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## Senate

The Senate met at 3 p.m. and was called to order by the President pro tempore (Mr. HATCH).

### PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

Eternal God, our conquering King, thank You for providing us with wings of faith to soar above life's challenges and vicissitudes. Empower our lawmakers to use faith's wings to live lives that are lofty and laudable. May they stand for right and be willing to accept the consequences as they strive to please You in all that they think, say, and do. Lord, give them the wisdom to follow Your unfailing guidance, seeking to be patient even with difficult people. Open their minds to discern Your will as You give them the courage to obey You.

We pray in Your great Name. Amen.

### PLEDGE OF ALLEGIANCE

The President pro tempore led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### RECOGNITION OF THE MINORITY LEADER

The PRESIDING OFFICER (Mrs. ERNST). The Democratic leader is recognized.

### HUMAN TRAFFICKING LEGISLATION AND LYNCH NOMINATION

Mr. REID. Madam President, Confucius said, "Life is very simple, but we insist on making it complicated." That is true.

Right now, the Republican Senate leadership is insisting on making a good piece of legislation far more com-

plicated than it should be. This human trafficking and child pornography bill before the Senate has wide bipartisan support. Unfortunately, it also includes a previously unreported abortion provision that has brought us to a screeching halt in this legislation.

But there is a quick and very easy solution to this dilemma: Take the abortion language out of the bill. The Republican leadership doesn't seem to be interested in a solution.

The Senate Republican leadership is anxious to shut down debate without fixing the problem. We can stand here all week and question how the abortion language got in the legislation. Many believe it was by sleight of hand, but it doesn't matter. It is a fact that Republicans included abortion language in this bill that is completely unrelated to human trafficking, and by doing so Republicans turned a bipartisan bill into a political fight.

Republican Congressman ERIK PAULSEN of Minnesota drafted the House version of the same human trafficking bill. He wrote the bill. It passed the House. Even he believes that inclusion of the abortion provision in the Senate bill is not appropriate.

Here is what he said:

There is no reason it should be included in these bills. This issue is far too important to tie it up with an unrelated fight with politics as usual.

This is his bill, and he says we should take that language out. He is a Republican.

The path forward is clear: Take the abortion language out of the bill and we can pass it right now. That is it.

But if hijacking the human trafficking bill with an unrelated abortion provision wasn't already bad enough—listen to this—the majority leader is now holding Loretta Lynch's nomination hostage too. It is hard to comprehend, but that is what is happening.

Just last Tuesday, the Republican leader gave his word that he would bring up a vote this week on President

Obama's Attorney General nominee. President Obama's Attorney General is well qualified and no one questions her qualifications.

Now Senator MCCONNELL is saying the Senate will not confirm Loretta Lynch until we pass the trafficking bill—abortion language and all.

Loretta Lynch was nominated by the President 128 days ago. Since that time, Senate Republicans have found reason after reason after reason to delay her confirmation. First, it was just wait until the next Congress. In fact, the Republican leader said last year:

Ms. Lynch will receive fair consideration by the Senate. And her nomination should be considered in the new Congress through regular order.

But when this Congress got underway, her nomination had to wait until after the Keystone legislation. Everyone will remember it was a bill to construct a massive pipeline to import foreign oil, only to turn around and export it to other countries.

Then Ms. Lynch's nomination had to wait until after a new Defense Secretary was confirmed. Then Republicans on the Judiciary Committee needed more time and said just one more week. Then she had to wait until after the February recess. As I said, it has been delay after delay after delay, and now we are here in the middle of March and Loretta Lynch has yet to get a vote on the Senate floor.

Why can't we get this incredibly qualified woman confirmed? She has waited 128 days. That is the longest any Attorney General has ever waited in the last four decades.

As I have said, a vote on the Lynch nomination has nothing to do with the trafficking bill and it certainly has nothing to do with abortion.

The majority leader can choose to keep the Senate stuck on this abortion provision, but he does so at the detriment of so many other bills that require the Senate's attention. The majority leader gave his word that we

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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would consider the Lynch nomination through regular order, and that has not happened. He gave his word that we would vote on confirmation this week, but now he is hedging on that. There is no reason my friend, the majority leader, cannot live up to his numerous commitments.

Loretta Lynch's nomination is on the Executive Calendar, meaning the Senate can consider her nomination and then immediately move back to the trafficking bill. Any attempt to hold her nomination hostage because of the abortion provision is a sham.

This Congress is barely 2 months old. Yet this is just the latest on a growing list of examples proving Republicans simply cannot govern.

The American people need a human trafficking bill, and the American people need an Attorney General. Let's confirm Loretta Lynch as soon as possible.

Madam President, what is the business of the day?

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#### RESERVATION OF LEADER TIME

The PRESIDING OFFICER. Under the previous order, the leadership time is reserved.

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#### MORNING BUSINESS

The PRESIDING OFFICER. Under the previous order, the Senate will be in a period of morning business for 1 hour, with Senators permitted to speak therein for up to 10 minutes each.

The Senator from Texas.

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#### HUMAN TRAFFICKING LEGISLATION

Mr. CORNYN. Madam President, tomorrow morning the Senate will be casting a very important vote. We will be voting on a piece of legislation called the Justice for Victims of Trafficking Act, which currently has 12 Democratic cosponsors and virtually an equal number of Republican cosponsors. In other words, this is generally bipartisan legislation.

As further evidence of its bipartisan support, this bill passed unanimously out of the Senate Judiciary Committee in February, and it enjoys the support of more than 200 victims' rights and law enforcement organizations. But as everyone in this Chamber knows, Senate Democrats have said they will filibuster this bipartisan legislation that is designed to provide justice for victims of trafficking because it contains a particular provision they have voted for on a number of occasions and, indeed, have chosen to cosponsor. It is unconscionable and shameful and more than that it is just simply baffling to me.

The reason it is so shameful is because there are children waiting for our help. The average victim of human trafficking in the United States is a young girl between the age of 12 and 14

years of age. Children are being abused and literally sexually assaulted while apparently some of our colleagues on the other side of the aisle have decided to try to make a political point. It is baffling because my colleagues have voted for essentially this very same provision in one form or another time and time and time again.

Apparently, the Democratic leader, who is pressuring Members of his caucus to filibuster this bill is—well, he says we need to take out the language they object to, but I was standing on the floor just a few days ago when—I guess it was Thursday afternoon—the majority leader, Senator MCCONNELL, offered them an opportunity to have an up-or-down vote to strip that language out of the bill and they objected to it. So it is getting harder and harder to believe the sincerity of their protests, and it is appearing more and more likely that what they want to do is have the Senate return to the same dysfunctional nature it was under for the last 4 years by the previous majority.

I wish to pose several questions to our colleagues who insist on filibustering this bipartisan piece of legislation. The first question I have is: Isn't it the case that only 3 months ago 50 Democrats voted for the 2015 Defense authorization bill? Isn't that a bill a piece of authorizing legislation much like the underlying justice for victims of trafficking bill? If 50 Democrats voted for similar language with regard to the limitations on the use of funding just a few months ago, how in the world can they filibuster this bill for including the same language they voted for, more or less, just a few short months ago? In fact, it is true that in 2009 all of the Senate Democrats—in a partisan vote—voted to include this similar language as part of ObamaCare. Groups such as NARAL, the National Abortion Rights Action League, protested that the language "went far beyond even the Hyde Amendment." Yet 60 Democrats, including the then-majority leader—now minority leader—voted for that in the wee hours of Christmas Eve 2009.

Again, I ask our friends who are filibustering this bipartisan piece of legislation designed to help the victims of human trafficking: Isn't it true that in 2009, 58 Senate Democrats voted to reauthorize the Children's Health Insurance Program, which like Medicaid is subject to the Hyde Amendment?

To each of those questions, the record would demonstrate they should be answered with a resounding yes.

So time and time again, our colleagues on the other side of the aisle, who now find themselves in the inexplicable position of filibustering a bill they are cosponsoring or which they have already voted for in the Judiciary Committee and which contains very similar restrictions on the use of the funding—how in the world have they decided to make the stand, here and now, denying even the opportunity they have been given by the majority

leader to have an up-or-down vote to strip the language out that they object to?

Well, despite the hypocrisy of their position, the question this really boils down to is this. This is the question, the only question that really matters: To our colleagues who are filibustering this legislation, Are you prepared to turn your back on the thousands of people living every day in bondage and who are desperately clinging to the hope that someone—someone—will lend them a helping hand? Are you prepared to abandon these children and these other victims of human trafficking who deserve a roof over their head, someone to lean on, and somehow, some way to get a fresh start in life?

Do our colleagues who are filibustering this legislation really want to play politics with such a sensitive and vulnerable part of our population over an issue that some advocates have called a phantom problem? The reason why some advocates who support this legislation have called the objection of the Democratic leader a phantom problem is because not only have they voted for similar provisions over and over and over again, this essentially has been the settled law of the land for 39 years—since 1976. Just in case our colleagues think that the examples I mentioned are exclusive, there are a number of other provisions—32 Democrats voted for the so-called CR omnibus, the continuing resolution omnibus, in December. Thirty-two Democrats voted for that which contained very similar language. And I mentioned several others.

I want to conclude with the Washington Post editorial for today. I do not always find myself in agreement with the Washington Post editorial board, but this morning I think they encapsulated the Democratic filibuster of the bipartisan antitrafficking bill perfectly. In urging the Senate to pass this legislation, they wrote: "[T]his week the question will be whether Senators can put the interests of scared, abused children ahead of the chance to score political points." I could not agree more.

So tomorrow morning, an hour after we convene, we will have a vote that will decide whether this legislation goes on to final passage. We need six brave Democrats—six brave Democrats—to join all the Republicans on this side to keep hope alive for these victims of human trafficking. We need six Democrats who are willing to break away from the tyranny of their party's own leadership here in the Senate and do what they know is the right thing to do. They know it in their heart, and they know it in their mind, and they know they have supported similar language in legislation time and time again.

We need six Democrats willing to break away from the mindless, heartless filibuster of this legislation. I hope they will examine their conscience. I

hope they will ask themselves, Isn't this exactly the kind of vote that I came here to the U.S. Senate to cast? I hope they will pray on it, and I hope they will think long and hard before saying no to the abused children and the victims of human trafficking.

That is what this is all about. It is not based on any Hyde amendment language in this legislation. It is based on a determination to render this institution dysfunctional, not because of any principal policy disagreement, because, as I point out, our colleagues on the other side have voted for similar language time and time and time again.

Our colleagues on the other side realize that on November 4, the voters rejected the then-majority and gave this side of the aisle the opportunity to serve in the majority because, frankly, they were sick and tired of the way that Washington operates and the dysfunction that prevailed here for so long. I had higher hopes that after the election we would all learn something from what the voters were telling us on November 4 and thereafter and that we would take advantage of the opportunity to try to work together to find areas where we could agree, in a bipartisan way, to actually move the ball forward and help people who need our help. If we cannot do that on an antihuman trafficking bill, what can we possibly work together on?

This whole phony issue of the Hyde amendment provision in this bill is a joke. It is a sick, sad joke, after time and time again voting for similar provisions in other legislation. As I pointed out, you have 12 Democratic cosponsors of the legislation. Do you think they did not read the legislation? That is ridiculous. Do you think their staff did not tell them what was in the legislation? Do you think before the Judiciary Committee voted unanimously to pass it out people did not know what they were voting on? I do not believe that for a minute. I have too much respect for our colleagues and their professionalism to think they missed it.

Our colleagues have an important choice to make tomorrow morning. I hope they will say yes to these victims of human trafficking and no to the kind of political gamesmanship that gives this institution a bad name.

The PRESIDING OFFICER. The Senator from Illinois.

#### SENATE AGENDA AND NEGOTIATIONS WITH IRAN

Mr. DURBIN. Madam President, I listened to the impassioned speech by my colleague from Texas on the issue of human trafficking. There is no dispute here. This legislation is bipartisan. Democrats and Republicans are prepared to support the bill that has been offered on human trafficking by Republican Senator CORNYN and Democratic Senator KLOBUCHAR. There are amendments pending I think which improve the bill—one by Senator LEAHY about runaway children. In fact, we are so

prepared to do this that we have put together a comprehensive substitute amendment to what has just been described which could be quickly passed on the floor. I do not believe there would be more than a handful of Senators voting no. I certainly would support the passage of the Leahy version.

What is the difference? Senator CORNYN has injected into this important issue a side issue, but not an inconsequential one, on the Hyde amendment.

Henry Hyde was a Congressman from Illinois who served in the House of Representatives with me for a period of time. He authored the Hyde amendment that said no Federal funds shall be used to pay for abortion procedures except in very limited circumstances—rape, incest, and the life of the mother. That has been put in appropriations bills every year since—without question, without challenge.

What Senator CORNYN is trying to do is to make this permanent law, and make it part of a human trafficking bill. I do not doubt this is an important issue. I know it is because I have served in the House and the Senate. But I do question whether we should make every bill that comes along a vehicle or carrier for debating abortion or other really controversial issues.

This question of passing a human trafficking bill to protect the scores—thousands—of victims of human trafficking is one which would pass in a heartbeat in the Senate if the Senator from Texas would remove this controversial section. Senator LEAHY has offered that substitute. I hope we will have an opportunity to vote on it, and vote on it soon.

As to whether this is a reflection of a dysfunctional Congress, well, most of the people back in Illinois and Chicago whom I run into—particularly this weekend—have raised that issue from time to time, and I can see where the argument could be made. We now have a Congress controlled by Republicans—the House and the Senate—and the White House, obviously, with a Democratic President. It is a tough political terrain under the best of circumstances, and we certainly have not been facing the best of circumstances for a long time. There are just a lot of differences between the House and the Senate and the President and the White House, and many of those are manifest.

What was the first bill the Republican majority in the Senate called—No. 1, Senate bill 1? The Keystone Pipeline—a bill to authorize the construction of a pipeline owned by a Canadian company in the United States. That was the highest priority for the Senate Republicans. The President said at the outset: Do not try to preempt my authority as President. I will veto it.

But they insisted. We went through several weeks—2 or 3 weeks—of amendments, and we cooperated on the Democratic side. I think there might

have been 30 or more amendments offered during that period of time. In the end, the bill passed with six or eight Democratic votes, was sent to the President, and was vetoed.

So the first 3 weeks were spent on this politically controversial issue, for which, at the end of the day, the President's veto was sustained, and it was wiped off the slate.

Then we went into a rather bizarre chapter here where the House Republicans insisted that before—before—they would fund the Department of Homeland Security—you know, the folks at the airport, the people who are guarding our borders—before they would fund the Department of Homeland Security to guard us against terrorism, we had to vote on five separate riders relative to the President's immigration Executive orders.

They held up this appropriation—giving partial funding to it week after week after week—until we finally said: Enough is enough. Fund this agency that keeps us safe. Stop playing political games with this issue. It went back and forth and back and forth. Another 3 weeks were wasted on this issue before finally—finally—on a bipartisan basis we passed this measure funding the Department of Homeland Security and said to the House of Representatives: Please, stop putting extraneous issues on important matters like funding our government.

I thought perhaps we turned the corner and moved in a more positive way, but we are mired now over this one, small provision in this bill which Senator CORNYN could remove in a heartbeat.

Then last week came a blockbuster issue. I did not realize a week ago today that still a week later I would be going on Chicago television being questioned about a letter signed by 47 Republican Senators which was sent to the Ayatollah of Iran, a letter sent by 47 Republican Senators to the Ayatollah of Iran telling him and his government not to negotiate with the President of the United States in an effort to stop Iran from developing nuclear weapons. The author of this letter, Senator COTTON of Arkansas, and those who signed it, went to great lengths describing how they would, in fact, have the last word on anything negotiated by this President and that they planned on being around for a long, long time, urging the Ayatollah to not enter into negotiations with the President of the United States of America.

There is no historic precedent for what just occurred—none. We have never had 47 Senators of any party send a letter to a head of state and say: Stop negotiating with the United States of America. And they did it. The press reaction across the United States has been overwhelmingly negative to this action that was taken by these 47 Senators. I could go through the long list here of what newspapers across America have said about that letter.

The Detroit Free Press said: "A blot on the 114th U.S. Senate."

The Pittsburgh Post-Gazette: "The senators who signed the letter should be ashamed."

The Salt Lake Tribune: "Cringe-worthy buffoonery on the global stage" is how they described that letter.

The Courier-Journal in Louisville, KY, asked the question: "Has Congress gone crazy?" when they reflected on this letter. The Courier-Journal went on to call those who signed it: "Senate Saboteurs." Those are their words, not mine.

The Salt Lake Tribune said: ". . . the foolish, dangerous and arguably felonious attempt by the Obama Derangement Caucus of the Senate. . . ."

The Kansas City Star said: "Was Iran letter traitorous or just treacherous for GOP [Senators]. . . ."

The Los Angeles Times called it "insulting." They said: "The Republican senators' meddling in that responsibility is outrageous."

It goes on and on. I won't read them all. It doesn't get any better. It gets worse. And to think that 47 Republican Senators would try to preempt any President of the United States.

Today in Geneva, Switzerland, former Senator and current Secretary of State John Kerry sits down at a negotiating table across from Iran. On our side of the table are major allies trying to stop the development of a nuclear weapon in Iran. They will struggle. Maybe they will never reach an agreement. But what the 47 Senators said in a letter to the Ayatollah of Iran will not help.

What is the alternative? If these negotiations fail, the alternative is Iran develops a nuclear weapon and endangers not only Israel but the Middle East and far beyond, and triggers an arms race in the Middle East for nuclear weapons. That is an outrageous, unacceptable outcome. Or, military action. Military action by Israel, perhaps, as Prime Minister Netanyahu suggested 2 weeks ago; military action by the United States. Is it worth our time to be negotiating to try to find a peaceful resolution, to try to find a way for Iran to stop developing nuclear weapons with verifiable inspections? We won't take them at their word. There have to be inspections. Or is it better, as these 47 Republican Senators insisted, to walk away from the table? I think it is far better to continue these negotiations. I don't know if they will end up with a good agreement, but don't we owe it to our President, our Secretary of State, our government, our country, to at least see these negotiations through and then to read the agreement before 47 Senators send a letter condemning it and rejecting it? It was a sad day. But now let's turn the corner.

The first thing we should do this week—the absolute first thing we should do—is approve the President's nominee to be Attorney General. Loretta Lynch appeared before our Judi-

ciary Committee. Senator HATCH was there, and I think he may even concede what I am about to say: No one laid a glove on this magnificent lady—a prosecutor with a spotless record; an African American with a life story about witnessing the civil rights movement as it unfolded in this country in the 1960s; an extraordinarily good person—good family, good background, impeccable credentials. There wasn't a single thing said about her that would stop anyone voting for her.

Now her nomination has been sitting for 128 days since it was announced. They are trying to set a record on the Republican side: No nominee for Attorney General has languished that long in the last 30 years. If they have a complaint about this lady, let them say so. Their complaint: She was chosen by President Barack Obama. That is not good enough.

This week, let us rise above the politics which have dominated the Senate since this session began. Let us do something constructive—approve this Attorney General, take this offensive section out of this bill, and move it for passage. We can get it done in a matter of hours.

I yield the floor.

The PRESIDING OFFICER. The Senator from Utah.

#### HUMAN TRAFFICKING LEGISLATION

Mr. HATCH. Madam President, today we will again resume consideration of the Justice for Victims of Trafficking Act. This is an important bill to me. I have been working on it for many years. Without a doubt, this legislation is incredibly important.

Right now in this country there are thousands of human beings—mainly young people—living as slaves. Women and children are stolen from their homes, stripped of their God-given rights, and robbed of their human dignity. These individuals live among us. They live in our neighborhoods and in our suburbs, our biggest cities and our smallest towns. They live in a world of silence, fear, hopelessness, and unspeakable suffering.

The State Department estimates that up to 17,500 individuals are trafficked to the United States every year. The majority of these are women and children. Some of them are forced into a life of unpaid servitude, many others into sex work. Worldwide, the International Labor Organization estimates that 4.5 million people are currently enslaved through sex trafficking. These numbers are staggering, but they only illustrate the scope of the problem. The suffering of each individual victim should not be lost in a sea of statistics. For victims of human trafficking, the surreal horror of their lives bears testimony to the gravity of the crime.

A number of my colleagues on both sides of the aisle have worked tirelessly to update our legal framework for fighting this scourge. I wish to

commend them for their efforts, especially the senior Senator from Texas, the senior Senator from Minnesota, and the chairman of the Judiciary Committee. Their efforts represent exactly the sort of work that should be the mission of this body: working across the aisle to produce workable solutions to the most pressing problems facing our Nation.

The majority leader also merits praise for his decision to take up this bill and his unwavering support for it. Far too often, his predecessor focused the Senate's time and efforts on taking partisan messaging votes and abusing the rules to score political points. By prioritizing the consideration of important bipartisan legislation such as this—and by restoring this body's traditions of fulsome debate, an open amendment process, and regular order through the committee system—our new majority is putting the Senate back to work for the American people. While the sailing has not always been totally smooth—it rarely is—the progress we have seen in restoring this institution to its proper role as a productive legislative body is both real and meaningful.

Given the progress we have made thus far, the logjam that is currently impeding our progress on this important legislation is extremely disappointing. My colleagues on the other side of the aisle have claimed that we somehow supposedly snuck a controversial abortion provision into an otherwise uncontroversial bill.

This claim is unequivocally ridiculous. First, the language in question was by no means snuck into the bill. It was in the bill when it was introduced at the beginning of this Congress. It was in the bill when those of us on the Judiciary Committee took part in an extensive markup of the bill. It was in the bill when it passed unanimously out of committee. It was in the bill when we undertook its consideration here on the floor. In fact, there were Democratic cosponsors of this bill.

Moreover, not only was this language in the bill from the beginning, but it has also been the law of the land for nearly four decades. Democrats in this body have supported countless other bills with similar language, including even ObamaCare.

Abortion is obviously a divisive and sensitive issue. While I am strongly pro-life, I recognize that many of my friends passionately disagree with me on this issue. As Members of this institution, it is incumbent upon us to respect the sincere beliefs of our colleagues with whom we disagree and to work toward responsible governing arrangements.

The Hyde amendment represents such a sensible and appropriate arrangement. It is predicated on the commonsense notion that while we may vigorously disagree on whether life should be protected before birth, we can broadly agree that taxpayer money should not be used—should not be

used—to fund a procedure that many Americans—in fact a majority, according to a number of polls—consider to be murder.

The responsible way for each of us to approach this bill, regardless of our view on abortion, is to embrace this long-standing, commonsense compromise on abortion funding and focus on passing the underlying measure—a bill that is so critical to our efforts to fight human trafficking and help alleviate the suffering of victims.

To hold up the passage of this bill to pick a fight over the Hyde amendment represents an unambiguous dereliction of Senators' individual duties to responsibly legislate.

Unfortunately, that is exactly what my colleagues on the other side of the aisle have done. They are now threatening a filibuster unless we agree to their extreme pro-abortion position on this issue. There ought to be six of them who will stand up and vote with us and get this bill passed.

In response, the majority leader offered an eminently reasonable compromise—an up-or-down vote on an amendment to strip out the language to which they are suddenly objecting. But the minority leader objected, demanding a guarantee that the provision be removed. By doing so, the minority leader is once again resorting to outrageous “my way or the highway” tactics that are the antithesis of how the Senate should work. It is a move out of the same playbook that he used to give us a calendar full of messaging votes last year meant to produce political theater rather than meaningful legislation.

This ploy plainly demonstrates the desire of the minority leadership to muck up the majority's efforts to exercise reliable leadership, no matter the cost to the victims of human trafficking. By resorting to this sort of obstruction, they have demonstrated how desperately they want to derail our efforts to legislate responsibly and instead resort to their tired and discredited war-on-women rhetoric to win cheap political points.

Let me repeat a point I have repeatedly made about this impasse—words that the minority leader has tried to manipulate to support his shameful gambit. For all of my colleagues who are tempted by this irresponsible strategy: It would be pathetic to hold up this bill. This bill is absolutely critical to our families and our children.

I cannot believe the Senate has become so political that my colleagues would raise this issue—this tangential, long-settled issue at this time—after the same transparently clear language passed unanimously out of the Judiciary Committee.

For my colleagues to hold up this bill in an effort to impose their extreme policy, to overturn the law of the land that has long enjoyed bipartisan support, to pick a false fight over abortion, or to try to embarrass the majority is itself embarrassing.

I urge my colleagues in the minority in the strongest possible terms to reconsider their position and allow the Senate, once again, to do the people's business.

Madam President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. COATS. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### A NUCLEAR IRAN

Mr. COATS. Madam President, I rise to discuss what many believe is the most dangerous threat to our national security, and that is a nuclear Iran.

Over the past few weeks, there have been a lot of discussions about the Obama administration's ongoing negotiations with Iran and what the role of Congress should be. I believe the debate this past week in Congress over how to best address this issue has distracted us from what I believe are the two key objectives in our effort to prevent Iran from achieving nuclear weapons capability. First, Iran must be prevented from getting the bomb, and second, we in the Senate must decide the best way to guarantee that result.

For the past 10 years, I have been working hard to find the most acceptable and best way to prevent Iran from developing nuclear weapons capability. Note that word “capability.”

For me, it has long been not enough to just announce that we must not allow Iran to get a nuclear weapon. I am determined that Iran must not get the technical capability to manufacture such a weapon because a nuclear weapons-capable Iran is as dangerous as a nuclear-armed Iran because it throws up a cloud of ambiguity about its formal intentions.

There are many in the policy communities who find some mistaken sense of comfort from the intelligence agencies' current view that Iran has not yet made a formal decision to develop a nuclear weapon. This is a delusion. Iran's industrial-strength uranium enrichment enterprise has gone from 600 centrifuges 6 years ago when the international community first expressed alarm to 19,000 today. We know the Ayatollah is on a quest for 190,000 centrifuges as soon as international constraints are removed.

Let's state the obvious: The Iranian pursuit of uranium enrichment is not being created to manufacture medical isotopes and reactor fuel for producing electricity; its purpose is to produce nuclear bombs.

Throughout my many years of involvement on this issue—as cochair of the task force at the Bipartisan Policy Center along with former Senator Chuck Robb and a distinguished panel of experts and in the last 4 years here

in the Senate—I have called for using the full range of tools to prevent Iran from reaching its nuclear goal. These include negotiations coupled with ever-increasing sanctions pressure and a credible threat of the use of military force if the negotiations and sanctions fail to lead to Iran's commitment to cease its pursuit of nuclear weapons capability. This continues to be my view.

I do believe in diplomacy. I would very much like to see effective negotiations take place, led by insightful diplomats, focused on the right results. I would like to see that lead to a settlement that brings security and confidence. But we have every reason to fear this is not now happening.

I don't want to destroy the negotiations track, but I do want to refocus it with the firm backing it requires to achieve the goal we need to reach. I don't want to demand everything from the Iranians, but I do want to require enough to guarantee they give up on their nuclear weapons ambitions. I don't want to torpedo the administration's diplomatic efforts, but I do want to require that Congress have the final say on whether the results of negotiations are acceptable and achieve the goals of preventing Iran's nuclear weapons capability.

For me and I trust for the Senate, this is our most important task of the moment—to force the President to accept a congressional role. He has said repeatedly that he will deny us that role when it comes to approving any agreement. We must not let that happen.

The reason I did not sign the open letter to Iran is not because I disagreed with the goals of the letter. All Senate Republicans and, I believe, many Senate Democrats, are in agreement on the overall objective of avoiding a bad deal with Iran. But the strategy we need to accomplish this essential goal is now in question, and we are divided now in a way that makes this goal harder to achieve.

There are two bills pending that would require the President to present any Iran deal to us for review and action, and this is the course I believe we should take. One, which I cosponsored, has been introduced by both Senators KIRK and MENENDEZ—a bipartisan effort. The other, coauthored by Senators CORKER and MENENDEZ—also bipartisan—I also support. The latter bill, which would require Congress to approve any deal with Iran, is very close to achieving the support of 67 or more Senators needed to overturn President Obama's promised veto of any legislation on this topic.

Lack of bipartisan consensus at this moment on this issue is likely to lead to a fatally flawed deal that destroys more than a decade of effort to bring Iran to cease its goal of nuclear weapons capability.

We all know now that the Obama administration abandoned the core objectives at the very outset, even before these talks began. Four U.N. Security

Council resolutions; frequent and constant demands coming from this Chamber; four Presidents—two Republicans and two Democrats—saying a nuclear-capable Iran is unacceptable; the firm position of AIPAC and other friends of Israel—all stated the necessity that Iran give up and shut down all its uranium-enriching centrifuges. Yet this goal was jettisoned before the talks even started. The Obama administration spokesmen, including Secretary Kerry himself, have explained repeatedly that it was just too hard to achieve. We must be more realistic, we are told. The Iranians, we are told, can never be expected to agree to the demands laid down years ago by the Security Council. That was then, they said. This is now. Everything has changed. We have to set that goal aside, and we have to reach some reasonable agreement with a reasonable process with a reasonable country. The word we need to question there is “reasonable.”

Madam President, it appears my time is running out, but I notice that no other Member is here to speak, so I ask unanimous consent to speak for just 3 more minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. COATS. Madam President, I thank the Chair.

But even leaving that shocking capitulation aside, we can never expect that the Iranians would negotiate under those conditions. We can now focus on the key fatal flaw of this agreement. It has been simmering for months, but it is now boiling over onto the front pages of our national attention thanks to the presentation by the Prime Minister of Israel, and that is the sunset clause.

We now see that even if Iran is constrained by this agreement and even if in the most unlikely of worlds Iran fully complies with the agreement, at the end of a decade or so, Iran will be fully liberated to pursue nuclear capabilities with no limitations or constraints whatsoever—a free hand, a blank check to go forward, an Iran that will have wealth, the technical expertise, industrial infrastructure, the will, and, if given a sunset provision, the international acquiescence to do whatever they like to pursue their goal without any ability of us to stop it. They can do whatever they like.

Ten years—oh, that is a long time out. Ten years is tomorrow afternoon. It is a blink of the eye.

Such a sunset clause makes this entire enterprise unacceptable. Any agreement that contains a sunset clause must be rejected, and any agreement with Iran that does not impose permanent restraints on their nuclear ambitions is no agreement at all. We in the Senate have it within our ability and mandate to guarantee that happens, but to do so, we need to reach consensus across the aisle. We need to work together as Republicans and Democrats for the future security of

our Nation, and for that matter, all nations.

There are a number of issues on which we don't agree. There are a number of things on which we have different thoughts about how to proceed. But this is an issue of such historic consequence and such potential harm that we must find a way to work together to ensure our ability to undo what looks like is coming our way. So I plead with and I urge my colleagues—all my colleagues, Republicans and Democrats—to rise above any political considerations and work together to ensure that this Senate can prevent Iran from getting the bomb. History and future generations and our children and our grandchildren will judge what we do here now, and may that judgment be the right judgment for not just the future of our Nation but for the future of the world.

Madam President, with that, I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. LEAHY. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### LYNCH NOMINATION

Mr. LEAHY. Madam President, last week the majority leader announced that he would finally schedule a vote for this week on the nomination of Loretta Lynch to be our next Attorney General. But as of today no date has been set. The Senate majority leader is now threatening to further delay a vote on this highly qualified nominee until after the Senate has concluded its debate on the human trafficking bill.

Now, there is really no good reason for Senate Republicans to continue dragging their feet on scheduling a vote on Ms. Lynch's nomination. I have been here long enough to know we can debate legislation and vote on nominations at the same time, and to say otherwise is a hollow excuse. In fact, last Thursday we voted on four other executive nominations while we were on the human trafficking bill. We are actually going to vote on two more executive nominations this evening while we are on the human trafficking bill.

All Senators who agree on the importance of ending human trafficking also know it is important to confirm Loretta Lynch as our Nation's top law enforcement officer. She has a proven track record of prosecuting human trafficking and child rape crimes. This is not just somebody who just talks about it and says how much they are opposed to human trafficking, as though anybody were in favor of human trafficking.

This not just someone who says she is opposed to child rape cases, as though anybody here were going to say

they are in favor of it. She has actually prosecuted them. Over the course of the last decade, the U.S. attorney's office that Ms. Lynch leads has indicted over 55 defendants in sex trafficking cases and rescued over 110 victims of sex trafficking. We stand here on the floor talking about these issues. She actually does it.

So I think she and the American people have waited long enough. President Obama announced the nomination of Ms. Lynch 4 months ago. The Judiciary Committee reported her nomination with bipartisan support 18 days ago. By tomorrow—we talk about whether we move fast or not. By tomorrow, her nomination will have been pending on the Senate floor longer than all of the past five attorneys general combined.

Take a look at this. Here is Loretta Lynch. She has been pending on the floor now for 18 days. This is, of course, with the months she had to wait before that. Now, Attorneys General Holder, Mukasey, Gonzales, Ashcroft, and Reno had to wait a total of 18 days pending after their nominations came out—so five of them, one of her. She has had to wait as long as five of them had to wait.

We also pointed out the amount of time—I look at the amount of time it took—for the four men who preceded her. All four of those men went through so much faster than she has. We happened to have a vote out of committee. Janet Reno took 1 day. John Ashcroft, who I helped get through the committee, although I did not support him, took 2 days. Alberto Gonzales took 8 days; Michael Mukasey, 2 days, and Eric Holder, 5 days.

This delay is an embarrassment to the Senate. Her qualifications are beyond reproach. But the Senate Republican leadership continues to delay a vote on her confirmation despite her impeccable credentials. Now, when she is confirmed, we know that Loretta Lynch will be the first African-American woman to serve our country as Attorney General. But instead of moving forward with this historic nomination, Senate Republicans appear intent on making history for all of the wrong reasons.

As David Hawkings wrote in a Roll Call article dated March 12:

Lynch is on a course to be confirmed this month after the longest wait ever for a nominee to be attorney general—and very likely by the closest vote ever to put a new person in charge of the Justice Department.

We want to send the signal that we are tough on crime. We want to send the signal that we want to get these traffickers. We want to send a signal that people who commit crimes, whether they are Republicans or Democrats, should go to jail. Yet we refuse to confirm the person who has actually done all of those things. It appears that some want to simply refuse to allow a vote on her nomination, effectively shirking the constitutional duty of the Senate to provide advice and consent.

One Republican Senator even tweeted on the weekend about the need to

block her historic nomination. Then, in case you overlooked why he was doing that, he included a link to a political fundraising Web site. We have always kept law enforcement—the FBI Director, the Attorney General, anybody in law enforcement—out of politics. For a Senator to tweet that we have to block this person, and oh, by the way, here is where you can contribute to a political campaign—that is wrong.

It seems likely the Senate will have to file a cloture motion to vote to overcome the filibuster of her nomination. That is unprecedented; it is unwarranted. No other Attorney General nomination in our history has ever been met with a filibuster. We have never needed to have a cloture vote on an Attorney General nomination. Yet it seems Republican leadership wants to make history for all the wrong reasons.

I mention this to give us an idea. President George Bush in the last 2 years of his term—now a lame-duck President—nominated Michael Mukasey for Attorney General.

Michael Mukasey was being sent because the last Attorney General had done a disastrous job—even though he had been voted for by, I think, all Republicans—people will accept the fact now that he politicized the prosecutors' offices and everything else, and finally the Bush administration had to get rid of him.

I had just become chairman again, as Democrats had taken back the Senate. I moved Attorney General Mukasey through even though I did not support him. I felt the President should have a vote on his Attorney General. I moved him through in record time.

She has waited so much more time, multiple times longer than Mukasey.

This is especially troubling and unfair because Ms. Lynch's qualifications for the job are so extraordinary. And her life story is equally extraordinary. Born in Greensboro and raised in Durham, NC, Loretta Lynch is the daughter of a fourth-generation Baptist preacher and a school librarian. They instilled in her the American values of fairness and equality, even when those around them were not living up to those values. Ms. Lynch has spoken about riding on her father's shoulders to their church where students organized peaceful protests against racial segregation. The freedom songs and the church music that went hand-in-hand with those protests undoubtedly made up the soundtrack of her childhood. The Judiciary Committee was honored to have her father, Rev. Lorenzo Lynch, with us not only at both days of her historic hearing in January but also with us when the committee considered his daughter's nomination in February.

When Loretta Lynch was a young child, Reverend Lynch bravely opened his church's basement to the students and others who organized lunch counter sit-ins in North Carolina. He taught his only daughter that "ideals

are wonderful things, but unless you can share them with others and make this world a better place, they're just words." The fact that she has dedicated the majority of her career to public service reaffirms that she has lived those ideals of justice in the service of others. And yet, Senate Republicans appear intent on preventing her from continuing her service—service that we should be honored to have.

Two weekends ago, Ms. Lynch traveled to Selma to honor the 50th anniversary of the historic march across the Edmund Pettus Bridge, where scores of courageous Americans were beaten and trampled on Bloody Sunday because they refused to be silent about the need for equal protection under the law. It was a weekend when both Democrats and Republicans came together. President Obama stood there with President George W. Bush beside him, who had signed the last Voting Rights Act. They honored the civil rights activists of 50 years ago.

But I also felt it was a time to reaffirm our shared commitment to Americans, as Americans, and the ideals of justice and equality that so many of our predecessors have fought and bled for, from our Founding Fathers to the foot soldiers for justice on that bridge in Selma.

Loretta Lynch embodies these ideals. She has devoted her career to making them a reality. It is time for Republicans and Democrats to come together to confirm this outstanding woman to be the next Attorney General. It is time to stop delaying and making excuses for how she is being treated. It is time to vote.

This is reflecting badly on all law enforcement. I hear from so many in law enforcement saying: Why are you politicizing this nomination? Republicans and Democrats have usually kept law enforcement out of politics. Why is this?

The PRESIDING OFFICER. The time of the Senator has expired. Senators are limited to 10 minutes each.

Mr. LEAHY. Are we on the trafficking act?

The PRESIDING OFFICER. No, we are in morning business.

Mr. LEAHY. When do we go on the trafficking act?

The PRESIDING OFFICER. Morning business has expired.

Mr. LEAHY. I seek recognition.

#### CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

#### JUSTICE FOR VICTIMS OF TRAFFICKING ACT OF 2015

The PRESIDING OFFICER. Under the previous order, the Senate will resume consideration of S. 178, which the clerk will report.

The senior assistant legislative clerk read as follows:

A bill (S. 178) to provide justice for the victims of trafficking.

Pending:

Portman amendment No. 270, to amend the Child Abuse Prevention and Treatment Act to enable State child protective services systems to improve the identification and assessment of child victims of sex trafficking.

Portman amendment No. 271, to amend the definition of "homeless person" under the McKinney-Vento Homeless Assistance Act to include certain homeless children and youth.

Vitter amendment No. 284 (to amendment No. 271), to amend section 301 of the Immigration and Nationality Act to clarify those classes of individuals born in the United States who are nationals and citizens of the United States at birth.

The PRESIDING OFFICER. The Senator from Vermont.

Mr. LEAHY. Madam President, earlier this month, two Florida men were charged with human trafficking. They drugged a runaway 16-year-old girl. Then they forced her to have sex with up to 10 men a day. They sold her to men in a gas station bathroom. They sold her on the street and they sold her in the back of a car.

She was 16 years old. She had run away from home. She was terribly vulnerable. They promised her food, then they beat her, drugged her, and sold her. When she escaped, they tracked her down, beat her, and sold her again.

All of us—I think we should have an agreement that Democrats and Republicans alike must remember the many other survivors of this heinous crime.

We have been working for almost 1 year on bipartisan proposals to protect these vulnerable children, count the survivors, and then punish those who put them through this hell. This effort had strong bipartisan support until partisan politics was injected into the debate.

The fight against human trafficking should not be made into a partisan issue to score political points. That is unfortunately where we are today. Everyone expected this legislation to move smoothly through the Senate, I know I did, just as it did through the House. Instead, Senate Republicans have turned away from a comprehensive solution that can garner broad support.

I am deeply saddened by this partisan fight. It is both destructive and unnecessary. It is destructive because it threatens to derail important legislation that would make a difference in the lives of survivors—such as the 16-year-old girl in Florida.

This partisan fight is unnecessary because abortion politics have no place in this debate. Congress has a long history of passing legislation to address human trafficking. We have consistently done so without abortion politics being injected into the discussion.

I know we have passed the Violence Against Women Act. We included a trafficking amendment of mine in that. While I was disappointed that a number of my Republican colleagues voted against the Violence Against Women Act, which had the sex trafficking

amendment in it, we still passed it by a bipartisan majority, as did the House of Representatives, and the President signed it into law.

So I was pleased we were able to get that significant piece of legislation passed, even though many in this body who say why aren't we passing this voted against the Violence Against Women Act with the sexual trafficking amendment.

But I wish to make clear to everyone that this partisan provision that has now popped up is not something that survivors of human trafficking are asking for. It is not something experts in the field who work with them every day are asking for. We should look at these experts who know what is going on and ask them what it is they want. They do not want this.

In fact, those who are closest to the damage wreaked by this terrible crime are asking all of us, Senate Republicans and Democrats, to take out this provision. They are asking us to put politics aside and to focus on the needs of those who have lived through a hell we will never understand.

Holly Austin Smith, a survivor, was a girl who ran away at the age of 14 and was bought and sold for sex. She put it this way when she testified before our committee:

Politics should not govern the options available to victims of sex trafficking—especially when such victims often have had their basic human rights taken away by criminals who had only their own agendas in mind.

So I think we have to stand with these human trafficking survivors. We have to put aside our agendas. They are asking us to take out this unnecessary provision and move the bill forward to address their urgent needs.

I support the rest of Senator CORNYN's bill, and that is why I included it in the comprehensive substitute amendment I filed last week. Also included in my substitute is a vital component to prevent human trafficking by focusing on runaway and homeless youth.

If we are serious about helping to end this heinous crime, we should be talking about all the good ideas to expand the protections of trafficking victims. Don't try to score partisan points. We should all come together to protect these vulnerable kids. That is why we are here. I am confident that if we remember these children, Republicans and Democrats, we can move forward and return to the bipartisan path we have always walked on this issue.

One of the reasons I have that amendment—talking about preventing is one thing and we should prosecute those people who do this—but wouldn't it be that much better for the victims if we could prevent it from happening in the first place?

I have spoken before of the nightmares I still have from some of the cases I prosecuted when I was 26 years old and the chief prosecutor for one-quarter of my State. I looked at these

victims and the ages of my own children, and all I wanted to do was to get—and did—the people who perpetrated these crimes, prosecute them, and convict them.

We should prosecute people who do this, but I also thought how much better it would have been if we had programs that would have given these people somewhere they could turn to before they became victims, some way to protect them so we wouldn't see it afterward.

I said on the floor the other night that in preparing for these trials, the people I prosecuted, I wouldn't bring paperwork home in the evening to do it. I stayed in my office and prepared it. One, I didn't want to take the chance that one of my then-young children might see some of the photographs I was going to introduce into evidence—but I also didn't want them to see their father crying and wonder why, because I always tried to tell them the truth. I was not about to tell these young children the truth of what I was seeing.

Instead, I would tell the truth to the jury and the jury would convict, but even the jury wishes it had never happened in the first place.

The National Network for Youth sent a letter saying:

The National Network for Youth is writing this letter with the hope that the U.S. Senate will remove the partisan piece of the Justice for Victims of Trafficking Act. This legislation is desperately needed and we cannot let this moment pass us by because of the addition of partisan and divisive provisions.

The National Network for Youth is saying: Let's go back to why both Republicans and Democrats wanted this legislation—to stop trafficking, to help the victims of trafficking, and not to score political points.

Just as the majority of this body voted for the Leahy-Crapo bill, the Violence Against Women Act, which had a provision on sexual trafficking, a majority voted for it, Republicans and Democrats—I wish that others—I wish everybody in this body voted for it.

I understand that some who now strongly support the partisan part of the trafficking bill voted against the Violence Against Women Act. Each Senator has the right to vote as he or she wants.

But I find it strange that they say: Let's go forward with this partisan provision, when only 1 year ago or so those same Senators who are now saying we should go forward with this voted against the Violence Against Women Act. The very same Senators voted against it.

Let's get out of politics. That was a good act. It had a very strong sex trafficking provision, which fortunately also was accepted by the House of Representatives and signed into law by the President. Senator CRAPO and I set aside politics so we could pass that bill. That is what we should do today.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. SESSIONS. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SESSIONS. I appreciate the work my colleagues have done on this trafficking bill. It is an important issue that deserves debate and a vote.

#### LYNCH NOMINATION

Madam President, I will say why I believe the Lynch nomination should not go forward. I think it is for a very important reason and, unfortunately, it is one that I think Congress has to address.

In their wisdom, our Founders gave Congress certain powers as a coequal branch of government, and one of those powers was the power to confirm or not confirm nominees. Long before Ms. Lynch's nomination was announced, I said I could not vote to confirm any candidate for Attorney General who supported the President's unlawful Executive amnesty. That Executive amnesty presents big constitutional issues that we have to talk about and understand, and it relates directly to the powers of the executive branch versus the legislative branch.

The Attorney General is the top law enforcement officer in this country, and anyone who occupies that office, must have fidelity to the laws of the United States duly passed, and to the Constitution of the United States. It is that simple. The Senate cannot confirm any individual, must never confirm an individual to such an office as this—the one most responsible for maintaining fidelity to law—who would support and advance a scheme that violates our Constitution and eviscerates congressional authority. No person should be confirmed who would do that.

Congress makes the laws, not the President, and Congress has repeatedly rejected legislation to provide amnesty, work permits, and benefits to those who have entered our country unlawfully. If you want to receive benefits in the United States, you should wait your turn and come lawfully.

We rejected such proposals in 2006, 2007, 2010, 2013, and 2014. President Obama's unlawful and unconstitutional Executive actions nullify the immigration laws we do have that are on the books—the Immigration and Nationality Act—and replaces them with the very measures Congress refused to enact. That is where we are. Even King George III lacked the power to legislate without Parliament.

President Obama's Executive action provides illegal immigrants—those who come into our country contrary to the immigration laws of the United States, which are generous indeed, allowing a million people a year to come to our country—with work authorization, photo IDs, trillions in Social Security

and Medicare benefits, and tax credits of up to \$35,000 a year, according to the Congressional Research Service. I think the IRS Commissioner has admitted that as well.

The President's action has even made chain migration and citizenship a possibility, which he said repeatedly he couldn't do and wouldn't do. Despite those assurances, his action opens up these possibilities as well, it appears. And, again, all of these measures were rejected by Congress.

I discussed these issues with Ms. Lynch. I asked her plainly whether she supported the President's unilateral decision to make his own immigration rules and laws. Here is the relevant portion of that hearing transcript, because I wanted to be clear about it. This was during the Judiciary Committee hearing when she was there as part of her confirmation process.

Mr. Sessions: I have to have a clear answer to this question: Ms. Lynch, do you believe the Executive action announced by President Obama on November 20th is legal and constitutional? Yes or no?

Ms. Lynch: As I've read the [Office of Legal Counsel] opinion, I do believe it is, Senator.

Well, first, we need to understand something. I served 5 years as a Federal prosecutor in the Department of Justice, and this is the way it works. The Office of Legal Counsel is a part of the Department of Justice. The Office of Legal Counsel is the one that has been credited with writing this pathetic memorandum that justified the President's actions. But the Office of Legal Counsel works directly for the Attorney General. The Attorney General is really the one responsible for forwarding to the President a memorandum that says the President can do what he wanted to do.

The President said on over 20 different occasions over a period of years, "I am not an emperor," "I do not have the power to do this," "this would be unconstitutional." He made similar statements over 20 different times. Then he changed his mind as we got close to an election, for reasons that I don't fully intend to speculate about at this time, and then he asked that he be given the power to do this.

This puts great pressure on the Office of Legal Counsel, but that is one of the historic roles they fulfill—to analyze these things. They take an oath to the Constitution, and they are required to say no if the President is asking for something he is not entitled to do. They are supposed to say no, and the Attorney General is supposed to say no.

The Attorney General could review the opinion of the Office of Legal Counsel and take it upon himself or herself to write their own opinion and submit it as the position of the Department of Justice and say the President can do this if he so desires. So that is the way the system works.

But what I want to say, colleagues, is the Attorney General played a key role in this Presidential overreach. It was

the Attorney General's office that approved this overreach. And this nominee says she believes this is correct. She indicated her approval, and I am sure will defend it in every court around the country and advocate for it. Some say: Well, she works for the President. No, she works for the people of the United States of America. Her salary comes from the taxpayers of this country. Her duty, on occasion, is to say no to the President; to try to help him accomplish his goals, like a good corporate lawyer would, but at some point you have to say: Mr. Corporate CEO, Mr. President of the United States, this goes too far. You can't do this. But Ms. Lynch has indicated she is unwilling to do that.

One of the most stunning features of the President's actions is the mass grant of work permits for up to 5 million illegal immigrants. These immigrants will take jobs directly from American citizens and directly from legal immigrants who have come into the country. U.S. Civil Rights Commission member Peter Kirsanow has discussed this issue and written at length about how allowing illegal immigrants to take jobs undermines the rights of U.S. workers—the legal rights of U.S. workers—especially African-American workers and Hispanic workers suffering from high unemployment today.

At her confirmation hearing, I, therefore, asked Ms. Lynch about what she might do to protect the lawful rights of U.S. workers. Here is the simple question I placed to the person who would be the next top law enforcement officer for America. And in my preamble to the question, I noted Attorney General Holder had said that people who came to our country unlawfully and who are in our country unlawfully today have a civil right and a human right to citizenship in America, contrary to all law. So I asked her what she thought about this.

Mr. Sessions: Who has more right to a job in this country; a lawful immigrant who's here or [a] citizen or a person who entered the country unlawfully?

Ms. Lynch: I believe that the right and the obligation to work is one that's shared by everyone in this country regardless of how they came here. And certainly, if someone is here regardless of status, I would prefer they would be participating in the workplace than not participating in the workplace.

What a stunning and breathtaking statement that is for the top law enforcement officer in America—to say that a person has a right to work in this country regardless of how they came here. So people who enter don't have to follow the steps that are required? They do not have to establish that they have lawful justification to enter the United States and work in the United States anymore? If you can just get into the country unlawfully, then you have a right to work? And our current Attorney General Holder says they have a civil right to citizenship.

This is not law. I don't know what this is, but it is so far from law I don't know how to express my concern about

it effectively. It is unprecedented for someone who is seeking the highest law enforcement office in America to declare that someone who is in this country illegally has a right to a job. Make no mistake, we are at a dangerous time in our Nation's history, particularly for our Republic's legal system and our Constitution.

I would like to quote now from Prof. Jonathan Turley, a Shapiro Professor of Public Interest Law at George Washington University Law School, a nationally recognized constitutional scholar, and a self-described supporter of President Obama and most of his policies. He has been called as an expert witness on various issues by Senator LEAHY and other Democrats over the years. He described the current state of affairs as "a constitutional tipping point." He is referring to the Presidential overreach. I would like to take a moment to read from the testimony he delivered before the House of Representatives in February of last year—9 months before the President even announced this amnesty, but after the first DACA amnesty. This is what he said:

The current passivity of Congress represents a crisis of faith for members willing to see a president assume legislative powers in exchange for insular policy gains. The short-term insular victories achieved by this President will come at a prohibitive cost if the current imbalance is not corrected. Constitutional authority is easy to lose in the transient shifts of politics. It is far more difficult to regain. If a passion for the Constitution does not motivate members, perhaps a sense of self-preservation will be enough to unify members. President Obama will not be our last president. However, these acquired powers will be passed to his successors. When that occurs, members may loathe the day that they remained silent as the power of government shifted so radically to the Chief Executive. The powerful personality that engendered this loyalty will be gone, but the powers will remain. We are now at the constitutional tipping point for our system. If balance is to be reestablished, it must begin before this President leaves office and that will likely require every possible means to reassert legislative authority.

Now that is Professor Turley, a supporter of President Obama, and a fine constitutional scholar, who is warning the U.S. Congress of the dangers to its powers that have been eroded in the recent months. To stop it, he says that will require Congress to use "every possible means to reassert its legislative authority."

So stopping an Attorney General nominee—not voting to confirm an individual as Attorney General—is that a legitimate power of Congress? Well, of course it is. Should we feel obligated and required to confirm someone who has announced they intend to pursue and advance legally through the powers of their office an unconstitutional overreach, because the President nominates that person? Is that our duty? Doesn't Congress have a right to say: Oh no, Mr. President, we understand how this system works. You get to nominate, but you have overreached

here and we are not going to ratify. We are not going to consent or approve someone who is going to continue to promote these kinds of unlawful activities.

One glaring result of Congress's passivity is that executive branch nominees no longer feel the need to be responsive to congressional oversight. We are not getting sufficient answers from them. That is for sure. I think Congress has too often been quiet and slept on its watch.

In the past, Members could perform their constitutional duty of advice and consent, for example, by withholding consent until a nominee provided information to which Congress was entitled. That is how coequal branches of government are supposed to function. Congress has a duty to demand accurate information from the executive branch before providing funds to that branch, and they have a right to insist on it. They don't have to fund any branch of government they believe is unworthy.

When Ms. Lynch came before the committee, it quickly became apparent that she had no intention of being frank and providing real answers. That is a problem I think we have to confront.

I think the most telling example of this concern was illustrated by an answer I was given to a straightforward question I asked, which goes to the very core of this debate that we are having in America about the President's powers and what we should do about establishing a lawful system of immigration—one that we could be proud of, one that is systemically and fairly applied day after day.

The question I asked her was simply this:

Do you believe that President Obama has exceeded his executive authority in any way? If so, how?

She answered:

As United States Attorney for the Eastern District of New York, I have not been charged with determining when and whether the President has exceeded his executive authority.

But that was really not a good-faith answer or an attempt to answer the question.

I will wrap up and just say, in conclusion, that we are dealing with huge constitutional issues. I wish it weren't so. It is not anything personal that causes me to complain about this nominee. But in truth, we need to use the means this Congress has to defend its legitimate constitutional rights, the power it has been given to legislate. And the President's duties, as the chief law and executive officer of the country, are to execute the laws passed by Congress. One of the key players on his team is the Attorney General, and the Attorney General in this situation has taken a position contrary to the fundamental principles of the Constitution, as Professor Turley has delineated with force and clarity.

That being the case, I think Congress has a duty to this institution, to the

laws and Constitution of this country, and to the American people not to confirm someone who is not committed to those principles and, indeed, has asserted boldly that she would continue in violation of them.

Madam President, I yield the floor.

The PRESIDING OFFICER. The Senator from Florida.

#### DEATH MASTER FILE

Mr. NELSON. Madam President, I am going to defer to my colleague from Connecticut, since at 5 p.m. we will be discussing the nominees which I will speak to. But before we do, I just want to point out two things to the Senate.

First of all, the lead story of "60 Minutes" last night was about the death master file which is put out by Social Security.

Interestingly, the story was from the extraordinary standpoint that a number of people are told they are dead when in fact they are very much alive and all of the horror they go through in trying to correct somebody's having made a mistake—a clerical error—that in fact they were dead by the alteration of one number or a name or just sheer overlook.

But there is another problem with the death master file, and we have tried and tried to get that from Social Security. Unless you have an immediate use—a legitimate use for the death master file to be made public, such as a life insurance company—they would have a legitimate use to know who had died so they could stop the payments. Something else the "60 Minutes" program pointed out was that Medicare did not catch a lot of payments going out. But unless you have a legitimate use, by suddenly putting on line the death master file, it opens up all of these Social Security numbers for criminals to come in and create a new identity, file a tax return, and get a refund on a fictitious tax return.

I want to continue to encourage the Social Security Administration. They claim they don't have the legal authority until we can give them the legal authority they are looking for. We think they have it administratively in their power not to put it out there. That is the right thing to do.

#### NEGOTIATIONS WITH IRAN

As I yield to the very distinguished Senator from Connecticut, a tremendous member of our commerce committee, I want to say I was sad last week—and am still sad this week—that nearly half of the Senators of the Senate sought to inject themselves by writing to the Ayatollah, trying to derail the negotiations that are ongoing on matters of life and death. If they don't think Iran having a nuclear weapon is a matter of life and death, they have another thing coming. Trying to derail the negotiations, while in fact the negotiations are going on at the very hour of the writing of that letter, and still are—and we won't know until the 24th of this month if in fact they are successful.

I will come back when we get into the executive session about the nomi-

nees. I look forward to hearing from the Senator from Connecticut.

The PRESIDING OFFICER. The Senator from Connecticut.

Mr. BLUMENTHAL. Madam President, I am proud to follow the distinguished Senator from Florida, and I join him in his observations of the "60 Minutes" show, but equally, if not more importantly, in his views on the letter that was sent to the rulers of Iran and its divisive and destructive impact on a matter that should be above partisan politics. To inject a partisan political issue into, literally, a matter of life and death, in my view, is unfortunate, inappropriate, and truly regrettable.

#### LYNCH NOMINATION

Equally unfortunate, regrettable, and inappropriate is to inject politics into law enforcement. The nomination of the chief law enforcement officer in our Nation, the Attorney General—that position truly ought to be above politics. In fact, as we know from the structure of our government, it is generally regarded to be above politics.

The President of the United States has his or her legal counsel to provide advice to the President, but the Attorney General of the United States enforces laws for this Nation—not for one party, not for one official, not on one issue, but on all issues for all people in the United States.

When my colleagues have said on the floor that the President deserves his nominee, really it is the Nation that deserves a nominee to be confirmed.

This nominee has been delayed longer than any in recent history. As my colleagues have observed and as this chart illustrates, 129 days have passed since Loretta Lynch's nomination. From announcement to confirmation, her nomination has been delayed longer than any in recent history—in fact, longer than any in modern history, putting aside the Meese nomination, which was delayed because of an ongoing investigation into alleged improprieties.

There is no investigation here. There is no question of impropriety. There has been no hint of any reason to reject the Loretta Lynch nomination.

The American people could be forgiven for thinking that some of the Members of this body are simply looking for an excuse to delay or deny her nomination.

First, it was in our hearing questions about her capacity and qualifications. Those reasons or potential excuses for delaying or denying her nomination were quickly extinguished. Then it was the immigration issue. That too, as an excuse for delaying or denying this nomination, has been dispensed. Now it is the antitrafficking bill.

No reason for delay could be more inappropriate, because the fact of the matter is the threat to delay again her nomination is antithetical to the very goal of stopping human trafficking. If my colleagues really want to end sex exploitation and human trafficking,

they should confirm the chief law enforcement official who is responsible for fighting it. They should confirm the nominee who has indicated an anathema to this kind of abuse, who has shown her determination to fight it and to use all of the laws and potentially this new law in the war against human trafficking.

The Senate is perfectly capable of filling this crucial position—the top law enforcement job in the Nation—even as it debates antitrafficking legislation. In fact, it has shown itself capable of doing so just last week when two nominees to Department of Transportation positions—important transportation positions, as I can say personally, because they involve the safety and reliability of our system—even as it continued to debate the antitrafficking legislation.

Holding the Lynch nomination hostage—which is what is happening here—is a disservice to the Department of Justice but even more so to our system of justice. It undermines the integrity and trust in the nonpolitical nature of justice in this Nation. It does so at a time when vigorous and effective leadership is more important and necessary than ever.

The Nation could be forgiven for assuming, as increasingly appears to be so, that the Lynch nomination is being held hostage or is simply a cynical excuse to prevent her from getting to work on protecting the American public from human trafficking, which is so important.

There are legitimate points of debate between our sides on this issue. Those points of debate and differences need to be resolved, and I hope they will be. I trust they will be. I believe that they are resolvable and that extraneous or irrelevant provisions now in the bill can be removed so that we can focus on stopping modern-day slavery, which is what the—

The PRESIDING OFFICER. The Senator's time has expired.

Mr. BLUMENTHAL. If I may have another minute to finish.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BLUMENTHAL. Which is what we should be doing here, and I believe we will do it.

Loretta Lynch has a stellar record. She served with incredible distinction during her time as U.S. attorney for the Eastern District of New York. I suggest to my colleagues that the best way to serve the purpose of stopping trafficking is to confirm her so she can get to work on enforcing that new law.

Mr. GRASSLEY. Madam President, we have had competing claims about who is really at fault. I think the answer to that question is becoming unquestionably undeniable to any fair observer. Actions speak louder than words and there is no denying the actions of the minority party, which, before this Congress, was the majority party in the Senate for 8 years.

Even in the minority, they are up to their old tricks of blocking amend-

ments and grinding the Senate to a halt. Given the distortion of the Senate rules during those 8 years, it is no wonder the American public, and perhaps even some Senators, are confused about how the Senate rules are supposed to work. So I wish to take a few moments to talk about a procedure in the Senate called the cloture motion.

With cloture, the Senate is actually voting on the question: Is it the sense of the Senate that the debate shall be brought to a close? The proper use of cloture is when the Senate has had time for debate and consideration of amendments and it seems as though the Senate is getting bogged down. If a cloture vote fails, then that means the Senate has decided, as a body, to keep on considering a particular piece of legislation. This is a crucial point and one that was routinely distorted under the previous majority, and they did it for partisan ends.

A vote against cloture is a vote to continue considering a bill until at least 60 Senators are satisfied they have had their say and are ready to vote a bill up or down, yea or nay. It is not always clear when the Senate has reached that point, so the bill can sometimes require several cloture votes.

Under the previous majority leadership—and now that group happens to be the Senate minority—we saw unprecedented abuses of Senate rules to block Senators from participating in the deliberative process. This included the repeated abuse of the cloture rule. In order to shield his Members from having to take tough votes, the previous majority leader routinely moved to shut down all consideration of a bill even before any debate took place and even before any amendments could be considered.

As I stated, cloture is supposed to be used after the Senate has considered a measure for a period of time and a preponderance of the Senate thinks it has deliberated enough, and not do it to end consideration of a bill before it has begun, as the previous majority leadership did for several years prior to this year.

Let's contrast how our majority leader, Senator MCCONNELL, has been running the Senate. He has not tried to block minority amendments, as was done to us when we were in the minority. In fact, we have already had more than twice as many amendment votes as all of last year.

As the manager of this bill, I have been running an open amendment process, and I am not afraid to have votes on amendments of all kinds. In fact, if you are fortunate enough to be elected to represent your State as a U.S. Senator, it seems to me you have an obligation to the people of your State to offer amendments on issues that are important to your State. The American people saw that we were serious about restoring the Senate tradition of having an open amendment process with the very first major bill we took up in this new Congress.

Supporters of the Keystone Pipeline bill had the 60 votes to end debate, but we didn't try to ram through the bill without consideration of amendments. We had a full, open amendment process as we are supposed to have in the U.S. Senate, because it is a deliberative and amending body. There were more than a few "gotcha" types of amendments from the other side, but that is OK because that is how the Senate is supposed to operate. There was also an opportunity, for the first time in a very long time, for Senators to get votes on substantive issues that are important to the people of their individual States. That should be a big deal for every Senator, but it was not a very big deal the way the Senate was run previous to this year. When Senators are blocked from participating in the legislative process, the people they represent are disenfranchised. We were not elected to serve our party leadership, but to represent our State, and that is why it was so disappointing under the previous majority to see Senators repeatedly voting in lockstep with their party leadership to block amendments and end debate before it started. I think it is pretty clear from the last election that that strategy backfired in a very major way. Yet the same leaders, now in the minority, are up to their old tricks.

The previous Senate leadership routinely used a tactic called filling the tree, where a former majority leader used his right of first recognition to call up his amendments and thus block out amendments from other Senators of both political parties.

When the Senate is considering a number of amendments at once, it then requires unanimous consent to set aside the pending amendment in order to call up a new amendment, and that is a way to prevent other Senators from then offering their amendments. If you don't get unanimous consent to take down an amendment to make room for your amendment, you don't get the chance to offer your amendment, and usually that was blocked, and that is why there were only 18 roll-call votes on amendments all last year, compared to this year. The last time I counted, so far this year we had 43 votes.

Elections are supposed to have consequences, and the consequences of the last election are that the new majority decided the Senate ought to operate as a deliberative and amending body where every Senator can participate, so Majority Leader MCCONNELL has not filled the amendment tree.

We have substantive amendments pending as we speak. Nevertheless, the minority leadership has been objecting to even setting aside the pending amendment or proceeding to a vote on pending amendments just as when they used the procedure of filling the amendment tree.

After reporting the human trafficking bill out of the Senate Judiciary Committee unanimously, they have decided there is one provision they don't

## EXECUTIVE SESSION

like, so after 3 days of consideration last week the bill has not moved forward. It looks as though the same trick is going on right now. Since there is an open amendment process—and that is the way Senator McCONNELL runs the Senate—we have naturally suggested that they offer an amendment if they don't like something in this bill. They have refused to do so, and instead are holding up the entire bill from being amended and finally passed.

So after opening the bill up to amendments and having considered the bill for a week, the majority leader has now filed cloture. I want to be clear what this means. Again, a vote against cloture is a vote to continue debate and consider amendments. I have voted against ending debate many times in recent years out of principle when Senators were being denied their right to offer amendments. No one can say this is the case right now on this human trafficking bill. We have had a week of debate, and it is the minority party that is blocking amendments.

Remember that many Members of the now minority party, when they were in the majority, were adamant that a vote against cloture is a filibuster and that it is illegitimate to filibuster. I say to my colleagues, if they truly believe filibusters are wrong and it was not just cynical political posturing, then you had better vote for cloture tomorrow.

I will also note that a couple of Senators sent out a "Dear Colleague" letter at the beginning of this Congress calling again for what they term the "talking filibuster." By this, those Senators mean that if you vote against ending debate, you should be prepared to talk nonstop on the Senate floor. Under their proposal, as soon as there are no Senators talking on the Senate floor, the Senate would move to a final vote. The problem with this idea under the previous leadership was that amendments were routinely blocked so it meant Senators would have to talk nonstop to preserve their right to offer an amendment with no guarantee they would ever get the chance. That is not the issue this time.

We have allowed an open amendment process, and it is the minority party that is blocking amendments. So I would say to all the advocates of the so-called talking filibuster, if you do vote against cloture, you are saying you want to debate this bill more before a vote is taken. In that case, you better put your money where your mouth is.

To all of my colleagues who support this so-called filibuster and vote against this cloture motion, I expect to see you come down to the Senate floor and talk nonstop. You can use the time to explain to the American people why you object to moving forward with this very important bipartisan legislation to combat sex trafficking. Then when you are ready to move forward with the vote, let us know.

I yield the floor.

NOMINATION OF CARLOS A. MONJE, JR., TO BE AN ASSISTANT SECRETARY OF TRANSPORTATION

NOMINATION OF MANSON K. BROWN TO BE AN ASSISTANT SECRETARY OF COMMERCE

The PRESIDING OFFICER. Under the previous order, the Senate will proceed to executive session to consider the following nominations, which the clerk will report.

The senior assistant legislative clerk read the nominations of Carlos A. Monje, Jr., of Louisiana, to be an Assistant Secretary of Transportation; and Manson K. Brown, of the District of Columbia, to be an Assistant Secretary of Commerce.

The PRESIDING OFFICER (Mr. COATS). Under the previous order, there will be 30 minutes of debate equally divided in the usual form.

The Senator from Florida.

Mr. NELSON. Mr. President, I would like to speak on the confirmation of both nominees, but first of all, I want to render a courtesy to the Senator from Connecticut—if he needs to complete his statement, I will yield to him and he can ask it in the form of a question.

Mr. BLUMENTHAL. I want to express my appreciation to the Senator from Florida, whose model I am seeking to follow not only in expertise but also in graciousness and generosity.

It appears to me that we are in the midst of yet again considering nominations, so I would ask the Senator from Florida whether in his view his speaking now and our voting now on these nominations will detract in any way from the Senate's consideration of the trafficking bill and whether our voting on Loretta Lynch would in any way detract from our consideration of the trafficking bill.

Mr. NELSON. Mr. President, my response to the Senator is that, just as with the two nominees we will favorably consider today, which have been bipartisan, with the great support of Senator THUNE, the chairman of the Commerce Committee—those are not going to interfere with the trafficking bill. So, too, the President's choice—which came overwhelmingly out of the Committee on the Judiciary—for Attorney General likewise would not in any way hinder the trafficking bill if, in fact, we could get up the nominee, because the votes would obviously be there. So my answer to the Senator is that clearly it would not hinder the trafficking bill.

Mr. President, I rise in support of the confirmation of two public servants into leadership roles at NOAA—the National Oceanic and Atmospheric Administration—and the Department of Transportation. One is Admiral Manson Brown. Admiral Brown has served

our country with distinction for over 30 years, most recently as an officer in the U.S. Coast Guard. What made him successful in the Coast Guard is going to be put to great use as Assistant Secretary for Environmental Observation and Prediction at NOAA. Hurricane season is right around the corner. His position is going to provide crucial guidance and accountability if that big storm starts swirling in a counterclockwise fashion headed to the mainland. So I, this Senator from Florida, am particularly appreciative of Senator THUNE for helping expedite this confirmation.

This role will also oversee continued efforts to modernize NOAA. Now we are frequently launching up-to-date best technology weather satellites. NASA builds them, NASA launches them, and NOAA operates them. They are critical in giving us the refined capability to determine the ferociousness of a storm and its track.

As a highly regarded officer, Admiral Brown has honed significant expertise in his leadership in the Coast Guard maritime stewardship, safety, and national security. He is an engineer.

In our Senate Commerce Committee, we hold Admiral Brown in such high regard that we have reported his nomination favorably twice—once last Congress and again during our very first markup—and it was unanimous.

The second nominee is Mr. Carlos Monje, an Assistant Secretary for Policy. He will play a major, important role in shaping national transportation policy and priorities.

The Department of Transportation, for example, plays a critical role in helping ensure safety in the airspace as well as protecting consumers.

Last Friday, since I did not go back to my State, I went with the FAA Administrator to the Next Generation air traffic control modernization to see progress that is being made in the FAA research and development center at the Atlantic City Airport. NextGen capitalizes on existing technologies, such as the GPS capability provided by the Department of Defense satellite network, and what it will do is make our air traffic control system safer and more efficient.

How that works is right now we have a series of radars, and if it is an up-to-date radar, it will go around every 20 seconds. So you know where the airplane was, but you don't know where it is for the next 20 seconds—until the radar comes back around. If it is where it should be, it is in the path that was filed by the crew.

The next generation of air traffic control will track that aircraft from satellites, so there will be a continuous feed of data from the aircraft to the satellites, back to the controllers on the ground. Because of that, they can space aircraft closer, and they can give them a direct route into the airport instead of a lot of the circular patterns they have because of the delay in the continuous tracking. As a result, they

can save a lot of money for the airlines because they can be more fuel efficient, instead of the present step system—if you own an airliner and you are going into an airport, you are going to go through a series of steps. Air traffic control is going to tell you to descend to such-and-such at such-and-such heading, and you are going to go there. All of this continuous conversation is going on and having to be acknowledged by the cockpit crew until they tell you to descend to the next step down.

What the new Next Generation system will do is it will eliminate that step system because there will be a continuous feed. It will eliminate a lot of the human conversation, some of which gets misunderstood, because all of that continuous communication will be between the air traffic controller and the aircraft via communication of satellite. As a result, they will be able to give an aircraft a direct route—not through steps, not all that conversation—of descent into the airport, saving a lot of potential mistakes in human communication as well as saving a lot of fuel instead of having to power up and power down as the aircraft goes through each of those steps.

Implementing the Next Generation air traffic control modernization is going to be just one of the many transportation policy challenges that we will face and that we are developing and that we have already implemented on a trial basis in a couple of airports and in some airplanes.

The Department of Transportation also plays a critical role in ensuring vehicle safety through its National Highway Traffic Safety Administration. And, of course, you have been reading the stories there—brakes that don't work, ignition switches that accidentally turn off when jostled by key chains, and now deadly airbag failures that cause the steering wheel containing an airbag to be a lethal weapon because it is faulty and it shreds metal in the explosion. We have had five deaths in this country alone that have already been reported.

So these nominees are assuming extremely important roles in the U.S. Government. I think the way Senator THUNE has handled these nominees as our chairman in the Commerce Committee has been admirable, and I thank him for the bipartisanship he has shown. We commend to the Senate these two nominees who will be voted on at 5:30.

Mr. GRASSLEY addressed the Chair.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. NELSON. Mr. President, will the kind Senator from Iowa yield for one request? I neglected to say something earlier.

Mr. GRASSLEY. I will.

The PRESIDING OFFICER. The Senator from Florida.

Mr. NELSON. Mr. President, I thank the Senator from Iowa. He is very kind.

Our former colleague, Senator Landrieu, is in the Gallery in order to see

the confirmation vote of Carlos Monje, who is from her State of Louisiana.

I thank the Senator from Iowa.

The PRESIDING OFFICER. The Senator from Iowa.

(The remarks of Mr. GRASSLEY are printed in today's RECORD during consideration of S. 178.)

Mr. GRASSLEY. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. GRASSLEY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. GRASSLEY. Mr. President, I yield back all of our remaining time.

The PRESIDING OFFICER. Without objection, it is so ordered.

All time is yielded back.

VOTE ON MONJE NOMINATION

Under the previous order, the question occurs on the Monje nomination.

The question is, Will the Senate advise and consent to the nomination of Carlos A. Monje, Jr., of Louisiana, to be an Assistant Secretary of Transportation?

Mr. GRASSLEY. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. CORNYN. The following Senators are necessarily absent: the Senator from Texas (Mr. CRUZ), the Senator from Arizona (Mr. FLAKE), the Senator from South Carolina (Mr. GRAHAM), the Senator from Illinois (Mr. KIRK), and the Senator from Louisiana (Mr. VITTER).

Mr. DURBIN. I announce that the Senator from Vermont (Mr. SANDERS) is necessarily absent.

The result was announced—yeas 94, nays 0, as follows:

[Rollcall Vote No. 71 Ex.]

YEAS—94

Alexander	Durbin	McConnell
Ayotte	Enzi	Menendez
Baldwin	Ernst	Merkley
Barrasso	Feinstein	Mikulski
Bennet	Fischer	Moran
Blumenthal	Franken	Murkowski
Blunt	Gardner	Murphy
Booker	Gillibrand	Murray
Boozman	Grassley	Nelson
Boxer	Hatch	Paul
Brown	Heinrich	Perdue
Burr	Heitkamp	Peters
Cantwell	Heller	Portman
Capito	Hirono	Reed
Cardin	Hoeven	Reid
Carper	Inhofe	Risch
Casey	Isakson	Roberts
Cassidy	Johnson	Rounds
Coats	Kaine	Rubio
Cochran	King	Sasse
Collins	Klobuchar	Schatz
Coons	Lankford	Schumer
Corker	Leahy	Scott
Cornyn	Lee	Sessions
Cotton	Manchin	Shaheen
Crapo	Markey	Shelby
Daines	McCain	Stabenow
Donnelly	McCaskill	Sullivan

Tester	Udall	Wicker
Thune	Warner	Wyden
Tillis	Warren	
Toomey	Whitehouse	

NOT VOTING—6

Cruz	Graham	Sanders
Flake	Kirk	Vitter

The nomination was confirmed.

VOTE ON BROWN NOMINATION

The PRESIDING OFFICER. Under the previous order, the question is, Will the Senate advise and consent to the nomination of Manson K. Brown, of the District of Columbia, to be an Assistant Secretary of Commerce?

The nomination was confirmed.

The PRESIDING OFFICER. Under the previous order, the motions to reconsider are considered made and laid upon the table, and the President will be immediately notified of the Senate's actions.

LEGISLATIVE SESSION

The PRESIDING OFFICER. Under the previous order, the Senate will resume legislative session.

The majority leader.

MORNING BUSINESS

Mr. MCCONNELL. Mr. President, I ask unanimous consent that the Senate be in a period of morning business, with Senators permitted to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

TRIBUTE TO DR. MICHAEL COLEGROVE

Mr. MCCONNELL. Mr. President, I rise to recognize a great Kentuckian who has recently received a great honor. Dr. Michael Colegrove, who has been employed with the University of the Cumberlands in various capacities over the last 40 years and is currently the vice president for student services and the director of leadership studies, recently received the Tri-County 2015 Leader of the Year award from the Leadership Tri-County organization in Kentucky.

Leadership Tri-County focuses on civic, business, and community leadership in Laurel, Knox, and Whitley Counties in southeastern Kentucky. A nonprofit organization founded in 1987, it identifies potential, emerging, and current leaders from the three counties and nurtures their continued development.

Dr. Colegrove graduated from Cumberland College, currently known as the University of the Cumberlands, in 1971. In addition to working for the school for 40 years, he spent 30 years in the U.S. Army Reserve and retired with the rank of colonel in 2003. Dr. Colegrove earned a master of arts from Eastern Kentucky University and a doctor of philosophy from Vanderbilt University. He is also a graduate of the U.S. War College.

Dr. Colegrove is the author of six books. His first book, "Climbing the Pyramid: The How To's of Leadership," was published in 2004. It came about because of the need for a textbook for a leadership seminar conducted by the University of the Cumberland. He has also volunteered with the American Red Cross and the Kiwanis Club.

Dr. Colegrove and his wife Donna live in Williamsburg, KY, and have a daughter Kimberly who resides in Indiana with her husband Matthew and their two sons Jackson and William. I am sure Dr. Colegrove's family members are very proud of him and all that he has accomplished. I know my colleagues join me in congratulating Dr. Michael Colegrove on his receipt of the Tri-County 2015 Leader of the Year award.

An area newspaper, the Times Tribune, published an article about Dr. Colegrove receiving his award. I ask unanimous consent that a portion of said article be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Sentinel Echo, Feb. 25, 2015]

U OF C'S COLEGROVE HONORED AT LTC  
(By Nita Johnson)

The influence he has made on his colleagues was evident—first with the University of the Cumberland's marching band's Honor Guard presenting the flags, and then by the two tables of students and co-workers seated at the Corbin Technology Center on Monday evening.

His dedication is the quality that earned University of the Cumberland's Dr. Michael Colegrove the 2015 Leader of the Year award from the Leadership Tri-County organization during their yearly awards banquet.

Colegrove can be described with many words: author, Sunday School teacher, deacon, military veteran, and long-time employee at the Williamsburg college that focuses on helping students achieve success through faith and discipline.

Hon. Eugene Siler Jr., a Williamsburg native who serves as the Sixth Judicial Circuit Judge for the U.S. Court of Appeals, introduced Colegrove and described him as "as organized as anybody you'll ever see."

As a personal friend and member of the Sunday School class that Colegrove teaches, Siler said Colegrove had achieved success through his faith and dedication to family, his job, and his role as a Christian.

"He's a great person," Siler said.

Colegrove's record speaks for itself. He earned a bachelor's degree from then-Cumberland College, his master of arts degree from Eastern Kentucky University and his doctor of philosophy from Vanderbilt University. He also graduated from the United States Army War College and served in the Army Reserves for 30 years, retiring with the rank of colonel.

He has been involved with a number of civic organizations ranging from the American Red Cross to serving as lieutenant governor for the Kiwanis Club for the Kentucky-Tennessee Region 6.

But Colegrove's humility has remained intact throughout his many achievements.

"I am a man most blessed," he told the crowd. "I had the opportunity at the University of the Cumberland to teach faith with discipline with my colleagues and co-workers. I had the opportunity to serve the students, and I have two mentors."

His mentors were the past two presidents of the Williamsburg institution—Drs. Jim Taylor and Jim Boswell. Both men saw extensive growth of the college over their tenure as president, which Colegrove credited to their vision for the future.

His involvement with Leadership Tri-County, he said, has also taught him lessons—one being a book about leadership and the other being one of life's simplest but sometimes most difficult qualities—the art of listening.

The book, Colegrove said, had five major areas to consider.

"Challenge the process," he said, "then inspire and share the vision. You have to have a vision. Enable others to act, and model the way you want."

The last aspect of that, he added, was to "encourage the heart."

Listening, he said, came not from his years of experience in the military or the collegiate arena, but more so from his own family.

"I don't know if Kimberly (Colegrove's only child) remembers this or not, but she was talking to me and I guess I drifted off in my own thoughts," he said. "She squared me up—which in the Army is when you take someone's face in your hands. She turned my head so I was looking her straight in the eyes and she kept on talking. She showed me that I needed to listen to her."

Oddly enough, Colegrove's second lesson came from Kimberly's son, William.

"William Joyce made this in a Sunday School class," Colegrove explained while he took out a handmade set of ears. "It's a paper plate cut in two with a piece of pipe cleaner connecting it. The paper plate has two ears drawn on it and I guess the pipe cleaner is to do this."

Putting the piece across his head, Colegrove demonstrated how the "listening ears" worked. Amid the laughter of the crowd, he reminded everyone that "listening is an empowering ability."

#### RECOGNIZING THE AVIATION MUSEUM OF KENTUCKY

Mr. McCONNELL. Mr. President, I rise to recognize and congratulate the Aviation Museum of Kentucky, the official aviation museum of the Commonwealth, on the occasion of its 20th anniversary. The museum, located at 4316 Hangar Drive at the Blue Grass Airport in Lexington, KY, first opened its doors on April 15, 1995.

The Aviation Museum of Kentucky has welcomed guests from all 50 States and from over 80 foreign countries. It serves as an educational and cultural resource for my State and for the Nation, focusing on aviation history and the important roles many Kentuckians have played in it.

The museum's exhibits attract approximately 10,000 students each year to learn about the science of flight. Through the study of aviation, students learn about math, physics, geography, and more. They also learn about the history of aviation.

The museum educates young people about potential careers in aviation and the importance of the aviation industry, which supports thousands of jobs in Kentucky. Pilots, mechanics, engineers, flight controllers, meteorologists, and more are all spotlighted.

The Aviation Museum of Kentucky holds summer camps to give 10- to 15-

year-old Kentuckians a hands-on introduction to flight. To date, they have engaged with over 5,000 youth to help them explore aviation, aerospace, and the possibility of productive and fulfilling careers in the field. Students learn from professional educators and go aloft with licensed instructors. And thanks to the museum's scholarship program, nearly one-third of all campers attend at no charge.

In 1996, the Aviation Museum established the Kentucky Aviation Hall of Fame to recognize famous Kentuckians in aviation. To date, 45 Kentuckians have been honored. The Hall of Fame pays homage to Kentuckians like Matthew Sellers of Carter County, who gave us retractable landing gear; Solomon Van Meter of Lexington, who gave us the lifesaving pack parachute; and Noel Parrish of Versailles, who flew with the legendary Tuskegee Airmen.

The museum also hosts historic aviation events, giving the public the chance to see in person restored and vintage aircraft. Thousands each year come to view them. And the museum hosts quarterly lectures with speakers from around the world who come to share their stories.

The Aviation Museum of Kentucky was founded by the Kentucky Aviation Roundtable, a group of aviation enthusiasts that was first organized in 1978 in Lexington. The group worked for nearly two decades to see the dream of an aviation museum become reality, and now the Aviation Museum of Kentucky is a great asset to the State, to the industry, and to the Nation.

So I ask my colleagues to join me in congratulating the Aviation Museum of Kentucky and the many fine Kentuckians who run and support it. I am proud of all they have achieved in 20 years, and I look forward to many more years of excellence from this unique Kentucky institution. I wish the Aviation Museum of Kentucky many more years of continued success.

#### REMEMBERING REVEREND WILLIE T. BARROW

Mr. DURBIN. Mr. President, last week Chicago—and America—lost a civil rights leader and an icon. Rev. Willie T. Barrow passed away at the age of 90. Known as the "Little Warrior," Reverend Barrow stood up to anyone who would deny equality.

In 1936, 10 years before the Montgomery bus boycott, 12-year-old Willie Barrow challenged the segregated Texas school system that refused to bus African-American kids to school. In a recent interview, Reverend Barrow described it this way. One day, Barrow had enough and confronted the bus driver and school officials. "You got plenty room," Barrow said she told the bus driver and school officials. "Why you want me to get off? Because I'm black? We got to change that."

She was right. And from that moment, she dedicated her life to fighting

for social justice and standing up for the most vulnerable in our society.

In 1945, she came to Chicago and worked as a youth minister and a field organizer with Dr. Martin Luther King, Jr. At the height of the civil rights movement, she followed Dr. King to Atlanta, where she organized meetings, rallies and transportation for volunteers who came to participate in the marches and sit-ins. She also helped organize the 1963 march on Washington.

Reverend Barrow didn't just fight for racial equality, she fought for women's rights, labor rights and gay rights too. While she helped Rev. Jesse Jackson start Operation Breadbasket on the South Side of Chicago, she was fighting sexism within the civil rights movement. During meetings, some even asked Reverend Jackson why he brought his secretary.

But as Operation Breadbasket evolved into the Rainbow/PUSH Coalition, Reverend Barrow became the first woman to lead the organization. As the chairman of the board and CEO, Reverend Barrow brought women together from the Chicago Network—an organization comprised of Chicago's most distinguished professional women—to talk about their leadership roles and the underrepresentation of women on corporate boards.

Around Chicago, she was known as “godmother” for the work she did with many young community activists—including Barack Obama. She took on causes ranging from AIDS awareness to traveling on missions of peace to Vietnam, Russia, Nicaragua, Cuba and South Africa when Nelson Mandela was released from prison.

Last Sunday, 70,000 people gathered in Selma, AL, to remember and celebrate the civil rights leaders who marched 50 years ago. Sadly, Reverend Barrow couldn't be there. But 50 years ago, Reverend Barrow was on the front lines, marching alongside Dr. King and future Congressman JOHN LEWIS.

Years ago, I made the trip to Selma and stood on the Edmund Pettus Bridge where Reverend Barrow marched and JOHN LEWIS was beaten unconscious and nearly killed by Alabama State troopers. It was profoundly moving to see the places where leaders like these risked their lives to redeem the promises of America for all of us. And it's because of civil rights leaders like Reverend Barrow that our Nation has made progress in the pursuit of social justice. But we know that bridges run both ways. We can move ahead, or we can turn back. Without the courage, the leadership, and the determination of Rev. Willie T. Barrow, the fight to move forward just got a little harder.

#### ASSAULT ON PRESS FREEDOM IN TURKEY

Mr. LEAHY. Mr. President, I have spoken many times on the Senate floor in defense of press freedom because it is a fundamental cornerstone of a democratic society. Today I want to

briefly draw the Senate's attention to the situation in Turkey, one of the many countries in the world where this basic right is under threat by officials in the government who seek to silence their critics.

Recently, in the latest assault on press freedom, Turkish police arrested and detained nearly two dozen members of the news media, including Ekrem Dumanli and Hidayet Karaca, two prominent journalists who are well known to be affiliated with Fethullah Gulen, a vocal critic of President Erdogan. The sweeping charges levied against them were not only intended to stop their criticism, but to intimidate anyone who is critical of the Turkish Government. While Mr. Dumanli has since been released, Mr. Karaca remains in prison.

This case reflects a broader pattern of repression in Turkey, where targeted reprisals against outspoken critics have become a common practice for that government. In fact, Reporters Without Borders ranked Turkey 154 out of 180 nations for press freedom in its 2014 World Press Freedom Index, and Turkey has consistently been among the top jailers of journalists, along with China and Iran. This latest censorship continues the abuse of the Turkish penal code and further erodes what remains of press freedom in Turkey.

Not only are these actions inconsistent with the norms and values expected of Turkey, a NATO ally; they violate Turkey's own commitments under international law, foment further dissent, and serve to affirm the allegations being made against the Erdogan administration. I am disappointed with the backsliding from democracy that we have seen in Turkey, and I am concerned that it will weaken our important strategic partnership in the region. I join the many government officials, advocates, journalists and others who have called for a prompt resolution of these cases, and an end to the Turkish Government's jailing of people for exercising their right to free expression. The international community and people of good will everywhere expect better from the government of that great nation. The people of Turkey deserve better.

#### 150TH ANNIVERSARY OF BURLINGTON, VERMONT POLICE DEPARTMENT

Mr. LEAHY. Mr. President, next week I will join many Vermonters to celebrate the 150th anniversary of the Burlington Police Department, which was established in early 1865 with the appointment of the city's first constable, Luman A. Drew. For the sake of historical perspective: Mr. Drew was chosen for this high post after his service in the pursuit and capture of a group of Confederate cavalymen who had raided nearby St. Albans, robbing its banks and burning its buildings before fleeing toward Canada.

For many months now, Burlington Detective Jeffrey Beerworth has been compiling that bit of history and other stories in his research of the department's history, and his vignettes are both entertaining and informative. They are particularly interesting to me, as I reflect on my work as a prosecutor with law enforcement agencies in Burlington and other communities as State's attorney for Chittenden County earlier in my career. Most importantly, they show us how the role of law enforcement officers has evolved over the years. I imagine that First Constable Drew could not have foreseen police wearing body cameras in 2015, nor would he recognize the challenges that heroin and other drugs pose to our society. Back in his day, First Constable Drew's main concerns were horse theft and public drunkenness.

A visit to the Burlington Police Department website today offers a glimpse of the many investigative units, programs and community outreach services that fall under today's rubric of police work. I am proud of the efforts of Police Chief Michael Schirling and his team in connecting one-on-one with the residents of Burlington. Community policing is alive and well in Vermont's largest city, and other departments around the country could learn much from what Burlington has done. The Junior Community Police Academy creates relationships among police officers and the city's youths, who someday may become officers themselves. In partnering with the Howard Center, officers work with the Street Outreach Team to support those with psychiatric and substance abuse issues, or those who cope with homelessness or other behavioral challenges. These cases traditionally account for a large percentage of police calls, yet this innovative program allows for trained professionals to address social service needs and allow police officers to focus on public safety.

The Daily Activity Log of the Burlington Police Department offers a glimpse of the range and volume of calls to which today's officers must respond. In a recent 2-day period, 223 records were logged, ranging from the minor to the tragic. Of course, there are many that are recorded simply as “traffic stops,” but we know that every traffic stop has the potential for the unknown. That is why I have worked hard over many years to support these officers by providing Federal funds for bulletproof vests. Officers need this protection and deserve nothing less.

Chief Schirling has laid out a series of upcoming events to mark the department's 150 years of service. These will include a community barbecue and open house, along with his monthly “Coffees with the Chief.” This is all in keeping with his vision of community policing, and this celebration will be shared by all who benefit from the work of a highly professional and dedicated police force.

On this historic occasion, I thank Chief Schirling and the entire Burlington Police Department for their continued service and dedication, upholding a long and valued tradition. The Queen City is most fortunate for their service.

#### LICKING COUNTY CHAMBER OF COMMERCE CENTENNIAL

Mr. PORTMAN. Mr. President, today I wish to honor the Licking County Chamber of Commerce as it celebrates its 100th anniversary of service to the residents of Licking County and to the State of Ohio. The chamber supports around 1,000 businesses of all sizes throughout the county and strives to enhance the quality of life in the region.

The chamber was initially created "to advance the economic well-being of the area and its citizens" and it continues to do so today. The organization focuses on growth opportunities and advocacy for its members so that businesses may have a positive impact on the community. The chamber has helped Licking County build a vibrant workforce, pro business attitude, robust infrastructure, and great industrial parks like the Central Ohio Aerospace and Technology Center campus. These efforts have helped the chamber achieve numerous successes, including an accreditation through the U.S. Chamber of Commerce.

I have had the opportunity to work directly with the chamber during my time in the Senate, and have seen firsthand its commitment to economic development and serving the business community.

I congratulate the Licking County Chamber of Commerce and all who were involved in making its first 100 years a success.

#### BRYN DU MANSION 150TH ANNIVERSARY

Mr. PORTMAN. Mr. President, today I wish to honor the Bryn Du Mansion as it celebrates its 150th anniversary. This historic 52-acre property is located in the charming village of Granville, OH. Among its many features, the home has 53 rooms and 12 fireplaces. Henry Wright originally constructed the mansion in 1865 from sandstone quarried from the property.

The Bryn Du Mansion is on the National Registry for Historic Places because of its significant history and importance to the region. The home has had many owners over the years who were entrepreneurs in the community.

The Bryn Du Mansion is now owned by the Village of Granville and is managed by a local commission with a mission of "historic preservation and to provide program and event facilities for the benefit of the community." The mansion houses several community programs and annual events to promote the arts, civic engagement, and athletics for the village of Granville.

I am here today to honor the success and longevity of the Bryn Du Mansion, and I would like to congratulate everyone involved in making its first 150 years a success.

#### CONGRATULATING ANOMATIC CORPORATION ON ITS 50TH ANNIVERSARY

Mr. PORTMAN. Mr. President, today I wish to congratulate Anomatic Corporation as it celebrates its 50th anniversary of supplying anodized aluminum to companies around the world. Anomatic was founded in 1965 by William Rusch when he developed an idea for a continuous motion machine for anodizing aluminum. Today, Scott Rusch and his brother William B. Rusch continue the legacy their father started 50 years ago.

The company is headquartered in New Albany, OH, with manufacturing facilities in Newark, OH and around the world. Anomatic creates products in the fields of automotive, beauty and personal care, consumer electronics, pharmaceuticals and medical devices, and spirits.

Anomatic's in-house capabilities include full package design, high volume anodizing, rapid 3D prototyping, metal stamping, screen printing, double anodizing, laser engraving, and assembly. Anomatic also features the world's largest anodizing capacity, producing more than 1 billion units last year alone.

I have had the opportunity to work on issues important to the growth of Anomatic and its employees and look forward to the company's future expansion in Ohio. I congratulate Anomatic Corporation and everyone involved in making its first 50 years a success.

#### ADDITIONAL STATEMENTS

##### RECOGNIZING PROTECTORS OF ANIMALS

• Mr. BLUMENTHAL. Mr. President, it is with great admiration that I wish to recognize the laudable achievements of Protectors of Animals, a wonderful and innovative no-kill rescue and shelter organization based in East Hartford, CT. I am proud to highlight the occasion of their 40th Anniversary, and I wish to convey my deepest congratulations to them on this auspicious occasion.

Protectors of Animals was founded in 1975 by a group of dedicated individuals brought together by their shared love for animals and commitment to animal welfare. Two of these individuals, Dru Harder and Phyllis Pavel, truly started off at the grassroots level, knocking on doors in their community in Portland, CT, in order to raise awareness and funds for their local pound.

Over the years, Protectors of Animals' passion and tireless fight against animal cruelty has led them to great successes and enabled them to save

countless abandoned and abused animals from being euthanized. They have also aided more than 14,000 cats and 7,000 dogs in finding caring homes across our State.

The dedicated staff and volunteers at Protectors of Animals not only give animals shelter but help them to heal from past trauma and allow them to recreate caring relationships with humans that are built on trust. It is no surprise that this work has garnered deep and abiding support from animal lovers around Connecticut. This joint effort, backed by genuine values of humanness and caring, has allowed them to meet the highest standards of accountability, as well as program and cost effectiveness. Protectors of Animals has been recognized by the Independent Charities of America with that organization's "Best in America" seal of approval, which is offered to a select few of the highest performing nonprofits in our Nation.

Having personally supported Protectors of Animals over the years, I can attest to the devotion, commitment, and enthusiasm of everyone involved with their organization. I know how hard their founders, board of directors, staff, and volunteers have worked to support these goals. For its legacy of safeguarding animals and combating cruelty, I am proud to congratulate and celebrate Protectors of Animals on its 40th anniversary.●

##### TRIBUTE TO WAYNE MASON

• Mr. ISAKSON. Mr. President, It is a great honor for me to pay tribute to a great Georgian and a great friend, Wayne Mason. It is Wayne's 75th birthday, and for a minute I want to share with the Senate the greatest example I know of how much difference one man can make. I would not be where I am today and Gwinnett County—one of America's most dynamic counties—would not be what it is today were it not for the support and leadership of Wayne Mason.

Wayne is generous in giving back to his community and passionate in his love of country. A successful real estate developer, Wayne has said he lives for the deal and will die seeking his final one. Wayne began a life of hard work and deal-making as a boy by plowing his family's gardens with a one-eyed mule, and he honed his marketing skills by selling eggs and Christmas wreaths. A clever young man, Wayne understood what was needed in a budding community and he opened many of the entities needed to develop one—including a bonding company, ceramic tile store, funeral home, liquor store and a bank. Between 1959 and 1972, he built 1,800 homes in the growing community of Snellville, GA, and by that time, he was a millionaire.

Wayne didn't stop building his community credentials there. He became chairman of the Gwinnett County Commission in 1977 and served in that capacity until 1981. Wayne's successful

development and investment projects in Gwinnett County include names and places all metro Atlantans know such as Discover Mills and The Villages at Global Forum. He also served as a member of the Atlanta Regional Commission, which is the regional planning and intergovernmental coordination agency for much of the metro Atlanta area.

Another area he conquered in more recent years that is also essential for a thriving community is higher education. It has also become a particular passion and point of pride for Wayne in the form of Georgia Gwinnett College, which he helped to make a reality. In 1994, Gwinnett County was the largest county east of the Mississippi without a 4-year college. So Wayne and a group of leaders in Gwinnett County purchased 160 acres of land in Lawrenceville, GA, and designated it specifically for the development of a college campus. Georgia Gwinnett College opened its doors in 2006 as the first 4-year college founded in Georgia in more than 100 years, and the first 4-year, public college created in the U.S. in the 21st century. In less than 10 years, Georgia Gwinnett College's enrollment is approaching 11,000 students and Wayne still serves on the college foundation's board.

Wayne Mason is the foundation upon which Gwinnett County's success is based. So I want to wish happy birthday to a great Georgian and friend.●

#### RECOGNIZING ELLEN GOLDEN AND DR. BARBARA WOODLEE

● Mr. KING. Mr. President, I wish to honor two remarkable women, Ellen Golden and Dr. Barbara Woodlee, who are new inductees to the Maine Women's Hall of Fame. Like all members of this prestigious group, Ellen and Barbara have had a tremendous impact on the lives of family and friends in their communities and on women throughout the State of Maine. Indeed, to be considered for the Maine Women's Hall of Fame, nominees' achievements must have had significant statewide impact, must have improved the lives of women in Maine, and must have made contributions with enduring value for women. I am pleased to say that Ellen and Barbara have not only met these criteria, they have far exceeded them.

Ellen Golden, from Woolwich, ME, is the senior vice president and founder of the Women's Business Center at Coastal Enterprises, Inc., CEI. She has played a leading role in supporting women business owners and microenterprise growth through research, policy, and program development. She has also been at the forefront of expanding small business opportunities for minorities and immigrants in Maine. Ellen's efforts through CEI and a number of other boards and civic organizations have provided financial and career possibilities that would otherwise have been unavailable to many Mainers. Ellen's work truly embodies the spirit of American opportunity.

Dr. Barbara Woodlee, from Vassalboro, ME, was the president of Kennebec Valley Community College in Fairfield, ME for nearly 30 years. A trailblazer in her field, she served as the first woman president within the Maine Community College System. Throughout her presidency, Barbara strove to increase educational opportunities for Maine women by developing programs, particularly in the health care field, that met the needs of the many women who used the college to launch their careers. Her efforts to open up opportunities for women to access higher education, and the well-paying jobs that come with it, are commendable. But it is not just women at the college who have benefited from her work; thanks to her, Maine community college students pay the lowest in-state tuition and fees in all of New England. She kept costs low while facing difficult budget challenges—a task with which we here in Congress can sympathize.

Congratulations to both Ellen and Barbara for their induction into the Maine Women's Hall of Fame. With this well-deserved honor, they join the likes of Senator Margaret Chase Smith, who in 1950 courageously stood here, on the Senate floor, to denounce McCarthyism. I thank Ellen and Barbara for all that they have done for Maine women and for our State as a whole. Maine is fortunate to have such tireless advocates promoting education and fighting for economic opportunity.●

#### CONGRATULATING THE WELLS RESERVE AND LAUDHOLM TRUST

● Mr. KING. Mr. President, I wish to congratulate the Wells National Estuarine Research Reserve and Laudholm Trust on the completion of the final stage of their solar energy project. On March 20, 2015, they will officially finish the project and be 100 percent energy self-sufficient. They are the first nonprofit organization in Maine to reach this milestone.

The solar array project represents only the most recent environmental conservation landmark on the Wells Reserve. In fact, the land on which the Wells Reserve sits has been a key link between the community and the environment for not just decades but centuries. It was settled for farming in 1643 and was the largest saltwater farm in York County at one time, shipping its products to Boston weekly. By 1978, the farm was derelict, but devoted community members decided to join together to revitalize it. Laudholm Trust was soon born from that initiative. Officially established in 1982, the Laudholm Trust has been a vital supporter of stewardship, research, and education efforts surrounding Maine's coastal communities, enabling the success of the Wells Reserve. Due in part to the Trust's efforts, the 2,250 acres of farmland were designated a National Estuarine Research Reserve in 1984.

The solar array project is an outstanding example of what can be accomplished when stakeholders at all levels work together. The \$200,000 in funding to purchase the solar panels was made possible by the National Oceanic and Atmospheric Association, NOAA, the Mattina R. Proctor Foundation, the Davis Conservation Foundation, the Town of Wells, Efficiency Maine, and, of course, Wells Reserve and Laudholm members. A Maine company, Revision Energy of Portland, ME, installed the array. Through the hard work of this community, the project was completed a full two years ahead of schedule. For such a significant project to be finished years ahead of schedule proves the dedication of the organizations and individuals involved with completing this venture.

The local initiative and collaboration demonstrated on the Wells Reserve for this project represents the very best of Maine community moxie. On the occasion of the completion of the Wells Reserve and Laudholm Trust solar array, I extend my congratulations to the two leading organizations and all those involved in making the project possible.●

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Pate, one of his secretaries.

#### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The messages received today are printed at the end of the Senate proceedings.)

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-926. A communication from the Assistant Director, Senior Executive Management Office, Department of Defense, transmitting, pursuant to law, a report relative to a vacancy in the position of Secretary of Defense, received in the Office of the President of the Senate on March 11, 2015; to the Committee on Armed Services.

EC-927. A communication from the Under Secretary of Defense (Acquisition, Technology and Logistics), transmitting, pursuant to law, a report entitled "Strategic and Critical Materials 2015 Report on Stockpile Requirements"; to the Committee on Armed Services.

EC-928. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Suspension of Community Eligibility" ((44 CFR Part 64) (Docket No. FEMA-2015-0001)) received in the Office of the President of the Senate on March 11,

2015; to the Committee on Banking, Housing, and Urban Affairs.

EC-929. A communication from the Chief Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Suspension of Community Eligibility" ((44 CFR Part 64) (Docket No. FEMA-2015-0001)) received in the Office of the President of the Senate on March 11, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC-930. A communication from the Assistant Secretary for Export Administration, Bureau of Industry and Security, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Amendments to Existing Validated End-User Authorization in the People's Republic of China: Samsung China Semiconductor Co. Ltd." (RIN0694-AG50) received in the Office of the President of the Senate on March 11, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC-931. A communication from the President of the United States, transmitting, pursuant to law, a report of the continuation of the national emergency with respect to Iran that was declared in Executive Order 12957 on March 15, 1995; to the Committee on Banking, Housing, and Urban Affairs.

EC-932. A communication from the Assistant General Counsel, General Law, Ethics, and Regulation, Department of the Treasury, transmitting, pursuant to law, three (3) reports relative to vacancies in the Department of the Treasury, received in the Office of the President of the Senate on March 11, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC-933. A communication from the Assistant Chief Counsel for Pipeline, Pipeline and Hazardous Materials Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Pipeline Safety: Miscellaneous Changes to Pipeline Safety Regulations" (RIN2137-AE59) received in the Office of the President of the Senate on March 11, 2015; to the Committee on Commerce, Science, and Transportation.

EC-934. A communication from the Deputy Assistant Administrator for Regulatory Programs, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Fisheries of the Northeastern United States; Atlantic Herring Fishery; Adjustments to 2015 Annual Catch Limits" (RIN0648-XD536) received in the Office of the President of the Senate on March 11, 2015; to the Committee on Commerce, Science, and Transportation.

EC-935. A communication from the Office of Managing Director, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Implementation of Section 621(a)(1) of the Cable Communications Policy Act of 1984 as amended by the Cable Television Consumer Protection and Competition Act of 1992" (MB Docket No. 05-311) received in the Office of the President of the Senate on March 12, 2015; to the Committee on Commerce, Science, and Transportation.

EC-936. A communication from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting, pursuant to law, the annual report on the Child Support Program for fiscal year 2012; to the Committee on Finance.

EC-937. A communication from the Assistant General Counsel, General Law, Ethics, and Regulation, Department of the Treasury, transmitting, pursuant to law, eight (8) reports relative to vacancies in the Department of the Treasury, received in the Office of the President of the Senate on March 11, 2015; to the Committee on Finance.

EC-938. A communication from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting, pursuant to law, a report entitled "Office of Refugee Resettlement: Annual Report to Congress, FY 2013"; to the Committee on the Judiciary.

EC-939. A communication from the General Counsel, Institute of Museum and Library Services, transmitting, pursuant to law, a report relative to a vacancy in the position of Director of the Institute of Museum and Library Services, received in the Office of the President of the Senate on March 11, 2015; to the Committee on Health, Education, Labor, and Pensions.

EC-940. A communication from the Chair, Advisory Council on Alzheimer's Research, Care, and Services, transmitting, pursuant to law, a report that includes recommendations for improving federally and privately funded Alzheimer's programs; to the Committee on Health, Education, Labor, and Pensions.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. HOEVEN (for himself and Mr. MANCHIN):

S. 739. A bill to modify the treatment of agreements entered into by the Secretary of Veterans Affairs to furnish nursing home care, adult day health care, or other extended care services, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. HATCH (for himself and Mr. WARNER):

S. 740. A bill to improve the coordination and use of geospatial data; to the Committee on Commerce, Science, and Transportation.

By Mr. CARDIN (for himself, Mrs. BOXER, and Mr. REID):

S. 741. A bill to authorize the Administrator of the Environmental Protection Agency to establish a program of awarding grants to owners or operators of water systems to increase the resiliency or adaptability of the systems to any ongoing or forecasted changes to the hydrologic conditions of a region of the United States; to the Committee on Environment and Public Works.

By Ms. AYOTTE (for herself, Mrs. MCCASKILL, and Mrs. FISCHER):

S. 742. A bill to appropriately limit the authority to award bonuses to employees; to the Committee on Homeland Security and Governmental Affairs.

By Mr. BOOZMAN (for himself and Mr. DONNELLY):

S. 743. A bill to amend title 38, United States Code, to recognize the service in the reserve components of the Armed Forces of certain persons by honoring them with status as veterans under law, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. RUBIO (for himself, Mr. BARRASSO, Mr. COATS, Mr. INHOFE, Mr. JOHNSON, Mr. PORTMAN, and Mr. RISCH):

S. 744. A bill to rescind certain Federal funds identified by States as unwanted and use the funds to reduce the Federal debt; to the Committee on Appropriations.

By Mr. CORNYN:

S. 745. A bill to provide debt and tax transparency to taxpayers; to the Committee on Finance.

By Mr. GRASSLEY (for himself, Mr. WHITEHOUSE, Mr. HELLER, Mr. REED,

Ms. COLLINS, Mr. BROWN, Mrs. CAPITO, Mr. CASEY, and Mr. FRANKEN):

S. 746. A bill to provide for the establishment of a Commission to Accelerate the End of Breast Cancer; to the Committee on Health, Education, Labor, and Pensions.

By Mr. DURBIN:

S. 747. A bill to prioritize funding for an expanded and sustained national investment in basic science research; to the Committee on the Budget.

By Mr. SASSE (for himself, Mr. SESSIONS, Mr. VITTER, Mr. COTTON, Mr. LEE, Mr. CRUZ, and Mr. PERDUE):

S. 748. A bill to prohibit the issuance of social security numbers to individuals given deferred action under the President's immigration executive actions; to the Committee on Finance.

#### ADDITIONAL COSPONSORS

S. 139

At the request of Mr. WYDEN, the name of the Senator from Michigan (Ms. STABENOW) was added as a cosponsor of S. 139, a bill to permanently allow an exclusion under the Supplemental Security Income program and the Medicaid program for compensation provided to individuals who participate in clinical trials for rare diseases or conditions.

S. 148

At the request of Mr. PORTMAN, the name of the Senator from Colorado (Mr. GARDNER) was added as a cosponsor of S. 148, a bill to amend title XVIII of the Social Security Act to require State licensure and bid surety bonds for entities submitting bids under the Medicare durable medical equipment, prosthetics, orthotics, and supplies (DMEPOS) competitive acquisition program, and for other purposes.

S. 266

At the request of Mr. NELSON, the name of the Senator from Missouri (Mrs. MCCASKILL) was added as a cosponsor of S. 266, a bill to amend the Internal Revenue Code of 1986 to modify safe harbor requirements applicable to automatic contribution arrangements, and for other purposes.

S. 288

At the request of Mr. ALEXANDER, the name of the Senator from Louisiana (Mr. VITTER) was added as a cosponsor of S. 288, a bill to amend the National Labor Relations Act to reform the National Labor Relations Board, the Office of the General Counsel, and the process for appellate review, and for other purposes.

S. 301

At the request of Mrs. FISCHER, the names of the Senator from Rhode Island (Mr. REED), the Senator from Oklahoma (Mr. INHOFE), the Senator from Tennessee (Mr. ALEXANDER), the Senator from Louisiana (Mr. CASSIDY), the Senator from Virginia (Mr. Kaine), the Senator from North Dakota (Ms. HEITKAMP), the Senator from North Dakota (Mr. HOEVEN) and the Senator from California (Mrs. BOXER) were added as cosponsors of S. 301, a bill to require the Secretary of the Treasury to mint coins in commemoration of the

centennial of Boys Town, and for other purposes.

S. 308

At the request of Mrs. BOXER, the name of the Senator from Maryland (Ms. MIKULSKI) was added as a cosponsor of S. 308, a bill to reauthorize 21st century community learning centers, and for other purposes.

S. 313

At the request of Mr. GRASSLEY, the name of the Senator from Arkansas (Mr. BOOZMAN) was added as a cosponsor of S. 313, a bill to amend title XVIII of the Social Security Act to add physical therapists to the list of providers allowed to utilize locum tenens arrangements under Medicare.

S. 316

At the request of Mr. SCOTT, his name was added as a cosponsor of S. 316, a bill to amend the charter school program under the Elementary and Secondary Education Act of 1965.

S. 379

At the request of Mr. COONS, the name of the Senator from New Mexico (Mr. UDALL) was added as a cosponsor of S. 379, a bill to amend the Internal Revenue Code of 1986 to expand and modify the credit for employee health insurance expenses of small employers.

S. 402

At the request of Mr. FRANKEN, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 402, a bill to establish a Science, Technology, Engineering, and Mathematics (STEM) Master Teacher Corps program.

S. 431

At the request of Mr. THUNE, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of S. 431, a bill to permanently extend the Internet Tax Freedom Act.

S. 477

At the request of Mr. RUBIO, the name of the Senator from Idaho (Mr. CRAPO) was added as a cosponsor of S. 477, a bill to terminate Operation Choke Point.

S. 492

At the request of Mr. REED, the name of the Senator from New Mexico (Mr. UDALL) was added as a cosponsor of S. 492, a bill to amend the Elementary and Secondary Education Act of 1965 in order to improve environmental literacy to better prepare students for postsecondary education and careers, and for other purposes.

S. 539

At the request of Mr. CARDIN, the names of the Senator from South Carolina (Mr. GRAHAM) and the Senator from Maine (Mr. KING) were added as cosponsors of S. 539, a bill to amend title XVIII of the Social Security Act to repeal the Medicare outpatient rehabilitation therapy caps.

S. 578

At the request of Ms. COLLINS, the name of the Senator from Maine (Mr. KING) was added as a cosponsor of S. 578, a bill to amend title XVIII of the

Social Security Act to ensure more timely access to home health services for Medicare beneficiaries under the Medicare program.

S. 586

At the request of Mrs. SHAHEEN, the name of the Senator from Virginia (Mr. WARNER) was added as a cosponsor of S. 586, a bill to amend the Public Health Service Act to foster more effective implementation and coordination of clinical care for people with pre-diabetes, diabetes, and the chronic diseases and conditions that result from diabetes.

S. 605

At the request of Mr. BENNET, the name of the Senator from Illinois (Mr. DURBIN) was added as a cosponsor of S. 605, a bill to amend the Elementary and Secondary Education Act of 1965 to invest in innovation for education.

S. 609

At the request of Mr. SCHUMER, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 609, a bill to amend the Internal Revenue Code of 1986 to extend and increase the exclusion for benefits provided to volunteer firefighters and emergency medical responders.

S. 628

At the request of Mr. BOOZMAN, his name was added as a cosponsor of S. 628, a bill to amend the Public Health Service Act to provide for the designation of maternity care health professional shortage areas.

S. 637

At the request of Mr. CRAPO, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 637, a bill to amend the Internal Revenue Code of 1986 to extend and modify the railroad track maintenance credit.

S. 681

At the request of Mrs. GILLIBRAND, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 681, a bill to amend title 38, United States Code, to clarify presumptions relating to the exposure of certain veterans who served in the vicinity of the Republic of Vietnam, and for other purposes.

S. 688

At the request of Mr. MANCHIN, the name of the Senator from Colorado (Mr. BENNET) was added as a cosponsor of S. 688, a bill to amend title XVIII of the Social Security Act to adjust the Medicare hospital readmission reduction program to respond to patient disparities, and for other purposes.

S. 698

At the request of Mr. ENZI, the names of the Senator from Minnesota (Ms. KLOBUCHAR) and the Senator from South Carolina (Mr. GRAHAM) were added as cosponsors of S. 698, a bill to restore States' sovereign rights to enforce State and local sales and use tax laws, and for other purposes.

S. 711

At the request of Ms. AYOTTE, the name of the Senator from Connecticut

(Mr. MURPHY) was added as a cosponsor of S. 711, a bill to amend section 520J of the Public Service Health Act to authorize grants for mental health first aid training programs.

S. 712

At the request of Ms. HIRONO, the name of the Senator from Alaska (Mr. SULLIVAN) was added as a cosponsor of S. 712, a bill to amend title 49, United States Code, to exempt certain flights from increased aviation security service fees.

S. 713

At the request of Mrs. BOXER, the names of the Senator from Vermont (Mr. SANDERS) and the Senator from New York (Mrs. GILLIBRAND) were added as cosponsors of S. 713, a bill to prevent international violence against women, and for other purposes.

S. 716

At the request of Mr. RUBIO, the name of the Senator from Utah (Mr. LEE) was added as a cosponsor of S. 716, a bill to allow seniors to file their Federal income tax on a new Form 1040SR.

S. 729

At the request of Mr. DURBIN, the name of the Senator from Connecticut (Mr. MURPHY) was added as a cosponsor of S. 729, a bill to amend title 11, United States Code, with respect to certain exceptions to discharge in bankruptcy.

S. 736

At the request of Mr. ENZI, the names of the Senator from Texas (Mr. CORNYN) and the Senator from Nevada (Mr. HELLER) were added as cosponsors of S. 736, a bill to amend the Endangered Species Act of 1973 to require disclosure to States of the basis of determinations under such Act, to ensure use of information provided by State, tribal, and county governments in decisionmaking under such Act, and for other purposes.

AMENDMENT NO. 290

At the request of Mr. LEAHY, the name of the Senator from New Jersey (Mr. BOOKER) was added as a cosponsor of amendment No. 290 intended to be proposed to S. 178, a bill to provide justice for the victims of trafficking.

AMENDMENT NO. 298

At the request of Mr. SESSIONS, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of amendment No. 298 intended to be proposed to S. 178, a bill to provide justice for the victims of trafficking.

AMENDMENT NO. 300

At the request of Mr. LEAHY, the names of the Senator from New Mexico (Mr. UDALL), the Senator from Maryland (Mr. CARDIN), the Senator from Missouri (Mrs. MCCASKILL), the Senator from New York (Mrs. GILLIBRAND), the Senator from Washington (Ms. CANTWELL), the Senator from New Jersey (Mr. BOOKER), the Senator from Oregon (Mr. WYDEN), the Senator from Michigan (Ms. STABENOW) and the Senator from California (Mrs. BOXER) were added as cosponsors of amendment No.

300 intended to be proposed to S. 178, a bill to provide justice for the victims of trafficking.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. CARDIN (for himself, Mrs. BOXER, and Mr. REID):

S. 741. A bill to authorize the Administrator of the Environmental Protection Agency to establish a program of awarding grants to owners or operators of water systems to increase the resiliency or adaptability of the systems to any ongoing or forecasted changes to the hydrologic conditions of a region of the United States; to the Committee on Environment and Public Works.

Mr. CARDIN. Mr. President, I come to the floor today to introduce the Water Infrastructure Resiliency and Sustainability Act with colleagues the Democratic Leader and the Ranking Member of the Senate Environment and Public Works Committee. The condition of our water infrastructure is in a state of crisis that is only exacerbated by the effects of climate change. The longer we ignore the problem, the more it costs us. The truth is that we are in a crisis that can be averted. There is no need to lose revenue from disrupted business and flooded streets. Our water infrastructure may be buried and out of sight and out of mind; but today we must elevate these systems to the priority level they deserve.

Each year within my home State of Maryland I witness stark reminders of what cities across the nation are facing. In July of last year, Prince George's County, Maryland, experienced a breakdown of its most essential public infrastructure when a water main serving 100,000 people began to fail. Mandatory water restrictions were instituted, limiting access to water for homes and businesses during an intense heat wave that saw the heat index repeatedly reach the triple digits. At the National Harbor, one hotel evacuated three thousand guests and was forced to cancel upcoming reservations. Included in the affected area is Joint Base Andrews, which publicized plans to shut down a long list of services, including appointments at its medical center.

There are incidents like this happening across America. The reports are startling. They confirm what every water utility professional knows: we need massive reinvestment in our water infrastructure now and over the coming decades. The Nation's drinking water infrastructure—especially the underground pipes that deliver safe drinking water to America's homes and businesses—is aging. Like many of the roads, bridges, and other public assets on which the country relies, most of our buried drinking water infrastructure was built 50 or more years ago, in the post-World War II era of rapid demographic change and economic growth. Some of our systems are even older; in Baltimore, where I live, many

of the pipes were installed in the 1800s. Some of these "pipes" are wooden. We need investment to deal with changing population needs and changing hydrological conditions. We have no other choice but to elevate it to a public safety priority and to take action now.

The Water Infrastructure Resiliency and Sustainability Act aims to help local communities meet the challenges of upgrading water infrastructure systems to meet the hydrological changes we are seeing today. The bill directs the EPA to establish a Water Infrastructure Resiliency and Sustainability program. Grants will be awarded to eligible water systems to make the necessary upgrades. Communities across the country will be able to compete for Federal matching funds, which in turn will help finance projects to help communities overcome these threats.

Improving water conservation, adjustments to current infrastructure systems, and funding programs to stabilize communities' existing water supply are all projects WIRS grants will fund. WIRS will never grant more than 50 percent of any project's cost, ensuring cooperation between local communities and the federal government. The EPA will try to award funds that use new and innovative ideas as often as possible.

It is estimated that by 2020, the forecasted deficit for sustaining water delivery and wastewater treatment infrastructure, will trigger a \$206 billion increase in costs for businesses. In a worst case scenario, a lack of water infrastructure investment will cause the United States to lose nearly 700,000 jobs by 2020.

A healthy water infrastructure system is as important to America's economy as paved roads and sturdy bridges. Water and wastewater investment has been shown to spur economic growth. The U.S. Conference of Mayors has found that for every dollar invested in water infrastructure, the Gross Domestic Product is increased to more than \$6. The Department of Commerce has found that that same dollar yields close to \$3 worth of economic output in other industries. Every job created in local water and sewer industries creates close to four jobs elsewhere in the national economy.

We know that a reactive mode causes us to lose billions in revenue in the short-term. Let us instead take a proactive approach, making strategic investments in innovative projects designed to meet the current and future needs of our water systems. That is the purpose of the Water Infrastructure Resiliency and Sustainability Act.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection the text of the bill was ordered to be printed in the RECORD, as follows:

S. 741

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Water Infrastructure Resiliency and Sustainability Act of 2015".

#### SEC. 2. DEFINITIONS.

In this Act:

(1) ADMINISTRATOR.—The term "Administrator" means the Administrator of the Environmental Protection Agency.

(2) HYDROLOGIC CONDITION.—The term "hydrologic condition" means the quality, quantity, or reliability of the water resources of a region of the United States.

(3) OWNER OR OPERATOR OF A WATER SYSTEM.—

(A) IN GENERAL.—The term "owner or operator of a water system" means an entity (including a regional, State, tribal, local, municipal, or private entity) that owns or operates a water system.

(B) INCLUSIONS.—The term "owner or operator of a water system" includes—

(i) a non-Federal entity that has operational responsibilities for a federally, tribally, or State-owned water system; and

(ii) an entity established by an agreement between—

(I) an entity that owns or operates a water system; and

(II) at least 1 other entity.

(4) WATER SYSTEM.—The term "water system" means—

(A) a community water system (as defined in section 1401 of the Safe Drinking Water Act (42 U.S.C. 300f));

(B) a treatment works (as defined in section 212 of the Federal Water Pollution Control Act (33 U.S.C. 1292)), including a municipal separate storm sewer system (as that term is used in that Act (33 U.S.C. 1251 et seq.));

(C) a decentralized wastewater treatment system for domestic sewage;

(D) a groundwater storage and replenishment system;

(E) a system for transport and delivery of water for irrigation or conservation; or

(F) a natural or engineered system that manages floodwater.

#### SEC. 3. WATER INFRASTRUCTURE RESILIENCY AND SUSTAINABILITY.

(a) PROGRAM.—The Administrator shall establish and implement a program, to be known as the "Water Infrastructure Resiliency and Sustainability Program", under which the Administrator shall award grants for each of fiscal years 2015 through 2019 to owners or operators of water systems for the purpose of increasing the resiliency or adaptability of the water systems to any ongoing or forecasted changes (based on the best available research and data) to the hydrologic conditions of a region of the United States.

(b) USE OF FUNDS.—As a condition on receipt of a grant under this Act, an owner or operator of a water system shall agree to use the grant funds exclusively to assist in the planning, design, construction, implementation, operation, or maintenance of a program or project that meets the purpose described in subsection (a) by—

(1) conserving water or enhancing water use efficiency, including through the use of water metering and electronic sensing and control systems to measure the effectiveness of a water efficiency program;

(2) modifying or relocating existing water system infrastructure made or projected to be significantly impaired by changing hydrologic conditions;

(3) preserving or improving water quality, including through measures to manage, reduce, treat, or reuse municipal stormwater, wastewater, or drinking water;

(4) investigating, designing, or constructing groundwater remediation, recycled water, or desalination facilities or systems to serve existing communities;

(5) enhancing water management by increasing watershed preservation and protection, such as through the use of natural or engineered green infrastructure in the management, conveyance, or treatment of water, wastewater, or stormwater;

(6) enhancing energy efficiency or the use and generation of renewable energy in the management, conveyance, or treatment of water, wastewater, or stormwater;

(7) supporting the adoption and use of advanced water treatment, water supply management (such as reservoir reoperation and water banking), or water demand management technologies, projects, or processes (such as water reuse and recycling, adaptive conservation pricing, and groundwater banking) that maintain or increase water supply or improve water quality;

(8) modifying or replacing existing systems or constructing new systems for existing communities or land that is being used for agricultural production to improve water supply, reliability, storage, or conveyance in a manner that—

(A) promotes conservation or improves the efficiency of use of available water supplies; and

(B) does not further exacerbate stresses on ecosystems or cause redirected impacts by degrading water quality or increasing net greenhouse gas emissions;

(9) supporting practices and projects, such as improved irrigation systems, water banking and other forms of water transactions, groundwater recharge, stormwater capture, groundwater conjunctive use, and reuse or recycling of drainage water, to improve water quality or promote more efficient water use on land that is being used for agricultural production;

(10) reducing flood damage, risk, and vulnerability by—

(A) restoring floodplains, wetland, and upland integral to flood management, protection, prevention, and response;

(B) modifying levees, floodwalls, and other structures through setbacks, notches, gates, removal, or similar means to facilitate reconnection of rivers to floodplains, reduce flood stage height, and reduce damage to properties and populations;

(C) providing for acquisition and easement of flood-prone land and properties in order to reduce damage to property and risk to populations; or

(D) promoting land use planning that prevents future floodplain development;

(11) conducting and completing studies or assessments to project how changing hydrologic conditions may impact the future operations and sustainability of water systems; or

(12) developing and implementing measures to increase the resilience of water systems and regional and hydrological basins, including the Colorado River Basin, to rapid hydrologic change or a natural disaster (such as tsunami, earthquake, flood, or volcanic eruption).

(c) APPLICATION.—To seek a grant under this Act, the owner or operator of a water system shall submit to the Administrator an application that—

(1) includes a proposal for the program, strategy, or infrastructure improvement to be planned, designed, constructed, implemented, or maintained by the water system;

(2) provides the best available research or data that demonstrate—

(A) the risk to the water resources or infrastructure of the water system as a result of ongoing or forecasted changes to the hydrologic system of a region, including rising sea levels and changes in precipitation patterns; and

(B) the manner in which the proposed program, strategy, or infrastructure improvement would perform under the anticipated hydrologic conditions;

(3) describes the manner in which the proposed program, strategy, or infrastructure improvement is expected—

(A) to enhance the resiliency of the water system, including source water protection for community water systems, to the anticipated hydrologic conditions; or

(B) to increase efficiency in the use of energy or water of the water system; and

(4) describes the manner in which the proposed program, strategy, or infrastructure improvement is consistent with an applicable State, tribal, or local climate adaptation plan, if any.

(d) PRIORITY.—

(1) WATER SYSTEMS AT GREATEST AND MOST IMMEDIATE RISK.—In selecting grantees under this Act, subject to section 4(b), the Administrator shall give priority to owners or operators of water systems that are, based on the best available research and data, at the greatest and most immediate risk of facing significant negative impacts due to changing hydrologic conditions.

(2) GOALS.—In selecting among applicants described in paragraph (1), the Administrator shall ensure that, to the maximum extent practicable, the final list of applications funded for each year includes a substantial number that propose to use innovative approaches to meet 1 or more of the following goals:

(A) Promoting more efficient water use, water conservation, water reuse, or recycling.

(B) Using decentralized, low-impact development technologies and nonstructural approaches, including practices that use, enhance, or mimic the natural hydrological cycle or protect natural flows.

(C) Reducing stormwater runoff or flooding by protecting or enhancing natural ecosystem functions.

(D) Modifying, upgrading, enhancing, or replacing existing water system infrastructure in response to changing hydrologic conditions.

(E) Improving water quality or quantity for agricultural and municipal uses, including through salinity reduction.

(F) Providing multiple benefits, including to water supply enhancement or demand reduction, water quality protection or improvement, increased flood protection, and ecosystem protection or improvement.

(e) COST-SHARING REQUIREMENT.—

(1) FEDERAL SHARE.—The share of the cost of any program, strategy, or infrastructure improvement that is the subject of a grant awarded by the Administrator to the owner or operator of a water system under subsection (a) paid through funds distributed under this Act shall not exceed 50 percent of the cost of the program, strategy, or infrastructure improvement.

(2) CALCULATION OF NON-FEDERAL SHARE.—In calculating the non-Federal share of the cost of a program, strategy, or infrastructure improvement proposed by a water system in an application submitted under subsection (c), the Administrator shall—

(A) include the value of any in-kind services that are integral to the completion of the program, strategy, or infrastructure improvement, including reasonable administrative and overhead costs; and

(B) not include any other amount that the water system involved receives from the Federal Government.

(f) DAVIS-BACON COMPLIANCE.—

(1) IN GENERAL.—All laborers and mechanics employed by contractors and subcontractors on projects funded directly by or assisted in whole or in part by this Act shall be paid wages at rates not less than those prevailing on projects of a character similar in the locality as determined by the Secretary of Labor in accordance with subchapter IV of chapter 31 of part A of subtitle II of title 40, United States Code (commonly referred to as the “Davis-Bacon Act”).

(2) AUTHORITY.—With respect to the labor standards specified in this subsection, the Secretary of Labor shall have the authority and functions set forth in Reorganization Plan Numbered 14 of 1950 (64 Stat. 1267; 5 U.S.C. App.) and section 3145 of title 40, United States Code.

(g) REPORT TO CONGRESS.—Not later than 3 years after the date of enactment of this Act, and every 3 years thereafter, the Administrator shall submit to Congress a report that—

(1) describes the progress in implementing this Act; and

(2) includes information on project applications received and funded annually under this Act.

**SEC. 4. AUTHORIZATION OF APPROPRIATIONS.**

(a) IN GENERAL.—There is authorized to be appropriated to carry out this Act \$50,000,000 for each of fiscal years 2015 through 2019.

(b) REDUCTION OF FLOOD DAMAGE, RISK, AND VULNERABILITY.—Of the amount made available to carry out this Act for a fiscal year, not more than 20 percent may be made available to grantees for activities described in subsection (b)(10).

By Mr. DURBIN:

S. 747. A bill to prioritize funding for an expanded and sustained national investment in basic science research; to the Committee on the Budget.

Mr. DURBIN. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 747

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “American Innovation Act”.

**SEC. 2. CAP ADJUSTMENT.**

(a) IN GENERAL.—Section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985 (2 U.S.C. 901(b)(2)) is amended—

(1) by redesignating subparagraph (D) as subparagraph (E); and

(2) by inserting after subparagraph (C), the following:

“(D) BASIC SCIENCE RESEARCH.—

“(i) NATIONAL SCIENCE FOUNDATION.—If a bill or joint resolution making appropriations for a fiscal year is enacted that specifies amounts for the National Science Foundation, then the adjustments for that fiscal year shall be the amount of additional new budget authority provided in that Act for such programs for that fiscal year, but shall not exceed—

“(I) for fiscal year 2016, \$397,000,000 in additional new budget authority;

“(II) for fiscal year 2017, \$831,000,000 in additional new budget authority;

“(III) for fiscal year 2018, \$1,275,000,000 in additional new budget authority;

“(IV) for fiscal year 2019, \$1,765,000,000 in additional new budget authority;

“(V) for fiscal year 2020, \$2,290,000,000 in additional new budget authority; and

“(VI) for fiscal year 2021, \$2,867,000,000 in additional new budget authority.

“(ii) DEPARTMENT OF ENERGY OFFICE OF SCIENCE.—If a bill or joint resolution making appropriations for a fiscal year is enacted that specifies amounts for the Office of Science of the Department of Energy, then the adjustments for that fiscal year shall be the amount of additional new budget authority provided in that Act for such programs for that fiscal year, but shall not exceed—

“(I) for fiscal year 2016, \$275,000,000 in additional new budget authority;

“(II) for fiscal year 2017, \$566,000,000 in additional new budget authority;

“(III) for fiscal year 2018, \$867,000,000 in additional new budget authority;

“(IV) for fiscal year 2019, \$1,198,000,000 in additional new budget authority;

“(V) for fiscal year 2020, \$1,555,000,000 in additional new budget authority; and

“(VI) for fiscal year 2021, \$1,946,000,000 in additional new budget authority.

“(iii) DEPARTMENT OF DEFENSE SCIENCE AND TECHNOLOGY PROGRAMS.—If a bill or joint resolution making appropriations for a fiscal year is enacted that specifies amounts for the Department of Defense science and technology programs, then the adjustments for that fiscal year shall be the amount of additional new budget authority provided in that Act for such programs for that fiscal year, but shall not exceed—

“(I) for fiscal year 2016, \$636,000,000 in additional new budget authority;

“(II) for fiscal year 2017, \$1,309,000,000 in additional new budget authority;

“(III) for fiscal year 2018, \$2,007,000,000 in additional new budget authority;

“(IV) for fiscal year 2019, \$2,773,000,000 in additional new budget authority;

“(V) for fiscal year 2020, \$3,603,000,000 in additional new budget authority; and

“(VI) for fiscal year 2021, \$4,512,000,000 in additional new budget authority.

“(iv) NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES.—If a bill or joint resolution making appropriations for a fiscal year is enacted that specifies amounts for the Scientific and Technical Research and Services within the National Institute of Standards and Technology of the Department of Commerce, then the adjustments for that fiscal year shall be the amount of additional new budget authority provided in that Act for such programs for that fiscal year, but shall not exceed—

“(I) for fiscal year 2016, \$31,000,000 in additional new budget authority;

“(II) for fiscal year 2017, \$62,000,000 in additional new budget authority;

“(III) for fiscal year 2018, \$96,000,000 in additional new budget authority;

“(IV) for fiscal year 2019, \$132,000,000 in additional new budget authority;

“(V) for fiscal year 2020, \$173,000,000 in additional new budget authority; and

“(VI) for fiscal year 2021, \$216,000,000 in additional new budget authority.

“(v) NATIONAL AERONAUTICS AND SPACE ADMINISTRATION SCIENCE DIRECTORATE.—If a bill or joint resolution making appropriations for a fiscal year is enacted that specifies amounts for the Science Mission Directorate of the National Aeronautics and Space Administration, then the adjustments for that fiscal year shall be the amount of additional new budget authority provided in that Act for such program for that fiscal year, but shall not exceed—

“(I) for fiscal year 2016, \$267,000,000 in additional new budget authority;

“(II) for fiscal year 2017, \$559,000,000 in additional new budget authority;

“(III) for fiscal year 2018, \$876,000,000 in additional new budget authority;

“(IV) for fiscal year 2019, \$1,222,000,000 in additional new budget authority;

“(V) for fiscal year 2020, \$1,598,000,000 in additional new budget authority; and

“(VI) for fiscal year 2021, \$2,006,000,000 in additional new budget authority.

“(vi) DEFINITIONS.—As used in this subparagraph:

“(I) ADDITIONAL NEW BUDGET AUTHORITY.—The term ‘additional new budget authority’ means—

“(aa) with respect to the National Science Foundation, the amount provided for a fiscal year, in excess of the amount provided in fiscal year 2015, in an appropriation Act and specified to support the National Science Foundation;

“(bb) with respect to the Department of Energy Office of Science, the amount provided for a fiscal year, in excess of the amount provided in fiscal year 2015, in an appropriation Act and specified to support the Department of Energy Office of Science;

“(cc) with respect to the Department of Defense Science and Technology Programs, the amount provided for a fiscal year, in excess of the amount provided in fiscal year 2015, in an appropriation Act and specified to support the Department of Defense Science and Technology Programs;

“(dd) with respect to the National Institute of Standards and Technology Scientific and Technical Research Services, the amount provided for a fiscal year, in excess of the amount provided in fiscal year 2015, in an appropriation Act and specified to support the National Institute of Standards and Technology Scientific and Technical Research Services; and

“(ee) with respect to the National Aeronautics and Space Administration Science Directorate, the amount provided for a fiscal year, in excess of the amount provided in fiscal year 2015, in an appropriation Act and specified to support the National Aeronautics and Space Administration Science Directorate.

“(II) NATIONAL SCIENCE FOUNDATION.—The term ‘National Science Foundation’ means the appropriations accounts that support the various institutes, offices, and centers that make up the National Science Foundation.

“(III) DEPARTMENT OF ENERGY OFFICE OF SCIENCE.—The term ‘Department of Energy Office of Science’ means the appropriations accounts that support the various institutes, offices, and centers that make up the Department of Energy Office of Science.

“(IV) DEPARTMENT OF DEFENSE SCIENCE AND TECHNOLOGY PROGRAMS.—The term ‘Department of Defense Science and Technology programs’ means the appropriations accounts that support the various institutes, offices, and centers that make up the Department of Defense Science and Technology programs.

“(V) NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES.—The term ‘National Institute of Standards and Technology Scientific and Technical Research and Services’ means the appropriations accounts that support the various institutes, offices, and centers that make up the National Institute of Standards and Technology Scientific and Technical Research and Services.

“(VI) NATIONAL AERONAUTICS AND SPACE ADMINISTRATION SCIENCE DIRECTORATE.—The term ‘National Aeronautics and Space Administration Science Directorate’ means the appropriations accounts that support the various institutes, offices, and centers that make up the National Aeronautics and Space Administration Science Directorate.”.

(b) FUNDING.—There are hereby authorized to be appropriated—

(1) for the National Science Foundation, the amounts provided for under clause (i) of such section 251(b)(2)(D) in each of fiscal years 2016 through 2021, and such sums as may be necessary for each subsequent fiscal year;

(2) for the Department of Energy Office of Sciences, the amounts provided for under clause (ii) of such section 251(b)(2)(D) in each of fiscal years 2016 through 2021, and such sums as may be necessary for each subsequent fiscal year;

(3) for the Department of Defense Science and Technology programs, the amounts provided for under clause (iii) of such section 251(b)(2)(D) in each of fiscal years 2016 through 2021, and such sums as may be necessary for each subsequent fiscal year;

(4) for the National Institute of Standards and Technology Scientific and Technical Research and Services, the amounts provided for under clause (iv) of such section 251(b)(2)(D) in each of fiscal years 2016 through 2021, and such sums as may be necessary for each subsequent fiscal year; and

(5) for the National Aeronautics and Space Administration Science Directorate, the amounts provided for under clause (iv) of such section 251(b)(2)(D) in each of fiscal years 2016 through 2021, and such sums as may be necessary for each subsequent fiscal year.

(c) MINIMUM CONTINUED FUNDING REQUIREMENT.—Amounts appropriated for each of the programs and agencies described in section 251(b)(2)(D) of the Balanced Budget and Emergency Deficit Control Act of 1985 (as added by subsection (a)) for each of fiscal years 2016 through 2021, and each subsequent fiscal year, shall not be less than the amounts appropriated for such programs and agencies for fiscal year 2015.

(d) EXEMPTION OF CERTAIN APPROPRIATIONS FROM SEQUESTRATION.—

(1) IN GENERAL.—Section 255(g)(1)(A) of the Balanced Budget and Emergency Deficit Control Act (2 U.S.C. 905(g)(1)(A)) is amended by inserting after “Advances to the Unemployment Trust Fund and Other Funds (16-0327-0-1-600).” the following:

“Appropriations under the American Innovation Act.”.

(2) APPLICABILITY.—The amendment made by this section shall apply to any sequestration order issued under the Balanced Budget and Emergency Deficit Control Act of 1985 (2 U.S.C. 900 et seq.) on or after the date of enactment of this Act.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 301. Mr. LEAHY submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table.

SA 302. Mr. WHITEHOUSE submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 303. Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 178, supra; which was ordered to lie on the table.

SA 304. Mr. THUNE (for himself, Mr. HOEVEN, Ms. HEITKAMP, and Mr. ROUNDS) submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 305. Ms. AYOTTE (for herself, Mr. PORTMAN, and Mr. RUBIO) submitted an amendment intended to be proposed by her to the bill S. 178, supra; which was ordered to lie on the table.

SA 306. Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 178, supra; which was ordered to lie on the table.

SA 307. Mr. TILLIS submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 308. Mr. CASSIDY (for himself and Mr. PETERS) submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 309. Mr. GRASSLEY submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 310. Mr. BROWN submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 311. Mr. BROWN (for himself, Ms. AYOTTE, Mrs. SHAHEEN, Mrs. GILLIBRAND, and Ms. BALDWIN) submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 312. Mr. BROWN submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 313. Mr. BOOZMAN submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 314. Mr. BOOZMAN submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 315. Mr. BOOZMAN submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

SA 316. Mr. BOOZMAN submitted an amendment intended to be proposed by him to the bill S. 178, supra; which was ordered to lie on the table.

**TEXT OF AMENDMENTS**

**SA 301.** Mr. LEAHY submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

Strike all after the first word and insert the following:

**1. SHORT TITLE; TABLE OF CONTENTS.**

(a) **SHORT TITLE.**—This Act may be cited as the “Justice for Victims of Trafficking Act of 2015”.

(b) **TABLE OF CONTENTS.**—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

**TITLE I—JUSTICE FOR VICTIMS OF TRAFFICKING**

- Sec. 101. Domestic Trafficking Victims’ Fund.
- Sec. 102. Clarifying the benefits and protections offered to domestic victims of human trafficking.
- Sec. 103. Victim-centered child human trafficking deterrence block grant program.
- Sec. 104. Direct services for victims of child pornography.
- Sec. 105. Increasing compensation and restitution for trafficking victims.
- Sec. 106. Streamlining human trafficking investigations.
- Sec. 107. Enhancing human trafficking reporting.
- Sec. 108. Reducing demand for sex trafficking.
- Sec. 109. Sense of Congress.

- Sec. 110. Using existing task forces and components to target offenders who exploit children.
- Sec. 111. Targeting child predators.
- Sec. 112. Monitoring all human traffickers as violent criminals.
- Sec. 113. Crime victims’ rights.
- Sec. 114. Combat Human Trafficking Act.
- Sec. 115. Survivors of Human Trafficking Empowerment Act.
- Sec. 116. Bringing Missing Children Home Act.
- Sec. 117. Grant accountability.

**TITLE II—COMBATING HUMAN TRAFFICKING**

Subtitle A—Enhancing Services for Runaway and Homeless Victims of Youth Trafficking

Sec. 201. Amendments to the Runaway and Homeless Youth Act.

Subtitle B—Improving the Response to Victims of Child Sex Trafficking

Sec. 211. Response to victims of child sex trafficking.

Subtitle C—Interagency Task Force to Monitor and Combat Trafficking

Sec. 221. Victim of trafficking defined.

Sec. 222. Interagency task force report on child trafficking primary prevention.

Sec. 223. GAO Report on intervention.

Sec. 224. Provision of housing permitted to protect and assist in the recovery of victims of trafficking.

**TITLE III—HERO ACT**

- Sec. 301. Short title.
- Sec. 302. HERO Act.

**TITLE IV—RUNAWAY AND HOMELESS YOUTH AND TRAFFICKING PREVENTION ACT**

- Sec. 401. Runaway and homeless youth and trafficking prevention.
- Sec. 402. Response to missing children and victims of child sex trafficking.

**TITLE V—STOP EXPLOITATION THROUGH TRAFFICKING ACT**

- Sec. 501. Short title.
- Sec. 502. Safe Harbor Incentives.
- Sec. 503. Report on restitution paid in connection with certain trafficking offenses.
- Sec. 504. National human trafficking hotline.
- Sec. 505. Job corps eligibility.
- Sec. 506. Clarification of authority of the United States Marshals Service.
- Sec. 507. Establishing a national strategy to combat human trafficking.

**TITLE I—JUSTICE FOR VICTIMS OF TRAFFICKING**

**SEC. 101. DOMESTIC TRAFFICKING VICTIMS’ FUND.**

(a) **IN GENERAL.**—Chapter 201 of title 18, United States Code, is amended by adding at the end the following:

**“§ 3014. Additional special assessment**

“(a) **IN GENERAL.**—Beginning on the date of enactment of the Justice for Victims of Trafficking Act of 2015 and ending on September, 30 2019, in addition to the assessment imposed under section 3013, the court shall assess an amount of \$5,000 on any non-indigent person or entity convicted of an offense under—

- “(1) chapter 77 (relating to peonage, slavery, and trafficking in persons);
- “(2) chapter 109A (relating to sexual abuse);
- “(3) chapter 110 (relating to sexual exploitation and other abuse of children);
- “(4) chapter 117 (relating to transportation for illegal sexual activity and related crimes); or

“(5) section 274 of the Immigration and Nationality Act (8 U.S.C. 1324) (relating to human smuggling), unless the person induced, assisted, abetted, or aided only an individual who at the time of such action was the alien’s spouse, parent, son, or daughter (and no other individual) to enter the United States in violation of law.

“(b) **SATISFACTION OF OTHER COURT-ORDERED OBLIGATIONS.**—An assessment under subsection (a) shall not be payable until the person subject to the assessment has satisfied all outstanding court-ordered fines and orders of restitution arising from the criminal convictions on which the special assessment is based.

“(c) **ESTABLISHMENT OF DOMESTIC TRAFFICKING VICTIMS’ FUND.**—There is established in the Treasury of the United States a fund, to be known as the ‘Domestic Trafficking Victims’ Fund’ (referred to in this section as the ‘Fund’), to be administered by the Attorney General, in consultation with the Secretary of Homeland Security and the Secretary of Health and Human Services.

“(d) **DEPOSITS.**—Notwithstanding section 3302 of title 31, or any other law regarding the crediting of money received for the Government, there shall be deposited in the Fund an amount equal to the amount of the assessments collected under this section, which shall remain available until expended.

“(e) **USE OF FUNDS.**—

“(1) **IN GENERAL.**—From amounts in the Fund, in addition to any other amounts available, and without further appropriation, the Attorney General, in coordination with the Secretary of Health and Human Services shall, for each of fiscal years 2016 through 2020, use amounts available in the Fund to award grants or enhance victims’ programing under—

“(A) sections 202, 203, and 204 of the Trafficking Victims Protection Reauthorization Act of 2005 (42 U.S.C. 14044a, 14044b, and 14044c);

“(B) subsections (b)(2) and (f) of section 107 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105); and

“(C) section 214(b) of the Victims of Child Abuse Act of 1990 (42 U.S.C. 13002(b)).

“(2) **GRANTS.**—Of the amounts in the Fund used under paragraph (1), not less than \$2,000,000, if such amounts are available in the Fund during the relevant fiscal year, shall be used for grants to provide services for child pornography victims under section 214(b) of the Victims of Child Abuse Act of 1990 (42 U.S.C. 13002(b)).

“(f) **TRANSFERS.**—

“(1) **IN GENERAL.**—Effective on the day after the date of enactment of the Justice for Victims of Trafficking Act of 2015, on September 30 of each fiscal year, all unobligated balances in the Fund shall be transferred to the Crime Victims Fund established under section 1402 of the Victims of Crime Act of 1984 (42 U.S.C. 10601).

“(2) **AVAILABILITY.**—Amounts transferred under paragraph (1)—

“(A) shall be available for any authorized purpose of the Crime Victims Fund; and

“(B) shall remain available until expended.

“(g) **COLLECTION METHOD.**—The amount assessed under subsection (a) shall, subject to subsection (b), be collected in the manner that fines are collected in criminal cases.

“(h) **DURATION OF OBLIGATION.**—Subject to section 3613(b), the obligation to pay an assessment imposed on or after the date of enactment of the Justice for Victims of Trafficking Act of 2015 shall not cease until the assessment is paid in full.”.

(b) **TECHNICAL AND CONFORMING AMENDMENT.**—The table of sections for chapter 201 of title 18, United States Code, is amended by inserting after the item relating to section 3013 the following:

“3014. Additional special assessment.”.

**SEC. 102. CLARIFYING THE BENEFITS AND PROTECTIONS OFFERED TO DOMESTIC VICTIMS OF HUMAN TRAFFICKING.**

Section 107(b)(1) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(1)) is amended—

(1) by redesignating subparagraphs (F) and (G) as subparagraphs (G) and (H), respectively;

(2) by inserting after subparagraph (E) the following:

“(F) NO REQUIREMENT OF OFFICIAL CERTIFICATION FOR UNITED STATES CITIZENS AND LAWFUL PERMANENT RESIDENTS.—Nothing in this section may be construed to require United States citizens or lawful permanent residents who are victims of severe forms of trafficking to obtain an official certification from the Secretary of Health and Human Services in order to access any of the specialized services described in this subsection or any other Federal benefits and protections to which they are otherwise entitled.”; and

(3) in subparagraph (H), as redesignated, by striking “subparagraph (F)” and inserting “subparagraph (G)”.

**SEC. 103. VICTIM-CENTERED CHILD HUMAN TRAFFICKING DETERRENCE BLOCK GRANT PROGRAM.**

(a) IN GENERAL.—Section 203 of the Trafficking Victims Protection Reauthorization Act of 2005 (42 U.S.C. 14044b) is amended to read as follows:

**“SEC. 203. VICTIM-CENTERED CHILD HUMAN TRAFFICKING DETERRENCE BLOCK GRANT PROGRAM.**

“(a) GRANTS AUTHORIZED.—The Attorney General may award block grants to an eligible entity to develop, improve, or expand domestic child human trafficking deterrence programs that assist law enforcement officers, prosecutors, judicial officials, and qualified victims’ services organizations in collaborating to rescue and restore the lives of victims, while investigating and prosecuting offenses involving child human trafficking.

“(b) AUTHORIZED ACTIVITIES.—Grants awarded under subsection (a) may be used for—

“(1) the establishment or enhancement of specialized training programs for law enforcement officers, first responders, health care officials, child welfare officials, juvenile justice personnel, prosecutors, and judicial personnel to—

“(A) identify victims and acts of child human trafficking;

“(B) address the unique needs of child victims of human trafficking;

“(C) facilitate the rescue of child victims of human trafficking;

“(D) investigate and prosecute acts of human trafficking, including the soliciting, patronizing, or purchasing of commercial sex acts from children, as well as training to build cases against complex criminal networks involved in child human trafficking; and

“(E) utilize, implement, and provide education on safe harbor laws enacted by States, aimed at preventing the criminalization and prosecution of child sex trafficking victims for prostitution offenses, and other laws aimed at the investigation and prosecution of child human trafficking;

“(2) the establishment or enhancement of dedicated anti-trafficking law enforcement units and task forces to investigate child human trafficking offenses and to rescue victims, including—

“(A) funding salaries, in whole or in part, for law enforcement officers, including patrol officers, detectives, and investigators, except that the percentage of the salary of the law enforcement officer paid for by funds from a grant awarded under this section

shall not be more than the percentage of the officer’s time on duty that is dedicated to working on cases involving child human trafficking;

“(B) investigation expenses for cases involving child human trafficking, including—

“(i) wire taps;

“(ii) consultants with expertise specific to cases involving child human trafficking;

“(iii) travel; and

“(iv) other technical assistance expenditures;

“(C) dedicated anti-trafficking prosecution units, including the funding of salaries for State and local prosecutors, including assisting in paying trial expenses for prosecution of child human trafficking offenders, except that the percentage of the total salary of a State or local prosecutor that is paid using an award under this section shall be not more than the percentage of the total number of hours worked by the prosecutor that is spent working on cases involving child human trafficking;

“(D) the establishment of child human trafficking victim witness safety, assistance, and relocation programs that encourage cooperation with law enforcement investigations of crimes of child human trafficking by leveraging existing resources and delivering child human trafficking victims’ services through coordination with—

“(i) child advocacy centers;

“(ii) social service agencies;

“(iii) State governmental health service agencies;

“(iv) housing agencies;

“(v) legal services agencies; and

“(vi) nongovernmental organizations and shelter service providers with substantial experience in delivering wrap-around services to victims of child human trafficking; and

“(E) the establishment or enhancement of other necessary victim assistance programs or personnel, such as victim or child advocates, child-protective services, child forensic interviews, or other necessary service providers; and

“(3) the establishment or enhancement of problem solving court programs for trafficking victims that include—

“(A) mandatory and regular training requirements for judicial officials involved in the administration or operation of the court program described under this paragraph;

“(B) continuing judicial supervision of victims of child human trafficking, including case worker or child welfare supervision in collaboration with judicial officers, who have been identified by a law enforcement or judicial officer as a potential victim of child human trafficking, regardless of whether the victim has been charged with a crime related to human trafficking;

“(C) the development of a specialized and individualized, court-ordered treatment program for identified victims of child human trafficking, including—

“(i) State-administered outpatient treatment;

“(ii) life skills training;

“(iii) housing placement;

“(iv) vocational training;

“(v) education;

“(vi) family support services; and

“(vii) job placement;

“(D) centralized case management involving the consolidation of all of each child human trafficking victim’s cases and offenses, and the coordination of all trafficking victim treatment programs and social services;

“(E) regular and mandatory court appearances by the victim during the duration of the treatment program for purposes of ensuring compliance and effectiveness;

“(F) the ultimate dismissal of relevant non-violent criminal charges against the vic-

tim, where such victim successfully complies with the terms of the court-ordered treatment program; and

“(G) collaborative efforts with child advocacy centers, child welfare agencies, shelters, and nongovernmental organizations with substantial experience in delivering wrap-around services to victims of child human trafficking to provide services to victims and encourage cooperation with law enforcement.

“(c) APPLICATION.—

“(1) IN GENERAL.—An eligible entity shall submit an application to the Attorney General for a grant under this section in such form and manner as the Attorney General may require.

“(2) REQUIRED INFORMATION.—An application submitted under this subsection shall—

“(A) describe the activities for which assistance under this section is sought;

“(B) include a detailed plan for the use of funds awarded under the grant;

“(C) provide such additional information and assurances as the Attorney General determines to be necessary to ensure compliance with the requirements of this section; and

“(D) disclose—

“(i) any other grant funding from the Department of Justice or from any other Federal department or agency for purposes similar to those described in subsection (b) for which the eligible entity has applied, and which application is pending on the date of the submission of an application under this section; and

“(ii) any other such grant funding that the eligible entity has received during the 5-year period ending on the date of the submission of an application under this section.

“(3) PREFERENCE.—In reviewing applications submitted in accordance with paragraphs (1) and (2), the Attorney General shall give preference to grant applications if—

“(A) the application includes a plan to use awarded funds to engage in all activities described under paragraphs (1) through (3) of subsection (b); or

“(B) the application includes a plan by the State or unit of local government to continue funding of all activities funded by the award after the expiration of the award.

“(d) DURATION AND RENEWAL OF AWARD.—

“(1) IN GENERAL.—A grant under this section shall expire 3 years after the date of award of the grant.

“(2) RENEWAL.—A grant under this section shall be renewable not more than 2 times and for a period of not greater than 2 years.

“(e) EVALUATION.—The Attorney General shall—

“(1) enter into a contract with a nongovernmental organization, including an academic or nonprofit organization, that has experience with issues related to child human trafficking and evaluation of grant programs to conduct periodic evaluations of grants made under this section to determine the impact and effectiveness of programs funded with grants awarded under this section;

“(2) instruct the Inspector General of the Department of Justice to review evaluations issued under paragraph (1) to determine the methodological and statistical validity of the evaluations; and

“(3) submit the results of any evaluation conducted pursuant to paragraph (1) to—

“(A) the Committee on the Judiciary of the Senate; and

“(B) the Committee on the Judiciary of the House of Representatives.

“(f) MANDATORY EXCLUSION.—An eligible entity awarded funds under this section that is found to have used grant funds for any unauthorized expenditure or otherwise unallowable cost shall not be eligible for any

grant funds awarded under the block grant for 2 fiscal years following the year in which the unauthorized expenditure or unallowable cost is reported.

“(g) COMPLIANCE REQUIREMENT.—An eligible entity shall not be eligible to receive a grant under this section if within the 5 fiscal years before submitting an application for a grant under this section, the grantee has been found to have violated the terms or conditions of a Government grant program by utilizing grant funds for unauthorized expenditures or otherwise unallowable costs.

“(h) ADMINISTRATIVE CAP.—The cost of administering the grants authorized by this section shall not exceed 5 percent of the total amount expended to carry out this section.

“(i) FEDERAL SHARE.—The Federal share of the cost of a program funded by a grant awarded under this section shall be—

“(1) 70 percent in the first year;

“(2) 60 percent in the second year; and

“(3) 50 percent in the third year, and in all subsequent years.

“(j) AUTHORIZATION OF FUNDING; FULLY OFFSET.—For purposes of carrying out this section, the Attorney General, in consultation with the Secretary of Health and Human Services, is authorized to award not more than \$7,000,000 of the funds available in the Domestic Trafficking Victims Fund, established under section 3014 of title 18, United States Code, for each of fiscal years 2016 through 2020.

“(k) DEFINITIONS.—In this section—

“(1) the term ‘child’ means a person under the age of 18;

“(2) the term ‘child advocacy center’ means a center created under subtitle A of the Victims of Child Abuse Act of 1990 (42 U.S.C. 13001 et seq.);

“(3) the term ‘child human trafficking’ means 1 or more severe forms of trafficking in persons (as defined in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102)) involving a victim who is a child; and

“(4) the term ‘eligible entity’ means a State or unit of local government that—

“(A) has significant criminal activity involving child human trafficking;

“(B) has demonstrated cooperation between Federal, State, local, and, where applicable, tribal law enforcement agencies, prosecutors, and social service providers in addressing child human trafficking;

“(C) has developed a workable, multi-disciplinary plan to combat child human trafficking, including—

“(i) the establishment of a shelter for victims of child human trafficking, through existing or new facilities;

“(ii) the provision of trauma-informed, gender-responsive rehabilitative care to victims of child human trafficking;

“(iii) the provision of specialized training for law enforcement officers and social service providers for all forms of human trafficking, with a focus on domestic child human trafficking;

“(iv) prevention, deterrence, and prosecution of offenses involving child human trafficking, including soliciting, patronizing, or purchasing human acts with children;

“(v) cooperation or referral agreements with organizations providing outreach or other related services to runaway and homeless youth;

“(vi) law enforcement protocols or procedures to screen all individuals arrested for prostitution, whether adult or child, for victimization by sex trafficking and by other crimes, such as sexual assault and domestic violence; and

“(vii) cooperation or referral agreements with State child welfare agencies and child advocacy centers; and

“(D) provides an assurance that, under the plan under subparagraph (C), a victim of child human trafficking shall not be required to collaborate with law enforcement officers to have access to any shelter or services provided with a grant under this section.

“(1) GRANT ACCOUNTABILITY; SPECIALIZED VICTIMS’ SERVICE REQUIREMENT.—No grant funds under this section may be awarded or transferred to any entity unless such entity has demonstrated substantial experience providing services to victims of human trafficking or related populations (such as runaway and homeless youth), or employs staff specialized in the treatment of human trafficking victims.”

(b) TABLE OF CONTENTS.—The table of contents in section 1(b) of the Trafficking Victims Protection Reauthorization Act of 2005 (22 U.S.C. 7101 note) is amended by striking the item relating to section 203 and inserting the following:

“Sec. 203. Victim-centered child human trafficking deterrence block grant program.”

#### SEC. 104. DIRECT SERVICES FOR VICTIMS OF CHILD PORNOGRAPHY.

The Victims of Child Abuse Act of 1990 (42 U.S.C. 13001 et seq.) is amended—

(1) in section 212(5) (42 U.S.C. 13001a(5)), by inserting “, including human trafficking and the production of child pornography” before the semicolon at the end; and

(2) in section 214 (42 U.S.C. 13002)—

(A) by redesignating subsections (b), (c), and (d) as subsections (c), (d), and (e), respectively; and

(B) by inserting after subsection (a) the following:

“(b) DIRECT SERVICES FOR VICTIMS OF CHILD PORNOGRAPHY.—The Administrator, in coordination with the Director and with the Director of the Office of Victims of Crime, may make grants to develop and implement specialized programs to identify and provide direct services to victims of child pornography.”

#### SEC. 105. INCREASING COMPENSATION AND RESTITUTION FOR TRAFFICKING VICTIMS.

(a) AMENDMENTS TO TITLE 18.—Section 1594 of title 18, United States Code, is amended—

(1) in subsection (d)—

(A) in paragraph (1)—

(i) by striking “that was used or” and inserting “that was involved in, used, or”; and

(ii) by inserting “, and any property traceable to such property” after “such violation”; and

(B) in paragraph (2), by inserting “, or any property traceable to such property” after “such violation”;

(2) in subsection (e)(1)(A)—

(A) by striking “used or” and inserting “involved in, used, or”; and

(B) by inserting “, and any property traceable to such property” after “any violation of this chapter”;

(3) by redesignating subsection (f) as subsection (g); and

(4) by inserting after subsection (e) the following:

“(f) TRANSFER OF FORFEITED ASSETS.—

“(1) IN GENERAL.—Notwithstanding any other provision of law, the Attorney General shall transfer assets forfeited pursuant to this section, or the proceeds derived from the sale thereof, to satisfy victim restitution orders arising from violations of this chapter.

“(2) PRIORITY.—Transfers pursuant to paragraph (1) shall have priority over any other claims to the assets or their proceeds.

“(3) USE OF NONFORFEITED ASSETS.—Transfers pursuant to paragraph (1) shall not reduce or otherwise mitigate the obligation of a person convicted of a violation of this chapter to satisfy the full amount of a res-

titution order through the use of non-forfeited assets or to reimburse the Attorney General for the value of assets or proceeds transferred under this subsection through the use of nonforfeited assets.”

(b) AMENDMENT TO TITLE 28.—Section 524(c)(1)(B) of title 28, United States Code, is amended by inserting “chapter 77 of title 18,” after “criminal drug laws of the United States or of”.

(c) AMENDMENTS TO TITLE 31.—

(1) IN GENERAL.—Chapter 97 of title 31, United States Code, is amended—

(A) by redesignating section 9703 (as added by section 638(b)(1) of the Treasury, Postal Service, and General Government Appropriations Act, 1993 (Public Law 102-393; 106 Stat. 1779)) as section 9705; and

(B) in section 9705(a), as redesignated—

(i) in paragraph (1)—

(I) in subparagraph (I)—

(aa) by striking “payment” and inserting “Payment”; and

(bb) by striking the semicolon at the end and inserting a period; and

(II) in subparagraph (J), by striking “payment” and inserting “Payment”; and

(ii) in paragraph (2)—

(I) in subparagraph (B)—

(aa) in clause (iii)—

(AA) in subclause (I), by striking “or” and inserting “of”; and

(BB) in subclause (III), by striking “and” at the end;

(bb) in clause (iv), by striking the period at the end and inserting “; and”; and

(cc) by inserting after clause (iv) the following:

“(v) United States Immigration and Customs Enforcement with respect to a violation of chapter 77 of title 18 (relating to human trafficking);”

(II) in subparagraph (G), by adding “and” at the end; and

(III) in subparagraph (H), by striking “; and” and inserting a period.

(2) TECHNICAL AND CONFORMING AMENDMENTS.—

(A) CROSS REFERENCES.—

(i) TITLE 28.—Section 524(c) of title 28, United States Code, is amended—

(I) in paragraph (4)(C), by striking “section 9703(g)(4)(A)(ii)” and inserting “section 9705(g)(4)(A)”;

(II) in paragraph (10), by striking “section 9703(p)” and inserting “section 9705(o)”;

(III) in paragraph (11), by striking “section 9703” and inserting “section 9705”.

(ii) TITLE 31.—Title 31, United States Code, is amended—

(I) in section 312(d), by striking “section 9703” and inserting “section 9705”; and

(II) in section 5340(1), by striking “section 9703(p)(1)” and inserting “section 9705(o)”.

(iii) TITLE 39.—Section 2003(e)(1) of title 39, United States Code, is amended by striking “section 9703(p)” and inserting “section 9705(o)”.

(B) TABLE OF SECTIONS.—The table of sections for chapter 97 of title 31, United States Code, is amended to read as follows:

“9701. Fees and charges for Government services and things of value.

“9702. Investment of trust funds.

“9703. Managerial accountability and flexibility.

“9704. Pilot projects for managerial accountability and flexibility.

“9705. Department of the Treasury Forfeiture Fund.”

#### SEC. 106. STREAMLINING HUMAN TRAFFICKING INVESTIGATIONS.

Section 2516 of title 18, United States Code, is amended—

(1) in paragraph (1)—

(A) in subparagraph (a), by inserting a comma after “weapons”;

(B) in subparagraph (c)—

(i) by inserting “section 1581 (peonage), section 1584 (involuntary servitude), section 1589 (forced labor), section 1590 (trafficking with respect to peonage, slavery, involuntary servitude, or forced labor),” before “section 1591”;

(ii) by inserting “section 1592 (unlawful conduct with respect to documents in furtherance of trafficking, peonage, slavery, involuntary servitude, or forced labor),” before “section 1751”;

(iii) by inserting a comma after “virus”;

(iv) by striking “, section” and inserting a comma;

(v) by striking “or” after “misuse of passports,”; and

(vi) by inserting “or” before “section 555”;

(C) in subparagraph (j), by striking “pipeline,” and inserting “pipeline,”; and

(D) in subparagraph (p), by striking “documents, section 1028A (relating to aggravated identity theft)” and inserting “documents, section 1028A (relating to aggravated identity theft)”;

(2) in paragraph (2), by inserting “human trafficking, child sexual exploitation, child pornography production,” after “kidnapping”.

#### SEC. 107. ENHANCING HUMAN TRAFFICKING REPORTING.

Section 505 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3755) is amended by adding at the end the following:

“(i) PART 1 VIOLENT CRIMES TO INCLUDE HUMAN TRAFFICKING.—For purposes of this section, the term ‘part 1 violent crimes’ shall include severe forms of trafficking in persons (as defined in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102)).”

#### SEC. 108. REDUCING DEMAND FOR SEX TRAFFICKING.

(a) IN GENERAL.—Section 1591 of title 18, United States Code, is amended—

(1) in subsection (a)(1), by striking “or maintains” and inserting “maintains, patronizes, or solicits”;

(2) in subsection (b)—

(A) in paragraph (1), by striking “or obtained” and inserting “obtained, patronized, or solicited”; and

(B) in paragraph (2), by striking “or obtained” and inserting “obtained, patronized, or solicited”; and

(3) in subsection (c)—

(A) by striking “or maintained” and inserting “, maintained, patronized, or solicited”; and

(B) by striking “knew that the person” and inserting “knew, or recklessly disregarded the fact, that the person”.

(b) DEFINITION AMENDED.—Section 103(10) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102(10)) is amended by striking “or obtaining” and inserting “obtaining, patronizing, or soliciting”.

(c) PURPOSE.—The purpose of the amendments made by this section is to clarify the range of conduct punished as sex trafficking.

#### SEC. 109. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) section 1591 of title 18, United States Code, defines a sex trafficker as a person who “knowingly . . . recruits, entices, harbors, transports, provides, obtains, or maintains by any means a person . . . knowing, or in reckless disregard of the fact, that means of force, threats of force, fraud, coercion . . . or any combination of such means will be used to cause the person to engage in a commercial sex act, or that the person has not attained the age of 18 years and will be caused to engage in a commercial sex act”;

(2) while use of the word “obtains” in section 1591, United States Code, has been inter-

preted, prior to the date of enactment of this Act, to encompass those who purchase illicit sexual acts from trafficking victims, some confusion persists;

(3) in *United States vs. Jungers*, 702 F.3d 1066 (8th Cir. 2013), the United States Court of Appeals for the Eighth Circuit ruled that section 1591 of title 18, United States Code, applied to persons who purchase illicit sexual acts with trafficking victims after the United States District Court for the District of South Dakota erroneously granted motions to acquit these buyers in two separate cases; and

(4) section 108 of this title amends section 1591 of title 18, United States Code, to add the words “solicits or patronizes” to the sex trafficking statute making absolutely clear for judges, juries, prosecutors, and law enforcement officials that criminals who purchase sexual acts from human trafficking victims may be arrested, prosecuted, and convicted as sex trafficking offenders when this is merited by the facts of a particular case.

#### SEC. 110. USING EXISTING TASK FORCES AND COMPONENTS TO TARGET OFFENDERS WHO EXPLOIT CHILDREN.

Not later than 180 days after the date of enactment of this Act, the Attorney General shall ensure that—

(1) all task forces and working groups within the Innocence Lost National Initiative engage in activities, programs, or operations to increase the investigative capabilities of State and local law enforcement officers in the detection, investigation, and prosecution of persons who patronize, or solicit children for sex; and

(2) all components and task forces with jurisdiction to detect, investigate, and prosecute cases of child labor trafficking engage in activities, programs, or operations to increase the capacity of such components to deter and punish child labor trafficking.

#### SEC. 111. TARGETING CHILD PREDATORS.

(a) CLARIFYING THAT CHILD PORNOGRAPHY PRODUCERS ARE HUMAN TRAFFICKERS.—Section 2423(f) of title 18, United States Code, is amended—

(1) by striking “means (1) a” and inserting the following: “means—

“(1) a”;

(2) by striking “United States; or (2) any” and inserting the following: “United States; “(2) any””; and

(3) by striking the period at the end and inserting the following: “; or

“(3) production of child pornography (as defined in section 2256(8)).”

(b) HOLDING SEX TRAFFICKERS ACCOUNTABLE.—Section 2423(g) of title 18, United States Code, is amended by striking “a preponderance of the evidence” and inserting “clear and convincing evidence”.

#### SEC. 112. MONITORING ALL HUMAN TRAFFICKERS AS VIOLENT CRIMINALS.

Section 3156(a)(4)(C) of title 18, United States Code, is amended by inserting “77,” after “chapter”.

#### SEC. 113. CRIME VICTIMS’ RIGHTS.

(a) IN GENERAL.—Section 3771 of title 18, United States Code, is amended—

(1) in subsection (a), by adding at the end the following:

“(9) The right to be informed in a timely manner of any plea bargain or deferred prosecution agreement.

“(10) The right to be informed of the rights under this section and the services described in section 503(c) of the Victims’ Rights and Restitution Act of 1990 (42 U.S.C. 10607(c)) and provided contact information for the Office of the Victims’ Rights Ombudsman of the Department of Justice.”;

(2) in subsection (d)(3), in the fifth sentence, by inserting “, unless the litigants,

with the approval of the court, have stipulated to a different time period for consideration” before the period; and

(3) in subsection (e)—

(A) by striking “this chapter, the term” and inserting the following: “this chapter:

“(1) COURT OF APPEALS.—The term ‘court of appeals’ means—

“(A) the United States court of appeals for the judicial district in which a defendant is being prosecuted; or

“(B) for a prosecution in the Superior Court of the District of Columbia, the District of Columbia Court of Appeals.

“(2) CRIME VICTIM.—

“(A) IN GENERAL.—The term”;

(B) by striking “In the case” and inserting the following:

“(B) MINORS AND CERTAIN OTHER VICTIMS.—In the case”; and

(C) by adding at the end the following:

“(3) DISTRICT COURT; COURT.—The terms ‘district court’ and ‘court’ include the Superior Court of the District of Columbia.”.

(b) CRIME VICTIMS FUND.—Section 1402(d)(3)(A)(i) of the Victims of Crime Act of 1984 (42 U.S.C. 10601(d)(3)(A)(i)) is amended by inserting “section” before “3771”.

(c) APPELLATE REVIEW OF PETITIONS RELATING TO CRIME VICTIMS’ RIGHTS.—

(1) IN GENERAL.—Section 3771(d)(3) of title 18, United States Code, as amended by subsection (a)(2) of this section, is amended by inserting after the fifth sentence the following: “In deciding such application, the court of appeals shall apply ordinary standards of appellate review.”.

(2) APPLICATION.—The amendment made by paragraph (1) shall apply with respect to any petition for a writ of mandamus filed under section 3771(d)(3) of title 18, United States Code, that is pending on the date of enactment of this Act.

#### SEC. 114. COMBAT HUMAN TRAFFICKING ACT.

(a) SHORT TITLE.—This section may be cited as the “Combat Human Trafficking Act of 2015”.

(b) DEFINITIONS.—In this section:

(1) COMMERCIAL SEX ACT; SEVERE FORMS OF TRAFFICKING IN PERSONS; STATE; TASK FORCE.—The terms “commercial sex act”, “severe forms of trafficking in persons”, “State”, and “Task Force” have the meanings given those terms in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102).

(2) COVERED OFFENDER.—The term “covered offender” means an individual who obtains, patronizes, or solicits a commercial sex act involving a person subject to severe forms of trafficking in persons.

(3) COVERED OFFENSE.—The term “covered offense” means the provision, obtaining, patronizing, or soliciting of a commercial sex act involving a person subject to severe forms of trafficking in persons.

(4) FEDERAL LAW ENFORCEMENT OFFICER.—The term “Federal law enforcement officer” has the meaning given the term in section 115 of title 18, United States Code.

(5) LOCAL LAW ENFORCEMENT OFFICER.—The term “local law enforcement officer” means any officer, agent, or employee of a unit of local government authorized by law or by a local government agency to engage in or supervise the prevention, detection, investigation, or prosecution of any violation of criminal law.

(6) STATE LAW ENFORCEMENT OFFICER.—The term “State law enforcement officer” means any officer, agent, or employee of a State authorized by law or by a State government agency to engage in or supervise the prevention, detection, investigation, or prosecution of any violation of criminal law.

(c) DEPARTMENT OF JUSTICE TRAINING AND POLICY FOR LAW ENFORCEMENT OFFICERS, PROSECUTORS, AND JUDGES.—

## (1) TRAINING.—

(A) LAW ENFORCEMENT OFFICERS.—The Attorney General shall ensure that each anti-human trafficking program operated by the Department of Justice, including each anti-human trafficking training program for Federal, State, or local law enforcement officers, includes technical training on—

(i) effective methods for investigating and prosecuting covered offenders; and

(ii) facilitating the provision of physical and mental health services by health care providers to persons subject to severe forms of trafficking in persons.

(B) FEDERAL PROSECUTORS.—The Attorney General shall ensure that each anti-human trafficking program operated by the Department of Justice for United States attorneys or other Federal prosecutors includes training on seeking restitution for offenses under chapter 77 of title 18, United States Code, to ensure that each United States attorney or other Federal prosecutor, upon obtaining a conviction for such an offense, requests a specific amount of restitution for each victim of the offense without regard to whether the victim requests restitution.

(C) JUDGES.—The Federal Judicial Center shall provide training to judges relating to the application of section 1593 of title 18, United States Code, with respect to ordering restitution for victims of offenses under chapter 77 of such title.

(2) POLICY FOR FEDERAL LAW ENFORCEMENT OFFICERS.—The Attorney General shall ensure that Federal law enforcement officers are engaged in activities, programs, or operations involving the detection, investigation, and prosecution of covered offenders.

(d) MINIMUM PERIOD OF SUPERVISED RELEASE FOR CONSPIRACY TO COMMIT COMMERCIAL CHILD SEX TRAFFICKING.—Section 3583(k) of title 18, United States Code, is amended by inserting “1594(c),” after “1591.”

(e) BUREAU OF JUSTICE STATISTICS REPORT ON STATE ENFORCEMENT OF HUMAN TRAFFICKING PROHIBITIONS.—The Director of the Bureau of Justice Statistics shall—

(1) prepare an annual report on—

(A) the rates of—

(i) arrest of individuals by State law enforcement officers for a covered offense;

(ii) prosecution (including specific charges) of individuals in State court systems for a covered offense; and

(iii) conviction of individuals in State court systems for a covered offense; and

(B) sentences imposed on individuals convicted in State court systems for a covered offense; and

(2) submit the annual report prepared under paragraph (1) to—

(A) the Committee on the Judiciary of the House of Representatives;

(B) the Committee on the Judiciary of the Senate;

(C) the Task Force;

(D) the Senior Policy Operating Group established under section 105(g) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(g)); and

(E) the Attorney General.

#### SEC. 115. SURVIVORS OF HUMAN TRAFFICKING EMPOWERMENT ACT.

(a) SHORT TITLE.—This section may be cited as the “Survivors of Human Trafficking Empowerment Act”.

(b) ESTABLISHMENT.—There is established the United States Advisory Council on Human Trafficking (referred to in this section as the “Council”), which shall provide advice and recommendations to the Senior Policy Operating Group established under section 105(g) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(g)) and the President’s Interagency Task Force to Monitor and Combat Trafficking established

under section 105(a) of such Act (referred to in this section as the “Task Force”).

#### (c) MEMBERSHIP.—

(1) COMPOSITION.—The Council shall be composed of not less than 8 and not more than 14 individuals who are survivors of human trafficking.

(2) REPRESENTATION OF SURVIVORS.—To the extent practicable, members of the Council shall be survivors of trafficking, who shall accurately reflect the diverse backgrounds of survivors of trafficking, including—

(A) survivors of sex trafficking and survivors of labor trafficking; and

(B) survivors who are United States citizens and survivors who are aliens lawfully present in the United States.

(3) APPOINTMENT.—Not later than 180 days after the date of enactment of this Act, the President shall appoint the members of the Council.

(4) TERM; REAPPOINTMENT.—Each member of the Council shall serve for a term of 2 years and may be reappointed by the President to serve 1 additional 2-year term.

(d) FUNCTIONS.—The Council shall—

(1) be a nongovernmental advisory body to the Group;

(2) meet, at its own discretion or at the request of the Group, not less frequently than annually to review Federal Government policy and programs intended to combat human trafficking, including programs relating to the provision of services for victims and serve as a point of contact for Federal agencies reaching out to human trafficking survivors for input on programming and policies relating to human trafficking in the United States;

(3) formulate assessments and recommendations to ensure that policy and programming efforts of the Federal Government conform, to the extent practicable, to the best practices in the field of human trafficking prevention; and

(4) meet with the Group not less frequently than annually, and not later than 45 days before a meeting with the Task Force, to formally present the findings and recommendations of the Council.

(e) REPORTS.—Not later than 1 year after the date of enactment of this Act and each year thereafter until the date described in subsection (h), the Council shall submit a report that contains the findings derived from the reviews conducted pursuant to subsection (d)(2) to—

(1) the chair of the Task Force;

(2) the members of the Group;

(3) the Committees on Foreign Affairs, Homeland Security, Appropriations, and the Judiciary of the House of Representatives; and

(4) the Committees on Foreign Relations, Appropriations, Homeland Security and Governmental Affairs, and the Judiciary of the Senate.

(f) EMPLOYEE STATUS.—Members of the Council—

(1) shall not be considered employees of the Federal Government for any purpose; and

(2) shall not receive compensation other than reimbursement of travel expenses and per diem allowance in accordance with section 5703 of title 5, United States Code.

(g) NONAPPLICABILITY OF FACIA.—The Council shall not be subject to the requirements under the Federal Advisory Committee Act (5 U.S.C. App.).

(h) SUNSET.—The Council shall terminate on September 30, 2020.

#### SEC. 116. BRINGING MISSING CHILDREN HOME ACT.

(a) SHORT TITLE.—This section may be cited as the “Bringing Missing Children Home Act”.

(b) CRIME CONTROL ACT AMENDMENTS.—Section 3702 of the Crime Control Act of 1990 (42 U.S.C. 5780) is amended—

(1) in paragraph (2), by striking “and” at the end;

(2) in paragraph (3)—

(A) by redesignating subparagraphs (B) and (C) as subparagraphs (C) and (D), respectively; and

(B) by inserting after subparagraph (A) the following:

“(B) a recent photograph of the child, if available;”;

(3) in paragraph (4)—

(A) in the matter preceding subparagraph (A), by striking “paragraph (2)” and inserting “paragraph (3)”;

(B) in subparagraph (A)—

(i) by striking “60 days” and inserting “30 days”; and

(ii) by inserting “and a photograph taken during the previous 180 days” after “dental records”;

(C) in subparagraph (B), by striking “and” at the end;

(D) by redesignating subparagraph (C) as subparagraph (D);

(E) by inserting after subparagraph (B) the following:

“(C) notify the National Center for Missing and Exploited Children of each report received relating to a child reported missing from a foster care family home or childcare institution;”;

(F) in subparagraph (D), as redesignated—

(i) by inserting “State and local child welfare systems and” before “the National Center for Missing and Exploited Children”; and

(ii) by striking the period at the end and inserting “; and”;

(G) by adding at the end the following:

“(E) grant permission to the National Crime Information Center Terminal Contractor for the State to update the missing person record in the National Crime Information Center computer networks with additional information learned during the investigation relating to the missing person.”.

#### SEC. 117. GRANT ACCOUNTABILITY.

(a) DEFINITION.—In this section, the term “covered grant” means a grant awarded by the Attorney General under section 203 of the Trafficking Victims Protection Reauthorization Act of 2005 (42 U.S.C. 14044b), as amended by section 103.

(b) ACCOUNTABILITY.—All covered grants shall be subject to the following accountability provisions:

(1) AUDIT REQUIREMENT.—

(A) IN GENERAL.—Beginning in the first fiscal year beginning after the date of enactment of this Act, and in each fiscal year thereafter, the Inspector General of the Department of Justice shall conduct audits of recipients of a covered grant to prevent waste, fraud, and abuse of funds by grantees. The Inspector General shall determine the appropriate number of grantees to be audited each year.

(B) DEFINITION.—In this paragraph, the term “unresolved audit finding” means a finding in the final audit report of the Inspector General that the audited grantee has utilized grant funds for an unauthorized expenditure or otherwise unallowable cost that is not closed or resolved within 12 months from the date when the final audit report is issued.

(C) MANDATORY EXCLUSION.—A recipient of a covered grant that is found to have an unresolved audit finding shall not be eligible to receive a covered grant during the following 2 fiscal years.

(D) PRIORITY.—In awarding covered grants the Attorney General shall give priority to eligible entities that did not have an unresolved audit finding during the 3 fiscal years prior to submitting an application for a covered grant.

(E) REIMBURSEMENT.—If an entity is awarded a covered grant during the 2-fiscal-year

period in which the entity is barred from receiving grants under subparagraph (C), the Attorney General shall—

(i) deposit an amount equal to the grant funds that were improperly awarded to the grantee into the General Fund of the Treasury; and

(ii) seek to recoup the costs of the repayment to the fund from the grant recipient that was erroneously awarded grant funds.

(2) **NONPROFIT ORGANIZATION REQUIREMENTS.**—

(A) **DEFINITION.**—For purposes of this paragraph and covered grants, the term “non-profit organization” means an organization that is described in section 501(c)(3) of the Internal Revenue Code of 1986 and is exempt from taxation under section 501(a) of such Code.

(B) **PROHIBITION.**—The Attorney General may not award a covered grant to a non-profit organization that holds money in off-shore accounts for the purpose of avoiding paying the tax described in section 511(a) of the Internal Revenue Code of 1986.

(C) **DISCLOSURE.**—Each nonprofit organization that is awarded a covered grant and uses the procedures prescribed in regulations to create a rebuttable presumption of reasonableness for the compensation of its officers, directors, trustees and key employees, shall disclose to the Attorney General, in the application for the grant, the process for determining such compensation, including the independent persons involved in reviewing and approving such compensation, the comparability data used, and contemporaneous substantiation of the deliberation and decision. Upon request, the Attorney General shall make the information disclosed under this subsection available for public inspection.

(3) **CONFERENCE EXPENDITURES.**—

(A) **LIMITATION.**—No amounts transferred to the Department of Justice under this title, or the amendments made by this title, may be used by the Attorney General, or by any individual or organization awarded discretionary funds through a cooperative agreement under this title, or the amendments made by this title, to host or support any expenditure for conferences that uses more than \$20,000 in Department funds, unless the Deputy Attorney General or such Assistant Attorney Generals, Directors, or principal deputies as the Deputy Attorney General may designate, provides prior written authorization that the funds may be expended to host a conference.

(B) **WRITTEN APPROVAL.**—Written approval under subparagraph (A) shall include a written estimate of all costs associated with the conference, including the cost of all food and beverages, audiovisual equipment, honoraria for speakers, and any entertainment.

(C) **REPORT.**—The Deputy Attorney General shall submit an annual report to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives on all approved conference expenditures referenced in this paragraph.

(D) **ANNUAL CERTIFICATION.**—Beginning in the first fiscal year beginning after the date of enactment of this title, the Attorney General shall submit, to the Committee on the Judiciary and the Committee on Appropriations of the Senate and the Committee on the Judiciary and the Committee on Appropriations of the House of Representatives, an annual certification that—

(i) all audits issued by the Office of the Inspector General under paragraph (1) have been completed and reviewed by the appropriate Assistant Attorney General or Director;

(ii) all mandatory exclusions required under paragraph (1)(C) have been issued;

(iii) all reimbursements required under paragraph (1)(E) have been made; and

(iv) includes a list of any grant recipients excluded under paragraph (1) from the previous year.

(4) **PROHIBITION ON LOBBYING ACTIVITY.**—

(A) **IN GENERAL.**—Amounts awarded under this title, or any amendments made by this title, may not be utilized by any grant recipient to—

(i) lobby any representative of the Department of Justice regarding the award of grant funding; or

(ii) lobby any representative of a Federal, State, local, or tribal government regarding the award of grant funding.

(B) **PENALTY.**—If the Attorney General determines that any recipient of a covered grant has violated subparagraph (A), the Attorney General shall—

(i) require the grant recipient to repay the grant in full; and

(ii) prohibit the grant recipient from receiving another covered grant for not less than 5 years.

## **TITLE II—COMBATING HUMAN TRAFFICKING**

### **Subtitle A—Enhancing Services for Runaway and Homeless Victims of Youth Trafficking**

#### **SEC. 201. AMENDMENTS TO THE RUNAWAY AND HOMELESS YOUTH ACT.**

The Runaway and Homeless Youth Act (42 U.S.C. 5701 et seq.) is amended—

(1) in section 343(b)(5) (42 U.S.C. 5714–23(b)(5))—

(A) in subparagraph (A) by inserting “, severe forms of trafficking in persons (as defined in section 103(9) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102(9))), and sex trafficking (as defined in section 103(10) of such Act (22 U.S.C. 7102(10)))” before the semicolon at the end;

(B) in subparagraph (B) by inserting “, severe forms of trafficking in persons (as defined in section 103(9) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102(9))), or sex trafficking (as defined in section 103(10) of such Act (22 U.S.C. 7102(10)))” after “assault”; and

(C) in subparagraph (C) by inserting “, including such youth who are victims of trafficking (as defined in section 103(15) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102(15)))” before the semicolon at the end; and

(2) in section 351(a) (42 U.S.C. 5714–41(a)) by striking “or sexual exploitation” and inserting “sexual exploitation, severe forms of trafficking in persons (as defined in section 103(9) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102(9))), or sex trafficking (as defined in section 103(10) of such Act (22 U.S.C. 7102(10)))”.

### **Subtitle B—Improving the Response to Victims of Child Sex Trafficking**

#### **SEC. 211. RESPONSE TO VICTIMS OF CHILD SEX TRAFFICKING.**

Section 404(b)(1)(P)(iii) of the Missing Children’s Assistance Act (42 U.S.C. 5773(b)(1)(P)(iii)) is amended by striking “child prostitution” and inserting “child sex trafficking, including child prostitution”.

### **Subtitle C—Interagency Task Force to Monitor and Combat Trafficking**

#### **SEC. 221. VICTIM OF TRAFFICKING DEFINED.**

In this subtitle, the term “victim of trafficking” has the meaning given such term in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102).

#### **SEC. 222. INTERAGENCY TASK FORCE REPORT ON CHILD TRAFFICKING PRIMARY PREVENTION.**

(a) **REVIEW.**—The Interagency Task Force to Monitor and Combat Trafficking, established under section 105 of the Trafficking Victims Protection Act of 2000 (22 U.S.C.

7103), shall conduct a review that, with regard to trafficking in persons in the United States—

(1) in consultation with nongovernmental organizations that the Task Force determines appropriate, surveys and catalogs the activities of the Federal Government and State governments—

(A) to deter individuals from committing trafficking offenses; and

(B) to prevent children from becoming victims of trafficking;

(2) surveys academic literature on—

(A) deterring individuals from committing trafficking offenses;

(B) preventing children from becoming victims of trafficking;

(C) the commercial sexual exploitation of children; and

(D) other similar topics that the Task Force determines to be appropriate;

(3) identifies best practices and effective strategies—

(A) to deter individuals from committing trafficking offenses; and

(B) to prevent children from becoming victims of trafficking; and

(4) identifies current gaps in research and data that would be helpful in formulating effective strategies—

(A) to deter individuals from committing trafficking offenses; and

(B) to prevent children from becoming victims of trafficking.

(b) **REPORT.**—Not later than 1 year after the date of the enactment of this Act, the Interagency Task Force to Monitor and Combat Trafficking shall provide to Congress, and make publicly available in electronic format, a report on the review conducted pursuant to subparagraph (a).

#### **SEC. 223. GAO REPORT ON INTERVENTION.**

On the date that is 1 year after the date of the enactment of this Act, the Comptroller General of the United States shall submit a report to Congress that includes information on—

(1) the efforts of Federal and select State law enforcement agencies to combat human trafficking in the United States; and

(2) each Federal grant program, a purpose of which is to combat human trafficking or assist victims of trafficking, as specified in an authorizing statute or in a guidance document issued by the agency carrying out the grant program.

#### **SEC. 224. PROVISION OF HOUSING PERMITTED TO PROTECT AND ASSIST IN THE RECOVERY OF VICTIMS OF TRAFFICKING.**

Section 107(b)(2)(A) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(2)(A)) is amended by inserting “, including programs that provide housing to victims of trafficking” before the period at the end.

## **TITLE III—HERO ACT**

### **SEC. 301. SHORT TITLE.**

This title may be cited as the “Human Exploitation Rescue Operations Act of 2015” or the “HERO Act of 2015”.

### **SEC. 302. HERO ACT.**

(a) **FINDINGS.**—Congress finds the following:

(1) The illegal market for the production and distribution of child abuse imagery is a growing threat to children in the United States. International demand for this material creates a powerful incentive for the rape, abuse, and torture of children within the United States.

(2) The targeting of United States children by international criminal networks is a threat to the homeland security of the United States. This threat must be fought with trained personnel and highly specialized counter-child-exploitation strategies and technologies.

(3) The United States Immigration and Customs Enforcement of the Department of Homeland Security serves a critical national security role in protecting the United States from the growing international threat of child exploitation and human trafficking.

(4) The Cyber Crimes Center of the United States Immigration and Customs Enforcement is a vital national resource in the effort to combat international child exploitation, providing advanced expertise and assistance in investigations, computer forensics, and victim identification.

(5) The returning military heroes of the United States possess unique and valuable skills that can assist law enforcement in combating global sexual and child exploitation, and the Department of Homeland Security should use this national resource to the maximum extent possible.

(6) Through the Human Exploitation Rescue Operative (HERO) Child Rescue Corps program, the returning military heroes of the United States are trained and hired to investigate crimes of child exploitation in order to target predators and rescue children from sexual abuse and slavery.

(b) CYBER CRIMES CENTER, CHILD EXPLOITATION INVESTIGATIONS UNIT, AND COMPUTER FORENSICS UNIT.—

(1) IN GENERAL.—Subtitle H of title VIII of the Homeland Security Act of 2002 (6 U.S.C. 451 et seq.) is amended by adding at the end the following:

**“SEC. 890A. CYBER CRIMES CENTER, CHILD EXPLOITATION INVESTIGATIONS UNIT, COMPUTER FORENSICS UNIT, AND CYBER CRIMES UNIT.**

“(a) CYBER CRIMES CENTER.—

“(1) IN GENERAL.—The Secretary shall operate, within United States Immigration and Customs Enforcement, a Cyber Crimes Center (referred to in this section as the ‘Center’).

“(2) PURPOSE.—The purpose of the Center shall be to provide investigative assistance, training, and equipment to support United States Immigration and Customs Enforcement’s domestic and international investigations of cyber-related crimes.

“(b) CHILD EXPLOITATION INVESTIGATIONS UNIT.—

“(1) IN GENERAL.—The Secretary shall operate, within the Center, a Child Exploitation Investigations Unit (referred to in this subsection as the ‘CEIU’).

“(2) FUNCTIONS.—The CEIU—

“(A) shall coordinate all United States Immigration and Customs Enforcement child exploitation initiatives, including investigations into—

“(i) child exploitation;

“(ii) child pornography;

“(iii) child victim identification;

“(iv) traveling child sex offenders; and

“(v) forced child labor, including the sexual exploitation of minors;

“(B) shall, among other things, focus on—

“(i) child exploitation prevention;

“(ii) investigative capacity building;

“(iii) enforcement operations; and

“(iv) training for Federal, State, local, tribal, and foreign law enforcement agency personnel, upon request;

“(C) shall provide training, technical expertise, support, or coordination of child exploitation investigations, as needed, to co-operating law enforcement agencies and personnel;

“(D) shall provide psychological support and counseling services for United States Immigration and Customs Enforcement personnel engaged in child exploitation prevention initiatives, including making available other existing services to assist employees who are exposed to child exploitation material during investigations;

“(E) is authorized to collaborate with the Department of Defense and the National Association to Protect Children for the purpose of the recruiting, training, equipping and hiring of wounded, ill, and injured veterans and transitioning service members, through the Human Exploitation Rescue Operative (HERO) Child Rescue Corps program; and

“(F) shall collaborate with other governmental, nongovernmental, and nonprofit entities approved by the Secretary for the sponsorship of, and participation in, outreach and training activities.

“(3) DATA COLLECTION.—The CEIU shall collect and maintain data concerning—

“(A) the total number of suspects identified by United States Immigration and Customs Enforcement;

“(B) the number of arrests by United States Immigration and Customs Enforcement, disaggregated by type, including—

“(i) the number of victims identified through investigations carried out by United States Immigration and Customs Enforcement; and

“(ii) the number of suspects arrested who were in positions of trust or authority over children;

“(C) the number of cases opened for investigation by United States Immigration and Customs Enforcement; and

“(D) the number of cases resulting in a Federal, State, foreign, or military prosecution.

“(4) AVAILABILITY OF DATA TO CONGRESS.—In addition to submitting the reports required under paragraph (7), the CEIU shall make the data collected and maintained under paragraph (3) available to the committees of Congress described in paragraph (7).

“(5) COOPERATIVE AGREEMENTS.—The CEIU is authorized to enter into cooperative agreements to accomplish the functions set forth in paragraphs (2) and (3).

“(6) ACCEPTANCE OF GIFTS.—

“(A) IN GENERAL.—The Secretary is authorized to accept monies and in-kind donations from the Virtual Global Taskforce, national laboratories, Federal agencies, not-for-profit organizations, and educational institutions to create and expand public awareness campaigns in support of the functions of the CEIU.

“(B) EXEMPTION FROM FEDERAL ACQUISITION REGULATION.—Gifts authorized under subparagraph (A) shall not be subject to the Federal Acquisition Regulation for competition when the services provided by the entities referred to in such subparagraph are donated or of minimal cost to the Department.

“(7) REPORTS.—Not later than 1 year after the date of the enactment of the HERO Act of 2015, and annually for the following 4 years, the CEIU shall—

“(A) submit a report containing a summary of the data collected pursuant to paragraph (3) during the previous year to—

“(i) the Committee on Homeland Security and Governmental Affairs of the Senate;

“(ii) the Committee on the Judiciary of the Senate;

“(iii) the Committee on Appropriations of the Senate;

“(iv) the Committee on Homeland Security of the House of Representatives;

“(v) the Committee on the Judiciary of the House of Representatives; and

“(vi) the Committee on Appropriations of the House of Representatives; and

“(B) make a copy of each report submitted under subparagraph (A) publicly available on the website of the Department.

“(c) COMPUTER FORENSICS UNIT.—

(1) IN GENERAL.—The Secretary shall operate, within the Center, a Computer Forensics Unit (referred to in this subsection as the ‘CFU’).

“(2) FUNCTIONS.—The CFU—

“(A) shall provide training and technical support in digital forensics to—

“(i) United States Immigration and Customs Enforcement personnel; and

“(ii) Federal, State, local, tribal, military, and foreign law enforcement agency personnel engaged in the investigation of crimes within their respective jurisdictions, upon request and subject to the availability of funds;

“(B) shall provide computer hardware, software, and forensic licenses for all computer forensics personnel within United States Immigration and Customs Enforcement;

“(C) shall participate in research and development in the area of digital forensics, in coordination with appropriate components of the Department; and

“(D) is authorized to collaborate with the Department of Defense and the National Association to Protect Children for the purpose of recruiting, training, equipping, and hiring wounded, ill, and injured veterans and transitioning service members, through the Human Exploitation Rescue Operative (HERO) Child Rescue Corps program.

“(3) COOPERATIVE AGREEMENTS.—The CFU is authorized to enter into cooperative agreements to accomplish the functions set forth in paragraph (2).

“(4) ACCEPTANCE OF GIFTS.—

“(A) IN GENERAL.—The Secretary is authorized to accept monies and in-kind donations from the Virtual Global Task Force, national laboratories, Federal agencies, not-for-profit organizations, and educational institutions to create and expand public awareness campaigns in support of the functions of the CFU.

“(B) EXEMPTION FROM FEDERAL ACQUISITION REGULATION.—Gifts authorized under subparagraph (A) shall not be subject to the Federal Acquisition Regulation for competition when the services provided by the entities referred to in such subparagraph are donated or of minimal cost to the Department.

“(d) CYBER CRIMES UNIT.—

(1) IN GENERAL.—The Secretary shall operate, within the Center, a Cyber Crimes Unit (referred to in this subsection as the ‘CCU’).

“(2) FUNCTIONS.—The CCU—

“(A) shall oversee the cyber security strategy and cyber-related operations and programs for United States Immigration and Customs Enforcement;

“(B) shall enhance United States Immigration and Customs Enforcement’s ability to combat criminal enterprises operating on or through the Internet, with specific focus in the areas of—

“(i) cyber economic crime;

“(ii) digital theft of intellectual property;

“(iii) illicit e-commerce (including hidden marketplaces);

“(iv) Internet-facilitated proliferation of arms and strategic technology; and

“(v) cyber-enabled smuggling and money laundering;

“(C) shall provide training and technical support in cyber investigations to—

“(i) United States Immigration and Customs Enforcement personnel; and

“(ii) Federal, State, local, tribal, military, and foreign law enforcement agency personnel engaged in the investigation of crimes within their respective jurisdictions, upon request and subject to the availability of funds;

“(D) shall participate in research and development in the area of cyber investigations, in coordination with appropriate components of the Department; and

“(E) is authorized to recruit participants of the Human Exploitation Rescue Operative

(HERO) Child Rescue Corps program for investigative and forensic positions in support of the functions of the CCU.

“(3) COOPERATIVE AGREEMENTS.—The CCU is authorized to enter into cooperative agreements to accomplish the functions set forth in paragraph (2).

“(e) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary such sums as are necessary to carry out this section.”

(2) TABLE OF CONTENTS AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 (6 U.S.C. 101 note) is amended by adding after the item relating to section 890 the following:

“Sec. 890A. Cyber crimes center, child exploitation investigations unit, computer forensics unit, and cyber crimes unit.”

(c) HERO CORPS HIRING.—It is the sense of Congress that Homeland Security Investigations of the United States Immigration and Customs Enforcement should hire, recruit, train, and equip wounded, ill, or injured military veterans (as defined in section 101, title 38, United States Code) who are affiliated with the HERO Child Rescue Corps program for investigative, intelligence, analyst, and forensic positions.

(d) INVESTIGATING CHILD EXPLOITATION.—Section 307(b)(3) of the Homeland Security Act of 2002 (6 U.S.C. 187(b)(3)) is amended—

(1) in subparagraph (B), by striking “and” at the end;

(2) in subparagraph (C), by striking the period at the end and inserting “; and”; and

(3) by adding at the end the following:

“(D) conduct research and development for the purpose of advancing technology for the investigation of child exploitation crimes, including child victim identification, trafficking in persons, and child pornography, and for advanced forensics.”

#### TITLE IV—RUNAWAY AND HOMELESS YOUTH AND TRAFFICKING PREVENTION ACT

##### SEC. 401. RUNAWAY AND HOMELESS YOUTH AND TRAFFICKING PREVENTION.

(a) SHORT TITLE.—This section may be cited as the “Runaway and Homeless Youth and Trafficking Prevention Act”.

(b) REFERENCES.—Except as otherwise specifically provided, whenever in this section an amendment or repeal is expressed in terms of an amendment to, or repeal of, a provision, the amendment or repeal shall be considered to be made to a provision of the Runaway and Homeless Youth Act (42 U.S.C. 5701 et seq.).

(c) FINDINGS.—Section 302 (42 U.S.C. 5701) is amended—

(1) in paragraph (2), by inserting “age, gender, and culturally and” before “linguistically appropriate”;

(2) in paragraph (4), by striking “outside the welfare system and the law enforcement system” and inserting “, in collaboration with public assistance systems, the law enforcement system, and the child welfare system”;

(3) in paragraph (5)—

(A) by inserting “a safe place to live and” after “youth need”; and

(B) by striking “and” at the end;

(4) in paragraph (6), by striking the period and inserting “; and”; and

(5) by adding at the end the following:

“(7) runaway and homeless youth are at a high risk of becoming victims of sexual exploitation and trafficking in persons.”

(d) BASIC CENTER GRANT PROGRAM.—

(1) GRANTS FOR CENTERS AND SERVICES.—Section 311(a) (42 U.S.C. 5711(a)) is amended—

(A) in paragraph (1), by striking “services” and all that follows through the period and inserting “safe shelter and services, includ-

ing trauma-informed services, for runaway and homeless youth and, if appropriate, services for the families of such youth, including (if appropriate) individuals identified by such youth as family.”; and

(B) in paragraph (2)—

(i) in subparagraph (A), by striking “mental health.”;

(ii) in subparagraph (B)—

(I) in clause (i), by striking “21 days; and” and inserting “30 days;”;

(II) in clause (ii)—

(aa) by inserting “age, gender, and culturally and linguistically appropriate to the extent practicable” before “individual”;

(bb) by inserting “, as appropriate,” after “group”; and

(cc) by striking “as appropriate” and inserting “including (if appropriate) counseling for individuals identified by such youth as family”; and

(III) by adding at the end the following:

“(iii) suicide prevention services; and”;

(iii) in subparagraph (C)—

(I) in clause (ii), by inserting “age, gender, and culturally and linguistically appropriate to the extent practicable” before “home-based services”;

(II) in clause (iii), by striking “and” at the end;

(III) in clause (iv), by striking “diseases.” and inserting “infections.”; and

(IV) by adding at the end the following:

“(v) trauma-informed and gender-responsive services for runaway or homeless youth, including such youth who are victims of trafficking in persons or sexual exploitation; and

“(vi) an assessment of family engagement in support and reunification (if reunification is appropriate), interventions, and services for parents or legal guardians of such youth, or (if appropriate) individuals identified by such youth as family.”

(2) ELIGIBILITY; PLAN REQUIREMENTS.—Section 312 (42 U.S.C. 5712) is amended—

(A) in subsection (b)—

(i) in paragraph (5), by inserting “, or (if appropriate) individuals identified by such youth as family,” after “parents or legal guardians”;

(ii) in paragraph (6), by striking “cultural minority and persons with limited ability to speak English” and inserting “cultural minority, persons with limited ability to speak English, and runaway or homeless youth who are victims of trafficking in persons or sexual exploitation”;

(iii) by striking paragraph (7) and inserting the following:

“(7) shall keep adequate statistical records profiling the youth and family members of such youth whom the applicant serves, including demographic information on and the number of—

“(A) such youth who are not referred to out-of-home shelter services;

“(B) such youth who are members of vulnerable or underserved populations;

“(C) such youth who are victims of trafficking in persons or sexual exploitation, disaggregated by—

“(i) such youth who have been coerced or forced into a commercial sex act, as defined in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102);

“(ii) such youth who have been coerced or forced into other forms of labor; and

“(iii) such youth who have engaged in a commercial sex act, as so defined, for any reason other than by coercion or force;

“(D) such youth who are pregnant or parenting;

“(E) such youth who have been involved in the child welfare system; and

“(F) such youth who have been involved in the juvenile justice system.”;

(iv) by redesignating paragraphs (8) through (13) as paragraphs (9) through (14);

(v) by inserting after paragraph (7) the following:

“(8) shall ensure that—

“(A) the records described in paragraph (7), on an individual runaway or homeless youth, shall not be disclosed without the consent of the individual youth and of the parent or legal guardian of such youth or (if appropriate) an individual identified by such youth as family, to anyone other than another agency compiling statistical records or a government agency involved in the disposition of criminal charges against an individual runaway or homeless youth; and

“(B) reports or other documents based on the statistics described in paragraph (7) shall not disclose the identity of any individual runaway or homeless youth;”;

(vi) in paragraph (9), as so redesignated, by striking “statistical summaries” and inserting “statistics”;

(vii) in paragraph (13)(C), as so redesignated—

(I) by striking clause (i) and inserting:

“(i) the number and characteristics of runaway and homeless youth, and youth at risk of family separation, who participate in the project, including such information on—

“(I) such youth (including both types of such participating youth) who are victims of trafficking in persons or sexual exploitation, disaggregated by—

“(aa) such youth who have been coerced or forced into a commercial sex act, as defined in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102);

“(bb) such youth who have been coerced or forced into other forms of labor; and

“(cc) such youth who have engaged in a commercial sex act, as so defined, for any reason other than by coercion or force;

“(II) such youth who are pregnant or parenting;

“(III) such youth who have been involved in the child welfare system; and

“(IV) such youth who have been involved in the juvenile justice system; and”;

(II) in clause (ii), by striking “and” at the end;

(viii) in paragraph (14), as so redesignated, by striking the period and inserting “for natural disasters, inclement weather, and mental health emergencies.”; and

(ix) by adding at the end the following:

“(15) shall provide age, gender, and culturally and linguistically appropriate services to the extent practicable to runaway and homeless youth; and

“(16) shall assist youth in completing the Free Application for Federal Student Aid described in section 483 of the Higher Education Act of 1965 (20 U.S.C. 1090).”;

(B) in subsection (d)—

(i) in paragraph (1)—

(I) by inserting “age, gender, and culturally and linguistically appropriate to the extent practicable” after “provide”;

(II) by striking “families (including unrelated individuals in the family households) of such youth” and inserting “families of such youth (including unrelated individuals in the family households of such youth and, if appropriate, individuals identified by such youth as family)”;

(III) by inserting “suicide prevention,” after “physical health care.”; and

(ii) in paragraph (4), by inserting “, including training on trauma-informed and youth-centered care” after “home-based services”.

(3) APPROVAL OF APPLICATIONS.—Section 313(b) (42 U.S.C. 5713(b)) is amended—

(A) by striking “priority to” and all that follows through “who” and inserting “priority to eligible applicants who”;

(B) by striking “; and” and inserting a period; and

(C) by striking paragraph (2).

(e) TRANSITIONAL LIVING GRANT PROGRAM.—Section 322(a) (42 U.S.C. 5714-2(a)) is amended—

(1) in paragraph (1)—

(A) by inserting “age, gender, and culturally and linguistically appropriate to the extent practicable” before “information and counseling services”; and

(B) by striking “job attainment skills, and mental and physical health care” and inserting “job attainment skills, mental and physical health care, and suicide prevention services”;

(2) by redesignating paragraphs (3) through (8) and (9) through (16) as paragraphs (5) through (10) and (12) through (19), respectively;

(3) by inserting after paragraph (2) the following:

“(3) to provide counseling to homeless youth and to encourage, if appropriate, the involvement in such counseling of their parents or legal guardians, or (if appropriate) individuals identified by such youth as family;

“(4) to provide aftercare services, if possible, to homeless youth who have received shelter and services from a transitional living youth project, including (to the extent practicable) such youth who, after receiving such shelter and services, relocate to a State other than the State in which such project is located.”;

(4) in paragraph (9), as so redesignated—

(A) by inserting “age, gender, and culturally and linguistically appropriate to the extent practicable” after “referral of homeless youth to”;

(B) by striking “and health care programs” and inserting “mental health service and health care programs, including programs providing wrap-around services to victims of trafficking in persons or sexual exploitation.”; and

(C) by striking “such services for youths;” and inserting “such programs described in this paragraph.”;

(5) by inserting after paragraph (10), as so redesignated, the following:

“(11) to develop a plan to provide age, gender, and culturally and linguistically appropriate services to the extent practicable that address the needs of homeless and street youth.”;

(6) in paragraph (12), as so redesignated, by striking “the applicant and statistical” through “who participate in such project,” and inserting “the applicant, statistical summaries describing the number, the characteristics, and the demographic information of the homeless youth who participate in such project, including the prevalence of trafficking in persons and sexual exploitation of such youth.”; and

(7) in paragraph (19), as so redesignated, by inserting “regarding responses to natural disasters, inclement weather, and mental health emergencies” after “management plan”.

(f) COORDINATING, TRAINING, RESEARCH, AND OTHER ACTIVITIES.—

(1) COORDINATION.—Section 341 (42 U.S.C. 5714-21) is amended—

(A) in the matter preceding paragraph (1), by inserting “safety, well-being,” after “health.”; and

(B) in paragraph (2), by striking “other Federal entities” and inserting “the Department of Housing and Urban Development, the Department of Education, the Department of Labor, and the Department of Justice”.

(2) GRANTS FOR TECHNICAL ASSISTANCE AND TRAINING.—Section 342 (42 U.S.C. 5714-22) is amended by inserting “, including onsite and web-based techniques, such as on-demand

and online learning,” before “to public and private entities”.

(3) GRANTS FOR RESEARCH, EVALUATION, DEMONSTRATION, AND SERVICE PROJECTS.—Section 343 (42 U.S.C. 5714-23) is amended—

(A) in subsection (b)—

(i) in paragraph (5)—

(I) in subparagraph (A), by inserting “violence, trauma, and” before “sexual abuse and assault”;

(II) in subparagraph (B), by striking “sexual abuse and assault; and” and inserting “sexual abuse or assault, trafficking in persons, or sexual exploitation.”;

(III) in subparagraph (C), by striking “who have been sexually victimized” and inserting “who are victims of sexual abuse or assault, trafficking in persons, or sexual exploitation.”; and

(IV) by adding at the end the following:

“(D) best practices for identifying and providing age, gender, and culturally and linguistically appropriate services to the extent practicable to—

“(i) vulnerable and underserved youth populations; and

“(ii) youth who are victims of trafficking in persons or sexual exploitation; and

“(E) verifying youth as runaway or homeless to complete the Free Application for Federal Student Aid described in section 483 of the Higher Education Act of 1965 (20 U.S.C. 1090).”;

(ii) in paragraph (9), by striking “and” at the end;

(iii) in paragraph (10), by striking the period and inserting “; and”;

(iv) by adding at the end the following:

“(11) examining the intersection between the runaway and homeless youth populations and trafficking in persons, including noting whether such youth who are victims of trafficking in persons were previously involved in the child welfare or juvenile justice systems.”; and

(B) in subsection (c)(2)(B), by inserting “, including such youth who are victims of trafficking in persons or sexual exploitation” after “runaway or homeless youth”.

(4) PERIODIC ESTIMATE OF INCIDENCE AND PREVALENCE OF YOUTH HOMELESSNESS.—Section 345 (42 U.S.C. 5714-25) is amended—

(A) in subsection (a)—

(i) in paragraph (1)—

(I) by striking “13” and inserting “12”; and

(II) by striking “and” at the end;

(ii) in paragraph (2), by striking the period and inserting a semicolon; and

(iii) by adding at the end the following:

“(3) that includes demographic information about and characteristics of runaway or homeless youth, including such youth who are victims of trafficking in persons or sexual exploitation; and

“(4) that does not disclose the identity of any runaway or homeless youth.”; and

(B) in subsection (b)(1)—

(i) in the matter preceding subparagraph (A), by striking “13” and inserting “12”;

(ii) in subparagraph (A), by striking “and” at the end;

(iii) by redesignating subparagraph (B) as subparagraph (C);

(iv) by inserting after subparagraph (A) the following:

“(B) incidences, if any, of—

“(i) such individuals who are victims of trafficking in persons; or

“(ii) such individuals who are victims of sexual exploitation; and”;

(v) in subparagraph (C), as so redesignated—

(I) in clause (ii), by striking “; and” and inserting “, including mental health services.”; and

(II) by adding at the end the following:

“(iv) access to education and job training; and”.

(g) SEXUAL ABUSE PREVENTION PROGRAM.—Section 351 (42 U.S.C. 5714-41) is amended—

(1) in subsection (a)—

(A) by inserting “public and” before “non-profit”; and

(B) by striking “prostitution, or sexual exploitation.” and inserting “violence, trafficking in persons, or sexual exploitation.”; and

(2) by adding at the end the following:

“(c) ELIGIBILITY REQUIREMENTS.—To be eligible to receive a grant under subsection (a), an applicant shall certify to the Secretary that such applicant has systems in place to ensure that such applicant can provide age, gender, and culturally and linguistically appropriate services to the extent practicable to all youth described in subsection (a).”.

(h) GENERAL PROVISIONS.—

(1) REPORTS.—Section 382(a) (42 U.S.C. 5715(a)) is amended—

(A) in paragraph (1)—

(i) by redesignating subparagraphs (B) through (D) as subparagraphs (C) through (E), respectively; and

(ii) by inserting after subparagraph (A) the following:

“(B) collecting data on trafficking in persons and sexual exploitation of runaway and homeless youth.”; and

(B) in paragraph (2)—

(i) by striking subparagraph (A) and inserting the following:

“(A) the number and characteristics of homeless youth served by such projects, including—

“(i) such youth who are victims of trafficking in persons or sexual exploitation;

“(ii) such youth who are pregnant or parenting;

“(iii) such youth who have been involved in the child welfare system; and

“(iv) such youth who have been involved in the juvenile justice system.”; and

(ii) in subparagraph (F), by striking “intrafamily problems” and inserting “problems within the family, including (if appropriate) individuals identified by such youth as family.”.

(2) NONDISCRIMINATION.—Part F is amended by inserting after section 386A (42 U.S.C. 5732-1) the following:

“SEC. 386B. NONDISCRIMINATION.

“(a) IN GENERAL.—No person in the United States shall, on the basis of actual or perceived race, color, religion, national origin, sex, gender identity (as defined in section 249(c)(4) of title 18, United States Code), sexual orientation, or disability, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity funded in whole or in part with funds made available under this title, or any other program or activity funded in whole or in part with amounts appropriated for grants, cooperative agreements, or other assistance administered under this title.

“(b) EXCEPTION.—If sex segregation or sex-specific programming is necessary to the essential operation of a program, nothing in this section shall prevent any such program or activity from consideration of an individual’s sex. In such circumstances, grantees may meet the requirements of this section by providing comparable services to individuals who cannot be provided with the sex-segregated or sex-specific programming.

“(c) DISQUALIFICATION.—The authority of the Secretary to enforce this section shall be the same as that provided for with respect to section 654 of the Head Start Act (42 U.S.C. 9849).

“(d) CONSTRUCTION.—Nothing in this section shall be construed, interpreted, or applied to supplant, displace, preempt, or otherwise limit the responsibilities and liabilities under other Federal or State civil rights laws.”.

(3) DEFINITIONS.—Section 387 (42 U.S.C. 5732a) is amended—

(A) by redesignating paragraphs (1) through (6), and paragraphs (7) and (8), as paragraphs (2) through (7), and paragraphs (9) and (10), respectively;

(B) by inserting before paragraph (2), as so redesignated, the following:

“(1) CULTURALLY AND LINGUISTICALLY APPROPRIATE.—The term ‘culturally and linguistically appropriate’, with respect to services, has the meaning given the term ‘culturally and linguistically appropriate services’ in the ‘National Standards for Culturally and Linguistically Appropriate Services in Health and Health Care’, issued in April 2013, by the Office of Minority Health of the Department of Health and Human Services.”;

(C) in paragraph (6)(B)(v), as so redesignated—

(i) by redesignating subclauses (II) through (IV) as subclauses (III) through (V), respectively;

(ii) by inserting after subclause (I), the following:

“(II) trafficking in persons.”;

(iii) in subclause (IV), as so redesignated—

(I) by striking “diseases” and inserting “infections”; and

(II) by striking “and” at the end;

(iv) in subclause (V), as so redesignated, by striking the period and inserting “; and”;

(v) by adding at the end the following:

“(VI) suicide.”;

(D) in paragraph (7)(B), as so redesignated, by striking “prostitution,” and inserting “trafficking in persons.”;

(E) by inserting after paragraph (7), as so redesignated, the following:

“(8) TRAFFICKING IN PERSONS.—The term ‘trafficking in persons’ has the meaning given the term ‘severe forms of trafficking in persons’ in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102).”;

(F) in paragraph (9), as so redesignated—

(i) by inserting “to homeless youth” after “provides”; and

(ii) by inserting “, to establish a stable family or community supports,” after “self-sufficient living”;

(G) in paragraph (10)(B), as so redesignated—

(i) in clause (ii)—

(I) by inserting “or able” after “willing”; and

(II) by striking “or” at the end;

(ii) in clause (iii), by striking the period and inserting “; or”;

(iii) by adding at the end the following:

“(iv) who is involved in the child welfare or juvenile justice system, but who is not receiving government-funded housing.”.

(4) AUTHORIZATION OF APPROPRIATIONS.—Section 388(a) (42 U.S.C. 5751(a)) is amended—

(A) in paragraph (1), by striking “for fiscal year 2009,” and all that follows through the period and inserting “for each of fiscal years 2016 through 2020.”;

(B) in paragraph (3)(B), by striking “such sums as may be necessary for fiscal years 2009, 2010, 2011, 2012, and 2013.” and inserting “\$2,000,000 for each of fiscal years 2016 through 2020.”; and

(C) in paragraph (4), by striking “for fiscal year 2009” and all that follows through the period and inserting “for each of fiscal years 2016 through 2020.”.

**SEC. 402. RESPONSE TO MISSING CHILDREN AND VICTIMS OF CHILD SEX TRAFFICKING.**

(a) MISSING CHILDREN’S ASSISTANCE ACT.—Section 404(b)(1)(P)(iii) of the Missing Children’s Assistance Act (42 U.S.C. 5773(b)(1)(P)(iii)) is amended by striking “child prostitution” and inserting “child sex trafficking”.

(b) CRIME CONTROL ACT OF 1990.—Section 3702 of the Crime Control Act of 1990 (42 U.S.C. 5780) is amended—

(1) in paragraph (2), by striking “and” at the end;

(2) in paragraph (3)—

(A) by redesignating subparagraphs (B) and (C) as subparagraphs (C) and (D), respectively; and

(B) by inserting after subparagraph (A) the following:

“(B) a recent photograph of the child, if available.”; and

(3) in paragraph (4)—

(A) in subparagraph (A), by striking “60 days” and inserting “30 days”;

(B) in subparagraph (B), by striking “and” at the end;

(C) in subparagraph (C)—

(i) by inserting “State and local child welfare systems and” before “the National Center for Missing and Exploited Children”; and

(ii) by striking the period at the end and inserting “; and”;

(D) by adding at the end the following:

“(D) grant permission to the National Crime Information Center Terminal Contractor for the State to update the missing person record in the National Crime Information Center computer networks with additional information learned during the investigation relating to the missing person.”.

**TITLE V—STOP EXPLOITATION THROUGH TRAFFICKING ACT**

**SEC. 501. SHORT TITLE.**

This title may be cited as the “Stop Exploitation Through Trafficking Act of 2015”.

**SEC. 502. SAFE HARBOR INCENTIVES.**

Part Q of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd et seq.) is amended—

(1) in section 1701(c), by striking “where feasible” and all that follows, and inserting the following: “where feasible, to an application—

“(1) for hiring and rehiring additional career law enforcement officers that involves a non-Federal contribution exceeding the 25 percent minimum under subsection (g); or

“(2) from an applicant in a State that has in effect a law that—

“(A) treats a minor who has engaged in, or has attempted to engage in, a commercial sex act as a victim of a severe form of trafficking in persons;

“(B) discourages or prohibits the charging or prosecution of an individual described in subparagraph (A) for a prostitution or sex trafficking offense, based on the conduct described in subparagraph (A); and

“(C) encourages the diversion of an individual described in subparagraph (A) to appropriate service providers, including child welfare services, victim treatment programs, child advocacy centers, rape crisis centers, or other social services.”; and

(2) in section 1709, by inserting at the end the following:

“(5) ‘commercial sex act’ has the meaning given the term in section 103 of the Victims of Trafficking and Violence Protection Act of 2000 (22 U.S.C. 7102).

“(6) ‘minor’ means an individual who has not attained the age of 18 years.

“(7) ‘severe form of trafficking in persons’ has the meaning given the term in section 103 of the Victims of Trafficking and Violence Protection Act of 2000 (22 U.S.C. 7102).”.

**SEC. 503. REPORT ON RESTITUTION PAID IN CONNECTION WITH CERTAIN TRAFFICKING OFFENSES.**

Section 105(d)(7)(Q) of the Victims of Trafficking and Violence Protection Act of 2000 (22 U.S.C. 7103(d)(7)(Q)) is amended—

(1) by inserting after “1590,” the following: “1591.”;

(2) by striking “and 1594” and inserting “1594, 2251, 2251A, 2421, 2422, and 2423”;

(3) in clause (iv), by striking “and” at the end;

(4) in clause (v), by striking “and” at the end; and

(5) by inserting after clause (v) the following:

“(vi) the number of individuals required by a court order to pay restitution in connection with a violation of each offense under title 18, United States Code, the amount of restitution required to be paid under each such order, and the amount of restitution actually paid pursuant to each such order; and

“(vii) the age, gender, race, country of origin, country of citizenship, and description of the role in the offense of individuals convicted under each offense; and”.

**SEC. 504. NATIONAL HUMAN TRAFFICKING HOTLINE.**

Section 107(b)(1)(B) of the Victims of Crime Trafficking and Violence Protection Act of 2000 (22 U.S.C. 7105(b)(1)(B)) is amended—

(1) by striking “Subject” and inserting “(i) IN GENERAL.—Subject”; and

(2) by adding at the end the following:

“(ii) NATIONAL HUMAN TRAFFICKING HOTLINE.—Beginning in fiscal year 2017 and each fiscal year thereafter, of amounts made available for grants under paragraph (2), the Secretary of Health and Human Services shall make grants for a national communication system to assist victims of severe forms of trafficking in persons in communicating with service providers. The Secretary shall give priority to grant applicants that have experience in providing telephone services to victims of severe forms of trafficking in persons.”.

**SEC. 505. JOB CORPS ELIGIBILITY.**

Section 144(a)(3) of the Workforce Innovation and Opportunity Act (29 U.S.C. 3194(a)(3)) is amended by adding at the end the following:

“(F) A victim of a severe form of trafficking in persons (as defined in section 103 of the Victims of Trafficking and Violence Protection Act of 2000 (22 U.S.C. 7102)). Notwithstanding paragraph (2), an individual described in this subparagraph shall not be required to demonstrate eligibility under such paragraph.”.

**SEC. 506. CLARIFICATION OF AUTHORITY OF THE UNITED STATES MARSHALS SERVICE.**

Section 566(e)(1) of title 28, United States Code, is amended—

(1) in subparagraph (B), by striking “and” at the end;

(2) in subparagraph (C), by striking the period at the end and inserting “; and”;

(3) by inserting after subparagraph (C), the following:

“(D) assist State, local, and other Federal law enforcement agencies, upon the request of such an agency, in locating and recovering missing children.”.

**SEC. 507. ESTABLISHING A NATIONAL STRATEGY TO COMBAT HUMAN TRAFFICKING.**

(a) IN GENERAL.—The Attorney General shall implement and maintain a National Strategy for Combating Human Trafficking (referred to in this section as the “National Strategy”) in accordance with this section.

(b) REQUIRED CONTENTS OF NATIONAL STRATEGY.—The National Strategy shall include the following:

(1) Integrated Federal, State, local, and tribal efforts to investigate and prosecute human trafficking cases, including—

(A) the development by each United States attorney, in consultation with State, local, and tribal government agencies, of a district-specific strategic plan to coordinate the identification of victims and the investigation and prosecution of human trafficking crimes;

(B) the appointment of not fewer than 1 assistant United States attorney in each district dedicated to the prosecution of human trafficking cases or responsible for implementing the National Strategy;

(C) the participation in any Federal, State, local, or tribal human trafficking task force operating in the district of the United States attorney; and

(D) any other efforts intended to enhance the level of coordination and cooperation, as determined by the Attorney General.

(2) Case coordination within the Department of Justice, including specific integration, coordination, and collaboration, as appropriate, on human trafficking investigations between and among the United States attorneys, the Human Trafficking Prosecution Unit, the Child Exploitation and Obscenity Section, and the Federal Bureau of Investigation.

(3) Annual budget priorities and Federal efforts dedicated to preventing and combating human trafficking, including resources dedicated to the Human Trafficking Prosecution Unit, the Child Exploitation and Obscenity Section, the Federal Bureau of Investigation, and all other entities that receive Federal support that have a goal or mission to combat the exploitation of adults and children.

(4) An ongoing assessment of the future trends, challenges, and opportunities, including new investigative strategies, techniques, and technologies, that will enhance Federal, State, local, and tribal efforts to combat human trafficking.

(5) Encouragement of cooperation, coordination, and mutual support between private sector and other entities and organizations and Federal agencies to combat human trafficking, including the involvement of State, local, and tribal government agencies to the extent Federal programs are involved.

**SA 302.** Mr. WHITEHOUSE submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**TITLE IV—PROTECTING STUDENTS FROM SEXUAL AND VIOLENT PREDATORS**

**SEC. 401. SHORT TITLE.**

This title may be cited as the “Protecting Students from Sexual and Violent Predators Act”.

**SEC. 402. DEFINITIONS.**

In this title—

(1) the terms “elementary school”, “local educational agency”, “secondary school”, “State”, and “State educational agency” have the meanings given the terms in section 9101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801);

(2) the term “covered local educational agency” means a local educational agency that receives funds under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.);

(3) the term “covered school” means an elementary school or secondary school that receives funds under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.);

(4) the term “covered State” means a State that receives funds under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.);

(5) the term “covered State educational agency” means a State educational agency that receives funds under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.);

(6) the term “current school employee” means a school employee who has begun em-

ployment with a covered school, covered State educational agency, or covered local educational agency or an employee of any person or company who has a contract or agreement to provide services with a covered school, covered local educational agency, or covered State educational agency before the effective date of this title;

(7) the term “designated State agency” means the agency designated in section 403(d)(1)(A); and

(8) the term “school employee” means—

(A) an employee of, or a person seeking employment with, a covered school, covered local educational agency, or covered State educational agency and who, as a result of such employment, has (or, in the case of a person seeking employment, will have) a job duty that includes unsupervised contact or interaction with elementary school or secondary school students; or

(B) any person, or an employee of any person, who has a contract or agreement to provide services with a covered school, covered local educational agency, or covered State educational agency, and such person or employee, as a result of such contract or agreement, has a job duty that includes unsupervised contact or interaction with elementary school or secondary school students.

**SEC. 403. BACKGROUND CHECKS.**

(a) **IN GENERAL.**—Each covered State shall ensure that the State has in effect laws, regulations, or policies and procedures requiring that—

(1) a criminal background check be conducted for each school employee in a manner that is consistent with title VII of the Civil Rights Act of 1964 (42 U.S.C. 2000e et seq.) and otherwise meets the requirements of this section, including—

(A) a search of the State criminal registry or repository of the State in which the school employee resides;

(B) a search of State-based child abuse and neglect registries and databases of the State in which the school employee resides;

(C) a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System, conducted in accordance with section 406; and

(D) a search of the National Sex Offender Registry established under section 119 of the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16919); and

(2) each criminal background check conducted under paragraph (1) be periodically repeated or updated in accordance with State law or the policies of the covered State educational agency or the covered local educational agencies in the State.

(b) **TIMING OF BACKGROUND CHECKS.**—

(1) **CURRENT SCHOOL EMPLOYEES.**—For a current school employee—

(A) the criminal background check required under subsection (a) shall be completed by not later than 3 years after the effective date of this title or by the date of the current school employee’s next scheduled performance review as provided by State law (including regulations), whichever is first; and

(B) the employment of the current school employee shall not be terminated by reason of this title while the criminal background check is being conducted.

(2) **ALL OTHER SCHOOL EMPLOYEES.**—For any school employee who is not a current school employee, the criminal background check required under subsection (a) shall be completed before the school employee begins employment.

(c) **EXCEPTION FOR CURRENT SCHOOL EMPLOYEES WITH PRIOR BACKGROUND CHECKS.**—

(1) **IN GENERAL.**—A covered State shall not be required to obtain a criminal background

check under subsection (a)(1) for a current school employee if—

(A)(i) the current school employee has received 1 or more criminal background checks (whether on one occasion or on separate occasions) that included—

(I) a search of the State criminal registry or repository of the State in which the current school employee resides;

(II) a search of the State-based child abuse and neglect registries and databases of the State in which the current school employee resides;

(III) a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System, conducted in accordance with section 406; and

(IV) a search of the National Sex Offender Registry established under section 119 of the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16919); or

(ii) the current school employee has received 1 or more criminal background checks (whether on one occasion or on separate occasions) that included 1 or more of the searches and checks described in subclauses (I) through (IV) of clause (i), and the designated State agency ensures that a criminal background check including all of the remaining searches and checks described in such subclauses is conducted for the current school employee within the timeframe established by subsection (b)(1)(A);

(B) each of the searches and checks described in subclauses (I) through (IV) of subparagraph (A)(i) were conducted for the school employee, whether as part of 1 criminal background check or on separate occasions, on or after the date that is 5 years before the effective date of this title;

(C) the appropriate Federal, State, or local agency provides the results of all the searches and checks described in subclauses (I) through (IV) of subparagraph (A)(i) to the appropriate body, as designated by State law or the policies of the covered State educational agency or the employing covered local educational agency; and

(D) the appropriate body, as designated by State law or the policies of the covered State agency or covered local educational agency, takes steps to verify all criminal background checks in accordance with State law or the policies of the covered State educational agency or the employing covered local educational agency.

(2) **CONTINUED EMPLOYMENT DURING VERIFICATION PERIOD.**—

(A) **CONTINUED EMPLOYMENT.**—During any period during which the requirements of paragraph (1) are being verified for a current school employee—

(i) the employing covered State educational agency, covered local educational agency, or covered school shall not terminate the employment of the covered school employee or reduce the employee’s pay or benefits by reason of this title; and

(ii) nothing in this title shall be construed to prohibit the covered State educational agency, covered local educational agency, or covered school from transferring the employee to a position not meeting the criteria of section 402(8) during such period of verification.

(3) **PERIODIC UPDATING.**—Each covered State shall ensure that the State has in effect laws, regulations, or policies and procedures requiring that, for each current school employee who meets the requirements of this title through paragraph (1), all of the searches and checks described in paragraph (1)(A)(i) be periodically repeated or updated through a criminal background check, in accordance with State law or the policies of the covered State educational agency or the

covered local educational agencies in the State.

(d) **CONFIDENTIALITY OF AND ACCESS TO BACKGROUND CHECKS.**—

(1) **CONFIDENTIALITY.**—Each covered State shall have in effect laws, regulations, or policies and procedures that—

(A) designate a single State agency to administer the criminal background checks required under subsection (a) and paragraphs (1)(A)(ii) and (3) of subsection (c); and

(B) require that information obtained through a criminal background check under subsection (a) or (c) shall only be revealed to the school employee, the designated representative of the school employee, and persons authorized by the State to receive the information in order to make employment decisions.

(2) **COPY OF BACKGROUND CHECK RESULTS.**—

(A) **UPON REQUEST.**—Upon a request by a school employee, the designated State agency shall directly provide a copy of the results of the criminal background check conducted pursuant to subsection (a) or (c) to the school employee or to the school employee's designated representative.

(B) **UPON TERMINATION OR DISQUALIFICATION.**—If a school employee is terminated or disqualified from employment under subparagraphs (B) through (D) of section 404(a)(3), the designated State agency shall provide the school employee with a copy of the results of any criminal background check conducted under this title.

(e) **APPEALS PROCESS.**—

(1) **IN GENERAL.**—Each covered State shall have in effect laws, regulations, or policies and procedures—

(A) providing for a process by which a school employee may appeal the results of a criminal background check conducted pursuant to subsection (a) or (c) to challenge the accuracy or completeness of the information yielded by the criminal background check; and

(B) ensuring that—

(i) each school employee shall be given prompt notice of the opportunity to appeal;

(ii) each school employee will receive instructions about how to complete the appeals process; and

(iii) the appeals process is completed no later than 30 days after the appeal is filed for each school employee.

(2) **EMPLOYMENT STATUS OF CURRENT SCHOOL EMPLOYEES FILING AN APPEAL.**—If a current school employee is disqualified from employment under section 404(a) but files an appeal under this subsection, during the pendency of the appeal, such employee shall not lose employment or face a reduction in pay or benefits. During the pendency of the appeal, the employing covered State educational agency, covered local educational agency, or covered school may place the school employee in a capacity where the school employee's job duties do not include unsupervised contact or interaction with children.

(f) **PUBLICATION OF POLICIES AND PROCEDURES.**—Each covered State shall ensure that the laws, regulations, or policies and procedures required under this section are published on the website of the covered State educational agency and the website of each covered local educational agency that has a website as of the effective date of this title.

(g) **FEES FOR BACKGROUND CHECKS.**—

(1) **REQUIREMENT FOR REASONABLE FEES.**—The Attorney General of the United States, and the State Attorney General or other State law enforcement official of a covered State, may charge a fee for conducting a criminal background check under subsection (a) or (c) if the amount of the fee does not exceed the actual costs to the Federal Government or the State, as the case may be, for processing and administration.

(2) **ADMINISTRATIVE FUNDS.**—A covered State educational agency or covered local educational agency may use administrative funds received under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.) to pay any reasonable fees charged for conducting criminal background checks under subsection (a) or (c).

**SEC. 404. PROHIBITION ON HIRING & TRANSFER.**

(a) **PROHIBITION ON HIRING.**—Each covered State shall have in effect laws, regulations, or policies and procedures that prohibit any covered State educational agency, covered local educational agency, or covered school from employing an individual as a school employee if such employee—

(1) refuses to consent to a criminal background check under section 403;

(2) makes a knowingly false statement in connection with a criminal background check under section 403; or

(3) has been convicted of a felony consisting of—

(A) murder, as described in section 1111 of title 18, United States Code;

(B) child abuse;

(C) child pornography; or

(D) a crime involving rape or sexual assault, except for statutory rape where the victim and perpetrator engaged in consensual sexual conduct, the victim and perpetrator were both under the age of 21, and the victim and perpetrator differed in age by not more than 3 years at the time of the offense.

(b) **REVIEW.**—

(1) **IN GENERAL.**—Each covered State shall have in effect laws, regulations, or policies and procedures that establish a timely review process, not to exceed 30 days from the date that an appeal is received by the State, through which the State may determine that, notwithstanding paragraph (2) or (3) of subsection (a), a school employee identified under paragraph (2) or (3) of subsection (a) is eligible for employment with the covered State educational agency, covered local educational agency, or covered school. The review process shall be an individualized assessment consistent with title VII of the Civil Rights Act of 1964 (42 U.S.C. 2000e et seq.) and may include consideration of the following factors:

(A) Nature and seriousness of the offense.

(B) Circumstances under which the offense was committed.

(C) Lapse of time since the offense was committed or the individual was released from prison.

(D) Individual's age at the time of the offense.

(E) Social conditions that may have fostered the offense.

(F) Relationship of the nature of the offense to the position sought.

(G) Number of criminal convictions.

(H) Honesty and transparency of the candidate in admitting the conviction record.

(I) Individual's work history, including evidence that the individual performed the same or similar work, post-conviction, with the same or different employer, with no known incidents of criminal conduct.

(J) Evidence of rehabilitation, as demonstrated by the individual's good conduct while in correctional custody or in the community, counseling or psychiatric treatment received, acquisition of additional academic or career or technical schooling, successful participation in a correctional work-release program, or the recommendation of a current or former supervisor of the individual.

(K) Whether the individual is bonded under a Federal, State, or local bonding program.

(L) Any other factor that may lead to the conclusion that the individual does not pose a risk to children.

(2) **EMPLOYMENT DURING REVIEW.**—During the pendency of the review described in para-

graph (1) of a school employee, the employing covered State educational agency, covered local educational agency, or covered school may place the school employee in a capacity where the employee's job duties do not include unsupervised contact or interaction with children.

(c) **PROHIBITION ON TRANSFER.**—A covered State educational agency, covered local educational agency, covered school, or any employee or agent of a covered State educational agency, covered local educational agency, or covered school, shall not knowingly transfer or facilitate the transfer of any school employee if the agency, school, employee, or agent knows or has reasonable cause to believe that the school employee engaged in abuse of a child, unless—

(1) the allegations of abuse have been properly reported as required by Federal, State, or local law, including title IX of the Education Amendments of 1972 (20 U.S.C. 1681 et seq.) and the regulations implementing such title under part 106 of title 34, Code of Federal Regulations; and

(2) with respect to the allegations—

(A) no prosecution is undertaken by local or Federal prosecutors within 1 year of the report;

(B) the local prosecutors have indicated that the individual will not be charged; or

(C) the school employee has been charged and exonerated of the charges, as defined by law or by regulations or policies of the State, covered State educational agency, or applicable covered local educational agency.

**SEC. 405. REPORTING OF ABUSE ALLEGATIONS.**

(a) **PROHIBITION ON AGREEMENTS TO WITHHOLD ALLEGATIONS.**—Each covered State shall have laws, regulations, or policies and procedures that—

(1) prohibit any State educational agency, local educational agency, elementary school, secondary school, or employee or agent of any State educational agency, local educational agency, elementary school, or secondary school, from making any agreement—

(A) to withhold, from any law enforcement authority, State educational agency, local educational agency, elementary school, or secondary school, the reporting of the fact that an allegation of child abuse in an educational setting has been made against a school employee or volunteer; or

(B) to waive any portion of subsection (c); and

(2) provide that the punishment for any violation of paragraph (1) is not less than the punishment for a violation of the State's law requiring mandatory reporting of concerns of child abuse and neglect.

(b) **IMMUNITY FROM LIABILITY FOR REPORTING.**—Each covered State shall have laws, regulations, or policies and procedures ensuring that, notwithstanding any other Federal, State, or local law or any agreement or contract, any State educational agency, local educational agency, elementary school, secondary school, or employee or agent of any State educational agency, local educational agency, elementary school, or secondary school who reasonably and in good faith reports to law enforcement officials information regarding allegations of child abuse or a resignation or voluntary suspension due to circumstances described in subsection (a)(1) shall have immunity from any civil or criminal liability.

(c) **WARNINGS TO OTHER EDUCATIONAL AGENCIES AND SCHOOLS.**—Each covered State shall have in effect laws, regulations, or policies and procedures ensuring that, notwithstanding any other Federal, State, or local law or any agreement or contract, if the State educational agency or any local educational agency, elementary school, secondary school, or employee or agent of the

State educational agency, local educational agency, elementary school, or secondary school, has reasonably and in good faith reported to law enforcement officials information regarding allegations of child abuse in an educational setting made against a school employee, and the circumstances described in section 404(c)(2) do not apply to such allegations, the agency, school, employee, or agent may share the report with any other State educational agency, local educational agency, elementary school, or secondary school that is considering hiring that school employee.

(d) TRAINING.—Notwithstanding any other provision of this title, a local educational agency may use funds provided under part A of title II of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6601 et seq.) to train school employees in—

(1) recognizing signs of abuse, neglect, or sexual abuse in students;

(2) properly identifying and reporting suspected child physical or sexual abuse, including appropriate behaviors by school personnel and inappropriate behaviors, such as grooming behaviors (defined as actions deliberately undertaken with the aim of befriending and establishing an emotional connection with a child to lower the child's inhibitions in order to sexually abuse the child); and

(3) effectively responding to incidents of child physical and sexual abuse, including linking students and families to law enforcement, school, community, mental health, or medical supports.

**SEC. 406. FBI REQUIREMENTS FOR FINGERPRINT CHECKS.**

Notwithstanding any other provision of law, if a fingerprint check by the Federal Bureau of Investigation, conducted pursuant to section 403(a) or in accordance with section 403(c) after the effective date of this title, reveals a record that indicates that an individual was arrested or criminal proceedings were instituted against an individual, but that does not include the final disposition of the arrest or proceeding, the Federal Bureau of Investigation shall—

(1) further investigate the school employee's criminal history until the earlier of—

(A) the date on which the Bureau is able to determine whether a final disposition was reached and what the final disposition was; or

(B) 3 business days (exclusive of the day on which the initial request is made) after the date of the initial request;

(2) notify the State through the designated State agency of the results of the further investigation; and

(3) promptly correct the record, including by making deletions to the record, if the Federal Bureau of Investigations determined that the record was inaccurate.

**SEC. 407. RULES OF CONSTRUCTION.**

Nothing in this title shall be construed to—

(1) alter or otherwise affect the rights and remedies provided for school employees residing in a State that disqualifies individuals for employment as a school employee based on convictions for crimes not specifically listed in this title;

(2) prevent a State or locality from applying the requirements of this title to State educational agencies, local educational agencies, elementary schools, or secondary schools that do not receive funds under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.); or

(3) create a private right of action against a State educational agency, local educational agency, elementary school, secondary school, or an employee or agent of a State educational agency, local educational

agency, elementary school, or secondary school that is in compliance with this title and with any laws, regulations, or policies and procedures promulgated pursuant to this title.

**SEC. 408. EFFECTIVE DATE.**

This title shall take effect on the date that is 2 years from the date of enactment of this Act.

**SA 303.** Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the end, add the following:

**TITLE —HUMAN TRAFFICKING SURVIVORS RELIEF AND EMPOWERMENT ACT**

**SECTION 01. SHORT TITLE.**

This title may be cited as the “Human Trafficking Survivors Relief and Empowerment Act of 2015”.

**SEC. 02. PROTECTIONS FOR HUMAN TRAFFICKING SURVIVORS.**

Section 1701(c) of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd(c)) is amended by striking “where feasible” and all that follows, and inserting the following: “where feasible, to an application—

“(1) for hiring and rehiring additional career law enforcement officers that involves a non-Federal contribution exceeding the 25 percent minimum under subsection (g); or

“(2) from an applicant in a State that has in effect a law—

“(A) that—

“(i) provides a process by which an individual who is a human trafficking survivor can move to vacate any arrest or conviction records for a non-violent offense committed as a direct result of human trafficking, including prostitution or lewdness;

“(ii) establishes a rebuttable presumption that any arrest or conviction of an individual for an offense associated with human trafficking is a result of being trafficked, if the individual—

“(I) is a person granted nonimmigrant status pursuant to section 101(a)(15)(T)(i) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(T)(i));

“(II) is the subject of a certification by the Secretary of Health and Human Services under section 107(b)(1)(E) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(b)(1)(E)); or

“(III) has other similar documentation of trafficking, which has been issued by a Federal, State, or local agency; and

“(ii) protects the identity of individuals who are human trafficking survivors in public and court records; and

“(B) that does not require an individual who is a human trafficking survivor to provide official documentation as described in subclause (I), (II), or (III) of subparagraph (A)(ii) in order to receive protection under the law.”.

**SA 304.** Mr. THUNE (for himself, Mr. HOEVEN, Ms. HEITKAMP, and Mr. ROUNDS) submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

Strike section 103 and insert the following:

**SEC. 103. VICTIM-CENTERED CHILD HUMAN TRAFFICKING DETERRENCE BLOCK GRANT PROGRAM.**

(a) IN GENERAL.—Section 203 of the Trafficking Victims Protection Reauthorization

Act of 2005 (42 U.S.C. 14044b) is amended to read as follows:

**“SEC. 203. VICTIM-CENTERED CHILD HUMAN TRAFFICKING DETERRENCE BLOCK GRANT PROGRAM.**

“(a) GRANTS AUTHORIZED.—The Attorney General may award block grants to an eligible entity to develop, improve, or expand domestic child human trafficking deterrence programs that assist law enforcement officers, prosecutors, judicial officials, and qualified victims' services organizations in collaborating to rescue and restore the lives of victims, while investigating and prosecuting offenses involving child human trafficking.

“(b) AUTHORIZED ACTIVITIES.—Grants awarded under subsection (a) may be used for—

“(1) the establishment or enhancement of specialized training programs for law enforcement officers, first responders, health care officials, child welfare officials, juvenile justice personnel, prosecutors, and judicial personnel to—

“(A) identify victims and acts of child human trafficking;

“(B) address the unique needs of child victims of human trafficking;

“(C) facilitate the rescue of child victims of human trafficking;

“(D) investigate and prosecute acts of human trafficking, including the soliciting, patronizing, or purchasing of commercial sex acts from children, as well as training to build cases against complex criminal networks involved in child human trafficking; and

“(E) utilize, implement, and provide education on safe harbor laws enacted by States, aimed at preventing the criminalization and prosecution of child sex trafficking victims for prostitution offenses, and other laws aimed at the investigation and prosecution of child human trafficking;

“(2) the establishment or enhancement of dedicated anti-trafficking law enforcement units and task forces to investigate child human trafficking offenses and to rescue victims, including—

“(A) funding salaries, in whole or in part, for law enforcement officers, including patrol officers, detectives, and investigators, except that the percentage of the salary of the law enforcement officer paid for by funds from a grant awarded under this section shall not be more than the percentage of the officer's time on duty that is dedicated to working on cases involving child human trafficking;

“(B) investigation expenses for cases involving child human trafficking, including—

“(i) wire taps;

“(ii) consultants with expertise specific to cases involving child human trafficking;

“(iii) travel; and

“(iv) other technical assistance expenditures;

“(C) dedicated anti-trafficking prosecution units, including the funding of salaries for State and local prosecutors, including assisting in paying trial expenses for prosecution of child human trafficking offenders, except that the percentage of the total salary of a State or local prosecutor that is paid using an award under this section shall be not more than the percentage of the total number of hours worked by the prosecutor that is spent working on cases involving child human trafficking;

“(D) the establishment of child human trafficking victim witness safety, assistance, and relocation programs that encourage cooperation with law enforcement investigations of crimes of child human trafficking by leveraging existing resources and delivering child human trafficking victims' services through coordination with—

“(i) child advocacy centers;  
 “(ii) social service agencies;  
 “(iii) Federal, tribal, or State governmental health service agencies;  
 “(iv) housing agencies;  
 “(v) legal services agencies; and  
 “(vi) nongovernmental organizations and shelter service providers with substantial experience in delivering wrap-around services to victims of child human trafficking; and  
 “(E) the establishment or enhancement of other necessary victim assistance programs or personnel, such as victim or child advocates, child-protective services, child forensic interviews, or other necessary service providers; and  
 “(3) the establishment or enhancement of problem solving court programs for trafficking victims that include—  
 “(A) mandatory and regular training requirements for judicial officials involved in the administration or operation of the court program described under this paragraph;  
 “(B) continuing judicial supervision of victims of child human trafficking, including case worker or child welfare supervision in collaboration with judicial officers, who have been identified by a law enforcement or judicial officer as a potential victim of child human trafficking, regardless of whether the victim has been charged with a crime related to human trafficking;  
 “(C) the development of a specialized and individualized, court-ordered treatment program for identified victims of child human trafficking, including—  
 “(i) State-administered outpatient treatment;  
 “(ii) life skills training;  
 “(iii) housing placement;  
 “(iv) vocational training;  
 “(v) education;  
 “(vi) family support services; and  
 “(vii) job placement;  
 “(D) centralized case management involving the consolidation of all of each child human trafficking victim’s cases and offenses, and the coordination of all trafficking victim treatment programs and social services;  
 “(E) regular and mandatory court appearances by the victim during the duration of the treatment program for purposes of ensuring compliance and effectiveness;  
 “(F) the ultimate dismissal of relevant non-violent criminal charges against the victim, where such victim successfully complies with the terms of the court-ordered treatment program; and  
 “(G) collaborative efforts with child advocacy centers, child welfare agencies, shelters, tribal services, where appropriate, and nongovernmental organizations with substantial experience in delivering wrap-around services to victims of child human trafficking to provide services to victims and encourage cooperation with law enforcement.  
 “(C) APPLICATION.—  
 “(1) IN GENERAL.—An eligible entity shall submit an application to the Attorney General for a grant under this section in such form and manner as the Attorney General may require.  
 “(2) REQUIRED INFORMATION.—An application submitted under this subsection shall—  
 “(A) describe the activities for which assistance under this section is sought;  
 “(B) include a detailed plan for the use of funds awarded under the grant;  
 “(C) provide such additional information and assurances as the Attorney General determines to be necessary to ensure compliance with the requirements of this section; and  
 “(D) disclose—  
 “(i) any other grant funding from the Department of Justice or from any other Fed-

eral department or agency for purposes similar to those described in subsection (b) for which the eligible entity has applied, and which application is pending on the date of the submission of an application under this section; and

“(ii) any other such grant funding that the eligible entity has received during the 5-year period ending on the date of the submission of an application under this section.

“(3) PREFERENCE.—In reviewing applications submitted in accordance with paragraphs (1) and (2), the Attorney General shall give preference to grant applications if—

“(A) the application includes a plan to use awarded funds to engage in all activities described under paragraphs (1) through (3) of subsection (b);

“(B) the application includes a plan by the State or unit of local government to continue funding of all activities funded by the award after the expiration of the award; or

“(C) the application includes a plan by an Indian tribe, State, or unit of local government to reduce the occurrence of trafficking of Indian children or provide support services to Indian children who are victims of human trafficking.

“(d) DURATION AND RENEWAL OF AWARD.—

“(1) IN GENERAL.—A grant under this section shall expire 3 years after the date of award of the grant.

“(2) RENEWAL.—A grant under this section shall be renewable not more than 2 times and for a period of not greater than 2 years.

“(e) EVALUATION.—The Attorney General shall—

“(1) enter into a contract with a nongovernmental organization, including an academic or nonprofit organization, that has experience with issues related to child human trafficking and evaluation of grant programs to conduct periodic evaluations of grants made under this section to determine the impact and effectiveness of programs funded with grants awarded under this section;

“(2) instruct the Inspector General of the Department of Justice to review evaluations issued under paragraph (1) to determine the methodological and statistical validity of the evaluations; and

“(3) submit the results of any evaluation conducted pursuant to paragraph (1) to—

“(A) the Committee on the Judiciary of the Senate; and

“(B) the Committee on the Judiciary of the House of Representatives.

“(f) MANDATORY EXCLUSION.—An eligible entity awarded funds under this section that is found to have used grant funds for any unauthorized expenditure or otherwise unallowable cost shall not be eligible for any grant funds awarded under the block grant for 2 fiscal years following the year in which the unauthorized expenditure or unallowable cost is reported.

“(g) COMPLIANCE REQUIREMENT.—An eligible entity shall not be eligible to receive a grant under this section if within the 5 fiscal years before submitting an application for a grant under this section, the grantee has been found to have violated the terms or conditions of a Government grant program by utilizing grant funds for unauthorized expenditures or otherwise unallowable costs.

“(h) ADMINISTRATIVE CAP.—The cost of administering the grants authorized by this section shall not exceed 5 percent of the total amount expended to carry out this section.

“(i) FEDERAL SHARE.—

“(1) IN GENERAL.—The Federal share of the cost of a program funded by a grant awarded under this section shall be—

“(A) 70 percent in the first year;

“(B) 60 percent in the second year; and

“(C) 50 percent in the third year, and in all subsequent years.

“(2) AWARDS TO INDIAN TRIBES.—The Attorney General may waive the cost sharing requirements in paragraph (1) for a grant awarded under this section to an Indian tribe.

“(j) AUTHORIZATION OF FUNDING; FULLY OFFSET.—For purposes of carrying out this section, the Attorney General, in consultation with the Secretary of Health and Human Services, is authorized to award not more than \$7,000,000 of the funds available in the Domestic Trafficking Victims’ Fund, established under section 3014 of title 18, United States Code, for each of fiscal years 2016 through 2020.

“(k) DEFINITIONS.—In this section—

“(1) the term ‘child’ means a person under the age of 18;

“(2) the term ‘child advocacy center’ means a center created under subtitle A of the Victims of Child Abuse Act of 1990 (42 U.S.C. 13001 et seq.);

“(3) the term ‘child human trafficking’ means 1 or more severe forms of trafficking in persons (as defined in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102)) involving a victim who is a child;

“(4) the term ‘eligible entity’ means a State, Indian tribe, or unit of local government that—

“(A) has significant criminal activity involving child human trafficking;

“(B) has demonstrated cooperation between Federal, State, local, and, where applicable, tribal law enforcement agencies, prosecutors, and social service providers in addressing child human trafficking;

“(C) has developed a workable, multi-disciplinary plan to combat child human trafficking; including—

“(i) the establishment of a shelter for victims of child human trafficking, through existing or new facilities;

“(ii) the provision of trauma-informed, gender-responsive rehabilitative care to victims of child human trafficking;

“(iii) the provision of specialized training for law enforcement officers and social service providers for all forms of human trafficking, with a focus on domestic child human trafficking;

“(iv) prevention, deterrence, and prosecution of offenses involving child human trafficking, including soliciting, patronizing, or purchasing human acts with children;

“(v) cooperation or referral agreements with organizations providing outreach or other related services to runaway and homeless youth;

“(vi) law enforcement protocols or procedures to screen all individuals arrested for prostitution, whether adult or child, for victimization by sex trafficking and by other crimes, such as sexual assault and domestic violence; and

“(vii) cooperation or referral agreements with State child welfare agencies and child advocacy centers; and

“(D) provides an assurance that, under the plan under subparagraph (C), a victim of child human trafficking shall not be required to collaborate with law enforcement officers to have access to any shelter or services provided with a grant under this section;

“(5) the term ‘Indian child’ has the meaning given the term in section 4 of the Indian Child Welfare Act (25 U.S.C. 1903); and

“(6) the term ‘Indian tribe’ has the meaning given the term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).

“(l) GRANT ACCOUNTABILITY; SPECIALIZED VICTIMS’ SERVICE REQUIREMENT.—No grant funds under this section may be awarded or transferred to any entity unless such entity has demonstrated substantial experience

providing services to victims of human trafficking or related populations (such as runaway and homeless youth), or employs staff specialized in the treatment of human trafficking victims.”.

(b) TABLE OF CONTENTS.—The table of contents in section 1(b) of the Trafficking Victims Protection Reauthorization Act of 2005 (22 U.S.C. 7101 note) is amended by striking the item relating to section 203 and inserting the following:

“Sec. 203. Victim-centered child human trafficking deterrence block grant program.”.

**SA 305.** Ms. AYOTTE (for herself, Mr. PORTMAN, and Mr. RUBIO) submitted an amendment intended to be proposed by her to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. \_\_\_\_ . MENTAL HEALTH FIRST AID TRAINING GRANTS.**

Section 520J of the Public Health Service Act (42 U.S.C. 290bb-41) is amended—

(1) in the section heading, by inserting “**MENTAL HEALTH AWARENESS**” before “**TRAINING**”; and

(2) in subsection (b)—  
(A) in the subsection heading, by striking “**ILLNESS**” and inserting “**HEALTH**”;

(B) in paragraph (1), by inserting “and other categories of individuals, as determined by the Secretary,” after “emergency services personnel”;

(C) in paragraph (5)—

(i) in the matter preceding subparagraph (A), by striking “grant to—” and inserting “grant for evidence-based programs for the purpose of—”; and

(ii) by striking subparagraphs (A) through (C) and inserting the following:

“(A) recognizing the signs and symptoms of mental illness; and

“(B)(i) providing education to personnel regarding resources available in the community for individuals with a mental illness and other relevant resources; or

“(ii) the safe de-escalation of crisis situations involving individuals with a mental illness.”; and

(D) in paragraph (7), by striking “, \$25,000,000” and all that follows through the period and inserting “\$20,000,000 for each of fiscal years 2016 through 2020.”.

**SA 306.** Ms. HIRONO submitted an amendment intended to be proposed by her to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the end of title I, add the following:

**SEC. 118. INCREASE IN U VISA ANNUAL LIMIT.**

Section 214(p)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1184(p)(2)(A)) is amended by striking “10,000” and inserting “30,000”.

**SA 307.** Mr. TILLIS submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. \_\_\_\_ . REVOCATION OF IMMIGRATION BENEFITS FOR ALIENS CONVICTED OF HUMAN TRAFFICKING.**

(a) IN GENERAL.—If an alien is convicted of human trafficking or any conspiracy related

to human trafficking, the Secretary of Homeland Security shall—

(1) revoke any immigration benefit granted to such alien, including deferred action or other relief from removal provided pursuant to policies implemented under, or substantially similar to policies implemented under, an Executive action set out under subsection (b); and

(2) place such alien in expedited proceedings for removal from the United States after the alien completes any term of imprisonment for such a conviction.

(b) EXECUTIVE ACTIONS.—The Executive actions set out under this subsection are the following:

(1) The memorandum from the Director of United States Immigration and Customs Enforcement entitled “Civil Immigration Enforcement: Priorities for the Apprehension, Detention, and Removal of Aliens” dated March 2, 2011.

(2) The memorandum from the Director of United States Immigration and Customs Enforcement entitled “Exercising Prosecutorial Discretion Consistent with the Civil Immigration Enforcement Priorities of the Agency for the Apprehension, Detention, and Removal of Aliens” dated June 17, 2011.

(3) The memorandum from the Principal Legal Advisor of United States Immigration and Customs Enforcement entitled “Case-by-Case Review of Incoming and Certain Pending Cases” dated November 17, 2011.

(4) The memorandum from the Director of United States Immigration and Customs Enforcement entitled “Civil Immigration Enforcement: Guidance on the Use of Detainers in the Federal, State, Local, and Tribal Criminal Justice Systems” dated December 21, 2012.

(5) The memorandum from the Secretary of Homeland Security entitled “Southern Border and Approaches Campaign” dated November 20, 2014.

(6) The memorandum from the Secretary of Homeland Security entitled “Policies for the Apprehension, Detention and Removal of Undocumented Immigrants” dated November 20, 2014.

(7) The memorandum from the Secretary of Homeland Security entitled “Secure Communities” dated November 20, 2014.

(8) The memorandum from the Secretary of Homeland Security entitled “Exercising Prosecutorial Discretion with Respect to Individuals Who Came to the United States as Children and with Respect to Certain Individuals Who Are the Parents of U.S. Citizens or Permanent Residents” dated November 20, 2014.

(9) The memorandum from the Secretary of Homeland Security entitled “Expansion of the Provisional Waiver Program” dated November 20, 2014.

(10) The memorandum from the Secretary of Homeland Security entitled “Policies Supporting U.S. High-Skilled Businesses and Workers” dated November 20, 2014.

(11) The memorandum from the Secretary of Homeland Security entitled “Families of U.S. Armed Forces Members and Enlistees” dated November 20, 2014.

(12) The memorandum from the Secretary of Homeland Security entitled “Directive to Provide Consistency Regarding Advance Parole” dated November 20, 2014.

(13) The memorandum from the Secretary of Homeland Security entitled “Policies to Promote and Increase Access to U.S. Citizenship” dated November 20, 2014.

(14) The memorandum from the President entitled “Modernizing and Streamlining the U.S. Immigrant Visa System for the 21st Century” dated November 21, 2014.

(15) The memorandum from the President entitled “Creating Welcoming Communities

and Fully Integrating Immigrants and Refugees” dated November 21, 2014.

**SA 308.** Mr. CASSIDY (for himself and Mr. PETERS) submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**TITLE \_\_\_\_ —TRAFFICKING AWARENESS TRAINING FOR HEALTH CARE**

**SEC. \_\_\_\_ . SHORT TITLE.**

This title may be cited as the “Trafficking Awareness Training for Health Care Act of 2015”.

**SEC. \_\_\_\_ . 02. DEVELOPMENT OF BEST PRACTICES.**

(a) GRANT OR CONTRACT FOR DEVELOPMENT OF BEST PRACTICES.—

(1) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Secretary of Health and Human Services acting through the Administrator of the Health Resources and Services Administration, and in consultation with the Administration on Children and Families and other agencies with experience in serving victims of human trafficking, shall award, on a competitive basis, a grant or contract to an eligible entity to train health care professionals to recognize and respond to victims of a severe form of trafficking.

(2) DEVELOPMENT OF EVIDENCE-BASED BEST PRACTICES.—An entity receiving a grant under paragraph (1) shall develop evidence-based best practices for health care professionals to recognize and respond to victims of a severe form of trafficking, including—

(A) consultation with law enforcement officials, social service providers, health professionals, experts in the field of human trafficking, and other experts, as appropriate, to inform the development of such best practices;

(B) the identification of any existing best practices or tools for health professionals to recognize potential victims of a severe form of trafficking; and

(C) the development of educational materials to train health care professionals on the best practices developed under this subsection.

(3) REQUIREMENTS.—Best practices developed under this subsection shall address—

(A) risk factors and indicators to recognize victims of a severe form of trafficking;

(B) patient safety and security;

(C) the management of medical records of patients who are victims of a severe form of trafficking;

(D) public and private social services available for rescue, food, clothing, and shelter referrals;

(E) the hotlines for reporting human trafficking maintained by the National Human Trafficking Resource Center and the Department of Homeland Security;

(F) validated assessment tools for the identification of victims of a severe form of trafficking; and

(G) referral options and procedures for sharing information on human trafficking with a patient and making referrals for legal and social services as appropriate.

(4) PILOT PROGRAM.—An entity receiving a grant under paragraph (1) shall design and implement a pilot program to test the best practices and educational materials identified or developed with respect to the recognition of victims of human trafficking by health professionals at health care sites located near an established anti-human trafficking task force initiative in each of the 10 administrative regions of the Department of Health and Human Services.

(5) ANALYSIS AND REPORT.—Not later than 24 months after the date on which an entity implements a pilot program under paragraph (4), the entity shall—

(A) analyze the results of the pilot programs, including through an assessment of—

(i) changes in the skills, knowledge, and attitude of health care professionals resulting from the implementation of the program;

(ii) the number of victims of a severe form of trafficking who were identified under the program;

(iii) of those victims identified, the number who received information or referrals for services offered; and

(iv) of those victims who received such information or referrals—

(I) the number who participated in follow up services; and

(II) the type of follow up services received;

(B) determine, using the results of the analysis conducted under subparagraph (A), the extent to which the best practices developed under this subsection are evidence-based; and

(C) submit to the Secretary of Health and Human Services a report concerning the pilot program and the analysis of the pilot program under subparagraph (A), including an identification of the best practices that were identified as effective and those that require further review.

(b) DISSEMINATION.—Not later than 30 months after date on which a grant is awarded to an eligible entity under subsection (a), the Secretary of Health and Human Services shall—

(1) collaborate with appropriate professional associations and health care professional schools to disseminate best practices identified or developed under subsection (a) for purposes of recognizing potential victims of a severe form of trafficking; and

(2) post on the public website of the Department of Health and Human Services the best practices that are identified by the as effective under subsection (a)(5).

#### SEC. 03. DEFINITIONS.

In this title:

(1) The term “eligible entity” means an accredited school of medicine or nursing with experience in the study or treatment of victims of a severe form of trafficking.

(2) The term “eligible site” means a health center that is receiving assistance under section 330, 399Z-1, or 1001 of the Public Health Service Act (42 U.S.C. 254b, 280h-5, and 300).

(3) The term “health care professional” means a person employed by a health care provider who provides to patients information (including information not related to medical treatment), scheduling, services, or referrals.

(4) The term “HIPAA privacy and security law” has the meaning given to such term in section 3009 of the Public Health Service Act (42 U.S.C. 300jj-19).

(5) The term “victim of a severe form of trafficking” has the meaning given to such term in section 103 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102).

#### SEC. 04. NO ADDITIONAL AUTHORIZATION OF APPROPRIATIONS.

No additional funds are authorized to be appropriated to carry out this title, and this title shall be carried out using amounts otherwise available for such purpose.

**SA 309.** Mr. GRASSLEY submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

Beginning on page 101, strike line 1 and all the follows through page 112, line 24 and insert the following:

#### SEC. 302. HERO ACT.

(a) FINDINGS.—Congress finds the following:

(1) The illegal market for the production and distribution of child abuse imagery is a growing threat to children in the United States. International demand for this material creates a powerful incentive for the rape, abuse, and torture of children within the United States.

(2) The targeting of United States children by transnational criminal networks is a threat to the homeland security of the United States. This threat must be fought with trained personnel and highly specialized counter-child-exploitation strategies and technologies.

(3) The United States Immigration and Customs Enforcement of the Department of Homeland Security serves a critical national security role in protecting the United States from the growing international threat of child exploitation and human trafficking.

(4) The Cyber Crimes Center of the United States Immigration and Customs Enforcement is a vital national resource in the effort to combat international child exploitation, providing advanced expertise and assistance in investigations, computer forensics, and victim identification.

(5) The returning military heroes of the United States possess unique and valuable skills that can assist law enforcement in combating global sexual and child exploitation, and the Department of Homeland Security should use this national resource to the maximum extent possible.

(6) Through the Human Exploitation Rescue Operative (HERO) Child Rescue Corps program, the returning military heroes of the United States are trained and hired to investigate crimes of child exploitation in order to target predators and rescue children from sexual abuse and slavery.

(b) CYBER CRIMES CENTER, CHILD EXPLOITATION INVESTIGATIONS UNIT, AND COMPUTER FORENSICS UNIT.—

(1) IN GENERAL.—Subtitle H of title VIII of the Homeland Security Act of 2002 (6 U.S.C. 451 et seq.) is amended by adding at the end the following:

“SEC. 890A. CYBER CRIMES CENTER, CHILD EXPLOITATION INVESTIGATIONS UNIT, COMPUTER FORENSICS UNIT, AND CYBER CRIMES UNIT.

“(a) CYBER CRIMES CENTER.—

“(1) IN GENERAL.—The Secretary may operate, within United States Immigration and Customs Enforcement, a Cyber Crimes Center (referred to in this section as the ‘Center’).

“(2) PURPOSE.—The purpose of the Center shall be to provide investigative assistance, training, and equipment to support United States Immigration and Customs Enforcement’s domestic and international investigations of cyber-related crimes.

“(b) CHILD EXPLOITATION INVESTIGATIONS UNIT.—

“(1) IN GENERAL.—The Secretary may operate, within the Center, a Child Exploitation Investigations Unit (referred to in this subsection as the ‘CEIU’).

“(2) FUNCTIONS.—The CEIU—

“(A) shall coordinate all United States Immigration and Customs Enforcement child exploitation initiatives, including investigations into—

“(i) child exploitation;

“(ii) child pornography;

“(iii) child victim identification;

“(iv) traveling child sex offenders; and

“(v) forced child labor, including the sexual exploitation of minors;

“(B) shall, among other things, focus on—

“(i) child exploitation prevention;

“(ii) investigative capacity building;

“(iii) enforcement operations; and

“(iv) training for Federal, State, local, tribal, and foreign law enforcement agency personnel, upon request and subject to the availability of funds;

“(C) may provide training, technical expertise, support, or coordination of child exploitation investigations, as needed, to cooperating law enforcement agencies and personnel;

“(D) shall provide psychological support and counseling services for United States Immigration and Customs Enforcement personnel engaged in child exploitation prevention initiatives, including making available other existing services to assist employees who are exposed to child exploitation material during investigations;

“(E) is authorized to collaborate with the Department of Defense and the National Association to Protect Children for the purpose of the recruiting, training, equipping and hiring of wounded, ill, and injured veterans and transitioning service members, through the Human Exploitation Rescue Operative (HERO) Child Rescue Corps program; and

“(F) shall collaborate with other governmental, nongovernmental, and nonprofit entities approved by the Secretary for the sponsorship of, and participation in, outreach and training activities.

“(3) DATA COLLECTION.—The CEIU shall collect and maintain data concerning—

“(A) the total number of suspects identified by United States Immigration and Customs Enforcement;

“(B) the number of arrests by United States Immigration and Customs Enforcement, disaggregated by type, including—

“(i) the number of victims identified through investigations carried out by United States Immigration and Customs Enforcement; and

“(ii) the number of suspects arrested who were in positions of trust or authority over children;

“(C) the number of cases opened for investigation by United States Immigration and Customs Enforcement; and

“(D) the number of cases resulting in a Federal, State, foreign, or military prosecution.

“(4) AVAILABILITY OF DATA TO CONGRESS.—In addition to submitting the reports required under paragraph (7), the CEIU shall make the data collected and maintained under paragraph (3) available to the committees of Congress described in paragraph (7).

“(5) COOPERATIVE AGREEMENTS.—The CEIU is authorized to enter into cooperative agreements to accomplish the functions set forth in paragraphs (2) and (3).

“(6) ACCEPTANCE OF GIFTS.—

“(A) IN GENERAL.—The Secretary is authorized to accept monies and in-kind donations from the Virtual Global Taskforce, national laboratories, Federal agencies, not-for-profit organizations, and educational institutions to create and expand public awareness campaigns in support of the functions of the CEIU.

“(B) EXEMPTION FROM FEDERAL ACQUISITION REGULATION.—Gifts authorized under subparagraph (A) shall not be subject to the Federal Acquisition Regulation for competition when the services provided by the entities referred to in such subparagraph are donated or of minimal cost to the Department.

“(7) REPORTS.—Not later than 1 year after the date of the enactment of the HERO Act of 2015, and annually for the following 4 years, the CEIU shall—

“(A) submit a report containing a summary of the data collected pursuant to paragraph (3) during the previous year to—

“(i) the Committee on Homeland Security and Governmental Affairs of the Senate;

“(ii) the Committee on the Judiciary of the Senate;

“(iii) the Committee on Appropriations of the Senate;

“(iv) the Committee on Homeland Security of the House of Representatives;

“(v) the Committee on the Judiciary of the House of Representatives; and

“(vi) the Committee on Appropriations of the House of Representatives; and

“(B) make, to the extent feasible, a copy of each report submitted under subparagraph (A) publicly available on the website of the Department.

“(c) COMPUTER FORENSICS UNIT.—

“(1) IN GENERAL.—The Secretary may operate, within the Center, a Computer Forensics Unit (referred to in this subsection as the ‘CFU’).

“(2) FUNCTIONS.—The CFU—

“(A) shall provide training and technical support in digital forensics to—

“(i) United States Immigration and Customs Enforcement personnel; and

“(ii) Federal, State, local, tribal, military, and foreign law enforcement agency personnel engaged in the investigation of crimes within their respective jurisdictions, upon request and subject to the availability of funds;

“(B) shall provide computer hardware, software, and forensic licenses for all computer forensics personnel within United States Immigration and Customs Enforcement;

“(C) shall participate in research and development in the area of digital forensics, in coordination with appropriate components of the Department; and

“(D) is authorized to collaborate with the Department of Defense and the National Association to Protect Children for the purpose of recruiting, training, equipping, and hiring wounded, ill, and injured veterans and transitioning service members, through the Human Exploitation Rescue Operative (HERO) Child Rescue Corps program.

“(3) COOPERATIVE AGREEMENTS.—The CFU is authorized to enter into cooperative agreements to accomplish the functions set forth in paragraph (2).

“(4) ACCEPTANCE OF GIFTS.—

“(A) IN GENERAL.—The Secretary is authorized to accept monies and in-kind donations from the Virtual Global Task Force, national laboratories, Federal agencies, not-for-profit organizations, and educational institutions to create and expand public awareness campaigns in support of the functions of the CFU.

“(B) EXEMPTION FROM FEDERAL ACQUISITION REGULATION.—Gifts authorized under subparagraph (A) shall not be subject to the Federal Acquisition Regulation for competition when the services provided by the entities referred to in such subparagraph are donated or of minimal cost to the Department.

“(d) CYBER CRIMES UNIT.—

“(1) IN GENERAL.—The Secretary may operate, within the Center, a Cyber Crimes Unit (referred to in this subsection as the ‘CCU’).

“(2) FUNCTIONS.—The CCU—

“(A) shall oversee the cyber security strategy and cyber-related operations and programs for United States Immigration and Customs Enforcement;

“(B) shall enhance United States Immigration and Customs Enforcement’s ability to combat criminal enterprises operating on or through the Internet, with specific focus in the areas of—

“(i) cyber economic crime;

“(ii) digital theft of intellectual property;

“(iii) illicit e-commerce (including hidden marketplaces);

“(iv) Internet-facilitated proliferation of arms and strategic technology; and

“(v) cyber-enabled smuggling and money laundering;

“(C) shall provide training and technical support in cyber investigations to—

“(i) United States Immigration and Customs Enforcement personnel; and

“(ii) Federal, State, local, tribal, military, and foreign law enforcement agency personnel engaged in the investigation of crimes within their respective jurisdictions, upon request and subject to the availability of funds;

“(D) shall participate in research and development in the area of cyber investigations, in coordination with appropriate components of the Department; and

“(E) is authorized to recruit participants of the Human Exploitation Rescue Operative (HERO) Child Rescue Corps program for investigative and forensic positions in support of the functions of the CCU.

“(3) COOPERATIVE AGREEMENTS.—The CCU is authorized to enter into cooperative agreements to accomplish the functions set forth in paragraph (2).”

(2) TABLE OF CONTENTS AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 (6 U.S.C. 101 note) is amended by adding after the item relating to section 890 the following:

“Sec. 890A. Cyber crimes center, child exploitation investigations unit, computer forensics unit, and cyber crimes unit.”

(c) HERO CORPS HIRING.—It is the sense of Congress that Homeland Security Investigations of the United States Immigration and Customs Enforcement should, to the maximum extent possible, hire, recruit, train, and equip wounded, ill, or injured military veterans (as defined in section 101, title 38, United States Code) who are affiliated with the HERO Child Rescue Corps program for investigative, analyst, and forensic positions.

(d) INVESTIGATING CHILD EXPLOITATION.—Section 307(b)(3) of the Homeland Security Act of 2002 (6 U.S.C. 187(b)(3)) is amended—

(1) in subparagraph (B), by striking “and” at the end;

(2) in subparagraph (C), by striking the period at the end and inserting “; and”; and

(3) by adding at the end the following: “(D) conduct research and development for the purpose of advancing technology for the investigation of child exploitation crimes, including child victim identification, trafficking in persons, and child pornography, and for advanced forensics.”

#### TITLE IV—COMPLIANCE WITH STATUTORY PAY-AS-YOU-GO ACT

##### SEC. 401. BUDGET COMPLIANCE.

The budgetary effects of this Act, for the purpose of complying with the Statutory Pay-As-You-Go-Act of 2010, shall be determined by reference to the latest statement titled “Budgetary Effects of PAYGO Legislation” for this Act, submitted for printing in the Congressional Record by the Chairman of the Senate Budget Committee, provided that such statement has been submitted prior to the vote on passage.

**SA 310.** Mr. BROWN submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

On page 57, between lines 2 and 3, insert the following:

“(3) activities of law enforcement agencies to find homeless and runaway youth, including salaries and associated expenses for retired Federal law enforcement officers assisting the law enforcement agencies in finding homeless and runaway youth; and

**SA 311.** Mr. BROWN (for himself, Ms. AYOTTE, Mrs. SHAHEEN, Mrs. GILLIBRAND, and Ms. BALDWIN) submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

#### TITLE ——RAPE SURVIVOR CHILD CUSTODY

##### SEC. —01. SHORT TITLE.

This title may be cited as the “Rape Survivor Child Custody Act”.

##### SEC. —02. DEFINITIONS.

In this title:

(1) COVERED FORMULA GRANT.—The term “covered formula grant” means a grant under—

(A) part T of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796gg et seq.) (commonly referred to as the “STOP Violence Against Women Formula Grant Program”); or

(B) section 41601 of the Violence Against Women Act of 1994 (42 U.S.C. 14043g) (commonly referred to as the “Sexual Assault Services Program”).

(2) TERMINATION.—

(A) IN GENERAL.—The term “termination” means, when used with respect to parental rights, a complete and final termination of the parent’s right to custody of, guardianship of, visitation with, access to, and inheritance from a child.

(B) RULE OF CONSTRUCTION.—Nothing in this paragraph shall be construed to require a State, in order to receive an increase in the amount provided to the State under the covered formula grants under this title, to have in place a law that terminates any obligation of a person who fathered a child through rape to support the child.

##### SEC. —03. FINDINGS.

Congress finds the following:

(1) Men who father children through rape should be prohibited from visiting or having custody of those children.

(2) Thousands of rape-related pregnancies occur annually in the United States.

(3) A substantial number of women choose to raise their child conceived through rape and, as a result, may face custody battles with their rapists.

(4) Rape is one of the most under-prosecuted serious crimes, with estimates of criminal conviction occurring in less than 5 percent of rapes.

(5) The clear and convincing evidence standard is the most common standard for termination of parental rights among the 50 States, territories, and the District of Columbia.

(6) The Supreme Court established that the clear and convincing evidence standard satisfies due process for allegations to terminate or restrict parental rights in *Santosky v. Kramer* (455 U.S. 745 (1982)).

(7) Currently only 10 States have statutes allowing rape survivors to petition for the termination of parental rights of the rapist based on clear and convincing evidence that the child was conceived through rape.

(8) A rapist pursuing parental or custody rights causes the survivor to have continued interaction with the rapist, which can have traumatic psychological effects on the survivor, and can make it more difficult for her to recover.

(9) These traumatic effects on the mother can severely negatively impact her ability to raise a healthy child.

(10) Rapists may use the threat of pursuing custody or parental rights to coerce survivors into not prosecuting rape, or otherwise harass, intimidate, or manipulate them.

**SEC. 04. INCREASED FUNDING FOR FORMULA GRANTS AUTHORIZED.**

The Attorney General shall increase the amount provided to a State under the covered formula grants in accordance with this title if the State has in place a law that allows the mother of any child that was conceived through rape to seek court-ordered termination of the parental rights of her rapist with regard to that child, which the court is authorized to grant upon clear and convincing evidence of rape.

**SEC. 05. APPLICATION.**

A State seeking an increase in the amount provided to the State under the covered formula grants shall include in the application of the State for each covered formula grant such information as the Attorney General may reasonably require, including information about the law described in section 04.

**SEC. 06. GRANT INCREASE.**

The amount of the increase provided to a State under the covered formula grants under this title shall be equal to not more than 10 percent of the average of the total amount of funding provided to the State under the covered formula grants under the 3 most recent awards to the State.

**SEC. 07. PERIOD OF INCREASE.**

(a) **IN GENERAL.**—The Attorney General shall provide an increase in the amount provided to a State under the covered formula grants under this title for a 2-year period.

(b) **LIMIT.**—The Attorney General may not provide an increase in the amount provided to a State under the covered formula grants under this title more than 4 times.

**SEC. 08. ALLOCATION OF INCREASED FORMULA GRANT FUNDS.**

The Attorney General shall allocate an increase in the amount provided to a State under the covered formula grants under this title such that—

(1) 25 percent of the amount of the increase is provided under the program described in section 02(1)(A); and

(2) 75 percent of the amount of the increase is provided under the program described in section 02(1)(B).

**SEC. 09. AUTHORIZATION OF APPROPRIATIONS.**

There is authorized to be appropriated to carry out this title \$5,000,000 for each of fiscal years 2015 through 2019.

**SA 312.** Mr. BROWN submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the end of title II, add the following:

**Subtitle D—Expanded Training**

**SEC. 231. EXPANDED TRAINING RELATING TO TRAFFICKING IN PERSONS.**

Section 105(c)(4) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(c)(4)) is amended—

(1) by striking “Appropriate personnel” and inserting the following:

“(A) **IN GENERAL.**—Appropriate personnel”;

(2) in subparagraph (A), as redesignated, by inserting “, including members of the Service (as such term is defined in section 103 of the Foreign Service Act of 1980 (22 U.S.C. 3903))” after “Department of State”; and

(3) by adding at the end the following:

“(B) **TRAINING COMPONENTS.**—Training under this paragraph shall include—

“(i) a distance learning course on trafficking-in-persons issues and the Depart-

ment of State’s obligations under this Act, which shall be designed for embassy reporting officers, regional bureaus’ trafficking-in-persons coordinators, and their superiors;

“(ii) specific trafficking-in-persons briefings for all ambassadors and deputy chiefs of mission before such individuals depart for their posts; and

“(iii) at least annual reminders to all personnel referred to in clauses (i) and (ii), including appropriate personnel from other Federal departments and agencies, at each diplomatic or consular post of the Department of State located outside the United States of—

“(I) key problems, threats, methods, and warning signs of trafficking in persons specific to the country or jurisdiction in which each such post is located; and

“(II) appropriate procedures to report information that any such personnel may acquire about possible cases of trafficking in persons.”.

**SA 313.** Mr. BOOZMAN submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the end of title II, add the following:

**Subtitle D—Prioritization Within the Department of State**

**SEC. 231. SENSE OF CONGRESS.**

It is the sense of Congress that—

(1) the Office to Monitor and Combat Trafficking of the Department of State will be more effective in carrying out duties mandated by Congress in the Trafficking Victims Protection Act of 2000 if the Office status is changed to that of a Bureau within the Department hierarchy;

(2) the change in status from Office to Monitor and Combat Trafficking to a Bureau can be accomplished without increasing the number of personnel or the budget of the current Office;

(3) a Bureau to Monitor and Combat Trafficking would be more effective in carrying out duties mandated by Congress in the Trafficking Victims Protection Act of 2000 if the Bureau were headed by an Assistant Secretary with direct access to the Secretary of State, rather than an Ambassador-at-Large; and

(4) the Secretary of State should review the current use of the 24 Assistant Secretary positions authorized by section 1(c)(1) of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2651a(c)(1)) and make appropriate revisions, consolidations, and eliminations, to ensure that those positions reflect the highest Departmental needs and foreign policy priorities of the United States, including efforts to combat trafficking in persons.

**SEC. 232. BUREAU TO COMBAT TRAFFICKING IN PERSONS.**

(a) **IN GENERAL.**—Section 105(e) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(e)) is amended—

(1) in the heading, by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau To Combat Trafficking in Persons”;

(2) in paragraph (1)—

(A) in the first sentence, by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau to Combat Trafficking in Persons”;

(B) in the second sentence, by striking “Office” and inserting “Bureau”; and

(C) in the sixth sentence, by striking “Office” and inserting “Bureau”; and

(3) in subparagraph (A) of paragraph (2), by striking “Office to Monitor and Combat

Trafficking” and inserting “Bureau to Combat Trafficking in Persons”.

(b) **REFERENCE.**—Any reference in the Trafficking Victims Protection Act of 2000 or in any other Act to the Office to Monitor and Combat Trafficking shall be deemed to be a reference to the Bureau to Combat Trafficking in Persons.

**SEC. 233. REPORT REGARDING DESIGNATION OF ASSISTANT SECRETARY OF STATE TO COMBAT TRAFFICKING IN PERSONS.**

Not later than 90 days after the date of the enactment of this Act, the Secretary of State shall submit, to the Committee on Foreign Relations of the Senate and the Committee on Foreign Affairs of the House of Representatives, a report detailing—

(1) for each current Assistant Secretary of State position—

(A) the title of that Assistant Secretary of State;

(B) how long that particular Assistant Secretary designation has been in existence; and

(C) whether that particular Assistant Secretary designation was legislatively mandated or authorized and, if so, the relevant statutory citation for such mandate or authorization; and

(2) whether the Secretary intends to designate 1 of the Assistant Secretary of State positions authorized under section 1(c)(1) of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2651a(c)(1)) as the Assistant Secretary of State to Combat Trafficking in Persons, and the reasons for that decision.

**SEC. 234. COST LIMITATION.**

No additional funds are authorized to be appropriated for “Diplomatic and Consular Programs” to carry out the provisions of this subtitle.

**SA 314.** Mr. BOOZMAN submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the end of title II, add the following:

**Subtitle D—Prioritization Within the Department of State**

**SEC. 231. SENSE OF CONGRESS.**

It is the sense of Congress that—

(1) the Office to Monitor and Combat Trafficking of the Department of State will be more effective in carrying out duties mandated by Congress in the Trafficking Victims Protection Act of 2000 if the Office status is changed to that of a Bureau within the Department hierarchy;

(2) the change in status from Office to Monitor and Combat Trafficking to a Bureau can be accomplished without increasing the number of personnel or the budget of the current Office;

(3) a Bureau to Monitor and Combat Trafficking would be more effective in carrying out duties mandated by Congress in the Trafficking Victims Protection Act of 2000 if the Bureau were headed by an Assistant Secretary with direct access to the Secretary of State, rather than an Ambassador-at-Large; and

(4) the Secretary of State should review the current use of the 24 Assistant Secretary positions authorized by section 1(c)(1) of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2651a(c)(1)) and make appropriate revisions, consolidations, and eliminations, to ensure that those positions reflect the highest Departmental needs and foreign policy priorities of the United States, including efforts to combat trafficking in persons.

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(2) in paragraph (1)—

(A) in the first sentence, by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau to Combat Trafficking in Persons”;

(B) in the second sentence, by striking “Office” and inserting “Bureau”; and

(C) in the sixth sentence, by striking “Office” and inserting “Bureau”; and

(3) in subparagraph (A) of paragraph (2), by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau to Combat Trafficking in Persons”.

(b) REFERENCE.—Any reference in the Trafficking Victims Protection Act of 2000 or in any other Act to the Office to Monitor and Combat Trafficking shall be deemed to be a reference to the Bureau to Combat Trafficking in Persons.

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(1) for each current Assistant Secretary of State position—

(A) the title of that Assistant Secretary of State;

(B) how long that particular Assistant Secretary designation has been in existence; and

(C) whether that particular Assistant Secretary designation was legislatively mandated or authorized and, if so, the relevant statutory citation for such mandate or authorization; and

(2) whether the Secretary intends to designate 1 of the Assistant Secretary of State positions authorized under section 1(c)(1) of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2651a(c)(1)) as the Assistant Secretary of State to Combat Trafficking in Persons, and the reasons for that decision.

**SEC. 234. COST LIMITATION.**

No additional funds are authorized to be appropriated for “Diplomatic and Consular Programs” to carry out the provisions of this subtitle.

**SA 315.** Mr. BOOZMAN submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the end of title II, add the following:

**Subtitle D—Special Watch List**

**SEC. 231. COUNTRIES ON SPECIAL WATCH LIST FOR 4 CONSECUTIVE YEARS THAT ARE DOWNGRADED AND REINSTATED ON SPECIAL WATCH LIST.**

Section 110(b)(2) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7107(b)(2)) is amended by adding at the end the following:

“(F) COUNTRIES ON SPECIAL WATCH LIST FOR 4 CONSECUTIVE YEARS THAT ARE DOWNGRADED AND REINSTATED ON SPECIAL WATCH LIST.—Notwithstanding subparagraphs (D) and (E), a country that—

“(i) was included on the special watch list described in subparagraph (A) for 4 consecutive years after the date of the enactment of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008; and

“(ii) was subsequently included on the list of countries described in paragraph (1)(C), may not thereafter be included on the special watch list described in subparagraph (A) for more than 1 consecutive year.”.

**SA 316.** Mr. BOOZMAN submitted an amendment intended to be proposed by him to the bill S. 178, to provide justice for the victims of trafficking; which was ordered to lie on the table; as follows:

At the end of title II, add the following:

**Subtitle D—Special Watch List**

**SEC. 231. COUNTRIES ON SPECIAL WATCH LIST FOR 4 CONSECUTIVE YEARS THAT ARE DOWNGRADED AND REINSTATED ON SPECIAL WATCH LIST.**

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“(i) was included on the special watch list described in subparagraph (A) for 4 consecutive years after the date of the enactment of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008; and

“(ii) was subsequently included on the list of countries described in paragraph (1)(C), may not thereafter be included on the special watch list described in subparagraph (A) for more than 1 consecutive year.”.

**NOTICE OF HEARING**

COMMITTEE ON HEALTH, EDUCATION, LABOR, AND PENSIONS

Mr. ALEXANDER. The Committee on Health, Education, Labor, and Pensions will meet during the session of the Senate on March 24, 2015, at 10 a.m., in room SD-430 of the Dirksen Senate Office Building, to conduct a hearing entitled “Continuing America’s Leadership: Advancing Research and Development for Patients.”

For further information regarding this meeting, please contact Jamie Garden of the committee staff on (202) 224-1409.

**AUTHORITY FOR COMMITTEES TO MEET**

COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS

Mr. GRASSLEY. Mr President, I ask unanimous consent that the Committee on Homeland Security and Governmental Affairs be authorized to meet during the session of the Senate on March 16, 2015, at 4 p.m. to conduct a hearing entitled “Examining Federal Improper Payments and the Death Master File.”

The PRESIDING OFFICER. Without objection, it is so ordered.

**PRIVILEGE OF THE FLOOR**

Mr. GRASSLEY. Mr. President, I ask unanimous consent that privileges of the floor be granted to the following member of my staff: Francis Cissna, during the pendency of the remainder of the 114th Congress.

The PRESIDING OFFICER. Without objection, it is so ordered.

**APPOINTMENTS**

The PRESIDING OFFICER. The Chair, on behalf of the President of the Senate, pursuant to Public Law 106-286, hereby notifies the Senate of an amendment to the majority membership appointment made in the Senate on February 25, 2015, to serve on the Congressional-Executive Commission on the People’s Republic of China: the Honorable MARCO RUBIO of Florida, Co-Chair.

The Chair, on behalf of the Vice President, pursuant to 22 U.S.C. 276d-276g, as amended, appoints the following Senator as vice chairman of the Senate delegation to the Canada-U.S. Interparliamentary Group Conference during the 114th Congress: the Honorable AMY KLOBUCHAR of Minnesota.

The Chair, on behalf of the President pro tempore, and upon the recommendation of the Democratic leader, pursuant to 22 U.S.C. 2761, appoints the following Senator as vice chairman of the Senate delegation to the British-American Interparliamentary Group Conference during the 114th Congress: the Honorable PATRICK J. LEAHY of Vermont.

The Chair, on behalf of the President pro tempore, pursuant to 22 U.S.C. 276n, as amended, appoints the following Senator as vice chairman of the U.S.-China Interparliamentary Group Conference during the 114th Congress: the Honorable MAZIE K. HIRONO of Hawaii.

The Chair, on behalf of the Vice President, and upon the recommendation of the Democratic leader, pursuant to 22 U.S.C. 276h-276k, as amended, appoints the following Senator as vice chairman of the Senate delegation to the Mexico-U.S. Interparliamentary Group Conference during the 114th Congress: the Honorable TIM KAINE of Virginia.

**FILING DEADLINE—S. 178**

Mr. McCONNELL. Mr. President, I ask unanimous consent that the filing deadline for second-degree amendments to S. 178 be set for 10:30 a.m. tomorrow, March 17.

The PRESIDING OFFICER. Without objection, it is so ordered.

**ORDERS FOR TUESDAY, MARCH 17, 2015**

Mr. McCONNELL. Mr. President, I ask unanimous consent that when the Senate completes its business today, it adjourn until 10 a.m., Tuesday, March 17; that following the prayer and pledge, the morning hour be deemed expired, the Journal of proceedings be approved to date, and the time for the two leaders be reserved for their use later in the day; that following leader remarks, the Senate resume consideration of S. 178, with the time until the

cloture vote at 11 a.m. equally divided between the two leaders or their designees; finally, that the Senate recess from 12:30 p.m. until 2:15 p.m. to allow for the weekly conference meetings.

The PRESIDING OFFICER. Without objection, it is so ordered.

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#### PROGRAM

Mr. McCONNELL. Mr. President, at 11 a.m. tomorrow, the Senate will vote on cloture on the committee substitute to the antitrafficking bill. If cloture is not invoked, there will be a second immediate vote on cloture on the underlying bill.

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#### ORDER FOR ADJOURNMENT

Mr. McCONNELL. Mr. President, if there is no further business to come before the Senate, I ask unanimous consent that it stand adjourned under the previous order, following the remarks of Senator COTTON for up to 45 minutes and Senator BROWN for up to 15 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Arkansas.

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#### AMERICA'S MILITARY STRENGTH

Mr. COTTON. Mr. President, I speak for the first time from the Senate floor with a simple message: The world is growing ever more dangerous and our defense spending is wholly inadequate to confront the danger. To be exact:

During the last four or five years the world has grown gravely darker. . . . We have steadily disarmed, partly with a sincere desire to give a lead to other countries, and partly through the severe financial pressure of the time. But a change must now be made. We must not continue longer on a course in which we alone are growing weaker while every other nation is growing stronger.

I wish I could take credit for those eloquent and ominous words, but I cannot. Winston Churchill sounded that warning in 1933, as Adolph Hitler had taken power in Germany.

Tragically, Great Britain and the West did not heed this warning when they might have strangled that monster in his crib.

Rather than let the locusts continue to eat away at the common defense, the Axis Powers were stronger and the West weaker, conciliating with and appeasing them, hoping their appetite for conquest and death might be sated. As we all know, however, that appetite only grew until it launched the most terrible war in human history.

Today, perhaps more tragically because we ought to benefit from those lessons of history, the United States is again engaged in something of a grand experiment of the kind we saw in the 1930s. As then, military strength is seen in many quarters as a cause of military adventurism. Strength and confidence in the defense of our interests, alliances, and liberties is not seen to deter aggression but to provoke it.

Rather than confront our adversaries, our President apologizes for our supposed transgressions. The administration is harsh and unyielding to our friends, soothing and suffocating to our enemies. The President minimizes the threat we confront, in the face of territory seized, weapons of mass destruction used and proliferated, and innocents murdered.

The concrete expression of this experiment is our collapsing defense budget. For years, we have systematically underfunded our military, marrying this philosophy of retreat with a misplaced understanding of our larger budgetary burdens. We have strained our fighting forces today to the breaking point, even as we have eaten away at our investments in future forces, creating our own "locust years," as Churchill would have put it. Meanwhile, our long-term debt crisis looks hardly any better, even as we ask our troops to shoulder the burden of deficit reduction, rather than shoulder the arms necessary to keep the peace.

The results of this experiment, it should come as no surprise, are little different from the results from the same experiment in the 1930s. American weakness and leading from behind have produced nothing but a more dangerous world. When we take stock of that world and our position in it, there can be no doubt a change must now be made.

An alarm should be sounding in our ears. Our enemies, sensing weakness and hence opportunity, have become steadily more aggressive. Our allies, uncertain of our commitment and capability, have begun to conclude that they must look out for themselves, even where it is unhelpful to stability and order. Our military, suffering from years of neglect, has seen its relative strength decline to historic levels.

Let's start with the enemy who attacked us on September 11: radical Islamists. During his last campaign, the President was fond of saying Al Qaeda was "on the run." In a fashion, I suppose this was true. Al Qaeda was and is running wild around the world, now in control of more territory than ever before. This global network of Islamic jihadists continues to plot attacks against America and the West. They sow the seeds of conflict in failed states and maintain active affiliates throughout Africa, the Arabian Peninsula, the Greater Middle East, and South Asia.

Further, Al Qaeda in Iraq was let off the mat when the President disregarded its commanders' best military judgment and withdrew all troops from Iraq in 2011. Given a chance to regroup, it morphed into the Islamic State, which now controls much of Syria and Iraq. The Islamic State cuts the heads off of Americans, burns alive hostages from allied countries, executes Christians, and enslaves women and girls. The Islamic State aspires and actively plots to attack us here at home, whether by foreign plots or by recruiting a lone wolf in our midst.

The President's suggestions, in other words, that the war on terror is over or ending, are far from true. Indeed, the Director of National Intelligence recently testified that "when the final accounting is done, 2014 will have been the most lethal year for global terrorism in the 45 years such data has been compiled." Yet the President will not even speak our enemy's name.

The threat of radical Islamic terrorism brings us to Iran, the world's worst state sponsor of terrorism. My objections to the ongoing nuclear negotiations are well known and need not be rehearsed at length here. I will simply note that the deal foreshadowed by the President, allowing Iran to have uranium enrichment capabilities and accepting an expiration date on any agreement—to quote Prime Minister Benjamin Netanyahu—"doesn't block Iran's path to the bomb; it paves Iran's path to the bomb." If you think, as I do, the Islamic State is dangerous, a nuclear-armed Islamic Republic is even more so.

Recall, after all, what Iran already does without the bomb. Iran is an outlaw regime that has been killing Americans for 35 years, from Lebanon to Saudi Arabia, to Iraq. Unsurprisingly, Iran is only growing bolder and more aggressive as America retreats from the Middle East. Ayatollah Khamenei continues to call for Israel's elimination. Iranian-backed Shiite militias now control much of Iraq, led by Qassem Suleimani, the commander of the Quds Force, a man with the blood of hundreds of American soldiers on his hands.

Iran continues to prop up Bashar al-Assad's outlaw regime in Syria. Iranian-aligned Shiite militants recently seized Sana'a, the capital of Yemen. Hezbollah remains Iran's cat's paw in Lebanon. Put simply, Iran dominates or controls five capitals in its drive for regional hegemony. Moreover, Iran has rapidly increased the size and capability of its ballistic missile arsenal, recently launching new a satellite. Just 2 weeks ago, Iran blew up a mock U.S. aircraft carrier in naval exercises and publicized it with great fanfare.

Iran does all of these things without the bomb. Just imagine what it will do with the bomb. Imagine the United States further down the road of appeasement, largely defenseless against this tyranny.

You do not have to imagine much, though; simply look to North Korea. Because of a naive and failed nuclear agreement, that outlaw state acquired nuclear weapons. Now America is largely handcuffed, watching as this rogue regime builds more bombs and missiles capable of striking the U.S. homeland and endangering our allies.

But perhaps an even more obvious result of this experiment with retreat is the resurgence or Russia. The President aspired for a reset with Russia and made one-sided concessions such as withdrawing ballistic missile defenses from Poland and the Czech Republic.

So Vladimir Putin saw these concessions as weakness and continues to violate the Intermediate-Range Nuclear Forces Treaty. The West refused to assist the new Ukrainian President, so Putin invaded and stole Crimea. The Western response was modest sanctions. So Russian-supplied rebels shot a civilian airliner out of the sky in the heart of Europe. The President dithers in providing defensive weapons to Ukraine, so Putin reignites the war, takes Debaltseve, and stages outside Mariupol. When bombs and bullets were called for, blankets were rushed to the frontline.

That is just in Ukraine. Putin is also testing NATO's resolve. Russia has tested a ballistic missile with multiple warheads, designed to threaten our European allies in direct violation of the INF treaty. Russian bombers recently flew over the English Channel, disrupting British civil aviation. Estonia asserts that Russia kidnapped an Estonian security officer on its Russian border. And Russia continues to intimidate and harass other NATO partners such as Sweden, Moldova, and Georgia.

Finally, Russia's ability to continue its aggression will only grow because its defense spending has more than quadrupled over the last 15 years. Moreover, the Russian military today is qualitatively better than the old Soviet military, despite its smaller size, as Admiral Bill Gortney, Commander of NORAD testified just last week.

Some say that falling oil prices will restrain Putin. In fact, Russia's Finance Minister recently announced 10 percent across-the-board budget cuts to all departments of their government—except defense. This should give us some insights into Putin's intentions and ambitions.

Among major nation-state competitors, Russia's military buildup is exceeded only by China's. Over the same period of the last 15 years, China's military spending has increased by 600 percent. Moreover, the bulk of the spending is directed quite clearly against the United States as China pursues its anti-access and area denial strategy. This strategy is designed to keep American forces outside the so-called first island chain and give China regional hegemony from the Korean Peninsula to the Indonesian archipelago. Thus, China is on a spending spree for more submarines, aircraft carriers, antiship ballistic missiles, and other air and naval systems.

The impact of China's rapid military expansion is clear. China has challenged Japan's control of the Senkaku Islands and purported to establish an exclusive air defense zone over the East China Sea. By expanding its activities in the Spratlys, China is precipitating a confrontation with the Philippines, Vietnam, Malaysia, and Taiwan. Further, China's repressive actions against protesters in Hong Kong only serve to undermine Taiwanese support of reunification, which itself could spark fur-

ther Chinese aggression. All of this is to say nothing of China's cyber theft and economic espionage against American interests or its atrocious record on human rights.

While America has retreated, not only have our enemies been on the march, our allies, anxious for years about American resolve, now worry increasingly about American capabilities. With the enemy on their borders, many have begun to conclude they have no choice but to take matters into their own hands, sometimes in ways unhelpful to our interests.

Even our core NATO allies appear unsettled by our recent experiment with retreat. The French intervened in Mali to confront Islamic insurgents, but without adequate advance coordination, they quickly found themselves in need of emergency logistical support from our Air Force.

Turkey just announced a new missile defense system that will not be interoperable with NATO systems. Greece has a new governing coalition that is hinting at greater cooperation with Russia.

The picture is no better outside NATO. Japan has significantly increased its defense budget because of a rising China and may feel compelled to reinterpret its post-war constitutional ban on overseas "collective self-defense." Saudi Arabia just entered a nuclear pact with South Korea, likely a response to Iran's nuclear program. Similarly, the Persian Gulf States have increased defense spending by 44 percent in the last 2 years. While we should encourage our partners to carry their share of the defense load, the Sunni states are building up their defenses, not to help us, but because they fear we won't help them against Iran.

We should never take our allies for granted, but we also shouldn't take for granted the vast influence our security guarantees give us with our allies' behavior. Germany and Japan are not nuclear powers today because of our nuclear umbrella. Israel didn't retaliate against Hussein's Scud missile attacks in the gulf war, and thus we preserved the war coalition because we asked them for restraint and committed significant resources to hunting down Scud launchers. This kind of influence has been essential for American security throughout the postwar period, yet it has begun to wane as our allies doubt our commitment and our capabilities.

Make no mistake, our military capabilities have declined. In recent years, we have dramatically underfunded our military to the detriment of our security. To fully understand the military aspect of our experiment with retreat, some historical perspective is needed.

Defense spending reached its peak in 2008, when the base budget and wartime spending combined was \$760 billion. Incredibly, the total defense budget plummeted by \$200 billion in the last year.

Today, defense spending is only 16 percent of all Federal spending, a his-

toric low rivaled only by the post-Cold War period. To give some context, during the Cold War, defense spending regularly accounted for 60 percent of Federal spending. But if we don't end the experiment of retreat, this President will leave office with a mere 12 percent of all Federal dollars spent on defense.

The picture is no prettier when cast in the light of our economy. In the early Cold War, defense spending was approximately 9 percent of gross domestic product. Today, it sits at a paltry 3.5 percent. But our defense budget isn't just about numbers and arithmetic. It is about our ability to accomplish the mission of defending our country from all threats.

The consequences of these cuts are real, concrete, and immediate. As former Secretary of Defense Leon Panetta explained, these cuts to defense spending have put us on the path to the smallest Army since before World War II, the smallest Navy since World War II, and the smallest Air Force ever. Let's look more closely at each service.

Our Army has shrunk by nearly 100,000 troops. The Army has lost 13 combat brigades, and only a third of the remaining brigades are fully ready to meet America's threats. Further, investments in modernization have fallen by 25 percent. If we continue on the current path, the Army will lose another 70,000 soldiers, and every modernization program designed to preserve the Army's technological advantage will be eviscerated.

The Navy, meanwhile, has had to cancel five ship deployments and significantly delay the deployment of a carrier strike group. The Navy's mission requires it to keep three carrier strike groups and amphibious readiness groups prepared to respond to a major crisis within 30 years, but the Navy can only fulfill a third of its mission because of cuts to maintenance and training.

Similarly, the Air Force is less than one-third of its size 25 years ago. Moreover, the Air Force depends upon modernization to preserve its technological edge, perhaps more than any other service, but current funding levels could require cancellation of airborne-refueling tankers and surveillance aircraft, set back fighter and nuclear weapons modernization, and shorten the life of tactical airlift and weapons recovery programs.

Nor are these impacts just immediate; they will be felt long into the future. Key programs, once divested, will be difficult to restart. Manufacturing competencies will be lost, the skilled-labor pool will shrink, and the defense manufacturing base will atrophy. Today's weapons systems and equipment will begin to age and break down. Our troops won't be able to train, and their weapons and equipment won't be ready to fight. In short, we will have a hollow force incapable of defending our national security.

What is to be done then? Our experiment with retreat must end. This Congress must again recognize that our national security is the first priority of this government. Our national security strategy must drive our military budget rather than the budget setting our strategy. The military budget must reflect the threats we face rather than the budget defining those threats.

In the face of these threats and after years of improvident defense cuts, we must significantly increase our defense spending. After hundreds of billions of dollars of these cuts, the base defense budget next year is set to be only \$498 billion. That is wholly inadequate. Secretary of Defense Ash Carter recently testified: "I want to be clear about this—parts of our nation's defense strategy cannot be executed under sequestration." All four of the military service chiefs, in addition, have testified that these cuts put American lives at risk.

The President has proposed a modest increase to \$534 billion, which is better than nothing. Senators JOHN MCCAIN and JACK REED have called for the full repeal of sequestration, which would raise the base defense budget to \$577 billion. I applaud and thank these veterans of both the Senate and our military for this correct and clear-eyed recommendation.

Yet I also want to highlight their support for the recommendation of the National Defense Panel, which estimated that base defense spending for fiscal year 2016 should be \$611 billion at a minimum.

The National Defense Panel was a bipartisan group of eminent national security experts convened by Congress to analyze the Quadrennial Defense Review. They unanimously concluded that then-Secretary of Defense Bob Gates' fiscal year 2012 budget was the proper starting point to analyze our current defense needs—for at least two reasons.

First, Secretary Gates had already initiated significant defense cuts and reforms totaling \$478 billion. It is hard to say, given those efforts, that his 2012 budget had left much fat in the Department of Defense.

Second, Secretary Gates and the Department assembled and submitted this budget in late January 2010 and early 2011, or just months before the Budget Control Act with its draconian defense cuts became law. That budget, therefore, was the last time the Defense Department was able to submit a threat- and strategy-based budget, instead of the budget-based strategies we have seen over the last 4 years.

This logic is compelling, even unassailable. Thus, I agree we should spend not merely \$611 billion on the base defense budget next year but substantially more than that. After all, as we have seen earlier, and as the National Defense Panel has noted, the world has become much more dangerous since 2011. Islamic terrorism, Iranian aggression, Russian revisionism, and Chinese

interventionism have all worsened—to say nothing of other challenges. The \$611 billion is necessary, but it is not sufficient.

What then should our defense budget be next year? I will readily admit we cannot be sure how much is needed above \$611 billion. As the National Defense Panel explained, "because of the highly constrained and unstable budget environment under which the Department has been working," the Quadrennial Review "is not adequate as a comprehensive long-term planning document." Thus, the panel recommends that Congress "should ask the Department for such a plan, which should be developed without undue emphasis on current budgetary restraints."

I endorse this recommendation. In the meantime, though, even if we can't specify a precise dollar amount, we can identify the critical needs on which to spend the additional money.

First, our military faces a readiness crisis from budget cuts and a decade of war. Our young soldiers, sailors, airmen, and marines are the greatest weapons systems our country could ever have, but they need training—live-fire exercises, flight time, and so forth. Their weapons, equipment, and vehicles need maintenance and reset. If we faced a major crisis today, our troops would no doubt suffer more casualties and greater likelihood of mission failure. Of course, they know all of this, and morale suffers because of it.

Second and related, our military is shrinking rapidly to historically small levels. This decline must be reversed. Our Navy probably needs 350-plus ships, not a budget-dictated 260 ships. The Army needs to maintain its pre-9/11 end strength of 490,000 Active-Duty soldiers, as the Marine Corps needs 182,000 marines. The Air Force needs more aircraft of virtually every type—bomber, fighter, airlift, and surveillance. It is the deepest folly to reduce our military below its 1990s size as the world has grown considerably more dangerous since that quiet decade.

Third, we should increase research, development, and procurement funds to ensure our military retains its historic technological advantage, particularly as our adversaries gain more access to advanced, low-cost technologies. This should start with the essential tools of command and control: cyber space, space, and intelligence, surveillance, and reconnaissance. The Air Force needs to modernize its bomber and mobility aircraft, in particular. The Navy needs to continue to improve its surface-ship and especially its submarine capabilities.

These critical priorities will no doubt be expensive, probably tens of billions of dollars more than the \$611 billion baseline suggested by the National Defense Panel. Because the massive cuts to our defense budget resulted in part from record deficits, the question arises, however: Can we afford all of this?

The answer is yes—without question and without doubt, yes. The facts here,

as we have seen, are indisputable. The defense budget has been slashed by hundreds of billions of dollars over the last 6 years. The defense budget is only 16 percent of all Federal spending, a historic low and heading much lower if we don't act. And using the broadest measure of affordability and national priorities, defense spending as a percentage of our economy, last year we spent only 3.5 percent of our national income on defense, which is approaching historic lows and may surpass them by 2019.

Let us assume, for the sake of argument, that our military needs \$700 billion in the coming year, an immediate increase of \$200 billion. To some, that may sound staggering and unrealistic, yet it would still be barely 4 percent of our economy—a full 1 percent lower than the 5 percent from which President Reagan started his buildup. If we increased spending merely to that level—which both President Reagan and a Democratic House considered dangerously low—we would spend \$885 billion on defense next year.

Furthermore, trying to balance the budget through defense cuts is both counterproductive and impossible. First, the threats we face will eventually catch up with us, as they did on September 11, and we will have no choice but to increase our defense budget. When we do, it will cost more to achieve the same end state of readiness and modernization than it would have without the intervening cuts. This was the lesson we learned in the 1980s after the severe cuts to defense in the 1970s.

Second, we need a healthy, growing economy to generate the government revenue necessary to fund our military and balance the budget. In our globalized world, our domestic prosperity depends heavily on the world economy, which, of course, requires stability and order. Who provides that stability and order? The U.S. military.

Finally, in the short term, ephemeral gains in deficit reduction from defense cuts merely mask the genuine driver of our long-term debt crisis: retirement and health care programs. The Budget Control Act ultimately failed to control these programs—a failure not only of promises made to our citizens but also because the deficit-reduction default became annual discretionary funding, particularly the defense budget. In the 4 years since, relative deficits have declined, alleviating the imperative to reform these programs yet doing nothing to solve their long-term insolvency and our debt crisis.

A better question to ask is: Can we afford to continue our experiment in retreat? I suggest we cannot. Imagine a world in which we continue our current trajectory, where America remains in retreat and our military loses even more of its edge. What would such a world look like?

It is not a pretty picture. Russia might soon possess the entire north shore of the Black Sea. An emboldened

Putin, sensing Western weakness for what it is, could be tempted to replay his Ukrainian playbook in Estonia or Latvia, forcing NATO into war or obsolescence.

China could escalate its island conflicts in the East and South China Seas. Without an adequate American response—or worse, with China denying American forces access to those seas—countries as diverse as South Korea, Japan, Taiwan, and the Philippines would feel compelled to conciliate or confront regional stability.

While North Korea already possesses nuclear weapons, Iran appears to be on the path to a nuclear bomb, whether it breaks or upholds a potential nuclear agreement. Not only might Iran use its weapon, but its nuclear umbrella would also embolden its drive for regional hegemony. Moreover, Iran could provide its terrorist proxies with nuclear materials.

And does anyone doubt that Saudi Arabia and other Sunni states will follow Iran down this path? Nuclear tripwires may soon ring the world's most volatile region, increasing the risk of nuclear war, as well as the possibility that Islamist insurgents might seize nuclear materials if they can topple the right government.

Islamic terrorists, meanwhile, will continue to rampage throughout Syria and Iraq, aspiring always for more attacks in Europe and on American soil. Emboldened by America's retreat and by their own battlefield successes, they will continue to attract thousands of hateful fighters from around the world, all eager for the chance to kill Americans.

All these are nightmare scenarios, but sadly not unrealistic ones. The alternative, however, is not war. No leader—whether a President, a general or platoon leader—wishes to put his troops in harm's way. War is an awful thing, and it takes an unimaginable toll on the men and women who fight it and their families.

But the best way to avoid war is to be willing and prepared to fight a war in the first place. That is the alternative: military strength and moral confidence in the defense of America's national security. Our enemies and allies alike must know that aggressors will pay an unspeakable price for challenging the United States.

The best way to impose that price is global military dominance. When it comes to war, narrow margins are not enough, for they are nothing more than an invitation to war. We must have such hegemonic strength that no sane adversary would ever imagine challenging the United States. "Good enough" is not and will never be good enough.

We can look to a very recent historic example to prove this point. Just 25 years ago, a dominant American military ended the Cold War without firing a shot. If we return to the dominance of that era, aggressive despots such as Vladimir Putin, rising powers such as

China, and state sponsors of terrorism such as Iran's Ayatollahs will think long and hard before crossing us. And while we may not deter terrorist groups such as the Islamic State, Al Qaeda, and Hezbollah, we will kill their adherents more effectively, while also sending a needed lesson to their sympathizers: Join and you too will die.

Bringing about this future by being prepared for war will no doubt take a lot of money. But what could be a higher priority than a safe and prosperous America, leading a stable and orderly world? What better use of precious taxpayer dollars? What more lessons from history do we need?

I began with Churchill's prescient words from 1933. Alas, the West did not take his advice, did not rearm and prepare to deter Nazi Germany. The predictable result was the German remilitarization of the Rhineland and the long march to war. Now let me close with his regretful words from 1936:

The era of procrastination, of half-measures, of soothing and baffling expedients, of delays, is coming to its close. In its place we are entering a period of consequences.

Churchill later called World War II the unnecessary war because it could have been stopped so easily with Western strength and confidence in the 1930s. I know many of you in this Chamber stand with me, and I humbly urge you all—Democrat and Republican alike—to join in rebuilding our common defense, so that we will not face our own unnecessary war, our own period of consequences.

I will now yield the floor, but I will never yield in the defense of America's national security on any front or at any time.

The PRESIDING OFFICER. The majority leader.

#### CONGRATULATING SENATOR COTTON

Mr. MCCONNELL. Mr. President, we just had an opportunity to hear from our new colleague from Arkansas, who has laid out the national security requirements of our country quite effectively. As someone who has served in the military himself in recent conflicts, he speaks with extra authority. I want to congratulate the junior Senator from Arkansas for an extraordinary initial speech and look forward to his leadership on all of these issues in the coming years.

Mr. CORNYN. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. BROWN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. LANKFORD). Without objection, it is so ordered.

#### CHILDREN'S HEALTH INSURANCE PROGRAM

Mr. BROWN. Mr. President, time is running out for us to extend the Children's Health Insurance Program, a program that began almost 20 years ago in this body and the other body and that right now is taking care of 10 million children—the children of parents who in most cases have full-time jobs that don't offer insurance and full-time jobs that don't pay enough so these families can buy insurance for their children.

We know that CHIP works. It works for parents, and it works for children. We know that if we don't act now, States will start rolling back the CHIP programs. Legislatures are adjourning almost as we speak. We need to provide States with certainty so they can budget for CHIP now and 4 years into the future.

Unfortunately, the deal currently being floated in the House would not fund CHIP for a full 4 years. Instead, if reports are true, it would permanently repeal the sustainable growth rate—the so-called doctors fix—while failing to provide much needed certainty to children's health care. I want to take care of doctors. I want to make sure this is done right because it affects doctors. It affects doctors' ability to deliver care. It affects those patients whom doctors serve. But how do we leave here taking care of the doctors permanently and shortchanging children, only giving them 2 years of health insurance? It is past time we fix SGR.

In 2001, when I was a member of the House, Congressman BILIRAKIS as the Republican chair of the Health Subcommittee of the Energy and Commerce Committee and I as the Democratic ranking member wrote the first SGR fix, so I have been fixing the SGR for a long time. But we shouldn't be focused in this body and that body on paying doctors at the cost of shortchanging our children. Our priority must be passing a full 4-year, clean extension of the current CHIP program, on which 130,000 children in my State depend—again, sons and daughters of working Oklahoma families and working Ohio families who are working in jobs where they simply don't get insurance and don't get paid enough that they can buy insurance. These 10 million children in our Nation depend on this.

A 4-year extension of CHIP will provide Congress, the administration, and our States with the necessary time to collect relevant data and information to fully analyze and prepare for the future of kids covered. Doing only 2 years is not just shortchanging these children and creating anxiety in their families, it is also truncating our ability, compromising our ability to really understand how to fully integrate CHIP into a health care system overall in the future. We should be providing certainty and stability for these families, not the cliché of kicking the can down the road in favor of a short-term fix. A

4-year extension provides that certainty and will make a difference into the next decade on how, in fact, we take care of low-income children.

In Ohio alone, CHIP provides insurance to 130,000 children. Enrollment is expected to grow over the next couple of years. I have traveled across Ohio in the last few weeks and have met with parents and children, doctors and nurses, to discuss CHIP. I have been to Cincinnati Children's Hospital and Toledo Children's Hospital, Columbus's Nationwide Children's Hospital and Cleveland's Rainbow Children's Hospital. This morning, I was in Mahoning Valley in Boardman, a suburb of Youngstown, at the Akron Children's Hospital. More than 6,000 children in Mahoning Valley rely on CHIP for care.

I met with Ericka Flaherty, a Youngstown parent whose children could lose comprehensive coverage if we don't extend CHIP now. Her son Chase was born prematurely, born at 27 weeks. He was immediately diagnosed with a number of chronic conditions, including a heart defect, chronic lung disease, and asthma. Chase spent more than 4 months in neonatal care, and, thanks to outstanding doctors at Akron Children's Hospital, he is alive and growing today. But he needs many routine medical visits—visits his family simply can't afford. His parents work, but they simply can't afford to treat his conditions, including visits to lung specialists, neurologists, an eye specialist, and the regular hospital checkup every 2 months. Without CHIP, Ericka would face significant financial hurdles in getting Chase the care he needs.

I also met with Jessica Miller of Lisbon, a community just south of Mahoning County, during this roundtable. Her youngest son, Payton, was diagnosed with a serious respiratory condition. He had to be life-flighted to Akron Children's Hospital to receive care when he couldn't breathe. He has been diagnosed with type 1 juvenile diabetes. His grandmother joined us. Jessica told me that she is so thankful for CHIP, that she gets Payton all the care he needs to treat these conditions—care she and her husband Justin would have a hard time affording otherwise. Justin is working as a paramedic. He was called out and couldn't be at our meeting today. Justin is full time in nursing school. They are making something of their lives. I don't want them to be anxious about the health care of their children.

Throughout Ohio, I hear the same thing: Providing health insurance to children like Chase and Payton isn't just the right thing to do, it is the smart thing to do. It means children do better in school. They feel better when they are in school. They miss fewer days in school because they get preventive care because their health care needs are taken care of.

CHIP has been around 18, almost 20 years. It has always been bipartisan. If we follow these children later in life,

we see they have higher rates of going to college and higher earnings than non-CHIP kids who don't have insurance. By all kinds of very quantifiable measurements, CHIP is not just good for those families, it is not just the right thing to do to continue to fund CHIP over 4 years, it is also the smart thing to do for our country.

Together with more than 40 of my colleagues, I introduced the Protecting & Retaining Our Children's Health Insurance Program—PRO-CHIP—Act, which is a clean 4-year extension of funding for CHIP. PRO-CHIP would protect the Pediatric Quality Measures Program and provide funding to sustain this program through 2019.

It would also extend the Performance Incentive Program, which provides bonus payments to States that help increase Medicaid enrollment among children, because if we provide insurance for low-income children, they are going to do better, and society is going to do better. They are less likely to end up in the emergency room for something much more serious. For instance, for a child without insurance who has an earache, the mother and father think that it is going to cost a lot of money to go to the doctor and that maybe it will just get better, they wait a week. Into the second week, the pain is worse. The child can't sleep. The child cries. They eventually go to the emergency room, which costs a lot more money than going to the doctor's office, with the possibility that the child has had hearing loss. That is just one example of why we want to provide insurance and get them into the doctor early rather than waiting until later.

PRO-CHIP has been endorsed by every children's hospital in Ohio, the Association of Children's Hospitals, virtually every children's hospital, I believe, in the country, and other national groups—the March of Dimes, the American Academy of Pediatrics, the Children's Hospital Association, and Families USA, all of which want a clean CHIP. All of them want a 4-year extension for all the reasons we talked about.

More than 1,500 organizations from across the country—including more than 75 groups from Ohio and a number from Oklahoma, the Presiding Officer's State—have written to Congress asking us to “take action as soon as possible to provide a four-year funding extension for CHIP.”

Groups, including the Urban Institute, the Medicaid and CHIP Payment and Access Commission, and the Bipartisan Policy Center, have all noted the importance of the current CHIP program.

The Urban Institute estimated that an additional 1.1 million children will become uninsured if separate CHIP coverage were eliminated. Again, these are sons and daughters of parents who have jobs—jobs that don't provide insurance and jobs that don't pay enough that they can afford insurance. This would be a 40-percent increase, if this

were to happen, in the number of uninsured children in the United States relative to the number projected under the ACA with the continuation of CHIP.

The Bipartisan Policy Center has called for extending CHIP for more than just the 2 years, but note what they say when calling for a CHIP extension: “Two years does not provide sufficient time for state and federal elected officials and agencies to address major programmatic changes sought by policymakers on both sides of the aisle and at both levels of government.”

Support for CHIP has always been bipartisan. Senator HATCH, Republican from Utah; Senator Kennedy, Democrat from Massachusetts; a number of us on the Energy and Commerce Committee in the House of Representatives back in 1997, Republicans and Democrats alike; and Chairman BILIRAKIS and I and others helped to write this legislation which has been successful at bringing the uninsured rate for children down by more than 50 percent. I am encouraged that Members of both parties have shown a willingness to come together. Senate Democrats will have a hard time supporting any plan that doesn't extend CHIP for a full 4 years.

I want to support the sustainable growth rate. I helped write the original one. I have supported it for 20 years. We shouldn't be doing it like this on a temporary 1- or 2-year basis. This is finally going to get done right, but we don't do that and then leave out the children by only providing 2 years.

Parents like Ericka and Jessica face enough uncertainty with their children's health. Most of us in this body are parents, and a number of us are grandparents. Most of us, because we dress like this and we are Senators and have good insurance provided by taxpayers—we may have anxiety about our children and our grandchildren's health, but we don't have anxiety about their insurance and their ability to go to hospitals and doctors and specialists to get care. Certainly, we are anxious about our children and all the things that could happen, but our anxiety doesn't reach into the whole sphere of worrying about how to provide insurance for children.

Ericka and Jessica can't be anything but anxious when they hear that CHIP could end, and they understand that it should be 4 years. CHIP gives parents like them peace of mind that they will be able to get their children the care they need without bankrupting those families. We need to make sure these parents continue to have that peace of mind with a 4-year extension. The PRO-CHIP legislation we have introduced in the Senate with almost four dozen cosponsors makes sure those kids don't lose critical coverage by saying no to any deal that doesn't fund CHIP for the full 4 years.

ADJOURNMENT UNTIL 10 A.M.  
TOMORROW

The PRESIDING OFFICER. Under the previous order, the Senate stands adjourned until 10 a.m. tomorrow.

Thereupon, the Senate, at 6:55 p.m., adjourned until Tuesday, March 17, 2015, at 10 a.m.

NOMINATIONS

Executive nominations received by the Senate:

EXPORT-IMPORT BANK OF THE UNITED STATES

PATRICIA M. LOUI-SCHMICKER, OF HAWAII, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE EXPORT-IMPORT BANK OF THE UNITED STATES FOR A TERM EXPIRING JANUARY 20, 2019. (REAPPOINTMENT)

DEPARTMENT OF STATE

IAN C. KELLY, OF ILLINOIS, A CAREER MEMBER OF THE SENIOR FOREIGN SERVICE, CLASS OF MINISTER-COUN-

SELOR, TO BE AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY OF THE UNITED STATES OF AMERICA TO GEORGIA.

IN THE AIR FORCE

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, U.S.C., SECTION 601:

To be lieutenant general

MAJ. GEN. ARNOLD W. BUNCH, JR.

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, U.S.C., SECTION 601:

To be lieutenant general

LT. GEN. STEPHEN W. WILSON

IN THE NAVY

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, U.S.C., SECTION 601:

To be vice admiral

VICE ADM. JAMES F. CALDWELL, JR.

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, U.S.C., SECTION 601:

To be vice admiral

REAR ADM. MICHAEL T. FRANKEN

CONFIRMATIONS

Executive nominations confirmed by the Senate March 16, 2015:

DEPARTMENT OF TRANSPORTATION

CARLOS A. MONJE, JR., OF LOUISIANA, TO BE AN ASSISTANT SECRETARY OF TRANSPORTATION.

DEPARTMENT OF COMMERCE

MANSON K. BROWN, OF THE DISTRICT OF COLUMBIA, TO BE AN ASSISTANT SECRETARY OF COMMERCE.