

<sup>b</sup> Excludes administrative expenses from the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund of the Social Security Administration, which are off-budget, but are appropriated annually.

TABLE 2. SUPPORTING DETAIL FOR THE SENATE CURRENT LEVEL REPORT FOR ON-BUDGET SPENDING AND REVENUES FOR FISCAL YEAR 2016, AS OF JULY 7, 2015

(In millions of dollars)

	Budget Authority	Outlays	Revenues
Previously Enacted <sup>a</sup>			
Revenues .....	n.a.	n.a.	2,676,733
Permanents and other spending legislation .....	1,968,496	1,902,345	n.a.
Appropriation legislation .....	0	500,825	n.a.
Offsetting receipts .....	-784,820	-784,879	n.a.
Total, Previously Enacted .....	1,183,676	1,618,291	2,676,733
Enacted Legislation:			
A bill to extend the authorization to carry out the replacement of the existing medical center of the Department of Veterans Affairs in Denver, Colorado, to authorize transfers of amounts to carry out the replacement of such medical center, and for other purposes (P.L. 114-25) .....	0	20	0
Defending Public Safety Employees' Retirement Act & Bipartisan Congressional Trade Priorities and Accountability Act of 2015 (P.L. 114-26) .....	0	0	5
Trade Preferences Extension Act of 2015 (P.L. 114-27) .....	445	175	-766
Total, Enacted Legislation .....	445	195	-761
Entitlements and Mandatories:			
Budget resolution estimates of appropriated entitlements and other mandatory programs .....	962,619	945,910	0
Total Current Level <sup>b</sup> .....	2,146,740	2,564,396	2,675,972
Total Senate Resolution <sup>c</sup> .....	3,032,788	3,091,273	2,675,967
Current Level Over Senate Resolution .....	n.a.	n.a.	5
Current Level Under Senate Resolution .....	886,048	526,877	n.a.
Memorandum:			
Revenues, 2016-2025:			
Senate Current Level .....	n.a.	n.a.	32,233,094
Senate Resolution .....	n.a.	n.a.	32,233,099
Current Level Over Senate Resolution .....	n.a.	n.a.	n.a.
Current Level Under Senate Resolution .....	n.a.	n.a.	5

Source: Congressional Budget Office.

Notes: n.a. = not applicable, P.L. = Public Law.

<sup>a</sup> Includes the following acts that affect budget authority, outlays, or revenues, and were cleared by the Congress during this session, but before the adoption of S. Con. Res. 11, the Concurrent Resolution on the Budget for Fiscal Year 2016: the Terrorism Risk Insurance Program Reauthorization Act of 2014 (P.L. 114-1); the Department of Homeland Security Appropriations Act, 2015 (P.L. 114-4), and the Medicare Access and CHIP Reauthorization Act of 2015 (P.L. 114-10).

<sup>b</sup> For purposes of enforcing section 311 of the Congressional Budget Act in the Senate, the resolution, as approved by the Senate, does not include budget authority, outlays, or revenues for off-budget amounts. As a result, current level does not include these items.

<sup>c</sup> Periodically, the Senate Committee on the Budget revises the budgetary levels in S. Con. Res. 11, pursuant to various provisions of the resolution. The Senate resolution total below excludes \$6,872 million in budget authority and \$344 million in outlays assumed in S. Con. Res. 11 for disaster-related spending that is not yet allocated to the Senate Committee on Appropriations.

	Budget Authority	Outlays	Revenues
Senate Resolution .....	3,032,343	3,091,098	2,676,733
Revisions:			
Pursuant to section 4311 of S. Con. Res. 11 .....	445	175	-766
Revised Senate Resolution .....	3,032,788	3,091,273	2,675,967

TABLE 3. SUMMARY OF THE SENATE PAY-AS-YOU-GO SCORECARD FOR THE 114TH CONGRESS—1ST SESSION, AS OF JULY 7, 2015

(In millions of dollars)

	2015-2020	2015-2025
Beginning Balance <sup>a</sup> .....	0	0
Enacted Legislation: <sup>b</sup>		
Iran Nuclear Agreement Review Act of 2015 (P.L. 114-17) <sup>c</sup> .....	n.e.	n.e.
Construction Authorization and Choice Improvement Act (P.L. 114-19) .....	20	20
Justice for Victims of Trafficking Act of 2015 (P.L. 114-22) .....	1	2
Uniting and Strengthening America by Fulfilling Rights and Ensuring Effective Discipline Over Monitoring Act of 2015 (P.L. 114-23) .....	*	*
To extend the authorization to carry out the replacement of the existing medical center of the Department of Veterans Affairs in Denver, Colorado (P.L. 114-25) .....	150	150
Defending Public Safety Employees' Retirement Act & Bipartisan Congressional Trade Priorities and Accountability Act of 2015 (P.L. 114-26) .....	-1	5
Trade Preferences Extension Act of 2015 (P.L. 114-27) .....	-640	-52
Current Balance .....	-470	125
Memorandum:		
Changes to Revenues .....	2,348	-5,328
Changes to Outlays .....	1,878	-5,203

Source: Congressional Budget Office.

Notes: n.e. = not able to estimate; P.L. = Public Law. \* = between -\$500,000 and \$500,000.

<sup>a</sup> Pursuant to S. Con. Res. 11, the Senate Pay-As-You-Go Scorecard was reset to zero.

<sup>b</sup> The amounts shown represent the estimated impact of the public laws on the deficit. Negative numbers indicate an increase in the deficit; positive numbers indicate a decrease in the deficit.

<sup>c</sup> P.L. 114-17 could affect direct spending and revenues, but such impacts would depend on future actions of the President that CBO cannot predict. (http://www.cbo.gov/sites/default/files/cbofiles/attachments/s615.pdf)

SOUTH SUDAN

Mr. CARDIN. Mr. President, today I wish to speak about the ongoing civil war in South Sudan. July 9 marks the

fourth anniversary of South Sudan's independence. This should be a day of celebration, but it is instead a day marred by violence and suffering. For the last 19 months, hostilities between the government and the opposition have brought the world's newest country to the brink of ruin. Regional mediation efforts have failed, and the international community has yet to come up with a viable plan to end the violence. Unless we jumpstart diplomatic efforts immediately, this conflict is destined to become another long-running war in Africa that is ignored by the rest of the world.

As some of my colleagues may know, ongoing political tensions between forces loyal to President Salva Kiir and forces loyal to former Vice President Riek Machar, coupled with preexisting ethnic tensions, erupted in violence on the night of December 15, 2013. Both sides in the conflict have committed and continue to commit serious human rights violations. The nature and scale of the abuses in the first days, weeks, and months of the conflict prompted the African Union to establish a Commission of Inquiry in March of last year to investigate. However the Commission's report, while completed, has never been publicly released. We have seen the contents of a version of the report that was leaked in March and the findings are truly disturbing: indiscriminate killing of civilians, burning and looting of hospitals and humanitarian assets, attacks on United Nations compounds, and rape on a massive scale. Similar findings have been

reported separately by the U.N. and various human rights organizations.

Tragically, increased fighting this spring has been characterized by an even greater level of brutality. According to the United Nations Children's Fund, UNICEF, as many as 129 children were killed in May in Unity State alone—boys were castrated and left to bleed to death, girls as young as 8 years old were raped and killed, some children had their throats slit or were thrown into burning buildings by government-allied militia. This is in addition to the estimated 13,000 children being forcibly recruited to fight by government and opposition forces. The behavior of armed groups is beyond inhumane.

As a result of the war, 1.5 million people are internally displaced. More than 730,000 have crossed borders into Sudan, Ethiopia, Uganda, and Kenya as refugees. The number of people facing severe food insecurity has almost doubled since the start of the year from 2.5 million to an estimated 4.6 million people, including approximately 874,000 children under the age of 5.

The recent uptick in hostilities has made it extremely challenging for humanitarian organizations to reach populations in need. Aid workers continue to be harassed, detained, and abducted. The Government of South Sudan expelled the United Nations Deputy Special Representative and Humanitarian Coordinator Toby Lanzer in June. His expulsion comes at a time of increasing humanitarian need. The ruthless

means through which troops are executing the war, the parliament's passage of an NGO law hinders the delivery of much needed services, the expulsion of the head of the U.N. humanitarian arm and obstruction of U.N. peacekeeping operations to protect civilians, and the refusal of the parties to engage in good-faith negotiations to end hostilities all paint a picture of two opposing sides that have very little regard for the needs or wellbeing of South Sudanese citizens.

In light of the gravity of the situation on the ground, we must urgently consider taking several steps: First, we should push for a United Nations arms embargo on South Sudan to stop the flow of arms to all warring factions. We may or may not be successful in convincing all of the Permanent Five members of the Security Council to agree with us on this, but we will never be successful if we don't make the attempt. On July 1, the United Nations Security Council imposed personal targeted sanctions on six South Sudanese generals it believes are fueling the fighting. I welcome this move, but I have doubts that this alone will prove a game changer. Strangling the supply of arms and materiel of the actors on the ground could prove far more effective than sanctioning military leaders who don't travel outside the country or hold assets internationally.

Second, we must undertake a review of the military training and assistance we are providing to countries in the region to determine whether soldiers we have trained and equipment we have supplied are being used to either commit human rights abuses in South Sudan or prolong hostilities. We should also consider whether extra safeguards are warranted to ensure that U.S. security assistance is not being used to support the warring factions or otherwise contributing to the conflict.

Third, we must expand our investments in reconciliation efforts. USAID has joined with international partners and is doing a tremendous job on the humanitarian front. But our aid should, to the extent possible, be coupled with an increase in peace and reconciliation activities. The vicious nature of the attacks on civilians will make post-war, community-level reconstruction efforts and national healing enormously difficult. We cannot wait until the war is over to begin to bring people together. These programs should also include activities that support justice at the local level so that people who have borne the brunt of the violence can obtain some measure of closure.

Fourth, we must begin to look at how we put accountability mechanisms in place. During his trip to east Africa in May, Secretary Kerry announced \$5 million to support accountability efforts. I applaud this move, and am pleased to hear that we are supporting the collection of evidence of gross human rights violations and preserving records for use in the future. We must

take each and every opportunity we can to make clear that the United States is committed to bringing human rights abusers to justice. However, we can do more. We should push regional actors to move forward with efforts to establish the parameters and modalities of a court or other transitional justice mechanism. Initiating such mechanisms now—rather than waiting for an end to the war—more adequately demonstrates the international community's commitment to justice for victims than empty statements on the importance of accountability.

Finally, I urge President Obama to convene a meeting with the Secretaries General of the Africa Union and United Nations while he is in Addis Ababa this month to discuss a way forward that involves those two bodies and members of the Troika. And these talks must involve key regional players who could prove spoilers to any process, including Sudan and Uganda.

The cost of this war has been astronomical. The U.N. Mission to South Sudan has cost over \$2 billion in the past 2 years alone. The international community has provided nearly \$2.7 billion in humanitarian assistance. The United States alone has provided more than \$1.2 billion for those purposes. This is money that should have been invested in building a country that had already been devastated by decades of war with Sudan. However, the real tragedy is not the dollars lost—it is in the thousands of lives lost, the seeds sown of ethnic hatred and division and the squandering of an opportunity to build a nation that could provide a future to millions of people that were marginalized, attacked and abused by Khartoum. We must take action now to stop the war and prevent the deaths of thousands more South Sudanese.

#### TRIBUTE TO LIEUTENANT KATHRYN ELIZABETH ROSENBERG

Mr. McCAIN. Mr. President, I wish to recognize and honor Lieutenant Kathryn Rosenberg, U.S. Navy, as she transfers from the Navy Office of Legislative Affairs.

A native of Pennsylvania, Lieutenant Rosenberg was commissioned an ensign through the Naval ROTC Program upon graduation from George Washington University in 2008.

Lieutenant Rosenberg, a surface warfare officer, has performed in a consistently outstanding manner under the most challenging of circumstances. Lieutenant Rosenberg served with distinction and gained extensive experience in the surface fleet during her first two sea tours. While assigned to the USS *Stockdale* (DDG 106) from June 2008 to November 2010, Lieutenant Rosenberg served as the pre-commissioning auxiliaries officer and combat information center officer while obtaining her surface warfare officer pin and engineering officer of the watch qualification. From March 2011 to December 2012, Lieutenant Rosenberg was

assigned to the USS *Vicksburg* (CG 69), where she served as the fire control officer while qualifying as the anti-air warfare commander, force anti-air warfare commander, and force tactical action officer.

Since January 2013, Lieutenant Rosenberg has served as a Senate liaison officer in the Navy Office of Legislative Affairs. In this capacity, she has been a major asset to the Navy and Congress. Over the course of the last 2 years, Lieutenant Rosenberg has led 21 Congressional delegations to 36 different countries. She has escorted 54 Members of Congress and 36 personal and professional staff members. She has distinguished herself by going above and beyond the call of duty to facilitate and successfully execute each and every trip, despite any number of weather, aircraft, and diplomatic complications. Her leadership, energy, and integrity have ensured that numerous challenging Senate overseas trips have been flawlessly executed, to include an arduous trip to Afghanistan.

This Chamber will feel Lieutenant Rosenberg's absence. I join many past and present Members of Congress in my gratitude and appreciation to Lieutenant Rosenberg for her outstanding leadership and her unwavering support of the missions of the U.S. Navy, the Senate Armed Services Committee, Senate Foreign Relations Committee, Senate Select Committee on Intelligence, and others. I wish Lieutenant Rosenberg "fair winds and following seas."

#### ACCREDITATION

Mr. ALEXANDER. Mr. President, I ask unanimous consent to have printed in the RECORD a copy of my remarks at the Senate Committee on Health, Education, Labor and Pensions hearing on "Reauthorizing the Higher Education Act: Evaluating Accreditation's Role in Ensuring Quality."

There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### ACCREDITATION

We're here today to discuss our system for ensuring that colleges are giving students a good education. That's called accreditation.

Accreditation is a self-governing process that was created by colleges in the 1800s. The organizations they created were intended to help colleges distinguish themselves from high schools and later, to accredit one another.

At this time there was no federal involvement in higher education or accreditation, and right around the end of World War II, about 5% of the population had earned a college degree.

Accreditation however took on a new role in the 1950's. After the Korean War, Congress went looking for a way to ensure that the money spent for the GI Bill to help veterans go to college was being used at legitimate, quality institutions.

Congress had enough sense to know they couldn't do the job of evaluating the diversity of our colleges and universities themselves so they outsourced the task to accreditation. Accreditors became, as many like to say, "gatekeepers" to federal funds.