

forward with a new strategy in Iraq. That has been my motivation from the very beginning, to put this institution on record on a bipartisan basis. I am not talking about one or two Senators on that side joining all the Senators on this side or vice versa, no, a truly on its face bipartisan consensus, albeit a resolution without any legal force and effect.

It is important that the people of this country give their support to the men and women in uniform and to a strategy which they hope will succeed in our goal of not letting Iraq implode and fall into greater disaster than it is experiencing today. So how do they go about it? The President, in his speech on January 10, explicitly said those who have other ideas, generally speaking, or concepts, bring them forward. That is what we have done. We have exercised what the President has given us, the option to come forward.

To quote the President: "If Members," referring to Congress, "have improvements that can be made, we will make them," he said. "If circumstances change, we will adjust, showing flexibility," said the President.

Using that as our chart, we then proceeded as a group to figure out how best to comment on the President's strategy. We did say, and I repeat it, that the Senate disagrees with the plan to augment our forces by 21,500 and urge the President, instead, to consider all options and alternatives for achieving the strategic goals set forth below. Each Senator has to interpret that phrase, that sentence, as he or she so desires. I repeat that. Each Senator has the right to look at that and decide, one, do you disagree in any way with what the President is doing and the force of 21,500.

I believe we can accomplish the goals this country has set out to accomplish in Iraq, goals that were enumerated by the Baker-Hamilton commission, in a manner that we do not need a full force of 21,500. Indeed, that force, we now learn, could be somewhat higher than that number if you are going to have the essential support troops joined. Unfortunately, there was no reference to that made in the President's speech, and right now it is a matter of debate and contention.

I don't know what the additional figure is, but in my judgment, I say most respectfully that we do not in this resolution in any way challenge or contravene the constitutional provision that you are Commander in Chief and that you can deploy troops which, in your best judgment, are for the security of this Nation and the welfare of the troops. We don't challenge that. We simply accept your offer, we have expressed it, so we support it.

I support, for example, additional troops if they are necessary over and above the current level for operations in Al Anbar. On my last trip to that region, it was clear that the marines had enough troops to do certain portions of

their mission, but it was also clear that additional forces were needed. Perhaps they could come from within the current force structure currently in Iraq. But perhaps you need—to use the word "surge"—some modest surge to meet the requirements for Al-Anbar to be brought under a higher level of security.

Nothing in this resolution prohibits the President from having some portion of that surge force of 21,500 utilized to do those things which are essential—further training of the Iraqi forces, further embedding, enlarging the number of troops to be embedded with the Iraqi forces. Those are the sorts of things this Senator supports. Within the framework of this resolution, I can take those stands.

But I turn now to the principal thing we have in this resolution, and that is one of the main things that I believe has to have greater emphasis. It is as follows. We state it very clearly in a provision in our resolution:

The United States military operations should, as much as possible, be confined to these goals, which were enumerated by the Baker-Hamilton Commission.

I go back and I read the goals here, all set forth on page 6 of the resolution. The military part of this strategy should: focus on maintaining the territorial integrity of Iraq, denying international terrorists a safe haven, conducting counterterrorism operations, promoting regional stability, supporting Iraqi efforts to bring greater security to Baghdad, and training and equipping Iraqi forces to take full responsibility for their own security.

Therein is the principal motivation. The PRESIDING OFFICER. The time of the Senator has expired.

Mr. WARNER. I wonder if I could ask unanimous consent that I could proceed until such time as Senators desiring to come forth and address the standing order, namely—

The PRESIDING OFFICER. We have an order to lay down the motion to proceed. Will the Senator allow that to go forward at this time?

Mr. WARNER. Fine, if the Presiding Officer desires to do that.

CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

EXPRESSING THE SENSE OF CONGRESS ON IRAQ—MOTION TO PROCEED

The PRESIDING OFFICER. Under the previous order, the Senate will proceed to the consideration of the motion to proceed to S. 470, which the clerk will report.

The legislative clerk read as follows: A bill (S. 470) to express the sense of Congress on Iraq.

The PRESIDING OFFICER. The Senator from Virginia.

Mr. WARNER. I wonder if I can ask unanimous consent at this time to proceed for another 5 minutes. Seeing my distinguished colleague on the Senate floor—

Mr. BROWN. If the Senator will yield?

Mr. WARNER. If I might finish the unanimous consent request? Then I will be happy to listen to the Senator.

In other words, at this point in time I ask unanimous consent that we proceed as in morning business such that I could complete in 5 minutes. And my distinguished colleague. We have been waiting for about 2 hours this afternoon. I do not know—perhaps I am mistaken—if there are Senators in the Chamber who wish to address the subject matter of the order just given by the Chair. I wouldn't want to interfere with them going forward.

The PRESIDING OFFICER. Without objection, there is an hour-and-a-half debate scheduled on this motion.

The Senator is recognized.

Mr. REED. Parliamentary inquiry: Is the Chair establishing an order for speaking?

The PRESIDING OFFICER. No order has been established.

Mr. WARNER. If I might say to my distinguished colleague, Mr. REED of Rhode Island, I think the Chair has granted me 5 minutes, to be followed by a period of about 5 minutes to my colleague from Nebraska, Senator BEN NELSON. From that point on, there may be those who wish to address the underlying order, or the Chair could recognize other Senators who wish to speak on the subject.

Mr. REED. If the Chair is ready, I ask that at the conclusion of the 5 minutes of Senator NELSON, I be recognized for 5 minutes.

The PRESIDING OFFICER. (Mr. BROWN). The Senator from Texas.

Mr. CORNYN. Mr. President, reserving the right to object, and I will not object, I ask unanimous consent that the unanimous consent agreement stipulate that following Senator REED's comments, I be recognized.

The PRESIDING OFFICER. Is there objection to the unanimous consent request as modified by the Senator from Texas? The Chair hears none and it is so ordered.

Mr. WARNER. Mr. President, I thank the Presiding Officer and the preceding Presiding Officer, my distinguished colleague.

I was speaking about the need to have greater involvement of the Iraqi forces. I ask unanimous consent to have this chart printed in today's RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

TRANSITION IRAQ TO SECURITY SELF-RELIANCE—IRAQI SECURITY FORCES
Ministry of Interior Forces*

<i>Component</i>	<i>Trained and Equipped</i>
Police	***-135,000
National police	-24,400