or fewer employees on the first day of the plan year, the additional premium determined under subparagraph (G) for each participant shall be multiplied by the number of participants in the plan as of the close of the preceding plan year.

(ii) for purposes of clause (i), whether an employer has 25 or fewer employees on the first day of the plan year is determined taking into consideration all of the employees of all more than 50 percent owned, and their controlled groups shall be aggregated for purposes of determining whether the 25-or-fewer-employees limitation has been satisfied.

(c) EFFECTIVE DATES.—

(1) SUBSECTION (a).—The amendments made by subsection (a) shall apply to plans established after December 31, 2001.

(2) The amendments made by subsection (b) shall apply to plan years beginning after December 31, 2001.

SEC. 685. SUBSTANTIAL OWNER BENEFITS IN TERMINATED PLANS.

(a) MODIFICATION OF PHASE-IN OF GUARANTEED BENEFITS.—Section 4022(b)(5) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1342(b)(5)) is amended by striking “(b)(5)” and inserting “(b)(6)”.

(b) CONFORMING AMENDMENTS.—

(1) Section 4021 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1321(a)) is amended by striking “(d)” and inserting “(e)”.

(2) Section 4021(c) of such Act (29 U.S.C. 1342(c)) is amended by striking “section 4022(b)” and inserting “section 4023(b)”.

(c) EFFECTIVE DATES.—

(1) (i) Except as provided in paragraph (2), the amendments made by this section shall apply to plan terminations—

(A) under section 401(c) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1341(c)) with respect to which notices of intent to terminate are provided under section 4041(a)(2) of such Act (29 U.S.C. 1341(a)(2)) after December 31, 2001, and

(B) under section 4042 of such Act (29 U.S.C. 1342) with respect to which proceedings are instituted by the corporation after such date.

(2) CONFORMING AMENDMENTS.—The amendments made by subsection (c) shall take effect on January 1, 2002.

SEC. 686. PERIODIC PENSION BENEFITS STATEMENTS.

(a) IN GENERAL.—Section 105(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 105(a)) is amended to read as follows:

“(a)(1) Except as provided in paragraph (2),—

(A) the administrator of an individual account plan shall furnish a pension benefit statement—

(i) to a plan participant at least once annually, and

(ii) to a plan beneficiary upon written request, and

(B) the administrator of a defined benefit plan shall furnish a pension benefit statement—

(i) at least once every 3 years to each participant with a nonforfeitable accrued benefit who is employed by the employer maintaining the plan at the time the statement is furnished to participants, and

(ii) to a plan participant or plan beneficiary of the plan upon written request.

(2) A pension benefit statement under paragraph (1)—

(A) shall indicate, on the basis of the latest available information and reasonable estimates—

(i) the total benefits accrued, and

(ii) the nonforfeitable pension benefits, if any, which have accrued, or the earliest date on which benefits will become nonforfeitable,

(B) shall be written in a manner calculated to be understood by the average plan participant.

(c) shall include a statement that the summary annual report is available upon request, and

(D) may be provided in written, electronic, or other appropriate form.

(3)(A) In the case of a defined benefit plan, the requirements of paragraph (1)(B)(i) shall be treated as met with respect to a participant if the administrator provides the participant at least once each year with notice of the availability of the pension benefit statement and the ways in which the participant may obtain such statement. Such notice shall be provided in written, electronic, or other appropriate form, and may be included with other communications to the participant if done in a manner reasonably designed to attract the attention of the participant.

(B) The Secretary may provide that years in which no employee or former employee benefits (within the meaning of section 410(b) of the Internal Revenue Code of 1986) under the plan need not be taken into account in determining the 3-year period under paragraph (1)(B)(i).”.

(b) CONFORMING AMENDMENTS.—


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(2) Section 105(b) of such Act (29 U.S.C. 1052(b)) is amended to read as follows:

"(b) In no case shall a participant or beneficiary of a plan be entitled to more than one statement described in subsection (a)(1)(A) or (a)(1)(B)(ii), whichever is applicable, in any 12-month period."

(c) Model Statements.—The Secretary of Labor shall make model beneficiaries' statements, written in a manner calculated to be understood by the average plan participant, that may be used by plan administrators in complying with applicable provisions of section 105 of the Employee Retirement Income Security Act of 1974.

(2) Effective Date.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to plan years beginning after December 31, 2001.

(2) COLLECTIVE BARGAINING AGREEMENTS.—In the case of a plan maintained pursuant to one or more collective bargaining agreements, the provisions of paragraph (1) shall not apply to plan years beginning before the earlier of—

(A) the later of—

(i) the date on which the last of such collective bargaining agreements terminates

(determined without regard to any extension thereof on or after such date of the enactment), or

(ii) January 1, 2002, or

(B) January 1, 2003.

SEC. 687. BENEFIT SUSPENSION NOTICE.

(a) MODIFICATION OF REGULATION.—The Secretary of Labor shall modify the regulation under section 203(a)(3)(B) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1053(a)(3)(B)) to provide that the notice required by such regulation—

(1) in the case of an employee who, after commencement of payment of benefits under the plan, returns to service for which benefit payments may be suspended under such section 203(a)(3)(B) shall be made during the first calendar month or payroll period in which such payment suspensions begin;

(2) in the case of any employee who is not described in paragraph (1)—

(A) may be included in the summary plan description or other written statement furnished in accordance with section 104(b) of such Act (29 U.S.C. 1024(b)), rather than in a separate notice, so long as the plan does not require the employee to request such information;

(B) need not include a copy of the relevant plan provisions.

(b) EFFECTIVE DATE.—The modification made under this section shall apply to plan years beginning after December 31, 2001.

SEC. 688. STUDIES.

(a) REPORT ON PENSION COVERAGE.—Not later than 5 years after the date of the enactment of this Act, the Secretary of the Treasury, jointly with the Secretary of Education and the Secretary of Labor shall submit a report to the Committee on Ways and Means and the Committee on Education and the Workforce of the House of Representatives and the Committee on Finance and the Committee on Health, Education, Labor and Pension plans; and

(b) STUDY OF PRERETIREMENT USE OF BENEFITS.—

(1) IN GENERAL.—The Secretary of the Treasury, jointly with the Secretary of Labor, shall make a study of the use of revenue generated by the Department of Education and the Secretary of Labor, for such individual, by including an analysis of—

(i) the extent of use of such current provisions by individuals; and

(ii) the extent to which such provisions undermine the goal of accumulating adequate resources for retirement; and

(B) the types of investment decisions made by individuals who have been beneficiaries of plan and participants in self-directed qualified retirement plans, including an analysis of—

(i) current restrictions on investments; and

(ii) the extent to which additional restrictions on investments would facilitate the accumulation of adequate income for retirement.

(c) EFFECTIVE DATES.—

(1) IN GENERAL.—The amendments made by this section shall apply to any breach of fiduciary responsibility or other violation of part 4 of subtitle B of title I of the Employee Retirement Income Security Act of 1974 occurring after the date of enactment of this Act.

(2) TRANSITION RULE.—In applying the amendment made by subsection (b) (relating to the applicable recovery amount), a breach of fiduciary responsibility or other violation occurring before the date of enactment of this Act which continues after the 180th day after such date (and which may continue after such date of discontinuance during its existence) shall be treated as having occurred after such date of enactment.

SEC. 690A. NOTICE AND CONSENT PERIOD REGARDING DISTRIBUTIONS.

(a) EXPANSION OF PERIOD.—

(1) AMENDMENT OF INTERNAL REVENUE CODE.—(A) In general.—Subparagraph (A) of section 417(a)(6) is amended by striking "90-day" and inserting "180-day".

(B) MODIFICATION OF REGULATIONS.—The Secretary of the Treasury shall modify the regulations under sections 402(f), 411(a)(11), and 417 of the Internal Revenue Code of 1986 to substitute "180 days" for "90 days" each place in which it appears in such regulations during the 180 days after such date of enactment of this Act.

(2) AMENDMENT OF ERISA.—Section 206(c)(7)(A) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1055(c)(7)(A)) is amended by striking "90-day" and inserting "180-day".

(c) EFFECTIVE DATES.—The amendments made by paragraphs (1)(A) and (2) and the modifications required by paragraph (1)(B) shall apply to years beginning after December 31, 2003.

SEC. 690A. NOTICE AND CONSENT PERIOD REGARDING DISTRIBUTIONS.

(a) EXPANSION OF PERIOD.—

(1) AMENDMENT OF INTERNAL REVENUE CODE.—(A) In general.—Subparagraph (A) of section 417(a)(6) is amended by striking "90-day" and inserting "180-day".

(B) MODIFICATION OF REGULATIONS.—The Secretary of the Treasury shall modify the regulations under sections 402(f), 411(a)(11), and 417 of the Internal Revenue Code of 1986 to substitute "180 days" for "90 days" each place in which it appears in such regulations during the 180 days after such date of enactment of this Act.

(c) EFFECTIVE DATES.—The amendments made by paragraphs (1)(A) and (2) and the modifications required by paragraph (1)(B) shall apply to years beginning after December 31, 2003.

SEC. 690. CIVIL PENALTIES FOR BREACH OF FIDUCIARY RESPONSIBILITY.


(1) by striking "shall" and inserting "may";

(2) by striking "equal to" and inserting "not greater than".

(b) APPLICABLE RECOVERY AMOUNT.—Section 502(f)(1)(B) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1132(f)(1)(B)) is amended to read as follows:

"(2) For purposes of paragraph (1), the term ‘applicable recovery amount’ means any amount recovered from any fiduciary or other person (or from any other person on behalf of any such fiduciary or other person) with respect to a breach or violation described in paragraph (1) on or after the 30th day following receipt by such fiduciary or other person of written notice from the Secretary of the violation, whether paid voluntarily or by order of a court in a judicial proceeding instituted by the Secretary under paragraph (2) or (3) of subsection (a). The Secretary may, in the Secretary’s sole discretion, extend the 30-day period described in the preceding sentence.’.”

(c) OTHER RULES.—Section 502(l) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1132(l)) is amended by adding at the end the following new paragraph:

"(5) A person shall be jointly and severally liable for the penalty described in paragraph (1) to the extent such person is jointly and severally liable for the applicable recovery amount on which the penalty is based.

(6) No penalty shall be assessed under this section except where the person against whom the penalty is assessed is given notice and opportunity for a hearing with respect to the violation and applicable recovery amount.”.

(d) EFFECTIVE DATES.—

(1) IN GENERAL.—The amendments made by this section shall apply to any breach of fiduciary responsibility or other violation of part 4 of subtitle B of title I of the Employee Retirement Income Security Act of 1974 occurring after the date of enactment of this Act.

(2) TRANSITION RULE.—In applying the amendment made by subsection (b) (relating to the applicable recovery amount), a breach of fiduciary responsibility or other violation occurring before the date of enactment of this Act which continues after the 180th day after such date (and which may continue after such date of discontinuance during its existence) shall be treated as having occurred after such date of enactment.

SEC. 690A. NOTICE AND CONSENT PERIOD REGARDING DISTRIBUTIONS.

(a) EXPANSION OF PERIOD.—

(1) AMENDMENT OF INTERNAL REVENUE CODE.—(A) In general.—Subparagraph (A) of section 417(a)(6) is amended by striking "90-day" and inserting "180-day".

(B) MODIFICATION OF REGULATIONS.—The Secretary of the Treasury shall modify the regulations under sections 402(f), 411(a)(11), and 417 of the Internal Revenue Code of 1986 to substitute "180 days" for "90 days" each place in which it appears in such regulations during the 180 days after such date of enactment of this Act.

(c) EFFECTIVE DATES.—The amendments made by paragraphs (1)(A) and (2) and the modifications required by paragraph (1)(B) shall apply to years beginning after December 31, 2003.

(b) CONSENT REGULATION INAPPLICABLE TO CERTAIN DISTRIBUTIONS.—

(1) IN GENERAL.—The Secretary of the Treasury shall modify the regulations under section 411(a)(11) of the Internal Revenue Code of 1986 to provide that the description of a participant’s right, if any, to defer receipt of a distribution shall also describe the consequences of failing to defer such receipt.

(2) MODEL STATEMENT.—The Secretary of the Treasury shall develop a model statement to be understood by the average plan participant, regarding participants’ rights to defer receipt of a distribution and the consequences of failing to do so, that may be used by plan administrators in complying with the requirements of this section.

(d) EFFECTIVE DATE.—The modifications required by paragraph (1) shall apply to years beginning after December 31, 2003.

(c) DISCLOSURE OF OPTIONAL FORMS OF BENEFITS.—

(1) AMENDMENT OF INTERNAL REVENUE CODE.—Section 417(a)(3) (relating to plan to provide written explanation) is amended by adding at the end the following:

"(C) EXPLANATION OF OPTIONAL FORMS OF BENEFITS.—

(1) IN GENERAL.—If—

(I) a plan provides optional forms of benefits, and

(II) the present values of such forms of benefits are not actuarially equivalent as of this date or starting date, then each written explanation required to be provided under subparagraph (A) shall include the information described in clause (i) and clause (ii)."

(2) INFORMATION.—A plan to which this subparagraph applies shall include sufficient information (as determined in accordance with the preceding rules).
with regulations prescribed by the Secretary to allow the participant to understand the differences in the present values of the optional forms of benefits provided by the plan and the effect the participant’s election as to the form of benefit will have on the value of the benefits available under the plan. Any such information shall be provided in a manner calculated to be reasonably understood by the average plan participant.”

(2) AMENDMENT OF ERISA.—Section 205(c)(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1055(c)(3)) is amended by adding at the end the following:

“(C) by adding at the end the following new clause:

“(I) the President, in consultation with the elected leaders of Congress referred to in subsection (a), may appoint under this clause additional participants to the National Summit. The number of additional participants appointed under this clause may not exceed the lesser of 3 percent of the total number of all additional participants appointed under this paragraph, or 10. Such additional participants shall not be Federal, State, or local government employees.”

(3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to years beginning after December 31, 2001.

SEC. 690B. AMENDMENTS REGARDING NATIONAL SUMMIT ON RETIREMENT SAVINGS.

Section 517 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1147) is amended—

(A) by striking “2001 and 2005” each time it appears in paragraphs (1) and (2), and inserting “2001 or 2002,”

(B) by striking “fiscal year 2001” and inserting “fiscal years 2001 or 2002,”

(C) by striking “one-half shall be appointed by the President” and inserting “one-half shall be appointed by the elected leaders of Congress,”

(D) by striking “at the end of clause (i)” and inserting “at the end of clause (ii)”;

(E) by striking “at the commencement of the National Summit,”

(F) by inserting “after ‘comment’ in paragraph (1)(C);”

(G) by inserting “, in consultation with the elected leaders specified in subsection (e)(2),” after “report”;

(H) in subsection (f)—

(1) by striking “1997” in paragraph (1) and inserting “2001”; and

(2) by adding at the end the following new paragraph:

“(I) RECEPTION AND REPRESENTATION AUTHORITY.—The Secretary is hereby granted reception and representation authority limited specifically to the National Summit. The Secretary shall use any private contributions accepted in connection with the National Summit prior to using funds appropriated for purposes of the National Summit pursuant to this paragraph.

“(J) FUNDS AVAILABLE.—Of the funds appropriated to the Pension and Welfare Benefits Administration for fiscal year 2001, $500,000 shall remain available without fiscal year limitation through September 30, 2002, for the purpose of defraying the costs of the National Summit.”

(7) in subsection (k)—

(A) by striking “shall enter into a contract on a sole-source basis” and inserting “may enter into a contract;” and

(B) by striking “fiscal year 1998” and inserting “fiscal years 2001 or 2002, and 2005, and 2009.”

On page 310, strike lines 10 and 11 and insert the following:

Subtitle I—Plan Amendments

SEC. 692. PROVISIONS RELATING TO PLAN AMENDMENTS.

(a) in General.—If this section applies to any plan or contract amendment—

(1) such plan or contract shall be treated as being operated in accordance with the terms of the plan and the effect the participant’s election as to the form of benefit will have on the value of the benefits available under the plan.

(b) by striking “and” and inserting “or” in the National Summit, the Secretary shall use any private contributions accepted in connection with the National Summit prior to using funds appropriated for purposes of the National Summit pursuant to this paragraph.

“(B) SELF-EMPLOYED NOT TREATED AS EMPLOYEE.—For purposes of this subsection—

(1) in General.—If this section applies to any plan or contract amendment—

(2) DOLLAR LIMIT.—A contribution by an employer to a Coverdell education savings account shall not be treated as a qualified Coverdell education savings account contribution to the extent that the contribution exceeds 500.

(3) SPECIAL RULES.—

(A) CONTRIBUTIONS NOT TREATED AS EDUCATIONAL ASSISTANCE IN DETERMINING MAXIMUM DEDUCTION.—For purposes of section (a)(2), qualified Coverdell education savings account contributions shall not be treated as educational assistance.

(B) SELF-EMPLOYED NOT TREATED AS EMPLOYEE.—For purposes of this subsection, subsection (c)(2) shall not apply.
“(C) ADJUSTED GROSS INCOME PHASEOUT OF ACCOUNT CONTRIBUTION NOT APPLICABLE TO INDIVIDUAL EMPLOYERS.—The limitation under section 530(c) shall not apply to a qualified Coveredderville education savings account contribution made by an employer who is an individual.

“(D) CONTRIBUTIONS NOT TREATED AS AN INVESTMENT.—For purposes of section 530(d), a qualified Covaddererville education savings account contribution shall not be treated as an investment in the contract.

“(E) FICA Exclusion.—For purposes of section 530(d), the exclusion from FICA taxes shall not apply.

“(F) REPORTING REQUIREMENT.—Section 6051(a) (relating to receipts for employer) is amended by striking “and” and inserting “or” in subsection (b)(2)(E).”

“Section 530(d) is amended by striking “the earlier of—

(1) the date of the enactment of the Re-Store Savings Account contribution shall not be treated as an investment in the contract.

“SA 751. Mr. ALLEN proposed an amendment to amendment SA 685 submitted by Mr. BAYH and intended to be proposed to the bill (H.R. 1836) to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; as follows:

At the end of the amendment, add the following:

TITLE—TAX CUT ACCELERATOR

SEC. 2. TAX CUT ACCELERATOR.

(a) REPORTING ADDITIONAL SURPLUSES.—If any report provided pursuant to section 202(e)(1) of the Congressional Budget Act of 1974, excluding social security and medicare surplus accounts, which exceeds any on-budget surplus set forth in such a report for the preceding fiscal year, the chairman of the Committee on the Budget of the Senate shall make adjustments in the resolution for the next fiscal year as provided in subsection (a).

(b) EFFECTIVE DATE.—The amendments made by this section shall apply in taxable years beginning after December 31, 2001.

SA 753. Mr. DORGAN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

At the end of title VIII, add the following:

ACC. 1. ACCELERATION OF BENEFITS OF WAGE TAX CREDITS FOR EMPOWERMENT ZONES.

(a) IN GENERAL.—Section 113(b)(2)(C) of the Community Renewal Tax Relief Act of 2000 is amended by striking “December 31, 2001” and inserting “the earlier of—

(i) the date of the enactment of the Re-Store Earnings To Lift Individuals and Em-POWER Families (RELIEF) Act of 2001, or

(ii) July 1, 2001”.

(b) REVENUE OFFSET.—The Secretary of the Treasury shall adjust the reductions of the highest brackets and maximum rates of tax imposed by the Internal Revenue Code of 1986 with respect to estates of decedents dying after December 31, 2001, and gifts made to the extent necessary to offset in each fiscal year beginning before October 1, 2002, the decrease in revenues to the Treasury that results from the amendment made by subsection (a).

SA 754. Mr. KOHL submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows:

On page 18, between lines 14 and 15, insert the following:

“SEC. 202. ALLOWANCE OF CREDIT FOR EMPLOYER EXPENSES FOR CHILD CARE ASSISTANCE.

(a) IN GENERAL.—Subpart D of part IV of subchapter IA of chapter 1 of the Internal Revenue Code of 1986 (relating to business-related credits), as amended by sections 619 and 620, is further amended by adding at the end the following:

“SEC. 45C. EMPLOYER-PROVIDED CHILD CARE CREDIT.

(a) IN GENERAL.—For purposes of section 38, the employer-provided child care credit determined under this section for the taxable year is an amount equal to the sum of—

(1) 25 percent of the qualified child care expenditures, and

(2) 10 percent of the qualified child care resource and referral expenditures, on the taxpayer for such taxable year.

(b) DOLLAR LIMITATION.—The credit allowable under subsection (a) for any taxable year shall not exceed $15,000.

(c) DEFINITIONS.—For purposes of this section—

(i) QUALIFIED CHILD CARE EXPENDITURE.—

(A) IN GENERAL.—The term ‘qualified child care expenditure’ means any amount paid or incurred—

(i) to acquire, construct, rehabilitate, or expand property;

(ii) which is to be used as part of a qual-i-ified child care facility of the taxpayer, or

(iii) under a contract with a qualified child care facility to provide child care services to employees of the taxpayer.

In general, a term ‘qual-i-ified child care expenditures’ shall not include expenses in excess of the fair market value of such care.

(ii) QUALIFIED CHILD CARE FACILITY.—

(A) IN GENERAL.—The term ‘qualified child care facility’ means a facility—

(i) which the principal purpose of which is to provide child care assistance, and

(ii) which meets the requirements of all applicable laws and regulations of the State or local government in which it is located, including the licensing of the facility as a child care facility.

In general, clause (i) shall not apply to a facility which is the principal residence of the facility.

“(B) SPECIAL RULES WITH RESPECT TO A TAXPAYER.—A facility shall not be treated as a qualified child care facility which is the principal residence of a taxpayer unless—

(i) enrollment in the facility is open to employees of the facility during the taxable year,

(ii) the facility is the principal trade or business of the taxpayer, at least 50 percent of the employees of such facility are dependent employees of the taxpayer, and

(iii) the use of such facility (or the eligibility to use such facility) does not discriminate in favor of employees of the taxpayer who are highly compensated employees (within the meaning of section 414(q)).

“(C) QUALIFIED CHILD CARE RESOURCE AND REFERRAL EXPENDITURES.

(A) IN GENERAL.—The term ‘qualified child care resource and referral expenditures’ means any amount paid or incurred under a contract with a qualified child care resource and referral service to an employee of the taxpayer.

(B) NONDISCRIMINATION.—The service shall not be treated as a qualified child care resource and referral service to an employee of the taxpayer unless—

(i) the service is available to all employees of the taxpayer;

(ii) the service includes the provision of such services (or the eligibility to use such services) to employees who are highly compensated employees (within the meaning of section 414(q)); and

(iii) the service is available to employees who are not highly compensated employees (within the meaning of section 414(q)).

“(D) RECAPTURE OF ACQUISITION AND CONSTRUCTION CREDIT.—

(A) IN GENERAL.—If, as of the close of any taxable year, there is a recapit event with respect to any qualified child care facility of the taxpayer.
the taxpayer, then the tax of the taxpayer under this chapter for such taxable year shall be increased by an amount equal to the product of—

(A) the applicable recapture percentage, and

(B) the aggregate decrease in the credits allowed under section 36 for all prior taxable years in which the qualified child care expenditures of the taxpayer described in subsection (c)(1)(A) with respect to such facility had been zero.

(2) **Applicable recapture percentage.—**

(A) In **general.**—For purposes of this subsection, the applicable recapture percentage shall be determined from the following table:

<table>
<thead>
<tr>
<th>Years</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>1-3</td>
<td>100</td>
</tr>
<tr>
<td>4</td>
<td>85</td>
</tr>
<tr>
<td>5</td>
<td>70</td>
</tr>
<tr>
<td>6</td>
<td>55</td>
</tr>
<tr>
<td>7</td>
<td>40</td>
</tr>
<tr>
<td>8</td>
<td>25</td>
</tr>
<tr>
<td>9-10</td>
<td>10</td>
</tr>
<tr>
<td>11 and thereafter</td>
<td>0</td>
</tr>
</tbody>
</table>

(B) **Years.**—For purposes of subparagraph (A), year 1 shall begin on the first day of the taxable year in which the qualified child care facility is placed in service by the taxpayer.

(C) **Recapture event defined.**—For purposes of this subsection, the term ‘recapture event’ means—

(i) **cessation of operation.**—The cessation of the operation of the facility as a qualified child care facility.

(ii) **change in ownership.**—Except as provided in clause (i), the change in control of a taxpayer’s interest in a qualified child care facility with respect to which the credit described in subsection (a) was allowable.

(iii) **Assumption of recapture liability.**—Clause (i) shall not apply if the person acquiring such interest in the facility agrees in writing to assume the recapture liability. In the event of such an assumption, the person acquiring the interest in the facility shall not be treated as a taxpayer for purposes of assessing any recapture liability (computed as if there had been no change in ownership).

(iv) **Special rules.**—

(A) **Tax benefit rule.**—The tax for the taxable year shall be increased under paragraph (1) only with respect to credits allowed by reason of this section which were used to reduce tax liability. In the case of credits not so used to reduce tax liability, the carryforwards and carrybacks under section 36 shall be appropriately adjusted.

(B) **No credits against tax.**—Any increase in tax under this subsection shall not be treated as a tax imposed by this chapter for purposes of determining the amount of any credit under subpart A, B, or D of this part.

(C) **No recapture by reason of casualty loss.**—The increase in tax under this subsection shall not apply to a cessation of operation of the facility as a qualified child care facility by reason of a casualty loss to the extent such loss is restored by reconstruction or replacement within a reasonable period established by the Secretary.

(e) **Special rules.**—For purposes of this subsection—

(1) **Aggregation rules.**—All persons which are treated as a single employer under subsections (a) and (b) of section 52 shall be treated as a single taxpayer.

(2) **Pass-through in the case of estates and trusts.**—Under regulations prescribed by the Secretary, rules similar to the rules of subsection (d) of section 52 shall apply.

(3) **Allocation in the case of partnerships.**—In the case of partnerships, the credit shall be allocated among partners under regulations prescribed by the Secretary.

(4) **No double benefit.**—

(1) **Reduction in basis.**—For purposes of this subsection—

(A) In general.—if a credit is determined under this section with respect to any property by reason of expenditures described in subsection (c)(1)(A), the basis of such property shall be reduced by the amount of the credit so determined.

(B) **Certain dispositions.**—If, during any taxable year, property used for purposes of determining the amount of the credit determined with respect to any property the basis of which was reduced under subparagraph (A), the basis of such property shall be increased by the amount of such recapture amount. For purposes of the preceding sentence, the term ‘recapture’ means the increase in taxes payable for the taxable year determined with respect to any property the basis of which was reduced under paragraph (1) and inserted ‘‘plus’’ and ‘‘minus’’ determined under subsection (d).

(2) **Other reductions and credits.**—No reduction of credit allowed under any other provision of this chapter with respect to the amount of the credit determined under this section shall be increased by an amount equal to such recapture amount. For purposes of this paragraph, the term ‘reduction’ means the increase in taxes payable for the taxable year determined with respect to any property the basis of which was reduced under paragraph (1), and inserted ‘‘plus’’ and ‘‘minus’’ determined under subsection (d).

(B) **Change in ownership.**—If, during any taxable year, property used for purposes of determining the amount of the credit determined under this section is disposed of by the disqualified individual or by the qualified child care facility to which the credit was allowed under any other provision of this chapter, the basis of such property shall be increased by the amount of the applicable recapture percentage. For purposes of the preceding sentence, the term ‘change in ownership’ means the change in control of a taxpayer’s interest in a qualified child care facility with respect to which the credit described in subsection (a) was allowable.

(i) **No recapture by reason of casualty loss.**—The increase in tax under this subsection shall not apply to a cessation of operation of the facility as a qualified child care facility by reason of a casualty loss to the extent such loss is restored by reconstruction or replacement within a reasonable period established by the Secretary.

(ii) **Allocation in the case of partnerships.**—In the case of partnerships, the credit shall be allocated among partners under regulations prescribed by the Secretary.

(iii) **No double benefit.**—

(1) **Reduction in basis.**—For purposes of this subsection—

(A) In general.—if a credit is determined under this section with respect to any property by reason of expenditures described in subsection (c)(1)(A), the basis of such property shall be reduced by the amount of the credit so determined.

(B) **Certain dispositions.**—If, during any taxable year, property used for purposes of determining the amount of the credit determined with respect to any property the basis of which was reduced under paragraph (1) and inserted ‘‘plus’’ and ‘‘minus’’ determined under subsection (d).

(2) **Other reductions and credits.**—No reduction of credit allowed under any other provision of this chapter with respect to the amount of the credit determined under this section shall be increased by an amount equal to such recapture amount. For purposes of the preceding sentence, the term ‘reduction’ means the increase in taxes payable for the taxable year determined with respect to any property the basis of which was reduced under paragraph (1), and inserted ‘‘plus’’ and ‘‘minus’’ determined under subsection (d).

(3) **Aggregation rules.**—All persons which are treated as a single employer under subsections (a) and (b) of section 52 shall be treated as a single taxpayer.

(4) **Pass-through in the case of estates and trusts.**—Under regulations prescribed by the Secretary, rules similar to the rules of subsection (d) of section 52 shall apply.
him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows: On page 314, after line 21, add the following:

SEC. 758. (a) ADJUSTMENT TO RATES IN RESPONSE TO BREACH OF LIMITS. If, in fiscal year 2002, the discretionary spending level assumed in the concurrent resolution on the budget for fiscal year 2002 (H. Con. Res. 83) for such year is exceeded, the Secretary of the Treasury shall adjust the reduction in the highest marginal tax rate to be sustained in section 1(i)(2) of the Internal Revenue Code of 1986, as added by section 101(a), for taxable years beginning in calendar years after such fiscal year as necessary to offset the decrease in the Treasury resulting from such excess.

SA 757. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows: On page 13, between lines 15 and 16, insert the following:

SEC. 759. WIDENING OF 10 PERCENT BRACKET. (a) In general.—Section 1(1)(b)(B), as added by section 101(a) of this Act, is further amended—(1) in clause (i), by striking "$12,000" and inserting "$20,000", and (2) in clause (ii), by striking "$10,000" and inserting "$16,500".

(b) Revenue Offset.—The Secretary of the Treasury shall adjust the reduction in the marginal tax rates in the table contained in section 1(1) of the Internal Revenue Code of 1986, as added by section 101(a), as necessary to offset the decrease in revenues to the Treasury for each fiscal year resulting from the amendments made by subsection (a). Such adjustment shall be made first to the reduction of the highest marginal tax rate and then, if necessary, to the reduction of each next highest rate.

SA 758. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows: On page 312, after line 20, insert the following:

SEC. 760. FURTHER INCREASE IN ALTERNATIVE MINIMUM TAX EXEMPTION. (a) In general.—Section 58(d)(1) (relating to exemption for taxpayers other than corporations), as amended by section 701(a), is further amended—(1) in subparagraph (A), by striking "$45,000" ($99,000 in the case of taxable years beginning in 2001, 2002, 2003, 2004, 2005, and 2006)" and inserting "$49,000"; and (2) in subparagraph (B), by striking "$33,750" ($33,750 in the case of taxable years beginning in 2001, 2002, 2003, 2004, 2005, and 2006)" and inserting "$35,750".

(b) Revenue Offset.—The Secretary of the Treasury shall adjust the reduction resulting from the highest marginal tax rate in the table contained in section 1(1)(2) of the Internal Revenue Code of 1986, as added by section 101(a), for calendar years after December 31, 2001, as necessary to offset the decrease in revenues to the Treasury for each fiscal year beginning during calendar years after October 1, 2001, resulting from the amendments made by subsection (a).

SA 759. Mr. LEVIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows: On page 314, after line 21, add the following:

SEC. 761. ACCELERATION OF FULL IMPLEMENTATION OF TUITION DEDUCTION AND REPEAL OF TERMINATION. (a) Deduction for Higher Education Expenses.—(1) Maximum Amount of Deduction.—Section 2502(b)(2) (relating to applicable dollar amount), as added by section 431(a) of this Act, is amended to read as follows: (2) Applicable Dollar Limit.—(A) In general.—The applicable dollar limit shall be equal to—(i) in the case of a taxpayer whose adjusted gross income for the taxable year does not exceed $65,000 ($130,000 in the case of a joint return), $5,000; (ii) in the case of a taxpayer not described in clause (i) whose adjusted gross income for the taxable year exceeds $65,000 ($160,000 in the case of a joint return), $2,000, and (iii) in the case of any other taxpayer, zero.

(b) Adjusted Gross Income.—For purposes of this paragraph, adjusted gross income shall be determined—(i) without regard to this section and sections 911, 931, and 933, and (ii) after application of sections 86, 135, 197, 221, 222, and 469.

(c) Revenue Offset.—The Secretary of the Treasury shall adjust the reduction in the highest marginal tax rate in the table contained in section 1(1)(2) of the Internal Revenue Code of 1986, as added by section 101(a) of this Act, as necessary to offset the decrease in revenues to the Treasury for each fiscal year beginning after December 31, 2001.

SA 760. Mr. HARKIN submitted an amendment intended to be proposed by him to the bill H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002; which was ordered to lie on the table; as follows: At the end of subtitle A of title I, add the following:

SEC. 762. REDUCTION OF RATES. (a) In general.—The table contained in section 1(i)(2) (relating to reductions in rates after 2001), as added by section 101(b) of this Act, is further amended to read as follows:

In the case of taxpayers whose taxable years begin in the following calendar years:

<table>
<thead>
<tr>
<th>Calendar Year</th>
<th>10%</th>
<th>20%</th>
<th>31%</th>
<th>36%</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002, 2003, 2004</td>
<td>5.3%</td>
<td>23%</td>
<td>31%</td>
<td>36%</td>
</tr>
<tr>
<td>2005 and thereafter</td>
<td>8.8%</td>
<td>25%</td>
<td>29%</td>
<td>34%</td>
</tr>
<tr>
<td>2007 and thereafter</td>
<td>8%</td>
<td>28%</td>
<td>28%</td>
<td>33%</td>
</tr>
</tbody>
</table>

(b) Revenue Offset.—The Secretary of the Treasury shall adjust the highest rate of tax under section 1 of the Internal Revenue Code
of 1996 (as amended by section 101 of this Act) to the extent necessary to offset in each fiscal year beginning before October 1, 2011, the decrease in revenues to the Treasury for that fiscal year resulting from the amendment made by this section regarding the lowest rate of tax under section 1 of such Code (as amended by section 101 of this Act).

SA 762. Mr. JEFFORDS submitted an amendment intended to be proposed by him to the bill S. 365, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, which was ordered to lie on the table; as follows:

On page 280, line 23, strike “one-partici-

ant” and insert “eligible”.

On page 281, line 5, strike “One-

Participant” and insert “eligible”.

On page 281, line 7, strike “one-partici-

ant” and insert “eligible”.

On page 281, strike lines 10 through 13 and insert the following:

(i) covered only an individual or an indi-

vidual and the individual’s spouse and such individual (or individual and spouse) wholly owned the trade or business (whether or not incor-

porated); or

On page 281, on lines 14 and 15, strike “one 

or more partners (and their spouses)” and in-

sert “the partners or the partners and their 

spouses”.

On page 281, line 24, strike “the employer 

and the employer’s spouse”) and insert “the 

individuals described in subparagraph 

(A)(i)”.

Beginning on page 288, strike line 1 and all 

that follows through page 299, line 24, and in-

sert the following:

Subtitle G—Other ERISA Provisions

SEC. 681. MISSING PARTICIPANTS. (a) In General.—Section 4050 of the Em-

ployee Retirement Income Security Act of 1974 (29 U.S.C. 1330) is amended by redesig-

nating subsection (c) as subsection (e) and by inserting after subsection (b) the following new subsection:

(c) MULTIPLE PLANS.—The corpora-

tion shall prescribe rules similar to the rules in subsection (a) for multiemployer plans 

covered under this title that terminate under section 41A.

(d) PLANS NOT OTHERWISE SUBJECT TO 

TITLE.—

(1) TRANSFER TO CORPORATION.—The plan administrator of a plan described in para-

graph (4) may elect to transfer a missing par-

ticipant’s benefits to the corporation upon termination of the plan if—

(2) INFORMATION TO THE CORPORATION.—To the extent provided in regulations, the plan 

administrator of a plan described in para-

graph (4) shall, upon termination of the plan, provide the corporation information with respect to benefits of a missing participant if the plan transfers such benefits—

(A) to another plan described in subparagraph (B); or

(B) to an entity other than the corpora-

tion or a plan described in paragraph 

(4)(B)(ii).

(3) PAYMENT BY THE CORPORATION.—If ben-

efits of a missing participant were trans-

ferred to the corporation under paragraph 

(1), the corporation shall, upon location of the participant or beneficiary, pay to the participant or beneficiary the amount transferred (or the appropriate survivor benefit) either—

(A) in a single sum (plus interest), or

(B) in such other form as is specified in 

regulations of the corporation.

(4) PLANS DESCRIBED.—A plan is described in this paragraph if—

(A) the plan is a pension plan (within the meaning of section 3(2))—

(1) to which the provisions of this section do not apply (without regard to this sub-

section), and

(2) which is not a plan described in para-

graph (a) of section 4022(b), and

(B) at the time the assets are to be dis-

tributed upon termination, the plan—

(i) has missing participants, and

(ii) has not transferred all of the assets 

of the plan to another plan described in 

paragraph (1), and

(iii) has not designated any surviving 

beneficiary of such plan to receive such 

benefits.

(5) EFFECTIVE DATE.—The amendments made by this section shall take effect on 

the day after the date of the adoption of 

this Act.

SEC. 682. REDUCED PBGC PREMIUM FOR NEW PLANS OF SMALL EMPLOYERS. (a) In General.—Subtitle (A) of section 4006(a)(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1360(a)(3)(A)) is amended—

(1) by striking “other than a new single-employer plan” in subsection (F)(ii) (B)(i) maintained by a small employer (as so defined),” after “single-em-

ployer plan”, and

(2) in clause (iii), by striking the period at 

end and inserting “; and”, and

(3) by adding at the end the following new 

clause:

(iv) in the case of a new single-employer plan (as defined in subparagraph (F)(ii) maintained by a small employer (as so defined) for the plan year, $5 for each individual who is a participant in such plan during the plan year.”.

(b) DEFINITION OF NEW SINGLE-EMPLOYER PLAN.—Section 4006(a)(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1360(a)(3)) is amended by adding at the end the following new subparagraph:

(F)(i) For purposes of this paragraph, a single-employer plan maintained by a con-

tributing sponsor shall be treated as a new single-employer plan for each of its first 5 plan years if, during the 6-month period ending on the date of the adoption of such plan, the sponsor or any member of such sponsor’s controlled group (or any prede-

ceding employer of a member of such 

controlled group) did not establish or main-

tain a plan to which this title applies with respect to which benefits were accrued for substantially the same employ-

ees as are in the new plan.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to plans established after December 31, 2001.

SEC. 684. AUTHORIZATION FOR PBGC TO PAY IN-

TEREST ON PREMIUM OVERPAY-

MENTS.

(a) In General.—Section 4007(b) of the Em-

ployee Retirement Income Security Act of 1974 (29 U.S.C. 1307(b)) is amended—

(1) by striking “(b)” and inserting “(b)(1)”, and

(2) by inserting at the end the following new paragraph:

The corporation is authorized to pay, subject to regulations prescribed by the corpora-

tion, interest on the amount of any 

underpayment under paragraph (1).”.

(b) EFFECTIVE DATE.—The amendment 

made by subsection (a) shall apply to inter-

est accruing before the date of the enactment of this Act.

SEC. 685. SUBSTANTIAL OWNER BENEFITS IN 

TERMINATED PLANS.

(a) MODIFICATION OF PBGC IN-OF GUAR-

ANTEE.—Section 4022(b)(5) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1322(b)(5)) is amended to read as fol-


dows:

(6A) For purposes of this paragraph, the term ‘majority owner’ means an individual
who, at any time during the 60-month period ending on the date the determination is being made—

(1) owns the entire interest in an unincorporated trade or business,

(2) in the case of a partnership, is a partner who owns, directly or indirectly, more than 10 percent of either the capital interest or the profits of that partnership,

(3) in the case of a corporation, owns, directly or indirectly, more than 10 percent in value of either the voting stock of that corporation or all the stock of that corporation.

For purposes of paragraph (3), the constructive ownership rules of section 1566(e) of the Internal Revenue Code of 1986 shall apply determined without regard to section 1566(e)(3)(C).

(’B) in the case of a participant who is a majority owner, the amount of benefits guaranteed under this section shall equal the product of—

(’’1’’ the fraction not to exceed 1) the numerator of which is the number of years from the later of the effective date or the adoption date of the plan to the termination date, and the denominator of which is 10, and

(’’2’’ the amount of benefits that would be guaranteed under this section if the participant were not a majority owner.

(b) Modification of Allocation of Assets.—


(2) Section 404(b) of such Act (29 U.S.C. 1054(b)) is amended—

(A) by striking “(5)” in paragraph (2) and inserting “(4), (5),” and

(B) by redesigning paragraphs (3) through (6) as paragraphs (4) through (7), respectively, and by inserting after paragraph (2) the following new paragraph:

(3) If assets available for allocation under paragraph (4) of subsection (a) are insufficient to satisfy in full the benefits of all individuals who are described in that paragraph, the assets shall be allocated first to benefits described in subparagraph (A) of that paragraph. Any remaining assets shall then be allocated to benefits described in subparagraph (B) of that paragraph. If assets allocated to such subparagraph (B) are insufficient to satisfy in full the benefits described in subparagraph (A), the assets shall be allocated pro rata among individuals on the basis of the present value (as of the termination date) of their respective benefits described in paragraph (a).

(c) Conforming Amendments.—

(1) Section 4021 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 10521) is amended—

(A) in subsection (b)(9), by striking “as defined in section 4022(b)(6)” and

(B) by striking at the end the following new subsection:

“(d) For purposes of subsection (b)(9), the term ‘substantial owner’ means an individual at any time during the 60-month period ending on the date the determination is being made—

(1) owns the entire interest in an unincorporated trade or business,

(2) in the case of a partnership, is a partner who owns, directly or indirectly, more than 10 percent of either the capital interest or the profits of that partnership, or

(3) in the case of a corporation, owns, directly or indirectly, more than 10 percent in value of either the voting stock of that corporation or all the stock of that corporation.

For purposes of paragraph (3), the constructive ownership rules of section 1566(e) of the Internal Revenue Code of 1986 shall apply determined without regard to section 1566(e)(3)(C).”.

(2) Section 404(c)(7) of such Act (29 U.S.C. 1054(c)(7)) is amended by striking “section 4022(b)(6)” and inserting “section 4021(d)”.

(d) Effective Dates.—

(1) In general.—Except as provided in paragraph (2), the amendments made by this section shall apply to plan terminations—

(A) under section 404(c) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1054(c)) with respect to which notices of intent to terminate are provided under section 401(a)(2) of such Act (29 U.S.C. 1051(a)(2)) after December 31, 2001, and

(B) under section 4042 of such Act (29 U.S.C. 1052) with respect to which proceedings are instituted by the corporation after such date.

(2) Conforming Amendments.—The amendments made by subsection (c) shall take effect on January 1, 2002.

SEC. 406. PERIODIC PENSION BENEFITS STATEMENT.

(a) In General.—Section 105(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1052(a)) is amended to read as follows:

“(a)(1) Except as provided in paragraph (2), the administrator of a defined benefit plan shall furnish a pension benefit statement—

(1) to a plan participant at least once annually, and

(2) to a plan beneficiary upon written request, and

(3) if assets available for allocation under paragraph (1) are insufficient to satisfy in full the benefits of all individuals who are described in that paragraph, the assets shall be allocated pro rata among individuals on the basis of the present value (as of the termination date) of their respective benefits described in paragraph (a).

(b) Modification of Regulation.—The Secretary of Labor shall modify the regulation under section 203(a)(3)(B) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1053(a)(3)(B)) to provide that the notification required by such regulation—

(1) in the case of an employee who, after commencement of payment of benefits under the plan, returns to service for which benefit payments may be suspended under such section 203(a)(3)(B) shall be made during the first calendar month or payroll period in which no plan withholding is made, and

(2) in the case of any employee who is not described in paragraph (1)—

(A) may be included in the summary plan description for the plan in accordance with section 105(b)(4) of such Act (29 U.S.C. 1052(b)), rather than in a separate notice, and

(B) need not include a copy of the relevant plan provisions.

(c) Effective Date.—The modification made under this section shall apply to plan years beginning after December 31, 2001.

SEC. 488. STUDIES.

(a) Report on Pension Coverage.—Not later than 5 years after the date of the enactment of this Act, and at such additional intervals, the Secretary of the Treasury, jointly with the Secretary of Labor, shall submit a report to the Committee on Ways and Means and the Committee on Education and Workforce of the House of Representatives and the Committee on Finance and the Committee on Health, Education, Labor and Pensions of the Senate a report on the effect of the provisions of the Restoring Earnings to Lift Individuals and Empower Families Act of 2001 on pension coverage, including

(1) the expansion of coverage for low- and middle-income workers;

(2) levels of pension benefits;

(3) quality of pension coverage;

(4) worker’s access to and participation in plans; and

(5) retirement security.
(b) STUDY OF PRERETIREMENT USE OF BENEFITS.—

(1) IN GENERAL.—The Secretary of the Treasury, jointly with the Secretary of Labor, shall conduct a study of—

(A) current tax provisions allowing individuals to access individual retirement plans and qualified retirement plan benefits of such individuals prior to retirement, including an analysis of—

(i) the extent of use of such current provisions by individuals; and

(ii) the extent to which such provisions undermine the goal of accumulating adequate resources for retirement; and

(B) the types of investment decisions made by individuals participating in self-directed qualified retirement plans, including an analysis of—

(i) current restrictions on investments; and

(ii) the extent to which additional restrictions on investments would facilitate the accumulation of adequate income for retirement.

(2) REPORT.—Not later than January 1, 2003, the Secretary of the Treasury, jointly with the Secretary of Labor, shall submit a report to the Committee on Ways and Means and to the Committees on Education and the Workforce of the House of Representatives and the Committee on Finance and the Committee on Health, Education, Labor and Pension

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on the subcommittee on Employer-Employee Relations of the Committee on Education and the Workforce of the House of Representatives and the Committee on Finance of the Senate; and

the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate.

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(b) by striking ‘‘one-half shall be appointed by the President,’’ in clause (i) and inserting ‘‘not more than 100 participants shall be appointed under this clause by the President, and by striking ‘‘and’’ at the end of clause (i);

(c) by striking ‘‘one-half shall be appointed by the elected leaders of Congress’’ in clause (ii) and inserting ‘‘not more than 100 participants shall be appointed under this clause by the elected leaders of Congress’’, and by striking the period at the end of clause (ii) and inserting ‘‘; and’’;

(d) by adding at the end the following new clause:

‘‘(iii) The President, in consultation with the elected leaders of Congress referred to in subsection (a), may appoint under this clause additional participants to the National Summit. The Secretary shall use any such additional participants appointed under this clause may not exceed the lesser of 3 percent of the total number of all additional participants appointed under this paragraph, or 10. Such additional participants shall not be Federal, State, or local government employees.’’;

(4) in subsection (f)(1)(C), by inserting ‘‘no later than 90 days prior to the date of the commencement of the National Summit,’’ after ‘‘comment’’ in paragraph (1)(C);

(5) in subsection (g), by inserting ‘‘; and’’ in consultation with the congressional leaders specified in subsection (e)(2),’’ after ‘‘report’’;

(6) in subsection (i)—

(A) by striking ‘‘1997’’ in paragraph (1) and inserting ‘‘2001’’; and

(B) by adding at the end the following new paragraph:

‘‘(3) RECEIPT AND REPRESENTATION AUTHORITY.—The Secretary is hereby granted receipt and representation authority limited exclusively to the events at the National Summit. The Secretary shall use any private contributions accepted in connection with the National Summit prior to using funds appropriated for purposes of the National Summit pursuant to this paragraph.

‘‘(4) FUND AVAILABLE.—Of the funds appropriated to the Pension and Welfare Benefits Administration for fiscal year 2001, $500,000 shall remain available without fiscal year limitation through September 30, 2002, for the purpose of defraying the costs of the National Summit and the events at the National Summit. The Secretary shall use any private contributions accepted in connection with the National Summit prior to using funds appropriated for purposes of the National Summit pursuant to this paragraph.

‘‘(5) in subsection (g), by inserting ‘‘in consultation with the congressional leaders specified in subsection (e)(2),’’ after ‘‘report’’;

(7) in subsection (k)—

(A) by striking ‘‘shall enter into a contract on a sole-source basis’’ and inserting ‘‘may enter into a contract’’; and

(B) by striking ‘‘fiscal year 1998’’ and inserting ‘‘fiscal years 2001 or 2002, and 2005, and 2006’’.

On page 310, strike lines 10 and 11 and insert the following:

Subtitle J—Compliance With Congressional Budget Act

NOTICE OF HEARING
COMMITTEE ON ENERGY AND NATURAL RESOURCES

Mr. MURkowski. Mr. President, I would like to announce for the information of the Senate and the public that a legislative hearing has been scheduled before the Committee on Energy and Natural Resources.

The hearing will take place on Thursday, May 24, 2001, at 9:30 a.m., in room SD–106 of the Dirksen Senate Office Building in Washington, DC.


Because of the limited time available for the hearing, witnesses may testify by invitation only. However, those wishing to submit written testimony for the hearing record should send two copies of their testimony to the Committee on Energy and Natural Resources, U.S. Senate, 364 Dirksen Senate Office Building, Washington, DC 20510–6150.

For further information, please call Trici Heninger, Staff Assistant, or Bryan Hannegan, Staff Scientist, at (202) 224–4971.

AUTHORITY FOR COMMITTEES TO MEET
COMMITTEE ON ARMED SERVICES

Mr. GRASSLEY. Mr. President, I ask unanimous consent that the Committee on Armed Services be authorized to meet during the session of the Senate on Monday, May 21, 2001, at 5:45 p.m., in executive session to consider certain pending nominations.
The following named officers for appointment to the United States Marine Corps to the grade indicated while assigned to a position of importance and responsibility are named under Title 10, U.S.C., Section 501.

To be lieutenant general

Maj. Gen. Edward Banlon Jr., 0000

The following officers for appointment to the grade indicated in the United States Army as chaplain under Title 10, U.S.C., Sections 624 and 531, and for regular appointment (identified by an asterisk(*) under Title 10, U.S.C., Sections 624, 531, and 532) in the Medical Corps (MC) and Dental Corps (DE) are named below.

To be lieutenant colonel

*EJH D. Adams, 0000 MC
*Alfonso A. Aldaco, 0000 MC
*Jeffrey A. Almony, 0000 DR
*Rocco A. Alvarado, 0000 MC
*Pettel J. Armstrong, 0000 MC
*Robert T. Askeland, 0000 MC
*John T. Atkins III, 0000 MC
*George A. Ayton, 0000 MC
*Georgi K. Bal, 0000 MC
*William C. Bandy, 0000 MC
*David F. Barret, 0000 MC
*Scott D. Barnes, 0000 MC
*Jeffery K. Barlow, 0000 MC
*Michael J. Barlow, 0000 DR
*Thomas S. Simpson, 0000 DE
*Patrick M. Svoboda, 0000 MC

The following officers for appointment to the grade indicated in the United States Navy are named below.

To be commander

Scott K. Arfs, 0000
*Gregory W. Adair, 0000
*Scott F. Adams, 0000
*Timothy A. Adams, 0000
*Scott F. Adkins, 0000
*Mark A. Admiral, 0000
*Eugene J. Agee, 0000
*Bryan M. Aderholt, 0000
*Matthew F. Aderholt, 0000
*Cynthia A. Alderson, 0000
*James D. Alice Jr., 0000
*Warren D. Allison, 0000
*Joseph A. Amos, 0000
*Michael D. Anderson, 0000
*Michael D. Angulo, 0000
*Clete D. Anselm, 0000
*Tito M. Arandia Jr., 0000
*David W. Barton, 0000
*Dan M. Beavers, 0000
*Robert S. Bayer, 0000
*Michael R. Beaulieu, 0000
*Martin A. Beck, 0000
*David B. Beckett, 0000
*Jeffrey A. Belanger, 0000
*Christopher J. C eyel, 0000
*David W. Bentley, 0000
*Michael G. Behrens, 0000
*George M. Behrens, 0000
*David T. Bishop Jr., 0000
*Douglas L. Blackwell, 0000
*William J. Blackledge, 0000
*James R. Rockett, 0000
*Joseph H. B. Boerner, 0000
*Christopher B. Bolly, 0000
*Robert A. Borcherdt, 0000
*Robert W. Boshierman II, 0000
*Lydia J. Bottoms, 0000
*Kenneth J. Bowen II, 0000
*Robert G. Hovetre, 0000
*David C. Boyle, 0000
*Karen E. Brady, 0000
*Mialinde A. Branson, 0000
*John A. Brasket, 0000
*James R. Brisker, 0000
*Peter J. Brennan, 0000
*James A. Breeskin, 0000
*Jeffrey A. Bresalau, 0000
*Mark Bridges Jr., 0000
*Robert K. Brown Jr., 0000
*Wayne M. Bowhill, 0000
*Bruan B. Brown, 0000
*Daniel J. Brown, 0000
*Wesley A. Brower, 0000
*Theodore B. Brown Jr., 0000
*John G. Bruening, 0000
*John J. Byrdman, 0000
*Micah C. Burrell, 0000
*Michael J. Burrell, 0000
*Cale R. Bush, 0000
*Gary W. Butterfield, 0000
*William D. Byrnes Jr., 0000
*John L. Cabana, 0000
*Robert B. Caldwell Jr., 0000
*Robert T. Call, 0000
*Anthony F. Calipano, 0000
*Barret W. Cahill, 0000
*Judith A. Call, 0000
*Sheri L. Campbell, 0000
*Louis T. Capo, 0000
*Charles P. Capo, 0000
*Charles E. Cate Jr., 0000
*Michael A. Cerelli, 0000
*David B. Centanni, 0000
*Michael J. Chandler, 0000
*Dale B. Chapman, 0000
*David A. Chase, 0000
*Shoshana S. Catlettfield, 0000

The following named adjutant general for appointment to the grade indicated in the reservoir of the Army under Title 10, U.S.C., Sections 6225 and 1211.

*Gregory R. Cluff, 0000
*Bruce C. Fundeen, 0000
*Charles R. Gay, 0000
*Jeanette G. Hall, 0000
*Edward E. Haidman, 0000
*Terry M. Hatton, 0000
*David A. Robinson, 0000
*Steven W. Vinson, 0000

To be colonel

Leroy F. Armbrister, 0000
*John H. Bell, 0000 MC
*James E. Bickley, 0000 DR
*Michael J. Bledsoe, 0000 MC
*Kevin J. Bledsoe, 0000 MC
*Ellen M. Chum, 0000 MC
*Kimberly Y. Cater, 0000 DE
*Robert B. Carroll, 0000 MC
*Andrew T. Carnahan, 0000 MC
*Richard E. Chapman, 0000 DR
*David J. Chester, 0000 DR
EXTENSIONS OF REMARKS

IN HONOR OF THE SURVIVORS AND DEPENDENTS OF THE BATTLE OF CRETE

HON. CAROLYN B. MALONEY
OF NEW YORK
IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mrs. MALONEY of New York. Mr. Speaker, I rise today to pay tribute to the survivors and dependents of the Battle of Crete, May 20th, 1941. On that morning sixty years ago, Nazi military forces invaded the island of Crete through air, land and sea. This would be one of the many times where the proud people of Crete have been called to defend their land and their strong belief in freedom.

As waves of German paratroopers landed on the Cretan soil, men, women and children fought with what little they had to defend against advancing fascist oppressors. During the first day of the invasion the Nazi military suffered high losses. The German military encountered a level of resistance that they had not expected. Hitler’s elite 7th Parachute Division suffered casualties from an opponent who was equipped with knives and homemade weapons. The bombings that occurred in the cities such as Chania, Rethymnon, and Herakleion did not lower the morale of the people but strengthened their will to defend the island.

The Nazi forces took nine days to finally conquer the island and endured a heavy number of casualties. The Cretan people sought refuge in the mountains and staged a resistance that continued on until the final defeat of the Germans in 1945.

The Battle of Crete is viewed by many as significant in delaying Hitler’s attack on the Soviet Union and hastening the defeat of the Nazi regime of World War II. The achievements of Cretan soldiers were praised by the Allied Powers and gave hope to those who struggled against the Nazi oppressors. More than twenty-five thousand Cretans lost their lives in the battle and the Nazi occupation that followed. Their villages were burnt to the ground as reprisals for their continued resistance while mass executions of women, children, and the elderly became a daily event. The Nazis were forced to place a large number of troops in the region due to the continued resistance from the heroic Cretans. Their bravery and willingness to sacrifice their lives for the well being of future generations deserves to be honored by all defenders of freedom and democracy.

This year, the 60th year anniversary of the Battle of Crete, President Nikolaos Kastrinakis and the members of the Cretan Association “Omonia”, President Voula Vomvolakis and the members of “Pasiphae”, President George Motakis and the members of “Labrys” President Emmanuel Michelakis and the members of “Minos”, President Emmanuel Pivarakis and the members of “Brotherhood”, President Dinos Mastorakis and the members of “Kazantzakis” and President Evangelos Xenakis and the members of “Philoxenia” will honor these brave guardians of freedom.

It is our duty to preserve and honor their memory and heroic actions that brought forth the defeat of oppression and freedom. The freedom that we now enjoy became possible in part by the blood shed by these heroes. I ask my colleagues to join me in paying tribute to a small island with brave inhabitants that significantly contributed to the preservation of our freedom today.

TRIBUTE TO HIS BEAITUDE GREGORY III, PATRIARCH OF ANTIOCH AND ALL THE EAST, OF ALEXANDRIA AND JERUSALEM

HON. DAVID E. BONIOR
OF MICHIGAN
IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. BONIOR. Mr. Speaker, the Melkites, or Byzantine Eastern rite Catholics of Middle Eastern origin, are the descendants of the early Christians of Antioch whose presence is a witness to the universality of the Catholic Church. Although the Melkites are concentrated in Syria, Lebanon, the Holy land, and the Middle East, the United States has served as a welcoming home to the Melkite tradition and community for decades. On Sunday, May 13, 2001, the Melkite community of Michigan and Our Lady of Redemption Church of Warren, St. Joseph Church of Lansing, and St. Michael Church of Plymouth had the distinguished honor of hosting His Beatitude Gregory III, Melkite Patriarch of Antioch and All the East, of Alexandria and Jerusalem as part of his first official visit to the United States.

Patriarch Gregory III Laham, elected on November 29, 2000 as the new Patriarch of Antioch and all the East, of Alexandria and Jerusalem, is the leader of the one million faithful Melkites belonging to the Eastern-rite Church. His Beatitude has made history in the Melkite community. He is the founder of the Magazine Al-Wahdah—Unity in the Faith, the first ecumenical magazine published in the Arabic language. He is also founder of the Cenacle of Jerusalem, an independent intellectual movement of the Holy Land, and author of several books and articles about the Eastern Church. Building youth centers in Jerusalem, Ramallah, Bethlehem, Beil Sahour, and Rafidia, he has worked hard to create an environment for young Palestinians to gather, meet, and work together. He has been involved in numerous activities to provide assistance for those in need. These efforts include: establishing the Student Fund for college education assistance; the Baby Center for medical care and health supervision for over 7000 Christians, Muslims, and Jews; and Dental Clinics throughout the region. Additionally, he has captivated audiences around the world leading masses, dedications, and religious education services, in his crusade to improve the lives of people through faith.

I applaud the Melkite community of Michigan and the Patriarch Gregory III for their leadership, commitment, and service. I urge my colleagues to join me in saluting him for his exemplary years of faith and service, and to pay tribute to His Beatitude as he embarks on this historic visit to the dedicated Melkite communities across the nation.

COMPREHENSIVE ELECTION REFORM LEGISLATION NEEDED

SPEECH OF

HON. ALCEE L. HASTINGS
OF FLORIDA
IN THE HOUSE OF REPRESENTATIVES

Thursday, May 17, 2001

Mr. HASTINGS of Florida. Mr. Speaker, the events ensuing since last year’s election have placed election reform atop the priority list of the American people. There is no question that what occurred in Florida following last year highlighted many of the problems in Florida’s own election system. But as my colleagues on the Democratic Special Committee on Election Reform will agree, what occurred in Florida last November is not unique. Indeed, it is a microcosm of the problems that exist in nearly every jurisdiction in the United States. The travesties Florida voters faced last November are a representative sample of the problems voters face throughout the United States.

Civil rights violations, lack of provisional ballots, increasing amounts of overvotes and undervotes, uneducated voters and poll workers, outdated voting machines, the purging of the names of eligible voters, confusing ballots, and not enough funding to improve voting systems, are not unique to Florida. These problems are not unique to any city, county, or state in the country. Instead, they are universal problems that exist from state to state, city to city, and precinct to precinct.

While no silver bullet exists, the problems in our country’s election system do have solutions. In the past five months, more than 1,500 election reform bills have been introduced in state legislatures across the country, and 31 states have considered or are considering legislation to upgrade or make uniform their voting standards. On May 2, 2001, the Florida State Legislature joined Georgia’s General Assembly as the only two bodies in the U.S. to pass comprehensive election reform legislation.

But as states such as Florida and Georgia continue to pass election reform legislation, Members of Congress cannot go home and tell their constituents that help from the federal government is on the way. As of today, help from the federal government is not on the way. In the 107th Congress, 28 bills and two resolutions addressing some aspect of election reform have been introduced. 16 bills and...
two resolutions have been introduced here in the House of Representatives, and 12 bills have been introduced in the Senate. Yet despite the overwhelming support for election reform, Congress has not acted on any piece of election reform legislation. Even more, just last week, the House and the Senate both passed budgets that provide no funding for election reform.

On top of that, the Bush Administration has not only refused to make election reform a priority, but it has also refused to even comment on it. At a meeting with the Congressional Black Caucus eleven days into his presidency, President Bush indicated that he intended to make election reform a priority of his Administration. This promise, however, has been nothing more than words. Election reform is an issue that demands presidential leadership in order to succeed. President Bush has not been up to the task.

In order for election reform in this country to be a success, a partnership must be forged between the states and the federal government. Improving voting systems and investing in voter education programs is not cheap. It costs money—a lot of money. It is disheartening to think that as states revise and re-vamp their election systems, the federal government is not there to assist them in their efforts. It is both unfair and unrealistic for states to spend millions of dollars updating their election systems and incur the associated costs without the federal government helping out. I am confident that state legislatures will continue to address the specific problems that exist in their state’s election system, but I am less optimistic that Congress, under Republican leadership, will take the necessary steps to reinstall America’s confidence in its election process. If Congress does not play a part, particularly in the area of funding, then it is almost certain that the majority of these state initiated election reform programs will fall short of satisfactory.

We have a unique opportunity here in Congress to reassure every American that he or she will never be denied the right to vote. Congress can create universal standards that do not change from state to state. If that happens, under Republican leadership, will take the necessary steps to reinstall America’s confidence in its election process. If Congress does not play a part, particularly in the area of funding, then it is almost certain that the majority of these state initiated election reform programs will fall short of satisfactory.

The demonstrated success in space flight is the result of electronic technology developed at Cape Canaveral, the Kennedy Space Center, and other sites, and applied here. A wide variety of advances in radar tracking, data telemetry, instrumentation, space-to-ground communications, on-board guidance, and real-time computation were employed to support the U.S. space program. These and other electronic developments provided the infrastructure necessary for the successful landing of men on the moon in July 1969 and their safe return to earth.

I urge all of my colleagues to join with me as we celebrate this IEEE Milestone which recognizes the men and women of our nation’s space program.

HON. GERALD D. KLECZKA
OF WISCONSIN
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. KLECZKA. Mr. Speaker, on Monday, June 4, Judy Bluestone will be honored with the 2001 Community Service Human Relations Award by the Milwaukee Chapter of the American Jewish Committee.

This award is given to those individuals who have demonstrated outstanding service to others. Two qualities that are exemplified in Judy’s work within her community. Since moving to Milwaukee in 1985, she has exhibited a tireless dedication to numerous worthy causes throughout the area.

A mother of two, Judy has always been concerned with the needs of young children. She is on the board of the Betty Brinn Children’s Museum as well as Start Smart Milwaukee, a child advocacy organization. Her love for the arts is shared with children through her work with the Milwaukee Youth Symphony Orchestra.

However, Bluestone works with more than children in Milwaukee’s artistic community. She is beginning her third term on the Milwaukee Arts Board, and also devotes her time and energy to the Artist Series and Skylight Opera Theater. In 1995 she was appointed co-chair of the United Performing Arts Fund’s annual campaign.

Judy’s tireless effort on behalf of such organizations as the United Way and the National Council of Jewish Women has garnered her a number of awards and distinctions. She is a recipient of Israel’s Golda Meir Award and the Metropolitan Milwaukee Civic Alliance Award. In 1999 she was elected president of the Women’s Division of the Milwaukee Jewish Federation. Her outstanding contributions to the causes that she holds dear serve as a model for community activism that few of us could live up to.

And so it is my great pleasure to join the American Jewish Committee, as well as all those whose lives she has touched, in congratulating 2001 Community Service Human Relations Award winner Judy Bluestone on this richly deserved honor.

IN RECOGNITION OF THE 15TH ANNIVERSARY OF MACOMB COUNTY’S RETIRED AND SENIOR VOLUNTEER PROGRAM

HON. DAVID E. BONIOR
OF MICHIGAN
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. BONIOR. Mr. Speaker, today I rise to recognize the 15th anniversary of one of Macomb County’s most helpful and caring volunteer organizations, the Retired Senior Volunteer Program (RSVP). Since 1986, they have been providing outstanding assistance to seniors in and around my district.

An organization of senior citizens and retirees, the RSVP’s mission is to provide independent living assistance to other seniors. They serve an invaluable role in the community as peer companions and aides. Whether
they are delivering meals, helping administratively at senior centers, or just playing chess.

The Bush proposal nor the Congressional debate has addressed whether the industry can handle the daunting logistics of this additional business.

Already, a growing number of states use these so-called high-stakes exams—not to be confused with the SAT, the college entrance exam that determines in grades 3 to 12 can be promoted or granted a diploma. The tests are also used to evaluate teachers and principals and to decide how much money school districts receive. How well schools perform on these tests can even affect property values in surrounding neighborhoods.

Each recent flaw had its own tortured history. But all occurred as the testing industry was struggling to meet demands from states and more students with custom-tailored tests of greater complexity, designed and scored faster than ever.

In recent years, the four testing companies that dominate the market have experienced serious breakdowns in quality control. Problems at NCS, for example, extend beyond Minnesota. In the last three years, the company produced a flawed answer key that incorrectly lowered multiple-choice scores for 12,000 Arizona students, erred in adding up scores of essay tests for students in Michigan and was forced with another company to rescore 204,000 essay tests in Washington because the state found the scores too generous. NCS also missed important deadlines for delivering test results in Florida and California.

“I wanted to just throw them out and hire a new company,” said Christine Jax, Minnesota’s top education official. “But then my testing director warned me that there isn’t a blenheim-free testing company out there. That really shocked me.”

One error by another big company resulted in nearly 9,000 students in New York City being mistakenly assigned to summer school in 1999. In Kentucky, a mistake in 1997 by a smaller company, Measured Progress of Dover, N.H., denied $2 million in achievement awards to deserving schools. In California, test booklets have been delivered to schools too late for the scheduled test, were left out in the rain or arrived with missing pages.

Many industry executives attribute these errors to growing pains. The boom in high-stakes tests “caught us somewhat by surprise,” said Eugene T. Fodor, president of Educational Measurement, one of the largest testing companies. “We’re turned around, and responded to these issues, and made some dramatic improvements.”

Despite the recent mistakes, the industry says, its error rate is infinitesimal on the millions of multiple-choice tests scored by machine annually. It is also part of the picture. “Today’s tests rely more heavily on essay-style questions, which are more difficult to score. The number of multiple-choice answer sheets has more than doubled from 1997 to 2000, but the number of essay-style questions more than quadrupled in that period, to 84.4 million from 20 million.”

Even so, testing companies turn the scoring of these writing samples over to thousands of temporary workers earning as little as $9 an hour. Several scorers, speaking publicly for the first time about problems they saw, complained in interviews that they were pressed to score student essays without adequate training and that they saw tests scored in an arbitrary and inconsistent manner.

Test scorers do not test the whole test—the time pressure and scoring pressure are just too great,” said Artur Golczewski, a
doctoral candidate, who said he had scored tests for NCS for two years, most recently in April.

NCS executives dispute his comments, saying that the company provides careful, accurate scoring of essay questions and that scorers are carefully supervised.

Because these tests are subject to error and are scored by conference of test-takers—companies that may not be eager to disclose their failings. The surge in school testing in the last five years has left some companies struggling to fine-tune test scoring and specialists to design them.

“They are stretched too thin,” said Terry Bergeson, Washington State’s top education official. “They are working seven days a week, and the industry has done little to stop it.”

When a serious mistake does occur, school districts rarely have the expertise to find it, putting the conference of test-takers—companies that may not be eager to disclose their failings. The surge in school testing in the last five years has left some companies struggling to fine-tune test scoring and specialists to design them.

“I had a graduation party, with lots of presents,” she recalled angrily. “I had my cap and gown. My invitations were out.” Finally, she said, her mother learned what her teacher had done. Before the commissioning to NCS, she had failed the test and would not graduate.

When the news of NCS’s blunder reached Ms. Jax, the commissioning to NCS, she had failed the test and would not graduate.

When the news of NCS’s blunder reached Ms. Jax, the commissioning to NCS, she had failed the test and would not graduate.

“The court cases reflect a view that is common among parents and even among some education officials: that standardized testing should be, and can be, foolproof.”

SHEETS

The mistake that plagued Jake Plumley and his Minnesota classmates is a window into the way even glaring errors can escape detection. In fact, NCS did not catch the error until the next day.

Martin Swaden, a lawyer who lives in Mendota Heights, Minn., was concerned when his daughter, Sydney, failed the state’s basic math test last spring. A sophomore with average grades, Sydney found math difficult and had failed the test before.

This time, Sydney failed by a single answer. She was told to report to a conference of test-takers—companies that may not be eager to disclose their failings. The surge in school testing in the last five years has left some companies struggling to fine-tune test scoring and specialists to design them.

“Then I could say, ‘Syd, we gotta study maps and graphs,’ or whatever,” he explained. But curiosity turned to anger when state education officials sent him boilerplate e-mail messages denying his request. After threatening a lawsuit, Mr. Swaden was finally given an apportionment. On July 21, he ushered in a conference room at the department’s headquarters, where he and a state employee sat down to review the 68 questions Sydney had answered.

When they reached Question No. 41, Mr. Swaden immediately knew that his daughter’s answer was right.

The question showed a split-rail fence, and Ms. Hickok said it was the first time she had seen a question about split rail. She was furious. She summoned the chief executors of the company, publicly blamed the company for the mistake.

Mr. Smith made no excuses. “We messed up,” he said. “We are extremely sorry this happened.” NCS has offered a $1,000 tuition voucher to the seniors affected, and is covering the state’s expenses for retesting. It also paid for a belated graduation ceremony at the State Capitol.

Jake Plumley and several other students are suing NCS on behalf of Minnesota teenagers who say they were emotionally injured by NCS’s misgrading. That its liability does not extend to emotional damages.

The court cases reflect a view that is common among parents and even among some education officials: that standardized testing should be, and can be, foolproof.

The task—trying to grade 300 million test sheets

The mistake that derailed Jake Plumley’s graduation plans occurred in a blind building in a field just outside Iowa City. From the driveway on North Dodge Street, the entrance to the former corporate headquarters of NCS, is a couple of medical offices with a small warehouse in the back.

Casually dressed workers, most of them hired for the spring testing season, gather outside a loading dock to smoke, or wander out for lunch at Arby’s.

“This is ground zero for the testing industry, NCS’s Measurement Services unit. More of the nation’s standardized tests are scored here than anywhere else. Last year, nearly 300 million scored through this building, the vast majority without mishap. At this facility and at other smaller ones around the country, NCS scores a big chunk of the nation’s standardized tests.”

Another former scorer, Mr. Golczewski, agreed. “We saw inconsistent grading.”

Inside, the sound of shuffling cards as they scan in student answers to multiple-choice questions. Handwritten answers are also scanned in, to be scored later by workers.

But behind the soft whirring and mechanical procedures is an often frenzied rush to meet deadlines, a rush that left many people at the testing center overwhelmed, current and former employees said.

“There was a lack of personnel, a lack of time, too many projects, too few people,” said Nina Metzner, an education assessment consultant who worked at NCS. “People were spread very, very thin.”

Several of whom said those pressures had played a role in the Minnesota error and other problems at the company.

Mr. Brochu said, “We messed it up, and we’re working to fix it.”

The company has sustained a high level of accuracy, he said, by matching its staffing to the volume of its business. “We used logic,” he said, “but we didn’t do it accurately because of the pressures of a heavy workload but by pure human error caused by individuals who had the necessary time to perform a quality function they did not perform.”

Betsy Hickok, a former NCS scoring director who had worked for the company for nine years, said, “They did not make accurate scoring of essays. But that became more difficult, she said, and as her scorers were pressed into working 12-hour days, she began questioning the results.

“I became concerned,” Ms. Hickok said “about my ability, and the ability of the scorers, to continue making sound decisions and doing the best interest of the student in mind.”

Mr. Smith said NCS was “committed to scoring every test accurately.”

The pressures reported by NCS executives are affecting the temporary workers who score the essay questions in vogue today, said Mariah Steele, a former NCS scorer and a graduate student in Iowa City.

In today’s tight labor markets, Ms. Steele said, as her former colleagues were caught up in the pressure to score tests for Washington State. This training is critical, scoring specialists say, to make sure that scorers consistently apply a state’s scoring standards, rather than their own.

But one evening in late July, as the Washington project was ending, Ms. Steele said, she was asked by her supervisor to stop grading math and switch to a reading test from another state, without any training.

“[He] just handed me a scoring rubric and said, ‘Start scoring,’” Ms. Steele said. “And she added, and were offered overtime as an inducement.

Baizle, Ms. Steele said she read through the scoring guide and scored tests for about 30 minutes. “I left, and didn’t go back,” she said. “I really was not confident in my ability to score that test.”

Two other former scorers for NCS say they saw inconsistent grading.

Renée Brochu of Iowa City recalled when a supervisor explained that a certain response had been scored a 1 on a 6-point scale.

“And someone would say, ‘Oh, no, I’ve scored hundreds of those as a 1.’” Ms. Brochu said. “There was never the suggestion that we go back and change the ones already scored.”

Another former scorer, Mr. Golczewski, accused supervisors of trying to manipulate results to match expectations. “One day you see an essay that is a 3, and the next day those are to be 2’s because they say we need more 2’s,” he said.

He recalled that the pressure to produce worsened as deadlines neared. “We are actually told,” he said, “to stop getting too innovative for thinking too long about the score—to just score it on our first impressions.”

Mr. Smith of NCS dismissed these anecdotes as aberrations that were probably handled by supervisors before they affected scores.

“Mistakes will occur,” he said. “We do everything possible to eliminate those mistakes before they affect an individual test taker.”

New York City did not use NCS to score its essay-style tests; instead, like other states, it used local teachers. But like the scorers in Iowa, they also complained that they had not been adequately trained.

One reading teacher said she was assigned to score fourth- and fifth-grade math tests. She had not been in fourth- and fifth-grade math class since 1st and 2nd grade, she said.
Another teacher, said she, arrived late at the scoring session and was put right to work without any training.

Roseanne DeFabio, assistant education commissioner for the New York State Board of Education, said she thought the complaints were exaggerated. State audits each year of 10 percent of the tests do not show any major problems, she said, although there are “unpredictable” errors either within a school district or between districts.

None of the major testing companies had on the project because of what Ms. DiMarco called “impossible, unrealistic time lines.”

With no bidders, the state asked the companies to bid for the tests. “We had only just 10 days to put it together,” recalled George W. Bohrnstedt, senior vice president of research at the American Institutes for Research, a nonprofit organization that advises on test selection.

The demands may just be impossible, said Edward D. Roos, a former education official who is now vice president for external affairs for Measured Progress.

Case in point: California. On Oct. 9, 1997, Gov. Gray Davis introduced a bill that gave state education officials five weeks to choose and adopt a statewide achievement test, called the Standardized Testing and Reporting Program.

The law's “unrealistic” deadlines; state auditors said later, contributed to the numerous quality-control problems that plagued the test contractor, Harcourt Educational Measurement, for the next two years.

That state audit, and an audit done for Harcourt by Deloitte & Touche, paint a devastating portrait of what went wrong. There was no time to test the computer link between the contractor, Harcourt, and NCS, the subcontractor. When needed, it did not work, causing delays. Some test materials were delivered so late that students could not take the test on schedule.

It got worse, pages in test booklets were duplicated, missing or out of order. One district's test booklets, more than two tons of paper, were dumped on the sidewalk outside the district offices at 5 p.m. on a Friday in the rain. Test administrators were not adequately trained. When school districts got the computer disks from NCS that were supposed to contain the test results, some of the data was inaccurate and some of the disks were broken.

In 1998, nearly 700 of the state's 8,500 schools got inaccurate test results, and more than 750,000 students were not included in the statewide analysis of the test results.

Then, in 1999, Harcourt made a mistake entering demographic data into its computer. The resulting scores made it appear that students with a limited command of English in a state that had voted a year earlier to drop tests in place faster than is prudent, one-year intensive class in English.

The resulting scores made it appear that students with a limited command of English in a state that had voted a year earlier to drop tests in place faster than is prudent, one-year intensive class in English.

“Most states,” Mr. Spears said, “would take three-plus years to do that kind of test.”

The new test was given for the first time this spring.

The concern—life choices based on score?

States are not just demanding more speed; they are demanding more complicated exams. Test companies once had a steady business selling the same brand-name tests, like Harcourt's Stanford Achievement Test or Riverside's Iowa Test of Basic Skills, to test school districts. Now, called norm-referenced tests, are the testing equivalent of ready-to-wear clothing. Graded on a bell curve, they measure how a student is performing compared with other students taking the same tests.

But increasingly, states want custom tailoring, tests designed to fit their homegrown educational standards. These “criterion referenced” tests measure students against a fixed yardstick, not against each other.

That is exactly what Arizona wanted when it hired NCS in December 1998. What it got was more than two years of errors, delays, escalating costs and angry disappointment on all sides.

Some of the problems Arizona encountered occurred because the state had established standards that, officials later conceded, were too rigorous. But the State blames other disruptions on NCS.

“Your test can't be trusted, lack of quality assurance going on now,” said Kelly Powell, the Arizona testing director, who is still wrangling with NCS. “If I don’t have a test, I can't determine if a student is subject to error.”

No national standards, no one giving Arizona nearly $2 million), the state must have devised its own proposals. “There custom test a state orders must be designed, written, edited, reviewed by appropriately, they are powerless to enforce in- industry standards. “It's impossible, unrealistic time lines, he said, “I don't know how anyone can say that we can do this.”

The expectations—Bush proposal raises the bar

President Bush explained in a radio address on Jan. 24 why he wanted to require annual testing of students in grades 3 to 8 in reading, math and science, “by the end of the next school year.” He said, “But it's important that we not set expectations that are impossible to fulfill.”

Mr. Bush intends to carry out Mr. Bush's plan, education specialists said.

Mr. Bush's goal, only 13 states test for reading and math in all six grades required by the Bush plan. If Mr. Bush's plan is carried out, the industry workload will grow by more than 50 percent.

Ms. Jax, Minnesota's top school official, says she is not close to being ready. “It's just not possible to fit into the budgets,” she said. “I will have to add at least five exams. I don't have the capacity for that, and I'm not convinced that the industry does either.”

Certainly the industry has been generating revenues that could support some expansion. In 1999, 1999, its last full year as an independent company, NCS reported revenues of more than $620 million, up 30 percent from the previous year. The major players, all corporate units, do not disclose revenues. Several of the largest test companies have assured the administration that the industry can handle the additional work. “It's taken the testing industry a while to gear up for this,” said Mr. Paslov of Harcourt. “But we are ready.”

Other executives are far less optimistic. “I don't know how anyone can say that we can do this,” said Mr. Landgraf of the Educational Testing Service.

Russell Hagen, chief executive of the Data Recognition Corporation, a midsize testing company in Maplewood, Minn., worries that the added workload from the Bush proposal would create even more quality control
prohibitions, with increasingly serious con-
sequences for students. “Take the Minnesota ex-
erience and put it in 50 states,” he said.

The Minnesota experience is still a fresh
fact of life for students like Jake Plumley,
who is working nights for Federal Express
and hoping to find another union job like the
one he gave up last summer.

But despite his difficult experience, he
does not oppose the kind of testing that de-
railed his post-graduation plans. “The high-
stakes test—it keeps kids motivated. So I
understand the idea of the test,” he said.

“But they need to do it right.”

LETTER TO THE NATIONAL ACADE-
MY OF SCIENCES REGARDING
ARSENIC

HON. DOUG BEREUTER
OF NEBRASKA

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. BEREUERT. Mr. Speaker, this Member
submits this letter he sent on May 17, 2001,
to Dr. Bruce Alberts, President of the National
Academy of Sciences regarding a meeting of
the National Research Council's arsenic re-
view subcommittee. The letter expresses
strong concerns about the agenda and partici-
pants.

CONGRESS OF THE UNITED STATES,
HOUSE OF REPRESENTATIVES,

DR. BRUCE ALBERTS,
President, National Academy of Sciences,
Washington, DC.

Dear Dr. Alberts: I am writing to express
concerns about the meeting scheduled to be
held on May 21st by the National Research
Council's arsenic review subcommittee.

As you know, the Environmental Protec-
tion Agency (EPA) has asked the National
Academy of Sciences to review new studies
regarding the health effects of arsenic in
drinking water and to review the EPA's risk
analysis of the issue. Unfortunately, it has
come to my attention that there are signifi-
cant concerns about the upcoming review.

There is a growing appearance that the pro-
cess may not be balanced as it needs to be
and questions have been raised about the
objectivity of the review.

Several specific and troubling concerns
have been recently relayed to me. First, is
my understanding that a representative of the
Natural Resources Defense Council is on
the agenda for the May 21st meeting, but no
one representing state or local interests has
been invited. Second, I have been informed
that certain scientists who expressed con-
cerns about the proposed lower levels of ar-
senic in drinking water were not invited
to serve on the panel while those sup-
porting a significant decrease were included
on the subcommittee. Finally, it has been brought
to my attention that the panel will
only be hearing from those EPA representa-
tives who favor advocating a lower standard
for arsenic in drinking water.

Because of the seriousness of thisissue, I
believe it requires immediate attention and I
would appreciate a prompt response address-
ing these concerns. I strongly support a sci-
cientific approach to addressing this issue
which is of great interest to many Nebras-
kan. However, I believe it must be done in
an objective manner which takes into ac-
count a variety of scientific viewpoints.

Thank you for your attention in this mat-
ter. Additionally, I want you to know I will
place this letter in the CONGRESSIONAL
RECORD. Best wishes.

DOUG BEREUTER,
Member of Congress.

INTRODUCTION OF THE SOLID
WASTE INTERNATIONAL TRANS-
PORTATION ACT OF 2001

HON. MIKE ROGERS
OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. ROGERS of Michigan. Mr. Speaker, in
1999, more than 2 million cubic yards of for-
eign municipal waste was imported to the
State of Michigan, with the citizens of the state
having no say in the process. The citizens of
Michigan have made it clear: they want the
power to regulate incoming foreign waste.

Through their elected officials, Michigan citi-
zens have attempted to gain some control of
the importation of municipal waste to Michi-
gan. Each time though, these legislative ac-
tions have been deemed unconstitutional in
court, as states have not been granted the
necessary authority by Congress. The Solid
Waste International Transportation Act of 2001
is designed to give every state the authority to
prohibit or limit the influx of foreign municipal
waste through state legislative action.

A Supreme Court decision in 1978, City of
Philadelphia v. New Jersey, struck down a
New Jersey statute which prohibited the im-
portation of most out of state municipal waste,
partially on the basis that the Federal Solid
Waste Disposal Act, had no “clear and mani-
fest purpose of Congress to preempt the en-
tire field of interstate waste, either by express
statutory command, or by implicit legisla-
tive design.”

The Solid Waste International Trans-
portation Act of 2001 would amend the Solid
Waste Disposal Act to provide that express
statutory command.

Northeast Bancorp v. Board of Governors
of the Federal Reserve System 472 U.S. 159,
174 (1985) said “When Congress so chooses,
state actions which it plainly authorizes are in-
vulnerable to constitutional attack under the
Commerce Clause.”

The Solid Waste International Trans-
portation Act of 2001 would be a
plain authorization of the state’s authority to
prohibit or limit incoming foreign municipal
waste.

Every state in this nation should have the
ability to regulate the influx of foreign munici-
pal waste. If a state wants to prohibit the im-
portation of foreign waste, they ought to have
that power. If a state wants to import large
amounts of foreign waste, they ought to have
that power. Or if a state wants to restrict the
importation of foreign municipal waste, they
ought to have that power too. Through their
elected representatives, let’s give the citizens
of their respective states a say in the importa-
tion of foreign municipal waste.

Women's Breast Cancer Recovery Act, H.R. 1485

HON. FRANK A. LOBIONDO
OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. LOBIONDO. Mr. Speaker, I rise today to
speak on behalf of a bill I recently introduced,
H.R. 1485, the Women's Breast Cancer Re-
covery Act of 2001, along with my colleague,
Representative Sue Myrick. This important
piece of legislation would provide a significant
measure of relief for women across our nation
who are confronted by breast cancer. We in-
roduce this bill on behalf of women who are
now fighting the battle against breast cancer,
and for any friends and relatives who may
have lost a loved one to this terrible disease.

Specifically, our legislation would require in-
surance plans that currently provide breast
cancer medical and surgical benefits to guar-
antee medically appropriate and adequate in-
patient care following a mastectomy, lym-
phectomy or lymph node dissection. In par-
ticular, our bill will stop the practice of “drive-
through” mastectomies. This legislation will
also protect doctors from any penalties or re-
ductions in reimbursement from insurance
plans when they follow their judgment on what
is medically appropriate and necessary for the
patient.

Most importantly, group health insurers will
not be able to provide “bonuses” or any other
financial incentives to a physician in order to
keep in-patient stays below certain limits, or
limit referrals to second opinions.

Our legislation also requires health care pro-
viders to pay for secondary consultations
when test results come back either negative or
positive. This provision will give all patients
the benefit of a second opinion in relation to diag-
nosing all types of cancer, not just breast can-
cer.

I am proud to say that the Women's Cancer
Recovery Act will empower women to deter-
mine the best course of care. Recovery time
from a mastectomy will not be decided by an
insurance company actuary. Rather, it will be
decided by someone with medical expertise
which, in most cases, is the familiar face of
the woman's doctor.

I hope that this legislation will at least ease
some of the fear associated with mastectomies.
Breast cancer is devastating enough for a woman and her family to cope
with, without the added burden of overcoming obstacles to treatment.

I urge my colleagues to support and adopt H.R. 1485.

HONORING GENEVA TAYLOR ON HER RETIREMENT

HON. SCOTT McINNIS
OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. McINNIS. Mr. Speaker, I would like to
take this moment to recognize an individual
who throughout the course of her career has
served the citizens of Colorado with great dis-
tinction, Mrs. Geneva Taylor. After almost 40
years of service in the banking industry and
eight as the senior vice president of loans for

H.R. 1485.
Community 1st National Bank, Geneva is set to begin a much-deserved retirement at the end of this month as family, friends and colleagues gather to celebrate her accomplished tenure with the banking industry and the community. I too would like to pay tribute to Geneva and thank her for her service. Clearly, her hard work and desiring of thanks and praise of Congress.

Born in Scott City, Kansas, Geneva moved to Colorado with her family at the age of 3. Eventually her family moved to Yampa, Colorado where she graduated from high school. In 1961 she graduated from Parks Business School in Denver, where she received her secretary’s business certificate in nine months.

Along with her daily schedule, Geneva was heavily involved in the community. Throughout the years, Geneva has worked with numerous community organizations. Geneva served on the Board of Directors of the Perry-Mansfield Performing Arts Camp and the Rotary Club. She was also instrumental in keeping the Toast Mistress Club for Women running.

In 198, Geneva was given the Hazzie Wermer Award for Excellence for all of her outstanding Community Service. This year the United States Department of Agriculture presented her three awards for her service to senior citizens communities, the USDA Rural Development Special Recognition award, the USDA Rural Development Site Manager of the Year award and the USDA Rural Development award in recognition of her achievement in maintaining 0% average vacancy for the Mountain View Estates. Geneva was instrumental in obtaining monetary funds for special needs at the Selbe and Mountain View Manor complexes.

After 39 years in the banking industry, Geneva has decided to retire so she can spend more time with her daughter Vicki and her grandchildren Brianna and Dakin. Geneva is always helping people, and now she will have the time to do more of that,” said her husband, state Senator Jack Taylor.

Mr. Speaker, I wanted to take this opportunity to thank Geneva for her service to our community. I know that her husband Jack, her daughter Vicki, and her grandchildren couldn’t possibly be proud of her. That, Mr. Speaker, is a sentiment shared by Geneva’s friends, colleagues and associates, as well as the United States Congress.

Geneva, congratulations on a job well done and best wishes for continued success and happiness during your well deserved retirement!

TRIBUTE TO HORACE HEIDT, SR. ON THE ANNIVERSARY OF HIS 100TH BIRTHDAY

HON. BRAD SHERMAN
OF CALIFORNIA
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. SHERMAN. Mr. Speaker, I rise today to commemorate Mr. Horace Heidt, Sr. of Los Angeles on the 100th anniversary of his birth. On May 19th, 2001 a plaque on the Walk of Stars in Palm Springs, California was dedicated to the memory of Horace Heidt, Sr. In addition, his memory and great array of accomplishments are to be saluted at a special reception on May 26th in Los Angeles.

Early in his music career, Horace started the famous Musical Knights, who were once one of the most popular Show Bands in the United States. This group was known for performances at landmark hotel venues in Chicago and New York. The Musical Knights also aired on radio in the 1930s and 1940s on WLS AM and the AM-1500 in Chicago and the Alemit, Treasure Chest, and The Pot o’ Gold. The Pot o’ Gold was America’s first “give-away money” game show and later turned into a movie starring Jimmy Stewart.

In the 1950’s, Horace created The Original You Opportunity Program which was a celebrated talent show that aired both on radio and television. Through this program, Horace discovered many great talents which earned him the nickname “The Starmaker”.

The Musical Knights created many great hits and fostered several famous projects such as Gone With the Wind (1937), Ti-Pi-Tin (1938) and I Don’t Want to Set the World on Fire (1941).

Mr. Speaker, please join me in paying tribute to an unforgettable musician, father, and true American, Horace Heidt, Sr.

TRIBUTE TO CESAR CHAVEZ LEADERSHIP AWARD WINNER:
VOLUME SERVICES

HON. BOB FILNER
OF CALIFORNIA
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. FILNER. Mr. Speaker, I rise today to recognize Volume Services as they are honored as the San Diego-Imperial Counties Labor Council, AFL–CIO Spirit of Cooperation Award winner.

Standing shoulder-to-shoulder with workers, Volume Services, formally Service America, is a strong and courageous supporter of the labor movement. Under the leadership of Convention Center General Manager John Vingus, Volume Services has given numerous contributions to labor, including food for the SEIU 2028 janitors during their four-week strike last year. Vingus is a management trustee on health and welfare, pension, and labor union trust funds to help secure better benefits for union members and their families. He also sits on the Training Trust Fund as a management trustee.

In addition, Vingus is a strong advocate for the Hotel Employee and Restaurant Employees Hospitality Training Program. Volume Services contributes on an hourly basis to the fund and places people in a variety of union jobs. "Volume Services is an advocate for employee rights," says Jef Eatchel, Business Manager for HERE Local 30. "When they went to the Convention Center Board to bid on a service contract, they told the board that they were proud to be a union employer with medical benefits, stabilized wages, and retirement and urged the board to contract only with employers that meet those standards. Volume Services is definitely on our side."

My congratulations goes to Volume Services for their ongoing contributions to the labor movement. They are truly deserving of the San Diego-Imperial Counties Labor Council, AFL–CIO Spirit of Cooperation Award.

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TRIBUTE TO CESAR CHAVEZ LEADERSHIP AWARD WINNER:
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Monday, May 21, 2001

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sports where he eventually competed in wrestling. His dream was to qualify for the Olympics. In 1990 a Mexican international coach recruited him. He then traveled all over the world and took third in the Pan American Wrestling Championships.

After serving as a law enforcement officer for both the Montrose Sheriffs Department and the Montrose Police Department, Tony became the at-risk coordinator for the Delta County Joint School District. His job involves speaking to students who are not having a good school experience. He also works with parents and administrators to help students with their academic needs and to find and resolve the problem to keep students in school. “Life is what you make of it. If you work hard, stay away from drugs and bad companions you can follow your dream,” said Tony in a Delta Tribune article.

In March, 2001, Tony was the Hispanic motivational speaker at Lincoln Elementary and Delta Middle School. He spoke to students about the dangers of drinking, smoking, using drugs and disrupting their education. “Be proud of who you are and don’t forget your Spanish . . . You are our future—our doctors, lawyers, teachers, etc.”

Mr. Speaker, his hard work and dedication has made Tony Amaya a role model for all the Hispanic youth of the community. I have made Tony Amaya a role model for all the lawyers, teachers, etc.

Spanish . . . You are our future

Mr. Speaker, I rise today to recognize Jerry Suppa, as he is honored by the San Diego-Imperial Counties Labor Council, AFL-CIO with the Friend of the Labor Council award. Attorney Jerry Suppa has donated thousands of hours and provided critical leadership in creating the United Labor Foundation and purchasing the United Labor Center.

“For nearly twenty years, Jerry Suppa has given his time and energy to help working people, without adequate compensation,” says Jerry Butkiewicz, who first met Suppa when he gave free workshops for the laid-off Can- 0010m and General Dynamics workers when plants closed. “Although he is not a labor lawyer, Jerry Suppa has a heart for working people.”

Today he continues to be the legal counsel for the United Labor Foundation, much of it pro bono. My congratulations go to Jerry Suppa for his significant contributions. I can attest to Jerry’s dedication and believe him to be highly deserving of his recognition as the San Diego-Imperial Counties Labor Council, AFL-CIO, Friend of the Labor Council award winner.

IN SPECIAL RECOGNITION OF RYAN G. HEFRON ON HIS APPOINTMENT TO ATTEND THE UNITED STATES AIR FORCE ACADEMY

HON. PAUL E. GILLMOR
OF OHIO
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. GILLMOR. Mr. Speaker, I rise today to pay special tribute to Ryan G. Hefron. Our service academies offer the finest education and military training available anywhere in the world. I am sure that Ryan will do very well during his career at the Air Force Academy and I ask my colleagues to join me in wishing him well as he begins his service to the nation.

HONORING ROVILLA R. ELLIS ON HER RETIREMENT

HON. SCOTT MCNINIS
OF COLORADO
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. McNINIS. Mr. Speaker, on May 5, 2001 Rovilla R. Ellis, the Executive Director of the Mesa Verde Museum Association, retired after 28 years. I would like to take this moment to have Congress say thank you for all of her hard work and dedication to the museum over the years. She has been a great asset and will be missed greatly by all she worked with.

The Mesa Verde Museum Association is a non-profit organization established by Congress in 1930 to assist and support various interpretive programs, research activities and visitor centers. Rovilla began her career in 1972 as a part time bookkeeper with the association. Over the years she moved up through the ranks to become Executive Director. Rovilla saw the gross revenues grow from $54,000 in 1972 to well over $900,000 in recent years. She has worked with five park superintendents during her time at Mesa Verde.

“Rovilla has made a positive, long-lasting and important contribution to Mesa Verde National Park during her career,” said Superintendent Larry T. Wiese. “Her many years of service reflect a deep love for Mesa Verde
and a strong commitment to the mission of the National Park Service. We are sad to see her leaving the park, but we know that she will enjoy her retirement.”

Mr. Speaker, I hope Congress will join in expressing my thanks to Yovolla Ellis for her years of service to the Mesa Verde National Park and to wish her good luck in her retirement.

HONORING CENTRAL PRIMARY SCHOOL, BLOOMFIELD, NEW MEXICO

HON. TOM UDALL
OF NEW MEXICO
IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. UDALL of New Mexico. Mr. Speaker, today I rise to acclaim the accomplishments of one of New Mexico’s top primary schools that shows the nation what it takes to be a leader in the educational field. I want to congratulate the Central Primary School in Bloomfield, New Mexico, for receiving the U.S. Department of Education’s highest award, the 2000–2001 Blue Ribbon Schools Award for outstanding achievement in elementary education.

The Blue Ribbon Schools Award is presented to schools that excel in numerous fields, from strong leadership, clear visions for the future, and a strong sense of mission to the high quality of teaching and up-to-date curricula, and a commitment to share their knowledge with other area schools. This year, the Blue Ribbon Schools Award was only given to 264 elementary or primary schools nationwide. Mesa Elementary School in Clovis, New Mexico, was also presented with the Blue Ribbon Schools Award this year.

The Bloomfield school district is in the “Four Corners” area of the state, which is the only place in the U.S. where four states—New Mexico, Colorado, Utah and Arizona—meet. This area has an extremely diverse population, with the school-age children reflecting this diversity in the classroom. There, one-third of the students are Anglo, one-third of the students are Hispanic, and one-third of the students are Navajo.

The ability of Central Primary to continually strive for excellence in the classroom and the community is transferred to its students, who learn the important skills they will need to live successful lives.

Mr. Speaker, today I wish to acknowledge the outstanding achievements of the Central Primary School for its impressive achievements in the field of education. I thank the school for its commitment to the children of New Mexico.

BILL TWEET: LABOR TO NEIGHBOR AWARD WINNER

HON. BOB FILNER
OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. FILNER. Mr. Speaker, I rise today to recognize Bill Tweet, as he is honored by the San Diego-Imperial Counties Labor Council, AFL–CIO with the Labor to Neighbor award.

Actively committed to escalating labor’s involvement in the community, Bill Tweet, Business Manager and Financial Secretary-Treasurer of Ironworkers Local 229, has consistently mobilized numerous volunteers for Labor to Neighbor campaigns. Through their annual Labor to Neighbor golf tournament, Bill and the Ironworkers have raised funds to educate union members about worker issues and political candidates that best meet the needs of working families. Bill is also the President of the San Diego Building Trades Council.

“Bill has been a strong supporter of a united labor movement,” says Mary Grillo, Executive Director of the Service Employees International Union, Local 869. “He works hard to bring local unions together to build labor’s political power.”

My congratulations go to Bill Tweet for these significant contributions. I can personally attest to Bill’s commitment, and believe him to be highly deserving of the San Diego-Imperial Counties Labor Council, AFL–CIO, Labor to Neighbor award.

IN SPECIAL RECOGNITION OF WESLEY R. BAER ON HIS APPOINTMENT TO ATTEND THE UNITED STATES MILITARY ACADEMY AT WEST POINT

HON. PAUL E. GILLMOR
OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. GILLMOR. Mr. Speaker, I rise today to pay special tribute to an outstanding young man from Ohio’s Fifth Congressional District.

I am happy to announce that Wesley R. Baer of Middle Point, Ohio, has been offered an appointment to attend the United States Military Academy at West Point, New York.

Mr. Speaker, Wesley’s offer of appointment poises him to attend the United States Military Academy this fall with the incoming cadet class of 2005. Attending one of our nation’s military academies is an invaluable experience that offers a world-class education and demands the very best that these young men and women have to offer. Truly, it is one of the most challenging and rewarding undertakings of their lives.

Wesley brings an enormous amount of leadership, service, and dedication to the incoming class of West Point cadets. While attending Lincolnview High School in Van Wert, Wesley attained a grade point average of 3.9 which places him fourteenth in a class of sixty-one. Wesley is a member of the Gold Honor Roll, National Honors Society, and the Leaders of the Future 4-H Club.

Outside the classroom, Wesley has distinguished himself as an excellent student-athlete. On the fields of competition, Wesley has earned letters in Varsity cross-country and basketball. Wesley has also been active in the Fellowship of Christian Athletes, the Lincolnview Spanish Club and the Lincolnview Science Club.

Mr. Speaker, I am proud to rise today to pay tribute to Wesley R. Baer. Our service academies offer the finest education and military training available anywhere in the world. I am sure that Wesley will do very well during his career at West Point and I ask my colleagues to join me in wishing him well as he begins his service to the nation.

HONORING MESA ELEMENTARY SCHOOL, CLOVIS, NEW MEXICO

HON. TOM UDALL
OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. UDALL of New Mexico. Mr. Speaker, I rise today to recognize the New Mexico elementary school that continues to make leaps and bounds in the superior educational standards that we strive for in the national public schools. Mesa Elementary School in Clovis, New Mexico, has an outstanding history of educational advancement, and today I wish to congratulate Mesa Elementary for receiving the U.S. Department of Education’s 2000–2001 Blue Ribbon Schools Award for outstanding achievement in elementary education.

The Blue Ribbon Schools Award is presented to schools that excel in numerous fields, from strong leadership, clear visions for the future, and a strong sense of mission to the high quality of teaching and up-to-date curricula, and a commitment to share their knowledge with other area schools. This year, the Blue Ribbon Schools Award was only given to 264 elementary or primary schools nationwide. Mesa Elementary School in Clovis, New Mexico, was also presented with the Blue Ribbon Schools Award this year.

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Mr. Speaker, today I wish to acknowledge the outstanding achievements of the Central Primary School for its impressive achievements in the field of education. I thank the school for its commitment to the children of New Mexico.

HONORING A FALLEN HERO, FIREFIGHTER ANTHONY (TONY) ALLAN CZAK

HON. SCOTT MCINNIS
OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. McINNIS. Mr. Speaker, in July of 1976 a 900 acre wild fire ripped through the Battlement Creek area of Western Colorado. During the blaze, four brave forest service firefighters from different parts of the country were killed while trying to knock out one of the deadliest forest fires in recent memory. On July 21st of 2001, these four men will be honored at the opening of a memorial to be dedicated in their memory. I ask that Congress take a moment to honor these four men for giving their lives in the line of duty.

The four-day blaze which claimed the lives of three hotshot firefighters and one pilot was started by lightning, and took nearly 300 fire fighters to douse the blaze. Twenty-five year old Anthony (Tony) Allan Czak was in his fourth year working on the Mormon Lake hot-shot crew from Coconino National Forest in Arizona and was serving as the crew boss for the 76 season when he was killed by a “fast moving finger of fire”.

Tony was born in Buffalo, New York and later moved to Phoenix, Arizona with his wife Janice to attend the University of Arizona. On the Morning of July 17, 1976, the crew was assigned to build a section of fire line to protect Federal lands belonging to the BLM. After they were finished, Tony sent the line crew out of the fire and into a safety zone. He then went back into the burn area to help the remaining three members with the burnout operations. Without warning, the fire took off and overran Tony and two other crewmembers. The fourth member of the crew survived.

Mr. Speaker, four men gave their lives protecting Federal land during the Battlement Creek fire in July of 1976. Anthony Czak and his crew will be honored by the citizens of the Battlement Creek area for their courage and bravery. I would ask that Congress honor them and thank them for their work.

Anthony’s family should be proud of what he accomplished in his life and what he did for the people of Battlement Creek.

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. UDALL of New Mexico. Mr. Speaker, I rise today to recognize the New Mexico elementary school that continues to make leaps and bounds in the superior educational standards that we strive for in the national public schools. Mesa Elementary School in Clovis, New Mexico, has an outstanding history of educational advancement, and today I wish to congratulate Mesa Elementary for receiving the U.S. Department of Education’s 2000–2001 Blue Ribbon Schools Award for outstanding achievement in elementary education.

The Blue Ribbon Schools Award is presented to schools that excel in numerous
fields, from strong leadership, clear visions for the future, and a strong sense of mission to the high quality of teaching, up-to-date curricula, and a commitment to share their knowledge with other area schools. This year, the Blue Ribbon Schools Award was only given to 264 elementary schools nationwide. The Central Primary School in Bloomfield, New Mexico, was also presented with the Blue Ribbon Schools Award this year.

Mesa Elementary School promotes the philosophy that children are intelligent in numerous ways and incorporate this belief into the daily functions of the school. Principal Jan Cox has done an incredible job of translating the notion of applied learning into the mission of the school by bringing together the staff, students, parents, and the community of Clovis to provide an environment conducive to excellence.

Student participation is one of the areas in which Mesa Elementary has shown to be one of the best in the country. Art and I have been involved from the start, selecting the school colors, mascot, and composing both the school song and pledge.

Today, one student from each grade serves on the Student Advisory Council, which aids Principal Cox in various aspects of administrative processes at Mesa Elementary. Students help select the daily cafeteria menu by serving on the Nutrition Advisory Council. Kindergarteners through sixth grade students run businesses in the Mesa Elementary Mall, supplying students with products from school supplies to refreshments. The Mesa Tech Lab, a computer resource center for the school, utilizes students who are proficient with computers as lab "techies" to help other students learn the programs.

One of the most influential learning tools that Mesa Elementary provides for its students is the Student Tutors (SWAT) team, a group of student mentors. The SWAT team was created under the Reading Renaissance Program (RRP), a nationwide literacy program aimed at improving students' critical thinking skills and their performance on standardized tests. In this program, students from higher grades assist students from lower grades who are not yet independent readers. Mesa Elementary was a model school for the RRP, and this past year the school made a presentation at the first ever RRP Conference in Nashville, Tennessee.

Mesa Elementary has won numerous awards for excellence over the past six years, including the Redbook Magazine Award for Excellence in 1995, the Reading Renaissance Model School and Library Awards in 1998, and the President's Physical Fitness Award in 1996, 1997 and 2000.

Through their determination to achieve quality educational standards and provide essential learning environments, the staff, students, and parents of Mesa Elementary School have exemplified what it takes to be true leaders in education for elementary schools across the country. I wish to commend Mesa Elementary School upon receiving the prestigious Blue Ribbon Schools Award, and I know that it will be one of the leaders in providing quality education for New Mexican students for years to come.

AL SHUR: LABOR LEADER OF THE YEAR

HON. BOB FILNER
OF CALIFORNIA
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. FILNER. Mr. Speaker, I rise today to recognize Al Shur, as he is honored by the San Diego-Imperial Counties Labor Council, AFL-CIO as Labor Leader of the Year.

As the Business Manager of IBEW Local 569, Al Shur has proven his longstanding commitment to worker justice. Also a member of the Executive Boards of the Labor Council and the State Federation of Labor, Al has been instrumental in championing the causes of labor.

Under his leadership, IBEW partnered with the National Electrical Contractors Association (NECA) to train high skilled workers through their apprenticeship program. Al's well-known advertising program, developed along with NECA, has raised the visibility and importance of unions in creating good family-supporting jobs.

In addition, Al's guidance assisted in securing the Project Labor Agreement for the downtown ballpark. "Al knows the true meaning of unity," says Secretary-Treasurer Jerry Butkiewicz. "He continuously works to support other locals and to promote the labor movement."

My congratulations go to Al Shur for these significant contributions. His dedication and commitment speak volumes about who Al is. I believe him to be highly deserving of the recognition as the San Diego-Imperial Counties Labor Council, AFL-CIO, Labor Leader of the Year.

WELCOME PRESIDENT CHEN

HON. MARCY KAPTUR
OF OHIO
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Ms. KAPTUR. Mr. Speaker, Taiwan marked its presidential first anniversary in office on May 20, 2001. President Chen Shui-bian, a Taiwan-born statesman, should be commended for his leadership and vision for his country.

President Chen has protected the tradition of political liberty for the 23 million citizens of Taiwan. His strong support for an educated population strives to ensure a society based on freedom and opportunity. I applaud his openness to democracy and the free exchange of ideas with other nations and cultures.

With the continued encouragement and assistance from the West, Taiwan can continue to be a beacon of hope for freedom in Asia.

On the occasion of President Chen's first anniversary in office, I wish President Chen Godspeed and good fortune as he transits through New York en route to Central America later this month.

HONORING A FALLEN HERO, FIREFIGHTER STEPHEN FURY, JR.

HON. SCOTT MCINNIS
OF COLORADO
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. McGINNIS. Mr. Speaker, in July of 1976 a 900 acre wild fire ripped through the Battle-ment Creek area of Western Colorado. During the blaze, four brave forest service firefighters from different parts of the country were killed while trying to knock out one of the deadliest forest fires in recent memory. On July 21st of 2001, these four men will be honored at the opening of a memorial to be dedicated in their memory. I ask that Congress take a moment to honor these four men for giving their lives in the line of duty.

The four-day blaze which claimed the lives of three hotshot firefighters and one pilot was started by lightning, and took nearly 300 fire fighters to douse the blaze. Twenty-three year old Stephen Fury, Jr. was born in Boise, Idaho where he graduated from Boise High School in 1971. He then went on to receive his English degree from the University of Idaho. During the summer of 1976, Stephen got an assignment with the Mormon Lake Hotshots out of the Coconino National Forest in Arizona.

On the morning of July 17, 1976, the crew was assigned to build a section of fire line to protect Federal land belonging to the BLM. The hotshots were working on a section of fire line on the upper east side of the fire. With out warning, the fire took off and overran Stephen and two other crewmembers. The fourth member of the crew survived.

Mr. Speaker, four men gave their lives protecting Federal land during the Battlement Creek fire in July of 1976. Stephen Fury and his crew will be honored by the citizens of the Battlement Creek area for their courage and bravery. I would ask that Congress honor them and thank them for their work.

Stephen’s family should be proud of what he accomplished in his life and what he did for the people of Battlement Creek.

A SALUTE TO MAIMONIDES HEBREW DAY SCHOOL ON ITS 21ST ANNIVERSARY

HON. MICHAEL R. MCNULTY
OF NEW YORK
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. McNULTY. Mr. Speaker, I rise today to commemorate the 21st Anniversary of the Maimonides Hebrew Day School in my congressional district in Albany, New York.

For more than two decades, Maimonides has provided the Jewish community in the Capital Region with traditional Jewish and secular education of the highest caliber. The students participate in hands-on experiences and extra curricular activities, building bridges between children and adults throughout the community.

I proudly extend my highest regard to Rabbi Rubin, and all of the administrators, staff, teachers and students, and offer them my best wishes for continued success.
INTRODUCTION OF THE MEDICARE CRITICAL NEED GME PROTECTION ACT

HON. FORTNEY PETE STARK
OF CALIFORNIA
IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. STARK. Mr. Speaker, I rise today along with several of my Congressional colleagues to introduce "The Medicare Critical Need GME Protection Act of 2001." This legislation seeks to protect our nation against the growing depletion of health care professionals fully trained to treat costly and deadly illnesses.

Under current law, the Medicare program provides reimbursement to hospitals for the direct costs of residents in their training. That reimbursement is cut to half, 50 percent, for that additional training.

The rationale for this policy is strong. In general, we have an oversupply of specialty physicians in our country and a real need to increase the number of primary care providers. By reducing the reimbursement for specialty training, the Medicare program has promoted needed increases in primary care training rather than specialty positions.

I agree with this policy. However, as is often the case, there are always exceptions to the rule. We do not want to hinder training of particular specialties or subspecialties if there is strong evidence that there is a serious shortage of those particular physicians. That is why I am introducing The Medicare Critical Need GME Protection Act.

Child and adolescent psychiatry is a clear example of how certain subspecialties face critical professional shortages. The 2001 report of the Surgeon General’s Conference on Children’s Mental Health states that almost one in ten children suffer from mental illnesses severe enough to impair development, yet fewer than one in five get treatment.

One huge barrier is the clear dearth of child and adolescent psychiatrists. Today there are roughly 7000 fully trained child and adolescent psychiatrists in the entire United States with only 300 additional psychiatrists completing specialty training each year. These numbers fall far short of what is needed to meet prevalence rates that identify nearly 15 million children and adolescents in need of mental health treatment. That means that many vulnerable young people will suffer needlessly, being unable to access the help they desperately need.

To provide another example of a current subspecialty facing serious professional shortages, we can look at nephrology. Between 1986–1995, the number of patients with End Stage Renal disease, ESRD, more than doubled, with over a half a million people now on dialysis. Yet current data indicate that only 51.8 percent of today’s nephrologists will still be in practice in the year 2010.

Most primary care physicians are not trained to treat the complex multi-symptom medical problems typically seen in ESRD and are unfamiliar with specific medications and technology prescribed for such patients. The decreasing supply of nephrologists, coupled with an expanding population of renal patients, puts the health of our nation at risk.

The Medicare Critical Need GME Protection Act provides a tool to help combat such shortages of qualified professionals. The bill would simply provide the Secretary of Health and Human Services with the flexibility to continue full funding of resident (including specialty) training programs if there is evidence that the program has a current shortage, or faces an imminent shortage, or health care professionals to meet the needs of our health care system.

The Secretary would grant this exception only for a limited number of years and would have complete control of the exception process. Programs would present evidence of the shortage and the Secretary could agree or disagree with the analysis. Nothing in this bill would require the Secretary to take any action whatsoever.

The bill also includes protections for budget neutrality. If the Secretary approves a specialty or subspecialty training program for full funding under this bill, the Secretary must add direct GME payments to ensure that no additional funds are spent.

Again, The Medical Critical Need GME Protection Act does nothing more than provide limited flexibility to the Secretary of Health and Human Services to ensure that we are training the health care professionals that meet our nation’s needs.

I encourage my colleagues to join me in support of this important legislation. By giving the Secretary the flexibility to allocate funds to attract and train professionals in certain at risk fields of medicine, we will significantly improve patient care and lower long-term health care costs.

AWARD FOR SOUTH TEXAS SCHOOLS

HON. SOLOMON P. ORTIZ
OF TEXAS
IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. ORTIZ. Mr. Speaker, I rise today to pay tribute to three schools in South Texas which are beating the odds in today’s public education system by harnessing the strength and awareness of the student population.

At a time when our resources are terribly over-burdened, the following South Texas schools are being recognized by the “Set A Good Example” competition sponsored by the Concerned Businessmen of America: Landrum Elementary in San Benito, Harlingen High School, and Rio Honda Elementary in San Benito.

These awards, launched in 1982, recognize schools which have student-oriented programs to influence their peers in a positive way by emphasizing the simple human moral values such as honesty, trustworthiness, responsibility, competence and fairness.

The Concerned Businessmen of America is a not-for-profit charitable educational organization which offers successful business strategies and programs to combat social ills and problems facing our youth.

At a time when parents and community leaders are watching our young people with new eyes, wondering what is going on inside their minds and what motivates them, this recognition is concrete proof that the South Texas community is paying attention to our young people.

Educators, counselors, parents, business people, and most importantly, students themselves, are working together to ward off the dangers that have plagued our schools and the young people. The winning ingredient here is the active involvement of the students; the best messenger for young people is other young people.

We have enormous challenges before us in education and with regard to the public policy in our public schools. There will never be one single answer to preparing young people to withstand the complex social issues that our children encounter each day. But the best way to prepare our children to deal with the society in which we live is to teach them, from very early on, simple moral guidelines to apply to their lives. The “Set A Good Example” program follows up as encouragement and reinforcement to these lessons.

I ask my colleagues to join me in commending Landrum Elementary in San Benito, Harlingen High School, and Rio Honda Elementary for their efforts to be part of a solution, which is the first step to solving the problem. I thank the young people in these schools for leading the way to better grades and healthier attitudes.

HONORING A FALLEN HERO, FIREFIGHTER SCOTT L. NELSON

HON. SCOTT McINNIS
OF COLORADO
IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. McINNIS. Mr. Speaker, in July of 1976 a 900 acre wild fire ripped through the Battle-ment Creek area of Western Colorado. During the blaze, four brave forest service firefighters from different parts of the country were killed while trying to knock out one of the deadliest forest fires in recent memory. On July 21st of 1976, these four men were killed at the opening of a memorial to be dedicated in their memory. I ask that Congress take a moment to honor these four men for giving their lives in the line of duty.

The four-day blaze which claimed the lives of three hotshot firefighters and one pilot was started by lightning, and took nearly 300 fire fighters to douse the blaze. Twenty-five year old Scott L. Nelson was born in Chippewa Falls, Wisconsin. Scott was a rookie firefighter on the Mormon Hotshots. He completed his basic training during May of 1976. During the summer of 1976, Scott got an assignment with the Mormon Lake Hotshots out of the Coconino National Forest in Arizona.

On the Morning of July 17, 1976, the crew was assigned to build a section of fire line to protect Federal lands belonging to the BLM. The hotshots were working on a section of fire line on the upper east side of the fire. With out warning, the fire took off and overran Scott and two other crewmembers. The fourth member of the crew survived.

Mr. Speaker, four men gave their lives protecting Federal land during the Battlement Creek fire in July of 1976. Scott L. Nelson and his crew will be honored by the citizens of the Battlement Creek area for their courage and
bravery. I would ask that Congress honor them and thank them for their work.

Scott's family should be proud of what he accomplished in his life and what he did for the people of Battelem Creek.

CELEBRATING TAIWAN'S DEMOCRACY ON THE FIRST ANNIVERSARY OF PRESIDENT CHEN SHUI-BIAN'S INAUGURATION

HON. HOWARD L. BERMAN
OF CALIFORNIA
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. BERMAN. Mr. Speaker, yesterday marked the one year anniversary of President Chen Shui-bian's inauguration as President of Taiwan. As the first member of the opposition to assume that office, his election was an extremely important milestone in the development of Taiwan's democracy. It's easy to forget that less than 15 years ago Taiwan was still under martial law. The changes we've seen in that short time span are nothing less than remarkable. Taiwan has become a true multiparty democracy that respects human rights and the rule of law. It is a shining example in a region where many countries remain under the control of one man or one party.

Taiwan and the United States share a common commitment to the ideals of democracy and freedom. The 1979 Taiwan Relations Act, which forms the official basis for friendship and cooperation between the United States and Taiwan, continues to provide a strong foundation for the bond between the people of both countries. That bond is sustained and made stronger each day by the large Taiwanese-American community, which has made innumerable contributions to our nation's social, economic and political life.

As we celebrate the strength of Taiwan's democracy, we must also recognize the many challenges still faced by that country. Despite its many positive contributions to the international community, much work remains to be done to ensure Taiwan's appropriate participation in a variety of international organizations, including the World Health Organization, the International Monetary Fund and the World Trade Organization. In addition, we must do everything possible to ensure that Taiwan's legitimate defense requirements are adequately addressed.

On his first anniversary in office, I wish President Chen Shui-bian every success in meeting these and other challenges. I also want to extend my warmest welcome to President Chen as he visits New York City on his way to Central America.

TRIBUTE TO JOHN ANDERSON CREWS

HON. DONALD M. PAYNE
OF NEW JERSEY
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. PAYNE. Mr. Speaker, I would like to ask my colleagues here in the United States House of Representatives to join me in honoring a very special person, Mr. John Anderson Crews, who serves as a source of inspiration to his family and many friends.

John Anderson Crews of Newark, New Jersey, celebrated his 98th year of life on February 3, 2001. He was honored at a gala hosted by his two daughters, Maria Crews-Minatée and Betty Crews-McNeil. Some 175 family members, guests and friends shared this event at his home congregation, Mount Zion Baptist Church in Newark, New Jersey.

Born in Vance County, Henderson, North Carolina, he came to Newark at the age of twenty (20). He married the late Maude E. Epps in 1925 and they raised three children. During World War II Mr. Crews was employed at Wright Aeronautical in NJ, as an airplane engine assembler. He retired from the Pennsylvania Railroad after twenty-one years as an assigned laborer.

John Crews has always led a busy life over his ninety-eight years. He is well known as an avid fisherman who taught many people the art of good fishing. For many years he served as the official fisher at the annual Fishing Derby at Martha's Vineyard, Cape Cod, Massachusetts. In addition, John Crews has been the mechanic who generously repaired cars for family and friends.

He stays abreast of current events through his daily routine of reading all sections of the local newspaper. Family and visitors are frequently challenged by his thorough knowledge of family history and what's happening today.

Mr. Crews has been a member of Mount Zion Baptist Church since 1923, so it was only fitting that his birthday celebration be held at his church home. He served as church sexton, superintendent of the Baptist Young People's Union and an ordained deacon.

The immediate family of John A. Crews extends through five generations with two children, three grandchildren, three great-grandchildren and two great-great-grandchildren.

HONORING A FALLEN HERO, SLURRY BOMBER PILOT DONALD A. GOODMAN

HON. SCOTT MCINNIS
OF COLORADO
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. McINNIS. Mr. Speaker, in July of 1976 a 900 acre wild fire ripped through the Battlement Creek area of Western Colorado. During the blaze, four brave forest service firefighters from different parts of the country were killed while trying to knock out one of the deadliest forest fires in recent memory. On July 21st of 2001, these four men will be honored at the opening of a memorial to be dedicated in their memory. I ask that Congress take a moment to honor these four men for giving their lives in the line of duty.

The four-day blaze which claimed the lives of three hotshot firefighters and one pilot was started by lightning, and took nearly 300 fire fighters to squash the blaze. Fifty-nine years later Donald A. Goodman was born in Okanagan, Washington and raised in McCall, Idaho. While he was in high school, he learned how to fly from Clare Hartnett. After he turned 23, Donald was drafted into the Army. While in the Army he served in the ski troops 10th Mountain Division, A CO 87th, E CO 87th. Donald helped to pave Aletschen on Kiska and later in Italy. After he was discharged, Donald went to work for Johnson's Flying Service in Missoula, Montana prior to...
starting his own company. Donald owned 2 converted B-26 Bombers which he flew for the US Forest Service.

On the Morning of July 16, 1976, Donald was on a slurry run when his B-26 struck a high mountain cliff near the fire as it was starting its sweep into the fire to drop a load of retardant. Donald and protecting Federal BLM lands at the time of his death.

Mr. Speaker, four men gave their lives protecting Federal land during the Battlement Creek fire in July of 1976. Donald A. Goodman and his crew will be honored by the citizens of the Battlement Creek area for their courage and bravery. I would ask that Congress honor them and thank them for their work.

Don’t family should be proud of what he accomplished in his life and what he did for the people of Battlement Creek.

WELCOMING PRESIDENT CHEN TO AMERICA

HON. TOM DeLAY
OF TEXAS
IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. DeLAY. Mr. Speaker, Mr. Speaker, today we have the special privilege of welcoming to our country a companion on the pathway of freedom and respect for individual rights. President Chen Shui-bian of Taiwan walks with us on the road to expanded liberty and a commitment, to stand up and speak out for democracy on behalf of the Taiwanese people, entitles him to a warm and open welcome in the cradle of liberty.

We hope that President Chen’s historic visit will demonstrate to the world that the fraternal ties of freedom are the most enduring, gripping, and unbreakable bonds between people and nations. America and Taiwan share a noble expectation. We hope to see all the world’s peoples exercising their fundamental right to self-government. We believe that democratic principles offer the best chance for stability and opportunity in every country and on every continent. When a democratic government leads every nation, prosperity and opportunity will be attainable conditions for everyone.

In Taiwan and in America, our people believe that, for every citizen, the ability to vote is a fundamental and universal human right. We believe that legitimate governments are granted the right to exercise power by their people. We believe that this grant of power flows up from the governed not down from the government.

Every fair and just government respects this principle. Governments that do not respect it can be neither.

One year ago, the people of Taiwan proudly completed the first democratic transition of power in our history. This people’s struggle for freedom is the essence of democracy. It was all the more inspiring because the Taiwanese people ignored a campaign of intimidation that was designed to coerce voters into rejecting President Chen. That Communist bluster failed to move the free people of Taiwan. Once again, freedom won the day.

The passion for freedom is firmly rooted in the soil of Taiwan. Taiwan is an oasis of freedom. Several years ago, during a visit to Taiwan, I saw the amazing spirit and vitality shown by the Taiwanese people. The principles of capitalism and freedom were blossoming across Taiwan. We are rightfully honoring that passion for freedom by allowing the President of Taiwan to visit America.

The record in Taiwan should be an example for other nations: Freedom and democracy work.

We hope that President Chen and his delegation feel the same emotions I felt when I was in Taipei as they visit the United States. Texas and Houston are America at her best. Texans appreciate and understand freedom. We know that it requires both sacrifice and responsibility. And we are especially proud to host President Chen’s delegation for a visit.

We hope that President Chen’s visit will lead to enhanced ties between Taiwan and the United States. We share commerce, culture and a devotion to the principles of freedom and democracy. He is a worthy friend and we offer him a heartfelt welcome to the United States.

ECONOMIC GROWTH AND TAX RELIEF RECONCILIATION ACT

HON. MAX SANDLIN
OF TEXAS
IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 16, 2001

Mr. SANDLIN. Mr. Speaker, on May 8, 2001, after extensive negotiations, the Senate agreed to a ten-year budget plan that provides for the consideration of significant tax relief and sets in place a responsible spending plan. I was glad that the Senate acted in a bipartisan manner passing a budget that offers immediate tax relief for millions of middle-class families by shifting part of the benefits to lower-wage earners. The Senate’s action demonstrates that when both sides are prepared to compromise the American people win. It is unfortunate that the House Republican Leadership refuses to follow in his footsteps, will be wise enough to do nothing out of selfish ambition or vain conceit, but in humility and consider others before ourselves. I celebrate you now and always in spirit and in love.

AMERICAN PATRIOTS

HON. GEORGE RADANOVICH
OF CALIFORNIA
IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. RADANOVICH. Mr. Speaker, today, we pause in remembrance to honor all of America’s patriots who gave what Lincoln called “the last full measure of devotion.” This spirit of remembrance was born out of the dark depths of the bloodiest, most divisive conflict in our history—a war where more than 620,000 men and women lost their lives.

On April 25th 1866, a number of women in Columbus, Mississippi went to decorate the graves of their fallen. Near the final resting places of the Confederate soldiers were other graves—graves holding the remains of Union soldiers who had died on the same bloody battlefields.

Those women wondered who would remember the enemy soldiers buried so far from their loved ones. Moved by compassion, kindness and sorrow, they decorated all the graves they found—of both the living and those of their fallen enemies. Their acts captured the imagination of our entire country and became the foundation upon which our current observance
INTRODUCTION OF AMERICAN GOLD STAR PARENTS ANNUITY ACT

HON. BENJAMIN A. GILMAN
OF NEW YORK
IN THE HOUSE OF REPRESENTATIVES
Monday, May 21, 2001

Mr. GILMAN. Mr. Speaker, I rise today to introduce The American Gold Star Parents Annuity Act of 2001, H.R. 1917. This legislation would create a new annuity of $125 per month for all current and future Gold Star Parents. Gold Star Parents are those individuals who have lost a child, who was an active-duty member of the Armed Forces, and subjected to either enemy fire in a recognized conflict or to an act of terrorism.

The annuity is for each set of parents, to be divided equally if they are no longer married. Should one parent be deceased, the surviving parent would receive the full amount of the annuity. This annuity will be tax free.

The annuity is contingent upon the parents being awarded a Gold Star, the eligibility of which is determined by the Secretary of Defense.

Most of the recipients will be members of The American Gold Star Mothers, an organization that has its beginnings in World War I. During that conflict, a blue star was used to represent a person serving in the United States’ Armed Forces. As American casualties mounted in 1917, silver stars were used to represent those who had been wounded, and gold stars were used for those who had died in the service of their nation.

On June 4, 1928, a group of twenty-five mothers residing in Washington DC, met to plan the founding of a national organization, which was officially incorporated on January 5, 1929.

Gold Star membership was initially open to all mothers who had lost a son or daughter in World War I, but subsequently was opened to all those who had lost a child in World War II, Korea, Vietnam and the Persian Gulf conflict.

These additions have paralleled congressional modifications to the U.S. Code to permit the Secretary of Defense to award Gold Star pins to the parents of deceased veterans of those conflicts as well as those who lost children in terrorist attacks on U.S. Armed Forces.

Since its founding, The American Gold Star Mothers has played a vital role in the healing process for those who had lost a child. By bringing together those who share a common tragedy, this organization has helped its members realize that they are not alone in their grief.

Furthermore, The Gold Star Mothers also performed the important service of assisting veterans of the last century’s military conflicts and their descendents with the presentation of claims before the Veterans’ Administration. They also perform thousands of hours of volunteer service in our VA hospitals, offering assistance and comfort to hospitalized veterans and their families.

Mr. Speaker, our country has always sought to look after the surviving spouse and children of a service-member who has been killed in action. Often overlooked however, are the parents of the deceased service-member. This is unfortunate since the parents are usually those who have had the greatest role in shaping that person’s life, and will have had the greatest impact on his or her life. Yet, beyond heartfelt condolences, the parents receive very little from the Government that their child chose to patriotically serve as a member of the Armed Forces.

While we all recognize that the Government has some obligation to the widowed spouse and the killed soldier’s children, very few have argued on the behalf of the parents who lose their children to war. Only those parents who relied on their child as a primary means of support currently receive any benefit when their child is killed in the line of duty.

This legislation seeks to change that reality. It offers a small annuity to any parent, mother or father, regardless of need, as a sign of appreciation for the ultimate sacrifice made by their child in the defense of freedom and liberty.

Accordingly, I invite my colleagues to support this overdue measure, H.R. 1917.

H.R. 1917
Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.
This Act may be cited as the “Gold Star Parents Annuity Act”.

SEC. 2. SPECIAL PENSION FOR GOLD STAR PARENTS.
(a) In General.—(1) Chapter 15 of title 38, United States Code, is amended by adding at the end the following new subsection:
“SUBCHAPTER V—SPECIAL PENSION FOR GOLD STAR PARENTS”

§ 1571. Gold star parents

“(a) The Secretary shall pay monthly to each person who has received a Gold Star lapel pin under section 1126 of title 10 as a parent of a person who died in a manner described in subsection (a) of that section a special pension in an amount determined under subsection (h).

“(b) The amount of special pension payable under this section with respect to the death of any person shall be $125 per month. In any case in which more than one eligible person is entitled to special pension under this section with respect to the death of a person, the Secretary shall divide the payment equally among all such persons.

“(c) The receipt of special pension shall not deprive any person of any other pension or other benefit, right, or privilege to which such person is or may hereafter be entitled under any existing or subsequent law. Special pension shall be paid in addition to all other payments under laws of the United States.

“(d) Special pension shall not be subject to any attachment, execution, levy, tax lien, or detention under any process whatever.

“(e) For purposes of this section, the term ‘parent’ has the meaning provided in section 1126(d)(2) of title 10.”

(2) The table of sections at the beginning of such chapter is amended by adding at the end of the following:

“SUBCHAPTER V—SPECIAL PENSION FOR GOLD STAR PARENTS

“§ 1571. Gold star parents.”

SECTION 1571—EFFECTIVE DATE.

(a) Subchapter V—Special Pension for Gold Star Parents

IN THE HOUSE OF REPRESENTATIVES

Monday, May 21, 2001

Mr. STARK. Mr. Speaker, many of us in Congress—and many of our constituents around the country—have serious concerns about the quality, cost, and accessibility of health care and what it means for the quality of our nation’s health care system.

I recommend the attached article for my colleagues’ attention. It is written by Dr. Ronald J. Glasser, a practicing pediatrician at Children’s Hospital in Minneapolis, Minnesota. The article appeared in the May 2001 edition of the Washington Monthly.

As many of my colleagues know, I am a longtime champion of expanding Medicare to eventually provide health insurance coverage for everyone. The article below provides strong support for that proposal.

From the Washington Monthly, May, 2001

FLATLINING, THE COMING COLLAPSE OF MANAGED CARE AND THE ONLY WAY OUT

(By Ronald J. Glasser, M.D.)

Everyone knows the horror stories of managed care: the denied treatment, the preauthorized hospital admission, the sub-specialty care, etc. So there is little reason to mention the motorized wheel chairs denied for patients with spina bifida—our evaluation team has determined that your patient can walk assisted with braces or walker the prescribed twenty meters in under the approved ninety seconds.” Nor is there need to remind of the termination of skilled nursing care for adolescents with cystic fibrosis—home nursing care will be discontinued after a patient reaches the plan’s determination that there has been stabilization of your patient’s clinical course.

As I live in the heart of Minnesota’s largest HMO is refusing to approve a discharge order to transfer a quadriplegic 18-month-old girl to the city’s most respected rehab facility for the evaluation of a medical center because it isn’t on the HMO provider list. Try to justify that to your conscience or explain it to traumatized, desperate parents only the everyday skirmisses. As a pediatric nephrologist and rheumatologist in Minneapolis, I’ve been on the front line of these battles for 15 years, and I’ve experienced first-hand the insanity of managed care.

Under managed care, physicians have feared no better than the patients. Despite what the managed-care industry would like you to believe, there is no real competition out there, no real choice. In any urban population of less than a million people, one dominant health plan usually covers more than 50 percent of the area’s enrollees. In the larger cities, there are usually only four plans that dominate a particular coverage area. These big plans run the show, shadow each others’ prices, and do not easily tolerate criticism.

Steve Benson, a well-respected pediatrician for over 20 years worked in a clinic recently taken over by a health plan. After questioning the appropriateness of the plan’s insistence on 15 minutes of patient time every 90 minutes, he was told that he was not a team player. But he continued to complain that ten minutes per patient was not enough time to perform an adequate exam, much less counsel young mothers. More pointedly, after he complained that such a draconian patient-care policy was detrimental to the health of the family and demeaning to the doctor, the medical director took Benson aside and told him that he was disruptive. If he wanted to continue at the clinic, he would have to seek counseling with the plan’s psychiatrist.

When Dr. Benson refused, he was fired.

The plan was determined to make an example of the great doctor. The separation clause of his contract stated that if he left the clinic, he could not practice within two miles of the facility. The plan interpreted that facility to be owned by the health plan, including depots, warehouses, parking lots, machine shops, and administrative buildings. That meant virtually the whole metropolitan area and most of the rest of the state. Daunted by the prospect of endless lawsuits, Dr. Benson, at the age of 56, was forced to leave his practice as well as the state to pursue his complaints from other physicians.

CHERRY PICKERS

The lunacy of managed care began with the passage of the 1973 HMO Act. Within a decade, that law had become a full-blown catastrophe. It is fair to say that, back in 1973, no one had a clear vision of exactly what these organizations were, how they were to operate, or actually they were supposed to do, or how they were to become profitable and remain fiscally sound.

The original idea was simple enough: Health-care costs were rising for employers and some method had to be devised to control them. What better way than to put together a monopolistic delivery structure that would focus on keeping people healthy and that would place each patient into a health care “network,” based on sound medical and economic principles? Not surprisingly, though, patients wanted to stay with their own doctors and were reluctant to sign up with a health plan that wouldn’t let them go to hospitals not in the plan. The imposition of whole new structures and delivery systems would have their own unique costs and unexpected problems.

Still, the health-maintenance organizations had enormous built-in advantages that allowed them to quickly overcome patients’ distrust while overcoming the resistance and the skepticism of the business community. First of all, the name implied. HMOs were never set up to care for the sick, but as a result they had to be in the health-care business. In addition, HMOs offered medical care through employers, which virtually guaranteed them a healthy profit. The insurance industry calls this tactic “cherry picking.”

Full-time employees are the perfect demographic for any health-care company. Eighteen-to-twentysomething workers are usually the healthiest cohort in any society; but the real “cherry picking” lay in selling health insurance only to employers, because no one who has heart failure, severe asthma, or is crippled by arthritis can maintain full-time employment. You start with healthy people, and if workers become ill or injured on the job, there’s always workers comp.

But the HMOs’ real advantage lay in their start-up costs. No one in America will ever scoff at yet another new startup built from scratch because of the billions of dollars it would take to build the factories, set up the infrastructure, and establish distribution systems but HMOs simply begin, given a pass on initial expenditures. The original HMOs were not viewed as insurance companies. In California and many other states, they were licensed under the department of corporations rather than with the state’s insurance commissioner.

At first they looked more like what were called “independent contractors” than insurance companies. In fact, that was precisely how the HMOs presented themselves—nothing more than a group of doctors offering to supply health-care services to a defined group of people, similar both professionally and legally to carpenters or roofers offering their services.

Amid all this initial confusion, managed-care companies were exempted from the usual requirements of insurance, specifically the need for large cash reserves. In short, they could become the insurance companies without having monies available to pay claims. One of the largest and most successful HMOs in Minnesota came into existence with nothing more than a $70,000 loan from a neighborhood bank to rent office space, hire two secretaries, and purchase a half-dozen phones.

This reckless financing led to what soon became a corporate Ponzi scheme. Without adequate reserves, HMOs had to keep premiums ahead of claims, and since premiums had to be kept artificially low to gain market share, that meant what it has always meant in the insurance business: lower utilization, or in the new health speak, denial of care.

Managed-care companies have always used certifications, pre-authorizations, formularies to restrict drug use, barriers to specialty care, limitations on diagnostic procedures, and the hiring of physicians willing to accept reduced fees to keep costs down and profits up. These restrictions were imposed when managed-care companies covered only a few hundred thousand people, but last year, over 140 million potential patients were enrolled in managed care. HMOs could no longer hide what they were doing.

DRIVE-BY DELIVERY DEBACLE

Managed care’s first great PR disaster was the early discharge of new mothers within 24
E876

hours of delivery. Obstetrics was always a financial black hole for these companies.
About four million babies are born in the
United States every year, and managed care
covers the cost for almost two-thirds of the
deliveries. The average cost in the Midwest
of a standard delivery and two-day stay in
the hospital, not including physician and anesthesiologist fees, is $4,500 for the mother
and $1,000 for the baby. For a cesarean section, the cost jumps to $10,000 for the mother
and $4,500 for the baby—and the hospital stay
goes to four days. And these are the costs if
everything goes right.
Do the math: Just assuming all the deliveries are standard ones, with two days in the
hospital per delivery, the cost works out to
nearly $22 billion a year. HMOs weren’t financially equipped to handle those kind of
costs year in and year out. They had become
profitable by signing up only healthy people.
Unfortunately, healthy people also have babies, and $22 billion a year was quite a hit on
very narrow profit margins. So the managedcare managers got the bright idea that if
they hustled mothers and babies out of the
hospitals after one day, they’d recapture half
to two-thirds of their costs.
Beginning in the early 1990s, HMOs began
demanding that their obstetricians discharge
women who had uncomplicated vaginal deliveries within 24 hours of giving birth. The
plans presented company data proving early
discharge to be safe. Medical directors began
to track which doctors followed this new
guideline. Those who refused or balked were
reprimanded or fired. But the data was nonsense. This year, a study on early discharge
was published in the prestigious American
Journal of Medicine entitled ‘‘The Safety of
Newborn Early Discharge.’’ In the article,
physicians from two university pediatric
centers not only challenged the managedcare pronouncements of safety, but denounced them as fabrications: ‘‘Newborns
discharged early [less then 30 hours after
birth] are at increased risk of re-hospitalization during the first month of life.’’
Not only was the data erroneous, but so, it
turns out, was the math. Delivery costs are
front loaded, so most of the expenses are incurred during the first day in the hospital.
Unless HMO administrators somehow managed to persuade women to give birth in
taxis on the way to the hospital simply kicking them out of the hospital a day early
didn’t end up saving the HMOs much money.
Nonetheless, by the mid-1990s, the health
plans were in charge, pushing their own
agendas and their own data. First, they encouraged and then demanded early discharges. But a funny thing happened on the
way to the bank. These early discharges, unlike all the other cost shaving, affected a
very large, unexpected and quite formidable
group of consumers: husbands. These weren’t
just any old husbands, they were a very
unique subset of husbands: state legislators.
The average American state legislator is
male, 38 to 53 years of age, usually four to
seven years older than his wife, fiercely committed to family values—and usually, to his
wife. All over the country, these men, unaware of the new 24-hour policy, went to the
hospital following the birth of their child,
and were met at the entrance to the maternity ward or, in some cases, at the doorway
of the hospitals, by an exhausted spouse. In
all probability, she was in a wheelchair,
holding their new child, and accompanied by
an aid or an OB nurse who explained to the
bewildered husband that his wife and child
were fine and that both had been cleared for
discharge.
More than likely, the nurse handed the
husband a prescription or an anti-nausea
medication, and advised him that a representative from their health plan’s home-

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care division would probably be calling in a
day or two to set up an in-house visit or
make an appointment with a pediatrician. If
anything went wrong, they were to call 911.
The husbands clearly didn’t like the early
discharge policy, but had no idea where or
how to complain. So they called their wives’
obstetricians. The doctor would explain that
she’d seen the wife in the morning and that,
while she would have preferred to keep her in
the hospital another day or so, their health
plan’s policy was to discharge within 24
hours after delivery.
The husband then called the health plan,
and after a dozen or so phone calls, reached
a benefits coordinator sitting at a computer
screen somewhere in another state. The husband, like every husband who called, was
rather unceremoniously told that early discharge for uncomplicated deliveries was the
accepted standard of medical practice in
their community and that the wife’s attending physician had clearly authorized the discharge. If the husband still felt concerned, he
should write a letter or call their HMO’s tollfree complaint number.
It was a big mistake. Legislators and congressmen are not the kind of husbands who
write letters or call 800-numbers. Instead,
they went back to the state legislatures, and
within weeks passed laws stipulating longer
hospital stays for uncomplicated vaginal deliveries. Some states refused to allow discharge in less than two days; others gave
new mothers a minimum of 72 hours. What
was so astonishing about these laws, of
which there were some 26 different versions,
was not that they were passed so quickly and
so unanimously, but that no health plan put
up even a semblance of resistance, and none
tried to have a single law repealed.
More tellingly, not a single HMO offered up
the safety data that they used so successfully to coerce physicians into sending new
mothers home within a day of delivery.
Faced for the first time with an advocacy
group that could do them real harm, the
health plans simply caved in and admitted
by their silence that they had been wrong.
One HMO apologist, the president of the
California Association of Health Plans, did
try to defend the early discharge policy, explaining that ‘‘no one is looking at the big
picture, at what will happen to monthly premiums.’’
The HMO industry took a terrible beating
on early discharge, but it continues to try to
ration care by restricting both diagnosis and
treatments, further limiting mental health
coverage, sending stroke victims to nursing
homes instead of rehabilitation hospitals,
and simply refusing to pay for new, cutting
edge prosthesis, while putting more and
more bureaucratic hurdles in the way of physicians prescribing new drugs. It is, after all,
what managed care does, what it has always
done, and what it needs to continue to do to
stay in business.
THE ANSWER

Over the last decade, I have seen managed
care harass and demean physicians and punish patients. Now, it is punishing the business community, once its staunchest supporter, with premium increases of 15 to 20
percent a year. Last month, the president of
the University of Minnesota asked the state
for a supplemental funding appropriation of
$280 million, a third of which simply covered
the year’s increase in employee health insurance costs. Honeywell and Boeing have the
same problem, only they can’t go to the
state for relief. They must eat the premium
increases rather than decrease health-care
coverage and risk losing employees in a tight
labor market.
All those original pronouncements of the
managed-care industry in the late 1980s and

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early 1990s guaranteeing high-quality health
care at low and affordable prices have been
abandoned as these companies scramble to
stay afloat as costs escalate and stock prices
slip to new lows. This year, Aetna Health
Care, in a letter to stockholders, stated that
it planned over the next four quarters to
drop 2.5 million members, raise premiums,
and cut back on full-time staff. Not a very
encouraging business plan, especially for a
company insuring more than 19 million people.
Years ago, a few people warned that this
market-driven experience was bound to fail.
The essence of sustainable insurance, whatever the product, is the size and diversity of
the risk pool. The Royal Charter establishing Lloyd’s of London, the world’s first
insurance company, made the point of their
enterprise quite clear: ‘‘So that the many
can protect the few.’’ The idea hasn’t
changed in over 300 years. A sustainable insurance plan demands a large risk pool so
that it can offer low rates and cover future
claims. Managed-care companies handled the
problems of risk by ignoring the elderly, the
poor, the indigent and the needy, but it was
hardly a strategy for long-term fiscal health.
Early skeptics of this new industry had
watched the growth of Medicare, the government’s insurance plan for the elderly, since
its passage in 1965 and had no illusions that
managed care could operate both efficiently
and at a profit. Although an astonishing success, Medicare had also grown more and
more expensive over the years. The increasing costs had nothing to do with greed on the
part of physicians or hospitals, poor administrative controls, or excessive utilization of
services, but plain old-fashioned need.
The creators of Medicare were shocked at
the unmet needs that Medicare had unleashed, the hundreds of thousand of seniors
who had gone untreated because they could
not afford to visit a doctor, much less be admitted to a hospital. The country had clearly underestimated the demographics of an
aging population of people who simply refused to die, as well as the astonishing
growth of medical technology now able to
keep the elderly healthy.
Vice President Cheney’s multiple cardiac
angiographies, balloon angioplasties, and
coronary stints, along with his cholesterollowering drugs, beta-blockers and ACE inhibitors, not to mention his blood-thinning
medications and anti-platelet drugs, are a
testament to what can be done today that
couldn’t be done in the ’60s and early ’70s.
Sooner or later, taking care of people gets
costly.
Managed care had a bit of a head start on
controlling costs by only offering coverage
to a healthy, employed population. But as
that population aged, the demand for service
increased and all bets were off. Indeed, despite the bizarre claim-denial schemes the
industry has implemented, it continues to
lose money. Many, if not all companies, have
dropped their sickest members, raised premiums and cut services just to keep in business.
How many more years of increased premiums, ever more complicated administrative hoops and decreasing services will it
take to prove that private-sector health care
doesn’t work? Every survey, from the first
nationwide study performed in 1935, has
shown that most Americans want their government to support health care to those in
need. That’s a fact. It is also a fact that we
already have a system in place that would
provide an obvious solution: expanding Medicare.
While managed care has faltered. Medicare
has prospered. Throughout the whole history
of Medicare, there has never been evidence
that Medicare has ever denied treatment

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that a physician considered necessary. At a time when managed care routinely rations care, Medicare has simply paid for what is prescribed.

While it isn’t perfect—many seniors still need Medigap insurance to cover some of the things Medicare doesn’t, such as prescription drugs—it still offers a good model of efficient health care administration that could be replicated for the rest of America if expanded. Medicare is administered by fewer than 4,000 full time employees to cover some 39 million people. Aetna Health Care, meanwhile, employs 40,000 administrators to handle roughly 19 million enrollees.

Here in Minnesota, every health care dollar is funneled through eight HMOs and approximately 250 other health insurance companies. A recent audit by the state attorney general estimated that as much as 47 percent of that premium dollar is pocketed by these companies before distributing what is left to the doctors, patients, nursing homes, pharmacies, and hospitals.

By contrast, Medicare doesn’t have to screw around with manipulating patient claims. It doesn’t need a provider network coordinator to explain why a claim hasn’t been paid or a treatment refused. And more to the point, Medicare doesn’t have to underwrite its own insurance, market its “product,” skim off profits, or spend a fortune on advertising and lobbying to keep the playing field tilted in their direction.

There have been times when Medicare has been unresponsive, but it has never been as ruthless or intransigent as an insurance company executive or medical director hack working for an HMO. If there is going to be a so-called tyranny of Medicare, it will be our tyranny, rather than the dictates of some anonymous corporate executive deciding the meaning of “medical necessity.”

There is no need under Medicare to refer an objection to “the Complaint Procedure Section as designated in the booklet explaining the rules of benefits of your Group Health Plan Membership Contract.” Just call your congressman.

The nation’s oncologists convinced Congress to have Medicare approve payments for outpatient intravenous chemotherapy rather than solely hospital-based treatments. Even more recently, physicians were able to get Medicare to reverse regulations that proved too foolish and time consuming to be practical in the real world. Last month, the nation’s teaching hospitals had Congress place back monies that had been removed from Medicare under the 1997 Balanced Budget Act in order to fund ongoing teaching and patient-care projects. When was the last time a CEO of a managed-care company gave back anything?

**Rotting Corpses**

But a $1.2 trillion-a-year industry does not go away easily. Recently, Dr. George Lundberg, the former editor of the Journal of the American Medical Association, discussing managed care, put the whole issue in more prosaic terms. “Managed care is basically over,” he said. “But like an unembalmed corpse decomposing, dismantling managed care is going to be very messy and very smelly.”

But managed care is determined to survive, and it is proposing a number of programs to shift the cost and risks of health care onto the consumer while lifting the burden of increasing premiums off the shoulders of the employers. One method is the “Definition Contribution,” where employers simply wash their hands of any increasing costs and give each employee a certain amount of money for health care. If the $2,000 or so lump sum doesn’t cover the cost of a plan that allows employees to see their favorite doctors, or if they want say, dental coverage, they must pay for it themselves.

A second concoction is the “Medical Savings Account,” modeled on individual retirement accounts to provide health care by allowing tax-free contributions to cover medical and surgical expenses. Again, there is general agreement among economists that these new programs will so fragment risk pools that those managed-care plans offering these programs but signing up the sickest members will slide into insolvency even faster than the current managed-care companies.

But to hide these structural defects and obfuscate the issue, and to stifle debate of any other rational public-sector alternatives, the advocates of managed care always bring up Canada’s health care system as an example of a failed Medicare-type program. What they don’t say is that each year, Canadians pay a little less than $1,600 U.S. per person for health care coverage. We pay more than $4,000 per American, and the price tag is going up annually. Canada would be able to do everything they have to do and, more importantly, what they would like to do, with what we pay. In fact, we should be able to do everything we want to do right now with our $4,000.

But the inefficiencies of a system with 2,500 different private health plans virtually guarantees the continued failure of our health-care system to provide high-quality, affordable health care for everyone. For flood insurance to work, it has to cover everyone, those who live on the hills and up in the mountains as well as those who live along the lakes and river banks. If all 280 million Americans are in the same risk pool; if the inefficiencies as well as the predatory behaviors of managed care can be eliminated, we can have the best health-care system in the world, and we can have it now.
SENATE COMMITTEE MEETINGS

Title IV of Senate Resolution 4, agreed to by the Senate on February 4, 1977, calls for establishment of a system for a computerized schedule of all meetings and hearings of Senate committees, subcommittees, joint committees, and committees of conference. This title requires all such committees to notify the Office of the Senate Daily Digest—designated by the Rules committee—of the time, place, and purpose of the meetings, when scheduled, and any cancellations or changes in the meetings as they occur.

As an additional procedure along with the computerization of this information, the Office of the Senate Daily Digest will prepare this information for printing in the Extensions of Remarks section of the CONGRESSIONAL RECORD on Monday and Wednesday of each week.

Meetings scheduled for Tuesday, May 22, 2001 may be found in the Daily Digest of today’s RECORD.

MEETINGS SCHEDULED

MAy 21

9:30 a.m.

Commerce, Science, and Transportation

To hold hearings to examine issues relating to the boxing industry.

SR-253

Health, Education, Labor, and Pensions

Public Health Subcommittee

To hold hearings to examine issues surrounding human subject protection.

SD-430

Appropriations

Labor, Health, and Human Services, and Education Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2002 for the National Institutes of Health, Department of Health and Human Services.

SH-216

Environment and Public Works

Business meeting to consider pending calendar business.

SD-628

Energy and Natural Resources

Business meeting to consider pending calendar business; a hearing on the Administration’s national energy policy report will immediately follow.

SD-106

Governmental Affairs

Business meeting to consider the nomination of John D. Graham, of Massachusetts, to be Administrator of the Office of Information and Regulatory Affairs, Office of Management and Budget; the nomination of Stephen J. Perry, of Ohio, to be Administrator of General Services; the nomination of Angela Styles, of Virginia, to be Administrator for Federal Procurement Policy; and the nomination of Erik Patrick Christian, and Maurice A. Ross, both of the District of Columbia, each to be an Associate Judge of the Superior Court of the District of Columbia.

SD-342

Appropriations

Defense Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2002 for the Department of Defense and related programs.

SD-192

10:00 a.m.

Environment and Public Works

Fisheries, Wildlife, and Water Subcommittee

To hold hearings to examine the Environmental Protection Agency’s support of water and wastewater infrastructure.

SD-628

Appropriations

Foreign Operations Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2002 for international financial institutions.

SD-138

Judiciary

To hold hearings on the nomination of Deborah L. Cook, of Ohio, and the nomination of Jeffrey S. Sutton, of Ohio, each to be a United States Circuit Judge for the Sixth Circuit, the nomination of John G. Roberts, Jr., of Maryland, to be United States Circuit Judge for the District of Columbia Circuit, and the nomination of Ralph P. Boyd, Jr., of Massachusetts, and the nomination of Robert D. McCallum, Jr., of Georgia, each to be an Assistant Attorney General, all of the Department of Justice.

SD-226

Banking, Housing, and Urban Affairs

Business meeting to consider the nomination of Alphonso R. Jackson, of Texas, to be Deputy Secretary, the nomination of Richard A. Hauser, of Maryland, to be General Counsel, and the nomination of John Charles Weicher, of the District of Columbia, and Romulo A. Bernardi, of New York, each to be an Assistant Secretary, all of the Department of Housing and Urban Development.

SD-538

Joint Economic Committee

To hold joint hearings on the economic outlook of the nation.

311, Cannon Building

2 p.m.

Commerce, Science, and Transportation

Science, Technology, and Space Subcommittee

To hold hearings to examine issues relating to carbon sequestration.

SR-253

2:30 p.m.

Foreign Relations

To hold hearings to examine future policy between the United States and North Korea.

SD-419

MAY 24

9:30 a.m.

Health, Education, Labor, and Pensions

To hold hearings to examine issues surrounding Congress’ role in patient safety.

SD-430

Governmental Affairs

Investigations Subcommittee

To hold hearings to examine alleged problems in the tissue industry, such as claims of excessive charges and profit making within the industry, problems in obtaining appropriate informed consent from donor families, issues related to quality control in processing tissue, and whether current regulatory efforts are adequate to ensure the safety of human tissue transplants.

SD-342

Energy and Natural Resources

To hold hearings on the research and development of workforce training, and Price-Anderson Act provisions of pending energy legislation, including S.232, to authorize funding for University Nuclear Science and Engineering Programs at the Department of Energy for fiscal years 2002 through 2006; S. 368, to protect the environment by reducing the United States and decrease America’s dependency on foreign oil sources to 50% by the year 2011 by enhancing the use of renewable energy resources conserving energy resources, improving energy efficiencies, and increasing domestic energy supplies; improve environmental quality by reducing emissions of air pollutants and greenhouse gases; mitigate the effect of increases in energy prices on the American consumer, including the poor and the elderly; S. 472, to ensure that nuclear energy continues to contribute to the supply of electricity in the United States; and S. 597, to provide for a comprehensive and balanced national energy policy.

SD-106

Commerce, Science, and Transportation

Business meeting to consider S. 368, to develop voluntary consensus standards to ensure accuracy and validation of the voting process, to direct the Director of the National Institute of Standards and Technology to study voter participation and emerging voting technology, to provide grants to States to improve voting methods; S. 633, to provide for the review and management of airport congestion; the nomination of Michael K. Powell, of Virginia, Kathleen Q. Abernathy, of Maryland, Michael Joseph Copps, of Virginia, Kevin J. Martin, of North Carolina, and Timothy J. Muris, of Virginia, each to be a Member of the Federal Trade Commission; the nomination of Donna R. McLean, of the District of Columbia, to be Assistant Secretary for Budget and Programs/Chief Financial Officer, and Sean R. O’Hollaren, of Oregon, to be Assistant Secretary for Governmental Affairs, both of the Department of Transportation; and the nomination of Kathleen Marie Cooper, of Texas, to be Under Secretary for Economic Affairs, Maria Cino, of Virginia, to be Assistant Secretary and Director General of the United States and Foreign Commercial Service, and Bruce P. Mehman, to be Assistant Secretary for Technology Policy, all of the Department of Commerce.

10 a.m.

Appropriations

Legislative Branch Subcommittee

To hold hearings on proposed budget estimates for fiscal year 2002 for the Secretary of the Senate and the Architect of the Capitol.

SD-124

Appropriations

Transportation Subcommittee

To hold hearings to examine transportation safety issues and Coast Guard modernization proposals.

SD-192

Judiciary

Business meeting to consider pending calendar business.

SD-226

Banking, Housing, and Urban Affairs

Securities and Investment Subcommittee

To hold hearings on the implementation and future of decentralized markets.

SD-538

10:30 a.m.

Foreign Relations

Business meeting to consider pending calendar business.

SD-419
2 p.m.  
Judiciary  
To hold hearings to examine competition in the pharmaceutical marketplace, focusing on the antitrust implications of patent settlements.  
SD-226  

Foreign Relations  
International Operations and Terrorism Subcommittee  
To hold hearings to examine issues related to the United Nations Human Rights Commission.  
SD-419  

JUNE 6  
10 a.m.  
Appropriations  
VA, HUD, and Independent Agencies Subcommittee  
To hold hearings on proposed budget estimates for fiscal year 2002 for the National Science Foundation and the Office of Science Technology Policy.  
SD-138  

Judiciary  
To hold hearings to examine the legal issues surrounding faith based solutions.  
SD-226  

JUNE 13  
10 a.m.  
Appropriations  
VA, HUD, and Independent Agencies Subcommittee  
To hold hearings on proposed budget estimates for fiscal year 2002 for the Environmental Protection Agency and the Council of Environmental Quality.  
SD-342  

JUNE 14  
9:30 a.m.  
Governmental Affairs  
Investigations Subcommittee  
To hold hearings to examine the nature and scope of cross border fraud, focusing on the state of binational U.S.-Canadian law enforcement coordination and cooperation and what steps can be taken to fight such crime in the future.  
SD-342  

JUNE 15  
9:30 a.m.  
Governmental Affairs  
Investigations Subcommittee  
To continue hearings to examine the nature and scope of cross border fraud, focusing on the state of binational U.S.-Canadian law enforcement coordination and cooperation and what steps can be taken to fight such crime in the future.  
SD-342  

JUNE 20  
10 a.m.  
Appropriations  
VA, HUD, and Independent Agencies Subcommittee  
To hold hearings on proposed budget estimates for fiscal year 2002 for the Department of Housing and Urban Development.  
SD-138  

POSTPONEMENTS  
MAY 23  
2 p.m.  
Energy and Natural Resources  
Water and Power Subcommittee  
To hold oversight hearings to examine the Lower Klamath River Basin.  
SD-366  

JUNE 6  
10 a.m.  
Judiciary  
To hold hearings to examine the legal issues surrounding faith based solutions.  
SD-226


**Daily Digest**

**Senate**

**Chamber Action**

*Routine Proceedings, pages S5185–S5404*

**Measures Introduced:** Nine bills and two resolutions were introduced, as follows: S. 915–923, and S. Res. 91–91.

**Measures Passed:**

*World War II Memorial Construction:* Committee on Energy and Natural Resources was discharged from further consideration H.R. 1696, to expedite the construction of the World War II memorial in the District of Columbia, after agreeing to the following amendment proposed thereto:

Warner (for Stevens) Amendment No. 745, in the nature of a substitute.

*Tax Relief Reconciliation:* Senate resumed consideration of H.R. 1836, to provide for reconciliation pursuant to section 104 of the concurrent resolution on the budget for fiscal year 2002, taking action on the following amendments proposed thereto:

Adopted:

- Fitzgerald Amendment No. 670, to provide that no Federal income tax shall be imposed on amounts received by victims of the Nazi regime or their heirs or estates.

  By a unanimous vote of 99 yeas (Vote No. 129), Smith (of N.H.) Amendment No. 680, to remove the limitation that certain survivor benefits can only be excluded with respect to individuals dying after December 31, 1996.

  Pages S5185, S5249

Rejected:

- By 48 yeas to 50 nays (Vote No. 116), Carnahan/Daschle Amendment No. 674, to provide a marginal tax rate reduction for all taxpayers.

  Pages S5185, S5218–20, S5249

- By 35 yeas to 64 nays (Vote No. 119), Graham Amendment No. 687, of a perfecting nature.

  Pages S5185, S5252

- By 39 yeas to 60 nays (Vote No. 120), Graham Amendment No. 688, to provide a reduction in State estate tax revenues in proportion to the reduction in Federal estate tax revenues.

  Pages S5185, S5252–53

By 39 yeas to 60 nays (Vote No. 123), Dodd Amendment No. 695, to limit the reduction in the 39.6% rate to 38% and to replace the estate tax repeal with increases in the unified credit and the family-owned business exclusion so that the savings may be used for Federal debt reduction and improvements to the Nation’s nontransportation infrastructure.

By 43 yeas to 56 nays (Vote No. 124), Dorgan Amendment No. 713, replacing the estate tax repeal with a phased-in increase in the exemption amount to $4,000,000, an unlimited qualified family-owned business exclusion beginning in 2003, and a reduction in the top rate to 45 percent.

Pages S5208–14, S5254

By 49 yeas to 49 nays (Vote No. 126), McCain Amendment No. 660, to limit the reduction in the 39.6 rate bracket to 1 percentage point and to increase the maximum taxable income subject to the 15 percent rate.

Pages S5224–25, S5256

Withdrawn:

- Baucus (for Biden) Amendment No. 676, to allow a credit to holders of qualified bonds issued by Amtrak.

  Page S5246

- Landrieu Amendment No. 686, to expand the adoption credit and adoption assistance programs.

  Pages S5185, S5252

- Hatch Amendment No. 697, to amend the Internal Revenue Code of 1986 to permanently extend the research credit and to increase the rates of the alternative incremental credit.

  Pages S5195–98, S5253

- Hatch (for Kerry) Amendment No. 701 (to Amendment No. 697), to allow a credit against income tax for medical research related to developing vaccines against wide-spread diseases.

  Pages S5197–98, S5253

Pending:

- Jeffords Amendment No. 707, to amend the Internal Revenue Code of 1986 to expand the dependent care credit.

  Pages S5202–08, S5254

- Collins/Warner Amendment No. 675, to provide an above-the-line deduction for qualified professional development expenses of elementary and secondary
school teachers and to allow a credit against income tax to elementary and secondary school teachers who provide classroom materials. Pages S5185, S5249

Feingold/Kohl Amendment No. 724, to eliminate the Medicaid death tax. Page S5229

Feingold Amendment No. 725, to increase the income limits applicable to the 10 percent rate bracket for individual income taxes. Pages S5229–30

Feingold Motion to Commit the bill to the Committee on Finance with instructions to report back within three days. Page S5230

Feingold Amendment No. 726, to preserve the estate tax for estates of more than $100 million in size and increase the income limits applicable to the 10 percent rate bracket for individual income taxes. Pages S5230–31

Reid (for Harkin) Amendment No. 727, to delay the effective date of the reductions in the tax rate relating to the highest rate bracket until the enactment of legislation that ensures the long-term solvency of the social security and medicare trust funds. Page S5231

Lincoln Amendment No. 711, to eliminate expenditures for tuition, fees, and room and board as qualified elementary and secondary education expenses for distributions made from education individual retirement accounts. Pages S5231–32

Kerry Amendment No. 721, to exempt individual taxpayers with adjusted gross incomes below $100,000 from the alternative minimum tax and modify the reduction in the top marginal rate. Pages S5235–36

Lieberman/Daschle Amendment No. 693, to provide immediate tax refund checks to help boost the economy and help families pay for higher gas prices and energy bills and to modify the reduction in the maximum marginal rate of tax. Pages S5237–38

Gramm Amendment No. 736, to ensure debt reduction by providing for a mid-course review process. Pages S5238–42

Corzine Motion to Commit the bill to the Committee on Finance with instructions to report back within 3 days. Pages S5243–45

Baucus (for Conrad) Amendment No. 743, to increase the standard deduction and to strike the final two reductions in the 36 and 39.6 rate brackets. Page S5245

Baucus (for Conrad) Amendment No. 744, to increase the standard deduction and to reduce the final reduction in the 39.6 percent rate bracket to 1 percentage point. Pages S5245–46

Reid (for Carper) Amendment No. 747, to provide responsible tax relief for all income taxpayers, by way of a $1,200,000,000,000 tax cut, and to make available an additional $150,000,000,000 for critical investments in education, particularly for meeting the Federal Government’s commitments under IDEA, Head Start, and the bipartisan education reform and ESEA reauthorization bill. Page S5248

During consideration of this measure today, Senate also took the following action:

By 47 yeas to 51 nays (Vote No. 115), three-fifths of those Senators duly chosen and sworn, not having voted in the affirmative, Senate rejected a motion to waive the Congressional Budget Act of 1974 with respect to consideration of Gregg Amendment No. 656, to provide a temporary reduction in the maximum capital gains rate from 20 percent to 15 percent. Subsequently, a point of order that the amendment was in violation of section 305(b)(2) of the Congressional Budget Act was sustained, and the amendment thus fell. Pages S5185–90, S5246–48, S5248

By 48 yeas to 51 nays (Vote No. 117), three-fifths of those Senators duly chosen and sworn, not having voted in the affirmative, Senate rejected a motion to waive the Congressional Budget Act of 1974 with respect to consideration of Rockefeller Amendment No. 679, to delay the reduction of the top income tax rate for individuals until a real Medicare prescription drug benefit is enacted. Subsequently, a point of order that the amendment was in violation of section 305(b)(2) of the Congressional Budget Act was sustained, and the amendment thus fell. Pages S5185, S5249–50

By 49 yeas to 50 nays (Vote No. 118), three-fifths of those Senators duly chosen and sworn, not having voted in the affirmative, Senate rejected a motion to waive the Congressional Budget Act of 1974 with respect to consideration of Bayh Modified Amendment No. 685, to preserve and protect the surpluses by providing a trigger to delay tax reductions and new mandatory spending and limit discretionary spending if certain debt targets are not met over the next 10 years. Subsequently, a point of order that the amendment was in violation of section 305(b)(2) of the Congressional Budget Act was sustained, and the amendment thus fell. Pages S5185, S5242–43, S5250–52

Allen Amendment No. 751 (to Amendment No. 685), to provide for a tax cut accelerator, fell when Bayh Modified Amendment No. 685 (listed above) was ruled out of order. Pages S5251–52

By 41 yeas to 58 nays (Vote No. 121), three-fifths of those Senators duly chosen and sworn, not having voted in the affirmative, Senate rejected a motion to waive the Congressional Budget Act of 1974 with respect to consideration of Wellstone Motion to Commit the bill to the Committee on Finance with instructions to report back not later than that date that is 3 days after the date on which this motion is adopted. Subsequently, a point of order that the
amendment was in violation of the Congressional Budget Act was sustained, and the motion thus fell.

Wellstone Amendment No. 692 (to instructions on Motion to Commit), to establish a reserve account to provide funds for Federal education programs, fell when the Motion to Commit (listed above) was ruled out of order.

By 39 yeas to 60 nays (Vote No. 122), three-fifths of those Senators duly chosen and sworn, not having voted in the affirmative, Senate rejected a motion to waive the Congressional Budget Act of 1974 with respect to consideration of Byrd Amendment No. 703, to strike all marginal rate tax cuts except for the establishment of the 10 percent rate and strike all estate and gift tax provisions taking effect after 2006 in order to provide funds to strengthen social security, extend the solvency of the Social Security Trust Funds, maintain progressivity in the social security benefit system, continue to lift more seniors out of poverty, extend the solvency of the Medicare Trust Funds, and provide prescription drug benefits. Subsequently, a point of order that the amendment was in violation of section 305(b)(2) of the Congressional Budget Act was sustained, and the amendment thus fell.

Senate sustained a point of order against Kyl Amendment No. 691, to amend the Internal Revenue Code of 1986 to allow a credit against income tax for contributions to charitable organizations which provide scholarships for children to attend elementary and secondary schools, as being in violation of section 305(b)(2) of the Congressional Budget Act of 1974, and the amendment thus fell.

By 43 yeas to 56 nays (Vote No. 125), three-fifths of those Senators duly chosen and sworn, not having voted in the affirmative, Senate rejected a motion to waive the Congressional Budget Act of 1974 with respect to consideration of Bingaman Amendment No. 717, to provide energy conservation and production tax incentives. Subsequently, a point of order that the amendment was in violation of section 305(b)(2) of the Congressional Budget Act was sustained, and the amendment thus fell.

By 48 yeas to 51 nays (Vote No. 130), three-fifths of those Senators duly chosen and sworn, not having voted in the affirmative, Senate rejected a motion to waive the Congressional Budget Act of 1974 with respect to consideration to the Individuals With Disabilities Education Act, title I (State Grants for Disadvantaged Students) and part A of title II (Teacher Quality) of the Elementary and Secondary Education Act of 1965 (as amended by S. 1), and provisions of such Act concerning the education of students with limited English proficiency, and after school care in 21st Century Learning Centers. Subsequently, a point of order that the amendment was in violation of section 305(b)(2) of the Congressional Budget Act was sustained, and the amendment thus fell.

By a unanimous vote of 99 yeas (Vote No. 131), Senate upheld a ruling of the Chair that a quorum call is not in order.

A unanimous-consent agreement was reached providing for further consideration of the bill and certain amendments on Tuesday, May 22, 2001.

Messages From the President: Senate received the following message from the President of the United States:

Transmitting, pursuant to law, a report on U.S. Trade and Investment Policy toward Sub-Saharan Africa and Implementation of the African Growth and Opportunity Act; to the Committee on Finance. (PM–21)

Nominations Received: Senate received the following nominations:
Sharon Prost, of the District of Columbia, to be United States Circuit Judge for the Federal Circuit.  
1 Marine Corps nomination in the rank of general.  
Routine lists in the Army, Navy.  

Executive Communications: Pages S5265–66  
Petitions and Memorials: Pages S5266–69  
Executive Reports of Committees: Page S5269  
Measures Referred: Pages S5265  
Statements on Introduced Bills: Pages S5271–78  
Additional Cosponsors: Pages S5269–71  
Amendments Submitted: Pages S5279–S5399  
Additional Statements: Pages S5269–71  
Notices of Hearings: Page S5399  
Authority for Committees: Page S5399  
Privilege of the Floor: Page S5399  
Record Votes: Seventeen record votes were taken today. (Total—131) Pages S5248–50, S5252–58, S5260

Adjudgment: Senate met at 9:31 a.m., and adjourned at 11:53 p.m., until 9:30 a.m., on Tuesday, May 22, 2001.

Committee Meetings  
(Committees not listed did not meet)

NOMINATIONS  
Committee on Armed Services: Committee ordered favorably reported the nominations of David S.C. Chu, to be Under Secretary of Defense for Personnel and Readiness, Gordon England, to be Secretary of the Navy, Thomas E. White, to be Secretary of the Army, James G. Roche, to be Secretary of the Air Force, Alfred Rascon, of California, to be Director of Selective Service, and Col. Van P. Williams, Jr, Air National Guard of the United States officer for appointment in the Reserve of the Air Force to the grade of Brigadier General.

House of Representatives

Chamber Action

Bills Introduced: 13 public bills, H.R. 1917–1929; and 1 resolution, H. Con. Res. 139, were introduced. Pages H2386–87  
Reports Filed: Reports were filed today as follows:  
H.R. 1831, to provide certain relief for small businesses from liability under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (H. Rept. 107–70, Pt. 1);  
H.R. 1831, to provide certain relief for small businesses from liability under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (H. Rept. 107–70, Pt. 2);  
H.R. 495, to designate the Federal building located in Charlotte Amalie, St. Thomas, United States Virgin Islands, as the "Ron de Lugo Federal Building" (H. Rept. 107–71);  
H. Con. Res. 76, authorizing the use of the East Front of the Capitol Grounds for performances sponsored by the John F. Kennedy Center for the Performing Arts (H. Rept. 107–72);  
H. Con. Res. 79, authorizing the use of the Capitol Grounds for the Greater Washington Soap Box Derby (H. Rept. 107–73); and  

Speaker Pro Tempore: Read a letter from the Speaker wherein he appointed Representative Pence to act as Speaker pro tempore for today. Page H2337  
Recess: The House recessed at 12:32 p.m. and reconvened at 2 p.m. Page H2337

Congressional Recognition for Excellence in Arts Education Awards Board: The Chair announced the Speaker’s appointment of Representatives McKeon and Biggert to the Congressional Recognition for Excellence in Arts Education Awards Board. Page H2338  
Suspensions: The House agreed to suspend the rules and pass the following measures:  
National Pearl Harbor Remembrance Day: H. Con. Res. 56, expressing the sense of the Congress regarding National Pearl Harbor Remembrance Day
(agreed to by a yea-and-nay vote of 368 yea's with none voting “nay”, Roll No. 126);

Pages H2338–40, H2364

Eldon B. Mahon United States Courthouse: H.R. 1801, to designate the United States courthouse located at 501 West 10th Street in Fort Worth, Texas, as the “Eldon B. Mahon United States Courthouse;”

Pages H2340–41, H2363

Ron de Lugo, St. Thomas, United States Virgin Islands Federal Building: H.R. 495, to designate the Federal building located in Charlotte Amalie, St. Thomas, United States Virgin Islands, as the “Ron de Lugo Federal Building;”

Pages H2341–43

Use of the Capitol Grounds for Kennedy Center Sponsored Performances: H. Con. Res. 76, authorizing the use of the East Front of the Capitol Grounds for performances sponsored by the John F. Kennedy Center for the Performing Arts;

Pages H2343–44

Use of the Capitol Grounds for the Soap Box Derby: H. Con. Res. 79, authorizing the use of the Capitol Grounds for the Greater Washington Soap Box Derby;

Pages H2344–45

Use of the Capitol Grounds for the Special Olympics Law Enforcement Torch Run: H. Con. Res. 87, authorizing the 2001 District of Columbia Special Olympics Law Enforcement Torch Run to be run through the Capitol Grounds;

Pages H2345–46

Honoring the United States Merchant Marine: H. Con. Res. 109, honoring the services and sacrifices of the United States merchant marine;

Pages H2346–48, H2363

Immigration Section 245(i) Extension Act of 2001: H.R. 1885, to expand the class of beneficiaries who may apply for adjustment of status under section 245(i) of the Immigration and Nationality Act by extending the deadline for classification petition and labor certification filings (passed by a yea-and-nay vote of 336 yea's to 43 nays, Roll No. 127).

Pages H2354–63, H2364–65

Suspension—Proceedings Postponed on Small Business Liability Protection Act: The House completed debate on the motion to suspend the rules and pass H.R. 1831, to provide certain relief for small businesses from liability under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980. Further proceedings were postponed until Tuesday, May 21.

Pages H2348–54, H2364

Presidential Message—Trade with Sub-Saharan Africa: Read a message from the President wherein he transmitted the Comprehensive Report on U.S. Trade and Investment Policy Toward Sub-Saharan Africa and Implementation of the African Growth and Opportunity Act—referred to the Committee on Ways and Means and ordered printed referred to the Committee on Ways and Means and ordered printed (H. Doc. 107–75).

Page H2366

Senate Messages: Message received from the Senate today appears on pages H2365–66.

Quorum Calls—Votes: Two yea-and-nay votes developed during the proceedings of the House today and appear on pages H2364 and H2365. There were no quorum calls.

Adjournment: The House met at 12:30 p.m. and adjourned at 9:33 p.m.

**Committee Meetings**

No Committee meetings were held.

**COMMITTEE MEETINGS FOR TUESDAY, MAY 22, 2001**

(Committee meetings are open unless otherwise indicated)

**Senate**

Committee on Armed Services: to hold hearings on the nominations of Douglas Jay Feith, of Maryland, to be Under Secretary of Defense for Policy; Susan Morrisey Livingstone, of Montana, to be Under Secretary of the Navy; Jack Dyer Crouch, II, of Missouri, to be an Assistant Secretary of Defense; and Jessie Hill Roberson, of Alabama, to be an Assistant Secretary of Energy for Environmental Management, 9:30 a.m., SH–216.

Committee on Banking, Housing, and Urban Affairs: Subcommittee on Economic Policy, to hold hearings to examine the reverse wealth effect, focusing on consumer confidence with regard to market losses, 10 a.m., SD–538.

Committee on Commerce, Science, and Transportation: to hold oversight hearings to examine issues surrounding Amtrak, including Amtrak Reform Council’s Second Annual Report, progress towards meeting the statutory requirement to be free of operating subsidies, and the findings of the General Accounting Office on pending legislation to authorize Amtrak to issue bonds to generate up to $12 billion dollars for highspeed rail infrastructure investment, 9:30 a.m., SR–253.

 Subcommittee on Consumer Affairs, Foreign Commerce, and Tourism, to hold hearings to examine prescription drug advertising, 2:30 p.m., SR–253.

Committee on Foreign Relations: to hold hearings on the nomination of Lorne W. Craner, of Virginia, to be Assistant Secretary for Democracy, Human Rights, and Labor, the nomination of Ruth A. Davis, of Georgia, to be Director General of the Foreign Service, the nomination of Carl W. Ford, Jr., of Arkansas, to be Assistant Secretary for Intelligence and Research, the nomination of Paul Vincent Kelly, of Virginia, to be Assistant Secretary for Legislative Affairs, and the nomination of Donald
Burnham Ensenat, of Louisiana, to be Chief of Protocol, with the rank of Ambassador, all of the Department of State, 2 p.m., SD–419.

Committee on Governmental Affairs: to hold hearings on the nomination of Erik Patrick Christian and the nomination of Maurice A. Ross, each to be an Associate Judge of the Superior Court of the District of Columbia, 9 a.m., SD–342.

Committee on the Judiciary: Subcommittee on Technology, Terrorism, and Government Information, to hold hearings to examine the challenges in cybercrime focusing on the National Infrastructure Protection Center, 10 a.m., SD–226.

Subcommittee on Immigration, to hold hearings to examine U.S. immigration policy, focusing on rural and urban health care needs, 2 p.m., SD–226.

House

Committee on Agriculture, Subcommittee on Livestock and Horticulture, hearing to review national dairy policy, 10 a.m., 1300 Longworth.

Committee on Appropriations, Subcommittee on Commerce, Justice, State and Judiciary, on FCC, 10 a.m., and on the SEC, 2 p.m., H–309 Capitol.

Subcommittee on Labor, Health and Human Services and Education, on public witnesses, 10 a.m., and on the Secretary of Labor, 2 p.m., 2358 Rayburn.

Subcommittee on VA, HUD and Independent Agencies, on DOD-Civil, Cemetery Expenses, Army, 10:30 a.m., and on the American Battle Monuments Commission, 11:30 a.m., H–143 Capitol.

Committee on Armed Services, Subcommittee on Military Readiness, hearing on constraints and challenges facing military test and training ranges, 2 p.m., 2212 Rayburn.

Special Oversight Panel on Terrorism, hearing on patterns of global terrorism and terrorist threats to the homeland, 10 a.m., 2212 Rayburn.

Committee on Energy and Commerce, Subcommittee on Commerce, Trade and Consumer Protection, hearing on Impediments to Digital Trade, 2 p.m., 2322 Rayburn.

Committee on Financial Services, hearing on the state of the international financial system, IMF reform, and compliance with IMF agreements, 2 p.m., 2128 Rayburn.

Subcommittee on Housing and Community Opportunity, to continue hearings on housing affordability issues, 9:30 a.m., 2128 Rayburn.

Committee on Government Reform, Subcommittee on National Security, Veterans’ Affairs, and International Relations, hearing on Aircraft Cannibalization: An Expensive Appetite, 10 a.m., 2247 Rayburn.

Subcommittee on Technology and Procurement Policy, hearing on the Next Steps in Services Acquisition Reform: Learning From the Past, Preparing for the Future, 10 a.m., 2154 Rayburn.

Committee on the Judiciary, hearing on the following bills: H.R. 1698, American Broadband Competition Act of 2001; and H.R. 1697, Broadband Competition and Incentives Act of 2001, 2 p.m., 2141 Rayburn.

Subcommittee on Courts, the Internet and Intellectual Property, to mark up the following bills: H.R. 1866, to extend title 35, United States Code, to clarify the basis for granting requests for reexamination of patents; and H.R. 1886, to amend title 35, United States Code, to provide for appeals by third parties in certain patent reexamination proceedings, 10 a.m., 2141 Rayburn.

Committee on Resources, Subcommittee on Energy and Mineral Resources, oversight hearing on Short-Term solutions for increasing energy supply from the public lands, 10 a.m., 1324 Longworth.


Committee on Science, hearing on Improving Voting Technology: the Role of Standards, 10 a.m., 2318 Rayburn.

Committee on Transportation and Infrastructure, Subcommittee on Railroads, hearing on obstacles to Rail Infrastructure Improvements, 3 p.m., 2167 Rayburn.

Committee on Ways and Means, Subcommittee on Human Resources, hearing on welfare and marriage issues, 2 p.m., B–318 Rayburn.

Subcommittee on Social Security, hearing on protecting privacy and preventing the misuse of Social Security numbers, 10 a.m., B–318 Rayburn.
Next Meeting of the Senate
9:30 a.m., Tuesday, May 22
Senate Chamber
Program for Tuesday: Senate will resume consideration of H.R. 1836, Economic Growth and Tax Relief Reconciliation Act. (Senate will recess from 12:30 p.m. until 2:15 p.m. for their respective party conferences.)

Next Meeting of the House of Representatives
9 a.m., Tuesday, May 22
House Chamber
Program for Tuesday: Continue Consideration of H.R. 1, Leave No Child Behind Act (structured rule, 2 hours of debate).

Extensions of Remarks, as inserted in this issue

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